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1 **Breakthrough Devices Program**
2 **Draft Guidance for Industry and**
3 **Food and Drug Administration Staff**

4 ***DRAFT GUIDANCE***

5 **This draft guidance document is being distributed for comment purposes only.**

6 **Document issued on October 25, 2017.**

7 You should submit comments and suggestions regarding this draft document within 60 days of
8 publication in the *Federal Register* of the notice announcing the availability of the draft guidance.
9 Submit electronic comments to <https://www.regulations.gov>. Submit written comments to
10 Dockets Management Staff (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm.
11 1061, Rockville, MD 20852. Identify all comments with the docket number listed in the notice of
12 availability that publishes in the *Federal Register*.

13 For questions about this document regarding CDRH-regulated devices, contact the Office of
14 Device Evaluation (ODE) at 301-796-5550 or BreakthroughDevicesProgram@fda.hhs.gov. For
15 questions about this document regarding CBER-regulated devices, contact the Office of
16 Communication, Outreach, and Development (OCOD) at 1-800-835-4709 or 240-402-8010.

17 **When final, this guidance will supersede “Expedited Access for Premarket**
18 **Approval and De Novo Medical Devices Intended for Unmet Medical Need for**
19 **Life Threatening or Irreversibly Debilitating Diseases or Conditions,” issued**
20 **on April 13, 2015.**



U.S. Department of Health and Human Services
Food and Drug Administration
Center for Devices and Radiological Health
Center for Biologics Evaluation and Research

25

Preface

26 Additional Copies

27 CDRH

28 Additional copies are available from the Internet. You may also send an e-mail request to
29 CDRH-Guidance@fda.hhs.gov to receive a copy of the guidance. Please use the document
30 number 1833 to identify the guidance you are requesting.

31 CBER

32 Additional copies are available from the Center for Biologics Evaluation and Research (CBER),
33 Office of Communication, Outreach, and Development (OCOD), 10903 New Hampshire Ave.,
34 Bldg. 71, Room 3128, Silver Spring, MD 20993-0002, or by calling 1-800-835-4709 or 240-402-
35 8010, by email, ocod@fda.hhs.gov or from the Internet at
36 <https://www.fda.gov/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInformation/Guidances/default.htm>.
37

Table of Contents

39	I. Introduction	1
40	II. Program Principles	2
41	A. Interactive and Timely Communication	2
42	B. Pre/Postmarket Balance of Data Collection.....	3
43	C. Efficient and Flexible Clinical Study Design	4
44	D. Review Team Support.....	4
45	E. Senior Management Engagement	5
46	F. Priority Review	5
47	G. Manufacturing Considerations for PMA Submissions	5
48	III. Program Features.....	7
49	A. Breakthrough Device Sprint Discussion.....	7
50	(1) Single Topic with Specific Goals	7
51	(2) Defined Interaction Schedule, Including Planned Participants.....	8
52	(3) Clear Documentation of Interactions and Conclusions	8
53	(4) Supporting Materials.....	9
54	(5) Example Sprint Discussion	9
55	B. Data Development Plan (DDP).....	10
56	C. Clinical Protocol Agreement.....	11
57	D. Regular Status Updates	11
58	IV. Designation Request.....	11
59	A. Designation Criteria	11
60	B. Designation Considerations	12
61	(1) Device Provides for More Effective Treatment.....	12
62	(2) Device Represents Breakthrough Technology.....	13
63	(3) No Approved or Cleared Alternatives Exist	14
64	(4) Device Offers Significant Advantages over Existing Approved or Cleared	
65	Alternatives	15
66	(5) Device Availability is in the Best Interest of Patients	15
67	(6) Additional Considerations	17
68	C. Designation Review Process.....	18
69	D. Designation Withdrawal	19
70	Appendix 1: DDP Example Approach.....	20
71	Appendix 2: Illustrative Example: Breakthrough Device Designation Request	23

73 **Breakthrough Devices Program**
74 **Draft Guidance for Industry and**
75 **Food and Drug Administration Staff**

76 *This draft guidance, when finalized, will represent the current thinking of the Food and Drug*
77 *Administration (FDA or Agency) on this topic. It does not establish any rights for any person*
78 *and is not binding on FDA or the public. You can use an alternative approach if it satisfies the*
79 *requirements of the applicable statutes and regulations. To discuss an alternative approach,*
80 *contact the FDA staff or Office responsible for this guidance as listed on the title page.*

81 **I. Introduction**

82 This guidance document describes policies that FDA intends to use to implement section 515B
83 of the Federal Food, Drug, and Cosmetic Act (FD&C Act) (21 U.S.C. 360e-2), as created by
84 section 3051 of the 21st Century Cures Act (Cures Act) (Public Law 114-255) and section 901 of
85 the FDA Reauthorization Act of 2017 (Public Law 115-52) (the “Breakthrough Devices
86 Program”). The Breakthrough Devices Program is a voluntary program for certain medical
87 devices that provide for more effective treatment or diagnosis of life-threatening or irreversibly
88 debilitating diseases or conditions. This program is intended to help patients have more timely
89 access to these medical devices by expediting their development, assessment, and review, while
90 preserving the statutory standards for premarket approval, clearance of a premarket notification
91 (510(k)), and marketing authorization via the De Novo classification process, consistent with the
92 Agency’s mission¹ to protect and promote public health.

93 The Breakthrough Devices Program supersedes the Expedited Access Pathway (EAP), which
94 was launched in 2015. The Breakthrough Devices Program contains features of the EAP as well
95 as the Innovation Pathway (first piloted in 2011), both of which were intended to facilitate the
96 development and expedite the review of breakthrough technologies.

97 The Breakthrough Devices Program also supersedes the Priority Review Program, which
98 implemented statutory criteria for granting priority review to premarket submissions for medical
99 devices² and included standard procedures to achieve an efficient priority review process.

¹ Statement of FDA Mission can be found at

<https://www.fda.gov/downloads/aboutfda/reportsmanualsforms/reports/budgetreports/ucm298331.pdf>.

² FDA’s guidance, “Priority Review of Premarket Submissions for Devices,” issued on May 17, 2013, implemented former section 515(d)(5) of the FD&C Act (as in effect prior to the date of enactment of the Cures Act), which applied only to premarket approval applications. Because of the potential public health importance of devices warranting priority review status, FDA also applied the priority review criteria to other types of premarket

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100 FDA provides information about the Breakthrough Devices Program under the “How to Study
101 and Market Your Device” section on the Device Advice website
102 ([https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/HowtoMarketYourDevice](https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/HowtoMarketYourDevice/ucm441467.htm)
103 [/ucm441467.htm](https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/HowtoMarketYourDevice/ucm441467.htm)).

104 FDA’s guidance documents, including this one, do not establish legally enforceable
105 responsibilities. Instead, guidance documents describe the Agency’s current thinking on a topic
106 and should be viewed only as recommendations, unless specific regulatory or statutory
107 requirements are cited. The use of the word *should* in Agency guidance documents means that
108 something is suggested or recommended, but not required.

109 **II. Program Principles**

110 The principles below describe the philosophy of the Breakthrough Devices Program and, in
111 general, the approach FDA intends to take in an effort to help expedite the development and
112 review of devices designated as Breakthrough Devices under section 515B(d)(1) of the FD&C
113 Act (21 U.S.C. 360e-2(d)(1)). FDA intends to evaluate resource allocation in collaboration with
114 the sponsor throughout the device development process to make the best use of FDA’s resources
115 and maximize the impact of the Breakthrough Devices Program.

