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FOOD AND DRUG ADMINISTRATION
CENTER FOR DRUG EVALUATION AND RESEARCH

PHARMACEUTICAL SCIENCE AND CLINICAL PHARMACOLOGY
ADVISORY COMMITTEE (PSCP) MEETING

Virtual Meeting

Thursday, November 3, 2022

9:00 a.m. to 2:45 p.m.

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Meeting Roster

DESIGNATED FEDERAL OFFICER (Non-Voting)

Rhea Bhatt, MS

Division of Advisory Committee and
Consultant Management
Office of Executive Programs, CDER, FDA

PHARMACEUTICAL SCIENCE AND CLINICAL PHARMACOLOGY

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Dana-Farber Cancer Institute
Boston, Massachusetts

Sandra Finestone, PsyD

(Consumer Representative)
Executive Director
Association of Cancer Patient Educators
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1 **Leonid Kagan, PhD**

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3 Department of Pharmaceutics, Ernest Mario School of
4 Pharmacy

5 Rutgers, The State University of New Jersey

6 Piscataway, New Jersey

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9 Professor of Pharmacology, Medicine & Surgery

10 Department of Pharmacology, Physiology, & Cancer

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12 Thomas Jefferson University

13 Philadelphia, Pennsylvania

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15 **Kelvin H. Lee, PhD**

16 Gore Professor of Chemical Engineering

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1 **Kenneth R. Morris, PhD, FAAPS**

2 *(Chairperson, Pharmaceutical Science)*

3 Professor Emeritus

4 University of Hawaii at Hilo

5 Hilo, Hawaii

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7 **Frances Richmond, PhD**

8 Director, D K Kim International Center for

9 Regulatory Science

10 Department of Regulatory and Quality Sciences

11 School of Pharmacy, University of

12 Southern California

13 Los Angeles, California

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15 **Eric V. Slud, PhD**

16 *(November 3rd only)*

17 Area Chief for Mathematical Statistics

18 Center for Statistical Research and Methodology

19 Census Bureau

20 Washington, District of Columbia

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1 **William C. Zamboni, PharmD, PhD**
2 Professor
3 Director, UNC Advanced Translational
4 Pharmacology and Analytical Chemistry Lab
5 UNC Eshelman School of Pharmacy
6 UNC Lineberger Comprehensive Cancer Center
7 Carolina Institute of Nanomedicine
8 University of North Carolina at Chapel Hill
9 Chapel Hill, North Carolina

10

11 **PHARMACEUTICAL SCIENCE AND CLINICAL PHARMACOLOGY**12 **ADVISORY COMMITTEE MEMBERS (Non-Voting)**13 **Mark C. Rogge, PhD**

14 *(Industry Representative)*
15 Chief Development Officer
16 Sail Bio, Inc.
17 Cambridge, Massachusetts

18

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22

1 **Pravin Rothe, MPharm**

2 *(Industry Representative)*

3 Validation Lead, Manufacturing Sciences and
4 Technology

5 Novartis

6 Wilson, North Carolina

7

8 **T.G. Venkateshwaran, PhD**

9 *(Industry Representative)*

10 Vice President and Global Head, Global Regulatory
11 Affairs- CMC and Devices

12 Takeda

13 Cambridge, Massachusetts

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15 **TEMPORARY MEMBERS (Voting)**

16 **Gregory E. Amidon, PhD**

17 *(November 3rd only)*

18 Research Professor Emeritus, Pharmaceutical
19 Sciences

20 College of Pharmacy

21 University of Michigan

22 Ann Arbor, Michigan

1 **Maureen Donovan, PhD**

2 *(November 3rd only)*

3 Professor

4 Department of Pharmaceutical Sciences and

5 Experimental Therapeutics

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10 **William Hancock, PhD**

11 *(November 3rd only)*

12 Bradstreet Chair Emeritus

13 Barnett Institute

14 Department of Chemistry and Chemical Biology

15 Northeastern University

16 Boston, Massachusetts

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22

1 **Tonglei Li, PhD**

2 *(November 3rd only)*

3 Professor of Pharmaceutical Sciences

4 Department of Industrial and Physical Pharmacy

5 Purdue University

6 West Lafayette, Indiana

7

8 **FDA PARTICIPANTS (Non-Voting)**

9 **November 3rd FDA Participants**

10 **Lawrence Yu, PhD**

11 Director

12 Office of New Drug Product (ONDP)

13 OPQ, CDER, FDA

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15 **Sau "Larry" Lee, PhD**

16 Deputy Director of Science

17 OPQ, CDER, FDA

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1 **Stelios Tsinontides, PhD**

2 Director

3 Office of Pharmaceutical Manufacturing

4 Assessment (OPMA)

5 OPQ, CDER, FDA

6

7 **Larisa Wu, PhD**

8 Associate Director of Science and Communication

9 ONDP, OPQ, CDER, FDA

10

11 **Andre Raw, PhD**

12 Associate Director of Science and Communication

13 Office of Lifecycle Drug Products (OLDP)

14 OPQ, CDER, FDA

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16 **Rakhi Shah, PhD**

17 Associate Director of Science and Communication

18 OPMA, OPQ, CDER, FDA

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Joel Welch, PhD

Associate Director for Science and Biosimilar
Strategy
Office of Biotechnology Products (OBP)
OPQ, CDER, FDA

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P R O C E E D I N G S

(9:00 a.m.)

Call to Order

DR. MORRIS: Good morning, everyone, and welcome. I'd first like to remind everyone to please mute your line when you're not speaking, and for media and press, the FDA press contact is Audra Harrison. Her email and phone number are being displayed as you can see now on the screen.

My name is Kenneth Morris, and I'll be chairing this meeting. I'll now call the second day of the November 3, 2022 Pharmaceutical Science and Clinical Pharmacology Advisory Committee meeting to order. Rhea Bhatt is the acting designated federal officer for this meeting and will begin with introductions.

Rhea?

Introduction of Committee

MS. BHATT: Thank you, Dr. Morris.

Good morning everyone. My name is Rhea Bhatt, and I'm the designated federal officer for this meeting. When I call your name, please

1 introduce yourself by stating your name and
2 affiliation.

3 We'll begin with standing PSCP members,
4 starting with Dr. Carrico.

5 DR. CARRICO: Good morning. This is Jeff
6 Carrico. I'm with the Dana-Farber Cancer
7 Institute.

8 MS. BHATT: Thank you.

9 Next, we have Dr. Finestone.

10 DR. FINESTONE: Yes. Good morning. Sandra.
11 Finestone, consumer representative.

12 MS. BHATT: Thank you, Dr. Finestone.

13 Next, Dr. Kagan?

14 DR. KAGAN: Good morning, everyone. This is
15 Leonid Kagan, Rutgers University.

16 MS. BHATT: Thank you.

17 Dr. Kraft?

18 DR. KRAFT: I'm Walter Kraft of Thomas
19 Jefferson University.

20 MS. BHATT: Thank you.

21 Next, Dr. Lee?

22 DR. K. LEE: This is Kelvin Lee from the

1 University of Delaware.

2 MS. BHATT: Thank you.

3 Dr. Morris?

4 DR. MORRIS: This is Kenneth Morris, and I'm
5 professor emeritus from the University of Hawaii at
6 Hilo. Thank you.

7 MS. BHATT: Dr. Richmond?

8 DR. RICHMOND: Hi. This is Frances Richmond
9 from the University of Southern California.

10 MS. BHATT: Thank you.

11 Dr. Zamboni?

12 DR. ZAMBONI: Bill Zamboni, University of
13 North Carolina.

14 MS. BHATT: Thank you.

15 Next, Dr. Slud?

16 DR. SLUD: This is Eric Slud of the U.S.
17 Census Bureau and University of Maryland.

18 MS. BHATT: Thank you, Dr. Slud.

19 Next we have our industry representative,
20 starting with Dr. Rogge.

21 DR. ROGGE: Good morning. This is Mark
22 Rogge. I'm with Sail Bio and the University of

1 Florida.

2 MS. BHATT: Thank you.

3 Mr. Rothe?

4 (No response.)

5 MS. BHATT: Mr. Rothe, could you please
6 unmute yourself and introduce yourself to the
7 committee?

8 MR. ROTHE: Good morning, everyone. Can you
9 hear me?

10 MS. BHATT: Yes, we can hear you.

11 MR. ROTHE: Pravin Rothe, industry
12 representative within Novartis. Thank you.

13 MS. BHATT: Thank you.

14 Dr. Venkateshwaran?

15 DR. VENKATESHWARAN: Hi. This is T.G.
16 Venkateshwaran. I'm with Takeda.

17 MS. BHATT: Thank you.

18 Next, we'll move on to temporary voting
19 members.

20 Dr. Amidon?

21 DR. AMIDON: Greg Amidon, University of
22 Michigan.

1 MS. BHATT: Thank you, Dr. Amidon.

2 Next, we have Dr. Donovan.

3 DR. DONOVAN: Good morning. Maureen Donovan
4 from the University of Iowa.

5 MS. BHATT: Thank you.

6 Next, we have Dr. Hancock.

7 DR. HANCOCK: Good morning. William
8 Hancock, Northeastern University.

9 MS. BHATT: Thank you.

10 And next, Dr. Li.

11 DR. LI: Good morning. This is Tonglei Li
12 from Purdue University.

13 MS. BHATT: Thank you, Dr. Li.

14 Next, we'll move on to our FDA participants.
15 First, we have Dr. Lee.

16 DR. S. LEE: Hi. This is Sau Larry Lee. I
17 am the deputy director of science from the Office
18 of Pharmaceutical Quality.

19 MS. BHATT: Thank you, Dr. Lee.

20 Next, Dr. Yu?

21 DR. YU: Good morning. This is Dr. Lawrence
22 Yu, director of New Drug Product.

1 MS. BHATT: Thank you.

2 Dr. Tsinontides?

3 DR. TSINONTIDES: Good morning. Stelios
4 Tsinontides, director, Office of Pharmaceutical
5 Manufacturing Assessment. Thank you.

6 MS. BHATT: Thank you.

7 Dr. Wu?

8 DR. WU: Good morning. This is Larisa Wu.
9 I'm the associate director for Science and
10 Communication in the Office of New Drug Products in
11 OPQ.

12 MS. BHATT: Thank you.

13 Dr. Raw?

14 DR. RAW: Hello. I'm Dr. Raw, and I'm the
15 associate director for Science and Communication in
16 the Office of Lifecycle Drug Products, in the
17 Office of Pharmaceutical Quality.

18 MS. BHATT: Thank you, Dr. Raw.

19 Next, we have Dr. Shah.

20 DR. SHAH: Hi. This is Rakhi Shah. I'm
21 associate director of Science and Communication in
22 the Office of Pharmaceutical Manufacturing

1 Assessment, OPQ, CDER.

2 MS. BHATT: Thank you.

3 And Dr. Welch?

4 DR. WELCH: Good morning. I'm Joel Welch,
5 the associate director for Science and Biosimilar
6 Strategy in the Office of Biotechnology Products,
7 in OPQ, also in CDER. Thank you.

8 MS. BHATT: Thank you, Dr. Welch.

9 That concludes panel and FDA introductions.

10 Over to you, Dr. Morris.

11 DR. MORRIS: The statement to be read now is
12 the following.

13 For topics such as those being discussed at
14 this meeting, there are often a variety of
15 opinions, some of which are quite strongly held.
16 Our goal is that the meeting will be a fair and
17 open forum for discussion of these issues and that
18 individuals can express their views without
19 interruption. Thus, as a gentle reminder,
20 individuals will be allowed to speak into the
21 record only if recognized by the chairperson, and
22 we'll look forward to a very exciting and

1 productive meeting.

2 In the spirit of the Federal Advisory
3 Committee Act and the Government in the Sunshine
4 Act, we ask that the advisory committee members
5 take care that their conversations about the topic
6 at hand take place in the open forum of the
7 meeting. We're aware that members of the media are
8 anxious to speak with FDA about these proceedings,
9 however, FDA will refrain from discussing the
10 details of this meeting with the media until its
11 conclusion. Also, the committee is reminded to
12 please refrain from discussing the meeting topic or
13 topics during breaks or lunch. Thank you.

14 Now, Rhea Bhatt will read the Conflict of
15 Interest Statement for the meeting.

16 Over to you.

17 **Conflict of Interest Statement**

18 MS. BHATT: Thanks, Dr. Morris.

19 The Food and Drug Administration is
20 convening today's meeting of the Pharmaceutical
21 Science and Clinical Pharmacology Advisory
22 Committee under the authority of the Federal

1 Advisory Committee Act, FACA, of 1972. With the
2 exception of the industry representative, all
3 members and temporary voting members of the
4 committee are special government employees or
5 regular federal employees from other agencies and
6 are subject to federal conflict of interest laws
7 and regulations.

8 The following information on the status of
9 this committee's compliance with federal ethics and
10 conflict of interest laws, covered by but not
11 limited to those found at 18 U.S.C. Section 208, is
12 being provided to participants in today's meeting
13 and to the public.

14 FDA has determined that members and
15 temporary voting members of this committee are in
16 compliance with federal ethics and conflict of
17 interest laws. Under 18 U.S.C. Section 208,
18 Congress has authorized FDA to grant waivers to
19 special government employees and regular federal
20 employees who have potential financial conflicts
21 when it is determined that the agency's need for a
22 special government employee's services outweighs

1 his or her potential financial conflicts of
2 interest, or when the interest of a regular federal
3 employee is not so substantial as to be deemed
4 likely to affect the integrity of the services
5 which the government may expect from the employee.

6 Related to the discussions of today's
7 meeting, members and temporary voting members of
8 this committee have been screened for potential
9 financial conflicts of interest of their own as
10 well as those imputed to them, including those of
11 their spouses or minor children and, for purposes
12 of 18 U.S.C. Section 208, their employers. These
13 interests may include investments; consulting;
14 expert witness testimony; contracts, grants,
15 CRADAs; teaching, speaking, writing; patents and
16 royalties; and primary employment.

17 Today, as part of CDER's continued effort to
18 provide key updates on modernization of quality
19 assessment, the committee will discuss the next
20 stages of Knowledge-Aided Assessment and Structured
21 Application, KASA. The concept of KASA was
22 envisioned in 2016 and discussed at the

1 Pharmaceutical Science and Clinical Pharmacology
2 Advisory Committee on September 20, 2018 as an IT
3 system that modernizes FDA's assessment. Through
4 the development, testing, and implementation of
5 various KASA prototypes, the KASA system has been
6 refined over the course of multiple years.

7 FDA will seek input on the vision and plan
8 to expand KASA over the next five years to include
9 drug substances, all generic dosage forms, new drug
10 and biologics applications, and post-approval
11 changes. Moreover, FDA will seek input regarding
12 the need for advancing digitalization in KASA,
13 including data standardization and mobilization of
14 data from cloud-based servers.

15 This is a particular matters meeting during
16 which general issues will be discussed. Based on
17 the agenda for today's meeting and all financial
18 interest reported by the committee members and
19 temporary voting numbers, no conflict of interest
20 waivers have been issued in connection with this
21 meeting. To ensure transparency, we encourage all
22 standing committee members and temporary voting

1 members to disclose any public statements they have
2 made concerning the topic at issue.

3 With respect to FDA's invited industry
4 representative, we would like to disclose that
5 Drs. Mark Rogge, Pravin Rothe, and T.G.
6 Venkateshwaran are participating in this meeting as
7 non-voting industry representatives, acting on
8 behalf of regulated industry. Drs. Rogge, Rothe,
9 and Venkateshwaran's role at the meeting is to
10 represent industry in general and not any
11 particular company. Dr. Rogge is employed by Sail
12 Bio, Dr. Rothe is employed by Novartis, and
13 Dr. Venkateshwaran is employed by Takeda.

14 We would like to remind members and
15 temporary voting members that if the discussions
16 involve any other topics not related on the agenda
17 for which an FDA participant has a personal or
18 imputed financial interest, the participants need
19 to exclude themselves from such involvement, and
20 their exclusion will be noted for the record. FDA
21 encourages all other participants to advise the
22 committee of any financial relationships that they

1 may have regarding the topic that could be affected
2 by the committee's discussion. Thank you.

3 Dr. Morris?

4 DR. MORRIS: Thank you, Rhea.

5 At this point, we'll proceed with the FDA
6 presentations, beginning with introductory remarks
7 from Dr. Larry Lee.

8 Dr. Lee?

9 **FDA Presentation - Larry Lee**

10 DR. L. LEE: Thank you.

11 Good morning, everyone. I'm going to kick
12 off the second day of this advisory meeting,
13 talking about the vision and roadmap to advance our
14 quality assessment. First, it is important to talk
15 about the importance of pharmaceutical quality. In
16 general, a quality product means that it
17 consistently meets the expectations of the user.
18 Drugs are no different.

19 To understand the importance of
20 pharmaceutical quality it is necessary to relate
21 pharmaceutical quality to a patient's perspective.
22 Specifically, patients like you and me expect safe

1 and effective medicines with every dose they take.
2 Pharmaceutical quality is consistently meeting
3 standards that ensure every dose is safe and
4 effective, free of contamination and defects. It
5 is what gives confidence in their next dose of
6 medicine.

7 The Office of Pharmaceutical Quality, the
8 so-called OPQ within CDER, oversees the quality of
9 many drug products, including new drugs, generic
10 drugs, biologics, biosimilars, and over-the-counter
11 drugs. All drug applications have a quality or the
12 so-called chemistry manufacturing controls, CMC,
13 section. One of the core functions of this office,
14 OPQ, is to assess this section of all the drug
15 applications.

16 Specifically, our assessors evaluate how a
17 product is designed, how it is manufactured, and
18 the manufacturing facilities to ensure a safe and
19 effective drug is being delivered consistently to
20 the intended patient population. OPQ also assesses
21 product and manufacturing changes after a drug is
22 approved as part of a continuous improvement to

1 ensure quality is maintained.

2 Although there have been noticeable
3 improvement in the drug development and
4 manufacturing arena, regulators like us are still
5 facing challenges in assessing quality information
6 in drug applications. The number and the
7 complexity of the applications have increased
8 dramatically in the last few years, and at the same
9 time we are tasked to evaluate these applications
10 in a shorter time frame with similar resources.

11 Let me just give you some idea. Every year
12 at OPQ, we evaluate, on average, more than
13 3,000 INDs, more than 200 new drugs and biological
14 applications, more than 900 generic applications,
15 and more than 10,000 post-approval changes
16 submissions. One problem is we receive all this
17 information as unstructured information in PDF
18 files.

19 As a result, our assessment of freestyle,
20 unstructured narrative, in which a significant
21 portion of the documents are pretty much a
22 summarization of information or copy-and-paste data

1 from the submissions, such a system or approach can
2 pose problems because the risk assessment and
3 evaluation of the applicant's mitigation approach
4 gets dispersed in lengthy narrative.

5 Oftentimes, there can be inconsistencies,
6 and ineffectiveness, and encumbered ability to
7 share knowledge and efficiently manage FDA's
8 repertoire of approved drug products and
9 facilities. Our decision-making capacity may not
10 be optimized because assessors evaluate each
11 application, or the information in each
12 application, in relative isolation without fully
13 assessing the wealth of information at FDA's
14 disposal.

15 We should realize that good knowledge
16 management is really essential. In the context of
17 technology advancement, we cannot continue to
18 assess quality through our traditional
19 narrative-based evaluations, using unstructured
20 text summarization of application information and
21 copy-and-paste data tables.

22 I would like to point out that this practice

1 did not allow for easy knowledge sharing and
2 management of quality across product lifecycles and
3 overall modernization of assessment. Instead, in
4 order to be most efficient, we want to take
5 advantage of modern information technology tools
6 and platforms that emphasize structured data and
7 the ability to capture critical information. This
8 will then move to highly specific -- stored in a
9 predefined format -- structured data, which will
10 enable us to achieve a systematic approach to risk
11 assessment, resulting in much more consistent,
12 high-quality evaluation and decision making. The
13 idea here is based on efficient information
14 exchange, knowledge management, and data analytics.

15 At OPQ, we recognize the need to modernize
16 our quality regulatory assessment, and we are
17 currently taking steps to transform our evaluation
18 from narrative information to more structured data
19 and a systematic approach for risk assessment
20 powered by information technology, so we can best
21 capture and manage knowledge.

22 This concept was envisioned in 2016 and

1 discussed at the Pharmaceutical Science and
2 Clinical Pharmacology Advisory Committee meeting on
3 September 20, 2018, as KASA, an IT system that
4 modernizes FDA assessment. As part of the
5 assessment modernization effort, we created KASA, a
6 knowledge management system meant to modernize the
7 assessment of drug applications.

8 KASA stands for knowledge-aided assessment
9 and structured application, which is really the IT
10 platform internal to FDA. It is a database
11 platform for structured quality assessments and
12 applications that support knowledge management. We
13 already have a fundamental knowledge base of the
14 products, manufacturing processes, and facilities.
15 As new information comes to us in the application,
16 we want to be able to assess that information in
17 conjunction with our existing knowledge and achieve
18 knowledge management throughout the lifecycle of
19 the drug product we evaluate.

20 While KASA is a key driver, to fully achieve
21 our vision of advancing quality assessment powered
22 by IT and multidisciplinary approaches, we must

1 integrate KASA with other key OPQ initiatives for
2 our program I'm going to briefly describe here,
3 although the focus of this advisory committee is on
4 KASA. These initiatives and programs include QSD,
5 IQA, M4Q, and PQ/CMC, and in the next few slides, I
6 will highlight what they are and explain how they
7 relate or connect to KASA to provide a
8 comprehensive framework or approach, enabling more
9 effective and efficient quality assessment.

10 KASA, the focus of this AC meeting, is a
11 system that takes advantage of IT technology and
12 innovation to modernize regulatory submission,
13 assessments, and registration using structured
14 data, advanced analytics, and knowledge management.
15 KASA captures and manages knowledge and
16 incorporates rules and algorithms for risk
17 assessments, and enables the assessor to perform
18 advanced analytics, resulting in a comprehensive
19 and science risk-based structured assessment.

20 To maximize the benefit of KASA, we will
21 need information and data that are well structured
22 and organized. This is where I think M4Q and

1 PQ/CMC come into play. ICH M4Q is currently under
2 revision. It will reflect advancements in
3 technology and regulatory approaches so it can
4 continue to provide harmonized guidelines or
5 guidance on the content and organization of the
6 quality information in an application across
7 regulatory agencies.

8 KASA will use information from M4Q for
9 quality assessment to really facilitate approval
10 and lifecycle management and accelerate patient and
11 consumer access to critical medicine. For KASA to
12 effectively use information from M4Q, it links to
13 PQ/CMC, which stands for pharmaceutical quality,
14 chemistry, manufacturing, and controls.

15 PQ/CMC is still under development. It
16 provides standard data elements and data exchange
17 standards to the industry so the future submission
18 will contain structured quality information to be
19 used by the KASA system. It is a critical enabler
20 for M4Q implementation and long-term effective
21 knowledge management, therefore to enable an
22 effective and efficient quality assessment and

1 fully take advantage of KASA, we need an
2 application that incorporates both organizations as
3 defined by M4Q and data standards as defined by
4 PQ/CMC.

5 To assure seamless integration of all the
6 relevant quality disciplines in assessment of
7 applications using KASA, we have integrated quality
8 assessment teams and processes. In this context,
9 the assessment is done by a multidisciplinary team
10 following a defined business process with clear
11 roles and responsibilities, and this figure shows
12 the relationship of integrated quality assessment
13 with respect to KASA, M4Q, and PQ/CMC.

14 An assessment of an approved product should
15 leverage relevant information available about the
16 product and how and where it will be made. The
17 Quality Surveillance Dashboard, another IT system,
18 the so-called QSD, will augment KASA and allow us
19 to use current and historical information about
20 both the facilities, as well as the applicants, in
21 one place. Together, with the information from the
22 application, using this IT platform, we will be

1 able to conduct a comprehensive assessment of the
2 application by considering all relevant risks.

3 I want to emphasize these advanced tools or
4 systems are expected to enable us to do our quality
5 assessment more effectively and efficiently,
6 applying the same quality standard. Let me just
7 emphasize one more time, we are going to apply the
8 same quality standard regarding using this IT
9 platform or using the traditional way we do it. At
10 the same time, using this IT platform will really
11 help us to improve the consistency of our quality
12 assessment.

13 Among these tools, process certainly plays
14 an important role in ensuring the quality and
15 consistency of our assessment. In this context,
16 some key features of KASA worthwhile highlighting
17 here are: captures and manages knowledge across
18 lifecycle of a product; establishes rules,
19 algorithms and analyses to inform regulatory
20 decision making; focuses on structural regulator
21 quality assessment; and provides data integration
22 with other FDA systems. My colleagues will

1 elaborate more about these key features of KASA in
2 their presentation later today.

