
Endogenous Cushing's Syndrome: Developing Drugs for Treatment Guidance for Industry

DRAFT GUIDANCE

This guidance document is being distributed for comment purposes only.

Comments and suggestions regarding this draft document should be submitted within 60 days of publication in the *Federal Register* of the notice announcing the availability of the draft guidance. Submit electronic comments to <http://www.regulations.gov>. Submit written comments to the Dockets Management Staff (HFA-305), Food and Drug Administration, 5630 Fishers Lane, Rm. 1061, Rockville, MD 20852. All comments should be identified with the docket number listed in the notice of availability that publishes in the *Federal Register*.

For questions regarding this draft document, contact Naomi Lowy at 301-796-0692.

**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)**

**September 2023
Clinical/Medical**

Endogenous Cushing's Syndrome: Developing Drugs for Treatment Guidance for Industry

Additional copies are available from:

*Office of Communications, Division of Drug Information
Center for Drug Evaluation and Research
Food and Drug Administration
10001 New Hampshire Ave., Hillandale Bldg., 4th Floor
Silver Spring, MD 20993-0002*

*Phone: 855-543-3784 or 301-796-3400; Fax: 301-431-6353; Email: druginfo@fda.hhs.gov
<https://www.fda.gov/drugs/guidance-compliance-regulatory-information/guidances-drugs>*

**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)**

**September 2023
Clinical/Medical**

TABLE OF CONTENTS

I.	INTRODUCTION	1
II.	BACKGROUND	1
III.	DEVELOPMENT PROGRAM	3
A.	General Considerations	3
B.	Phase 3 Development Program Considerations	4
	<i>1. Drug Development Population</i>	<i>4</i>
	<i>2. Inclusion Criteria</i>	<i>4</i>
	<i>3. Exclusion Criteria</i>	<i>5</i>
	<i>4. Choice of Comparator</i>	<i>6</i>
	<i>5. Efficacy Endpoints</i>	<i>6</i>
	<i>6. Safety Considerations</i>	<i>8</i>
	<i>7. Trial Procedures and Timing of Assessments</i>	<i>10</i>
	<i>8. Statistical Considerations</i>	<i>12</i>

Endogenous Cushing's Syndrome: Developing Drugs for Treatment Guidance for Industry¹

This draft guidance, when finalized, will represent the current thinking of the Food and Drug Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible for this guidance as listed on the title page.

I. INTRODUCTION

The purpose of this guidance is to provide recommendations to sponsors regarding clinical trial designs for drugs and biologics² intended for the treatment of adults with endogenous Cushing's syndrome for whom surgery is not an option or has not been curative. This guidance does not address development of drugs and biologics for the treatment of exogenous Cushing's syndrome. This guidance is intended to focus continued discussions among FDA's Division of General Endocrinology, pharmaceutical sponsors, the academic community, and the public.³ This is the first guidance drafted by FDA on this topic.

In general, FDA's guidance documents do not establish legally enforceable responsibilities. Instead, guidances describe the Agency's current thinking on a topic and should be viewed only as recommendations, unless specific regulatory or statutory requirements are cited. The use of the word *should* in Agency guidances means that something is suggested or recommended, but not required.

II. BACKGROUND

Endogenous Cushing's syndrome is a rare condition in which there is production of inappropriately high levels of circulating glucocorticoids from the adrenal gland for a prolonged

¹ This guidance has been prepared by the Division of General Endocrinology in the Center for Drug Evaluation and Research at the Food and Drug Administration.

² For the purposes of this guidance, all references to *drugs* include drugs approved under section 505 of the Federal Food, Drug, and Cosmetic Act (FD&C Act) (21 U.S.C. 355) and therapeutic biological products licensed under section 351 of the Public Health Service Act (PHS Act) (42 U.S.C. 262) that are regulated as drugs.

³ In addition to consulting guidances, sponsors are encouraged to contact the Division of General Endocrinology to discuss specific issues that arise during the development of drugs for the treatment of endogenous Cushing's syndrome.

Contains Nonbinding Recommendations

Draft — Not for Implementation

35 period. The estimated annual incidence in the United States is 49 cases per million per year.⁴

36
37 Endogenous Cushing's syndrome includes adrenocorticotrophic hormone (ACTH)-dependent and
38 ACTH-independent subtypes. Most cases of Cushing's syndrome (80%) are ACTH-dependent
39 and are caused by oversecretion of ACTH. Etiologies of the ACTH-dependent subtype include a
40 pituitary adenoma (Cushing's disease); ectopic ACTH secretion from an ACTH-producing
41 tumor; and, rarely, ectopic corticotropin-releasing hormone (CRH) secretion from a CRH-
42 producing tumor. The less common ACTH-independent subtype is caused by autonomous
43 oversecretion of glucocorticoids by the adrenal gland. Etiologies include an adrenal adenoma,
44 adrenal carcinoma, macronodular adrenal hyperplasia, and primary pigmented nodular adrenal
45 disease.