116 **A. Interactive and Timely Communication**

117 For Breakthrough Devices, FDA intends to provide interactive and timely communication with
118 the sponsor during device development and throughout the review process³ for Q-Submissions,⁴
119 Investigational Device Exemptions (IDEs), Premarket Approval Applications (PMAs),
120 Premarket Notifications (510(k)s), and/or De Novo classification requests (“De Novo requests”).
121 This applies to devices as well as to device-led combination products.

122 To best facilitate collaborative dialogue, the following, where applicable, are recommended for
123 communications between FDA and the sponsor:

- 124 • discussion and agreement between FDA and the sponsor regarding goals of interactions
125 and feasibility of response timelines;
- 126 • use of “track changes” and redlined versions of any document being revised interactively
127 to efficiently and transparently communicate any updates; and
- 128 • use of summary tables to document points of agreement and previous interactions.

submissions for devices. FDA withdrew this guidance on August 3, 2017. See
<https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm425025.htm>.

³ See section 515B(e)(1)(D) of the FD&C Act (21 U.S.C. 360e-2(e)(1)(D)).

⁴ For information on Q-Submissions, please refer to the FDA guidance, “Requests for Feedback on Medical Device Submissions: The Pre-Submission Program and Meetings with Food and Drug Administration Staff,” at <https://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm311176.pdf>.

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129 FDA also intends to assign staff to be available within a reasonable time to address questions by
130 institutional review committees concerning the conditions and clinical testing expectations
131 applicable to the investigational use of any Breakthrough Device.⁵

132 Given that there may be novel scientific aspects of products in the Breakthrough Devices
133 Program, FDA may need to interact with external experts or an advisory committee to reach
134 various regulatory decisions.⁶ In the event that such consultation is undertaken, FDA will
135 disclose to the sponsor, no less than five business days in advance, the topics for discussion.
136 FDA will also provide the sponsor the opportunity to recommend external experts.⁷

137 **B. Pre/Postmarket Balance of Data Collection**

138 As with all devices subject to a PMA, Breakthrough Devices subject to a PMA must still meet
139 the statutory standard of reasonable assurance of safety and effectiveness at the time of approval.
140 For PMA devices designated as Breakthrough Devices, FDA intends to use timely postmarket
141 data collection, when scientifically appropriate, to facilitate expedited and efficient development
142 and review of the device.⁸ In accordance with the FDA guidance, “Factors to Consider
143 Regarding Benefit-Risk When Making Benefit-Risk Determinations in Medical Device
144 Premarket Approval and De Novo Classifications”
145 (<https://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm517504.pdf>), as part of FDA’s benefit-risk determination for Breakthrough Devices
146 subject to a PMA, FDA may consider the amount of data that may be collected in the postmarket
147 setting, rather than premarket, and the level of acceptable uncertainty in the benefit-risk profile at
148 the time of approval. In all FDA premarket approval decisions, there is some degree of
149 uncertainty about the benefits and risks of the device. We may not have definitive answers to all
150 questions relating to the benefits and risks of the device at the time of approval because the time
151 and cost of such data collection would adversely affect public health by significantly delaying
152 the availability of medical devices that may improve the health of patients (e.g., to do so for a
153 particular device may require clinical studies that enroll thousands of subjects to more fully
154 assess all risks, such as rare adverse events). The degree of uncertainty that FDA accepts at the
155 time of approval depends on, among other factors, the probable benefits of the device.
156

157 FDA will only approve a PMA if it determines that there is reasonable assurance of safety and
158 effectiveness. As part of the benefit-risk determination for Breakthrough Devices subject to a
159 PMA, FDA may accept a greater degree of uncertainty of the benefit-risk profile for these
160 devices if the uncertainty is sufficiently balanced by other factors, including the probable
161 benefits for patients to have earlier access to the device (e.g., a device that treats a life-
162 threatening disease when no alternative treatments are available) and adequate postmarket
163 controls to support premarket approval. Generally, weighing the benefits against the risks for
164 Breakthrough Devices for which we would accept a greater degree of uncertainty adds another

⁵ See section 515B(e)(1)(H) of the FD&C Act (21 U.S.C. 360e-2(e)(1)(H)).

⁶ See section 515B(e)(1)(G) of the FD&C Act (21 U.S.C. 360e-2(e)(1)(G)).

⁷ See section 515B(e)(1)(F) of the FD&C Act (21 U.S.C. 360e-2(e)(1)(F)).

⁸ See section 515B(e)(2)(C) of the FD&C Act (21 U.S.C. 360e-2(e)(2)(C)).

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165 dimension to the benefit-risk calculus. Specifically, as part of FDA’s benefit-risk determination,
166 FDA intends to weigh the device’s impact on patient health, including the probable benefit of
167 earlier access to the device, against the probable risk of harm to patients from the device should
168 subsequent data collection demonstrate that the device is ineffective or unsafe. FDA’s guidance,
169 “Balancing Premarket and Postmarket Data Collection for Devices Subject to Premarket
170 Approval”
171 (<https://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm393994.pdf>)
172 provides more information regarding FDA’s current policy on balancing
173 premarket and postmarket data collection during FDA’s review of PMAs.

174 **C. Efficient and Flexible Clinical Study Design**

175 FDA intends to “take steps to ensure that the design of clinical trials is as efficient and flexible as
176 practicable, when scientifically appropriate.”⁹ This may include, for example, consideration of
177 the following; note that the below is not intended to be an exhaustive list:

- 178 • prespecified endpoints regarding the minimum clinically meaningful effect;
- 179 • intermediate and surrogate endpoints where evidence is provided to support the endpoint
180 as reasonably likely to predict the clinical benefit of a device;
- 181 • composite endpoints with an explicit rationale for the meaningful effect size; and
- 182 • phased study design.

183 **D. Review Team Support**

184 For each Breakthrough Device submission received, FDA will route the submission to the
185 appropriate organizational unit. An FDA manager in that unit will assess the submission and
186 assign the most appropriate individual to lead the review team based upon training, expertise,
187 experience, and the ability to quickly and interactively resolve complex issues. The review team
188 lead, in conjunction with management, will determine the need for and assign additional staff
189 with subject matter expertise to complete the review team. Staff reviewing Breakthrough
190 Devices will be experienced with innovative approaches to regulatory science and clearly
191 communicating FDA’s expectations during the device development process.

192 Breakthrough Device review teams will undergo regular training to ensure consistent and
193 efficient application of the principles and features outlined in this guidance document as well as
194 to communicate productive examples across projects. This training may include team meetings,
195 sponsor engagement, patient interactions, and participation at scientific and regulatory meetings
196 to help ensure teams are up to date in the technological advancements of their respective areas of
197 scientific and device expertise and prepared to apply novel approaches to regulatory and device

⁹ See section 515B(e)(2)(B) of the FD&C Act (21 U.S.C. 360e-2(e)(2)(B)).

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198 development challenges.

199 **E. Senior Management Engagement**

200 Senior management (e.g., Office director or designee representing Office director) will work
201 with Breakthrough Device review teams to efficiently facilitate the sponsor’s development of the
202 device and FDA’s review of related submissions. To support efficient and timely dispute
203 resolution, senior management will be engaged in projects when points of disagreement that
204 cannot be quickly resolved are identified by the FDA review team or the sponsor during the
205 device development or review process.