3 OPQ is focused on continuing process
4 development following the release of KASA for
5 generic solid oral dosage forms. Our vision over
6 the next five years includes expanding KASA to drug
7 substance, including DMF; new and generic
8 applications; all generic dosage forms; INDs; new
9 drugs; and biologics applications, as well as
10 post-approval changes.

11 In conclusion, KASA is one of the approaches
12 we are working on to drive innovation in our
13 quality assessment by utilizing 21st century
14 information technology. I would like to thank our
15 OPQ and CDER staff, as well as CDER leadership for
16 their support of KASA development and
17 implementation, and thank you.

18 Next, I would like to introduce the next
19 speaker, Andre Raw, to talk about and summarize
20 KASA accomplishments today. Thank you.

21 **FDA Presentation - Andre Raw**

22 DR. RAW: Hello. I hope everybody can hear

1 me well. I want to thank the organizers of the
2 Pharmaceutical Science and Clinical Pharmacology
3 Advisory Committee meeting to discuss the
4 accomplishments of KASA today, especially in the
5 context of the ANDA program and as a prelude to its
6 extension to both the NDA and BLA programs. But
7 before I proceed, it is important to explain why we
8 set out to develop the KASA system.

9 We did this because, historically,
10 assessments have relied heavily upon freestyle
11 narrative text consisting of unstructured
12 information, summarization of application
13 information, and copy and paste of data from the
14 sponsor, and from our perspective, the system
15 encumbered our ability to share and manage our
16 knowledge within FDA's repertoire of approved drug
17 products and facilities. It also hindered our
18 decision-making capabilities, as assessors
19 evaluated each application in relative isolation
20 without fully assessing the wealth of information
21 at FDA's disposal.

22 Due to these limitations of our traditional

1 narrative assessment, as early as 2016, a KASA type
2 system was envisioned as a means of modernizing
3 FDA's assessment, so we introduced this system that
4 would utilize structure data as opposed to
5 freestyle narrative and developed advanced
6 analytics to enable knowledge management of our
7 repertoire of drug products and facilities.

8 So over the course of six years, subject
9 matter experts at various levels developed, tested,
10 implemented, and refined various homegrown
11 structured assessment prototypes as a prelude to
12 our KASA system. Taking these learnings from these
13 various prototypes and working with our colleagues
14 in the Office of Business Informatics, the Office
15 of Strategic Programs, and the Office of
16 Information and Management Technology, all these
17 elements culminated in the launch of KASA in the
18 FDA's NEXUS IT platform system in the beginning of
19 2021.

20 Following this release, termed KASA 3.0 in
21 our NEXUS IT platform in 2021, all incoming ANDAs
22 for solid oral dosage forms were reviewed under

1 this modernized and structured review system, which
2 we termed KASA.

3 What I would like to do is to go over the
4 KASA platform and illustrate what we can achieve
5 today. This slide shows the actual landing page of
6 the KASA system that assessors utilize once they
7 log on. As you can see, the KASA system is
8 currently used by the three review disciplines that
9 evaluate these ANDAs, including the drug product
10 discipline that reviews the drug product design and
11 its controls; the Office of Pharmaceutical
12 Manufacturing Assessment that reviews the
13 manufacturing process and associated facilities;
14 and the biopharmaceutics discipline that reviews
15 the dissolution as well as other aspects related to
16 the biopharmaceutics performance.

17 Let me go more specifically into the drug
18 product discipline to show how KASA works. One of
19 the important facets of the drug product review is
20 to capture or flag the inherent risk of the various
21 drug product critical quality attributes such as
22 dissolution, impurities, [indiscernible] assay

1 associated with a drug product, and also-- that's
2 the first thing, not only to capture the initial
3 risk, but also to capture how these risks are
4 controlled or managed based upon the drug product
5 design or testing control strategies.

6 As mentioned, one impetus of the KASA
7 structured review is to ensure more consistency and
8 objectivity among our staff, and this is achieved
9 based upon objective risk ranking algorithms, which
10 is the first thing, and structured descriptors for
11 capturing risk control, which is the second thing I
12 would like to discuss.

13 The first, the KASA has encoded algorithms
14 in its software that capture inherent product risks
15 associated with these various critical quality
16 attributes present in the drug product, and these
17 algorithms, using a failure mode effect and
18 criticality analysis -- or FMECA for
19 short -- system included in the KASA IT software,
20 objectively rate these inherent or initial critical
21 quality attribute risks as low, medium, or high.
22 This prospectively flags to the assessor the area

1 of high risk that needs to be focused on and,
2 conversely, the areas of lower risks that the
3 assessor may not need to spend so much time on.

4 Secondly, and I think equally as important,
5 KASA captures the risk mitigation on a control,
6 based either upon formulation design or control
7 measurement, control strategies, using a drop-down
8 of descriptors of structured knowledge for
9 formulation, design, and control strategy
10 measurement that is typically used in
11 pharmaceuticals.

12 For example, if the CQA flag is high for
13 polymorphous transformation of an amorphous form,
14 one of those fundamental strategies in our
15 drop-down, if you select it, it would say, "the
16 addition of a stabilizing excipient to avert
17 crystallization of the amorphous form," amongst
18 other drop-downs. That's one of many. In essence,
19 these drop-downs, which are based upon our
20 fundamental scientific understanding of
21 pharmaceuticals, are descriptors of that structured
22 knowledge for formulation design and control

1 strategy.

2 The importance of this is that it provides
3 consistent scientific dialect in KASA assessments,
4 which were previously lacking in our freestyle
5 narratives. And by having these consistent
6 descriptors and dialect, it not only ensures
7 consistency of our assessments, but more
8 importantly it enables knowledge management, as I
9 will show later.

10 In addition, as I mentioned, our traditional
11 assessments were long narratives with cut and paste
12 from submissions, which as indicated, it covered
13 our ability to share and manage our risk
14 information and knowledge amongst the many
15 applications that we have.

16 Here the slide depicts how the KASA would
17 also, in addition, enable more compact assessment.
18 Once the assessor selects the fundamental
19 formulation strategy to mitigate the CQA risk, then
20 they have the option to explain via a short
21 narrative how that formulation strategy was
22 specifically applied to the application.

1 For example, if they select a drop-down
2 stating that an excipient in our drop-down menu is
3 used to stabilize an amorphous form, they would
4 write after that drop-down a short narrative
5 explaining what that excipient is, the API, or
6 active pharmaceutical ingredient, an excipient
7 ratio, and how the sponsor systematically optimized
8 those features of the formulation in their
9 pharmaceutical development.

10 Rather than cutting and pasting large
11 sections of the pharmaceutical development report,
12 which we previously used to do, they would simply
13 link to their corresponding page from the eCTD
14 submission from the sponsor. And by adopting this
15 strategy, this makes for a more compact assessment
16 where all the information is really assessable in a
17 highly structured format.

18 Let me just take a step and put this all
19 together. One of the reasons we developed KASA was
20 to enable knowledge management, and this is nicely
21 illustrated here. Based upon adopting the same
22 inherent risk algorithm and a drop-down of

1 structured descriptors for risk control, we enable
2 drug product risk analytics and can now objectively
3 compare risks across a drug product line, e.g., we
4 can compare an application of various generics
5 approved across the product line and the
6 corresponding NDA or RLD as to how these risks are
7 controlled among the different applicants, and
8 different applicants will have different ways to
9 control these risks.

10 For example, first we can see all these
11 products have the same inherent risk for assay
12 failure due to the instability based upon our
13 algorithm, which is used similarly in our
14 application. So we have the same inherent product
15 risk, which is high.

16 Secondly, using this structure of risk
17 control, we can now objectively see why one
18 manufacturer mitigated this risk by a de minimis
19 approach of relying solely on a stability testing
20 program, which was captured in that drop-down, and
21 others incorporated, to varying degrees,
22 formulation design features, which were similarly

1 captured in those drop-downs that I alluded to
2 previously, to mitigate this risk for
3 over-and-above testing.

4 By having this structured review format in
5 the KASA, we can now run risk analytic reports in
6 KASA to compare these relative product risks among
7 applicants, depending on the risk control selected
8 on those drop-downs; and thus, in the drug product,
9 whether in the supplements or in determining
10 inspections at facilities, we can run these reports
11 to allocate our resources to the products we
12 believe are at high risk.

13 Can I ask a question? I can't see the
14 document.

15 DR. MORRIS: I think we've lost the slides,
16 Joanna.

17 (Pause.)

18 DR. RAW: Okay. I'm going to go to that
19 slide. I don't know where you lost the slides, but
20 I think I have an idea.

21 DR. MORRIS: Yes. I think 32 was the last
22 slide.

1 DR. RAW: And the point that I really wanted
2 to mention was by really having this structured
3 review format, both within the initial risk and in
4 the risk control strategies, we can now run risk
5 analytic reports in KASA to compare these relative
6 product risks among the various applicants,
7 depending upon the risk controls that they select
8 to do so.

9 Some will do better; some will do more than
10 others. Thus, in the drug product lifecycle in the
11 supplement or determining inspections at
12 facilities, we can run these reports and use this
13 information strategically to allocate our resources
14 to the products we believe are at highest risk.

15 So similar to capturing risk control in a
16 structured format, we can also capture the drug
17 product control strategy such as specifications and
18 a generalizable rationale for the control
19 drop-downs, similar to what I showed you before for
20 the risk.

21 By having these structured formats for the
22 controls, similar to the risk analytics, we can

1 also run reports that compare these attributes
2 across a product line; so we can easily determine
3 if an incoming ANDA for a product line -- we can
4 easily determine with these reports, that if the
5 ANDA would have any of these attributes, we could
6 determine whether the ANDA with these attributes
7 was within the space of the approved products
8 within that product line, and conversely, we could
9 determine if the ANDA had attributes that were
10 outside the appropriate space of that product line.
11 As such, this can be used to inform the risk of the
12 ANDA in question. So that's really the power of
13 these analytics.

14 The next slide that I would like to go to is
15 to illustrate, a little bit, the structured review
16 in the manufacturing integrated assessment, just
17 very briefly. As you can see, the manufacturing
18 assessment is very similar conceptually to the drug
19 product assessment, but rather than focus on drug
20 product design, measurement, and control, it
21 focuses on the risks of the various unit operations
22 that may affect the various drug products' CQAs.

1 It similarly identifies the inherent risk of
2 the unit operation via algorithms, as we did for
3 the drug product, and then also in the
4 corresponding risk control via drop-down, similarly
5 like we did based upon the drug product. But in
6 this case, the drop-downs for the risk control are
7 based upon a combination of factors of both KASA's
8 factors as well as facility factors.

9 I know this will be covered in more detail
10 in the next presentation, but the bottom line I
11 want to emphasize here is that similar to what we
12 have shown you for the drug product, we can now run
13 reports, based upon the structured data, to discern
14 the site's capability to manufacture these various
15 dosage forms based upon their history, and
16 particularly their history with these unit
17 operations, and such reports will review the risks
18 of the sites they have demonstrated capability to
19 run those unit operations, and with that degree of
20 scrutiny required as we make the decision to
21 inspect or not inspect these facilities.

22 Finally, let me briefly go over the

1 biopharmaceutics assessment in KASA.
2 Biopharmaceutics are complex, and partly because of
3 that, rather than invoking a paradigm of three
4 risks levels -- low, medium, or high -- for each
5 CQA, as we did for the manufacturer of drug product
6 for inherent risks, biopharmaceutics invoke five
7 risk levels, from very low, low, medium, high, and
8 very high.

9 At one extreme of very low, a simple
10 standardized dissolution test would be sufficient
11 to mitigate the risk for that product, and at the
12 other extreme of very high, in vivo studies to
13 develop an IVIVC or IVIVR may be needed to support
14 a patient-centric dissolution test. Rather than
15 invoking risk algorithms to determine each of these
16 risk levels, as we do for the product, the
17 manufacturing, the biopharmaceutics assessments use
18 predefined decision trees that are encoded within
19 our KASA software to guide each assessor as to
20 where the product falls within these various risk
21 levels.

22 Similar to drug product integrated

1 manufacturing risk assessments, these structures
2 not only provide for more objectivity of risk as we
3 assess these products, but also enables KASA
4 analytic reports related to various aspects of
5 biopharmaceutics across a product line.

6 With all this effort toward development of
7 KASA, I believe we have made significant strides.
8 I can say with confidence that we are certainly
9 realizing our vision of knowledge management, and
10 this is evidenced by the fact that today, KASA has
11 17 analytic reports that provide assessors with
12 critical information for making informed decisions
13 based upon KASA's structured knowledge of drug
14 products and facilities. These reports were not
15 previously available in our unstructured
16 narratives, so this is quite an important
17 development.

18 Just as important, we have made significant
19 steps towards solidifying the use of KASA amongst
20 our assessors, and since the Go-Live in early 2021,
21 over 1400 reviews across the three review
22 disciplines have been finalized for ANDAs for solid

1 oral dosage forms.

2 In sum, with the KASA 3.0 launch, we have
3 made a significant step toward realizing our vision
4 of structured review to ensure objectivity in
5 knowledge management, but this is just one step of
6 many in our roadmap as we move this paradigm to
7 drug substance, other dosage forms, INDs, NDAs, and
8 BLAs, as will be discussed later by my colleagues.

9 I just want to mention that next in our
10 journey -- and I think we're pretty close to
11 it -- we are on track to fully deploying this KASA
12 format to the drug substance evaluation early next
13 year. The slide shows the KASA assessment card in
14 the NEXUS platform that we intend to deploy in the
15 first quarter of 2023, and with this future
16 release, this will realize -- similar to what we
17 have achieved for the drug product, manufacturing,
18 and biopharmaceutics disciplines -- the concept of
19 a structured review, and with that more objectivity
20 and also knowledge management of drug product risk,
21 based, for example, on the synthetic pathway.

22 What is really, I think, very exciting is

1 that this is not only applicable to drug
2 substances, [indiscernible] ANDAs, or DMFs, but
3 also extended to NDAs moving forward. This is the
4 prelude to the extension of KASA's initial
5 inception for ANDAs and BLAs, as will be discussed
6 by Dr. Wu's and Dr. Welch's later presentations.

7 To conclude, the KASA system measures risk
8 associated with how a product is designed and
9 manufactured using established rules and
10 algorithms. It establishes how the risk is
11 mitigated and controlled through standardized
12 drop-downs that capture product design features, as
13 well as measurement features. It assesses the
14 manufacturing controls and demonstrates the
15 capability of facilities involved in a structured
16 format. It uses all this information, and it
17 really takes knowledge management to a whole new
18 level to show that we can provide oversight through
19 the product's lifecycle based upon the risk. Thank
20 you very much.

21 **FDA Presentation - Stelios Tsinontides**

22 DR. TSINONTIDES: Good morning, everyone.

1 This is Stelios Tsinontides, office director of the
2 Pharmaceutical Manufacturing Assessment of OPQ.
3 I'm excited to be joined today also by Dr. Shah,
4 who is our associate director of Science and
5 Communication, and who has been leading our experts
6 in collaborating across the various offices and
7 disciplines to bring forward these exciting systems
8 that we are presenting today.

9 My presentation today will cover the
10 overview, again, of how the KASA tool integrates
11 manufacturing assessment at the commercial scale,
12 and provide you with a roadmap of what's coming
13 next, and then Dr. Shah will describe the salient
14 features of how we have built into KASA to enable
15 our SMEs to evaluate systematically the risk of the
16 proposed manufacturing at the commercial scale and
17 facility.

18 As described by our recent speakers, KASA
19 employs models that allow our integrated team to
20 evaluate the drug product. It's also a dedicated
21 model that incorporates manufacturing integrated
22 assessment and also a biopharmaceutics assessment.

1 As noted earlier, this system allows us to intake
2 the application data and capture the critical
3 assessment information in a very structured format
4 that can be easily viewed by all of our SMEs
5 performing the assessment, share this information
6 readily, and utilize it to determine what actions
7 are necessary to be taken on the application.

8 As noted again, our KASA manufacturing
9 assessment is utilized by our SMEs to measure the
10 risk associated with the product design and
11 manufacturing, using established rules and
12 algorithms, and especially assess the manufacturing
13 controls and the capability of the facility to
14 manufacture the product over the lifecycle of the
15 product beyond actually the approval point, and
16 basically evaluate the risk, and mitigation, and
17 the control throughout these manufacturing
18 lifecycles, and bring the facility into our
19 assessment, and basically take this knowledge
20 management to a whole new higher level of the
21 product lifecycle.

22 As noted earlier, our integrated quality

1 assessment is performed by a collection of
2 disciplines and teams that are shown on this slide.
3 The Office of Pharmaceutical Manufacturing
4 Assessment is concentrating on assessing the
5 application element related to microbiology,
6 facility, and process, and also linked into any
7 inspection information that we have around the
8 facility, and especially in addition to also
9 determining whether a facility requires a
10 pre-approval inspection, and work together with our
11 other offices to perform in these facilities, and
12 obviously ensure that the information is captured
13 into our KASA system.

14 Here is a broad overview of the KASA roadmap
15 related to the manufacturing. As noted earlier, we
16 already have implemented the manufacturing models
17 for the generic solid and data analytics with the
18 3.0, as we launched the system in 2021. What we
19 anticipate to expand KASA this coming fiscal year
20 is to expand the model to include manufacturing and
21 microbiological assessment models for the generic
22 liquids and data analytics, and then continue to

1 expand KASA with the manufacturing models for the
2 NDA solid, including established conditions and
3 data analytics, and then follow up with the liquid
4 formulations, and eventually expand KASA to include
5 biologics micro and facility model.

6 At this point, I will welcome Dr. Shah to
7 describe a little bit more detail of what entails
8 inside KASA for manufacturing.

9 Dr. Shah, please take it from here.

10 **FDA Presentation - Rakhi Shah**

11 DR. SHAH: Thank you, Dr. Tsinontides.

12 Hi. This is Rakhi Shah, and I'm going to
13 cover a little bit in detail what we do in OPMA and
14 how we are utilizing this KASA currently, and what
15 are our future plans. As previous speakers
16 mentioned, we have launched our assessment in KASA
17 for solid generic applications for all three
18 disciplines, including product quality,
19 manufacturing, and biopharm. Dr. Andre Raw
20 explained drug product quality assessment in KASA,
21 and this part of the slide presents manufacturing
22 KASA.

1 We are utilizing smart templates to do our
2 assessment, which is based on science and risk
3 principles. We are utilizing those principles even
4 outside of KASA, but I will show you how we are
5 organizing this KASA and other assessments and
6 structured format.

7 As Andre said, the structured assessment is
8 very helpful when we want to call it out and when
9 we are doing our future assessment. The assessment
10 is organized starting with overview page, where
11 some of the information is auto-filled from the
12 data that we get from our 356h form, such ANDA
13 number, drug substance, drug product, name, then
14 list of facilities, function, addresses, et cetera.
15 Of course, we verify that information -- our
16 assessors do that -- and then the KASA template is
17 activated.

18 First thing we perform is, of course,
19 initial risk assessment or initial risk analysis.
20 We start with facilities, then OPMA will maybe
21 evaluate all commercial facilities, including drug
22 substance, drug product, testing, and primary

1 packaging facilities. We have built in risk-based
2 algorithms, which actually includes some of the
3 factors such as prior facility experience with
4 related dosage forms, related processes. Then if
5 we have any quality concerns from that facility or
6 compliance issues, all of that is included in our
7 algorithm. Based on the information that is
8 included in the application and what information we
9 can find for the same facility from previous
10 applications, we go through that systematic risk
11 assessment.

12 For doing this, we currently have to go
13 through forms, establishment, inspection reports,
14 recalls, field alert reports, and compliance case
15 reviews. A lot of this information is buried in
16 our Word documents or PDFs, so it takes a lot of
17 time, but that information is found, and then we
18 try to use that. This is where KASA comes to our
19 rescue, where information is systematically
20 captured, and that I will show you in the next
21 upcoming slide how we use that information.

22 So that is the facility, and then we

1 understand whether the facility has risk factors or
2 outstanding risks. We will need to do a
3 pre-approval inspection, or in cases where we have
4 adequate information and adequate confidence that
5 that facility can perform this product or processes
6 without our presence at the facility, we could
7 waive the inspection or we could utilize some other
8 alternate tools that you might have come across.
9 So that is what is done in this facility risk
10 module.

11 Next is the manufacturing risk assessment
12 module. Since OPA may be focused on drug product
13 manufacturing processes, we perform our initial
14 risk assessment. Again, we use risk-based
15 algorithms. Andre Raw mentioned about failure mode
16 effect analysis. We utilize the same principle,
17 where we have our risk factors that are based upon
18 the unit operations and based upon the facility.
19 We incorporate all the factors, in addition to drug
20 substance and excipient factors, as well as the
21 drug product design factors.

22 We look at this holistically. We have

1 developed our algorithm based on that, and we take
2 the application information and the facility
3 information, and then that gives us the scoring of
4 low, medium, and high, and we have a cutoff.
5 Again, this FMEA [ph] was developed three years ago
6 in OPMA, so we are still modifying and looking at
7 how the risks scoring can be modified based on what
8 information we get.

9 So it's a continuous improvement of the
10 model, but we use that, and then that guides our
11 assessor in doing the unit operation assessment, or
12 the assessment of facility and unit operation,
13 either in abbreviated fashion or in full fashion,
14 depending on what risk score we get.

15 For example, if we get a low score for, say,
16 unit operation, the assessor doesn't have to spend
17 a whole lot of time in assessing that unit
18 operation, but if the risk scoring is high, of
19 course they will look into all the process
20 development, product development, data, and all the
21 other in-process controls and factors, as well as
22 scale up information and assess that in the unit

1 operation module, which is the fourth module as
2 shown in this slide.

3 If the scoring is low, the assessor doesn't
4 have to do this in-depth assessment in the unit
5 operation section. They can do abbreviated, and
6 then the final risk assessment is done manually.
7 So we won't have automatic algorithm for now. We
8 still do qualitatively the final risk scoring, so
9 any sub-risk scoring is quantitative, but our final
10 risk scoring is qualitative in OPMA.

11 Under other considerations -- I'm just
12 skipping microbial assessment for the time being,
13 but other considerations, we evaluate the batch
14 record, executed and master batch records, any
15 yield, reconciliation data, as well as hold time
16 and comparability protocol. Now, with ICH Q12, we
17 have PACMP, which also will be evaluated when we
18 have NDAs in the module, and process validation if
19 the data is submitted. All this is assessed in the
20 other considerations section.

21 Microbial assessment, in OPMA we perform
22 microbial assessment also since we have our

1 microbiology colleagues in our office, and we try
2 to do that in an integrated fashion. Right now,
3 since we only have solid generics, we are doing
4 non-sterile microbial assessments for drug product
5 control, and then assessment summary, which is the
6 last module in our manufacturing KASA. And here we
7 have the discipline summary for manufacturing, the
8 discipline summary, as well as the updated risk
9 table. That is present in our assessment summary.

10 Since we already have our solid generics
11 experience, now we have started developing our
12 liquid generics since that will be coming up next
13 in KASA, hopefully. This internal development has
14 been going on for a year or so. We are starting to
15 use our solid modules as a backbone so that we can
16 use that as a leverage and develop our generic
17 solid modules.

18 With liquids, we also include solids. There
19 are some salient features. We have unique unit
20 operations that we need to cover, so we will have
21 the unit operation module expanded. And then we
22 have combination products, which comes with liquid

1 products, so we have a combination product module.
2 For example, we will need to incorporate a device
3 facility in our facility assessment, which is not
4 currently present in our solid module.

5 With these modifications, we would be able
6 to achieve other ANDA drug product liquid modules.
7 With liquid, we will have to have the sterile
8 modules also, so microbiology modules for
9 aseptically and terminally sterilized products will
10 be developed, which, again, the Division of
11 Microbiology Assessment colleagues have been
12 helping us develop this module.

13 For manufacturing, we also take a look at
14 extractable/leachables from manufacturing
15 assessment to [indiscernible], et cetera, so we
16 will need to develop that module. We already have
17 our risk-based algorithm for extractable/leachable,
18 but again, that is being refined and finalized.
19 When we have that, we will incorporate those
20 algorithms into the liquid module. Our hope is to
21 enhance the current solid module to incorporate
22 liquid modules with considering all this in mind.

1 Next, as Dr. Tsinontides mentioned, we are
2 developing new drugs. KASA, again, OPMA made it
3 responsible for developing manufacturing, which
4 includes facilities, so we have already started.
5 This effort is based on -- again, we will take
6 other drug product generic modules into
7 consideration, however, when it comes to NDAs,
8 there are some unique considerations that we need
9 to do.

