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FOOD AND DRUG ADMINISTRATION
CENTER FOR DRUG EVALUATION AND RESEARCH

JOINT MEETING OF THE DRUG SAFETY AND RISK
MANAGEMENT AND ANESTHETIC AND ANALGESIC
DRUG PRODUCTS ADVISORY COMMITTEES

Open Session

Monday, March 13, 2017
9:16 a.m. to 5:14 p.m.

Tommy Douglas Conference Center
10000 New Hampshire Avenue
Silver Spring, Maryland

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1 P R O C E E D I N G S

2 (9:16 a.m.)

3 **Call to Order**

4 **Introduction of Committee**

5 DR. WINTERSTEIN: Good morning, everyone.

6 I would first like to remind everyone to
7 please silence your cell phones, smartphones, and
8 any other devices, if you have not already done so.

9 I would also like to identify the FDA press
10 contact, Sarah Peddicord. There she is, waving.

11 If you are present, please stand. She just
12 did.

13 My name is Almut Winterstein. I'm the
14 chairperson of the Drug Safety and Risk Management
15 Advisory Committee, and I will be chairing this
16 meeting.

17 I will now call the joint meeting of the
18 Drug Safety and Risk Management Advisory Committee
19 and the Anesthetic and Analgesic Drug Products
20 Advisory Committee to order.

21 We will start by going around the table and
22 introduce ourselves. Let's start down on my right.

1 DR. MENDELSON: Hi. I am Dr. John
2 Mendelson. I am an internist and clinical
3 pharmacologist from San Francisco, and my most
4 relevant job role for today is I am a senior
5 research scientist at the Friends Research
6 Institute, also medical director for methadone
7 programs, BAART programs.

8 Thank you very much.

9 DR. HERRING: Good morning. I am Joe
10 Herring. I am the industry representative to the
11 AADPAC committee.

12 DR. ACRI: Hi. I am Jane Acri. I am chief
13 of medication discovery and toxicology at the
14 National Institute on Drug Abuse.

15 DR. GHANY: Hi. I am Marc Ghany. I am an
16 investigator at the liver diseases branch at the
17 National Institute of Diabetes, Digestive, and
18 Kidney Diseases, NIH.

19 DR. WISH: Good morning. I am Eric Wish. I
20 am director of CSAR. That is the Center for
21 Substance Abuse Research at the University of
22 Maryland College Park, just down the road from

1 here.

2 DR. WOODS: I am Jim Woods, Department of
3 Pharmacology, University of Texas San Antonio.

4 DR. SCHISTERMAN: Good morning. I am
5 Enrique Schisterman. I am chief of epidemiology
6 branch at the NICHD, NIH.

7 MS. ROBOTTI: Hello. I am Suzanne Robotti.
8 I am the consumer rep on DSaRM, and I am the
9 founder of MedShadow and the executive director of
10 DES Action U.S.A.

11 DR. PORTER: Hi. I am Laura Porter, and I
12 am with the Colon Cancer Alliance. I am the
13 patient representative.

14 DR. HIGGINS: Jennifer Higgins. I'm the
15 AADPAC consumer representative.

16 DR. CRAIG: David Craig. I am a clinical
17 pharmacist specialist at Moffitt Cancer Center in
18 Tampa, Florida.

19 DR. McCANN: Mary Ellen McCann. I work at
20 Children's Hospital in Boston as a pediatric
21 anesthesiologist, and I am an associate professor
22 at Harvard.

1 DR. RUHA: I am Michelle Ruha. I am a
2 medical toxicology physician the University of
3 Arizona College of Medicine.

4 DR. SETOGUCHI: Soko Setoguchi, internist
5 and a pharmacoepidemiologist at Rutgers University.

6 DR. ZACHAROFF: Hi. I am Kevin Zacharoff.
7 My expertise is in anesthesiology and pain
8 medicine, and I am a faculty and clinical
9 instructor and member at the State University of
10 New York Stony Brook School of Medicine.

11 DR. BROWN: Rae Brown. I'm a pediatric
12 anesthesiologist at the University of Kentucky
13 Medical Center and professor of anesthesiology in
14 pediatrics at University of Kentucky.

15 DR. WINTERSTEIN: Almut Winterstein. I'm a
16 professor and chair in pharmaceutical outcomes and
17 policy at the University of Florida.

18 LCDR BEGANSKY: Stephanie Begansky. I'm the
19 designated federal officer for today's meeting.

20 DR. BATEMAN: Brian Bateman. I'm an
21 associate professor of anesthesia at the
22 Massachusetts General Hospital and Harvard Medical

1 School.

2 DR. WAHOLAK: Terri Waholak. I'm a
3 pharmacist by training. My PhD is in outcomes, and
4 my specialty is in quality and safety. I am at the
5 University of Arizona.

6 DR. GERHARD: Tobias Gerhard,
7 pharmacoepidemiologist at Rutgers University.

8 DR. GUPTA: Dr. Anita Gupta, vice chair,
9 associate professor of anesthesiology and pain
10 medicine at Drexel University College of Medicine.

11 DR. TYLER: Linda Tyler. I'm the chief
12 pharmacy officer at University of Utah hospitals
13 and clinics and associate dean at the College of
14 Pharmacy.

15 DR. EMALA: Charles Emala. I'm a professor
16 of anesthesiology, vice chair for research in the
17 Department of Anesthesiology at Columbia
18 University.

19 DR. LITMAN: Good morning. I am Ron Litman.
20 I am a pediatric anesthesiology at the Children's
21 Hospital of Philadelphia and the University of
22 Pennsylvania, and I am the medical director of the

1 Institute for Safe Medication Practice.

2 DR. SHOBNEN: I'm Abby Shoben. I'm an
3 associate professor of biostatistics at the Ohio
4 State University.

5 DR. BILKER: Warren Bilker, professor of
6 biostatistics, University of Pennsylvania.

7 DR. CICCARONE: Dan Ciccarone, professor of
8 family and community medicine, University of
9 California San Francisco. My expertise is in
10 public health aspects of heroin and opioid abuse.

11 DR. LO RE: Vincent Lo Re. I'm in the
12 Division of Infectious Diseases in the Center for
13 Clinical Epidemiology and Biostatistics at the
14 University of Pennsylvania.

15 DR. CALDERON: Good morning. I am Silvia
16 Calderon, pharmacologist, controlled substance
17 staff, CDER.

18 DR. McANINCH: Hi. I am Jana McAninch. I
19 am a medical officer and epidemiologist in the
20 Office of Surveillance and Epidemiology.

21 DR. STAFFA: Good morning. I am Judy
22 Staffa. I am the associate director for public

1 health initiatives in the Office of Surveillance
2 and Epidemiology.

3 DR. FIELDS: Hi. I'm Ellen Fields, deputy
4 director in the Division of Anesthesia, Analgesia,
5 and Addiction Products.

6 DR. HERTZ: Sharon Hertz, division director,
7 same review division in CDER.

8 DR. WINTERSTEIN: For topics such as those
9 being discussed at today's meeting, there are often
10 a variety of opinions, such of which are quite
11 strongly held. Our goal is that today's meeting
12 will be a fair and open forum for discussion of
13 these issues and that individuals can express their
14 views without interruption.

15 Thus, as a gentle reminder, individuals will
16 be allowed to speak only into the record and only
17 if recognized by the chairperson. We look forward
18 to a productive meeting.

19 In the spirit of the Federal Advisory
20 Committee Act and the Government in the Sunshine
21 Act, we ask that the advisory committee members
22 take care that their conversations about the topic

1 at hand take place in the open forum of the
2 meeting.

3 We are aware that members of the media are
4 anxious to speak with the FDA about these
5 proceedings. However, FDA will refrain from
6 discussing the details of this meeting with the
7 media until it's conclusion.

8 Also, the committee is reminded to please
9 refrain from discussing the meeting topic during
10 breaks or lunch. Thank you.

11 Now I will pass it to Lieutenant Commander
12 Stephanie Begansky who will read the Conflict of
13 Interest Statement.

14 **Conflict of Interest Statement**

15 LCDR BEGANSKY: Good morning, everyone. The
16 Food and Drug Administration is convening today's
17 joint meeting of the Drug Safety and Risk
18 Management Advisory Committee and the Anesthetic
19 and Analgesic Drug Products Advisory Committee
20 under the authority of the Federal Advisory
21 Committee Act of 1972.

22 With the exception of the industry

1 representative, all members and temporary voting
2 members of these committees are special government
3 employees or regular federal employees from other
4 agencies and are subject to federal conflict of
5 interest laws and regulations.

6 The following information on the status of
7 the committees' compliance with federal ethics and
8 conflict of interest laws, covered by but not
9 limited to those found at 18 U.S.C. Section 208, is
10 being provided to participants in today's meeting
11 and to the public.

12 FDA has determined that members and
13 temporary voting members of these committees are in
14 compliance with federal ethics and conflict of
15 interest laws. Under 18 U.S.C. Section 208,
16 Congress has authorized FDA to grant waivers to
17 special government employees and regular federal
18 employees who have potential financial conflicts
19 when it is determined that the agency's need for a
20 special government employee's services outweighs
21 his or her potential financial conflict of interest
22 or when the interest of a regular federal employee

1 is not so substantial as to be deemed likely to
2 affect the integrity of the services which the
3 government may expect from the employee.

4 Related to the discussions of today's closed
5 session, members and temporary voting members of
6 these committees have been screened for potential
7 financial conflicts of interest of their own as
8 well as those imputed to them, including those of
9 their spouses or minor children and, for purposes
10 of 18 U.S.C. Section 208, their employers. These
11 interests may include investments; consulting;
12 expert witness testimony; contracts/grants/CRADAs;
13 teaching/speaking/writing; patents and royalties;
14 and primary employment.

15 Today's agenda involves the discussion of
16 safety issues for new drug application 201655,
17 Opana ER tablets, by Endo Pharmaceuticals with the
18 indication of management of pain severe enough to
19 require daily, around-the-clock, long-term opioid
20 treatment and for which alternative treatment
21 options are inadequate.

22 The product is an approved extended-release

1 formulation intended to have abuse-deterrent
2 properties based on its physiochemical properties.
3 However, this information is not currently
4 reflected in product labeling.

5 The committees will be asked to discuss pre
6 and postmarketing data about the abuse of Opana ER
7 and the overall risk-benefit of this product. The
8 committees will also discuss abuse of generic
9 oxymorphone ER and oxymorphone immediate-release
10 products.

11 This is a particular matters meeting during
12 which specific matters related to Opana ER,
13 oxymorphone hydrochloride ER, and oxymorphone
14 hydrochloride IR products will be discussed.

15 Based on the agenda for today's meeting and
16 all financial interests reported by the committee
17 members and temporary voting members, no conflict
18 of interest waivers have been issued in connection
19 with this meeting.

20 To ensure transparency, we encourage all
21 standing committee members and temporary voting
22 members to disclose any public statements that they

1 have made concerning the product at issue.

2 With respect to FDA's invited industry
3 representative, we would like to disclose that
4 Dr. Joseph Herring is participating in this meeting
5 as a nonvoting industry representative acting on
6 behalf of regulated industry. His role at this
7 meeting is to represent industry in general and not
8 any particular company. Dr. Herring is employed by
9 Merck & Company.

10 We would like to remind members and
11 temporary voting members that if the discussions
12 involve any other products or firms not already on
13 the agenda for which an FDA participant has
14 personal or imputed financial interest, the
15 participants need to exclude themselves from such
16 involvement, and their exclusion will be noted for
17 the record.

18 FDA encourages all other participants to
19 advise the committees of any financial
20 relationships that they may have with the firms at
21 issue. Thank you.

22 DR. WINTERSTEIN: We will now proceed with

1 the FDA's opening remarks from Dr. Judy Staffa.

2 **FDA Introductory Remarks**

3 DR. STAFFA: Good morning. On behalf of the
4 large multidisciplinary FDA review team represented
5 here today, I would like to welcome you all to this
6 joint meeting of the Drug Safety and Risk
7 Management and Anesthetic and Analgesic Drug
8 Products Advisory Committees.

9 I would like to thank all the committee
10 members for taking the time to review all the
11 materials we sent to you and to come here for these
12 two days to discuss this very important public
13 health issue, particularly in light of the
14 challenging weather conditions we're likely to face
15 later. I would also like to thank Endo
16 Pharmaceuticals for providing the information we
17 requested to support this meeting and for their
18 participation.

19 In my role in CDER's Office of Surveillance
20 and Epidemiology, I oversee all opioid-related
21 activities in our office, which includes the
22 planning of this two-day meeting to discuss safety

1 issues relating to reformulated Opana ER.

2 These safety issues include a potentially
3 fatal bleeding disorder resembling thrombotic
4 thrombocytopenic purpura, or TTP, and an
5 unprecedented outbreak of human immunodeficiency
6 virus, or HIV, in rural Indiana county that
7 appeared to be associated with a shift from
8 intranasal to intravenous abuse of Opana ER.

9 Although we recognize the apparent regional
10 specificity of these outbreaks and regional
11 differences in abuse patterns more generally, the
12 postmarketing experience with this product is
13 nonetheless concerning to us, as it suggests that
14 even well-intentioned efforts to deter abuse may
15 have unintended consequences.

16 Throughout the day today, you will hear from
17 multiple speakers who will provide information on
18 these safety issues using relevant data from
19 multiple disciplines. Each data stream, from the
20 in vitro extraction studies in human abuse
21 liability studies to the local outbreak
22 investigations and spontaneous reports, to the

1 large epidemiologic studies, has its own unique set
2 of limitations, which makes forming definitive
3 conclusions challenging.

4 But uncertainty is a concept we will deal
5 with routinely as regulators and in drug safety and
6 in general. We rarely have all the data we would
7 like, but we must use what we have to make the best
8 regulatory decisions possible. Our job is to look
9 at these data critically and find the consistencies
10 amidst the limitations, erring on the side of
11 patient safety and the public health.

12 The questions we bring to you for discussion
13 over these two days are challenging, but we look
14 forward to the many insights you will provide to us
15 along with your best recommendations. Thank you
16 again for your time and your support of our
17 mission.

18 DR. WINTERSTEIN: Thank you, Dr. Staffa.

19 We will now begin with industry
20 presentations from Endo Pharmaceuticals.

21 **Industry Presentation - Harris Rotman**

22 DR. ROTMAN: Good morning. I'm Harris

1 Rotman, vice president, regulatory affairs at Endo
2 Pharmaceuticals. We would like to thank the
3 advisory committee members and the FDA for inviting
4 us to present at this meeting.

5 Opana ER is an extended-release formulation
6 of oxymorphone hydrochloride. The reason we are
7 here today is to discuss the place of Opana ER in
8 today's environment, considering the risks of abuse
9 with all opioids.

10 To provide some definitions, I want to
11 discuss the different forms of Opana ER that we
12 will be talking about today. Opana ER was
13 originally approved in 2006. We will refer to this
14 product as original Opana ER, which is no longer
15 available on the market. This reformulation of
16 Opana ER was approved in 2011 without
17 abuse-deterrent labeling. We will refer to this
18 product as reformulated Opana ER. Reformulated
19 Opana ER is the currently available product on the
20 market, and we are not currently seeking
21 abuse-deterrent labeling.

22 We will present data that supports the role

1 of Opana ER as an important treatment option for
2 patients based on a decade of experience, which
3 reinforces the need for an extended-release
4 oxymorphone analgesic in the armamentarium of
5 opioid therapies for the management of pain severe
6 enough to require daily, around-the-clock, long-
7 term opioid treatment and for which alternative
8 treatment options are inadequate.

9 Opioids are an important option for treating
10 chronic cancer and non-cancer pain that negatively
11 affects quality of life and productivity, but
12 opioid therapy for the treatment of pain is not one
13 size fits all. Opana ER is one of the important
14 opioid options for physicians to customize therapy
15 to the patient's specific needs.

16 We will also present data on unintended use,
17 often called abuse. These data are sourced from
18 epidemiology studies to understand the effect of
19 reformulated Opana ER on real-world outcomes. The
20 epidemiology studies are also known as category 4
21 studies within the context defined in the 2013
22 draft FDA guidance for opioid abuse-deterrent

1 formulations that was finalized in 2015.

2 This meeting has been convened to discuss
3 the challenges inherent with evaluating abuse
4 epidemiology data. As you will see, these data are
5 often conflicting and make it difficult to reach
6 definitive conclusions on the interpretation of
7 cause and effect.

8 Our category 4 studies are observational in
9 nature and incorporated FDA recommendations. Each
10 is a pre/post design using a baseline period of
11 January 2009 through December 2011 during which
12 original Opana ER was on the market. This is
13 highlighted in blue. The post-reformulation period
14 occurred from July 2013 through June 2016 as
15 highlighted in yellow. The period in between is
16 the transition period.

17 The FDA recommended that because of the high
18 degree of instability of the market during that
19 time, it would not be possible to understand the
20 effect of the reformulation and therefore should
21 not be included in the formal data analyses.

22 Endo believes the totality of the evidence

1 demonstrates a favorable benefit-risk profile in
2 the intended population. Coincident with the
3 introduction of reformulated Opana ER, intranasal
4 abuse was lower. IV abuse initially increased in
5 Tennessee but has stabilized and was stable or
6 decreasing in other states.

7 It is important to point out that this is
8 the first time that product-specific results from
9 completed opioid abuse epidemiology studies will be
10 presented to this committee. Abuse data come from
11 real-world settings against the backdrop of the
12 constantly changing landscape of available opioid
13 formulations. Most importantly, Endo supports
14 improving data collection methodology so that new
15 studies can continue to provide even more robust
16 and meaningful results.

17 Next, I will briefly describe our rationale
18 for developing a reformulated tablet. The data
19 from early abuse experience with original Opana ER
20 show that intranasal abuse was most prevalent
21 because of the ability to manipulate it into a
22 powder with minimal effort.

1 Opana ER was therefore reformulated with the
2 dual intent of maintaining the extended-release
3 properties of the original formulation but also
4 making the tablet so hard that it resisted
5 crushing. The key inert ingredient is polyethylene
6 oxide called PEO for short. Opana ER is made by a
7 process that applies heat to the product mixture as
8 it is being manufactured, resulting in a very hard
9 tablet that resists crushing with extended-release
10 characteristics.

11 In addition, PEO has the property of gelling
12 in aqueous solutions, limiting the ability to form
13 a simple aqueous solution of the active ingredient.
14 PEO has been used to provide abuse-deterrent
15 properties to three approved extended-release
16 opioid products, OxyContin, Arymo ER, and
17 Hysingla ER.

18 Let's review the timeline for reformulated
19 Opana ER. Endo first submitted the NDA in 2010,
20 well prior to the availability of FDA guidance on
21 conduct of category 1, 2, and 3 studies. In fact,
22 FDA and industry were all still learning how to

1 evaluate abuse-deterrent formulations at that time.

2 The FDA did not grant ADF labeling at that
3 time, so reformulated Opana ER was approved by the
4 FDA without inclusion of the available abuse-
5 deterrent study results. Endo submitted a
6 supplemental NDA in 2013 to obtain ADF labeling.
7 However, the FDA requested a study looking at the
8 abuse potential by the intranasal route as part of
9 their complete response letter.

10 Endo submitted the requested intranasal
11 PK/PD abuse study along with interim two-year
12 category 4 studies in 2016 requesting ADF labeling,
13 but there was missing information in our two-year
14 category 4 data. Endo subsequently withdrew the
15 submission in anticipation of the three-year
16 epidemiology data becoming available in late 2016.

17 Endo completed category 1 through 3 studies
18 requested by the FDA. As per FDA guidance for ADF
19 submissions, category 1 through 3 studies are
20 intended to be hypothesis generating with positive
21 data suggesting that abuse deterrence would be
22 expected to occur when looking at real-world

1 category 4 data.

2 Since reformulated Opana ER was available on
3 the market and could be monitored, Endo voluntarily
4 initiated three-year category 4 studies. These
5 category 4 epidemiology studies were intended to
6 provide real-world evidence demonstrating whether
7 or not deterrence did occur with reformulated
8 Opana ER. However, the actual results are
9 influenced by the market evolution.

10 There are two major events that confound our
11 ability to interpret the epidemiology data: the
12 introduction of an abuse-deterrent formulation of
13 OxyContin while original Opana ER was on the market
14 and the launch of generic oxymorphone products
15 immediately before and after the introduction of
16 our reformulated product.

17 Now, let me show you the timing of the two
18 confounding issues. In August 2010, OxyContin was
19 introduced into the market with an abuse-deterrent
20 formulation. After the introduction of OxyContin
21 ADF, we saw an increase in Opana ER abuse during
22 2010 and 2011.

1 Secondly, low-dose strengths of generic
2 extended-release oxymorphone became available in
3 July 2011 prior to the availability of reformulated
4 Opana ER, and additional generic tablet strengths
5 became available in early 2013. These generics
6 were approved as bioequivalent to the original
7 non-PEO formulation of Opana ER and are easy to
8 crush.

9 Endo discontinued the low-dose strengths of
10 older non-PEO Opana ER in March 2011 and the
11 remaining strengths of the original Opana ER in
12 May 2012. Note that generic extended-release
13 oxymorphone versions that were easier to manipulate
14 were available at the same time as reformulated
15 Opana ER.

16 Our goals today are shown here. First, we
17 will detail the benefit and safety of Opana ER in
18 the intended population of patients with chronic
19 pain. We will demonstrate that oxymorphone has
20 distinguishing characteristics that make it an
21 important choice for patients with chronic pain and
22 should remain available to prescribers as a choice.

1 Second, all opioids, including oxymorphone
2 products, are abused. Our interpretation of the
3 category 4 epidemiology data suggests that abuse
4 patterns changed prior to and following the
5 introduction of reformulated Opana ER. The
6 cause-effect cannot be determined. However, taking
7 into account all data, the overall benefit-risk
8 profile of Opana ER remains consistent.

9 Let's review the remaining agenda. First,
10 Dr. Perry Fine, a professor of anesthesiology at
11 the University of Utah, will present the benefit of
12 Opana ER in the intended population of chronic pain
13 patients and the high unmet need for different
14 opioids to treat chronic pain.

15 Next, I will present the results from our
16 category 1 through 3 studies that support the
17 hypothesis that reformulated Opana ER lowers the
18 risk of abuse.

19 Then Dr. Neil Shusterman will provide a
20 detailed review of the category 4 abuse
21 epidemiology data from NAVIPPRO and RADARS. In
22 addition, he will address two key issues raised by

1 FDA, which the panel will be tasked with discussing
2 today, TTP and HIV.

3 Dr. Alec Walker, former chair of the
4 department of epidemiology at the Harvard School of
5 Public Health, will then discuss epidemiology
6 principles and how they apply to the observational
7 data.

8 Finally, Dr. Rick Dart, director of the
9 Rocky Mountain Poison and Drug Center and executive
10 director of the RADARS system, will put the
11 epidemiology data into context.

12 Then I will return to the podium to address
13 your questions.

14 We are also joined today by additional
15 experts. All external experts have been
16 compensated for their time and travel expenses.

17 Now I would like to invite Dr. Fine to the
18 lectern.

19 **Industry Presentation - Perry Fine**

20 DR. FINE: Good morning. My name is Perry
21 Fine, and I truly appreciate the opportunity to
22 meet with you at this crucial joint committee

1 meeting, the substance of which is emblematic of
2 the extraordinary challenges we face in balancing
3 the needs of pain patients against the risks of
4 prescription drug abuse.

5 In the throes of the current opioid abuse
6 epidemic, it is difficult but absolutely necessary
7 to harken back to the circumstances that motivated
8 the changes we have witnessed over the last few
9 decades. My entry into the healthcare world
10 45 years ago was met with the overwhelming and
11 pervasive suffering I witnessed on cancer wards,
12 neuro and rehab units, and postoperative wards.

13 From my early patient care experiences, it
14 was clear that poorly relieved pain and the misery
15 it caused were striking. Those experiences
16 projected me on to my chosen career path. So I
17 trained to become a board certified
18 anesthesiologist, a pain medicine specialist, and a
19 hospice and palliative medicine subspecialist.

20 At the University of Utah, we treat by
21 referral the most difficult cases in the
22 intermountain west. I have been treating complex

1 chronic pain patients safely now and effectively
2 for more than 30 years. Without the several
3 options among the opioids we now have, including
4 oxymorphone, we would not be nearly as successful
5 as we are able to be.

6 Let me proceed by explaining why this is and
7 how important it is to retain this drug within the
8 current pain management pharmacopeia. In the next
9 few minutes, I'll review the following essential
10 points: first, that severe and intractable pain is
11 a major public health problem and that opioid
12 therapy may be needed in selected patients to
13 affect positive therapeutic outcomes, and the
14 responses to opioids are highly variable due to
15 first, the variability in drug metabolism among
16 diverse clinical populations, that there are
17 potential drug-drug interactions, and that there is
18 receptor polymorphism.

19 Therefore, a wide variety of opioids are
20 needed, including oxymorphone, to optimize
21 outcomes. And since all medicine is driven by
22 clinical context, let's start with the magnitude of

1 the chronic pain problem as detailed in the recent
2 Institute of Medicine and National Pain Strategy
3 reports.

4 Intractable pain is a high impact and
5 potentially life-threatening condition affecting
6 millions of Americans. Some of it is due to
7 obvious somatic or neurological tissue injury or
8 disease, and other persistent pain syndromes are
9 more enigmatic, including central pain disorders
10 and many of the commonly categorized neuropathic
11 pain conditions. Regardless, unresolved moderate
12 to severe pain has serious affects ranging from
13 decreased productivity to depression and even
14 suicide.

15 As such, treating physicians have an
16 obligation to prevent and manage the most severe
17 adverse consequences of intractable pain while
18 mitigating treatment risks. Safe effective pain
19 management requires comprehensive assessment and
20 integrated care. An important part of this is
21 differentiating those who are genuinely seeking
22 pain relief from those merely seeking drugs for

1 other purposes.

2 Here you see examples of contemporary
3 treatment modalities we use concurrently with
4 pharmacotherapy such as lifestyle changes and
5 psychological support. But many patients do not
6 obtain satisfactory outcomes with conservative,
7 that is, nonopioid therapies alone.

8 Prospective studies and clinical experience
9 have taught that long-term opioid therapy when
10 properly prescribed and monitored can be effective
11 in restoring functionality and quality of life.

12 In our practice at the University of Utah,
13 we have been treating cancer and non-cancer
14 patients for more than three decades without
15 appreciable morbidity and no known opioid-related
16 mortality. We attribute this low fatality rate to
17 good clinical practices that follow state and
18 national treatment guidelines. This includes the
19 necessary practice of opioid rotation, that is,
20 switching patients from one opioid to another when
21 other opioids are not effective in making a
22 positive therapeutic impact.

1 Our experience mirrors that of the
2 literature citations reporting an average range of
3 3 to 4 opioid switches before optimal pain control
4 may be obtained. Practically speaking then, a
5 one-size-fits-all approach is a failing formula.
6 Every patient's individual circumstances need to be
7 assessed, and plans of care require tailoring to
8 match social, cognitive, psychological, medical,
9 and even spiritual circumstances and values.

10 Pertinent to today's discussion is the
11 pharmacokinetic and pharmacodynamic variability of
12 opioid effects most likely due to pharmacogenetic
13 differences among patients. New opioid
14 polymorphism and differential opioid sensitivity,
15 as proven in the laboratory, now helps explain what
16 we observe in the clinic. I witness this with
17 every patient I treat, justifying the need for the
18 multiple opioid moieties that we now have on
19 formulary. This is akin to the need to such a wide
20 range of anticonvulsants for effective management
21 of epilepsy.

22 Although we lack randomized clinical trials

1 that prospectively evaluate genetics and other
2 predictive variables in pain medicine, we have
3 ample experiential evidence that reinforces the
4 importance of individualizing care as best we can,
5 including matching drug characteristics and effects
6 to patient characteristics and responses.

7 I'm optimistic that over time, translating
8 the burgeoning science of pharmacogenetics to the
9 bedside will lead to better initial and ongoing
10 matching of drug to patient for greater
11 predictability of responses.

12 The essence of personalized medicine is that
13 people are not the same. Patients have different
14 metabolisms, and they take medications with various
15 interacting metabolic pathways. Clinical factors
16 influence drug effects, and genetic backgrounds
17 differentially impact drug sensitivity.

18 Drugs are not the same, either. Efficacy
19 for mu receptor subtypes vary from drug to drug and
20 from subtype to subtype, and because biased
21 signaling varies from the drug to drug and receptor
22 subtype to subtype, we need a wide range of options

1 to make sure that we can provide an effective
2 alternative for each and every patient.

3 Oxymorphone has a unique metabolic profile
4 among opioid analgesics. It is not a substrate for
5 cytochrome P450 based metabolism, the common
6 metabolic pathway for the vast majority of
7 therapeutic drugs. Since the most complex pain
8 syndromes require more than a single drug for pain
9 control and regaining functional capacities,
10 oxymorphone provides a useful alternative when an
11 opioid is indicated because there's less potential
12 for harmful drug-drug interactions.

13 While this remains an empirical clinical
14 observation, certainly in my practice, oxymorphone
15 greatly reduces concerns about these drug-drug
16 interactions. And again, it bears repeating, the
17 receptor polymorphism is well established in opioid
18 pharmacology with a solid foundation of
19 experimental data strongly supporting clinical
20 observations of highly variable inter-individual
21 responses.