206 **F. Priority Review**

207 All submissions for devices designated as Breakthrough Devices will receive priority review
208 status, meaning that the review of the submission is placed at the top of the appropriate review
209 queue and receives additional review resources, as needed. If multiple submissions for
210 Breakthrough Devices are under review simultaneously, they are reviewed with priority assigned
211 on a first-in-first-reviewed (FIFR) basis for each review cycle.

212 Although priority review for devices is intended to help expedite patient access to certain devices
213 important to public health, FDA’s past experience with the Priority Review Program indicates
214 that review times may take longer for Breakthrough Devices than for other devices because of
215 the novel scientific issues these devices may raise. We believe that the Breakthrough Devices
216 Program may enable patients to have more timely access to these devices than they would
217 otherwise because of the earlier interaction between FDA and sponsors during the device
218 development process.

219 In order to benefit from priority review status under the Breakthrough Devices Program, the
220 commitment on behalf of the sponsor to resolve all scientific and regulatory issues should match
221 that of FDA. It will only be through effective communication (e.g., interactive review),
222 collaboration, and a total commitment to fulfilling all regulatory and scientific requirements that
223 FDA and the sponsor can speed the availability of safe and effective products.

224 **G. Manufacturing Considerations for PMA Submissions**

225 For submission types that typically require a preapproval inspection, FDA intends to expedite the
226 review of manufacturing and quality systems compliance for devices in the Breakthrough
227 Devices Program.¹⁰ This includes, on a case-by-case basis and at FDA’s discretion, allowing a
228 sponsor to provide less manufacturing information in a PMA, such as when the sponsor has a
229 good track record for quality systems compliance and there are no new manufacturing issues that
230 could adversely impact product quality or performance.

¹⁰ See section 515B(e)(1)(E) of the FD&C Act (21 U.S.C. 360e-2(e)(1)(E)).

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231 A device must be in conformance with the Quality System regulation (QS Reg; 21 CFR part
232 820), and the sponsor must submit adequate information in a PMA to meet the requirements
233 under section 515(c)(1)(C) of the FD&C Act (21 U.S.C. 360e(c)(1)(C)) and 21 CFR
234 814.20(b)(4)(v). As with other PMAs, sponsors of a Breakthrough Device should submit PMA
235 information as described in the FDA guidance, “Quality System Information for Certain
236 Premarket Application Reviews”
237 (<https://www.fda.gov/RegulatoryInformation/Guidances/ucm070897.htm>).

238 In appropriate cases, FDA may also, at its discretion, forgo inspection of certain manufacturing
239 sites prior to approval of a Breakthrough Device. In general, FDA would review the sponsor’s
240 quality system and manufacturing information and make a decision about inspecting finished
241 device manufacturing sites as follows:

- 242 • Finished device manufacturing sites with no prior inspectional history or no inspectional
243 history within the five-year period prior to the filing date of the application would be
244 inspected before approval of the Breakthrough Device.
- 245 • Finished device manufacturing sites that have been inspected within the two-year period
246 prior to the filing date of the PMA, for which the inspectional outcome was No Action
247 Indicated or Voluntary Action Indicated and for which the inspectional coverage is
248 relevant to this PMA, may be inspected after approval of the Breakthrough Device.
- 249 • Finished device manufacturing sites that have been inspected within a period of two to
250 five years prior to the filing date of the application, for which the inspectional outcome
251 was No Action Indicated or Voluntary Action Indicated and for which the inspectional
252 coverage is relevant to this PMA, may be inspected after the Breakthrough Device is
253 approved if, in addition to submitting all other information required in a PMA under
254 section 515(c)(1) of the FD&C Act (21 U.S.C. 360e(c)(1)) and 21 CFR 814.20, the
255 sponsor submits the following:
 - 256 ○ a declaration stating that all activities at the site comply with the QS Reg (21 CFR
257 part 820); and
 - 258 ○ information, initially developed as part of design validation (21 CFR 820.30(g)) and
259 current as of the filing date of the application, demonstrating that the sponsor’s risk
260 analysis activities included evaluation of risk associated with the design,
261 manufacturing, and use of the device, and that risk has been reduced to acceptable
262 levels. The sponsor could do this, for example, using standards such as the current
263 FDA-recognized version of *ISO 14971: Medical devices – Application of risk
264 management to medical devices*.

265 Where an inspection is not conducted prior to approval of the PMA for a Breakthrough Device,
266 FDA intends to conduct an inspection within 12 months after approval. In appropriate
267 circumstances, FDA may consider such a postapproval inspection that is classified as Official
268 Action Indicated and for which deviations are not brought into QS Reg conformance within a
269 reasonable time after receipt of written notice to be grounds for PMA withdrawal under section

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270 515(e)(1)(E) of the FD&C Act (21 U.S.C. 360e(e)(1)(E)).

271 For clarification, when a PMA sponsor’s manufacturing sites are not ready for inspection, or
272 have been inspected and classified as Official Action Indicated, the sponsor may receive an
273 approvable PMA letter pending a QS Reg decision from FDA. It should be noted that this applies
274 to PMA sponsors that are manufacturing their own device as well as to sponsors who intend to
275 have another entity manufacture their device for commercial distribution in the U.S. We
276 generally would then approve the device once we have adequate assurances of compliance
277 regarding the applicable quality systems of the manufacturer(s).

278 **III. Program Features**

279 The novelty of a Breakthrough Device can present key challenges because both the sponsor and
280 FDA may face more uncertainty about how best to evaluate the device’s safety and effectiveness.
281 To expedite the development of these devices, FDA intends to offer sponsors a menu of options
282 that offer opportunities for early and regular interaction with FDA as device development
283 unfolds. A sponsor whose device has been designated as a Breakthrough Device may select one
284 or more of the options described below in **Sections A-C** at any time prior to submitting a
285 marketing application for that device; the sponsor need not, however, pursue any of these
286 options. To request one of the options, a sponsor should submit a Pre-Submission following the
287 processes outlined in the FDA guidance, “Requests for Feedback on Medical Device
288 Submissions: The Pre-Submission Program and Meetings with Food and Drug Administration
289 Staff” (hereinafter, “the Pre-Submission Guidance;”
290 [https://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocumen
291 ts/ucm311176.pdf](https://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm311176.pdf)).

292 **A. Breakthrough Device Sprint Discussion**

293 To support sponsors needing timely resolution of potentially novel issues, FDA offers “sprint”
294 discussions with the goal of reaching mutual agreement on a specific topic within a set time
295 period (e.g., 45 days). The number and format of interactions within a sprint discussion may vary
296 based on project needs and should be defined *a priori* by the sponsor and FDA. During a sprint
297 discussion, the sponsor may provide additional information or revisions to initial proposals. The
298 schedule of such interactions as well as the information and proposals to be discussed during the
299 sprint discussion may be modified during the sprint discussion as agreed upon with FDA. To
300 facilitate this intensive level of interaction, a sprint discussion should follow the parameters
301 below. Points of disagreement that cannot be resolved quickly should be expeditiously elevated
302 to senior management. In some cases, the sponsor may wish to consider FDA feedback after
303 conclusion of the sprint discussion prior to determining whether agreement or disagreement
304 exists and whether additional discussion is needed.

