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FOOD AND DRUG ADMINISTRATION
CENTER FOR DRUG EVALUATION AND RESEARCH

PHARMACY COMPOUNDING ADVISORY COMMITTEE (PCAC)

Morning Session

Thursday, June 23, 2016

8:29 a.m. to 11:17 a.m.

FDA White Oak Campus
10903 New Hampshire Avenue
Building 31 Conference Center
The Great Room (Rm. 1503)
Silver Spring, Maryland

1 **Meeting Roster**

2 **DESIGNATED FEDERAL OFFICER (Non-Voting)**

3 **Cindy Hong, PharmD**

4 Division of Advisory Committee and Consultant
5 Management

6 Office of Executive Programs, CDER, FDA

7
8 **PHARMACY COMPOUNDING ADVISORY COMMITTEE MEMBERS**

9 **(Voting)**

10 **Michael A. Carome, MD, FASHP**

11 *(Consumer Representative)*

12 Director of Health Research Group

13 Public Citizen

14 Washington, District of Columbia

15
16 **Gigi S. Davidson, BSPH, DICVP**

17 *(U.S. Pharmacopeial Convention Representative)*

18 Director of Clinical Pharmacy Services

19 North Carolina State University

20 College of Veterinary Medicine

21 Raleigh, North Carolina

22

1 **John J. DiGiovanna, MD**

2 Senior Research Physician

3 DNA Repair Section

4 Dermatology Branch

5 Center for Cancer Research

6 National Cancer Institute

7 Bethesda, Maryland

8

9 **Padma Gulur, MD**

10 Professor, Department of Anesthesiology and

11 Perioperative Care

12 University of California, Irvine

13 Orange, California

14

15 **Stephen W. Hoag, PhD**

16 Professor

17 Department of Pharmaceutical Science

18 University of Maryland, Baltimore

19 Baltimore, Maryland

20

21

22

1 **William A. Humphrey, BSPHarm, MBA, MS**

2 Director of Pharmacy Operations

3 St. Jude's Children's Research Hospital

4 Memphis, Tennessee

5

6 **Elizabeth Jungman, JD**

7 Director, Public Health Programs

8 The Pew Charitable Trusts

9 Washington, District of Columbia

10

11 **Katherine Pham, PharmD**

12 Neonatal Intensive Care Unit Pharmacy Specialist

13 Children's National Medical Center

14 Washington, District of Columbia

15

16 **Allen J. Vaida, BSc, PharmD, FASHP**

17 Executive Vice President

18 Institute for Safe Medication Practices

19 Horsham, Pennsylvania

20

21

22

1 **Jurgen Venitz, MD, PhD**

2 *(Chairperson)*

3 Associate Professor, Virginia Commonwealth

4 University

5 School of Pharmacy, Department of Pharmaceutics

6 Richmond, Virginia

7

8 **PHARMACY COMPOUNDING ADVISORY COMMITTEE MEMBERS**

9 **(Voting)**

10 **Donna Wall, PharmD**

11 *(National Association of Boards of Pharmacy*

12 *Representative)*

13 Clinical Pharmacist

14 Indiana University Hospital

15 Indianapolis, Indiana

16

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1 **PHARMACY COMPOUNDING DRUGS ADVISORY COMMITTEE**

2 **INDUSTRY REPRESENTATIVE MEMBERS (Non-Voting)**

3 **Ned S. Braunstein, MD**

4 *(Industry Representative)*

5 Senior Vice President and Head of Regulatory

6 Affairs

7 Regeneron Pharmaceuticals, Inc.

8 Tarrytown, New York

9

10 **William Nixon, RPh, MS, FIACP**

11 *(Industry Representative)*

12 Former Owner

13 The Compounding Pharmacy

14 Hickory, North Carolina

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P R O C E E D I N G S

(8:29 a.m.)

Call to Order

Introduction of Committee

DR. VENITZ: Good morning. I would first like to remind everyone present to please silence your cell phones, Blackberrys, and other devices if you have not already done so.

I would also like to identify the FDA press contacts for this open session meeting, Mr. Chris Kelly and Ms. Lindsay Meyer. If you're present, please stand so everybody can see you. Over there. Thank you.

Good morning. My name is Jurgen Venitz. I'm the chairperson of the Pharmacy Compounding Advisory Committee, otherwise referred to as PCAC. I will now call the committee into order.

We will now ask those at the table, including FDA staff and committee members, to introduce themselves starting with the FDA to my left and moving along to the right side ending with one of the industry representatives,

1 Dr. Ned Braunstein.

2 So let's start to my left, please.

3 DR. BRAVE: I'm Michael Brave, a medical
4 officer in the Office of Oncology Drug Products, in
5 the Hematology and Oncology Drug Products.

6 MS. GEBBIA: Emily Gebbia, CDER, Compliance.

7 DR. GANLEY: Charlie Ganley, from the Office
8 of New Drugs.

9 MR. FLAHIVE: Jim Flahive, CDER, Compliance,
10 Office of Unapproved Drugs and Labeling Compliance.

11 DR. DOHM: Julie Dohm, agency lead on
12 compounding.

13 MS. BORMEL: Gail Bormel, Center for Drugs,
14 Office of Unapproved Drugs and Labeling Compliance.

15 DR. DiGIOVANNA: John DiGiovanna. I'm a
16 dermatologist at the National Cancer Institute.

17 DR. GULUR: Padma Gulur. I'm a professor of
18 anesthesiology at the University of California,
19 Irvine.

20 DR. HONG: Cindy Hong. I'm DFO for Pharmacy
21 Compounding Advisory Committee.

22 DR. VENITZ: Jurgen Venitz, clinical

1 pharmacologist and professor at the VC School of
2 Pharmacy.

3 MS. DAVIDSON: Gigi Davidson. I represent
4 the United States Pharmacopeia.

5 MR. HUMPHREY: William Humphrey, director of
6 pharmacy, St. Jude Children's Research Hospital.

7 DR. HOAG: Steve Hoag, professor of
8 pharmaceutical sciences at the University of
9 Maryland, Baltimore.

10 MS. JUNGMAN: Elizabeth Jungman, director of
11 public health programs at the Pew Charitable
12 Trusts.

13 DR. PHAM: Katherine Pham, NICU clinical
14 pharmacy specialist at Children's National Medical
15 Center.

16 DR. VAIDA: Allen Vaida. I'm a pharmacist
17 at the Institute for Safe Medication Practices.

18 DR. CAROME: Mike Carome, director of Public
19 Citizen's Health Research Group.

20 DR. WALL: Donna Wall. I represent NABP,
21 and I'm a pharmacist at Indiana University Hospital
22 in Indiana.

1 MR. MIXON: My name is Bill Mixon from
2 Hickory, North Carolina. I'm the non-voting
3 industry member.

4 DR. BRAUNSTEIN: Ned Braunstein from
5 Regeneron Pharmaceuticals. I'm the non-voting
6 pharmaceutical and biotech industry rep.

7 DR. VENITZ: Thank you, everyone. Let me
8 then read for the official record.

9 For topics such as those being discussed at
10 today's meeting, there are often a variety of
11 opinions, some of which are quite strongly held.

12 Our goal is that today's meeting will be a
13 fair and open forum for discussion of these issues
14 and that individuals can express their views
15 without interruption.

16 Thus, as a reminder, individuals will be
17 allowed to speak into the record only if recognized
18 by the chair. We look forward to a productive
19 meeting.

20 In the spirit of the Federal Advisory
21 Committee Act and the Government in the Sunshine
22 Act, we ask that the advisory committee members

1 take care that their conversations about the topic
2 at hand take place in the open forum of the meeting
3 only. We are aware that the members of the media
4 may be anxious to speak with the FDA about these
5 proceedings.

6 However, FDA will refrain from discussing
7 the details of this meeting with the media until
8 its conclusion. Also, the committee is reminded to
9 please refrain from discussing the meeting topic
10 during lunch breaks or other breaks.

11 Today, we will cover six bulk drug
12 substances nominated for inclusion on the list of
13 bulk drug substances that may be use to compound
14 drugs in accordance with Section 503A of the Food,
15 Drug, and Cosmetic Act: chrysin, cesium chloride,
16 sodium dichloroacetate, pyruvic acid, tea tree oil,
17 and 2,3-DMPS.

18 For each of these six substances, we will
19 hear presentations from FDA, ask clarifying
20 questions, hear nominators' presentations, ask
21 clarifying questions, hold an open public hearing,
22 and have committee discussion and voting.

1 This afternoon, we will also hear
2 presentations from FDA on expanded access to
3 investigational new drugs and ask clarifying
4 questions.

5 Let us begin. We will now have
6 Dr. Cindy Hong read the conflict of interest
7 statement.

8 **Conflict of Interest Statement**

9 DR. HONG: The Food and Drug Administration
10 is convening today's meeting of the Pharmacy
11 Compounding Advisory Committee under the authority
12 of the Federal Advisory Committee Act of 1972.

13 With the exception of the National
14 Association of Boards of Pharmacy, the United
15 States Pharmacopeia, and the industry
16 representatives, all members and temporary voting
17 members of the committee are special government
18 employees or regular federal employees from other
19 agencies and are subject to federal conflict of
20 interest laws and regulations.

21 The following information on the status of
22 this committee's compliance with the federal ethics

1 and conflict of interest laws covered by but not
2 limited to those found at 18 U.S.C. Section 208 is
3 being provided to participants in today's meeting
4 and to the public.

5 FDA has determined that members and
6 temporary voting members of this committee are in
7 compliance with federal ethics and conflict of
8 interest laws.

9 Under 18 U.S.C. Section 208, Congress has
10 authorized FDA to grant waivers to special
11 government employees and regular federal employees
12 who have potential financial conflicts when it is
13 determined that the agency's need for a special
14 government employee's services outweighs his or her
15 potential financial conflict of interest when the
16 interest of the regular federal employee is not so
17 substantial as to be deemed likely to affect the
18 integrity of the services which the government may
19 expect from the employee.

20 Related to the discussions of today's
21 meeting, members and temporary voting members of
22 this committee have been screened for potential

1 financial conflicts of interest of their own, as
2 well as those imputed to them, including those of
3 their spouses or minor children and, for the
4 purposes of 18 U.S.C. Section 208, their employers.

5 These interests may include investments;
6 consulting; expert witness testimony;
7 contracts/grants/CRADAs; speaking/teaching/writing;
8 patents and royalties, and primary employment.

9 During the morning, the committee will
10 discuss six bulk drug substances nominated for
11 inclusion under Section 503A bulk drug substances
12 list.

13 FDA will discuss the following nominated
14 bulk drug substances: cesium chloride, chrysin,
15 sodium dichloroacetate, pyruvic acid, tea tree oil,
16 and 2,3-dimercapto-1-propanesulfonic acid, DMPS.

17 The nominators of these substances will be
18 invited to make a short presentation supporting the
19 nomination. In addition, during the afternoon, the
20 committee will receive updates on certain issues to
21 follow up on discussions from previous meetings
22 including the option for obtaining access to

1 investigational new drugs under expanded access.

2 This is a particular matters meeting during
3 which specific matters related to the six bulk drug
4 substances will be discussed.

5 Based on the agenda for today's meeting and
6 all financial interests reported by the committee
7 members and temporary voting members, no conflict
8 of interest waivers have been issued in connection
9 with this meeting.

10 To ensure transparency, we encourage all
11 standing committee members and temporary voting
12 members to disclose any public statements that they
13 have made concerning the bulk drug substances.

14 We would like to note that Dr. Donna Wall is
15 a representative member from the National
16 Association of Board of Pharmacy and that
17 Ms. Gigi Davidson is a representative member from
18 United States Pharmacopeia.

19 Section 102 of the Drug Quality and Security
20 Act amended the Federal Food, Drug, and Cosmetic
21 Act with respect to the advisory committee on
22 compounding to include representatives from the

1 NABP and USP.

2 Their role is to provide the committee with
3 the points of view of the NABP and USP. Unlike the
4 other members of the committee, representative
5 members are not appointed to the committee to
6 provide their own individual judgment on the
7 particular matters at issue.

8 Instead, they serve as the voice of the NABP
9 and USP, entities with the financial or other
10 stakes in the particular matters before the
11 advisory committee.

12 With respect to the FDA's invited industry
13 representatives, we would like to disclose that
14 Dr. Ned Braunstein and Mr. William Mixon are
15 participating in this meeting as non-voting
16 industry representatives acting on behalf of
17 regulated industry.

18 Their role at this meeting is to represent
19 industry in general and not any particular company.
20 Dr. Braunstein is employed by Regeneron
21 Pharmaceuticals, and Mr. Mixon is employed by The
22 Compounding Pharmacy.

1 We would like to remind members and
2 temporary voting members that if the discussions
3 involve any other bulk drug substances not already
4 on the agenda for which an FDA participant has a
5 personal or imputed financial interest, the
6 participants need to exclude themselves from such
7 involvement and their exclusion will be noted for
8 the record.

9 FDA encourages all other participants to
10 advise the committee of any financial relationships
11 that they may have with the bulk drug substances at
12 issue. Thank you.

13 DR. VENITZ: Thank you.

14 Dr. Carome, would you please make a
15 disclosure statement for the record?

16 DR. CAROME: Mike Carome. I am the director
17 of Health Research Group of Public Citizen and I
18 would like to disclose that in 1999, Public Citizen
19 submitted comments to an FDA docket and presented
20 testimony at an FDA advisory committee regarding
21 products nominated for inclusion on the 503A bulk
22 drug substances list.

1 As part of the comments, Public Citizen
2 urged the FDA not to include
3 2,3-dimercapto-1-propanesulfonic acid or DMPS and
4 also characterized DMPS as an example of the abuse
5 of pharmacy compounding.

6 In today's session, the committee will
7 consider six bulk drug substances nominated for
8 inclusion under Section 503A bulk drug substances
9 list as they relate to the issue of whether they
10 are appropriate for inclusion on the list of bulk
11 drug substances that may be compounded in
12 accordance with 503A of the FDCA.

13 These discussions will include the bulk drug
14 substance DMPS. I will be participating following
15 in the deliberations of this session of the meeting
16 and will vote on all but the one question posed to
17 the committee regarding DMPS.

18 I'd like to note for the record, as I've
19 noted before, that Public Citizen disagrees with
20 the FDA's policy on so-called non-financial
21 conflict of interest both in terms of its concept
22 and implementation. Thank you.

1 DR. VENITZ: Thank you, Dr. Carome.

2 That will be the start of our presentations.
3 Our first presentation will be from Dr. Julie Dohm
4 at FDA. But before she gets started, I would like
5 to remind to public observers at this meeting that
6 while this meeting is open for public observation,
7 public attendees may not participate except at the
8 specific request of the committee.

9 Dr. Dohm, please?

10 **FDA Introductory Remarks - Julie Dohm**

11 DR. DOHM: Good morning. I would like to
12 welcome you to the fifth meeting of the Pharmacy
13 Compounding Advisory Committee. Again, I am
14 Julie Dohm, senior science advisor for compounding
15 at CDER and the agency lead on compounding issues.

16 As you may be aware, after 25 years of
17 dedicated service at FDA and 41 years in
18 government, Jane Axelrad, associate director for
19 policy at FDA CDER, retired from federal service on
20 April 29th.

21 Jane was a driving force behind many high
22 profile activities, including the many legislative,

1 policy, surveillance, and high profile activities
2 related to drug compounding oversight.

3 As the audience well knows, she set the
4 stage for the continued work that must be done on
5 the compounding program, including that for the
6 advisory committee. It goes without saying that
7 Jane is and will continue to be missed.

