

**FOOD AND DRUG ADMINISTRATION (FDA)  
Center for Biologics Evaluation and Research (CBER)  
Vaccines and Related Biological Products Advisory Committee  
154th Meeting**

**OPEN MEETING**

**FDA White Oak Campus  
Great Room Salon C  
Silver Spring, MD 20903**

**November 8, 2018**

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1                                   **CALL TO ORDER/INTRODUCTIONS**

2                   **MS. HUNTER-THOMAS:** Okay. Dr. Monto, I think  
3 we are ready to start.

4                   **DR. MONTO:** Well, I would like to welcome the  
5 members, consultants to this meeting of the VRBPAC. I  
6 think our opening event should be introduction of the  
7 committee members. I would like Serina to call each  
8 individual by name and they can tell us where they're  
9 from and what they do, in the usual manner of these  
10 open meetings. Serina?

11                   **MS. HUNTER-THOMAS:** Sure. I'd be happy to,  
12 Dr. Monto. We'll start with Dr. Holly Janes?

13                   **DR. JANES:** Good morning. I'm a  
14 biostatistician. I work at the Fred Hutch Cancer  
15 Research Center. I do clinical trial design and  
16 conduct, mostly in the area of HIV, but also in other  
17 infectious diseases. Thank you.

18                   **MS. HUNTER-THOMAS:** Thank you. Dr. Myron  
19 Levine? Mike, are you there? Okay, we'll circle back  
20 to him. We'll go on down to Dr. Cody Meissner?

1           **DR. MEISSNER:** Yes, I'm here. I'm a pediatric  
2 infectious disease specialist, and I have interest  
3 primarily in respiratory viruses and vaccines in  
4 general.

5           **MS. HUNTER-THOMAS:** Thank you. Dr. Paul  
6 Offit?

7           **DR. OFFIT:** Yes, I'm here. I'm a professor of  
8 pediatrics at the Children's Hospital of Philadelphia  
9 and University of Pennsylvania's School of Medicine.  
10 I'm a pediatric infectious disease specialist also  
11 with an interest in vaccines.

12           **MS. HUNTER-THOMAS:** Thank you, Dr. Offit. Dr.  
13 Shane? Andrea Shane?

14           **DR. SHANE:** Yes, hi. Good morning. I'm Andi  
15 Shane. I'm an associate professor of pediatrics at  
16 Emory University in Atlanta with an interest in  
17 infections and vaccines associated with enteric  
18 infections.

19           **MS. HUNTER-THOMAS:** Thank you, Dr. Shane. Dr.  
20 Geeta Swamy? Dr. Swamy? Circling back to Dr. Mike  
21 Levine? Okay, checking in with Mr. Sheldon Toubman?

1           **MR. TOUBMAN:** Yes, good morning. I'm here. I  
2 am an attorney at New Haven Legal Assistance  
3 Association with a specialty or expertise in  
4 representing folks on Medicaid. I really have no  
5 technical knowledge, but I'm the consumer  
6 representative for the committee.

7           **MS. HUNTER-THOMAS:** Thank you. Dr. Melinda  
8 Wharton?

9           **DR. WHARTON:** Good morning. I'm an adult  
10 infectious disease specialist, and I'm Director of the  
11 Immunization Services Division at the Centers for  
12 Disease Control and Prevention in Atlanta.

13           **MS. HUNTER-THOMAS:** Thank you. Dr. Leonard  
14 Friedland?

15           **DR. FRIEDLAND:** Hi. Good morning. My name is  
16 Dr. Leonard Friedland. I'm a pediatrician and a  
17 vaccine researcher at GlaxoSmithKline Vaccines, and  
18 the alternate industry representative on this  
19 committee.

20           **MS. HUNTER-THOMAS:** Thanks, Len. Is Dr. Hana  
21 El Sahly on the line?

1           **DR. EL SAHLY:** Hi. This is Hana El Sahly,  
2 Baylor College of Medicine.

3           **MS. HUNTER-THOMAS:** Hana, we lost you. Dr. El  
4 Sahly? Okay, we'll circle back to you. We lost  
5 connectivity with Dr. El Sahly. Is Dr. Mike Levine on  
6 the line?

7           **DR. LEVINE:** Yes, he is. Good morning.

8           **MS. HUNTER-THOMAS:** Can you give us an intro,  
9 Dr. Levine?

10          **DR. LEVINE:** Yes, I'm the associate dean for  
11 Global Health Vaccinology and Infectious Diseases at  
12 the University of Maryland, School of Medicine.

13          **MS. HUNTER-THOMAS:** Thank you. Dr. El Sahly?

14          **DR. EL SAHLY:** Hello. Can you hear me?

15          **MS. HUNTER-THOMAS:** Yes, we can hear you.

16          **DR. EL SAHLY:** Hi. Hana El Sahly, Baylor  
17 College of Medicine about infectious diseases and with  
18 research in clinical vaccine development.

19          **MS. HUNTER-THOMAS:** Thank you. And, Dr.  
20 Monto, as the acting chair today, it's your turn.

21          **DR. MONTO:** Arnold Monto. I'm professor of

1 epidemiology and work in the epidemiology and  
2 prevention of mainly respiratory infections here at  
3 the University of Michigan.

4 **MS. HUNTER-THOMAS:** Thank you. Dr. Spearman,  
5 are you on the line? And Dr. Geeta Swamy, are you on  
6 the line?

7 **DR. SWAMY:** Yes, I'm here. Thank you.

8 **MS. HUNTER-THOMAS:** Can you give us a quick  
9 introduction, please?

10 **DR. SWAMY:** Sure. Thanks, Serina. Hi, this  
11 is Geeta Swamy. I am associate professor in  
12 obstetrics and gynecology at Duke University, and my  
13 area of expertise is in maternal immunization,  
14 perinatal infection.

