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# ANDA Submissions — Amendments to Abbreviated New Drug Applications Under GDUFA Guidance for Industry

***DRAFT GUIDANCE***

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For questions regarding this draft document, contact (CDER) Elizabeth Giaquinto Friedman, 240-402-7930.

**U.S. Department of Health and Human Services  
Food and Drug Administration  
Center for Drug Evaluation and Research (CDER)**

**October 2017  
Generics**

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# ANDA Submissions — Amendments to Abbreviated New Drug Applications Under GDUFA Guidance for Industry

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1           **ANDA Submissions – Amendments to Abbreviated New Drug**  
2                           **Applications Under GDUFA**  
3                           **Guidance for Industry<sup>1</sup>**  
4

5  
6 This draft guidance, when finalized, will represent the current thinking of the Food and Drug  
7 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not  
8 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the  
9 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible  
10 for this guidance as listed on the title page.  
11

12  
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14  
15 **I. INTRODUCTION**  
16

17 This guidance is intended to explain to applicants how the review goals established as part of the  
18 Generic Drug User Fee Amendments Reauthorization of 2017 (GDUFA II) apply to amendments  
19 to either abbreviated new drug applications (ANDAs) or prior approval supplements (PASs)  
20 submitted to the Food and Drug Administration under section 505(j) of the Federal Food, Drug,  
21 and Cosmetic Act (FD&C Act) (21 U.S.C. 355(j)).<sup>2</sup> This guidance describes amendment  
22 classifications and categories and explains how amendment submissions may affect an  
23 application’s review goal dates. The guidance also describes how FDA should review  
24 amendments submitted to ANDAs and PASs received prior to October 1, 2017, which is the  
25 GDUFA II review goals effective date.  
26

27 When final, this guidance will replace the December 2001 guidance for industry *Major, Minor,*  
28 *and Telephone Amendments to Abbreviated New Drug Applications* (2001 amendments  
29 guidance).<sup>3,4</sup> This draft guidance supersedes the July 2014 draft guidance for industry *ANDA*  
30 *Submissions – Amendments and Easily Correctable Deficiencies Under GDUFA*.  
31

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<sup>1</sup> This guidance has been prepared by the Office of Generic Drugs in the Center for Drug Evaluation and Research at the Food and Drug Administration.

<sup>2</sup> Although not directly within the scope of this guidance, we remind applicants of the patent certification requirements applicable to ANDA amendments in 21 CFR 314.96(d)(1). See also 81 FR 69580, 69591-96, and 69636-39 (October 6, 2016).

<sup>3</sup> We update guidances periodically. To make sure you have the most recent version of a guidance, check the FDA Drugs guidance web page at <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/default.htm>.

<sup>4</sup> The 2001 amendments guidance contains the relevant definitions as considered during the GDUFA II negotiations; those definitions will be maintained in appendix B of this guidance because the 2001 amendments guidance will be withdrawn and replaced by this guidance once it is finalized.

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32 In general, FDA’s guidance documents do not establish legally enforceable responsibilities.  
33 Instead, guidances describe the Agency’s current thinking on a topic and should be viewed only  
34 as recommendations, unless specific regulatory or statutory requirements are cited. The use of  
35 the word *should* in Agency guidances means that something is suggested or recommended, but  
36 not required.

37  
38

### **39 II. BACKGROUND**

40

41 GDUFA II was signed into law on August 18, 2017,<sup>5</sup> to facilitate timely access to quality,  
42 affordable generic medicines. Under the GDUFA Reauthorization Performance Goals and  
43 Program Enhancements Fiscal Years 2018-2022 (GDUFA II Commitment Letter or GDUFA II  
44 Goals)<sup>6</sup> that accompanied the legislation, FDA agreed to certain review goals and procedures for  
45 amendments under review as of or received on or after the GDUFA II effective date.<sup>7</sup>

46

47 The GDUFA II Commitment Letter reflects significant changes in the classification of and  
48 review goals for amendments to ANDAs and PASs under the Generic Drug User Fee  
49 Amendments of 2012 (GDUFA I). Under GDUFA I, amendments were classified into a  
50 complex Tier system based on the following factors:

51

52 • Whether the amendment was solicited (i.e., submitted in response to a complete response  
53 letter (CRL)) or unsolicited (i.e., submitted on the applicant’s own initiative)

54

55 • Whether the amendment was *major* or *minor* (as defined in the guidance for industry  
56 *ANDA Submissions – Amendments and Easily Correctable Deficiencies Under GDUFA*)

57

58 • The number of amendments submitted to the ANDA or PAS

59

60 • Whether an inspection was necessary to support the information contained in the  
61 amendment

62

63 GDUFA II simplified the amendment review goals and no longer subjects them to a Tier system;  
64 however, GDUFA II review goals are still dependent on several factors, as described in section  
65 \_\_\_ of this guidance. In general, GDUFA II amendments will be designated as either *standard*  
66 or *priority*, be classified as either *major* or *minor*, and receive a goal date based on the factors  
67 discussed in this guidance, including whether a preapproval inspection is needed.

68

69 FDA considers each and every submission to an application to be an amendment. These  
70 submissions will be classified based on the content submitted and issued a goal date consistent

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<sup>5</sup> FDA Reauthorization Act of 2017 (Public Law 115-52 Title III).

<sup>6</sup> The GDUFA II Commitment Letter is available at  
<http://www.fda.gov/downloads/ForIndustry/UserFees/GenericDrugUserFees/UCM525234.pdf>.

<sup>7</sup> The application of GDUFA II goals to amendments with a Target Action Date or GDUFA I goal date is discussed in section IV of this guidance.

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71 with that classification.<sup>8</sup> The types of amendments and review goals described in this guidance  
72 only apply to submissions that have been received for review (i.e., review goals do not apply to  
73 submissions pending filing review).

74  
75

### 76 III. CATEGORIES OF GDUFA AMENDMENTS

77

78 As stated in the GDFUA II Commitment Letter, *major* and *minor amendments* are defined in the  
79 2001 amendments guidance.<sup>9</sup> The sections below provide general descriptions of the types of  
80 deficiencies that would classify an applicant's response to these deficiencies as a major or minor  
81 amendment,<sup>10</sup> as provided for in that guidance. In addition, FDA has developed a non-  
82 exhaustive list of examples of major deficiencies, which is available in appendix A<sup>11</sup>

83

#### 84 A. Major Amendments

85

86 Examples of actions that, if requested or taken in response to deficiencies, would result in major  
87 amendments include:

88

89 • Manufacturing a new batch of drug product for any reason (e.g., a composition change or  
90 reformulation, a change in the source of a drug substance, a change in the manufacturing  
91 site, the need for a new bioequivalence (BE) study, a new in vitro study for a specific  
92 product, a change in a major manufacturing process, a new strength of the product,  
93 unacceptable impurities or impurity levels, unacceptable excipients found during review,  
94 failed stability data, or a change in the container-closure system (other than solid oral  
95 dosage forms))

96

97 • Performing a new BE study whether or not related to the manufacture of a new batch of  
98 the drug product

99

100 • Developing new analytical methods and providing full validation data

101

---

<sup>8</sup> Information Requests (IRs) and Discipline Review Letters (DRLs) neither stop the review clock nor add to the GDUFA II goal. GDUFA II Commitment Letter at 11. Accordingly, a response to an IR or DRL generally will not be classified as a major or minor amendment and will not receive a goal date. If a response to an IR or DRL contains information not requested by FDA, or if FDA determines that the information provided requires a more thorough review, FDA will classify the submission as an amendment with a corresponding goal date. See section V of this guidance. Similarly, amendments that are administrative in nature and do not require a scientific review (i.e., *administrative amendments*) will generally not affect the goal date. See section III.C of this guidance.