10 For example, I was heavily involved in
11 Project ORBIS for oncology product reviews, which
12 utilizes the collaborative global approach of
13 assessment with other regulatory agencies across
14 the world. We utilize product quality assessment
15 aid for that program, so that is kept in mind when
16 we start developing our manufacturing modules from
17 NDAs, as well as real-time oncology release because
18 that needs the consideration.

19 Now we have an expedited assessment program,
20 so all that should be kept in mind. We do keep in
21 mind that in OPMA, we assess not only ANDAs; we
22 also assess NDAs already for manufacturing, so we

1 have quite a lot of experience of how we can build
2 the KASA modules, keeping the flexibility that will
3 be needed for NDAs in mind.

4 While we develop NDAs, we will need to
5 develop non-sterile liquid modules for
6 microbiology, which is not present currently in our
7 drug product models since, of course, it is
8 non-sterile solids, and non-sterile liquids will
9 have a little bit of differences when it comes to
10 microbiology.

11 Yesterday, I hope you guys were present. We
12 heard about ICH Q12 established conditions. We
13 have seen that during our pilot program that we got
14 NDAs or supplements containing established
15 conditions, so we are going to build that
16 capability along when the NDA gets into KASA, so
17 that will also cover the post-approval change
18 management protocol.

19 As I alluded to earlier, underneath other
20 considerations, comparably to the protocol
21 currently, we will enhance those to cover PACMP
22 into that. And when the NDA comes in, we also are

1 trying to incorporate some of the complex dosage
2 forms, which are not present currently in the
3 generic platform; for example, transdermal and some
4 of our dry product inhalers, and topicals, which we
5 do not currently have in solid generics, so that we
6 can enhance our NDA modules to include those.

7 Next is biologics. Again, Dr. Joel Welch
8 will cover in detail what they are covering in
9 terms of drug substance and drug product, and as
10 Dr. Tsinontides has mentioned, OPMA may be focused
11 on facilities and micro assessment for biologics.
12 Those modules would be a little bit easier for OPMA
13 to develop since we also have an NDA in planning
14 for the micro and facilities module. We are
15 thinking that with modification, we can utilize
16 this similar concept for biologics.

17 Of course, a lot of things will be looked at
18 when we develop the biologics module because there
19 are some unique considerations which need to be
20 considered. We will have established conditions
21 and PACMP incorporated, and we are working
22 extremely closely with our Office of Biotechnology

1 Products when we are developing this KASA module
2 for biologics.

3 In OPMA, we lead the facilities inspection
4 for biologics as opposed to small molecules. That
5 is led by ORA, so those also need to be considered.
6 But again, we are in the very, very preliminary
7 stage for biologics KASA, so I don't have a lot of
8 details. This is under construction, as you can
9 see on this slide.

10 This slide, up to now, I showed you what we
11 have done and what we are doing, but the main power
12 lies in the analytics that we get, the analytics
13 package from KASA. Dr. Andre Raw showed this same
14 slide, so I'm not going to go into too much detail
15 about this slide.

16 But again, as I mentioned earlier, so far,
17 our assessments and inspection reports have been in
18 PDF format, and it is very cumbersome to get
19 information if we want to gather information. It
20 takes some time; not only hours but sometimes days
21 to gather the data that we can utilize in a
22 meaningful way to make our informed decisions.

1 With KASA, we are able to gather, actually, the
2 data. The analytics package is formulated in a way
3 that we can utilize that to make an informed
4 decision.

5 As Andre mentioned here, we can look at the
6 dissolution as a CQA, different unit operations,
7 and what process and facility factors and risk
8 mitigation strategies the facility is using or the
9 applicant is using. This is comparing the same CQA
10 across different unit operations, however, we can
11 utilize different applications and RLD information
12 in a very structured way, and very quickly so that
13 we can make informed decisions.

14 Another main thing that I wanted to show you
15 is how we are utilizing these data analytics to
16 conduct our manufacturing facilities assessment.
17 Here, it's a little difficult to see, but consider
18 that I got an application, which is listed as XXX.
19 Again, this is all mock data. That came into my
20 queue today, and I have this facility, which is Y
21 facility, and then I have a profile code. These
22 profile codes are in the IOM, operation manual, for

1 the other ORA colleagues. And here there is a
2 slight error. It should be listed as TTR.

3 So consider that I have an extended-release
4 application today that came, and I need to now see
5 at this facility what kind of information I can
6 gather. I'm particularly interested in functional
7 coding, whether the facility has done any
8 functional coding prior to this application and
9 whether I can gather the data quickly. Before
10 KASA, if I want to look at it, I have to look
11 through the inspection report; sometimes I may or
12 may not find. I have to call my ORA colleague if
13 they remember they covered this. They might have
14 seen this, but they might not have put it in the
15 EIR report because they did not find any concerns.

16 It took a lot of time to gather that data,
17 but with KASA, this output table is generated
18 automatically, based on the information that we
19 have included in other applications in KASA. For
20 example, there are four or five other applications
21 which utilizes the same facility, YYY. That
22 application information is presented here, so I can

1 look at not only what drug products were covered,
2 but also I can look at what were the unit
3 operations covered in those applications or in
4 those at that facility.

5 Since we are linking every unit operation
6 with facility in KASA while we are building other
7 reviews, that information can be easily accessed.
8 Now, I can see whether the facility of interest was
9 present in other applications and whether they
10 utilized any types of coding unit operation.
11 Depending on more information I can find, I can
12 say, oh, the facility has prior experience, and
13 maybe it's very related to the product that I am
14 doing; utilizes similar drug load; utilizes similar
15 unit operation; and I may be able to waive that
16 inspection, or I can even utilize some of the
17 alternate tools if I have some residual risk or,
18 again, we can indicate whether pre-approval
19 inspection is needed.

20 All these decisions are made in OPMA,
21 whether the facility will need pre-approval
22 inspection or use of alternate tools. So,

1 actually, data analytics is extremely powerful.
2 This gives us that kind of visibility and helps us
3 make informed decisions. Then these decisions are
4 sent to ORA, and we work very closely with ORA in
5 conducting inspections, finalizing inspections,
6 et cetera. This is the most important slide that I
7 really wanted to show but, again, there is a slight
8 typo. TTR should be listed in the profile code in
9 the input table.

10 This again was covered by Dr. Andre Raw, how
11 we are utilizing, and I can now gather information
12 on the site, which was present in some other
13 application. I can look at sites' capability to
14 manufacture related dosage forms. I can even look
15 at the compliance history and any approved control
16 strategies. I showed you one example of unit
17 operation, but we are able to capture control
18 strategy also for those unit operations.

19 I can compare with the pending application,
20 and if the capability is there, if the control
21 strategy is present, I may be able to lower the
22 risk. I don't have to really dive down into the

1 review or dive down into the facility review;
2 however, if I can't find any information or the
3 proposed site has not demonstrated that capability,
4 then maybe I will be able to spend more time. So
5 we can utilize our time wisely. We can do these
6 reviews quite efficiently.

7 To summarize, KASA is live for generic
8 solids. We hope to utilize the modules and modify
9 the modules to make them amenable to NDA and
10 biologics in the future. This will actually
11 improve efficiency and consistency. We can have
12 what we have been talking about, a lifecycle
13 approach. KASA makes that possible.

14 I hope I gave you a good talk of what we do
15 in OPMA and how we are utilizing KASA. Next,
16 Larisa will present KASA development efforts for
17 new drugs.

18 Larisa, it's all yours. Thank you.

19 **FDA Presentation - Larisa Wu**

20 DR. WU: Thank you, Rakhi.

21 Good morning, everyone. My name is Larisa
22 Wu, and I'm the associate director for Science and

1 Communication in the Office of New Drug Products in
2 OPQ. As mentioned today, I will talk about
3 application of KASA to new drugs.

4 So far, you heard from my colleagues about
5 the successes that we just registered when using
6 KASA for quality assessment of generic
7 applications. But moving forward, OPQ also plans
8 to build on these successes and apply all the
9 lessons learned from KASA for generics in order to
10 expand the KASA program to new drug assessment.

11 One such lesson learned and, really, the key
12 to success that we applied over and over -- with
13 each KASA release, we applied involvement of the
14 user of the KASA system, which is the assessor, in
15 every stage of the project, starting with
16 development and testing; continuing with
17 implementation; refinement of the prototypes; and
18 finally ending with communication of the
19 requirements to the IT group, and completing also a
20 user testing ahead of each KASA full IT release.

21 For development and implementation of KASA
22 for new drugs, we're taking a sequential approach.

1 First, as mentioned, we will implement KASA for
2 drug substance, which is applicable to assessment
3 of drug substance information, submitted in drug
4 master files, generic applications, and I guess
5 more importantly new drug applications. This
6 release will happen at the beginning of 2023 in the
7 CDER IT platform as part of KASA 4.0.

8 It is worth mentioning here that the KASA
9 for drug substance prototype actually has been used
10 in Office of New Drug Products since April 2021,
11 and dozens of assessments have been completed using
12 this prototype. Second, we are also developing
13 KASA for IND, and we're doing this through
14 development and testing of a smart prototype for
15 review of commercial and non-commercial INDs.

16 Third, as mentioned, we plan to adopt
17 existent biopharmaceutics and manufacturing
18 interfaces that have been developed for review of
19 generic applications to new drug assessment needs.
20 And not lastly, we are also working on developing
21 KASA for assessment of drug product information
22 that is being submitted in NDAs.

1 Rakhi and Stelios already told you about
2 efforts that are being done in the manufacturing
3 arena, so in my presentation I will focus on our
4 plans for development and implementation of KASA
5 interfaces for drug substance, INDs, and new drug
6 products.

7 I'm going to start with KASA for drug
8 substance, and, really, the next six slides that
9 you're going to see include the highlights of
10 two and a half years of work that we put into
11 developing and implementing KASA for drug
12 substance.

13 So first, let's see what determined us to
14 develop this interface. I've listed here on the
15 slide a few reasons. There may be more, but the
16 thing that I want to highlight here is reason
17 number one, which is to quickly identify problems
18 with the drug substance synthetic pathways that can
19 potentially generate high-risk impurities.

20 I think you are all aware of the recent
21 situation that we faced related to nitrosamine
22 impurities in a pharmaceutical product. Rakhi

1 already mentioned in order for us to gather data,
2 we spent countless hours researching information
3 that is needed to mitigate these risks. In the
4 future, using KASA, we hope that we can quickly
5 respond to these situations by quickly retrieving
6 information from KASA in a matter of seconds.

7 Not least important, through developing KASA
8 for drug substance, we wanted to make sure that
9 consistent assessment standards are applied for
10 drug substance information that is being submitted
11 in new drug applications, generic applications, and
12 drug master files, as I said, and we wanted to
13 facilitate the assessment, and through the use of
14 KASA analytics inform our decision making and
15 eventually increase our efficiency.

16 Not lastly, we wanted to achieve a milestone
17 regarding KASA implementation in the CDER IT
18 platform, and once KASA for drug substance will be
19 released, have a complete integrated quality
20 assessment, what we call an IQA review, for solid
21 oral products, and it is done in the CDER IT
22 platform.

1 We started this project back in December
2 2019, as I mentioned, with the goal to create and
3 implement KASA for drug substance interface that
4 would be applicable for assessment of drug
5 substance submitted in NDAs, ANDAs, and DMFs. We
6 spent a little over a year to develop requirements
7 for a standardized and structured drug substance
8 assessment, and then we programmed a complete KASA
9 prototype that we tested with 20 super users.

10 In the next step, we trained all assessors
11 of drug substance information in ONDP, and on
12 April 1, 2021, we implemented this prototype
13 internally in the Office of New Drug Products.
14 Since then, as I said, dozens of drug substance
15 assessments were completed using KASA, and we
16 continue to collect feedback and refine the
17 prototype as per the suggestions received.

18 We are now in phase 2 of the project and,
19 we're currently working to move this prototype to
20 the CDER IT platform. The interface is currently
21 being tested, and it will be released in two
22 stages. In February 2023, so in a few months, we

1 will release the KASA for drug substance modules,
2 and about a year later, once the KASA drug
3 substance database is robust enough, we will
4 release the KASA for drug substance analytic
5 capabilities.

6 The KASA for drug substance interface really
7 was designed as a one-stop shop for assessors to
8 review the drug substance information, and similar
9 to other KASA interfaces that you have seen so far,
10 the structure of the drug substance KASA does not
11 follow necessarily the organization of the
12 information that is being submitted in an
13 application, but rather follows the assessor's
14 thought process when performing an evaluation.

15 Just shortly, I could give you an idea about
16 the structure. We have an overview page; a
17 standardized risk assessment. We have a
18 manufacturing page, characterization, drug
19 substance control, and drug substance stability
20 section. In terms of the KASA drug substance
21 functionalities, our interface shares functions
22 with other KASA interfaces, and I refer here to

1 linking to submissions that you heard from Andre,
2 following deficiencies across iterations, as well
3 as enhanced communication between primary and
4 secondary assessors.

5 Moreover, we have developed features that
6 are specific to our interface. These features are
7 the drug substance risk assessment algorithm and
8 the analytic for structured drug substance
9 synthetic pathway that include chemical
10 registration, as well as capturing the synthetic
11 steps in a structured format, which would be
12 performed in the global substance registration
13 system, GSRS, and integrated with KASA as part of
14 the KASA 4.0 release starting next year.

15 In addition, as part of the KASA 4.2
16 release, most probably in 2024, we will have
17 analytics that will allow to search, to visualize,
18 and to analyze the drug substance synthetic
19 pathways, and I'm going to talk a little bit more
20 about this next.

21 One of the features that really sets KASA
22 for drug substance apart and makes it complex,

1 comparing to other interfaces that we have
2 developed so far, is the structure of drug
3 substance manufacturing module. When we designed
4 this module, we thought in terms of our needs for
5 knowledge management, and we structured the
6 information accordingly.

7 We are capturing in a structured format the
8 flow of the action steps, the synthetic inputs and
9 outputs for each step, as well as critical process
10 controls, impurities, solvents, and reagents. And
11 depending on the criticality of each step, the
12 assessor has the option to perform a full or a
13 simplified assessment of that step.

14 As you can see on this slide, in a full
15 assessment format, the assessor is prompted to
16 input all synthetic inputs, outputs, as well as
17 control approaches employed, whereas in a
18 simplified format, only synthetic inputs and
19 outputs can be captured, and we do this through
20 integration with the GSRS library for chemical
21 structures.

22 In addition to this information, we also

1 have separate subsections in the interface for
2 control of study materials, intermediates,
3 impurities, and reagents. We realize that
4 capturing all this information will need some
5 upfront effort, especially when it comes to
6 registering new molecular entities, but we believe
7 that the payoffs in terms of knowledge management
8 and facilitated decision making are substantial, so
9 worthwhile.

10 This slide gives you a snapshot on how we
11 can capture chemical structures in a structured
12 format through integration, with GSRS. We can
13 register a new critical compound such as starting
14 materials, intermediates, the final drug substance,
15 and impurities by recording its chemical name, the
16 structure, the role of the compound, and the
17 synthesis. By doing so, we would receive an
18 associated identifier such as unit number in GSRS
19 that we can later use to retrieve this compound.

20 We are currently working with GSRS staff, so
21 when the KASA for drug substance will be placed in
22 the CDER IT platform, chemical structures will be

1 easily accessible in the system, and once the
2 structure has been registered into GSRS, it can be
3 used by the next assessor for the next review
4 without any duplication of work. And even better,
5 I think we're already taking one step further, and
6 we intend to minimize the manual work that the
7 assessors are doing in order to draw and register
8 structures by using the so-called SD or structured
9 data files.

10 SD files are text files that tell the
11 computer how a chemical structure looks, and SD
12 files are submitted by the applicant. Our original
13 intent for SD files was to support QSAR review, but
14 we can also use these files to facilitate the
15 registration of new chemical structures via GSRS
16 into KASA. At the FDA, we have been accepting SD
17 files since August last year, and we are currently
18 asking drug master file holders, as well as
19 applicants, to voluntarily submit SD files.

20 Based on capturing the synthetic pathway in
21 a structured format, we want to develop drug
22 substance analytics that would allow us to display,

1 search, and analyze drug substance synthetic
2 pathways so we can easily mine information and,
3 like I said, inform the decision-making process.
4 We have developed a rudimentary tool in the
5 prototype, as shown here on this slide, which
6 allows diagram-like displays of the drug substance
7 synthesis flow, synthetic inputs and outputs, and
8 function of each synthetic step.

9 Going into the CDER IT platform, we plan to
10 enhance this tool to include reagents, solvents,
11 impurities, and once we do that, we believe we will
12 be able to mine the structured information and
13 search and identify reactions and combinations of
14 reagents, starting materials, or intermediates that
15 can potentially generate high-risk impurities.

16 So now that you've heard about our plans for
17 drug substance, I want to spend a few minutes to
18 talk about KASA for investigational new drugs or
19 INDs. We initiated this effort a few months ago,
20 and I'm happy to report that we already have
21 developed the first version of the KASA for IND
22 prototype, which is applicable to small molecules.

1 And in the months to come, we plan to test and
2 refine this prototype, and hopefully sometime next
3 year, we can implement this prototype internally in
4 ONDP.

5 All these steps we believe will prepare us
6 better to finalize our requirements and communicate
7 these requirements to the IT group when the time
8 comes to transfer this prototype to the CDER IT
9 platform, which we hope it will happen sometime in
10 the 2024-2025 time frame.

11 A few of the highlights of KASA for the IND
12 interface are listed on the slide. KASA for IND
13 streamlines the assessment documentation for future
14 IND assessment. It contains a built-in decision
15 tree for selection of the IND assessment template,
16 giving assessor the option to use either a full
17 template or an abbreviated one. Moreover, KASA for
18 IND contains built-in risk assessment
19 considerations to facilitate a consistent review
20 approach across assessors. And not lastly, it is
21 expected to enhance assessment efficiency and to
22 pave the way for future knowledge management

1 integration, which really spans the product's
2 lifecycle from the initial IND phase.

3 So as I mentioned, in parallel with KASA for
4 IND development, we are also actively working
5 internally on the development of modules for KASA
6 for drug product, for new drug product prototype
7 interfaces. We initiated this effort in spring of
8 this year, and we are steadily making progress. We
9 plan to spend, really, the next year discussing the
10 requirements for a standardized and structured new
11 drug product assessment, and possibly, also, we can
12 code prototypes that are reflective of the
13 requirements that we come up with.

14 As for other KASA interfaces, we will test
15 these prototypes and collect feedback from
16 assessors in order to make refinements as needed,
17 and then we plan to implement the prototypes
18 internally. Starting with 2025, we hope to be able
19 to transfer these prototypes from the desktop
20 application to the CDER IT platform in order to
21 really take advantage of full knowledge management
22 in KASA.

1 For development of KASA for new drug
2 products, in addition to our lesson learned from
3 KASA for generics, as Dr. Shah already mentioned,
4 we also rely on our experience with ORBIS, which is
5 a project that allows collaborative assessment of
6 critical oncology drugs between FDA and other
7 regulatory agencies.

8 For this particular project, in order to
9 increase efficiency of assessment for applications
10 that are participating in ORBIS, FDA developed a
11 unified template, or what we call Product Quality
12 Assessment Aid, PQAA, that allows a systematic
13 capturing of quality data by the applicant, as well
14 as systematic capturing of commentary and analysis
15 by the FDA assessor.

16 The advantage of this template is that while
17 allowing this structured assessment, also at the
18 same time it focuses the assessment on the critical
19 analysis and also minimizes the copy and paste. We
20 want to build on this experience for developing
21 KASA for new drug products, and in this regard,
22 some preliminary work has already been done in

1 order to reconcile the PQAA ORBIS template with
2 KASA for manufacturing, KASA for drug substance,
3 and for biopharm interfaces.

4 As I mentioned, when developing KASA for new
5 drug products, we will leverage the already
6 existent KASA interfaces for generic drug products,
7 as well as KASA for drug substance. However, we do
8 realize that comparing to generics, KASA for new
9 drug products interface will need some increased
10 flexibility of assessment in order to accommodate
11 new modalities or new technologies.

12 In addition to flexibility, our interface
13 will be customized to various drug product dosage
14 forms, and in the first stage, we already started
15 with developing the interface for new drug solid
16 oral products, and later on we will continue with
17 the development of new drug liquid products, as
18 well as other complex products.

19 Based on some preliminary discussions that
20 happened in ONDP, we also plan to have similar
21 interfaces for new molecular entities and 505(b)(2)
22 applications. This interface, as I mentioned, will

1 allow increased flexibility, but possibly the
2 analytics report that we'll get for these different
3 types of applications will be different, depending
4 on the needs of the assessment. At this time, we
5 are also considering creating a separate KASA
6 module for labeling chemistry manufacturing control
7 assessment.

8 So I hope that in the last 20 minutes or so,
9 I was able to provide you with a good overview of
10 our plans to expand KASA for new drugs. The
11 take-home message here is that KASA for new drug
12 products presents opportunities for knowledge
13 management, consistency in decision making, and
14 improved assessment efficiency. And like I said,
15 we are building the modules for KASA for new drug
16 products, using a similar approach as KASA for
17 generics, but we are mindful in order to include
18 unique elements, increased flexibility, and
19 analytics tools based on the needs of the new drug
20 product assessment.

21 As was mentioned before, all of these
22 projects really will not be possible without the

1 hard work and dedication of many people in OPQ,
2 OBI, GSRS staff, as well as IT contractors, so I
3 would like to thank them all for their
4 contribution. And with that, I will hand it to
5 Dr. Joel Welch, who will talk about the application
6 of KASA for biologics. Thank you.

7 **FDA Presentation - Joel Welch**

8 DR. WELCH: Alright. Thank you for the
9 opportunity and the privilege of being here. I'm
10 excited to tell you today about what I think is an
11 incredible next chapter in our KASA journey, which
12 is the possible extension of this program to
13 biological products in CDER.

14 I think we all acknowledge the uniqueness of
15 biological products, so I'm going to spend some
16 time today telling you how we're going to capture
17 and manage that uniqueness; how biological products
18 kind of fit within the overall KASA development
19 program; and then talk about why these differences
20 offer some opportunities as well; and from there,
21 moving to explaining our development to date in
22 terms of prototype and building KASA environments;

1 and then finally to sharing some screen captures at
2 the end because I think it's important to see what
3 an actual system can and does look like.

4 We spent a lot of time already talking about
5 the key objectives and the why on KASA, but I think
6 it's critical to highlight what these objectives
7 are and how they apply to biological products.
8 First, we need a KASA system that's able to capture
9 and manage knowledge rather than just information
10 during the course of a product lifecycle.

11 Secondly, we need to build expertise, and as
12 assessors to use that understanding to establish
13 rules and algorithms, and to use that in a way that
14 facilitates the identification of risk, as well as
15 how to mitigate it, and even communicate it as
16 well.

17 Thirdly, we want to leverage the power of
18 informatics and search across the portfolio of
19 products, and finally to do it all in a way that
20 radically eliminates text-based narratives, and
21 with it offers tremendous opportunities to improve
22 efficiency.

1 While you've heard these goals already, and
2 some really good presentations this morning, what
3 is critical to highlight here is that these
4 opportunities and these objectives apply equally to
5 biological products, and they offer really the same
6 potential, and it's why we're excited about the
7 chance for KASA to be extended to biological
8 products in CDER.

9 Obviously, biological products are unique,
10 and they're unique in a variety of different ways.
11 Whatever KASA system we build, it will need to
12 consider some specific nuances. Biological
13 products are complex, and that complexity is not
14 just size, but it's also a number of CQAs, critical
15 quality attributes, relative to small molecule
16 products. So any system we build, we'll need to
17 consider the complexity in these molecules and how
18 to capture this variety of critical quality
19 attributes.

20 Secondly, biological products often have not
21 just product-related impurities, but also
22 product-related substances. Those substances may

1 retain atypical activity, and that drives a need
2 for not just understanding those attributes, but
3 also how we think about characterizing molecules,
4 and from there how we control that molecule.

5 As we think about a control strategy, our
6 KASA system will need to reflect that some of our
7 understanding is not derived from just commercial
8 processing scale data, but frequently scaled-down
9 models, which are needed to evaluate some aspects
10 that we can't perform at scale, such as viral
11 clearance. So understanding how a model is
12 qualified and how it relates to a commercial
13 manufacturing process will be a key consideration.

14 As we think about attributes and what we
15 monitor, we need to acknowledge that not all
16 attributes are fully resolved by a particular
17 method. You see in the bottom-right of my slide a
18 charge variant profile, one of our most sensitive
19 assays, but one that does not necessarily resolve
20 all critical quality attributes. So our KASA
21 system will need to understand the totality of how
22 we monitor attributes and how the control strategy

1 reflects that.

