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FOOD AND DRUG ADMINISTRATION

CENTER FOR DRUG EVALUATION AND RESEARCH

PHARMACY COMPOUNDING ADVISORY COMMITTEE (PCAC)

Morning Session

Tuesday, October 27, 2015

10:00 a.m. to 12:30 p.m.

FDA White Oak Campus

10903 New Hampshire Avenue

Building 31 Conference Center

The Great Room (Rm. 1503)

Silver Spring, Maryland

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Meeting Roster

ACTING DESIGNATED FEDERAL OFFICER (Non-Voting)

Cindy Hong, PharmD

Division of Advisory Committee and

Consultant Management

Office of Executive Programs

Center for Drug Evaluation and Research

PHARMACY COMPOUNDING ADVISORY COMMITTEE MEMBERS

(Voting)

Michael A. Carome, MD, FASHP

(Consumer Representative)

Director of Health Research Group

Public Citizen

Washington, District of Columbia

1 **Gigi S. Davidson, BSPH, DICVP**

2 U.S. Pharmacopeial Convention

3 *(USP) Representative*

4 Director of Clinical Pharmacy Services

5 North Carolina State University

6 College of Veterinary Medicine

7 Raleigh, North Carolina

8

9 **John J. DiGiovanna, MD**

10 Staff Clinician, DNA Repair Section

11 Dermatology Branch, Center for Cancer Research

12 National Cancer Institute

13 National Institutes of Health

14 Bethesda, Maryland

15

16 **Padma Gulur, MD (via phone)**

17 Professor, Department of Anesthesiology and

18 Perioperative Care

19 University of California, Irvine

20 Orange, California

21

22

1 **William A. Humphrey, BSPHarm, MBA, MS**

2 Director of Pharmacy Operations

3 St. Jude's Children's Research Hospital

4 Memphis, Tennessee

5

6 **Elizabeth Jungman, JD**

7 Director, Public Health Programs

8 The Pew Charitable Trusts

9 Washington, District of Columbia

10

11 **Katherine Pham, PharmD**

12 Neonatal Intensive Care Unit Pharmacy Specialist

13 Children's National Medical Center

14 Washington, District of Columbia

15

16 **Allen J. Vaida, BSc, PharmD, FASHP**

17 Executive Vice President

18 Institute for Safe Medication Practices

19 Horsham, Pennsylvania

20

21

22

1 **Jürgen Venitz, MD, PhD**

2 *(Chairperson)*

3 Associate Professor

4 Department of Pharmaceutics

5 School of Pharmacy

6 Virginia Commonwealth University

7 Richmond, Virginia

8

9 **Donna Wall, PharmD**

10 *National Association of Boards of Pharmacy*

11 *(NABP) Representative*

12 Clinical Pharmacist

13 Indiana University Hospital

14 Indianapolis, Indiana

15

16 **PHARMACY COMPOUNDING ADVISORY COMMITTEE INDUSTRY**

17 **REPRESENTATIVE MEMBERS (Non-Voting)**

18 **Ned S. Braunstein, MD**

19 Senior Vice President and Head of Regulatory

20 Affairs

21 Regeneron Pharmaceuticals, Inc.

22 Tarrytown, New York

1 **William Nixon, RPh, MS, FIACP**

2 Owner-Manager

3 The Compounding Pharmacy

4 Hickory, North Carolina

5

6 **TEMPORARY MEMBERS (Voting)**

7 **John Cush, MD**

8 *(Participation in methylsulfonylmethane discussion*
9 *via telephone) October 27th only*

10 Professor of Medicine and Rheumatology

11 Baylor University Medical Center

12 Director of Clinical Rheumatology

13 Baylor Research Institute

14 Dallas, Texas

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Antonio Fojo, MD, PhD

(Participation in germanium, curcumin, deoxy-d-glucose, rubidium discussions via telephone)

October 27th only

Professor of Medicine
Division of Medical Oncology
Department of Medicine
Columbia University
New York, New York

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P R O C E E D I N G S

(10:00 a.m.)

Call to Order

Introduction of Committee

DR. VENITZ: Good morning. Welcome to the Pharmaceutical Compounding Advisory Committee meeting. I would like, first, to remind everyone present to please silence your cellphones, Blackberries, and other devices if you have not already done so.

I would also like to identify the FDA press contact for this open session meeting, Ms. Lyndsay Meyer. If you are present, please stand. Right there in the back.

Let me then officially call the meeting to order. Good morning. My name is Jurgen Venitz. I'm the chair of the Pharmacy Compounding Advisory Committee, otherwise referred to as PCAC. I will now call the committee to order.

I will now ask those at the table, including FDA staff and committee members, to introduce themselves starting with the FDA to my left and

1 moving along to the right side, ending with one of
2 the industry representatives, Dr. Ned Braunstein.

3 So let's start to my left.

4 MR. PACE: Hi, my name is Brad Pace. I am a
5 health fraud branch chief in CDER's Office of
6 Compliance.

7 DR. LEE: Hi, my name is Sau Larry Lee. I'm
8 the associate director for science from the Office
9 of Pharmaceutical Quality.

10 MR. FLAHIVE: Good morning. My name is
11 Jim Flahive, and I am a regulatory counsel in
12 CDER's Office of Compliance.

13 MS. AXELRAD: I'm Jane Axelrad, the
14 associate director for policy in the Center for
15 Drug Evaluation and Research and the agency lead on
16 compounding.

17 MS. BORMEL: I'm Gail Bormel. I'm the
18 acting division director for the Division of
19 Prescription Drugs in CDER's Office of Compliance.

20 DR. HONG: I'm Cindy Hong, acting designated
21 federal officer for PCAC.

22 DR. VENITZ: I'm Jurgen Venitz, clinical

1 pharmacologist and a professor at Virginia
2 Commonwealth University.

3 DR. VAIDA: Allen Vaida, and I'm a
4 pharmacist at the Institute for Safe Medication
5 Practices.

6 MS. JUNGMAN: Elizabeth Jungman. I direct
7 public health programs at The Pew Charitable
8 Trusts.

9 MR. HUMPHREY: William Humphrey. I'm the
10 director of pharmacy operations at St. Jude
11 Children's Research Hospital in Memphis.

12 MS. DAVIDSON: I'm Gigi Davidson. I am
13 USP's representative to the Pharmacy Compounding
14 Advisory Committee, and I'm the director of
15 pharmacy at North Carolina State University,
16 College of Veterinary Medicine.

17 DR. DiGIOVANNA: I'm John DiGiovanna. I'm a
18 dermatologist at the National Cancer Institute,
19 NIH.

20 DR. WALL: I'm Donna Wall. I'm NABP's
21 representative, and I am a clinical pharmacist at
22 University Hospital in Indianapolis, Indiana.

1 DR. CAROME: I'm Mike Carome, director of
2 Public Citizen's Health Research Group.

3 MR. MIXON: Good morning. Bill Mixon from
4 Hickory, North Carolina. I own The Compounding
5 Pharmacy. I am a non-voting industry member.

6 DR. BRAUNSTEIN: Ned Braunstein. I'm senior
7 vice president and head of regulatory affairs at
8 Regeneron Pharmaceuticals. I'm the pharmaceutical
9 and biotech industry representative on the
10 committee.

11 DR. VENITZ: Thank you all for attending the
12 meeting. Let me read in the record the official
13 introduction to this meeting.

14 DR. CUSH: On the phone?

15 DR. VENITZ: Okay.

16 DR. CUSH: Would you like us to introduce
17 ourselves?

18 DR. VENITZ: Yes, please go ahead and
19 introduce yourself.

20 DR. CUSH: My name is Dr. John Cush. I'm a
21 rheumatologist. I'm director of clinical
22 rheumatology at the Baylor Research Institute in

1 Dallas, Texas.

2 DR. GULUR: I'm Dr. Padma Gulur. I am a
3 professor at the University of California, Irvine.

4 DR. FOJO: I'm Dr. Tito Fojo. I'm a medical
5 oncologist at Columbia University Medical Center.

6 DR. VENITZ: Thank you for introducing
7 yourselves. Now, let's go through the official
8 introductory proceedings.

9 For topics such as those being discussed at
10 today's meeting, there are often a variety of
11 opinions, some of which are quite strongly held.
12 Our goal is that today's meeting will be a fair and
13 open forum for discussion of those issues and that
14 individuals can express their views without
15 interruption. Thus, as a reminder, individuals
16 will be allowed to speak into the record only if
17 recognized by the chair. We look forward to a
18 productive meeting.

19 In the spirit of the Federal Advisory
20 Committee Act and the Government in the Sunshine
21 Act, we ask that the advisory committee members
22 take care that their conversations about the topic

1 at hand take place in the open forum of the
2 meeting.

3 We are aware that members of the media may
4 be anxious to speak with the FDA about these
5 proceedings. However, FDA will refrain from
6 discussing the details of this meeting with the
7 media until its conclusion. Also, the committee is
8 reminded to please refrain from discussing the
9 meeting topic during breaks or lunch.

10 Over the next two days, we will cover nine
11 drug substances. On the morning of the first day,
12 today, we will discuss two bulk drug substances
13 nominated for inclusion on the list of bulk drug
14 substances that may be used to compound drugs in
15 accordance with Section 503A of the Food, Drug and
16 Cosmetic Act: methylsulfonylmethane and curcumin.

17 During session 1, we will hear presentations
18 from FDA, ask clarifying questions, and hear
19 nominator presentations. This afternoon, we will
20 continue discussing the two bulk drug substances
21 discussed in the morning, and hold an open public
22 hearing, and have committee discussion and voting

1 on each of those two substances.

2 We will also discuss three additional bulk
3 drug substances nominated for inclusion on the list
4 of bulk drug substances that may be used to
5 compound drugs in accordance with Section 503A of
6 the FD&C Act: germanium sesquioxide, rubidium
7 chloride, and deoxy-D-glucose. Additionally, we
8 will hear nominator presentations, hold an open
9 public hearing, and have committee discussion and
10 voting on each of the three substances.

11 Let us begin. We will now have
12 Dr. Cindy Hong read the conflict of interest
13 statement. Dr. Hong?

14 **Conflict of Interest Statement**

15 DR. HONG: The Food and Drug Administration
16 is convening today's meeting of the Pharmacy
17 Compounding Advisory Committee under the authority
18 of the Federal Advisory Committee Act of 1972.
19 With the exception of the National Association of
20 Boards of Pharmacy, the United States Pharmacopeia,
21 and the industry representatives, all members and
22 temporary voting members of the committee are

1 special government employees or regular federal
2 employees from other agencies and are subject to
3 federal conflict of interest laws and regulations.

4 The following information on the status of
5 this committee's compliance with federal ethics and
6 conflict of interest laws, covered by but not
7 limited to those found in 18 U.S.C. Section 208, is
8 being provided to participants in today's meeting
9 and to the public.

10 FDA has determined that members and
11 temporary voting members of this committee are in
12 compliance with the federal ethics and conflict of
13 interest laws. Under 18 U.S.C. Section 208,
14 Congress has authorized FDA to grant waivers to
15 special government employees and regular federal
16 employees who have potential financial conflicts
17 when it is determined that the agency's need for a
18 special government employee's services outweighs
19 his or her potential financial conflict of interest
20 or when the interest of a regular federal employee
21 is not so substantial as to be deemed likely to
22 affect the integrity of the services, which the

1 government may expect from the employee.

2 Related to the discussions of today's
3 meeting, members and temporary voting members of
4 this committee have been screened for potential
5 financial conflicts of interest of their own as
6 well as those imputed to them, including those of
7 their spouses or minor children and, for purposes
8 of 18 U.S.C. Section 208, their employers. These
9 interests may include investments; consulting;
10 expert witness testimony; contracts, grants,
11 CRADAs; teaching/speaking/writing; patents and
12 royalties; and primary employment.

13 On October 27, 2015, the committee will
14 discuss five bulk drug substances nominated for
15 inclusion under Section 503A bulk drug substance
16 list. FDA intends to discuss the following
17 nominated bulk drug substances:
18 methylsulfonylmethane, curcumin, germanium
19 sesquioxide, rubidium chloride, and deoxy-D-
20 glucose. The nominators of these substances will
21 be invited to make a short presentation supporting
22 the nomination.

1 This is a particular matters meeting during
2 which specific matters related to the five bulk
3 drug substances will be discussed.

4 Based on the agenda for today's meeting and
5 all financial interests reported by the committee
6 members and temporary voting members, no conflict
7 of interest waivers have been issued in connection
8 with this meeting.

9 To ensure transparency, we encourage all
10 standing committee members and temporary voting
11 members to disclose any public statements that they
12 have made concerning the bulk drug substances at
13 issue.

14 We would like to note that Dr. Donna Wall is
15 a representative member from the National
16 Association of Boards of Pharmacy and Ms. Gigi
17 Davidson is a representative member from the United
18 States Pharmacopeia.

19 Section 102 of the Drug Quality and Security
20 Act amended the federal Food, Drug, and Cosmetic
21 Act with respect to the Advisory Committee on
22 Compounding to include representatives from the

1 NABP and the USP. Their role is to provide the
2 committee with the points of view of the NABP and
3 the USP.

4 Unlike the other members of the committee,
5 representative members are not appointed to the
6 committee to provide their own individual judgment
7 on the particular matters at issue. Instead, they
8 serve as a voice of the NABP and USP, entities with
9 a financial or other stake in the particular
10 matters before the advisory committee.

11 With respect to FDA's invited industry
12 representatives, we would like to disclose that
13 Dr. Ned Braunstein and Mr. William Mixon are
14 participating in this meeting as non-voting
15 industry representatives, acting on behalf of
16 regulated industry. Their role at this meeting is
17 to represent industry in general and not any
18 particular company. Dr. Braunstein is employed by
19 Regeneron Pharmaceuticals and Mr. Mixon is the
20 owner of The Compounding Pharmacy.

21 We would like to remind members and
22 temporary voting members that if the discussions

1 involve any other bulk drug substances not already
2 on the agenda for which an FDA participant has a
3 personal or imputed financial interest, the
4 participants need to exclude themselves from such
5 involvement, and their exclusion will be noted for
6 the record.

7 FDA encourages all other participants to
8 advise the committee of any financial relationships
9 that they may have with the bulk drug substances at
10 issue. Thank you.

11 DR. VENITZ: Thank you. Just to point out,
12 we do have two voting special government employees
13 that have already introduced themselves by phone,
14 and that's Dr. Cush and Dr. Fojo.

15 We will now proceed with the FDA
16 introductory remarks from Ms. Jane Axelrad, the
17 associate director for policy in the Center for
18 Drug Evaluation Research and the agency lead on
19 compounding. Ms. Axelrad?

20 **FDA Introductory Remarks - Jane Axelrad**

21 MS. AXELRAD: Good morning. I'd like to
22 welcome you to the third meeting of the Pharmacy

1 Compounding Advisory Committee. It's been a very
2 busy year for all of us, and I think the committee
3 has accomplished quite a lot.

4 You've provided us with advice on 29 drugs
5 that are under consideration for the list of drugs
6 that may not be compounded under the exemptions
7 provided by Sections 503A and 503B because they or
8 their components have been withdrawn or removed
9 from the market because they have been found to be
10 unsafe or ineffective. As you may recall, there is
11 a list of drugs that have been withdrawn or removed
12 from the market at 21 CFR 216.24, and we propose to
13 amend it.

