

# **Guidance for Industry and FDA Staff: Submissions for Postapproval Modifications to a Combination Product Approved Under a BLA, NDA, or PMA**

## ***DRAFT GUIDANCE***

**This guidance document is being distributed for comment purposes only.**

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*Additional copies are available from:*

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<http://www.fda.gov/CombinationProducts/default.htm>.

For questions regarding this draft document contact the Office of Combination Products, Office of Special Medical Programs in the Office of the Commissioner, Dr. Patricia Love, 301-796-8933 or [combination@fda.gov](mailto:combination@fda.gov).

**U.S. Department of Health and Human Services  
Food and Drug Administration  
Office of Combination Products  
Office of Special Medical Programs  
Office of the Commissioner**

**January 2013**

*Contains Nonbinding Recommendations*

*Draft — Not for Implementation*

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**TABLE OF CONTENTS**

<b>I.</b>	<b>INTRODUCTION.....</b>	<b>1</b>
<b>II.</b>	<b>BACKGROUND .....</b>	<b>2</b>
<b>III.</b>	<b>WHAT TYPE OF SUBMISSION TO PROVIDE WHEN MAKING A CHANGE TO AN APPROVED COMBINATION PRODUCT? .....</b>	<b>3</b>
<b>IV.</b>	<b>ILLUSTRATIONS BY TYPE OF CHANGE BEING MADE .....</b>	<b>8</b>
<b>V.</b>	<b>HOW CAN I DISCUSS MY OPTIONS WITH FDA? .....</b>	<b>10</b>
<b>VI.</b>	<b>WHERE CAN I OBTAIN ADDITIONAL INFORMATION? .....</b>	<b>11</b>

1                                   **Guidance for Industry and FDA Staff:<sup>1</sup>**  
2                                   **Submissions for Postapproval Modifications to a**  
3                                   **Combination Product Approved Under a BLA, NDA, or PMA**  
4                                   **(Draft)**  
5

6 This draft guidance, when finalized, will represent the Food and Drug Administration's (FDA's)  
7 current thinking on this topic. It does not create or confer any rights for or on any person and  
8 does not operate to bind FDA or the public. You can use an alternative approach if the approach  
9 satisfies the requirements of the applicable statutes and regulations. If you want to discuss an  
10 alternative approach, contact the FDA staff responsible for implementing this guidance. If you  
11 cannot identify the appropriate FDA staff, call the appropriate number listed on the title page of  
12 this guidance.

13  
14  
15 **I. INTRODUCTION**

16 This document provides guidance to industry and FDA staff on the underlying principles  
17 to determine the type of marketing submission that may be required for postapproval  
18 changes to a combination product, as defined in 21 CFR 3.2(e), that is approved under  
19 one marketing application, i.e., a biologics license application (BLA), a new drug  
20 application (NDA), or a device premarket approval application (PMA).

21 This guidance supplements existing guidance documents developed by the Center for  
22 Biologics Evaluation and Research (CBER), the Center for Devices and Radiological  
23 Health (CDRH), the Center for Drug Evaluation and Research (CDER), and the Office of  
24 Combination Products (OCP).

25 This guidance does not address changes to combination products that are not approved  
26 under a BLA, NDA or PMA (e.g., those cleared solely under a device premarket  
27 notification submission<sup>2</sup> or those marketed under an over-the-counter drug monograph<sup>3</sup>).  
28 Nor does this guidance address changes to combination products that were approved  
29 under more than one marketing application. Further, while this guidance does address  
30 the type of submission to provide when making a change to a constituent part of a  
31 combination product approved under one marketing application, it does not address the  
32 scientific or technical content to provide in any such submission.

33 FDA's guidance documents, including this guidance, do not establish legally enforceable  
34 responsibilities. Instead, guidances describe the Agency's current thinking on a topic and  
35 should be viewed only as recommendations, unless specific regulatory or statutory

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<sup>1</sup> This guidance has been prepared by the Office of Combination Products (OCP) in the Office of Special Medical Programs, Office of the Commissioner, in cooperation with the Center for Biologics Evaluation and Research (CBER), the Center for Drug Evaluation and Research (CDER), and the Center for Devices and Radiological Health (CDRH) at the Food and Drug Administration.

<sup>2</sup> Device premarket notification submissions are also referred to as 510(k) submissions.