305 **(1) Single Topic with Specific Goals**

306 To allow for a detailed discussion and timely resolution, a sprint should have only one general
307 topic (e.g., animal study protocol design, strategy for focused nonclinical testing, clinical

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308 protocol discussion, statistical analysis plan review) and specific goals (e.g., determine primary
309 and secondary endpoints for pivotal study). In a sprint discussion request, a sponsor should
310 propose a topic and goal(s); please note that FDA may work with the sponsor to refine the topic
311 and goal(s) as needed. It is recommended that a sponsor have no more than one sprint discussion
312 open at a time. This will allow both FDA and the sponsor to devote sufficient resources to
313 support a highly interactive, collaborative, and dynamic sprint process.

314 **(2) Defined Interaction Schedule, Including Planned** 315 **Participants**

316 A sponsor should propose an interaction schedule and a defined end date (e.g., 45 days). FDA
317 will propose revisions to the timeline, if needed, with the goal of reaching agreement on the
318 timeline early in the sprint review. Since progress may require the presence of key individuals at
319 meetings during the sprint discussion, the sponsor should propose their planned attendees (e.g.,
320 regulatory manager, animal study consultant, clinical consultant) and, as relevant, request FDA
321 attendees with specific expertise (e.g., animal study reviewer, clinician, statistician).

322 The sprint discussion is intended to be highly interactive, and FDA understands that, based on an
323 early interaction, the sponsor may choose to provide additional information to FDA to support
324 later interactions for the sprint. If the sponsor provides new information to FDA during the
325 sprint, FDA will attempt to incorporate the information into its review and feedback while still
326 adhering to the agreed-upon timeline. However, depending on the extent of the new information
327 provided and the time remaining for the review, revisions to the timeline may be needed.

328 **(3) Clear Documentation of Interactions and** 329 **Conclusions**

330 FDA will provide summary feedback to the sponsor after the close of a sprint discussion. This
331 summary will include the points of agreement, points of disagreement, if any, and points
332 necessitating further discussion. To facilitate any review of new or revised information provided
333 during the sprint, it is recommended that the sponsor provide “track changes” versions of any
334 revised documents and/or clearly indicate with a summary table or timeline what changes or new
335 information is being or has been provided. At the conclusion of the sprint discussion, the sponsor
336 should develop draft minutes and provide the draft minutes as an amendment to the relevant Pre-
337 Submission. Timing for submission of draft meeting minutes should be addressed in the sprint
338 discussion schedule.

339 FDA intends that feedback the Agency provides in response to a sprint discussion will not
340 change, provided that the information submitted in a future IDE or marketing application is
341 consistent with that provided in the sprint submission and that the data in the future submission
342 do not raise any important new issues materially affecting safety or effectiveness. FDA intends
343 that modifications to its feedback be limited to situations in which FDA concludes that the
344 feedback given previously does not adequately address important new issues materially relevant
345 to a determination of safety or effectiveness that have emerged since the time of the sprint
discussion. For example, FDA may modify its previous feedback if new scientific findings

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347 emerge that indicate there is a new risk or an increased frequency of a known risk that affects
348 FDA’s prior advice, or if there is a new public health concern that affects FDA’s prior advice. In
349 such cases, FDA will acknowledge a change in the advice and will document clearly the
350 rationale for the change, and the changed advice will be supported by the appropriate managerial
351 concurrence.

352 Sponsors should recognize that even though the Agency may have already reviewed the
353 sponsor’s protocols/plans in a sprint discussion, this does not guarantee approval, clearance, or
354 granting of future submissions. Additional questions may be raised during the review of the
355 future submission when all information is reviewed and considered as a whole. Although sprint
356 discussions are not decisional or binding on the Agency or the sponsor, it is FDA’s intent to
357 provide the best advice possible based on the information provided in the Pre-Submission and
358 other information known at that point in time.

359 **(4) Supporting Materials**

360 To enable quick, efficient discussion of the sprint topic, it is important that the sponsor provide
361 FDA with, and clearly reference, all materials needed to support review and interaction (e.g., a
362 submission might contain an appendix with a draft protocol). FDA recommends that sponsors
363 provide a rationale justifying their proposed approach within their supporting materials to best
364 facilitate review and interactions.

365 **(5) Example Sprint Discussion**

366 The example sprint discussion below incorporates the concepts discussed above:

- 367 • On Day 7, following receipt of the submission, FDA and the sponsor hold an
368 informational teleconference to walk FDA through the sponsor’s materials and questions.
369 During this meeting, FDA and the sponsor discuss an interaction schedule to facilitate
370 collaboration and overall topics and goals for sprint interactions.
- 371 • On Day 14, FDA emails the sponsor with initial feedback and questions for upcoming
372 discussion.
- 373 • On Day 21, FDA and the sponsor meet (via teleconference or face to face) to discuss
374 FDA’s initial feedback and questions. FDA and the sponsor discuss initial approaches for
375 addressing any outstanding issues.
- 376 • On Day 28, based on the feedback received and the prior discussion, the sponsor provides
377 additional information or revised supporting materials to FDA via email in response to
378 outstanding issues.
- 379 • On Day 35, FDA and the sponsor meet via teleconference to discuss the revised
380 supporting materials provided by the sponsor. Based on this discussion, FDA and the
381 sponsor identify substantive areas of agreement and points necessitating further
382 discussion, if any. The sponsor may wish to consider FDA feedback prior to determining

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383 whether agreement or disagreement exists and whether additional discussion is needed.
384 However, if any substantive points of disagreement are identified by FDA or the sponsor
385 at this point, FDA develops a plan for how senior management will be involved to
386 support quick resolution of the identified issues (see **Section II.E** above).

387 • On Day 40, the sponsor provides via email draft minutes from previous discussions
388 including substantive points of agreement, points necessitating further discussion or
389 points of disagreement, if any.

390 • On Day 45, FDA provides any edits to meeting minutes, including substantive points of
391 agreement and points necessitating further discussion, if any. If there are no points of
392 disagreement, FDA will close out the sprint discussion. If points of disagreement exist,
393 FDA will proceed with the plan for senior management involvement to quickly address
394 the outstanding issues, which might include a teleconference involving senior
395 management by Day 50.

396 **B. Data Development Plan (DDP)**

397 Sponsors of Breakthrough Devices may request coordination with FDA regarding early
398 agreement on a Data Development Plan (DDP). The DDP is a high-level document intended to
399 help ensure predictable, efficient, transparent, and timely device assessment and review by
400 outlining data collection expectations for the entire product lifecycle. It should describe the
401 balance of premarket and, as applicable, postmarket collection of clinical and nonclinical data.
402 FDA intends to work with the sponsor so that the plan is developed in a manner that is least-
403 burdensome and predictable, while allowing for some measure of flexibility and adjustments as
404 appropriate.

405 An example approach to a DDP can be found in Appendix 1: DDP Example Approach.

406 Importantly, the DDP should include both clinical and nonclinical testing approaches. In FDA's
407 experience, sponsors often focus on clinical study design but tend to overlook potential hurdles
408 raised by nonclinical issues. FDA encourages sponsors to consider the nonclinical testing that
409 will be needed to support the regulatory review of their device early on and to discuss the
410 planned approach with FDA. The DDP should discuss the nonclinical testing that would be
411 conducted and the timing of such testing relative to planned clinical studies and a subsequent
412 marketing application. It may be appropriate to allow clinical testing to begin based upon
413 preliminary nonclinical results or with some nonclinical testing deferred, depending on the
414 mitigations in place to protect study subjects.

