

Recommendations to Reduce the Risk of Transmission of *Mycobacterium tuberculosis* (Mtb) by Human Cells, Tissues, and Cellular and Tissue-Based Products (HCT/Ps)

Draft Guidance for Industry

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1 **Recommendations to Reduce the Risk of Transmission of**
2 ***Mycobacterium tuberculosis* by Human Cells, Tissues, and Cellular**
3 **and Tissue-Based Products (HCT/Ps)**

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9 *This draft guidance, when finalized, will represent the current thinking of the Food and Drug*
10 *Administration (FDA or Agency) on this topic. It does not establish any rights for any person*
11 *and is not binding on FDA or the public. You can use an alternative approach if it satisfies the*
12 *requirements of the applicable statutes and regulations. To discuss an alternative approach,*
13 *contact the FDA staff responsible for this guidance as listed on the title page.*

16 **I. INTRODUCTION**

17
18 We, FDA, are issuing this guidance to assist you, establishments making donor eligibility
19 (DE) determinations,¹ in understanding the requirements in 21 CFR part 1271, subpart C (21
20 CFR part 1271, subpart C). The regulations under 21 CFR part 1271, subpart C, set out
21 requirements for determining donor eligibility, including donor screening and testing, for
22 donors of human cells, tissues, and cellular and tissue-based products (HCT/Ps).² This
23 guidance provides recommendations for screening donors for evidence of, and risk factors
24 for, infection with *Mycobacterium tuberculosis* (Mtb), the organism that causes tuberculosis.
25 The guidance also recommends additional steps that HCT/P establishments should take to
26 reduce risk of transmission of Mtb until such time as appropriate FDA-licensed, approved, or
27 cleared donor screening tests are available for use to test donors for Mtb infection.

28
29
30 FDA identified a safety concern when investigating reports of Mtb infections in recipients of
31 allograft bone products.³ These multi-state outbreaks indicated that there is a risk of
32 transmission of Mtb infection by HCT/Ps. This guidance, when finalized, will identify Mtb
33 as a relevant communicable disease agent or disease (RCDAD) as defined in 21 CFR
34 1271.3(r)(2) and will supplement the recommendations contained in other DE guidance
35 documents for donors of HCT/Ps.⁴

¹ See 21 CFR 1271.50.

² HCT/Ps are defined in 21 CFR 1271.3(d) as “articles containing or consisting of human cells or tissues that are intended for implantation, transplantation, infusion, or transfer into a human recipient.”

³ Centers for Disease Control and Prevention. Second Nationwide Tuberculosis Outbreak Caused by Bone Allografts Containing Live Cells — United States, 2023, MMWR Morb Mortal Wkly Rep. Jan 5, 2024; 72(5253);1385–1389.

⁴ See generally <https://www.fda.gov/vaccines-blood-biologics/biologics-guidances/tissue-guidances>.

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38 When finalized, this guidance will provide specific recommendations to reduce the risk of
39 transmission of Mtb by HCT/Ps.⁵
40

41 In general, FDA’s guidance documents, including this guidance, do not establish legally
42 enforceable responsibilities. Instead, guidances describe the FDA’s current thinking on a topic
43 and should be viewed only as recommendations, unless specific regulatory or statutory
44 requirements are cited. The use of the word “should” in FDA’s guidances means that
45 something is suggested or recommended, but not required.
46

