
Adjusting for Covariates in Randomized Clinical Trials for Drugs and Biological Products Guidance for Industry

DRAFT GUIDANCE

This guidance document is being distributed for comment purposes only.

Comments and suggestions regarding this draft document should be submitted within 60 days of publication in the *Federal Register* of the notice announcing the availability of the draft guidance. Submit electronic comments to <https://www.regulations.gov>. Submit written comments to the Dockets Management Staff (HFA-305), Food and Drug Administration, 5630 Fishers Lane, Rm. 1061, Rockville, MD 20852. All comments should be identified with the docket number listed in the notice of availability that publishes in the *Federal Register*.

For questions regarding this draft document, contact (CDER) Scott N. Goldie at 301-796-2055, or (CBER) Office of Communication, Outreach and Development, 800-835-4709 or 240-402-8010.

**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)
Center for Biological Evaluation and Research (CBER)**

**May 2021
Biostatistics**

Revision 1

Adjusting for Covariates in Randomized Clinical Trials for Drugs and Biological Products Guidance for Industry

*Additional copies are available from:
Office of Communications, Division of Drug Information
Center for Drug Evaluation and Research
Food and Drug Administration
10001 New Hampshire Ave., Hillandale Bldg., 4th Floor
Silver Spring, MD 20993-0002
Phone: 855-543-3784 or 301-796-3400; Fax: 301-431-6353
Email: druginfo@fda.hhs.gov*

*<https://www.fda.gov/drugs/guidance-compliance-regulatory-information/guidances-drugs>
and/or*

*Office of Communication, Outreach and Development
Center for Biologics Evaluation and Research
Food and Drug Administration
10903 New Hampshire Ave., Bldg. 71, Room 3128
Silver Spring, MD 20993-0002
Phone: 800-835-4709 or 240-402-8010
Email: ocod@fda.hhs.gov*

<https://www.fda.gov/vaccines-blood-biologics/guidance-compliance-regulatory-information-biologics/biologics-guidances>

**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)
Center for Biologics Evaluation and Research (CBER)**

**May 2021
Biostatistics**

Revision 1

Contains Nonbinding Recommendations

Draft — Not for Implementation

TABLE OF CONTENTS

I.	INTRODUCTION.....	1
II.	BACKGROUND	2
III.	RECOMMENDATIONS FOR COVARIATE ADJUSTMENT IN RANDOMIZED TRIALS.....	2
A.	General Considerations	2
B.	Linear models	4
C.	Nonlinear models	4
IV.	REFERENCES.....	7

Contains Nonbinding Recommendations

Draft — Not for Implementation

1 **Adjusting for Covariates in Randomized Clinical Trials for Drugs**
2 **and Biologics**
3 **Guidance for Industry¹**
4

5
6 This draft guidance, when finalized, will represent the current thinking of the Food and Drug
7 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not
8 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the
9 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible
10 for this guidance as listed on the title page.
11

12
13
14
15 **I. INTRODUCTION**
16

17 This guidance represents FDA’s current thinking on adjusting for covariates in the statistical
18 analysis of randomized clinical trials in drug² development programs. This guidance provides
19 recommendations for the use of covariates in the analysis of randomized, parallel group clinical
20 trials that are applicable to both superiority trials and noninferiority trials. The main focus of the
21 guidance is on the use of prognostic baseline factors³ to improve precision for estimating
22 treatment effects rather than the use of predictive biomarkers to identify groups more likely to
23 benefit from treatment. This guidance does not address use of covariates to control for
24 confounding variables in non-randomized trials or the use of covariate adjustment for analyzing
25 longitudinal repeated measures data.
26

27 This guidance revises the draft guidance for industry *Adjusting for Covariates in Randomized*
28 *Clinical Trials for Drugs and Biologics with Continuous Outcomes* issued in April 2019. This
29 revision provides more detailed recommendations for the use of linear models for covariate
30 adjustment and also includes recommendations for covariate adjustment using nonlinear models.
31

32 The contents of this document do not have the force and effect of law and are not meant to bind
33 the public in any way, unless specifically incorporated into a contract. This document is intended
34 only to provide clarity to the public regarding existing requirements under the law. FDA
35 guidance documents, including this guidance, should be viewed only as recommendations, unless
36 specific regulatory or statutory requirements are cited. The use of the word *should* in Agency
37 guidances means that something is suggested or recommended, but not required.