<sup>3</sup> See 21 CFR Part 330.

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36 requirements are cited. The use of the word *should* in Agency guidances means that  
37 something is suggested or recommended, but not required.

38

39

### 40 **II. BACKGROUND**

41

42 As defined in 21 CFR 3.2(e), a combination product is a product comprised of any  
43 combination of a drug and a device; a biological product and a device; a drug and a  
44 biological product; or a drug, device, and a biological product.<sup>4</sup> Under Section 503(g)(1)  
45 of the Federal Food, Drug, and Cosmetic Act (FD&C Act), a combination product is  
46 assigned to a center (CBER, CDER, or CDRH) with primary jurisdiction (the lead center)  
47 for premarket review and postmarket regulation. The lead center assignment is based on  
48 a determination of the primary mode of action (PMOA) of the combination product or  
49 other defined regulatory criteria when the PMOA cannot be determined with reasonable  
50 certainty.<sup>5</sup> Regardless of center assignment, in most instances FDA may regulate the  
51 entire combination product under one type of marketing application (e.g., one BLA,  
52 NDA, or PMA).<sup>6</sup> This one application would include all necessary information to  
53 support the approval of the combination product as a whole, including each of its  
54 constituent parts (drug, device, and/or biological product).<sup>7</sup>

55

56 For a combination product that is approved under one application, there may be  
57 uncertainty on the part of the application holder in determining the appropriate regulatory  
58 pathway for submitting a postmarket submission for a change to a constituent part or to  
59 the combination product as a whole.<sup>8</sup> The FD&C Act,<sup>9</sup> the Public Health Service Act  
60 (PHS Act),<sup>10</sup> and FDA's associated regulations<sup>11</sup> contain provisions describing when a

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<sup>4</sup> *Combination product* includes: (1) A product comprised of two or more regulated components, i.e., drug/device, biologic/device, drug/biologic, or drug/device/biologic, that are physically, chemically, or otherwise combined or mixed and produced as a single entity; (2) Two or more separate products packaged together in a single package or as a unit and comprised of drug and device products, device and biological products, or biological and drug products; (3) A drug, device, or biological product packaged separately that according to its investigational plan or proposed labeling is intended for use only with an approved individually specified drug, device, or biological product where both are required to achieve the intended use, indication, or effect and where upon approval of the proposed product the labeling of the approved product would need to be changed; e.g., to reflect a change in intended use, dosage form, strength, route of administration, or significant change in dose; or (4) Any investigational drug, device, or biological product packaged separately that according to its proposed labeling is for use only with another individually specified investigational drug, device, or biological product where both are required to achieve the intended use, indication, or effect. 21 CFR 3.2(e).

<sup>5</sup> 21 CFR 3.2(m) and 3.4(a), (b). See also Final Rule for *Definition of Primary Mode of Action of a Combination Product*, published August 25, 2005, 70 Fed. Reg. 49848, accessible at <http://www.fda.gov/OHRMS/DOCKETS/98fr/05-16527.pdf>.

<sup>6</sup> In some instances FDA may require two or more marketing applications for a combination product. 21 CFR 3.4(c). Further, as appropriate, FDA may accept two marketing applications upon request by the applicant(s).

<sup>7</sup> See Section 503(g)(2) of the FD&C Act.

<sup>8</sup> For purposes of this document, changes to the combination product are assumed to not affect the primary mode of action, the lead center assignment or the underlying type of marketing application for the combination product.

<sup>9</sup> Sections 505, 506A, and 515(d) of the FD&C Act.

<sup>10</sup> Section 351 of the PHS Act.

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61 postmarket submission is required for a change to an approved, stand-alone<sup>12</sup> drug,  
62 device, or biological product or its manufacturing process.<sup>13</sup> As a general matter, these  
63 provisions set forth similar criteria for determining when a postapproval submission is  
64 required; e.g., a prior approval submission is generally required for a product change that  
65 could affect safety or effectiveness.<sup>14</sup> These provisions do not, however, expressly  
66 address the criteria for when, how, and what type of submission to submit for a change to  
67 a constituent part of an approved combination product. The intent of this guidance  
68 document is to provide clarity in the postapproval change requirements and consistency  
69 in the type of postmarket submission to provide for a change to a combination product  
70 approved under one application (BLA, NDA, or PMA), regardless of which agency  
71 center has lead jurisdiction for the combination product.

