

# **Navigating Challenges in Drug Manufacturing: Common Process Deficiencies and Pre-Approval Inspection Observations**

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# Learning Objectives

- Describe the common process deficiencies associated with major withhold recommendations for generic drug applications
- Describe the common pre-approval inspection deficiencies associated with major withhold recommendations for generic drug applications

# USA Marketed Generic Drugs



- Generics and biosimilars: 90 percent of all U.S. prescriptions but less than 18 percent of spending (1)
- 2019 GAO-19-565 Report: 12% of generic applications approved in the first review cycle from FY15 to FY17
- FDA posted 88, 119, 91, product-specific guidance in years 2021, 2022, and 2023 respectively (2)
- 18% of generic applications approved in the first review cycle from FY22 to FY24 (3)

# CRL Deficiencies

- Deficiencies Communicated in CRL
- Deficiencies Classified as Major or Minor
- Major Amendment: 6 or 8 or 10 months depending on various factors
- Minor Amendment: 3 months

(4)

# Challenge Question #1

**The review timeline for amendments in response to major deficiencies is:**

- A. 180 days
- B. 9 months or 18 months
- C. 6 or 8 or 10 months
- D. 3 months

# Major CRL Deficiencies



- Categories are listed in FDA, “ANDA Submissions - Amendments to Abbreviated New Drug Applications Under GDUFA - Guidance for Industry.” September 2024.
- Process: Guidance lists 10 major deficiency categories
- Facilities:
  - “One or more facilities were found inadequate”
  - “The facility was not clearly identified in Form FDA 356h...”

(4)

# Collection and Analysis of Data



- Limited to FY23 Generic Drug Applications
- First Review Cycle CRL, Major: 125 applications
- Major Process Deficiencies
- Major Facility Deficiencies
  - Categorized

# Major CRL Manufacturing Process Deficiencies for FY23 by Dosage Form



|  |  | Liquid,<br>parenteral | Liquid, otic,<br>ophthalmic,<br>nasal,<br>inhalation | Semi-Solid,<br>topical | Solid, tablet,<br>capsule, film,<br>oral powder,<br>insert |
|--|--|-----------------------|--|------------------------|--|
| Manufacturing<br>Process<br>Deficiencies | New batches needed to support<br>commercial scale-up | 3                     | -  | -                      | -  |
|  | PERLS  | 2                     | -  | 1                      | -  |
|  | New batches needed for<br>formulation change         | 1                     | -  | -                      | -  |

- The results represent 7 applications (Total of 125 applications for CRL-Major)
- Process Equipment-Related Leachables (PERLS)



# Challenge Question #2

**For FY23, only 7 applications were associated with process deficiencies:**

- A. True
- B. False

# Major CRL Manufacturing Process Deficiencies for FY23 by Dosage Form



|  |  | Liquid,<br>parenteral | Liquid, otic,<br>ophthalmic,<br>nasal,<br>inhalation | Semi-Solid,<br>topical | Solid, tablet,<br>capsule, film,<br>oral powder,<br>insert |
|--|--|-----------------------|--|------------------------|--|
| Manufacturing<br>Process<br>Deficiencies | New batches needed to support<br>commercial scale-up | 3                     | -  | -                      | -  |
|  | PERLS  | 2                     | -  | 1                      | -  |
|  | New batches needed for<br>formulation change         | 1                     | -  | -                      | -  |

Dosage Forms: Only Liquid, parenteral and Semi-Solid, topical

# Resources for Major Manufacturing Process Deficiencies for FY23



- New batches needed to support commercial scale up
  - Product Specific Guidance (PSG)
  - Guidance for Industry ANDAs: Stability Testing of Drug Substances and Products Questions and Answers, May 2014
- Process Equipment-Related Leachables (PERLS)
  - Video: Generic Drugs Forum (GDF) 2024: Regulatory Considerations to Enhance Generic Drug Access-Day 2, Pt 3
  - Slides: Successful Practices for Pharmacology/Toxicology Justification in ANDAs SBIA 2024: Regulatory Considerations to Enhance Generic Drug Access