47

48 II. BACKGROUND

49

50 A. *Mycobacterium tuberculosis* Epidemiology and Public Health Impact

51

52 Tuberculosis (TB) is a communicable disease caused by a group of genetically related
53 *Mycobacteria* species collectively referred to as *Mycobacterium tuberculosis* complex.
54 *Mycobacterium tuberculosis* (Mtb) is the most common organism within the Mtb complex
55 to cause TB (Ref. 1). TB is a global health problem with a significant disease burden that
56 can lead to chronic disability, and it is one of the leading causes of death worldwide and
57 the leading cause of death from a single infectious agent (Refs. 1-7). Although the United
58 States (U.S.) has one of the lowest TB rates in the world and has seen a substantial decline
59 in the rate of TB over the last several decades, TB continues to remain a problem causing
60 significant morbidity and mortality. During 2024, 10,347 new cases of TB disease were
61 provisionally reported in the U.S., compared with 9,633 cases during 2022 (Refs. 8-10).
62 Latent tuberculosis infection (LTBI) is estimated to affect a quarter of the world’s
63 population and approximately 13.2 million persons, or 4% to 5%, of the U.S. population
64 (Refs. 7-8, 11). People with LTBI do not feel sick and do not have any symptoms. They
65 are infected with Mtb, but do not have TB disease (Refs. 2, 11).
66

67 The majority of TB cases in the U.S. are due to reactivation of LTBI in persons who were
68 born in or lived in countries where TB is endemic and the disease burden is moderate to
69 high (e.g., Mexico, the Philippines, Vietnam, India, China, Haiti, Guatemala and other
70 countries) (Refs. 16-19). One study estimated the prevalence of LTBI in the U.S. among
71 this group to be 15.9% overall and ranged from 2.6% in persons aged 6-14 years to
72 32.1% in ages ≥ 65 years (Refs. 19-20).
73

⁵ This draft guidance was originally published as final guidance in the *Federal Register* on January 7, 2025 (90 FR 1170). That final guidance recommended that establishments making donor eligibility determinations implement the recommendations in the guidance “as soon as feasible, but not later than 4 weeks after the guidance issue date.” On February 3, 2025, FDA subsequently announced the availability of a revised version of that final guidance, which recommended implementation on a longer timeframe, by May 4, 2025 (90 FR 8802). FDA has now withdrawn the final guidance “Recommendations To Reduce the Risk of Transmission of *Mycobacterium Tuberculosis* (Mtb) by Human Cells, Tissues, and Cellular and Tissue-Based Products (HCT/Ps)” and has reissued this draft guidance with certain revisions in response to comments FDA received on the now-withdrawn final guidance issued in January 2025.

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74 Mtb transmission occurs primarily through inhalation of aerosol droplet nuclei containing
75 the bacteria. Individuals who have infectious TB can expel droplet nuclei containing the
76 bacteria through coughing, sneezing, speaking, and singing (Refs. 2, 21-24). Whether or
77 not an individual develops TB infection or disease following an exposure is in part a
78 function of their immune response to the inoculum of Mtb bacilli, and might lead to latent
79 infection, a state in which Mtb bacteria survive in the body in a dormant state and there is
80 no evidence of clinical disease (i.e., LTBI) (Refs. 1-2, 25).

81
82 Occupationally acquired TB infections have been reported among individuals exposed to
83 Mtb through aerosol generating procedures (e.g., irrigation of tuberculous infected
84 wounds or abscesses, laboratory processing of infected tissues or other specimens, use of
85 a bone saw on Mtb-infected bone). Healthcare workers acquired TB infections following
86 direct inoculation of nonintact skin (Refs. 44-60), and from exposure to not only
87 contaminated bone allograft products, but also to recipients of these products, during their
88 wound and routine patient care, and to surgical instruments and medical waste associated
89 with use of the bone allograft products (Ref. 61). Cutaneous TB from direct inoculation
90 of skin has also been reported with tattoos, body piercings, acupuncture, autopsies, and
91 surgical procedures that used unsterile equipment (Refs. 48-60, 62).

92
93 Risk factors for TB infection and disease include common conditions associated with
94 impaired immunity (e.g., chronic kidney disease, diabetes mellitus, malignancy,
95 immunosuppressive therapy, etc.), behavioral factors including substance abuse,
96 tobacco use, and malnutrition, and environmental factors leading to increased exposure
97 to individuals with infectious tuberculosis (e.g., living or working in crowded facilities
98 such as homeless shelters, long-term care facilities and nursing homes, jails, prisons,
99 correctional facilities, and other congregate settings) (Refs. 11, 26-30).