46
47 Cushing's syndrome is characterized by systemic symptoms of hypercortisolism such as easy
48 bruising, facial plethora, proximal myopathy, striae, fatigue, depression, decreased concentration,
49 dorsocervical fat pad hypertrophy, supraclavicular fullness, facial fullness, osteoporosis,
50 peripheral edema, hypokalemia, thin skin, poor skin healing, and metabolic syndrome
51 (hypertension, weight gain, type 2 diabetes mellitus).⁵ Cardiovascular complications are the main
52 cause of death for patients with Cushing's syndrome, and the risk of death is independently
53 increased by coexisting diabetes mellitus and/or hypertension.⁶

54
55 Recommended first-line treatment of patients with Cushing's syndrome is surgical resection of
56 the primary lesion or lesions.⁷ Radiotherapy and/or medical therapy are second-line treatments
57 for patients who have undergone noncurative surgery or who are not surgical candidates. The
58 goal of medical therapy is to control hypercortisolemia either by normalizing cortisol levels (i.e.,
59 urinary free cortisol (UFC) \leq upper limit of normal (ULN)) or by blocking the cortisol action at
60 its receptors. Lifelong medical treatment to suppress cortisol levels and/or action may be
61 required if the primary cause of Cushing's syndrome cannot be treated successfully with surgery
62 and/or radiation.

63
64 Drugs of different pharmacological classes are approved for the treatment of Cushing's disease
65 and/or Cushing's syndrome or for the treatment of symptoms (e.g., hyperglycemia) associated
66 with Cushing's syndrome. These drugs include somatostatin analogs that inhibit pituitary ACTH
67 secretion, steroidogenesis inhibitors that act at the level of the adrenal glands, and glucocorticoid
68 receptor blockers.

⁴ Broder MS, Neary MP, Chang E, Cherepanov D, and Ludlam WH, 2015, Incidence of Cushing's Syndrome and Cushing's Disease in Commercially-Insured Patients <65 Years Old in the United States, *Pituitary*, 18(3):283–289.

⁵ Nieman LK, Biller BMK, Findling JW, Newell-Price J, Savage MO, Stewart PM, and Montori VM, 2008, The Diagnosis of Cushing's Syndrome: An Endocrine Society Clinical Practice Guideline, *J Clin Endocrinol Metab*, 93(5):1526–1540.

⁶ Clayton RN, Raskauskienė D, Reulen RC, and Jones PW, 2011, Mortality and Morbidity in Cushing's Disease over 50 Years in Stoke-on-Trent, UK: Audit and Meta-Analysis of Literature, *J Clin Endocrinol Metab*, 96(3):632–642.

⁷ Nieman LK, Biller BMK, Findling JW, Murad MH, Newell-Price J, Savage MO, and Tabarin A, 2015, Treatment of Cushing's Syndrome: An Endocrine Society Clinical Practice Guideline. *J Clin Endocrinol Metab*, 100(8):2807–2831.

Contains Nonbinding Recommendations

Draft — Not for Implementation

69
70
71
72
73
74
75
76
77
78
79
80
81
82
83
84
85
86
87
88
89
90
91
92
93
94
95
96
97
98
99
100

III. DEVELOPMENT PROGRAM

A. General Considerations

The following are the overall objectives of a clinical development program for a drug intended for the treatment of Cushing’s syndrome: determine the pharmacokinetics and pharmacodynamics of the drug in subjects with Cushing’s syndrome, evaluate the dose (and/or exposure)-response relationship to support dose selection for phase 3 pivotal studies, and establish the efficacy and safety of the drug in subjects with Cushing’s syndrome.

Selection of the dosing regimen for evaluation in phase 3 should be based on the results of the dose (and/or exposure)-response (the measured response depends on the mechanism of action of the drug and may include reduction in UFC, ACTH, blood glucose, blood pressure), pharmacokinetics, pharmacodynamics, and available efficacy and safety information obtained, typically from a phase 2 trial (refer to the guidance for industry *Exposure-Response Relationships — Study Design, Data Analysis, and Regulatory Applications* (April 2003)⁸ and the ICH guidance for industry *E4 Dose-Response Information to Support Drug Registration* (November 1994)).

Other clinical pharmacology studies, including assessment of drug interactions⁹ and the impact of intrinsic and other extrinsic factors on the pharmacokinetics and pharmacodynamics of the investigational drug, should be conducted early in drug development to aid in the trial design of later phase trials.

In Cushing’s syndrome drug development programs, approaches to establish substantial evidence of effectiveness include two adequate and well-controlled trials or one adequate and well-controlled trial plus confirmatory evidence.¹⁰ In certain cases, a well-designed and executed phase 2 trial can serve as one of the adequate and well-controlled trials. Refer to the draft guidance for industry *Demonstrating Substantial Evidence of Effectiveness for Human Drug and Biological Products* (December 2019)¹¹ for more information about establishing substantial evidence of effectiveness.

