
Formal Meetings Between FDA and ANDA Applicants of Complex Products Under GDUFA Guidance for Industry

DRAFT GUIDANCE

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)**

October 2017
Generics

Formal Meetings Between FDA and ANDA Applicants of Complex Products Under GDUFA Guidance for Industry

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**U.S. Department of Health and Human Services
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1 **Formal Meetings Between FDA and ANDA Applicants of Complex**
2 **Products Under GDUFA**
3 **Guidance for Industry¹**
4

5
6 This draft guidance, when finalized, will represent the current thinking of the Food and Drug
7 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not
8 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the
9 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible
10 for this guidance as listed on the title page.
11

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15 **I. INTRODUCTION**
16

17 This guidance describes an enhanced pathway for discussions between FDA and a prospective
18 applicant preparing to submit or an applicant that has submitted an abbreviated new drug
19 application (ANDA) for a complex product to FDA as defined in this guidance. Specifically,
20 this guidance provides information on requesting and conducting product development meetings,
21 pre-submission meetings, and mid-review-cycle meetings with FDA.
22

23 This guidance reflects a unified approach to all formal meetings between FDA and ANDA
24 applicants or prospective ANDA applicants for complex products.^{2, 3} This guidance will assist
25 ANDA applicants and prospective ANDA applicants in generating and submitting to FDA a
26 meeting request and the associated meeting package for complex products as defined in this
27 guidance to be submitted under section 505(j) of the Federal Food, Drug, and Cosmetic Act
28 (FD&C Act) (21 U.S.C 355(j)) and as contemplated in the reauthorization of the Generic Drug
29 User Fee Amendments for Fiscal Years (FYs) 2018-2022 (GDUFA II).⁴
30

31 In general, FDA's guidance documents do not establish legally enforceable responsibilities.
32 Instead, guidances describe the Agency's current thinking on a topic and should be viewed only
33 as recommendations, unless specific regulatory or statutory requirements are cited. The use of
34 the word *should* in Agency guidances means that something is suggested or recommended, but
35 not required.
36

¹ This guidance has been prepared by the Office of Generic Drugs in the Center for Drug Evaluation and Research (CDER) at the Food and Drug Administration.

² For purposes of this guidance, *formal meeting* includes any meeting that is requested by a prospective ANDA applicant following the request procedures provided in this guidance and includes meetings conducted in any format.

³ This guidance uses the term *ANDA applicant* when discussing meetings that occur after an ANDA is received (i.e., the mid-review-cycle meeting) and the term *prospective ANDA applicant* when discussing meetings that occur before an ANDA is received (i.e., the product development and pre-submission meetings).

⁴ Generic Drug User Fee Amendments of 2017, Title III, FDA Reauthorization Act of 2017 (Public Law 115-52).

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II. BACKGROUND

As part of GDUFA II, FDA committed to developing a program to assist ANDA applicants and prospective ANDA applicants of complex products before the submission of an ANDA to FDA. As stated in the GDUFA Reauthorization Performance Goals and Program Enhancements Fiscal Years 2018-2022 (GDUFA II Goals or Commitment Letter),⁵ this pre-ANDA program is intended to:

. . . clarify regulatory expectations for prospective applicants early in product development, assist applicants to develop more complete submissions, promote a more efficient and effective ANDA review process, and reduce the number of review cycles required to obtain ANDA approval, particularly for [complex products].⁶

As defined in the GDUFA II Commitment Letter, complex products are:

1. Products with complex active ingredients (e.g., peptides, polymeric compounds, complex mixtures of [active pharmaceutical ingredients], naturally sourced ingredients); complex formulations (e.g., liposomes, colloids); complex routes of delivery (e.g., locally acting drugs such as dermatological products and complex ophthalmological products and otic dosage forms that are formulated as suspensions, emulsions, or gels); or complex dosage forms (e.g., transdermals, metered dose inhalers, extended-release injectables);
2. Complex drug-device combination products (e.g., auto-injectors, metered dose inhalers); and
3. Other products where complexity or uncertainty concerning the approval pathway or possible alternative approach would benefit from early scientific engagement.⁷

To facilitate development of complex products that may be submitted in an ANDA, FDA and industry agreed to a series of meetings between ANDA applicants or prospective ANDA applicants and FDA to discuss the proposed complex product and support submission of a high-quality, approvable ANDA.