72  
73

### 74 **III. WHAT TYPE OF SUBMISSION TO PROVIDE WHEN MAKING A** 75 **CHANGE TO AN APPROVED COMBINATION PRODUCT?**

76

77 As stated above, a combination product is comprised of different constituent parts. These  
78 constituent parts retain their regulatory identity as a drug, device or biological product.  
79 Therefore, if a change is made to any constituent part of the combination product that  
80 would have required a postmarket submission to FDA if the constituent part were a stand-  
81 alone product, then a postmarket submission is required for the combination product. In  
82 addition, a postmarket submission would also be required for the combination product if  
83 a change to any of the constituent parts would otherwise trigger the requirements  
84 associated with the application type used for approval of the combination product. In  
85 cases where the regulatory identity of the constituent part differs from the approved  
86 application type for the combination product, and a change is made that would require a  
87 postmarket submission to FDA, the requirement for submitting information about the  
88 change to the agency is generally satisfied with one postmarket submission to the original  
89 application. The type of submission to provide for the change will depend on the type of  
90 application used to obtain approval of the combination product. For example, a change to  
91 the device constituent part of a combination product approved under an NDA should be  
92 reflected in the appropriate postmarket NDA submission and be submitted to that NDA.  
93 In some cases, it may be easier to first identify the type of submission typically associated  
94 with the constituent part before determining what type of submission is required to the  
95 original application that was used for approval of the combination product. To aid in this  
96 determination, tables are provided in this document to generally align the corresponding  
97 postmarket submissions for changes to a constituent part of a combination product  
98 approved under a BLA, NDA, or PMA.

99

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<sup>11</sup> 21 CFR 314.70, 601.12, and 814.39.

<sup>12</sup> For purposes of this document, the term “stand-alone” refers to an individual drug, device, or biological product that is not part of a combination product.

<sup>13</sup> The types of submissions describing a change to an approved product include, but are not limited to, a new original application, a prior approval supplement, a changes being effected supplement, and an annual or periodic report.

<sup>14</sup> For purposes of this document, the term change or modification is used interchangeably to apply to a postapproval or postmarket change to an approved application or approved product.

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100 The following steps outline the process for determining which type of submission to  
101 provide for a postmarket change to a constituent part of a combination product approved  
102 under a BLA, NDA, or PMA.

103

- 104 1. Identify the type of premarket application used to obtain approval of the  
105 combination product (NDA, BLA, or PMA).
- 106
- 107 2. Identify the type of postapproval submission that ordinarily would have been  
108 submitted for the modification(s), if the constituent part(s) were marketed as a  
109 stand-alone product. For a device constituent part, apply the appropriate device  
110 criteria in determining what type of submission to FDA would ordinarily have  
111 been submitted because of a change to the device constituent part.<sup>15</sup> For a  
112 biological product or drug constituent part, apply the appropriate biological  
113 product and drug criteria, respectively.
- 114
- 115 3. If the original application type used for approval of the combination product (step  
116 1 above) is the same as that customarily used for the constituent part being  
117 changed, then submit the postapproval submission identified in step 2. If not,  
118 then proceed to step 4.
- 119
- 120 4. Use the tables below as guidance in determining the appropriate postapproval  
121 change submission type for the combination product. The tables correlate the  
122 submission type typically used for the changed constituent part as identified in  
123 step 2 with the appropriate submission type for the combination product based on  
124 the original application under which the combination product was approved.

125

126 Table 1, page 6 identifies the types of NDA or BLA submissions to submit when making  
127 a change to a device constituent part of a combination product approved under an NDA  
128 or BLA. Column 1 identifies the type of PMA submission that would customarily be  
129 submitted for a change in the device constituent part if it were a stand-alone device  
130 approved under a PMA.<sup>16</sup> Column 2 identifies the types of NDA or BLA submissions to  
131 submit for the change in the device constituent part of the combination product.<sup>17</sup>

132

133 Table 2, page 7 identifies the types of PMA submissions to submit when making a  
134 change to a biological product/drug constituent part of a combination product approved  
135 under a PMA. Column 1 provides information on both BLA and NDA submissions.  
136 Specifically, it identifies the types of NDA submissions that would customarily be

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<sup>15</sup> For example, if the stent material of a PMA-approved drug eluting stent is changed, determine whether such a change would require a real-time PMA supplement, a 180-day PMA supplement, a panel-track PMA supplement, or an original PMA.