22 Now that we have described how highly

1 variable responses of pain patients are to
2 different mu opioid agonists, it follows that we
3 need multiple agents and formulations for
4 clinicians to prescribe when opioids are indicated.
5 Insufficient alternatives limit options limiting
6 effectiveness and driving clinical failure. Opioid
7 rotation or switching is the accepted process used
8 to optimized therapeutic effectiveness to minimize
9 adverse effects and manage through tolerance to
10 limit dose escalation.

11 Let me give you an example of one of my
12 patients who is representative of tens of thousands
13 of patients who currently rely on extended-release
14 oxymorphone for effective pain control.

15 This is a recent case from my practice
16 involving a previously healthy, professional,
17 middle-aged woman forced into early retirement due
18 to severe neuropathic facial pain, a particularly
19 difficult to manage, highly debilitating, and often
20 devastating pain syndrome.

21 She was referred to me expressing suicidal
22 ideation, feeling robbed of her life, desperate for

1 pain relief, uninterrupted sleep, and to eat
2 normally. By the time I saw her, she had been
3 treated with a multitude of non-opioid and opioid
4 therapies with only modest benefit due to the
5 dose-limiting adverse events when combined with
6 other neuropathic pain drugs, which she required to
7 manage both her pain and the deleterious physical,
8 affective, and social consequences of it.

9 In the prior year, she had been hospitalized
10 four times. So I started with prescribing
11 immediate-release oxymorphone to avoid the
12 likelihood of drug-drug interactions for
13 medications that affect the CYP2D6 or 3A4 pathway.
14 As a result of this, she has now been able to
15 tolerate co-administration of paroxetine and
16 carbamazepine, leading to effective palliation of
17 all severe debilitating symptoms.

18 Conversion to Opana ER has allowed a
19 twice-daily medication regimen that has evened out
20 pain relief throughout both day and night, and
21 importantly, it has been easy for her to coordinate
22 with other medication use, leading to improved

1 adherence and reducing risks.

2 A year later, she has not required emergency
3 room care or hospitalization, and she has not
4 required any subsequent non-self-directed
5 psychological supportive care. She's been able to
6 resume a normal diet and to travel for family
7 events.

8 With this, I would like to leave you with a
9 hard-earned lesson from the trenches. As
10 clinicians caring for patients with debilitating
11 pain, we have no risk-free solutions. The progress
12 we have made in relieving excruciating and
13 intractable pain over the last several decades is
14 largely due to cumulative clinical experience of
15 how to use opioids more effectively and the
16 expanded formulary of opioids we now have to
17 prescribe.

18 Expert clinicians have been feeling their
19 way through the variability of patients' needs and
20 have developed ways of practicing that are only
21 recently beginning to enjoy the support of basic
22 science. The science doesn't so much drive the

1 practice, but practice has been driving the
2 science, revealing the wisdom inherent in clinical
3 approaches.

4 We need to balance effective management of
5 chronic pain when opioids are used as intended
6 against the potential problems associated with
7 opioid abuse. However, until such time that there
8 is a class of drugs as efficacious and versatile as
9 the opioids, clinicians need to learn how to select
10 patients for opioid therapy when indicated and
11 manage them as safely and effectively as possible
12 while doing what we can to safeguard the public
13 health.

14 Thank you. And I would now like to invite
15 Dr. Harris Rotman back to the podium to discuss the
16 category 1, 2, and 3 data for Opana ER.

17 **Industry Presentation - Harris Rotman**

18 DR. ROTMAN: Thank you. Dr. Fine.

19 Now turning to the results from our
20 category 1 through 3 studies, category 1 positive
21 study data suggests that abuse deterrence would be
22 expected to occur when looking at real-world

1 category 4 data. We conducted extensive category 1
2 in vitro manipulation studies to demonstrate that
3 reformulated Opana ER resists crushing and
4 reduction in particle size and that gelling in the
5 presence of aqueous solutions limits extraction.
6 These in vitro studies also demonstrated that
7 reformulated Opana ER is superior to generic
8 non-ADF oxymorphone and is comparable to OxyContin
9 controlled release.

10 I first will discuss the key results from
11 our manipulation studies for reformulated Opana ER
12 versus the generic non-ADF oxymorphone comparators.
13 Let's look first at our particle size analysis.

14 Reformulated Opana ER was proven to be
15 resistant to reduction in particle size compared to
16 generic non-ADF oxymorphone. Presented here are
17 the distribution of particle sizes following
18 manipulation with three tools. Particle size
19 distribution charts for tool A and tool M only show
20 results for manipulation of the generic product.
21 Manipulation Opana ER using both these tools does
22 not result in particles.

1 When looking at more specialized
2 manipulation techniques like tool N, reformulated
3 Opana ER resisted manipulation better than the
4 generic product, resulting in larger particle sizes
5 as shown by the blue bars. In fact, the majority
6 of the particles were greater than the largest
7 sieve size used.

8 The results are consistent with the intended
9 effect of using crush-resistant PEO technology. In
10 contrast, the non-ADF oxymorphone ER product was
11 easily crushable to powder less than
12 0.5 millimeters.

13 Looking now at the dissolution rate over
14 time to evaluate simulated ingestion, both generic
15 products, non-ADF oxymorphone ER, readily convert
16 to immediate release when manipulated. As shown in
17 this figure, dissolution testing of generic
18 oxymorphone ER, products manipulated with tool A
19 and tool B, produce a very fast release of drug in
20 30 minutes. Tool A and tool B had little to no
21 effect on reformulated Opana ER. Therefore, the
22 dissolution results are similar to that of an

1 intact tablet.

2 Turning now to extraction, reformulated
3 Opana ER was found to have a much lower extraction
4 rate when compared to generic oxymorphone following
5 manipulation and extraction in 30 milliliters of
6 solvent A. As you can see, the rate of extraction
7 for generic products was about 80 percent in only
8 15 minutes. In contrast, reformulated Opana ER
9 maintained extended-release properties.

10 Now, to discuss small volume extractions,
11 reformulated Opana ER had lower percent extraction
12 than generic oxymorphone using tool B where
13 products were tested using the same conditions.
14 Reformulated Opana ER gelled more and thus was
15 harder to syringe.

16 As shown in the table, the generic products
17 yielded twice as much active after extraction.
18 Tool A was only used on generic products as it does
19 not generate particles for reformulated Opana ER.
20 Tool V was not needed for generic products as they
21 are readily crushed with tool A and B in seconds.
22 For crush-resistant reformulated Opana ER, extra

1 time and effort were required for manipulation.

2 We also compared reformulated Opana ER
3 against OxyContin ADF because it also uses PEO, and
4 there would be an expectation for comparable
5 category 1 results. First looking at particle
6 size, reformulated Opana ER and OxyContin ADF both
7 using PEO resist particle size reduction. The most
8 destructive tool for Opana ER was found to be
9 tool B.

10 In this slide, we show a comparison of
11 particle size results for reformulated Opana ER and
12 OxyContin ADF using tool B. Following
13 manipulation, both Opana ER and OxyContin ADF
14 demonstrated similar resistance to particle size
15 reduction.

16 Dissolution testing confirms Opana ER and
17 OxyContin ADF perform similarly in vitro. We
18 evaluated dissolution testing at 30 minutes
19 following manipulation of both reformulated
20 Opana ER and OxyContin using various tools. Intact
21 tablets were used as a control.

22 The dissolution results presented here show

1 that both behave similarly when manipulated with
2 the same tools. These data reinforce the
3 consistency of PEO formulations to resist reduction
4 in particle size.

5 Turning now to our extraction studies, both
6 reformulated Opana ER and OxyContin ADF were very
7 similar when exposed to five different solvents
8 following manipulation. Reformulated Opana ER and
9 OxyContin ADF maintained their extended-release
10 properties showing a gradual release of the API.
11 The extraction rate was higher at 6 hours with
12 consistent relative differences.

13 Finally, we evaluated syringeability and
14 extractability following manipulation with 3 tools.
15 As both products are resistant to crushing, extra
16 time and effort were required. The small volume
17 extraction results demonstrate that reformulated
18 Opana ER is similar to OxyContin ADF.

19 Results from our category 1 tests support
20 that reformulated Opana ER is resistant to both
21 physical and chemical manipulations compared to the
22 non-ADF generic oxymorphone ER products. In

1 addition, both reformulated Opana ER and OxyContin
2 ADF demonstrate similar physical and chemical
3 properties against physical manipulation and
4 chemical extraction.

5 As commonly seen with PEO products, both
6 require a higher degree of effort, time, tools, and
7 experience to crush or manipulate the products when
8 compared to non-crush-resistant formulations.

9 Now let's move on to the FDA-requested
10 intranasal category 2 and 3 study. Our category 2
11 and 3 abuse potential study known as study 114
12 evaluated the pharmacokinetics and abuse potential
13 pharmacodynamics of manipulated reformulated
14 Opana ER compared to oxymorphone powder when
15 administered intranasally.

16 These data showed that reformulated Opana ER
17 retained extended-release characteristics even
18 after manipulation and that drug liking was
19 significantly reduced with inhalation of
20 reformulated Opana ER compared to inhalation of
21 oxymorphone powder.

22 Now let's turn to the study design. The

1 study was a randomized double-blind, placebo-
2 controlled crossover design. Study participants
3 were drug experienced, non-dependent recreational
4 opioid users. Subjects first underwent a
5 qualification phase to confirm that they could
6 discriminate between active drug and placebo.

7 Subjects then entered into the 4-period
8 treatment phase. In each period, subjects received
9 a randomly assigned single intranasal dose. Each
10 period was separated by a 4-day washout period.
11 Each subject received reformulated Opana ER
12 7.5 milligrams that was manipulated using tool V,
13 placebo to match the manipulated reformulated
14 Opana ER, oxymorphone powder 7.5 milligrams, or
15 placebo to match the oxymorphone powder.

16 Let's first look at the pharmacokinetics.
17 Presented here are the mean plasma concentration
18 levels over 8 hours for the oxymorphone powder. As
19 expected for a non-abuse-deterrent form, intranasal
20 administration of oxymorphone powder demonstrates
21 an immediate-release pharmacokinetic profile.

22 In comparison, we see that manipulated

1 Opana ER administered intranasally has a lower Cmax
2 and later Tmax than oxymorphone powder. This
3 profile supports the expectation that abuse-
4 deterrent properties of reformulated Opana ER are
5 retained even after manipulation.

6 The category 3 pharmacodynamic assessments
7 were subjective patient-reported measures of drug
8 effects. The prespecified primary endpoint was
9 Emax, following intranasal administration for the
10 visual analog scale that measured drug liking in
11 the moment. The primary comparison was to
12 oxymorphone powder. Other subjective scales were
13 included with "take drug again" being an important
14 one.

15 Presented here are the drug-liking results
16 on the Y-axis. Note that drug liking is measured
17 on a bipolar scale where 50 indicates neither
18 liking nor disliking and 100 indicates strong
19 liking.

20 When looking at the primary pharmacodynamic
21 endpoint results from study 114, we see a
22 significantly lower drug liking effect for

1 manipulated reformulated Opana ER when administered
2 intranasally, shown in blue, compared to
3 oxymorphone powder, shown in light orange. This
4 primary comparison was statistically significant.

5 All results were consistent with the
6 pharmacokinetics seen. For example, we see that
7 mean liking scores for the 2 placebos, shown in
8 pink and light blue, remain at approximately 50,
9 meaning no change in liking.

10 When looking at "take drug again" for the
11 4 doses, we see a statistically significant
12 reduction in "take drug again" for manipulated
13 Opana ER when compared to oxymorphone powder.

14 To summarize our category 2 and 3 findings,
15 the results support the conclusion that
16 reformulated Opana ER administered intranasally
17 results in lower Cmax and delayed Tmax compared to
18 oxymorphone powder. This translates into
19 significantly lower drug liking effects when
20 compared to oxymorphone powder and a reduced desire
21 to take the drug again.

22 Opana ER met the prespecified endpoints in

1 the intranasal study.

2 Thank you. Dr. Shusterman will now present
3 a detailed review of the category 4 abuse
4 epidemiology data from NAVIPPRO and RADARS.

5 **Industry Presentation - Neil Shusterman**

6 DR. SHUSTERMAN: Thank you, Dr. Rotman.

7 I am Dr. Neil Shusterman, chief medical
8 officer of Endo Pharmaceuticals. I will now
9 present the results of our postmarketing
10 epidemiologic studies, which compare estimates for
11 measures of abuse for reformulated Opana ER to
12 estimates for original Opana ER and to certain
13 other comparator opioids.

14 The evaluation of opioid abuse comes from
15 three studies. First, the NAVIPPRO data are based
16 on information from patients admitted to substance
17 abuse treatment. As part of the intake process,
18 patients are asked about the drugs they have abused
19 over the past 30 days.

20 Second, the RADARS poison center data are
21 based on calls to poison center hotlines across the
22 country from or about individuals experiencing an

1 adverse reaction from exposure to a substance or a
2 drug overdose. These two datasets were
3 prespecified as our primary epidemiology studies.

4 Supporting these primary studies, we also
5 conducted a third study based on drug diversion
6 data reported by law enforcement that is collected
7 by another RADARS tool. I will present the
8 NAVIPPRO data first.

9 The NAVIPPRO study is a cross-sectional
10 observational postmarket study of individuals who
11 abuse drugs. The data come from NAVIPPRO's
12 proprietary source, the Addiction Severity Index
13 Multimedia Version or ASI-MV. They're collected
14 from computerized structured interviews of patients
15 entering addiction treatment.

16 Importantly, the interview includes images
17 of virtually of all drugs of abuse such that
18 individuals register their use of a substance by
19 looking at its visual representation.

20 Over the study period, more than 459,000
21 ASI-MV assessments were collected from over 1,000
22 treatment sites in 40 states. From this set of

1 assessments, there were about 5,000 mentions of
2 abuse of either original or reformulated Opana ER.

3 Prevalences were calculated using two
4 denominators, a population denominator per 100 ASI-
5 MV assessments and a denominator presumed to
6 represent drug availability per 10,000 tablets
7 dispensed.

8 The two primary objectives were to compare
9 the prevalence of abuse of reformulated Opana ER by
10 alternate routes of administration to the historic
11 control, original Opana ER, and to the concurrent
12 control, generic oxymorphone ER.

13 What is an alternate route of
14 administration? It is any route of administration
15 other than swallowing the tablet whole. However,
16 in this dataset, it is functionally a combined
17 endpoint of intranasal or intravenous abuse.

18 After looking at alternate routes of
19 administration, it was prespecified that the
20 components of intranasal and intravenous abuse
21 would be looked at individually.

22 NAVIPPRO has some limitations. First, this

1 is a convenience sample. The ASI-MV was designed
2 to facilitate the intake process at addiction
3 treatment centers. As a by-product of that, the
4 data are available in a HIPAA-compliant anonymized
5 manner for research purposes.

6 Second, no direct abuse-related outcomes
7 such as overdose, withdrawal, or death are
8 monitored by this system. An endorsement is a
9 mention of use of a drug during the past 30 days.

10 Third, the sampling is based on a site
11 selection of this proprietary software system. It
12 is non-random, and the recorded prevalence of abuse
13 can vary extensively from site to site depending on
14 the profile of patients served.

15 Also, the system is not nationally
16 representative because it is a subscription
17 service. Representation is greater in some regions
18 than others and is entirely absent in certain
19 states.

20 Fourth, sampling can change over time as
21 some centers drop out and other centers drop in.
22 Essentially, each look represents the collection of

1 centers contributing data over that period of time.

2 Finally, since responses are self-reported,
3 they are subject to recall bias, and response
4 accuracy and honesty cannot be verified.

5 The analysis I will show include all
6 NAVIPPRO sites, which is the prespecified primary
7 analytic dataset. The fixed-sites analysis,
8 covered by the FDA in their briefing book, was a
9 prespecified sensitivity analysis of a smaller set
10 of sites that provided data in every quarter of the
11 pre period and the post period. Importantly, the
12 pattern of results observed was similar between the
13 fixed-sites and the all-sites analyses.

14 Now let's take a look at the data. First,
15 we are showing the historical control by the
16 population denominator. The mean prevalence for
17 original Opana ER during the three-year
18 pre-reformulation period is shown in striped bars
19 and for reformulated Opana ER during the three-year
20 post-reformulation period in solid bars.

21 For the primary objective of abuse by
22 alternate routes, the mean prevalence was higher in

1 the post period, 0.89, compared to the pre period,
2 0.73 per 100 ASI-MV assessments.

3 When looking by specific route of
4 administration, the prevalence of intranasal abuse
5 was lower during the post period compared to the
6 pre period. However, when looking at intravenous
7 abuse, we see the prevalence was higher during the
8 post period compared to the pre period.

9 The same comparisons are now shown for the
10 availability denominator for 10,000 tablets
11 dispensed, and the pattern is similar. For abuse
12 by alternate routes, the mean prevalence was higher
13 in the post period compared to the pre period.

14 When looking at specific routes, the prevalence of
15 intranasal abuse was lower during the post period
16 compared to the pre period. When looking at
17 intravenous abuse, the prevalence was higher during
18 the post period compared to the pre period.

19 Now let's move on to the second control,
20 concurrent generic oxymorphone ER first by the
21 population denominator. Here, the mean prevalence
22 for reformulated Opana ER during the three-year

1 post period is shown in solid blue bars and for
2 generic oxymorphone ER during the same time period
3 in the orange bars.

4 For the primary objective of abuse by
5 alternate routes, the mean prevalence during the
6 post period is higher for generic oxymorphone ER,
7 1.59, compared to reformulated Opana ER, 0.89, per
8 100 ASI-MVs.

9 When looking at the specific routes, the
10 prevalence of intranasal abuse is higher for
11 generic oxymorphone ER than for reformulated
12 Opana ER. When looking at the intravenous
13 prevalence, the means are practically the same.

14 The same comparisons are now shown for the
15 availability denominator. A similar pattern is
16 seen as for the population denominator. For abuse
17 by alternate routes during the post period, the
18 mean prevalence is higher for generic oxymorphone
19 ER compared to reformulated Opana ER.

20 When looking at the specific routes, the
21 prevalence of intranasal abuse is again higher for
22 generic oxymorphone than for reformulated Opana ER.

1 When looking at the intravenous abuse prevalence,
2 the mean for generic oxymorphone ER is higher than
3 for Opana ER.

4 Now, while Endo was receiving quarterly
5 surveillance reports in real-time, NAVIPPRO
6 informed us that a continually increasing
7 proportion of Opana ER cases was coming from
8 Tennessee. Because of this potential
9 disproportionate representation by a single state,
10 we prespecified an analysis of Tennessee separate
11 from all other states when writing the epidemiology
12 protocol. After the study period closed, we
13 reviewed the distribution of information from
14 individual states reporting Opana ER cases.

15 The single state of Tennessee accounted for
16 75 percent of all Opana ER abuse reports during the
17 post period. To put this in perspective, Tennessee
18 contributes 2 percent to the population of the
19 United States.

20 To see if there was anything different about
21 the results in the two regions, we will now show
22 the NAVIPPRO results for all states except

1 Tennessee separately from those for Tennessee.

2 Presented here are the prevalences of abuse
3 by route of administration for all states except
4 Tennessee per 100 ASI-MVs. Here, we have expressed
5 the data using line graphs as a function of time
6 because it's important to understand the temporal
7 pattern. This was not a static situation.

8 Abuse for alternate routes is shown as the
9 top blue line and increased over the entire pre
10 period, reaching its highest level after the
11 reformulation of OxyContin. It was being driven
12 primarily by intranasal abuse, shown in green.
13 Importantly, intravenous abuse of original
14 Opana ER, shown as the orange line, although low
15 during the first 18 months of the pre period,
16 doubled in the last 18 months.

17 In the post period, abuse by alternate
18 routes shown in blue was lower and was principally
19 driven by the lower level of intranasal abuse,
20 shown in green. Importantly, intravenous abuse,
21 shown in orange, was not higher in the post period
22 compared to the level seen in 2011. This means

1 that reformulated Opana ER did not increase the
2 intravenous abuse above that rate observed with
3 original Opana immediately prior to reformulation.

4 Now, highlighted here is the Y-axis ranging
5 from 0 to 2. In order to be able to show the
6 results from Tennessee on the same axis as all
7 other states, it is necessary to expand the
8 vertical scale by 12 and a half fold.

9 Presented here are the exact same data from
10 the previous slide for all states other than
11 Tennessee. Notice that the Y-axis values now range
12 from 0 to 25, and the non-Tennessee data basically
13 hug the horizontal axis.

14 Presented here in dashes lines with the same
15 color scheme are the prevalences of abuse for
16 Tennessee only. In the pre period, the prevalence
17 of abuse by alternate routes in Tennessee driven by
18 intranasal abuse, shown in the green line, was
19 increasing to levels much higher than that for the
20 rest of the United States.

21 Notice that the peak point of abuse for
22 alternate routes of administration for Tennessee,

1 20.6, is 20 times higher than that for all other
2 states at 0.9. Importantly, similar to other
3 states, intravenous abuse, shown in the orange
4 line, was also increasing during 2011.

5 Now looking at the three-year post period,
6 abuse by alternate routes, in blue, was lower, and
7 intranasal abuse, in green, was lower, too. Given
8 the greater magnitude of abuse in Tennessee, these
9 drops are heartening. However, intravenous abuse
10 was higher compared to 2011, yet it appears that a
11 moderating downward trend is observed in the most
12 recent quarters.

13 The marked differences in prevalences of
14 abuse in Tennessee compared to all other states
15 make NAVIPPRO nationwide figures uninterpretable as
16 a measure of national trends.

17 What do we understand about Tennessee?
18 First, the tendency towards greater abuse has been
19 documented in the NAVIPPRO system as far back as
20 2008 prior to any significant data for abuse for
21 Opana ER. Second, the uncommonly high intravenous
22 abuse rate in Tennessee is not specific for Opana

1 ER but is evident for many opioids. Even before
2 the reformulation of Opana ER, intravenous abuse
3 was high in Tennessee.

4 This panel shows the intravenous abuse
5 prevalence in Tennessee for 5 different opioids
6 monitored by the NAVIPPRO system during the pre
7 period before the reformulation of Opana ER.
8 Original Opana ER is on the left. Intravenous
9 abuse rates for oxycodone IR, morphine ER, and
10 OxyContin were all higher than for Opana ER.

11 The contrast between Tennessee and all other
12 states is even more evident when data for
13 intravenous abuse outside of Tennessee, shown in
14 blue, are displayed next to the Tennessee data for
15 the same time period. There is clearly an
16 intravenous abuse issue in Tennessee that goes
17 beyond Opana ER and predates the introduction of
18 reformulated Opana ER.

19 Here, we see the prevalences of intravenous
20 abuse during the post period. Reformulated
21 Opana ER is on the left, but notice that
22 intravenous abuse prevalences for generic

1 oxymorphone ER, oxycodone IR, and morphine ER are
2 all high during this time. And now, in blue, I
3 have again added the intravenous abuse rates for
4 all other states.

5 The first thing to note is the intravenous
6 abuse prevalence for any drug is far lower outside
7 of Tennessee than in that state. Even at these
8 lower levels, several drugs, including
9 oxycodone IR, morphine ER, and OxyContin, are
10 injected at a relatively high rate.

11 So what might the NAVIPPRO data be telling
12 us about Tennessee? It is possible that the
13 population of individuals treated for addiction in
14 Tennessee may be different than in other states or
15 the sample may have changed over time. The use of
16 inpatient treatment was higher in Tennessee
17 compared to other states before the Opana ER
18 reformulation but increased even more after the
19 reformulation to almost 90 percent of subjects
20 compared to about 40 percent elsewhere.

21 Similarly, the percentage of subjects coming
22 into addiction treatment with a history of

1 prescription opioid intravenous use increased after
2 reformulation across the country but was highest in
3 Tennessee at 81 percent.

4 These demographic differences suggest that
5 Tennessee individuals who abuse drugs in the
6 NAVIPPRO system might be a more severe group of
7 opioid abusers with more intravenous experience
8 than those in other states. Alternatively, the
9 population studied may have changed over time.

10 It is clear from the NAVIPPRO data that
11 abuse patterns are constantly changing as the abuse
12 environment evolves. The NAVIPPRO data demonstrate
13 that abuse of Opana ER principally by the
14 intranasal route but also by the intravenous route
15 was increasing during the pre period, especially
16 after the introduction of reformulated OxyContin.

17 In the post period, even though abuse by
18 alternate routes appeared to increase nationwide,
19 the effect of Tennessee warrants that the two
20 regions be looked at separately. Within Tennessee,
21 intravenous abuse was higher during the post period
22 even at the same time that abuse by alternate

1 routes and intranasal abuse was lower compared to
2 the pre period. But intravenous abuse was high for
3 other opioids during both time periods and not
4 specific for Opana ER.

5 In states outside of Tennessee, abuse by
6 alternate routes and intranasal abuse was lower in
7 the post period compared to the pre period, and
8 intravenous abuse was at the same level seen with
9 the original formulation in 2011.

10 Now, let's look at our other epidemiologic
11 data. The second epidemiological study focuses on
12 the RADARS poison center program. The RADARS
13 poison center program gathers data from U.S. poison
14 centers, covering more than 90 percent of the U.S.
15 population in 48 states.

16 This high degree of coverage makes these
17 data nationally representative of such calls. As
18 prespecified, the 43 centers continually reporting
19 data during the study period are included as the
20 primary analysis set.

21 Each poison center obtains information from
22 callers who are seeking advice regarding toxic

1 exposures, including exposures to prescription
2 opioids. The data are collected across the country
3 in a standard fashion and entered into an
4 electronic health record. The intake process
5 involves asking specific questions in order to
6 accurately identify the toxic exposure. In
7 addition, medical outcomes, including death, are
8 captured in this process.

9 In total, poison centers receive over
10 2.3 million exposure calls per year. Incident-
11 based data for the three-year post-reformulation
12 period will be compared to the three-year pre
13 period. Data adjusted for population will be shown
14 and supplemented with tablet denominated data.

15 Four primary objectives were prespecified
16 for this study. Essentially, determine if rates of
17 Opana ER mentions by intentional abuse resulting in
18 major medical outcome or death through non-oral
19 routes of administration or resulting in overdose
20 were lower after reformulation compared to the pre
21 period.

22 There are some limitations to poison center

1 data worth noting. Poison center calls collect
2 data on spontaneous reports, which are subject to
3 reporting bias. Not all persons exposed to a
4 prescription opioid who experience an adverse
5 effect will call a poison center.

6 The call intake process attempts to identify
7 the exact nature of the toxic exposure through
8 characteristics of the pills or capsules. When a
9 positive ID of the exact brand or generic is not
10 possible, the data are coded as "not otherwise
11 specified." Such data are not included in the
12 analyses shown here.

13 Now let's review the results. This slide
14 shows the increased rate of intentional abuse
15 events during the pre period. The dotted line to
16 the far left represents the time from January 2009
17 to September 2010.

18 In August 2010, reformulated OxyContin was
19 launched. Just like the NAVIPPRO data showed,
20 there was a further increase in abuse exposures of
21 Opana ER after the reformulation of OxyContin as
22 shown by the dotted line a little to the right.

1 The highest rate of measured abuse of Opana
2 ER occurred in the fourth quarter of 2011. During
3 the three-year post period, shown in the solid
4 line, the rate of intentional abuse events was
5 lower than during the pre period at the end of 2010
6 and all of 2011.

7 This lower rate of intentional abuse
8 exposures remains stable throughout the three-year
9 post period. The same pattern is seen here when
10 the intentional abuse mentions are presented as a
11 ratio of events to the number of tablets dispensed
12 each quarter. A similar pattern was observed for
13 these events, which include both intentional and
14 nonintentional exposures with both denominators.

15 When looking at death and major medical
16 outcomes, those events considered to be life-
17 threatening or potentially disabling, we again saw
18 an increasing rate throughout the pre period,
19 particularly after the reformulation of OxyContin.
20 However, during the post period, the rate of death
21 and major medical outcomes was lower than during
22 the peak. This lower rate of outcomes remains

1 stable throughout the three-year post period.

2 Again, similar patterns are seen when
3 looking at the rate of death and major medical
4 outcomes, when assessing results by the ratio of
5 events to tablets dispensed.

6 Since 2010, RADARS has been capturing the
7 route of administration for toxic exposures. When
8 looking at the rate of intentional exposures via
9 the non-oral route, the data show the same pattern
10 as for the other endpoints, an increase during the
11 pre period followed by a lower rate during the post
12 period. Again, the pattern remains consistent when
13 looking at the ratio of events to dosing units
14 dispensed.

15 Since the non-oral route consists of
16 intranasal and intravenous abuse primarily, let's
17 look at those routes of abuse individually. Here
18 we have the rate of intentional abuse mentions by
19 the intranasal route. Intranasal abuse of Opana ER
20 increased in the pre period and then was lower in
21 the post period, similar to results for overall
22 abuse.

1 Here, we are showing the data for
2 intravenous abuse by the population denominator.
3 During the pre period, the rate for Opana ER, the
4 blue dotted line, increased after reformulation of
5 OxyContin. In the post period, intravenous abuse
6 rates remained stable at approximately the same
7 rate as that at the end of 2011.

