SOPP 8001.6: Procedures for Parallel Scientific Advice with European Medicines Agency (EMA)

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	Scope

I. Purpose

The purpose of this document is to describe the policies and procedures to be used by Center for Biologics Evaluation and Research (CBER) staff when considering and/or undertaking Parallel Scientific Advice (PSA) with the European Medicines Agency (EMA).

II. Scope

The scope of this document is the formal program known as *PSA* in which a sponsor seeks parallel scientific advice from FDA and EMA on issues related to the development phase of a new product. The products eligible for this process specific to the EMA-CBER interactions are: cell therapies, gene therapies, tissue engineered products (Advanced Therapy Medicinal Products), vaccines, and plasma derivatives.

III. Background

- **A.** On September 17, 2004, the EMA and the FDA agreed to undertake a pilot program to provide parallel scientific advice (PSA) and initiated of the pilot program on January 1, 2005. The success of the pilot led to the indefinite extension of the PSA program on March 13, 2006.
- **B.** For the FDA, the PSA aligns most closely to pre-IND meetings, although it is possible that PSA may be appropriate at later stages of product development. A

sponsor submits questions to both agencies in order to receive scientific advice representing the outcome of joint scientific deliberations between the two agencies. The agencies confer prior to meeting with the sponsor. During the sponsor meeting, each agency provides responses to the questions. Separate written responses are provided by each agency at the conclusion of the PSA.

- C. The benefits of these interactions include:
 - 1. an increased dialogue between the two agencies and sponsors at various points of the lifecycle of a new product,
 - 2. a deeper understanding of the bases of scientific advice, and
 - **3.** an opportunity to optimize product development and avoid unnecessary replication of testing or unnecessary divergence in testing methodologies.
- **D.** These meetings are conducted under the auspices of the confidentiality arrangement between the European Commission, the EMA, and FDA and as set forth in the FDA Staff Manual Guide *SMG 2830.3: Sharing Non-Public Information with Foreign Government Officials.*

IV. Definitions

- **A. Agencies' Liaisons -** refers to the FDA and EMA central points of contact to whom Sponsors submit requests for PSA.
- **B. Parallel Scientific Advice (PSA) -** refers to an EMA-FDA program that oversees the exchange of views on scientific issues during the development phase of eligible human drugs and biologic products.
- C. Prescription Drug User Fee Act (PDUFA) A United States law enacted in 1992, which is periodically reviewed and revised, authorizing FDA to collect fees from companies that apply for approval and market certain human drug and biological products. The fees are used to hire review staff and for other related drug and biologic review purposes so that application review timeline goals can be met.
- **D. Scientific Advice Working Party (SAWP)** a standing working party to the Committee of Human Medicinal Products (CHMP) at the EMA. The SAWP team assigned to the PSA will be a multidisciplinary group of experts with similar composition to the FDA review team. **Note:** The SAWP is comprised of experts from EU member states and is convened once a month for 3-4 days.
- **E. Sponsor** refers to (a) the "sponsor" of an Investigational New Drug Application (IND) in the United States, (b) the "applicant" that submits a New Drug Application (NDA) or Biologics License Application (BLA) in the United States, or (c) a potential marketing authorization applicant (MAA) under the marketing authorization process in the European Union.

V. Policy

- **A.** The PSA process is voluntary and initiated at the sponsor's request. A PSA may be suggested to the sponsor by either the EMA or FDA as a possible mechanism for interaction.
- **B.** The PSA should focus primarily on specific questions or issues involving the development of an eligible product for which the sponsor desires to have further scientific input from both EMA and FDA.
- **C.** A PSA is intended to address a single set of questions submitted by a sponsor and should not be viewed as an ongoing series of consultations.
- **D.** The PSA takes place under the provisions of the confidentiality commitments between the FDA and EMA and with the sponsor's authorization.
- E. Each agency will provide, according to its usual procedures, independent advice to the sponsor on the questions posed during the PSA. Sponsors should not expect to receive the same recommendations from both agencies regarding product development issues or marketing applications that have undergone PSA. While a potential beneficial outcome of PSA is increased convergence of advice, the two agencies' advice may differ. It is anticipated that following a PSA, sponsors should have a clearer understanding of the agencies' respective requirements and perspectives with regard to the development program discussed, and, if divergent, the reasons for the divergence.
- **F.** Both agencies remain committed to meeting domestic process and review goals and timeframes. As envisioned, the PSA procedures should not adversely affect either agency's ability to meet formal domestic performance expectations. Therefore, each agency shall be cognizant of the other's formal domestic performance expectations and be as flexible as possible in scheduling PSA meetings to fulfill those requirements.
- **G.** The PSA Product Office Lead should assure that the sponsor identifies a single Point of Contact (POC) for the PSA.
- **H.** The relevant CBER product office will have a "PSA Product Office Lead" who is responsible for coordinating the PSA per office procedure. An office may choose to have an established designated lead, or to identify a specific lead with each request.
- I. If the CBER product office is contacted directly by the sponsor, the product office should notify the CBER Associate Director for International Affairs (ADIA), and the ADIA will undertake further appropriate communication.
- **J.** A decision by the CBER product office on whether to initiate a PSA or not should be made within 14 days of CBER receipt of the PSA meeting request.