14 You also provided advice on modifications to
15 the listings of two drugs that are already on the
16 list. We are continuing our work on the two
17 rulemakings that would amend the list. One would
18 be the final rule regarding the 25 drugs that were
19 proposed for inclusion on the list in July 2014
20 that you discussed in the February meeting, taking
21 into consideration the public comments that were
22 received on that proposed rule and your input at

1 the first meeting of the committee, and also on the
2 modifications to the list.

3 We're also working on a new proposed rule
4 with regard to the four substances that we
5 discussed at the last meeting of the committee. As
6 you know, as I've talked about before, rulemaking
7 takes quite a bit of time, but I wanted you to know
8 that we are actively working on these.

9 At the last two meetings, we also discussed
10 the list of bulk drug substances that can be used
11 in compounding by entities seeking to qualify for
12 the exemptions under Section 503A, and this is
13 going to be the focus of our meeting over the next
14 two days.

15 Just to refresh your recollection, under
16 Section 503A, a licensed pharmacy or a licensed
17 physician can compound a drug product using bulk
18 drug substances that comply with the standards of
19 an applicable USP or National Formulary monograph
20 if a monograph exists and the USP chapter on
21 pharmacy compounding.

22 If such a monograph doesn't exist, they can

1 compound with drug substances that are components
2 of drugs that are approved by the Secretary; or if
3 a monograph does not exist and the drug substance
4 is not a component of a drug approved by the
5 Secretary, it appears on a list developed by the
6 Secretary through regulation issued by the
7 Secretary under subsection (c) of Section 503A.
8 This is the list, of course, that we've been
9 discussing.

10 At the first meeting of the committee, we
11 discussed the criteria we proposed to use to
12 evaluate the nominated substances. Over the course
13 of the first and second meetings, we discussed 10
14 of the nominated substances and obtained your
15 recommendations on this. We are also working on
16 the rulemaking that would begin the process of
17 creating the list, taking into account the advice
18 that you gave us.

19 To continue with what we've covered at our
20 last meeting in June, we also discussed the
21 criteria that we propose to use to evaluate drugs
22 and categories of drugs that would be included on

1 the difficult-to-compound list and should not be
2 compounded under either Section 503A or 503B.

3 One of the conditions under 503A is that to
4 qualify for the exemptions under that provision, a
5 compounder cannot compound a drug product that is
6 identified by FDA by regulation as a drug product
7 that presents demonstrable difficulties for
8 compounding, that reasonably demonstrate an adverse
9 effect on the safety or effectiveness of that drug
10 product.

11 We had a thoughtful discussion at the last
12 meeting of those proposed criteria, and you made
13 recommendations about those criteria that we're
14 considering. I had hoped to be able to discuss one
15 or more categories of drugs that we were
16 considering for inclusion on that list at this
17 meeting. But because of the work required to
18 prepare for that discussion and the full agenda
19 that we already had for this meeting, we decided to
20 postpone it. We hope to begin those discussions at
21 the next meeting of the committee.

22 Over the next two days, we'll be discussing

1 nine additional bulk drug substances nominated for
2 inclusion on the list of bulk drug substances that
3 can be used in compounding by entities seeking to
4 qualify for the exemptions under Section 503A.

5 We had hoped to discuss another drug,
6 quinacrine, at this meeting. We intended to
7 discuss adding all forms of quinacrine for
8 intrauterine administration to the withdrawn and
9 removed list and also to discuss the nomination of
10 quinacrine hydrochloride for inclusion on the 503A
11 list of bulk drug substances that can be used in
12 compounding.

13 We had announced our intention to present on
14 quinacrine at this meeting for both lists in the
15 federal register notice, and we put a placeholder
16 for it in the background materials. However,
17 because the issues raised by this drug are complex,
18 not the least of which is because it's under
19 consideration for the withdrawn and removed list
20 and also nominated for the list that can be used to
21 compound, we just weren't able to complete our work
22 on the background materials in time to discuss it.

1 So we decided to postpone its consideration to a
2 future meeting.

3 I'm really sorry for any confusion that this
4 might've caused with regard to the change in the
5 agenda and the background materials. But I heard
6 that some members of the committee were not sorry
7 to be starting at 10 o'clock. We decided to start
8 at 10:00 so that we didn't have to redo the entire
9 agenda and the announced public hearing sessions
10 and everything.

11 In addition, I want to provide an update
12 about two draft guidances that we published
13 yesterday. At the last meeting, I talked about our
14 processes for developing the list of bulk drug
15 substances that can be used in compounding by
16 entities seeking to compound drugs that qualify for
17 the exemptions under Sections 503A and 503B. I
18 noted that we were working on guidance that would
19 describe our interim policy regarding compounding
20 with bulk drug substances while we're developing
21 the list.

22 Yesterday, we published two draft guidances,

1 one that addresses the bulk drug substances that
2 can be used to compound under Section 503A and one
3 that addresses bulk drug substances that can be
4 used to compound under Section 503B while we're
5 developing the list. Although they are not a topic
6 for discussion at this meeting, I really wanted to
7 give you an update on them because of their
8 relevance to the discussions today and tomorrow.

9 In a few minutes, I'm going to tell you
10 about them. And then after I do that, we're going
11 to provide some background information about
12 botanical drugs and dietary supplements because
13 some of the substances the committee will be
14 considering today and tomorrow are botanicals and
15 some are also marketed as dietary supplements. We
16 hope that this background material will be useful
17 to the committee during its discussions.

18 Back to the two draft guidances that
19 describe our policies with regard to compounding
20 from bulk drug substances while we're developing a
21 list of bulk drug substances that can be used by
22 compounders seeking to qualify for the exemptions

1 under Section 503A and 503B. I'm going to talk
2 about the 503A guidance first. There's one for
3 503A and one for 503B.

4 As we've discussed before, approximately
5 740 unique substances were nominated in response to
6 our July 2014 request for nominations for the 503A
7 bulks list, including some that are already
8 eligible for compounding under Section 503A and
9 don't need to appear on the list, as well as some
10 that are not eligible for use in compounding
11 because they are biological products,
12 radiopharmaceuticals, or on the list of substances
13 that have been withdrawn or removed from the market
14 for reasons of safety or effectiveness. In
15 addition, one of the nominated substances is a
16 Schedule 1 substance that has no currently accepted
17 medical use.

18 Of the substances that may be eligible for
19 use in compounding under Section 503A, about
20 390 substances were nominated without sufficient
21 supporting information for FDA to actually even
22 begin to evaluate them. Approximately,

1 65 substances were nominated with adequate support.

2 As indicated in the draft guidance, we
3 published four lists of nominated substances on its
4 website that are related to the 503A bulk drug
5 substances list. List 1 is bulk drug substances
6 that were nominated with sufficient support and
7 therefore are under evaluation. List 2 will
8 include bulk drug substances that raise safety
9 concerns and that we don't think should be
10 compounded in the interim while we're developing
11 the list.

12 List 3 are bulk drug substances nominated
13 without adequate support because we thought it
14 would be helpful for people to see these are the
15 ones that we thought had enough support and these
16 are the ones that didn't. List 4, which will be
17 developed in the future -- there's nothing on it
18 yet -- is bulk drug substances that may not be used
19 to compound drug products.

20 We are publishing two sets of lists with the
21 same four categories. One of them is under 503A
22 and goes with the 503A guidance. One is on 503B

1 and goes with the 503B guidance. The lists are
2 going to include different drugs because there are
3 different criteria for the 503A and 503B lists.
4 Different substances were nominated for each,
5 although there is some overlap. And different
6 processes exist for developing the bulks list under
7 503A and 503B.

8 For example, as I said, the 503A list 4 will
9 be developed through the rulemaking process
10 required by Section 503A. When we propose drugs to
11 be included on the list in the rulemaking, we'll
12 also address the drugs that we've evaluated and
13 decided not to put on the list. At the end of the
14 rulemaking, they will appear on list 4. So that's
15 what will happen there.

16 The draft guidance under 503A says that
17 until a substance has been considered and is
18 identified in a final rule as being included or in
19 the preamble of the final rule as not included on
20 the 503A bulks list, FDA does not intend to take
21 action against the state licensed pharmacy, federal
22 facility, or licensed physician compounding a drug

1 product, using a bulk drug substance that is not a
2 component of an FDA-approved product or that's not
3 the subject of an applicable USP or NF monograph,
4 provided that several conditions are met, including
5 that the substances may be eligible for inclusion
6 on a 503 bulks list, was nominated with sufficient
7 support for FDA to evaluate them and has not been
8 identified by FDA as a substance that appears to
9 present safety concerns.

10 So that's basically a long-winded way of
11 saying you can compound with the things that are on
12 list 1.

13 The draft guidance for bulk drug substances
14 under consideration for the 503B bulks list is very
15 similar but because this committee has not yet
16 dealt with any bulk drug substances under
17 consideration for the 503B bulks list, let me just
18 remind you of what that list is.

19 One of the conditions that must be met for a
20 drug product compounded by an outsourcing facility
21 to qualify for the exemptions under Section 503B is
22 that the facility does not compound drug products

1 using a bulk drug substance unless the substance
2 appears on a list published by the Secretary
3 identifying bulk drug substances for which there is
4 a clinical need, or the drug product that's
5 compounded from such a bulk drug substance appears
6 on the drug shortage list in effect under
7 Section 506E -- that's the FDA drug shortage
8 list -- at the time of compounding distribution and
9 dispensing.

10 For the 503B list, about 2600 unique
11 substances were nominated in response to the
12 July 2014 request for nominations. Some, like the
13 503A list, are not eligible for use in compounding
14 because, as was the case for nominations for the
15 503A list, they're biologicals,
16 radiopharmaceuticals, or on the list of substances
17 that have been withdrawn or removed from the market
18 for reasons of safety or effectiveness.

19 In addition, as I noted for the 503A list,
20 one of the nominated substances is a Schedule 1
21 substance that currently has no accepted medical
22 use.

1 Of the substances that can be used in
2 compounding under Section 503B, 650 substances were
3 nominated without sufficient supporting evidence
4 for FDA to evaluate them. About 190 substances
5 were nominated with adequate supporting evidence.
6 Like we're doing for the bulk drug substances under
7 consideration for the 503A bulks list, the draft
8 guidance for the 503B bulks list says that FDA has
9 published four lists of nominated bulk drug
10 substances on its website. I'm not going to go
11 over them. It's the same four lists, bulk drug
12 substances.

13 List 1 is the key because it's bulk drug
14 substances that had adequate support for
15 evaluation. There are about 190 substances on
16 there. Those are the ones that can continue to be
17 compounded while we're developing the list. List 4
18 will be the list of substances that can't be used
19 that we've evaluated, and it will be developed
20 through the process that we have for evaluating
21 drugs for the 503B list.

22 The policy is very similar. The draft

1 guidance says that until FDA publishes its final
2 determination in the federal register that a bulk
3 drug substance may or may not be used in
4 compounding under Section 503B, we don't intend to
5 take action against an outsourcing facility that's
6 compounding a drug product using a bulk drug
7 substance that appears on list 1. We've also said
8 that list 1 is the one that was adequately
9 supported.

10 In addition, to take into account, the other
11 circumstances in which an outsourcing facility can
12 compound from a bulk drug substance, the draft
13 guidance says that FDA does not intend to take
14 action against an outsourcing facility for
15 compounding a drug product if the drug product
16 compounded from the bulk drug substance appears on
17 the FDA drug shortage list. There are two times
18 that you can compound from a bulk under 503B and
19 one of them references the shortage list.

20 These guidances are in draft and out for
21 public comment, but we intend to apply an
22 enforcement policy that's consistent with the draft

1 guidances during the public comment period.

2 In addition to publishing the two draft
3 guidances and the lists, we're also establishing
4 two public dockets where substances can be
5 re-nominated with sufficient supporting information
6 or where new nominations can be submitted of bulk
7 drug substances that were not previously nominated
8 for consideration for the two lists. One docket is
9 for 503A and one is for 503B.

10 We're going to consider the re-nominated or
11 new substances after completing the reviews of the
12 substances that have already been nominated with
13 adequate support to allow us to conduct an
14 evaluation.

15 That brings you up-to-date on these recently
16 published guidances and the federal register
17 notices establishing the dockets. I know this is
18 really complicated with four lists for each
19 guidance, but I want to make a few points about
20 this.

21 In the final guidance that we issued last
22 March regarding compounding under Section 503A, we

1 stated that we would not allow compounding from
2 bulks that were not on the 503A list while the
3 lists were being developed. We flat out said you
4 can't compound unless it's on the list. The
5 interim policy we just announced is a significant
6 relaxation of that policy because we are going to
7 allow compounding with the bulk drug substances, or
8 most of them, that were nominated with sufficient
9 support and that are under evaluation until we make
10 a final determination on whether to put them on the
11 list through rulemaking.

12 Second, we gave nominators two chances to
13 provide us with basic information about each
14 nominated substance. Many nominators did give us
15 sufficient information to conduct an evaluation;
16 that's why we have the 64, 65 substances that we're
17 evaluating and bringing to the committee. But
18 we've determined that we shouldn't allow continued
19 compounding with substances for which we have not
20 received even the most basic information about the
21 need to compound with those substances that we can
22 even begin to do an evaluation.

1 Third, we provided a process through the two
2 docket to provide supporting information and to
3 submit new nominations. We've stated that we're
4 going to wait to review newly nominated or
5 re-nominated substances until we complete the
6 review of the 64 or 65 substances that have been
7 adequately supported. We think that's only fair to
8 the people who nominated those substances with
9 sufficient support to get through those and bring
10 them to the committee before we start on new
11 things.

12 Fourth, we've provided list 2, which
13 includes substances that should not be compounded
14 in the interim while we're developing the list
15 because we have significant safety concerns about
16 the substances. So far, only one substance is
17 included on that list and that's domperidone.

18 We first issued warnings about domperidone
19 in 2004, and we've issued over 20 warning letters
20 citing compounders for compounding with domperidone
21 because of our significant safety concerns.

22 We're going to be discussing domperidone

1 with the committee tomorrow afternoon, and we look
2 forward to hearing your views about it. But
3 because the draft guidances and lists were
4 published yesterday, before we had the committee's
5 discussion and to be consistent with our past
6 actions and our safety concerns that exist today as
7 reflected in the briefing materials, we have placed
8 domperidone on list 2 as something that shouldn't
9 be compounded even while we're evaluating and going
10 through the rulemaking to make the final
11 determination.

12 With all of that and before I give you a
13 little introduction about the next two speakers,
14 let me ask if anybody has any clarifying questions
15 about the bulk drug substance interim policy. I
16 can take a few questions.

17 DR. VENITZ: Any clarifying questions for
18 Dr. Axelrad?

19 (No response.)

20 DR. VENITZ: It doesn't look like it. Thank
21 you very much.

22 MS. AXELRAD: Okay. I just want to

1 introduce what's coming up next. We're going to
2 provide some background material, a short
3 presentation about how we, in the Center for Drug
4 Evaluation and Research, look at botanical drug
5 products that are being considered for market
6 approval. Two of those substances that you're
7 going to be discussing today and tomorrow are
8 botanicals, that is drug substances obtained from
9 plants.

10 We have a group in the center that
11 specializes in reviews of botanical drug
12 substances, and they have been involved in the
13 review of the botanical substances that were
14 nominated for inclusion on the list. We thought it
15 would be useful for you to hear a little bit about
16 what we've learned about botanicals and some of the
17 science behind demonstrating that a botanical is
18 safe and effective for a particular use.

19 Although the information we're going to
20 present is derived from our reviews of new drug
21 applications, it's information that should be kept
22 in mind when determining whether the botanicals

1 that we're going to discuss at the meeting should
2 be put on the 503A bulk drug substance list.