2 Finally, you see in the bottom of my slide
3 that molecules may have indication-specific
4 critical quality attributes, not just
5 molecule-specific quality attributes, depicted here
6 as a monoclonal antibody, which in one case
7 demonstrates binding, and in another case
8 demonstrates antibody-dependent cellular
9 cytotoxicity, but perhaps only in a subset of
10 indications. So for this reason, our KASA system
11 will need to reflect not just an understanding of
12 process, not just an understanding of a molecule,
13 but also an understanding of a molecule's mechanism
14 and its context.

15 Nevertheless, despite the challenges,
16 biological products really do offer some unique
17 opportunities, and I've chosen to highlight some
18 examples of those on this slide. First, in the
19 top-left, you see biosimilars, and they are
20 certainly unique in their development approach.
21 You see a very common schematic picture that
22 reflects the traditional development paradigm for a

1 biosimilar, which shows how analytics are truly the
2 foundation on which the entire development program
3 resides. This deep analytical characterization,
4 and in some cases dozens and dozens of assays,
5 plays a key role in the development, and with it
6 offers tremendous opportunities, and managing
7 knowledge and information can be leveraged.

8 Secondly, a renaissance in biotech
9 manufacturing is underway, and in particular we see
10 tremendous development of platforms,
11 company-specific manufacturing processes, and in
12 some cases plug-and-play unit operations such as
13 modular manufacturing that allows us to see both
14 the opportunity to capture and understand critical
15 prior knowledge, as well as its uses and its
16 limits. All these are opportunities for a KASA
17 system.

18 Thirdly, submission elements that are unique
19 to biologics such as completed prospective process
20 validation are particularly suitable to KASA. You
21 could envision, for example, the power of an
22 assessor looking side by side at characterization,

1 validation, and proposed operating conditions all
2 at once. Indeed, the power of looking in a
3 structured way at all this data would be incredibly
4 exciting for any assessor.

5 Finally, key questions you could imagine an
6 assessor's asking for biological products, such as
7 understanding whether a particular pathway or
8 target has been studied previously could be asked
9 as well.

10 In this slide, I have tried to show our
11 development program to date for KASA, for
12 biological products. Certainly, we have seen the
13 value of KASA in the small molecule space, and
14 we've asked ourselves how can we do the same?

15 First, you've got to start certainly with an
16 idea of where you want to focus your attention. We
17 started with our initial energies on drug substance
18 and viral clearance. Drug substance makes a lot of
19 sense at this place where a majority of complexity
20 in biologic manufacturing resides. Viral clearance
21 is an important companion piece to that
22 manufacturing, and I've mentioned previously it's a

1 place where small-scale models might be used and
2 where they need to align with how we understand
3 commercial manufacturing conditions. Viral
4 clearance also has some pretty well understood
5 calculations that make it pretty suitable to KASA
6 informatics as well.

7 From there, we began identifying an approach
8 to creating individual modules and developing them.
9 Obviously, this strategy included discussions with
10 assessors on what to capture, how to layout
11 particular elements of the system and other
12 considerations, and elements they'd like to see
13 built in. Soon after, we moved to creating
14 testable prototypes, and from there, beginning to
15 evaluate and study them.

16 In an exciting new development, we've moved
17 to a new phase where we're really beginning to
18 evaluate some of these modules under real-world
19 pilot conditions. And finally, all this is going
20 to set the stage for us to really move towards
21 integrating these modules into a live environment,
22 and I'm going to show you some screen captures of

1 some of these modules in just a moment to give you
2 a better sense of what they look like.

3 Here, I'm going to talk to you about the
4 modules we've built to date. Like any pilot
5 system, you need to start with a small meaningful
6 piece and build a prototype out from there. Our
7 first prototype was built for a subset of our
8 products, which are fed-batch monoclonal
9 antibodies. This prototype was designed to apply
10 to new BLAs, so I think you can envision how such a
11 framework could be adaptable to lifecycle changes
12 at some point in the future as well.

13 We selected this group of fed-batch
14 monoclonal antibodies because of our robust
15 familiarity, but also that they represent a
16 majority of our submissions right now. From there,
17 some specific modules were created, the drug
18 substance manufacturing piece and the viral
19 clearance and adventitious agents.

20 First, the drug substance manufacturing
21 piece, it is designed to capture a description of
22 the manufacturing steps and evaluation of the

1 process parameters, including their ranges, and
2 highlight the key descriptive elements that are not
3 characterized but need to be captured as part of
4 any assessment. You could envision, for example, a
5 descriptive element being a volume or scales of a
6 production bioreactor. This viral
7 clearance/adventitious agent molecule is designed
8 to capture all aspects of adventitious agent
9 testing and viral clearance evaluation that are
10 needed as a part of an assessment application.

11 I'd like to highlight now some greater
12 details about what these systems actually do,
13 describe some of their key features and usability,
14 and try to explain why it could be a particular
15 value for assessment staff. First, critically the
16 system is designed to reflect not just the role in
17 scientific understanding, but also that data and
18 understanding of an applicant drive assessment
19 decisions. This includes risk ranking and
20 understanding ranges of a particular proposed
21 manufacturing step and process. Critically, this
22 ensures that an applicant's data and scientific

1 understanding drive the final ranking.

2 For both modules, our prototype attempts to
3 capture information requests, revisions, assessor
4 comments, and are designed to be consistent with
5 ICH Q12 concepts. As Dr. Shah already mentioned,
6 at this stage, microbiological and facility
7 considerations are not yet included, but will be
8 needed in the future system.

9 As we move into a piloting stage, we intend
10 to test our system in a variety of ways. This
11 includes hopefully new and existing applications.
12 This is hopefully to ensure that we will evaluate a
13 broad portfolio of submissions and ensure that we
14 capture critical information from our assessment
15 staff on any needed augmentations.

16 We hope this identifies gaps, areas of
17 improvement, and more holistically, if we've been
18 successful to maintaining the vision of KASA,
19 right-sizing the information we capture, and have
20 built in the strengths and opportunities for KASA
21 we see to that biological product portfolio.
22 Hopefully, if we do this right, it sets the stage

1 for the continued development of new modules.

2 I'd like to now show you a few screen
3 captures. There's a cliché that a picture is worth
4 a thousand words. I think in this case, it might
5 be worth even a few more than that, so I've tried
6 to show you a few examples of what this system does
7 look like.

8 Obviously, any screen captures you see here
9 are not final and certainly would reflect
10 hypothetical data that are mocked for presentation
11 purposes, but here is just the starting page where
12 you reflect unit operations to describe a potential
13 manufacturing process.

14 Gone are the days of copying and pasting
15 pictures from submissions, and cropping tools, and
16 right-sizing them into a Word document. Instead,
17 you click on unit operations from a prespecified
18 list. You pull them, and you drag and drop them,
19 and rearrange them into an order based on an actual
20 manufacturing process. This allows an assessor to
21 quickly move into an assessment process, and
22 critically this allows for a system that can

1 rapidly be expanded to other unit operations and
2 new manufacturing modalities, things like
3 continuous manufacturing as processes and science
4 continues to develop. It's readily expandable and
5 why we think we see such value within this type of
6 system.

7 I've chosen to show you here a second set of
8 screen captures. Again, this is a hypothetical
9 example of a fictionalized application, but you see
10 here viral clearance data, and this is the final
11 summary page for the viral clearance module. It
12 would reflect what an assessor does after each
13 individual unit operation has been evaluated and a
14 final summary of the safety factor for viral
15 clearance validation is assessed.

16 You see first it captures critical key
17 information such as log reduction values at the top
18 of the screen, and then it performs in an automated
19 way a calculation we've been performing manually
20 for 25 years, since the finalization of ICH Q5A
21 back in 1998; only here you see rather than a
22 manual process, automation and a final assessment

1 against the known expectation that can aid and
2 automate something that assessors do already, and
3 why we think that even for this simple example
4 there is so much opportunity within the KASA
5 development program.

6 As we move forward, this piloting is going
7 to set the stage into a final push for integration
8 of KASA into a real, live final program, and really
9 the success is taking these pilot systems and
10 incorporating it into a live environment, and not
11 just using it for a handful of assessment topics
12 but, really, the entire dossier.

13 Critical to us being able to do this will be
14 continuing to build in key learnings from our pilot
15 development to date, and those learnings will be
16 about usability features we might identify, and
17 learnings from the small molecule world about
18 things we can leverage such as facility and
19 microbiological concerns. All this will set the
20 stage for a phased implementation where we can
21 group like topics and begin to integrate them into
22 a final assessment module.

1 In conclusion, I'd like to just pause and
2 say, we're really excited about the opportunity
3 KASA offers in the biological products area, and we
4 feel like it presents, really, breathtaking
5 opportunities for knowledge management, consistency
6 in decision making, and assessment efficiency. For
7 biological products, KASA will build on the same
8 philosophy of small molecules, but I hope I've
9 convinced you today that we are going to be able to
10 reflect the needs and nuances of biological
11 products within our system.

12 As mentioned previously, we're going to need
13 to build in not just complexity of manufacturers
14 but complexity of critical quality attributes and
15 some unique considerations, and we're going to do
16 all that as we continue to learn from other
17 organizations on their KASA journey as well.

18 With that, I'm excited to tell you we've
19 entered a final stage, which is exciting, which is
20 piloting a real system that will allow feedback and
21 utilization of the system in a real environment, so
22 that's an exciting final development today. So

1 with that, I'm going to pause, and thank you for
2 your attention, and now invite Dr. Lawrence Yu to
3 the virtual podium to talk about cloud-based
4 assessment. Thank you.

5 **FDA Presentation - Lawrence Yu**

6 DR. YU: Well, thank you, Dr. Welch, for
7 your introduction.

8 Good morning, everyone. Good morning, chair
9 and members of the FDA Advisory Committee for
10 Pharmaceutical Science and Clinical Pharmacology.
11 I'm Lawrence Yu, rapporteur of the Office of New
12 Drugs Products and director of ICH M4Q Expert
13 Working Group.

14 Dr. Lee discussed the vision and roadmap of
15 KASA, Dr. Stelios Tsinontides and Dr. Shah
16 discussed the application of KASA for facility and
17 manufacturing, and Dr. Wu, Dr. Raw, and Dr. Welch
18 discussed the application for KASA for generic
19 products, new drug products, and biologic products.
20 My task today is I will cover cloud-based
21 regulatory assessment and submission. I will
22 describe the vision of the cloud-based assessment

1 and structured application. I will cover
2 ICH M4Q(R2) common technical document and the
3 revisions. I will discuss very briefly the
4 pharmaceutical quality, data standards.

5 KASA stands for knowledge-aided assessment
6 and the structured application. As you can see
7 from this slide, it consists of the KA and SA. KA
8 stands for knowledge-aided assessment. It's pretty
9 much FDA's internal delivery, as you heard this
10 morning from Dr. Lee, Dr. Wu, Dr. Stelios,
11 Dr. Shah, and then Dr. Welch, all the talks related
12 to facility and manufacturing and related to the
13 generic drugs, new drugs and biologics.

14 Certainly, we want to talk about SA as well,
15 specifically related to the content information of
16 submission, which we call M4Q revision, and the
17 PQ-CMC or what we call electronic data standards.
18 In fact, our efforts related to the application
19 specifically responded to your recommendation,
20 which I want to thank you, in 2018 at the advisory
21 committee meeting leading to recommendation.
22 Specifically, you voted, related to the KASA

1 initiative, should the FDA consider the enhancement
2 of submission format to improve the efficiency and
3 consistency of regulatory quality assessment? You
4 voted all yes, 10, with that in 2018.

5 Specifically, the committee unanimously
6 agreed that related to the KASA initiative, the FDA
7 should consider the enhancement of submission
8 format to improve the efficiency and consistency of
9 regulatory assessment on the KASA initiative.
10 Several members stated that that would increase
11 communication while making submissions from
12 industry easier and more transparent. In fact,
13 both brand and generic industry represented on the
14 committee agreed that KASA will be good for both
15 industry, of course, and for the FDA as well.

16 So our effort this morning, we're hoping to
17 come back to report our progress in the submission
18 format, our effort in this area, but first I want
19 to share with you the vision of the future
20 regulatory submission and assessment.

21 First, I want to discuss current regulatory
22 submission and assessment. When I joined FDA

1 23 years ago, new drug applications or generic drug
2 applications were submitted using track off of full
3 binders with paper documents. In fact, to be the
4 first generic application to file, the company
5 physically stood in the line at the door of the
6 office building.

7 With the issuing of the ICH M4Q(R1) in 2002,
8 across the region of the world, industry and
9 regulatory agency started a submission based on a
10 common technical document. Later, it would become
11 an electronic format, or eCTD as we call it.

12 Typically, this is achieved through an electronic
13 gateway. For example, you submit the application
14 to the FDA; it goes through an FDA gateway. Of
15 course, if you want to submit an application to
16 Japan or Europe, you have to go through the Japan
17 or Europe gateway. But there's no question, this
18 system is much more improved compared to paper
19 copies 23 years ago.

20 Therefore, today the regulatory submission
21 and review is absolutely an advanced version in the
22 eyes of 23 years ago. But in today's environment,

1 in the world of the digital age, this regulatory
2 submission and review, to a certain extent, is
3 outdated. The lengthy, unstructured textual
4 narrative, as mentioned by previous speakers, with
5 dispersed information and lack of efficient
6 information exchange in knowledge management data
7 and analytics made our system not only inefficient
8 but also not effective. In fact, the industry had
9 a very open voice. When need of consistent
10 regulatory assessment is open, we'll review, but
11 will not know what has been done by another
12 reviewer for the same or similar regulatory
13 application. Therefore, it's much needed for us to
14 move into the new world, which is IT friendly, user
15 friendly IT world, which is a facility with
16 information exchanging data analytics and knowledge
17 management.

18 So as we can see, the FDA looked at this
19 issue and the need for modernizing regulatory
20 review, and we need to move from the 20th century
21 to 21st century technology. Specifically, we need
22 to move away from narrative unstructured data to

1 structured data in order to best capture and manage
2 knowledge so it can be easily used for assessment
3 of future submissions.

4 Structured data is highly organized and
5 formatted, so it's easily searchable in relational
6 database. The good news is FDA has gone through a
7 six-year effort, that we now are
8 sitting -- especially in generic solids -- in a
9 high secure cloud environment. There's no
10 question, because the environment demands
11 availability of the computer system, which offers
12 many, many benefits that otherwise would not be
13 offered.

14 One of the fundamental issues we're still
15 facing is despite regulatory agencies such as FDA,
16 for generic drugs, moving into the cloud-based
17 system and digitalization is realized, they're
18 still receiving lengthy submissions with
19 unstructured text narratives and lack of efficient
20 information exchange. This I want to say is the
21 current status of a current environment.

22 Now, one comment I would mention, and you

1 would probably ask from the previous speakers'
2 information, why does it takes so long. I have to
3 tell you, this year, we got tremendous support from
4 leadership and the staff. We're working very hard.
5 It's simply because there's a lot of effort that
6 needs to be made. Thus, moving from the current
7 cloud-based digitalization system is not just
8 moving, but the current review goes through a
9 system to get there. In fact, it requires three
10 stages, as you heard from previous speakers.

11 First, we have to change our review template
12 because our template is not fit for the needs of
13 digitalization. Second, before we are putting our
14 system in a cloud-based environment, we have to
15 test out. We want to make sure all of the issues
16 are resolved before we move to there, so we call it
17 a prototype, as you heard from Dr. Wu's
18 presentation.

19 Next, of course, is we go through the IT
20 system and put into the cloud so that all the
21 information and communication can be freely
22 exchanged, and the information can be searchable.

1 In fact, because of the availability of
2 information, or data, at the facility, the next big
3 wave will be artificial intelligence, or deep
4 learning, or the machine learning process comes
5 into play, which certainly the KASA system is
6 facilitating the deep learning, which facilitated
7 artificial intelligence for our analysis to get
8 where we want to be.

9 We envision that future regulatory
10 submission and review will be that both submission
11 and review will be accomplished in the cloud
12 platform. In the future, if all the data could
13 reside in the cloud, it would be more readily
14 exchanged between companies and regulators, among
15 regulators, or even among companies if you have
16 permission to access.

17 Companies simply would inform FDA when a
18 product's dossier is ready to review. FDA would
19 then assess the data information from the
20 structured cloud environment. The use of a
21 cloud-based solution for regulatory submissions
22 would enable a dynamic more fluid exchange of

1 information between regulators and our model
2 industries, and the end result is a speedy response
3 to public health needs.

4 To enhance efficient industry regulation, we
5 all need to come together to align our approach to
6 a cloud-based data system, which could support
7 large data set submissions and facilitate a
8 coordinated global regulatory review that proceeded
9 simultaneously instead of country by country, as
10 you can see right now, or region by region.

11 We believe this system will promote faster,
12 more streamlined interactions between companies and
13 regulators, and empower regulators to perform more
14 sophisticated analysis across the spirit [ph] of
15 these studies, applications, and review. So
16 there's absolutely no question that the future
17 regulatory system, which is called a cloud-based
18 platform, will offer many, many advantages compared
19 to our current system, which we are in.

20 So we know the question is how do we get
21 there? What things do we need to do? First, of
22 course we need to have a regulatory assessment

1 transformation. It's not just a change; it's a
2 transformation. So therefore, we believe that
3 FDA's knowledge-aided assessment system, we call
4 the KASA, is certainly good for us to get there.
5 Besides the internal changes or transformational
6 changes within FDA's internal, or regulators, or
7 the like, we also need to change the regulatory
8 submission for transformation, which includes the
9 revision M4Q's CTD format, along with the
10 electronic data standards so that all the
11 information could be freely shared between industry
12 and regulators, and among the regulators.

13 Therefore, I want to say a few words that
14 are related to our effort in M4Q opportunities for
15 the modernization of regulatory submission. As
16 mentioned early on, there's no question that
17 clearly the CTD format is much more improved than
18 what we had 20 years ago, and much more important
19 than what we had where the paper was tracked, the
20 paper version. But this still has a significant
21 opportunity in the age of digitalization.

22 Specifically, we perceive there are

1 significantly some issues with the current CTD
2 format, including, number 1, several ICH regions
3 have not fully implemented M4Q(R1). Modernization
4 will support and clarify global understanding of
5 the future -- CTD means common technical
6 document -- enabling great regulatory
7 coverage [sic - convergence] and harmonization, and
8 decrease redundancy.

9 Number 2, the new guidelines will align with
10 the modern quality guidelines Q8 through Q14 and
11 other relevant ICH guidelines that have been
12 developed and given greater focus since the issuing
13 of M4Q(R2), which was developed 20 years ago,
14 exactly in 2002.

15 Number 3, the M4Q(R2) guideline will provide
16 guidance on the location of the information and
17 support multicomponent or complex products, which
18 was not available 20 years ago, such as antibody
19 drug conjugates, vaccines, and so on and so forth;
20 and 20 years ago continuous manufacturers were
21 never heard of, but today it's become a reality.

22 Also, the M4Q(R2) guideline will facilitate

1 leveraging advances in digital tools, data
2 management, and standards, and analytics to enhance
3 efficiency, effectiveness of regulatory submission,
4 and assessments.

5 What are the specific issues we want to
6 resolve? What do we want to achieve over there
7 with ICH M4Q? First, we want to expand the scope
8 of M4Q(R1) to include all pharmaceutical drug
9 substances or drug products, both chemical and
10 biologics.

11 We want to establish the role of M4Q(R2) as
12 the main source of structure and location for
13 regulatory quality information. We want to
14 organize the product and manufacturing in a
15 suitable format for easy access, analysis, and
16 knowledge management. We want to incorporate
17 concepts and data expectations presented in ICH
18 quality guidelines, aligned with the current
19 recognized international standards and guidance,
20 and better capture pharmaceutical development and
21 the proposed overall control strategy, which should
22 be the backbone of the revised M4Q structure. And

1 last but not least, enhance the quality Module 2 to
2 facilitate efficient effectiveness of regulatory
3 assessment in submissions.

4 Specifically, we have 6Es in mind when we
5 talk about objectives here with M4Q revision or
6 M4Q(R2) objectives. One, encourage global coverage
7 of science and risk-based regulatory approaches in
8 the preparation of dossiers or application. We
9 want to explain and define the organization and the
10 positioning of the information for Module 2 and
11 Module 3.

12 We want enriched communication between
13 regulators and applicants and an enhanced lifecycle
14 and knowledge management. We want to embrace
15 product and process innovation, enabling efficient
16 use of digital tools for submission assessment,
17 preparing for the closely linked upcoming ICH
18 guideline on structured product quality
19 information, which is the next project, and
20 elucidate regulatory expectations and support
21 efficient assessments, decision making, and
22 actions.

1 With these changes, we believe they will
2 benefit, with first and foremost importance,
3 patients and consumers, and M4Q(R2) guideline will
4 speed up patients' and consumer' access to
5 pharmaceuticals. It will help provide a benefit to
6 industry as well, and include clarifying regulatory
7 expectations; facilitate and apply enhanced ICH
8 quality strategy and revisions; streamline
9 regulatory application preparations; improve
10 quality submissions, data standards, and so on.

11 Not only will M4Q(R2) benefit the patients,
12 consumers, and industry, it certainly will benefit
13 regulators as well, such as FDA; enhance
14 benefit-risk considerations; increase access to
15 quality standards; streamline regulatory
16 assessment; and facilitate decision making and
17 communication.

18 So where are we today? From 2018, the
19 recommendation of the committee, and in 2019, FDA
20 drafted the proposal, it goes through FDA's chain
21 of command, and is submitted to ICH. ICH endorsed
22 the FDA proposal in May of 2020, and in 2021, ICH

1 approved the outline of the concept paper, which
2 was developed by FDA.

3 Last year, ICH formed informal working
4 groups, and eventually we began to develop and
5 endorse the concept paper and business plan last
6 year. Now we are in the progress of developing a
7 high-level structure of thinking for M4Q(R2) and
8 details of the structure. We will have a meeting
9 next week and will continue to develop new
10 revisions of M4Q(R1).

11 Here is a specific review of the work plan,
12 as ICH is pretty much a long process. We're
13 envisioning, hopefully, to release step 4 in 2025,
14 which is called the finalization of document for
15 adoption around 2024 and 2025.

16 With that, I discussed with you our effort
17 related to our vision for cloud-based regulatory
18 submission and assessment. Also, I want to very
19 briefly talk about data standards because in order
20 to realize cloud-based assessment and submissions,
21 we have to not only change the concept and
22 submission format, but we also need a set of

1 regulatory data standards, which is an ongoing
2 effort.

3 As you can see, and which was discussed
4 quite often by myself here, and with also previous
5 speakers, the current format is certainly an
6 advantage compared to 20 years ago, but it's
7 certainly outdated because the cut and paste of
8 PDFs not searchable really creates a significant
9 burden for industry and also a significant burden
10 for regulators. We're hoping to move to an
11 electronic data format in the ICH, what we call the
12 structured product quality system, and also within
13 FDA we call it the PQ-CMC, but it's basically a set
14 of regulatory quality standards to facilitate
15 visualization and facilitate submission.

16 So at the end of the day, we want to achieve
17 cloud-based regulatory submission and assessment,
18 and with our effort with KASA, someday we'll be
19 there. I'm very excited about the future.
20 Certainly we need to work together -- industry and
21 regulatory -- all together, to get our future
22 vision of a cloud-based regulatory submission and

1 assessment; facility decision making; facility
2 submission; facility assessment; and eventually
3 benefit to the consumers and patients.

4 With that, I conclude my presentation.

5 Thank you very much.

6 (Pause.)

7 DR. YU: Hello?

8 DR. L. LEE: We hear you, Lawrence.

9 DR. YU: Okay. Thank you.

10 MS. BHATT: Thank you, Doctor.

11 We'll take a 10-minute break now. Panel
12 members, please remember there will be no chatting
13 or discussion of the meeting topics with other
14 panel members during the break. We will reconvene
15 at 11:28 Eastern time.

16 DR. YU: Thank you.

17 (Whereupon, at 11:18 a.m., a recess was
18 taken.)

19 **Clarifying Questions to the Presenters**

20 DR. MORRIS: Hello, everybody. We'll
21 reconvene.

22 First, thanks very much to the FDA speakers

1 for excellent presentations, and we will now take
2 clarifying questions for FDA. Please use the
3 raise-hand icon to indicate that you have a
4 question, and remember to lower your hand by
5 clicking the raise-hand icon again after you have
6 asked your question.