# Facility Deficiencies

# Major Facility Deficiencies by Dosage Form (FY23)



|   |  | Liquid,<br>parenteral | Liquid, otic,<br>ophthalmic,<br>nasal,<br>inhalation | Semi-Solid,<br>topical | Solid, tablet,<br>capsule, film,<br>oral powder,<br>insert |
|---|--|-----------------------|--|------------------------|--|
| Manufacturing<br>Facility<br>Deficiencies | GMP inspection observations                                  | 41                    | 13   | 4                      | 38   |
|   | Pre-approval inspection<br>observations                      | 10                    | -  | -                      | 12   |
|   | Facility not ready for inspection                            | 1                     | -  | -                      | 1  |
|   | Lack of quality information for<br>device component facility | -                     | 1  | -                      | -  |

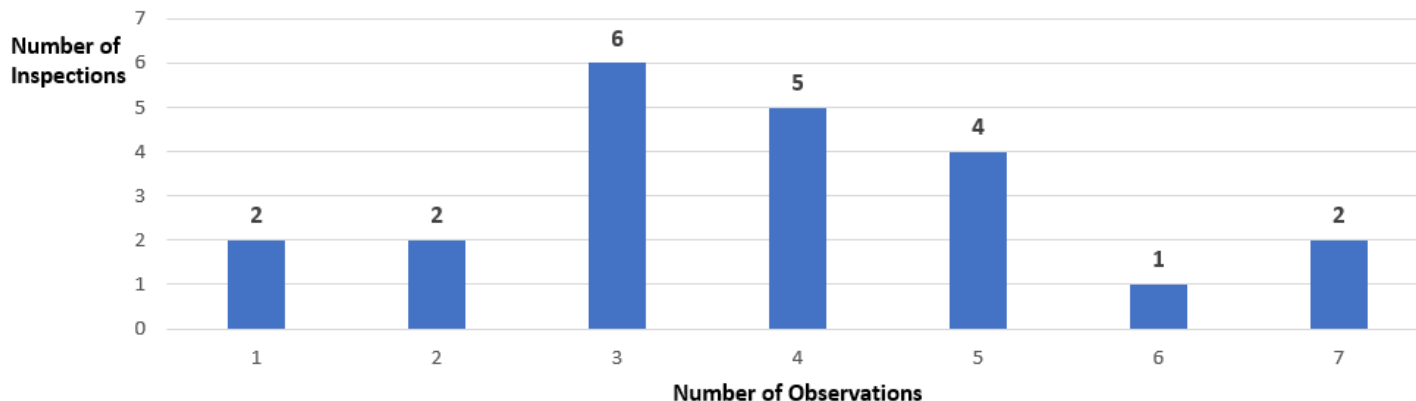
Total of 22 Applications for PAI Observations, 3 applications excluded due to API facilities

[fda.gov/cdersbia](https://www.fda.gov/cdersbia)