⁸ We update guidances periodically. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/regulatory-information/search-fda-guidance-documents>.

⁹ See the guidances for industry *In Vitro Drug Interaction Studies—Cytochrome P450 Enzyme- and Transporter-Mediated Drug Interactions* (January 2020), *Clinical Drug Interaction Studies—Cytochrome P450 Enzyme- and Transporter-Mediated Drug Interactions* (January 2020), *Evaluation of Gastric pH-Dependent Drug Interactions With Acid-Reducing Agents: Study Design, Data Analysis, and Clinical Implications* (March 2023), *Clinical Drug Interaction Studies With Combined Oral Contraceptives* (June 2023), and *Drug-Drug Interaction Assessment for Therapeutic Proteins* (June 2023).

¹⁰ See FD&C Act section 505(d) (21 U.S.C. 355(d)). For a drug product to be approved by FDA, a sponsor must provide substantial evidence that the drug has the effect it purports to have under the conditions of use described in the proposed labeling and that the drug’s benefits outweigh the risks. Generally, the evidence is derived from adequate and well-controlled clinical studies.

¹¹ When final, this guidance will represent the FDA’s current thinking on this topic.

Contains Nonbinding Recommendations

Draft — Not for Implementation

101
102 Phase 3 trials should be randomized, double-blind, and placebo- or active-controlled. An
103 extension phase of at least 6-month duration should follow to obtain durability of response and
104 long-term safety data.

B. Phase 3 Development Program Considerations

1. Drug Development Population

105
106
107
108
109
110 The phase 3 development program should include subjects with confirmed Cushing’s syndrome
111 who are candidates for medical therapy according to current medical practice (i.e., subjects with
112 persistence or recurrence of hypercortisolism despite surgery and/or for whom surgery is not an
113 option).

114
115 The proposed indication for the drug should reflect the disease subtypes and endpoints studied in
116 the pivotal phase 3 trials. Because some subtypes of Cushing’s syndrome are rare (e.g., ectopic
117 ACTH syndrome, adrenal carcinoma, pituitary carcinoma) and it may be challenging to enroll an
118 adequate number of subjects with those subtypes in a clinical trial, FDA will review all available
119 data obtained in even a limited number of subjects. FDA may also consider how data from a
120 broader Cushing’s syndrome clinical trial population may apply to the treatment of rarer
121 subtypes, potentially based on the drug’s mechanism of action. For example, sponsors may
122 provide a rationale that data from clinical trials of steroidogenesis inhibitors in subjects with
123 Cushing’s disease can support approval of the drug for patients with Cushing’s syndrome of
124 other rarer subtypes given that the drug inhibits cortisol synthesis, irrespective of the underlying
125 pathophysiology.

126
127 Sponsors should also address how the efficacy or dosage of the drug may be affected by
128 differences in the pathogenesis or manifestations of these subtypes. For example, a higher dosage
129 of the drug may be needed to treat higher cortisol levels associated with more aggressive
130 subtypes of Cushing’s syndrome (e.g., ectopic ACTH secretion). If there is adequate justification
131 to support the applicability of these data to patients with rare subtypes, this approach may
132 obviate the need for inclusion of many of those subjects in a clinical trial. To best support a
133 broader proposed indication (e.g., in more Cushing’s syndrome subtypes), however, sponsors
134 should make every attempt to include as many subjects with the rarer subtypes as possible.

2. Inclusion Criteria

135
136
137
138 For trials of drugs that either decrease cortisol levels or block the action of cortisol, FDA
139 recommends the following inclusion criteria, at a minimum:

- 140
141
- 142 • Subjects who have persistent or recurrent hypercortisolism because of endogenous
143 Cushing’s syndrome more than 6 weeks after surgery and/or who are not candidates for
144 surgery or refuse to undergo surgery
 - 145 • Cushing’s syndrome confirmed by the presence of the following:
146

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 147 – UFC above ULN from a minimum of two adequate urinary collections (i.e., adequate
148 urinary volume and creatinine clearance) collected at least 1 week apart. FDA
149 recommends sponsors use threshold of $\geq 1.5x$ ULN for UFC to increase the specificity
150 of the test and exclude subjects with pseudo-Cushing’s syndrome.
151
- 152 – In addition to elevated mean UFC, presence of either abnormal dexamethasone
153 suppression test or elevated late-night salivary cortisol.
154

155 Sponsors should consider the need for adequate washout periods primarily to address and
156 minimize the residual effects of previous drugs on UFC levels. Duration of washout periods
157 should be drug-specific and based on the relevant drugs’ half-lives.
158