7 When acknowledged, please remember to state
8 your name for the record before you speak, and
9 direct your question to a specific presenter, if
10 you can. If you wish a specific slide to be
11 displayed, please let us know the slide number, if
12 possible. And finally, it would be helpful to
13 acknowledge the end of your question with a thank
14 you and end of any follow-up question with, "That's
15 all for my presentation" or "all of my questions,"
16 so we can move on to the next panel member.

17 I'll start with a general question for
18 either Dr. Lee or Dr. Yu, and then go down the line
19 as hands are raised.

20 The question that I had, or the
21 clarification I have, is really not to diminish the
22 Herculean effort it took to get all of this in

1 place, but as far as the sponsors go, irrespective
2 of revisions to the ICH guidelines, the information
3 that's being required of them is no different, as I
4 understand it, from what's required now, the B2 or
5 B3 modules, as we said.

6 Is that correct, and could one of you please
7 comment?

8 DR. L. LEE: Yes --

9 (Crosstalk.)

10 DR. YU: Larry, you want to take off?

11 DR. L. LEE: Lawrence, would you want to go
12 first?

13 DR. YU: Okay.

14 Dr. Morris, yes, this is correct. Clearly,
15 as you can see, we implement for solid oral dosage
16 forms, and the sponsor probably will feel no
17 difference. In fact, one other thing I want to
18 say, as informed by Dr. Larisa Wu's talk, is we
19 implement KASA for drug substance, including new
20 drug substance as well, certainly within the
21 prototype information. But certainly, with the NDA
22 sponsor, you will not notice any difference about

1 the FDA's response.

2 So therefore, Dr. Ken Morris, it is correct,
3 that at this moment, we implement internally, and
4 no impact whatsoever on the sponsor side in terms
5 of format application, whether ANDA, NDA, or BLAs.

6 Larry, please?

7 DR. L. LEE: Yes, I agree with Lawrence.
8 That's one of the things I emphasized during my
9 presentation, is we apply the same standard. The
10 knowledge is that you're solving a math equation
11 where you can either use the calculator or the
12 paper. But the way you solve the addition or
13 subtraction is the same thing. I'll just leave it
14 there, I guess. So there's no change.

15 DR. MORRIS: Thank you both for
16 clarification. So I'll go on.

17 Dr. Carrico, I believe is next.

18 DR. CARRICO: Hi. Thank you. This is Jeff
19 Carrico with the Dana-Farber Cancer Institute. I
20 believe this question would be for Dr. Lee or
21 Dr. Raw, but if anyone else feels suited to answer
22 it, I'm fine with that.

1 I want to start out and say that this is
2 kind of a question about the functionality of the
3 system, and I certainly accept all the positive
4 attributes and results that have been presented for
5 us, and saying as well that I certainly support
6 harmonization and standardization anywhere that we
7 can. But I'm wondering, in the recent experience,
8 how often did data or information not fit into the
9 pre-approved categories or the selections that a
10 sponsor can make in order to classify it?

11 I guess I'm wondering -- I know I saw that
12 there was the option for free text on certain
13 items, but could you just speak to was it most of
14 the time that the pre-approved categories worked,
15 or were there times when free text still had to be
16 used? And if that was the case more often than
17 not, what are the plans to address those issues?
18 Thank you.

19 DR. L. LEE: Andre, can you take that?

20 DR. RAW: Yes. This is Andre Raw. I just
21 want clarity of the question.

22 Just to be very clear, this KASA that we

1 implemented is for the assessor staff. The sponsor
2 didn't have to make those selections. We make the
3 selections, the assessor. So the sponsor did not
4 have to change anything in their submission. I
5 want to be very clear of that.

6 DR. CARRICO: Okay. Can I jump back in,
7 then?

8 DR. RAW: Sure.

9 DR. MORRIS: Yes, please do.

10 DR. CARRICO: Again, this is Jeff Carrico.

11 Okay. I see what you're saying, but I guess
12 my question would still be, the pre-built options,
13 did they suit the needs of the assessor, then, most
14 of the time, or were there times when free text
15 still had to be used?

16 DR. RAW: Yes. In terms of those drop-downs
17 that you mentioned -- that I mentioned, too -- we
18 spent a lot of time developing those drop-downs, so
19 I would say that in the vast majority of cases,
20 they would be sufficient. People would not have to
21 select additional drop-downs based upon what we
22 have seen so far. However, we do understand that

1 sponsors do develop new technologies, and as new
2 things come out in manufacturing of
3 pharmaceuticals, we may have to update some of
4 these drop-downs.

5 DR. L. LEE: Andre, I can definitely talk a
6 little bit to that, and then I also welcome
7 Lawrence to also add a little bit to your question.

8 So yes, based on what Andre said, we have
9 enough info experience to really design the
10 interface such that we'll cover most of the
11 assessment we do using the drop-down menu. But
12 certainly, we also understand that sometimes
13 there's a possibility that it will be needed to
14 allow assessor to raise some questions, which may
15 be more like application-specific. We do have that
16 flexibility to build into the KASA, but the
17 drop-down menu, at least at this moment, will cover
18 most of the questions.

19 Then on top of this, as part of continuous
20 improvement, we will continue to monitor the KASA
21 development to make sure that if there's some area
22 we can improve in terms of a drop-down menu or

1 building additional flexibility in the field, we
2 will do so as well. So we definitely incorporate
3 the continuous improvement to continue to improve
4 the system.

5 Lawrence, do you have anything to add to --

6 DR. YU: No, Larry. You said it very well.

7 I want to emphasize, Dr. Jeffery Carrico,
8 the KASA system is a dynamic system. Initially,
9 certainly algorithm building will not be perfect;
10 we recognize that, so we'll continue to improve the
11 process. When new information comes and new cases
12 come, we'll continue building up our system and
13 building up our rules [ph] algorithm as well.

14 We recognize, for example, with the solid
15 oral dosage form, immediately this may be simpler,
16 but in some cases very complex dosage forms may be
17 coming. So we want to make sure KASA does not just
18 apply for a certain percentage of applications; we
19 want to make sure KASA applies for all
20 applications. So therefore, we'll leave the door
21 open and continue to have manual input of some
22 information. But with time, I'm confident the

1 system will become stronger and much better, and in
2 today's system, solid dosage form is probably much,
3 much better already than what we had five or six
4 years ago.

5 I'm hoping this answers your question.
6 Thank you.

7 DR. CARRICO: Yes, that did answer my
8 question. Thank you very much.

9 DR. YU: Thank you.

10 DR. MORRIS: Thanks, guys.

11 Next, I think Dr. Kraft is ready for a
12 question -- ready with a question, I should say.

13 DR. KRAFT: This is Walter Kraft from Thomas
14 Jefferson University. It's a question for
15 Dr. Larisa Wu, and it's specifically about INDs for
16 academic users and the KASA interface, specifically
17 about investigator-initiated INDs and expanded
18 access INDs, so neither of these are leading to
19 NDAs.

20 What are the plans for stakeholder input and
21 outreach as these would be expanded to those IND
22 activities in KASA? Thank you.

1 DR. WU: Yes. Thank you for the question.
2 This is Larisa Wu. In terms of INDs, again, the
3 effort that we are developing right now is
4 internal, so we are working on developing and
5 testing smart templates that will help us evaluate
6 IND submissions.

7 We plan to continue with stakeholder
8 engagement as we did in the past. Nothing will
9 change in that regard. The only thing that will
10 change is the way we will perform internally our
11 assessments. I hope this answers the question.

12 DR. KRAFT: If I can maybe just follow up
13 and ask, is this going to be staged? So
14 specifically for investigator initiated IND, and
15 probably more for expanded access, would this
16 follow the timeline on your slides or would this be
17 subsequent to those timelines?

18 DR. WU: I'm sorry. Can you specifically
19 tell me which slide are you referring to?

20 DR. KRAFT: I guess there is a timeline that
21 you had for the rollout --

22 DR. WU: Right. So like I said --

1 DR. KRAFT: -- 3-2.

2 DR. WU: -- right now, we are working
3 internally to develop a prototype and, really, the
4 focus is on commercial INDs --

5 DR. KRAFT: Yes.

6 DR. WU: -- but in the future, yes, sometime
7 after 2025 we'll probably roll out to
8 non-commercial INDs as well. But at this point, I
9 don't see any impact on the external stakeholders.

10 DR. KRAFT: Okay. Great. Thank you.

11 DR. WU: Um-hmm. Thanks.

12 DR. MORRIS: Thank you.

13 Next, I believe Dr. Slud you're ready with a
14 question.

15 DR. SLUD: Yes. thank you. This is Eric
16 Slud. My question is from the point of view of
17 statistics and data handling to enable the
18 analytics, and it's especially related to the
19 KASA 3.0 that's already been implemented and that
20 you have some data experience with. It's related
21 also to Dr. Carrico's question.

22 As far as we understand, most of the data

1 entry will be done currently by assessors from what
2 may be text-based submissions. There's an issue of
3 reliability, repeatability, and completeness of the
4 categorical data fill-ins that these assessors do
5 into what is necessarily a uniform data format for
6 the purpose of doing analytics afterwards.

7 So my question relates to ensuring the
8 correctness. It's a level of error, the
9 correctness, the uniform repeatability of the data
10 entry from the assessors. Thank you.

11 DR. YU: Andre, can you help out?

12 DR. L. LEE: Yes. Who would like to address
13 that?

14 DR. RAW: I can help out.

15 There are two parts of it. This first part
16 is the review part. In the review part, they have
17 to make those assessments, and the risk of them
18 making an error is the same risk that is
19 linked -- an error to reviewer or not. I'm a
20 little bit confused about that question. And also,
21 we do have --

22 DR. MORRIS: Can you please make sure to

1 identify yourself when you're answering.

2 Thanks, Andre.

3 DR. RAW: Okay.

4 DR. MORRIS: Go ahead.

5 DR. RAW: This is Andre Raw speaking. So to
6 be very clear, there is going to be --

7 (Pause.)

8 DR. L. LEE: Andre, do you want me to help
9 you?

10 DR. RAW: Yes. Why don't you [indiscernible
11 - audio gaps], Larry.

12 DR. L. LEE: Yes. This is Larry. Let me
13 make sure if I understand the question correctly.

14 Are you asking about the accuracy and also
15 the precision about our data analysis using our
16 current review process?

17 DR. SLUD: Thank you. This is Eric Slud
18 again. Yes. To clarify the question, I'm
19 interested in what amounts to data entry for
20 purposes of having a uniform product to analyze in
21 your risk analytics.

22 The issue is whether entries are being made,

1 for example, from text input to what amounts to
2 categorical data levels, whether these are correct
3 and repeatable, and in some cases there may also be
4 missing data. So it's those data handling aspects
5 that I'm asking about. Thank you.

6 DR. L. LEE: Oh. Yes. Thank you. This is
7 very clear. In terms of the missing data, we will
8 not be concerned about this one because we do have
9 the ability to ask for data from the sponsors.
10 Then with our current process, as I mentioned
11 before, we have an integrated quality assessment
12 team, so each discipline will have someone very
13 expert in that particular area to do the data
14 analysis to ensure the data entry.

15 On top of this, because we also make sure
16 that the data entry is correct, we also have a
17 secondary level of review to look at the
18 assessment, including those data analyses to make
19 sure that that is not going to impact our final
20 decision.

21 So as you can see, we internally, from the
22 process perspective as well as using a different

1 discipline, allow for a checkpoint to make sure all
2 these data are correct and precise for the purpose
3 of the regulatory decision. That's one of the
4 reasons why -- but I have to say it's going
5 to -- based on what we have right now, it takes a
6 lot of time, so that's one of the reasons why we
7 actually moved to the 21st century to utilize more
8 structured data, as well as IT to help us to
9 streamline this process.

10 Lawrence, would you like to make a little
11 bit more comment? At least, right now I'm pretty
12 confident that what we have is correct, but it just
13 takes much more time and takes more manpower to do
14 so.

15 DR. YU: Larry, you answered it very, very
16 well.

17 The first question is with our FDA internal
18 review process, we typically have a two layers
19 review. We call it the primary review and
20 secondary review. One of the functionalities of
21 the secondary review is to make sure what the
22 primary reviewer did is correct. Certainly, we've

1 touched on this right now manually, but in the
2 future, this application is structured format
3 information. Not only certainly the secondary
4 continues to verify, but all the application data
5 could be verified by computer automatically as
6 well.

7 So therefore, the KASA system will increase
8 the effectiveness of the whole assessment, and
9 that's why we say it facilitates our
10 decision-making process.

11 Dr. Eric, I hope this answers your question.

12 DR. SLUD: Yes. Thank you very much. It's
13 very encouraging that you not only have these
14 uniform formats, but that you plan to continually
15 audit the process of data entry. But I'm asking
16 this partly from the point of view of enabling the
17 automatic data analytics and risk assessments
18 because things must be fairly complete, not too
19 much missing, and presenting some of the data
20 experience you have of that sort would be very
21 useful to, for example, statistical reviewers of
22 your system. Thank you.

1 DR. YU: Absolutely. Yes. One example we
2 have right now is a lot of stability data. At this
3 moment, we look at the stability data, we look at
4 computer and company analysis, and primarily we
5 make an assessment in terms of solid condition and
6 the shelf life, and sometimes some data is missing
7 when you test the long-time data. But in the
8 future, if all data coming was electronically, if
9 FDA has the internal data analysis function in
10 place, a lot of things which we manually do right
11 now will become automatic.

12 You can hear from my voice I'm so excited
13 about the future. There's no question that the
14 computer will help make our analysis and regulatory
15 assessment a lot easier. Thank you.

16 DR. SLUD: And thank you.

17 DR. MORRIS: Thank you, guys.

18 Next is Dr. Amidon. Greg?

19 DR. AMIDON: Yes. This is Greg Amidon,
20 University of Michigan. I think you've already
21 touched a little bit on the question I have, but
22 I'll ask maybe for some additional insight. I

1 think this probably goes, first anyways, to
2 Dr. Raw.

3 Your slide that comes to mind is slide 32.
4 The questions I have are specifically, I guess,
5 related to that assessment of, I'll say, initial
6 risk that you've identified. Who and how is that
7 initial risk determined? Is that done by FDA? Is
8 it done by the the company?

9 The second part of that question I guess
10 relates to that risk control strategy, and you've
11 already talked about how flexible it is in terms of
12 input and the strategies that might be used.
13 Obviously, some strategies are well known, but
14 there may be innovative novel approaches, and it's
15 good to hear that that's an option.

16 The third part of the question, really, I
17 guess is related to that residual risk. I
18 understand that's at least, in part, analytics, but
19 I guess I was still looking for maybe some
20 clarification. Is there FDA input in that residual
21 risk assessment as well? Maybe a little bit more
22 detail on how that will work could be helpful.

1 Thank you.

2 DR. YU: We need to go to slide 32.

3 (Crosstalk.)

4 DR. RAW: I need to go to slide 32.

5 DR. MORRIS: We're getting the slide.

6 DR. RAW: Let me see if I can actually
7 answer the question. The first one is about the
8 initial risk assessment. Just be advised that when
9 we made this initial risk assessment, this was
10 actually discussed. We did a very -- this is done
11 not by the company. It's done by what we're doing
12 in FDA, based upon the knowledge we have.

13 Okay? So that's the first thing. Does that
14 answer the first question? We actually spent a lot
15 of time developing this model. Some of this was
16 discussed in the previous advisory committee
17 meeting that was done several years ago.

18 DR. MORRIS: Dr. Amidon, does that --

19 DR. AMIDON: Yes, I think that addresses the
20 initial risk part.

21 I guess the third part of that question was
22 really related to that residual risk, and I'm

1 wondering if you can just provide a little more
2 insight into how that's determined. Analytics is
3 part of it. Is it all of it or what's the view
4 there?

5 DR. RAW: Oh, the residual risk. Okay.
6 When we talk about the analytics, what we really
7 generally compare are the risks, the initial risk
8 and the risk control strategy, amongst other
9 applicants. We'll know what applicant did one risk
10 control strategy versus an applicant that did four
11 or five risk control strategies. The residual
12 risk, we have to admit, we don't have an algorithm
13 for the residual risk from the initial risk to the
14 risk control strategy.

15 So I guess what I'm trying to say
16 here -- maybe I can be a little bit clearer -- is
17 essentially they all have the same initial inherent
18 risks because it's sort of the same product. But
19 then the question is, we want to know which
20 applicant -- by knowing which applicant did just
21 one risk control strategy versus that one that did
22 an abundance of risk control strategies, we'll be

1 able to capture that in the analytics. So we'll be
2 able to rate which applicant has a more robust
3 control strategy versus our other ones, and we can
4 allocate our risk.

5 Does that answer your question?

6 DR. AMIDON: Yes. I think it gets to it. I
7 was, I guess, wondering if there's an FDA input
8 there, say, sort of a manual input, or if it's just
9 driven solely by analytics at this point.

10 DR. L. LEE: Can I also make a comment?
11 This is Larry. I also may want to ask Lawrence to
12 chime in a little bit.

13 Just to add to Andre's clarification
14 question, this is an excellent question. I want to
15 emphasize that the risk assessment and the risk
16 algorithm we are doing is really based on a lot of
17 input from our assessor. The experience they see
18 in the product, remember, we have a process with
19 the facility assessor.

20 So basically we build upon this, and it's no
21 different from what they are doing right now, the
22 type of risk, the concept, and the mechanism, and

1 the risk assessment mechanism is pretty much
2 similar to what we are doing now. But because of
3 the KASA, we can really formalize these type of
4 risk assessment frameworks, where it becomes more
5 consistent.

6 Usually, we will eliminate the
7 human-to-human variation in terms of the
8 reassessment. Of course, internally, FDA provides
9 a lot of training of how to do the risk assessment,
10 but this risk assessment framework is really built
11 upon what we have and what we've learned from
12 different applications and different facilities.

13 So what we are doing now in KASA is no
14 different from we are doing now but, really, the
15 purpose is to reduce the variance of our risk
16 analysis of this assessment here. So hopefully
17 this addresses your first part of the question.

18 Then the second part of the question is
19 about the residual risk. What I want to actually
20 mention here is anything we can talk about residual
21 risk, it's really uncertainty. It's basically how
22 much uncertainty you are willing to accept and

1 where you are willing to go with it. In terms of
2 our risk framework, what we really are looking at
3 is to make sure that as long as they have a control
4 strategy in place, based on our framework, we are
5 going to be able to -- because of the control
6 strategy in place, the residual risk becomes low
7 level, which we will be happy to do so on the
8 medium or low level. It depends on the criticality
9 of the specific quality attribute.

10 Then on top of this, remember we still have
11 a quality assessor there. They will also make a
12 judgment there to make sure all this overall risk,
13 including the consideration of the residual risk,
14 will be comfortable to move forward with the
15 regulatory recommendation. So I think, hopefully,
16 this will give you a little bit more clarity in
17 terms of our risk analysis.

18 Lawrence, do you have any other things to
19 add?

20 DR. YU: No. Thank you, Larry. You said it
21 very well.

22 Dr. Greg Amidon, the residual risk is pretty

1 much. When we approve a product or not, it depends
2 on the residual risk, but certainly we will also
3 talk about the benefit of this specific product.
4 So therefore, we will consider the benefit of the
5 product and also the risk of the consideration, and
6 FDA will make a determination whether this
7 application will be approved or not. If this
8 product is very critical to the patients' unmet
9 medical needs, we're probably going to tolerate a
10 little high residual risk than low risk. Also,
11 with residual risk, at the end it's determining how
12 much FDA is going to pay attention after
13 post-approval.

14 So therefore, yesterday we talked about
15 quality managing the system; in other words, when
16 quality and maturity comes into play, in the
17 big-picture thinking, residual risk will impact our
18 continuous monitoring after approval. Of course,
19 low risk certainly will be appropriate. High risk,
20 especially unmet medical needs, we may still
21 approve a product, but certainly FDA will ensure
22 that future quality is maintained, even after

1 approval.

2 I'm hoping I answered your question, Dr.

3 Amidon.

4 DR. AMIDON: Yes. Thank you. That's all
5 for me. Thank you.

6 DR. YU: Thank you.

7 DR. MORRIS: Thank you.

8 Next, Dr. Venkateshwaran is ready, I
9 believe. T.G.?

10 DR. VENKATESHWARAN: Hi. This is T.G.
11 Venkateshwaran. I have a couple of questions that
12 are kind of related and one is a clarity question.

13 Through the presentation, one of the things
14 that I gleaned is that the inputs for KASA may come
15 to various other initiatives such as QSD, ICH M4Q,
16 PQ/CMC, and IQA. My understanding, based on it, is
17 that we will be working on ICH M4Q to make sure
18 that the inputs for KASA are consistent, and this
19 in turn will minimize what the sponsors of
20 companies have to provide the FDA. That means
21 they'll be providing similar information based on
22 this, and there will be no other information.

1 Is my understanding accurate? That's the
2 first one.

3 The second one was, in terms of new
4 products, you see a number of different types of
5 products: accelerated products, standard review
6 products, and breakthrough products. The amount of
7 information that you will get on these products
8 vary, and some of these may not have enough data to
9 calculate things like Cpk.

10 How will KASA distinguish this in terms of
11 review, and what will be the challenges? This is
12 the question that I had.

13 DR. YU: Thank you, T.G. This is Lawrence
14 Yu. I'm going to answer your question.

15 We recognize that KASA is not like a
16 one-stop shop; we flip switch, we get there. We
17 recognize a step-wise approach. So therefore, when
18 we design KASA, you probably noticed that actually
19 even then we called it knowledge-aided assessment
20 and structured application. Therefore, in a way,
21 knowledge-aided assessment, which is FDA,
22 internal-driven, we apply to generic drugs, new

1 drugs, and biologic products. The company
2 continues to submit, as of right now, in PDF
3 format, except FDA's internal process is moving
4 into digitalization to facilitate data analysis and
5 knowledge management.

6 As I said in my presentation, right now for
7 new drug substance, for all the NDA new drug
8 substance, for small molecules, we already
9 implemented KASA, and you probably will not notice
10 any difference on the FDA site. So that's number
11 one.

12 Number two, certainly M4Q, there are two
13 changes. Along with the PQ/CMC, the future
14 structured application will greatly facilitate and
15 will help because, right now, as you can see, our
16 assessor has to manually input a lot of
17 information. In the future, it's all automatic. I
18 guess if you'd look, today is good, and tomorrow is
19 better, and the day after tomorrow is great. So
20 it's a kind of a perfect situation we're in right
21 now.

22 So at this part, we're talking about a

1 step-wise gradual process. And, T.G., I'm hoping I
2 answered your first question.

3 DR. VENKATESHWARAN: Thank you, Dr. Yu.
4 That does.

5 DR. YU: Thank you.

6 Regarding your second question --

7 DR. MORRIS: Thank you.

8 DR. YU: -- about the complexity of the
9 application type, complexity of the technology, we
10 want to make sure that KASA is not a rigid system.
11 This is why it comes to risk-based approach. We
12 want to make sure that KASA is flexible enough and
13 able to deal with advances in technology and
14 advances in dosage form, especially when we talk
15 about gene therapy or cell therapy. Those are not
16 even available.

17 So we want to make a system to be flexible
18 enough to handle this. That's part of the reason
19 why it takes so long for us to develop it because
20 it cannot be one size fits all. And that's part of
21 the reason that we cannot simply move, for example,
22 from generic space and new drug space without

1 changes. We'll have to make a lot of changes.

2 For certain small molecules to large
3 molecules, it's even more significant change, as
4 you can hear from talks from Dr. Wu and also
5 Dr. Joel Welch. I'm hoping this answers your
6 second question.

7 DR. AMIDON: Thank you, Dr. Yu. It does.
8 Evolution is what I hear, so thank you.

9 DR. YU: Yes, absolutely. Absolutely. And
10 I can assure you we'll be risk based here.

11 DR. AMIDON: Thank you again.

12 DR. MORRIS: Thanks.

13 Next up is Dr. Lee, Dr. Kelvin Lee.

14 DR. K. LEE: Thank you. This is Kelvin Lee.
15 I think this question can be for Dr. Welch, but I
16 certainly open and welcome anyone else from the
17 agency to help clarify. I do very much appreciate
18 the presentations, and a lot of work has been done
19 to date, and I can certainly understand the
20 arguments and the benefits of having such a system
21 to understand the risks, particularly known risks.

22 I wonder about your perspective on how the

1 system, as its envisioned, might, or might not, be
2 used to address unknown risks, given that the
3 system and the thinking here is that it's based on
4 our latest scientific understanding, which is of
5 course always advancing. So I'm thinking this
6 might be more relevant in thinking about
7 biopharmaceuticals, which is what you presented
8 about, where this could be more of an issue, and
9 maybe that's why it's being proposed as later in
10 the kind of rollout development plan for KASA.