# PAI Observations for Major Facility Deficiencies (FY23)



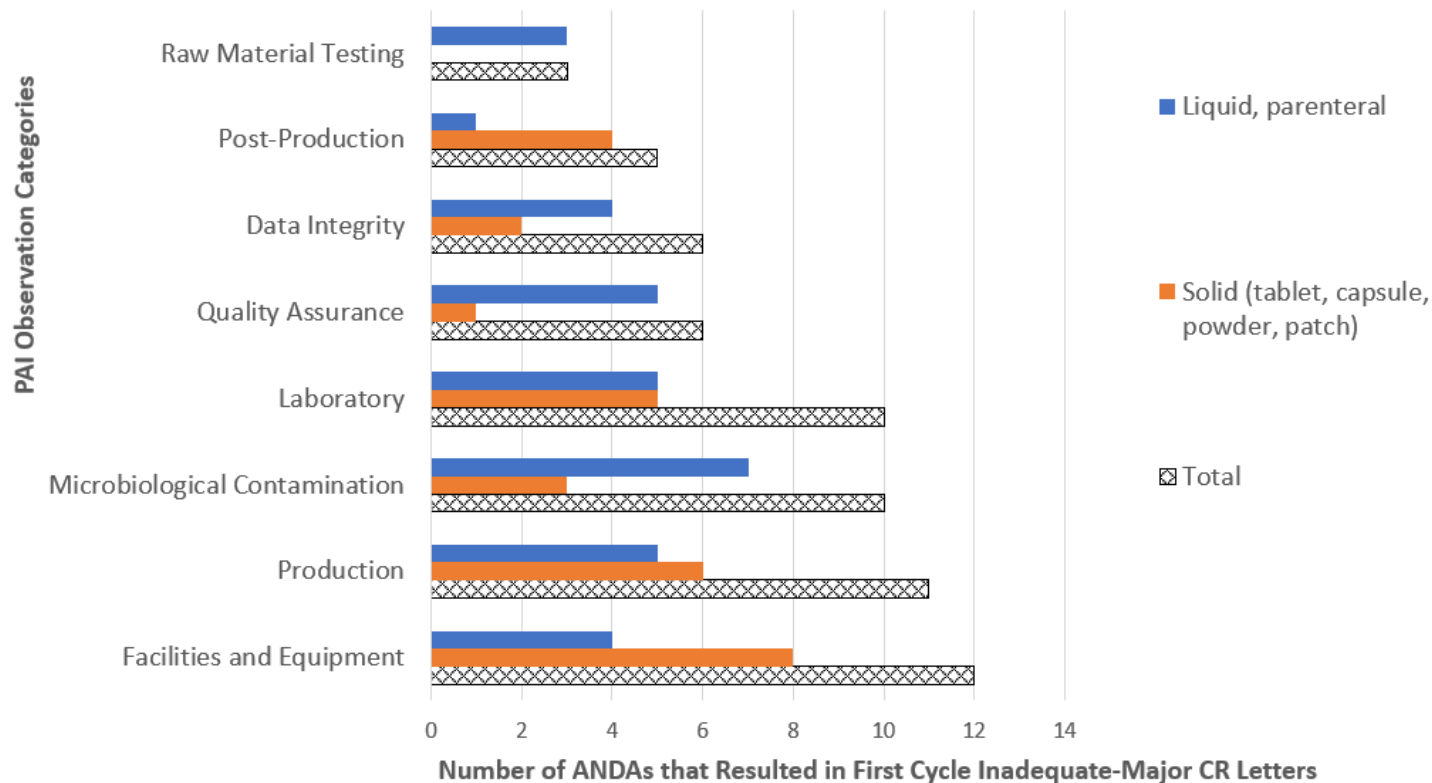
**Number of Observations Cited for PAIs Associated with CRL-  
Major Facility Deficiencies (FY23)**



Total of 22 Applications for PAI Observations, 3 applications excluded due to API facilities

[fda.gov/cdersbia](https://www.fda.gov/cdersbia)

## PAI Observations from FY23 First Cycle ANDA Inadequate-Major CR Letters by Dosage Form



|   | Sub-Category   | Liquid,<br>parenteral |
|---|--|-----------------------|
| Quality Assurance                       | Training are Inadequate or Not Followed  | 1                     |
|   | Inadequate Investigations, Corrective and Preventative Actions (Excluding OOS Investigations)                  | 5                     |
| Laboratory                              | Microbiological Testing Procedures are Inadequate or Not Followed  | 1                     |
|   | Microbiological Contamination, Test Result Failures, OOS Investigation   | 1                     |
|   | Chemical and Physical Testing Procedures are Inadequate or Not Followed  | 1                     |
|   | Chemical and Physical Results, Test Result Failures, OOS Investigation   | 3                     |
|   | Laboratory Equipment Cleaning and Maintenance Procedures are Inadequate or Not Followed                        | 0                     |
| Causes of Microbiological Contamination | Microbiological Controls, Procedures, Environmental Monitoring are Inadequate or Not Followed                  | 5                     |
|   | Facility Design Does Not Support Aseptic Conditions  | 2                     |
|   | Lack of Microbiological Data to Support Manufacturing Steps  | 5                     |
|   | Cleaning and Maintenance of Facilities and Equipment Does Not Adequately Prevent Microbiological Contamination | 2                     |
| Production Procedures and Development   | Lack of Data to Support Manufacturing Steps  | 3                     |
|   | Deficient In-Process Controls for Manufacturing Steps  | 2                     |
|   | Visual Inspection Program  | 0                     |