15 **MS. HUNTER-THOMAS:** Okay. Thank you. We like  
16 to do a quick introduction of the FDA staff that's in  
17 the room, starting with you, Jerry?

18 **DR. WEIR:** Jerry Weir. I'm the director of  
19 the Division of Viral Products.

20 **DR. CHUMAKOV:** I'm Konstantin Chumakov.  
21 associate director for Research at the Office of



1 Vaccines.

2 **DR. GRUBER:** Hi, this is Marion Gruber. I'm  
3 the director of the Office of Vaccines.

4 **DR. LEVIS:** Hi. Robin Levis, deputy director  
5 for the Division of Viral Products in the Office of  
6 Vaccines.

7 **DR. WILSON:** Carolyn Wilson, associate  
8 director for Research Center for Biologics.

9 **DR. PEDEN:** I'm Keith Peden, chief of the Lab  
10 of DNA Viruses, the reason why we're all gathered here  
11 today.

12 **MS. HUNTER-THOMAS:** Thank you very much. If  
13 you don't mind, Dr. Monto, I'll proceed with reading  
14 the conflict of interest statements that we can get  
15 started with the presentation.

16 **ADMIN ANNOUNCEMENTS, COI STATEMENT**

17 **DR. MONTO:** Please do. And just to remind  
18 everybody, as Dr. Peden said, the reason we're here  
19 today is to review the Laboratory of DNA Viruses.  
20 That's our major agenda item. Please go ahead,  
21 Serina, and read the conflict of interest.

1           **MS. HUNTER-THOMAS:** Good morning, everyone.  
2     The Food and Drug Administration is convening today,  
3     November 8, 2018, for the 154th meeting of the  
4     Vaccines and Related Biological Products Advisory  
5     Committee under the authority of the Federal Advisory  
6     Committee Act of 1972.

7           The following information on the status of  
8     this advisory committee's compliance with Federal  
9     Conflict of Interest laws, including but not limited  
10    to 18 U.S. Code Section 208 of the Federal Food, Drug  
11    and Cosmetic Act, is being provided to participants at  
12    this meeting and to the public for the record. The  
13    Conflict of Interest statement will be available for  
14    public viewing at the registration table outside.

15          During the open session, the committee will  
16    hear an overview of the research program of the  
17    Laboratory of DNA Viruses, Division of Viral Products,  
18    Office of Vaccines Research and Review, Center for  
19    Biologics Evaluation and Research. This meeting is  
20    determined to be a nonparticular matter and there are  
21    no affected firms identified for this topic.

1 Therefore, no prescreening of the members and  
2 consultants was conducted. Based on this agenda  
3 topic, it has been determined that the overview  
4 presentations of the research program do not pose an  
5 appearance of or actual conflict of interest.

6           Following this open session, in accordance  
7 with 21 CFR section 14.27b, implementing 5 U.S. Code  
8 552BC6, the Center for Biologics Evaluation and  
9 Research is authorized to hold a closed session. The  
10 purpose of this closed session is to review matters of  
11 which the disclosure would constitute an unwarranted  
12 invasion of personal privacy of permanent CBER staff  
13 with regards to their personnel actions and/or  
14 staffing decisions.

15           Dr. Leonard Friedland is serving as the  
16 industry representative. He is employed by  
17 GlaxoSmithKline. It is to be noted that industry  
18 representatives are not special government employees  
19 and are not voting members of the committee. Hence,  
20 they do not participate in the closed sessions and do  
21 not have voting privileges.

1           Mr. Sheldon Toubman is serving as the consumer  
2 representative for this committee. Consumer  
3 representatives are appointed special government  
4 employees and are voting members of the committee.  
5 Hence, they do participate in the closed sessions and  
6 do have voting privileges.

7           This concludes my reading of the Conflict of  
8 Interest statement for the record for the open portion  
9 of this meeting, and I'll hand it back over to Dr.  
10 Monto. Thank you.

11           **DR. MONTO:** Thank you, Serina. I think the  
12 next speaker is Dr. Carolyn Wilson, who is the  
13 associate director for research at the Center for  
14 Biologics, and she'll tell us about the overview of  
15 the research and the site visit process at CBER.  
16 Carolyn.

17           **OVERVIEW OF RESEARCH/SITE VISIT PROCESS, CBER**

18           **DR. WILSON:** Yes. Hi. Thank you, Dr. Monto,  
19 and welcome everyone. I first want to start by  
20 thanking Dr. Monto and Dr. El Sahly, who served as co-  
21 chairs for this particular site visit, and to just

1 remind the members of the advisory committee that we  
2 really rely on your willingness to service the  
3 community by participating as chairs or co-chairs of  
4 these site visits as they pertain to your expertise.  
5 I hope the sound is better on the phone than it is in  
6 the room. There's a funny echo, which I don't know if  
7 we can do anything about.

8           Anyway, so I will continue, and I apologize  
9 for those of you who've heard some parts of this talk  
10 before, but just to orient you that CBER regulates a  
11 variety of complex biologic products and certain  
12 devices. Obviously, you're familiar with the area of  
13 vaccines and things like therapeutic probiotics; but  
14 we also regulate allergenic products,  
15 xenotransplantation products, certain human tissues,  
16 cell and gene therapies, blood, blood components, and  
17 blood derivatives.

18           We consider science as critical to the ability  
19 to regulate and advance product development. This  
20 graphic is one that -- again, I apologize to those of  
21 you who've heard my talk a million times. You've seen

1 this before. But I continue to use it because I think  
2 it's instructive, that really everything comes back to  
3 a public health issue that drives the development of a  
4 novel product to address the public health need.