<sup>16</sup> See sections 515 and 737 of the FD&C Act, 21 CFR 814.39, and FDA Guidance for *Modifications to Devices Subject to Premarket Approval (PMA) - The PMA Supplement Decision-Making Process* (2008), at <http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM089360.pdf>.

<sup>17</sup> This document does not address combination products approved with an ANDA under Section 505(j) of the FD&C Act. For such products, applicants should consider whether a postmarket change to a device constituent part would be permissible under the ANDA.

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137 submitted for a change if the drug constituent part were a stand-alone drug approved  
138 under an NDA.<sup>18</sup> It also identifies the types of BLA submissions that would customarily  
139 be submitted for a change to the biological product constituent part if it were a stand-  
140 alone biological product licensed under a BLA.<sup>19</sup> Column 2 identifies the types of PMA  
141 submissions to submit when the change is in the biological product/drug constituent part  
142 of a combination product approved under a PMA.

143

144 To use these tables, first refer to relevant provisions in the FD&C Act, FDA regulations,  
145 and FDA guidance on the type of postmarket change being made to the constituent part to  
146 help you determine the type of submission ordinarily required for such a change. For a  
147 list of potentially applicable guidance documents, see Section VI of this document. You  
148 can then use the tables to identify the type of corresponding submission to provide for the  
149 combination product.

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(Continue to next page)

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<sup>18</sup> See FD&C Act Section 505, 21 CFR 314.70, and FDA Guidance for *Changes to an Approved NDA or ANDA* (2004), at <http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm077097.pdf>. Also, see FDA Guidance for *Contents of a Complete Submission for the Evaluation of Proprietary Names* (2010), at <http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM075068.pdf>.

<sup>19</sup> See 21 CFR 601.12 and FDA Guidance for *Changes to an Approved Application: Biological Products* (1997), at <http://www.fda.gov/downloads/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInformation/Guidances/Blood/UCM170166.pdf>.

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<b>Table 1: Type of NDA/BLA Submission for a Change in a Device Constituent Part of a Combination Product Approved under an NDA/BLA</b>		
<b>If the Device Constituent Part Were a Stand-Alone Device Approved under a PMA and the Change Would Have Required the Following Submission</b>	<b>Then Submit Information on the Device Change Using This Type of NDA/BLA* Submission for the Combination Product</b>	
PMA Original	<b>NDA/BLA Original</b>	
PMA Panel-Track Supplement (New indication/population, without any other change to the constituent parts, supported by new clinical data and the original preclinical data)	<b>Prior Approval Supplement (Efficacy)</b>	
PMA 180-day Supplement <ul style="list-style-type: none"> <li>• Design</li> <li>• Manufacturing site change</li> <li>• Labeling change including nomenclature</li> </ul> (And with a change from the next column)	Design change and labeling change supported by new preclinical and/or limited confirmatory clinical data	<b>Prior Approval Supplement (Efficacy)</b>
	Changes supported by limited confirmatory data (i.e., clinical bioequivalence or bioavailability data)	<b>Prior Approval Supplement (Manufacturing)</b>  (With or without labeling changes)
	Manufacturing site change not requiring any clinical data	
	Significant labeling change that does not qualify for a Special PMA Supplement - Changes Being Effected, does not change the indication, and does not include a design change	<b>Prior Approval Supplement (Labeling)</b>
PMA Real-Time Supplement (Design or labeling change that does not require clinical data and for which the data provided fall within only one scientific discipline, e.g., electrical engineering, microbiology, or sterilization)	<b>Prior Approval Supplement (Manufacturing or Labeling)</b>	
30-day Notice (Manufacturing process or method change only)	<b>30-day Changes Being Effected</b>	
Special PMA Supplement - Changes Being Effected	<b>Changes Being Effected</b>	
PMA Periodic Report	<b>Annual Report</b>	
<b>*Time lines and FDA-industry interactive procedures will be those of the NDA/BLA</b>		