8 I look forward to continuing this important
9 work with all of you. I feel fortunate to have
10 been given the opportunity to become an integral
11 part of the compounding program.

12 Already, I've had the pleasure of working on
13 fascinating and complex issues at the intersection
14 of law, science, and policy, and I feel that my
15 background has prepared me for this work.

16 I have bachelor's degrees in biochemistry
17 and chemistry from the University of Chicago and a
18 PhD in biology from Johns Hopkins University where
19 I studied the effect of a drug on the interactions
20 between a transcription factor and its cognate DNA
21 binding site.

22 After graduate school, I became a

1 post-doctoral fellow at Northwestern University,
2 researching the role of DNA mechanics in
3 transcription regulation.

4 During my post-doc, I decided that I wanted
5 to go law school. I earned my J.D. from the
6 University of Pennsylvania Law School, and then I
7 clerked for federal judges in the U.S. Court of
8 Appeals for the federal circuit and the U.S.
9 District Court for the District of Maryland.

10 Following my clerkships, I joined FDA's
11 Office of Chief Counsel as a civil litigator,
12 representing FDA with the Department of Justice in
13 enforcement, defensive, and third-party
14 litigations, both at the trial and appellate
15 levels. I also served a detail as drugs counselor
16 in FDA's Office of Chief Counsel, advising CDER on
17 legal issues relating to generics and biosimilars.

18 Enough about me and turning back to the
19 meeting today, we will discuss the six bulk drug
20 substances nominated for inclusion on the list of
21 bulk drug substances that can be used in
22 compounding by entities seeking to qualify for the

1 exemptions under Section 503A.

2 As others have mentioned, those are going to
3 be chrysin, cesium chloride, sodium
4 dichloroacetate, pyruvic acid, tea tree oil, and
5 DMPS.

6 At today's meeting, we are trying a slightly
7 different approach in the presentation of
8 information. Previously, we had scheduled a few
9 bulk drug substances to be addressed at each open
10 public hearing.

11 Now, we have scheduled time after each bulk
12 drug substance presentation for the nominators to
13 speak and then we will hold an open public hearing
14 on that drug substance before going on to consider
15 the next substance.

16 This allows the committee to focus on one
17 bulk drug substance at a time just prior to the
18 vote on that substance. In addition, during the
19 afternoon, we will review FDA's expanded access
20 investigational new drug program.

21 Our intent is to provide you with more of
22 the nuts and bolts of that program than we have

1 during prior Pharmacy Compounding Advisory
2 Committee meetings.

3 Dr. Jarow, senior medical advisor for CDER,
4 will be giving that presentation, and he will be
5 available to answer questions after he completes
6 it.

7 I would also like to provide you with an
8 update on policy documents issued by the agency
9 since the committee last met in March. In April,
10 FDA issued three draft guidance documents that
11 describe FDA's proposed policies concerning,
12 one, the prescription requirement in Section 503A,
13 two, how the agency intends to apply the
14 prescription requirement in Section 503A to
15 compounding in a hospital or health system
16 pharmacy, and, three, the definition of the term
17 facility in Section 503B of the Act.

18 Each draft guidance document is available
19 for public comment for 90 days. The comment
20 periods for each of those draft guidances will
21 close on July 11th.

22 The first draft guidance is entitled Draft

1 Guidance Prescription Requirement under Section 503
2 of the FDCA. It describes FDA's proposed policies
3 concerning certain prescription requirements for
4 compounding human drug products for identified
5 individual patients under Section 503A.

6 It addresses compounding after the receipt
7 of a prescription for an identified individual
8 patient, what is called anticipatory compounding,
9 and compounding for office use, also known as
10 office stock.

11 The draft guidance states, among other
12 things, that a compounder can fill a prescription
13 for compounded drugs under Section 503A only
14 pursuant to a patient-specific prescription.

15 Hospitals, clinics, and healthcare
16 practitioners can obtain non-patient-specific
17 compounded drug products or office stock from
18 compounders registered as outsourcing facilities
19 under Section 503B.

20 The second guidance is entitled Draft
21 Guidance Hospital and Health System Compounding
22 Under the FD&C Act. Pharmacies located within a

1 hospital or standalone pharmacies that are part of
2 a health system frequently provide compounded drug
3 products for administration within the hospital or
4 health system.

5 This draft guidance describes FDA's proposed
6 policies regarding the application of Section 503A
7 to drugs compounded in state-licensed hospital or
8 health system pharmacies for use within that
9 hospital or health system.

10 Specifically, the draft guidance states that
11 drug products compounded by a licensed pharmacist
12 or licensed physician that are not compounded in
13 accordance with all of the provisions of
14 Section 503A may be subject to regulatory action
15 for violations of the new drug approval, adequate
16 directions for use, and current good manufacturing
17 practice requirements of the Act.

18 However, FDA does not intend to take action
19 if a hospital pharmacy distributes compounded drug
20 products without first receiving a patient-specific
21 prescription or order provided that three things
22 happen.

1 First, the drug products are distributed
2 only to healthcare facilities that are owned and
3 controlled by the same entity, that owns and
4 controls the hospital pharmacy, and that are
5 located within a one-mile radius of the compounding
6 pharmacy;

7 Two, the drug products are only administered
8 within the healthcare facilities to patients within
9 the healthcare facilities pursuant to a
10 patient-specific prescription or order.

11 Three, the drug products are compounded in
12 accordance with all other provisions of
13 Section 503A and any other applicable requirements
14 of the FD&C Act and the FDA regulations. For
15 example, the drug products are not made under
16 unsanitary conditions or being misbranded.

17 The third draft guidance is entitled Draft
18 Guidance Facility Definition Under Section 503B of
19 the FD&CA. Section 503B defines an outsourcing
20 facility, in part, as a facility at one geographic
21 location or address.

22 This draft guidance seeks to answer

1 questions received from outsourcing facilities and
2 other stakeholders about the meaning of the term
3 facility, such as whether multiple suites used for
4 compounding human drugs at a single street address
5 constitute one or more multiple facilities, or
6 whether a single location where human drugs are
7 compounded can be subdivided into separate
8 operations that compound under different standards.

9 In the draft guidance, FDA has proposed to
10 interpret facility at one geographic location or
11 street address to mean a business or other entity
12 under one management, direct or indirect, engaged
13 in human drug compounding at a geographic location
14 or street address.

15 The agency considers all activities,
16 equipment, and materials part of such facility if
17 they are related to human drug compounding under
18 the supervision of the facility's management at the
19 same street address, or in the same building, or in
20 buildings located in close proximity to one
21 another.

22 As noted above, all drug products compounded

1 in an outsourcing facility are regulated under
2 Section 503B and subject to CGMP requirements.
3 These conditions cannot be avoided by segregating
4 or subdividing compounding within an outsourcing
5 facility.

6 Last, on June 9th, the agency issued two
7 final guidances, one on the interim policy in
8 compounding using bulk drug substances under
9 Section 503A and the other on the interim policy in
10 compounding using bulk drug substances under
11 Section 503B.

12 These final guidances set forth the agency's
13 interim regulatory policy concerning compounding
14 using bulk drug substances under Sections 503A and
15 503B respectively while FDA is developing the lists
16 of bulk drug substances that can be used in
17 compounding under each of those sections.

18 With respect to the bulk drug substances
19 nominated for use in compounding under
20 Section 503A, until a substance has been evaluated
21 and is identified in a final rule as being included
22 or not included on the 503A bulks list, FDA does

1 not intend to take action against a state-licensed
2 pharmacy, federal facility, or licensed physician
3 compounding a drug product using a bulk drug
4 substance that is not a component of an
5 FDA-approved drug product and is not the subject of
6 an applicable USP or NF monograph, provided that
7 the following conditions are met.

8 First, the bulk drug substance appears in
9 503A, Category 1, on FDA's website. A bulk drug
10 substance in Category 1 may be eligible for
11 inclusion on the 503A bulks list, was nominated
12 with sufficient supporting information for FDA to
13 evaluate it, and has not been identified by FDA as
14 a substance that presents a significant safety risk
15 in compounding prior to the publication of the
16 final rule.

17 The substances that FDA has identified to
18 present a significant safety risk and that are not
19 eligible for this interim policy are included in
20 Category 2 listed on the same webpage.

21 In addition, substances that were nominated
22 with insufficient supporting information for FDA to

1 evaluate them appear on the webpage in Category 3.

2 If such substances are renominated with
3 adequate supporting information for FDA to evaluate
4 them, FDA will consider which category these
5 substances should be placed after it completes its
6 evaluations of the substances that currently appear
7 in Category 1.

8 Renominated and newly nominated substances
9 are not eligible for the policy until they've been
10 placed affirmatively in Category 1.

11 The second condition is that the original
12 manufacturer and all subsequent manufacturers of
13 the bulk drug substance are establishments that are
14 registered under Section 510, including foreign
15 establishments that are registered under
16 Section 510(i) of the Act.

17 The third condition is that the bulk drug
18 substance is accompanied by a valid certificate of
19 analysis. And fourth, the drug product compounded
20 using the bulk drug substance is compounded in
21 compliance with all of the other conditions of
22 Section 503A.

1 With respect to the 503b bulks list, until a
2 substance has been evaluated and a final Federal
3 Register notice is published identifying the
4 substance as being included or not included on the
5 503B bulks list, FDA does not intend to take action
6 against an outsourcing facility for compounding a
7 drug using a bulk drug substance that does not
8 appear on the 503B bulks list and that is not used
9 to compound a drug that appears on the FDA drug
10 shortage list at the time of compounding,
11 distribution, and dispensing, provided that the
12 following conditions are met.

13 First, the bulk drug substance appears on
14 503B, Category 1 on FDA's website. Like 503A, a
15 Category 1 substance may be eligible for inclusion
16 on the 503B bulks list, was nominated for inclusion
17 on that list with adequate supporting information
18 for FDA to evaluate it, and has not been identified
19 by FDA as a substance that appears to present a
20 significant safety risk in compounding prior to the
21 publication of a final notice in the final Federal
22 Register.

1 FDA has also posted Categories 2 and 3 on
2 its website of bulk drug substances that are not
3 eligible for this policy because they appear to
4 present significant safety risks or were not
5 nominated with adequate supporting information for
6 FDA to evaluate them.

7 If substances currently in Category 3 are
8 renominated with adequate supporting information
9 for FDA to evaluate them, FDA will consider which
10 category these substances should be placed in after
11 it completes its evaluation of the substances that
12 currently appear in Category 1.

13 Renominated and newly nominated substances
14 are not eligible for the policy until they have
15 been placed in Category 1.

16 The second condition, like 503A, is that the
17 original manufacturer and all subsequent
18 manufacturers of the bulk drug substance are
19 establishments that are registered under
20 Section 510 and, again, including foreign
21 establishments that are registered under 510I.

22 Third condition is that the bulk drug

1 substance is, again, accompanied by a valid
2 certificate of analysis.

3 The fourth condition is that if the bulk
4 drug substance is the subject of an applicable USP
5 or NF monograph, the bulk drug substance complies
6 with that monograph.

7 Fifth, the drug product compounded using the
8 bulk drug substance is compounded in compliance
9 with all the provisions of Section 503B.

10 In addition, FDA does not intend to take
11 action against an outsourcing facility for
12 compounding of a drug product using a bulk drug
13 substance that is not on the 503B bulks list if the
14 drug compounded from the bulk drug substance,
15 one, appeared on the FDA's shortage list within
16 60 days of distributions and dispensing and,
17 two, was to fill an order that the outsourcing
18 facility received for the drug while it was on
19 FDA's drug shortage list.

20 These guidances appear on the FDA's
21 compounding website under the section titled
22 Regulatory Policy.

1 I would like to thank you for your
2 participation on the Pharmacy Compounding Advisory
3 Committee, and I look forward to a productive
4 meeting and to our continued work with you.

5 Thank you.

6 DR. VENITZ: Thank you, Dr. Dohm. Speaking
7 on behalf of the committee, let me welcome you and
8 we're all looking forward to working with you as
9 our agency lead.

10 Let me also take the personal privilege of
11 thanking your predecessor, Dr. Axelrad, for her
12 tireless work for getting us all started, and I
13 hope she enjoys her retirement.

14 Now, we're proceeding to our first order of
15 business, which is the review of chrysin. The FDA
16 presenter is Dr. Michael Brave. He is a medical
17 officer in the Division of Oncology Products and
18 will introduce FDA's review.

19 **Presentation - Michael Brave**

20 DR. BRAVE: Good morning. I'm Dr. Brave
21 from the Office of Hematology and Oncology
22 Products, and I reviewed the nomination for

1 chrysin. I'd like to thank my colleagues listed
2 here for also reviewing this nomination.

3 Chrysin has been nominated for compounding
4 as an aromatase inhibitor, which prevents the
5 conversion of testosterone to estrogen for the
6 treatment of quote, "high estrogen and low
7 testosterone."

8 The proposed route of administration is
9 topical. The references provided in the nomination
10 contain only nonclinical information. Chrysin is
11 currently available as a dietary ingredient in
12 dietary supplements.

13 Chrysin is a flavone found in plants such as
14 the blue passion flower and in propolis or bee
15 glue. Epidemiologic studies suggest that chrysin
16 may have anticancer and chemopreventive properties.

17 Chemically, chrysin is a small molecule that
18 can be easily characterized, and it is stable under
19 ordinary storage conditions for topical dosage
20 forms.

21 Chrysin reportedly has activity against
22 cancer cell lines in vitro. In addition, xenograft

1 studies suggest several potential mechanisms of
2 action, including carcinogen biotransformation,
3 free radical scavenging, and modulation of cellular
4 pathways linked to inflammation, proliferation,
5 differentiation, and metastases.

6 Systemic exposure to ingested chrysin in
7 humans is low due to poor oral bioavailability, and
8 rapid metabolism, and elimination.

9 In healthy male volunteers, after a single
10 oral dose of 400 milligrams, mean plasma
11 concentration of chrysin remained less than
12 0.1 millimolar due to pre-systemic intestinal, and
13 hepatic glucuronidation, and sulfation, and efflux
14 of metabolites back into the intestine for
15 hydrolysis, and fecal elimination.

16 It is therefore not surprising that in a
17 study published by Gambelunghe and colleagues, oral
18 chrysin had no observable effect on testosterone
19 metabolism in healthy male volunteers.

20 In summary, we considered the following
21 factors in evaluating the effectiveness for chrysin
22 for the proposed indication. Nonclinical data

1 suggests that chrysin has biological effects, which
2 could support a rationale for its development as a
3 chemopreventive agent or as an adjunct to
4 chemotherapy.

5 Chrysin is sold and is readily available as
6 a nutritional supplement, and we found no published
7 reports of chrysin toxicity. Thus, chrysin may be
8 relatively safe at usual dietary doses.

9 Nonetheless, no clinical trial has, to our
10 knowledge, ever been conducted with an objective to
11 demonstrate clinical anticancer activity. We are
12 also unaware of any preclinical or clinical data
13 regarding chrysin administered topically. Finally,
14 FDA-approved testosterone replacement products are
15 available.

16 Clinical trials with chrysin have not, to
17 our knowledge, been done. However, we found no
18 reports of toxicity attributable to chrysin in the
19 FAERS database or in published literature.

20 We found insufficient information to
21 determine how long chrysin has been used in
22 pharmacy compounding. Currently, oral and topical

1 compounded formulations of chrysin are advertised
2 on the internet.

3 In summary, chrysin is chemically
4 well-characterized and expected to be stable in
5 topical formulations. Although nonclinical data
6 suggests that chrysin has biological effects, which
7 could support a rationale for its development as a
8 chemopreventive agent or as an adjunct to
9 chemotherapy, no clinical trial has been conducted,
10 to our knowledge, with an objective to demonstrate
11 clinical anticancer activity.