<sup>9</sup> See GDUFA II Commitment Letter at 26. See also *supra* note 4.

<sup>10</sup> Note that descriptions of *major* and *minor* in this guidance apply only to the classification of major and minor amendments and are distinguishable from major or minor issues that FDA staff may identify as filing deficiencies during filing review.

<sup>11</sup> An appendix containing examples of minor deficiencies is not included in this guidance because, in general, deficiencies not classified as major will be classified as minor deficiencies.

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102 FDA has the discretion to consider the responses to additional deficiencies not included in either  
103 this list or appendix A as major amendments as long as the “major amendment” classification  
104 receives FDA division-level concurrence. This classification does not reflect the time it takes an  
105 applicant to respond to the complete response letter (CRL) but is based on an assessment by  
106 FDA that substantive review of the application cannot be performed without an extensive review  
107 because of the content of the information or data provided.

108

### **B. Minor Amendments**

110

111 Minor amendments are those not classified as major or are a response to a deficiency that could  
112 be adequately resolved through an information request (IR) or discipline review letter (DRL).  
113 Minor amendments often consist of responses to deficiencies that are more easily addressed than  
114 those in a major amendment and typically require less extensive review by FDA. Examples of  
115 minor amendments include responses to:

116

- 117 • Minor deficiencies in the drug master file (DMF)
- 118
- 119 • Incomplete dissolution data
- 120
- 121 • Labeling deficiencies that have not been adequately addressed in response to an  
122 information request<sup>12</sup>
- 123

### **C. Unsolicited Amendments**

125

126 An *unsolicited amendment* is an amendment with information not requested by FDA, except for  
127 those amendments considered routine or administrative and that do not require scientific  
128 review.<sup>13</sup>

129

130

## **IV. REVIEW GOALS**

132

133 The GDUFA II Commitment Letter identifies the review goals for amendments submitted to  
134 ANDAs and PASs.<sup>14</sup> These review goals are based in part on whether the ANDA or PAS is  
135 subject to standard review or priority review and whether the amendment is classified as major  
136 or minor. Further, the review goals consider whether the priority submission requires a

---

<sup>12</sup> The 2001 amendments guidance included minor problems regarding good manufacturing practices as an example of a minor deficiency. FDA’s current thinking is that, in general, any good manufacturing practice or facility deficiency is, in fact, a major deficiency. See appendix A of this guidance.

<sup>13</sup> GDUFA II Commitment Letter at 28.

<sup>14</sup> The review goals identified in this guidance apply to amendments to original ANDAs or PASs that are submitted either on or after October 1, 2017, or per the GDUFA I bridging scheme described in section IV.C.

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137 preapproval inspection, and if so, whether the applicant submitted a timely, complete, and  
138 accurate pre-submission facility correspondence (PFC).<sup>15</sup>

139

### **A. Amendments to ANDAs**

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#### ***1. Major Amendments***

143

##### **a. ANDA amendments subject to standard review**

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146 FDA will review and act on<sup>16</sup> 90 percent of standard major ANDA amendments within 8 months  
147 of the amendment submission date<sup>17</sup> if FDA does not require a preapproval inspection.<sup>18</sup> FDA  
148 will review and act on 90 percent of standard major ANDA amendments within 10 months of the  
149 amendment submission date if FDA requires a preapproval inspection.<sup>19</sup>

150

151 *Example:* On November 27, 2017, an applicant submits an amendment in response to a  
152 CRL that identified major deficiencies in its ANDA. FDA determines that the  
153 amendment is subject to a standard review. The amendment contains information on a  
154 new facility that requires a preapproval inspection. FDA classifies the amendment as a  
155 major amendment requiring a preapproval inspection and sets a 10-month review goal.  
156 Therefore, the review goal for this amendment is September 26, 2018.

157

158 *Example:* On July 24, 2019, an applicant submits an amendment in response to a Risk  
159 Evaluation and Mitigation Strategy (REMS) modification request. FDA determines that  
160 the amendment is subject to a standard review. FDA classifies the amendment as a major  
161 amendment that does not require a preapproval inspection and sets an 8-month review  
162 goal. Therefore, the review goal for this amendment is March 23, 2020.

163

##### **b. ANDA amendments subject to priority review<sup>20</sup>**

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<sup>15</sup> See the draft guidance for industry *ANDAs: Pre-Submission Facility Correspondence Associated with Priority Submissions* (PFC Guidance). When final, this guidance will represent FDA's current thinking on this topic.

<sup>16</sup> To *act on* an application means FDA will issue a CRL, an approval letter, a tentative approval letter, or a refuse-to-accept letter.

<sup>17</sup> The *submission date* is the date the amendment arrives in the appropriate FDA electronic portal. See the guidance for industry *Providing Regulatory Submissions in Electronic Format – Receipt Dates*.

<sup>18</sup> GDUFA II Commitment Letter at 4.

<sup>19</sup> *Id.*

<sup>20</sup> As described in this section and in section IV.B.b below, the GDUFA II Commitment Letter provides a timeline for the submission of PFCs (i.e., 2 months prior to the amendments submission). The FDA Reauthorization Act of 2017 at section 801 requires submission of PFCs no later than 60 days prior to the submission of the original ANDA. To ensure that PFCs for amendments are submitted consistent with PFCs to original submissions, FDA has inserted the timing required in the FDA Reauthorization Act. For the most current thinking on the submission of PFCs, see the PFC guidance, *supra* note 15.



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165  
166 FDA will review and act on 90 percent of priority major ANDA amendments within 6 months of  
167 the amendment submission date if preapproval inspection is not required.<sup>21</sup> FDA will also  
168 review and act on 90 percent of priority major ANDA amendments within 8 months of the  
169 amendment submission date if (1) preapproval inspection is required and (2) the applicant  
170 submits a complete and accurate PFC that remains unchanged at the time of the amendment  
171 submission no later than 60 days prior to the amendment submission date.<sup>22</sup> Finally, FDA will  
172 review and act on 90 percent of priority major ANDA amendments within 10 months of the  
173 amendment submission date if (1) preapproval inspection is required and (2) the applicant fails to  
174 submit a PFC no later than 60 days prior to the amendment submission date, the PFC is  
175 incomplete or inaccurate, or the facility information changes between the submission of the PFC  
176 and the submission of the amendment.<sup>23</sup>

177  
178 *Example:* On September 20, 2018, an applicant submits an amendment in response to a  
179 CRL that identified major deficiencies in its ANDA. FDA determines that the  
180 amendment is subject to a priority review. The applicant submitted a complete and  
181 accurate PFC on July 19, 2018. The applicant subsequently added a new facility and  
182 placed information about the new facility in its September 20, 2018, submission. FDA  
183 classifies the amendment as a major amendment requiring a preapproval inspection and  
184 sets a 10-month review goal. Therefore, the review goal for this amendment is July 19,  
185 2019.

186  
187 2. *Minor Amendments*

188  
189 FDA will review and act on 90 percent of standard and priority minor ANDA amendments  
190 within 3 months of the amendment submission date.<sup>24</sup>

191  
192 *Example:* On March 8, 2019, an applicant submits an amendment in response to a CRL  
193 that identified minor deficiencies in its ANDA. FDA determines that the amendment is  
194 subject to a priority review. FDA classifies the amendment as a minor amendment and  
195 sets a 3-month review goal. The review goal for this amendment is June 7, 2019.