¹ This guidance has been prepared by the Office of Biostatistics in the Center for Drug Evaluation and Research in cooperation with the Center for Biologics Evaluation and Research at the Food and Drug Administration.

² The term *drug* used in this guidance refers to both human drugs and biological products.

³ The term *prognostic baseline factors* used in this guidance refers to baseline covariates that are likely to be associated with the primary endpoint.

Contains Nonbinding Recommendations

Draft — Not for Implementation

38 **II. BACKGROUND**

39
40 Baseline covariates in this guidance refer to demographic factors, disease characteristics, or other
41 information collected from participants before the time of randomization. Covariate adjustment
42 refers to the use of baseline covariate measurements for estimating and testing treatment effects
43 between randomized groups.
44

45 The target population for a new drug usually includes patients with diverse prognostic baseline
46 factors. A randomized controlled trial can be used to estimate treatment effects even if the
47 primary analysis does not consider these baseline covariates (through what is termed an
48 unadjusted analysis) because measured and unmeasured covariates will on average be balanced
49 between treatment groups. However, incorporating prognostic baseline factors in the primary
50 statistical analysis of clinical trial data can result in a more efficient use of data to demonstrate
51 and quantify the effects of treatment with minimal impact on bias or the Type I error rate.
52

53 The ICH guidance for industry *E9 Statistical Principles for Clinical Trials (September 1998)*⁴
54 addresses these issues briefly. The ICH E9 guidance encourages the identification of “covariates
55 and factors expected to have an important influence on the primary variable(s).” The ICH E9
56 guidance strongly advises prespecification of “the principal features of the eventual statistical
57 analysis,” including “how to account for [covariates] in the analysis to improve precision and to
58 compensate for any lack of balance between treatment groups.” The ICH E9 guidance also
59 cautions against adjusting for “covariates measured after randomization because they could be
60 affected by the treatments.”
61

62 This guidance provides general considerations and additional recommendations for covariate
63 adjustment using linear and nonlinear models. In linear models, adjustment for baseline variables
64 often leads to improved precision by reducing residual variance. When adjusting for covariates
65 based on fitting nonlinear regression models, such as logistic regression models in studies with
66 binary outcomes, there are additional considerations that arise because inclusion of baseline
67 covariates in a regression model can change the treatment effect that is being estimated. As
68 explained below, after suitably addressing the treatment effect definition, covariate adjustment
69 using linear or nonlinear models can be used to increase precision.
70

71 72 **III. RECOMMENDATIONS FOR COVARIATE ADJUSTMENT IN RANDOMIZED** 73 **TRIALS**

74 75 **A. General Considerations**

- 76
77 • Sponsors can adjust for baseline covariates in the analyses of efficacy endpoints in
78 randomized clinical trials.
79

⁴ We update guidances periodically. To make sure you have the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/regulatory-information/search-fda-guidance-documents>.

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 80 • Although an unadjusted analysis is acceptable for the primary analysis, adjustment for
81 baseline covariates will generally reduce the variability of estimation of treatment effects and
82 thus lead to narrower confidence intervals and more powerful hypothesis testing.
83
- 84 • Sponsors should prospectively specify the covariates and the mathematical form of the
85 covariate adjusted estimator in the statistical analysis plan before any unblinding of
86 comparative data. FDA will generally give more weight in review to the prespecified primary
87 analysis than to post-hoc analyses using different models or covariates.
88
- 89 • Covariate adjustment leads to efficiency gains when the covariates are prognostic for the
90 outcome of interest in the trial. Therefore, the covariates FDA recommends for adjustment
91 should be those that are anticipated to be most strongly associated with the outcome of
92 interest. Covariate adjustment can still be performed with covariates that are not prognostic,
93 but there may not be any gain in precision (or may be a loss in precision) compared with an
94 unadjusted analysis.
95
- 96 • Covariate adjustment is generally robust to the handling of subjects with missing baseline
97 covariates. Missing baseline covariate values can be singly or multiply imputed, or
98 missingness indicators (Groenwold et al. 2012) can be added to the model used for covariate
99 adjustment. Sponsors should not perform imputation separately for different treatment
100 groups, and sponsors should ensure that imputed baseline values are not dependent on any
101 post-baseline variables, including the outcome.
102
- 103 • For adjusted estimation based on linear models or generalized linear models, FDA
104 recommends that sponsors estimate standard errors using the Huber-White robust “sandwich”
105 estimator (Rosenblum and van der Laan 2009) or the nonparametric bootstrap method (Efron
106 and Tibshirani 1993) rather than using nominal standard errors, which can be inaccurate if
107 the model is incorrectly specified and which are often the default method for estimating
108 standard errors in most statistical software packages.
109
- 110 • The statistical properties of covariate adjustment are best understood when the number of
111 covariates adjusted for in the study is small relative to the sample size (Tsiatis et al. 2008). If
112 the number of covariates is large relative to the sample size sponsors should provide a
113 justification for their proposal.
114
- 115 • Randomization is often stratified by baseline covariates. In this case, FDA recommends that
116 the standard error computation account for the stratified randomization (Bugni et al. 2018)
117 with or without strata variables in an adjustment model. Otherwise, the standard error is
118 likely to be overestimated and interval estimation and hypothesis testing can become unduly
119 conservative.
120
- 121 • Covariate adjustment is acceptable even if baseline covariates are strongly associated with
122 each other (e.g., body weight and body mass index). However, adjusting for less redundant
123 variables generally provides greater efficiency gains.
124