100
101 TB may be underdiagnosed due to the need for a high index of clinical suspicion,
102 inherent diagnostic difficulty, and/or attribution of the clinical syndrome to alternate
103 causes. Persons with LTBI are, by definition, asymptomatic; and a person with TB
104 disease might have symptoms or signs that can mimic or overlap with other medical
105 conditions. Sepsis due to Mtb in hospitalized patients might not be identified during their
106 admission and blood cultures and other specimen cultures may be negative (Refs. 31-36).

107 108 109 **III. DISCUSSION**

110
111 FDA has identified Mtb as an RCDAD under 21 CFR 1271.3(r)(2). This determination was
112 based on the risk of transmission by HCT/Ps, severity of effect, and availability of appropriate
113 screening and testing measures.

114 115 **A. Risk of Transmission**

116
117 There is a risk of transmission of Mtb by HCT/Ps. This is supported by evidence that
118 Mtb can disseminate to organs and tissues via hematogenous, lymphatic, or contiguous
119 spread which may result in infection of bone, ocular tissues, skin, and connected
120 networks such as the central nervous system, and genitourinary tract (Refs. 1-2, 37), and

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121 congenital (perinatal) TB is transmitted in utero (Refs. 38-43).

122
123 In addition, because Mtb can be transmitted through inhalation of aerosol droplet nuclei
124 containing the bacteria, there is a risk of transmission to those who may handle or
125 otherwise come in contact with a contaminated HCT/P, such as medical personnel who
126 may be exposed to such products or recipients of those HCT/Ps, or to medical waste or
127 surgical instruments (Refs. 44-61).

128 129 1. Potential for Transmission of Mtb by Blood Products and Solid Organs

130
131 To date, there have been no documented cases of Mtb in humans transmitted through
132 transfusion of blood or blood components and Mtb is not a relevant transfusion-
133 transmitted infection (RTTI).⁶

134
135 Mtb has been transmitted through solid organ transplantation (including lung, liver,
136 kidney, and heart) and has been associated with high morbidity and mortality (Refs.
137 63-75). All potential transmissions of Mtb reported to the Organ Procurement and
138 Transplantation Network (OPTN) Ad Hoc Disease Transmission Advisory
139 Committee between 2008 and 2018 were analyzed and, among 51 total reports, nine
140 (17%) (9 donors/35 recipients) had 1 or more recipients with proven/probable donor-
141 derived TB transmission, and all of these donors had one or more TB risk factors (i.e.,
142 born in a TB-endemic country, travel to a TB-endemic country, incarceration), or had
143 a history of LTBI (Refs. 76-77).

144 145 2. Potential for Transmission of Mtb by HCT/Ps

146
147 Mtb has been transmitted by transplantation of allograft bone, heart valves, and
148 dura mater (Refs. 31, 78-85). In 2021, a national outbreak of TB disease occurred
149 in the U.S. associated with transplantation of a bone allograft product that resulted
150 in significant morbidity and mortality (Ref. 31). A similar outbreak of donor-
151 derived TB transmitted by a bone allograft product occurred in 2023 (Refs. 84-85).
152 Mtb is a risk not only to tissue transplant recipients, but also to healthcare
153 personnel who are exposed to Mtb and may be infected when caring for infected
154 recipients and when handling the tissues.

155
156 Transmission of Mtb by HCT/Ps derived from gestational cells and tissues (e.g.,
157 amniotic membrane, umbilical cord tissue, umbilical cord blood), and cells and
158 tissues for reproductive use, has not been reported. However, Mtb transmission
159 between sexual partners has been reported (Refs. 86-90). Mtb has been detected in
160 ovaries and semen (Refs. 86, 88, 89), and from related anatomical areas (e.g.,
161 cervix, fallopian tubes) (Refs. 88, 90). Mtb has also been identified in placenta in
162 cases of chorioamnionitis and congenital TB (Refs. 38-43, 91-92).