159 For trials of drugs that block cortisol receptors and/or cortisol action but do not decrease cortisol
160 levels, FDA recommends the following inclusion criteria, at a minimum: subjects with
161 glucocorticoid-induced diabetes, glucocorticoid-induced impaired glucose tolerance, or
162 glucocorticoid-induced hypertension at baseline. Because serum cortisol levels are not reliable
163 for assessing the effect of drugs that block cortisol receptors and/or cortisol action at its
164 receptors, the effect of the drug on downstream effects of cortisol, such as hyperglycemia and/or
165 hypertension, should be assessed. The appropriateness and clinical meaningfulness of other
166 endpoints should be discussed with FDA.
167

168 3. *Exclusion Criteria* 169

170 For trials of drugs that either decrease cortisol levels or block the action of cortisol, FDA
171 recommends the following exclusion criteria, at a minimum:
172

- 173 • Subjects who have undergone surgery to treat Cushing’s syndrome within 6 weeks before
174 screening.
175
- 176 • Subjects who received pituitary radiation therapy within 3 years of screening.
177
- 178 • Subjects without overt Cushing’s syndrome, including those with autonomous cortisol
179 secretion,¹² pseudo-Cushing’s, or cyclic Cushing’s syndrome. To exclude subjects with
180 cyclic Cushing’s syndrome, sponsors should document UFC $\geq 1.5x$ ULN from at least
181 two urinary collections obtained at least 1 week apart.
182

183 For trials of drugs that block cortisol receptors and/or cortisol action but do not decrease cortisol
184 levels (therefore endpoints include glucose- and blood pressure-related parameters), sponsors
185 should consider excluding subjects with a long-standing history (before Cushing’s diagnosis) of
186 type 1 or type 2 diabetes or preexisting diabetes, preexisting impaired glucose tolerance, or
187 preexisting hypertension, to optimally avoid confounding effects.
188

¹² Aron D, Terzolo M, and Cawood TJ, 2012, Adrenal Incidentalomas, Best Pract Res Clin Endocrinol Metab, 26(1):69–82.

Contains Nonbinding Recommendations

Draft — Not for Implementation

189 4. *Choice of Comparator*

190
191 Placebo-controlled trials have been conducted to support approval of drugs for the indication of
192 both Cushing’s syndrome and Cushing’s disease. Although some stakeholders have raised
193 concerns about the ethics of a placebo control, this design is regarded as acceptable because
194 monitoring and timely control of Cushing’s syndrome–related comorbidities during the trial
195 (e.g., with antidiabetic drugs and antihypertensive drugs) and other protocol safeguards (e.g.,
196 inclusion and exclusion criteria, withdrawal criteria) can ensure the safety of subjects. Limitation
197 of the trial duration in a placebo-controlled trial can minimize other disease-related impacts,
198 including osteoporosis, infection, and muscle loss.

199
200 Active-controlled trials should use a U.S.-approved drug as a comparator, dosed according to the
201 recommended dosage in FDA-approved labeling, and titrated, as tolerated, to the maximum
202 recommended approved dosage in subjects who do not adequately respond to the lower dosages.
203 If the test drug and comparator have different routes of administration or different regimens,
204 sponsors should consider a double-dummy trial design in order to yield interpretable efficacy and
205 safety data.

206 207 5. *Efficacy Endpoints*

208
209 The choice of efficacy endpoints should reflect the drug’s mechanism of action. UFC is a reliable
210 marker to assess the efficacy of drugs that inhibit either pituitary ACTH secretion or adrenal
211 steroidogenesis. In contrast, UFC is not a reliable biomarker for drugs that block cortisol
212 receptors. Efficacy for this class of drugs should be established by assessing their impact on
213 downstream effects of cortisol at the glucocorticoid receptor.

214 215 For drugs that decrease cortisol levels/inhibit cortisol synthesis:

216
217 FDA accepts as a primary efficacy endpoint the sustained normalization of mean UFC levels
218 (i.e., $\text{UFC} \leq \text{ULN}$) after a titration phase followed by a fixed-dose period of adequate duration.
219 Treatment guidelines¹³ recommend normalization of UFC as the goal of therapy because
220 normalization is associated with reduced morbidity and mortality. Furthermore, UFC is an
221 objective endpoint and is supported by clear mechanistic rationale. All currently marketed drugs
222 that decrease cortisol levels in patients with Cushing’s syndrome were approved based on the
223 biochemical control of the disease, (i.e., normalization of UFC levels).

224
225 The primary efficacy analysis should be a responder analysis, in which a responder is a subject
226 with elevated UFC levels at baseline who achieved normal UFC levels at the end of the trial.
227 Absolute change in UFC levels from baseline to end of treatment is not a meaningful endpoint
228 because there is lack of consensus on what constitutes an important change from baseline in UFC
229 levels. Rather, per treatment guidelines, normalization of UFC is indicative of disease control.
230 Because UFC levels can fluctuate in patients with Cushing’s syndrome, mean UFC levels from a
231 minimum of two adequate urinary collections at both baseline and endpoint should be used for
232 the primary efficacy analysis. Subjects who required a dose increase during the fixed-dose

¹³ See the Treatment of Cushing’s Syndrome Guideline Resources web page, available at <https://www.endocrine.org/clinical-practice-guidelines/treatment-of-cushing-syndrome#1>.