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<b>Table 2: Type of PMA Submission for a Change in a Biological Product/Drug Constituent Part of a Combination Product Approved under a PMA</b>		
<b>If the Biological Product/Drug Constituent Part Were a Stand-Alone Biological Product/Drug Approved under a BLA/NDA and the Change Would Have Required the Following Submission</b>	<b>Then Submit Information on the Biological Product/Drug Change Using This Type of PMA* Submission for the Combination Product</b>	
BLA Original; NDA Original (Section 505(b)(1) or (b)(2)) (New biological product, new drug, or new formulation with new clinical data and new preclinical data)	<b>PMA Original</b>	
<b>Prior Approval Supplement – Efficacy</b>	New indication/population, without any other change to the constituent parts, supported by new clinical data and the original preclinical data	<b>Panel-Track Supplement</b>
	Same indication with manufacturing change in drug/biological product requiring clinical data	<b>180-day Supplement</b>
<b>Prior Approval Supplement – Manufacturing</b>	Drug/biological product manufacturing change requiring only bioequivalence or bioavailability clinical data	<b>180-day Supplement</b>
	Drug/biological product manufacturing and related labeling change that does not require any type of clinical or preclinical (animal) data	<b>180-day Supplement or Real-Time Supplement (depending on amount and complexity of data)</b>
Prior Approval Supplement – Labeling (When the labeling change does not rely on a clinical trial and is not related to a manufacturing change)	<b>180-day Supplement or Real-Time Supplement (depending on amount and complexity of data)</b>	
30-day Changes Being Effected (Manufacturing process or method change only)	<b>PMA 30-day Notice</b>	
Changes Being Effected (Manufacturing or Labeling)	<b>Special PMA Supplement - Changes Being Effected</b>	
Annual Report	<b>PMA Periodic Report</b>	
<b>*Time lines and FDA-industry interactive procedures will be those of the PMA</b>		

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### IV. ILLUSTRATIONS BY TYPE OF CHANGE BEING MADE

This section provides examples of some of the more significant changes that may be made to constituent parts of a combination product (i.e., changes that may require prior approval from FDA). The types of submissions that such changes may require, depending upon the submission type used to obtain approval of the combination product, are identified. These recommendations are based on relevant statutory and regulatory provisions as well as relevant CDER, CDRH, and CBER guidance documents (see Section VI of this document).

1. Certain changes in the combination product device constituent part (e.g., those that result in a combination product new indication for use, new clinical effects, or in a modified analyte and indication/patient population for an *in vitro* diagnostic) customarily require new preclinical and clinical data to provide support for safety and effectiveness.<sup>20</sup> Generally, for any such changes that do not affect the primary mode of action, select the submission type to match the application type used to obtain approval of the combination product:
  - a. PMA Original<sup>21</sup>
  - b. NDA Original<sup>22</sup>
  - c. BLA Original
2. Changes in the drug constituent part substance, drug constituent part production process, quality controls, equipment, or facilities that affect controlled release or drug particle size or have a substantial potential to have an adverse effect on the identity, strength, quality, purity, or potency of the drug constituent part.<sup>23</sup> Such changes include those that may affect the sterility assurance of the drug constituent part, such as process changes for sterile drug substances and sterile packaging components.<sup>24</sup> Generally, for any such change, select the submission type to match the application type used to obtain approval of the combination product:
  - a. NDA Prior Approval Supplement

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<sup>20</sup> In some instances the change in the device constituent part may result in a new combination product.

<sup>21</sup> Ordinarily, changes to a device that require new preclinical and clinical data are submitted in an original PMA as explained in FDA guidance. FDA Guidance, *Modifications to Devices Subject to Premarket Approval (PMA) - The PMA Supplement Decision-Making Process* (2008) (see Section IV.A), at <http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM089360.pdf>.

<sup>22</sup> For more information on the type of original NDA submissions, you may wish to refer to the FDA Draft Guidance, *Applications Covered by Section 505(b)(2)*, at <http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm079345.pdf>.

<sup>23</sup> 21 CFR 314.70(b).

<sup>24</sup> FDA Guidance, *Changes to an Approved NDA or ANDA* (2004) (see Section VII.B), at <http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm077097.pdf>.