3 The second presentation that you're going to
4 hear is about dietary supplements and their
5 regulatory status. Several of the bulk drug
6 substances that we're going to discuss today are
7 also marketed as dietary ingredients in dietary
8 supplements.

9 At the last meeting, FDA presented to the
10 committee two dietary supplements that were
11 nominated for the 503A bulk drug substances list,
12 N-acetyl-D-glucosamine and oxitriptan. There is a
13 USP dietary supplement monograph for
14 N-acetyl-D-glucosamine.

15 At the meeting, some questions came up about
16 how dietary supplements are regulated, the USP
17 dietary supplement monographs, and why being the
18 subject of a USP dietary supplement monograph was
19 not enough to allow a substance to be compounded
20 without being on the 503A bulk drug substance list.

21 Mr. Pace is going to give you some
22 information about how dietary supplements are

1 regulated and how they differ from drugs, and then
2 I'm going to talk about the USP dietary supplement
3 monographs relative to the 503A bulk drug substance
4 list.

5 DR. VENITZ: Thank you. Dr. Pace, you're
6 going to be next.

7 MS. AXELRAD: Dr. Lee first. (Off mic)

8 DR. VENITZ: Okay. Dr. Lee, please, go
9 ahead and go first.

10 While he's getting ready for the
11 presentation, I'll remind the committee, we hold
12 back the clarifying questions until we have
13 listened to both presentations. Dr. Lee?

14 **FDA Presentation - Sau Lee**

15 DR. LEE: Hello. Good morning, everyone.
16 Welcome to White Oak. Today, I'm going to provide
17 you some background information regarding our
18 experience and our scientific perspective on
19 botanical drug development and quality standards.

20 You may ask us what the botanical drugs are.
21 From FDA's perspective, the term "botanical" means
22 products that include plants, materials, algae,

1 microscopic fungi, or their combinations.
2 Botanicals are complex or heterogeneous mixtures
3 derived from a botanical source. Therefore, they
4 do not include highly purified substances,
5 fermentation products, and products derived from
6 animals, minerals, or genetically-modified
7 botanical species.

8 Botanical drugs can be available in various
9 dosage forms such as a solution, powder, tablet,
10 capsule, topical, or injectable. Currently, we
11 have approved two botanical new drug applications,
12 NDAs. The first one is the topical ointment,
13 Veregen, which is used for the treatment of genital
14 warts. The second one is the solid oral Fulyzaq,
15 which is used for the treatment of HIV AIDS-related
16 diarrhea.

17 As you can see here, these two pictures show
18 the botanical raw materials or plants used to make
19 these two drugs. The top one is the green tea
20 leaves used to make Veregen and the bottom one is
21 the Croton lechleri plant used to make Fulyzaq.

22 As I just mentioned, botanicals are

1 heterogeneous mixtures comprised of many or
2 multiple chemical components. These botanical
3 mixtures may contain more than one active component
4 meaningfully contributing to the entire mixture,
5 physiological, or pharmacological action.

6 In general, chemical components in a
7 botanical mixture, as well as their potential
8 biological activities are not well-characterized
9 and understood. Furthermore, botanicals or
10 botanical products exhibit batch-to-batch
11 variability considerably larger than that for
12 non-botanical products such as chemically
13 synthesized small molecule drug products.

14 I also want to emphasize one more thing, is
15 that a certain degree of variability is generally
16 expected for botanical products as it is inherent
17 to the seasonal variations in the botanical raw
18 materials.

19 Based on what I just described, it is pretty
20 clear that the complexity of botanicals is derived
21 from the fact that they contain multiple or many
22 chemical components, have no well-defined active

1 components, and exhibit a considerable
2 batch-to-batch variation.

3 Nevertheless, for new botanicals intended to
4 be marketed as FDA-approved drugs in the United
5 States, these botanical products are expected to
6 meet the same standards as non-botanical drugs such
7 as the chemically-synthesized, highly purified,
8 small molecule drug products for quality, safety,
9 and efficacy.

10 However, there are some unique
11 considerations due to their unique characteristics,
12 as well as complexity. First, it's not difficult
13 to imagine that the quality control of botanicals
14 is very challenging as the entire mixture and its
15 added components generally cannot be
16 well-characterized by analytical means.

17 Therefore, the conventional quality control
18 strategy for small molecule drugs under the NDA
19 pathway, which is primarily based on the chemical
20 testing, is not sufficient for ensuring the
21 consistency of quality for botanical products.
22 Because of this, we actually allow research and

1 really come up with a more practical approach to
2 ensure the quality for botanical drug, which I will
3 elaborate a little bit more later in this
4 presentation.

5 Since botanicals have a long history of
6 prior human use experience, for example, such as
7 dietary supplement or traditional medicines in
8 other countries, this information may provide some
9 indication about the safety profile of botanical
10 drug candidates for early phase trials, which may
11 impact our early safety IND evaluation.

12 Finally, as I mentioned before, a certain
13 degree of variability is expected for botanical
14 products. Therefore, the late phase clinical
15 studies should be designed in a way to gain some
16 understanding about the effects of batch-to-batch
17 variation, for example, in botanical composition on
18 the safety and efficacy of botanical drug products.
19 This information is particularly critical to our
20 strategy for quality control, as I will elaborate a
21 little bit more later in this presentation.

22 From a quality perspective, in order to

1 overcome our current limited ability to
2 characterize the entire botanical mixture, as well
3 as to ensure that the marketed botanical products
4 deliver a therapeutic effect consistent with that
5 observed for products tested in the clinical
6 studies, we have developed a scientific approach,
7 the so-called totality of evidence approach, that
8 utilizes multidisciplinary information to ensure
9 the consistent quality of botanical drugs in order
10 to ensure they deliver the consistent therapeutic
11 effect from batch to batch.

12 In this approach, in addition to the
13 conventional quality data, including data from
14 analytical testing and manufacturing process
15 control, we also consider additional quality
16 measures as well as evidence, including raw
17 material control, clinically relevant bioassay, and
18 other data, including clinical data on dose
19 response generated based on multiple batch of
20 botanical products and to really ensure the
21 consistent quality for botanical products.

22 It is pretty difficult to explain this

1 concept without going through a real example, so
2 let me just use the case study of Fulyzaq, which we
3 just approved -- this is one of the botanical
4 products we approved -- to illustrate the
5 scientific concept of this totality of evidence
6 approach.

7 Before I explain the scientific aspect of
8 this approach, let me just give you some background
9 information about this product. Fulyzaq is a
10 delayed-release oral tablet containing
11 125 milligram of crofelemer. This drug substance,
12 crofelemer, is derived from the crude plant latex
13 of *Croton lechleri*. This botanical raw material,
14 which is known as Dragon's Blood -- it's not
15 difficult to see why they give this name if you
16 look at the picture -- is commonly used as an
17 herbal medicine for treating diarrhea in
18 South Africa before they gained approval from the
19 United States. This drug is the first FDA-approved
20 drug for symptomatic relief of noninfectious
21 diarrhea in patients with HIV and AIDS on
22 antiretroviral therapy.

1 This drug substance, crofelemer, is a
2 complex mixture of oligomers that can vary in
3 composition, sequence, and length as illustrated in
4 this chromatograph of corresponding botanical raw
5 material.

6 One thing I would like to emphasize here is
7 that the chromatograph of respective drug
8 substance, crofelemer, although not shown here
9 because of proprietary reasons, also share a very
10 similar feature with many overlapping peaks. From
11 the chemistry perspective, you can immediately see
12 that the quality control of this botanical mixture
13 is very challenging because the conventional HPLC
14 method we usually use for the quality control of
15 small molecule is not sufficient to provide
16 adequate separation and quantification of each
17 individual oligomer in the mixture.

18 Although we asked the manufacturer to use
19 more advanced and multiple analytical methods to
20 further characterize the structural signature of
21 crofelemer for the purpose of quality control, we
22 ultimately determined that these analytical data

1 were not sufficient to support the characterization
2 and therefore, the quality control of this complex
3 botanical mixture. Therefore, we need additional
4 quality control measures and evidence in
5 conjunction with chemical testing to really ensure
6 the quality for this botanical product.

7 Since botanical raw materials collected from
8 different regions or by using different practices
9 may vary significantly in terms of their chemical
10 compositions, it is pretty clear that the first
11 control measure was to rely on botanical raw
12 material control, including the implementation of
13 good agricultural and collection practices, as well
14 as restricted harvesting of botanical raw material
15 to specific ecogeographic regions. This quality
16 control can help to reduce dramatically the
17 variability of the plant and raw material levels.

18 The second measure was to overcome our
19 limited ability to characterize the entire
20 botanical mixture by analytical means, was to
21 develop a bioassay that reflects the well-known
22 mechanism of action for crofelemers, which is based

1 on the inhibition of dual intestinal chloride
2 channels.

3 Not only does this bioassay enable the
4 establishment of clinically relevant specification
5 for us to release the product to the public, but
6 this could also help to provide more possibility
7 for the manufacturer to make any further changes in
8 the future, for example, expansion of cultivation
9 sites to increase and diversify the botanical raw
10 material supplies.

11 Because we do need this type of assay to
12 ensure that if you move away from one cultivation
13 site, we need to make sure that you can use these
14 raw materials still to produce the products with
15 the efficacy and safety expected from the one you
16 observed in the clinical trials.

17 Although we have already imposed botanical
18 raw material for Fulyzaq, as I mentioned earlier, a
19 certain degree of variability is still expected for
20 this botanical product even though their raw
21 material collected is restricted to certain
22 regions. Therefore, we also examined the

1 dose-response clinical data based on the multiple
2 batches of crofelemers in order to understand the
3 effects or impacts of lateral variations in
4 crofelemers on the clinical effect.

5 From our dose-response data from
6 125 to 500-milligram b.i.d. dosing show that the
7 drug's effects were not sensitive to the tested
8 doses, meaning that the strength we approved is
9 already on the top of dose-response curve. This is
10 pretty consistent with our understanding of the
11 drug concentration in the GI tracts leading to the
12 drug saturation at the site of actions.

13 More importantly, the multiple batch
14 clinical data did not show any noticeable clinical
15 differences among drug product batches'
16 manufacturer by using different batch of drug
17 substances.

18 Let's just think about this. These data are
19 actually very important because it's the first time
20 we can collect from the clinical outcome to the
21 quality. Collectively, this clinical evidence
22 suggests that the lateral variation observed in

1 crofelemers from the restricted regions were
2 unlikely to have significant impact on the efficacy
3 and safety of Fulyzaq.

4 In summary, with all these quality controls
5 and evidence, we are pretty confident that the
6 manufacturer of Fulyzaq can consistently produce
7 products with consistent quality that we expect.

8 I just want to show you in this slide from
9 2002 to 2014, we have reviewed and received more
10 than 600 pre-IND and INDs in total, and we just
11 want to let you know that we are very actively
12 looking at this product because we think this is a
13 very important product. As I mentioned earlier, we
14 have successfully approved two NDAs for botanical
15 drugs despite their complexity.

16 Before I conclude my presentation, I would
17 also like to bring you the attention that we have
18 published some key considerations of our scientific
19 approach for botanical quality control described in
20 this presentation in two journals, Science and
21 Nature. With that, I conclude my presentation.

22 DR. VENITZ: Thank you, Dr. Lee.

1 Dr. Pace, if you go on to the next
2 presentation, and then we're holding off our
3 questions.

4 **FDA Presentation - John Pace**

5 MR. PACE: Hello. My name is Brad Pace. I
6 am the health fraud branch chief in CDER's Office
7 of Compliance. Today, I'm going to be discussing a
8 little bit about how dietary supplements are
9 regulated and how they differ from drugs.

10 Whether a product is regulated as a drug or
11 a dietary supplement depends on several factors,
12 including, but not limited to, what ingredients are
13 in the product, the route of administration, as
14 well as intended use. It's important to remember
15 that a firm that produces dietary supplements must
16 follow all dietary supplement legal requirements,
17 including labeling and CGMP.

18 First, what is the definition of a dietary
19 supplement? Under 201(ff) of the Federal Food,
20 Drug, and Cosmetic Act, a dietary supplement is a
21 product that is intended to supplement the diet,
22 contains one or more dietary ingredients, is

1 intended for ingestion, is not represented for use
2 as a conventional food or as a sole item of a meal
3 or the diet, and is labeled as a dietary
4 supplement. Certain ingredients studied under an
5 IND or approved as a new drug are not permitted in
6 dietary supplements under the Act.

7 As I stated in the previous slide, one of
8 the requirements of a dietary supplement is that it
9 must contain one or more dietary ingredients. A
10 dietary ingredient can be a vitamin, a mineral, an
11 herb or other botanical, an amino acid, a dietary
12 substance for use by man to supplement the diet, or
13 it can be a concentrate metabolite, constituent,
14 extract or a combination of any of those previously
15 mentioned ingredients.

16 It's also important to remember that under
17 the definition of a dietary supplement, certain
18 ingredients are not permitted in dietary
19 supplements. Except in cases when the ingredient
20 was marketed as a food or a supplement prior to the
21 approval or authorization, a dietary supplement
22 cannot contain active ingredients that are in

1 approved new drugs or active ingredients in
2 products authorized for investigation with
3 substantial clinical trials that have been made
4 public.

5 Another important factor to remember when
6 considering whether something is a dietary
7 supplement or a drug is the route of
8 administration. Dietary supplements must be
9 intended for ingestion. This means it must be in
10 form such as tablets, capsules, powders, soft gels,
11 gel caps, or liquids. Dietary supplements cannot
12 be, for example, sublingual products, injectables;
13 they cannot be topical or nasal. Remember dietary
14 supplements must be intended for ingestion.

15 Another factor when considering whether a
16 product is subject to regulation as a drug or a
17 supplement is the product's intended use. A
18 dietary supplement can include claims to affect the
19 structure or function of the body. A lot of times,
20 these are referred to as structure function claims.
21 A dietary supplement cannot include claims stating
22 or implying that a product will diagnose, mitigate,

1 treat, cure, or prevent disease. These commonly
2 referred to as disease claims. If a product is
3 marketed with disease claims, it is likely subject
4 to regulation as a drug.

5 Some examples of structure function claims
6 that would be permissible for dietary supplements
7 include claims like supports the immune system or
8 promotes mental alertness. On the other hand,
9 examples of claims that would not be permissible
10 for supplements include things like relief of
11 bronchospasm or treats or prevent Alzheimer's.

12 In producing dietary supplements, a firm
13 must follow other laws and regulations related to
14 dietary supplements. For instance, all firms that
15 produce dietary supplements must register with FDA
16 and are subject to dietary supplement CGMPs. The
17 dietary supplement CGMP rule in 21 CFR Part 111
18 applies to all firms that manufacture, package,
19 label, or hold dietary supplements. Compliance
20 with these CGMPs are monitored by FDA by
21 inspection.

22 This slide provides some examples of how a

1 specific product would be regulated and may help
2 better understand this distinction between dietary
3 supplements and drugs. First example, product X
4 contains green tea extract, is intended for topical
5 use, includes the statement "dietary supplement"
6 and is marketed to maintain healthy joints. This
7 product is subject to regulation as a drug because
8 it is not ingested. As you can see, it's for
9 topical use.

10 Product Y contains beta carotene, is
11 intended for ingestion, and is marketed to prevent
12 Alzheimer's. This product is subject to regulation
13 as a drug because it makes a disease claim,
14 prevents Alzheimer's.