- K. PSA meetings will generally occur via teleconference or videoconference. On rare occasions, staff from one agency may travel to the other agency for such meetings. Such travel should be at the expense of the agency for which the traveler is employed. Typically, meetings to be scheduled for each PSA will include:
 - 1. Internal meeting with FDA participants only.
 - **2.** One joint scientific meeting with the SAWP to discuss the questions submitted by the sponsor.
 - **3.** The concluding meeting between the SAWP, the FDA, and the sponsor after which the scientific advice is provided according to each agency's process timelines.
- L. Meetings with the SAWP will need to be held on dates that conform to its schedule. The CBER Foreign Regulatory Communications Coordinator (FRCC) will provide the SAWP calendar to the product office PSA Lead to facilitate scheduling. In addition, due to time differences, meetings with the SAWP must start between 8:00 a.m. and 12:00 p.m. Eastern Time.
- M. CBER staff making reference in a review to any non-public information shared by foreign government officials under FDA's confidentiality commitments must provide appropriate reference information in the review such that future readers know the source of information is confidential. The source document or information itself should not be included in the review file, but rather a memorandum should be included which states the document or information was shared under FDA's confidentiality commitments. The memorandum should include the date the source document or information was shared and state that the document is archived in the CBER FRCC Confidential Foreign Communications Database titled the Agency Information Management System (AIMS) Record Case Management (RC) Module.

VI. Responsibilities

A. Liaisons for FDA and EMA

- **1.** Contacts the primary POC in CBER (ADIA) for further management of each PSA request.
- Communicates final decision to sponsor on whether request is accepted or denied.
- Works with primary CBER POC and CBER PSA Product Office Lead to provide technical advice, facilitation, and logistical support throughout the PSA.

B. CBER Immediate Office of the Director (IOD)

- 1. Associate Director for International Affairs (ADIA)
 - **a.** Oversees the PSA procedure within CBER. The ADIA is supported by the CBER Foreign Regulatory Communications Coordinator (FRCC).
- 2. Foreign Regulatory Communications Coordinator (FRCC)
 - **a.** In conjunction with the PSA lead in the relevant product office and the EMA/FDA Liaisons, the FRCC is responsible for executing the procedure.
 - **b.** Secures sponsor authorization to permit a comprehensive inter-agency exchange of all information relevant to the subject product, specifically including trade secret information (as defined by SMG 2830.3).
 - **c.** Ensures the authorization is reviewed for adequacy per established procedures governing confidentiality arrangements.
 - **d.** Coordinates with a designated PSA lead in the relevant product office (see below).

C. CBER Offices

- 1. The relevant product office identifies a PSA Product Office Lead.
- 2. Ensures the office tracks the PSA using the appropriate CBER database. [PSA Product Office Lead]

VII. Procedures

A. Request for a Meeting

- 1. Forward any request that pertains to a CBER-regulated product to CBER's ADIA. [FDA Europe Office Liaison to EMA (Liaison)].
- 2. Confirm PSA requests were sent simultaneously to the designated Agencies' Liaisons. Any questions regarding a PSA meeting request submission should be referred to the Agencies' Liaisons [Listing in Appendix A]. [CBER FRCC]

B. Assessing request for acceptance

- Refer the meeting request for the PSA to the appropriate product office (either the established PSA Product Office Lead or the Office Director). [CBER FRCC]
- 2. Assess the request within 14 days of CBER receipt to determine whether to undertake the PSA. [Product Office]