415 FDA review of a DDP follows the same model as the sprint discussion described above. Please
416 note that FDA and the sponsor may wish to discuss a complete DDP with all planned clinical and
417 nonclinical testing for pre- and postmarket data collection, or a component or subset of the DDP
418 (e.g., premarket nonclinical testing assessment plan).

419 **C. Clinical Protocol Agreement**

420 As described in section 515B(e)(2)(D) of the FD&C Act (21 U.S.C. 360e-2(e)(2)(D)), the
421 Breakthrough Devices Program offers a mechanism for obtaining agreement in writing for
422 clinical protocols, which will be considered binding on both FDA and the sponsor, subject to the
423 following:

- 424 • Any changes to the previously agreed-upon protocol are agreed upon in writing by both
425 FDA and the sponsor; or
- 426 • The director of the Office responsible for reviewing the device submission determines
427 that a substantial scientific issue essential to determining the safety or effectiveness of the
428 device exists. In this case, the director’s decision must be provided in writing and can be
429 made only after FDA has provided an opportunity to the sponsor to meet and discuss the
430 substantial scientific issue(s). Such a meeting would need to include the Office director
431 and clearly document the substantial scientific issue(s) discussed.

432 FDA will work interactively with sponsors who choose to pursue a clinical protocol agreement.
433 Upon reaching agreement, FDA will issue a letter documenting the agreement reached.

434 **D. Regular Status Updates**

435 FDA and the sponsor of a Breakthrough Device may agree to have regular (e.g., bimonthly)
436 status updates. Through these interactions, FDA and the sponsor may discuss general progress of
437 the project and next steps or plans for future discussions. These interactions may be by email,
438 teleconference, or face-to-face meeting, as agreed upon by FDA and the sponsor. These
439 interactions may be between the primary FDA and sponsor contacts or may include additional
440 participants as needed. Regular status updates provide an opportunity for a high-level view of the
441 project and identification of potential hurdles, while a sprint discussion provides the opportunity
442 for detailed feedback to address specific sponsor goals. A Pre-Submission is not recommended
443 for status updates.

444 **IV. Designation Request**

445 A designation request is the mechanism by which sponsors request entry into the Breakthrough
446 Device Program and FDA renders and communicates a decision.

447 **A. Designation Criteria**

448 The designation criteria, as defined in section 515B(b) of the FD&C Act (21 U.S.C. 360e-2(b)),
449 provide for a program for devices:

- 450 “(1) that provide for more effective treatment or diagnosis of life-threatening or irreversibly
451 debilitating human disease or conditions; and

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452 (2)(A) that represent breakthrough technologies;

453 (B) for which no approved or cleared alternatives exist;

454 (C) that offer significant advantages over existing approved or cleared alternatives, including
455 the potential, compared to existing approved alternatives, to reduce or eliminate the need for
456 hospitalization, improve patient quality of life, facilitate patient’s ability to manage their own
457 care (such as through self-directed personal assistance), or establish long-term clinical
458 efficiencies; or

459 (D) the availability of which is in the best interest of patients.”

460 In addition, section 515B(c) of the FD&C Act (21 U.S.C. 360e-2(c)) states:

461 “Any such request for designation may be made at any time prior to the submission of an
462 application under section 515(c) [21 U.S.C 360e(c)], a notification under section 510(k) [21
463 U.S.C. 360(k)], or a petition for classification under section 513(f)(2) [21 U.S.C.
464 360c(f)(2)].”

465 **B. Designation Considerations**

466 **(1) Device Provides for More Effective Treatment**

467 In determining whether a device meets the criterion of providing “for more effective treatment or
468 diagnosis of life-threatening or irreversibly debilitating human disease or condition,”¹¹ FDA
469 considers the following three factors:

470 **a. Whether a Device Provides for “More Effective” Treatment or**
471 **Diagnosis**

472 Because decisions on requests for designation will be made prior to premarket review of a
473 device, for the purposes of designation, FDA believes it is appropriate to consider whether there
474 is a reasonable expectation that a device *could* provide for more effective treatment or diagnosis
475 relative to the current standard of care (SOC) in the U.S. A complete set of clinical data is not
476 required for designation. Instead, a sponsor should demonstrate a reasonable expectation that the
477 device could provide for more effective treatment or diagnosis of the disease or condition
478 identified in the proposed indications for use. This includes a reasonable expectation that the
479 device could function as intended (technical success) and that a functioning device could more
480 effectively treat or diagnose the identified disease or condition (clinical success). Mechanisms
481 for demonstrating a reasonable expectation of technical and clinical success could include
482 literature or preliminary data (bench, animal, or clinical). For example, a sponsor might provide
483 preliminary bench data to support the potential for technical success and literature to support that
484 a given principle of operation could more effectively treat or diagnose the identified disease or

¹¹ See section 515B(b)(1) of the FD&C Act (21 U.S.C. 360e-2(b)(1)).

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485 condition.

486 **b. Whether a Disease or Condition is “Life-Threatening”**

487 FDA considers a disease or condition life-threatening for purposes of the Breakthrough Devices
488 Program if it is a disease or condition for which the likelihood of death is high unless the course
489 of the disease is interrupted in a population or subpopulation. Examples of life-threatening
490 diseases or conditions include, but are not limited to, acute stroke, myocardial infarction, cancer,
491 and trauma.

492 **c. Whether a Disease or Condition is “Irreversibly Debilitating”**

493 For purposes of the Breakthrough Devices Program, FDA considers a disease or condition
494 associated with morbidity that has substantial impact on day-to-day functioning to be irreversibly
495 debilitating for a population or subpopulation. Short-lived and self-limiting morbidity will
496 usually not be sufficient. Irreversible disease or conditions may, in certain cases, include diseases
497 or conditions that are persistent or recurrent. Whether a disease or condition is “irreversibly
498 debilitating” is based on its impact on such factors as survival, day-to-day functioning, and the
499 likelihood that the disease or condition, if left untreated, will progress to a more serious disease
500 or condition. Examples include cancer, amyotrophic lateral sclerosis (ALS), stroke, and large ST
501 segment elevation myocardial infarction (STEMI; while patients with STEMI and stroke can
502 improve with medication and rehabilitation, the effects are not reversible and can be
503 debilitating).

504 **(2) Device Represents Breakthrough Technology**

505 When determining whether a device represents a “breakthrough technolog[y],”¹² FDA considers
506 the potential for a device to lead to a clinical improvement in the diagnosis, treatment (including
507 monitoring of treatment), cure, mitigation, or prevention of the life-threatening or irreversibly
508 debilitating condition. Examples of breakthrough technologies include:

- 509
- 510 • A transcatheter heart valve that is delivered transcatheterly and does not require open
511 heart surgery, thereby decreasing the risks of the procedure. This breakthrough
512 technology has the potential to provide a clinically meaningful advantage in a patient
513 population with few options.
 - 514 • An internal hemostatic device for the temporary control of bleeding from junctional
515 wounds and non-compressible wounds, which are not amenable to tourniquet application
516 in the battlefield. This device offers immediate care for severe bleeding wounds in a
517 battlefield setting until surgical care is available, offering patients a potentially life-saving
518 treatment when other methods of stopping severe bleeds are not an option.
 - 518 • A gene signature test that provides prognostic information for a cancer patient such that

¹² See section 515B(b)(2)(A) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(A)).