11 I think my specific drilling into that is,
12 are unknown risks things that are envisioned to
13 also be addressed through the KASA platform,
14 perhaps through future advances in
15 machine-learning, big data approaches; or is the
16 going-in assumption that unknown or unanticipated
17 risks are not to be addressed with KASA, and would
18 be addressed through other mechanisms? Thank you
19 very much.

20 DR. WELCH: This is Joel Welch, and let me
21 kind of get started, I think, with the response.

22 I think one of the hallmarks of what you've

1 heard this morning is really the flexibility of the
2 system, and from that perspective, we're trying to
3 understand evolution of science and building in
4 those considerations as we go along, and that's why
5 back to this idea of continuous improvements.
6 We're going to be building in refinements as we
7 learn things and go along.

8 I think to the question of how do we handle
9 uncertainty in kind of a bigger way, our system is
10 designed to be flexible, to have have those types
11 of flexibilities already defined within the system,
12 and for new types of molecules, having not a fixed
13 list of all situations but having the ability to
14 have additional CQAs, for example, captured by an
15 assessor as a different type of molecule is
16 captured, as we think about new types of
17 manufacturing technology.

18 Certainly, we see what the future is coming,
19 and in some cases, hopefully ETT, the emerging
20 technology program, can help foresee some of those
21 needs. But I think we will be building in
22 flexibility to capture additional parts of

1 manufacturing controls, additional testing
2 strategies, additional process parameters, and
3 whatever that need is, the system isn't going to be
4 rigid; it's going to be flexible, and we're going
5 to accommodate that type of need, I think, in the
6 flexibilities we design up front.

7 I would say as a general philosophy, KASA is
8 a tool, and it's a tool to help assessors. But
9 ultimately, the judgment around a process, a
10 product, a control strategy -- and this kind of
11 goes back to the last question of what about when
12 there's less data -- the system is going to help us
13 identify risk and understand it, and then build
14 links to understanding how we think about managing
15 that risk. So my strong opinion is we're going to
16 build that flexibility up in front as we learn how
17 the system can accommodate changes that we need as
18 we identify the need to make them.

19 Does that answer your question, Dr. Lee.

20 DR. K. LEE: I think it does. This is
21 Kelvin Lee again.

22 If I just drill into a little bit, a risk

1 that could come up that would be, let's say, not
2 based on our current scientific understanding, but
3 could emerge in the future, could be perhaps an
4 unknown issue related to a raw material, for
5 example, where perhaps the current state is one
6 where there was no particular concern that had been
7 identified, but the future state is one where the
8 regulated industry realizes, hey, maybe there's
9 something we need to pay attention to here.

10 Would KASA as a tool help facilitate early
11 identification of those kinds of concerns and drill
12 into, in that hypothetical example, what the raw
13 material issue might be, or is that not sort of
14 part of the intended use of KASA?

15 DR. MORRIS: This is Ken Morris. If I can
16 just interject, and maybe this helps and maybe not,
17 and if it doesn't, please ignore.

18 Are you saying, essentially, if there's some
19 sort of data mining in a sense that says that we've
20 seen correlations that might suggest this ahead of
21 time? Is that what you're thinking at all, Kelvin?

22 DR. K. LEE: Yes. I think that's a fair way

1 to put that. Thank you very much. That's a much
2 simpler way of putting it than what I just tried to
3 express.

4 DR. MORRIS: Good.

5 Sorry, Dr. Welch.

6 (Pause.)

7 DR. WELCH: Hello?

8 DR. YU: Joel, are you there? We kind of
9 lost you.

10 MALE VOICE: Yes, we lost you, there.

11 DR. L. LEE: We lost you, Joel.

12 (No response.)

13 DR. YU: So maybe I can help.

14 DR. L. LEE: Lawrence, why don't you go
15 first?

16 DR. YU: Okay.

17 DR. MORRIS: Please.

18 DR. L. LEE: Yes, go ahead.

19 DR. YU: One of the purposes for building
20 KASA certainly is flexibility and also as a tool to
21 facilitate the talk about the knowledge management
22 and also the digitalization, but certainly the

1 consequence of all this data is to allow us to do
2 an analysis. So the reasoning is once we have all
3 the data in the electronic data format, we'll study
4 and use artificial intelligence, or machine
5 learning or deep learning will come into play.

6 All of these analysis tools could help us
7 identify issues which we do not know at this moment
8 right now and in the future. So I really feel very
9 grateful we went to a system such as this kind of
10 system, and building up we're able to detect issues
11 which maybe the human eye is not able to detect it.

12 But I want to emphasize that those are
13 tools, and the final decision making is still our
14 human beings. We are the reviewers to make a
15 decision, and those tools help us to identify
16 issues to help our decision making, but it will not
17 make a final decision. Thank you.

18 I'm hoping, Dr. Kelvin, this answers your
19 question. Thank you.

20 DR. L. LEE: Kelvin, this is --

21 DR. K. LEE: Yes. Thank you --

22 DR. L. LEE: -- Larry. I just want to just

1 emphasize that KASA will be learning, so
2 anything -- if we feel like something is important,
3 the KASA is built upon flexibility. We can
4 incorporate those risks into the system as well.

5 Then on top of this, remember, the
6 assessment, if we talk broadly, it's not just the
7 application and assessment in KASA. In the
8 biological area, it's a holistic approach which
9 will also have the inspection component as well.
10 So whatever we learn, we can actually go back to
11 update or modify the KASA. And just like Lawrence
12 said, at the same time we can also use the data
13 analytics to see whether there's any specific trend
14 which we are not aware of to be able to detect some
15 of the new high-risk areas, as you mentioned.

16 Also, I want to emphasize that everything is
17 relative. I think we probably need to really
18 compare to what we are doing today versus what we
19 can do in the future. With this type of system in
20 place, we do believe that we can do better in the
21 future.

22 DR. K. LEE: Thank you very much.

1 DR. MORRIS: Thank you. That's very
2 interesting.

3 Dr. Zamboni is next.

4 DR. ZAMBONI: Yes. Hi. This is Bill
5 Zamboni from the University of North Carolina. My
6 question is specifically for Drs. Raw and Shah, but
7 others could clearly join in.

8 The two of you, and many others, have
9 clearly shown the advantages of KASA. My question
10 is, if you could currently expand on what has been
11 identified as the limitations of KASA through some
12 of the pilot programs and things that you've run;
13 and then also, what are other theoretical
14 limitations that still may occur? Thank you.

15 DR. MORRIS: Thanks. Maybe we could start
16 with either you, Dr. Lee or Dr. Yu.

17 DR. YU: I think that's for Andre --

18 DR. SHAH: This is Dr. Rakhi Shah. I can
19 start, and then, Andre, you can chime in.

20 I think there are limitations, but we have
21 launched quite a lot of these from other solid
22 generic KASAs, and we see some of the gaps that we

1 consider opportunities for advancement when we
2 build our next module.

3 For example, when we are going into liquid
4 products, we understand that we do not have a
5 combination product module and that we can have an
6 opportunity to build. Then I just heard about some
7 of the unknown issues, unknown problems. When we
8 get into the next modules of KASA, we are trying to
9 incorporate, modify, and update our models, not
10 only the risk assessment model, but also some of
11 the things that are missing from current KASA.

12 I would say the limitations, Dr. Andre Raw
13 showed that about 500-plus assessments are
14 completed within KASA, so every day we learn that,
15 yes, there are -- regarding a new IT system, it may
16 be a little bit challenging in the beginning.
17 People have to get used to a new system, but those
18 are all being mitigated and being discussed with
19 our IT folks. They are on board with us, so we
20 discuss with them, and then we eventually come up
21 with a better product with every release.

22 So it's a continuous improvement project.

1 We understand that it's not perfect when it was
2 launched back in February, but we have made
3 significant improvements. One improvement that I
4 can say, for example, is when we built our solid
5 generic modules, when we are comparing with our
6 data across applications, we realize that since
7 NDAs were not done in KASA, it will be difficult to
8 compare, so we went ahead and built a module so
9 that we can have data manually done for our NDA
10 information upon which the generics rely so that we
11 can have a clear comparison, as you can see in this
12 slide that is displayed.

13 These opportunities are found, and they are
14 being rectified as soon as they're found. That is
15 what I wanted to mention but, Andre, please go
16 ahead and chime in if you have any additional
17 thoughts.

18 DR. RAW: Yes. This is Andre Raw speaking.
19 I want to make some comments.

20 First of all, when the KASA 3.0 was launched
21 last year in 2021, first of all, it's not like we
22 were just a static system and that we didn't make

1 any updates. We realized there were some problems,
2 and we did work to update the system for two
3 reasons. One is to better capture inside aspects
4 of the assessment, and also to make it easier to
5 use for the assessors. So we are continually
6 improving the system.

7 I also want to talk about this concept of
8 unknown risks or risks that we didn't know. I
9 think that's a very important concept. I just want
10 to be very clear that when we develop these
11 algorithms and these risk mitigations, it's based
12 upon the risks that we know. But again, if there
13 are some risks or some mitigations that we didn't
14 know, or some mitigations that were unknown, we'll
15 definitely update the system.

16 But one thing I do think that is very nice
17 about the KASA is the assessor. If there is a risk
18 that is not in the KASA right now and the assessor
19 wants to flag it, they have the capability to flag
20 it. And also, if there is a risk control strategy
21 that's not within our drop-down, the assessor can
22 flag it. One of the really nice things about that

1 is that we can mine all this. So basically, if
2 there are new risks that are identified or new
3 approaches to control are identified -- the
4 assessor can do that -- we can mine those things,
5 and we can use that information to improve upon the
6 KASA.

7 Previously, when we did text-base narrative,
8 we didn't have that capability because it was all
9 text-based; we couldn't mine it. But now that we
10 have this ability and we have this structured data,
11 we can start mining unknown risks and new
12 strategies, and incorporate them into our model.
13 So I'm going to end there.

14 DR. MORRIS: Thank you. Is that sufficient,
15 Dr. Zamboni?

16 We'll take one more question and break, and
17 we should have time after the open public hearing
18 to continue clarifying questions.

19 The final before lunch would be Dr. Tonglei
20 Li.

21 DR. LI: Thanks, Ken. This is Tonglei Li
22 from Purdue University. First of all, kudos to the

1 FDA team for making KASA a reality, and thanks for
2 your presentations this morning.

3 I just have a general question. I'm very
4 interested in knowing more about the methodology
5 and the algorithms that are used in the
6 computer-aided risk assessment. My question is
7 whether FDA has plans to publish this methodology
8 and algorithm; for example, slide 40.

9 DR. MORRIS: I think we've lost you,
10 Tonglei.

11 DR. LI: Yes. I have just a general
12 question. Does FDA have plans to publish the
13 methodology and the algorithms that are used in the
14 computer-aided risk assessment?

15 DR. TSINONTIDES: Joel, do you want to --

16 DR. WELCH: Alright. Can you hear me?

17 DR. YU: Yes, we can hear you.

18 DR. WELCH: Thank you for the question.

19 DR. MORRIS: Yes, now we can.

20 DR. WELCH: Speaking about text-based, the
21 published answer is no. And I think the reason is
22 that so many of the conversations that inform risk

1 are conversations that happen outside of KASA;
2 questions around, for example, how you validate a
3 continuous biotech process. Those conversations
4 are happening in the annexes of Q13; where are the
5 unit operations and what are their critical
6 features for viral clearance? Those conversations
7 are happening in Q5A.

8 So KASA, to me, isn't the horse; it's the
9 cart on this, and what informs science and risk is
10 really something that happens outside of KASA, and
11 that I think translates to other topics as well,
12 down to how we organize dossiers with M4Q. So I
13 think there's a place for a conversation of how
14 risk is determined, but I think that's a scientific
15 consideration that happens outside of the KASA
16 system and other places instead. And I'd invite my
17 other FDA colleagues to weigh in on that as well.

18 DR. MORRIS: Can I just weigh in for a
19 second? This is Ken Morris. When you say they're
20 outside of the KASA formalism, like from Q5A,
21 you're going to be using algorithms that are
22 already existing outside of KASA or are you

1 developing new ones? I think Dr. Li may be
2 thinking about that in terms of publishing.

3 DR. WELCH: I'm talking about an
4 understanding of the scientific model of what risk
5 is. Again, I'd invite my other FDA colleagues to
6 weigh in on this topic as well.

7 DR. TSINONTIDES: Joel, this is Stelios.
8 Maybe I can add to what you know, is that KASA is
9 the tool that we utilize to, obviously, enter
10 information, and then alleviate -- and the program
11 to provide us with a suggested level of risk and
12 some results. Once we see the results that come
13 out of these tools, the team as a whole discusses
14 that. So it is not taken and then run with that,
15 necessarily, without further consideration.

16 I believe that's what Joel mentioned, that
17 the decision eventually about the level of risk
18 happens outside the tool and allows our assessors
19 to have a complete picture of what the result is
20 being shown or is being calculated, and discuss it.
21 Then a decision is made how to treat that, an
22 informed decision. Thank you.

1 DR. MORRIS: Thank you, Stelios.

2 Dr. Li, is that --

3 DR. LI: Yes. I guess that decision risk
4 assessment decision actually is joint made by
5 assessors, in addition to the computer provided
6 suggestions?

7 DR. YU: Dr. Li, when we talk about
8 computer-aided assessment, we, frankly, in a way
9 use common scientific knowledge in textbook. For
10 example, in the, let's say, small molecule, we look
11 into the physical stability of the molecule or
12 physical chemical properties. We're looking into
13 the chemical stability of the molecule. We're
14 looking for the biological property of the
15 molecule. Then we can inform like an initial
16 informed decision.

17 Then from there, we're looking into the
18 dosage form design like formulation approaches, for
19 example, amorphous material or manufacturing
20 process with the continuous manufacturing as a risk
21 over there. Then we'll look at the facility -- the
22 manufacturing facility is also very critical -- and

1 look at the impact overall.

2 So we look at the product risk. We look at
3 manufacturing risk. We look at facility risk to
4 make a holistic decision about overall risk
5 collateral. Many of them could be yes or no and
6 some of them qualitative. So it's not just a
7 simple answer like 1 plus 1 equals 2; this kind of
8 equation is going to use it, but it's a very
9 holistic overall process looking into the overall
10 risk.

11 That's part of it, and it's kind of very
12 difficult to communicate outside of the FDA, and
13 also information could be evolution because once
14 we're published, and people say this is what FDA
15 reviews as final, then tomorrow we could change the
16 result. It evolves because, I said -- Larry and
17 the many others who have been talking -- KASA is an
18 evolution process, and includes all the tools which
19 utilize whole-risk assessment; risk mitigation;
20 risk intention; also all the analytical functions
21 was also involved in the evolution process.

22 So we'll continue to improve upon right now.

1 If we share with the public, it could potentially
2 impact our ability and also impact the public as
3 well because, frankly, common knowledge is in the
4 textbook or scientific research, so it's probably
5 not much difference overall when we give a
6 scientific presentation here. That's part of it,
7 because it's so difficult to present it externally
8 because we want to make sure, when we present it,
9 especially from the FDA site, it's correct.

10 So therefore, it's an overall analysis of
11 the execution, both quantitative and qualitative,
12 from product risk, from drug substance risk, from
13 an manufacturing risk, and from a facility risk,
14 and make the overall assessment of that probability
15 application. Thank you.

16 DR. L. LEE: Thank you.

17 DR. K. LEE: Thanks, Lawrence. That's all I
18 have.

19 Thank you, Ken.

20 DR. MORRIS: Thank you.

21 Great. In response, the feedback to the
22 sponsor would always be implicitly controlled or

1 contained, these decisions.

2 With that, we'll break for lunch until
3 1:20 Eastern Standard Time, and we should have some
4 time after the open public hearing to entertain a
5 few further clarifying questions. There are still
6 a fair number pending. So with that, we'll now
7 break for lunch and reconvene at 1:20 Eastern
8 Standard Time.

9 Panel members, please remember that no
10 chatting or discussions of the meeting topics with
11 other members during the lunch break should occur.
12 Additionally, you should plan to join about
13 10 minutes early to ensure you're connected before
14 we convene at 1:20. So with that, thank you, and
15 have a good lunch.

16 (Whereupon, at 12:26 p.m., a lunch recess
17 was taken.)
18
19
20
21
22

1 A F T E R N O O N S E S S I O N

2 (1:20 p.m.)

3 DR. MORRIS: Hello, everyone. Just before
4 we start the open public hearing session, I'd like
5 to turn it over to Rhea for an announcement.

6 Rhea?

7 MS. BHATT: Thanks, Dr. Morris.

8 Just before we resume and begin the open
9 public hearing session, I would like to make a
10 brief announcement. One of the industry
11 representatives, T.G. Venkateshwaran, informed us
12 that he will not be able to join for the remainder
13 of the meeting.

14 Back to you, Dr. Morris.

15 **Open Public Hearing**

16 DR. MORRIS: Okay. Thank you.

17 Thank you, Rhea.

18 We'll now begin the open public hearing
19 session.

20 Both the FDA and the public believe in a
21 transparent process for information gathering and
22 decision making. To ensure such transparency at

1 the open public hearing session of the advisory
2 committee meeting, FDA believes that it is
3 important to understand the context of an
4 individual's presentation.

5 For this reason, FDA encourages you, the
6 open public hearing speakers, at the end of your
7 written or oral statement to advise the committee
8 of any financial relationship that you may have
9 with the applicant, its product, and if known, its
10 direct competitors. For example, this financial
11 information may include the applicant's payment of
12 your travel, lodging, or other expenses in
13 connection with your participation in this meeting.

14 Likewise, FDA encourages you, at the
15 beginning of your statement, to advise the
16 committee if you do not have any such financial
17 relationship. If you choose not to address this
18 issue of financial relationships at the beginning
19 of your statement, it will not preclude you from
20 speaking.

21 The FDA and this committee always place
22 great importance in the open public hearing

1 process. The insights and comments provided can
2 help the agency and this committee in their
3 consideration of the issues before them.

4 That said, in many instances and for many
5 topics, there will be a variety of opinions, and
6 one of our goals for today is for this open public
7 hearing to be conducted in a fair and open way,
8 where every participant is listened to carefully
9 and treated with dignity, courtesy, and respect.
10 Therefore, please speak only when recognized by the
11 chairperson, and thank you for your cooperation.

12 If we can have the connection for speaker
13 number 1?

14 Your audio is connected, so will speaker
15 number 1 please begin and introduce yourself, and
16 also please state your name and any organization
17 you are representing for the record. Thank you.

18 MR. ABERNATHY: And can I just confirm that
19 you can effectively hear me?

20 DR. MORRIS: Yes, I hear you fine.

21 MR. ABERNATHY: Perfect. Thank you.

22 I represent Amgen. I have no financial ties

1 directly to the KASA initiative. First, I would
2 like to thank FDA and CDER for the opportunity to
3 speak today. My name is Mike Abernathy, and I come
4 to you not solely as an Amgen staff member, or a
5 representative for Accumulus, but as an advocate
6 for our industry, and most importantly, as an
7 advocate for patients, of which I am one.

8 Though the health science industry, and
9 specifically the biopharmaceutical industry, is a
10 late arriver to the 21st century technologies, when
11 compared to other industry peers such as the
12 airline and banking industry, FDA's KASA initiative
13 supports our transition from antiquated to modern
14 technology, and thus, Amgen agrees with FDA that
15 technological advancements through the processes by
16 which regulatory submissions are prepared,
17 submitted, and reviewed have the potential to
18 transform the speed and efficiency of these
19 processes with potential benefits to patients and
20 driving faster and more efficient regulatory
21 decision making.

22 As a founding member of the Accumulus

1 initiative, we are committed to developing tools
2 that will deliver on this promise that recognize
3 the essential leadership role that regulators have
4 and will continue to play in this change. Amgen
5 strongly supports the general direction of FDA's
6 use of technology to advance regulatory
7 modernization. Nevertheless, we encourage FDA to
8 acknowledge that KASA is a US-centric tool that
9 could inadvertently create further divergences in
10 regulatory requirements across regions.

11 In addition, divergence would have
12 substantial economic impact by requiring sponsors
13 to submit applications in multiple formats to
14 satisfy U.S. PQ/CMC KASA initiatives and other
15 international efforts. It would also hinder
16 efficiency through potentially extending submission
17 timelines and delaying overall regulatory processes
18 on a global scale.

19 FDA should further clarify the relationship
20 between KASA and other related initiatives, such as
21 FDA's HL7 PQ/CMC initiative, including the scope of
22 PQ/CMC and the extent of its coverage across

1 Modules 2 and 3, as well as ICH's emerging
2 structured product quality submissions guideline.
3 Accordingly, we strongly recommend that the agency
4 consider a comprehensive CMC solution that factors
5 in the evolving international regulatory landscape
6 to ensure optimal implementation and use of KASA
7 and PQ/CMC to drive efficiency and cost
8 effectiveness.

9 Such collaboration need not result in a
10 delay to the introduction of this highly promising
11 and potentially transformative technology. To the
12 contrary, we believe that it will ensure the most
13 rapid adoption. And though, due to socioeconomic
14 and geopolitical constraints, we will likely never
15 achieve a single global regulatory submission to a
16 universal global health authority, we can leverage
17 technology, automation, artificial intelligence,
18 and a cloud-based ecosystem to build structured and
19 standardized regulatory filings that can be
20 submitted to and reviewed by many health
21 authorities concurrently. FDA's KASA initiative
22 helps our industry take a positive step towards the

1 future vision.

2 I'd like to thank you for your time today,
3 and I'd like to thank you for your service on
4 behalf of patients. Thank you.

5 DR. MORRIS: Thank you, Mike.

6 We, I believe, have a second open public
7 hearing speaker.

8 Is that correct, Rhea?

9 MS. BHATT: Yes, that's correct.

10 DR. MORRIS: Okay.

11 Speaker number 2, your audio is connected
12 now. Will you begin and introduce yourself,
13 please? And state your name and any organization
14 you are representing for the record. Thank you.

15 Speaker 2?

16 DR. PANNALA: Good afternoon. My name is
17 Raghuran Pannala. Am I audible?

18 DR. MORRIS: Yes, I hear you fine. Thank
19 you.

20 DR. PANNALA: Thank you. Thanks for the
21 confirmation.

22 My name is Raghuran Pannala. I'm working at

1 ScienGen Pharmaceuticals as a senior vice president
2 of regulatory affairs, pharmacovigilance, and
3 corporate quality compliance. I'm involved in PDA
4 and other pharmacopeia companies, briefly or for a
5 more period of time. I don't have any financial
6 commitments to disclose.

7 To start with, I'm involved in regulatory
8 filing compilations of DMFs or the APIs, and the
9 ANDAs for generic drugs from 1994, and I have seen,
10 therefore, hybrid and electronic filings for
11 various regulatory agencies. I thank FDA and CDER
12 for providing me an opportunity to speak in the
13 advisory committee meeting on KASA, known as
14 knowledge-aided assessment and structured
15 application.

16 I appreciate the FDA and KASA, NCA [ph],
17 too, and I could see the benefits outlined as easy
18 access for research, and in terms of structured
19 data, accelerated data analysis, and eliminating
20 the text on the [indiscernible], text-based
21 narratives, and eliminating those things. Sorry.

22 I will start with a positive note on the

1 navigation, benefits, and quick turnaround times
2 with CDER NextGen, and the endorsement
3 [indiscernible] we have seen, I really appreciate
4 it, in terms of CDER NextGen portals.

5 I would like to make a few comments and
6 suggestions for the agency review. It seems FDA is
7 aiming at moderately aggressive timelines for this.
8 I'm having some concerns with all the forms and if
9 we'll be able to match the timeline in terms of
10 resources updating and in terms of technical
11 financials. In the presentations, it was told that
12 this will be implemented for API and drug product
13 as well.

14 I hope the FDA will be able to provide the
15 basic data structures and any associated
16 open-source software for this and associated
17 validating tools, as it involves financials. If an
18 application is being rejected for any of the
19 technicalities, the filer would lose a lot of money
20 for it in the user fee program.

21 It may be early or FDA may be already
22 working on it. I heard, Dr. Lawrence, you speaking

1 on the stability data statistical analysis. I hope
2 FDA will make it clear what are the calculations
3 followed. I know it should be as pricey [ph] as
4 Q1E or not any other associated guidance in the
5 same way for other data analysis. FDA may have to
6 disclose the rationale or calculations. I can
7 understand creating the residual risk calculations
8 are part of the agency's internal protocol and need
9 not be disclosed.