Contains Nonbinding Recommendations

Draft — Not for Implementation

233 period, required rescue therapy, or did not have a final UFC evaluation for any reason (e.g.,
234 missed samples, premature withdrawal) should be considered nonresponders in the primary
235 analysis.

236
237 For drugs that block glucocorticoid receptors and/or cortisol action but do not decrease cortisol
238 levels:

239
240 The primary efficacy endpoint should reflect a downstream effect of cortisol action at the
241 glucocorticoid receptor. FDA recommends using primary efficacy endpoints that reflect cortisol
242 action, for example: glycemic control for subjects who have glucocorticoid-induced type 2
243 diabetes or impaired glucose tolerance at baseline and/or change in blood pressure values for
244 subjects who have glucocorticoid-induced hypertension at baseline. If sponsors plan to use other
245 measures of cortisol action as primary endpoints, FDA recommends that sponsors provide
246 justification to FDA for that plan and seek FDA's agreement before using such measures as
247 primary endpoints.

248
249 *For subjects with glucocorticoid-induced type 2 diabetes or impaired glucose tolerance at*
250 *baseline:*

251
252 Area under the curve for glucose (AUC_{glucose}) with an oral glucose tolerance test (oGTT) has
253 been accepted as a laboratory measure to demonstrate an effect of diminished cortisol action that
254 is likely to be associated with clinical benefit because improvement in AUC_{glucose} is a
255 pharmacodynamic marker for cortisol action. AUC_{glucose} is calculated using frequent
256 measurements to minimize variability.

257
258 FDA has not accepted changes in a 2-hour oGTT or hemoglobin A1c (A1c) as markers to
259 demonstrate the effect of diminished cortisol action on hyperglycemic control because results of
260 a 2-hour oGTT can be highly variable and therefore unreliable to assess efficacy. Similarly, the
261 clinical significance of an improvement in A1c in subjects with Cushing's syndrome-induced
262 impaired glucose tolerance, but without diabetes, who may have normal A1c at baseline is
263 unknown.

264
265 FDA has accepted a responder analysis in which a response is defined as a reduction in
266 AUC_{glucose} by $\geq 25\%$ from baseline to the end of the treatment period. Subjects who either require
267 an increase in the dose of the investigational drug during the fixed-dose period or rescue therapy
268 with antihyperglycemic drugs, or those with a missing final AUC_{glucose} evaluation for any reason
269 (e.g., missed samples, early withdrawal) should be considered as nonresponders. Analyses
270 considering AUC_{glucose} as a continuous variable should also be performed to facilitate
271 interpretation of the results from the responder analysis.

272
273 The effect of the drug on AUC_{glucose} should be supported by data from secondary endpoints,
274 including changes in A1c and antidiabetic medications in subjects with diabetes (e.g., proportion
275 of subjects who initiated new antidiabetic medications or received dose increases in antidiabetic
276 medications, or proportion of subjects who discontinued antidiabetic treatment or had their dose
277 reduced during the trial).

278

Contains Nonbinding Recommendations

Draft — Not for Implementation

279 *For subjects with glucocorticoid-induced hypertension:*

280
281 Change in mean systolic blood pressure (SBP) and/or diastolic blood pressure (DBP) from
282 baseline to the end of the treatment period based on ambulatory blood pressure monitoring is an
283 objective laboratory measure to demonstrate an effect of diminished cortisol action in subjects
284 with glucocorticoid-induced hypertension. To evaluate the pressor effects of drugs, FDA has
285 accepted 1) a responder analysis in which a response is defined as ≥ 5 mmHg reduction in mean
286 SBP and/or DBP without worsening of either and without any modification in antihypertensive
287 medications attributable to worsening hypertension, or 2) a mean decrease in 24-hour average
288 systolic blood pressure. Subjects who require an increase in the dose of the investigational drug
289 during the fixed-dose period, require rescue therapy with antihypertensive drugs, or do not have
290 final ambulatory blood pressure monitoring evaluation for any reason (e.g., missed samples,
291 withdrawn earlier, etc.) should be considered as nonresponders.

292
293 The following secondary endpoints should be assessed to support the primary endpoint:

- 294
- 295 • Mean difference in 24-hour average SBP (if not the primary endpoint), DBP, and heart
296 rate
 - 297
 - 298 • Mean difference in daytime and nighttime average SBP, DBP, and heart rate
 - 299
 - 300 • Mean difference in SBP, DBP, and heart rate at the end of treatment period
 - 301
 - 302 • Proportion of subjects who initiated new or discontinued previous antihypertensive
303 medication during the trial
 - 304
 - 305 • Proportion of subjects with dose increases or decreases in antihypertensive medication
306 during the trial

307 6. *Safety Considerations*

308
309
310 Because Cushing's syndrome is a chronic disease, the safety database should include a sufficient
311 number of subjects with Cushing's syndrome treated with the proposed drug for at least 12
312 months (typically approximately 150 subjects). If new safety issues arise in the nonclinical¹⁴
313 program or during the phase 3 clinical program, FDA may recommend that sponsors conduct
314 additional nonclinical studies or clinical trials and/or trials of longer duration to evaluate the new
315 safety signals.