12 We also found no clinical studies that
13 demonstrate the efficacy of topical or oral chrysin
14 as an aromatase inhibitor for treatment of quote,
15 "low testosterone or high estrogen."

16 Several FDA-approved testosterone
17 replacement formulations are already marketed, as
18 are several aromatase inhibitors for the treatment
19 of breast cancer in postmenopausal women.

20 Clinical safety information is scant and is
21 mostly derived from the use of orally ingested
22 chrysin as a nutritional supplement. No

1 information was found to assess the safety of
2 topically applied chrysin.

3 There is insufficient information to
4 evaluate the historical use of chrysin in pharmacy
5 compounding. Chrysin does appear to be compounded
6 currently and is promoted for use primarily with
7 regard to bodybuilding and men's health.

8 Based on a balancing of the four evaluation
9 criteria articulated in the Federal Register, we
10 find that chrysin is not a suitable substance for
11 the bulk drug substance list under Section 503A of
12 the Food, Drug and Cosmetic Act. Therefore, we
13 recommend that it not be included on the list.

14 **Clarifying Questions from the Committee**

15 DR. VENITZ: Thank you, Dr. Brave.

16 Any clarifying questions by any of the
17 committee members?

18 Go ahead, Dr. DiGiovanna.

19 DR. DiGIOVANNA: Yes. Dr. DiGiovanna. You
20 have in the materials that chrysin is sold as
21 cosmetics. Is it widely sold? And if it's not on
22 the bulk drug substances list, will it still be

1 available under those ways that it's sold now?

2 MS. BORMEL: This is Gail Bormel. I'll
3 answer that. We're only addressing the chrysin
4 nomination for the 503A bulks list. It's used as a
5 drug for that. So if it's sold in other forms, for
6 cosmetics, et cetera, this would not affect that.

7 DR. VENITZ: You mentioned it has
8 insufficient safety information. What about
9 potential expected toxicity based on the structure
10 and the suspected biologic activities? Are there
11 any theoretical risks since we --

12 DR. BRAVE: I don't know.

13 DR. VENITZ: I'm sorry. You said --

14 DR. BRAVE: I don't know.

15 DR. VENITZ: You don't know. Okay.

16 Any other questions?

17 (No response).

18 DR. VENITZ: Thank you, Dr. Brave.

19 Then we have our nominator's presentation.
20 The nominator for chrysin is Mr. Wynn from Fagron.

21 **Presentation - Tom Wynn**

22 MR. WYNN: Thank you very much for having me

1 today. My name is Tom Wynn, and I'm from Fagron.
2 We really appreciate you giving this chance to
3 speak about our nomination for chrysin.

4 So chrysin, as was mentioned, is a
5 naturally-occurring bioflavonoid. It is found in
6 passion flower, Indian trumpet flower, honeycomb,
7 chamomile, oyster mushrooms, as well as in tomato
8 skin, fruit skin, and other foods as well. So we
9 do ingest quite a bit of chrysin through our normal
10 diets probably every day.

11 Bioflavonoids, like chrysin in the plant,
12 their purpose, they would act as chemical
13 messengers. They're necessary in the production of
14 pigmentations involved in -- excuse me -- UV
15 filtration and influence symbiotic relationships
16 and nitrogen fixation.

17 They also have been found to have
18 bioflavonoids, such as chrysin -- they have
19 antibacterial properties as well.

20 So the FDA has stated in their evaluation of
21 chrysin that it is easily characterized, relatively
22 stable, and it's a small molecule. It's true.

1 Chrysin actually has, as far as being small, a
2 molecular size of only 254 grams per mole, and that
3 molecular weight is consistent with that of steroid
4 hormones. And actually, it's a bit smaller than
5 most of them that are currently available that are
6 used topically.

7 Then they also mentioned that oral
8 supplementation, that the bioavailability is
9 relatively low, also true. Same study here that he
10 mentioned before is that 400 milligrams of chrysin
11 did not really get very much absorbed through the
12 gut.

13 There is some talk of it having some
14 activity in the gut as well, but the actual
15 systemic absorption was low.

16 Keeping that in mind, the first thing we're
17 going to think of when we have something that has
18 low bioavailability is, does it have topical
19 administration feasibility?

20 We did mention that it has a very low
21 molecular weight. That being said, we know, based
22 on this study here on transdermal routes, that if

1 something has a molecular weight less than
2 500 Daltons, that's a very good candidate for
3 transdermal absorption.

4 It also mentions that unionized entities
5 have better absorption and chrysin is non-polar, so
6 it has some capabilities of being able to be
7 utilized topically based on just its normal
8 structure and its ionization.

9 Efficacy potential; if we get away from just
10 the transdermal part and just talk about can there
11 be efficacy to actually use chrysin? And in this
12 study here, they looked at its ability to inhibit
13 human aromatase. Besides chrysin, they looked at
14 others.

15 What they found was that these
16 bioflavonoids, such as chrysin, did actually have
17 the ability to bind to the active site of aromatase
18 and then actually cause activity.

19 Also, another study where they actually
20 looked at chrysin again, and this one was done in
21 Leydig cells. They were looking at, does it have
22 potential to enhance steroidogenesis?

1 What they found with these results that
2 chrysin did actually show the potential to
3 induce -- they didn't really induce the gene
4 expression, but they were able to actually increase
5 the functionality of the Leydig cells based on
6 cyclic AMP stimulation.

7 They're allowing that process to continue
8 easier and thereby increasing the aromatase
9 activity in kind of a roundabout way, maybe not
10 exactly hitting the enzyme but actually affecting
11 the cyclic AMP, which then goes ahead and affects
12 the aromatase.

13 Another one here -- this one talks about the
14 beneficial effects of chrysin and again in animals.
15 This one, we looked at recently isolated from
16 passion flower, administered to two-year-old male
17 rats for a period of 30 days.

18 They saw a significant improvement in
19 overall sexual function in the rats compared to the
20 control rats. Both had increased sperm count,
21 greater fertilization potential, greater litter
22 size, and they definitely showed a change by adding

1 the chrysin to this rat's diet.

2 The next one, we also look here at
3 beneficial effects of chrysin on the reproductive
4 system again in rats. In this one, we were divided
5 in two groups. Rats were given a control corn oil.

6 Chrysin was administered at a dose of
7 50 milligrams per kilogram per day. And the
8 results indicated that chrysin significantly
9 increased both GSH, CAT, GSH-Px, and copper-zinc-
10 SOD levels, but it did not change the formation of
11 the TBARS which is the tissue thiobarbituric acid
12 reactive.

13 In addition, sperm motility, sperm
14 concentrations, and serum testosterone levels were
15 significantly increased. So here, we're actually
16 showing that the testosterone levels were increased
17 by the addition of chrysin.

18 Now, if we look at mutagenicity, the FDA
19 points to studies in bacteria strains using the
20 Ames test. Within the study that they actually
21 presented, the study looked at all bioflavonoids
22 and actually found that chrysin was the only one

1 that showed negative mutagenicity across every
2 strain tested.

3 This was done using the Ames test
4 which -- and the study listed below is actually
5 proven to be a very sensitive test. It has greater
6 specificity and predictability over all forms of
7 mutagenic testing. Within the test that they
8 actually provided, it actually showed that chrysin
9 had negative mutagenicity.

10 This is that actual test here. This was the
11 article that was submitted, and it said, finally,
12 chrysin, which has only two hydroxyl groups, did
13 not induce mutagenicity activity in any of the
14 bacterial strains used.

15 Then they also mentioned in their evaluation
16 about neurotoxic effects. Chrysin has been shown,
17 in this study, that it actually had neuroprotective
18 effects.

19 Here, polyphenolic compounds, especially
20 flavonoids, are known to be the most common chemical
21 class of phytochemicals which possess a multiple
22 range of health-promoting effects.

1 Chrysin, belonging to the flavone class, is
2 one of the more important bioactive constituents of
3 fruits, vegetables -- we went over that -- but
4 chrysin possesses potent neuroprotective effects
5 and suppresses neuroinflammation.

6 Here, in this study, we're actually showing
7 that instead of having negative effects, it
8 actually does have positive effects and is actually
9 neuroprotective.

10 Now, another study, one that they also
11 submitted in their actual review of chrysin, was
12 neuroprotective efficacy of chrysin against
13 cisplatin-induced toxicity via attenuation of
14 oxidative stress. This came out of the Journal of
15 Pharmacy and Pharmacology.

16 In that study, they actually found that
17 chrysin suppressed the cisplatin-induced renal
18 injury. Actually, having chrysin along can
19 actually suppress any kind of ill effects that
20 cisplatin can cause while we're actually trying to
21 treat the tumors in that that we use cisplatin for.

22 Chrysin also has hepatoprotective effects.

1 In this study here, we looked at the antioxidant
2 status in hepatitis in rats. The treatment with
3 chrysin was 25, 50, and 100 milligrams per kilogram
4 of body weight.

5 Within that, these findings demonstrate that
6 chrysin acts as hepatoprotective, antioxidant agent
7 against D-galactosamine-induced hepatotoxicity.
8 This is just another example where it's actually
9 causing positive and not negative effects.

10 We also have another study here where the
11 influence of chrysin on hepatic markers and lipid
12 profile, rats again are treated with different
13 concentrations, 20, 50, and 100.

14 It also decreased the level of cholesterol,
15 phospholipids, triglycerides, free fatty acids in
16 plasma and tissues of liver and kidney. Chrysin
17 exhibits hepatoprotective and antihyperlipidemic
18 activity. This is another study again showing the
19 positive effects of chrysin on those parameters.

20 Chemoprotective effects, this is something
21 that the committee did talk about and possibly said
22 that they do see potential for it there. This is a

1 study here that talked about findings that might
2 suggest that possible chemopreventive activity of
3 chrysin in early step of colon tumorigenesis. So
4 this is just another study again showing positive
5 effects in looking at the chemoprotective effects.

6 The next one here, this study, chrysin
7 promotes tumor necrosis factor-related
8 apoptosis-inducing ligand-induced apoptosis in
9 human cancer cell lines. In this study, we find
10 that pre-treatment with chrysin could promote the
11 cell death induced by TRAIL according to
12 morphological changes and appearance in four human
13 cancer cell lines.

14 All data indicate that chrysin can enhance
15 apoptosis in induced trials. This is actually a
16 trial that they did, and they found that chrysin
17 did have chemoprotective effects.

18 In conclusion, there are reference studies
19 that do look at the aromatase inhibition of
20 flavonoids, as well as chrysin. Chrysin is a good
21 candidate for topical and transdermal delivery.

22 Historically, it's been effective used at

1 much lower doses when it's commonly used orally
2 because of low bioavailability. So again, it has
3 the potential there to be done transdermally.

4 Animal studies suggest that chrysin
5 supplementation will improve sperm count,
6 fertility, suggesting that it improves free
7 testosterone levels. In the Ames test referenced
8 by the committee, chrysin did not induce any
9 mutagenic activity. Studies have shown that
10 chrysin is neuroprotective, chemoprotective, and
11 has hepatoprotective properties.

12 That's all I have.

13 **Clarifying Questions from the Committee**

14 DR. VENITZ: Thank you, Mr. Wynn.

15 Any clarifying questions by the committee?
16 Dr. Jungman?

17 MS. JUNGMAN: I was wondering if you could
18 talk a little bit about if there's a clinical need
19 here that chrysin fills that's not being filled by
20 FDA-approved products.

21 MR. WYNN: Sure. With chrysin, one of the
22 things we can look at is -- we talked about is the

1 safety profile. In long-term use, with a lot of
2 the commercially available products that are out
3 there that are used for aromatase inhibition, I
4 mean, a lot of the complaints that they get;
5 they're skeletal complications, musculoskeletal
6 pain, visual disturbances, neurological
7 disturbances, and a lot of -- that's just a few of
8 the things that have been documented that can be an
9 issue with the current available aromatase
10 inhibitors that are out there in long-term use.

11 Chrysin is a way to have a more natural
12 product out there that, to this date and from what
13 we've seen in the studies that are out there now,
14 has not really shown to have any of those issues in
15 longer-term use.

16 Most of the time now, what you're seeing is
17 true. We may not necessarily -- most of those
18 studies have been done in women and breast cancer
19 because they're the ones that are going to use
20 aromatase inhibitors the longest.

21 But again now, more and more, we're seeing
22 that they are used in men, not really for the

1 bodybuilding, but for areas of actually increasing
2 testosterone levels with maybe not having to use as
3 high of a dose because dose-related incidences of
4 long-term use of high hormones can actually be an
5 issue.

6 If we can lower the dose by allowing the
7 dose to be more effective and decrease the
8 potential for increased estrogen or other things
9 that we might get from the hormone replacement that
10 having an option that's an aromatase inhibitor that
11 could be used long-term would be better than maybe
12 having a lot of these side effects that we have
13 from the ones that are currently out there.

14 DR. VENITZ: Dr. Vaida?

15 DR. VAIDA: Yes. It seems that a lot of the
16 studies that you were showing, although they were
17 in rats and animals, that was all with, what, oral
18 therapy?

19 MR. WYNN: Those were all with oral therapy
20 where they were actually utilizing, showing that if
21 they were coming with the contact -- but yes, they
22 were all oral. Let's just say yes.

1 DR. VAIDA: Thank you.

2 DR. VENITZ: Dr. Gulur?

3 MR. WYNN: But I think that, to answer more
4 of that question, is what they're also stating in
5 the findings that they did in the preliminary look
6 at our nomination -- they said there was no safety
7 or efficacy for oral or topical.

8 So they're actually stating that there's
9 none out there at all, and actually, what we have
10 shown is there is information out there on its
11 safety and efficacy.

12 DR. VENITZ: Dr. Gulur?

13 DR. GULUR: The studies that you brought up
14 are all on animals, rats and mice. Do we have
15 studies, clinical trials on human beings,
16 especially considering that you made the statement
17 regarding the long-term side effects of existing
18 FDA supplements? Are there further studies showing
19 that chrysin, in long-term therapy, is safe in
20 humans?

21 MR. WYNN: Currently, right now, there
22 aren't any trials of chrysin that are available out

1 there. As far as historically, I know the
2 presenter said that he doesn't really have any data
3 on how long chrysin has been used.

4 I can tell you just from personal
5 experience. I've been a pharmacist since '94 and
6 I've seen it used since then. At the very least,
7 it's been out there that long, probably longer than
8 that and haven't really had any issues that I know
9 of come up that have been submitted to the FDA or
10 presented to me as a provider at the time. But
11 currently right now, there are no clinical trials
12 on chrysin that I know of.

13 DR. VENITZ: Go ahead.

14 DR. GULUR: Just one clarifying -- is there
15 a formal mechanism for where you collect this data
16 in patients that you compound on and do you collect
17 whether there are adverse effects on these patients
18 anywhere?

19 MR. WYNN: When I actually had my pharmacy,
20 which I do not now, we actually did have a program
21 that I had set up that basically we were calling
22 and checking on patients.

1 It was a way for us to keep in contact to
2 make sure that the patients were utilizing what we
3 were making and compounding properly and at the
4 same time gathering this kind of information.

5 If there was an issue, we wanted to know. I
6 had my own program set up in my pharmacy that we
7 did that with, and it was just part of our SOPs,
8 and we actually called and checked.