8 Now let's look at the results with the
9 tablets dispensed denominator. As with the
10 population denominator, the rates for intravenous
11 abuse became higher by the end of the pre period.
12 After reformulation, there is initially an increase
13 followed by a stable to decreasing trend during the
14 most recent years.

15 When we look at the mathematical change of
16 the rate in the post period, we find that the
17 numerator has stayed the same but the number of
18 dosing units dispensed has decreased. In other
19 words, there are not more cases of Opana ER
20 injection reported to poison centers. The rate is
21 driven by a decrease in the number of dosage units
22 sold for Opana ER.

1 This is depicted here by looking at total
2 doses dispensed during the pre period, in the
3 dotted line, and in the post period, in the solid
4 line. When we divide a smaller number in the
5 denominator into the same number of events in the
6 numerator, the ratio goes up, and in fact, that is
7 just what has occurred.

8 Here, we have the actual counts of poison
9 center intentional intravenous abuse cases. The
10 number of intravenous cases increased to about 3 to
11 6 per quarter before reformulation of Opana ER and
12 has remained in that range since then.

13 In summary, the RADARS poison center data
14 show that abuse of Opana ER increased during the
15 pre period, particularly after the introduction of
16 reformulated OxyContin. However, coincident with
17 the introduction of reformulated Opana ER, rates of
18 intentional abuse, death, and major medical
19 outcomes, non-oral abuse, and overdose were lower
20 during the post period.

21 Let's finish up with a look at our third
22 epidemiology study, which uses data from the RADARS

1 drug diversion program. This study is a supported
2 epidemiologic study examining differences in rates
3 of diversion mentions before and coincident with
4 the introduction of reformulated Opana ER. The
5 rates we are presenting are per 100,000 population.

6 The RADARS system collects reports from law
7 enforcement and regulatory authorities of
8 prescription drugs found outside of controlled
9 distribution channels. The types of events include
10 drug buys, pharmacy thefts, home robberies where
11 drugs are stolen, drugs recovered during traffic
12 stop searches, and doctor shopping events. The
13 sample comes from 110 law enforcement agencies in
14 45 states.

15 The number of diversion cases of the drug
16 sold in the illegal market may reflect the
17 desirability of the drug among opioid abusers, and
18 declines in diversion offer supportive data for
19 less desirability. However, since oxymorphone data
20 were only captured starting in 2011, data from the
21 full baseline period are not available.

22 The drug diversion program also has

1 limitations. The investigators are not randomly
2 drawn from a pool of all possible drug diversion
3 officers. Jurisdictions volunteer to participate
4 in the program. Furthermore, investigations may
5 vary from one quarter to the next, and these data
6 are unable to distinguish or predict the specific
7 route of abuse.

8 Now let's look at these results. During the
9 period of 2011, drug diversion investigations of
10 Opana ER were increasing, consistent with the abuse
11 data from the poison center program and from
12 NAVIPPRO. In the post period, the rate of drug
13 diversion events was lower and has remained lower
14 over that time period.

15 In summary, the lower level of drug
16 diversion investigations after the introduction of
17 reformulated Opana ER suggests that the
18 desirability of the formulation may have dropped.

19 Now let me summarize our conclusions from
20 all three postmarketing epidemiologic studies. All
21 three studies show that abuse of original Opana ER
22 was increasing from 2009 to 2011, especially after

1 the reformulation of OxyContin.

2 Coincident with the introduction of a
3 reformulated version of Opana ER, several
4 observations were made in the post period compared
5 to the pre period. Prevalence and rates of abuse
6 by the intranasal route were lower. Intravenous
7 abuse increased in Tennessee where such abuse was
8 already highly prevalent, but this was not observed
9 in other states. Additionally, drug diversion
10 reports were lower.

11 The consistency of these findings across
12 multiple data sources reinforces the conclusion
13 that intravenous abuse rates of reformulated
14 Opana ER remain stable at levels observed with
15 original Opana ER in 2011.

16 Now I'd like to switch to postmarketing
17 pharmacovigilance for a couple of minutes and
18 discuss two events that were reported following the
19 introduction of reformulated Opana ER. These two
20 issues were specifically mentioned in the
21 discussion topics posed to the panel by the FDA.

22 The first was receipt of reports of

1 thrombotic thrombocytopenic purpura from a
2 nephrologist in northeast Tennessee in August 2012.
3 These were associated with IV abuse of reformulated
4 Opana ER tablets.

5 Endo took a number of actions in response to
6 these serious reports. As soon as Endo was
7 notified of these cases, we promptly informed the
8 FDA and discussed the findings with both federal
9 and state officials.

10 We met with our sales representatives in the
11 area to ensure they were properly informing
12 physicians of the risks of improper use of the
13 tablets among their patients and reiterated our
14 policy about notifying headquarters about
15 potentially suspicious healthcare providers.

16 We met with local anti-drug organizations
17 and law enforcement. We directed law enforcement
18 to liaise with the National Association of Drug
19 Diversion Investigators for assistance on training
20 and drug take-back programs. And we have remained
21 in touch with local healthcare providers who have
22 been treating those patients with TTP.

1 Shown here are the cases of TTP associated
2 with Opana ER by month of onset. There are a total
3 of 65 reports, primarily from Tennessee, the
4 majority of which occurred in 2012 and 2013. Since
5 then, there has been a drop in the number of cases
6 reported, and no new cases have been received by
7 Endo since June 2016. And that was a literature
8 report that likely occurred sometime earlier. It
9 appears that the prevalence of reports has dropped.

10 The single major difference between
11 reformulated and original Opana ER was the use of
12 polyethylene oxide, PEO. This is a common inactive
13 ingredient used in extended-release oral
14 medications and listed in FDA's database of
15 inactive ingredients. However, it has never been
16 studied or cleared for administration by any other
17 route.

18 In fact, studies by an interested researcher
19 at FDA's Center for Biologics Evaluation and
20 Research in collaboration with Endo demonstrated a
21 potential link between IV administration of PEO in
22 animals with some of the findings shown in humans.

1 Subsequently, similar cases of TTP have been
2 submitted to the FDA and published with IV abuse of
3 reformulated OxyContin, which also contains PEO.
4 Thus, given the experimental evidence and the
5 reports with another PEO-containing medication,
6 this is likely to be a risk for IV abuse of oral
7 preparations containing PEO.

8 The second event was the public health
9 emergency declared in March 2015 in Scott County, a
10 rural community in southeast Indiana. An outbreak
11 of HIV had occurred, primarily being spread by
12 needle sharing among a group of abusers of IV
13 drugs.

14 Various state and federal agencies,
15 including CDC and the Indiana State Department of
16 Health, intervened and were able to contain the HIV
17 outbreak principally through widespread screening
18 of contacts, instituting a needle exchange program,
19 and initiating proper antiretroviral treatment for
20 HIV positive individuals.

21 Oxymorphone ER, both brand and generic, were
22 the most prevalent drugs, although heroin,

1 methamphetamine, cocaine, and oxycodone were also
2 documented as being used intravenously during this
3 outbreak.

4 Overall, extensive use of IV drugs where
5 needles and other paraphernalia were shared by a
6 large group of individuals was the primary cause of
7 the outbreak, not the individual medications.

8 Both the occurrence of TTP and HIV are
9 serious consequences of intravenous drug abuse.
10 While we believe the epidemiology data are not
11 predictive of a growing trend in IV abuse, we take
12 this situation seriously. As a result, Endo has
13 begun activities to better understand the unique
14 abuse situation in local communities and to make a
15 difference in those areas.

16 First, Endo is committed to conducting an
17 ethnographic study to understand patterns of abuse
18 and the reasons behind them. We are piloting this
19 first in northeast Tennessee where high rates of IV
20 abuse have been documented for a long time.

21 Second, Endo has committed to at least a
22 three-year program focused on targeted

1 interventions in problematic areas as shown here.
2 The goals of these interventions are to intervene
3 in youth before abuse begins, to support care in
4 local treatment centers, to raise awareness and
5 outreach, and to assist local law enforcement in
6 their efforts to target the source of drugs.

7 In addition, we will continue to monitor the
8 NAVIPPRO and RADARS systems as long as Opana ER is
9 on the market.

10 Thank you. Now I would like to turn the
11 presentation over to Dr. Alec Walker.

12 **Industry Presentation - Alexander Walker**

13 DR. WALKER: Thank you, Dr. Shusterman.

14 I appreciate the opportunity to address the
15 committee. My name is Alec Walker. I am an
16 epidemiologist who has spent his career studying
17 the safety of medical products and procedures. I
18 was previously chair of the Department of
19 Epidemiology at Harvard. I am now a principal in
20 WHISCON, a firm that specializes in drug safety.

21 I have been asked to speak to you today
22 about how an epidemiologist would approach the

1 NAVIPPRO and RADARS data in interpreting the safety
2 of opioid formulations designed to have abuse-
3 deterrent properties. I will confine myself to
4 points that I think should be part of the
5 discussion.

6 In public health, decisions need to be made
7 in a timely fashion often before there are enough
8 data. The available information may be approximate
9 or even biased. In agreement with the position
10 expressed in the FDA briefing book, I believe that
11 the information we have available is less complete,
12 less accurate, and less representative than what we
13 would look for if designing a study from scratch.
14 Still, there is a coherent story here.

15 Let me address some important points and
16 provide context to the data presented. First, we
17 can't always measure what we want to measure. The
18 quantifications of drug abuse that you have heard
19 in this discussion are all ratios, ratios
20 consisting of estimates of populations at risk in
21 comparison to selectively derived product-specific
22 numbers of abusers in NAVIPPRO or consultations to

1 poison centers in RADARS.

2 Let's first consider the number of abusers,
3 which serves as the numerator in the presence of
4 abuse, and the numbers of overdose events, which
5 gives us a numerator for overdose rates.

6 Currently available national data sources
7 provide only partial measures. For example, the
8 National Survey on Drug Abuse and Health is an
9 annual household survey that calculates estimates
10 of past month and past year misuse of a variety of
11 drugs by category. But it's only been since 2015
12 the information on specific opioid products has
13 been available in the survey.

14 Thus, there's no real numerator data at the
15 product-specific level. We have no estimates of
16 diversion for specific entities. For overdose
17 events, we have no national estimates. Even for
18 deaths, we have no census estimates associated with
19 individual products.

20 Events are not directly observable here, and
21 so we need substitutes. For example, abuse events
22 could be drawn from a registry using standardized

1 descriptions from active monitoring programs that
2 cull likely events or from spontaneous reports.
3 These are the situations with NAVIPPRO and RADARS.

4 We might also wish to hone in on a subset of
5 events such as those called into hotlines or deaths
6 and let them stand for all the events that we
7 really want to know. This is the approach used in
8 the RADARS data.

9 I said that we don't have directly measured
10 numerators. We also don't have a true denominator
11 for abuse prevalence or overdose incidence.
12 Therefore, we use proxy denominators.

13 The simplest denominator, used for RADARS,
14 is the sheer size of the population. This is
15 useful for ascertaining the public health burden to
16 the extent that you can consider the poison center
17 calls to represent overdose events generally.

18 The second denominator, used for NAVIPPRO,
19 is the number of individuals admitted to
20 participating drug rehabilitation centers. Persons
21 entering rehab are likely to bear some resemblance
22 to abusers in general, and so these prevalence

1 measures may represent what is going on in the
2 abuser community.

3 The third denominator is the number of
4 tablets dispensed. In RADARS, a tablet denominator
5 gives you a reference point for the poison center
6 calls, and in NAVIPPRO, it provides an adjustment
7 for the product-specific estimates of abuse
8 prevalence among rehab entrants.

9 None of these denominators leads you
10 directly to an estimate of the incidence of
11 overdose or the prevalence of abuse. We can gain
12 confidence in the findings if multiple approximate
13 measures yield a consistent pattern of results.

14 I would like to say that tablets sold in a
15 region are not likely to be a good measure of the
16 availability of illicit drug in the same region.
17 As this quote from NAVIPPRO indicates, prescription
18 availability is calculated on a small region basis.

19 In my view, tablet denominators are shaky
20 because they assume a correspondence between
21 regional sales and regional illicit use. They also
22 assume that the degree of correspondence varies

1 little between compared groups. So the use of a
2 tablet denominator assumes, without evidence, a
3 similar refraction diverted for different products
4 within a given time period, or similar fractions of
5 a single product over sequential time periods.

6 But we have strong field epidemiology to
7 support the inadequacy of local sales as a measure
8 of illicit availability. For example, the NAVIPPRO
9 data, based on patients seeking drug abuse
10 treatment, shows that two-thirds of diverted drugs
11 come from drug dealers who often source their
12 product far away from the point of use. This is
13 documented in southeast Indiana when the DEA
14 arrested the dealers and found out that the drugs
15 had come from Detroit, Louisville, and
16 Indianapolis.

17 In Missouri, drugs that are destined for
18 illicit use are procured by individuals from many
19 states, some as distant as Florida, because
20 Missouri is the only state without a prescription
21 drug monitoring program.

22 Thus, movement of illicit drug from areas of

1 high availability into areas of high demand results
2 in higher numbers of overdoses in the area of high
3 demand without a corresponding increase in local
4 denominator of drugs sold. The result is a
5 systematic exaggeration of apparent variations and
6 risk.

7 Finally, the presence of potentially
8 confounding factors introduces another challenge to
9 drawing conclusions from these epidemiologic data.
10 In epidemiology, we call this the ecological
11 fallacy. For example, there appears to be an
12 increase in IV abuse in Tennessee following the
13 introduction of reformulated Opana ER, but we fail
14 to account for potentially confounding factors such
15 as changes in the composition of the sample over
16 time.

17 Specifically, there was an increase in the
18 number of inpatients that provide data to NAVIPPRO.
19 Inpatient sites, as opposed to outpatient programs,
20 are a proxy for severity and are more likely to
21 report IV abuse. Therefore, we have what appears
22 to be the effect of introducing reformulated Opana

1 ER as a reflection of an increased representation
2 of inpatient programs through the post
3 reformulation sample.

4 We can partially address the shift in
5 population sites over time by attempting to hold
6 the data sources constant. The NAVIPPRO analysis
7 plan included a prespecified sensitivity analysis
8 of only those sites that contributed at least one
9 ASI-MV admission in each quarter of both pre and
10 post periods.

11 This approach succeeds in holding the
12 population of sites constant across both periods,
13 but it substantially restricts the population to
14 just 26 percent of the full dataset.

15 Importantly, it reduces the number of
16 Tennessee sites from 53 sites in the primary
17 analysis to just 2 sites in the fixed-sites
18 analysis. These 2 sites accounted for 85 percent
19 of the reformulated Opana ER reports in the post
20 period. Such a restriction in reporting sites
21 raises questions about the generalizability of the
22 fixed-site analysis to the broader population of

1 interest.

2 How to proceed? You have incomplete data on
3 the progress of a maelstrom. Wrong decisions will
4 have consequences as well as correct ones. I would
5 urge a middle way between summary rejection and
6 uncritical acceptance of the information. It has
7 been generated by processes that you can't examine.
8 Form theories about the plausible explanations and
9 then decide whether there is sufficient data to
10 act.

11 For myself, I am persuaded that the data on
12 the reformulation of Opana ER so far has indicated
13 a deterral of intranasal abuse. I think that the
14 reformulation has had little effect on the risk of
15 intravenous abuse.

16 To me, the data from Tennessee suggests
17 abuse prevalence an order of magnitude higher than
18 in other parts of the United States, and increased
19 intravenous use of all opioids, particularly
20 Opana ER. I do not think that you will resolve
21 Tennessee at this meeting, nor do I think that it
22 makes sense to let Tennessee drive a decision about

1 the product when data from the rest of the nation
2 do not show the same trends.

3 Thank you. Now I would like to invite
4 Dr. Dart to the podium.

5 **Industry Presentation - Richard Dart**

6 DR. DART: Good morning. My name is Rick
7 Dart, and I am the executive director of the RADARS
8 system. I am also director of the Rocky Mountain
9 Poison and Drug Center and a professor at the
10 University of Colorado.

11 As you now realize, the amount of
12 information on Opana ER, both in the intended and
13 non-intended populations, is immense and
14 challenging to integrate into a single conclusion.
15 The details unfortunately are crucial here, and I
16 would like to share some of those observations with
17 you.

18 First, it is important to understand that
19 the information available in the unintended
20 population, of the many challenges inherent in the
21 surveillance of substance abuse, the most
22 challenging is that abusers seek to hide their

1 behaviors. These behaviors are not readily
2 measurable by the usual data collection methods.

3 Thus, we can only measure abuse when the
4 abuser chooses or is forced to reveal themselves.
5 This occurs when they have an acute health event
6 that stimulates them to call a poison center, when
7 they are investigated for drug diversion, when they
8 enter treatment for substance abuse, or when they
9 voluntarily provide confidential information such
10 as an online survey. Each of these approaches is
11 used by a large body of investigators to study the
12 opioid epidemic.

13 We know there are limitations to
14 postmarketing surveillance techniques. Each data
15 source has its own well-described limitations.
16 However, the same limitations are often not present
17 for other data sources. Thus, we can look at
18 complementary data sources to form a more complete
19 picture of abuse. This use of converging evidence
20 is a common approach in public health.

21 Given all these challenges, how do we answer
22 the question today? What are the benefits and

1 risks of a regulatory action on reformulated
2 Opana ER? As you have heard, there is consensus
3 that opioid analgesics are needed for chronic pain.
4 A simple example is that while there has been a
5 recent explosion of treatment guidelines for
6 chronic pain, they all include the use of opioid
7 analgesics when other treatments are ineffective.

8 There's good reasons for this. You've heard
9 from Dr. Fine that chronic severe pain can be a
10 serious condition with its own inherent risks.
11 Treatment of pain requires multiple therapeutic
12 approaches, including a range of opioids, to treat
13 the unique needs of individual patients who may not
14 achieve pain relief or develop side effects.

15 Yet we all know that opioid analgesics have
16 serious risks. So to me, the question becomes, is
17 Opana ER different? Do the data prove that
18 reformulated Opana ER has a risk-benefit assessment
19 that is different enough from other opioid
20 analgesics to need separate regulatory action?

21 Dr. Shusterman has already shown the data
22 that, overall, total abuse from Opana ER in both

1 the RADARS poison center program and the NAVIPPRO
2 substance abuse treatment program increased after
3 the reformulation of OxyContin but then decreased
4 after Opana ER itself was reformulated. It is
5 important to note that these trends for intranasal
6 and intravenous abuse have been flat to decreasing
7 over the three years after reformulation.

8 For me, the outcomes data are the most
9 informative in determining whether the
10 reformulation is associated with new or increasing
11 harms. As shown by the blue dotted line, the
12 population-adjusted rates for major outcomes and
13 deaths are lower for Opana ER than for the other
14 Schedule II opioids, which is the orange line.

15 Since 2011, they have come down and stayed
16 down. Even after adjusting for dosing units, we do
17 not see concerning changes in the rates of major
18 medical outcomes or death in the poison center
19 program. The rates adjusted for dosing units are
20 approximately the same for Opana ER and the other
21 Schedule II opioid products after the reformulation
22 of Opana ER. Even if we address misclassification

1 of oxymorphone products, the results are the same.
2 Major outcomes and deaths are not increasing.

3 As you probably realize, it is hard to find
4 product-specific mortality data because medical
5 examiner data, like those from the CDC, cannot
6 identify the specific product. They only identify
7 the active ingredient. However, poison centers do
8 record the specific product involved in nearly all
9 cases they receive. We receive fewer cases, but
10 poison center data correlate well with deaths
11 reported by the CDC.

12 Like the other data I have shown, deaths
13 associated with Opana ER increased before it was
14 reformulated but have since decreased and remain
15 low over the three years after reformulation.

16 How can we incorporate this information into
17 a benefit-risk assessment? We are all aware that
18 the use of opioids carries risks. The data
19 available from several sources presented today show
20 that Opana ER accounts for a small portion of total
21 abuse cases and has risks similar to the other
22 long-acting opioids.

1 Epidemiology data indicate that abuse by
2 non-oral routes is similar to other long-acting
3 opioids and has now been increasing. Importantly,
4 major medical outcomes and death have not
5 increased. In fact, we see consistent trends in
6 abuse diversion and medical outcomes in the three
7 different programs.

8 One reason for the better than expected
9 performance by Opana ER may be that although not
10 labeled for abuse deterrence, Opana ER does have
11 demonstrable physical chemical barriers to crushing
12 for abuse.

13 Considering all the data, I don't see
14 evidence of new net harms for Opana ER. We have
15 heard from Dr. Fine about the efficacy of Opana ER
16 in people with chronic pain and the important
17 features of oxymorphone as a long-acting choice
18 among opioid analgesics.

19 Like every opioid analgesic, Opana ER is
20 abused, and the abuse is intravenous in some cases.
21 The risk of TTP with injections still exist, but
22 this is true for other products where PEO is a

1 major ingredient. Perhaps a label warning is
2 needed on PEO products.

3 I have presented surveillance data that has
4 many limitations, yet they represent the best
5 product-specific data available in the United
6 States. Perhaps we need additional data like the
7 ethnographic study Endo is planning to conduct.
8 These data should help us understand why abusers in
9 Tennessee inject Opana ER. But today, the
10 committees' charge is to make a recommendation
11 based on their judgment using the information
12 available.

13 To me, loss of Opana ER would create a major
14 burden to a substantial number of patients without
15 evidence of an increasing or overwhelming harmful
16 effect. Removing any particular product doesn't
17 seem prudent to me. These patients will have to
18 switch to other opioids, which have their own
19 risks, and I believe that they were on these drugs
20 for good reasons like improved efficacy or an
21 improved adverse event profile for that patient.

22 Every overdose is a tragedy, but we often

1 miss the fact that opioids are a tremendous help
2 for millions of patients who otherwise would not be
3 able to function. It is clear that patients need
4 safe and effective options to treat their chronic
5 pain.

6 Thank you. And now I'll turn the podium
7 back to Dr. Rotman.

8 (Pause.)

9 DR. WINTERSTEIN: I wasn't sure whether
10 there was some concluding remarks.

11 DR. ROTMAN: Sorry. Thank you for the
12 ability to present today.

13 DR. WINTERSTEIN: We thank you.

14 We will actually now take a 15-minute break.
15 Panel members, please remember that there should be
16 no discussion of the meeting topic during the break
17 amongst yourselves or with any member of the
18 audience.

19 We will resume with clarifying questions at
20 11:10.

21 (Whereupon, at 10:56 a.m., a recess was
22 taken.)

Clarifying Questions

1
2 DR. WINTERSTEIN: All right. Let's start
3 with questions. Are there any questions for Endo?
4 Dr. Bilker?

5 DR. RUHA: Hi. Michelle Ruha. I have a
6 question about the --

7 DR. WINTERSTEIN: I actually had called
8 Dr. Bilker.

9 DR. RUHA: I'm sorry.

10 DR. BILKER: I have question about all the
11 graphs that were shown for RADARS and NAVIPPRO. Do
12 you have versions of those plots that have
13 confidence intervals?

14 For example, it's very difficult to
15 interpret without either confidence intervals,
16 testing for trend. I didn't see any statistics
17 other than they were all plots.

18 DR. ROTMAN: We will start with Dr. Neil
19 Shusterman that can show you what we can about the
20 confidence intervals, and we will call up a
21 statistician as needed as well.

22 DR. SHUSTERMAN: I am Dr. Shusterman.

1 Because of the multitude of lines and the
2 difficulties in showing lots of confidence
3 intervals and still focusing on the lines, we chose
4 not to, but actually in the briefing book, there
5 are confidence intervals presented there.

6 Also, there were a very large number of
7 potential inferential statistics calculated without
8 really a primary plan of how to do so. We are
9 really thinking of this more as a descriptive look
10 at the information rather than an actual
11 inferential look. But I would like to ask
12 Dr. Davidson, who's the head of biometrics at Endo,
13 to talk a little bit more about that.

14 DR. DAVIDSON: Good morning. I am Jeff
15 Davidson. Early on, we made a decision that use of
16 inferential testing for these data would be
17 inappropriate. The data are best shown
18 descriptively. To use any inference, including
19 confidence intervals, would be inappropriate for a
20 number of reasons, number of principles that are
21 violated by these methods.

22 DR. WINTERSTEIN: Ms. Higgins?

1 DR. HIGGINS: I wasn't prepared for that.

2 A question regarding the physical
3 manipulation tools, I am wondering what research
4 there was done to both compare the fact that the
5 types of tools used with other similar studies
6 conducted by other companies with respect to
7 standardization of the tools. Then also, what
8 research there was done to understand whether these
9 were indeed common tools used by abusers.

10 DR. ROTMAN: We utilized various tools that
11 we think were the most destructive and that are
12 used by abusers. We will call up Dr. Frank Diana
13 to go into greater detail about that.

14 DR. DIANA: Endo evaluated many tools that
15 involve crushing, cutting, grinding, and grating.
16 And that's pretty much what the guidance says, so
17 that's pretty much standard now in the industry,
18 although tools can certainly be somewhat different.

19 In our case, we looked for common tools, a
20 variety of different tools that can be used, and we
21 listed those, and they have codes.

22 Then product knowledge, so we understood how

1 we designed the product. We understood how you
2 might go about compromising it, and so we used
3 those tools. Again, those would be different
4 depending on the type of formulation that you would
5 be looking at.

6 Then we did go to the online chatrooms quite
7 a bit and see what type of methods were being used
8 by typical abusers, and then of course, you would
9 have your experienced abusers also who tended to
10 use multistep-type approaches.

11 I think to answer your question, we looked
12 at a lot of tools, a lot of different techniques.
13 It is probably fairly difficult to standardize,
14 although everybody uses similar tools, but it
15 really depends somewhat on the formulation that you
16 are trying to compromise.

17 DR. WINTERSTEIN: Dr. Zacharoff?

18 DR. ZACHAROFF: Kevin Zacharoff. I would
19 just like to comment on Dr. Fine's presentation and
20 references to Dr. Pasternak.

21 I couldn't agree more about what you said,
22 Perry, regarding the need for this medication and

1 the use of opioid rotation strategies and
2 polymorphisms, et cetera. But my question to Endo
3 would be does any of the data that was presented
4 today with respect to abuse distinguish between
5 chronic pain patients who abuse versus nonchronic
6 pain patients who abuse?

7 It's great to make a case about the value of
8 another molecule, but it's not clear to me as to
9 whether this was a situation where it was actually
10 patients for whom the medication was prescribed
11 versus people who were getting it through diverted
12 channels, et cetera, et cetera.

13 DR. ROTMAN: It's a challenging question
14 because there's no one way we have to determine
15 when a prescription is given whether it's meant for
16 the patient or whether somehow, unfortunately, it
17 gets diverted.

18 Are you looking for clinical trial data or
19 some sort of data that is in the published
20 literature about that?

21 DR. ZACHAROFF: Well, I am thinking if we're
22 talking about data streams from substance abuse

1 treatment centers and/or poison control centers,
2 that there might be some information that could be
3 gathered about the patient's medical history. And
4 if it was somebody who had a history of chronic
5 pain, then that might be more telling. It might be
6 more likely that the medication was actually
7 prescribed for them as opposed to the idea of these
8 patients obtaining the substance illicitly.

9 Because it makes me think about somebody
10 mentioning adding to the label the risks associated
11 with PEO and intravenous injection, and I think of
12 drug labels as being intended to make a difference
13 in patient safety. I'm not 100 percent sure how
14 changing the label would then have an impact on
15 people who are illicitly obtaining the medication.

16 DR. ROTMAN: Well, why don't we start out,
17 we'll call up Dr. Neil Shusterman, and he'll at
18 least explain the demographic characteristics of
19 the people that came into our NAVIPPRO studies.

20 DR. SHUSTERMAN: NAVIPPRO does collect that
21 information for people entering addiction
22 treatment, and I can show that to you. It is the

1 set of answers towards the bottom of the slide
2 where it says "self-reported pain."

3 Now, this is broken up into the entire
4 sample in the first column of data, and then the
5 original Opana and then the reformulated Opana.
6 Those who have had some kind of pain problem, we
7 don't know if this is current or past because of
8 the way it's asked, it's about a third going up to
9 about half had some kind of reported pain problem
10 at some time in their lives. That's the data that
11 we have.

12 DR. ZACHAROFF: Thank you.

13 DR. WINTERSTEIN: I actually have a quick
14 follow-up question on the value of oxymorphone in
15 the larger scheme of pain management. Dr. Fine
16 talked in particular about adverse events and
17 drug-drug interactions involving cytochrome P450.
18 I think it would be helpful for the committee to
19 understand whether that really is relevant with the
20 typical alternatives to opioid use.

21 From what I recall, those types of
22 interactions would really be confined to methadone,

1 fentanyl, but not the classic oxycodone or
2 hydrocodone, morphine types of drugs. Could we get
3 a little bit more detail on why the adverse event
4 issue is that relevant?

5 DR. ROTMAN: We'll break that question into
6 two parts. We'll start by calling up Dr. Tony
7 Priestley to describe what we know of the drug-drug
8 interactions, and then we'll bring up Dr. Fine to
9 illustrate how in clinical practice this
10 information is used.

11 DR. PRIESTLEY: The body has a number of
12 ways of eliminating undesirable substances. Let me
13 start by showing a table showing the metabolic
14 disposition of a variety of commonly prescribed
15 opioid therapeutics.