In addition to developing a robust pre-ANDA program, FDA agreed to respond to requests for and conduct meetings related to the development of complex products submitted on or after October 1, 2017, within specific time frames.⁸ These GDUFA II performance goals are described further in section IV of this guidance.

⁵ Available at <http://www.fda.gov/downloads/ForIndustry/UserFees/GenericDrugUserFees/UCM525234.pdf>. Id. at 14.

⁷ Id. at 25.

⁸ FDA has received, responded to, and granted certain pre-ANDA meeting requests for products that do not fit within the definition of a complex product as defined in the GDUFA II Commitment Letter and as used in this guidance. The recommendations in this guidance and the performance goals only apply to meeting requests for complex products that may be submitted in an ANDA on or after October 1, 2017. Meeting requests for products that do not fit within the scope of this guidance will be granted based on the workload and availability of staff and the anticipated value to the ANDA review process.

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III. MEETING TYPES

A. Product Development Meetings

Product development meetings for complex products that may be submitted in an ANDA provide for discussion of specific scientific issues or questions (e.g., a proposed study design, alternative approach, or additional study expectations), in which FDA will provide targeted advice regarding an ongoing ANDA development program.⁹ To engage in a substantive discussion, FDA expects that the prospective ANDA applicant has enough knowledge of the complex product to allow FDA to provide appropriate feedback that will advance product development early in the process (e.g., the prospective ANDA applicant has generated its own data to be discussed). FDA anticipates that some prospective ANDA applicants of complex products may request more than one product development meeting. FDA recommends that the prospective ANDA applicant submit no more than one request for a product development meeting for the specific complex product per year.

The GDUFA II Commitment Letter identifies when a product development meeting *will* and when a product development meeting *may* be granted. A product development meeting *will* be granted if, in FDA’s judgment, the requested meeting concerns development of a complex product for which FDA has not issued: (1) a product-specific guidance, or (2) an alternative equivalence evaluation (i.e., change in study type, such as in vitro to clinical) for a complex product for which FDA has issued a product-specific guidance. A product development meeting *may* be granted if the meeting concerns complex product development issues other than those identified above (e.g., FDA has developed a product-specific guidance and the prospective ANDA applicant is not proposing an alternative equivalence evaluation), dependent on available resources.

In addition to demonstrating that the proposed product development falls within the scope outlined above, prospective ANDA applicants should ensure all of the following criteria are met or FDA will not grant the product development meeting:

1. The prospective ANDA applicant submits a complete meeting package, including a data package and specific proposals for product development (e.g., details regarding the proposed product development plan, such as an alternative study design, and sufficient justification to support the proposal), as applicable.
2. A controlled correspondence would not adequately address the prospective ANDA applicant’s questions.
3. A product development meeting would significantly improve ANDA review efficiency (e.g., ultimately decrease the number of review cycles for the application).¹⁰

⁹ GDUFA II Commitment Letter at 27.

¹⁰ Id. at 15.

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B. Pre-Submission Meetings

Pre-submission meetings for complex products provide an opportunity for prospective ANDA applicants to discuss and explain the format and content of the ANDA to be submitted (e.g., data to support equivalence claims, types of data that will be contained in the ANDA).¹¹ The pre-submission meeting does not include substantive review of summary data or full study reports, but FDA will identify items or information that should be clarified before submission of the ANDA. The pre-submission meeting is not an opportunity to determine whether the application is acceptable for filing.¹² FDA anticipates that the pre-submission meeting will take place approximately 6 months before submission of the ANDA. FDA attendees at the pre-submission meeting will generally include staff that attended the product development meeting, if held, and additional review staff that may review the ANDA once received.

Prospective ANDA applicants of complex products may request a pre-submission meeting whether or not they had a product development meeting. Note that a prospective ANDA applicant that had a product development meeting or received written responses from FDA is not obligated to request the pre-submission meeting. FDA will generally grant pre-submission meetings for prospective ANDA applicants that have had a product development meeting or received a written response. FDA may grant a pre-submission meeting to a prospective ANDA applicant of a complex product that did not have a product development meeting if, in FDA's judgment, the pre-submission meeting would improve review efficiency.