9 DR. GULUR: All right. Thank you.

10 DR. VENITZ: Dr. Braunstein?

11 DR. BRAUNSTEIN: Yes, hi. I mean, do you
12 have any data on either in humans or even in
13 animals on levels achieved of this compound, any
14 evidence that the levels you're achieving are able
15 to inhibit aromatase, any evidence that the drug is
16 actually producing a pharmacologic effect in
17 animals or in humans? I mean, it's one thing to
18 establish safety of something if it doesn't do
19 anything.

20 MR. WYNN: Good point. Definitely, right
21 now, I don't know -- I did not find a study on
22 transdermal.

1 The only one that was submitted by the
2 reviewer of our nomination was actually one where
3 they actually used plant extract, which I didn't
4 feel was maybe the proper way to look at how
5 transdermal penetration would occur. Because if
6 that's true, then the commercially available
7 estrogen products we have, why don't we just use
8 yen powder? I mean, we definitely use the
9 constituent itself.

10 Currently, there's not information out there
11 that's going to promote or dismiss its transdermal
12 capabilities. I can say again, as personal
13 experience, that the doctors were checking
14 testosterone levels and looking at changes that
15 were occurring while they were utilizing chrysin.
16 But I would not have a true study.

17 DR. VENITZ: Let me ask you a follow-up
18 question then. In your compounding experience, was
19 it exclusively transdermal or did you also compound
20 oral formulation?

21 MR. WYNN: Sure. It was exclusively
22 transdermal. I had some physicians that would use

1 chrysin alone, and they would do that sometimes as
2 patients get older when they didn't want to give a
3 whole bunch of testosterone, their idea being that
4 if they could get what we're already making, what
5 little they're making to stay around a bit longer,
6 they could get some additive effects of what they
7 needed for those patients.

8 So I did see mostly all transdermal, and I
9 did see it with some other steroid hormones and by
10 itself.

11 DR. VENITZ: So it was all transdermal even
12 though you had no evidence that it actually
13 achieves levels that are better than the
14 400-milligram oral study that was reviewed that
15 didn't show any effects on the --

16 MR. WYNN: These patients are actually under
17 the care of a physician who was actively checking
18 levels at the time. And if they weren't actually
19 being effective to his needs, he would have stopped
20 the therapy. So he was actually controlling -- he
21 or she was looking at the levels and then assessing
22 what they wanted to do at that point.

1 So I was not actively doing it, but the
2 physician was in control, and watching levels, and
3 making sure that they were getting a positive
4 response.

5 DR. VENITZ: Okay. Thank you. Yes,
6 Dr. Davidson?

7 MS. DAVIDSON: Dr. Wynn, can you
8 characterize, either from your personal experience
9 or as a supplier of the API, the number of patients
10 that are receiving transdermal chrysin or the
11 prescribers that are prescribing transdermal
12 chrysin?

13 MR. WYNN: Sure. Hard to tell that. I
14 honestly don't know. I'm not sure how many
15 patients are actually currently actively being
16 utilized. Like in my practice, let's say -- and
17 this has been -- I've been out for a number of
18 years, but at that time, maybe we had 15 percent
19 that were actually utilizing chrysin. Not all
20 physicians were doing that, but I had several that
21 were utilizing its aspects for what they wanted.

22 MS. DAVIDSON: And can you help me

1 understand what 15 percent means in terms of
2 numbers?

3 MR. WYNN: Sure. All right. So we were
4 doing probably 300 a month; so 15 percent of that.

5 **Committee Discussion and Vote**

6 DR. VENITZ: Any other clarifying questions
7 by the committee?

8 (No response.)

9 DR. VENITZ: Then thank you for your
10 presentation.

11 We now have supposedly an open public
12 hearing, but we have nobody signed up. We're going
13 to continue our discussion and vote. We're now
14 starting the official discussion on the topic of
15 chrysin that we're going to vote on in a few
16 minutes.

17 Any discussion? Dr. Davidson?

18 MS. DAVIDSON: I have an overarching
19 question for FDA. It seems like there may be some
20 potentially promising use for chrysin in terms of
21 neuroprotection and maybe chemoprotection. I'm not
22 sure I understand what that means other than

1 promoting apoptosis.

2 But my question is, could substances not
3 placed on this list potentially be used in an
4 investigational situation? Could they still be
5 prepared for investigations under an IACUC, IRB,
6 whatever?

7 MS. BORMEL: You're suggesting something
8 could be looked at like chrysin under an IND? Yes,
9 it could be looked up under an IND separate from
10 consideration of the 503A bulks nomination process.

11 MS. DAVIDSON: I wasn't specifically
12 thinking of an IND as we know it, which we'll learn
13 a lot more about this afternoon, but an individual
14 institutional researcher that may want to use it in
15 a small human population for a prospective
16 head-to-head comparison.

17 MS. BORMEL: Right. Usually, if a
18 researcher is going to look at a particular drug,
19 they would get an IND. We're talking about the IND
20 process in order to do a research project. So yes,
21 the researcher still could look at this particular
22 drug under an IND.

1 DR. VENITZ: Any other questions? Yes,
2 Dr. Pham?

3 DR. PHAM: I think I'm starting to get
4 confused. If everyone else is clear on this, help
5 me out here. But it seems like a lot of data
6 that's being presented is speaking to the oral
7 product, but the oral absorption is poor.

8 Yet at the same time, it seems that from a
9 public access perspective, it seems most people
10 will want the transdermal product, but we're not
11 seeing a lot of data on transdermal.

12 I feel like there's a big disconnect, so I'm
13 kind of getting a sense that what we want to
14 potentially say is maybe there's a place for
15 topical. Dr. DiGiovanna, help me out if you have
16 some thoughts.

17 Maybe there's a place for topical, but the
18 data doesn't support that. The data shows oral,
19 but then there's not great information that oral
20 gets absorbed, and it's potentially already
21 accessible through dietary supplements and other
22 things.

1 What is the sense then for -- is it even
2 worth talking about just topical, knowing that oral
3 is available through other mechanisms? But do we
4 want something that doesn't actually have data
5 supporting topical, even though it's actually
6 potentially the way that it's used?

7 DR. DiGIOVANNA: I'm not sure if you're
8 addressing that to me, but I'll take it on. So my
9 perception of this is there's not a great deal of
10 information, that it's poorly absorbed orally, and
11 there's no information about the pharmacology of it
12 when it's applied topically.

13 We don't know if it's absorbed well or at
14 all. And without a clinical study to suggest that
15 it does something, if you don't know that it's
16 absorbed and you have no clinical evidence that it
17 works, it makes it really difficult to make an
18 assessment of its utility.

19 DR. VENITZ: And I would add to that, if you
20 look at the doses that were used in those rat
21 studies, if you scale them up to humans, they were
22 like 2 to 7 grams per day.

1 To translate that into a dermal, the
2 transdermal absorption would have to be very high,
3 presumably at the doses that they're using because
4 it is intended for the systemic effect.

5 On the other hand, I didn't hear in the FDA
6 presentation nor in the nominator presentations any
7 significant concerns about safety. We can argue
8 whether the drug works or not or whether there's
9 evidence to support that it might work after
10 transdermal administration or not. But I haven't
11 really heard anything related to safety issues. It
12 could be a compounded placebo.

13 Yes, Dr. Vaida? I thought you raised your
14 hand.

15 Okay. Any other comments?

16 (No response.)

17 DR. VENITZ: Do we want to proceed with the
18 vote? Okay. Then let me go through my spiel.

19 The panel will be using an electronic voting
20 system for this meeting. Each voting member has
21 three voting buttons on your microphone: yes, no,
22 and abstain.

1 Please vote by pressing your selection
2 firmly three times. After everyone has voted, the
3 vote will be complete. Voting will be on the one
4 product that just was presented.

5 All vote questions relate to whether the
6 product should be included on the 503A bulk list.
7 As always, after the completion of each vote, we
8 will read the vote from the screen into the record
9 and then hear individual comments from each member.

10 Ready to vote then? Can you put up the
11 question?

12 So the voting question is FDA is proposing
13 that chrysin not be placed on the list. Please
14 vote yes, no, or abstain.

15 (Vote taken.)

16 DR. HONG: Question 1 on chrysin, we have
17 2 yeses, 9 nos, and zero abstain.

18 DR. VENITZ: Okay. Let's go around the
19 table then, starting to my right.

20 Yes, Donna?

21 DR. WALL: I voted no because I just didn't
22 really see a purpose in it. There's just so many

1 unanswerd questions.

2 DR. CAROME: Mike Carome. I voted no.
3 There's no evidence that, topically or orally
4 taken, this has any pharmacological effect, no
5 evidence clinically that it offers any benefits.
6 We have no safety data, and there are FDA-approved
7 products for treating cancer and for treating
8 testosterone deficiency.

9 DR. VAIDA: Allen Vaida. I voted no
10 basically for the same reasons. I don't see any
11 clinical evidence for this drug.

12 DR. PHAM: Katherine Pham. I voted no. I
13 think that the lack of adverse effects could
14 potentially allude to safety, but I don't think
15 that there's a consistent mechanism in place to
16 catch that data in the community.

17 So balancing that with the fact that we have
18 question on absorption, either orally or
19 transdermally, I voted no.

20 MS. JUNGMAN: Elizabeth Jungman. I also
21 voted no. The lack of efficacy and poor
22 bioavailability were kind of the primary issues

1 there, coupled with the lack of safety information
2 for long-term use.

3 Understanding that there are complaints
4 about some of the FDA-approved alternatives, at
5 least we have robust data about those.

6 DR. HOAG: I'm Steve Hoag. I voted on the
7 question, which was "not," so I'm not sure if
8 I -- because at the end, it was a little ambiguous.

9 But anyway, I would suggest that it not be
10 on the list. In the future, I may consider that
11 because if there's more data, it could be
12 promising. But at the moment, it hasn't risen to
13 that level for my evaluation.

14 MR. HUMPHREY: William Humphrey. I voted no
15 for many of the same reasons already expressed. I
16 didn't hear any evidence that it is absorbed
17 topically and has any efficacy from that.

18 MS. DAVIDSON: Gigi Davidson. I struggled
19 with this one. I was stricken by the 45 patients
20 just in Dr. Wynn's practice that are still
21 receiving this. And even though it is commercially
22 available as a dietary supplement, that would not

1 be a form that could be used to prepare a
2 transdermal dosage form.

3 I think that there's fairly confident
4 knowledge that it doesn't cause the adverse effects
5 that some of the FDA-approved alternatives are, so
6 I voted yes for it to continue to be on the list
7 and be used clinically to gather more data.

8 DR. VENITZ: I'm with Dr. Davidson. I had a
9 struggle on this one, too, but ended up on the
10 other side of the coin. I think the safety to me
11 was reasonable to keep it or put it back on the
12 list.

13 On the other hand, the total lack of any
14 transdermal absorption data doesn't convince me
15 that you're avoiding the first-pass effect that
16 prevents its oral absorption in humans at very high
17 doses.

18 If there had been any even tentative data
19 suggesting that transdermal absorption actually
20 occurs and it does avoid the first-pass effect,
21 then it would be much more favorable because I
22 think the compounding history that was outlined, to

1 me, sounded pretty impressive.

2 DR. GULUR: Padma Gulur. I voted no to
3 placing this for similar reasons, which is a lack
4 of data on how much is getting absorbed, if this
5 drug is actually effective. It's true that perhaps
6 there aren't any adverse event data, but that might
7 be because the drug just isn't being absorbed. And
8 while there appears to be some utilization in the
9 population, again, lack of effectiveness or
10 absorption data makes it hard to understand.

11 DR. DiGIOVANNA: John DiGiovanna. I voted
12 no for the reasons stated.

13 DR. VENITZ: Okay. Thank you. We are ahead
14 of the schedule, so we're going to juggle a little
15 bit. I think what we might have to is take a break
16 now.

17 MS. BORMEL: Dr. Venitz, I just have a quick
18 question.

19 DR. VENITZ: Yes. Go ahead.

20 MS. BORMEL: Is the vote going to be -- what
21 is the official record of the vote?

22 DR. VENITZ: It is 9 to 2 -- with the

1 correction that Dr. Hoag made that he basically
2 would be in the no category.

3 MS. BORMEL: Okay.

4 DR. VENITZ: So the official vote is 9 to 2,
5 but it's --

6 MS. BORMEL: 10 to 1.

7 DR. VENITZ: -- supposed to be reflected
8 10 to 1, yes, for the record.

9 MS. BORMEL: Thank you.

10 DR. VENITZ: Any other comments or concerns
11 about the vote?

12 (No response.)

13 DR. VENITZ: We have a scheduling issue now
14 because we are ahead of the curve, and we have to
15 keep our open public hearing at 10:35. What I
16 would suggest is that we take a 10-minute break
17 now, reconvene, and then we work our way through
18 the lunch break, if that's acceptable?

19 (No response.)

20 DR. VENITZ: Okay. Then let's take a
21 10-minute break. It's now 9:37, so let's reconvene
22 at 9:47, please.

1 (Whereupon, at 9:36 a.m., a recess was
2 taken.)

3 DR. VENITZ: Welcome back. We are now
4 moving to our second substance to review and that
5 is cesium chloride. And as always, we are starting
6 off with the FDA presentation, which Dr. Brave is
7 going to provide us with again.

8 Dr. Brave?

9 **Presentation - Michael Brave**

10 DR. BRAVE: Good morning, again. I'd like
11 to thank and acknowledge my colleagues listed here
12 who helped me review this nomination. Cesium has
13 been nominated for compounding as an alternate
14 treatment to cancer.

15 It's unclear exactly what the nominator
16 means in this case by the term "an alternate
17 treatment to cancer." The proposed route of
18 administration is intravenously. The references
19 provided in the nomination contain only nonclinical
20 information.

21 Cesium, an alkaline metal with chemical
22 properties similar to lithium, potassium, and

1 sodium, is a trace element in human metabolism.
2 The substance nominated for compounding should not
3 be confused with radioisotopes of cesium that may
4 be used for imaging studies or for radiation
5 therapy.

6 Cesium is obtained by extraction from sea
7 water. It can be easily characterized chemically.
8 It is water soluble and stable in aqueous solution.

9 Nonclinical animal studies showed total
10 body cesium under normal conditions to be
11 approximately 1.5 milligrams. Normal plasma levels
12 of cesium range from 0.00045 to 0.26 grams per gram
13 wet weight.

14 Cesium chloride ingested by mouth is nearly
15 a hundred percent absorbed in the small intestine.
16 Cesium distribution is extensive with higher
17 concentrations in the kidneys, skeletal muscle,
18 liver, red blood cells, and brain.

19 The serum half-life of cesium is
20 approximately 70 hours in men and 96 hours in
21 women. Elimination is 85 percent urinary,
22 13 percent fecal, and 2 percent through sweat. The

1 renal mechanisms for excretion of cesium are
2 thought to be similar to those with potassium.

3 A rationale for the use of cesium in the
4 treatment of cancer was proposed in 1984 by Brewer
5 who hypothesized that cesium-established alkaline
6 conditions inside neoplastic cells leading to
7 apoptosis.

8 However, the presence of cesium in a cell
9 does not guarantee high intracellular pH, and there
10 is no theoretical or clinical evidence to suggest
11 that cancer cells are selectively vulnerable to
12 cesium.

13 Evidence of clinical benefit from cesium in
14 human cancer is limited to one case series
15 published in 1984 by Sartori. That case series had
16 major flaws, including its uncontrolled nature,
17 retrospective design, and probable case selection
18 bias.

19 Studies in animals identified the central
20 nervous system and cardiovascular system as targets
21 of toxicity. Nonclinical studies also show the
22 potential for genotoxicity and embryo toxicity.

1 Cesium blocks potassium rectifier channels
2 on atrial and ventricular myocytes resulting in
3 prolongation of the QT interval, which can lead to
4 fatal arrhythmias.