16 What you can see here in the center column
17 is that the vast majority of these drugs utilize
18 cytochrome P450 based hepatic extraction as the
19 primary route of elimination. Additionally,
20 codeine, hydrocodone, and oxycodone progress to
21 phase 2 metabolism using a separate system based on
22 glucuronidation via an enzyme system called UGT.

1 Now, morphine, hydromorphone, and
2 oxymorphone are somewhat different. They do not
3 utilize any of the cytochrome P450 extraction
4 methods that proceed directly to glucuronidation.
5 This creates a distinct advantage, as the
6 questioner has alluded to, in that the vast
7 majority of commonly prescribed therapeutics, a
8 number of nutraceuticals, grapefruit juice, many
9 other substances that are taken in, are metabolized
10 using cytochrome P450. So there's an incredible
11 liability for pharmacokinetic drug-drug
12 interactions.

13 Now, to exemplify this point, actually,
14 oxycodone has a very distinct warning in its label
15 highlighting prescribers to the potential risks for
16 concomitant medications that might possibly be 2D6
17 metabolizers.

18 This warning is actually further
19 substantiated by numerous reports in the clinical
20 literature highlighting cases of DDI to
21 pharmacokinetic drug-drug interactions with
22 methadone, oxycodone, and other opioids, but

1 nothing, to my knowledge, for oxymorphone.

2 So I do believe that oxymorphone presents a
3 unique situation with respect to pharmacokinetic
4 drug-drug interactions.

5 DR. ROTMAN: If Dr. Fine would mind saying
6 how this works in clinical practice.

7 DR. FINE: The clinical challenge that we
8 face is really the tension that exists between
9 trying to simplify drug regimens trying to avoid
10 drug-drug interactions and to limit polypharmacy
11 and almost the obligate necessity of what I'd call
12 rational polypharmacy, recognizing that it's rarely
13 true and in certainly complex pain conditions that
14 a single drug will do when pharmacotherapy is
15 indicated at all.

16 Other than I don't have a whole lot to add
17 beyond what was in the chart, the fact of the
18 matter is there are very few clean alternatives.
19 And by clean, I mean drugs that either do not rely
20 upon either the cytochrome P450 system, and
21 especially 3A4 and 2D6, in terms of either opioid
22 interactions or interactions with the commonly used

1 drugs, especially for the most difficult to treat
2 pain conditions such as the neuropathic pain
3 conditions, which is why I gave the exemplar case,
4 almost all of which have some interactions there.

5 The other component of this is in those
6 drugs that are metabolized through glucuronidation,
7 the issue there, for instance, morphine, is that we
8 have active metabolites that accumulate especially.
9 Then we have to start thinking about disease
10 interactions, renal function, et cetera.

11 Oxymorphone does fit into this little niche
12 where it does not have active metabolites that
13 accumulate, nor do we have these CYP450 problems.

14 DR. WINTERSTEIN: So in your case, what was
15 the opioid that actually got replaced by Opana, and
16 what were the adverse events? Because when I'm
17 looking at classic drug-drug interaction tables --

18 DR. FINE: Right.

19 DR. WINTERSTEIN: -- I don't see --

20 DR. FINE: What had she been on prior to the
21 time I saw her?

22 DR. WINTERSTEIN: Yes.

1 DR. FINE: She had been on, if I remember,
2 almost everything. I saw her after she'd been on
3 not only multiple drug trials and had been
4 hospitalized these four times for problematic
5 drug-drug interactions and over-sedation and
6 similar related problems, but it just had been so
7 desperate, she had had a gamma knife procedure that
8 unfortunately failed. She was willing to go
9 through brain surgery to try and overcome this.

10 The reason was the drugs she had tried from
11 hydromorphone to morphine to oxycodone,
12 levorphanol, butorphanol, buprenorphine -- I am
13 trying to think of all -- methadone, everything
14 that she had tried had interactions with other
15 things she needed. Examples of what she finally
16 ended up being able to tolerate, paroxetine and
17 carbamazepine, both have -- one has a 2D6, the
18 other, 3A4 pathway; the gabapentinoids, similarly
19 of the tricyclics.

20 We go through all these regimens and slowly,
21 discernibly to try and limit these interactions.
22 But in her case, I daresay that it was a little

1 simpler than had been made out. I wish I had seen
2 her a bit earlier. I'm sorry to say that this had
3 not been tried before. But I think it was a pretty
4 simple principle I was trying to elucidate, which
5 is get the cleanest drug, limit the drug-drug
6 interactions, limit the adverse event profile, and
7 then proceed, and she was able to have a successful
8 regimen.

9 DR. WINTERSTEIN: Dr. Ruha?

10 DR. RUHA: Michelle Ruha. My question is
11 actually about the TTP with the injection of the
12 PEO-containing formulation. It sounds like there
13 were pretty frequent reports of this complication
14 with the Opana ER, and we were told that it was
15 also reported with IV administration of the
16 OxyContin tablets that also had the PEO.

17 I am wondering, is it just a single case
18 report, or is there similarly sporadic, continuous
19 cases reported with OxyContin, also? Is it truly a
20 PEO effect, or are we really only seeing this with
21 Opana? Because I think there could also be a
22 misclassification obviously with some of these, and

1 I am just wondering if it is really a PEO across
2 the different products that contain PEO.

3 DR. ROTMAN: The data lend itself to the
4 conclusion that TTP, as it's been reported with
5 other formulations with PEO such as OxyContin, it
6 could very well be a PEO effect. It is a very
7 concerning issue. The only slight bit of possible
8 good news is that we're not seeing it increase
9 dramatically over time. But we'll call up Dr. Neil
10 Shusterman to go over what we have seen and what
11 the rates look like over time and if we've seen it
12 with other products.

13 DR. SHUSTERMAN: A couple of points first
14 about Opana and then about OxyContin. The reason
15 this came to clinical light was because of
16 clustering so that nephrologists in northeast
17 Tennessee saw 5 cases in a very short amount of
18 time, and as an epidemiologic phenomenon when you
19 have clustering, that heightens awareness. If they
20 had seen 1 case here and 1 case there, it would
21 have been in the background of the occasional case
22 that's seen in any given hospital.

1 That brought it to awareness, and then there
2 were public health announcements made by regulatory
3 agencies that even heightened further awareness of
4 this particular molecule, and it was only about
5 Opana.

6 As you can see from the graph I had shown,
7 it all spiked in 2012, 2013, and interestingly, as
8 we'll hear later today, even in southeast Indiana
9 where Opana was one of the drugs, there were
10 actually no cases of TTP observed there.

11 Now, as for OxyContin, it is possible that
12 those cases were more sporadic. We have searched
13 the FDA FAERS database, as the FDA has, and we were
14 able to find 6 cases. Two of those are the ones in
15 the literature, but there were also 4 others. And
16 I'll show you those case summaries here.

17 Information reported spontaneously often has
18 missing data and is often not complete, but these
19 cases were ones that did not have confounding
20 medications. The majority were either unknown
21 route of administration or intravenous, but they
22 were all coded as thrombotic thrombocytopenia

1 purpura, and it appears that at least 5 of the 6
2 resulted in hospitalization.

3 So these weren't random cases. These were
4 significant cases. Three came from Australia, 1
5 from Canada, and 2 were identified from the United
6 States. So given the experimental evidence that
7 we'll also hear more about this afternoon, we
8 believe that it does have something to do with PEO.

9 DR. WINTERSTEIN: Dr. Emala?

10 DR. EMALA: I have two questions. First one
11 for Dr. Rotman's presentation on slide 36. I am
12 curious on the right-hand side of this slide with
13 solvent A at 6 hours, or all these comparisons for
14 that matter, whether they were done side by side,
15 same laboratory setting by the same group, or is
16 this relying on existing data for OxyContin.

17 My second question for this topic is in any
18 of these extraction procedures with any of these
19 formulations, has anybody measured PEO extraction
20 and compared it across Opana versus OxyContin as an
21 example?

22 DR. ROTMAN: We'll bring up Dr. Frank Diana

1 to answer both of those questions in turn.

2 DR. DIANA: The OxyContin data that's
3 presented here is our data, so it was run side by
4 side in the laboratories. Similar results are
5 obtained as discussed since OxyContin uses PEO
6 similar to Opana and uses a similar manufacturing
7 process to yield the hard tablets, and so you get
8 fairly similar results when you do the extraction
9 testing and a variety of other tests that we do
10 between OxyContin and reformulated Opana.

11 We have not tried to measure the PEO to see
12 if there would be any difference. I can say this:
13 The formulations have similar levels of PEO.
14 They're not exactly the same obviously, and I
15 obviously don't know the OxyContin formulation
16 exactly as I do the Opana. But it's typical to
17 have a fairly high amount of PEO in these
18 formulations.

19 DR. EMALA: It would seem based on I guess
20 the discussion we'll have this afternoon after we
21 discuss the concern about TTP, whether this is an
22 important thing to measure and compare between

1 different formulations.

2 My second question actually for
3 Dr. Shusterman's presentation -- and we can
4 reference slide 65, although it applies to many of
5 the Tennessee versus non-Tennessee data points that
6 were pulled from the NAVIPPRO data. And a lot of
7 this Tennessee data is passed off as being an
8 anomaly.

9 I guess my question -- and maybe this would
10 also -- Dr. Walker could comment on. Is it
11 possible the Tennessee data is just better data?
12 Is it possible that Tennessee is doing a better job
13 of collecting this data?

14 DR. ROTMAN: We can explain that in detail.
15 That's not what we see with the data. But I'll
16 have Dr. Shusterman start by explaining what we
17 see, and he will call up Dr. Alec Walker to further
18 explain it.

19 DR. SHUSTERMAN: I don't think it's a
20 phenomenon of a particular area because the tool
21 that's used is used uniformly at all treatment
22 centers. It's either a phenomenon in Tennessee or

1 the types of patients that are getting referred to
2 the centers in Tennessee in the NAVIPPRO system.

3 I think it would actually be better to hear
4 from Dr. Butler who runs the NAVIPPRO system.

5 DR. EMALA: Could I just follow up on that?

6 DR. SHUSTERMAN: Sure.

7 DR. EMALA: Is there any way of knowing if
8 Tennessee centers do a better job than other
9 centers even though they're using similar
10 questionnaires and methodology?

11 DR. SHUSTERMAN: Do you mean better job in
12 collecting data or something different?

13 DR. EMALA: Yes, in the accuracy of the
14 data.

15 DR. SHUSTERMAN: I'll have Dr. Butler speak
16 for that because he owns the NAVIPPRO system.

17 DR. BUTLER: Hi. I'm Steve Butler, chief
18 science officer at Inflexxion, and Inflexxion runs
19 and maintains the ASI-MV data stream.

20 As Dr. Shusterman just mentioned, part of
21 the advantage of the ASI-MV is that it's
22 standardized presentation to the patient across

1 time, across geography, and across products. The
2 question about what's going on in Tennessee is that
3 I think there's no reason to believe that the way
4 that it is administered in Tennessee is any
5 different than any other states.

6 If I could see the slide on the four states
7 that we created, I think that might be helpful, the
8 other one that we added last night. It would be
9 more informative. Can we find that?

10 Well, we can get some of the information
11 here. One of the things that you would want to
12 consider in terms of what we're seeing in Tennessee
13 is how many admissions are the data drawn from. If
14 we look at this slide, what we can see here is that
15 a similar state close by, North Carolina, if you
16 look down the road, you see that there's about the
17 same number of assessments being drawn
18 during -- this is in the post period.

19 There are about the same number of
20 assessments being drawn. You can see that the
21 difference -- if you look down the second row from
22 the bottom, you can see that although they're a

1 similar part of the country, that there are similar
2 number of assessments, and also, that there are
3 comparable numbers of Opana ER prescriptions in the
4 state.

5 We're getting vastly different Opana ER
6 abuse cases from Tennessee than we are from North
7 Carolina. And I should add that North Carolina is
8 the state that has the second largest N of Opana
9 abuse cases. I think that these are the kind of
10 data that suggest to me that something different is
11 going on in Tennessee that's reliable.

12 DR. EMALA: Just to finish, can you link any
13 of this NAVIPPRO data to availability of these
14 various drugs of abuse? So is it possible that the
15 rates are higher here simply because of
16 distribution or diversion, I should say, is higher
17 in that region?

18 DR. BUTLER: Well, if we could see that
19 slide again. That's why we had on the slide there
20 the number of tablets dispensed. It is higher in
21 Tennessee.

22 Am I misunderstanding?

1 DR. EMALA: Well, that's prescriptions, but
2 as one of the speakers pointed out, we can't always
3 link where the diversion occurs to where the drug
4 is dispensed from. So linking it to where and how
5 many prescriptions are prescribed in one state
6 versus how much is transported by dealers into a
7 state, it seems to me not a great link.

8 DR. BUTLER: That's absolutely correct. And
9 in our system, we do not have a way of tracking
10 that. I'm not aware of that in any system.

11 DR. ROTMAN: Yes. What we can do -- and
12 it's a shame, we were going to have Dr. Shawn Ryan,
13 who is a nationally known addiction specialist,
14 come and speak to those very issues, but we do have
15 Dr. Steve Passik that has talked to many
16 specialists and can explain what we can know about
17 what is going on with Tennessee and the diversion
18 into the state, perhaps some other regions.

19 DR. PASSIK: Thank you, Harris.

20 I'm Steve Passik. For the last year, I have
21 been senior medical director at Endo. Prior to
22 that, I was a clinical psychologist. I practiced

1 in pain and addiction for 25 years in various
2 settings, including Sloan-Kettering and University
3 of Kentucky and Vanderbilt.

4 Firstly, let me say by saying that it is an
5 anomaly does not mean that it is not something that
6 we take very seriously and care deeply about. I
7 lived and worked in Tennessee, and I care very,
8 very much about any loss of life to chronic pain
9 and suicide or to drug abuse in that region.

10 I have spoken with multiple substance abuse
11 experts in that area where we have found that there
12 is a particular abuse psychology, if you will, in
13 the Tennessee area. It's tempting to see one curve
14 go down and another go up and immediately assume
15 that people have been automatically shifted from
16 one form of abuse to another.

17 In my clinical experience over the years, it
18 takes a certain climate for that to happen. It
19 takes mentors to teach you how to get
20 paraphernalia, how to use it, how to prepare drug
21 and so on and so forth. So there is that
22 particular ecology in Tennessee where this signal

1 has been present since 2008, which has been higher
2 than everywhere else, but is thankfully also
3 trending downward at this time.

4 DR. WINTERSTEIN: Dr. Brown?

5 DR. BROWN: Well, I have to say I'm
6 fascinated by the Tennessee research, being from
7 Kentucky, and I have a couple of questions to
8 follow up the discussion that we just had. I think
9 this is very important because I think if we don't
10 figure out exactly what's going on in Tennessee,
11 that we may recreate this finding in another
12 geographic area in the country fairly soon.

13 My first question really relates to the
14 volume of agent that goes to Tennessee. Does Endo
15 have any understanding of the number of tablets
16 that go to a specific area, a specific geographic
17 area over time?

18 DR. ROTMAN: We'll call up Dr. Shusterman to
19 explain what we do now about where tablets come
20 from. We also have information when we
21 investigated in Indiana, which was fascinating in
22 that the tablets did not necessarily come from that

1 region. Maybe Dr. Shusterman --

2 DR. BROWN: I'm really interested
3 in -- we've been to that data. I'm interested
4 specifically for the manufacturer and whether you
5 can determine how many tablets of oxymorphone that
6 you ship to a specific area in any given year.

7 DR. ROTMAN: Absolutely.

8 DR. SHUSTERMAN: We do have that data
9 because they were used obviously as the denominator
10 in these studies. Let me show you Tennessee.

11 Using the same format you're familiar with,
12 the dotted line represents original formulation,
13 and the solid line represents the reformulation.
14 This is Tennessee only.

15 What it appears is that the amount of drug
16 tablets dispensed reached a peak at the end of
17 2011, and now at least in 2016, it looks like the
18 levels are about the same, although for a period of
19 time, they were lower.

20 DR. BROWN: Is there any difference in the
21 way that Endo markets individual drugs in
22 individual areas of the country?

1 DR. ROTMAN: There is not, and actually at
2 the current time, we are not prospectively
3 marketing with sales representatives. But there's
4 no state-by-state difference.

5 DR. WINTERSTEIN: Ms. Robotti?

6 MS. ROBOTTI: Thank you.

7 We briefly saw a slide indicating -- my
8 actual question is on subpopulations. Have you
9 evaluated if the drug is being abused more by men
10 or women or people of different backgrounds?

11 You had a slide up very briefly that seemed
12 to show on my quick glance that the population of
13 abusers went down by about 10 percent for men and
14 up by 10 percent for women between the
15 reformulation. Can you address that? Did you look
16 at it?

17 DR. ROTMAN: Yes. Perhaps we can start with
18 Dr. Steve Passik talking -- or Dr. Neil Shusterman
19 to go over the detailed data, and Dr. Passik can go
20 over what we see in the abuse psychology.

21 DR. SHUSTERMAN: I'll put up the demographic
22 slide again from NAVIPPRO, and there are some

1 shifts. We specifically have not done what you
2 might be referring to as a subgroup analysis. But
3 overall, for example, in age, there was a little
4 bit of a shift towards an older population during
5 the reformulation going up from 12.4 to 23 percent.
6 Men and women shifted a couple of percent. Race
7 looked like it was pretty much the same.

8 So there wasn't a huge change from the pre
9 period to the post period in major demographic
10 factors. And I talked about pain before in
11 response to a previous question.

12 DR. ROTMAN: And Dr. Passik, maybe just to
13 explain the experience in the real world with
14 subpopulations.

15 DR. PASSIK: There have been pockets of IV
16 drug use amongst high school students that we've
17 noticed in a recent publication that have come up
18 around the country, none of which has shown an
19 Opana signal.

20 I think in my clinical experience, when
21 people are looking for drugs to use via their
22 preferred route, we may hear a lot today about

1 certain drug effects or the particular likeability
2 or whatnot of any particular chemical, but I think
3 by and large, availability and price will trump
4 whatever else is used by several-fold. And
5 unfortunately, as we all know, we have a very large
6 amount of illicit opioids, synthetic and heroin,
7 that have probably pushed aside other drugs in many
8 of those other locations.

9 DR. WINTERSTEIN: Dr. Lo Re?

10 DR. LO RE: Dr. Rotman, you had made the
11 point that the reformulated Opana ER had similar
12 indications in physical and chemical properties as
13 OxyContin ADF, which also uses the polyethylene
14 oxide. You had that in I think slide C33 to C038,
15 and I thought that was very interesting that you
16 called out particularly that comparison. You also
17 made the point later on that oxymorphone ER was
18 really the most prevalent abuse drug in the HIV
19 outbreak in Scott County, Indiana.

20 I have actually four questions for you.
21 First, do you have any data that actually compares
22 the rate of abuse in the pre and post reformulation

1 periods between the reformulated Opana ER and
2 OxyContin ADF? I just thought since you were
3 calling that drug specifically out and were
4 highlighting their similarities that you might have
5 some head-to-head comparisons on rates of abuse
6 there.

7 Secondly, given that Dr. Shusterman made
8 specifically mention about that TTP was observed
9 with the OxyContin ADF, do you have any -- I don't
10 recall seeing whether the number of cases of TTP
11 with the Opana ER was similar to the OxyContin ADF.

12 Then the third question I have for you is
13 why does Dr. Shusterman or Endo think that Opana ER
14 was the most prevalent abused drug in that HIV
15 outbreak?

16 Then my last question to you is the
17 statistician specifically made mention that the key
18 results from the category 4 postmarketing data are
19 really descriptive and not really amenable to
20 statistical analyses. But we on the committee are
21 really basing much of our decisions in terms of the
22 risk and the benefit on those data.

1 I am just wondering, are there any other
2 studies that Endo is proposing, perhaps more
3 quantitative or more statistical, to actually
4 consider in the future?

5 DR. ROTMAN: As a point of clarification for
6 your fourth question -- and we'll get to all of
7 them -- we could elaborate a bit more about our
8 statistical reasons, if that would help, and then
9 also address your fourth question, if that would
10 help.

11 We'll first start with Dr. Shusterman to
12 explain what we can show comparing with OxyContin
13 and the abuse rates.

14 DR. SHUSTERMAN: I'm happy to take the first
15 three, but you may have to repeat them because I
16 was trying to get them down.

17 Let me put this up. We do have data on
18 OxyContin contemporaneous in the same time periods,
19 and OxyContin is shown in gray here. Similar to
20 our color scheme, if it's a dashed gray line, it's
21 the original. If it's a solid gray line, it's
22 reformulated.

1 You can see that they reformulated in August
2 of 2010, and their numbers have dropped further and
3 in the post period have dropped even more. I
4 already mentioned after the reformulation, ours
5 went up, and then when we reformulated, ours have
6 come down. Right now, as you can see, they are
7 basically intertwined.

8 Your second question was about?

9 DR. ROTMAN: This was with the TTP and what
10 are the number of cases of OxyContin compared to
11 what we saw with Opana.

12 DR. SHUSTERMAN: Yes. In my presentation,
13 there were 65 cases with Opana, and in the table I
14 presented, there were 6 cases with OxyContin that
15 we were able to discern from the FDA's database.
16 All of the Opana cases were either directly
17 reported to us as the manufacturer or came from
18 literature, articles. So we have obviously more of
19 a line of sight to those than to OxyContin.

20 Then the third question?

21 DR. ROTMAN Then, Dr. Shusterman, we wanted
22 to discuss what we know about the HIV outbreak and

1 the prevalence or non-prevalence of Opana compared
2 to other products as well.

3 DR. SHUSTERMAN: Yes. For that I'm going to
4 say we don't know the actual reason why it was
5 Opana, but what we do know is that Opana was not
6 being prescribed by any local individuals,
7 healthcare providers in Scott County, Indiana, and
8 it was not being stocked in any pharmacies.

9 Of course, then the DEA found that -- the
10 drug dealers were arrested. About 10 arrests were
11 made. It was pretty prominently publicized, and
12 none of the drug was coming locally. So how they
13 got it in Louisville, Kentucky; Indianapolis; and
14 Detroit, Michigan; they don't say in any of their
15 public pronouncements, so I don't have any other
16 insight on that other than the individuals who were
17 supplying it were getting it from somewhere, of
18 course.

19 DR. ROTMAN: I'd like to set up for the
20 fourth question on Dr. Davidson. He can explain,
21 we have shown the confidence intervals in
22 locations. He can point out where they are and

1 explain a little bit more why the statistical
2 methodologies he discussed make sense.

3 DR. DAVIDSON: Thank you. I believe that
4 the question that was asked was not so much about
5 the statistics and their use in this particular
6 setting. The question was more about what could we
7 do to conduct a study that would be able to enable
8 us to do inferential testing.

9 With that, I think the answer is best
10 resolved through a discussion by an expert
11 epidemiologist since this is an epidemiological
12 issue. Thank you.

13 DR. ROTMAN: We can call up Dr. Walker, if
14 you'd like. Thank you for the push.

15 DR. WALKER: First, let me say that I agree
16 with Dr. Lo Re's view and differ somewhat from our
17 Endo colleagues. I think that examining the
18 confidence bounds based on the numbers of events is
19 helpful even though we're aware that there may be
20 clustering and other things that make the bounds
21 unreliable and that you still need some way of
22 knowing whether you're talking about 2 cases or 200

1 cases in the data.

2 To stand for Dr. Davidson's point, though,
3 if people commonly take confidence bounds and then
4 turn them into informal statistical tests -- and we
5 probably don't have the basis for doing that here.

6 Can I answer a further question there, or is
7 that a complete answer? Okay.

8 DR. WINTERSTEIN: Dr. Ghany?

9 DR. GHANY: Yes. Thank you. Marc Ghany. I
10 have two general questions. Can you give us an
11 estimate of the size of the prevalence of the
12 intended population for Opana ER and where this
13 data is derived from?

14 My second question is, where does Opana ER
15 fit in the management algorithm of this intended
16 use population, and how effective are alternative
17 treatments that are already approved for this
18 population?

19 DR. ROTMAN: Yes. We'll answer that in two
20 parts. I'll take the first part.

21 What we can say are the number of
22 prescriptions that are received, and it's 100,000

1 prescriptions per month for oxymorphone as a
2 molecule in the United States. Half of them are on
3 the brand, and half of them are generic.

4 Why don't we call up Dr. Perry Fine to talk
5 about the use of Opana and in those numbers of
6 patients to address your question of prevalence
7 rates.

8 DR. FINE: Let me make sure I understood the
9 question. I don't want to opine on something that
10 you're not inquiring about.

11 Other than what we know through IMS data how
12 many prescriptions are written, what the population
13 would be for whom Opana would be the best choice
14 with oxymorphone would be the best choice, it would
15 be fully in the realm of opinion and would go
16 something like this, that of the hundred million
17 patients for whom persistent pain is reported as a
18 problem on a regular basis per the IOM report, 5 to
19 10 percent of that population may have indications
20 for continuous or chronic opioid therapy based upon
21 the fact that the types of -- the epidemiology of
22 their pain problems and the likelihood of other

1 treatments not being effective.

2 Of that population, then what's the subset
3 that would most likely respond to oxymorphone?
4 Other than the standpoint of drug-drug interactions
5 we talked about, I think this is a question I would
6 like to defer to Dr. Pasternak to see if he can
7 give some insight into where the pharmacogenetics
8 might give some inkling, where the laboratory may
9 start to actually inform the clinical practice in
10 that way.

11 Is that -- if that's --

12 DR. GHANY: There was a second part to that
13 question, and that is, how effective are the
14 alternative agents that are already available?

15 DR. FINE: All I can speak since there are
16 no prospective clinical trials, it's just once
17 again, a compendium of opinions but a lot of
18 clinical experience. What the literature says, and
19 what my clinical experience would corroborate, is
20 that oftentimes, it takes 3 to 5 opioid rotations
21 over the course of weeks to months to find the
22 sweet spot of where the highest degree of efficacy

1 is and the lowest number of adverse events or the
2 severity of adverse events that would lead to
3 problems as well as the intent to actually limit
4 dose escalation to try and get more efficacy out of
5 a drug that may not, in fact, be a good match
6 inductively in terms of pharmacogenetic
7 responsiveness.

8 The clinical answer is you start with
9 usually what the patient can afford, it's a very
10 pragmatic issue, what the history would dictate has
11 been their previous experience, and then you begin
12 to treat. I tend to prefer, as you've heard me
13 state, cleaner drugs, drugs that have lowest
14 likelihood of drug-drug interactions because it's
15 likely the patients are going to be on multiple
16 drugs, especially older patients. I take care of a
17 lot of older patients and patients with advanced
18 illness. So the multi-drug polypharmacy is a major
19 issue.

20 Does that begin to answer? I'd love to get
21 more incisive, but there is no prospective data or
22 prediction that we actually depend upon in the

1 clinic as of yet.

2 DR. ROTMAN: Thank you, Dr. Fine.

3 DR. WINTERSTEIN: Our last question before
4 the break, Dr. Mendelson.

5 DR. MENDELSON: Hi. This is a comment
6 probably mostly for Drs. Butler and Dart, and for
7 the general issue about this issue of opiate
8 diversion and treatment.

9 You guys never expressed the data against
10 opiate treatment availability. The other side of
11 the coin of opiate diversion and abuse is
12 treatment, and if you have treatment programs
13 available to people, they probably will not inject
14 as much drug.

15 It'd be interesting to see what Tennessee
16 and Indiana's rate of treatment is, and just
17 glancing at the SAMSHA treatment site, there are
18 only 17 treatment sites in all of Indiana and only
19 13 in all of Tennessee.

20 My bet is a lot of this abuse and diversion
21 issue is because there's no place to get treated,
22 and when there was treatment in Tennessee, it's

1 inpatient residential care without medication, and
2 that's a great place to get trained in how to
3 inject drugs after you leave, so great mentorship.
4 Although, in San Francisco, I would say we have
5 excellent mentors for drug abuse, and we'd put them
6 against Tennessee's anytime.

7 I would like to see your data expressed
8 against treatment availability, and I suppose what
9 I'd rather have you do than an ethnographic study
10 is to pay for and to get treatment more available.
11 This would eliminate a lot of your trouble, less
12 cases of TTP, less cases of overdose, less cases of
13 HIV.

14 You might also work on needle availability
15 and needle exchange in Indiana. I think that was
16 the vice president's epidemic, personal, because he
17 didn't allow needle exchange to occur until the
18 epidemic was pretty much at its terminus.

19 Anyway, those are some comments for both
20 Endo and for the NAVIPPRO and RADARS people in
21 terms of approaching how to think about these
22 problems. Treatment is important.

1 DR. WINTERSTEIN: I didn't hear really a
2 question, so we will break for lunch. We will
3 reconvene again in this room in one hour from now.
4 That's 1:00 p.m.

5 Please take any personal belongings you may
6 want with you at this time. For the panel, you can
7 leave your laptops here. There will be security in
8 the room, so you don't have to put everything
9 together.

10 Committee members, please remember that
11 there should be no discussion of the meeting during
12 lunch amongst yourselves, with the press, or with
13 any other members of the audience.