C. Mid-Review-Cycle Meetings

A mid-review-cycle meeting for a complex product is held only during the first review cycle with ANDA applicants that have participated in a prior product development or pre-submission meeting. The mid-review-cycle meeting will generally take place 30 days after the mid-point of the review cycle.¹³ The mid-review-cycle meeting affords an opportunity for FDA to discuss issues identified during review with the applicant. The Regulatory Project Manager (RPM) assigned to the ANDA will contact the applicant to schedule the meeting (held by teleconference); ANDA applicants that participated in a product development and/or pre-submission meeting should not request a mid-review-cycle meeting. The applicant may decline the mid-review-cycle meeting because these meetings are optional. If an applicant does wish to decline the mid-review-cycle meeting, FDA recommends that the applicant submit a letter to the ANDA file indicating that it wishes to decline the mid-review-cycle meeting.

During the mid-review-cycle meeting, the RPM and certain members of the review team, as appropriate considering any deficiencies or requests for clarification communicated to the applicant, will participate in the teleconference. FDA will provide the applicant with an update

¹¹ Id.

¹² For example, the prospective ANDA applicant should not request or expect guidance on whether certain components needed for filing consideration may be omitted from the ANDA.

¹³ The GDUFA II Commitment Letter states that the mid-review-cycle meeting will take place after the last key discipline has issued its information request (IR) and/or discipline review letter (DRL) (at 26). Because FDA may issue an IR or DRL at any time during the review, the mid-review-cycle meeting will take place at a specific time during the review cycle as stated in this guidance (i.e., generally 30 days after the mid-point of the review cycle).

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159 on the status of the review of its application.¹⁴ An agenda will be provided to the applicant by
160 the RPM. The agenda will generally consist of possible deficiencies found by a discipline
161 reviewer and/or review team for its portion of the pending application at the conclusion of the
162 discipline review (i.e., the content of a Discipline Review Letter (DRL)¹⁵). If a DRL has already
163 been issued, the agenda will generally provide for a status update. FDA intends to send the
164 agenda to the applicant 7 calendar days before the teleconference.

165

166

IV. GDUFA II PERFORMANCE GOALS

167

168
169 As indicated in section II, FDA committed to meet certain performance review goals associated
170 with the pre-ANDA meetings for complex products described in this guidance. The goals
171 described below only apply to meetings related to complex products under GDUFA II (i.e.,
172 requests submitted on or after October 1, 2017, and subject to the criteria described in this
173 guidance).

174

A. Performance Goals for Product Development Meetings

175

176
177 FDA will grant or deny 90 percent of product development meeting requests for complex
178 products under GDUFA II:

179

180 1. Within 30 calendar days of receipt in fiscal years (FYs) 2018 and 2019.

181

182 2. Within 14 calendar days of receipt in FYs 2020, 2021, and 2022.¹⁶

183

184 FDA will conduct product development meetings for complex products pursuant to the following
185 performance goals:

186

187 1. In FY 2018, 60 percent of the meetings will be conducted within 120 calendar days of
188 granting the request.

189

190 2. In FY 2019, 70 percent of the meetings will be conducted within 120 calendar days of
191 granting the request.

192

193 3. In FY 2020, 80 percent of the meetings will be conducted within 120 calendar days of
194 granting the request.

195

196 4. In FYs 2021 and 2022, 90 percent of the meetings will be conducted within 120 calendar
197 days of granting the request.¹⁷

198

¹⁴ Id. at 17.

¹⁵ Id. at 26.

¹⁶ Id. at 16.

¹⁷ Id.

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199 FDA can also meet the product development meeting goal by providing meaningful written
200 responses to the prospective ANDA applicant, within the applicable goal date, that address
201 relevant drug development and/or regulatory issues.¹⁸
202

B. Performance Goals for Pre-Submission Meetings

203
204
205 FDA will grant or deny 90 percent of pre-submission meeting requests for complex products
206 under GDUFA II:

- 207
208 1. Within 30 calendar days of receipt in FYs 2018 and 2019.
- 209
210 2. Within 14 calendar days of receipt in FYs 2020, 2021, and 2022.¹⁹

211
212 FDA will conduct pre-submission meetings for complex products pursuant to the following
213 performance goals:

- 214
215 1. In FY 2018, 60 percent of the meetings will be conducted within 120 calendar days of
216 granting the request.
- 217
218 2. In FY 2019, 70 percent of the meetings will be conducted within 120 calendar days of
219 granting the request.
- 220
221 3. In FY 2020, 80 percent of the meetings will be conducted within 120 calendar days of
222 granting the request.
- 223
224 4. In FYs 2021 and 2022, 90 percent of the meetings will be conducted within 120 calendar
225 days of granting the request.²⁰
226

C. Performance Goals for Mid-Review-Cycle Review Meetings

227
228
229 There is no specified performance review goal associated with the mid-review-cycle meetings.
230 As stated in section III.C, these meetings will generally be held 30 days after the mid-point of the
231 review cycle. The date for the mid-review-cycle is subject to change if, for example, the
232 applicant submits an unsolicited amendment.²¹
233
234

¹⁸ Id.