163
164 Mtb DNA has been identified in hematopoietic progenitor/stem cells (HPCs)
165 derived from peripheral blood and bone marrow of donors with LTBI, and viable

⁶ 21 CFR 630.3(h).

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166 Mtb has been cultured from mesenchymal stem cells in bone marrow of individuals
167 previously considered to be successfully treated for pulmonary TB. Although
168 transmission of Mtb via HPCs used in hematopoietic stem cell transplantation
169 (HSCT) has not been previously reported, there remains a potential risk of
170 transmission (Refs. 93-97). Additionally, typical HSCT recipients are severely
171 immunocompromised which may increase their risk for TB and the severity of an
172 infection.

173
174 Mtb infects dermal fibroblasts and can be detected in the skin of individuals with
175 cutaneous TB using mycobacterial cultures or a polymerase chain reaction (PCR)
176 assay for the detection of Mtb DNA (Refs. 48-60, 62). However, Mtb transmission
177 to the recipients of skin or dermal allografts has not been reported.

178
179 Mtb transmission via ocular tissue has not been reported; however, Mtb has been
180 detected in ocular tissues (i.e., cornea, sclera, and conjunctival tissues), and in
181 fluids that have contact with ocular tissues, using mycobacterial cultures and/or
182 PCR for Mtb DNA from individuals with systemic TB, LTBI, primary ocular TB,
183 and retinal vasculitis due to Mtb (Refs. 98-101). Surgical procedures used during
184 the recovery of corneas and sclera can potentially lead to cross contamination if
185 Mtb organisms are present in the donor's blood or ocular fluids, particularly when
186 whole globes are enucleated (Ref. 100).

187
188 HCT/Ps that are known to have transmitted Mtb are bone, heart valves, and dura
189 mater. Because Mtb organisms have been detected in other HCT/P types, there
190 remains a potential risk of Mtb transmission from HPCs, gestational cells and
191 tissues, reproductive cells and tissues, skin, and corneas or sclera. In addition, TB
192 has sufficient incidence and/or prevalence to affect the potential HCT/P donor
193 population.

194 195 **B. Severity of Effect**

196
197 As described earlier, TB is one of the leading causes of death worldwide and the
198 leading cause of death from a single infectious agent (Refs. 1-7). TB disease is
199 associated with a risk for development of several complications including, but not
200 limited to, neurological diseases, pulmonary disease, renal failure, adrenal failure,
201 osteomyelitis, sepsis, infertility, miscarriage, and complications in newborns from
202 perinatal transmission (Refs. 102-126).

203
204 Infection with Mtb can be fatal or life-threatening, could result in permanent
205 impairment of a body function or permanent damage to body structure, or could
206 necessitate medical or surgical intervention to preclude permanent impairment of body
207 function or permanent damage to a body structure.

208 209 **C. Availability of Appropriate Screening and/or Testing Measures**

210
211 Appropriate donor screening measures have been developed for reducing the risk of

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212 transmission of Mtb (discussed in section IV. A., B., and C. of this document), and
213 screening measures are in place for evaluating evidence of infection in HCT/P donors
214 to reduce the risk of transmission due to disease agents associated with sepsis,⁷ which
215 may be caused by Mtb.

216
217 There are currently no FDA-licensed, cleared, or approved donor screening tests for
218 use in testing HCT/P donors for evidence of Mtb infection. However, a donor's
219 medical record or medical history may include results of other tests for detection of
220 immune response to or presence of Mtb, which are discussed below.