14 Also, one other comment, there is some panel
15 members who are new to the process here. When you
16 raise your hands and either Stephanie and I see
17 you, you actually get on a running list so we
18 actually have the list of everybody who indicated
19 has a question. So there still are a few people on
20 here. We will revisit this after the FDA
21 presentation.

22 So there will be more time for more

1 questions. We have plenty of time, and if the
2 snowfall starts, we might have more time than we
3 need.

4 (Laughter.)

5 DR. WINTERSTEIN: Enjoy your lunch.

6 (Whereupon, at 12:03 p.m., a lunch recess
7 was taken.)

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A F T E R N O O N S E S S I O N

(1:03 p.m.)

DR. WINTERSTEIN: We will now proceed with presentations from the FDA. Dr. Staffa will begin.

FDA Presentation - Judy Staffa

DR. STAFFA: Good afternoon. You may be feeling a bit overwhelmed, looking at this afternoon's agenda and seeing eight listed FDA speakers along with two invited guest speakers. I will admit that we have an unusually large number of FDA talks scheduled.

However, before we start, I'd like to take a few minutes to orient you to the information we've seen develop around the abuse of reformulated Opana ER and the emergence of the safety issues related to these changing abuse patterns.

As Endo has pointed out, the interpretation of the epidemiologic data is not straightforward. As is often the case in pharmacoepidemiology, we are faced with uncertainty because to collect data on large populations, we often lose the detailed information needed to fully understand it and

1 interpret it.

2 Therefore, we believe it is crucial to also
3 consider other streams of data, including in vitro
4 and human abuse potential studies, spontaneous
5 adverse event reports, animal studies, drug
6 utilization patterns, local outbreak
7 investigations, and then determine how all the data
8 fit together to understand the risks associated
9 with reformulated Opana ER. We can then weigh
10 these risks against the drug's benefit.

11 We've decided to take an approach based very
12 loosely on the chronology of events surrounding the
13 approval of reformulated Opana ER. After a brief
14 regulatory history of Opana ER, Drs. Englund and
15 Tolliver will present FDA's interpretation of the
16 results of the preapproval in vitro and human abuse
17 potential studies designed to test the performance
18 of Opana ER reformulated with polyethylene oxide,
19 or PEO, with regard to its potential to deter abuse
20 via the injection and intranasal routes.

21 Dr. Tolliver will then integrate the
22 findings of these studies with what we know about

1 the pharmacology of oxymorphone.

2 We'll then move on to examining information
3 we have learned since the approval of reformulated
4 Opana ER. Ms. Woods will provide an overview of
5 the utilization patterns for Opana ER and
6 comparators in recent years, including regional
7 differences in dispensing and availability of this
8 product. As you heard from the sponsor, these
9 patterns are important to understand prior to
10 delving into the epidemiologic data, which comes
11 later.

12 We are then honored to have two guest
13 speakers, Dr. Adams from the Indiana State Health
14 Department and Dr. Brooks from the Centers for
15 Disease Control and Prevention who will present
16 information on the widely publicized outbreaks of
17 TTP-like illness and HIV and the role that
18 reformulated Opana ER played in those events.

19 Although these outbreaks were specific to
20 certain geographic regions, we believe that the
21 data gathered in these investigations provide
22 important insights into specific abuse behaviors

1 related to Opana ER.

2 Dr. Patel will then discuss reports we've
3 identified in FDA's Adverse Event Reporting System
4 for TTP and related thrombotic microangiopathies,
5 sharing the most current data we have available to
6 us.

7 Next, Dr. Hunt, from our Center for
8 Biologics Evaluation and Research, or CBER, will
9 present the results of animal studies that suggest
10 a potential mechanism whereby the specific PEO
11 included in reformulated Opana ER might lead to
12 TTP-like illness when injected.

13 Dr. Xie will discuss a number of statistical
14 considerations in interpreting the epidemiologic
15 studies submitted by Endo. And finally,
16 Dr. McAninch will present FDA's view of the key
17 findings as well as the strengths and limitations
18 of the epidemiologic data. Dr. McAninch will then
19 attempt to integrate all these data streams
20 together to present FDA's interpretation of this
21 body of evidence on the abuse and abuse-related
22 risks of Opana ER within the context of other

1 oxymorphone and opioid comparators.

2 We have inserted several breaks in between
3 talks for some clarifying questions, so if you
4 could note your questions and raise them during
5 those intervals, we will do our best to address
6 them.

7 Now I will turn it over to Dr. Fields to
8 begin our presentations.

9 **Presentation - Ellen Fields**

10 DR. FIELDS: Good afternoon. I am Ellen
11 Fields. I am the deputy director in the Division
12 of Anesthesia, Analgesia, and Addiction Products.

13 I am going to briefly present the regulatory
14 history of Opana ER. Some aspects of my talk have
15 been covered by the sponsor, so I will try to not
16 be too repetitive and focus only on those issues
17 that have not been covered.

18 I will start by talking about some
19 characteristics of oxymorphone and then move on to
20 the approval history of oxymorphone products,
21 including Opana and Opana ER. I will spend some
22 time on the approval of the reformulated Opana ER,

1 and then talk about a citizen's petition that had
2 been submitted by the sponsor related to Opana ER.
3 I will finish my talk with some brief points that
4 apply to Opana ER and the entire extended-release
5 long-acting opioid analgesic class.

6 Just for your reference, I've included the
7 acronyms that will appear in my slides.

8 Oxymorphone is a semi-synthetic opioid
9 analgesic. It is listed as a Schedule II drug
10 under the Controlled Substance Act. It is a pure
11 agonist and is relatively selective for the
12 mu receptor, and its pharmacologic effects are
13 consistent with other mu opioid agonists.

14 Oxymorphone has a relatively low oral
15 bioavailability of approximately 10 percent and is
16 principally metabolized by the liver as was
17 discussed earlier by the sponsor. The potency of
18 oxymorphone compared to morphine by the IV route is
19 approximately 10 to 1.

20 Oxymorphone has a relatively long history.
21 This slide includes some corrections of the
22 regulatory history as written in the background

1 document you received.

2 In 1959, three formulations were approved
3 under the brand name Numorphan, a parenteral
4 product, an immediate-release tablet, and rectal
5 suppositories, which were later withdrawn from the
6 market. The brand name of the parenteral product
7 was later changed to Opana, and all three of these
8 formulations have the same indication: relief of
9 moderate to severe pain, preoperative medication,
10 supportive anesthesia, obstetrical analgesia, and
11 relief of anxiety in patients with dyspnea
12 associated with pulmonary edema due to left
13 ventricular function.

14 The sponsor stopped marketing and
15 distributing the IR tablets in 1971, and they were
16 officially withdrawn from the market in 1982 for
17 commercial reasons. Of note, there were anecdotal
18 reports of abuse by injection of Numorphan tablets
19 in the 1960s and early '70s.

20 The sponsor covered this, that in 2006 both
21 Opana and Opana ER were approved. Three studies in
22 postoperative pain supported the approval of Opana,

1 two in orthopedic surgery, and one in abdominal
2 surgery. The approved strengths of this immediate-
3 release tablet were 5 and 10 milligrams to be dosed
4 10 to 20 milligrams every 4 to 6 hours as needed
5 for pain. Opana has a significant food effect
6 whereby food increases the systemic exposure by
7 approximately 40 percent, so it is labeled to take
8 on an empty stomach.

9 The Opana ER approval was supported by two
10 double-blind placebo-controlled trials done in
11 patients with moderate to severe chronic low back
12 pain. One of the trials was in opioid-naive
13 patients and the other in opioid-tolerant patients.

14 Safety data was obtained in more than 2,000
15 subjects. The original approval included 5, 10,
16 20, and 40 milligram strength tablets, and
17 additional intermediate strengths were added in
18 2008. This formulation also had a significant good
19 effect and must be taken on an empty stomach.

20 As the sponsor stated, this formulation was
21 not intended to have abuse-deterrent properties,
22 and the label contains instructions to swallow the

1 tablet whole and that crushing, chewing, snorting,
2 or injecting the dissolved product will result in
3 uncontrolled delivery and pose a significant risk
4 that could result in overdose and death.

5 The sponsor has covered that the
6 characteristics of the Opana ER tablet regarding
7 the inclusion of polyethylene oxide, and you'll
8 hear more about that excipient from Dr. Englund in
9 her talk.

10 In the application for the reformulated
11 Opana ER, the sponsor submitted in vitro and
12 in vivo studies that assess its abuse-deterrent
13 properties. The agency determined that the data
14 did not support abuse-deterrent labeling. However,
15 the reformulation was approved in December 2011,
16 and the label does not include any abuse-deterrent
17 labeling.

18 This approval included a risk evaluation and
19 mitigation strategy, or a REMS, and the
20 reformulated Opana ER replaced the original
21 Opana ER in the first few months of 2012. Generic
22 products to the original Opana ER continued to be

1 marketed, and currently, there are no generic
2 products referencing the reformulated Opana ER.

3 Following the approval of the reformulated
4 Opana ER in 2012, Endo submitted a citizen petition
5 to the agency requesting FDA make a determination
6 that the original Opana ER was withdrawn from the
7 market due to safety concerns.

8 A consequence of this determination would
9 have been withdrawal of generic products
10 referencing the original Opana ER from the market.
11 However, the petition was denied in 2013 due to
12 insufficient data to conclude that the original
13 Opana ER posed increased risk of abuse compared to
14 the reformulated product.

15 You may refer to your background packets for
16 details of the agency response to the citizen
17 petition.

18 A supplemental NDA, or an sNDA, was
19 submitted in February of 2013 to request abuse-
20 deterrent language for Opana ER. The submission
21 included the same studies as the first reformulated
22 submission plus preliminary postmarketing

1 epidemiology data on Opana ER. And the agency
2 determined there was insufficient data at that time
3 to support abuse-deterrent labeling.

4 The application was resubmitted in January
5 2016, requesting labeling for abuse-deterrent
6 properties for intranasal abuse, and also, the
7 submission included additional epidemiologic data
8 on abuse patterns of Opana ER.

9 Concurrently with this submission, there
10 were reports of serious illnesses associated with
11 the IV abuse of Opana ER that you heard about
12 earlier. The agency became concerned that there
13 may be a shift in the preferred route of abuse for
14 Opana ER from intranasal to IV abuse, so an
15 advisory committee meeting was planned to discuss
16 these issues. However, the supplement was
17 withdrawn by the sponsor, as they stated, in August
18 2016, and the AC was canceled.

19 Subsequently, Endo submitted three years of
20 postmarketing data for Opana ER to the agency to
21 inform discussion at this AC, which brings us to
22 today. And as the sponsor said, they are not

1 currently seeking any abuse-deterrent labeling.

2 Finally, I would like to provide a high-
3 level summary of three things that apply to the
4 entire class of extended-release and long-acting
5 opioids, and that class includes Opana ER.

6 The ER/LA opioid analgesic REMS was approved
7 in July 2012. It applies to all members of the
8 ER/LA opioid analgesic class, and its objective is
9 to ensure that the benefits of these products
10 outweigh the risks of serious adverse outcomes of
11 addiction, overdose, and death resulting from
12 inappropriate prescribing, abuse, and misuse while
13 at the same time maintaining patient access to pain
14 medications.

15 It is a shared system among this class of
16 products in order to minimize the burden to the
17 healthcare system and includes an education program
18 for prescribers, patient counseling document, and a
19 medication guide.

20 Second, the agency determined that routine
21 pharmacovigilance for postmarketing adverse events
22 for drugs in this class is not sufficient to assess

1 the safety of these products. The postmarketing
2 requirements for this class include 11 studies to
3 assess misuse, abuse, hyperalgesia, addiction,
4 overdose, and death associated with the long-term
5 use of ER/LAs. Sponsors are encouraged to work
6 together to complete these studies, and there are
7 milestone dates for each study.

8 Finally, there have been two major safety
9 labeling changes for opioid analgesics. The first
10 occurred in 2014 and affected the extended-release
11 long-acting opioid analgesics. Language in the
12 labels was clarified in order to ensure safe use,
13 proper prescribing, and patient selection, and to
14 better describe serious risks of the class,
15 including abuse, addiction, overdose, death,
16 hyperalgesia, and neonatal opioid withdrawal
17 syndrome.

18 In addition, the indication for all of the
19 extended-release long-acting opioid analgesics was
20 revised to the one that you've currently heard;
21 trade name as an opioid, agonist indication for the
22 management of pain severe enough to require daily

1 around-the-clock long-term opioid treatment, and
2 for which alternative treatment options are
3 inadequate.

4 Recently, in 2016, a second safety labeling
5 change occurred that affected both the immediate-
6 and extended-release opioids. A number of changes
7 to the labels were made, and importantly a warning
8 about the interaction of opioids and
9 benzodiazepines and other CNS depressants was added
10 to all labels.

11 That is the end of my talk. I'll hand it
12 off to the next speaker.

13 **FDA Presentation - Erika Englund**

14 DR. ENGLUND: Good afternoon. My name is
15 Erika Englund. I am a chemistry reviewer in the
16 Office of New Drug Products in CDER at the FDA.

17 Today I will be discussing the in vitro
18 abuse-deterrent studies of Opana ER. This
19 presentation will focus on interpretation of
20 in vitro studies conducted by both Endo and the FDA
21 laboratories to evaluate the abuse-deterrent
22 properties of Opana ER. Although there were a

1 number of different studies that were submitted to
2 the new drug application, today I will only be
3 discussing the particle size reduction and small
4 volume extraction in vitro studies, abbreviated
5 SVE.

6 In 2015, the FDA issued a guidance for the
7 evaluation and labeling of abuse-deterrent opioids.
8 The guidance recommends laboratory-based in vitro
9 manipulation and extraction studies. These studies
10 are used to evaluate the ease with which a
11 potentially abuse-deterrent formulation can be
12 defeated or compromised.

13 For example, the ability to crush or grind
14 the tablet with different tools is assessed. This
15 provides information about the potential of the
16 product to form a powder that can be abused by the
17 nasal route.

18 Other recommended studies include the
19 extraction of the opioid from intact or manipulated
20 tablets in a small volume of solvent and at
21 different temperatures. The ability to withdraw
22 this extract through a needle is assessed, and this

1 provides information about the ability of the
2 product to be abused by injection.

3 The tablet manipulation techniques discussed
4 today will be blinded, but the advisory committee,
5 Endo, and FDA have the codes. And the codes in my
6 presentation are the same as the ones used by Endo.

7 The codes will be written in bold red
8 letters in this presentation. For example, tools
9 that are used to cut, crush, or grind the tablets
10 will be represented with codes A through W, and the
11 temperatures used for the small volume extraction
12 of tablets will be coded as T1, T2, and T3.

13 I will also be using several different
14 acronyms in today's presentation. ADF is abuse-
15 deterrent formulation. Original Opana ER is the
16 original formulation of Opana ER as approved by the
17 FDA. Reformulated Opana ER is the currently
18 marketed formulation of Opana ER. API is the
19 active pharmaceutical ingredient or the drug
20 substance. For Opana, this is oxymorphone
21 hydrochloride. SVE are the small volume extraction
22 studies, which I introduced on the previous slide,

1 and ER is extended release.

2 I would like to talk briefly about the
3 formulation. Reformulated Opana ER, original
4 Opana ER, and Opana immediate release all contain
5 the same API or drug substance, which is
6 oxymorphone hydrochloride. However, these all
7 differ in their excipients or the components of the
8 tablet.

9 Of these three in this list, only
10 reformulated Opana ER contains polyethylene oxide,
11 which I will be abbreviating as PEO. There are a
12 number of examples of FDA-approved PEO-containing
13 products. PEO is listed in the inactive ingredient
14 website in 9 different entries for extended-
15 release, controlled-release, and sustained action
16 tablets. All entries for PEO listed for products
17 approved for the oral route of administration.

18 Some examples of FDA-approved PEO-containing
19 ER products are Arymo with morphine sulfate,
20 Hysingla with hydrocodone bitartrate, OxyContin
21 with oxycodone hydrochloride, and Zohydro with
22 hydrocodone bitartrate.

1 I would like to now discuss a little bit
2 more about what exactly PEO is. Polyethylene
3 oxide, as the name indicates, is a polymer of
4 ethylene oxide. The number of oxyethylene groups,
5 which is shown in brackets in the structure at the
6 top of this slide, can vary from 2,000 to 200,000,
7 and this would be indicated in the end subscript.

8 PEO is not a single molecule and can have a
9 range of molecular weights. PEO is a white to
10 off-white powder and is available in different
11 grades that can vary in the viscosity profile, and
12 the different grades of PEO can vary in their
13 ranges of molecular weights. For example, one
14 grade of PEO can have an average molecular weight
15 of 100,000, whereas a different grade of PEO can
16 have an average molecular weight of greater than a
17 million.

18 The viscosity of PEO in the National
19 Formulary monograph is measured in isopropanol and
20 water solutions. PEO powder initially swells in
21 water, and then it forms a viscous solution.

22 I will not be discussing PEO further in my

1 presentation, but several other speakers today will
2 discuss PEO as a component in Opana. I would like
3 to now switch topics to discuss the laboratory
4 studies of reformulated Opana ER.

5 I will be starting with the particle size
6 reduction. Crushing and grinding studies included
7 common physical manipulation techniques used by
8 individuals who manipulate products. For example,
9 tools A, B, E, I, J, and N through W were all
10 studied. The reformulated Opana ER was compared to
11 original Opana ER, OxyContin ADF, and two generic
12 oxymorphone hydrochloride ER products. The two
13 generic products were from two different
14 manufacturers and had two different formulations.

15 In these studies, reformulated Opana ER was
16 more resistant to crushing and grinding than most
17 of the comparators. Of these comparators,
18 OxyContin ADF performed the most comparably. Of
19 all the tools that were studied, tool V reduced the
20 median particle size range of reformulated Opana ER
21 to the greatest degree to less than 1 millimeter.

22 To switch gears to the small volume

1 extraction studies, all of the small volume
2 extraction studies that I will be discussing in my
3 presentation were conducted with the highest
4 strength of product, which is 40 milligrams. The
5 SVE studies were conducted in solvent A
6 predominantly, but I will be using some examples
7 later on in this presentation that were conducted
8 in solvent E.

9 Reformulated Opana ER was compared to
10 OxyContin ADF, two generic oxymorphone
11 hydrochloride ER products, and the original
12 Opana ER. There was one set of conditions that was
13 used to compare the small volume extraction of
14 reformulated and original Opana ER, and this was
15 submitted to the new drug application in 2010.

16 The original Opana ER could be crushed or
17 ground with many common tools. In this list, A, B,
18 E, and N could all crush or grind original Opana
19 ER, whereas reformulated Opana ER could only be
20 ground with tool N and was flattened with tool B.

21 All tablets in the small volume extraction
22 studies were manipulated with tool B. This

1 resulted in original Opana ER tablets being
2 crushed, and the reformulated Opana ER tablets
3 being flattened. Original Opana ER was described
4 as forming a highly viscous gel, and as shown in
5 entry 1, only 0.3 grams of the extract was
6 withdrawn through a needle. This contained
7 0.4 percent of the API.

8 I would like to discuss briefly what these
9 values mean. 0.3 grams represents the total mass
10 of solution withdrawn into a needle. This includes
11 the mass of the extraction solvent. 0.4 percent
12 represents the percentage of API extracted from the
13 40 milligram tablet, and this is 0.16 milligrams.

14 In the small volume extraction studies,
15 reformulated Opana ER formed a hydro gel layer
16 around the tablet, and 4.23 grams of the extract
17 could be withdrawn through a needle. This
18 contained 26 percent of the API.

19 In 2016, additional small volume extraction
20 studies were submitted to the NDA. The same
21 extraction conditions that were used on the
22 previous slide were used for these studies. Tool B

1 was used to manipulate the tablets, which flattened
2 the reformulated Opana ER and OxyContin ADF, but
3 this crushed the generic oxymorphone hydrochloride
4 ER products. As stated previously, the generic
5 products were from two different manufacturers.

6 A broader percentage range of API was
7 extracted in this study, and a slightly higher
8 percentage of the API from OxyContin was extracted
9 in comparison to reformulated Opana ER. For
10 reformulated Opana ER, between 26 to 40 percent of
11 the API was reported as extracted. For OxyContin
12 ADF, this was 42 to 46 percent. In comparison,
13 over 60 percent of the API was extracted from both
14 generic products, but the volume of extract that
15 can be withdrawn through the needle was more
16 variable with 2 to 5 milliliters.

17 Small volume extraction studies were also
18 conducted with tablets that were manipulated with
19 different tools. Reformulated Opana ER when it was
20 manipulated with tool V was not syringeable through
21 an N3 needle. Reformulated Opana ER when it was
22 manipulated with tool W was syringeable. However,

1 only one set of extraction conditions was studied
2 for the W manipulated tablets, and these differed
3 from the extraction conditions described on earlier
4 slides.

5 For the tablets that were manipulated with
6 tool W, 1 milliliter of solvent A at temperature T2
7 was withdrawn through the needle N1 5 times.
8 Cumulatively, 39 percent of the API was extracted.
9 The results from OxyContin ADF in terms of percent
10 API extracted were comparable.

11 The pretreatment of the tablets was also
12 studied. All tablets were manipulated with tool V
13 and extracted in 5 or 10 milliliters of solvent A
14 or E. The pretreatment conditions, P3 through P8,
15 were studied. The pretreatment did not impact the
16 median particle size range of the tablets when they
17 were manipulated with tool V.

18 For the results, the 5 milliliter extract of
19 reformulated Opana ER could not be filtered in the
20 extracts from solvents A or E. In comparison,
21 67 percent of the API could be extracted from P4
22 with tablets that were pretreated in solvent A when

1 there was no filtration step.

2 Some of the 10 milliliter extracts in
3 solvent A were filterable, and 50 percent of the
4 API could be extracted from P4 pretreated tablets
5 and withdrawn through an N3 needle. In comparison,
6 for the 5 millimeter extracts of the generic
7 tablets in solvent A, the products were filterable
8 through an N1 needle, and 58 percent of the API
9 could be extracted with the P5 pretreated tablets.

10 The FDA laboratories also conducted some
11 extractability and syringeability studies. The FDA
12 laboratory studied syringeability of the
13 reformulated Opana ER in only solvent A. All
14 samples below were extracted at temperature T3.
15 The temperature of T1 was also studied. However,
16 the maximum percentage of API that could be
17 extracted was 25 percent, and these results are not
18 shown below.

19 All samples were withdrawn through an N5
20 needle, and the extractions in 2 milliliters in
21 solvent were described as more viscous, but all
22 samples were syringeable.

1 There's no significant difference in the API
2 extracted from either the intact or the manipulated
3 tablets, which are shown in the left- and right-
4 hand columns respectively. There was also not a
5 significant increase in the API extracted when the
6 volume increased. After 5 minutes, the
7 2-milliliter and 5-milliliter extracts were
8 measured with 15 and 16 percent of the API,
9 respectively.

10 The variable which most significantly
11 impacted the percentage of API extracted was time.
12 The increase in time resulted in over a twofold
13 increase in the percentage of API extracted.

14 The FDA laboratories also studied the effect
15 of pretreatment on the tablets. The reformulated
16 Opana ER was pretreated with condition P4 and
17 extracted with solvent A at temperature T3. All
18 samples were withdrawn through an N5 needle, and
19 the samples were described as easily syringeable
20 and easily filterable.

21 There was no significant increase in the API
22 extracted from the tablets that were pretreated and

1 not manipulated. The pretreatment conditions
2 resulted in close to a twofold increase, however,
3 and the percentage of API extracted from tablets
4 that were manipulated with tool J. After
5 30 minutes, 72 and 79 percent of the API could be
6 extracted from the manipulated tablets with tool J,
7 which were pretreated. Note that the amount of API
8 was also more concentrated in the smaller extracts.

9 In conclusion, the reformulated Opana ER was
10 resistant to crushing and grinding by some common
11 physical manipulation techniques. The API could be
12 extracted from reformulated Opana ER tablets and
13 5 milliliters of solvent A and withdrawn into a
14 needle.

15 In the Endo small volume extraction studies,
16 40 percent of the API could be extracted from
17 tablets that were not pretreated through an N3
18 needle. In the FDA's small volume extraction
19 studies, 44 percent of the API could be extracted
20 from tablets that were not pretreated through the
21 N5 needle. However, do note that the extraction
22 conditions used for this result were slightly

1 different from those used by Endo, and 79 percent
2 of the API could be extracted through pretreated
3 tablets, which were manipulated with J, and these
4 could be withdrawn through an N5 needle.

5 Thank you. Jim Tolliver will be presenting
6 next.

7 **FDA Presentation - James Tolliver**

8 DR. TOLLIVER: Good afternoon. My name is
9 James Tolliver. I am a pharmacologist for the
10 controlled substance staff within the Office of the
11 Center Director, Center for Drug Evaluation and
12 Research at the FDA.

13 This morning I would like to briefly discuss
14 two intranasal human abuse potential studies
15 submitted under NDA 201655 for reformulated
16 Opana ER. The first is a pilot study designated
17 EN3288-113. The second was a pivotal study
18 designated EN3288-114. Afterwards, I will
19 interpret these results within the context of what
20 we know about oxymorphone pharmacology and the
21 findings from the in vitro studies.

22 For the pilot and pivotal studies, the

1 subjective measures I will discuss include the
2 Visual Analog Scales, abbreviated VAS, for drug
3 liking, high, take drug again and overall drug
4 liking. Drug Liking VAS, the only primary measure
5 assessed at the moment drug liking and various time
6 points post-dosing out to 24 hours. Subjects
7 responded to the statement, "At this moment, my
8 liking for this drug is" using a 0 to 100
9 millimeter bipolar scale anchored on the left by 0,
10 strong disliking; in the center by 50, neither like
11 or dislike; and on the right by 100, strong liking.

12 High VAS and at the moment assessment of
13 euphoria consists of a 0 to 100 millimeter unipolar
14 VAS with anchors on the left of 0, not at all, and
15 on the right by 100, extremely.

16 It was administered pre-dose and at selected
17 times points post-dosing out to 24 hours. Subjects
18 responded to a statement, "At the moment, I am
19 feeling high."

20 Take Drug Again VAS is an overall global
21 assessment taken only at 8 and 24 hours post-
22 dosing. Subjects were required to respond to the

1 question, "Would you want to take this drug you
2 just received again if given the opportunity?"
3 Using a 0 to 100 millimeter bipolar VAS anchored on
4 the left by 0, definitely not; in the center by 50,
5 indifferent; and on the right by 100, definitely
6 so.

7 Overall, Drug Liking VAS is a global
8 assessment also taken at 8 and 24 hours post-
9 dosing. Subjects were required to respond to the
10 statement, "Overall, my liking for this drug is"
11 using a 0 to 100 millimeter bipolar VAS anchored on
12 the left by 0, strong disliking; on the center by
13 50, neither like nor dislike; and on the right by
14 100, strong liking.

15 Oxymorphone plasma levels were determined as
16 a function of time following treatment. The
17 purposes of this presentation, pharmacokinetic
18 parameters for plasma oxymorphone are limited to
19 maximum plasma concentration, designated C_{max} , and
20 the time to maximum plasma concentration designated
21 T_{max} .

22 Specific parameters used for the subjective

1 measures in this presentation include the maximum
2 effect designated Emax and the time to peak effect
3 designated TEmax.

4 Study EN3288-113 was a pilot study utilizing
5 a randomized double-blind, ascending dose, placebo-
6 controlled design using nondependent recreational
7 opioid users. The purpose was to assess the safety
8 and dose-response relationship of intranasal
9 oxymorphone hydrochloride API powder for producing
10 subjective reinforcing effects to assist in
11 selecting a dose for the pivotal study, EN3288-114.

12 Subjects were divided into two cohorts.
13 Cohort 1 with 10 subjects was used to examine the
14 effects of intranasal doses of 2.5 milligrams and
15 7.5 milligrams oxymorphone hydrochloride API
16 powder. Cohort 2 consisted of 9 subjects who
17 received intranasal doses of placebo, 5 milligrams,
18 and 10 milligrams oxymorphone hydrochloride powder.

19 In total, placebo treatment was given to 12
20 subjects while each oxymorphone hydrochloride dose
21 was given to 6 subjects.

22 This slide provides the mean and standard

1 deviation Emax for the 4 subjective effects as a
2 function of dose of oxymorphone hydrochloride API.
3 Over the dosage range of 2.5 milligrams,
4 7.5 milligrams, intranasal oxymorphone
5 hydrochloride, there was a progressive increase in
6 the mean Emax for drug liking, high, take drug
7 again, and overall drug liking.

8 For all 4 subjective measures, the scales
9 were maxed out following intranasal 7.5 milligrams
10 oxymorphone hydrochloride API and achieving maximum
11 oxymorphone plasma concentration of 7.84 nanograms
12 per milliliter. The decision was made to use
13 7.5 milligrams reformulated Opana ER and
14 7.5 milligrams oxymorphone hydrochloride API in the
15 pivotal intranasal study EN3288-114.

16 Pivotal study EN3288-114 was a randomized,
17 double-blind, single dose, placebo-controlled,
18 4-period crossover study to evaluate the abuse-
19 deterrent effect of manipulated reformulated
20 Opana ER towards intranasal abuse.