10 Coming to the unicode data or unstructured
11 data to be loaded in the drop-down menus, this may
12 be forcing all the firms to embrace an entirely new
13 structure for additional data generation. How is
14 it so? If you take stability data as an example,
15 as of now, forms scanning the stable data sheets
16 are attaching electronic data PDF sheets. If KASA
17 is implemented, the dossier compilation may be
18 additional work or [indiscernible] work, and this
19 may sometimes lead to typo errors. I'm agreeing
20 that in the future, new solutions may come in place
21 to avoid this.

22 I think the KASA implementation in oral

1 solid generics, CDER also takes into consideration
2 that the data extraction from the machine readable
3 [indiscernible], uploaded by the filers or the NDA
4 sponsors. And of a related subject, the data
5 integrated part, which manufacturers need to take
6 care, basic protocols and expectations need to be
7 met to answer internal QA, as well as the
8 inspectors from FDA. Forms cannot avoid the raw
9 data recording and subsequent report preparation;
10 maybe lack of stability or analytical method
11 violations, or process violations, under the
12 registration associated data. These KASA related
13 protocols, their generation may be additional work
14 to the firms.

15 I hope ICH will also align with the FDA
16 timelines and expectations for the recipients. As
17 rightly told by my previous commenter, it involves
18 membership representation from other regulatory and
19 geographical regions in addition to FDA, and
20 geographical region USA.

21 FDA may help clarify data, which has to be
22 scanned and uploaded from programs or any other

1 machine-related data. Also sometimes, we see CDER
2 reviewers are issuing few [indiscernible]
3 integrity, or on data batch records, the
4 [indiscernible] data, or any analytical raw data
5 electron programs presented in the filings. I hope
6 this human intelligence or intuition part will not
7 be marked down by machine intelligence.

8 Stating all the above, I feel positive to an
9 implementation. Maybe I would like to quote an
10 associated example like recent advancements or
11 changes in the health data management. Updates in
12 the pharmacies or doctor's office have been
13 successful despite the educational and employee
14 attrition [indiscernible] rate at those
15 institutions.

16 I'll personally leave you with concern on
17 the data stored in the cloud and the associated
18 risk versus benefit analysis, but as it was rightly
19 stated in the presentations and the data presented
20 on the website, we learn new things as we move
21 forward. On the whole, the data presented today
22 was a little bit overwhelming, but I understand it

1 is the future, and I wish FDA will drive this
2 change by helping all the stakeholders understand
3 the requirements of KASA. Thank you again for
4 providing me an opportunity to speak.

5 **Clarifying Questions to the Presenters (continued)**

6 DR. MORRIS: Thank you.

7 I believe that's the final speaker.

8 The open public hearing portion of this
9 meeting has now concluded, and we will no longer
10 take comments from the audience. The committee
11 will now turn its attention to address the task at
12 hand, the careful consideration of the data before
13 the committee, as well as the public comments.

14 Since we have time left in the open public
15 hearing segment, as we said before the break, we'll
16 take more clarifying questions that started before.
17 And again, as we take the clarifying questions,
18 please use the raise-hand icon to indicate you have
19 a question, and remember to put your hand down
20 after you ask your question. And please remember
21 to state your name for the record before you speak
22 and direct your question to a specific presenter,

1 if possible.

2 If you want a specific slide to be
3 displayed, it would help if you have the slide
4 number; and a gentle reminder, it would be helpful
5 to acknowledge the end of your question with a
6 thank you, and end of any follow-up with, "That's
7 all for my questions," so we can move on.

8 From before the break, we have some folks
9 who are already listed. We'll start with that.
10 The first question is from the Dr. Richmond.

11 Frances?

12 DR. RICHMOND: Thank you. My question is a
13 little bit different than some of the others that
14 have been asked up to this point. You talked about
15 the stakeholders being largely isolated from the
16 process, and I understand that. But there is one
17 stakeholder, and I think that is the regulators in
18 emerging economies who are using the judgments of
19 stringent authorities as the basis for their
20 reliance [indiscernible] activities.

21 I'm wondering, are they going to in the
22 future be dealing with the submissions that are

1 made primarily by the sponsors in the open-text
2 type format or are you thinking that you may be
3 able to share these documents for their education?
4 Thank you.

5 DR. MORRIS: I'm not sure --

6 DR. YU: I'll respond.

7 DR. MORRIS: -- yes, please, go ahead.

8 DR. YU: Maybe I'll keep it a little short,
9 and maybe Larry or others can chime in.

10 Certainly, we recognize that each country,
11 each region, is developed in a different space,
12 like a different evolution of development. As you
13 can see from the adoption of M4Q(R1), some regions
14 FDA adopted 20-plus years ago, and some regions are
15 just actually beginning adoption of M4Q.

16 So the reliance [indiscernible] approval has
17 come into play, and I think we want to achieve
18 regulatory convergence at first. Then we're
19 helping that -- that's why our goal with M4Q(R2) is
20 that each region we'll adopt as soon as possible,
21 including the developing countries. Also, whether
22 we're going to share CMC information or not, we'll

1 have to design some kind of agreement among the
2 regulators themselves. For example, we may have
3 shared with the EMA, but not necessarily other
4 countries. In other words, we'll have a bilateral
5 relationship. Especially when we share the sponsor
6 information, we need permission from the sponsor to
7 allow us to share.

8 So many factors come into play, but I do
9 believe that in KASA, our whole effort in
10 facilitating the communication will facilitate the
11 reliance space and the regulatory action.

12 One good example we had with the FDA, where
13 we had plenty of experience, is ORBIS. When ORBIS
14 was in [indiscernible] a couple years ago, we had a
15 relationship, for example, in the UK, and also
16 [indiscernible], and Health Canada. So to me,
17 those approvals are much bigger and they're much
18 less time consuming.

19 So therefore, I guess to answer your
20 question, the KASA, M4Q, and PQ/CMC will
21 facilitate, but certainly to what extent we'll have
22 to rely on not only the scientific and technical

1 approaches, we'll have to rely on some kind of
2 relationship among the regulators. I'm hoping this
3 answers your question, Frances Richmond. Thank
4 you.

5 DR. RICHMOND: Thank you.

6 DR. MORRIS: Thank you.

7 Our next question I think comes from you,
8 Maureen, Dr. Donovan.

9 DR. DONOVAN: Thank you. This is Maureen
10 Donovan from the University of Iowa. My question
11 is more related to the pilot studies that have been
12 going on, on the generic solid side. Were there
13 any metrics associated with those pilots? Have you
14 tracked reviewer time commitment? Have you tracked
15 communications to the the sponsors and whether
16 those have increased or changed in the time frame
17 of review?

18 Really, what I'm getting at is, as these
19 data or portions of the applications are able to be
20 looked at more consistently, post the time frame to
21 input that data, is that shortening the review
22 period, and are problems being identified earlier

1 in the process where additional data might be
2 needed, and that communication can go back to the
3 sponsor?

4 DR. YU: To answer your questions, yes, we
5 have not kept track in what is really going on, I
6 guess, with our constraints, but we know what's
7 happening has truly helped quite a lot.

8 Just to give you a very simple analysis,
9 which myself had experienced, I was the acting
10 director, and now Stelios Tsinontides is joining as
11 the director. We actually for our review had a
12 very simple analogy. We needed to enter the
13 company's address into our assessment template.
14 Before, you had to manually enter it, where, on
15 average, each application would have six
16 facilities, so you basically entered six addresses.

17 Now, entering six addresses of the facility
18 takes us some time. It probably takes a half hour,
19 and many of you made a mistake, especially a lot of
20 the sites that are foreign, the very strange
21 addresses, and stuff like that. But with KASA,
22 with the automation, it's very simple. It's not

1 necessarily the KASA with automation,
2 [indiscernible] becomes automatic. Just this alone
3 saves probably at least 30 minutes.

4 The benefits are obvious, and we know it
5 includes consistency. We know the effectiveness,
6 but in a way to truly track, we'll probably have to
7 develop our matrix to see how we're doing at this
8 moment.

9 I don't know. Andrew Raw, do you have any
10 additional comments, or Larisa? Feel free to chime
11 in.

12 DR. WU: Yes. This is Larisa Wu. As
13 Lawrence mentioned, the feedback that we received
14 from our colleagues so far is informal and, in
15 general, is a positive feedback. But we have not
16 looked at KPIs yet. I know we have colleagues that
17 are working on a survey as we speak, and hopefully
18 in the near future, we'll be able to provide some
19 statistics in terms of reviewers' time commitment
20 or communication with sponsors, and whether we
21 improved on that or not.

22 DR. YU: Thank you, Larisa. I think the one

1 point I want to make is the development of KASA is
2 the evolution, and KASA, certainly the interface
3 will be user friendly, and that's why it's so
4 widely accepted by all the reviewers.

5 But another point I want to make is in order
6 to be fully functional, you have to have a
7 database. Now database building takes time and
8 takes effort. We'll continue evaluation, and our
9 data will be much more robust, and certainly the
10 functionality will continue to be increased or
11 enhanced.

12 So therefore, if you judge today's phenomena
13 versus tomorrow or the day before yesterday, the
14 evolution process makes the judgment certainly a
15 little bit more challenging. But we will keep
16 tracking, and hopefully some day will come where we
17 report back to what are we doing. But we know,
18 based on informal conversation with all the
19 reviewers, with assessment, and the implementation,
20 as Larisa pointed out, it is very positive.

21 I want to share one of the stories of why
22 we're doing this. One of the things that actually

1 we're doing is way back in 2014 or 2016, when we
2 got the iPhone, we recognized the iPhone was able
3 to search all the public information about all the
4 medicines, drugs, and dosage forms, but within FDA,
5 we're not able to search. So eventually, we wanted
6 to build in a search function. Of course, we
7 wanted more than that. We wanted to build not only
8 a search function of the older data, but we also
9 did all the data analysis that was going as well.

10 I think there's no question -- for example,
11 today if I ask you not to use an iPhone, it's
12 almost impossible. The same thing is true to all
13 of you as well. So it just gives you some kind of
14 analogy of how KASA is powerful, and informative,
15 and user friendly to all assessments. Thank you.

16 DR. MORRIS: Is that sufficient,
17 Dr. Donovan?

18 DR. DONOVAN: Thanks to the FDA speakers for
19 those additional follow-ups.

20 With the permission of the chair, could I
21 ask a second question?

22 DR. MORRIS: Please do.

1 DR. DONOVAN: My second question is perhaps
2 somewhat related to a couple of the public
3 comments, in that are there already discussions
4 regarding how the FDA is planning on using results
5 that they internally find from their deeper dive
6 into the data, as the databases get built out,
7 regarding communication of thoughts, changes,
8 things learned via guidances or other documents so
9 that applicants are able to, in real-time, provide
10 the information that the FDA is going to be looking
11 for?

12 DR. YU: Well, maybe I can give a shot on
13 the second question. Clearly, when we have data,
14 we will do an analysis. When you do an analysis,
15 you have knowledge. And we would love to share all
16 the knowledge with the public because we believe at
17 the end of the day, those will all serve the other
18 regulators, industry, academia, and also eventually
19 serve the public, the public health.

20 Yes, absolutely. Once we learn internally
21 all the data, we'll be happy to -- we will love to
22 share with the public about our learning.

1 Absolutely.

2 Larry, do you have any additional comments?

3 DR. L. LEE: No. I think I just want to
4 clarify that -- I just want to let you know the
5 concept and what we do, actually, for KASA. It's
6 really, basically, using an IT concept, and all
7 this stuff. Actually, we do it in the past as in
8 human, using our brain manually.

9 The things that really make KASA different
10 is that we will be able to do it automatically.
11 Really, from my perspective at least, I don't feel
12 like there is a guidance where we need it because
13 we are not going to do anything different. We
14 still apply the standard. For example, we agree on
15 the ICH, and the quality standards in the ICH, and
16 we apply those.

17 So I think that, definitely, it doesn't seem
18 to me -- I just want to make it very clear, is that
19 we are not doing anything different, but to build
20 KASA is just to help us; no impact on the industry,
21 but it's really just help us to do our job
22 efficiently by using the same principle also.

1 DR. TSINONTIDES: Larry, this is Stelios.
2 If I may also comment here in trying to answer,
3 again, the question.

4 As we explained, KASA is an internal tool
5 that allows us to collect all of the relevant
6 information around a particular application or a
7 process, and allow our assessors to utilize that
8 information in determining the next step in
9 determining its adequacy.

10 As a result of that, as we collect
11 information from other relevant applications that
12 are related, if we see something, we will
13 definitely reach out to those impacted applications
14 or sponsors, and let them know what we find as a
15 result of doing these analyses, and as a result of
16 having these data available at our fingertips.
17 Thank you.

18 DR. MORRIS: Thank you all. Good
19 discussion.

20 I'm sorry. Was there more? Please go
21 ahead.

22 DR DONOVAN: No. I was just going to thank

1 the speakers once again for the additional
2 information.

3 DR. MORRIS: Oh, thanks, Maureen. Thank
4 you.

5 Dr. Slud, I think you're next up with a
6 question.

7 DR. SLUD: Thank you. This is Eric Slud.
8 It occurs to me that you've been speaking about the
9 KASA functionality in two different ways. One is
10 just as a general way of aggregating information
11 more conveniently for the assessors or for the FDA
12 evaluators, but you're also proposing something
13 that isn't just a continuation of past methods,
14 which is to do automatic risk scoring in a way that
15 might economize on human effort. And to the extent
16 that you rely on that risk scoring, it's a matter
17 of concern, of interest, that you might want to
18 publicize just how effective and correct that risk
19 scoring is.

20 Correct means that you will be fitting the
21 models on the basis of which all of this artificial
22 intelligence is done with data, with data on

1 adjudicated risk, adjudicated meaning evaluated by
2 human experts. And presumably, the quality of the
3 risk scoring and the quality of the AI will have to
4 do with the accuracy of the AI systems in
5 reproducing something like what human evaluators in
6 a time-consuming way would have arrived at.

7 So I acknowledge that this will always be a
8 moving target, but even if you didn't want to
9 publicize the direct algorithms that FDA uses, you
10 could publicize, in a way that would make it
11 susceptible to external peer review, the overall
12 accuracy you're achieving in mimicking and in
13 reproducing human adjudications of risk through
14 artificial intelligence. Thank you.

15 DR. RAW: Hello. This is Andre Raw, and
16 I'll take a start at answering your question. One
17 thing that we do -- I think your concern is, we
18 have these algorithms, and are they in line with
19 human adjudication, and should we evolve with that.

20 Well, first of all, when we develop these
21 algorithms, previously we did validate with human
22 adjudication, so we thought we had a good start.

1 But then one thing I just wanted to also mention,
2 and I think it needs to be very clear, is that when
3 we had the low, medium, high for the initial risk
4 assessment, if human beings determine there's a big
5 flaw with that, and they say like, for example,
6 it's overestimating the risk, or it's
7 underestimating the risk, what we do is we have
8 something in the KASA system to say it's high. The
9 KASA will say it's high, but the human will say, I
10 think it's wrong, it's overestimating, and I'm
11 going to override it, and I'm going to say it's low
12 or vice versa. KASA could say it's low, and the
13 reviewer would say I think it's underestimated and
14 want to say it's high.

15 The really nice thing about KASA that we
16 have is we know exactly what those interventions
17 are, so we can use that information to optimize the
18 risk algorithms. So we'll know that if there's
19 another disagreement between the human expert and
20 the algorithms, we'll know those things, and we can
21 mine that data, and then update the algorithms as
22 needed. I hope that answered the question.

1 DR. SLUD: Well, thank you. It does
2 partially answer the question, but it seems to me,
3 in the nature of AI systems and machine learning,
4 that, of course, you're going to keep on updating
5 the system to mirror what the humans would have
6 evaluated as time goes on. But the question is,
7 overall, what effectiveness are you achieving?

8 People will want to know that you're using
9 tools that really benefit the organization and that
10 AI is panning out in terms of giving accurate
11 assessments, and that's something that you might
12 certainly publicize within the organization, but
13 maybe even publicly so that it can be evaluated as
14 a tool overall.

15 (No response.)

16 DR. MORRIS: Is there any follow-up from
17 FDA? I actually have the follow-on question that
18 might require some attention to. So is there any
19 follow-up before I weigh in?

20 DR. SHAH: Yes, I just wanted to -- go
21 ahead, Lawrence.

22 DR. YU: Go ahead, Rakhi.

1 DR. SHAH: Yes. Hi. This is Dr. Rakhi Shah
2 again. I just wanted to follow up on what Andre
3 commented and what the question is.

4 So when we are developing our risk-based
5 algorithms, we are utilizing prior knowledge into
6 building those risk algorithms, but we do have a
7 validation set or test set that we evaluate
8 against. We kind of know its accuracy, and we keep
9 modifying it. Now, it gives us initial risk
10 scoring. It gives us how much time we need to
11 spend on one versus another, where there is a risk
12 ranking from low, medium, and high, however,
13 assessors can always modify that.

14 So when we take a deeper dive into an
15 application, when we take, for example, a deeper
16 dive into facilities, there are more risk factors
17 that we might not have accounted for in the
18 beginning, so we can modify, we do our assessment,
19 and we then ask clarifying questions to industry;
20 so that goes on.

21 So we are not really utilizing artificial
22 intelligence, if you are going in that direction.

1 So far, we are using assessors in doing our
2 assessment. I think we just want to differentiate.
3 Of course, there are risk-based algorithms, and we
4 are trying to develop, and we are trying to improve
5 that, and as the time passes, we have more
6 information and more knowledge. But KASA is
7 helping us to learn what type of data we already
8 have. We put it in our reviews, and that into
9 knowledge that we can utilize, and we can make
10 informed decisions. KASA doesn't do decision
11 making for us.

12 I just wanted to clarify that. I hope that
13 answers your question, Dr. Slud.

14 DR. MORRIS: If I can weigh in also, and
15 voting or non-voting members are more than welcome
16 to comment, of course.

17 This is Ken Morris. If I can backtrack a
18 little bit, reviewers have always used their
19 historical knowledge to assess risk at some level,
20 subjective maybe to some degree, but it's based on
21 experience with other filings. The way I was
22 interpreting what we were talking about earlier

1 during your presentations, and particularly
2 Dr. Lee, is that one of the advantages of KASA is
3 that you have that historical knowledge of the
4 visual reviewer, but now you have it across
5 products and you have it across other reviewers if
6 KASA works as you intend it to, I believe.

7 The question part of this is what we were
8 talking about a little earlier with Dr. Slud, is
9 that at some point, instead of just mining the data
10 and looking at the data across products and across
11 investigators, are there also going to be
12 algorithms? I heard prior knowledge, or is this
13 like Bayesian algorithms or is this going to be
14 just the accruing of the information and drawing
15 conclusions?

16 I hope that makes sense. I'm way out over
17 my skis when it comes to Bayesian analysis.

18 DR. L. LEE: Yes. This is Larry. If it's
19 ok, I'll make some comments as well.

20 DR. MORRIS: Please. Please do. In fact,
21 I'll throw this to you.

22 DR. L. LEE: Just to clarify, yes, I think a

1 lot of people are very interested in how we
2 actually do the risk analysis and also how do we
3 actually get the information. From my perspective,
4 I think we do have no issue to really point out
5 some of the high-risk areas in our algorithm to
6 make sure people can understand which area they
7 need to pay attention. So I think those definitely
8 can be -- we plan to consider sharing that
9 information.

10 Lawrence. I think you have some comment as
11 well?

12 DR. YU: Yes. Thank you. Thanks, Larry.

13 Absolutely. KASA, it's not just that we
14 develop, but it's also digitalization efficiency,
15 and not just to add benefit to FDA. We certainly
16 want to eventually benefit our stakeholders and
17 benefit the public as well. So therefore, as much
18 as we can, when time matures, we will be happy to
19 share key risk factors we consider, so industry
20 should be aware.

21 For example, we have published a number of
22 papers called The Common Deficiency, where the

1 common deficiency is related to the generic drug
2 application or common deficiency related to drug
3 substance application, so the industry can learn
4 what factors we pay attention to and rank the
5 high-risk factors.

6 We will do the same, again, to all the
7 committee members in the future when time is
8 appropriate and we feel confident with our own
9 analysis of data. So we'll share with the public
10 so the stakeholders and industry can learn whether
11 our thinking eventually benefits the public at the
12 end.

13 So absolutely, I want to assure you we're
14 certainly happy to share. Especially Larry, our
15 deputy director, has already promised, yes, we'll
16 share. It's not because we don't want to share any
17 publishing. We want to publish as many papers as
18 we possibly can, but sometimes you're experimenting
19 in the middle. You are in the middle experiment,
20 you have not reached a conclusion yet. If you want
21 to publish data, it seems very high risk unless you
22 want to get a tenure.

1 I'm sorry. I'm not saying you'll get a
2 tenure through this, but certainly I want to make
3 sure that our knowledge about risk, as it becomes
4 mature, we'll be happy to share in the public; so
5 thank you.

6 DR. MORRIS: Thank you, Lawrence. Actually,
7 I think everybody at the committee, the consensus
8 is they understand not being able to share
9 specifics. I thought between Dr. Slud and Dr. Lee,
10 that the question was whether or not there's at
11 least the consideration or the potential for using
12 these models internally; not so much whether or not
13 they were shared immediately, although, God knows,
14 academics hate to publish. You know how that is;
15 yes.

16 DR. YU: I apologize. I'll take some
17 comments back, ok?

18 (Laughter.)

19 DR. MORRIS: Thank you.

20 I think that clarifies it. I think I'll do
21 a summary after we get closer.

22 DR. YU: Thank you.

1 DR. MORRIS: Thank you.

2 I believe that was the end of discussions
3 for clarification, and with that, I think, if I'm
4 not mistaken, Rhea, we're ready to go on to
5 question 1?

6 MS. BHATT: Yes, we can move on to
7 question 1.

8 **Questions to the Committee and Discussion**

9 DR. MORRIS: Okay. So if you could go ahead
10 with the instructions. This is a voting question,
11 and Rhea Bhatt will provide the
12 instructions for the vote.

13 MS. BHATT: Thank you, Dr. Morris.

14 Voting question 1 is a voting question.
15 There are two questions today. Voting members will
16 use the Adobe Connect platform to submit their vote
17 for this meeting. After the chairperson has read
18 the voting question into the record and all
19 questions and discussion regarding the wording of
20 the vote question are complete, the chairperson
21 will announce that voting will begin.

22 If you are a voting member, you will be

1 moved to a breakout room. A new display will
2 appear where you can submit your vote. There will
3 be no discussion in the breakout room. You should
4 select the radio button, the round circular button
5 in the window that corresponds to your vote, yes,
6 no, or abstain. You should not leave the "no vote"
7 choice selected.

8 Please note that you do not need to submit
9 or send your vote. Again, you only need to select
10 the round radio button that corresponds to your
11 vote. You will have the opportunity to change your
12 vote until the vote is announced as closed. Once
13 all voting numbers have selected their vote, I will
14 announce that the vote is closed.

15 Next, the vote results will be displayed on
16 the screen. I will read the vote results from the
17 screen into the record, then the chairperson will
18 go down the roster, and each voting member will
19 state their name and their vote into the record.
20 You can also state the reason why you voted as you
21 did, if you wish to.

22 Are there any questions about the voting

1 process before we begin?

2 (No response.)

3 MS. BHATT: If not, I'll hand it over to
4 you, Dr. Morris, to read the voting question.

5 DR. MORRIS: Thank you, Rhea.

6 The voting question number 1 is, do you
7 support the long-term strategy for developing and
8 implementing KASA at FDA and expanding the system
9 from generic drugs to new drugs and biologics
10 assessments?

11 At this point, if there are any issues or
12 questions about the wording of the question, please
13 raise your hand, and we'll acknowledge you.

14 (Pause.)

15 DR. MORRIS: I'm just giving people a minute
16 to decide. I see hands up.

17 Dr. Lee, Kelvin, is your hand up for this or
18 is that residual?

19 DR. K. LEE: No, it's up for this.

20 DR. MORRIS: Okay. Good. Thank you.

21 Dr. Lee?

22 DR. K. LEE: Thanks. This is Kelvin Lee. I

1 have a question to help me understand the phrase,
2 "long-term strategy." I wonder if there is a more
3 simple description that can be shared of what is
4 included from the agency's perspective on long-term
5 strategy.

6 The reason I ask, in case this context
7 helps, I think we've heard and discussed a number
8 of important reasons for why the agency is
9 interested in KASA. They include data collection
10 issues. They include helping to make agency staff
11 work more efficient. There's of course the
12 assessment and understanding of risk, and then on
13 the longer term, there's not only the development
14 and pushing for pilots, but also a globally
15 harmonized cloud-based system as an endgame.