¹⁹ Id. at 16-17.

²⁰ Id.

²¹ See guidance for industry *ANDA Submissions – Amendments to Abbreviated New Drug Applications Under GDUFA*.

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235 **V. MEETING REQUESTS FOR PRODUCT DEVELOPMENT AND PRE-** 236 **SUBMISSION MEETINGS**

237
238 A request for a product development or pre-submission meeting²² for complex products that may
239 be submitted in an ANDA should be sent to GenericDrugs@fda.hhs.gov. The meeting request
240 should clearly identify in the subject line that the prospective applicant is requesting a product
241 development or pre-submission meeting and should include adequate information for FDA to
242 assess the potential utility of the meeting and to identify the appropriate staff that should attend
243 the meeting. If FDA determines that the meeting request does not contain the information
244 specified in the list in this section, the request will not be considered to be submitted for purposes
245 of GDUFA II performance goals. The meeting request should include the following information:
246

- 247 1. Pre-assigned ANDA number.²³
- 248 2. Established product name.
- 249 3. Chemical structure.
- 250 4. Reference listed drug (RLD) and its application number.
- 251 5. Proposed indication(s).
- 252 6. Dosage form, route of administration, and dosing regimen (frequency and duration).
- 253 7. Meeting type being requested (i.e., product development or pre-submission).
- 254 8. A brief statement indicating how the product meets the criteria for a complex product
255 (see section II).²⁴
- 256 9. A brief statement of the purpose and objectives of the meeting. This statement should
257 include a brief background of the issues underlying the agenda.
- 258 10. A list of all individuals, with their titles and affiliations, who will attend the requested
259 meeting from the requester's (i.e., prospective applicant's) organization, including
260 consultants and interpreters.
- 261
- 262
- 263
- 264

²² Applicants should not submit meeting requests for the mid-review-cycle meeting because the RPM will contact the applicant to schedule the meeting. See section III.C of this guidance.

²³ See information regarding requesting a pre-assigned application number available on FDA's website at <http://www.fda.gov/Drugs/DevelopmentApprovalProcess/FormsSubmissionRequirements/ElectronicSubmissions/ucml14027.htm>.

²⁴ A request for a product development or pre-submission meeting as described in this guidance for a product that does not meet the criteria of a complex product (see section II) will be denied (see section IV.A). As stated in footnote 8, FDA may entertain meeting requests for products that do not fit within the scope of this guidance subject to the workload and availability of staff and the anticipated value to the ANDA review process. A pre-ANDA meeting request for such a product should be clearly identified as a pre-ANDA meeting for a non-complex product.

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- 265 11. Suggested dates and times (e.g., morning or afternoon) for the meeting that are within the
266 time frame of the meeting type being requested (e.g., within a period of 120 days after the
267 date the meeting may be granted (see section IV)). Nonavailability dates and times
268 should also be included.
- 269
- 270 12. The proposed format of the meeting (i.e., written response, face-to-face, or
271 teleconference).
- 272
- 273 13. The meeting package (see section VIII of this guidance), which should be received at the
274 time of the meeting request for both a product development and pre-submission meeting.
- 275
- 276 14. Contact person for the meeting, with their title and affiliation, secure email²⁵ address, and
277 phone number.
- 278
- 279 15. A list of proposed questions, grouped by discipline, as applicable, with each question
280 clearly numbered (e.g., 1, 2, 3 without subquestions). The request should also contain a
281 restatement of each question with a brief explanation of the context and purpose of the
282 question and any supporting rationale or data, as applicable. The prospective ANDA
283 applicant should consider the duration of the meeting (approximately 1 to 1.5 hours)
284 when determining the proposed questions.
- 285

286 A request for a pre-submission meeting should clearly indicate whether the requester had a
287 product development meeting with FDA. If no product development meeting was held, the
288 requester should explain why a pre-submission meeting should be granted.