316
317 At a minimum, clinical safety assessments should include monitoring of the following adverse
318 events of special interest:

- 319
- 320 • Pituitary tumor enlargement in subjects with Cushing's disease

¹⁴ We support the principles of the "3Rs," to reduce, refine, and replace animal use in testing when feasible. We encourage sponsors to consult with us if they wish to use a nonanimal testing method they believe is suitable, adequate, validated, and feasible. We will consider if such an alternative method could be assessed for equivalency to an animal test method.

Contains Nonbinding Recommendations

Draft — Not for Implementation

321
322
323
324
325
326
327
328
329
330
331
332
333
334
335
336
337
338
339
340
341
342
343
344
345
346
347
348
349
350
351
352
353
354
355
356
357
358
359

- Adrenal insufficiency
 - Serum cortisol levels may be needed to differentiate adrenal insufficiency from cortisol withdrawal syndrome in trials evaluating drugs that inhibit cortisol synthesis. Serum cortisol levels < 5.4 g/dl are diagnostic of adrenal insufficiency that is a life-threatening condition and is associated with such serious symptoms as hypotension, electrolyte disturbances, dehydration, loss of consciousness, and ultimately death if left unrecognized and untreated. The treatment is immediate discontinuation of the drug and treatment with glucocorticoids. On the other hand, cortisol withdrawal syndrome is attributable to the fact that most patients with hypercortisolemia poorly tolerate low normal levels of cortisol or rapid decrease in cortisol levels (rather than attributable to low absolute cortisol levels). The signs and symptoms associated with rapid decrease in cortisol levels are similar to symptoms of true adrenal insufficiency (e.g., nausea, vomiting, fatigue); however, rapid cortisol decrease is non-life-threatening because the absolute levels of cortisol remain within normal limits. This condition is usually self-limiting or requires dose decrease/interruption; treatment with glucocorticoids is rarely required. In general, to control hypercortisolemia associated with Cushing’s syndrome it is recommended to achieve cortisol levels 5.4-10.8 g/dl.¹⁵
 - Serum cortisol levels are not reliable for the diagnosis of adrenal insufficiency or cortisol withdrawal syndrome in patients treated with cortisol receptor antagonists. Thus, in trials evaluating cortisol receptor antagonists, sponsors should incorporate appropriate monitoring based on signs and symptoms of adrenal insufficiency as part of their safety evaluation. Sponsors should prespecify in the protocol the signs and symptoms of adrenal insufficiency that may require a dose decrease and/or treatment discontinuation.
 - FDA does not recommend relying on levels of UFC to diagnose adrenal insufficiency or cortisol withdrawal syndrome because of high variability in levels.
 - The protocol should specify criteria for rescue therapy with glucocorticoids and treatment discontinuation or interruption followed by restarting with lower doses.
- For drugs that block cortisol receptors and/or cortisol action at its receptors, symptoms associated with activation of mineralocorticoid receptors (e.g., hyperaldosteronism-like symptoms such as elevated blood pressure, low potassium levels)

¹⁵ Nieman LK, Biller BMK, Findling JW, Murad MH, Newell-Price J, Savage MO, and Tabarin A, 2015, Treatment of Cushing's Syndrome: An Endocrine Society Clinical Practice Guideline, *J Clin Endocrinol Metab*, 100(8):2807–2831.

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 360
- 361
- 362
- 363
- For cortisol synthesis inhibitors, adverse events associated with potential accumulation of steroid hormone precursors (e.g., 11- deoxycorticosterone, 11-deoxycortisol),¹⁶ including hirsutism, acne, hypokalemia, hypertension, and edema

7. Trial Procedures and Timing of Assessments

- 364
- 365
- 366
- 367
- 368
- 369
- 370
- The main phase of phase 3 trials should include a drug titration period to allow titration to achieve normalization of UFC or maximum tolerable dosage followed by a fixed-dose period of sufficient duration during which the doses should not be increased to evaluate efficacy and durability. Sponsors should consider the half-life of the drug and discuss it with FDA when deciding the duration of the fixed-dose period.

- 371
- 372
- 373
- 374
- 375
- Depending on the mechanism of action of the drug, the titration period should be long enough to achieve the maximum dosage of the drug needed to either normalize UFC levels or to demonstrate an improvement in glucocorticoid-induced hyperglycemia or hypertension.