21 Subjects were nondependent and had
22 experience in the intranasal administration of

1 opioids. Intranasal treatments included
2 manipulated reformulated Opana ER 7.5 milligrams,
3 reformulated Opana ER placebo, oxymorphone
4 hydrochloride API 7.5 milligrams powder as the
5 positive control, and placebo powder.

6 Statistical analyses of the subjective
7 measures were conducted by the CDER Office of
8 Translational Science and Biostatistics using a
9 mixed effects model in which period, sequence, and
10 treatment were fixed effects with subjects nested
11 within a sequence as a random effect.

12 Primary treatment comparison was manipulated
13 with reformulated Opana ER 7.5 milligrams versus
14 oxymorphone hydrochloride API 7.5 milligrams.

15 All four measures were validated as
16 evidenced by statistically significant increases in
17 mean Emax following oxymorphone hydrochloride API
18 7.5 milligrams compared to placebo.

19 This slide provides the pharmacokinetics for
20 plasma oxymorphone following intranasal active
21 treatments. The mean Cmax following intranasal
22 reformulated Opana ER was approximately 47 percent

1 that achieved following intranasal oxymorphone
2 hydrochloride API.

3 The median Tmax was delayed approximately 6-
4 fold following intranasal reformulated Opana ER
5 compared to following intranasal oxymorphone
6 hydrochloride API.

7 Both these observations do support a
8 possible deterring effect of reformulated Opana ER
9 to intranasal abuse.

10 This slide provides the mean Emax values for
11 the four subjective measures following intranasal
12 treatments as evidenced in the completer population
13 consisting of 38 subjects. Both placebo treatments
14 had little effect on the four measures.

15 Compared to the oxymorphone hydrochloride
16 API powder, manipulated reformulated Opana ER
17 produced statistically with a p of less than 0.0001
18 and very likely clinically relevant reductions in
19 Emax for all four subjective measures. These
20 results, along with the pharmacokinetic data, do
21 provide support for a possible deterrent effect of
22 Opana ER to intranasal abuse.

1 Now I would like to discuss how these
2 findings, along with what we know about the
3 pharmacology of oxymorphone and the in vitro study
4 findings discussed in the last presentation by
5 Dr. Ingram, might predict changes in the routes
6 used to abuse Opana ER following its reformulation.

7 First, the results of study EN3288-114,
8 using the subjective measures of Drug Liking VAS,
9 High VAS, Take Drug Again VAS, and Overall Drug
10 Liking VAS, support a deterrent effect of
11 reformulated Opana ER to abuse by intranasal
12 administration.

13 Secondly, oxymorphone has very low oral
14 bioavailability, approximately 10 percent, thereby
15 requiring larger doses, somewhere in the range of
16 possibly 40 milligrams to really produce subjective
17 reinforcing effects when taken orally.

18 Third, at this time, we do not know the
19 dose-response relationship between intravenous
20 oxymorphone and subjective reinforcing effects.
21 However, high levels of subjective reinforcing
22 effects were documented following intranasal

1 administration of 7.5 milligrams oxymorphone
2 hydrochloride API in pilot study EN3288-113.

3 Although intranasal bioavailability of
4 oxymorphone hydrochloride in humans is not known,
5 it is most likely less than 100 percent. Within
6 intravenous injection of 7.5 milligrams or higher
7 of oxymorphone hydrochloride, subjective
8 reinforcing effects would likely occur.

9 Finally, as discussed in the presentation by
10 Dr. Englund, category 1 studies conducted by the
11 FDA laboratory demonstrated that reformulated Opana
12 ER tablets can be manipulated by selected methods
13 to produce solutions suitable for intravenous
14 injection and containing sufficient amounts of
15 oxymorphone such as 7.5 milligrams or higher to
16 likely cause subjective reinforcing effects when
17 injected.

18 With limitations to oral and intranasal
19 abuse of reformulated Opana ER, individuals may be
20 more likely to abuse Opana ER by intravenous
21 injection. Such abuse may be facilitated by the
22 ability to manipulate reformulated Opana to prepare

1 solutions for intravenous injection and the potency
2 of oxymorphone for producing subjective reinforcing
3 effects by this route.

4 In conclusion, the results of the study
5 EN3288-114 using, again, the subjective measures of
6 drug liking, high, take drug again, overall drug
7 liking, support a deterring effect of Opana ER to
8 abuse by intranasal administration. In vitro
9 studies indicate the ability to manipulate
10 reformulated Opana ER tablets to produce solutions
11 suitable for intravenous injection and likely to
12 produce subjective reinforcing effects.

13 These findings together with the low oral
14 bioavailability of oxymorphone might predict a
15 higher likelihood of abuse by the intravenous route
16 for reformulated Opana ER compared to original
17 Opana ER. Thank you.

18 **FDA Presentation - Corinne Woods**

19 MS. WOODS: Good afternoon. My name is
20 Corinne Woods, and I am a drug utilization analyst
21 in the Division of Epidemiology in the Office of
22 Surveillance and Epidemiology. I will be

1 presenting drug utilization patterns for brand and
2 generic oxymorphone extended-release, or ER, as
3 well as selected opioid analgesics from 2009
4 through 2015 to provide context for today's and
5 tomorrow's discussions.

6 The focus of this presentation is to
7 summarize recent trends in drug use patterns of
8 oxymorphone ER.

9 The outline of the presentation will be as
10 follows: First, I will discuss prescription
11 utilization data for brand, generic oxymorphone ER
12 and selected opioid products with a focus on the
13 outpatient retail setting. Then I will present the
14 findings on the diagnoses associated with the use
15 of oxymorphone ER and selected opioid comparator
16 products. I will discuss limitations of the
17 analyses and finish with a summary of findings.

18 These analyses focused on oxymorphone ER
19 products, including Opana ER and generic
20 oxymorphone ER. Our analyses also included other
21 extended-release long-acting, or ER/LA, products as
22 these provide context regarding the prescribing

1 trends and settings of use for Opana ER and
2 comparator opioid products. Additionally,
3 immediate-release oxymorphone was included to
4 provide comprehensive analyses of oxymorphone
5 utilization.

6 To conduct these analyses, we used two
7 databases with differing features. I will briefly
8 describe each database before presenting the
9 results of each analysis.

10 We obtained prescription utilization data
11 from the IMS Health National Prescription Audit.
12 This database measures the dispensing of
13 prescriptions from outpatient retail pharmacies to
14 patients and is projected to provide national
15 estimates of drug utilization.

16 This figure displays brand and generic
17 oxymorphone ER utilization within the opioid
18 analgesic landscape in 2015. Prescriptions for
19 ER/LA opioid analgesics comprised approximately
20 9 percent of prescriptions for all opioid
21 analgesics in 2015. Correspondingly, prescriptions
22 for oxymorphone ER comprised approximately

1 5 percent of prescriptions for all ER/LA opioid
2 analgesics.

3 Focusing on ER/LA opioid products, this
4 graph displays the nationally estimated number of
5 dispensed prescriptions for ER/LA opioid analgesics
6 from U.S. outpatient retail pharmacies between 2009
7 and 2015. Oxymorphone ER is shown as a red solid
8 line. The annual number of oxymorphone ER
9 prescriptions dispensed increased from
10 approximately 583,000 prescriptions in 2009 to
11 968,000 prescriptions in 2015.

12 Other trends were an increase in morphine ER
13 prescriptions as well as decreases in oxycodone ER
14 and methadone prescriptions during the time
15 examined.

16 In this graph, we focus on the nationally
17 estimated number of dispensed prescriptions for
18 oxymorphone from U.S. outpatient retail pharmacies
19 between 2009 and the second quarter of 2016.
20 Prescriptions for the original formulation of
21 Opana ER, shown as a red solid line, peaked in the
22 fourth quarter of 2011 with approximately 328,000

1 prescriptions dispensed, and prescriptions
2 decreased sharply thereafter.

3 A supply disruption and limited production
4 occurred starting in December 2011 followed by the
5 market introduction of reformulated Opana ER.
6 Shipments of reformulated Opana ER, shown as a blue
7 double line, began in February 2012, plateaued
8 between the third quarter of 2012 and the third
9 quarter of 2013, then steadily decreased
10 afterwards.

11 Generic oxymorphone ER prescriptions
12 increased steadily between 2012 and the second
13 quarter of 2016 while oxymorphone IR prescriptions
14 remained relatively steady during the time
15 examined.

16 To understand the geographic variations in
17 oxymorphone ER utilization across the U.S., we
18 analyzed state level data on the prescribing of
19 oxymorphone ER. This data may help address some of
20 the questions posed by the panel. This data was
21 not available at the time of the FDA briefing
22 document.

1 This graph shows the population-adjusted
2 rates of prescriptions per capita for total brand
3 and generic oxymorphone ER dispensed from U.S.
4 outpatient retail pharmacies in 2015 where darker
5 grays indicate more prescriptions per capita. The
6 state with the highest number of prescriptions per
7 capita was Tennessee, which had approximately 18.5
8 total oxymorphone ER prescriptions dispensed per
9 thousand residents in 2015.

10 Other notable states were North Carolina
11 with 9.9 prescriptions per thousand residents and
12 Nevada, Delaware, and West Virginia, which ranged
13 from 5.9 to 6.7 prescriptions per thousand
14 residents.

15 In these graphs, we looked at the nationally
16 estimated number of prescriptions per thousand
17 residents for Opana ER, on top, and generic
18 oxymorphone ER, on bottom, dispensed from U.S.
19 outpatient retail pharmacies from 2009 through
20 2015. We included only the 10 states with the
21 highest number of prescriptions per capita for each
22 product.

1 Looking at the top graph, from 2009 through
2 2014, Tennessee residents had the highest number of
3 Opana ER prescriptions, peaking at approximately
4 16.1 prescriptions per thousand residents in 2011,
5 then declining each following year.

6 Looking at the bottom graph, from 2011
7 through 2015, the number of generic oxymorphone ER
8 prescriptions dispensed annually to Tennessee
9 residents increased to a peak of approximately 12
10 prescriptions per thousand residents in 2015, while
11 utilization among residents of other states
12 increased to a lesser degree.

13 Now we will transition to the analysis of
14 diagnoses associated with the use of brand and
15 generic oxymorphone ER and selected opioids. To
16 determine this, we used Inventive Health Treatments
17 Answers database, which was derived from monthly
18 surveys of 3200 U.S. office-based physicians who
19 reported all patient activity during one typical
20 workday each month.

21 These data are nationally projected by
22 physician specialty and region and are based on the

1 number of office visits where drugs are mentioned,
2 thereby providing insight into prescriber intent.

3 This table shows the top diagnosis
4 categories associated with the use of brand and
5 generic oxymorphone ER and selected opioids from
6 2011 through 2015. Diseases of the musculoskeletal
7 system and connective tissue included conditions
8 such as back pain and arthritis. Diseases of the
9 nervous system and sense organs included conditions
10 such as migraine headache and chronic postoperative
11 pain. Injury and poisoning included bone fractures
12 and sprains as examples.

13 Similar to the other selected drugs,
14 diseases of the musculoskeletal system and
15 connective tissue followed by diseases of the
16 nervous system and sense organs to a lesser extent
17 were the most frequently mentioned diagnosis
18 categories associated with oxymorphone ER use
19 during the time examined.

20 Limitations of these analyses were that only
21 outpatient utilization was assessed. Therefore, no
22 inpatient or mail order data were included in the

1 prescription analyses.

2 The diagnosis data were not linked to
3 prescriptions, rather they represented mentions of
4 a drug at a physician visit. The diagnosis data
5 were derived from surveys of office-based
6 physicians and may not have captured prescribing
7 patterns of physicians who practice in other
8 settings such as hospice care, pain or cancer
9 clinics located within hospitals, or urgent care
10 clinics.

11 In summary, total oxymorphone ER utilization
12 comprised 5 percent of the extended-release, long-
13 acting opioid product market in the U.S. in 2015.
14 Overall utilization of the brand product Opana ER
15 peaked in the fourth quarter of 2011, then declined
16 through the second quarter of 2016.

17 Utilization of oxymorphone ER varied by
18 state. Total oxymorphone ER was most often
19 associated with conditions affecting the
20 musculoskeletal system and connective tissue.
21 Diagnosis patterns for oxymorphone ER were similar
22 to those of oxymorphone IR, morphine ER, and

1 oxycodone ER.

2 If I could pull backup slide number 2,
3 please? Thank you.

4 We would like to make a minor correction.
5 If you would please disregard table 3 in appendix C
6 on page 286 of the FDA briefing document as it was
7 included in error, and please refer to the
8 corrected graph above on the display. However,
9 this correction did not affect or have any impact
10 upon our findings or our conclusions.

11 Thank you very much.

12 **Clarifying Questions**

13 DR. WINTERSTEIN: This concludes the first
14 set of presentations from the FDA. We will start
15 with questions specific to the FDA presentations,
16 and then get back to questions for the sponsor that
17 were left over from before the break.

18 Are there any clarifying questions for the
19 FDA?

20 Dr. Zacharoff?

21 DR. ZACHAROFF: Thank you. Kevin Zacharoff.
22 This question is regarding Dr. Englund's

1 presentation, slides 8 and 9 with respect to the
2 small volume extraction.

3 I see on slide 8, it seems like the same
4 mechanism, the same solvent, the same timeframe was
5 used with respect to extraction for the
6 reformulated Opana ER when it was flattened, and
7 that resulted in 26 percent of the API being
8 retrieved.

9 On the next slide, it looks as if the same
10 scenario was used, and again, reformulated Opana ER
11 was flattened. This is in a volume measurement,
12 not a weight measurement, but the percent of API
13 now says instead of 26 percent that it's 26 to
14 40 percent.

15 So I am just looking for some clarification.
16 If the conditions were the same, why are those
17 different?

18 DR. ENGLUND: It was a variability in the
19 results. These results were done in triplicate.
20 The range of the triplicate results are 26 to 40
21 percent, but the extraction conditions were the
22 same.

1 DR. ZACHAROFF: Okay.

2 DR. ENGLUND: It's just variability within
3 the results.

4 DR. ZACHAROFF: If we go back to slide 8,
5 just one more question with respect to the
6 comparison between original branded Opana ER and
7 reformulated. The percent API was significantly
8 larger, if I'm understanding this correctly, than
9 the original percent API.

10 DR. ENGLUND: Correct. In the original NDA,
11 only a 0.4 percent of the API was reported
12 extracted from the original formulation.

13 DR. ZACHAROFF: Thank you.

14 DR. WINTERSTEIN: Ms. Higgins?

15 DR. HIGGINS: This is a question for
16 Dr. Woods. Did you look at diagnoses as they
17 varied by state? Because as I'm looking at the top
18 two diagnoses for use of opioid prescriptions, and
19 I am just wondering if there's any possibility that
20 Tennessee diagnoses differently somehow or
21 disproportionately.

22 MS. WOODS: That's a very good question.

1 Our data comes from a small survey of physicians,
2 and the granularity is limited as it is with the
3 utilization of Opana. If we were to be able to
4 look that up, the data would not inform us very
5 well with any degree of accuracy. Unfortunately,
6 it's just a very small database. That's a good
7 point, though.

8 DR. WINTERSTEIN: Dr. Gupta?

9 DR. GUPTA: This is a question for Endo. Do
10 you want me to ask this now or -- this was for the
11 industry from this morning's, okay?

12 DR. WINTERSTEIN: Hold off. Let's finish
13 FDA first.

14 Dr. Craig?

15 DR. CRAIG: Thank you. A question for
16 Dr. Woods, I think again. Tennessee sticks out to
17 me as an outlier, probably to most people. It's
18 pretty obvious. Any ideas what's driving the
19 trends in Tennessee?

20 I think that just doing some preliminary
21 research on my laptop, it seems like there was a
22 change in formulary status in Medicaid around that

1 time in 2009 to a preferred status, which
2 correlates to the trends that we're seeing.

3 Do you think that that could have been a
4 driver for use in Tennessee, and why is Tennessee
5 using more than other states per capita?

6 MS. WOODS: We had very limited information
7 for state-level data. Unfortunately, most of our
8 data is collected and aggregated and then projected
9 to national estimates. That would be wonderful to
10 look up if we had that resource, and let me get
11 back to you on that. Thank you.

12 DR. WINTERSTEIN: Dr. Schisterman?

13 DR. SCHISTERMAN: Yes, Dr. Woods, thank you
14 so much. A follow-up question to your previous
15 question. I was wondering if you have any data
16 indicating this concern about Tennessee being an
17 outlier or whatever we want to call it. Is the
18 number of hospitalizations related to pain higher
19 in Tennessee than the rest of the country or any
20 indication that this is not surveillance bias?

21 MS. WOODS: I'm sorry. Could you repeat
22 your question? My apologies.

1 DR. SCHISTERMAN: Sorry. Is there any data
2 supporting that the hospitalizations due to pain or
3 any other data that supports the rates in Tennessee
4 being much higher than the rest of the country,
5 that it's not an issue of more prescriptions but
6 actually maybe there is a cluster of more pain-
7 related conditions in Tennessee?

8 MS. WOODS: We actually don't have access to
9 much state-level databases. So while that would be
10 excellent to investigate, I don't believe that we
11 have access to information with that granular
12 level. I wish we did.

13 DR. SCHISTERMAN: Okay. Thank you.

14 DR. WINTERSTEIN: Dr. Brown?

15 DR. BROWN: I'm going to ask you another
16 question.

17 (Laughter.)

18 DR. BROWN: I'm sorry. But I just have to.
19 Did you guys investigate the more granular Medicaid
20 data that is available on the state level rather
21 than the CMS data that is where all these states
22 are put together? It seems to me this gets to Dr.

1 Craig's original question, that it might be
2 possible for us to get a better idea of why
3 Tennessee became an outlier.

4 DR. STAFFA: Hi. Judy Staffa. I'm going to
5 just try to save Dr. Woods.

6 You're raising great questions.
7 Unfortunately, most of the data we have comes from
8 claims data. That's where they come from, and they
9 provide evidence of a prescription being dispensed.
10 But there's very little in the information anywhere
11 in the healthcare system about the reasons behind
12 that, and that's always a frustration to us.

13 You've heard us before at these committee
14 meetings not being able to differentiate between
15 appropriate and inappropriate prescribing. We can
16 only look at what's being dispensed and then
17 speculate, as you can, too, over the reasons why.

18 These data were obtained from IMS Health.
19 They were also obtained -- the prescribing data is
20 actually looking into diagnoses, but that's not
21 available at the state level. That's just office-
22 based surveys.

1 So we're not really able to see into the
2 minds of the prescribers or to get much more
3 granular into Tennessee. But there are individual
4 state Medicaid data available, but we've not been
5 able to look at them. If we did, I'm not sure we'd
6 be able to find them because there is no link
7 between a prescription and the indication that it's
8 treating even in those data.

9 DR. BROWN: Judy, does it really matter
10 why -- we're worried about the drug being out
11 there, and why it is more consistently out there in
12 the population in one state over other states. One
13 of the last things that Dr. Woods showed, pretty
14 profoundly demonstrated, that it seems to be out
15 there more in Tennessee than anywhere else.

16 I'm wondering if it really matters why it's
17 out there just to say I'm not certain it matters
18 what was in the mind of the prescriber as long as
19 we look at some database that's large and view the
20 fact that it actually was prescribed. I think
21 that's what I'm getting to.

22 DR. WINTERSTEIN: Let me translate. I think

1 Dr. Craig suggested that there are differences in
2 formularies across Medicaid across states and the
3 fact that Tennessee may have a formulary where
4 oxymorphone would be preferred might be able to
5 explain that --

6 DR. STAFFA: It certainly could. It could.

7 DR. WINTERSTEIN: Dr. Craig?

8 DR. CRAIG: If you look at the ARCOS
9 data -- I was just looking at Tennessee compared to
10 other states, just data I have access to; it's not
11 very scientific -- over the time period from 2009
12 to 2011 in Tennessee, oxymorphone use, according to
13 ARCOS, tripled from 55,000 grams to 150,000 grams
14 over that time period before the oxymorphone
15 reformulated.

16 Using my state as a comparison, the trend is
17 not anywhere close to that steep. So if you're
18 looking at the magnitude of change, it's in the
19 sea. It's substantial, which is showing what the
20 IMS data compared to again, using the ARCOS, which
21 is not perfect. But just looking at Florida versus
22 Tennessee, it's substantial, the differences.

1 DR. WINTERSTEIN: Any other questions about
2 the FDA presentations?

3 (No response.)

4 DR. WINTERSTEIN: I think the decision is to
5 continue with the guest speakers first, and then go
6 back to the industry questions.

7 We will now proceed with the presentation
8 from our guest speaker Dr. Jerome Adams.

9 **Guest Speaker Presentation - Jerome Adams**

10 DR. ADAMS: Great. Well, thank you all very
11 much for having me here today. I am Jerome Adams.
12 I am the Indiana State Health Commissioner. That's
13 my public health hat. I also am a staff
14 anesthesiologist at Indiana University. That's my
15 clinical hat. And I'm also the pharmacy and
16 therapeutics chair at my hospital where I work.

17 So I have, in sort of a micro way, a
18 conceptualization for the regulatory side of
19 things. I am also deciding whether or not we're
20 going to make these drugs available to our patient
21 population.

22 I want to say I'm not here to bash Opana ER

1 or Endo Pharmaceuticals or the FDA. I am simply
2 here to tell you all a story, and a story that's
3 gained traction throughout the country and, quite
4 frankly, throughout the world. I was in
5 Switzerland, and people were asking me about our
6 HIV outbreak and about the contributions of Opana.

7 Three takeaways I want you to take from
8 this. Number one, we need to ask ourselves if the
9 risk is greater than the benefit in terms of making
10 new and more potent opioids more widely available.
11 You have probably all heard that a person is dying
12 every 20 minutes from an opioid epidemic. That
13 number is now approaching a person dying every
14 10 minutes.

15 So while I agree that untreated chronic pain
16 is a public health concern, I would respectfully
17 suggest that you should consider whether or not a
18 person is dying every 10 minutes from untreated
19 chronic pain and take that into consideration as
20 you're looking at what to do with all of these
21 medications, not just Opana.

22 Number two takeaway is that addiction is the

1 mother of all invention, and people will find a
2 way. So we've got to think about that.

3 That leads into takeaway number 3, there are
4 unintended consequences of both your new approvals
5 and of new formulations, and you're going to see
6 this throughout the talk that both I give and that
7 Dr. Brooks is going to give in concert with mine.

8 No disclosures here.

9 In December of 2014, we had 3 new people
10 diagnosed with HIV linked to Austin, Indiana. For
11 reference sake, only 5 people had been reported
12 with HIV in Scott County in the entire preceding
13 9 years, so we were up to 3 people very suddenly.

14 Two had had a common needle sharing partner.
15 Contact tracing showed 8 more people diagnosed with
16 HIV by January, and as of March 5th, we have 215
17 people now diagnosed with HIV. Nearly all had
18 experience injecting Opana ER, and we did testing
19 via the CDC to determine that the infections were
20 all recent from a single strain of HIV. 204 of
21 those infections, 95 percent, are co-infected with
22 hepatitis C. So again, there's lots of offshoots

1 of this situation.

2 This is just for reference. Scott County,
3 as you can see, is in the red located in the
4 southeastern part of Indiana about 30 to 40 minutes
5 north of Louisville, Kentucky. Scott County's
6 population is about 24,000, and the epicenter of
7 the outbreak is the small rural town of Austin,
8 population size of about 4200.

9 Some reference when you're looking at the
10 data I'm about to present, this is a small rural
11 town, much like the one that I grew up in just
12 south of here in Maryland.

13 The two pharmacies in the town, you can see
14 them from each other. Nobody goes into Austin to
15 get their prescriptions. If you are getting
16 prescriptions dispensed from the Austin pharmacy,
17 they are staying in Austin.

18 As a matter of fact, my father-in-law works
19 for Marathon Oil and has a gas station down there.
20 He travels all over the region and said, "I didn't
21 even know we had a gas station there." This is not
22 a place where there's a lot of in and out.

1 Overall, Scott County is experiencing high
2 poverty, unemployment, and low educational
3 attainment. The county ranks last among our 92
4 counties in Indiana on a variety of health and
5 social indicators, including life expectancy.

6 As far as the demographics of our outbreak,
7 the median age of those infected with HIV was
8 33.5 years, 58 percent were male. All were
9 non-Hispanic white, and 94 percent reported
10 injection drug use.

11 All of them, A-L-L, reported use of Opana,
12 and I say Opana with air quotes here, and then
13 we're going to get into teasing out what they mean
14 when they say Opana. An early report found that
15 over 40 percent of females diagnosed also engaged
16 in commercial sex work, but again, everyone
17 reported injection of Opana.

18 Why are we talking about Opana ER? I'm not
19 going to belabor the points that were made earlier.
20 In 2010, there was a reformulation of OxyContin.
21 People went from OxyContin to Opana. Opana ER
22 could be snorted and injected originally, and in

1 2010, you heard about the reformulation, which was
2 impossible to crush and snort, and people
3 transitioned over to injection. It has a very
4 short half-life when injected, resulting in
5 multiple injections per day, from 25 to 30
6 injections per day.

7 So the point here isn't that Opana
8 encouraged new drug use amongst people, but the way
9 people were injecting drugs definitely changed.
10 High street cost, \$160 per 40 milligram tablet
11 during the outbreak peak now reports of over \$200
12 per tablet.

13 Potency is high, morphine milligram
14 equivalent dose higher than heroin. People liked
15 it because you know what you're getting. What's
16 interesting is following the overdose trends
17 throughout this outbreak.

18 This is our prescription drug monitoring
19 data, and I keep hearing people say Tennessee is
20 different. Well, I'd ask you to look at that data
21 a little more closely because Indiana is pretty
22 different, too, when you look at our data.

1 This is per capita dispensed. The reason
2 why I look at pills dispensed as opposed to
3 prescriptions is because when you look at
4 prescriptions, are you talking about a 30-day
5 supply? Are you talking about a 60-day supply?
6 Are you talking about BID or TID?

7 The real measure for me in terms of trying
8 to figure out the amount of pills in the community
9 is looking at the number dispensed, and so that's
10 why I'm looking at that. When you look at my data
11 versus other data later, take that into
12 consideration.

13 If you'll look here, 2010 is again when you
14 had OxyContin reformulated, and you see a
15 precipitous uptick in Opana usage in the state,
16 which is the dark orange, and also, in Austin,
17 Indiana, which is the yellow.

18 In 2012 when we hit our peak, there were
19 29.7 pills per capita being dispensed in Austin,
20 Indiana. If you back up into prescriptions, let's
21 say an average prescription is a 30-day supply.
22 Let's just say that for sake, and it's taken BID.

1 So you're getting a half a prescription per citizen
2 in Austin, Indiana per year. That means for every
3 10 people in Austin, Indiana, you were getting 5
4 prescriptions. That means to put it in the per
5 thousand terms, that's 500 prescriptions per
6 thousand per year in Austin, Indiana. Again, just
7 so folks can back their way into those potential
8 numbers.

9 Why is this happening? Well, we've got
10 marketing. You've got patient request. You've got
11 prescriber perception. I practice myself. People
12 perceive that it's safer, that it's better. Could
13 be any or all of those reasons. That's up to you
14 all to decide, but we've heard all three of those
15 potential reasons for why you're seeing these
16 regional variations and this big uptick.

17 I do want to quickly point out an excerpt
18 from a 2012 publication. "Opana is the hot new
19 prescription drug of abuse, sometimes with tragic
20 consequences. At least nine people have died so
21 far this year in 2012 from prescription overdoses
22 in Scott County, Indiana."

1 This is a Reuters report. "Most of the
2 fatalities involved Opana, according to county
3 coroner. Opana abuse can be deadly because it's
4 more potent. People who are not familiar with how
5 strong it is may be vulnerable for overdosing.

6 "State Police Sergeant Jerry Goodin says,
7 'This Opana pill has really kicked us in the rear.
8 We've never seen an addiction like this.'

9 "Endo is reformulating the medication, but
10 the old form is still available. And pharmacy and
11 home robberies are on the rise as addicts search
12 for a way to get their fix.

13 "Fort Wayne, Indiana reported 11 pharmacy
14 robberies related to Opana since Endo announced the
15 reformulation."

16 I talk about unintended consequences.
17 Indiana led the nation in pharmacy robberies in
18 2015.

19 Regarding doubts about dispensing being
20 correlated to diversion, I will point out 29
21 million pills dispensed in Indiana in 2015.

22 There were comments made about this is safe

1 for the intended population. We've got to ask
2 ourselves is the risk-benefit in theory versus in
3 reality the same thing. Are 29 million pills about
4 right? Too many? Is that what we'd expect for
5 Indiana?

6 I would say respectfully you can't have it
7 both ways. You can't say this drug is safe if we
8 use it for the intended population but then look at
9 the data and see that it's clearly being used well
10 beyond the intended population.

11 That was all Opana doses. I dug in a little
12 deeper to find out from our PDMP what percent of
13 Opana ER dispensed in Austin and in Indiana was the
14 actual ER versus the immediate release. Showed all
15 Opana prescribed.

16 If you look here, 90 plus percent of the
17 Opana prescribed in Austin, Indiana was ER, and
18 63 percent of the Opana prescribed in Indiana was
19 ER. Both of those numbers are significantly higher
20 than anything that you're hearing nationally in
21 terms of the proportion of ER to IR being
22 prescribed.