221
222 There are FDA-approved diagnostic products that can detect an immune response to
223 TB antigens; examples include FDA-approved purified protein derivative (PPD) of
224 tuberculin antigens injected intradermally for the tuberculin skin test (TST), and
225 interferon-gamma release assay (IGRA) blood tests (e.g., T-SPOT.TB test and
226 Quantiferon-TB Gold Plus test). Both types of tests measure immune sensitization to
227 mycobacterial protein antigens that occurs following exposure to mycobacteria, and
228 these tests should be used in conjunction with clinical risk assessment, radiography,
229 and other medical and diagnostic evaluations to aid in the diagnosis of Mtb infection.
230 These additional medical and diagnostic evaluations are essential to diagnosing TB
231 disease and LTBI. When using the TST and IGRA tests, the person tested must have
232 viable intact immune cells to produce an accurate result, which makes them
233 impractical for evaluating TB risk for a cadaveric (non-heart beating) donor. A variety
234 of factors can affect TST and/or IGRA test performance, including recent infection
235 (i.e., testing before a cell-mediated immune response has developed), age, receipt of
236 Bacillus Calmette-Guerin (BCG) vaccine (can affect TST but does not affect IGRA),
237 and impaired immunity, specifically, T-lymphocyte mediated cellular immunity (Refs.
238 130-136). Negative tests results do not exclude LTBI or TB disease.

239
240 FDA-cleared diagnostic tests, such as nucleic acid amplification tests (NAAT),
241 including PCR tests, for the detection of Mtb in respiratory specimens (e.g., sputum)
242 are also available. The results of such tests are not intended to be used in isolation and
243 are to be used as an adjunct to other laboratory tests and clinical findings.⁸ A negative
244 result does not exclude TB disease (Refs. 17, 31, 127-130). We note that PCR testing
245 of a bone product from an infected donor has not consistently provided the level of
246 sensitivity necessary to identify presence of Mtb (Refs. 31, 85), and FDA has not
247 authorized a PCR test for the detection of Mtb using a bone specimen.

248
249 Detection of acid-fast bacilli (AFB) in smears examined microscopically may provide
250 initial bacteriologic evidence of the presence of mycobacteria in clinical specimens.
251 However, AFB smears of respiratory specimens should be collected on three
252 consecutive days to increase sensitivity, AFB smears may produce false negative
253 results due to a variety of reasons (e.g., low levels of Mtb in the specimen, microscope
254 and technologist issues, etc.), and negative results from smears do not exclude TB

⁷ In 2007, FDA identified sepsis as a RCDAD, requiring screening of HCT/P donors for risk associated with sepsis).

⁸ See, e.g., 21 CFR 866.3372 and [Class II Special Controls Guideline: Nucleic Acid-Based In Vitro Diagnostic Devices for the Detection of *Mycobacterium tuberculosis* Complex in Respiratory Specimens](#).

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disease (Refs. 127-130).

Mycobacterial cultures to detect AFB require specific growth media and may take up to 8 weeks to grow the bacilli organism (Ref. 128). CDC considers a positive culture for Mtb to confirm the diagnosis of TB disease (Ref. 130), and clinical practice guidelines for diagnosis of TB suggest that both liquid and solid mycobacterial cultures be performed, rather than either culture method alone, for every specimen obtained from an individual with suspected TB disease (Ref. 130). Mycobacterial cultures are more sensitive for detection of Mtb, particularly when there is a low amount of organism present, than AFB smears or NAAT tests currently available in the United States. Although 20% of U.S. TB cases were not culture confirmed (Ref. 127), AFB cultures showed growth when bone product specimens were tested during the investigations of both outbreaks in the U.S., including when PCR testing was negative (Refs. 31, 85).

IV. RECOMMENDATIONS

As noted in sections I. and III. of this document, FDA has identified Mtb as an RCDAD as defined in 21 CFR 1271.3(r)(2). The following recommendations and policies are intended to reduce the risk of transmission of Mtb by HCT/Ps.