5           However, when those novel products come to us  
6 as an agency for review, they may pose challenges in  
7 the regulatory decision-making environment. For  
8 example, perhaps we don't have an animal model to  
9 evaluate the proof of concept or the mechanism of  
10 action. Maybe reference materials are needed, or  
11 other tools or assays are required to be able to  
12 evaluate these products. That's where regulatory  
13 science, through a combination of discovery and  
14 targeted development of new tools, really helps to  
15 inform regulatory policy making and decisions.

16           As we get better data and better guidance to  
17 sponsors, then in turn they submit back to us improved  
18 data that allows us to address those gaps that we had  
19 at the beginning so that we can make benefit/risk  
20 decisions, informing the licensure of a product that  
21 we hope is going to be both safe and effective and

1 have a positive impact on that public health issue.  
2 It doesn't stop there. We also have a very robust  
3 post-market surveillance, in particular, looking for  
4 safety signals, but also often includes additional  
5 efficacy evaluation as well.

6 We view the research program as benefitting  
7 the Center and its regulatory mission, by making sure  
8 that our researcher reviewers, who are actively  
9 engaged in the review process as well as the research,  
10 make sure that we have the appropriate relevance,  
11 expertise; and that the research program is timely and  
12 useful in the kinds of problems that they're  
13 addressing as they're seeing them in the regulatory  
14 environment. We also feel that the output of the  
15 research fosters rational policy and decisions, so  
16 that we make all of those decisions based on sound  
17 science, law, and public health impact.

18 It's also important to allow us to prepare for  
19 future innovative products and public health  
20 challenges. As I mentioned previously, it is also  
21 very targeted in developing tools and data that are

1 available to all stakeholders, and support development  
2 of product classes. Finally, we recruit and maintain  
3 highly trained scientists with the necessary expertise  
4 that is important to enable review of regulatory  
5 submissions.

6           The expertise in the center is varied, but  
7 obviously focused in areas of importance to the  
8 products we regulate. We have a number of applied  
9 technologies and analytical biochemistry, including  
10 NMR mass spec, flow cytometry, high-throughput  
11 sequencing, and appropriate bioinformatics and IT  
12 tools to support that. As you would imagine, we have  
13 a lot of microbiology expertise, immunology,  
14 biochemistry, molecular, cell and developmental  
15 biology, and more recently we've been expanding into  
16 tissue engineering and microphysiologic systems.  
17 Obviously, epidemiology, biostatistics, and  
18 bioinformatics are also critical components of our  
19 expertise.

20           We moved to White Oak lab facility here at the  
21 FDA consolidated campus in 2014. This allowed us to



1 develop expanded space for core facilities in certain  
2 areas like flow cytometry and microscopy, as well as  
3 high-throughput sequencing and the bioinformatics  
4 support for that. And then we continued a number of  
5 biotechnology-related core support. We also have a  
6 state-of-the-art vivarium, which is important for  
7 providing imaging in a variety of modalities, animal  
8 BSL-2 and BSL-3 facilities, and procedure rooms, and  
9 transgenic derivation.

10 We also have a peer mentoring group that is  
11 available to all PIs. It's a monthly meeting, and we  
12 always identify one senior PI to informally lead the  
13 discussion, and any of a variety of issues can be  
14 addressed there.

15 We obviously can't do everything we need with  
16 given the broad regulatory responsibilities that we  
17 have. We can't do that alone, so we actively  
18 collaborate, obviously, across the United States,  
19 internationally -- oops, sorry, this trigger's a  
20 little sensitive. Internationally, as well as in a  
21 variety of different sectors. As you can see, the

1 largest piece of that pie is with academia, but we do  
2 have collaborations in a variety of different sectors.

3           We manage our research through a variety of  
4 different processes at the center level. About two  
5 years ago, we stood up a regulatory science council to  
6 oversee the development of research goals at the  
7 center level and approve office goals and objectives.  
8 You'll hear more about that in the next talks. It  
9 also has been useful in helping to develop a research  
10 evaluation framework. We do evaluation of our  
11 research programs annually through management review,  
12 and then a combination of internal and external peer  
13 review.

14           To just drill into each of those a little bit  
15 more, our research goals are currently four major  
16 areas: advancing the scientific basis for regulation  
17 of biologics, human tissues and blood, by first  
18 developing and evaluating technology, reagents, and  
19 standards to inform CMC; developing and assessing  
20 nonclinical models and methods predictive of clinical  
21 performance with respect to toxicity and

1 effectiveness; and improving clinical evaluation pre-  
2 and post-licensure through use of big data, innovative  
3 designs and statistical, analytical and modeling  
4 approaches. And then finally, but also very  
5 importantly, is preparing for future regulatory and  
6 public health challenges.

7           The evaluation framework I mentioned, we  
8 consider that to be along four major categories:  
9 mission relevance; dissemination, which is obviously  
10 presentations and publications; scientific impact,  
11 which is really the uptake of that scientific  
12 information by the community and regulated  
13 stakeholders. And then also, how are we applying the  
14 research in terms of regulatory practice and enhancing  
15 our regulatory mission.

16           Again, just to summarize the research  
17 evaluation, the management review is in three  
18 different areas. We do annual review down at the  
19 project level. We have centerwide horizon scanning,  
20 which occurs once every several years, done by the  
21 regulatory science council. And we do officewide

1 portfolio review at the program level. The peer  
2 review is an internal review that we do at the project  
3 level.

4 We do one-fourth of all projects every year,  
5 so that each project is reviewed once every four  
6 years, through an internal peer reviews process. This  
7 external site visit is our review at the programmatic  
8 level. Then we also have an internal peer review for  
9 personnel actions called CPERR, the Center Promotion  
10 and Evaluation for Researcher Reviewers, and that's at  
11 the PI level.