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- 192                                   b. BLA Prior Approval Supplement  
193                                   c. PMA 180-day Supplement  
194  
195                                   3. Modified chemical formulation of the device constituent part (not a  
196                                   chemical that would be considered a drug constituent part of the  
197                                   combination product), hardware or software modification of the device  
198                                   constituent part, or other design modification to the device constituent part  
199                                   (without also changing the indication or patient population) for which only  
200                                   new preclinical testing and/or limited confirmatory clinical data are  
201                                   necessary to demonstrate reasonable assurance of safety and effectiveness  
202                                   of the modified device constituent part.<sup>25</sup> Generally, for any such change,  
203                                   select the submission type to match the application type used to obtain  
204                                   approval for the combination product:  
205  
206                                   a. PMA 180-day Supplement  
207                                   b. BLA Prior Approval Supplement  
208                                   c. NDA Prior Approval Supplement  
209  
210                                   4. Changes in the biological product constituent part, production process,  
211                                   quality controls, equipment, facilities, or responsible personnel that have a  
212                                   substantial potential to have an adverse effect on the identity, strength,  
213                                   quality, purity, or potency of the product.<sup>26</sup> Generally, for any such  
214                                   change, select the submission type to match the application type used to  
215                                   obtain approval for the combination product:  
216  
217                                   a. BLA Prior Approval Supplement  
218                                   b. NDA Prior Approval Supplement  
219                                   c. PMA 180-day Supplement  
220  
221                                   5. Changes in indication or in patient population (without any other change  
222                                   to the combination product itself or to any constituent part, except for  
223                                   relevant changes to the labeling) that require substantial clinical data to  
224                                   provide reasonable assurance of safety and effectiveness for the change  
225                                   but either no or very limited new preclinical testing. Generally, for any  
226                                   such change, select the submission type to match the application type used  
227                                   to obtain approval for the combination product:  
228  
229                                   a. PMA Panel-Track<sup>27</sup>

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<sup>25</sup> See Section 737(4)(C) of the FD&C Act and 21 CFR 814.39(a)(6); see also FDA Guidance, *Modifications to Devices Subject to Premarket Approval (PMA) - The PMA Supplement Decision-Making Process* (2008) (see Section IV.C), at <http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM089360.pdf>.

<sup>26</sup> 21 CFR 601.12(b).

<sup>27</sup> See Section 737(4)(B) of the FD&C Act and 21 CFR 814.39(a)(1); see also FDA Guidance, *Modifications to Devices Subject to Premarket Approval (PMA) - The PMA Supplement Decision-Making Process* (2008) (see Section IV.B), at

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- 230 b. NDA Prior Approval Supplement
- 231 c. BLA Prior Approval Supplement
- 232

233 The preceding tables and illustrations provide correlations between NDA, BLA, and  
234 PMA submissions for a change to a single constituent part of a combination product  
235 approved under a single application. When changes are made to multiple constituent  
236 parts, the recommendations in Section III, above, still apply for each change. If the  
237 applicable submission requirements for each change do not match (e.g., one change  
238 requires a prior approval supplement and another requires a changes being effected  
239 supplement), then the type of submission should be that associated with the most  
240 significant change being submitted. For example, a manufacturer of a drug eluting stent  
241 approved under a PMA would like to modify the design of the stent and delete a test for  
242 the drug to comply with an official compendium that is consistent with FDA statutory  
243 and regulatory requirements. In isolation, the change in the design of the stent would  
244 generally require the submission of a PMA 180-day supplement, whereas the change in  
245 the test to comply with an official compendium for the drug would generally be  
246 submitted in an NDA Changes Being Effected-30 day supplement. In this case, when  
247 submitted together, the manufacturer should submit the PMA 180-day supplement for  
248 both changes.

249

250 FDA cautions that this document provides information only on the type of submission  
251 that should be made by the application holder when making a change to a constituent part  
252 of a combination product approved under a BLA, NDA, or PMA. It does not address the  
253 type and amount of information to include in each submission. Finally, FDA reminds  
254 industry that the recommendations in this guidance document do not affect other  
255 requirements that may apply to the application type used to obtain approval of a  
256 particular combination product.