5 Numerous case reports describe serious
6 toxicities resulting from cesium chloride ingested
7 as an alternative treatment for cancer, including
8 hypokalemia, seizures, ventricular arrhythmias,
9 syncope, and death.

10 Often arrhythmias occur after weeks to
11 months of therapy with cesium, which is not
12 surprising given the long half-life of cesium. It
13 takes approximately 200 days of daily dosing to
14 reach steady state.

15 Published literature indicates that cesium
16 chloride used in the treatment of cancer has been
17 taking place since at least the 1980s. Currently,
18 oral cesium chloride is advertised by a number of
19 compounding pharmacies.

20 In summary, while cesium chloride can be
21 characterized using standard chemical techniques
22 and is stable in aqueous solution, there are

1 serious safety concerns related to its use.

2 Studies in mice showed cardiac and central
3 nervous system toxicity, as well as reproductive
4 effects. Clinically, reports of serious toxicity
5 following cesium chloride use for the treatment of
6 cancer have included hypokalemia, seizures,
7 ventricular arrhythmias, syncope, and death.

8 Cesium chloride has not been shown to be
9 efficacious for the prevention or treatment of any
10 form of cancer, whereas many FDA-approved
11 treatments for cancer do have established records
12 of safety and efficacy.

13 Finally, we found insufficient information
14 to evaluate the historical use of cesium chloride
15 in pharmacy compounding. A search of the internet
16 indicates compounding with cesium chloride takes
17 place; although the extent and indications for
18 which this compounding is done are unclear.

19 Based on a balancing of the four evaluation
20 criteria articulated in the Federal Register, we
21 find that cesium chloride is not a suitable
22 substance for compounding under 503A of the Food,

1 Drug, and Cosmetic Act.

2 **Clarifying Questions from the Committee**

3 DR. VENITZ: Thank you, Dr. Brave.

4 Any clarifying questions by the committee?

5 Dr. Carome?

6 DR. CAROME: I just want to ask, would it be
7 fair to say that FDA has concluded that cesium
8 chloride raises significant safety concerns?

9 DR. BRAVE: Would it be -- could you repeat
10 the question?

11 DR. CAROME: Would it be fair to say that
12 FDA has concluded that this drug substance raises
13 serious safety risk concerns?

14 DR. BRAVE: Yes.

15 DR. VENITZ: Dr. Hoag?

16 DR. HOAG: Just a point of clarification, is
17 this oral cesium chloride, IV, or all?

18 DR. BRAVE: It's IV. The proposed route of
19 administration is IV.

20 DR. VENITZ: Do we know any more about the
21 compounding history, about its use?

22 DR. BRAVE: That information is not

1 submitted with the nomination, so we have no way to
2 know that.

3 DR. VENITZ: Okay.

4 Any other clarifying questions?

5 (No response.)

6 DR. VENITZ: Thank you, Dr. Brave.

7 That brings us to the nominator. We have
8 one presentation on cesium chloride, Dr. Anderson
9 from the American Association of Naturopathic
10 Physicians, AANP.

11 **Presentation - Paul Anderson**

12 DR. ANDERSON: Good morning, and thank you.
13 Of the three that I am testifying on today, cesium
14 was not one I was involved in the nomination
15 process for. So I'm giving background information,
16 and I'll try and answer questions the best I can.

17 I do want to make a note, because in all of
18 my presentations, I will reference research that I
19 am involved in and in an ongoing basis, which some
20 of these of substances have been used.

21 Some of the data is published in case
22 reports, some is not, and I will speak to that as

1 we go through.

2 The first was an NIH-funded study, '09 to
3 '14, in collaboration with the Seattle Cancer Care
4 Alliance essentially and the BIORC clinics, and
5 then the current ongoing multicenter trials, the
6 CUSIOS trial.

7 To give background to where my testimony
8 will come from in the first two drugs that we're
9 going to talk about, but cesium specifically, it is
10 in specifically advanced cancer in patients who
11 have failed all other therapy. That will be what I
12 will be speaking to.

13 As far as efficacy, the Sartori paper was
14 very well-characterized earlier by our colleagues
15 so I will not go into that, except to say that this
16 is where the idea to use cesium chloride appears to
17 have arisen. It, I believe, had some use in Europe
18 prior to the 1980s which also dates back.

19 As far as the compounding history, I don't
20 have a slide specifically for that, but that is of
21 note. I am aware of cesium chloride being
22 compounded by registered compounding pharmacies,

1 both orally and for parenteral use at least to
2 1997, possibly before that, probably before that.

3 The safety, in my mind, having to review
4 protocols and look at protocols, is probably the
5 most paramount issue with cesium chloride. In
6 looking at one of the studies that was brought up
7 and then a couple of others that were not, the
8 first is just a statement from Melnikov, et al. in
9 2010 about the safety of cesium in its relatively
10 mild toxicity.

11 Like most all substances, including
12 minerals, the toxicity is highly dose-based, and
13 administration-based, and also based in monitoring,
14 appropriate monitoring. The three primary modern
15 sources for the adverse events associated with
16 cesium chloride in four. And all four of them that
17 are stated in these three have one critical factor
18 in common.

19 These two essentially were patients from '03
20 and '08 that were reported, and this is a total of
21 three cases where they had cardiac anomalies. This
22 was mentioned earlier by our colleague. And they

1 were due to dose irregularities or overdosing with
2 cesium chloride.

3 Then the more recent event, which was a
4 fatality published in 2013, and just an excerpt
5 from the abstract showing that this was actually
6 upon advice from a nutritionist, the husband took
7 an oral solution and injected 9 mLs into the tumor.

8 So this particular patient then went into
9 complete cardiac shock and passed away at the
10 emergency department. Those are the four.

11 When I read the papers on the safety issues,
12 at least these more modern ones, the most glaring
13 issue that came up to me -- because I have
14 experienced, as you'll see, at least supervising
15 and referring the use of cesium chloride
16 parenterally and orally in a large number of cases
17 and we have not seen these sort of effects as that
18 none of these people were under the care of a
19 qualified physician during the use of the cesium
20 chloride.

21 They were obtaining it as a dietary
22 supplement, and they were using it with either no

1 guidance or very poor guidance. I think that that
2 is of note.

3 Alternatives, when you are looking at -- if
4 we limit, as I said in the beginning, the
5 discussion to advanced cancers that have failed
6 therapy, alternatives is a relative term.

7 There are many, many therapies for various
8 cancers that have various levels of safety,
9 efficacy, et cetera. We all know that.

10 When we get to the point of palliative
11 oncology and/or stabilizing unstable disease, we
12 get to less and less options, and sometimes, as
13 you'll see later, we have no options.

14 In the sense that we're looking at trying to
15 palliate in advanced cancer where there is no more
16 opportunity for therapy, what we have seen and are
17 doing ongoing investigation is that cesium does
18 appear to hold a place in the palliative setting.

19 We do see stabilization of advancement of
20 disease and palliation of things such as pain and
21 other quality of life measurements.

22 We'll wrap up. My personal experience with

1 cesium chloride has been in the research setting
2 and has been in these two trials. In the setting,
3 the physician collaborators that have worked either
4 with or under me have used many, many doses,
5 thousands of doses actually without any high-grade
6 adverse events, no hypokalemia, no cardiac
7 irregularities, et cetera.

8 I believe that that is because that they are
9 monitoring the patients very closely, and they are
10 also taking prophylactic measures against such
11 things.

12 A point I would like to make is that because
13 the safety profile, in my mind, at least from what
14 I have seen from all of these doses, is based on
15 the administration, and monitoring, and management
16 by a qualified physician, it would be my opinion
17 that keeping the drug available through registered
18 compounding pharmacies would limit its use to
19 prescribing physicians only because the adverse
20 events that we've talked about happened under the
21 care of non-licensed or unqualified physicians. I
22 believe that this would be a way to regulate and

1 monitor those events. Thank you.

2 **Clarifying Questions from the Committee**

3 DR. VENITZ: Thank you, Dr. Anderson.

4 Any clarifying questions by the committee?

5 Dr. DiGiovanna?

6 DR. DiGIOVANNA: John DiGiovanna. You
7 showed some data from a study that indicated the
8 term of 50 percent recovery of patients with
9 untreatable cancers.

10 Recovery isn't a usual term I'm familiar
11 with in oncology studies. Usually, they talk about
12 objective measurements somehow. Do you have any
13 information on how that was measured?

14 DR. ANDERSON: Yes. I believe -- is it
15 Dr. Brave who gave the first presentation, and
16 brought that same study up, and mention that that
17 was one of the issues with the study?

18 So I was not really using it to justify the
19 use discretely. I was just saying that that is the
20 one that we have as flawed as it is, yes.

21 DR. VENITZ: What doses do you typically
22 use? You mentioned that the toxicities, as far as

1 you're concerned, are very much dose-dependent.
2 What doses -- how many milliequivalents do you use?

3 DR. ANDERSON: The groups that are using the
4 cesium orally and/or in parenteral use are in our
5 off-sites. Because I do not directly manage their
6 patients, I would not want to make a guess at what
7 doses they're using. We have it in monographs
8 though.

9 DR. VENITZ: Thank you.

10 Dr. Gulur?

11 DR. GULUR: Thank you for your presentation.
12 My question is with regards to your use of this
13 currently for research. Did you not have to do an
14 IND in order to conduct the research with this
15 substance?

16 DR. ANDERSON: Very good question. The way
17 that the IRB was convened and the language that
18 they used was that, as long as the substance was
19 within the scope of practice of the practitioners
20 employing it, and that there was proper informed
21 consent, and that it was compounded within the
22 guidelines of the FDA, it could be employed in

1 advanced cancer.

2 DR. VENITZ: Dr. Jungman?

3 MS. JUNGMAN: Given that you're involved in
4 these studies, and that this is a substance that
5 presents at least some significant safety concerns,
6 and is used in very sick patients, I was wondering
7 if you could help me understand the argument for
8 using it in a one-off basis obtained from
9 compounding pharmacists as opposed to as part of a
10 clinical trial protocol where you would at least
11 have review of that protocol and you'd be
12 collecting the results for use potentially for
13 future patients.

14 DR. ANDERSON: Yes. Good question. Part of
15 the purpose behind the first trial that we did in
16 cooperation with NIH was to essentially have a more
17 open source to therapies that may or may not work
18 over the time of the study but that we could
19 demonstrate that they could be administered safely.

20 The point at the end of that study was then
21 to move forward any of the substances that did show
22 reasonable safety and purported efficacy and then

1 move them to just what you were talking about.

2 One of the real rubber-meets-the-road issues
3 is certainly finding a funding source to do a
4 single-agent trial such as what you were talking
5 about without any data to back it up.

6 Our purpose in doing that -- and as you'll
7 see with dichloroacetate, et cetera, our purpose in
8 doing these was to see, A, if anything actually did
9 happen that we could measure, B, if we had some
10 level of safety and we could come up with protocols
11 that made sense. Then we could move on to
12 proposing a study.

13 DR. VENITZ: Dr. Carome?

14 DR. CAROME: Can you describe in more detail
15 the clinical trial you're talking about? Is this a
16 clinical trial that is testing only cesium chloride
17 or multiple different agents?

18 Are there control groups? Are there
19 objective criteria for enrollment, objective
20 criteria for measuring outcomes? Is NIH funding
21 all of this research? Are the trials registered on
22 ClinicalTrials.gov?

1 I'd like to know from FDA whether this is a
2 type of research that would require an IND.

3 DR. ANDERSON: Good questions. Yes. Well,
4 there's two different trials that were mentioned.
5 The first, which is closed but is in statistical
6 analysis, was a prospective study.

7 The outcomes were -- initially in that first
8 study, the outcomes were survival, and the
9 survivals were matched with our cohort within the
10 Seattle Cancer Care Alliance who were the same
11 demographic, same cancer but not enrolled in the
12 alternative therapies portion.

13 At the end, the survival of group A versus
14 group B was the final clinical measurement. The
15 use of therapies within the integrative oncology
16 arm was what I described earlier, which is it was
17 not one particular agent. It was a multiple menu
18 of agents, and they were chosen by the supervising
19 physicians as to potential for efficacy.

20 All of these had some or maybe very little
21 data to support their use in the front end, so this
22 was trying to establish that as they went through.

1 The endpoint, in that particular study, was
2 survival.

3 In the second one, the CUSIOS one that's
4 mentioned, half of the centers are actually in
5 Canada, and the other half are in the U.S. The
6 endpoints there are both survival of the particular
7 cancers, as well as quality of life measurements.

8 DR. VENITZ: Any further questions?

9 (No response.)

10 DR. VENITZ: Okay, Dr. Anderson. Thank you.

11 DR. ANDERSON: Thank you.

12 DR. VENITZ: That gets us into --

13 DR. DOHM: Can I just interject? I think
14 there was -- also part of the question that was
15 posed to FDA about whether or not an IND would be
16 required in this scenario.

17 I'd just like to say that it certainly
18 sounds like the IND requirements would be
19 applicable here, although there are certain
20 exceptions. So we would need to have a full kind
21 of suite of information about it in order to better
22 assess whether or not it would be appropriate to

1 have an IND in this scenario.

2 **Open Public Hearing**

3 DR. VENITZ: Okay. Thank you, Dr. Dohm.

4 That gets us into the first open public
5 hearing session. So let me read the official
6 announcement.

7 We will now proceed to the open public
8 hearing speakers. I will read the following OPH
9 statement into the record.

10 Both the Food and Drug Administration and
11 the public believe in a transparent process for
12 information-gathering and decision-making. To
13 ensure such transparency at the open public hearing
14 session of the advisory committee meeting, FDA
15 believes that it is important to understand the
16 context of an individual's presentation.

17 For this reason, FDA encourages you, the
18 open public hearing speaker, at the beginning of
19 your written or oral statements to advise the
20 committee of any financial relationship that you
21 may have with the product and, if known, its direct
22 competitors.

1 For example, this financial information may
2 include the payment by a bulk drug supplier or a
3 compounding pharmacy of your travel, lodging or
4 other expenses in connection with your attendance
5 at this meeting.

6 Likewise, the FDA encourages you, at the
7 beginning of your statement, to advise the
8 committee if you do not have any such financial
9 relationships. If you choose not to address this
10 issue of financial relationships at the beginning
11 of your statement, it will not preclude you from
12 speaking.

13 The FDA and this committee place great
14 importance in the open public hearing process. The
15 insights and comments provided can help the agency
16 and this committee in their consideration of the
17 issues before them. With that said, in many
18 instances and for many topics, there will be a
19 variety of opinions.

20 One of our goals today is for this open
21 public hearing to be conducted in a fair and open
22 way where every participant is listened to

1 carefully and treated with dignity, courtesy, and
2 respect. Therefore, please speak only when
3 recognized by the chair.

4 Thank you for your cooperation.

5 I'm asking now our first OPH speaker,
6 Dr. Hauser, to step forward and present.

7 DR. HAUSER: Good morning. Thank you for
8 allowing me this opportunity to share Community
9 Pharmacy's perspective regarding the work of the
10 Pharmacy Compounding Advisory Committee.

11 I'm Ronna Hauser, vice-president of pharmacy
12 affairs at the National Community Pharmacists
13 Association, and I have no financial relationships
14 to disclose.

15 NCPA represents America's community
16 pharmacists, including the owners of nearly 23,000
17 independent community pharmacies. According to a
18 member survey, approximately 88 percent of our
19 members provide some type of compounding service,
20 but over 95 percent of respondents stated they do
21 not plan to register as a 503B outsourcing
22 facility.

