Retail Food Establishment Exemption Flowchart

Facilities that manufacture/process, pack, or hold food for human or animal consumption in the United States must be registered unless the facility satisfies one of the exemptions in 21 CFR 1.226. One of the exemptions is for “retail food establishments” (RFEs), as defined in 21 CFR 1.227. This chart describes the definition for RFEs.

Does the establishment sell food directly to consumers?  

If yes:
- Is the annual monetary value of sales of food products directly to consumers greater than the annual monetary value of sales of food products to all other buyers (e.g., businesses)?
  - If yes: The establishment’s primary function is to sell food products directly to consumers; the establishment is a RFE.
  - If no: RFE exemption does not apply.

If no:
- Does the establishment sell food directly to consumers?
  - If yes: The establishment’s primary function is to sell food products directly to consumers; the establishment is a RFE.
  - If no: RFE exemption does not apply.

Examples of establishments that sell food directly to consumers that could be a RFE are:
- grocery stores
- convenience stores
- vending machine locations
- establishments located on farms or a farm-operated business selling directly to consumers as primary function, including via:
  - roadside stand
  - farmers market
  - community supported agriculture program
  - door-to-door sales
  - mail/catalog/internet
  - bazaars/fairs

An establishment can be a RFE even if it manufactures, processes, packs, or holds food.

Retail food establishment means an establishment that sells food products directly to consumers as its primary function. The term “retail food establishment” includes facilities that manufacture, process, pack, or hold food if the establishment’s primary function is to sell from that establishment food, including food that it manufactures, processes, packs, or holds, directly to consumers. A retail food establishment’s primary function is to sell food directly to consumers if the annual monetary value of sales of food products directly to consumers exceeds the annual monetary value of sales of food products to all other buyers. The term “consumers” does not include businesses. A “retail food establishment” includes grocery stores, convenience stores, and vending machine locations. A “retail food establishment” also includes certain farm-operated businesses selling food directly to consumers as their primary function.

(1) Sale of food directly to consumers from an establishment located on a farm includes sales by that establishment directly to consumers:

(i) At a roadside stand (a stand situated on the side of or near a road or thoroughfare at which a farmer sells food from his or her farm directly to consumers) or farmers’ market (a location where one or more local farmers assemble to sell food from their farms directly to consumers);

(ii) Through a community supported agriculture program. Community supported agriculture (CSA) program means a program under which a farmer or group of farmers grows food for a group of shareholders (or subscribers) who pledge to buy a portion of the farmer’s crop(s) for that season. This includes CSA programs in which a group of farmers consolidate their crops at a central location for distribution to shareholders or subscribers; and

(iii) At other such direct-to-consumer sales platforms, including door-to-door sales; mail, catalog and Internet order, including online farmers markets and online grocery delivery; religious or other organization bazaars; and State and local fairs.

(2) Sale of food directly to consumers by a farm-operated business includes the sale of food by that farm-operated business directly to consumers:

(i) At a roadside stand (a stand situated on the side of or near a road or thoroughfare at which a farmer sells food from his or her farm directly to consumers) or farmers’ market (a location where one or more local farmers assemble to sell food from their farms directly to consumers);

(ii) Through a community supported agriculture program. Community supported agriculture (CSA) program means a program under which a farmer or group of farmers grows food for a group of shareholders (or subscribers) who pledge to buy a portion of the farmer’s crop(s) for that season. This includes CSA programs in which a group of farmers consolidate their crops at a central location for distribution to shareholders or subscribers; and

(iii) At other such direct-to-consumer sales platforms, including door-to-door sales; mail, catalog and Internet order, including online farmers markets and online grocery delivery; religious or other organization bazaars; and State and local fairs.

(3) For the purposes of this definition, “farm-operated business” means a business that is managed by one or more farms and conducts manufacturing/processing not on the farm(s).