1 What's the take home point here? At least
2 in Scott County, Indiana specifically and in
3 Indiana in general, there was a clear preference
4 for Opana ER.

5 If you look here at just Opana ER
6 prescribed, breaking down these numbers a little
7 bit more, again, you still see that same trend in
8 2010 shooting up to a peak of 27.2 pills per
9 capital in 2012 prescribed in Austin, Indiana. Per
10 capita, ER dosing is higher in 2015 still in
11 Austin, Indiana than at any point statewide in all
12 the preceding years.

13 In 2015, you still had 6.75 pills being
14 prescribed per capita in Austin, Indiana. We never
15 even got close to that high on a state level. So
16 there's something different going on here.

17 Considering legit dispensing versus what's
18 being diverted, if you take a BID dosage, that's
19 2 pills times 365, that's 730 pills. If you take
20 212 under 2012, which is the number of ER doses
21 prescribed in Scott County, Indiana divided by that
22 730, that means that 290 people in the city of

1 Austin, Indiana could be taking an Opana ER twice a
2 day for the entire year. That's 7 percent of the
3 entire population of Austin, Indiana is getting
4 enough pills to take an Opana ER twice a day the
5 way it should be prescribed for an entire year.

6 Is that unusual? Is it not? I don't know.
7 What I do know, as we heard earlier, and I agree
8 with those statistics, that 100 million people have
9 chronic pain, 5 to 10 percent of those people
10 should be getting an opioid in general. If you
11 take 10 percent of 100 million, that's 10 million.
12 Divide it by the U.S. population of 326 million,
13 that means less than 3 percent of the entire U.S.
14 population should be getting prescribed opioids,
15 period. That's not Opana ER. That's opioids,
16 period.

17 Let's be generous and say that 25 percent of
18 all people who are supposed to be prescribed
19 opioids are candidates for Opana ER. You're still
20 looking at less than 1 percent of your population
21 who you should expect to be getting Opana ER, and
22 at Scott County, 7 percent of that population is

1 getting Opana ER.

2 It's going somewhere, and respectfully, I
3 agree with our epidemiologist friend who said that
4 you can't say that correlation equals causation,
5 but those pills are being dispensed and they're
6 going somewhere. And they're being dispensed at
7 7 times the rate they would be expected to for
8 normal usage.

9 I also want to say that I've talked to the
10 police officers. I'm in the governor's cabinet
11 with the state of police chief, and it started with
12 prescribing. If you look back at our PDMP, he's
13 right. There is a lot of illicit Opana going on,
14 coming into the community right now, but it started
15 with legitimate prescribing. And then once that
16 supply dried up, it shifted over.

17 I would respectfully suggest that we're here
18 today not so much to look back at what happened but
19 to make sure it doesn't happen in another
20 community. So I do want to challenge you and say
21 we want to make sure it doesn't happen in another
22 community. We want to learn the lessons about what

1 can happen if we allow prescribing to happen
2 originally, and then let it shift over to illicit
3 use.

4 My final point I want to make is, again,
5 it's still being prescribed. 2016, most recent
6 numbers, still being prescribed in Austin, Indiana.
7 You heard it was not being dispensed anymore. It
8 actually still is on top of illicit at a rate of
9 \$240 per pill.

10 Again, you all now know I like math. \$240 a
11 pill times 30 is \$7200 a month. So again, I
12 challenge the FDA to ask, if you're going to give
13 someone a 30-day prescription that's worth \$7200,
14 what are the incentives you're creating out there
15 for diversion compared to the average Social
16 Security benefit check in the United States of
17 \$1400?

18 This is not again picking on Opana. It's
19 not picking on Endo Pharmaceuticals. It's not
20 picking on the FDA, but it's simply saying \$7200
21 for a 30-day prescription, what's the message
22 you're sending out there? What position are you

1 putting people in? Are you putting them in
2 there -- even if you're giving them these
3 prescriptions legitimately, even if they
4 legitimately have chronic pain, you're in the
5 poorest county in Indiana, and you're giving them a
6 7200-dollar piece of paper. What do you think
7 they're going to do with it?

8 I want to finish on a happy note. We had
9 215 HIV cases identified total. At the peak of the
10 outbreak, we were getting 22 new cases in a week.
11 We have not had a new case in the past several
12 months, fortunately. So we have fortunately
13 suppressed transmission through our syringe
14 exchange program, which not only passes out
15 syringes but connects people to addiction and
16 recovery treatment, to health insurance, to testing
17 for HIV and hepatitis. And the folks down there
18 are doing a great job in some trying circumstances.
19 We've seen 99 people enter addiction treatment.

20 Why have we been successful? Our viral
21 suppression rates are off the charts. National
22 viral suppression rate's estimated between 25 to

1 50 percent. I think most people are familiar, but
2 viral suppression is the level of HIV that's
3 detectable in the blood.

4 The best way to prevent transmission of HIV
5 is to suppress the HIV levels to undetectable
6 levels so that a person can't transmit it. In
7 Scott County, our HIV viral suppression levels are
8 73 percent. They are truly off the charts.

9 I want to leave you with, again, three
10 points. Unintended consequences. There is no
11 doubt that Opana changed and accelerated substance
12 use disorder behaviors, and John's going to talk
13 about that. It also increased pharmacy robberies
14 and had an unpredictable effect on overdoses.

15 Overdoses first went up when people are
16 introduced. Now, actually Scott County has one of
17 the lower overdose rates in our state because
18 people know what they're getting when they're
19 getting Opana versus when they're injecting heroin
20 in other counties, they may be getting fentanyl.
21 They may be getting heroin.

22 Again, we don't know what's going to happen

1 with overdoses, but we do know we need to pay
2 attention or you're going to have unintended
3 consequences.

4 You need to ask yourself, are you helping
5 more people than you're hurting? Opana ER in
6 Indiana is absolutely being over-prescribed. It
7 is. I showed you the data. It's absolutely being
8 diverted, and it's absolutely causing a unique
9 change in injection practices. Again, no blame
10 here, but the numbers don't lie. All those three
11 things are true.

12 Finally, since I have to run out and try to
13 beat the storm home, I'll offer a potential
14 solution. Perhaps you should consider a labeling
15 change to more adequately address over-prescribing
16 and better restrict use to the intended population.

17 Again, I am also a clinician. I want to
18 keep tools in the hands of physicians. I want it
19 to be available for people. There are unique
20 situations out there, but these pills are not being
21 currently restricted to this unique population.
22 They're being widely distributed, and they're

1 contributing to some unique situations occurring.

2 With that, I'll be happy to take questions
3 along with John Brooks once he gets over his part.
4 Thank you, John.

5 **Guest Speaker Presentation - John Brooks**

6 DR. BROOKS: Thanks, Jerome.

7 Well, good afternoon, everybody. It's a
8 pleasure to be here. Thanks for the opportunity to
9 speak to you.

10 My name is John Brooks. I work at the
11 Centers for Disease Control. I'm presently the
12 senior medical advisor to our HIV division. I'm an
13 infectious disease internist. During this event in
14 Indiana, I was the CDC incident manager who
15 interfaced with Jerome's team, managing what was
16 going on in Indiana, so I have a pretty good
17 insight into many of the details of what took place
18 during that outbreak.

19 I have nothing to disclose. I was asked
20 today to speak about two events that CDC
21 investigated where Opana ER was involved. The
22 first we've already talked about this morning.

1 This was the story of TTP in Tennessee. I'll be
2 very brief there, and I'd like to go into a lot
3 more detail about the Indiana outbreak and some of
4 the work that we did to try and better understand
5 why did HIV spread so explosively in this
6 community.

7 You heard earlier from Jerome that we know
8 the infections were very recent. We think that
9 most of the people became infected within the 12 to
10 6 months before we arrived on the scene. What was
11 going on there that really facilitated that rapid
12 spread of infection?

13 With regard to the Tennessee event, this was
14 an MMWR 2013 about an event in 2012. In total,
15 there were 15 cases of TTP diagnosed, no deaths.
16 Seven of those persons notably also had sepsis.
17 Sepsis can lead to a condition called DIC, which
18 mimics TTP and can sometimes be confused with it.
19 But apart from sepsis, they ruled out other
20 potential causes of TTP such as shiga toxin,
21 e. coli infection, or exposure to quinine.

22 To better understand what was associated

1 with TTP illness in this outbreak, they conducted a
2 case control study, 15 cases and 28 controls. The
3 15 cases had TTP. The controls were injectors who
4 had not had TTP.

5 The really key finding here was that when
6 you limit the case control study to only the
7 8 cases who did not have sepsis, so the healthy, if
8 you will, 8 cases to the 28 controls, Opana ER when
9 injected was associated with a TTP-like illness.

10 Now, the odds ratio here seems high. It's
11 17.5, but I'll caution that the confidence interval
12 is quite wide. This is a modest association, but
13 it was interesting; 7 out of 8 case patients had
14 injected Opana, that's 88 percent, compared with 8
15 of 28 controls or 28 percent of controls.

16 Exposures to other drugs were not associated
17 with the TTP-like illness. Those other drugs are
18 shown here. FDA as well as CDC issued warnings, as
19 have been described previously, at the time. The
20 etiology was unknown. Importantly, despite
21 extensive, extensive exposure to injected Opana in
22 Indiana, we have not seen any TTP yet.

1 Let me talk a little bit about the Indiana
2 experience and a qualitative study we did to try
3 and better understand drug-use practices. This is
4 a qualitative study really aiming to understand the
5 challenges and behaviors of people who inject drugs
6 in this area and how that may have contributed to
7 the rapid spread of blood-borne infection.

8 We had a CDC- and Indiana University-
9 approved protocol by our IRB. Eligible study
10 participants were 18 years or older, resident of
11 Scott County, had to have injected drugs in the
12 past 12 months, and were able to provide informed
13 consent.

14 We used a targeted sampling strategy,
15 selecting people from the syringe service program,
16 which at the time of the survey had been in place
17 for about three to four months, street recruitment
18 and peer-to-peer referral. Interviews were
19 conducted in a local church or at the syringe
20 service program to ensure privacy.

21 Data collection occurred during the summer
22 of 2015, and it was two different forms of

1 qualitative assessment for a focus group of 31
2 individuals total plus 25 private interviews.
3 These were all audio recorded as well. Notes from
4 the interviewers were kept and reviewed. And no
5 identifying information was collected from these
6 individuals at the time of the survey.

7 If interviewers [sic] could not accurately
8 describe the formulation of drug that they said
9 they were using, they were presented a photo card
10 of tablets to aid their accurate recall, like the
11 one shown here, which contains the various ER
12 formulations of oxymorphone.

13 Data were analyzed by having the interviews
14 transcribed. These were then cross-checked and
15 prepared for descriptive content analysis using
16 standard methods for qualitative studies. Two
17 researchers independently reviewed the transcripts
18 and compared them for inter-coder agreement, and
19 then these were reviewed by scientists to find
20 themes that were associated with the preparation
21 and injection of the drug.

22 This is just a brief description of the

1 demographics of the focus group versus private
2 interviewers. They were interviewed -- patients
3 rather, very similar to the demography of what
4 Jerome showed earlier, young white adults about
5 half male, half female. At the time of interview,
6 most were enrolled in the syringe exchange program.
7 About 50 percent were HIV infected of those
8 interviewed. The majority were already hepatitis C
9 infected.

10 Information about the drug they were
11 injecting were collected differently, however,
12 between these two groups. In the focus groups,
13 folks were asked about past drug use. When asked
14 have you used any drugs in the past week,
15 thankfully, we got 31 or 100 percent since using
16 drugs was an enrolling criterion. But when asked
17 what drugs have you used in the past year, 30 or
18 97 percent reported Opana ER in the past year.

19 In contrast, during the private interviews,
20 people were asked about what is the primary drug
21 you are injecting right now. In that case, 22 or
22 88 percent were Opana ER, 1 person was IR, and 2

1 folks were injecting methamphetamine.

2 Just want to talk a little bit about pill
3 and drug recall here. We learned -- and this was
4 evident from early in the outbreak. But as we got
5 to know what was going on, and as we from a
6 community of mostly infectious disease experts
7 learned a lot about medications that we don't
8 usually prescribe, we learned that this community
9 was very, very knowledgeable about the drug of
10 choice that they were using, Opana ER. And almost
11 every person we interviewed could accurately
12 describe the tablet. It was a biconvex yellow
13 tablet with the number 40 imprinted on it.

14 This was like a quality control measure.
15 That's how they knew what they were getting. Very
16 few participants needed to be shown the card to aid
17 recall. And the one person who was injecting Opana
18 ER spontaneously said, "My pill is not on your
19 diagram." So we felt that it was useful that way.

20 We also conducted a survey of 148 of the
21 early participants in the SSP to understand what
22 their experience was and how well it was going.

1 While doing that, one of the questions we asked was
2 at the time of enrollment, what is the drug you
3 were presenting injecting. Again, a majority of
4 folks, in this case, 89 percent, reported currently
5 injecting Opana ER compared to a smaller
6 percentage, 17, injecting heroin, and 3 percent
7 other drugs.

8 A couple of key findings. Something that is
9 truly remarkable about this situation as compared
10 to anything else that I've seen reported is that
11 these people were injecting very, very frequently.
12 They injected from 3 to 7 times a day, and at each
13 of those injection events, they may inject 2 to 4
14 times. Typically, they used one-quarter of a
15 40-milligram tablet, and they shared that with 2 to
16 4 injection partners. People consistently reported
17 this was the common practice among people who
18 inject drugs in this community.

19 Another key finding was how they prepared
20 the drug for injection. You've heard a lot today
21 about the FDA experiments used. I'm sorry. I
22 don't know what the A's and W's are, but I can only

1 tell you about what we saw here. What they were
2 doing -- and we don't know how they learned this.
3 They would take -- you know now that this drug has
4 PEO in it that deters crushing and forms a viscous
5 gel but also facilitates this extended release.

6 These folks learned that if they applied
7 heat to the pill by either browning it in the
8 cooker with a flame underneath or putting it in a
9 baker like a toaster oven or at low heat in a
10 regular oven, the pill would literally go from the
11 yellow color to turning a brown. When that brown
12 color was present, they found that that facilitated
13 dissolution in water and reduced some of the
14 gelling properties that made it easier to inject.

15 The last thing is the key themes that we
16 learned of reviewing all of the interview data, and
17 I want to go over each of those separately because
18 to illustrate how these were associated with
19 frequent injection of the drug.

20 The first relates to opioid potency and the
21 duration of action of the drug. Then the next two
22 relate to the deterrent, both preventing crushing

1 and insufflation as well as the gelling capability.
2 Fourthly, I want to talk about rinse shot. I'll
3 explain what that means in a minute, if you don't
4 know, and then the economics of supply and demand
5 that I think Jerome alluded to earlier. This is a
6 community where this drug was becoming scarce and
7 had a very high street price.

8 Just to remind folks that the morphine
9 equivalent dose of oxymorphone is high compared to
10 morphine. If you look at parenteral, 10 milligrams
11 of morphine as equivalent to 1 oxymorphone, and
12 they both have a duration of action of about 3 to
13 4 hours.

14 The first aspect of potency was that the
15 increased potency of the drug seemed to increase
16 the intensity of withdrawal symptoms in persons.
17 What we do in these qualitative studies, to
18 illustrate for you what the themes were like, we
19 often include quotes from different persons, and
20 I've included key ones here.

21 The first person reported that "after taking
22 OxyContin off the market, they came out with the

1 Opanas, which was 10 times worse than OxyContin,
2 which was like the intensity of the withdrawals."

3 Another person said, "I couldn't find any
4 OxyContin. Someone called to me with an Opana,
5 and that's how I ended up doing Opana. But I had a
6 lot of people telling me, 'Don't do Opana because a
7 lot of people say you do it one time, you're
8 hooked. You'll be sick the next day so you'll need
9 to get another one.' And that's what happened. I
10 did one that night, and the next morning, I woke
11 up, and I just felt -- I felt terrible. So I had
12 to get another. You get hooked on them really
13 fast, Opanas, very fast."

14 The other aspect is its short duration of
15 action, which led to people having to inject
16 frequently. By way of comparison, if you're using
17 heroin or cocaine, you may need to inject once or
18 twice or maybe three times a day. With Opana with
19 the short half-life, you have to keep injecting.

20 This person said, "The Opana don't last
21 nearly as long as the other stuff. The feel of
22 Opana will last 30 minutes. It takes 4 to 5 hours

1 before you start to feel sick or develop symptoms
2 of withdrawal, and then you got to do it again or
3 you feel really bad again. If you don't do enough
4 Opana, then in a couple of hours, you feel really
5 bad again. Have to inject. Inject 6, 7, 8 times
6 but using small amounts" because the drug is
7 expensive.

8 The aspects of the deterrent to crushing was
9 reported by a number of -- repeatedly by our
10 interviewees, that the inability to crush this
11 tablet was the reason, they said, they moved to
12 injecting it. One person said, "I was probably 24.
13 I snorted Opana." That must have been the prior
14 formulation. "It was when the government put the
15 formula in where you have to cook them. It pretty
16 much forced me to have to inject really. If there
17 was a possible way I could snort them, I'd snort,
18 then shoot."

19 Another person, "I couldn't find Opana or
20 any other type of pain medication to snort. It
21 became almost nonexistent so I was turned on to
22 shooting up. So that's pretty much how that went

1 down. That was a couple of years ago. I hadn't
2 injected before a couple of years ago, after I
3 couldn't find anything to snort. But I couldn't
4 handle the withdrawals. Opana was the first drug I
5 injected."

6 I'll skip to the last one. "These Opana,
7 you can't. They're like plastic, real hard. Well,
8 I shot two, but I mostly would snort it. And then
9 when you couldn't snort it at all, I started
10 shooting it."

11 The gel also increased the amount of solvent
12 needed to adequately divert the diverted Opana ER
13 in order to inject it. Basically, once they had
14 browned it and figured a way to begin dissolving
15 it, to overcome the gelling property, they had to
16 add more and more water to make it adequately
17 dilute to inject, which produced a volume of
18 material that exceeded the 100 units in a 1 mil
19 syringe or maybe half of that. To get the whole
20 dose into their body if I was a single person not
21 sharing it, you'd have to inject potentially
22 multiple times.

1 "You can take a lighter and you can melt it,
2 but it gels up if you put it in water. It kills
3 the gel in it, but that way you can draw it up. It
4 takes so much water. If you wanted to work the
5 whole thing up, it would get so thick and be hard
6 to draw up. You can't get all in one shot. You
7 got to put more water in there, and that's what you
8 can draw. You can get by with 120 units, but it's
9 real thick. It's really hard to draw up. You
10 still have 50 left," meaning he or she could only
11 draw about half of an insulin syringe.

12 "Then after that, you got to put more water
13 on it and mix it some more because there's stuff
14 left over."

15 Let's talk about what rinse shots are.
16 Users would rinse the cooker. That's the device in
17 which you prepare the drug with heat after the
18 first injection. This was called a rinse shot, and
19 that would create at least one more injection to
20 ensure all of the drug was used.

21 When they were heating these tablets in
22 these cookers, it often left a visual burn residue,

1 and that was a visual cue that there might be
2 usable drug left behind. They would go back
3 reconstitute that and inject that until most of
4 that dark color was gone. That's in contrast again
5 to drugs like heroin, which if very pure, are fully
6 dissolved in water and you have no visual cue that
7 there's residue.

8 As this person said, "And then after that,"
9 when they'd taken 2 shots of the first time with a
10 quarter of ER oxymorphone, "you put more water on
11 it and mix up some more because there's stuff left
12 over. So that's 3 shots right there just off a
13 quarter piece. Some people rinse it more than
14 once. They'll rinse it again, so they're doing
15 4 shots."

16 We had people reporting to us that rinse
17 shots were not common with other drugs. "If you
18 get decent dope like methamphetamine, you do a
19 shot, and you're good. You know, heroin, I've seen
20 people try to take or get 3 or 4 shots off it, but
21 you can't, you know, because heroin is 1 shot and
22 you're done."

1 Then lastly, the economics of supply and
2 demand, which really aren't so much a quality of
3 the drug itself but do speak to the problems that
4 happen when scarcity occurs with the medication
5 folks are using, the increasing price and diverted
6 drug created pressure for folks to inject together.
7 When they were injecting together before the
8 syringe service program, they were sharing
9 equipment, which also facilitated transmission of
10 hepatitis C and HIV.

11 "Well, if you buy these pills, a whole pill
12 is like \$200 if you buy it. We always -- sometimes
13 we have just enough money to get high for a quarter
14 of one. Sometimes 2 or 3 of us would do a quarter
15 of a pill. There are times another person I inject
16 with, and it's usually to help us because we can't
17 make enough money to get that quarter. And it's
18 usually like the first quarter of the day because
19 I'm sick and I've only made \$20. I'm short 15.
20 There might be another person that's short the
21 other 20, so we'll all get together, throw our
22 money in together, and then we'll do a quarter 3

1 ways."

2 I wanted to summarize by going through what
3 it was about the characteristics of how the drug
4 was used that led us to believe that they were
5 doing things that would increase infection risk and
6 really sped up the spread of hepatitis and HIV
7 under the circumstance.

8 With any opioid, there's an addiction
9 potential. For those persons who may be injecting
10 an opioid, if it has a short duration of action,
11 then you've got to do more injections per day in
12 order to keep withdrawal away. Moving to
13 oxymorphone, this is a drug with substantial
14 potency, which is very beneficial as a pain
15 medication, but it can also lead to more intense
16 withdrawal, which may entrain someone into having
17 to inject again. It's more likely that they're
18 going to be pushed into continuing to use drugs.

19 Then with the ER formulation, the crush
20 resistance was cited by users as a main reason for
21 them moving to injecting drugs. The greater
22 solvent needs due to gelling, as well as the

1 practice of rinse shots, led to more injections per
2 event, and the higher cost ultimately led to
3 increased equipment sharing.

4 Opana ER is one prescription opioid out
5 there, but there are many prescription opioids that
6 are being abused. I just want to highlight this
7 study conducted by CDC during an outbreak of hep C
8 in 2011 in New York state where a variety of
9 prescription opioids were being injected by folks,
10 and the researchers wanted to better understand to
11 what extent where prescription opioids and other
12 drugs associated with being hep C positive.

13 They looked at 34 persons who were hep C
14 positive, 66 who were negative, and then did a
15 multivariable analysis to determine what was the
16 association. Prescription opioids were not only
17 the most used injectable, but they were associated
18 with being hepatitis C positive.

19 True, the bath salts and the other category
20 had near statistically significant results, but
21 I'll just say that the low numbers would lead me to
22 look at that finding with some caution.

1 They weren't all necessarily injecting Opana
2 in this case, although Opana turned out to be the
3 most common drug being injected. There was also
4 other people who were using trade forms of
5 oxycodone, hydromorphone, and hydrocodone.

6 In summary, in 2012, the injection of Opana
7 ER was associated with TTP. The mechanism for this
8 was not fully understood at the time, and
9 importantly, we have not observed TTP in the 2015
10 Indiana outbreak.

11 In that outbreak, certain factors, including
12 some factors associated with the latest formulation
13 of Opana ER, appeared to unintentionally increase
14 risk of transmitting blood-borne infection when the
15 tablets were diverted for injection. But in at
16 least one other outbreak prior to the Indiana
17 event, injection of prescription opioid tablets in
18 general was associated with increased risk of
19 having a blood-borne infection, in this case,
20 hepatitis C, compared with injection of heroin and
21 cocaine.

22 My agency, of course, were very interested

1 in what are the public health research questions
2 that might stem from an outbreak like this so we
3 can learn from them and not repeat the same problem
4 again.

5 I think, of course, one that interests me
6 and I think everyone here, is what is the
7 biological mechanism by which PEO compounds may
8 cause TTP-like illness, and was perhaps this
9 browning that they did, this cooking of the drug,
10 did that somehow alter the PEO in a way that it
11 took away whatever antigen or other material were
12 there that turned on the TTP cascade?

13 How does browning this drug alter its crush
14 deterrence and gelling properties? It looks as if
15 FDA is beginning to look at that.

16 Are there alternative means of achieving
17 crush deterrence and extended release so that if
18 tablets were diverted, if they were diverted -- and
19 today we've heard repeatedly that it's inevitable
20 that a drug like this will ultimately be diverted.
21 If they're diverted and prepared for injection,
22 what can we do to reduce the risk of TTP-like

1 illness and frequent injection, which might lead to
2 blood pathogen transmissions so that these are
3 minimized?

4 Then why might prescription opioids as a
5 class be associated with greater risk of
6 transmitting blood-borne infection than routine
7 street drugs?

8 I'll stop there in the interest of time. I
9 have many, many people to thank here, and we'll be
10 answering your questions shortly.

11 **Clarifying Questions**

12 DR. WINTERSTEIN: Thank you.

13 I have the sense that there were a lot of
14 questions. There was actually no slot for
15 questions planned in the agenda, but we just
16 changed the agenda so now we have time for
17 questions.

18 I saw Dr. Ciccarone raise his arm, and there
19 were some here if you could raise.

20 DR. CICCARONE: Hi. Dr. Ciccarone, USCF.

21 One of the things I do in my research is
22 observe injections. I'm an ethnographer and a

1 clinician and an epidemiologist. I actually spend
2 a lot of time with injection drug users. I've seen
3 the browning technique. I've seen the high volume
4 solutions.

5 I'm going to keep it simple, Dr. Brooks. I
6 wonder if you can give the committee some sense of
7 the volume per pill because the reason why is I
8 believe it's the linchpin between the
9 epidemiological and observation findings from the
10 ethnographers and the extraction data, which I have
11 not heard yet from industry, but I'm going to ask
12 that question when they allow me to.

13 DR. BROOKS: Sure. We do have those data.
14 On average, when we asked them to show us the
15 volume with a syringe or something, it was usually
16 somewhere between 120 and 200 units of an insulin
17 syringe. They do a little over the whole thing or
18 a whole other one.

19 Some of that volume evaporated in the course
20 of further warming it, so they got probably back
21 down to somewhere between 100 and 200 units or 1 to
22 2 mLs to inject.

1 That's the volume they ended up with. They
2 couldn't necessarily, as I mentioned, pull that all
3 up into the syringe because the gelling property
4 wasn't entirely gone. It didn't become perfectly
5 fluid, and that would also lead to more injections.
6 But those were the volumes.

7 DR. CICCARONE: Just to be clear for the
8 committee, so let's just say 150 units. That would
9 be about 3 injections for a typical user with a
10 typical injection.

11 DR. BROOKS: That's right, yes. Given the
12 combination of the gelling property and the excess
13 volume, it could be as many as 3 injections.

14 DR. WINTERSTEIN: Dr. Gupta?

15 DR. GUPTA: This is a question for
16 Dr. Brooks.

17 Regarding what you had mentioned -- and I'm
18 grappling with trying to understand the PEO and the
19 TTP, and trying to understand all these cases. For
20 the committees' understanding, there's several
21 cases of people that have TTP. My understanding,
22 there's over 60 cases outside of the state of

1 Tennessee.

2 In your experience when you look at
3 outbreaks, when you're looking at TTP in general,
4 anyone that takes a drug outside of Opana, is it
5 possible that you could just have this outside of
6 IV drug abuse, just taking a drug and getting TTP,
7 if we're not abusing it and a patient who's just
8 taking a tablet?

9 If that is the case, has that occurred with
10 Opana? And if it has occurred, what would be the
11 mechanism? Could you hypothesize that.

12 DR. BROOKS: I can answer those backwards.
13 Regarding mechanism, I have no idea.

14 With regard to understanding the association
15 of a clinical outcome with a certain exposure,
16 outbreaks are useful because you have a very fixed
17 set of people, and you can do good interviews and
18 get very good information about all their other
19 exposures, so that you can compare and contrast and
20 try and isolate it down to the one that's most
21 significant. In this case in the Tennessee event,
22 we had that opportunity.

1 When you have -- as was shown earlier, the
2 cases seem to taper off from the graph I saw
3 earlier today where there have been sporadic cases
4 throughout the country, to really understand to
5 what those may be related would require a more
6 in-depth epidemiologic study where each person
7 who's identified with the condition -- what we
8 typically do in public health is each person
9 identified with the condition is extensively
10 interviewed with a standardized instrument and then
11 two or three controls. People who were like that
12 person but didn't have the outcome would be
13 interviewed, and we'd look to see what exposures
14 may be playing a role.

15 That hasn't been done yet, to the best of my
16 knowledge. Of course, I work mostly in infectious
17 disease, not blood disorder.

18 DR. WINTERSTEIN: Ms. Higgins?

19 DR. HIGGINS: No, not me?

20 DR. WINTERSTEIN: If you won't mind to hold
21 off, I think there's a clarifying question for
22 this?

1 DR. BATEMAN: A quick clarifying question on
2 the TTP investigation. Can you talk about how you
3 define the cases and the controls?

4 DR. BROOKS: Well, TTP was by standard
5 criteria, which I'd have to go back -- I was
6 actually corresponding with the first investigator
7 today. But it's not a diagnosis that's often
8 missed if it's diagnosed properly. Most of these
9 cases, he was a nephrologist, the first five, given
10 his clinical background, he would have been very
11 good at making that diagnosis.