|                                       | Sub-Category   | Solid<br>(tablet, capsule,<br>powder, patch) |   |
|---------------------------------------|--|--|---|
| Laboratory                            | Microbiological Testing Procedures are Inadequate or Not Followed                        | 2  |   |
|                                       | Microbiological Contamination, Test Result Failures, OOS Investigation                   | 0  |   |
|                                       | Chemical and Physical Testing Procedures are Inadequate or Not Followed                  | 2  |   |
|                                       | Chemical and Physical Results, Test Result Failures, OOS Investigation                   | 3  |   |
|                                       | Laboratory Equipment Cleaning and Maintenance Procedures are Inadequate or Not Followed  | 1  |   |
| Facilities and Equipment              | Equipment is Not Qualified or Not Available  | 6  | ← |
|                                       | Cleaning and Maintenance Procedures are Inadequate or Not Followed                       | 4  | ← |
|                                       | Water System Deficiencies (may be both an equipment problem and a contamination problem) | 1  |   |
| Production Procedures and Development | Lack of Data to Support Manufacturing Steps  | 4  | ← |
|                                       | Deficient In-Process Controls for Manufacturing Steps                                    | 5  | ← |
|                                       | Visual Inspection Program  | 3  |   |

# Top 3 Categories / Sub-Categories for PAI- Major Facility Deficiencies (FY23)



- Liquid, Parenteral Drug Products:
  - Inadequate Investigations, Corrective and Preventative Actions (Excluding OOS Investigations)
  - Microbiological Controls, Procedures, Environmental Monitoring are Inadequate or Not Followed
  - Lack of Microbiological Data to Support Manufacturing Steps
- Solid, (tablet, capsule, film, powder) Drug Products:
  - Equipment is Not Qualified or Not Available
  - Cleaning and Maintenance Procedures are Inadequate or Not Followed
  - Deficient In-Process Controls for Manufacturing Steps
  - Lack of Data to Support Manufacturing Steps

# Challenge Question #3



**For FY23, what was the most frequent PAI observation sub-category associated with a CRL due to major process deficiencies for Solid dosage forms:**

- A. Equipment not qualified or not available
- B. Facility Design Does Not Support Aseptic Conditions
- C. Lack of Data to Support Manufacturing Steps
- D. Facility Design Does Not Support Aseptic Conditions

# Summary



- Process Deficiencies: Liquid, parenteral and Semi-Solid
  - New batches needed to support commercial scale up
  - Process Equipment-Related Leachables (PERLS)
- PAI Facility Observations: Liquid, parenteral and Solid
  - Investigation, Microbiological Controls, Microbiological Data
  - Equipment is Not Qualified or Not Available
- Limited to FY23 First Cycle Major CRL actions for Generic Drug Products

# Questions?

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# References

- 1- Association for Accessible Medicines, The U.S. Generic & Biosimilar Medicines Savings Report September 2023
- 2- Food and Drug Administration, Office of Generic Drugs 2023 Annual Report. 2024.
- 3- Food and Drug Administration, Generic Drugs Program Monthly and Quarterly Activities Reports (FY2022-FY2024)
- 4- Food and Drug Administration, ANDA Submissions - Amendments to Abbreviated New Drug Applications Under GDUFA - Guidance for Industry. September 2024.