- 376
- 377
- 378
- 379
- 380
- Dose titration should be based on objective measures (e.g., UFC level for drugs that decrease cortisol secretion; or plasma glucose values, mean 24-hr SBP and/or DBP, etc., for drugs that block glucocorticoid receptors and/or cortisol action but do not decrease cortisol levels) and safety signals (e.g., onset of adrenal insufficiency).

- 381
- 382
- 383
- 384
- Improvement in symptoms should not be used to guide dose up-titration. Symptoms can be nonspecific and may be subject to bias. In addition, resolution of symptoms may be delayed following normalization of cortisol levels.

- 385
- 386
- 387
- 388
- 389
- 390
- 391
- 392
- 393
- 394
- For trials of drugs that block cortisol receptors and/or cortisol action but do not decrease cortisol levels, subjects should be assigned at time of randomization to either a glucocorticoid-induced hyperglycemia subgroup or a glucocorticoid-induced hypertension subgroup for the analysis of efficacy endpoints, depending on which abnormality they have at baseline. The protocol should also prespecify whether subjects with concomitant glucocorticoid-induced diabetes/impaired glucose tolerance and hypertension will be assigned to either one or both subgroups, and whether subjects who have improvement in one endpoint and worsening or no improvement in the other endpoint will be classified as responders or nonresponders.

- 395
- 396
- 397
- For UFC measurement in trials of investigational drugs that decrease cortisol levels/inhibit cortisol synthesis, the following are recommended:

- 398
- 399
- 400
- Baseline assessment: An average of at least two UFC levels obtained within 1 to 2 weeks before randomization should be used for the baseline assessment.

- 401
- 402
- 403
- Efficacy assessment: UFC level should be based on an average of at least two UFC levels obtained within 1 to 2 weeks at the end of the fixed-dose period. This might

¹⁶ These precursors may reflect the shift of steroidogenesis toward the androgen pathway. Precursors other than adrenal hormonal precursors may accumulate.

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 404 lead to missing data, and a single last value can be used for the final trial assessment.
405 However, FDA expects that this will occur only in a minority of subjects, if any. A
406 significant amount of missing data can raise questions about data quality, which may
407 lead to uncertainties about the trial results.
408
- 409 – Dose titration should generally be based on mean UFC values calculated from at least
410 two UFC samples.
411
 - 412 – Central laboratory assays should be used for all UFC measurements.
413
 - 414 • For the drugs that block cortisol receptors and/or cortisol action but do not decrease
415 cortisol levels, the following are recommended for subjects with glucocorticoid-induced
416 type 2 diabetes or impaired glucose tolerance at baseline:
417
 - 418 – AUC_{glucose} should be calculated based on oGTT values. A 2-hr oGTT should be
419 obtained for all subjects at baseline (i.e., 1 to 2 weeks before randomization) and at
420 regular intervals for subjects who have diabetes or impaired glucose tolerance at
421 baseline. oGTT should be obtained within 1 week of the end of the fixed-dose period
422 for the calculation of AUC_{glucose} for the efficacy assessment.
423
 - 424 – A1c should be obtained for all subjects at baseline (i.e., 1 to 2 weeks before
425 randomization) and then every 3 months.
426
 - 427 – Efficacy assessment (secondary endpoint):
428
 - 429 ▪ Change in A1c in the subgroup of subjects with glucocorticoid-induced diabetes
430 at baseline after at least 3 months of treatment should be included as a secondary
431 endpoint to provide supportive evidence of efficacy of the drug.
432
 - 433 ▪ A1c obtained within 1 week of the end of fixed-dose period should be used for the
434 efficacy assessment.
435
 - 436 ▪ Changes in dose(s) and/or number of antidiabetic medications.
437
 - 438 • For the drugs that block cortisol receptors and/or cortisol action but do not decrease
439 cortisol levels, the following are recommended for subjects with glucocorticoid-induced
440 hypertension:
441
 - 442 – SBP and DBP values should be measured by ambulatory blood pressure monitoring.
443
 - 444 – For the baseline assessment, mean SBP and mean DBP should be obtained within 1 to
445 2 weeks before randomization for all subjects at baseline, followed by regular
446 intervals.
447
 - 448 ▪ For dose titration, mean SBP and/or mean DBP values obtained within 1 week of
449 the titration visit should be used for dose titration.

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 450
- 451 ▪ For the primary and secondary efficacy endpoints, mean blood pressure obtained
- 452 within 1 week of the end of the fixed-dose period should be used.
- 453
- 454 ▪ For the secondary endpoint, changes in dose(s) and/or number of antihypertensive
- 455 medications.
- 456