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### **V. HOW CAN I DISCUSS MY OPTIONS WITH FDA?**

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260

261 FDA recognizes that this guidance provides general recommendations and that the tables  
262 provided above are intended as useful tools, but may not provide the applicable  
263 correlation in all cases. There may be added complexity based on certain types of  
264 combination products. Further, FDA recognizes that it may not be possible to isolate the  
265 change of one constituent part from another constituent part (e.g., those meeting the  
266 definition in 21 CFR 3.2(e)(1) or if one constituent part activates or changes the other  
267 constituent part). FDA encourages applicants to anticipate the type of postapproval  
268 changes that they wish to make and to develop protocols to help establish comparability  
269 of the modifications in methodology or products to the original approved combination  
270 product. Further, FDA encourages industry to discuss with FDA the type of information  
271 that may be necessary to address the change to the constituent part, including whether  
272 and how this change may affect the other constituent part(s) and the combination product

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273 as a whole; and any alternative approaches for submission types the applicant may  
274 propose.

275  
276 To discuss possible postmarket changes to combination products, as well as the type of  
277 information and type of submission to provide to FDA, applicants should request a  
278 meeting with the intercenter review team. The meeting request should be sent to the lead  
279 center that approved the original application, with a cover letter requesting inclusion of  
280 representatives from the consulting center(s). OCP may attend such a meeting as well.  
281 The meeting request should include background material to support any proposed  
282 approach.

283

284

### **285 VI. WHERE CAN I OBTAIN ADDITIONAL INFORMATION?**

286

287 OCP is available as a resource to industry and FDA review staff throughout the lifecycle  
288 (assignment, development, premarket review and postmarket regulation) of a  
289 combination product. OCP can be reached at (301) 427-1934 or by email at  
290 [combination@fda.gov](mailto:combination@fda.gov). In addition, OCP maintains an updated list of FDA guidance  
291 documents that industry may find helpful in the development of their products. The list is  
292 available at OCP's Internet Website at  
293 <http://www.fda.gov/CombinationProducts/default.htm>. Each center also maintains a  
294 webpage for guidance documents and information on the types of submissions addressed  
295 in this guidance document.

296

297 In considering possible changes to constituent parts and their potential to affect the safety  
298 and effectiveness of the approved combination product, the following FDA webpages  
299 may be useful. These webpages include information on requesting meetings with FDA:

300

- 301 • BLA Therapeutic Biologic Applications;  
302 <http://www.fda.gov/Drugs/DevelopmentApprovalProcess/HowDrugsareDevelopedandApproved/ApprovalApplications/TherapeuticBiologicApplications/default.htm>  
303  
304
- 305 • NDA webpage;  
306 <http://www.fda.gov/Drugs/DevelopmentApprovalProcess/HowDrugsareDevelopedandApproved/ApprovalApplications/NewDrugApplicationNDA/default.htm>  
307  
308
- 309 • PMA webpage;  
310 <http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/HowtoMarketYourDevice/PremarketSubmissions/PremarketApprovalPMA/default.htm>  
311  
312
- 313 • BLA webpage;  
314 <http://www.fda.gov/BiologicsBloodVaccines/DevelopmentApprovalProcess/BiologicalLicenseApplicationsBLAProcess/default.htm>  
315  
316  
317

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- 318 • Drug and Therapeutic Biologic Labeling website;  
319 <http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/LawsActs>  
320 [andRules/ucm084159.htm](http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/LawsActs)  
321
- 322 • PDUFA reauthorization performance Goals and Procedures Fiscal Years 2012  
323 through 2017;  
324 [http://www.fda.gov/downloads/ForIndustry/UserFees/PrescriptionDrugUserFee/U](http://www.fda.gov/downloads/ForIndustry/UserFees/PrescriptionDrugUserFee/UCM270412.pdf)  
325 [CM270412.pdf](http://www.fda.gov/downloads/ForIndustry/UserFees/PrescriptionDrugUserFee/UCM270412.pdf)  
326
- 327 • FDA and Industry Actions on Premarket Approval Applications (PMAs): Effect  
328 on FDA Review Clock and Goals, October 15, 2012;  
329 [http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDo](http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089733.htm)  
330 [cuments/ucm089733.htm](http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089733.htm)  
331

332 In addition, the following FDA guidance documents, which focus on postmarket  
333 modifications to regulated articles, may help applicants in assessing which type of  
334 postapproval submission is typically required for various types of changes and may be  
335 helpful when applying Tables 1 and 2 of this document:  
336