1 Therefore, the vast majority of our members
2 will be held to the laws and regulations of
3 Section 503A of the Food, Drug, and Cosmetic Act.

4 As the FDA and PCAC members continue to
5 consider which drugs nominated will be considered
6 for inclusion on the 503A positive list, among
7 other responsibilities, NCPA is committed to
8 working with the FDA and stakeholders on these
9 critical issues.

10 However, we do have concerns with the
11 creation, oversight, and operation of the PCAC and
12 associated processes. Among these concerns are the
13 following:

14 Number 1, inadequate member selection and
15 renewal processes. NCPA remains concerned that
16 none of our nominees to the PCAC were ever
17 contacted. Unfortunately, there is currently not
18 one voting member of the PCAC who compounds for
19 human use on a daily basis.

20 NCPA finds this fact astounding considering
21 the community is making recommendations that can
22 vastly impact the practice of compounding. The

1 previous PCAC had at least three pharmacists with
2 current experience and expertise in compounding,
3 one of which specialized in sterile compounding.

4 The FDA should reopen the nomination process
5 for committee members in order to have at least one
6 practicing human compounder on the committee as a
7 voting member.

8 Number 2, FDA's insistence that any bulk
9 drug substance not voted under the positive list
10 can easily be obtained via the investigational new
11 drug process. In reality, this is a cumbersome,
12 timely, and expensive process especially for
13 community healthcare practitioners who have
14 previously presented their real-life concerns with
15 the IND process to the committee.

16 Number 3, unequal time allotted for
17 nominators to defend substances and respond to
18 committee questions. Throughout this entire
19 process, each nominated substance is given a total
20 of 10 minutes to be defended by the nominating
21 organizations.

22 Oftentimes, nominators will have to split

1 this time up. All the while, the FDA has unlimited
2 to present their review and opinions related to the
3 nominated substances.

4 In addition, nominators have a limited
5 timeframe to organize their presentations, normally
6 less than three weeks where FDA has more time,
7 likely months, to prepare.

8 Number 4, FDA's indication that it does not
9 consider USP monographs for dietary supplements to
10 be applicable USP or NF monographs, therefore
11 limiting compounding to only USP drug monographs
12 when no basis exists for FDA to exclude USP or NF
13 monographs for dietary supplements.

14 This is a great trouble to NCPA as it defies
15 logic that these substances can be easily obtained
16 by the public at any Costco, Walmart, or CVS, for
17 example, but in the hands of healthcare
18 practitioners are not to be trusted.

19 The practice of compounding is built on the
20 patient/physician/pharmacist triad, and there's no
21 better way to oversee the use of these preparations
22 than through this relationship.

1 Number 5, a confusing nominating and review
2 process that leads many unanswered questions for
3 healthcare practitioners and patients who rely on
4 compounds, NCPA contends that it was premature for
5 the FDA to have solicited nominations for the 503A
6 list, as well as selected six products to consider
7 at the first PCAC meeting before developing and
8 agreeing on criteria used to develop the list.

9 In addition, when nominating, we were asked
10 for all possible uses, not the most likely. We are
11 also concerned that the FDA has separated
12 substances in the recently released 503A bulk drug
13 substances interim policy based on nothing more
14 than if the agency considers that adequate
15 information to evaluate the substance was included
16 as part of the nomination process.

17 Not being able to compound with these
18 substances included on FDA's 503A List 3 will cause
19 impaired patient access and is causing confusion,
20 not to mention that many of the substances included
21 on List 3 are by FDA's own definition, not active
22 pharmaceutical ingredients that should even be

1 under discussion.

2 I would also like to address a comment that
3 has been made on multiple occasions during previous
4 PCAC meetings. That is the notion that if the FDA
5 places a nominated substance on the 503A list, then
6 it can be marketed with drug claims for any use.

7 Marketing unsubstantiated claims such as
8 this are illegal, and if FDA or PCAC members have
9 concerns about claims, then appropriate action and
10 education should be undertaken.

11 Lastly, I would like to voice NCPA's support
12 for the nominated bulk drug substances that the
13 committee is discussing at this meeting. NCPA
14 nominated two of the substances under discussion,
15 chrysin and tea tree oil. And I fully support my
16 colleagues here today speaking to their merits.

17 The intent of the committee was to increase
18 appropriate access to bulk drug substances without
19 a USP/NF monograph or from an FDA-approved product.
20 Unfortunately, quite the opposite is occurring.

21 In summary, NCPA is committed to working
22 with the FDA, the committee, and other stakeholders

1 regarding these important matters. We appreciate
2 your consideration of our remarks today, and thank
3 you for allowing me the time to present.

4 DR. VENITZ: Thank you, Dr. Hauser.

5 Any questions by any of the committee
6 members for Dr. Hauser?

7 (No response.)

8 DR. VENITZ: Okay. Thank you again.

9 DR. HAUSER: Okay. Thank you.

10 **Committee Discussion and Vote**

11 DR. VENITZ: That concludes our open public
12 hearing portion, and we won't take any more
13 comments for right now.

14 We're now proceeding with our discussion and
15 ultimate vote on our second product, cesium
16 chloride. Any comments, any discussion items?

17 Mr. Mixon?

18 MR. MIXON: I just wanted to make a comment.
19 I serve pharmacies who are seeking accreditation or
20 reaccreditation for the PCAB designation, and I
21 have yet to come across any pharmacy, nor do I know
22 of any pharmacy that -- other than what are listed

1 in some of the supporting materials that compound
2 with this drug.

3 I just want the committee to know that this
4 is not something that every compounding pharmacist
5 does.

6 DR. VENITZ: Dr. DiGiovanna?

7 DR. DiGIOVANNA: John DiGiovanna. This
8 substance is a little bit different than the
9 others, I think, that we've discussed in that its
10 indication seems to be for patients who are at
11 end-of-life scenarios because of malignancy.

12 It occurs to me that these patients are a
13 very vulnerable group that are easily manipulated
14 by anything that offers them hope. I think in that
15 scenario, my perception is that potentially toxic
16 compounds really need to be studied in a controlled
17 environment under an IND to determine if there's
18 any evidence that they offer benefit comparable to
19 the toxicity that they offer. This particular
20 compound raises some concerns to me that the others
21 didn't.

22 DR. VENITZ: Any other comments?

1 The only thing to follow-up that I'd like to
2 contribute, the dose-dependence or the dose-related
3 side effects, especially the Torsades de pointes,
4 is pretty obvious.

5 Unless there are clinical studies or a study
6 like interventions that allow us to really assess
7 at what doses you can avoid, even if there were no
8 benefit, there is no way that a drug that can be
9 given safely -- not a drug; a product that can be
10 given safely and effectively.

11 So even if you state the point that the
12 efficacy is not demonstrated, it has a major safety
13 issue, and safe doses have not been established,
14 forget the fact that we know nothing about
15 effective doses.

16 No more comments? Yes, Dr. Hoag?

17 DR. HOAG: This is a comment. I also worry
18 a little bit about where you get this material.
19 The FDA said that it's easily assayed, but that's
20 only if you're set up to do those types of assays.
21 It requires often like specialized equipment and
22 things which I bet a lot of people don't have. So

1 the impurity and the impurity profiles in there
2 would be something to consider. Where would you
3 source this material from?

4 DR. VENITZ: Okay. Let's proceed with our
5 vote. Let me go through the preliminaries again.

6 If you vote no, you are recommending FDA not
7 place the bulk drug substance on the 503A bulks
8 list. If the substance is not on the list, when
9 the final rule is promulgated, compounders may not
10 use this drug for compounding under Section 503A
11 unless it becomes the subject of an applicable USP
12 or NF monograph or a component of an FDA-approved
13 drug.

14 Then the process itself, please press the
15 button firmly on your microphone that corresponds
16 to your vote. You will have approximately
17 15 seconds to vote. After you have made your
18 selection, the light will continue to flash.

19 Please go ahead and proceed with the vote.
20 No means you are not putting it on the 503A bulk
21 list.

22 (Vote taken.)

1 DR. HONG: Question 2, we have zero yeses,
2 11 nos, and zero abstain.

3 DR. VENITZ: Okay. Let's go through the
4 individual comments starting with Dr. DiGiovanna.

5 DR. DiGIOVANNA: I voted no because I think
6 there's a great concern about the toxicity, the
7 length of the half-life of excretion of the
8 compounded, the lack of any efficacy, and the
9 potential vulnerability of the population where
10 it's intended.

11 DR. HONG: Could you state your name for the
12 record, please?

13 DR. DiGIOVANNA: John DiGiovanna.

14 DR. VENITZ: Dr. Gulur?

15 DR. GULUR: Padma Gulur. I voted no for
16 similar reasons as stated by Dr. DiGiovanna. I
17 think this is definitely a drug that should go
18 through the IND process. It should be registered.
19 We should know what the adverse events are so that
20 the population can be appropriately informed.

21 DR. VENITZ: Jurgen Venitz. Ditto.

22 MS. DAVIDSON: Gigi Davidson. I voted no

1 because it has a very strong safety signal, and I
2 was also impressed by Dr. DiGiovanna's comments
3 about this vulnerable population. And I think it
4 should be used within an IND situation for that
5 reason.

6 MR. HUMPHREY: William Humphrey. I voted no
7 for many of the same reasons. The supporting
8 information that we heard this morning was it
9 sounded like either phase 1 or phase 2 clinical
10 trial for a non-approved drug, and in which case
11 would require an IND, I think.

12 DR. HOAG: Steve Hoag. I voted no for all
13 the reasons previously stated.

14 MS. JUNGMAN: Elizabeth Jungman. I also
15 voted no given the safety profile of the drug and
16 the vulnerability of the patient population. I
17 think it should be used in a more controlled
18 environment.

19 DR. PHAM: Katherine Pham. I voted no due
20 to the major dose-dependent toxicity concerns,
21 especially Torsades.

22 DR. VAIDA: Allen Vaida. I voted no for all

1 the reasons that have already been said. Also, I
2 had the real concern with the four cases that were
3 not under qualified practitioners, and I don't
4 really agree that putting it on the list would
5 actually help that.

6 DR. CAROME: Mike Carome. I voted no for
7 many of the reasons stated. I mean, the drug
8 clearly has significant toxicity, particularly
9 cardiac toxicity that has biologic mechanism for
10 that toxicity. There's no reasonable evidence that
11 offers any clinical benefit.

12 I actually would urge the FDA to immediately
13 place this drug substance on the interim 503A
14 Category 2 list of bulk drug substances that raise
15 significant safety risks that may not be
16 compounded, pending final rulemaking.

17 DR. WALL: This is Donna Wall. I voted no
18 for all of the reasons stated.

19 DR. VENITZ: Thank you. Moving right along
20 to our third bulk substance, sodium
21 dichloroacetate, and we will have Dr. Brave again
22 present the FDA's summary.

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Presentation - Michael Brave

DR. BRAVE: Hello. I also reviewed the nomination for sodium dichloroacetate, and I'd like to thank the colleagues who helped me review this application and the same colleagues that helped me review the other two applications.

Dichloroacetate has been nominated for the list of substances that can be compounded. The proposed indication is for the quote, "adjunct treatment of cancer." We are uncertain what the adjunct treatment of cancer would mean, whether it would mean in combination with other chemotherapeutic agents, for example, or as a single agent.

The proposed routes of administration are orally and intravenously. The references provided in the nomination include only nonclinical information. Dichloroacetate is available as a dietary ingredient in dietary supplements.

Chemically, dichloroacetate is a small molecule synthesized from acetic acid, and it can be easily characterized. It is stable in oral

1 dosage forms at low temperatures but is unlikely to
2 be stable as an injectable solution.

3 This slide and the next two slides discuss
4 the theoretical rationale for the use of
5 dichloroacetate as anticancer therapy.

6 Cancer cells exhibit a metabolic shift from
7 glucose oxidation to glycolysis compared with
8 nonmalignant cells. This phenomenon, known as the
9 Warburg effect, is thought to reflect mitochondrial
10 injury and alternate isoforms of glycolytic enzymes
11 in cancer cells.

12 Glycolytic enzymes in the cytosol of cell
13 metabolize glucose to pyruvate, which then enters
14 the mitochondrion, where pyruvate dehydrogenase
15 catalyzes its oxidative phosphorylation to
16 acetyl-CoA.

17 Pyruvate dehydrogenase kinase inactivates
18 pyruvate dehydrogenase by phosphorylation. By
19 downregulating the activity of pyruvate
20 dehydrogenase, pyruvate dehydrogenase kinase
21 decreases the oxidation of pyruvate in mitochondria
22 and increases the conversion of pyruvate to lactate

1 in the cytosol.

2 The opposite action of pyruvate
3 dehydrogenase kinase, namely the dephosphorylation
4 and activation of pyruvate dehydrogenase, is
5 catalyzed by pyruvate dehydrogenase phosphatase.

6 Dichloroacetate is a pyruvate analogue which
7 inhibits pyruvate dehydrogenase kinase and thus
8 facilitates entry of pyruvate into the
9 mitochondrial tricarboxylic acid cycle. This
10 inhibition is hypothesized to translate into
11 anticancer activity.

12 The information on this slide pertains to
13 the sodium salt of dichloroacetate but is likely
14 relevant to other salts as well. Dichloroacetate
15 bioavailability in healthy human volunteers varied
16 widely, from 27 to 100 percent.

17 Dichloroacetate is dehalogenated by an
18 enzyme abbreviated as GSTz1 MAAI in the liver to
19 monochloroacetate and glyoxylate. There are four
20 human polymorphisms of GSTz1 MAAI, one of which has
21 a 10-fold higher binding affinity for
22 dichloroacetate than the others.

1 After single infusions in healthy
2 volunteers, peak serum concentrations of
3 dichloroacetate were dose proportional up to
4 30 milligrams per kilogram after which clearance
5 decreased, likely due to inhibition of GSTz1 MAAI
6 by dichloroacetate leading to drug accumulation.
7 Plasma dichloroacetate clearance is markedly
8 decreased in patients with cirrhosis.

9 Dichloroacetate is a byproduct of water that
10 has been disinfected with chlorine.

11 Dichloroacetate is also a metabolite of the
12 environmental contaminant, trichloroethylene.

13 Because of its presence in the environment,
14 the U.S. Environmental Protection Agency conducted
15 carcinogenicity studies in mice, and these showed
16 dichloroacetate to be a hepatic carcinogen.

17 The safety of dichloroacetate, based on both
18 nonclinical and clinical studies, is of concern.
19 Nonclinical studies showed dichloroacetate to be
20 potentially toxic to multiple organs, as well as
21 carcinogenic. It also decreased fertility in rats.

22 In clinical studies, toxicity primarily

1 involved the central nervous system. A final
2 safety concern is that dichloroacetate exhibits
3 significant interindividual variation in absorption
4 and excretion and thus accumulates over time,
5 complicating both dosing and the management of any
6 toxic effects. FDA is aware of one study being
7 closed due to safety concerns and patient deaths.

8 Three phase 1 clinical trials evaluating
9 dichloroacetate have been published and are
10 summarized on this slide. Kaufmann randomized
11 30 patients with mitochondrial encephalopathy
12 lactic acid and stroke-like episodes, a condition
13 known as MELAS to dichloroacetate 25 milligrams per
14 day versus placebo.

15 The trial had a crossover design and the
16 primary outcome measure was an assessment of
17 neurologic, neurophysiological, and daily living
18 function. The trial was terminated early because
19 of a high rate of patient discontinuation due to
20 sensory and peripheral neuropathy.