196  
197 **Table 1: Summary of Performance Goals to Major and Minor Amendments to ANDAs**

198

Submission Type	Performance Goal
Standard major amendment to an ANDA	90% reviewed within 8 months of the submission date if preapproval inspection is not required
	90% reviewed within 10 months of the submission date if preapproval inspection is required

<sup>21</sup> GDUFA II Commitment Letter at 4.

<sup>22</sup> Id. at 4-5.

<sup>23</sup> Id. at 5.

<sup>24</sup> Id.

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Priority major amendment to an ANDA	90% reviewed within 6 months of the submission date if preapproval inspection is not required
	90% reviewed within 8 months of the submission date if: (1) A preapproval inspection is required; (2) The applicant submits a complete and accurate PFC no later than 60 days prior to the amendment submission date; and (3) The PFC remains unchanged at the time of the amendment submission
	90% reviewed within 10 months of the submission date if: (1) A preapproval inspection is required and (2) The applicant fails to submit a complete and accurate PFC no later than 60 days prior to the amendment submission date or (3) Information in a complete and accurate submitted PFC changes
Standard or priority minor amendment to an ANDA	90% reviewed within 3 months of the submission date

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### 3. Unsolicited Amendments

FDA will generally review and act on an unsolicited ANDA amendment submitted during the review cycle by the later of either (1) the goal date for the original submission or solicited amendment being amended or (2) the goal date assigned under the review goals for standard and priority review ANDAs.<sup>25</sup> FDA will generally review and act on unsolicited ANDA amendments submitted between review cycles by the later of (1) the goal date for the subsequent solicited amendments or (2) the goal date assigned under the review goals for standard or priority ANDAs.<sup>26,27</sup>

*Example:* On August 1, 2018, an applicant submits an ANDA, which contains a request for a priority designation, 60 days after the submission of a complete and accurate PFC. FDA determines that the application is subject to a priority review and sets an 8-month review goal. The review goal for this ANDA is March 31, 2019.

On October 15, 2018, the applicant submits an amendment containing a change in manufacturing site. FDA determines that the amendment is subject to a priority review, but the applicant did not submit a PFC. FDA classifies the amendment as a major amendment requiring a preapproval inspection and sets a 10-month review goal, which extends the review goal of this ANDA. The review goal for this ANDA and amendment is August 14, 2019.

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<sup>25</sup> Id. at 8.

<sup>26</sup> Id.

<sup>27</sup> See section V.B for a discussion on FDA's practice of deferred review of unsolicited amendments.

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222 *Example:* On August 5, 2019, an applicant submits an ANDA. FDA determines that the  
223 application is subject to a standard review and sets a 10-month review goal. The review  
224 goal for this ANDA is June 4, 2020.

225  
226 On February 4, 2020, the applicant submits an amendment containing a REMS  
227 modification. FDA classifies the amendment as a minor amendment and sets a 3-month  
228 review goal. The review goal for this amendment is subsumed into the review of the  
229 ANDA. Accordingly, the review goal for this ANDA and amendment remains June 4,  
230 2020.

### **B. Amendments to PASs**

#### *1. Major Amendments*

##### *a. PAS amendments subject to standard review*

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238 FDA will review and act on 90 percent of standard major PAS amendments within 6 months of  
239 the amendment submission date if preapproval inspection is not required.<sup>28</sup> FDA will review  
240 and act on 90 percent of standard major PAS amendments within 10 months of the amendment  
241 submission date if preapproval inspection is required.<sup>29</sup>

242  
243 *Example:* On March 3, 2020, an applicant submits an amendment in response to a CRL  
244 to a PAS for a new strength that identified the need for a new BE study. FDA determines  
245 that the amendment is subject to a standard review. FDA classifies the amendment as a  
246 major amendment that does not require a preapproval inspection and sets a 6-month  
247 review goal. The review goal for this amendment is September 2, 2020.

##### *b. PAS amendments subject to priority review*

248  
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250  
251 FDA will review and act on 90 percent of priority major PAS amendments within 4 months of  
252 the amendment submission date if preapproval inspection is not required.<sup>30</sup> FDA will review  
253 and act on 90 percent of priority major PAS amendments within 8 months of the amendment  
254 submission date if (1) preapproval inspection is required and (2) the applicant submits a PFC no  
255 later than 60 days prior to the PAS submission date and the PFC is found to be complete and  
256 accurate and remains unchanged at the time of PAS submission.<sup>31</sup> FDA will review and act on  
257 90 percent of priority major PAS amendments within 10 months of the amendment submission  
258 date if (1) preapproval inspection is required and (2) the applicant does not submit a PFC no later

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<sup>28</sup> GDUFA II Commitment Letter at 6.

<sup>29</sup> *Id.*

<sup>30</sup> *Id.*

<sup>31</sup> *Id.* at 7.

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259 than 60 days prior to amendment submission or the facility information contained in the PFC  
260 changes prior to the PAS submission date or is found to be incomplete or inaccurate.<sup>32</sup>

261  
262 *Example:* On March 26, 2020, an applicant submits an amendment in response to a CRL  
263 that identified minor deficiencies in a PAS. The amendment adds a new facility. FDA  
264 determines that the amendment is subject to a priority review. The applicant submitted a  
265 complete and accurate PFC 60 days prior to submission of the amendment. FDA  
266 classifies the amendment as a major amendment requiring a preapproval inspection and  
267 sets an 8-month review goal. The review goal for this amendment is November 25, 2020.

### 268 2. *Minor Amendments*

269  
270  
271 FDA will review and act on 90 percent of standard and priority minor PAS amendments within 3  
272 months of the amendment submission date.<sup>33</sup>

273  
274 *Example:* On May 1, 2020, an applicant submits an amendment in response to a CRL  
275 that identified minor deficiencies in a PAS. FDA classifies the amendment as a minor  
276 amendment and sets a 3-month review goal. The review goal for this amendment is July  
277 31, 2020.

278  
279 On June 10, 2020, the applicant submits an unsolicited amendment. FDA classifies the  
280 unsolicited amendment as a minor amendment and sets a 3-month review goal, extending  
281 the review goal for the current review. The review goal for both amendments is  
282 September 9, 2020.

283  
284 **Table 2: Summary of Performance Goals to Major and Minor Amendments to PASs**

285

Submission Type	Performance Goal
Standard major amendment to a PAS	90% reviewed within 6 months of the submission date if preapproval inspection is not required
	90% reviewed within 10 months of the submission date if preapproval inspection is required
Priority major amendment to a PAS	90% reviewed within 4 months of the submission date if preapproval inspection is not required
	90% reviewed within 8 months of the submission date if: (1) A preapproval inspection is required; (2) The applicant submits a complete and accurate PFC no later than 60 days prior to the amendment submission date; and (3) The PFC remains unchanged at the time of amendment submission
	90% reviewed within 10 months of the submission date if: (1) A preapproval inspection is required and (2) The applicant fails to submit a complete and accurate PFC no later

<sup>32</sup> Id.

<sup>33</sup> Id.

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	than 60 days prior to the date of the amendment submission or (3) Information in a complete and accurate submitted PFC changes
Standard or priority minor amendment to a PAS	90% reviewed within 3 months of the submission date

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287

288

### 3. Unsolicited Amendments

289 Like unsolicited amendments to ANDAs, FDA will generally review and act on unsolicited PAS

290 amendments submitted during the review cycle by the later of (1) the goal date for the original

291 submission/solicited amendment, or (2) the goal date assigned in accordance with the above

292 goals for standard and priority review PASs. FDA will generally review and act on unsolicited

293 PAS amendments submitted between review cycles by the later of (1) the goal date for the

294 subsequent solicited amendments, or (2) the goal date assigned in accordance with the above

295 goals for standard or priority PASs.<sup>34</sup>

296

297 *Example:* On November 26, 2019, an applicant submits an unsolicited amendment for a

298 new formulation. The amendment is submitted after FDA issued a CRL that identified

299 minor deficiencies in a PAS, but the amendment does not respond to that CRL.