15 Product Z contains Echinacea, is intended
16 for ingestion, includes the statement "dietary
17 supplement" and is marketed for mental alertness.
18 Product Z could be marketed as a dietary supplement
19 as long as the firm meets all other legal
20 requirements for dietary supplements.

21 At times, a firm may want to combine
22 ingredients into one product. Again, it is

1 important to remember that a dietary supplement
2 cannot be legally marketed if it combines dietary
3 ingredients with certain drug ingredients studied
4 under investigational new drug applications or that
5 are approved as new drugs under 201(ff)(3)(B) of
6 the Act.

7 An example of this would be product A
8 contains beta carotene and ibuprofen. It's
9 marketed for ingestion, includes the statement
10 "dietary supplement" and is intended to maintain
11 healthy joints. This product would be subject to
12 regulation as a drug because the product contains
13 ibuprofen, which is the active ingredient in
14 various FDA-approved drugs and which was not
15 marketed as a food or supplement prior to this
16 approval.

17 Thank you.

18 **Clarifying Questions**

19 DR. VENITZ: Thank you, Dr. Pace.

20 Any questions by the committee? Dr. Pace, I
21 have question for you. You mentioned that dietary
22 supplements are subject to CGMP. How is that

1 different from drugs in terms of the actual rules?
2 What are the major differences in the
3 manufacturing?

4 DR. WELCH: Hi. My name is Cara Welch. I'm
5 with the dietary supplement program at CFSAN. The
6 major difference between a dietary supplement CGMP
7 and the drug GMPs is the dietary supplement GMPs
8 are less prescriptive; it's all based on
9 specifications that the manufacturer has
10 established for the product and then testing that
11 they've met the specifications there, some skip-lot
12 testing that's allowed, some subset testing. So
13 it's less prescriptive than the drug GMPs.

14 DR. VENITZ: But they still have to define
15 potency and the usual -- characterize the
16 ingredients?

17 DR. WELCH: Similar. The terminology is
18 slightly different but there are specifications
19 that are required on the finished product for
20 identity, purity, strength, composition, and then
21 limits on contaminants.

22 DR. VENITZ: Okay. Thank you.

1 Any other questions? Dr. Wall?

2 DR. WALL: A quick question. You have,
3 let's say, a dietary supplement store and a patient
4 or a person comes in and says, "You know, I really
5 need these types of things in liquid; I can take it
6 better." Is that, whoever works in that store
7 allowed to mix those together in a liquid
8 formulation?

9 DR. WELCH: If they are manufacturing
10 dietary supplements, then they are still subject to
11 the Good Manufacturing Practice regulations.

12 DR. WALL: But as an individual request from
13 a customer who walks in, is there anything that
14 restricts them from doing a little mixing and
15 making in the back room?

16 DR. WELCH: They would be considering
17 manufacturing a finished product at that point, so
18 they could be subject to the GMP requirements.

19 DR. VENITZ: Dr. DiGiovanna.

20 DR. DiGIOVANNA: I actually have two
21 questions. The first relates to this. Mr. Pace
22 said dietary supplement GCMP rule applies to all

1 firms that manufacture, package, label, or hold
2 dietary supplements. I'm not sure what "hold"
3 means. Is that the grocery store that I go into to
4 purchase it? Are they subject to inspections?

5 DR. WELCH: Retail stores are not, no.
6 That's more for warehousing facilities,
7 distributors mostly.

8 DR. DiGIOVANNA: I had a question for
9 Dr. Lee. You mentioned there were more than 600
10 pre-INDs and NDAs for botanicals and said a third
11 were commercial and two-thirds were research. I'm
12 not sure what the difference between that is,
13 commercial versus research INDs.

14 DR. LEE: For the research one, I think it's
15 pretty much from academia. They want to look at
16 some of the small research, some of the mixture to
17 look at mainly for the research purpose very early
18 in terms of development. For the commercial, I
19 think they are a little bit more elaborate in terms
20 of more like really try to -- tends to develop to
21 the drug. But for the research, mainly for the
22 academic purposes, may or may not be developed in

1 the product in the future.

2 DR. VENITZ: Dr. Carome?

3 DR. CAROME: A question for Dr. Lee. Was
4 crofelemer marketed as a dietary supplement before
5 the NDA came in?

6 DR. LEE: No, I don't think so. Jin-Hui,
7 correct me if I'm wrong, but it has been -- as I
8 mentioned it before, the raw material for
9 crofelemer, which is known as Dragon's Blood, has
10 been used in other countries as a herbal medicine
11 for treating diarrhea.

12 DR. CAROME: But not marketed in this
13 country as a dietary supplement; is that correct?

14 DR. LEE: Jin-Hui, can you --

15 DR. DOU: My name is Jin-Hui Dou. I'm a
16 botanical reviewer working in Larry's botanical
17 review team. I think the formulated product is not
18 readily available, but the raw material and
19 different abstracts are available as dietary
20 supplements.

21 DR. CAROME: Okay. So in terms of the
22 presentation of Dr. Pace, then someone can continue

1 to market those or put out new products as dietary
2 supplements with crofelemer, right? Because you
3 said if something is a drug-approved under an NDA,
4 unless it was already on the market, it can't be
5 marketed as a dietary supplement. But this one
6 apparently was marketed, the botanical has a
7 dietary supplement.

8 MR. PACE: So that's right. You could
9 market it -- if that's true, then you could market
10 it as a dietary supplement, but not for disease
11 claims, of course.

12 DR. DOU: I would like also to add they will
13 not be able to make crofelemer. They'll make
14 different abstracts from Dragon's Blood or Croton
15 lechleri because the crofelemer is associated with
16 raw material control and the process control, and
17 the more restrictive standards for the
18 specifications. Thank you.

19 DR. VENITZ: Dr. Davidson?

20 MS. DAVIDSON: You mentioned CGMPs and
21 registration with FDA as requirements for
22 production in marketing of dietary supplements in

1 botanicals, I believe. I didn't hear any mention
2 of USP dietary supplement monographs. How do they
3 relate to this? Do you use the standards in those?
4 I noticed that all of the chapters that are called
5 out in the dietary supplement monographs are
6 enforceable chapters; they're numbered under 1000.

7 DR. WELCH: Sorry. I was just wondering if
8 anyone else is going to address the question. USP
9 monographs are not required for dietary supplement
10 products and ingredients. They can be used, but
11 they're not required.

12 MS. DAVIDSON: Just to follow up, all the
13 chapters that are called out in the dietary
14 supplement monographs are numbered below a
15 thousand, so they could be enforceable. And I
16 would assume FDA would be the agency to enforce
17 those?

18 DR. WELCH: You're talking about a dietary
19 ingredient monograph or a dietary supplement
20 monograph?

21 MS. DAVIDSON: Yes.

22 DR. WELCH: Dietary supplement firms who

1 choose to use a USP monograph, that's their choice.
2 If they put it on the label, then they must meet
3 it. If they say they are using a vitamin C USP,
4 then they must meet that monograph, but they don't
5 have to meet it.

6 MS. DAVIDSON: Okay. So if a supplement or
7 an agent of a dietary supplement monograph meets
8 USP standards, then if it didn't, then those
9 chapters could be used to enforce against that firm
10 who is marketing that dietary supplement?

11 DR. WELCH: If they are saying on their
12 label that they using USP grade or USP, enter
13 ingredient here, then they must subsequently meet
14 that monograph. But they don't have to meet the
15 monograph if they don't say they meet it.

16 MS. DAVIDSON: I wanted to just make sure
17 I'm understanding that correctly that they do not
18 have to meet USP dietary supplement monographs to
19 legally market dietary supplements?

20 DR. WELCH: Correct.

21 MS. DAVIDSON: Okay.

22 DR. VENITZ: Dr. Braunstein?

1 DR. BRAUNSTEIN: No.

2 DR. VENITZ: Any other questions by the
3 committee?

4 DR. CUSH: I have a question --

5 DR. VENITZ: Go ahead.

6 DR. CUSH: This is Dr. Cush. Can I ask any
7 one of the two presenters, what are the limitations
8 on a structure function claim? What needs to be in
9 evidence for someone to say it helps mental clarity
10 or helps maintain healthy joints? Is there any
11 evidence required to make a structure function
12 claim or is it a free for all?

13 DR. WELCH: This is Cara again. A structure
14 function claim, you have to have substantiation for
15 the claim that it is truthful and not misleading.
16 What type of substantiation is not explicitly laid
17 out.

18 DR. VENITZ: Dr. Jungman?

19 MS. JUNGMAN: I had a question going back to
20 the presentation about the guidance documents.
21 Trying to understand the relationship between the
22 docket that's being opened and list 1, do you

1 anticipate that the substances for which evidence
2 that's provided to the docket, if FDA determines
3 that those are kind of adequately supported that
4 they will then be added to list 1 or are those sort
5 of separate processes?

6 MS. AXELRAD: Yes. After we finish the
7 list 1's, after we've done our thing with them and
8 evaluated them and then presented them here, and
9 probably while we're doing the rulemaking, we will
10 start looking at things that have been re-nominated
11 in the docket or new substances that have been
12 nominated, and then we'll decide whether to add
13 them to list 1. So list 1 can grow, but we're
14 going to do the first 64 first.

15 MS. JUNGMAN: So it won't grow in the
16 interim, though. There will be a time period
17 where --

18 MS. AXELRAD: It probably will not grow in
19 the interim because people are so tied up, we
20 really just aren't going to be able to sort of be
21 looking at those.

22 MS. JUNGMAN: Okay. Thank you.

1 MS. AXELRAD: I will have some more stuff to
2 say about --

3 DR. VENITZ: I was going to turn it over to
4 you.

5 MS. AXELRAD: If we could just go back to
6 the slides that I had up because I have one slide
7 on this. You've just heard how FDA views dietary
8 supplements, and I want to sort of connect up what
9 you've heard with what we're talking about here in
10 terms of compounding with bulk drug substances, and
11 also about why the fact that a substance as a
12 subject of a USP dietary supplement monograph isn't
13 enough, as we said at the last meeting, to allow it
14 to be compounded without being on the 503A bulk
15 drug substances list.

16 Just to remind you, one of the conditions
17 that have to be met for a compounded drug product
18 to qualify for the exemptions in Section 503A of
19 the Act is that licensed pharmacist or licensed
20 physician compounds the drug product using bulk
21 drug substances that comply with the standards of
22 an applicable USP or National Formulary monograph,

1 if a monograph exists, in the USP chapter on
2 pharmacy compounding.

3 If such a monograph does not exist, the bulk
4 drug substances or components of drugs approved by
5 the Secretary, or if such a monograph doesn't exist
6 and the bulk drug substance is not a component of a
7 drug approved by the Secretary, it appears on our
8 list.

9 Under the law, a bulk drug substance is
10 defined in part as a substance that becomes an
11 active ingredient or a finished dosage form of a
12 drug, but it doesn't include intermediate use and
13 the synthesis of such substances.

14 FDA has interpreted applicable USP or NF
15 monograph to mean an official USP or NF drug
16 monograph. FDA doesn't consider USP monographs for
17 dietary supplements to be applicable USP or NF
18 monographs within the meaning of Section 503A
19 because they are monographs for dietary
20 supplements. As you've just heard, dietary
21 supplements are regulated very differently than
22 drugs.

1 A dietary ingredient or dietary supplement
2 is subject to regulation as a drug if it's intended
3 for use in the diagnosis, cure, mitigation,
4 treatment, or prevention of a disease. Compounded
5 drugs are used in the diagnosis, cure, mitigation,
6 treatment, or prevention of a disease, and they are
7 often accompanied by disease claims. In fact, all
8 of the things that have been nominated here have
9 disease claims.

10 Therefore, a dietary ingredient or a dietary
11 supplement used to compound a drug is considered a
12 drug and the applicable USP or NF monographs are
13 those that are applicable to drugs.

14 This is consistent with the way the
15 monographs are listed in the USP NF compendium.
16 The monographs for drug substances, dosage forms,
17 and compounded preparations are located in the USP
18 monograph section; excipient monographs are in the
19 NF; and monographs for dietary supplements and
20 dietary ingredients appear in a separate section
21 entitled "Dietary Supplements."

22 As you've just heard dietary supplements are

1 intended for ingestion only. The standards
2 contained in the monograph -- a drug in the dietary
3 supplement monographs are appropriate only for
4 ingestion. Drug products can have different routes
5 of administration, for example, intravenous,
6 intramuscular or topical, and that's reflected in
7 the drug product monographs. The standards in a
8 dietary supplement monograph may not be appropriate
9 for all routes of drug administration.

10 The USP limits for elemental impurities are
11 different for drugs and dietary supplements. For
12 example, the permissible daily oral exposure for
13 arsenic in drugs is 1.5 micrograms per day, and in
14 dietary supplements, it's 15 micrograms per day.

15 In addition, there are limits for many more
16 elemental contaminants for drugs than there are for
17 dietary supplements. There are 15 elemental
18 impurities for drug products dependent on route of
19 administration, and there are only four elemental
20 impurities for dietary supplements, which are
21 always for administration by ingestion. That's
22 where there are standards for these.

1 Certain dietary supplements are difficult to
2 characterize. Related substances can be present in
3 a single dietary supplement monograph even though
4 they have different compositions. For example, the
5 dietary supplement monograph for *Boswellia serrata*
6 extract describes the use of different solvents,
7 and the reference standard identifies four
8 different molecules, any of which could meet the
9 dietary supplement monograph.

10 We don't think that it would be in the best
11 interest to public health to consider applicable
12 USP or NF monograph to include the USP monographs
13 for dietary supplements. Doing so would allow any
14 substance that has a dietary supplement monograph
15 to be compounded and marketed as a drug for use in
16 the diagnosis, cure, mitigation, treatment, or
17 prevention of a disease even though the standards
18 of the monograph only contemplate the substance's
19 use for ingestion as a dietary supplement.

20 When considering a bulk drug substance for
21 inclusion on the 503A list, the FDA and the
22 advisory committee are using the following factors:

1 the physical and chemical characterization of the
2 substance; any safety issues raised by the use of
3 the substance in compounded drug products;
4 historical use of the substance in compounded drug
5 products, including information about the medical
6 conditions that the substance has been used to
7 treat and references in peer-reviewed medical
8 literature; and the available evidence or lack of
9 effectiveness of a drug product compounded with the
10 substance, if such evidence exists.

11 It's very important that FDA and the
12 advisory committee consider these factors for
13 substances that have dietary supplement monographs
14 because, as stated previously, the dietary
15 supplement monograph contemplates the substances
16 use as dietary supplement and not a drug. These
17 criteria help FDA and the advisory committee to
18 determine whether a dietary supplement or dietary
19 ingredient is appropriate for use in drug
20 compounding.

21 FDA is evaluating the nominated bulk drug
22 substances, including dietary ingredients and

1 dietary supplements, that were nominated with
2 sufficient information to permit evaluation for use
3 in a drug product and presenting them to the
4 advisory committee.

5 As you can see, several of the nominated
6 substances are also the subject of a dietary
7 supplement monograph in the USP. So the fact that
8 these dietary ingredients were nominated is
9 consistent with FDA's interpretation that
10 substances subject to the USP dietary supplement
11 monographs need to be on the 503A list if they're
12 going to be used to compound a drug.

13 The bottom line though is that if an entity
14 decides to mix two or more dietary supplements or
15 dietary ingredients together for ingestion, labels
16 the product as a dietary supplement, and does not
17 include a drug in the mixture, and does not make
18 disease claims concerning the combination of
19 dietary supplements or ingredients, then the final
20 product is not considered a drug. And the act of
21 combining the dietary supplements or ingredients is
22 not considered compounding within the meaning of

1 Section 503A, and the substances don't need to be
2 on the list.

3 That relates to the questions that were just
4 raised. They're regulated differently. If you're
5 just taking dietary supplements, you're putting
6 them together, you're not adding a drug, you're not
7 making drug claims, you're regulated by other
8 groups; you're not really in our world here where
9 we're talking about compounding of drugs.