289

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VI. ASSESSING MEETING REQUESTS FOR PRODUCT DEVELOPMENT AND PRE-SUBMISSION MEETINGS

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292

293

294 The Office of Generic Drugs' (OGD's) Office of Research Standards (ORS), with input from the
295 Office of Pharmaceutical Quality, will determine whether to grant a product development and/or
296 pre-submission meeting for complex products that may be submitted in an ANDA, and a
297 response will be provided to the requester by granting or denying the meeting pursuant to the
298 performance goals stated in the GDUFA II Commitment Letter and in section IV of this
299 guidance.

300

A. Meeting Denied

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302

303 If a request for a product development or pre-submission meeting for a complex product is
304 denied, written notification to the requester will include an explanation of the reason for the
305 denial. Denials will be based on a substantive reason, not merely on the absence of a minor
306 element of the meeting request or meeting package items. For example, a product development

²⁵ Secure email between CDER and ANDA applicants and prospective ANDA applicants is useful for informal communications when confidential information may be included in the message (e.g., trade secrets or patient information). Secure email should not be used for formal regulatory submissions. For more information on establishing a secure email link with CDER, please contact SecureEmail@fda.hhs.gov.

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307 or pre-submission meeting may be denied because the product does not meet the criteria for a
308 complex product as provided in section II of this guidance or because a meeting is premature for
309 the stage of product development in light of the insufficiency of the data generated. A
310 subsequent request to schedule the product development or pre-submission meeting will be
311 considered as a new request.

312

B. Meeting Granted

314

315 If a request for a product development or pre-submission meeting is granted, FDA will provide
316 notification to the requester of the decision by email. If FDA plans to provide a written response
317 instead, FDA will advise the requester that a written response is forthcoming. If FDA plans to
318 hold a meeting, FDA will schedule the meeting by determining the date, time, length, place, and
319 expected FDA participants. All of the scheduling information will be forwarded to the requester
320 as soon as possible following notification that the meeting has been granted, and the meeting will
321 be scheduled within the specified GDUFA II performance goals stated in section IV.

322

323

VII. RESCHEDULING AND CANCELING PRODUCT DEVELOPMENT AND PRE-SUBMISSION MEETINGS²⁶

326

327 Circumstances may arise that necessitate the rescheduling or canceling of a meeting. For
328 product development and pre-submission meetings, FDA will determine whether the meeting
329 should be rescheduled or canceled, depending on the specific circumstances.

330

A. Rescheduled Meetings

332

333 If a meeting needs to be rescheduled, FDA will reschedule it as soon as possible after the original
334 date. A new meeting request should not be submitted and new time frames should not be set for
335 rescheduled meetings.

336

337 A meeting may be rescheduled if, for example:

338

- 339 1. The review team determines that additional information is needed from the prospective
340 ANDA applicant to address the prospective ANDA applicant's questions.
- 341 2. Essential attendees are no longer available for the scheduled date and time because of an
342 emergency.
- 343 3. Attendance by additional FDA offices not originally anticipated or requested by the
344 prospective ANDA applicant is critical and the offices' availability precludes holding the
345 meeting on the original date.

348

²⁶ In general, the subsections below apply only to product development and pre-submission meetings for complex products. However, the mid-review-cycle meeting for complex products may also be rescheduled or canceled. If a mid-review-cycle meeting is rescheduled, FDA will seek to reschedule the meeting within 14 calendar days of the originally scheduled date.

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- 349 4. There is a regulatory policy issue that is yet to be resolved that may affect the response to the
350 prospective ANDA applicant's questions.
351
- 352 5. The Federal Government is closed or opening is delayed due to inclement weather,
353 emergency, or other reason.
354

355 If a prospective ANDA applicant requests that a product development or pre-submission meeting
356 be rescheduled, FDA will make every effort to ensure the meeting occurs within the goal date
357 (see section IV). If FDA is unable to reschedule the meeting within the original goal date, FDA
358 will still consider the performance goal met if the Agency is able to schedule and conduct the
359 meeting within a 30-day extension added on to the original goal date.
360

B. Canceled Meetings

361 If a meeting is canceled, a subsequent request to schedule a meeting will be considered a new
362 request.
363

364 A product development or pre-submission meeting may be canceled if, for example:
365

- 366 1. The prospective ANDA applicant withdraws the meeting request.
367
- 368 2. The prospective ANDA applicant determines its questions have been adequately
369 answered by the preliminary response.
370
- 371 3. FDA issues product-specific guidance on establishing bioequivalence to the RLD that is
372 the basis of submission for the prospective ANDA applicant.²⁷
373
374
375