21 Chu performed a dose escalation trial of
22 dichloroacetate in 24 patients with advanced solid

1 tumors. The starting dose was 6.25 milligrams BID,
2 and the highest dose administered was
3 12.5 milligrams BID. Toxicities included fatigue,
4 nausea, vomiting, diarrhea, and neuropathy. The
5 recommended phase 2 dose was 6.25 milligrams twice
6 daily.

7 Dunbar studied dichloroacetate in 15 adults
8 with recurrent high-grade glioma or brain
9 metastases from a primary cancer outside the
10 central nervous system.

11 Dosing was based on haplotype variation in
12 the GSTz1 MAAI alleles. Two patients experienced
13 paresthesias requiring dose modification.

14 In ongoing and published clinical trials of
15 dichloroacetate, no tumor responses have been
16 reported to date. FDA-approved products are
17 available for the treatment of many forms of
18 cancer.

19 Insufficient information is available to
20 determine how long dichloroacetate has been used in
21 compounding.

22 In summary, dichloroacetate is chemically an

1 easily characterized small molecule that is stable
2 in solid forms suitable for oral administration
3 only at lower temperatures and is unlikely to be
4 stable in an injectable form.

5 Safety concerns reported in clinical trials
6 of dichloroacetate include peripheral neuropathy
7 and gastrointestinal symptoms. Dichloroacetate
8 exhibits significant interindividual variation, and
9 absorption, and excretion, and accumulates over
10 time.

11 In published clinical trials of
12 dichloroacetate in patients with cancer, no
13 objective tumor responses were reported. We did
14 not find evidence of ongoing compounding of
15 dichloroacetate other than for investigational use.

16 Based on a balancing of the four criteria
17 articulated in the Federal Register, we find that
18 dichloroacetate is not a suitable substance for
19 compounding under Section 503A of the Food, Drug
20 and Cosmetic Act.

21 **Clarifying Questions from the Committee**

22 DR. VENITZ: Thank you.

1 Any questions? Dr. DiGiovanna?

2 DR. DiGIOVANNA: Yes. John DiGiovanna. You
3 showed an evaluation of safety from three clinical
4 trials. The efficacy of all of those trials is not
5 given. Were there no responders or how was that
6 assessed?

7 DR. BRAVE: That's correct. There were no
8 clinical responders, and the trials were
9 early-phase trials that were not designed to assess
10 efficacy. They were designed to find the dose and
11 establish and collect preliminary safety signals.

12 DR. VENITZ: Then can I follow up on the
13 dose? In those three studies that Dr. DiGiovanna
14 was referring to, you have doses ranging from 25
15 milligrams per kilogram to 6.25 milligrams. What
16 was the rationale? I mean those are huge
17 differences between doses. What was the rationale
18 as far as you can tell?

19 DR. BRAVE: I don't know. They were
20 typically in dose-finding studies. By nature of
21 the design of the study, the dose varies widely. I
22 mean, a wide range of doses is studied.

1 DR. VENITZ: But you also have a
2 pharmacokinetic study on one of your previous
3 slides where they gave 30 milligrams per kilogram
4 infusions. So is there any rationale, anything
5 that you could decipher from the literature how
6 those doses were selected?

7 DR. BRAVE: No.

8 DR. VENITZ: Okay. Thank you.

9 Dr. Vaida?

10 DR. VAIDA: You just asked my question.
11 Thank you.

12 DR. VENITZ: Dr. Carome?

13 DR. CAROME: I have the same question I
14 asked about the last drug. Does the safety data
15 that you reviewed raise significant safety risk
16 concerns?

17 DR. BRAVE: Yes, it does.

18 DR. VENITZ: Yes, Dr. Wall?

19 DR. WALL: You spoke that it's unlikely to
20 be stable as an injectable solution. What happens
21 when it becomes unstable?

22 DR. BRAVE: I'd have to defer to my

1 chemistry colleagues for that.

2 DR. VENITZ: Please introduce yourself for
3 the record.

4 DR. ZHANG: My name is Ben Zhang. In this
5 scenario, in aqueous solutions, it's likely to
6 hydrolyze and degradation to acetic acid and other
7 degradants.

8 DR. VENITZ: Thank you. Any other
9 clarifying questions for Dr. Brave?

10 (No response.)

11 DR. VENITZ: I see none. Thank you,
12 Dr. Brave.

13 Then let's proceed with the nominator's
14 presentation. We have one presentation on sodium
15 dichloroacetate and that is Dr. Anderson, please.

16 **Presentation - Paul Anderson**

17 DR. ANDERSON: Thank you again. Current
18 use, some of these were already mentioned.

19 I did want to bring up that, in addition to
20 the dose escalation and dosing studies mentioned,
21 between 2010 and 2016, there are human case reports
22 and trials that I will just show the citations for

1 and we can look at them briefly.

2 The newest is this one from Lemmo, et al.,
3 and it's a case study, prolonged survival. The
4 next is from Chu, a 2015 dose-escalation study,
5 then Dunbar. The next is Khan, and this is a
6 three-case series that showed stability of advanced
7 disease in advanced cancer. The next is Strum, and
8 this one, I believe, was mentioned earlier, but it
9 was talking about complete response with NHL.

10 Another one from similar authors was in a
11 different patient after progression with the
12 standard of care. The next is another one from
13 Khan, a colleague in Toronto using DCA for
14 remission in metastatic renal squamous cell.

15 Then going backwards in time, the first one
16 that Khan published was use of oral DCA in the
17 palliation of pain arising from differentiated
18 carcinoma. Then we have another NHL and then
19 thyroid carcinoma. So those are human case
20 reports. They're not large scale trials, but they
21 are published.

22 I have some other experience that I'll share

1 at the end. The other is papers that show recent
2 use for the scientific basis of DCA as having a
3 potential unique role in the therapy of advanced
4 cancer.

5 Also, as was mentioned earlier, it has been
6 studied some because of its mechanism of action in
7 metabolic illness as well. These are some current
8 research looking more into the basic science of the
9 drug.

10 With regard to safety -- this was very well
11 talked about already by Dr. Brave -- the biggest
12 concern really has been peripheral neuropathy and
13 that is believed to be related to the metabolism
14 through the GST-zeta pathway.

15 The potential for this was seen early. The
16 other paper that neither of us mentioned was a case
17 series from Michaelis which is where some of the
18 earlier ideas about dosing came from, and I
19 apologize for not putting that one in.

20 That was from, I believe, McGill, where they
21 looked at GBM patients with DCA. They did see in
22 that particular study the most common reason for

1 complaint was peripheral neuropathy.

2 That particular paper led our group to
3 develop protocols that would -- in the beginning,
4 they were theoretical as far as protecting the
5 peripheral nervous system during the treatment with
6 dichloroacetate.

7 What we found was that if we paired the
8 dichloroacetate therapy along with neuroprotective
9 nutrients that we did not experience -- patients
10 did not experience peripheral neuropathy.

11 At this point, my group has administered
12 over 10,000 doses of dichloroacetate. Those have
13 been both oral and intravenous, and I'll talk about
14 that coming up a little bit later.

15 Additionally, our Canadian research
16 colleagues have administered the same amount, and
17 we've had no high-grade adverse events. In our
18 particular clinical area in the U.S., we have not
19 had any peripheral neuropathy by using the
20 neuropathy abatement protocol. In Canada, we don't
21 have updated data, but they have very, very low
22 incidence at this point.

1 Alternatives, again, in this case, we're
2 looking at much like the cases that I showed the
3 citations for earlier. In this case, we're looking
4 at advanced cancers usually that have failed all
5 standard therapy.

6 There is, as yet part of our group, an
7 ongoing case series that is not published because
8 it is still ongoing. The criteria are that the
9 patient has to have failed all therapy, and they
10 have to be cleared by their oncologist as failed
11 therapy and no evidence of current standard of care
12 that would work.

13 In that particular case series, it is not
14 limited to one cancer type. It is limited to
15 complete failure of therapy, and so I'll talk about
16 those coming up.

17 The problem that we see is, with an
18 alternative to dichloroacetate, there really are
19 very few things that work like it does;
20 3 bromopyruvate and 2 deoxyglucose, two
21 experimental agents work similarly but not the
22 same. So as far as a mechanistic alternative, it

1 does not exist.

2 Although this was disagreed with earlier,
3 I'll make the point that I believe this should be
4 administered only by trained and qualified
5 practitioners because there are, like all drugs,
6 safety issues with it.

7 I believe that inclusion keeps it in that
8 ballpark, as opposed to people sourcing it from the
9 internet, et cetera.

10 In the cases that we have so far, in the
11 non-responder groups, what we look at then other
12 than survival, as I mentioned earlier in those
13 groups, are whether they get progression of disease
14 at the same rate or similar rate to when they fail
15 their standard therapy. So these are patients who
16 come and fail standard therapy.

17 There are too many for me to recount, and I
18 know I only had 10 minutes, so I didn't bring
19 summary slides on each patient. But essentially,
20 our metrics with those patients are whatever
21 objective data that they had that we were following
22 to follow their evidence of disease or progression.

1 And it was usually a combination of imaging,
2 sometimes laboratory markers such as peripheral
3 blast, and blast crises, and other things such as
4 protein spikes and multiple myeloma.

5 In a great deal of the cases, so far what
6 we are seeing is that we have had arrest of
7 progression or, in some cases, regression of
8 disease on imaging as we move forward. In the
9 first trial, this was developed as a salvage
10 therapy, so the patient had to, as I said, fail all
11 standard of care. Thank you.

12 **Clarifying Questions from the Committee**

13 DR. VENITZ: Thank you, Dr. Anderson.

14 Any questions? Dr. Wall?

15 DR. WALL: I have three questions. One, you
16 talked about appropriate dose. How do you
17 determine the appropriate dose? What is it that
18 you were looking at to get to an appropriate dose?

19 You said then you used over 10,000 doses.
20 How many doses to a therapy, for a person's
21 therapy? I mean, is it like for a month? Is it
22 forever and ever? What determines that therapy?

1 And then after those, I'll ask the last one.

2 DR. ANDERSON: Okay. Thank you. So to the
3 first question, early when we were determining
4 dose, we had just, at the time, the Michaelis
5 paper, which predates the papers that were
6 presented earlier.

7 Because it was done in a human cohort with
8 GBMs, we based our initial dosing upon that and
9 then in collaboration with our colleagues in
10 Canada, who are also using the dichloroacetate.

11 The dose ranges were slightly different from
12 the other papers that were shown earlier. The oral
13 dosing was between 15 and 25 milligrams per
14 kilogram BID on a rotating schedule. The rotating
15 schedule was for 14 days on and 7 days off to avoid
16 bioaccumulation.

17 In the intravenous form, actually, the
18 dosing was higher, but the frequency was lower. In
19 the intravenous form, the dosing was between 50 and
20 80 milligrams per kilogram, and that was done twice
21 a week for 2 weeks on and 4 weeks off, so the
22 dosing was quite different than the oral dosing.

1 As I said, the prophylactic measurements for
2 preventing the peripheral neuropathy, et cetera,
3 were postulated in the beginning, but we didn't do
4 any of this without doing that. We have not
5 experienced the peripheral neuropathy.

6 As far as duration of treatment, in the
7 group that is managed through our center -- and I
8 say that because the other centers have different
9 groups going on -- most of ours are with the
10 salvage therapy, so they failed all other types of
11 treatment. In most of the cases, it has been
12 ongoing dosing on those rotations over the course
13 of the remainder of the person's life.

14 The third?

15 DR. WALL: The third question is we've heard
16 that it is unstable. It breaks down to acetic
17 acid. How do you know that the IV product you are
18 giving them is not broken down?

19 DR. ANDERSON: Yes, that's an excellent
20 question. We have worked with three different
21 sterile compounding pharmacies that have done
22 assays.

1 As part of our protocol, we use the pharmacy
2 that is in closest proximity to us which is in the
3 same city for all of our product, and we have a
4 very short use date, which fits the stability that
5 was measured.

6 DR. VENITZ: Dr. Braunstein?

7 DR. BRAUNSTEIN: Yes. I just want to
8 preface that I'm speaking here as part of regulated
9 industry.

10 It sounds to me that what you're describing
11 here is an experimental compound. I'm very
12 comfortable with you conducting human experiments
13 with an experimental drug under an IND with proper
14 informed consent.

15 That's really the construct that we all live
16 in in regulated industry. I can't take a compound
17 and just do experimentation on people with a
18 compound that I might find on a shelf. I have to
19 get an IND. We have to identify the potential
20 risks. We have to inform patients of those
21 potential risks.

22 It's a regulated environment when we do

1 these experiments. We have to inform the FDA about
2 safety matters that come up. We have to first ask
3 the FDA's permission essentially under an IND to do
4 these studies. Of course, we have to -- all of
5 these studies are also under the auspices of IRBs.

6 So I have no problem with your doing that,
7 and I think that that's what you've described this
8 molecule is.

9 Certainly, the other problem I would just
10 point out is if we have molecules like this and we
11 put them on a list, that basically says that we
12 have two standards for molecules that can be used
13 in human experimentation.

14 Really, as an industry, I think that's not
15 the right way to go forward.

16 DR. VENITZ: Do you want to comment?

17 DR. ANDERSON: Just to the point, we did
18 have IRB approval and complete informed consent.

19 DR. VENITZ: Dr. Carome?

20 DR. CAROME: You had mentioned some degree
21 of NIH involvement or support for the two studies
22 you mentioned, CUSIOS, that's the ongoing one, I

1 guess. Is that true? Is that NIH funding?

2 DR. ANDERSON: The two are two different
3 funding streams. The NIH was involved in the first
4 one, and the CUSIOS is a Canadian-funded study, so
5 yes.

6 DR. VENITZ: Dr. Pham?

7 DR. PHAM: So I feel like this could be
8 similar to the quinacrine conversation we've had
9 previously. Are you familiar with the treatment
10 IND or intermediate-size population IND options?

11 DR. ANDERSON: I couldn't hear the first
12 half of what you said, sorry.

13 DR. PHAM: Sorry. I will speak into this.
14 I just think that in a former PCAC meeting that I'm
15 not sure you would have been aware of, there was a
16 similar conversation, I think, related to going
17 beyond expanded access or single-patient, the
18 intermediate-size, or the treatment IND option.

19 I wasn't sure if your group was familiar
20 with that or if there were other oncology groups
21 that could potentially go in together on something
22 like a treatment IND?

1 DR. ANDERSON: No, we were not aware of that
2 intermediate, yes. I would like to --

3 DR. VENITZ: Can I follow up on
4 Dr. Braunstein's question? In one of your earlier,
5 I think, first two or three slides, you reviewed
6 clinical studies. Right?

7 DR. ANDERSON: Yes.

8 DR. VENITZ: Can you go back to those
9 slides?

10 DR. ANDERSON: Sure.

11 DR. VENITZ: Because I was wondering, were
12 those phase 1 studies? Just looking at the title,
13 they appear to be. If so, were they done in the
14 United States or with or without FDA oversight
15 right here?

16 DR. ANDERSON: Yes. So the first one is
17 from Canada, and this is a case report. The second
18 one, I believe, is in the U.S. as an open-label
19 single-arm that I believe was done with FDA
20 oversight. The third one, I am unsure where that
21 originated.

22 DR. VENITZ: Okay. I think those were the

1 ones that I was -- yes.

2 DR. ANDERSON: Those were the ones that you
3 were -- yes.

4 DR. VENITZ: So two of those are labeled as
5 phase 1 studies. How can you do a phase 1 study
6 without an IND? I think that's what your comment
7 was, and I had the same question.