- a. Requests for a PSA can be denied based upon timing and/or workload constraints or appropriateness of the product for the PSA procedure. If a sponsor's request for parallel scientific advice is not granted, the Office Director or the PSA Product Office Lead should contact the EMA/FDA Liaisons with a copy to the CBER FRCC.
- **b.** If FDA decides to accept a PSA request, the process below is initiated.
- **3.** Communicate the final decision to the EMA/FDA Liaisons and notify the CBER FRCC. [Product Office]

C. The conduct of the PSA

- 1. Contact the product office PSA Lead [CBER FRCC]
 - **a.** If a product office has a permanent designated lead for all PSAs, the FRCC will contact that individual.
 - **b.** If a product office does not have a permanent designated lead, the FRCC will notify the Office Director of the request in order to identify a PSA Lead for the request under consideration.
- 2. Obtain sponsor authorization to undertake the PSA. [CBER FRCC]
- Confer to outline the appropriate steps for managing the PSA once the request is accepted by the EMA and the FDA. [Product Office PSA Lead and CBER FRCC]
 - **a.** These steps include determining responsibilities for scheduling meetings/teleconferences and information exchanges for the specific PSA.
 - **b.** The PSA meeting integrates into the regular SAWP meeting/review process. It is intended that the FDA and SAWP will hold a scientific discussion of the PSA questions during the regular SAWP meeting that takes place at approximately "Day 30."
 - **c.** The concluding meeting with the sponsor and the two Agencies will coincide with the SAWP meeting at approximately "Day 60" of its established process (see Reference 5).
- 4. Upload minutes for the internal and external meetings in the appropriate CBER regulatory system through CBER Connect. [Product Office PSA Lead]
- 5. CBER Review Memos: [Product Office PSA Lead]
 - **a.** Confirm that CBER staff referencing any non-public information shared by foreign government officials under FDA's confidentiality commitments

- provide appropriate reference information in a review memo to ensure future readers know the source of information is confidential.
- b. The source document or information itself should not be included in the review file, but rather a memorandum should be included which states the document or information was shared under FDA's confidentiality commitments.
- c. The memorandum should include the date the source document or information was shared and state that the document is archived in the CBER FRCC Confidential Foreign Communications Database titled AIMS/RC.

VIII. Appendix

A. Appendix A: Point of Contacts for FDA/EMA/PSA meetings

IX. References

- **A.** References below can be found on the Internet:
 - 1. Prescription Drug User Fee Act (PDUFA):
 - 2. General Principles EMA-FDA Parallel Scientific Advice Meetings Program
 - 3. SOPP 8101.1: Regulatory Meetings with Sponsors and Applicants for Drugs and Biological Products
 - **4.** Staff Manual Guide (SMG) 2830.3 Sharing of Non-Public Information with Government Officials
 - **5.** <u>European Medicines Agency Guidance for Companies requesting Scientific</u> Advice and Protocol Assistance

X. History

Written/ Revised	Approved By		Version Number	Comment
1	iviartin, ivi5,	January 12, 2023		Updated to current procedures
Monser	N/A	December 11, 2020	4	Technical Revision for retirement of EDR and replacement with CBER Connect and to replace database with system

Written/ Revised	Approved By	Approval Date	Version Number	Comment
Monser	N/A (technical change reviewed by Job Aid Coordinator)		3	NO CONTENT CHANGE: Technical Update to fix typos, contact info in App A, broken hyperlinks, and to update font and references section.
Judith Arcidiacono, M.S. Judith Badoo, M.S. Joan Wilmarth Blair, M.A.	Robert A. Yetter, PhD.	Nov 15, 2013	2	Revision to incorporate new procedures
Joan Wilmarth Blair, M.A.	Robert A. Yetter, PhD.	November 13, 2006	1	First issuance of this SOPP

SOPP 8001.6: Appendix A Point of Contacts for FDA/EMA/PSA meetings

Agencies' Liaisons:

FDA Europe: <u>US-FDA-EUR@FDA.HHS.GOV</u>

EMA International: EMAINTERNATIONAL@EMA.EUROPA.EU

CBER's Associate Director for International Affairs: MICHELLE.LIMOLI@FDA.HHS.GOV

SOPP 8001.6: Appendix A