376 If a prospective ANDA applicant cancels a product development or pre-submission meeting,
377 FDA will count the performance goal as met. If FDA cancels the meeting, the meeting request
378 will not be counted for performance goal purposes.
379

VIII. MEETING PACKAGE CONTENT AND SUBMISSION FOR PRODUCT 382 DEVELOPMENT AND PRE-SUBMISSION MEETINGS²⁸

383
384 Pre-meeting preparation is critical for achieving a productive discussion or exchange of
385 information at the product development and pre-submission meetings for complex products that
386 may be submitted in an ANDA. Preparing the meeting package should help the prospective
387 ANDA applicant focus on describing its principal areas of interest. The meeting package should

²⁷ FDA publishes new and revised product-specific guidances describing the Agency's current recommendations for demonstrating bioequivalence and certain other approval requirements. Please check for the availability of new and revised product-specific guidances in the *Federal Register* and on the FDA website at the following address: <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/ucm075207.htm>.

²⁸ In general, the subsections below do not apply to the mid-review-cycle meeting for complex product ANDAs. As stated in this guidance, FDA will schedule and prepare the agenda for the mid-review-cycle meeting for any complex product ANDA for which there was a product development or pre-submission meeting.

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388 provide information relevant to the discussion topics and enable FDA to prepare adequately for
389 the meeting.

390

A. Timing of Submission

392

393 The meeting package for both a product development and a pre-submission meeting for a
394 complex product should be submitted to OGD so that it is received concurrent with the meeting
395 request.

396

B. Where and How Many Copies of Meeting Packages To Send

398

399 Both the product development and pre-submission meeting packages should be sent
400 electronically to GenericDrugs@fda.hhs.gov with the meeting request. It is not necessary to
401 submit any paper copies of the meeting package.

402

C. Meeting Package Content

404

405 The meeting package should provide information relevant to the product, development stage, and
406 meeting type requested, in addition to any supplementary information needed to develop
407 responses to issues raised by the prospective ANDA applicant or FDA. The meeting package
408 should contain sufficient detail to meet the intended meeting objectives.

409

410 To facilitate FDA review, the meeting package content should be organized according to the
411 proposed agenda. The meeting package should be a sequentially paginated document (individual
412 sections can be numbered separately, as long as there is an overall pagination covering the whole
413 submission) with a table of contents, appropriate indices, appendices, cross-references, and tabs
414 differentiating sections. Meeting packages generally should include the following information:

415

416 1. Pre-assigned ANDA number.

417

418 2. Established name.

419

420 3. Chemical structure.

421

422 4. RLD and application number.

423

424 5. Proposed indication(s).

425

426 6. Dosage form, route of administration, and dosing regimen (frequency and duration).

427

428 7. A background section that includes the following:

429

a. A brief history of the development program.

430

b. The status of product development.

431

432 8. A brief statement summarizing the purpose of the meeting.

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- 434 9. A proposed agenda, including estimated times needed for discussing each agenda item.
435
- 436 10. A list of questions for discussion, grouped by discipline, as applicable, with each question
437 clearly numbered (e.g., 1, 2, 3 without subquestions). For each question, there should be
438 a brief explanation of the context and purpose of the question and any supporting
439 rationale or data, as applicable. The prospective ANDA applicant should consider the
440 duration of the proposed meeting when determining the proposed questions. The package
441 should be organized such that following a summary list of all questions, each question is
442 followed by the corresponding supporting justification, rationale, or data as applicable,
443 followed by the next question.
444
- 445 11. Data to support discussion organized by discipline and question. The level of detail
446 should be appropriate to the meeting type requested and the product development stage
447 (e.g., if an approach or alternative approach is proposed for establishing equivalence,
448 sufficient rationale together with at least preliminary data should be provided).
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IX. PRE-MEETINGS AND COMMUNICATIONS WITH REQUESTERS FOR PRODUCT DEVELOPMENT AND PRE-SUBMISSION MEETINGS²⁹