12 The site visit is really critical for  
13 reviewing senior staff fellows and staff fellows, who  
14 are in the service fellowship program, as well as  
15 permanent staff who are referred to as principal  
16 investigators and staff scientists. And the senior  
17 staff fellows and principal investigators are  
18 independent scientists, whereas the support scientists  
19 are either referred to as staff fellows, visiting  
20 associates, or staff scientists. This is a really  
21 critically important element of the overall evaluation

1 of our research programs.

2           The site visit report that you'll be reviewing  
3 in the closed session -- and just a reminder not to  
4 discuss any of the specifics of that report or the  
5 personnel actions in the open session. That is a  
6 draft report that the site visit team developed for  
7 your review. You have three options in your review of  
8 that report. You can accept it as written, you can  
9 amend the report, or in rare cases -- actually, at  
10 least in the ten years I've been doing this, I've  
11 never seen it, but it is an option at your disposal --  
12 or you can reject the report and send it back to the  
13 site visit team.

14           Once approved by the full advisory committee,  
15 the final report is used -- oh, sorry. This is an old  
16 slide. This is by CPERR, the new acronym for  
17 personnel actions. The PIs, obviously, take all of  
18 your scientific input very seriously to help improve  
19 their research programs; and management, obviously,  
20 takes it into account when making resource allocation  
21 decisions.

1 I'll finish with where I started with a large  
2 thank you to both the site visit team and to you today  
3 for your input into our research programs. It really  
4 is critical to the work we do. And I'll stop there  
5 and happy to take any questions.

6 **MS. HUNTER-THOMAS:** If there are no further --  
7 does anyone have any questions on the line? Okay.  
8 Hearing none, we'll move on to Dr. Jerry Weir's  
9 presentation. Thank you.

10 **OVERVIEW OF DVP**

11 **DR. WEIR:** Thank you and good morning. I'm  
12 going to give a brief overview of the Division of  
13 Viral Products within the Office of Vaccines Research  
14 and Review.

15 If you look at the second slide, this gives an  
16 organizational chart of the Office of Vaccines.  
17 Marion Gruber is director, Philip Krause is the deputy  
18 director and there are three divisions within the  
19 office. Two of these, on the left and the center, are  
20 called product divisions, and they have research  
21 functions -- missions. One is Division of Viral

1 Products, which is the subject of today's VRBPAC, and  
2 then there's also a Division of Bacterial, Parasitic,  
3 and Allergenic Products.

4           If you go to slide three, the OVRP Regulatory  
5 Mission and Portfolio is designed to protect and  
6 enhance public health by assuring the availability of  
7 safe and effective vaccines, allergenic extracts, and  
8 other related products.

9           If you go to slide four, our regulatory  
10 challenges, as you might expect, are significant.  
11 Being an Office of Vaccines, of course we have an  
12 emphasis on safety because many of the products --  
13 most of the products we use are for mass use, often  
14 universal. The recipients are healthy individuals,  
15 often children. And sometimes we have extremely short  
16 regulatory cycles for review and acting on  
17 submissions.

18           Examples of this include seasonal influenza  
19 vaccines, but also our response to emerging pathogens,  
20 most recently things like Ebola, but also Zika,  
21 pandemic vaccines. Also, a lot of our vaccine

1 products are old, and there's a push underway to use  
2 new innovative technologies to improve a lot of these  
3 products. And of course, we think that research plays  
4 a critical role in the regulation of vaccines.

5           If you go slide five, this summarizes the OVR  
6 research goals. All of our goals are designed to  
7 ensure safety, efficacy, and availability of the  
8 products that we regulate. And all our research is  
9 designed to fit within these basic research goals.

10           If you go to slide six, this is an  
11 organizational chart of the Division of Viral  
12 Products. We have seven laboratories that are  
13 roughly, but not perfectly, arranged around the  
14 products, the vaccines that we regulate. The subject  
15 of today's site visit and previous site visit is the  
16 Laboratory of DNA Viruses with Keith Peden as lab  
17 chief.

18           If you go to slide seven, this summarizes the  
19 Division of Viral Products' mission and functions. We  
20 regulate viral vaccines and related biological  
21 products, ensuring their safety and efficacy for human



1 use. But we also try to facilitate the development,  
2 evaluation and licensure of new viral vaccines that  
3 positively impact the public health.

4           If you go to slide eight, this lists our major  
5 responsibilities. We have a lot of responsibilities  
6 in fulfilling our mission. Part of it is to review  
7 and take action on investigational new drugs and  
8 biologic license applications or BLAs and other pre-  
9 marketing activities. We also are responsible for BLA  
10 supplement review, lot release review, and other post-  
11 marketing activities. Our staff participates in  
12 manufacturers' inspections, both pre- and post-  
13 licensure. And we have an extensive role in  
14 consultation with other public health agencies, for  
15 example, the WHO. And last but not least, the staff  
16 conducts research related to the development,  
17 manufacturing, evaluation and testing of viral  
18 vaccines.

19           If you go to slide nine, this describes the  
20 role of research in the Division of Viral Products.  
21 As you've already heard in the CBER overview, our

1 research and laboratory activities are also designed  
2 to complement the regulatory mission. We address  
3 issues related to regulated viral vaccines, but we  
4 also try to anticipate, and address, issues related to  
5 the development and evaluation of new viral vaccine  
6 products. Sometimes these research projects approach  
7 and address general issues applicable to many products  
8 or product classes. Sometimes they focus on specific  
9 product issues, for example, correlates of protection  
10 necessary for understanding efficacy evaluation,  
11 things like animal models necessary for animal rule  
12 implementation.