300

301 On January 15, 2020, the applicant submits an amendment in response to the CRL. FDA

302 classifies (1) the amendment in response to the CRL as a minor amendment with a 3-

303 month review goal and (2) the unsolicited amendment as a major amendment requiring a

304 preapproval inspection with a 10-month review goal. Because the longest goal date (i.e.,

305 the 10-month goal) applies, the review goal for both amendments is November 14, 2020.

306

### C. Amendments to ANDAs and PASs Submitted Prior To and During GDUFA I

308

309 As described in Section II above, any amendment submitted to an ANDA or a PAS under

310 GDUFA I was subject to classification under the Tier system with varying review goals. The

311 GDUFA II Commitment Letter includes the following provisions for amendments to applications

312 with GDUFA I goals and for amendments to applications that did not receive GDUFA I goal

313 dates (i.e., ANDAs and PASs submitted prior to the start of cohort year 3 of GDUFA I (i.e.,

314 October 1, 2014)):<sup>35</sup>

315

- FDA will continue to review amendments to ANDAs and PASs submitted prior to October 1, 2017, that have been assigned a GDUFA I review goal date and will act on those submissions by the GDUFA I goal date.

319

<sup>34</sup> See section V.B for a discussion on FDA's practice of deferred review of unsolicited amendments.

<sup>35</sup> See GDUFA II Commitment Letter at 9-10.

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- 320 • FDA will review and act on 90 percent of ANDA amendments with Target Action Dates  
321 (TADs)<sup>36</sup> by the goal date. For these submissions, FDA will convert the TAD to a  
322 GDUFA II goal date.<sup>37</sup>  
323
- 324 • FDA will review and act on 90 percent of amendments pending with FDA as of October  
325 1, 2017, that were not subject to GDUFA I goal dates and either (a) were not previously  
326 assigned TADs (i.e., the submission did not have a GDUFA I goal date or a TAD) or (b)  
327 were previously assigned TADs that came due prior to October 1, 2017, but remain under  
328 review as of October 1, 2017 (i.e., FDA did not take action by the TAD and the  
329 submission remains under review with FDA), by GDUFA II amendment goal dates that  
330 FDA will assign on October 1, 2017.<sup>38</sup>  
331  
332

### **V. APPLICATION OF REVIEW GOALS**

#### **A. Changes to Classifications or Review Goals**

333 All initial amendment classifications and any changes to those classifications will be made at  
334 FDA's discretion. A CRL will advise the applicant whether the applicant's response to the CRL  
335 will be classified as a major or minor amendment. However, FDA may change its classification  
336 of the CRL response or its initial classification of an unsolicited amendment based on the content  
337 of the amendment (e.g., if the amendment proposes a new strength in the response to the CRL,  
338 including any information not identified by the applicant in the cover letter of the CRL  
339 response). The decision to change an amendment's classification will be made by the regulatory  
340 project manager and the ANDA review team, in consultation with the appropriate FDA division  
341 director.  
342  
343  
344  
345

346 If FDA determines that a preapproval inspection is required for any facility referenced in the  
347 ANDA during the review of an unsolicited or solicited minor amendment, FDA will classify the  
348 submission as a major amendment and set a review goal of 10 months from the submission date.  
349  
350

351 *Example:* On November 13, 2017, an applicant submits an amendment in response to a  
352 CRL that identified minor deficiencies in an ANDA. FDA determines that the  
353 amendment is subject to standard review. The amendment includes a new a facility that  
354 requires a preapproval inspection. FDA classifies the amendment as a major amendment  
355 requiring a preapproval inspection and sets a 10-month review goal. The review goal for  
356 this amendment is September 12, 2018.  
357

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<sup>36</sup> Under GDUFA I, a TAD represents FDA's aspirational deadline for action on either a pre-GDUFA I Year 3 original ANDA or a CRL amendment or equivalent IR to an original ANDA.

<sup>37</sup> See GDUFA II Commitment Letter at Attachment A.

<sup>38</sup> For any goal date assigned by FDA on October 1, 2017, the goal will not be later than July 31, 2018. GDUFA II Commitment Letter at 10.

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358 *Example:* On August 24, 2018, an applicant submits an amendment in response to a CRL  
359 that identified minor deficiencies in an ANDA. The amendment contains information on  
360 a new strength. FDA determines that the amendment is subject to a standard review and  
361 that no preapproval inspection is required. FDA classifies the amendment as a major  
362 amendment and sets an 8-month goal. The review goal for this amendment is April 23,  
363 2019.

364  
365 If an applicant does not submit a response to an IR or DRL within the time frame requested by  
366 FDA, FDA may reissue the IR or DRL as a deficiency in a CRL on completion of the current  
367 review cycle. If an applicant submits its response to an IR or DRL within the requested time  
368 frame, but the response contains information requiring a more extensive review than is typically  
369 required for such deficiencies (e.g., the applicant provides more information than anticipated by  
370 FDA when the deficiency was issued), the amendment will be classified as a minor or major  
371 amendment and the goal date will be adjusted accordingly from the submission date.

372  
373 *Example:* During the technical review of a standard ANDA, FDA determines that an  
374 applicant failed to identify all facilities in the Form FDA 356h. FDA issues an IR to the  
375 applicant asking it to update the FDA Form 356h. On November 19, 2018, the applicant  
376 submits a timely response to the IR and provides an updated FDA Form 356h. FDA  
377 determines that the newly identified facility requires a preapproval inspection. FDA  
378 changes the classification of the IR response to a standard major amendment requiring a  
379 preapproval inspection and sets a goal date of 10 months from the submission date. The  
380 review goal this amendment is September 18, 2019.

381  
382 Notification of a change in classification will be provided to the applicant after FDA determines  
383 that this change is appropriate.

### **B. Deferred Amendments**

384  
385  
386  
387 FDA has historically exercised, and continues to exercise, discretion in determining whether to  
388 accept or defer an unsolicited amendment submitted during the review cycle. FDA will  
389 generally accept an unsolicited amendment submitted during the review cycle and adjust the goal  
390 date for the application. However, FDA may defer review of the unsolicited amendment if the  
391 discipline reviews are close to completion and either (1) the submitted amendment contains a  
392 significant amount of new information to be reviewed or (2) the amendment is submitted after  
393 the relevant reviews have been completed and while an IR, DRL, or CRL is being prepared  
394 because, the submission of an amendment at these times causes inefficiencies in FDA's review.  
395 This discretion to review or defer such amendments enables FDA to timely review all GDUFA  
396 submissions. The review goal for unsolicited amendments is discussed in sections IV.A.3 and  
397 IV.B.3 of this guidance.

398  
399 *Example:* FDA is reviewing an original ANDA with a goal date of November 13, 2018.  
400 On October 15, 2018, the applicant submits an unsolicited amendment containing a new  
401 source for the active pharmaceutical ingredient. The product quality review is complete,  
402 and FDA identified minor deficiencies for inclusion in a CRL. FDA determines that it

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403 will defer review of the unsolicited amendment until the applicant submits a response to  
404 the CRL.