10 DR. VENITZ: So can I then ask a follow-up
11 question? By definition then, the moment you
12 compound a dietary product, you're implying a
13 health claim, and it becomes a drug?

14 MS. AXELRAD: No, I don't think that we
15 would say that. You are writing a prescription for
16 it, but I think that if -- I'm going to have
17 my -- the expert dietary supplement people may need
18 to help me out here. I think that it's just the
19 fact that you're doing it doesn't imply it, but if
20 you're adding a drug to it, if you're making any
21 health claims about it, those are the things that
22 we would look at in determining whether you're in

1 the compounding world or whether you stay in the
2 dietary supplement world.

3 Do you guys, Cara or Brad, have something to
4 add before --

5 MR. PACE: That sounds right.

6 (Laughter.)

7 DR. VENITZ: I still don't understand the
8 difference there. If I have a natural product and
9 I don't compound it, but I mix it in some way, and
10 I don't make any health claims, it still remains a
11 natural product and I can market it as such?

12 MR. PACE: When you're looking at intended
13 use, you look at all the circumstances surrounding
14 the sale. But if you're not making any claims
15 about a product, then it potentially could be
16 marketed as a dietary supplement, and it would not
17 be a drug.

18 DR. VENITZ: So it does change the intended
19 use if it becomes compounded rather than mixed?
20 Because I mean you're using the term compounding
21 now to indicate that you can only compound
22 something to a drug, not to a natural --

1 MS. AXELRAD: Well, first of all, it has to
2 be a dietary supplement or a dietary ingredient to
3 begin with. If it's something else, if it's some
4 drug-like thing and it doesn't meet the definition
5 of dietary supplement or dietary ingredient, you
6 got a problem from the get-go.

7 Assuming you're talking about a dietary
8 ingredient or something that's been marketed as a
9 dietary supplement, the mere fact that you're
10 mixing it together with another dietary supplement
11 or another dietary ingredient does not make it a
12 compounded drug.

13 But if you mix it with a drug or you make
14 health claims about it even if you're talking -- or
15 it's for a route other than ingestion -- you know,
16 suppose you mix two dietary ingredients or dietary
17 supplements together into a liquid, and then it's
18 injected. It's no longer a dietary supplement. It
19 crosses the world into a drug, and it's a
20 compounded drug.

21 DR. VENITZ: Thank you. Go ahead.

22 MR. MIXON: Forgive me if I'm missing

1 something here. But isn't 5-hydroxytryptofan
2 considered a dietary supplement?

3 MS. AXELRAD: I'm sorry. Isn't what?

4 MR. MIXON: 5-HTP, isn't that considered a
5 dietary supplement? Yet, last meeting, we voted to
6 put it on the Do Not Compound List.

7 MS. AXELRAD: I'm not --

8 MR. FLAHIVE: I'm sorry, Mr. Mixon. Is that
9 oxitriptan that we discussed --

10 MR. MIXON: Yes.

11 MR. FLAHIVE: -- at the June meeting? Yes,
12 that's considered a dietary ingredient.

13 MS. AXELRAD: But it's being marketed as a
14 drug with drug claims, and therefore it's a drug.
15 If you take a dietary ingredient or a dietary
16 supplement and make drug claims about it, it
17 becomes a drug. If you do it for a route other
18 than ingestion, it becomes a drug.

19 Things that are marketed that way are in our
20 world, and we need to deal with them as to whether
21 they can be compounded or whether they should be
22 put on the withdrawn or removed list or the bulks

1 list.

2 MR. MIXON: Can I clarify something then?
3 Did we vote on oxitriptan because it's being used
4 intravenously?

5 MS. AXELRAD: Pardon me?

6 MR. MIXON: Some route besides oral? I'm
7 sorry to be revisiting this, but I'm confused.

8 MR. FLAHIVE: Mr. Mixon, we discussed
9 oxitriptan at the June meeting because it was
10 nominated for two drug uses. It was nominated for
11 treatment of insomnia and treatment of
12 depression --

13 MR. MIXON: That makes it a drug.

14 MR. FLAHIVE: -- and we examined those uses.
15 And those were drug claims and drug uses.

16 DR. VENITZ: We have time for one more
17 question.

18 MR. MIXON: Thank you.

19 DR. VENITZ: Ms. Davidson?

20 MS. DAVIDSON: Just a point of
21 clarification, when you say when you mix two
22 dietary supplements together, does the "you" have

1 to be registered with FDA and do it under CGMP
2 conditions or could a consumer do that?

3 MS. AXELRAD: When I say "you," I mean a
4 compounding pharmacist --

5 MS. DAVIDSON: Okay.

6 MS. AXELRAD: -- mixes two things together.

7 MS. DAVIDSON: That's what I wanted to
8 clarify. Okay.

9 MS. AXELRAD: Cara may address how they may
10 view it if you do that.

11 DR. WELCH: No, you're right, yes. If a
12 manufacturer -- if a business is mixing two dietary
13 supplements together to make a product, then they
14 are manufacturing a product. They would have to be
15 registered under the Food Facility Registration
16 Act, yes, and subject to CGMPs.

17 DR. VENITZ: Donna, last question.

18 DR. WALL: Who must make the claim that it's
19 the drug? Is it the actual seller, or can it be a
20 prescriber, or somebody goes on television? At
21 what point is that thing actually moved from the
22 dietary supplement to the drug? Who has that power

1 to do that?

2 DR. WELCH: If the firm marketing the
3 product is making a disease claim, then they have
4 moved their product from a dietary supplement into
5 a drug, and probably a non-approved drug but a
6 drug.

7 If an advertiser is making a claim about a
8 third party product, then we would be taking action
9 against the advertiser. And if it's a healthcare
10 professional, I'm not going to regulate physicians
11 and how they prescribe medicines or treatments for
12 their patients.

13 Does that answer your question?

14 DR. WALL: We're saying that the seller is
15 the one who's going to be ultimately responsible if
16 they don't put the claim on it. But where I see is
17 this process starts a lot further upstream with
18 prescribers and folks who are working to make those
19 patients better who may not be the ultimate seller.

20 I'm still playing with that piece to see at
21 what point -- if the prescribers are saying it
22 or -- he didn't even have to write a prescription;

1 he can stay, I think you need to go and get some of
2 this whatever product it is because I think I think
3 it's going to help your arthritis or do whatever.
4 It's sort of a mixed message in there. At which
5 point, he's using it for something he believes
6 therapeutic, he or she, and yet the seller may not
7 be part of that.

8 DR. VENITZ: Final, final question.
9 Mr. Mixon?

10 MR. MIXON: This is more of a comment. I
11 think this committee needs to understand the hands
12 of the prescriber are now tied because if a doctor
13 writes a prescription for a substance that includes
14 5-HTP, he's making that clinical decision for that
15 patient, that that patient needs 5-HTP plus
16 something else.

17 We're now tied -- we're now prevented from
18 compounding that preparation for that patient
19 pursuant to a valid prescription for an individual
20 patient.

21 DR. VENITZ: Thank you. Let's move on to
22 our first bulk substance for today,

1 methylsulfonylmethane. We have Dr. Angelina
2 Pokrovnichka. She's going to present the FDA's
3 summary.

4 MS. AXELRAD: Dr. Venitz? Before she
5 starts, can I just mention that the National
6 Community Pharmacy Association nominated methyl
7 sulfone for the last -- which we didn't recognize
8 as being another name for methylsulfonylmethane.

9 In our background package, we didn't list
10 NCPA as one of the nominators of this substance,
11 but they are. So we'll be making a correction to
12 the package after the meeting. I just wanted to
13 note that. I don't think they intend to present
14 but I wanted people to know that they were also one
15 of the nominators of this.

16 DR. VENITZ: Okay. Thank you.

17 **FDA Presentation - Anjelina Pokrovnichka**

18 DR. POKROVNICHKA: Hi. Good morning. My
19 name is Angelina Pokrovnichka, and I'm a medical
20 reviewer in the Division of Anesthesia, Analgesia,
21 and Addiction Products.

22 My presentation today will cover the

1 physical and chemical characteristics, the
2 nonclinical information, and the human data for
3 safety, effectiveness, and historical use in
4 compounding of methylsulfonylmethane, or MSM, that
5 has been nominated for inclusion on the list of
6 bulk drug substances for use in compounding.

7 The review team for this application
8 included myself, the quality reviewer; Norman
9 Schmuff; and the nonclinical reviewer, Nik Patel.

10 The most common use of MSM is to treat
11 osteoarthritis pain. A variety of other uses were
12 referenced in the nominations. However, scientific
13 support provided by the nominees was only for the
14 use of MSM in osteoarthritis.

15 MSM is a fairly simple and stable low
16 molecular weight molecule with a structure depicted
17 here. Although the exact synthesis of the molecule
18 for the compounded product is not known, the mostly
19 likely method is a simple oxidation of
20 dimethylsulfoxide. Assuming this is the case, the
21 most likely impurities would be DMSO and the
22 residual hydrogen peroxide.

1 I will now briefly summarize nonclinical
2 data available from published literature regarding
3 the pharmacology and toxicology of MSM. Although
4 MSM has been reported to possess antioxidant,
5 anti-apoptotic, and anti-inflammatory properties,
6 no clear mechanism of action has been identified
7 for these effects.

8 There are no published safety pharmacology
9 studies with MSM. Therefore, no information is
10 available regarding its possible effects on the
11 central nervous system, the cardiovascular system,
12 and the respiratory system.

13 In single-dose acute oral toxicities studies
14 in mice, rats, and dog, MSM was shown to have an
15 LD50 of greater than 2 grams per kilogram. An LD50
16 is a dose that results in the death of 50 percent
17 of test animals within a dose group. In a
18 repeat-dose toxicity study, no adverse toxicities
19 were identified in rats administered up to
20 1.5 grams per kilogram daily for 90 days, which is
21 equivalent to a total daily human dose of
22 14.5 grams.

1 In published mutagenicity studies, MSM did
2 not cause mutations in bacterial cells and did not
3 induce chromosomal abnormalities in mammalian
4 cells. In addition, MSM did not induce chromosomal
5 damage in an in vivo mouse assay. In a rat
6 developmental toxicity study, MSM was not
7 teratogenic at doses of up to 1 gram per day
8 administered orally to dams on gestational
9 days 6 through 20. A dose of 1 gram per kilogram
10 per day in rats can be considered equivalent to a
11 total human dose of 9.6 grams per day.

12 Although no long term carcinogenicity
13 studies with MSM are available, some studies in the
14 published literature have indicated that MSM can
15 delay the initiation of tumors in rats and that MSM
16 can be toxic to cancer cells in vitro.

17 In a rat study looking at toxicokinetics of
18 MSM, MSM was absorbed within 15 minutes following
19 oral administration and persisted in plasma and
20 tissues for up to 48 hours post dose.

21 The major route of excretion for MSM in rats
22 was via the urine, blood, kidneys, testes, and eyes

1 contained highest levels of MSM. However,
2 significant levels were also found in brain
3 indicating that MSM can cross the blood brain
4 barrier.

5 In conclusion, based on the limited
6 nonclinical data that are available in published
7 literature, no adverse toxicities have been
8 associated with MSM. However, ideally, the studies
9 listed here would enable a more complete
10 nonclinical assessment of the safety of MSM for use
11 in compounding.

12 Slides 9 and 10 provide a list of the six
13 articles that describe the human randomized
14 clinical trials related to MSM use in
15 osteoarthritis. These articles were identified
16 based on the sources cited in the 503A nominations
17 for MSM use and independent literature search.

18 The safety of MSM use beyond 12 weeks has
19 not been investigated in clinical studies. MSM
20 doses of 500 milligrams orally 3 times daily,
21 1.125 grams orally 3 times daily and 3 grams twice
22 daily have been administered in randomized

1 controlled studies.

2 The quality of the adverse event reporting
3 appeared to be poor in the literature.
4 Gastrointestinal events, including bloating,
5 constipation, and indigestion, together with
6 headache, fatigue, and insomnia were among the most
7 commonly reported adverse events. There were no
8 serious adverse events and the rate of
9 discontinuations from the studies due to adverse
10 events was low.

11 In addition to the literature, a search of
12 the FDA Adverse Event Reporting System, FAERS,
13 database, was conducted for reports of adverse
14 events associated with MSM use. FAERS is a
15 database of unsolicited spontaneous adverse event
16 reports for approved drugs that may include reports
17 for compounded products. The most commonly
18 reported events were fatigue, nausea, headache,
19 cough, difficulty breathing, difficulty sleeping,
20 and increased INR.

21 INR is a standard laboratory unit that
22 measures the time required for the blood to clot.

1 Higher the INR, the longer it takes for the blood
2 to clot. Four cases of bleeding were identified.
3 In three of them, in addition to MSM, subjects were
4 taking other medications that increased the risk of
5 bleeding such as the anticoagulant warfarin, a
6 medication that interferes with the body's ability
7 to make a blood clot and the pain medicine,
8 ibuprofen.

9 It is difficult to make definitive safety
10 conclusions based on FAERS because FDA does not
11 receive all adverse events that may potentially
12 occur with a product, nor has the sales data to
13 calculate the frequency of occurrence for a given
14 adverse event.

15 Three studies that compare the efficacy of
16 MSM to placebo for the treatment of pain associated
17 with osteoarthritis have been described in the
18 literature. Two articles that critically discuss
19 the results of these studies were also identified.

20 The assessments of pain in the controlled
21 studies were based on accepted pain measurement
22 scales. The improvement in pain was greater for

1 subjects taking MSM compared to those taking
2 placebo.

3 However, the overall improvement was small
4 and not considered to be clinically meaningful. In
5 addition, many of the statistical tests failed to
6 provide evidence that MSM was better than placebo
7 for the treatment of pain associated with
8 osteoarthritis.

9 Limitations of the osteoarthritis, MSM
10 clinical studies include the small number of
11 patients who received MSM, the variation of the
12 doses administered, the unknown effect on efficacy
13 findings of other pain medications if taken during
14 the study when the pain was not adequately
15 relieved, and the concerns about the statistical
16 analysis used.

17 No information was found for the historical
18 use of MSM in pharmacy compounding.

19 To summarize, use of MSM has been reported
20 in many countries and appears widespread. However,
21 we are not aware of any jurisdiction approving MSM
22 as a drug. The physical and chemical properties of

1 the molecule are well-characterized. Nevertheless,
2 the safety profile in animal studies is not
3 adequately characterized.

4 The human safety of MSM as described in the
5 literature consists mostly of non-serious adverse
6 events. However, there have been events of concern
7 reported that include increased blood pressure and
8 increased effectiveness of anticoagulants that
9 could lead to bleeding.

10 The evidence for efficacy is weak,
11 suggesting only minimal reduction of joint pain
12 associated with osteoarthritis. Notably, there are
13 a number of approved alternative treatments for
14 osteoarthritis that have been demonstrated to be
15 safe and effective.