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453
454 Before the product development or pre-submission meeting for a complex product, FDA holds
455 internal meetings to discuss meeting packages and gain internal alignment on the preliminary
456 responses to a prospective ANDA applicant's questions. For a product development meeting, if
457 FDA is not providing a written response to the prospective ANDA applicant, FDA intends to
458 provide preliminary written comments to the prospective ANDA applicant's point of contact 5
459 calendar days before the meeting.³⁰ If FDA determines it is appropriate to provide preliminary
460 written comments before a pre-submission meeting, any such comments will be sent by email to
461 the prospective ANDA applicant's designated point of contact identified in the original meeting
462 request 5 calendar days before the meeting.³¹
463

464 Communications before the meeting between prospective ANDA applicants and FDA, including
465 preliminary written comments, can serve as a foundation for discussion or as the final meeting
466 responses. Nevertheless, preliminary written comments should not be construed as final unless
467 there is agreement between the prospective ANDA applicant and FDA that additional discussion
468 is not necessary for any question (i.e., when the meeting is canceled because the prospective
469 ANDA applicant is satisfied with FDA's preliminary responses), or the prospective ANDA
470 applicant and FDA agree a particular question is considered resolved, allowing extra time for
471 discussion of other questions during the meeting. Preliminary responses communicated by FDA
472 should not generate the submission of new questions, and new questions will not be entertained
473 at the meeting.
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²⁹ In general, preliminary responses will not be provided in advance of a mid-review-cycle meeting, as FDA sets the agenda for this meeting.

³⁰ GDUFA II Commitment Letter at 16.

³¹ Id. at 17.

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476 **X. PROCEDURES FOR CONDUCT OF MEETINGS**

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478 **A. Introductions and Agenda**

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480 Product development and pre-submission meetings for complex products will be chaired by an
481 FDA staff member, generally the ORS director or designee, and will begin with introductions³²
482 and a statement of the agenda. In general, the meeting participants will discuss the questions
483 posed and the data provided by the prospective ANDA applicant to assist its complex product
484 development program.

485

486 The RPM assigned to the ANDA will chair the mid-review-cycle meeting. The agenda will be
487 provided by FDA and, as explained in section III.C, will generally consist of a status update and
488 possible deficiencies identified by a discipline reviewer and/or review team at the conclusion of
489 the discipline review or will provide for a discussion of deficiencies that have been
490 communicated to the prospective ANDA applicant before the meeting.

491

492 **B. End of Meeting Summary**

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494 Before the end of the meeting, FDA attendees and the prospective ANDA applicant or ANDA
495 applicant attendees should summarize the important discussion points, agreements, clarifications,
496 and action items. Generally, the prospective ANDA applicant or ANDA applicant will be asked
497 to present the summary to ensure that there is mutual understanding of meeting outcomes and
498 action items. FDA staff can add or further clarify any important points not covered in the
499 summary, and these items can be added to the meeting minutes. The summary can be done at the
500 end of the meeting or after the discussion of each question.

501

502 **C. Presentations**

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504 Presentations by prospective ANDA applicants or ANDA applicants are not generally needed
505 because the information necessary for review and discussion should be part of the meeting
506 package. If a prospective ANDA applicant or ANDA applicant plans to make a presentation, the
507 presentation should be discussed ahead of time with the FDA point of contact to determine
508 whether a presentation is warranted and ensure that FDA has the presentation materials ahead of
509 the meeting if possible. All presentations should be kept brief to maximize the time available for
510 discussion.

511

512 The length of the meeting will not be increased to accommodate a presentation. If a presentation
513 contains more than a small amount of content distinct from clarifications or explanations of
514 previous data, or data that were not included in the original meeting package submitted to FDA
515 for review, FDA staff may not be able to provide comments on the new data.

516

517 FDA does not expect that the applicant attendees of the mid-review-cycle meeting will provide
518 any presentations.

³² In general, FDA attendees may include, as applicable, additional staff from CDER's OGD, Office of Pharmaceutical Quality, Office of Surveillance and Epidemiology, and Office of New Drugs. Center for Devices and Radiological Health staff may also attend if the complex product has device component.

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XI. DOCUMENTATION AND MEETING MINUTES

Documentation of meeting outcomes, agreements and disagreements, issues for further discussion, and action items is critical to ensuring that this information is preserved for meeting attendees and for future reference. FDA minutes are the official record of the meeting. FDA will issue the official, finalized minutes to the prospective ANDA applicant within 30 days of the product development or pre-submission meeting.³³ FDA intends to issue minutes to the mid-review-cycle meeting within 30 days of the meeting.