405  
406 FDA issues the CRL on November 1, 2018. The applicant submits its response to the  
407 CRL on December 30, 2018. FDA classifies the amendment in response to the CRL as a  
408 minor amendment with a 3-month review goal and classifies the unsolicited amendment  
409 as a major amendment requiring a preapproval inspection with a 10-month review goal.  
410 Because the longest goal date applies (i.e., the 10-month goal), the review goal for both  
411 amendments is October 29, 2019.

### **C. Amendments Submitted Before and After October 1, 2017**

412  
413  
414 In certain situations, an applicant may submit a new amendment to an existing amendment (i.e.,  
415 the applicant amends a previously submitted amendment that is under FDA review). In these  
416 instances, submitting the additional amendment may extend the goal date. If an applicant  
417 submits an amendment on or after October 1, 2017, to an amendment under review that is subject  
418 to a TAD or GDUFA I review goal, FDA will review both amendments by either the TAD or  
419 GDUFA I review goal or the GDUFA II review goal, whichever is longer, to facilitate review  
420 and ultimately decrease the number of review cycles.

421  
422  
423 *Example:* On June 8, 2017, an applicant submits an amendment in response to a CRL  
424 that identified major deficiencies in an ANDA. FDA determines that the amendment is  
425 subject to a standard review. FDA classifies the amendment as a major amendment  
426 requiring a preapproval inspection and sets a 10-month review goal. The review goal this  
427 amendment is April 7, 2018.

428  
429 On February 16, 2018, the applicant submits an unsolicited amendment. FDA determines  
430 that the unsolicited amendment is subject to standard review. FDA classifies the  
431 amendment as a minor amendment and sets a 3-month review goal, which extends the  
432 current review goal. The review goal for both amendments is extended to May 15, 2018.

### **D. Amendments Submitted to Tentatively Approved Applications**

434  
435  
436 As described in sections IV.A.3 and IV.B.3 of this guidance, unsolicited amendments submitted  
437 off-cycle are generally not reviewed and are not assigned a goal date until the applicant submits a  
438 solicited amendment. FDA will, however, review unsolicited amendments to ANDAs that have  
439 received tentative approval (TA), as described below.

#### ***1. Requests for Final Approval***

440  
441  
442  
443 A request for final approval with no new data, information, or other changes to the ANDA  
444 generally requires 90 days for FDA review. Accordingly, these requests for final approval  
445 should be submitted no later than 90 days prior to the date on which an applicant seeks final  
446 approval (i.e., a 90-day goal date will be set upon FDA's receipt of the request). It is therefore  
447 incumbent on the applicant to plan the request for final approval to coincide as close as possible  
448 to the earliest lawful approval date. If a request for final approval is submitted fewer than 90



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449 days to the earliest lawful approval date, FDA may not approve the ANDA by the earliest lawful  
450 approval date because of inadequate review time.

451  
452 A request for final approval with substantive changes to an ANDA, changes in the status of the  
453 manufacturing and/or testing facilities' compliance with current good manufacturing practices ,  
454 or the addition of new facilities will be classified as a major or minor amendment based on the  
455 content in the submission and will be assigned the appropriate review goal date. The submission  
456 of multiple amendments prior to final approval may also delay the issuance of the final approval  
457 letter.

458  
459 *Example:* On November 4, 2019, an applicant submits a request for full approval to a  
460 tentatively approved ANDA. The request contains information about a new  
461 manufacturing site. FDA determines that the amendment is subject to a standard review  
462 and that the new manufacturing site requires a preapproval inspection. FDA classifies the  
463 request for full approval as a major amendment requiring preapproval inspection and sets  
464 a 10-month review goal. The review goal for this amendment is September 3, 2020.

### 465 466 2. *Amendments Other Than Requests for Final Approval*

467  
468 If an applicant submits multiple amendments between the TA and when the applicant requests  
469 final approval, these amendments will be classified as unsolicited but may not be reviewed on  
470 submission. For example, FDA may delay review of an amendment to a tentatively approved  
471 ANDA for which the earliest lawful final approval date is not for several years (e.g., an ANDA  
472 with paragraph III certifications to patents that will not expire for 5 years).

473  
474 FDA will not delay review of ANDA amendments submitted under the President's Emergency  
475 Plan for Aids Relief (PEPFAR) that have received TA because PEPFAR products are eligible  
476 for purchase with PEPFAR funds in developing countries. For amendments that FDA will  
477 review upon submission, including amendments to ANDAs for PEPFAR products, FDA will set  
478 a goal date consistent with the criteria outlined in section IV of this guidance.

479  
480 *Example:* On October 5, 2017, an applicant submits an unsolicited amendment to a  
481 tentatively approved ANDA for a PEPFAR product. The amendment contains  
482 information on a new container-closure system. FDA classifies the amendment as a  
483 minor amendment and sets a 3-month review goal. The review goal for this amendment  
484 is January 4, 2018.

### 485 486 **E. Amendments Submitted in Response to Changes in the DMF**

487  
488 Changes made to a DMF referenced in an ANDA that may impact the safety, efficacy, quality, or  
489 substitutability of the drug product (e.g., new facilities added by the DMF holder that need to be  
490 addressed by the applicant in an amendment to the ANDA) may be considered unsolicited  
491 amendments to the ANDA and therefore may extend existing review goals or create new review  
492 goals.

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### 495 **VI. SUBMISSION AND RECEIPT OF AMENDMENTS**

496  
497 Any amendment submitted to FDA should identify on the first page that it is an amendment. To  
498 facilitate processing, FDA recommends that the applicant provide the following information on  
499 the first page of the submission, as appropriate:  
500

- 501 • A statement indicating whether the amendment is unsolicited or in response to a  
502 review from FDA
- 503
- 504 • The discipline from which the IR/DRL was issued or the disciplines from which  
505 the CRL was issued
- 506
- 507 • The amendment classification (major or minor) as identified by FDA in a CRL
- 508
- 509 • If unsolicited, the amendment classification proposed by the applicant
- 510
- 511 • A statement indicating that the application should be classified as priority  
512 (including a justification for that classification)
- 513
- 514 • A statement indicating that the applicant is requesting priority review for the  
515 amendment (including a justification for that request)
- 516
- 517 • A statement indicating if and when a PFC was submitted in preparation for the  
518 amendment
- 519
- 520 • A statement indicating if the amendment is addressing a change in the DMF
- 521
- 522 • A statement indicating whether the amendment contains any manufacturing or  
523 facilities changes (e.g., new facilities or changes that are of the type identified on  
524 the FDA Form 356h, including changes in responsibilities for facilities already  
525 listed in the ANDA)
- 526

527 The regulatory project manager will issue the applicant an acknowledgment letter to confirm  
528 submission of the amendment. Most acknowledgment letters will be issued before the technical  
529 review of that amendment begins.<sup>39</sup> The acknowledgment letter will not state whether a  
530 preapproval inspection is required but will instead state two possible goal dates: the goal date  
531 with an inspection and the goal date without.  
532  
533

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<sup>39</sup> If a previous amendment was subject to priority review, but a subsequent amendment is subject to standard review, FDA will notify the applicant of this change in classification within 14 days of receipt of the solicited amendment. GDUFA II Commitment Letter at 12.