13 Slide ten is a quick snapshot of the staff and  
14 budget overview for the recently concluded FY18. The  
15 division has 75 full-time equivalents, but this staff  
16 supplemented by approximately 40 contractors in our  
17 ORISE program. These are postdoctoral and postbac  
18 fellows. The division budget for the last year was  
19 fairly substantial, and it's actually been steady for  
20 several years. We got a basic operating budget of  
21 about \$4.8 million. We received additional targeted

1 FDA support of about \$1.4 million. Then we had a  
2 fairly substantial external support, through grants  
3 and contracts, that the principal investigators  
4 received. This was another \$1.8 million.

5           If you look at slide 11, this shows a quick  
6 snapshot of the laboratories and the staff in them.  
7 The IOD or my direct office, there's six FTEs and the  
8 rest of the FTEs are distributed among the different  
9 labs. There's not the same number in everyone because  
10 there are a different number of principal  
11 investigators in the different laboratories.

12           And, finally, I think this is the last slide,  
13 to conclude with the site visit evaluation. This is  
14 important to us because it helps -- it is a review of  
15 the programs and an assessment of progress on the  
16 different projects being pursued since the previous  
17 site visit. As I already mentioned, it's important  
18 for individual review for people considered for  
19 conversion and promotion, and of course we always  
20 value your input for future directions that the  
21 different investigators have proposed. Thank you.

1           **MS. HUNTER-THOMAS:** Thank you, Dr. Weir. Now  
2 moving on to the last presentation, Dr. Keith Peden,  
3 who is the laboratory chief, or principal  
4 investigator, of the Laboratory of DNA Viruses. Dr.  
5 Peden.

6                           **OVERVIEW OF LDV**

7           **DR. PEDEN:** Good morning. As I've been  
8 introduced, I'm Keith Peden, chief of the Lab of DNA  
9 Viruses. And I'd like to thank everybody on the line  
10 for participating in this meeting. And I'd also like  
11 to thank, of course, Dr. Monto and El Sahly for being  
12 the chair and co-chair for our site visit.

13           I'm in a rather privileged position in this  
14 lab because I have very excellent PIs who work in this  
15 lab. I'd just like to acknowledge that Jerry Weir,  
16 Phil Krause, Andrew Lewis, and Haru Murata are very  
17 excellent people and it's a pleasure to be the  
18 administrative chief of those people. I'd just like  
19 to acknowledge them.

20           All right, I'd just like to indicate some  
21 changes since the last site visit in 2013. Dr.

1 Haruhiko Murata was appointed as Acting Principal  
2 Investigator in the lab. Jerry Weir continues to be a  
3 principal investigator in LDNAV with his other duty,  
4 as you heard, as Director of DVP. He did relinquish  
5 his position as Acting Chief of the Laboratory of  
6 Pediatric and Respiratory Viral Diseases, as Dr. Ye  
7 took over that position. And Phil Krause continues to  
8 be a principal investigator in the lab. His position  
9 as Acting Deputy director of the Office of Vaccines  
10 Research and Review was made permanent, so  
11 congratulations to him.

12           This is the organization of the lab where we  
13 had our site visit in May of this year. As you can  
14 see, there's a Unit of Viral Latency, Phil Krause, PI,  
15 Unit of Adventitious Agents and Cell Substrates,  
16 Andrew Lewis, PI, Unit of Viral Gene Expression, Jerry  
17 Weir, PI, and Unit of Cell Biology and Molecular  
18 Genetics, and I am PI. And the new unit, is Unit of  
19 Molecular Virology, Haruhiko Murata is PI. And the  
20 people under their respective PIs are listed. One  
21 change is Wei Tu is moved from my group, into Haruhiko

1 Murata's group, so it looks a bit more even.

2           What is our regulatory responsibility? As you  
3 heard from Jerry, the Office of Vaccines Research and  
4 Review has the responsibility for regulation of  
5 prophylactic vaccines against bacterial and viral  
6 diseases. The Division of Viral Products has  
7 responsibility for prophylactic vaccines against viral  
8 diseases. The Lab of DNA Viruses' major  
9 responsibility is for vaccines against diseases caused  
10 by DNA viruses, DNA viruses as vaccine vectors for  
11 other diseases; and with other labs we collaborate in  
12 that effort, in DVP, and in fact act as co-consultants  
13 to other offices. And also, infectious diseases  
14 caused by other viruses and members of the lab  
15 involving influenza, Ebola virus, and Zika virus  
16 regulation.

17           The regulation of all stages of development of  
18 viral vaccines, with a special focus on DNA viruses.  
19 And this goes, as Jerry said, all the way from Pre-  
20 INDs, INDs, master files, biologics license  
21 applications and supplements, post-marketing

1 commitments, and lot-release testing and evaluation,  
2 so it covers the whole gambit.

3           And the type of vaccines that we are involved  
4 with, you might expect, is viral vaccine, both live-  
5 attenuated and inactivated, subunit vaccines produced  
6 in e-coli or baculovirus in insect cells, recombinant  
7 proteins, virus-like particles, DNA vaccines; and  
8 recently we've received several submissions for  
9 messenger RNA vaccines, a new and exciting  
10 introduction.

11           Over the years, we've been involved in  
12 licensing vaccines, all the way from herpes zoster in  
13 2006. And now in the last one, in 2017, was a  
14 shingles vaccine, which is a recombinant gE protein  
15 with the adjuvant AS01B, and that's manufactured in  
16 CHO-K1 cells, a tumorigenic cell line that perhaps  
17 would not have been possible many years ago. But,  
18 with that tumorigenic cell substrate and the MDCK cell  
19 substrate, I think the work done in DVP has allowed us  
20 to license those vaccines.