XII. RESOLUTION OF DISPUTE ABOUT MEETING MINUTES

On occasion, there may be disputes regarding the accuracy and sufficiency of the minutes of a product development or pre-submission meeting. A prospective ANDA applicant or ANDA applicant requesting additional clarification of the meeting minutes issued by FDA should contact the assigned FDA point of contact for advice. This process addresses issues with the meeting minutes only. If a prospective ANDA applicant needs to discuss additional issues that were not addressed at the product development or pre-submission meeting, the prospective ANDA applicant should submit a controlled correspondence or a new meeting request. If an ANDA applicant needs to discuss additional issues that were not addressed at the mid-review-cycle meeting, the ANDA applicant should contact the RPM. FDA recommends that the prospective ANDA applicant or ANDA applicant submit its concerns about the meeting minutes in writing to FDA within 10 calendar days of receipt of the meeting minutes.

If, after following up as described above, there are still significant differences in the prospective ANDA applicant's or ANDA applicant's and FDA's understanding of the content of the official meeting minutes, the prospective ANDA applicant or ANDA applicant should notify FDA in writing with respect to specific disagreements. The prospective ANDA applicant or ANDA applicant should submit the correspondence to its application or, if there is no application, submit a letter to the division director of the responsible division, with a copy to the FDA point of contact describing the concern.

The prospective ANDA applicant's or ANDA applicant's concerns will be taken under consideration by the review division and the office director if the office director was present at the meeting. If the minutes are determined to accurately and sufficiently reflect the meeting discussion, the point of contact will convey this decision to the prospective ANDA applicant or ANDA applicant and the minutes will stand as the official documentation of the meeting. If, after discussions with the requester, FDA deems it necessary to change the official minutes, the changes will be documented in an addendum to the official minutes. The addendum will also document any continued requester objections.

³³ GDUFA II Commitment Letter at 16-17.

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APPENDIX:

SUMMARY OF SCOPE AND CRITERIA FOR MEETINGS FOR COMPLEX PRODUCTS UNDER GDUFA II

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Meeting Type	Purpose/Scope	Criteria	Additional Considerations
Product Development	(a) Development of a complex product for which FDA has not issued product-specific guidance	<ul style="list-style-type: none"> Meets the purpose/scope Prospective ANDA applicant submits a complete meeting package Controlled correspondence response would not adequately address the prospective applicant’s questions Product development meeting would significantly improve ANDA review efficiency 	<ul style="list-style-type: none"> Goal may be met by conducting a meeting or providing a meaningful written response
	(b) Alternative equivalence evaluation for a complex product for which FDA has issued a product-specific guidance	<ul style="list-style-type: none"> Meets the purpose/scope Prospective ANDA applicant submits a complete meeting package Controlled correspondence response would not adequately address the prospective applicant’s questions Product development meeting would significantly improve ANDA review efficiency 	<ul style="list-style-type: none"> Goal may be met by conducting a meeting or providing a meaningful written response
	(c) Complex product development issues other than those described in (a) and (b) above	<ul style="list-style-type: none"> Meets the purpose/scope Prospective ANDA applicant submits a complete meeting package Controlled correspondence response would not adequately address the prospective applicant’s questions Product development meeting would significantly improve ANDA review efficiency 	<ul style="list-style-type: none"> Granting of meeting is dependent on available resources Goal may be met by conducting a meeting or providing a meaningful written response
Pre-Submission	Opportunity for prospective ANDA applicants to discuss and explain the format and content of the ANDA to be submitted	<ul style="list-style-type: none"> FDA will generally grant a pre-submission meeting request for prospective ANDA applicants that had a product development meeting or received a written response FDA may grant a pre-submission meeting to a prospective ANDA applicant of a complex product that did not have a product development meeting if, in FDA’s judgment, the pre-submission meeting would improve review efficiency 	<ul style="list-style-type: none"> Prospective ANDA applicant that had a product development meeting or received a written response is not obligated to request a pre-submission meeting

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Mid-Review-Cycle	Opportunity for FDA to discuss issues identified during review with the applicant	<ul style="list-style-type: none">• Held only during the first review cycle with ANDA applicants that have participated in a prior product development or pre-submission meeting	<ul style="list-style-type: none">• Mid-review-cycle meeting will be scheduled by FDA; FDA will provide agenda• ANDA applicant that had product development or pre-submission meeting is not obligated to attend (i.e., may decline) mid-review-cycle meeting
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