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 125 • Clinical trials often record a baseline measurement of a defined characteristic and record a
126 later measurement of the characteristic to be used as an outcome. When using this approach,
127 adjusting for the baseline value rather than (or in addition to) defining the primary endpoint
128 as a change from baseline is generally acceptable.

B. Linear models

- 129
130
131
- 132 • Covariate adjustment through a linear model is an acceptable method for analyzing data from
133 a randomized clinical trial. Generally, the outcome is regressed on a treatment assignment
134 indicator and baseline covariates using ordinary least squares, and the resulting estimated
135 regression coefficient for the treatment indicator is the estimate of the treatment effect.
136
- 137 • Covariate adjustment through a linear model generally provides reliable estimation and
138 inference for the average treatment effect, which is the difference in expected outcomes
139 between subjects assigned to treatment and control groups. The average treatment effect is an
140 example of an unconditional treatment effect, which quantifies the effect at the population
141 level of moving a target population from untreated to treated. Covariate adjustment through a
142 linear model is a valid method for estimating and performing inference for the average
143 treatment effect even when the linear regression model does not fully capture the
144 relationships between the outcome, treatment, and covariates (Lin 2013). However, the
145 power of hypothesis tests and precision of estimates generally improves if the model more
146 closely approximates the true relationships among the outcome, treatment, and covariates.
147
- 148 • Covariate adjustment through a linear model (without treatment by covariate interactions)
149 also estimates a conditional treatment effect, which is a treatment effect assumed to be
150 approximately constant across subgroups defined by baseline covariates in the model. The
151 distinction between an average treatment effect and conditional treatment effect is often
152 overlooked because they happen to coincide in linear models. These two types of treatment
153 effects are discussed in more detail in section III.C.
154
- 155 • The linear model may include treatment by covariate interaction terms. However, when using
156 this approach, the primary analysis should still be based on an estimate from the model of the
157 average treatment effect. As noted in the ICH E9 guidance, interaction effects may be
158 important to assess in supportive analysis or exploratory analysis because differences in
159 treatment effects across subgroups defined by baseline covariates could be relevant to
160 prescribers, patients, and other stakeholders and imply that the average treatment effect gives
161 an incomplete summary of efficacy.

C. Nonlinear models

- 162
163
164
- 165 • Covariate adjustment with nonlinear models is often used in the analysis of clinical trial data
166 when the primary outcome of interest is not measured on a continuous scale or is right
167 censored (e.g., binary outcome, ordinal outcome, count outcome, or time-to-event outcome).
168 Adjustment using nonlinear models is a potentially acceptable method for analyzing these
169 data from a clinical trial. However, there are additional issues described below that should be
170 considered before using nonlinear models.