21           How does our research program help the public

1 mission? Well, research programs of each PI give  
2 them, and their staff, the expertise to provide expert  
3 and informed guidance to industry on all aspects of  
4 vaccine development and manufacturing. Importantly,  
5 when a crisis arises in vaccines, as it has over the  
6 years, we can help resolve those issues. The most  
7 recent was the finding in 2010 by an academic lab. A  
8 porcine circovirus contaminated a rotavirus vaccine.  
9 But because we had talented scientists, mainly in Dr.  
10 Krause's group, we were able to provide data to your  
11 committee, and that convinced them that there were no  
12 safety concerns raised by the finding.

13 In addition, our research is useful in the  
14 developing reagents and assays to assist sponsors in  
15 pandemic preparedness for potential pandemic  
16 influenza, such as those caused by H5N1, H1N1, or  
17 H7N9, and in fact other additional ones that are  
18 coming down. And Jerry Weir's lab is instrumental in  
19 targeting that.

20 Other issues that our lab addresses -- and  
21 this is associated with vaccines and vaccine/cell-



1 substrate safety. And Andrew Lewis' group is involved  
2 and has been doing that for many years now. His group  
3 assesses whether the quantitative tumorigenicity  
4 assays can assist in cell-substrate characterization.  
5 And recently, has been looking at whether microRNA  
6 profiling of cell substrates can be used as a  
7 surrogate for tumorigenicity assays.

8           In my group, we're also working on cell-  
9 substrate safety. Our group has been addressing, over  
10 the years, whether there are any safety concerns with  
11 the residual cell-substrate DNA that inevitably  
12 contaminates the vaccines. And also, determining  
13 whether understanding the mechanism of tumorigenesis  
14 assists in estimating risks associated with using such  
15 cells for vaccine manufacture.

16           Dr. Murata, as the new PI, he is also  
17 investigating vaccine efficacy and vaccine safety, and  
18 he has established a program in human cytomegalovirus,  
19 and is measuring antibody activities against the viral  
20 glycoproteins in serum and plasma and therapeutic  
21 immune globulins. He's also developing ways to

1 facilitate assessment of tumorigenicity. I'll say a  
2 bit more about each of these when I talk about the  
3 individual investigators.

4           So, the first, I just mentioned briefly about  
5 Jerry Weir. If I'm wrong, Jerry will correct me. The  
6 goal of his research effort is to facilitate the  
7 development and licensure of vaccines for high  
8 priority viral diseases, by addressing issues  
9 important for product evaluation and characterization.  
10 For example, facilitate the development and evaluation  
11 of seasonal and pandemic influenza vaccines.

12           This is just parenthetically that we're in the  
13 Lab of DNA Virus; but it is important to recognize  
14 that as new viruses and new issues arise, PIs and our  
15 scientists adapt to the crisis at hand. Jerry not  
16 only continues to work on other viruses, but he  
17 established a major program in influenza for the  
18 reasons -- they're obvious -- with the pandemic  
19 influenza problems. So, he identifies and evaluates  
20 viral antigens and vaccination strategies that are  
21 important for the development of a protective

1 immunity.

2           Part of the group's work is the development of  
3 alternative potency assays for seasonal and pandemic  
4 influenza vaccines. And this is for seasonal and  
5 pandemic potency. And the development of high-yield  
6 candidate vaccine viruses to improve vaccine  
7 manufacturing. And support for influenza vaccine  
8 manufacturing by improving reagent development and  
9 characterizing manufacturers' working seeds, such as  
10 alternative methods for preparing potency antiserum  
11 and antigenic testing of working seeds. So that's  
12 among the research that Jerry's lab does.

13           Phil Krause, his unit is called the Unit of  
14 Viral Latency. Phil is an expert in herpes viruses  
15 and applies that to his work currently. He has two  
16 sections. His work is divided really into two  
17 sections. He likes to discuss his work on herpes  
18 viruses in two different ways. He does developing  
19 molecular methods for the detection of the genomes of  
20 latent or persistent viral infections, but this has  
21 moved into the identification of methods for the

1 detection of adventitious agents. And so, Phil has  
2 been instrumental in developing methods to detect  
3 adventitious agents that perhaps would not have been  
4 detected by other methods.

5 But, in addition, he has his work on herpes  
6 viruses and determine the strategies viruses use to  
7 become latent and subsequently reactivate to  
8 understand how this affects disease caused by viruses.  
9 And he considers this important for understanding what  
10 vaccines must accomplish. You must accomplish a  
11 vaccine against herpes virus that deals with this  
12 virus becoming latent. It's important for better  
13 understanding of live-attenuated vaccines that could  
14 establish latency, and important for understanding  
15 latency in the context of cell substrates, since a new  
16 cell substrate might have a latent virus within it.

17 So, when Phil started detecting these viruses,  
18 he developed methods to extract nucleic acid. This is  
19 either in a capsid, if it's a viral particle, and so  
20 you can enrich for nucleic acids for viruses. Then he  
21 also developed a non-specific PCR method to detect

1 these unexpected viruses, such as developing the  
2 degenerate oligonucleotide-PCR methods.

3 But more importantly, and recently, with the  
4 advent of next-generation sequencing, massively  
5 parallel sequencing, how can these technologies be  
6 used to detect adventitious agents? That's still an  
7 issue that we're wrestling with in DVP and elsewhere  
8 in FDA. Phil's lab has been developing algorithms to  
9 analyze data, so he is a critical component of the  
10 activity to assess whether next-generation sequencing  
11 can be used in a regulatory method.

12 For HSV latency and recurrence, HSV  
13 preferentially establishes latency in certain neuronal  
14 subtypes. Latency occurs when lytic genes are  
15 inhibited. Virus replication and spread and  
16 reactivation occur when lytic genes are expressed.  
17 The outcome infection in any given neuron represents a  
18 contest between the forces that promote replication  
19 and those that promote latency.