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534 **VII. REQUESTS FOR RECONSIDERATION OF MAJOR AMENDMENT**  
535 **CLASSIFICATION STATUS**  
536

537 Applicants may request reclassification of their major amendment status via a teleconference  
538 with FDA. FDA will schedule and conduct the teleconference and decide 90 percent of such  
539 reclassification requests within 30 calendar days of the date of FDA’s receipt of the request for a  
540 teleconference.<sup>40</sup> This goal applies only if an applicant accepts the first scheduled teleconference  
541 date offered by FDA.<sup>41</sup> Requests for reclassification should be submitted to the ANDA, with a  
542 copy to the appropriate signatory authority and to [ANDAREconsideration@fda.hhs.gov](mailto:ANDAREconsideration@fda.hhs.gov).  
543

544 Following resolution of a request for reconsideration, an applicant may pursue formal dispute  
545 resolution above the division level following the guidance for industry *Formal Dispute*  
546 *Resolution: Appeals Above the Division Level*.

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<sup>40</sup> See GDUFA II Commitment Letter at 12-13.

<sup>41</sup> Id.

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### **APPENDIX A: MAJOR DEFICIENCIES**

This appendix contains a non-exhaustive list of examples of deficiencies that the Food and Drug Administration (FDA) may consider major. During either the course of submission review or the inspection of any facility referenced in a submission, data integrity issues related to any discipline(s) below may be found. If FDA, through further investigation or follow up, determines that the data supporting the submission is unreliable, FDA may consider the issue a major deficiency.

#### **A. Pharmaceutical Quality Deficiencies**

##### **1. Drug Master File (DMF)**

- a. Inadequate selection or justification of starting materials
- b. Toxicological studies are needed to qualify an unqualified impurity
- c. Reference to a secondary DMF which has not been reviewed, is currently inadequate, or requires submission of a technical dossier from a third party supplier with significant additional manufacturing information
- d. Failure to provide adequate analytical methods or method validation which would require significant new method development
- e. Insufficient physical or chemical characterization data to demonstrate structure, form, or drug substance sameness (especially for complex active pharmaceutical ingredients (APIs)) in the DMF
- f. Major change in drug substance manufacturing process with inadequate supporting data
- g. Requirement to manufacture a new API batch

##### **2. Drug Product**

- a. Toxicological studies are needed to qualify an unqualified impurity)
- b. Need new API source
- c. Post-filing addition of new API source
- d. A new strength of the finished dosage form added post filing
- e. Need new manufacturing site for finished dosage form
- f. Unacceptable physical properties for drug product

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- g. Need full-term stability data to establish expiration dating (failing accelerated, intermediate stability data)
  - h. Need new packaging system for product performance (current system is not delivering the proper dose (e.g., a device is needed for product performance))
  - i. Failure to provide analytical methods or method validation
  - j. Need substantial revision to proposed analytical methods (proposed method is not stability-indicating or is not discriminating enough to address product quality)
  - k. Need to identify or include critical quality attributes (CQAs) or methods for controlling them (e.g., CQAs related to nasogastric (NG) tube administration, abuse deterrence properties, as indicated in the reference listed drugs (RLD) labeling)
  - l. Failure to provide environmental assessment for plant-derived products, when needed
  - m. Insufficient data to demonstrate drug substance sameness (especially for complex drug products)
  - n. Insufficient data to support use-related risk analysis and any human factors studies associated with the proposed product
  - o. Insufficient data to support drug/device compatibility and sustainability for the proposed product
  - p. Need for safety assessment of extractables and leachables, inadequate assessment of extractables and leachables, or submission of that assessment in an unsolicited amendment
3. Process
- a. Major change in drug product manufacturing process (e.g., change from wet to dry granulation)
  - b. Change in specification that would require changes to the manufacturing process
  - c. Significant differences between the manufacturing process proposed for commercial batches and exhibit batches
  - d. Size of exhibit batches is fewer than the minimum requirement, unless justified

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- e. Change in or lack of information about the form of the drug substance during drug product manufacturing, which could adversely affect CQAs of the drug product
  - f. Product quality adversely affected by interaction of API and excipients during manufacturing
  - g. Product quality adversely affected by inadequately scaling up manufacturing process (e.g., process parameters)
  - h. Commercial manufacture at risk by scaling up any unit operation >10 times
  - i. Requirement to manufacture a new batch (e.g., stability failure)
  - j. Significant differences between process descriptions, in-process controls, or scale-up information in Module 2 and Module 3
- 654 4. Microbiology
- 655
- a. For terminally sterilized products, failure to provide sterilization validation data to support the terminal sterilization of the drug product
  - b. For aseptically filled products, failure to provide validation data to support the sterilization of the equipment or components utilized in production of the drug product
  - c. For aseptically filled products, failure to provide sterilization validation for the method proposed for sterilizing the drug solution (either drug substance or drug product) prior to aseptic filling (e.g., sterilizing filtration bacterial retention validation results)
  - d. For aseptically filled products, failure to provide media fill process simulation data supporting the use of the appropriate filling line/machine
  - e. For multi-dose products, failure to provide antimicrobial effectiveness test results
  - f. Failure to provide depyrogenation validation data for the container-closure system, when appropriate
  - g. Absence of finished product release or stability specifications, or excessively high specification acceptance criteria with no adequate justification (e.g., high bacterial endotoxins limit)
  - h. Failure to provide suitability studies, when appropriate, for finished product release/stability testing methods (e.g., bacterial endotoxins testing, sterility testing, or container closure integrity testing)
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684 i. Need for safety assessment of extractables and leachables, inadequate assessment  
685 of extractables and leachables or submission of the assessment in a unsolicited  
686 amendment  
687

### 5. Biopharmaceutics

688  
689 a. Proposed in vitro release (e.g., dissolution) method or related analytical method,  
690 including development report and validation, is inadequate or lacking (i.e., new  
691 method is required)  
692

693  
694 b. Data supporting the proposed in vitro release acceptance criteria (e.g., in vitro in  
695 vivo correlation (IVIVC), data or in silico physiologically based pharmacokinetics  
696 (PBPK) modeling is inadequate)  
697

698 c. Failure to include an in vivo study (e.g., bioequivalence, IVIVC, vasoconstrictor  
699 assay) when it is required for a post-approval change<sup>42</sup>  
700

### 6. Facilities

701  
702 a. All deficiencies issued from this discipline will be classified as major  
703  
704

## **B. Bioequivalence Deficiencies**

### 1. Bioequivalence (BE)

705  
706  
707 a. Inadequate in vivo studies (pharmacokinetic (PK), pharmacodynamic (PD), or  
708 clinical) or in vitro BE studies (e.g., failed study, in vitro NG tube and  
709 gastronomy tube (G tube) testing, in vitro nasal/inhalation product testing,  
710 sampling times did not capture C<sub>max</sub>, study outliers, wrong RLD used, metabolite  
711 data not supportive, T<sub>max</sub>/T<sub>lag</sub> issues, other PK or statistical issues) requiring  
712 submission of new studies  
713  
714

715  
716 b. Inadequate physicochemical data for ophthalmic products, oral solutions, or  
717 injections, as needed  
718

719 c. Deficiencies related to device comparability for nasal/inhalation products  
720

721 d. Insufficient validation data  
722

723 e. Reintegration of chromatograms (including manual reintegration)

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<sup>42</sup> See guidances for industry *SUPAC-MR: Modified Release Solid Oral Dosage Forms; Scale-Up and Post-Approval Changes: Chemistry, Manufacturing and Controls, In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*, and *Immediate Release Solid Oral Dosage Forms Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls, In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*.