A. Screening a Donor for Risk Factors and Conditions for LTBI and TB Disease

Unless an exception identified in 21 CFR 1271.90(a) applies, you must review relevant medical records and ask questions about the donor's medical history and relevant social behavior, including risk factors for RCDADs (21 CFR 1271.3(s), 21 CFR 1271.75(a)). You should also screen the birth mother when an infant donor is less than 1 month of age. In accordance with 21 CFR 1271.75(d), you must determine to be ineligible any potential HCT/P donor who is identified as having a risk factor for Mtb infection. The following should be considered a risk factor:

1. A positive test for TB infection or a medical diagnosis of TB disease, TB infection, or LTBI (regardless of treatment) (Refs. 31-36, 38-43, 62, 78-86, 91-97).

During review of relevant medical records, including the donor medical history interview, the following information should also be obtained and considered, in light of other information about the donor (Refs. 11, 16-20, 23, 26-31):

- Persons who were born in or frequently traveled to areas of the world where TB is common (e.g., most countries in Latin America, the Caribbean, Africa, Asia, Eastern Europe, and Russia);
- Persons who have ever lived in or worked in high-risk congregate settings (e.g., jails, prisons, correctional facilities, long-term care facilities, homeless shelters);
- Persons who have ever lived with, or have been a close contact with, another

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- 299 person who has TB; or
300 • Persons who have certain medical conditions (e.g., diabetes, chronic kidney
301 disease/end stage renal disease with or without dialysis), or are on medication, that
302 can impair immune function.

303
304 A donor who falls into any of the categories described in the bullets above might be
305 eligible provided there is no clinical or physical evidence, or suspicion of LTBI or TB
306 disease, and no communicable disease risks have been identified (discussed in section IV.
307 B. and C. of this guidance).

308 **B. Screening a Donor for Clinical Evidence of LTBI and TB Disease**

309
310 Unless an exception identified in 21 CFR 1271.90(a) applies, you must review relevant
311 medical records for clinical evidence of RCDADs (21 CFR 1271.75).

312
313 For cadaveric (non-heart beating) donors, establishments should:

- 314
315
- 316 • Determine whether an autopsy was not performed due to a perceived risk of
317 transmission of a communicable disease, including TB, or,
 - 318 • If an autopsy was performed, whether any special precautions were taken
319 that would suggest there was special concern regarding the risk of
320 transmission of TB from the donor.

321
322 If an autopsy was performed, you should wait for the final autopsy report unless
323 it would compromise the utility of the tissue, for example, because your HCT/P
324 (e.g., cornea) needs to be released within a limited timeframe.

325
326 In accordance with 21 CFR 1271.75(d), you must determine to be ineligible any potential
327 HCT/P donor who exhibits clinical evidence of LTBI or TB disease (Refs. 17, 31-36, 38-
328 43, 48-62, 78-101, 127-136). Examples of clinical evidence of LTBI or TB disease:

- 329
- 330 1. Persons who have ever had a medical diagnosis of TB disease or LTBI or TB
331 disease (regardless of treatment); or
 - 332
333 2. Persons who have ever had a positive test for LTBI or TB disease. For
334 example, a positive blood test such as Interferon Gamma Release Assay
335 (IGRA) (e.g., T-SPOT.TB, QuantiFERON-TB Gold Plus, QuantiFERON-
336 TB Gold In-Tube), a positive tuberculin skin test (TST) (also known as
337 PPD, Mantoux, or tine test), or a positive test for TB infection on any
338 specimen (i.e., mycobacterial culture, NAAT or PCR for Mtb DNA).

339
340
341 A person with TB disease may have a number of signs or symptoms that can mimic or
342 overlap with other medical conditions. If a person falls into any of the categories
343 described in the bullets in section IV. A., or if there is physical evidence, or suspicion of
344 LTBI or TB disease, the presence of any of the following symptoms or signs of TB

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disease should be considered when making a donor eligibility determination. (Refs. 2-3, 43-46, 98-127):

- radiographic imaging (e.g., x-ray or CT scan) suggestive of TB disease,
- cough lasting 3 weeks or longer;
- chest pain;
- coughing up blood (hemoptysis) or sputum (pulmonary TB);
- weakness or fatigue;
- unexplained weight loss or muscle wasting (cachexia or consumption);
- loss of appetite;
- fever, chills, night sweats;
- generalized or localized lymphadenopathy or lymphadenitis;
- Sterile pyuria (presence of white blood cells in the urine) with or without hematuria (blood in the urine) (renal TB);
- headache or confusion (TB meningitis);
- back pain (TB of the spine); or
- hoarseness (TB of the larynx).