20 And recently, his work of one of his talented  
21 staff scientists, Shuang Tang, has been studying HSV

1 protein ICP27. They've shown that ICP27 regulates  
2 alternative splicing and polyadenylation of HSV and  
3 cellular genes. This novel finding might provide  
4 insight into the pathogenesis of HSV. Phil's lab was  
5 the first lab in the world to identify this product;  
6 and so that just shows how talented his lab is.

7           The Unit of Adventitious Agent and Cell  
8 Substrate that Andrew Lewis is principal investigator.  
9 Andrew has been studying vaccine cell substrates for  
10 many years. When it was clear, in 1998, that  
11 additional cell substrates were required for the  
12 manufacture of the next generation of vaccines, these  
13 cell substrates were either tumorigenic often or  
14 derived from human tumors. The question was, for us,  
15 how does OVRP address the presumed safety issues with  
16 using such cells while retaining the public confidence  
17 in vaccines?

18           This was a big issue and our scientists and  
19 DVP have been trying to wrestle with these questions;  
20 because there was a perception -- and still to some  
21 extent is -- that using tumorigenic cells represents a

1 risk. So, we had to deal with this if we needed to  
2 use cell substrates for the new generation of  
3 vaccines. So, the potential safety issues with cell  
4 substrates; it was, could be the presence of unknown  
5 oncogenic viruses in the cells or the residual DNA,  
6 which could be an oncogenicity or infectivity. So,  
7 studies were initiated in DVP to address these issues;  
8 and Andrew and I have been working together for quite  
9 a long time on this issue.

10 Andrew's been working on VERO cells and MDCK  
11 cells; because VERO cells are used to produce several  
12 licensed vaccines and many vaccines in the pipeline.  
13 MDCK cells are used to isolate candidate influenza  
14 virus vaccine strains. And as we hear, that MDCK  
15 cells are also used to produce the cell produced  
16 influenza vaccine.

17 So, both cell lines were derived by  
18 spontaneous immortalization. VERO cells are not  
19 tumorigenic but can become tumorigenic by passage in  
20 culture. MDCK cells are tumorigenic, at least the  
21 ones used for vaccine manufacture.

1           And again, I'd like to just go back to 2000,  
2 when we discussed the VERO cells to this committee;  
3 and it was recommended to us that we should set up a  
4 program on VERO cells, to understand how these cells  
5 became tumorigenic. We, at the time, thought this is  
6 rather an ambitious recommendation, but in fact we did  
7 work on this study. I think now we have a fairly good  
8 idea how VERO cells become tumorigenic.

9           But because early passages of neither cell  
10 line are not available, the Lewis lab isolated new  
11 cell lines from the African green monkey kidney and  
12 dog kidney -- the precursors of these same type of  
13 cells in the VERO and MDCK respectively -- to  
14 understand the processes that bring about, affect the  
15 spontaneous immortalization, to identify any risk  
16 factors that might be there.

17           It turned out that the lines from AGMK and the  
18 canine kidney cells did become tumorigenic on passage  
19 in culture. Spontaneous immortalization is  
20 accompanied by changes in microRNA expression  
21 profiles. Whether microRNA profiles can be used as



1 biomarkers for the acquisition of a tumorigenic  
2 phenotype is being investigated by the Lewis lab.

3           On the next PI, Haruhiko Murata, Unit of  
4 Molecular Virology, Haru decided that since there were  
5 nobody working on cytomegalovirus in DVP, he thought  
6 he'd move into this field. As we know, human  
7 cytomegalovirus is a major public health concern. In  
8 immunocompromised individuals,  
9 reactivation/reinfection can lead to severe disease.  
10 It's a leading cause of congenital infection, leading  
11 to hearing loss and neurological and cognitive  
12 deficits. There is no licensed vaccine against CMV,  
13 although several candidates are being assessed. So,  
14 we thought that having an expert in cytomegalovirus  
15 would assist in the regulation of these new vaccines.

16           Haru has been developing high-throughput  
17 virus-neutralization assays for CMV, using a qPCR-  
18 based endpoint assessment. That type of endpoint  
19 assessment is used by several of us in DVP. But first  
20 of all, he needed to generate a CMV that was  
21 epithelial/endothelial-tropic virus, because most

1 viruses you get are lab-adaptive viruses, and they  
2 grow on the fibroblast, but this is not the cell  
3 that's used for CMV to infect humans.

4           So, what they did was take a lab-adapted  
5 fibroblast-tropic virus and passed it in cells to  
6 restore the open reading frame that was necessary for  
7 the virus to enter epithelial/endothelial-tropic  
8 cells. Then they used that to quantify neutralizing  
9 antibodies, both after commercial antibodies, but also  
10 the anti-CMV/HCMV products that you can buy and what  
11 are used clinically.

12           Recently, he's been developing in-vitro assays  
13 to study virus entry and cell tropism. So, he wants  
14 to know which proteins are involved with entry in  
15 various cell types. CMV, being a huge virus, is not  
16 such an easy virus to manipulate with molecular  
17 genetics; so Haru is using a reductionist approach to  
18 see whether you can use other viruses to address these  
19 entry issues.

20           Now, because Haru's been working with Andrew  
21 Lewis and me for quite some time, we have continued

1 some collaborative studies on tumorigenicity and DNA  
2 oncogenicity. Haru recently has been evaluating  
3 whether extracellular matrices, such as Matrigel,  
4 influence the detection of tumorigenic cells, and  
5 whether such reagents can assist in the regulation of  
6 cell substrates. He's doing that with Andrew and me.  
7 He's also continuing to evaluate immune-defective mice  
8 for the detection of DNA oncogenicity.