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- f. Reanalysis of samples (e.g., due to contract/clinical research organization (CRO) issue, site issue, or analytical issue)
  - g. Insufficient justification for protocol deviations, such as inclusion or exclusion of subjects
  - h. Submission contains an in vivo study with serious adverse event, death, or different safety profile between the test product and RLD
  - i. Inadequate in vitro alcohol dose dumping dissolution testing or in vitro half tablet dissolution testing
  - j. Inadequate in vitro dissolution testing due to aged or expired batches
  - k. Information needed to address the impact of significant Office of Study Integrity Surveillance inspectional or review findings
  - l. Inadequate formulation (e.g., due to safety, capsule size, in vitro alcohol dose dumping)
  - m. Deficiencies related to excipients above inactive ingredient limit
  - n. Deficiencies related to sugar alcohol content in a drug product formulation (e.g., sugar alcohol content differs significantly from RLD)
  - o. Inadequate due to consult-related deficiencies including, but not limited to: insufficient data submitted to address safety issues (e.g., insufficient pharmacology/toxicology data to support the safety of the formulation); insufficient safety data to address tablet size, or a change in device/container closure; and insufficient information to address changes related to PK studies
  - p. Deficiencies related to changes in FDA’s guidances for industry (e.g., new statistical analysis, new study design)
  - q. Inadequate information provided to support that the alternate method (e.g., deviation from recommendations in FDA’s guidances for industry) is acceptable for demonstrating BE between products
2. Clinical Review
- a. Failure to show statistical non-inferiority of the proposed product to the reference product in the skin irritation, sensitization, and adhesion study with regard to irritation potential or adhesive performance



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- b. Failure to show statistical non-inferiority of the proposed product’s vehicle patch to the positive control (e.g., sodium lauryl sulfate) in the skin irritation and sensitization study with regard to irritation potentials
  - c. Failure to demonstrate BE of the test and reference products in the clinical BE endpoint study
  - d. Unacceptable clinical endpoint BE study due to incorrect endpoint selection, inappropriate dosing regimen selection, inappropriate treatment duration, or study population
  - e. Failure to demonstrate superiority of the test and reference products over placebo in the clinical endpoint BE study
  - f. Inadequate information provided to ensure the safety of the proposed formulation in clinical use
  - g. Inadequate information provided to support that the efficacy and safety of the proposed formulation would not differ from that of the reference product
  - h. The surrogate endpoint (or measurement scale/questionnaire) is not generally recognized as a validated measure for the indication
  - i. Unacceptable study data due to a concern about study conduct or data integrity
3. Pharmacology/Toxicology
- a. Inadequate safety justification to ensure the proposed formulation’s composition and specifications would have a similar safety profile as the RLD
    - i. Justification may include, but is not limited to nonclinical studies supporting the safety of the proposed drug substance or drug product (e.g., safety justification for an unqualified impurity or proposed excipient level, genetic toxicology data (*in silico*, *in vitro*, *in vivo*), general toxicology data, safety justification for residual solvents or product and process-related extractables and leachables)
4. Clinical Consultation
- a. Inadequate information provided to ensure the safety of the proposed product in normal clinical use would not differ from that of the RLD
  - b. Inadequate information provided to support that the safety of the proposed formulation would not differ from that of the RLD

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- 814 c. Inadequate information to support the safety of the inactive ingredients in the  
815 labeled population (e.g., safety in pediatric population)  
816
- 817 d. Unknown safety of the inactive ingredients because it has not been used in other  
818 drug products with similar conditions of use  
819
- 820 e. Inadequate information to ensure the side effects from the proposed inactive  
821 ingredient will not exacerbate the adverse events already reported for the RLD  
822 (e.g., polyethylene glycol (PEG) exacerbating diarrhea)  
823
- 824 f. Potential safety risk due to capsule/tablet size or appearance or potential for  
825 change in a patient's use pattern compared to the RLD  
826
- 827 g. Device or container-closure design issues may affect safety or efficacy  
828
- 829 h. PK profile (e.g.,  $T_{max}$ ) is different from RLD and may affect safety or efficacy  
830

### 5. Statistical

- 831
- 832
- 833 a. Failure to collect in the study the data required for necessary analyses  
834
- 835 b. Unacceptable study data due to significant discrepancies between datasets or  
836 presence of spurious data  
837
- 838 c. Lack of pre-specification of the analysis methods and statistical models to be used  
839 in the protocol and the statistical analysis plan  
840
- 841 d. Failure for study to meet its objective using either the FDA-recommended method  
842 or a pre-specified, justified alternative method  
843
- 844 e. Failure to resolve through information requests a major issue affecting the  
845 analysis results or the ability of the FDA reviewer to perform the analyses  
846

## **C. Risk Evaluation and Mitigation Strategies (REMS) Deficiencies**

### 1. REMS with ETASU

- 847
- 848
- 849
- 850
- 851 a. Abbreviated new drug application (ANDA) does not include a required REMS  
852 submission  
853
- 854 b. REMS submission included in the ANDA has not been updated to reflect  
855 approved modifications to the REMS after ANDA submission  
856
- 857 c. REMS submission does not contain elements as required by the REMS for the  
858 RLD or is missing information  
859

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860 d. There is no established single shared system REMS finalized for the drug product  
861 and/or FDA has not waived the single shared system requirement  
862

863 **D. Labeling Deficiencies**

864  
865 2. Labeling  
866

867 a. Proposed labeling differs from the last approved labeling for the RLD, outside the  
868 scope of differences allowed under 21 CFR 314.94(a)(8)(iv)

869  
870 b. Proprietary name request was denied and a new name was submitted for  
871 consideration  
872  
873

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### 874 **APPENDIX B: GUIDANCE FOR INDUSTRY, MAJOR MINOR, AND TELEPHONE** 875 **AMENDMENTS TO ABBREVIATED NEW DRUG APPLICATIONS, REV. 2 (DEC. 2001)**<sup>43</sup> 876

#### 877 878 **I. INTRODUCTION** 879

880 This guidance is intended to document the Office of Generic Drugs' (OGD's) policy regarding  
881 the determination of major, minor, and telephone amendments to original *and supplemental*  
882 abbreviated new drug applications (ANDAs).<sup>44</sup> The guidance was originally entitled *Major,*  
883 *Minor, FAX, and Telephone Amendments to Original Abbreviated New Drug Applications*  
884 (revised May 2000). This guidance is a revision of the May 2000 guidance. Revision 2 of the  
885 guidance (1) deletes the FAX amendment designation, which was found to be unnecessary,  
886 (2) now applies to supplemental applications as well, and (3) changes the criteria for determining  
887 the type of amendment. The changes in criteria should result in more amendments being  
888 categorized as *minor* and fewer as *major*. A minor amendment request (generally reviewed  
889 within 30 to 60 days) has a higher priority than a major amendment. Since the review of a minor  
890 amendment takes place sooner than a major amendment after the original review, there is not a  
891 long break in the review process for a minor amendment. The response to a major amendment  
892 request, however, goes into the 180-day queue. This process causes a greater time lapse from  
893 when the original review was done and results in reviewers having to refamiliarize themselves  
894 with the application. It is expected that the new policy will help in moving applications through  
895 the approval process more quickly than under the previous policy. Thus the total time for  
896 approval of ANDAs will be reduced.

#### 897 898 **II. POLICY** 899

##### 900 **A. How does the Office of Generic Drugs classify amendments?** 901

902 Generally, the considerations used to categorize amendments requested by OGD are  
903 determined by the nature of the chemistry, manufacturing, and controls (CMC),  
904 microbiology, labeling, and/or bioequivalence deficiencies.  
905

906 OGD classifies amendment requests to ANDAs as major, minor, or telephone. Major  
907 amendments have the same review priority as original, unreviewed ANDAs and are

---

<sup>43</sup> The GDUFA II Commitment Letter specifically references December 2001 guidance for industry *Major, Minor and Telephone Amendments to Abbreviated New Drug Applications* as a source for agreed definitions of major and minor amendments. See GDUFA II Commitment Letter at 26. When this draft guidance is finalized, that 2001 amendments guidance will be withdrawn. To assure continued agreement with respect to the definitions, FDA is making that guidance an appendix to this one. Please note that certain statements in the 2001 guidance no longer apply (e.g., the reference to the "180-day queue"), and this appendix should be consulted only with respect to the definitions of major and minor amendment.