16 Based on the minimal evidence of efficacy,
17 the possibility of a potentially serious
18 interaction with anticoagulants and the risk of
19 bleeding and the availability of approved
20 alternatives, MSM should not be included on the
21 list of bulk drug substances that can be used to
22 compound drug products in accordance with

1 Section 503A of the Food and Drug Administration
2 Act. Thank you.

3 **Clarifying Questions**

4 DR. VENITZ: Thank you. Are there any
5 clarifying questions for the committee? Yes,
6 Dr. Vaida?

7 DR. VAIDA: It looks like the trials or the
8 studies that you did, it was on the oral?

9 DR. POKROVNICHKA: Yes.

10 DR. VAIDA: Okay. There wasn't anything on
11 the topical, or injections or --

12 DR. POKROVNICHKA: No, these were
13 oral -- administered orally.

14 DR. VAIDA: Okay.

15 DR. VENITZ: Dr. DiGiovanna?

16 DR. DiGIOVANNA: Do I understand correctly
17 this is available as a dietary supplement; is that
18 correct?

19 DR. POKROVNICHKA: Yes.

20 DR. VENITZ: Dr. Carome?

21 DR. CAROME: Mike Carome. Two questions,
22 did FDA find any other data supporting other

1 nominated uses for the drug?

2 DR. POKROVNICHKA: No.

3 DR. CAROME: Okay. Is it fair to say based
4 upon your presentation that MSM appears to present
5 safety concerns? Is that FDA's view?

6 DR. POKROVNICHKA: Bleeding is a safety
7 concern. There were cases from FAERS, reported
8 four cases, in patients who two of them were taking
9 warfarin; it's the so-called blood thinner. One
10 patient was taking nonsteroidal anti-inflammatory
11 drug, ibuprofen, and the third patient was taking
12 nothing. There are three patients reported as
13 bleeding.

14 Unfortunately, in the three controlled
15 trials, the population selected was pretty healthy
16 subjects, and patients who were on those drugs, for
17 example, patients who were taking warfarin or
18 taking nonsteroidal anti-inflammatory drugs or had
19 bleeding disorders, were not allowed to
20 participate.

21 They were excluded because of the signal of
22 potential interaction, so we have no real data or

1 information how these would affect those people.
2 To note, osteoarthritis is a disease of the
3 elderly, and many of those patients, people will
4 have many other comorbidities and will be on many
5 other medications.

6 DR. VENITZ: Mr. Mixon?

7 MR. MIXON: You're asking this committee to
8 vote on a substance that can be purchased over the
9 counter, has very little data to say that it's
10 unsafe, yet you're going to restrict the use of
11 this drug upon prescription by a licensed
12 practitioner for a patient, or you're asking this
13 committee to vote on that.

14 You know, when we take care of patients, we
15 don't treat clinical trials; we treat individual
16 patients. And two of the alternatives you offer in
17 here are ibuprofen and acetaminophen, both of which
18 have clear toxicity. And opioids, that's absurd,
19 to recommend that an opioid be used in lieu of MSM.

20 DR. VENITZ: Thank you.

21 DR. FIELDS: Hi. I'm Ellen Fields. I'm the
22 deputy director of the division. I just want to

1 say we're asked to look at this not as a supplement
2 but as a drug, and we're asked to review the data
3 that's available. We're not recommending those
4 other products; we're just saying they're approved.

5 The data that we had showed possibly minimal
6 efficacy, and there was a safety signal. That's
7 all it is, is a signal. We don't know the rate of
8 it. I'm talking about the concern about
9 interaction with anticoagulants.

10 So when we have a product where there is
11 questionable efficacy and a safety signal, we're
12 inclined not to recommend that for use. We're not
13 looking at it as a supplement. We acknowledge it's
14 a supplement. Ms. Axelrad had explained that
15 earlier.

16 DR. VENITZ: Just one suggestion, let's keep
17 it to clarifying questions because we have a
18 discussion after the nominators later on. I have
19 Dr. DiGiovanna next.

20 MS. AXELRAD: If you want to -- I guess I
21 can address it during the discussion because --

22 DR. VENITZ: Okay, go ahead.

1 MS. AXELRAD: -- it went beyond the
2 clarifying question, so my answer goes beyond that.
3 I'll hold it until when you discuss it.

4 DR. VENITZ: Let's do that. Dr. DiGiovanna?

5 DR. DiGIOVANNA: I'm not sure if this is a
6 clarifying question or not. But from what I
7 understand, we identified four individuals from the
8 literature who either had an issue with reported
9 bleeding or a laboratory test of INR that's been
10 abnormal. There's no discussion of the denominator
11 of those four individuals.

12 In reading through the FDA information, they
13 say there are approximately 87 proprietary names
14 for products sold around the world that contain
15 this preparation. It becomes difficult to make a
16 reasoned assessment at what a signal means if one
17 individual in the world has an issue and what the
18 risk of that means as far as making an evaluation
19 of what a practical assessment is.

20 On the other hand, what is the criteria for
21 efficacy that the advisory committee should be
22 thinking about? Is the same as an IND approval of

1 a drug, and should the criteria of what's in the
2 literature be held to that standard, considering
3 that this is not something that's mass marketed to
4 large numbers of individuals, but from my
5 understanding, requires a prescription for an
6 individual patient.

7 I think there are a lot of issues in the way
8 this has been presented that makes it difficult to
9 interpret what the data actually is and how to
10 assess it.

11 DR. VENITZ: Dr. Davidson?

12 MS. DAVIDSON: Just a point of
13 clarification. The primary precursor for this drug
14 is DMSO and the major possible impurity is DMSO.
15 Is DMSO still approved for topical installation in
16 human bladders? It used to be under the brand
17 name, Rimso.

18 DR. FIELDS: We believe so, yes.

19 MS. DAVIDSON: Okay. So it is approved as a
20 drug already, the precursor and the impurities?

21 DR. FIELDS: Yes, but I believe that's for
22 bladder cancer, which is different.

1 MS. DAVIDSON: Topical, yes, and I think
2 that's the point I'm making, is there is an
3 established use for topical potential use of these
4 sorts of chemicals.

5 DR. VENITZ: Dr. Vaida?

6 DR. VAIDA: Just one more question. With
7 this drug, you already said you only found studies
8 for osteoarthritis and only in oral. Yet it looks
9 like the two, in the nominations that were in our
10 packet, it's for any use and injection, topical.
11 Is that what we're -- I mean, if it was approved,
12 it would be -- from what was nominated here --

13 MS. AXELRAD: Any use.

14 DR. VAIDA: -- for any use?

15 MS. AXELRAD: No. It would probably be for
16 any use. What we did was when something was
17 nominated for multiple uses, we looked at the ones
18 that were well-supported, gave us something to go
19 on to look at them.

20 If there was just like one article or
21 nothing supporting another use, we didn't look at
22 them. Obviously, some of these had many, many uses

1 that they were nominated for, and we could not look
2 at all of them, so we made decisions about what we
3 would look at.

4 But if you put it on the list, as we've said
5 before in previous meetings, it's not clear we
6 could restrict its use to a specific indication
7 because in some cases, for example, the compounding
8 pharmacist wouldn't know how it was being used,
9 what the diagnosis was. So I think it would be
10 very difficult to restrict its use.

11 We might be better able to restrict its
12 route of administration. For example, it's
13 obviously -- if it's topical, it's topical. If
14 it's oral, it's oral. That's something that the
15 pharmacist who's compounding it would know by and
16 large. But we're not entirely sure that it could
17 be restricted. If you vote to put it on the list,
18 I think you could assume then it would be used for
19 uses other than those for which it was nominated.

20 DR. VENITZ: Dr. Cush, you had a question.

21 DR. CUSH: Yes. Can you hear me? This is
22 Jack Cush in Dallas. My concern is that this is

1 deemed intended for osteoarthritis, which affects
2 27 million Americans, so becoming a prescriptive
3 product is actually quite important, and the
4 standards are for that of a drug.

5 My concern is over the amount of data that
6 has been presented here. I, too, could not find a
7 lot, but this drug -- this compound I should say,
8 MSM, is frequently used in combination with other
9 products, other dietary supplements, so-called
10 nutraceuticals.

11 Is there not more data? I mean to only look
12 at data based on 168 patients and what's available
13 through the adverse event reporting system is
14 limiting, but more damning for the drug than more
15 of a pest. What about when it's used in
16 combination with other, again, dietary substances?
17 Do we have any data there?

18 DR. POKROVNICHKA: We reviewed only the data
19 in which MSM was only administered and compared to
20 placebo. There were many other articles in which
21 MSM was used in combination, but you cannot really
22 assess what's the MSM contribution to efficacy,

1 neither to safety, when it's administered in a
2 combination product.

3 DR. VENITZ: Okay. One last question,
4 Dr. Pham, because we're running out of time.

5 DR. PHAM: Sorry. This is actually just a
6 clarifying question to kind of frame the rest of
7 the two days. But when we are noting if something
8 should not be included and therefore does
9 not -- you know, you can't come in with the
10 prescription then, I guess, and say this is
11 osteoarthritis, if we're talking about MSM as an
12 example.

13 I'm concerned about the workaround of can
14 then it be acquired as a dietary supplement, and
15 then you actually lose the ability for a doctor to
16 be monitoring for something, for the toxicities
17 that they be concerned about because now is there a
18 backdoor way to acquire the product without the
19 prescription and therefore the appropriate medical
20 monitoring.

21 MS. AXELRAD: That would be me, I think.

22 DR. VENITZ: Go ahead.

1 MS. AXELRAD: Because it's sort of a more
2 general question, not specific to this. If it's
3 marketed as a dietary supplement already, it can be
4 marketed as a dietary supplement.

5 If I go to my doctor, and my doctor says I'd
6 like you to take MSM, go to the health food store
7 and get it, I could do that. They don't need to
8 write a prescription for me to do that. They could
9 just tell me I want you to take this, that, or the
10 other thing in this quantity, and come back to me
11 in two weeks and tell me how you're feeling.

12 That's something that can be done.

13 As I said, what we're dealing with here are
14 drugs that have never been approved in this country
15 for any use, although they may be marketed as
16 dietary supplements. And the question is whether
17 they can be used in drug compounding for drug uses
18 like osteoarthritis.

19 We can't change the backdrop of whatever
20 might happen if it's not put on the list and
21 somebody can already go to the health food store
22 and get it as a dietary supplement. We have to

1 deal with what we are given in terms of the level
2 of evidence that is out there and do the best we
3 can to try and make judgments as to whether we're
4 going to allow it for drug compounding.

5 DR. VENITZ: Thank you. Appreciate it. I
6 think we'll move on to our next bulk substance, and
7 that's curcumin. Dr. Casak is going to present the
8 FDA summary to us.

9 **FDA Presentation - Sandra Casak**

10 DR. CASAK: Good morning. My name is
11 Sandra Casak, and on behalf of the team listed on
12 this slide, I represent our review of curcumin for
13 its inclusion in the list of compounding products.

14 Curcumin, or Curcumin I, has been described
15 as the active ingredient of turmeric and has been
16 consumed as a dietary spice. Curcumin I occurs
17 naturally along with Curcumin II and III in
18 turmeric. Chemically, Curcumin I, II, and III are
19 collectively known as curcuminoid or C3 complex.
20 Several of the C3 complex products are available in
21 the U.S. as dietary supplements.

22 Heavy metals, pesticides, aflatoxins,

1 residual solvents are impurities that have been
2 identified in curcumin preparations. Curcumin is
3 unstable at neutral to basic pH and undergoes
4 hydrolysis in alkali solutions. This slide shows
5 some of the degradation products.

6 Curcumin can be isolated by steam
7 distillation or using extraction methods in
8 different media such as methanol, ethanol, and
9 acetone. In these organic solvent extracts, the
10 total of curcuminoids is about 4 to 6 percent.

11 As mentioned before, curcumin is unstable at
12 basic pH, and therefore, all solutions and topical
13 preparations that include the use of order should
14 be avoided because the product will be degraded.

15 Curcumin has been reported to have
16 antioxidant properties. There do not appear to be
17 safety pharmacology data to characterize the
18 effects of curcumin on the brain, pulmonary,
19 gastrointestinal, or cardiovascular systems, though
20 data from one toxicology study suggests that
21 curcumin exhibits a low order of toxicity.

22 In mice, the median lethal dose was

1 estimated to be greater than 2 grams per kilogram.
2 However, curcumin exhibits poor oral
3 bioavailability; thus, this data cannot be
4 extrapolated to guide dose selection of curcumin.

5 In repeat-dose toxicology studies, doses
6 greater than 2 grams per kilogram a day were
7 associated with gastric ulceration or hyperplasia
8 in rodents. In carcinogenicity studies, curcumin
9 was considered equivocally carcinogenic based on an
10 increased rate of hepatocellular adenoma and
11 neoplasm of the small intestine in the mouse, and
12 then an increased rate of clitoral gland adenomas
13 in the rats.

14 Curcumin has been nominated for three
15 medical conditions. Familial adenomatous
16 polyposis, FAP, and its variants are caused by
17 germline mutation in the APC gene. FAP is
18 characterized by the development of hundreds to
19 thousands of colorectal polyps, and the majority of
20 patients are asymptomatic until they develop
21 cancer. The mean age of polyp emergence is
22 16 years.

1 Colorectal cancer occurs in nearly
2 100 percent of individuals if untreated. And given
3 the predictable development of colorectal cancer,
4 treatment is surgical removal of the colon when
5 polyposis develops.

6 Chemopreventive strategies have been
7 studying FAP to delay the development of adenomas.
8 However, none are recommended at this time.
9 Although celecoxib has shown to reduce adenomas in
10 FAP, celecoxib is a COX2 inhibitor with potential
11 serious risks and is not recommended outside of a
12 clinical trial.

13 Oral leukoplakia presents as white patches
14 or plaques of the oral mucosa. Between 1 and
15 20 percent of lesions progress to carcinoma within
16 10 years. Leukoplakia can also be seen in
17 inflammatory conditions not associated with
18 malignancy.

19 The clinical significance of oral
20 leukoplakia depends upon the presence and degree of
21 dysplasia. Patients with high degree of dysplasia
22 require ablation, and for other lesions, the

1 removal of the chronic inflammatory stimuli such as
2 tobacco induces regression of the lesion.

3 The terms "gastric metaplasia," "metaplastic
4 atrophic gastritis" and "atropic gastritis" have
5 been used to describe chronic gastritis, that in
6 addition to inflammation is associated with mucosal
7 metaplasia. There are two main types, autoimmune
8 and environmental.

9 Autoimmune metaplastic atrophic gastritis is
10 associated with an immune response against gastric
11 parietal cells and intrinsic factor. Affected
12 patients can develop pernicious anemia, B12
13 deficiency, hypergastrinemia, achlorydia, iron
14 deficiency, and in later stages, neurologic damage.

15 Patients with autoimmune metaplastic
16 atrophic gastritis are at increased risk for
17 gastric carcinoid tumors and adenocarcinoma.
18 Gastric adenocarcinoma has been reported to develop
19 in up to 3 percent of patients with autoimmune
20 gastritis. However, the risk is difficult to
21 determine as some of the reports come from Asia
22 where the baseline risk of gastric cancer is much

1 higher than in the U.S.

2 There is no treatment for metaplastic
3 atrophic gastritis, and a guideline issued by the
4 American Society for Gastrointestinal Endoscopy
5 suggests that patients at increased risk for
6 gastric cancer, due to either background of family
7 history, may benefit from surveillance, and if
8 high-grade dysplasia is confirmed, gastrectomy
9 could be considered.

10 Curcumin has been studied in multiple small
11 clinical trials in a variety of clinical
12 conditions, including both nonmalignant and
13 malignant conditions. According to published
14 reports, preliminary signs of activity related to
15 curcumin were observed in different conditions.
16 However, despite numerous clinical trials, there is
17 no evidence of its effectiveness.