8 DR. ANDERSON: I believe that both of them
9 did. So I was not involved in neither one of
10 these, but --

11 DR. VENITZ: So this compound
12 has -- somebody has an IND on this compound --

13 DR. ANDERSON: I believe so.

14 DR. VENITZ: -- an investigational IND?

15 DR. ANDERSON: Right.

16 DR. VENITZ: So let me then turn around and
17 look at my FDA colleagues. How does that affect
18 then putting it or not putting it on the 503A list?
19 It's not an approved product, but it's a product
20 that is being studied under an IND.

21 DR. DiGIOVANNA: Yes. This is John
22 DiGiovanna. The Chu study apparently was done at

1 the University of Alberta, Department of Medical
2 Oncology. That's one of the studies that was
3 mentioned.

4 As the FDA presentation suggested, they did
5 not find any responses, but the end of their
6 abstract for their publication says, "Toxicities
7 will require careful monitoring in future trials."
8 So they did have, as the FDA presented, some
9 various toxicity issues.

10 So I think some of what's been presented
11 have been studies done in different places that
12 have been published. And those, I think are the
13 three that the FDA presented. Some of these others
14 may just be case reports.

15 DR. VENITZ: But what about the fact that
16 there are studies going on, phase 1 studies going
17 on with an IND on this product while we are
18 considering it as putting or not putting on the
19 503A list?

20 MS. BORMEL: That's an entirely separate
21 point. If something is nominated for the 503A
22 bulks list and the committee recommends and the FDA

1 ultimately puts it on the list, that could be used
2 irrespective of whether there's an IND. I mean,
3 anybody could -- any compounder could use it.

4 Under the IND, there are safeguards in
5 place. There's informed consent; there's the IRB;
6 there's different other standards that have to be
7 met in order for that product to be used.

8 I mean, they're very separate concepts.
9 There are no safeguards. They are not the same
10 safeguards that are present under an IND under a
11 drug that's put on a 503A bulk list.

12 DR. VENITZ: Thank you. I think we had
13 another question. Dr. Carome?

14 DR. CAROME: Mike Carome, again. In looking
15 at the description of the CUSIOS study on
16 ClinicalTrials.gov, it characterized it as a
17 prospective observational study.

18 The way that I read the description, it
19 sounds like the interventions that are given to the
20 patients who are in the study are sort of just
21 chosen by the practitioner. It doesn't appear to
22 me any standardization of the agent selected, the

1 dosing, the duration. Am I reading this
2 accurately?

3 DR. ANDERSON: Partially. The prospective
4 nature is supposed to allow each of the seven
5 centers to treat the patients as they come in, as
6 they normally would in an integrative oncology
7 setting. Under that banner then are whatever
8 therapies they would be using prior to that or know
9 of prior to that that they would have employed in a
10 non-study setting with their patients.

11 You would potentially have a patient with
12 the first type of cancer who would have a protocol
13 driven, so there would be dose duration. All of
14 that would be preset, but it would be chosen by the
15 clinician group at that particular site. Then they
16 would be followed.

17 Then the second patient, if the clinician
18 group decided that that particular therapy group
19 that the first patient got was not appropriate, the
20 second patient would get different therapy. It's
21 following them in survival over that time with
22 known therapies.

1 DR. VENITZ: Okay. Any other clarifying
2 questions for Dr. Anderson? Yes, Ms. Davidson?

3 MS. DAVIDSON: I believe Dr. Brave
4 characterized this as an EPA-established
5 carcinogen. In the 10,000 doses you've worked with
6 over the years, did you have a protocol for
7 handling for the preparers of the drug or do you
8 have any concerns about worker exposure to this
9 chemical?

10 DR. ANDERSON: Good question. As far as the
11 preparers and those compounding the intravenous
12 product which would be the ones that would be
13 exposed in our center -- those compounding the oral
14 product would be exposed at the pharmacy level --
15 we use the safety protocols for personnel that the
16 pharmacy developed and use the same ones in the
17 center for those who are handling it for IV use.

18 Was there a second question? Sorry.

19 MS. DAVIDSON: Just to clarify that your
20 workers knew that it was an established carcinogen
21 when they were handling it.

22 DR. ANDERSON: Right. Yes. Yes.

1 DR. VENITZ: Dr. Gulur?

2 DR. GULUR: You mentioned that you do have
3 an informed consent process. What do you
4 consent -- what do you make your patients aware of
5 with regard to this drug, and what alternative
6 strategies are offered to that patient?

7 DR. ANDERSON: In the case of our center
8 where the only group that were allowed to be
9 availed of the drug were non-responders, complete
10 nonresponders, the alternative was essentially
11 other palliative care, and they were consented.

12 They were consented. They were consented on
13 a number of levels, but they were consented
14 specifically for the dichloroacetate as to the
15 propensity for peripheral neuropathy, et cetera, so
16 the standard things that are in the data that was
17 shown earlier by my colleague. They were made
18 aware of all of that, and there were about four
19 layers of informed consent before they got to drug
20 consent.

21 **Committee Discussion and Vote**

22 DR. VENITZ: Thank you, Dr. Anderson.

1 Now, we have on our schedule another open
2 hearing, but we don't have any speakers, so we're
3 going to move right into our discussion. So I'm
4 opening the floor for any comments, discussions,
5 contribution. Dr. Braunstein?

6 DR. BRAUNSTEIN: I just want to point out to
7 the committee, I mean, I can speak from personal
8 history that in industry, we develop drugs.

9 Early in development, especially in drugs in
10 cancer patients for cancer, we do studies in
11 patients, I guess, similar to the kinds that we're
12 hearing here. These are patients who failed all
13 other treatments. Each one is a heartbreaking
14 case, of course, is a heartbreaking story. And we
15 do these initial studies under an IND with informed
16 consent, and under FDA oversight, and IRB
17 oversight.

18 Every now and then, you find a drug that
19 after studying the drug in maybe, I don't know, 25,
20 30 people, maybe a handful of them might respond.
21 Even before we do this, we have a lot of data in
22 animals that would support trying this new agent in

1 people.

2 If we get some data in a couple of patients,
3 maybe, maybe we'll go on to phase 2 and try and
4 demonstrate that, but we wouldn't come to FDA or to
5 a committee like this and ask for license to start
6 selling the drug to patients.

7 I mean it's not from -- and if we start
8 allowing that, then we really have a system that's
9 broken because it exposes patients to basically an
10 unregulated substance on the one hand.

11 The patients aren't necessarily
12 sophisticated enough to distinguish between what is
13 a regulated substance and this type of an
14 unregulated substance.

15 DR. VENITZ: Dr. DiGiovanna?

16 DR. DiGIOVANNA: John DiGiovanna. I think
17 you raise an important issue which -- I believe
18 over the prior meetings, the FDA has been
19 attempting to educate the committee and those of us
20 that by placing these various medications on the
21 list to be able to be compounded or not be able to
22 be compounded, what happens subsequently may be

1 beyond our expectation.

2 I think, as you are implying, it's a value
3 for us to consider; for example, populations who
4 may be wanting medications for untreatable
5 conditions or conditions with an unexpected soon
6 mortality, where if the medications are potentially
7 dangerous, it poses a risk.

8 I think in those situations, we need to be
9 cognizant that studying those medications under an
10 IND permits their efficacy to be identified and
11 their toxicities to be characterized. And I think
12 that's something we need to be cognizant about.

13 DR. VENITZ: Any other comments? Dr. Wall?

14 DR. WALL: What we keep running into is
15 that -- the origins of medicine was that it was all
16 compounded, it was all experimental, it was tried,
17 and see what's going to happen.

18 The question is, has science moved to the
19 point of where we -- and actually, safety moved to
20 the point where we need to totally stop that
21 practice or is there still a need for that practice
22 in certain circumstances? I think that's a

1 question I keep running up into.

2 When it comes to this product, we're dealing
3 with this really vulnerable population. I really
4 think it needs to be studied. These are generally,
5 at least in my mind, not emergencies. You watch
6 that they've been failing, and you plan, and you
7 work on what needs to happen.

8 You create those protocols, which are
9 prolific in the cancer communities, to deal with
10 it. But I really think with are running into this
11 conflict of cultures almost, in a way, of what we
12 have done which has not been bad, and it has
13 brought us to where we are to where we need to go.

14 DR. VENITZ: Dr. Pham?

15 DR. PHAM: I think that goes back to why I
16 previously asked the question about the treatment
17 IND or the intermediate size because, previously,
18 in discussions, we've also talked about the
19 challenges and resources needed for the single
20 patient or previously known as compassionate-use
21 IND or expanded access IND. We're going to hear
22 more about that.

1 I still think that there needs to be a lot
2 broader education about what this intermediate-size
3 one is, this treatment IND, because
4 quinacrine -- previously, we talked about there
5 being a group, more than just one specific
6 practitioner group, that had vested interest in
7 seeing that product still available.

8 Going back to some of these phase 1, phase 2
9 studies and dose-finding, if we can get those that
10 have vested interests to study it as one specific
11 dose and route of administration and have that
12 group be able to standardize in the treatment IND,
13 you will generate the standard protocol that then
14 increases the available information for that
15 specific dose, that specific frequency, that
16 specific route of administration, and all the
17 safety and efficacy that goes with that protocol.

18 I think it goes to the point you were
19 saying, that if we keep encouraging this access to
20 the treatment IND programs, hopefully, it will
21 generate the information that Dr. DiGiovanna says
22 is lacking for this vulnerable population.

1 But it creates a way to actually standardize
2 it and have like this community of collaboration
3 across the different groups. Like in this specific
4 case, it will obviously come from the oncology
5 practitioners. They all are going to be looking at
6 it for this patient population, but hopefully even
7 a specific indication.

8 DR. VENITZ: Dr. Braunstein?

9 DR. BRAUNSTEIN: I just want to state on the
10 record that this is very different than quinacrine.
11 Quinacrine is a substance that has been widely
12 used. It's considered a standard of care.

13 It's a substance whose safety is
14 well-characterized. Actually, it was an approved
15 drug for many years.

16 This is an experimental drug, essentially,
17 about which we know very little. So this would
18 not, in my mind -- I mean, we'll let the FDA talk
19 about it, but in my thinking about it, this is not
20 an expanded access type of drug.

21 An expanded access type of drug is for drugs
22 where there's reasonably good evidence for safety

1 and efficacy, perhaps the need to have some kind of
2 informed consent because there are some risks
3 that's not -- no drug is completely safe. I think
4 that was the FDA's position before and that makes
5 sense. But this is in my mind a very different
6 situation.

7 DR. VENITZ: Dr. Pham?

8 DR. PHAM: I think I appreciate that that
9 this obviously is of much more limited use and more
10 experimental. I feel like it's the compromise to
11 saying making it accessible in the 503A list is
12 obviously going to be a higher issue for access and
13 safety, whereas if there is a mechanism for those
14 that want to still be able to study it in a cohort,
15 at least it's available through a different
16 mechanism than placing it on the list.

17 I agree with you that I think it's not as
18 widely used and does not have the history
19 established data that quinacrine did, but in terms
20 of using it as the intermediate-size population,
21 you're allowing it to being used more than just the
22 single-patient emergent IND program.

1 DR. VENITZ: Dr. Carome?

2 DR. CAROME: Mike Carome. I think if you
3 were going to engage in studies under an IND for
4 this product, I think you'd want to do studies that
5 are more rigorous than the ones I've heard
6 described that are currently being conducted.

7 DR. VENITZ: Any further comments? So are
8 you ready to proceed? Dr. Jungman?

9 MS. JUNGMAN: I'm just going to jump in just
10 for a second. What I think is the theme of this
11 conversation is that we want to be careful that
12 we're not undermining the FDA approval process. We
13 are constantly bemoaning on this committee the lack
14 of data that we're having to work with.

15 I think this is a good example of a
16 substance where we really want to see not just the
17 patient protections, which are, of course,
18 important of the IND and the informed consent, but
19 also that ability to standardize protocols and to
20 gather good data.

21 DR. VENITZ: Anybody else?

22 (No response.)

1 DR. VENITZ: Okay. Then let's proceed with
2 the vote. If you vote no, you're recommending FDA
3 not place the bulk drug substance on the 503A bulks
4 list. If the substance is not on the list when the
5 final rule is promulgated, compounders may not use
6 the drug for compounding under Section 503A unless
7 it becomes the subject of an applicable USP or NF
8 monograph or a component of an FDA-approved drug.

9 What we are voting right now, as you can see
10 on the screen, whether dichloroacetate should be
11 placed on the list, yes or no?

12 Please press the button firmly on your
13 microphone that corresponds to your vote. You will
14 have approximately 15 seconds to vote. Go ahead
15 please.

16 (Vote taken.)

17 DR. HONG: Question 3, zero yes, 11 nos, and
18 zero abstain.

19 DR. VENITZ: Let's go around the table.
20 Let's start with Dr. Wall.

21 DR. WALL: Donna Wall. I voted no because I
22 think it really needs to be under a study. We are,

1 again, dealing with an extremely vulnerable
2 population. I believe there is time that it should
3 be studied and patients know that they are getting
4 good effective medicine.

5 DR. CAROME: Mike Carome. I voted no. I
6 think there are serious significant safety risks
7 with this drug. There's a complete lack of
8 evidence that it's effective.

9 Like the last one, I would urge the FDA to,
10 again, immediately place this drug on the
11 Category 2 list of drugs under the interim guidance
12 and not allow it to be compounded because it raises
13 significant safety risks.

14 DR. VAIDA: Allen Vaida. I voted no for the
15 same reasons. Basically, for the discussion that
16 we did have, this is a drug that needs
17 well-controlled trials.

18 DR. PHAM: Katherine Pham. I voted no. I
19 was concerned by the instability as an injectable
20 product and also the toxicities with the oral
21 product, particularly the peripheral neuropathy,
22 the fact that a safe and effective dose has not yet

1 been determined but potentially IND options could
2 help provide some more of that data.

3 MS. JUNGMAN: Elizabeth Jungman. I voted no
4 because of the significance of the safety concerns,
5 the lack of effectiveness data, and the
6 vulnerability of the population.

7 DR. HOAG: Steve Hoag. I voted no, and I
8 was worried about the formulations, the stability,
9 the safety. And I agree with many of the comments
10 said previously.

11 MR. HUMPHREY: William Humphrey. I voted
12 not for many of the same reasons. I'm also
13 concerned about the fact that it has to be
14 genetically dosed. And I'm not sure if we put it
15 on this list that everyone that would use it would
16 have that capacity.

17 MS. DAVIDSON: Gigi Davidson. I voted no
18 for many of the reasons stated and additionally
19 because of concerns about worker exposure to a
20 potential carcinogen.

21 DR. VENITZ: Jurgen Venitz. I voted no for
22 basically the same reasons that have already been

1 stated.

2 DR. GULUR: Padma Gulur. I voted no for the
3 same reasons, stability data, safety,
4 effectiveness, and would support the comment
5 earlier regarding the scientific rigor in any study
6 design, and the need for established protocols.

7 DR. DiGIOVANNA: I'm John DiGiovanna. I
8 voted no for all the reasons that have been
9 mentioned.

10 **Adjournment**

11 DR. VENITZ: Thank you. That concludes our
12 discussion of dichloroacetate. We are now going to
13 take an early break. No nap time because we won't
14 get together again until 1:00, so let me read you
15 the official language.

16 We will now break for lunch, and we will
17 reconvene again in this room at 1:00 p.m. Please
18 take any personal belongings you may want with you
19 at this time. The ballroom will be secured by FDA
20 staff during the lunch break.

21 Committee members, please remember that
22 there should be no discussion of the meeting during

1 lunch amongst yourselves, FDA, or with any member
2 of the audience. Thank you, and see you at 1:00.

3 (Whereupon, at 11:17 a.m., the morning
4 session was adjourned.)

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