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 171 • In general, treatment effects may differ from subgroup to subgroup. However, with some
172 parameters such as odds ratios, even when all subgroup treatment effects are identical this
173 subgroup-specific conditional treatment effect can differ from the unconditional treatment
174 effect (i.e., the effect at the population level from moving the target population from
175 untreated to treated) (Gail et al. 1984). This is termed non-collapsibility (Agresti 2002),
176 which is distinct from confounding and can occur despite randomization and large sample
177 sizes. An example of non-collapsibility of the odds ratio for a hypothetical clinical trial is
178 illustrated in Table 1 below. The unconditional odds ratio in the hypothetical target
179 population is 4.8, which is lower than the conditional odds ratio of 8.0 in each of the male
180 and female subgroups. In trials with time-to-event outcomes, the hazard ratio is also
181 generally non-collapsible. Unlike the odds ratio or hazard ratio, the risk difference and
182 relative risk are collapsible.
183

184 **Table 1: Non-collapsibility of the odds ratio in a hypothetical target population**

	Percentage of target population	Success rate		Odds ratio
		New drug	Placebo	
Males	50%	80.0%	33.3%	8.0
Females	50%	25.0%	4.0%	8.0
Combined	100%	52.5%	18.7%	4.8

- 185
- 186 • Cochran-Mantel-Haenszel methods (Mantel and Haenszel 1959) are acceptable for the
187 analysis of clinical trial data and attempt to estimate a conditional treatment effect, which is
188 assumed to be constant across subgroups defined by a covariate taking a discrete number of
189 levels (e.g., the value 8.0 in Table 1).
190
 - 191 • Fitting a nonlinear regression of the outcome on treatment and baseline covariates similarly
192 attempts to estimate a conditional treatment effect. Nonlinear models extend Cochran-
193 Mantel-Haenszel methods by allowing adjustment for continuous covariates, such as age. In
194 nonlinear regression models (without treatment by covariate interactions) the treatment effect
195 is assumed to be approximately constant across subgroups defined by baseline covariates in
196 the model and can provide more personalized information than the unconditional treatment
197 effect.
198
 - 199 • While the adjusted estimator of a conditional odds ratio generally has a larger standard error
200 than an unadjusted estimator of the unconditional odds ratio, this is not necessarily a
201 disadvantage because these can be estimators of two different parameters (see Table 1 above
202 for an example). The conditional odds ratio will generally be farther from 1 than the
203 unconditional odds ratio, and therefore, adjustment for baseline covariates can increase the
204 power of hypothesis testing for superiority despite the increased standard error of treatment
205 effect estimation (Robinson and Jewell 1991).
206
 - 207 • Use of nonlinear models such as logistic regression or proportional hazards regression is
208 commonly used in many clinical settings. A semiparametric ordinal regression model (i.e.,
209 proportional odds model) can also be used as a flexible method for modeling ordinal or
210 continuous outcomes (Liu et al. 2017).

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 211
- 212 • Sponsors should discuss with the relevant review divisions specific proposals in a protocol or
- 213 statistical analysis plan containing nonlinear regression to estimate conditional treatment
- 214 effects for the primary analysis. When estimating a conditional treatment effect through
- 215 nonlinear regression, the model will generally not be exactly correct, and results can be
- 216 difficult to interpret if the model is misspecified and treatment effects substantially differ
- 217 across subgroups. Interpretability increases with the quality of model specification.
- 218
- 219 • Sponsors can perform covariate adjusted estimation and inference for an unconditional
- 220 treatment effect (e.g., the odds ratio of 4.8 in Table 1) in the primary analysis of data from a
- 221 randomized trial. The method used should provide valid inference under approximately the
- 222 same minimal statistical assumptions that would be needed for unadjusted estimation in a
- 223 randomized trial. If a novel method is proposed and statistical properties are unclear, the
- 224 specific proposal should be discussed with the review division. Covariate adjusted estimators
- 225 of unconditional treatment effects that are robust to misspecification of regression models
- 226 have been proposed for randomized clinical trials with binary outcomes (Ge et al. 2011),
- 227 ordinal outcomes (Díaz et al. 2016), and time-to-event outcomes (Tangen and Koch 1999);
- 228 (Lu and Tsiatis 2008).
- 229
- 230 • The following are steps for one statistically reliable method of covariate adjustment for an
- 231 unconditional treatment effect with binary outcomes that produces a resulting estimator (Ge
- 232 et al. 2011); (Freedman 2008) termed “standardized,” “plug-in,” or “g-computation”:
- 233
- 234 (1) Fit a logistic model with maximum likelihood that regresses the outcome on treatment
- 235 assignments and prespecified baseline covariates. The model should include an
- 236 intercept term.
- 237
- 238 (2) For each subject, compute the model-based prediction of the probability of response
- 239 under treatment in both the treatment group and control group using each subject’s
- 240 specific baseline covariates.
- 241
- 242 (3) Estimate the average response under treatment by averaging (across all subjects in the
- 243 trial) the probabilities estimated in Step 2.
- 244
- 245 (4) For each subject, compute the model-based prediction of the probability of response
- 246 under control in both the treatment group and control group using each subject’s
- 247 specific baseline covariates.
- 248
- 249 (5) Estimate the average response under control by averaging (across all subjects in the
- 250 trial) the probabilities estimated in Step 4.
- 251
- 252 (6) The estimates of average responses rates in the two treatment groups from Steps 3
- 253 and 5 can be used to estimate an unconditional treatment effect, such as the risk
- 254 difference, relative risk, or odds ratio.
- 255