If a person has any of the signs or symptoms listed above and either (1) falls into any of the categories described in the bullets in section IV.A., or (2) there is physical evidence or a suspicion of LTBI or TB disease, when feasible and appropriate, you should communicate (and document your communication) with the potential donor's primary treating physician to obtain additional information regarding their patient's potential for TB infection or LTBI (unless TB has already been excluded and an alternative diagnosis has been established by the patient's primary treating physician).

If a living donor appears healthy and there is no suspicion or medical history of LTBI or TB disease (including no prior medical diagnosis of TB disease or LTBI, and no positive test for TB infection), the donor is not considered to have a risk of TB infection.

C. Screening a Donor for Physical Evidence of Mtb Infection

Relevant medical records (21 CFR 1271.3(s)) include the report of the physical assessment of a cadaveric (non-heart beating) donor (21 CFR 1271.3(o)) or the physical examination of a living donor. Unless an exception identified in 21 CFR 1271.90(a) applies, in accordance with 21 CFR 1271.75(d)(1), you must determine to be ineligible any potential HCT/P donor who has risk factors for or clinical evidence of TB infection. The following are examples of physical evidence associated with TB infection:

1. Generalized lymphadenopathy (Refs. 111-112).
2. Unexplained cutaneous lesions that may be consistent with tuberculosis (Refs. 44-52).

D. Testing a Donor for Evidence of Mtb infection

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390
391 Under 21 CFR 1271.80(c), establishments must use appropriate FDA-licensed,
392 approved, or cleared donor screening tests in accordance with the manufacturer's
393 instructions to adequately and appropriately reduce the risk of transmission of
394 RCDADs, such as Mtb. As discussed above, FDA-approved and -cleared products for
395 the detection of immune response to or presence of Mtb are available. However, there
396 are currently no FDA-licensed, cleared, or approved donor screening tests for use in
397 testing HCT/P donors for evidence of Mtb infection.

398
399 Following investigations of TB outbreaks linked to HCT/Ps, FDA recognizes the
400 public health need to reduce risk of Mtb transmission by HCT/Ps, given the morbidity
401 and mortality experienced after recent, multistate outbreaks. We also recognize that,
402 with the current absence of FDA-licensed, cleared, or approved donor screening tests
403 for Mtb, HCT/P establishments may wish to use products described in section III.C,
404 such as FDA-cleared diagnostic tests, to test HCT/P donors to help reduce risk of
405 transmission, particularly if the potential donor presents with symptoms or signs of TB
406 disease, falls into any of the categories described in the bullets in section IV. A., or if
407 there is physical evidence, or suspicion, of LTBI or TB disease, unless the patient's
408 primary treating physician has excluded TB disease and an alternative diagnosis has
409 been established. In light of these considerations, FDA does not intend to object if an
410 establishment chooses to collect a specimen from a living donor of HCT/Ps (or while
411 the donor's heart is still beating) and test for evidence of Mtb infection using a test
412 discussed in section III.C, even though such tests are not FDA-licensed, cleared, or
413 approved as donor screening tests.⁹ FDA would not consider a negative or nonreactive
414 test result obtained from such testing to override other clinical and physical evidence
415 of, and risk factors for, TB disease discussed in section IV. A., B., and C. of this
416 guidance. In addition, when making a donor eligibility determination, you should
417 consider any negative or nonreactive test result obtained using the tests described
418 above along with such clinical and physical evidence, and risk factors. You should
419 follow your procedures for sharing with other establishments information pertaining to
420 possible contamination or potential for transmission of communicable disease, and you
421 are responsible for sharing this information with other establishments that recovered or
422 received HCT/Ps from the same donor (21 CFR 1271.160(b)(2)(i)).