18 In general, the preliminary signs of
19 activity involve effects on biomarkers that may not
20 be related to clinical benefit or to effects on
21 disease processes observed in uncontrolled or small
22 studies.

1 In these studies of curcumin, exposure was
2 limited by curcumin's poor bioavailability, limited
3 duration of exposure to curcumin, and variety of
4 doses and products used. Most of these studies
5 were small and inconclusive.

6 In most literature reports, it appears that
7 at doses below 8 grams per day and for shorter
8 durations of time, curcumin is well-tolerated.
9 Gastrointestinal adverse events have been reported.
10 However, the safety of curcumin for longer-term use
11 cannot be ascertained.

12 As mentioned before, exposure was limited by
13 curcumin's poor bioavailability and limited
14 duration of exposure to treatment. In addition,
15 there is no established exposure relationship and
16 the potential for prolonged exposure to impurities
17 and drug-drug interactions have not been studied.
18 In vitro data suggests that curcumin loses CYP3A
19 enzymes.

20 Chemopreventive strategies have been studied
21 in patients with FAP to delay the development of
22 adenomas in the gastrointestinal tract, as well as

1 to prevent recurrence of adenomas in the retained
2 rectum of patients after prophylactic surgery with
3 colectomy and ileorectal anastomosis.

4 In a small study published in 2006,
5 5 patients with FAP who had undergone prior
6 colectomy received combinations of curcumin and
7 quercetin orally 3 times a day. The number and
8 size of polyps were assessed at baseline and after
9 therapy.

10 Quercetin is a flavonol that can be found in
11 fruits, vegetables, grains, and is available as a
12 food supplement. The number and size of polyps was
13 reported to have decreased after 6 months of
14 curcumin and quercetin. However, these results
15 need further validation.

16 Weaknesses of the Cruz-Correa study in
17 relation to the consideration in the bulk
18 substances include the following: This was a
19 small, unblinded study, and other reports have
20 shown that a small percentage of diminutive polyps
21 can shrink or completely regress without treatment.
22 The study did not isolate the effect of curcumin.

1 Although the studies stated that patients
2 were instructed not to take nonsteroidal
3 anti-inflammatory drugs, the study did not report
4 on the concomitant use of nonsteroidal
5 anti-inflammatory drugs that have also been
6 reported to have effects on polyps. Finally, the
7 assessment was performed by a single observer
8 without biopsy of the polyps to ensure pathological
9 diagnosis.

10 In a phase 1 study of curcumin as a
11 chemopreventive agent published by Cheng in 2001,
12 although two patients with oral leukoplakia were
13 reported to show signs of improvement, one of the
14 seven patients with oral leukoplakia developed
15 malignancy. Additionally, one of four patients
16 with uterine cervical intraepithelial neoplasia
17 developed malignancy.

18 Although this is a small study, 14 percent
19 of the population with oral leukoplakia and
20 25 percent with uterine cervical intraepithelial
21 neoplasia developed frank malignancy during the
22 short study, raising concerns as the rate of

1 malignancy could theoretically be increased in
2 addition to reduced or having no effect.

3 The experience of curcumin patients'
4 treatment of metaplastic gastritis is limited, and
5 there were no dedicated reports found in the
6 literature. However, in the chemoprevention study
7 conducted by Cheng, one of the six patients with
8 metaplastic gastritis developed gastric cancer
9 during the conduct of the study.

10 For the commissions for which curcumin has
11 been nominated to be included in the list of bulk
12 drug substances that can be compounded in
13 accordance to Section 503A, there is insufficient
14 evidence that curcumin is effective. Furthermore,
15 curcumin use may delay the effective treatment of
16 these conditions.

17 Familial adenomatous polyposis is a serious
18 condition because virtually all patients will
19 develop colon cancer if left untreated. Use of
20 curcumin outside of a clinical trial setting where
21 monitoring of the polyps is regimented may increase
22 the risk of these patients of developing an

1 undetected cancer if they use curcumin in lieu of
2 monitoring.

3 Although not all leukoplakia lesions are
4 precancerous, medical supervision, diagnosis, and
5 biopsies may be needed to determine if a particular
6 lesion is nonmalignant, premalignant, or malignant.
7 Any treatment without clinical monitoring increases
8 the risk of patients to further develop malignant
9 lesions, increasing the morbidity and potentially
10 impairing the curability of an oral cancer.

11 Finally, limited data exists regarding the
12 prolonged administration of curcumin that will be
13 necessary for cancer prevention indications. At
14 least one small trial reported development of
15 malignancies in patients with cervical intrauterine
16 neoplasia, oral leukoplakia, and gastric
17 metaplasia.

18 Therefore, irrespective of any effects on
19 biomarkers, an increased risk of malignancy could
20 not be ruled out. Finally, it's important to
21 communicate that large randomized trials of other
22 antioxidant studies as cancer prevention agents

1 show that the incidence of cancer increase after
2 the administration of the antioxidant substance.

3 In the current study, more than 18,000
4 participants at high risk of lung cancer were
5 randomized to receive beta carotene and vitamin A ,
6 or placebo. The study was stopped prematurely
7 because participants who were randomly assigned to
8 receive the antioxidants were found to have a
9 28 percent increase in incidence of lung cancer and
10 17 percent increase in the incidence of death.

11 Although the results of the SELECT study
12 exploring cancer prevention with vitamin E and
13 selenium in prostate cancer were not as dramatic,
14 the study also failed to demonstrate any benefit,
15 and the incidence of cancer was higher in the group
16 receiving antioxidants.

17 Therefore, we recommend that curcumin not be
18 placed in the list of bulk substances allowed for
19 compounding under Section 503A of the Federal Food,
20 Drug, and Cosmetic Act.

21 **Clarifying Questions**

22 DR. VENITZ: Thank you, Dr. Casak. We have

1 a few minutes for any clarifying questions by the
2 committee. I don't see any arms raised. Okay.
3 Dr. Carome?

4 DR. CAROME: Is it fair to say that -- I
5 asked this question on the last drug -- FDA
6 believes curcumin appears to present safety
7 concerns?

8 DR. CASAK: The analysis I just presented is
9 referencing specifically the strict conditions for
10 which curcumin has been nominated. Our main safety
11 concern in regard to these indications is that by
12 doing this, patients may not be doing what they
13 need to do.

14 DR. VENITZ: Any other questions?

15 (No response.)

16 Okay. Then thank you, Dr. Casak --

17 DR. CUSH: Oh, I have a question. I'm
18 sorry. I have a question. This is Dr. Cush.

19 DR. VENITZ: Go ahead.

20 DR. CUSH: Yes. Can you explain to me,
21 please, why there's no -- first off, why this has
22 been limited to prevention of gastrointestinal

1 malignancies and why there's been no petition for
2 its use in arthritis? Was that not requested, and
3 that's why it's not on the list? But I'm curious
4 with that because this compound gets a lot of use
5 for arthritis.

6 Then secondly, why was there no discussion
7 on the mechanisms of curcumin's effects? I mean
8 you did largely discuss of an antioxidant and
9 phytochemical when there was no discussion
10 regarding its effects on cyclooxygenase, which I
11 think are very clear, and largely its benefits.
12 This is not working as an antioxidant, in my
13 opinion; it's working as a cyclooxygenase
14 inhibitor. Why was that not discussed?

15 DR. CASAK: In regards to the indication, we
16 are discussing the indications for which curcumin
17 has been proposed. That was what our analysis was
18 based on.

19 DR. CUSH: Proposed by compounders or
20 proposed by the FDA?

21 DR. CASAK: It was nominated for the
22 treatment of FAP, oral leukoplakia and gastric

1 metaplasia.

2 DR. CUSH: By whom?

3 MS. AXELRAD: By compounders. I'm sorry.

4 This is Jane Axelrad, Dr. Cush. We solicited
5 nominations -- actually, it wasn't just
6 compounders; it was various trade associations
7 nominated substances, compounders that nominated
8 substances; bulk drug substance producers also
9 nominated substances. We're working off of the
10 nominations that came from a variety of members of
11 the public.

12 The ones that we looked at were the ones
13 that were adequately supported. Although the
14 nomination is one of the nominations for this
15 mentioned, it's used in these other things. There
16 was no literature cited or anything to support its
17 use, so what we looked at were the things that were
18 supported by some kind of literature that would
19 give us something to start with in terms of doing
20 the review.

21 MR. FLAHIVE: This is Jim Flahive. We made
22 the cut largely by if a nomination both listed or

1 proposed a drug for a specific use and supported
2 that use, that was usually what we looked at.

3 DR. CUSH: Again, my concern would be that
4 in the real world, it's getting much larger and
5 wider use despite the limitations of nominations.
6 Again, move on to my other questions regarding why
7 no discussion of curcumin's effect on
8 cyclooxygenase.

9 DR. CASAK: I'll let Dr. Helms answer that
10 question.

11 DR. HELMS: I think we did all of the
12 literature searches ourselves, and we focused more
13 on the safety than mechanism in this case. But
14 many of these botanical type products have multiple
15 potential mechanisms of action, and I think in this
16 case, antioxidant was the one that we found to be
17 most relevant to the indications.

18 DR. CUSH: Again, I would disagree because
19 as you well stated, the efficacy of an antioxidant
20 in ameliorating disease of any kind is almost
21 nonexistent; hence, that's why the research has
22 occurred, which has delineated the effects on COX2

1 for curcumin and actually other phytochemicals as
2 well.

3 DR. HELMS: Well, there are COX2 inhibitors
4 that have been looked at in this indication as
5 Dr. Casak mentioned, so I think that we do have
6 some information on that included in the
7 presentation.

8 DR. CUSH: Okay.

9 DR. VENITZ: One last question.
10 Dr. DiGiovanna?

11 DR. DiGIOVANNA: John DiGiovanna. On the
12 briefing materials we got, I think I have it as
13 page 83, 84 and 85, there's what appears to be the
14 list of what was requested for the drug. There are
15 some indications of arthritis, rheumatoid
16 arthritis, and osteoarthritis, and other issues.

17 So again, I'm a little bit confused as to
18 why we don't have information related to the other
19 indications as kind of Dr. Cush has suggested. It
20 seems that it's only focused on one particular
21 condition here where I think it seems quite obvious
22 that eliminating the standard of care therapy would

1 pose risks to that population.

2 But for other populations, perhaps with
3 arthritis where other drugs might have been
4 contraindicated, it would have been -- I, for one,
5 would have thought it would have been helpful to
6 have a better assessment as whether there were not
7 any studies of efficacy and issues of safety in
8 that population or those populations.

9 DR. VENITZ: Okay.

10 MS. AXELRAD: So when you look at the
11 nomination for this, the ones that were, what is
12 the proposed use for the drug in compounding and
13 the ones that cited articles were FAP, oral
14 leukoplakia, gastrometaplasia, and then is there
15 any other relevant information, and there's a list.

16 Orally, turmeric is used for osteoarthritis,
17 rheumatoid arthritis, dyspepsia, abdominal pain,
18 hemorrhage, diarrhea, flatulence, abdominal
19 bloating, loss of appetite, jaundice, hepatitis,
20 liver and gall bladder conditions, headaches,
21 bronchitis, common cold, and it goes on.

22 Obviously, we were not able to evaluate this

1 for all of those potential indications, so we
2 selected the ones for which there was some support.
3 If someone would like to ask that it be considered
4 for the list for some other use and is willing to
5 provide some support for it, then we could consider
6 it. That's why we opened the two dockets.

7 DR. VENITZ: Okay. Let's move on because we
8 will have a discussion after lunch. Now, we have
9 our nominators giving their presentation. Our
10 first nominator is Dr. Day from Professional
11 Compounding Centers of America.

12 **Nominator Presentation - A.J. Day**

13 DR. DAY: Good morning. My name is
14 A.J. Day. I'm the director of pharmacy consulting
15 with Professional Compounding Centers of America,
16 PCCA, located in Houston, Texas. As a conflict of
17 interest disclosure, we are a chemical wholesaler
18 who does sell MSM.

19 Now, a lot of this is background data that
20 we're covering, so I won't spend a lot of time on
21 it since have had a robust discussion about it
22 within these walls here. These slides here that

1 are labeled "FDA Briefing Information," these are
2 literally copy and paste from the FDA's briefing
3 information that was published a couple of weeks
4 ago. It goes through the stability and
5 well-characterized physical status of MSM and that
6 from the viewpoint of characterization and
7 physicochemical properties, MSM is suitable for use
8 in compounding.

9 Pharmacology, again, FDA does a good job of
10 recognizing that this is naturally found in a lot
11 of the foods that you and I have been consuming for
12 decades, also going through a little bit of the
13 potential mechanism by which it's exerting
14 beneficial effects on osteoarthritis.

15 FDA also does point out the GRAS application
16 and the details from Center for Food Safety and
17 Applied Nutrition and that the CFSAN replied that
18 they had no question regarding the submitter's
19 conclusion that MSM is GRAS for use in foods under
20 the conditions up to levels of 4 grams per kilogram
21 in food bars such as granola bars and energy-type
22 bars at levels up to 30 grams per kilogram.

1 The repeat-dose toxicity, this was the rat
2 study, they had no observed adverse effect level
3 that was noted at greater than 1.5 grams per
4 kilogram and correlating that to a human equivalent
5 dose of 14.5 grams per average 60 kilogram-person
6 per day based on a body surface area comparison.

7 Now, the FDA's analysis did point out some
8 concerns regarding potential toxicity due to
9 transfer of MSM across the blood brain barrier.
10 There were two articles cited. The first one in
11 the toxicokinetic section of the briefing
12 information looked at an article from Magnusun and
13 colleagues at a dose of 500 milligrams per kilogram
14 of radiolabeled MSM, where the sulfur was labeled
15 with the radiolabel tag.

16 They did it on 8 rats. Interestingly, the
17 test was not carried out on all 8 rats. They were
18 only done on 6 of them; 3 rats were in the blood
19 group, 3 from the urine and feces group.

20 The dose that was used represented 3 times
21 the maximum reported dose -- this is the screen
22 shot from the actual article -- 3 times the maximum

1 reported dose in humans of 182 milligrams per
2 kilogram, approximately 5 times the dose of 6 grams
3 per day used in adults in a recent clinical study.
4 So at a significant level, we did see that there
5 were some detections of the radiolabeled MSM or
6 more specifically of the radiolabel.

7 The authors do go on to conclude that while
8 we did note the presence of the radiolabel in the
9 various tissues, including across a blood brain
10 barrier, what they're actually detecting is not
11 MSM. What they're detecting is the radiolabel.
12 And this is a general weakness of radiolabeled
13 studies, which is that you have the risk of the
14 dissociation of that radiolabeled isotope from the
15 parent molecule. So the fact that the administered
16 radio activity remains in the animal's body does
17 not mean it is present as MSM.

18 They have also acknowledged that studies
19 have demonstrated that sulfur from MSM can be
20 incorporated into tissue proteins. This is also
21 substantiated by another article from 1986 also
22 included in the FDA's analysis. Here, where they

1 show that not only is it likely, but almost
2 60 percent, 59 percent of that radiolabel was
3 partly because of incorporation of the radiolabel
4 from the MSM into proteins that have half-life of
5 greater than 1 day.

6 The FDA's conclusion statement from that
7 subsection says that the pharmacology studies have
8 shown that significant levels of MSM are present in
9 the brain following oral administration in humans
10 and rats. The clinical significance is uncertain.