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 256 • With nonlinear models using a covariate adjusted estimator for an unconditional treatment
257 effect, sponsors can use the nonparametric bootstrap or standard error formulas justified in
258 the statistical literature for confidence interval construction and hypothesis testing.
259

260

261 **IV. REFERENCES**

262

263 Agresti A, 2002, *Categorical Data Analysis*, Second Edition. Wiley Online Library.

264

265 Bugni F, Canay IA, and AM Shaikh, 2018, Inference Under Covariate-Adaptive Randomization,
266 *Journal of the American Statistical Association*, 113(524):1784-1796.

267

268 Díaz I, Colantuoni E, and M Rosenblum, 2016, Enhanced precision in the analysis of
269 randomized trials with ordinal outcomes, *Biometrics*, 72(2):422-431.

270

271 Efron B and RJ Tibshirani, 1993, *An Introduction to the Bootstrap*, Boca Raton (FL): Chapman
272 & Hall.

273

274 Freedman DA, 2008, Randomization Does Not Justify Logistic Regression, *Statistical Science*,
275 23(2):237-249.

276

277 Gail MH, Wieand S, and S Piantadosi, 1984, Biased Estimates of Treatment Effect in
278 Randomized Experiments with Nonlinear Regressions and Omitted Covariates, *Biometrika*,
279 71(3):431-444.

280

281 Ge M, Durham LK, and DR Meyer, 2011, Covariate-Adjusted Difference in Proportions from
282 Clinical Trials Using Logistic Regression and Weighted Risk Differences, *Drug Information*
283 *Journal*, 45(4):481-493.

284

285 Groenwold RHH, White, IR, Donders, AR, Carpenter JR, Altman DG, and KGM Moons, 2012,
286 Missing covariate data in clinical research: when and when not to use the missing-indicator
287 method for analysis. *Canadian Medical Association Journal*, 184(11):1265-1269.

288

289 Lin W, 2013, Agnostic Notes on Regression Adjustments to Experimental Data: Reexamining
290 Freedman's Critique, *Annals of Applied Statistics*, 7(1):295-318.

291

292 Liu Q, Shepherd BE, Li C, and FE Harrell, 2017, Modeling Continuous Response Variables
293 Using Ordinal Regression, *Statistics in Medicine*, 36(27):4316-4335.

294

295 Lu X and AA Tsiatis, 2008, Improving the Efficiency of the Log-Rank Test Using Auxiliary
296 Covariates, *Biometrika*, 95(3):679-694.

297

298 Mantel N and W Haenszel, 1959, Statistical Aspects of the Analysis of Data from Retrospective
299 Studies of Disease, *Journal of the National Cancer Institute*, 22(4):719-748.

300

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 301 Robinson LD and NP Jewell, 1991, Some Surprising Results About Covariate Adjustment in
302 Logistic Regression Models, *International Statistical Review*, 58(2):227-240.
303
- 304 Rosenblum M and MJ van der Laan, 2009, Using Regression Models to Analyze Randomized
305 Trials: Asymptotically Valid Hypothesis Tests Despite Incorrectly Specified Models, *Biometrics*,
306 65(3):937-945.
307
- 308 Tangen CM and GG Koch, 1999, Non-Parametric Analysis of Covariance for Hypothesis
309 Testing with Logrank and Wilcoxon Scores and Survival-Rate Estimation in a Randomized
310 Clinical Trial, *Journal of Biopharmaceutical Statistics*, 9(2):307-338.
311
- 312 Tsiatis AA, Davidian M, Zhang M, and X Lu, 2008, Covariate Adjustment for Two-Sample
313 Treatment Comparisons in Randomized Trials: A Principled Yet Flexible Approach, *Statistics in*
314 *Medicine*, 27(23):4658-4677.