<sup>44</sup> This includes revision and clarification of the policy stated in Policy and Procedure Guide (PPG) 38-93, "Restatement of the Office of Generic Drugs' 'First-In, First-Reviewed' Policy and Modification of the Exceptions to the Policy Regarding Minor Amendments," relating to original ANDAs and the policy stated in the guidance to industry *Major, Minor, FAX and Telephone Amendments to Original Abbreviated New Drug Applications*.

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908 reviewed in accordance with OGD’s first in-first reviewed procedure. Minor  
909 amendments have a higher priority than major amendments because they often mean an  
910 application is close to approval and should, therefore, be given priority. The issuance of  
911 major or minor amendment requests stops the review clock while the applicant addresses  
912 the deficiencies noted by OGD, but telephone amendment requests do not stop the clock  
913 unless the applicant does not respond within the specified time. Telephone amendments  
914 represent the reviewer’s highest priority work assignments. Minor amendments are  
915 reviewed when the reviewer completes his or her current assignment.

916

### **B. When is an amendment classified as *major*?**

917

918 Responses to the following examples of deficiencies would result in a major amendment.

919 This should not be considered an all-inclusive listing.

920

921 1. Manufacture of a new batch of drug product (with supporting information) for any  
922 reason; for example:

923

924

925 ● Composition change or reformulation

926 ● Change in the source of a drug substance

927 ● Change in manufacturing site

928 ● Need for a new bioequivalence study (21 CFR 320.21)

929 ● New in vitro study for a specific product (e.g., metered dose inhalers)

930 ● Change in major manufacturing process

931 ● New strength of the product

932 ● Unacceptable impurities or impurity levels (21 CFR 314.94(a)(9))

933 ● Unacceptable excipients found during the review (21 CFR 314.94(a)(9))

934 ● Failed stability data

935 ● Change in the container-closure system (other than solid oral dosage  
936 forms)

937

938 2. New bioequivalence study (21 CFR 320.21) that is not related to manufacture of a  
939 new batch of the drug product

940

941 3. New analytical methods and full validation data (21 CFR 314.94(a)(9))

942

943 Any other circumstances that might be considered to be a major amendment should get  
944 division level concurrence, including an assessment that the application is of such overall  
945 poor quality that substantive review is not possible.

946

947 Many of the deficiencies that would be categorized as a major amendment for chemistry  
948 would also pertain to the sterility assurance and/or microbiology review (i.e., change in

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949 facility or container-closure system). Generally, the microbiology review would not  
950 affect the designation determined through the CMC review. However, in rare instances,  
951 the sterility assurance and/or microbiology reviews, rather than chemistry, may determine  
952 the major amendment designation. This could occur, for example, when extensive  
953 validation work is necessary (21 CFR 314.94(a)(9)).  
954

### **When is an amendment classified as minor?**

955  
956  
957 Except for those amendments that are classified as *major* or *telephone*, amendments will  
958 be designated as *minor*. Minor amendments often consist of deficiencies that are outside  
959 the control of the applicant or deficiencies that are more easily addressed than those in a  
960 major amendment. Though most amendments will likely be *minor*, some examples  
961 include, but are not limited to:

- 962 1. Deficiencies in the drug master file (DMF)
- 963 2. Problems regarding good manufacturing practices (GMPs)
- 964 3. Incomplete dissolution data
- 965 4. Labeling deficiencies that have not been adequately addressed

966  
967  
968  
969  
970  
971 Sterility assurance and/or microbiology issues that would likely take less than a full day  
972 to review would generally fall into the minor amendment category. However, as stated  
973 previously, the microbiology designation is determined by the chemistry review.  
974

### **C. When is an amendment classified as a telephone amendment?<sup>45</sup>**

975  
976  
977 If an amendment would otherwise be classified as *minor*, but the deficiencies are of a  
978 limited number or complexity, it can be classified as a telephone amendment at the  
979 discretion of the reviewer's team leader. Should this determination occur with the first  
980 review cycle of a new application, the division director's or the deputy division director's  
981 concurrence will be sought.  
982

983 The applicant should provide a complete and satisfactory response within 10 calendar  
984 days of the call. Such deficiencies include:

- 985 1. Clarification of data already submitted
- 986 2. Request for a postapproval commitment

---

<sup>45</sup> OGD will accept only hard copies (2) of major and minor amendments for review (21 CFR 314.94). However, OGD will review responses to telephone amendments transmitted by facsimile provided the applicant also submits hard copies (2).

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990 3. Final resolution of technical issues, such as finalization of specifications

991  
992 To expedite the review, telephone amendments can also be requested during the final  
993 division or office level administrative review of an ANDA, immediately before tentative  
994 or final approval.  
995

996 **III. REVIEW CONSIDERATIONS**

997  
998 **A. What are the timeframes for handling amendments?**  
999

1000 OGD attempts to review major amendments within 180 days and to review minor  
1001 amendments within 30 to 60 days. However, not all minor amendments can be reviewed  
1002 within 60 days. The response to a telephone amendment is reviewed upon receipt.  
1003

1004 **B. When is an amendment redesignated?**  
1005

1006 There could be situations during the review of an ANDA that result in the redesignation  
1007 of an amendment and consequently the status of the ANDA. For example, the chemistry  
1008 review and the microbiology review of an ANDA can be completed in different  
1009 timeframes. If the chemistry review is completed first and it is appropriate, OGD will  
1010 issue a request for a minor amendment response to the deficiencies. If the microbiology  
1011 review subsequently reveals major deficiencies, these will be communicated to the  
1012 applicant as a request for a major amendment response. This action will also change the  
1013 chemistry response to a major amendment.  
1014

1015 In some cases, the results of a bioequivalence or labeling review will result in the  
1016 redesignation of an amendment. For example, if an ANDA is in minor status for  
1017 chemistry and it is subsequently determined that an in vivo bioequivalence study fails, a  
1018 redesignation to major will occur. Redesignation to a minor amendment might also occur  
1019 when a chemistry or microbiology telephone amendment request has not been responded  
1020 to within 10 days of OGD's request.  
1021

1022 **C. What is the process for classifying an amendment?**  
1023

1024 Reviewers will conduct their reviews according to OGD policies. The reviewer makes  
1025 the initial recommendation to the team leader regarding classification of the amendment  
1026 to be requested. The team leader will conduct the secondary review and concur with the  
1027 amendment classification, if appropriate. Division directors (or deputies) will complete  
1028 any tertiary reviews indicated. If an applicant requests reclassification of an amendment,  
1029 the director or deputy will review that request. Applicants should respond to all requests  
1030 for amendments on time and ensure that two hard copies are submitted (21 CFR 314.94)  
1031 of any material communicated to OGD by facsimile or telephone.  
1032

1033 Labeling reviewers will transmit labeling deficiencies directly to the applicant via  
1034 facsimile in the absence of any CMC, microbiology, or bioequivalence deficiencies, or in  
1035 the event the labeling review is completed after the remaining deficiencies have been

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1036  
1037

communicated to the applicant. Unless otherwise specified, labeling deficiencies will be issued by facsimile.