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519 the information helps clinicians personalize the benefit-risk profile of a variety of
520 therapeutic options and treatment strategies.

- 521 • A genetic test capable of identifying DNA mutations using blood from cancer patients
522 may offer patients a more convenient, non-invasive sampling method compared to
523 surgery, which has the potential for serious risks.

524 **(3) No Approved or Cleared Alternatives Exist**

525 When determining whether the device meets the criterion that “no approved or cleared
526 alternatives exist”¹³ FDA considers whether there is a drug, biological product, or device that has
527 received FDA marketing authorization after premarket review for the same indications being
528 considered (i.e., whether there is an alternative product that FDA has approved, cleared, or
529 licensed, or for which FDA has granted a De Novo request).

530 In addition, to be considered an “approved or cleared” alternative, a product should be consistent
531 with the U.S. SOC. There may be a substantial number of currently approved or cleared medical
532 products with varying relevance in the diagnosis and treatment of a life-threatening or
533 irreversibly debilitating disease in the U.S., including devices that are no longer used or are used
534 only rarely. FDA’s determination as to whether there is an approved or cleared alternative
535 generally focuses only on options that reflect the current SOC for the specific indication
536 (including the disease stage) for which the product is being developed.

537 In evaluating the current SOC, FDA considers recommendations by authoritative scientific
538 bodies based on clinical evidence and other reliable information, including such information
539 submitted by the sponsor, that reflects current clinical practice. In the absence of a well-
540 established and documented SOC, FDA may consult with special government employees (SGEs)
541 or other experts for advice in assessing whether an approved or cleared medical product is
542 relevant to the current SOC. When a proposed indication for the new device targets a subset of a
543 broader disease population, the SOC for the broader population, if there is one, generally is
544 considered available therapy for the subset. Over the course of new device development, it is
545 foreseeable that the SOC for a given condition may evolve (e.g., because of the approval of a
546 new device or new information about alternative treatments).

547 Examples of devices for which no approved or cleared alternative exists at the time designation
548 is requested include:

- 549 • An ablation catheter that offers the potential ability to treat atrial fibrillation. Catheters
550 were approved for treatment of atrial flutter, and there was no legally marketed ablation
551 catheter indicated for the treatment of atrial fibrillation. Therefore, at the time of review,
552 the ablation catheter met the criteria for “no approved or cleared alternative.”
- 553 • A first-of-a-kind testing device to aid in the diagnosis of Parkinson’s Disease. While

¹³ See section 515B(b)(2)(B) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(B)).

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554 devices exist to monitor tremors that may be associated with Parkinson’s Disease, no
555 device intended to aid in the diagnosis of Parkinson’s Disease has received FDA
556 marketing authorization. A device that could differentiate between Parkinsonian and non-
557 Parkinsonian Disease tremor would be considered first-of-a-kind and meet the criterion
558 for having “no approved or cleared alternatives.”

559 **(4) Device Offers Significant Advantages over Existing** 560 **Approved or Cleared Alternatives**

561 In determining whether a device meets the criterion of offering “significant advantages over
562 existing approved or cleared alternatives,”¹⁴ FDA considers the potential, compared to existing
563 approved or cleared alternatives, “to reduce or eliminate the need for hospitalization, improve
564 patient quality of life, facilitate patients’ ability to manage their own care (such as through self-
565 directed personal assistance), or establish long-term clinical efficiencies.”¹⁵

566 Examples of devices that have the potential to offer significant advantages of existing approved
567 or cleared alternatives include:

- 568 • a diagnostic product intended to improve diagnosis or detection of a life-threatening or
569 irreversibly debilitating disease or condition in a way that would lead to improved
570 outcomes (e.g., an in vitro diagnostic product (IVD) for earlier diagnosis of
571 preeclampsia);
- 572 • a product intended to improve or prevent a serious treatment-related side effect associated
573 with an available product for treating a life-threatening or irreversibly debilitating disease
574 or condition; and
- 575 • a product intended to treat a life-threatening or irreversibly debilitating disease or
576 condition that does not have a serious adverse effect associated with an available product
577 for treating this disease/condition.

578 **(5) Device Availability is in the Best Interest of Patients**

579 In determining whether the device meets the criterion “availability [of the device] is in the best
580 interest of patients,”¹⁶ FDA considers whether the proposed device and indications for use
581 provide another type of specific public health benefit.

582 An example of a device, the availability of which is in the best interest of patients, could be a

¹⁴ See section 515B(b)(2)(C) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(C)). As noted above in **Section IV.B(4)** of this draft guidance, for purposes of the Breakthrough Devices Program, we consider an “approved or cleared alternative” to be a product that FDA has approved, cleared, or licensed, or for which FDA has granted a De Novo request.

¹⁵ See section 515B(b)(2)(C) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(C)).

¹⁶ See section 515B(b)(2)(D) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(D)).

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583 group of molecular tests to identify a large number of potential pathogens simultaneously,
584 including common, rare, and/or emerging pathogens. More rapid access to more detailed
585 diagnostic information can better guide optimal patient care and may yield better patient
586 outcomes. However, these devices also suffer major challenges not only in comparing against
587 reference methods but also in obtaining the appropriate sample base to reliably verify the more
588 rare pathogens in the panel. This can result in the target panel of these tests being reduced in
589 order to generate data to support FDA marketing authorization. The Breakthrough Devices
590 Program may facilitate device developers' ability to test new wide-scope IVDs for both common
591 and rare pathogens, resulting in devices with a broader diagnostic scope being brought to market.
592 Also, this could allow for more rapid approval or clearance of modifications to these tests as new
593 and emerging pathogens are discovered or proposed for addition to the panels.

594 In addition, the criterion of being in the best interest of patients may apply when the device has a
595 benefit for patients who are unable to tolerate available therapy, whose disease has failed to
596 respond to available therapy, or for whom the treatment can be used effectively with other
597 critical agents that cannot be combined with available therapy. This criterion may also apply if
598 the device:

- 599 • avoids serious harm that can occur with available therapy;
- 600 • avoids serious harm that causes discontinuation of treatment of a life-threatening or
601 irreversibly debilitating disease or condition; or
- 602 • reduces the potential for harmful interactions with other therapies.

603 In addition, this criterion may apply to a device that was designed or modified to address an
604 unanticipated serious failure occurring in a critical component of an approved device for which
605 there are no alternatives or for which alternative treatment would entail substantial risk of
606 morbidity for the patient. A device may also satisfy this criterion if it provides an additional
607 benefit, such as improved patient compliance that is expected to lead to a reduction in serious
608 adverse outcomes. Furthermore, this criterion may apply if the device addresses an emerging or
609 anticipated public health need, such as a device shortage or public health emergency.

610 A product developed by a sponsor who is working with a federal agency on the development of
611 medical devices to address a national security issue may be considered to meet this criterion. To
612 support a request for designation under this criterion, it may be helpful to include a letter in the
613 designation request from the federal agency (e.g., Department of Defense, Department of
614 Homeland Security) identifying the specific device or device type and indicating that its
615 commercial availability is of particular importance to our national security.