16 So I'm not clear what part of that long-term
17 strategy we're thinking about and whether that also
18 just refers to the expansion of the system from
19 generics to new drugs and biologics, or is
20 long-term strategy one part of the question, and
21 the "and expanding the system" is kind of a part B
22 of that question. Thank you very much.

1 DR. WELCH: This is Joel Welch. I'll start,
2 and certainly invite others to chime in. I would
3 say it's really an intent to continue to develop
4 the system, and for that development to reflect
5 using this approach across the entire portfolio of
6 products, generics, new drugs, biologics, as well
7 as doing it across the lifecycle of the product,
8 INDs, original application assessments, as well as
9 supplements.

10 DR. WU: This is Larisa Wu. I can chime in.
11 Certainly, as you could see, we have been working
12 on KASA for a few years already, and we have made
13 tremendous progress, but we're not yet where we
14 want to be. With implementation, in every IT
15 system, as I mentioned in my presentation and you
16 saw in my colleagues' presentations, there are
17 certain stages that we have to go through for
18 development, testing, and implementation of KASA
19 into the CDER IT platform, and that takes time.

20 I think Andre Raw in his slides showed the
21 roadmap for KASA IT productions. We are now in
22 2022, but this effort really will continue to 2027,

1 and probably beyond, in order to be able to have
2 all the disciplines and all application types that
3 we want in the KASA system.

4 I hope this answered the question, but I'm
5 welcoming others to chime in.

6 DR. L. LEE: Thank you, Larisa.

7 This is Larry. Kelvin, this is a good
8 question. I think it's just a very simple way to
9 expand what we learned from the generic side to
10 apply the similar concept to the new drugs, as well
11 as biologics. The workload we have in all the
12 different spaces is quite tremendous, so this
13 system will be critical for us to make sure that we
14 continue to meet our increasing workload, but at
15 the same time maintain the quality of our
16 assessment to make the best science and risk-based
17 decision. Thank you.

18 DR. MORRIS: Thank you.

19 Are you fine, Dr. Lee?

20 DR. K. LEE: Yes. Thank you. This is
21 Kelvin Lee again. I think I understand it. I
22 think what I'm hearing is a slightly different

1 wording. We're going to vote on the words on the
2 page, of course, but one of the things that I was
3 hearing is, it's also about supporting the
4 continued development and implementation of KASA,
5 and expanding is another way to think about the
6 phrasing. So if that's way off base, I hope
7 somebody will clarify for me; otherwise, I think
8 I'm good.

9 DR. L. LEE: No. I think that's correct,
10 Kelvin. This is Larry. Thank you.

11 DR. K. LEE: Thanks.

12 DR. MORRIS: Good. Thank you.

13 Dr. Slud, you have a wording question?

14 DR. SLUD: Yes, thank you. I would like to
15 ask a little bit -- this is about the long-term
16 strategy part. Certainly, the development of a
17 unified system for collecting data, this is
18 something that's been extensively argued, and
19 persuasively argued, and will help the FDA's
20 mission.

21 I'm concerned about the possibility, though,
22 that agencies do sometimes develop legacy software

1 that then has a life of its own. I didn't hear, as
2 part of the long-term strategy for example, an
3 evaluation of whether in addition to the
4 unification of the database, whether the software
5 tools -- for example, the automatic risk
6 scores -- could conceivably turn out to be a little
7 bit counterproductive if they weren't quite
8 accurate in mirroring what humans would have
9 evaluated as appropriate risk scores, and that's
10 something that will be an empirical outcome and
11 require evaluation.

12 So it seems to me that as part of this
13 long-term strategy, there are these two aspects,
14 the development of the unified database but also
15 the development of the unified data analytics, and
16 I wonder if those need to be distinguished. Thank
17 you.

18 DR. YU: Dr. Slud, could you please clarify
19 your question again? I did not catch your last
20 question about the one with the comments.

21 DR. SLUD: The question is whether there's
22 an evaluative part that certain elements,

1 especially the risk analytics part of the strategy,
2 would then become an ongoing tool that risk
3 assessors would use, and whether this is going to
4 be evaluated for effectiveness.

5 It's less clear to me that that will go on
6 forever than this unified database will be of use
7 forever.

8 DR. YU: Stelios, do you want to make a
9 comment here?

10 DR. TSINONTIDES: Thank you, Lawrence.

11 I want to assure Dr. Slud that this is part
12 of our continuous effort of enhancing the system,
13 and always evaluating its accuracy and performance
14 is part of an ongoing process. I would say yes, of
15 course, it will be part of that strategy to
16 continually test how well it performs and continue
17 to improve it. Thank you.

18 DR. SLUD: So that does augment the wording
19 of the question in a helpful way. Thank you.

20 DR. MORRIS: Good. Thank you.

21 I do not see any more hands up for
22 clarifying questions.

1 Am I correct, Rhea?

2 MS. BHATT: Yes. I don't see any additional
3 hands raised, so we can have move on to voting now.

4 DR. MORRIS: Okay.

5 If there are no more -- sorry. Go ahead.

6 MS. BHATT: Go ahead, Dr. Morris.

7 DR. MORRIS: If there are no questions or
8 comments concerning the wording anymore, then we'll
9 begin voting on question number 1. Rhea Bhatt will
10 now take us into the voting section.

11 MS. BHATT: Thank you.

12 We'll now move voting members to the voting
13 breakout room to vote. There will be no discussion
14 in the voting breakout room.

15 (Voting.)

16 MS. BHATT: Voting has closed and is now
17 complete. Once the vote results display, I will
18 read the vote results into the record.

19 (Pause.)

20 MS. BHATT: The vote results are displayed.
21 I will read the vote totals into the record.
22 Dr. Morris will go down the list and each voting

1 member will state their name and their vote into
2 the record. You may also state the reason why you
3 voted as you did, if you wish to.

4 There are 13 yeses, zero noes, and zero
5 abstentions.

6 Over to you, Dr. Morris.

7 DR. MORRIS: Thank you.

8 So, we'll go down the list and have everyone
9 who voted state their name and vote into the
10 record, and you can provide justification of your
11 vote, if you wish to.

12 We'll start with Dr. Slud.

13 DR. SLUD: I voted yes.

14 DR. MORRIS: Thank you.

15 Dr. Richmond?

16 DR. RICHMOND: I also voted yes.

17 DR. MORRIS: Dr. Amidon?

18 DR. AMIDON: Yes. This is Greg Amidon. I
19 voted yes.

20 DR. MORRIS: Thank you.

21 Dr. Carrico?

22 DR. CARRICO: This is Jeff Carrico. I voted

1 yes.

2 DR. MORRIS: Dr. Kelvin Lee?

3 DR. K. LEE: This is Kelvin Lee. I voted
4 yes with the understanding that this is a continued
5 rollout of a pilot that has shown value and
6 opportunity, and where expansion seems reasonable.
7 At the same time, I think it's going to be
8 important to take into account the need for
9 regulatory convergence instead of divergence, which
10 would otherwise undermine some of the benefits.

11 So I look forward to the agency continuing
12 to work with other agencies, as well as the
13 regulated industry, to ensure that the gains that
14 the agency receives in doing this, which I think
15 promise to be many, are also considered in the
16 context of efficiency gains from other agencies, as
17 well as the regulated industry itself. Thank you
18 very much.

19 DR. MORRIS: Thank you.

20 This is Kenneth Morris. I voted yes.

21 Dr. Kagan?

22 DR. KAGAN: This is Leonid Kagan. I voted

1 yes.

2 DR. MORRIS: Thank you.

3 Dr. Donovan?

4 DR. DONOVAN: This is Maureen Donovan. I
5 voted yes.

6 DR. MORRIS: Thank you.

7 Dr. Finestone?

8 DR. FINESTONE: Sandra Finestone. I voted
9 yes with the caveat that the analysis will be part
10 of the process.

11 DR. MORRIS: Thank you.

12 Dr. Tonglei Li?

13 DR. LI: This is Tonglei Li. I voted yes.

14 DR. MORRIS: Thank you.

15 Dr. Kraft?

16 DR. KRAFT: This is Walter Kraft. I voted
17 yes, and I would like to encourage the FDA to
18 publish and share any pre-competitive findings that
19 arise from KASA in publications and presentations;
20 and secondly, that the interest of non-commercial
21 stakeholders be kept in mind during the development
22 process. Thank you.

1 DR. MORRIS: And thank you. Good point.

2 Dr. Zamboni?

3 DR. ZAMBONI: I voted yes, as there is a
4 clear benefit to the technology and that the tools
5 will evolve over time. Thank you.

6 DR. MORRIS: Thank you.

7 I believe I summarize before I go on to the
8 non-voting question.

9 Is that correct, Rhea?

10 DR. HANCOCK: Can I jump in for William
11 Hancock?

12 DR. MORRIS: I'm sorry?

13 DR. HANCOCK: Hello. I just want to say
14 William Hancock. I also voted yes.

15

16 DR. MORRIS: Oh, did I miss you?

17 I apologize, Dr. Hancock.

18 DR. HANCOCK: Not at all. I just wanted to
19 say I believe this initiative is very important,
20 particularly with the advent of new biological
21 therapies, so I look forward to the databases
22 getting more and more enriched.

1 DR. MORRIS: Thank you. Apology again.
2 I've been up since quarter to 5 this morning in
3 Arizona, so it's my excuse.

4 DR. HANCOCK: I understand the problem in
5 California, too.

6 DR. MORRIS: Oh, yes.

7 I believe I can summarize some at this
8 point, and then we'll summarize after the
9 non-voting question, too.

10 Is that correct, Rhea?

11 MS. BHATT: Yes, Dr. Morris. That's
12 correct. If you could please summarize before we
13 move to the discussion question 2.

14 DR. MORRIS: Yes.

15 The summary, I think it's very clear that
16 everybody is in agreement that the potential for
17 KASA is very significant. The questions are always
18 in the details, of course, which makes sense, and
19 those include, in broad categories, ensuring the
20 veracity of the techniques that are used for the
21 risk assessment and also not losing the
22 experiential part of reviewers' jobs, which are

1 very valuable, so making sure that translates into
2 the more structured filings.

3 Also, the continued flexibility to handle
4 different product complexity levels, and certainly
5 as you get more into biologics, there are concerns,
6 both from the committee and other stakeholders,
7 that the quality attributes be more fully defined
8 as time goes on, which is part of the plan, of
9 course.

10 Sharing the techniques that are used, I
11 think, will become more important as they build,
12 and I think the inclusion of stakeholders, that are
13 not necessarily the pharma companies or the
14 pharmaceutical companies, becomes important to the
15 committee.

16 As far as the potential for limitations, I
17 think the continued development part of that was
18 well enough explained, and the committee has
19 understood that, as well as the wording of the
20 question to be inclusive of the fact that this is
21 ongoing development and ultimately will lead to not
22 only benefits for the assessors, but there's the

1 cautionary tale of making sure that that's also a
2 benefit that's real, as by the companies, and
3 ultimately the public.

4 That was my summary of it, and I think that
5 bears out summarizing the topics.

6 That being completed, we'll move on to
7 question 2, which is a discussion question. I'll
8 read the question. In the age of digitalization,
9 what additional actions should the FDA take to
10 realize cloud-based assessment?

11 As with the last question, if there are any
12 questions or issues with the wording, please raise
13 your hand, and we can go through them as we did in
14 the last one.

15 (No response.)

16 DR. MORRIS: I'm not seeing any hands.

17 Am I missing anyone, Rhea?

18 MS. BHATT: I don't see any hands raised for
19 the wording.

20 Oh, Dr. Finestone may have a question.

21 DR. MORRIS: Oh, I'm sorry. I missed that.

22 Dr. Finestone, please?

1 DR. FINESTONE: No, you didn't miss it. I
2 just raised my hand.

3 I'm a little bit distressed that analysis
4 and evaluation wasn't discussed in the previous
5 question. It seems to me that the emphasis is on
6 efficiency, and not as much as perhaps I would like
7 on outcome.

8 Is there any consideration, or has the FDA
9 considered utilizing this application with projects
10 or processes that have already been approved
11 through the old method to see how they match up
12 with each other? I don't know if that's possible,
13 or if it's even a consideration, or would be of any
14 value. But again, I think -- and some of the
15 others -- that I'm concerned about evaluation not
16 being a high priority.

17 DR. MORRIS: If I can interject, you're
18 actually talking about the vote that was already
19 taken, though. You're not talking about discussion
20 question 2?

21 DR. FINESTONE: Well, yes and no.

22 DR. MORRIS: Okay.

1 DR. FINESTONE: Yes. What additional
2 actions should the FDA take? And mine would be a
3 more robust evaluation.

4 DR. MORRIS: I see. Thank you.

5 I don't know if it's ok to diverge from
6 that, Rhea, but I think there was in the
7 presentations some use, in the past studies, of
8 going through already approved products, but if
9 it's allowed, Rhea, can FDA comment?

10 DR. YU: Ken, this is Lawrence. Absolutely.
11 This questions is basically an open-ended question.
12 We're seeking advice from members.

13 Sandra Finestone, Dr. Finestone, these
14 certainly are good comments. We certainly will
15 take back any advice we receive from this
16 committee, and to think about this, and to see what
17 we need to do. Certainly, the reassessment of the
18 robustness of our current system should be a good
19 option for us to take on. Certainly, we think of
20 whether we develop a system or evaluate the older
21 system, so we have to keep a balanced decision
22 here.

1 Ken, hopefully I answered this question.

2 DR. FINESTONE: Yes, I'm [indiscernible].

3 DR. YU: Absolutely.

4 DR. MORRIS: Yes. There were no questions
5 on the wording, so we're opening it up to general
6 questions. That the only distinction I was making,
7 Dr. Finestone.

8 Are there any other questions, not
9 necessarily on the wording, but any other questions
10 before we move on?

11 (No response.)

12 DR. MORRIS: Alright. I don't see any other
13 questions unless I've missed something, but I've
14 gone down the list.

15 MS. BHATT: Dr. Kraft may have a question as
16 well.

17 DR. MORRIS: I'm sorry. Who?

18 DR. KRAFT: This is Walter Kraft. So are
19 you now opening it up for discussion on the
20 discussion point or are you soliciting questions
21 about the clarity of the discussion point?

22 DR. MORRIS: I think the clarity of the

1 discussion point was the wording, yes.

2 I was going to summarize, but there's not a
3 lot to summarize on discussion question 2. We
4 didn't really hit on it specifically during the
5 clarifying questions. Indirectly, though, again,
6 because it's the cloud, there was mention of
7 security in the cloud and the tools that are
8 available in the cloud.

9 One of the things that came out during the
10 overall discussion was the idea of using data
11 analysis tools, and, in particular, in the
12 presentations there was talk of data visualization
13 tools. And I think it was pretty well agreed that
14 the cloud tool, the arsenal has grown incredibly
15 quickly, and there are a lot of tools that already
16 available out there that FDA could take advantage
17 of, not necessarily for risk assessment, although
18 perhaps. But I was thinking from our discussions,
19 that could be more for us to [indiscernible], both
20 to the sponsor, as well as how it's used internally
21 by FDA.

22 I think we're approaching adjournment unless

1 I'm missing something.

2 Rhea, is that correct?

3 MS. BHATT: Dr. Morris, I just want to
4 confirm, if there are no more questions about the
5 wording of the discussion question, then we can
6 move into discussion for discussion question 2.

7 DR. MORRIS: Oh, we can? Oh, okay. I
8 didn't know it was open. That was, I guess, your
9 point, Dr. Kraft, yes.

10 So now we're open for general discussion for
11 the question. I've already gave my opinion that
12 the idea of data visualization really needs to be
13 explored in order to take full advantage of the
14 cloud resources.

15 Now, if there are others who have discussion
16 on the question, please raise your hand and be
17 recognized.

18 Dr. Kraft, if you want, please, weigh in.

19 DR. KRAFT: This is Walter Kraft. I would
20 just encourage, as this is being built, to think
21 through the potential for third-party access to the
22 data. Patient-level data, HPI, is pretty mature in

1 terms of privacy and the availability of third
2 parties to access large health system data. And I
3 would just encourage that, obviously, there are
4 competitive imperatives, but that, again, at the
5 time of creation or formation, having the foresight
6 to think about the ability to share to third
7 parties deidentified data would allow, I think, a
8 great resource for all parties. Thank you.

9 DR. MORRIS: Thank you. Good point.

10 I don't know if FDA has any comments, but
11 for the rest of us on the panel as well, any advice
12 to FDA I'm sure gladly would be welcomed.

13 DR. YU: Ken, do you want us to comment, or
14 maybe we just summarize all the recommendations
15 from this committee?

16 DR. MORRIS: Yes, please.

17 DR. YU: I think the purpose of this
18 question is we collect all the recommendations and
19 comments from the committee, then within FDA, we
20 can look at other recommendations and prioritize on
21 which action we're going to take. So maybe it's
22 probably a little bit of a challenge for us to make

1 a comment, yes or no, at this moment here.

2 DR. MORRIS: Oh, right, right.

3 DR. YU: Thank you.

4 DR. MORRIS: So is there advice --

5 MS. BHATT: Dr. Morris, I believe --

6 DR. MORRIS: -- yes, go ahead.

7 MS. BHATT: -- Dr. Slud has his hand raised
8 as well.

9 DR. MORRIS: Oh, okay. I don't see that,
10 but thank you.

11 Dr. Slud?

12 DR. SLUD: Yes. This is Eric Slud. I'm
13 responding partly to this suggestion about data
14 visualization and other tools. I'm primarily a
15 statistician, so, of course, all data analytic and
16 machine learning tools should be in scope. But I'd
17 like to make the comment that in this kind of
18 environment, the usefulness of those tools is, to a
19 large extent, based on the response data of what it
20 is you want those predictive tools to be able to
21 imitate and predict.

22 So in this environment, the true responses

1 that you're trying to get at are what humans would
2 have evaluated as high and low risks and which
3 variables contribute to them. So in that sense,
4 the FDA would possibly want to consider additional
5 human assessments to add to this cloud-based
6 database that could be used in the mining, and
7 model fitting, and machine learning associated with
8 letting the analytic tools do that work.

9 Of course, the regulatory decisions will be
10 data that are routinely collected and presumably
11 made part of the cloud database, but there could be
12 other interim risk decisions that could, in a
13 separate data collection from human experts, be of
14 use in making these analytic tools more productive.
15 Thank you.

16 DR. MORRIS: Yes. Thank you .

17 I believe now, actually I can see the hands
18 now.

19 Dr. Amidon?

20 DR. AMIDON: Yes. This is Greg Amidon,
21 University of Michigan. The comments I think that
22 you made, Dr. Morris, regarding security I think is

1 certainly important. I appreciated the comments
2 also related to third-party access. That can
3 certainly facilitate the further advancement of
4 KASA.

5 In terms of cloud-based assessment, my
6 thought is that that could easily facilitate
7 perhaps global registrations and speed the
8 development and approval process; so maybe think
9 globally in terms of constructing this system. I
10 guess related to that is the multidirectional
11 communication that this could allow between
12 companies, between FDA, or between other regulatory
13 agencies, and could all be perhaps integrated into
14 this cloud-based assessment. Thank you.

15 DR. MORRIS: Thank you, Greg.

16 DR. YU: Dr. Morris, this is Lawrence. I
17 want to make one comment --

18 DR. MORRIS: Yes, please.

19 DR. YU: -- if you don't mind.

20 DR. MORRIS: No, no. Please.

21 DR. YU: I want to make one comment related
22 to security. I want let everybody know, certainly

1 the CMC information, there's a lot of proprietary
2 information, for example, drug product formulation,
3 so on and so forth. So when we discuss the
4 development of this KASA, in fact, our security is
5 the highest security possible, equivalent to
6 military, to let the public know. Our CMC KASA
7 system is sitting on a much higher security. This
8 program is much secure than possibly the other
9 disciplines of the FDA. So it's pretty much as
10 secure as the military, just so everybody knows.

11 Frankly, because of the high security, the
12 delivery of KASA has been delayed for several
13 months because of the requirement. So I just let
14 the members and the public know that KASA is
15 sitting on a very -- we call it the FISMA -- high
16 security, high like a military operation; so thank
17 you.

18 DR. MORRIS: Thank you.

19 Is it as high as Facebook, though?

20 DR. YU: No comments here.

21 (Laughter.)

22 DR. MORRIS: Thank you.

1 Dr. Tonglei Li?

2 DR. LI: Thank you, Ken. This is Tonglei Li
3 from Purdue University.

4 I think one of the things Lawrence mentioned
5 in his talk is deep learning and AI. We have been
6 working on deep learning over a few years. One of
7 the things we think is very important is data, the
8 quality of data. Manual data can really affect the
9 quality of the deep learning model. So I'm really
10 glad, actually, about the question about data
11 sharing, and maybe that will open the data; not all
12 the data, but some data that can allow the public
13 to maybe validate or develop a similar deep
14 learning method.

15 So again, I just want to support a previous
16 question by Dr. Kraft.

17 DR. MORRIS: Thank you.

18 Dr. Slud, is your hand up for a question?

19 DR. SLUD: Yes. I would like also to weigh
20 in on this issue of privacy. From my perspective,
21 it involves Census Bureau work. We found that it's
22 surprising, the extent to which large databases of

1 apparently deidentified data can be reidentified.
2 So the problem of making databases that contain
3 proprietary information really secure, from the
4 point of view of reidentification of the parties
5 and the information involved, is not trivial at
6 all. It is not obvious that you will be able to
7 share very widely without extensive additional
8 consent by the submitters, by the sponsors.

9 DR. MORRIS: That's very interesting and
10 valuable, yes.

11 Dr. Li, Tonglei Li, do you have your hand up
12 again? No, it's down. Okay. I was just checking.

13 So let me re-summarize a little bit for FDA.
14 There's a double-edge recommendation that cloud
15 data be made available outside to raise all boats,
16 if you will, in terms of access to these for
17 modeling and other activities. On the other hand,
18 as we just heard, it's pretty difficult to
19 deidentify data reliably, so I'm sure that within
20 the agency, that precaution is already being
21 discussed, if not observed.

22 Also, the idea that multidirectional

1 communication is very important between the FDA and
2 stakeholders, I would say the stakeholders,
3 particularly given what we've been talking about
4 the last two days, become even more important as we
5 talk about the whole meeting discussion.

6 Then with respect to the tools that are
7 used, the cloud-based tools, both in the agency and
8 outside the agency, visualization tools to rapidly
9 get a feel for the way things are handled is really
10 a growing area and really a very kernel area for
11 discussion and development.

12 Let me just go back to the script. I had
13 missed a page.

14 At this point, now am I right, Rhea, that
15 we're looking at wrapping up?

16 MS. BHATT: Yes.

17 DR. MORRIS: Good.

18 MS. BHATT: We can take comments from the
19 FDA.

20 DR. MORRIS: Yes. I was going to say.

21 So FDA, any comments before you guys go push
22 on to mine?

1 DR. YU: This is Lawrence. I want to thank
2 you, Ken, and thank you for providing leadership,
3 but also thank you for your time and effort. I
4 want to thank all the members for your time and
5 effort to join us for two days, especially today.
6 I also want to thank all the FDA speakers, the
7 panelists who provided comments, certain
8 information, voting, and information that's truly
9 valuable to us and FDA. We will take back your
10 recommendations and certainly prioritize some
11 actions.

12 We assure you that the time you spent is
13 worthwhile not only to the public, but to the FDA,
14 and to industry as well. So I want to take this
15 opportunity to thank all of you for your time,
16 effort, and thank you to the chair, Dr. Ken Morris,
17 for your leadership. Thank you.

18 DR. MORRIS: Thank you, Lawrence.

19 I just want to echo that I thought the
20 presentations were amazing. These last two days
21 have been very exciting. The amount of change that
22 this could bring to the whole process is, as I

1 said, pretty amazing; yet, it's being done in such
2 a way that hopefully everybody not only sees the
3 value but will have a smoother transition than they
4 probably think they will as they go to this.

5 I think the idea with KASA, in particular
6 being the logical evolution of the way the agency,
7 and the agencies, internationally are trying to
8 evolve the safety, and efficacy, and quality of
9 drug products, is pretty impressive; and the panel
10 for a lively discussion both days, is amazing. I
11 don't think anybody has any extra time, but we
12 certainly appreciate all of the effort that goes
13 into prepping and participating in these events.

14 I want a special thanks to Yvette Waples and
15 her team, especially Rhea Bhatt and Joanna Malsch,
16 and the other FDA staff, for organizing a very
17 successful couple of days. I've been doing this
18 for about 20 years now, and the level to which we
19 depend upon the FDA staff is also pretty amazing.

20 So without any other comments from the
21 agency or Rhea, we can adjourn the meeting now, I
22 believe.