8. *Statistical Considerations*

- 457
- 458
- 459 • Trial protocols and statistical analysis plans should clearly prespecify the estimands of
- 460 primary interest. The description of the estimands should reflect the clinical questions of
- 461 interest in respect to thoughtfully envisioned intercurrent events.¹⁷ The statistical
- 462 analyses should be aligned with the estimands of primary interest and clearly specify how
- 463 intercurrent events and missing data will be accounted for. Sponsors should consult with
- 464 FDA about these issues during the trial design stage. Sponsors should provide adequate
- 465 justifications that the proposed estimands address meaningful clinical questions of
- 466 interest and can be estimated with plausible assumptions. Refer to ICH E9(R1) for more
- 467 discussions on estimands and intercurrent events.
- 468
- 469 • If a noninferiority trial design is considered, sponsors should discuss with FDA the
- 470 choice of the active control and noninferiority margin. FDA recommends that sponsors
- 471 provide FDA with adequate justification in the protocol for their choice of noninferiority
- 472 margin and seek FDA’s agreement on that choice.¹⁸
- 473
- 474 • Randomization of subjects should be stratified by UFC levels at baseline, country/region,
- 475 and prior radiation therapy. In addition, in trials of drugs that block cortisol receptors
- 476 and/or cortisol action but do not decrease cortisol levels, subjects assigned to the
- 477 glucocorticoid-induced hyperglycemia subgroup should be stratified by diabetes versus
- 478 impaired glucose tolerance.
- 479
- 480 • Subjects who initiate rescue therapy for any reason and/or discontinue study treatment
- 481 should continue trial participation and follow all planned visits and assessments until the
- 482 end of the trial.
- 483
- 484 • Missing data are measurements that are planned to be collected and used for estimating a
- 485 target estimand but not available at the end of the trial. Missing data may occur because
- 486 of withdrawal of informed consent for collection of additional data, missed clinical visits,
- 487 and loss to follow-up. The existence of missing data increases uncertainty in estimation.

¹⁷ Intercurrent events are events occurring after treatment initiation that affect either the interpretation or the existence of the measurements associated with the clinical question of interest (e.g., discontinuation of assigned treatment, use of prohibited medications, use of alternative or additional medications, corrective surgery). See the ICH guidance for industry *E9(R1) Statistical Principles for Clinical Trials: Addendum: Estimands and Sensitivity Analysis in Clinical Trials* (May 2021).

¹⁸ See the guidance for industry *Non-Inferiority Clinical Trials to Establish Effectiveness* (November 2016) (FDA Noninferiority Guidance).

Contains Nonbinding Recommendations

Draft — Not for Implementation

488 The amount of missing data should be minimized. For operational measures to prevent
489 missing data, refer to the National Academy of Sciences report on missing data.¹⁹
490

- 491 • Despite the best precautions, some data will inevitably be missing. How the statistical
492 analyses will account for missing data should be carefully prespecified in the statistical
493 analysis plan. Missing data should be imputed with the corresponding uncertainty in a
494 manner consistent with what the values would likely have been had they been collected.
495 We generally recommend that missing data be multiply imputed using appropriate
496 methods based on plausible assumptions. Rubin’s method can be used to combine the
497 estimated treatment effects and variability across the multiple imputations. For
498 noninferiority comparisons, an imputation under the noninferiority null approach should
499 be considered per the FDA Noninferiority Guidance.
500
- 501 • The imputation of missing data typically relies on some assumptions of missing
502 mechanisms that are not verifiable. To assess the sensitivity of results to such uncertainty,
503 sponsors should conduct sensitivity analyses, such as tipping point analyses, that vary
504 assumptions about the missing data. The tipping point analyses should allow assumptions
505 about the missing outcomes on the two treatment arms to vary independently and should
506 also include scenarios where missing data on one treatment arm indicates worse
507 outcomes than missing data on the other treatment arm. The goal is to evaluate the
508 plausibility of the assumed expected values for missing outcomes on each treatment arm
509 under which the conclusions change (i.e., under which there is no longer evidence of a
510 treatment effect). For continuous data, we recommend centering the tipping point
511 analysis around the analysis that most appropriately addresses missing data.
512
- 513 • Supplementary analyses targeting different estimands may be useful to provide additional
514 insights into the treatment effect, but they do not directly evaluate the missing data
515 assumptions of the primary analysis.
516
- 517 • The number of subjects in confirmatory trials should provide adequate power to evaluate
518 the primary endpoint.
519
- 520 • The primary analysis model should estimate the difference and its associated confidence
521 intervals in rate of responders between treatment groups and should adjust for prognostic
522 covariates as well as any variables used to stratify the randomization.
523
- 524 • If statistical significance is achieved on the primary endpoint, the type I error rate should
525 be controlled across all clinically relevant secondary efficacy endpoints intended for
526 product labeling.
527
- 528 • Graphical methods showing UFC values over time should be presented, and additional
529 graphical presentations of the data to illustrate the effect of the drug are encouraged. For

¹⁹ National Research Council, 2010, *The Prevention and Treatment of Missing Data in Clinical Trials*, Washington, DC: The National Academies Press.

Contains Nonbinding Recommendations

Draft — Not for Implementation

530 examples, see the guidance for industry *Clinical Studies Section of Labeling for Human*
531 *Prescription Drug and Biological Products — Content and Format* (January 2006).