11 Now, the human study that they reference is
12 an article from Lin and colleagues from 2001. That
13 article had 4 patients, 3 of whom were only
14 examined once. And the patient population were
15 patients with Alzheimer's disease, cognitive
16 impairment, stroke, brain tumor, Parkinson's
17 disease, infections, CFS, hepatic and toxic
18 encephalopathies.

19 Now, this study was designed -- it did an
20 MRS study where they administered MSM to certain
21 patients. Some patients had admitted that they had
22 taken -- it was basically an interview style, that

1 they had taken large doses of MSM in the preceding
2 days in current therapy. They essentially analyzed
3 the MRS results to see could they identify peaks,
4 and that's how they determined it.

5 I'm not a neuroscientist of any kind, so I'm
6 going to take the assumption that this is the
7 standard of care for how they're determining these
8 studies to be accurate.

9 Despite the presence of the MSM that this
10 study did find, they did also say that no adverse
11 clinical or neurochemical effects were observed.
12 The second study on rats was the Magnuson study
13 that we previously discussed.

14 From a nonclinical perspective, this is from
15 the FDA's document, there do not appear to be any
16 data suggesting adverse effects. However, the data
17 for oral toxicity is limited, and there are no data
18 for other routes of administration.

19 What are the recommendations per the FDA
20 when they're looking at alternatives? The approved
21 therapies for osteoarthritis and joint pain include
22 acetaminophen, NSAIDs, duloxetine, opioids, and

1 opioid combinations, and all of these therapies
2 carry risk.

3 It is important that we look at some of
4 these components because the criteria set forth for
5 this process of the nominated substances, it looks
6 at four different criteria, physical and chemical
7 characterization. And historical uses of the
8 substance in compounding, those are pretty well
9 established. We've already discussed point 1.
10 Point 3, well, we wouldn't be here talking about it
11 if it hasn't been used historically in compounding.

12 The safety issues raised by the use of the
13 substance, we talked about the nonclinical and the
14 clinical assessment in the human studies as well
15 and the available evidence of effectiveness or lack
16 of effectiveness for this drug product. No single
17 one of these criteria is dispositive. We're
18 looking at all of these things in combination, and
19 failure to meet all of our expectations in one
20 category by itself should not be enough reason to
21 dismiss any of this.

22 When we're looking at the alternatives, I

1 think that that is a very important factor to
2 consider because without access to some of these
3 substances, what are our patients going to be
4 treated with?

5 Again, going back to the historical use of
6 MSM, the bibliography from the FDA includes
7 publications from 35 years ago. The FAERS database
8 does not have significant risks associated. They
9 do identify an increased risk of bleeding,
10 increased INR, and as discussed in our previous
11 comment period, that the data for the denominator
12 on that has not been revealed.

13 What is the risk with the NSAIDs,
14 acetaminophen, duloxetine, or opioids with regards
15 to bleeding risk and INR? What are the
16 interactions with warfarin? As you can see, this
17 data comes from Clinical Pharmacology. It's a
18 common drug reference used in pharmacies across the
19 United States and Canada.

20 The drug-drug interactions between NSAIDs,
21 duloxetine, and acetaminophen are not
22 insignificant, specifically when it comes to

1 anticoagulants and the effect on INR.

2 The recommendation that opioid and opioid
3 combinations be used as a therapy that is safe and
4 effective for the treatment of osteoarthritis would
5 probably not sit well with another government
6 agency. This is from last month's Centers for
7 Disease Control and Prevention, their
8 recommendations for controlling prescriptions of
9 opioids.

10 Non-pharmacologic therapy and non-opioid
11 pharmacologic therapy are preferred for chronic
12 pain, which I think we would all agree that
13 osteoarthritis does fall under. So we have now a
14 recommendation from two government agencies that
15 are conflicting.

16 In addition, let's look at some of the other
17 risks associated with NSAIDs specific to
18 osteoarthritis. This is an article from 2010 where
19 Hauser and colleagues looked -- and I'm going to
20 give you a specific quote from the article.

21 "In osteoarthritis, there's a disruption in
22 the homeostatic state and the catabolic processes

1 of chondrocytes. It is clear from the scientific
2 literature that NSAIDs from in vitro and in vivo
3 studies in both animals and humans have a
4 significantly negative effect on cartilage matrix,
5 which causes an acceleration of the deterioration
6 of articular cartilage in osteoarthritic joints.

7 "The preponderance of evidence shows that
8 NSAIDs have no beneficial effect on articular
9 cartilage in osteoarthritis and accelerate the very
10 disease for which they are most often prescribed
11 and used.

12 "Some of the effects of NSAIDs on the
13 articular cartilage in osteoarthritis include
14 inhibition of chondrocyte proliferation, synthesis
15 of cellular matrix components, glycosaminoglycan
16 synthesis, collagen synthesis, and proteoglycan
17 synthesis. The net effect of all or some of the
18 above is an acceleration of articular cartilage
19 breakdown."

20 I don't typically read slides out loud, but
21 I felt this one was important.

22 Another article that looks specifically not

1 just at NSAIDs but included acetaminophen in
2 end-stage renal disease, this was a 1994
3 publication from New England Journal of Medicine,
4 716 patients. Approximately 8 to 10 percent of the
5 overall incidence of end-stage renal disease was
6 attributable to acetaminophen use. They actually
7 stratified by the quantity of these medications
8 that was used.

9 A cumulative dose of 5000 or more pills
10 containing NSAIDs was also associated with an
11 increased odd of end-stage renal disease, odds
12 ratio of 8.8.

13 The reason that I've taken the time to point
14 out some of these details from these two other
15 studies is that, yes, we do have some options that
16 are commonly used and that are the standards of
17 care. But it must be acknowledged that those are
18 not without risk of their own, both of similar
19 scope that the FDA presented with regards to MSM
20 and beyond.

21 From the FDA's briefing document, they cite
22 a number of trials showing a -- one of their

1 trials, they showed a 25-percent reduction in WOMAC
2 pain score; another one that showed a mean pain
3 decrease of 21 percent of the same, and that there
4 were trends in all studies in favor of MSM in
5 physical function, which means our patients are
6 actually telling us, and we're actually able to
7 observe an improvement in their physical function.

8 Based on minimal evidence of efficacy, the
9 possibility of a potential serious interaction with
10 anticoagulants and risk of bleeding and the
11 availability of approved alternatives -- well, I
12 think that we've done a good job of having a
13 discussion on what is that actual risk, that
14 potential serious interaction risk, and what is the
15 safety profile of some of the approved
16 alternatives. They're great medications. We all
17 have them in our homes, but they are not without
18 risk of their own.

19 What is happening in the real world? We
20 know that MSM is commonly available. We know that
21 we can go into any grocery store, into any corner
22 drug store and to nutrition stores and buy MSM by

1 the truckload. In the world of compounding, it is
2 not used monotherapy. If you need it monotherapy,
3 you can go buy something like that over the
4 counter.

5 In the world of compounding, it is used as
6 an adjunctive medication, and it is important that
7 we have appropriate screening in place for these
8 patients. If it's not available as a prescription
9 medication as an option, then we lose that ability
10 to appropriately screen and counsel patients.

11 Typically, the combination therapies include
12 glucosamine and chondroitin, but most commonly with
13 an NSAID. As was very well stated by the FDA
14 regarding the differences between dietary
15 supplements and a compounded medication, it cannot
16 be combined with an NSAID and still maintain its
17 status as a dietary supplement. This would really
18 tie the hands of your prescribers, as well as your
19 treating team.

20 There are over 1600 products containing MSM
21 sold in North America. There are 12 that claim
22 USP, and those are verified to meet the compendial

1 standards of USP. Here is a quick screenshot from
2 the doctor we're all familiar with, Dr. Google.
3 You can see the various combinations that are often
4 used with MSM in the manufactured CGMP dietary
5 supplements. There are monographs both for the
6 chemical, as well as for the tablets in the current
7 version of USP.

8 Now, something that was very interesting in
9 the discussion that came out earlier this morning
10 is this notion that health or disease claims are
11 made for compounds, and that is the scope with
12 which we are evaluating the substances. The FDA
13 asked about how these materials are used in
14 compounding. That is the scope with which the
15 submissions were made.

16 When you have MSM being submitted, the line
17 on the form said something to the effect, how is it
18 commonly used or what are the anticipated uses? I
19 don't remember the specific verbiage, but it was
20 not saying what is the indication for this. When
21 these nominations were submitted, it was never
22 indicated -- or never meant to be an indication.

1 To phrase that another way, for the
2 substances that you all have voted yes on and that
3 FDA has recommended that a substance be added to
4 the list, is that saying that the yes vote for
5 N-acetyl-D-glucosamine or Dibutyl squarate are
6 indication approvals?

7 I would argue no, that is not the intent of
8 FDA; that is not the intent of this committee. We
9 must remind ourselves that when we're voting on
10 these things, we're not giving them an approved
11 indication.

12 The presence on the positive list, on the
13 bulk drug substance list, does not give it a
14 de facto indication of any sort. That is not in
15 the DQSA H.R. 3204, nor is it in any of the
16 documents set forth by FDA.

17 Placement of any of these substances on the
18 list is not an indication approval. It means that
19 with receipt of a valid patient-specific
20 prescription, a compounding pharmacist can work
21 with that physician to fulfill the needs of that
22 patient. Thank you.

1 DR. VENITZ: Okay. Thank you. The next
2 nominator presentation is from Dr. Gruber.

3 **Nominator Presentation - Christopher Gruber**

4 DR. GRUBER: My name is Chris Gruber. I'm
5 with Fagron Group. I would like to provide the
6 disclaimer that we sell MSM with our company.

7 Thank you, Dr. A.J. Day. I'd like to
8 supplement his discussion about MSM, looking at the
9 brief overview of the GRAS notification of MSM
10 submitted by Bergstrom Nutrition in 2007, which
11 also had an FDA response.

12 The notification provided an assessment by
13 Bergstrom Nutrition for a potential total MSM
14 supplementation from all sources, including the
15 dietary supplementation of opti-MSM, which was the
16 name of the product proposed, averaging 2.9 grams
17 per day up to 4.8 grams a day at the 90th
18 percentile.

19 Both foods and supplements containing MSM
20 were discussed, so there's a lot of food and
21 supplements on the market currently. I actually
22 got a full page from the FDA review. The most

1 compelling information is from Kim et al., which
2 was discussed earlier, where 50 arthritis subjects
3 received MSM at a dose of 100 milligrams per
4 kilogram per day for 12 weeks, noting there were no
5 significant ADRs.

6 There were actually no abnormal changes in
7 clinical chemistry, hematology, urinalysis,
8 parameters for MSM ingestion, no changes in
9 complete blood counts, differential white blood
10 cell counts, hepatic and renal functions, lipid
11 profiles, BMI, vitals, stool occult tests,
12 swelling, and tendonitis in the knees.

13 Related to safety, the GRAS notification
14 included animal studies, which showed an LD50 range
15 of 2 grams per kilogram up to 20 grams per
16 kilogram, where there were actually no significant
17 adverse effects. But there actually was occurrence
18 of death in one rat.

19 In the actual FDA review, it was stated
20 there were no safety pharmacology studies found in
21 literature for MSM on the impact of CNS and
22 respiratory systems. However, it was noted in the

1 GRAS notification studies for both of those in
2 humans in the GRAS dossier, and I'd like to read
3 just a quick summary of these.

4 On the CNS effects in 2001, they
5 investigated levels of MSM in the brains of
6 individuals, both healthy and with memory loss,
7 following daily administration of 1 to 3 grams of
8 MSM for various periods of time. There was
9 actually no adverse clinical or neurochemical
10 effects of MSM.

11 It was stated from a nonclinical perspective
12 that data for oral toxicity is limited, and
13 actually Dr. Day had stated this as well. There
14 was no data for other routes of administration.

15 I did want to point out that in the GRAS
16 notification by Bergstrom that there was
17 information on use of a topical ointment in rats
18 with no irritation. There was actually information
19 about intranasal use in rats with no irritation.
20 There were actually some ocular studies in albino
21 rabbits where there was a slight irritation, but it
22 resolved in 72 hours. There was an intradermal

1 study in Guinea pigs where no ADRs were actually
2 reported.

3 In the FDA review, it was stated that there
4 was no systemic pharmacokinetic data for MSM.
5 However, there is information on the serum levels
6 and urinary excretions of MSM as a metabolite of
7 DMSO.

8 In the GRAS notification, in a human
9 clinical study, Egorin et al. 1998 investigated
10 plasma concentrations and pharmacokinetics of DMSO
11 and its metabolites that result from delivery of
12 stem cell preparations. The infusions lasted for
13 20 to 120 minutes. Plasma concentrations of MSM
14 were noted, and the urinary excretions of MSM were
15 noted, as well as for DMSO.

16 Also, in another study, the oral
17 administration of DMSO at doses of 1 gram per
18 kilogram to 6 human subjects, the peak
19 concentrations of MSM were noted after 72 to 96
20 hours. The serum levels were noted, as well as the
21 urinary excretions in that. In summary, the
22 pharmacokinetics of MSM in DMSO, which is a parent

1 compound of MSM have been studied.

2 It was stated there was not literature
3 describing topical administration of MSM in the FDA
4 review. However, under FDA guidelines -- and this
5 was discussed earlier -- you may compound with an
6 FDA-approved chemical or component of an
7 FDA-approved drug where there may not be any data
8 on other routes of administration.

9 In the FDA's response to GRAS notification,
10 there was only a request for clarification of
11 discrepancies related to the daily average
12 consumption and the parts per million in milk.
13 That was the only concerns they had initially.

14 The FDA concluded there could be significant
15 issues with MSM in patients using anticoagulants
16 relative to the FAERS reporting. I wanted to read
17 this statement from the FDA website. I know we
18 talked about occurrence, but there were a couple
19 other items listed on the FDA website that weren't
20 mentioned.

21 This is the statement, "First, there is no
22 certainty that for a reported event, adverse event

1 or medication error, that was actually due to the
2 product as far as causality, the FDA does not
3 require that a causal relationship between a
4 product and the event be proven. And the report
5 does not always contain enough detail to properly
6 evaluate an event."

7 Now, I will tell you that regarding
8 anticoagulants, my spouse is a pharmacist at the
9 VA, and she actually manages Coumadin clinics.
10 Now, I'm not a professional by association, but I
11 will tell you in the process that she describes and
12 what I've seen as a pharmacist in practice, there
13 are a lot of items that you have to be aware of
14 when taking warfarin or Coumadin therapy. And you
15 have to be aware of how those ingredients affect
16 your INR in measuring those levels on a weekly or
17 monthly basis.

18 In the FDA's response to the GRAS, which
19 they did provide a formal response in 2007, they
20 had no further clarifications under the intended
21 conditions for use. The FDA has intended that it
22 is the responsibility of Bergstrom Nutrition to

1 ensure the food ingredients that are marketed are
2 safe, focusing on the word "marketed."
3 However -- there were a few comments made
4 earlier -- a pharmacist cannot compound with MSM
5 under the direct supervision of a provider or
6 prescriber.

7 After making these statements, I would like
8 to recommend including MSM on the list because of
9 the benefit it offers in compounding. I will say,
10 as an additional disclaimer, that I did take my
11 glucosamine chondroitin with MSM this morning when
12 I woke up. And that's all.

13 **Adjournment**

14 DR. VENITZ: Okay. Thank you, Dr. Gruber.
15 That does conclude our session, and we are going to
16 break for lunch now. The meeting is going to
17 reconvene at 1:30 sharp. Enjoy your lunch.

18 (Whereupon, at 12:32 p.m., the morning
19 session was adjourned.)
20
21
22