9           Finally, I'll give you a little bit of an  
10 overview of what we do. Our goals/objectives are to  
11 identify potential risk factors associated with the  
12 use of novel cell substrates, particularly tumorigenic  
13 cells or cells derived from human tumors. We want to  
14 develop quantitative assays to measure risk factors,  
15 determine whether these risk factors can be mitigated,  
16 for example, by testing for their presence or removal  
17 during vaccine manufacture, et cetera. And I'll say,  
18 this has been a sustained collaboration since about  
19 2000 with Andrew Lewis.

20           Our current projects are continuing to develop  
21 animal models to assess the DNA oncogenicity, so to

1 assess whether cell-substrate DNA can be oncogenic.  
2 Determination of whether identifying the mechanism of  
3 neoplastic transformation can assist in estimating the  
4 risk of using such cells for vaccine manufacture. If  
5 the dangers are genetic, if they are due to epigenetic  
6 agents or if they are epigenetic, the risk factors can  
7 be assessed from that. For example, if the cell  
8 changes are epigenetic that causes a cell to become  
9 tumorigenic, then that represents a very minimal risk,  
10 if at all, for using those cells for vaccine  
11 manufacturers, since it's not possible to transfer  
12 those events to a recipient.

13 We've also been involved in establishing of  
14 high-throughput microneutralization assays, to  
15 quantify neutralizing antibodies against human  
16 pathogenic viruses, again, using these quantitative  
17 PCR readouts. We've been looking at Ebola virus and  
18 Zika virus and plan to look at dengue and perhaps MERS  
19 and SARS down the road. With Ebola, of course, we  
20 don't use the virus, we use a VSV Ebola virus hybrid.  
21 Zika, because it's a VSL2 agent, you can use that

1 virus. But for MERS and SARS, VSL3 agents, we're  
2 attempting to use VSV as a backbone for that as well.

3 I'd just to finish with the outcomes of the  
4 research on DNA. In vivo assays have been developed  
5 that can detect the oncogenic activity of cellular  
6 oncogenes. Several rodents have been identified that  
7 can detect the oncogenic activity of our ras/myc  
8 plasmid at below one nanogram level. Most people  
9 think that was impossible when we started this work,  
10 but it is true; you can detect one nanogram of the  
11 activated rats and make dual plasmid.

12 We use newborns of CD3 epsilon mouse, SCID  
13 mouse, p53 mice, and newborn rats. And they can all  
14 detect about one nanogram of DNA or below.

15 These results have been used by DVP to  
16 estimate risks from residual DNA, and to develop  
17 recommendations to sponsors for the amounts and size  
18 of DNA. But DNA oncogenic studies have reservations.  
19 For one thing, they're unlikely to detect the  
20 oncogenic activity of an activated-dominant oncogene  
21 in cellular DNA, due to the dilution. For example,

1 the genome size of a mammalian genome is three times  
2 ten to the ninth base pairs; an oncogene might be ten  
3 to the fourth base pairs. So, there's a huge dilution  
4 up to about a million-fold difference. So, one  
5 microgram of a plasmid would be several kilogram or so  
6 of DNA. This makes the probability of detecting very,  
7 very low. And that's in fact what we found.

8 But, even if this is possible detected  
9 activated oncogene and cellular DNA, only a subset of  
10 oncogenes score positive in these assays. We've  
11 assayed several oncogenes. For example, c-Myc does  
12 not score positive in an assay by itself, but it does  
13 with rats. Importantly perhaps, human papillomavirus,  
14 E6 plus E7, do not score positive in any assay, in any  
15 animal model, that we've detected. It needs rats as a  
16 complementing oncogene. Therefore, it seems possible  
17 that not all oncogenes are going to score positive.  
18 Therefore, we've decided that perhaps the best  
19 approach is to limit the size and the amount of the  
20 residual DNA in vaccines, and that's the approach  
21 we've been taking.

1 I'll finish there and thank you for your  
2 attention. Again, if you want to ask questions, you  
3 may. So, I'm finished.

4 **DR. MONTO:** Thank you so much, Keith. Do we  
5 have questions from the group? Hearing none, the next  
6 question, Serina, is what we do next? We're scheduled  
7 to have a break, and when do we reconvene?

8 **MS. HUNTER-THOMAS:** We ended a little early  
9 with Dr. Peden's presentation. Is a 10-minute break  
10 more reasonable to the majority of the members on the  
11 phone as opposed to a 15?

12 **MEMBERS ON THE PHONE:** Sure, yes.

13 **DR. MONTO:** Literally, do we know of anybody  
14 who is going to be requesting participation in the  
15 public section?

16 **MS. HUNTER-THOMAS:** At this time, there are no  
17 public speakers, no requests for public participation.

18 **DR. MONTO:** Which is another reason we'll be  
19 moving more quickly in the afternoon.

20 **MS. HUNTER-THOMAS:** Correct. We can reconvene  
21 at I'd say 12:05. Is that fair?

1           **DR. MONTO:** 12:05 Eastern. That's okay with  
2 me.

3           **MS. HUNTER-THOMAS:** Okay. We'll reconvene at  
4 12:05, everyone. Thank you.

5           **DR. MONTO:** Ten minutes. Thank you.

6                           **OPEN PUBLIC HEARING**

7           **MS. HUNTER-THOMAS:** Dr. Monto?

8           **DR. MONTO:** I'm here.

9           **MS. HUNTER-THOMAS:** Alrighty. It's 12:05 so I  
10 think we can get started.

11           **DR. MONTO:** Let's get started. Do we have any  
12 public speakers at this point?

13           **MS. HUNTER-THOMAS:** We have none, so we can  
14 proceed with you and Dr. El Sahly's review of the  
15 report.

16                           **OPEN MEETING ADJOURNED**