423
424 FDA expects establishments to use appropriate licensed, approved, or cleared Mtb
425 donor screening tests once such tests are available.

426 427 **E. Additional Risk Reduction Measures**

428
429 During the investigation of both Mtb outbreaks in the U.S., mycobacterial cultures of
430 bone product specimens showed growth, including when PCR testing was negative

⁹ FDA also generally does not intend to take action against a manufacturer of a test described in section III.C. where the manufacturer offers such a test to an HCT/P establishment to test donors for evidence of Mtb infection while there are no FDA-licensed, approved, or cleared donor screening tests available. This policy does not otherwise change FDA's expectations regarding these manufacturers' compliance with applicable device requirements, such as submission of medical device reports in accordance with 21 CFR part 803.

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431 (Refs. 31, 85). Based on this information and considering the type of HCT/Ps that are
432 known to have transmitted Mtb, performing AFB cultures for bone, heart valves, and
433 dura mater can help mitigate the risk of Mtb transmission. Therefore, as an interim
434 measure, until appropriate FDA-licensed, approved, or cleared donor screening tests
435 for Mtb are available, we recommend:

- 436
437 1. Manufacturers that process bone¹⁰, heart valves, or dura mater should
438 select appropriate liquid and solid mycobacterial cultures (AFB
439 cultures) to test for presence of Mtb using appropriate pre-processing
440 donor specimens when the disinfection or sterilization process used has
441 not been validated to demonstrate the capability to eliminate
442 contamination with Mtb. Both liquid and solid mycobacterial cultures
443 should be performed, rather than either culture method alone (Refs.
444 127-130).

445
446 The specimen selected for testing should be representative of the HCT/P
447 to be evaluated. FDA recommends manufacturers evaluate the suitability
448 of both AFB culture methods regarding use of adequate controls to detect
449 inhibition and to use voluntary standards from a Standards Development
450 Organization (Ref. 128).

- 451
452 2. If a donor specimen selected for testing, as described above, has a positive
453 AFB culture for Mtb (shows growth), you should discard not only the
454 bone, heart valves, or dura mater from that donor that has a positive AFB
455 culture, but also all HCT/P types recovered from that donor. If growth is a
456 mixed culture, an assessment for contamination is recommended (Ref.
457 128). If the donor specimen has a negative AFB culture (no growth), you
458 should consider the potential for false negative culture results (Refs. 127-
459 129).

460
461 While we do not consider these additional steps to be part of the donor testing required
462 under 21 CFR 1271.80 and 21 CFR 1271.85, FDA believes that performing AFB culture,
463 as recommended above, is an important interim measure to address safety concerns
464 regarding TB transmission from HCT/Ps.¹¹ You should follow your procedures for
465 sharing with other establishments information pertaining to possible contamination or
466 potential for transmission of communicable disease, and you are responsible for sharing
467 this information with other establishments that recovered or received HCT/Ps from the
468 same donor (21 CFR 1271.160(b)(2)(i)).

¹⁰ For clarity, this does not include minimally manipulated bone marrow for homologous use and not combined with another article, which is excepted from the definition of an HCT/P under 21 CFR 1271.3(d)(4).

¹¹ We also note that an establishment that processes HCT/Ps “must process each HCT/P in a way that does not cause contamination or cross-contamination during processing, and that prevents the introduction, transmission, or spread of communicable disease through the use of the HCT/P” (21 CFR 1271.220(a)). In addition, establishments “must recover, process, store, label, package, and distribute HCT/Ps, and screen and test cell and tissue donors, in a way that prevents the introduction, transmission, or spread of communicable diseases” (21 CFR 1271.145).

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