616 Examples of devices for which availability is in the best interest of patients are as follows:

- 617 • an insulin pump that features a new mechanism to detect low blood glucose and
618 automatically stop insulin delivery; and
- 619 • an IVD assay that detects a genomic variant for the purposes of identifying patients with

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620 certain cancers who are eligible for treatment with a specific drug. In some situations, for
621 those patients who do not possess the variant, a therapeutic product may have severe
622 toxicities and be detrimental without providing benefit to the patient. For this reason, use
623 of the assay is necessary for safe and effective use of the drug and is therefore in the best
624 interest of patients. For more information on in vitro companion diagnostic devices,
625 please refer to the FDA guidance, “In Vitro Companion Diagnostic Devices”
626 (<https://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM262327.pdf>).
627

(6) Additional Considerations

a. Regulatory Path

630 In determining whether designation has been requested “any time prior to the submission of an
631 application under section 515(c) [21 U.S.C 360e(c)], a notification under section 510(k) [21
632 U.S.C. 360(k)], or a petition for classification under section 513(f)(2) [21 U.S.C. 360c(f)(2)],”¹⁷
633 FDA considers:

- 634 • whether the expected marketing application for the device is a PMA, 510(k), or De Novo
635 request; and
- 636 • whether or not the marketing application has been received.

637 Sponsors should indicate which marketing application type (PMA, 510(k), or De Novo request)
638 they intend to submit and include a rationale for this approach in support of their Breakthrough
639 Device designation request. FDA’s designation decision does not constitute a formal decision
640 regarding the applicable regulatory pathway or device classification but does indicate that, based
641 on the information provided in the designation request and other information known at the time,
642 the Agency expects that submission of a PMA, 510(k), or De Novo request will be required.
643 FDA does not intend to specify in its decision on the designation request which marketing
644 application the sponsor will need to submit for the subject device. A sponsor must submit a
645 request for designation prior to submission of the marketing application. FDA will not consider
646 requests for designation contained within a marketing application or after a marketing
647 application has been submitted.

b. Multiple Devices with Same Intended Use

649 Breakthrough Device designation may be granted for multiple devices with the same proposed
650 intended use. However, when a Breakthrough Device has been approved or cleared or has had a
651 De Novo request granted, no other devices with the same intended use will be designated as a
652 Breakthrough Device, unless the criteria for designation described above are met in light of the
653 first Breakthrough Device’s market availability.

¹⁷ See section 515B(c) of the FD&C Act (21 U.S.C. 360e-2(c)).

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654 For example, Device X was accepted into the Breakthrough Devices Program after FDA
655 determined (1) that there was a reasonable expectation it could provide for more effective
656 treatment of a life-threatening disease and (2) that it represented a breakthrough technology and
657 offered significant advantages over existing approved or cleared alternatives. A De Novo request
658 was later granted for Device X, allowing for marketing. Device Y has the same intended use as
659 Device X and is now requesting designation into the Breakthrough Devices Program on the basis
660 of providing a significant advantage over Device X. Even though Device Y has the same
661 intended use as Device X, Device Y is eligible for Breakthrough Device designation because it
662 offers significant advantages over an approved or cleared alternative, Device X.

663 **c. Combination Products**

664 Device-led combination products are eligible for Breakthrough Device designation. However, it
665 is important to note that these products may raise unique scientific and regulatory challenges.
666 Further, it may not be possible to apply all of the policies described in this guidance to
667 combination products that receive Breakthrough Device designation due to such challenges as
668 well as challenges associated with coordinating review with a different Center.

669 **C. Designation Review Process**

670 A request for Breakthrough Device designation should be submitted as a Q-Submission
671 following the process outlined in the Pre-Submission Guidance. An example approach¹⁸ for a
672 request for Breakthrough Device designation is provided in **Appendix 2: Illustrative Example:
673 Breakthrough Device Designation Request**. The Breakthrough Device designation request
674 should be the only request contained in the Q-Submission. Other Q-Submission topics should be
675 submitted separately. Furthermore, if sponsors are pursuing Breakthrough Device status and at
676 the same time have Q-Submission questions, sponsors may wish to consider submitting the
677 questions after FDA renders a designation decision. This is because the Breakthrough Device
678 status may impact the feedback FDA provides.

679 Please note that FDA may identify devices that may be good candidates for the Breakthrough
680 Devices Program and recommend that sponsors of such devices consider applying to the
681 program.

682 In addition, note that designation should be requested *separately* from the submission of a
683 marketing or IDE application, not within such application. As noted above in **Section IV.B(6)** of
684 this guidance, the designation request must also be submitted before the submission of a
685 marketing application for the device.

686 FDA will issue a grant or denial decision for each Breakthrough Device designation request

¹⁸ Section 515B(f)(1)(B) of the FD&C Act (21 U.S.C. 360e-2(f)(1)(B)) indicates that this guidance shall “provide a template for requests under subsection (c).” The illustrative appendix provides an example approach.

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687 within 60 calendar days of receiving such a request.¹⁹ In general, FDA intends to interact with a
688 sponsor by Day 30 regarding any requests for additional information needed to inform the
689 designation decision. It is helpful when a sponsor is available and responsive to FDA requests
690 throughout the review timeline. If FDA does not receive additional information needed to make a
691 decision on a designation request in a timely manner, it may result in denial of the Breakthrough
692 Device designation request.

693 **D. Designation Withdrawal**

694 A sponsor may request to withdraw from the Breakthrough Devices Program at any time. Such a
695 request should be submitted in writing to FDA as a withdrawal amendment to the Q-Submission
696 under which designation was granted.

697 FDA will not withdraw designation on the basis of another Breakthrough Device or a device
698 given priority review under former section 515(d)(5) of the FD&C Act (as in effect prior to the
699 date of enactment of the Cures Act) with the same intended use receiving PMA approval, having
700 a De Novo request granted, or receiving clearance of a 510(k).²⁰ However, FDA may withdraw
701 designation at any time upon written notice to the sponsor if FDA determines that:

- 702 • for other reasons, the device is no longer eligible for a Breakthrough Device designation
703 according to the criteria outlined in section 515B(b) of the FD&C Act (21 U.S.C. 360e-
704 2(b)), based on available information; or
- 705 • the information submitted in support of a request for Breakthrough Device designation,
706 including, without limitation, the designation request package or any related premarket
707 submission, contained an untrue statement of material fact or omitted material
708 information, including false statements relating to data collection.

709

¹⁹ FDA’s decision on a request for designation as Breakthrough Device constitutes a “significant decision” under section 517A of the FD&C Act (21 U.S.C. 360g-1), as amended by section 3051 of the Cures Act. Additional information regarding CDRH’s interpretation of section 517A and the procedures applicable to a request for review of a significant decision by CDRH under section 517A is available in the respective FDA guidances, “Center for Devices and Radiological Health Appeals Processes: Questions and Answers about 517A” (<https://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM352254.pdf>) and “Center for Devices and Radiological Health Appeals Processes” (<https://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM284670.pdf>).

²⁰ See section 515B(d)(3) of the FD&C Act (21 U.S.C. 360e-2(d)(3)).

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710 **Appendix 1: DDP Example Approach**

711 This appendix provides an example of information found to be helpful in a Data Development
712 Plan (DDP).

713 **Background Information**

714 *Device Name:* Name of the device.

715 *Device Description:* Overview of the product, including principles of operations (including
716 device components) and properties relevant to clinical function, if known. Images or engineering
717 schematics are also encouraged for inclusion, as appropriate.

718 *Indications for Use:* Indications for use for which designation was granted (see **Appendix 2:**
719 **Illustrative Example: Breakthrough Device Designation Request**).