- 337 • *Changes to an Approved Application: Biological Products*;  
338 [http://www.fda.gov/downloads/BiologicsBloodVaccines/GuidanceComplianceRe](http://www.fda.gov/downloads/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInformation/Guidances/Blood/UCM170166.pdf)  
339 [gulatoryInformation/Guidances/Blood/UCM170166.pdf](http://www.fda.gov/downloads/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInformation/Guidances/Blood/UCM170166.pdf)  
340
- 341 • *Modifications to Devices Subject to Premarket Approval (PMA) - The PMA*  
342 *Supplement Decision-Making Process* (2008);  
343 [http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/G](http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM089360.pdf)  
344 [uidanceDocuments/UCM089360.pdf](http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM089360.pdf)  
345
- 346 • *Real-Time Premarket Approval Application (PMA) Supplements* (2006);  
347 [http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/G](http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089612.pdf)  
348 [uidanceDocuments/ucm089612.pdf](http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089612.pdf)  
349
- 350 • *30-day Notices, 135-Day Premarket Approval (PMA) Supplements and 75-Day*  
351 *Humanitarian Device Exemption (HDE) Supplements for Manufacturing Method*  
352 *or Process Changes* (2011);  
353 [http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/G](http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM080194.pdf)  
354 [uidanceDocuments/UCM080194.pdf](http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM080194.pdf)  
355
- 356 • *Changes to an Approved NDA or ANDA* (2004);  
357 [http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformatio](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm077097.pdf)  
358 [n/Guidances/ucm077097.pdf](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm077097.pdf)  
359
- 360 • *Changes to an Approved Application: Biological Products: Human Blood and*  
361 *Blood Components Intended for Transfusion or for Further Manufacture* (2001);  
362 [http://www.fda.gov/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInf](http://www.fda.gov/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInformation/Guidances/Blood/ucm076729.htm)  
363 [ormation/Guidances/Blood/ucm076729.htm](http://www.fda.gov/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInformation/Guidances/Blood/ucm076729.htm)

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365 • *Demonstration of Comparability of Human Biological Products, Including*  
366 *Therapeutic Biotechnology-derived Products* (1996);  
367 [http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidance](http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidance/ucm122879.htm)  
368 [s/ucm122879.htm](http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidance/ucm122879.htm)

369

370 • *Changes to an Approved Application for Specified Biotechnology and Specified*  
371 *Synthetic Biological Products* (1997);  
372 [http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformatio](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM124805.pdf)  
373 [n/Guidances/UCM124805.pdf](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM124805.pdf)

374

375 • *Q10 Pharmaceutical Quality System* (2009);  
376 [http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformatio](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm073517.pdf)  
377 [n/Guidances/ucm073517.pdf](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm073517.pdf)

378

379 • *Q8, Q9, and Q10 Questions and Answers(R4)* (2010);  
380 [http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformatio](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM210822.pdf)  
381 [n/Guidances/UCM210822.pdf](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM210822.pdf)

382

383 • *Cooperative Manufacturing Arrangements for Licensed Biologics* (2008);  
384 [http://www.fda.gov/downloads/BiologicsBloodVaccines/GuidanceComplianceRe](http://www.fda.gov/downloads/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInformation/Guidances/General/UCM069908.pdf)  
385 [gulatoryInformation/Guidances/General/UCM069908.pdf](http://www.fda.gov/downloads/BiologicsBloodVaccines/GuidanceComplianceRegulatoryInformation/Guidances/General/UCM069908.pdf)

386

387 Finally, applicants may refer to the following FDA draft guidance documents for  
388 additional information. When finalized, these will provide FDA policy on these subjects.

389

390 • *CMC Postapproval Manufacturing Changes Reportable in Annual Reports;*  
391 *(Draft 2010);*  
392 [http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformatio](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM217043.pdf)  
393 [n/Guidances/UCM217043.pdf](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM217043.pdf)

394

395 • *Annual Reports for Approved Premarket Approval Applications (PMA) (Draft*  
396 *2006);*  
397 [http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/G](http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089398.pdf)  
398 [uidanceDocuments/ucm089398.pdf](http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089398.pdf)

399

400 • *Public Availability of Labeling Changes in “Changes Being Effected”*  
401 *Supplements (Draft 2006);*  
402 [http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformatio](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm075091.pdf)  
403 [n/Guidances/ucm075091.pdf](http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm075091.pdf)