720 **Data Collection Plan**

721 The table(s) below present example approaches to consider for identifying the planned
722 nonclinical testing and clinical studies.

Nonclinical Test	Reference standard, method, acceptance criteria, objective, etc.	Timeline
Test name/type. <i>Examples: Electromagnetic compatibility, biocompatibility, sterilization, mechanical fatigue testing, animal study, address disapproval concerns #1-10 in FDA’s G160001 letter dated 1/31/2016.</i>	Relevant standard, description of method, acceptance criteria, objective, etc. to describe testing expectations. <i>Examples: IEC 60601-1-2; cytotoxicity, sensitization, and irritation testing per ISO 10993; assess operability of device; see disapproval concern language.</i>	When test results should be provided to FDA. <i>Examples: In feasibility study IDE, in pivotal study IDE, in marketing application, in postapproval study.</i>

723

Clinical Study
Type of clinical study. Note that this table should be repeated for each clinical study. <i>Examples: early feasibility, feasibility, stage I pivotal, stage II pivotal, pivotal, postapproval.</i>

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Purpose	<p>Purpose of study.</p> <p><i>Examples: To demonstrate basic safety and proof of principle for XXXXX device; to demonstrate superiority to control with respect to surrogate endpoints; to confirm adequacy of surrogate endpoints in prediction of mortality and morbidity benefit.</i></p>
Study Design	<p>Study design information.</p> <p><i>Examples: Single-center, nonrandomized; multi-center randomized, double-blinded.</i></p>
Study Population	<p>Study population, which should align with indications for use requested.</p> <p><i>Example: Patients with upper extremity and lower extremity spasticity secondary to stroke, who meet all other study inclusion criteria and none of the study exclusion criteria.</i></p>
Inclusion Criteria	<p>Inclusion criteria.</p> <p><i>Examples: Patients over 18 years of age, on optimal medical therapy, and who have had symptoms for >3 months; to be determined pending feasibility study result but will align with requested indications for use.</i></p>
Exclusion Criteria	<p>Exclusion criteria.</p> <p><i>Examples: Patients eligible for physical therapy or surgery, unable to provide informed consent, enrolled in clinical study for same condition; to be determined pending feasibility study results but will align with requested indications for use.</i></p>
Safety Endpoints	<p>Safety endpoints.</p> <p><i>Example: No statistically-based safety endpoint, but the below adverse events will be captured; treatment-related adverse events as defined below <30%>.</i></p>
Effectiveness Endpoints	<p>Effectiveness endpoints.</p> <p><i>Examples: No statistically-based effectiveness endpoint, but the following parameters will be captured; patient success defined as improvement of ≥ 2 points on Quality of Life (QOL) scale and study success defined as >75% patients meeting success criteria; to be determined based on effect size estimates from feasibility study.</i></p>

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Follow-Up Schedule	<p>Follow-up schedule.</p> <p><i>Example: Subject participation will last approximately 4 weeks as indicated below, adverse events will be captured throughout study, Week 1: enrollment, informed consent, baseline assessment, Week 2: procedure, Week 3: electrical parameter collection and QOL assessment, Week 4: electrical parameter collection and QOL assessment, study exit; to be determined based on feasibility study results.</i></p>
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725 **Appendix 2: Illustrative Example: Breakthrough Device**
726 **Designation Request**

727 This appendix provides an example of information that may be helpful to include in a request for
728 designation into the Breakthrough Devices Program.

729 **Background Information**

730 *Device Description:* This section provides an overview of the product, including principles of
731 operation (including device components) and properties relevant to clinical function, if known.
732 Images or engineering schematics are also encouraged for inclusion, as appropriate.

733 *Indications for Use:* This section presents indications for use for which you are requesting
734 designation. The indications for use should clearly outline a patient population that meets the
735 designation criteria.²¹

736 *Regulatory History:* This section details the history of previous FDA interactions and
737 submissions, including feedback received and resolution of that feedback, as applicable. All
738 relevant IDE, 513(g), and Q-Submission numbers should be included.

739 **Designation Criteria**

740 *Criterion 1: Device “provides for more effective treatment or diagnosis of life-threatening or*
741 *irreversibly debilitating human disease or conditions.”²²*

742 This section provides a discussion regarding how the first designation criterion is met by the
743 proposed device and indications for use.

744 *Criterion 2: Device meets one of the criterion’s components below:*

745 (A) *Device “represent[s] breakthrough technolog[y];”²³*

746 (B) *“[N]o approved or cleared alternatives exist;”²⁴*

747 (C) *Device “offer[s] significant advantages over existing approved or cleared alternatives,*
748 *including the potential, compared to existing approved alternatives, to reduce or eliminate*
749 *the need for hospitalization, improve patient quality of life, facilitate patients’ ability to*
750 *manage their own care (such as through self-directed personal assistance), or establish long*

²¹ See section 515B(b) of the FD&C Act (21 U.S.C. 360e-2(b)).

²² See section 515B(b)(1) of the FD&C Act (21 U.S.C. 360e-2(b)(1)).

²³ See section 515B(b)(2)(A) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(A)).

²⁴ See section 515B(b)(2)(B) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(B)).

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751 *term clinical efficiencies;*²⁵ *or*

752 *(D) Device availability “is in the best interest of patients.”*²⁶

753 This section provides a discussion of which component(s) of Criterion 2 is/are met by the
754 proposed device and indications for use. Please note that multiple components may apply;
755 however, only one of these components must be met. For each component of Criterion 2
756 identified as being met, a discussion regarding how that component is met should be included.

757 Relevant patient preference information²⁷ may be included to support that a device and
758 indications for use meet Criteria 1 and 2 above. Relevant patient perspectives could be based on
759 attributes of the device type and/or patient population, or the specific device under review.
760 Examples include, but are not limited to:

761 • information that captures relative desirability or acceptability of outcomes or other
762 attributes that differ among alternative health interventions to patients, or the value
763 patients place on the treatment or diagnosis;

764 • patient tolerance of risk to achieve benefit (e.g., given disease severity, chronicity);

765 • how well patients are able to understand the benefits and risks; or

766 • any other relevant patient-centric assessments.

767 *Designation must be requested “any time prior to the submission of an application under section*
768 *515(c) [21 U.S.C 360e(c)], a notification under section 510(k) [21 U.S.C. 360(k)], or a petition*
769 *for classification under section 513(f)(2) [21 U.S.C. 360c(f)(2)].”*²⁸

770 *What is the planned marketing application?*

771 • *PMA;*

772 • *De Novo request; or*

773 • *510(k).*

774 This section provides a discussion of which marketing application you plan to submit for your

²⁵ See section 515B(b)(2)(C) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(C)).

²⁶ See section 515B(b)(2)(D) of the FD&C Act (21 U.S.C. 360e-2(b)(2)(D)).

²⁷ For additional information, please see the FDA guidance, “Patient Preference Information – Voluntary Submission, Review in Premarket Approval Applications, Humanitarian Device Exemption Applications, and *De Novo* Requests, and Inclusion in Decision Summaries and Device Labeling” (<https://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm446680.pdf>)

²⁸ See section 515B(c) of the FD&C Act (21 U.S.C. 360e-2(c)).

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775 device, including a rationale for your selection. Only one application type should be selected.
776 This discussion should state whether any marketing application for the device has already been
777 submitted to the FDA for review, providing the submission number as applicable.

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