12 The controls were people who were injecting
13 but had not experienced anything like TTP so no --

14 DR. BATEMAN: Were the cases brought to your
15 attention as potentially Opana-related TTP cases
16 or --

17 DR. BROOKS: That's a good question. I
18 don't know. I think most of them probably came to
19 medical attention by -- at least 7 of them by
20 presenting with sepsis, and they needed to be
21 evaluated. They may have been found to have TTP at
22 the time of -- I would imagine this would be a

1 typical course, I think, is they'd have been
2 admitted with a coincidentally TTP and the Opana
3 exposure.

4 DR. BATEMAN: I guess my point is if you're
5 not collecting them in a systematic way from a
6 population sample, then you could induce an
7 association with Opana if they were brought to the
8 attention as Opana related?

9 DR. BROOKS: That's right. That's an
10 excellent question. In an outbreak investigation,
11 you don't often have the opportunity to grab a
12 representative sample. But the advantage of a case
13 control method is that if you can match them in a
14 way that doesn't over-match so you mask what you're
15 looking for, you can begin to get a better feel of
16 what the association might be with.

17 DR. WINTERSTEIN: I think that's exactly
18 where Dr. Bateman was trying to get at. What is
19 the defined population that gave rise to the cases
20 in epi terms, so essentially the controls, how
21 similar were they to the cases? They were all
22 sepsis patients?

1 DR. BROOKS: Right, they were all sepsis
2 cases. And I didn't show this, but they were
3 demographically matched in terms of age and gender.

4 DR. WINTERSTEIN: They were all sepsis
5 cases, and they were all patients who had a history
6 of injectable --

7 DR. BROOKS: The cases were all people who
8 had TTP, and 7 had sepsis.

9 DR. WINTERSTEIN: Yes, but the controls had
10 all the sepsis.

11 DR. BROOKS: Then the controls, no sepsis,
12 no TTP, but they were injection drug users. So
13 they were interviewed about the drugs they were
14 injecting as compared to the drugs that the TTP
15 cases were injecting.

16 You compare what the two groups were
17 injecting. Is one group injecting something at
18 a -- more of one drug than another? If you look
19 for an outbreak of salmonella due to a number of
20 things you've eaten, you ask everybody, what did
21 you eat, and you compare what the people who got
22 sick ate to those that didn't get sick, and try to

1 find the one that was most associated with illness.

2 DR. WINTERSTEIN: Ms. Higgins?

3 DR. HIGGINS: I am trying to get a sense of
4 the qualitative methods that were used for that
5 study. The focus groups were self-report data, I'm
6 assuming.

7 With respect to the private interviews, was
8 the 88 percent of Opana ER users also self-report,
9 or was there independent validation of that
10 finding?

11 DR. BROOKS: It was self-report. They had
12 to describe the pill, and if they described the
13 pill correctly, then we didn't bother going
14 further.

15 DR. ADAMS: One of the things we were most
16 shocked at about this community is truly how
17 intelligent they were. I'm a biochemist. I used
18 to work for Eli Lilly pharmaceuticals. These folks
19 knew exactly what they were taking. They knew
20 exactly what it looked like. They knew exactly how
21 to prepare it. It truly was amazing.

22 DR. BROOKS: It was that 40-milligram

1 embossed tablet, which had all the value. That's
2 what people wanted.

3 DR. WINTERSTEIN: Dr. Litman?

4 DR. LITMAN: Thank you.

5 Dr. Adams, in the beginning of your talk,
6 you said that every action has a reaction, and it's
7 often the opposite. What do you think would happen
8 to the people of Indiana if Opana was not available
9 today or tomorrow? Would they be in pain? Would
10 they use OxyContin or black tar heroin? What do
11 you think would happen?

12 DR. ADAMS: I think the answer is yes, and
13 that's what makes it tough to all of your
14 questions. I think now we -- the situation is very
15 different than when Opana was approved. We now
16 fully acknowledge that we are in the midst of an
17 opioid epidemic that has not yet --

18 DR. WINTERSTEIN: I'm sorry. I need to
19 interrupt you. You cannot answer this question
20 because that's a panel question. So it's for us to
21 answer this, not for you.

22 DR. ADAMS: I'm sorry.

1 DR. WINTERSTEIN: I'm sorry, too.

2 (Laughter.)

3 DR. ADAMS: No, I get it.

4 DR. WINTERSTEIN: Dr. Craig?

5 DR. CRAIG: Thank you.

6 A question for Dr. Adams on his PDMP data.

7 What was the payer mix from that data you
8 presented, if you know? What was it? Was it
9 Medicaid? Was it third party? Was it cash paying?
10 Do you know?

11 DR. ADAMS: It was Medicaid and third party,
12 and that's actually what's interesting about our
13 PDMP data and why -- you have to be careful because
14 every state collects this data differently and
15 reports this data differently. And what's
16 important about Indiana is that self-pays weren't
17 put in there. Even the numbers you got are an
18 underestimate of the true toll in our state because
19 we have a substantial number of people who would
20 self-pay.

21 DR. WINTERSTEIN: Just for clarification,
22 pharmacies do not enter their dispensing data. You

1 get the data from insurance essentially, from the
2 PDMP.

3 DR. ADAMS: In Indiana, the pharmacies enter
4 the data, yes.

5 DR. WINTERSTEIN: So that would include cash
6 pays then?

7 DR. ADAMS: That would not include -- that
8 would only include cash pays at pharmacies, but
9 they --

10 DR. WINTERSTEIN: But if they were paying
11 cash on the street, that would not be --

12 DR. ADAMS: Or paying cash at a doctor's
13 office.

14 DR. CRAIG: So the cash-paying people were
15 not collected in that data, so you are arguing that
16 this could underestimate the true incidence of --

17 DR. ADAMS: Exactly. This is mostly
18 Medicaid and insured data through the pharmacies.
19 Exactly.

20 DR. WINTERSTEIN: Dr. Ruha?

21 DR. RUHA: Michelle Ruha. I had a couple
22 questions.

1 For Dr. Adams, I guess I was just curious.
2 The graph that you showed where Opana was
3 dispensed, it was really high in 2012, and then
4 it's decreased dramatically. One thing I was
5 wondering is do you think that could be because of
6 the reformulation or public health interventions?
7 And also, do you know how that compares to other
8 opioids in Scott County versus Indiana at that
9 time? Was it mainly Opana that was being abused,
10 or was it still much less than other opioids?

11 Then I have another question, and then they
12 tie together for a third question. But Dr. Brooks
13 had mentioned oxymorphone being so much more
14 addictive based -- he gave examples of some user
15 commentary.

16 I don't know if anyone from the FDA can
17 answer this, but is there good objective evidence
18 that oxymorphone is much more addictive than other
19 opioids? Because I just wasn't aware of that.

20 To tie the two together, if oxymorphone is
21 so much more addictive than other opioids, why are
22 we only seeing these clustered areas, this one

1 county in Indiana and Tennessee? Why hasn't Opana
2 abuse taken off all over the country since it's
3 more addictive than the other opioids?

4 DR. ADAMS: That's a wonderful group of
5 questions. I'll let the FDA answer a few, but I'll
6 start with your last one.

7 Again, there are so many factors that affect
8 the availability of a particular drug in a
9 particular area, whether Medicaid pays for it,
10 whether a particular doctor happens to prefer it,
11 particularly in rural areas where you can have one
12 dominant prescriber really change the distribution
13 and the choice of medications in an entire area,
14 whether it's you have an aggressive marketer.

15 I'm not pointing at anyone. Again, I used
16 to work for a pharmaceutical company, and we have
17 some areas where you see big blips in prescribing
18 of a certain medication because you have a dominant
19 marketer from that area.

20 So there are a number of different reasons.
21 Our belief, based on the many folks we talked to,
22 is that folks perceive this medication to be a lot

1 more potent and a lot more addictive. And once
2 they get exposed to it, then they -- I've heard
3 many folks say this is better than heroin,
4 consistently say it's better than heroin.

5 But to answer your question, a lot of folks
6 have not yet been exposed to it, particularly in an
7 IV form. You saw the cost of it also. And so
8 until you get in a situation where you've got
9 substance use disorder related to Opana, you're not
10 going to choose to go for the medication that's
11 \$240 a pill. You only do it to maintain your habit
12 once you've been exposed to it.

13 To your question about 2012, yes, overall,
14 prescribing did go down with Opana because remember
15 again, folks could crush it. They could take it by
16 mouth. There are all sorts of different things
17 they could do to it. So the actual numbers did go
18 down for Opana, but that's when we started to see
19 the way that they took it change, and they started
20 injecting it. So the actual numbers went down, but
21 the injection of it went up precipitously.

22 As far as compared to other drugs, I don't

1 have the exact data. I can provide that to the
2 panel. But I did look at that data, and there was
3 a clear preference for Opana in Scott County over
4 and above anything else that was out there.

5 DR. STAFFA: This is Judy Staffa. I'm going
6 to ask Silvia Calderon to address the other part of
7 that question about the objective information about
8 Opana.

9 DR. CALDERON: We don't have objective data
10 to show that Opana is more addictive than any other
11 opioids. I wish we could have that type of data,
12 but we don't.

13 DR. ADAMS: When you say objective data,
14 John had a great slide. I don't know if you all
15 saw that or not.

16 DR. BROOKS: Morphine equivalence.

17 DR. ADAMS: About the morphine equivalence,
18 particularly for PO versus IV. So if you ask
19 yourself -- and again, we've got lots of pain docs
20 in this room, and I've received training in
21 it -- what makes a drug addictive, it's the
22 duration of action, and it's the potency.

1 While we don't have objective saying that
2 Opana is more addictive, we do know that it has a
3 much higher potency, particularly when administered
4 IV, and it's got a very short duration, which makes
5 it the perfect drug to get addicted to. It's super
6 powerful, and you need to take it a lot because
7 it's got a short duration of action.

8 DR. CALDERON: We don't have head-to-head
9 comparison trials to say Opana --

10 DR. ADAMS: Exactly.

11 DR. CALDERON: -- oxymorphone is more
12 addictive than morphine or hydromorphone. So
13 that's what I meant. I do agree, yes, it's a high
14 potency. Compared to morphine, it's more potent
15 than morphine and also more potent than oxycodone.

16 DR. HERTZ: I'm sorry. This is Dr. Hertz.
17 I know we're trying to get as much information as
18 we can from Drs. Adams and Brooks, and I appreciate
19 that, but we have to be careful that we don't go
20 into the discussion and that we just really focus
21 on questions about their experiences and their
22 presentations because, one, we're not prepared yet

1 for discussion. We haven't gone through
2 everything. And two, we need to have the open
3 public hearing first before we get into that
4 element.

5 DR. WINTERSTEIN: So focus on clarifying
6 questions.

7 DR. BROOKS: Exactly.

8 DR. WINTERSTEIN: I have one follow-up
9 question on the utilization pattern. In your
10 analysis of the PDMP data as well as the interviews
11 that you had with patients, did generic oxymorphone
12 ER come up? Because it seems like it's way more
13 troublesome to get Opana into an injectable version
14 than a non-abuse-deterrent equivalent.

15 DR. BROOKS: Absolutely. In fact, that was
16 my first question when I learned about this
17 practice. Why aren't you using generic? It's
18 easily dissolved. But the supply wasn't there, and
19 I don't know why the supply wasn't there. But when
20 they've had -- like the guy who had access to the
21 IR, the reason he liked the IR was it's very easy
22 to prepare to inject. But we don't know -- maybe

1 you know. I don't know why there wasn't more
2 generic available in the community.

3 DR. ADAMS: Well, it goes to the question of
4 whether this medication was being provided through
5 legitimate prescriptions or whether it was being
6 provided illicitly. The evidence that we have
7 suggested in the beginning of the epidemic, it was
8 being provided through legitimate prescriptions.

9 So my belief is that there were doctors down
10 there who really thought this was abuse-deterrent,
11 and it was safe to give to folks. So there was a
12 lot more of that being prescribed than the actual
13 generic version. And that's what people got
14 accustomed to, got used to preparing, and that
15 continues to be the medication of preference down
16 there over heroin or over anything else in Scott
17 County to this day. I was down there a week and a
18 half ago.

19 DR. BROOKS: We were down there together.

20 DR. WISH: Can I ask a question to
21 Dr. Brooks?

22 DR. WINTERSTEIN: You have a question on

1 that?

2 DR. WISH: Yes.

3 DR. WINTERSTEIN: Okay.

4 DR. WISH: My question is can you elaborate
5 at all on the drug use history of the people you
6 studied. In other words, was Opana misuse just one
7 of many drugs that they had been misusing for most
8 of their lives?

9 DR. BROOKS: That doesn't seem to be the
10 case. Many of the people that were injecting drugs
11 had come into drug use actually with oral pills
12 first and then had moved on to injection.

13 Many of the people had preferred OxyContin
14 before this outbreak was identified, had been using
15 that. It wasn't necessarily that they started
16 Opana and that's what they ended up using from that
17 point forward. It was more as if you had a
18 population of people who were engaged in addictive
19 behavior, and then when the supply began to change,
20 they had to learn how to adapt and use the drug
21 that became available, which is Opana.

22 DR. ADAMS: The most common story that we

1 hear over and over is oxies and Vicodins were what
2 people initiated their foray into substance use
3 disorder with, and then made that quick transition
4 over to Opanas in the community, and then to
5 injecting.

6 DR. WINTERSTEIN: Dr. Emala? Dr. Mendelson?

7 DR. MENDELSON: Yes, hi. There are several
8 other important complications of injection drug
9 use, including abscesses and endocarditis. Did you
10 observe an increase in endocarditis or abscesses
11 during this outbreak? That's question one.

12 Question two is, was the epidemic of HIV
13 terminated by decreased use of the drug or by
14 needle exchange?

15 Question number three is, does anyone think
16 the PEO had anything -- the excipient in this case
17 had anything to do with stabilizing either the
18 hep C or HIV virus and allowing greater
19 infectivity?

20 DR. BROOKS: In terms of endocarditis and
21 deep abscess, they were prevalent in this
22 community. That was the main way people died was

1 either from sepsis or endocarditis. But when the
2 syringe service program came into place as well as
3 the other interventions to reduce use, endocarditis
4 reports to the hospital have gone down steadily.

5 DR. MENDELSON: It didn't go up?

6 DR. BROOKS: It didn't go up. That's
7 correct.

8 Your second question?

9 DR. MENDELSON: The needle exchange.

10 DR. BROOKS: Needle exchange, right.

11 DR. MENDELSON: That the epidemic was
12 terminated by needle exchange more than anything
13 else --

14 DR. BROOKS: That's correct.

15 DR. MENDELSON: -- not by just decreased
16 prescribing.

17 DR. BROOKS: That's correct. People were
18 still finding drug, albeit not through a
19 prescription source but through a diverted source
20 to use. It was still continuing to be used in the
21 community even till pretty recently. It's only in
22 the last couple of months -- when we were there

1 about a week and a half ago, the supply is
2 dwindling, and more and more people are beginning
3 to experiment with heroin and methamphetamine.

4 DR. ADAMS: And respectfully, I know this is
5 political, and so I have to say that the syringe
6 exchange itself was not the key ingredient, and
7 that's not subjective for me. That's when you look
8 at the data.

9 Things started to turn even before we
10 started to institute the syringe exchange program.
11 It was a combination of education, of getting
12 people signed up for insurance and viral
13 suppression.

14 The SSP was a touchpoint, and it was a
15 critical touchpoint, particularly when you talk
16 about endocarditis and cellulitis. Those, I think,
17 were directly related to the syringe service
18 program, but the stopping of the HIV outbreak was
19 related to a multitude of factors and the
20 touchpoints and services that we provided
21 throughout the community.

22 DR. MENDELSON: I understand. Needle

1 exchange is just symbolic of the tip of the iceberg
2 when addressing an entire epidemic.

3 Is there opiate treatment programs
4 available? Are there now programs available --

5 DR. BROOKS: Programs are --

6 DR. MENDELSON: -- buprenorphine?

7 DR. BROOKS: Yes. A buprenorphine program
8 is coming on board. Ninety persons, we understand,
9 are now enrolled in a buprenorphine program. Many
10 of the folks in this community, unfortunately, due
11 to their drug addiction, cycle through the jail,
12 perhaps as many as 50 percent of the users.

13 The jail has been a great place for people
14 to sober up. They leave not smoking as well.
15 We're working hard to now ensure that they get
16 linked back into the community, to addiction
17 resources so they don't fall back into addiction.

18 DR. ADAMS: With that said, Scott County is
19 not unlike any other county throughout the country.
20 We are still severely short in terms of options for
21 people who want to go into addiction and recovery.
22 And the fact of the matter is, we're going to have

1 to change our paradigm in terms of the way we
2 approve drugs, the way we talk to our children, the
3 way we prescribe medications as a physician.

4 I'm going back to actually argue with my
5 fellow docs about a new prescribing rule that we
6 want to put into place. We've got to change all
7 that until we can provide more addiction recovery
8 options for people and change stigma, change this
9 opioid epidemic that has not yet reached its peak.

10 DR. WINTERSTEIN: Dr. Bateman?

11 DR. BATEMAN: This question is for
12 Dr. Adams. From the data you have from your
13 prescription monitoring program, were you able to
14 characterize the physicians that were responsible
15 for these high rates of Opana prescribing in this
16 small community? Was it one physician or a small
17 group of physicians?

18 DR. ADAMS: That is a great question, and
19 one of the challenges of PDMPs is if you've seen
20 one, you've seen one. Our PDMP is one of the
21 oldest in the country. It was started initially as
22 a law enforcement tool, and there was strict

1 privacy provisions put in there. I was on the
2 state medical association board and fought for
3 those strong provisions.

4 That said, to answer your question very
5 directly, we are not allowed to go fishing in our
6 PDMP to find out which doctors are prescribing
7 until they reach a certain threshold. When I say
8 we, still it's only the law enforcement community
9 that's allowed to.

10 As far as going back, our belief is that the
11 word very much got out to folks that were paying
12 attention to what's going on with Opana
13 prescribing, and you saw that prescribing start to
14 precipitously decrease in accordance with the word
15 getting that Opana was being over-prescribed and
16 that folks were being looked at.

17 I'd love to be able to give doctors report
18 cards, but right now, we're not in that place in
19 Indiana.

20 DR. WINTERSTEIN: We'll have a break here
21 now. We will break until 3:25, a short 15 minutes.
22 I'm hoping that our presenters will still be with

1 us for the questions if needed, but we'll continue
2 after the break.

3 (Whereupon, at 3:11 p.m., a recess was
4 taken.)

5 DR. WINTERSTEIN: We will now continue with
6 presentations from the FDA beginning with
7 Dr. Patel.

8 DR. ZACHAROFF: Thank you. This question is
9 for Dr. Adams. Oh, I'm sorry.

10 **FDA Presentation - Chaitali Patel**

11 DR. PATEL: Good afternoon. My name is
12 Chaitali Patel. I am a safety evaluator from the
13 Division of Pharmacovigilance in the Office of
14 Surveillance and Epidemiology.

15 You have heard the previous speakers discuss
16 the utilization patterns for oxymorphone ER and
17 reports of a primary thrombotic microangiopathy
18 described as TTP-like illness. I will therefore
19 continue this topic with an analysis of
20 postmarketing adverse event data from FAERS to
21 evaluate Opana ER's reformulation on non-oral abuse
22 and review recent reports of thrombotic

1 microangiopathy, TMA, associated with injection of
2 Opana ER and conclude with a summary of findings.

3 This slide explains how voluntary adverse
4 event reports are submitted to the FDA. Two
5 pathways exist for patients, consumers, and
6 healthcare professionals to report an adverse
7 event. First, they can be submitted through FDA's
8 MedWatch program, which encompasses 5 percent of
9 all reports, or they can be submitted to the
10 product manufacturer who will then submit all such
11 cases to the FDA according to regulatory
12 requirements.

13 As you see listed on this slide, FAERS has
14 many strengths that allows the FDA to use it as a
15 postmarketing drug safety surveillance tool. FAERS
16 is a computerized database, which as of February
17 2017 contains over 13 million adverse event
18 reports.

19 While FAERS has many strengths, it does have
20 some limitations. For example, for reporting
21 purposes, the FDA does not require a causal
22 relationship between an event and product to be

1 proven. Some reports do not contain enough
2 information or detail to fully evaluate an event,
3 and misclassification of reports as brand and
4 generic is common where brand names may be more
5 likely to be reported due to familiarity with the
6 name. Reports may be entered into FAERS by the
7 various data sources identified on the previous
8 slide, leading to duplicate reports, which are then
9 manually adjudicated.

10 Further, the FDA does not receive all
11 adverse event reports that occur with a product.
12 Manufacturers can influence whether or not an event
13 will be reported such as the time a product has
14 been marketed and publicity about a drug or event.
15 Therefore, FAERS data cannot be used to calculate
16 the incidence of an adverse event in the U.S.
17 population.

18 Now that I have provided you with the
19 strengths and limitations associated with the data,
20 I will provide a qualitative assessment of non-oral
21 abuse cases before and after the formulation
22 change. We searched the FAERS database for reports

1 of Opana ER from approval of the original
2 formulation through June 1st, 2016.

3 All cases reporting administration of
4 Opana ER, an event date or year, and the narrative
5 keywords listed on this slide were reviewed to
6 assess routes of non-oral abuse.

7 We identified 108 cases reporting Opana ER
8 use via a non-oral route. This includes 31 cases
9 of non-oral abuse prior to the approval of
10 reformulated Opana ER and 77 cases of non-oral
11 abuse after approval.

12 This graph illustrates the 108 cases of
13 non-oral abuse by case count and event year. The
14 blue bar represents cases describing nasal
15 insufflation, which we see emerging soon after the
16 approval of Opana ER. As previously mentioned,
17 reformulated Opana ER was approved December 9th,
18 2011. It is expected that there would be a time
19 period where both formulations were available to
20 patients.

21 The following red bar represents cases
22 describing injecting. Reports of injecting Opana

1 ER emerged in FAERS in 2012. This coincides with
2 the introduction of reformulated Opana ER and also
3 the introduction of the lower dosage strengths of
4 the generic oxymorphone ER products.

5 Next, I will be reviewing FAERS reports of
6 Opana ER and TMA. Before I begin, I would like to
7 cover a few key points about TMA. TMA is a group
8 of disorders, which may be hereditary or acquired.
9 These disorders are characterized by small thrombi
10 or clots that occur in the arteries and capillaries
11 due to endothelial injury. Clinically, it
12 manifests as macroangiopathic hemolytic anemia,
13 thrombocytopenia, and frequently signs of organ
14 injury.

15 George et al. described 9 primary syndromes
16 comprising TMA, which they distinguished based on
17 their pathophysiologic mechanisms. There are
18 overlapping clinical features which make
19 distinguishing these a challenge. The common names
20 of two primary TMA syndromes may be familiar to
21 some of you, thrombotic thrombocytopenia purpura
22 and hemolytic uremic syndrome.

1 In general, TMA is considered a rare
2 disorder in which the incidence of acquired TTP is
3 2.9 cases per 1 million per year in adults.
4 Treatment generally involves supportive care, and
5 in some cases of TTP, plasmapheresis may be
6 required.

7 We heard Dr. Brooks from CDC explain how
8 Opana ER was implicated as a possible cause of TMA
9 following a reported cluster of unexplained
10 TTP-like illness cases in 2012. Subsequently in
11 2012, FDA had released a statement regarding the
12 association of IV abuse of reformulated Opana ER
13 and TTP-like illness. Following review of the
14 data, the drug abuse and dependence section of the
15 product labeling was updated to reflect the risk of
16 TMA.

17 Next, I will provide an update of FAERS
18 reports of Opana ER and TMA. Therefore, to capture
19 all potential cases of TTP-like illness described
20 with the abuse of Opana ER, we searched FAERS for
21 reports of the broader description of TMA,
22 recognizing that individual cases may reports signs

1 and symptoms of TMA but not a specific diagnosis.

2 Consistent with the known clinical
3 presentation of TMA and that described in the CDC
4 case series, we used the criteria listed on this
5 slide for FAERS case adjudication. Cases meeting
6 all three criteria were included.

7 We have searched the FAERS database for
8 reports of TMA since the approval of reformulated
9 Opana ER through June 1st, 2016 using the search
10 strategy described here. Our initial FAERS review
11 included reports from December 2011 through March
12 2013 in which we identified 29 FAERS cases.

13 Since our 2013 review, we have identified an
14 additional 30 FAERS cases describing TMA associated
15 with the injection of Opana ER. These include 20
16 cases derived from the medical literature. The
17 remainder of my presentation will focus on these 30
18 cases received after March 2013.

19 The 30 FAERS cases have been reported from
20 six known states in the U.S. We continue to
21 receive cases. As the slide shows here, we
22 received 4 cases in 2015 and 1 case in 2016. There

1 was one new diagnosis of TMA in 2015. The majority
2 of these cases resulted in hospitalization.

3 The analysis of the laboratory data is
4 provided for you on this slide. In general, all
5 patients had some or all of the findings of
6 thrombocytopenia; varying degrees of renal
7 insufficiency; MAAJ, macroangiopathic hemolytic
8 anemia; elevated LDH; and schistocytes, similar to
9 the reports in the MMWR.

10 This graph shows the FAERS cases of TMA
11 associated with the injection of opioids, including
12 the 59 cases I noted previously that were
13 associated with the abuse of reformulated Opana ER.
14 Additionally, we did not identify any reports for
15 generic oxymorphone ER products and the original
16 formulation of Opana ER.

17 We also searched for reports of other
18 opioids containing PEO and TMA. These included
19 OxyContin, Hysingla ER, Nucynta ER, and Zohydro ER.
20 We did not identify any reports for Hysingla ER,
21 Nucynta ER, or Zohydro ER. However, we did
22 identify 3 foreign FAERS cases of TMA, two of which

1 are published case reports describing TMA following
2 the injection of the foreign reformulated
3 OxyContin.

4 In January 2017 during routine surveillance,
5 we received a U.S. FAERS report describing TMA
6 associated with the injection of OxyContin. There
7 are similarities in the case details of this
8 OxyContin case compared to those reported with
9 Opana ER that are of clinical relevance.
10 Therefore, it is represented here on this slide and
11 described in detail on the next slide, although it
12 is not included in the FDA briefing package that
13 you've received.

14 The U.S. case details are as follows. A
15 43-year-old female with a remote history of
16 substance abuse presented with abdominal pain to a
17 hospital in eastern Tennessee. Her laboratory
18 evaluation showed thrombocytopenia and schistocytes
19 with an elevated LDH indicating hemolysis. She was
20 treated with two courses of plasma exchange, and a
21 subsequent assay of her ADAMTS13 activity was
22 normal.

1 Initially, she denied intravenous drug
2 abuse, but with close questioning, she eventually
3 admitted to intravenously injecting OxyContin
4 60 milligrams 6 days prior to admission. She
5 denied Opana ER use.

6 Her method of preparing the tablet for
7 injection is similar to what we just heard
8 Dr. Brooks describe for Opana ER. After her drug
9 abuse came to light, plasma exchange treatments
10 were halted. Her complete blood count did
11 normalize, and the caring physician attributed the
12 TTP to her recent intravenous abuse of OxyContin.

13 In conclusion, we identified FAERS cases of
14 non-oral abuse associated with Opana ER before and
15 after reformulation. Abuse via the nasal route was
16 primarily reported before reformulation, and the
17 injection route was primarily reported after
18 reformulation. These findings are qualitatively
19 consistent with the shift in abuse from nasal to
20 injection following its reformulation.

21 FAERS continues to receive reports of TMA
22 associated with injection of reformulated Opana ER,

1 which is a known risk and consistent with the
2 current labeling. Thank you.

3 The next speaker will be Dr. Ryan Hunt from
4 the Center for Biologics Evaluation and Research.

5 **FDA Presentation - Ryan Hunt**

6 DR. HUNT: Good afternoon. My name is Ryan
7 Hunt. I am a research fellow at the FDA Center for
8 Biologics Evaluation and Research. Today I'll
9 spend a few minutes digging a little deeper into
10 the mechanisms that may underlie these cases of
11 thrombotic microangiopathy associated with IV
12 Opana ER use.

13 I just want to explain quickly how CBER
14 became involved. The genesis for our interest was
15 this initial case report that many speakers have
16 been referring to, and at CBER, we regulate
17 therapeutic plasma proteins that are essential to
18 TTP pathophysiology, namely, ADAMTS13 and
19 von Willebrand factor. So our interest was quite
20 natural in this topic.

21 The investigation was CBER was actually
22 headed by two groups led by Drs. Chava

1 Kimchi-Sarfaty and Paul Buehler. But there were
2 other people that were very key to this study,
3 including Neil Shusterman at Endo who provided key
4 materials and facilitated conversations with
5 clinicians that were seeing these patients.

6 I just want to take a second again to
7 reiterate the definitions here. TTP refers to one
8 syndrome of thrombotic microangiopathy. What the
9 reality is, is there's actually many entities of
10 thrombotic microangiopathy with unique causes and
11 approaches to management.

12 Despite this diversity, they all share some
13 common pathologic features, namely, vascular
14 damage, which manifests in thrombosis of the small
15 arteries, and they also share some clinical
16 features, including microangiopathic hemolytic
17 anemia, which just refers to the mechanical
18 breakdown of red cells in the microvasculature
19 under high shear stress.

20 Other common clinical features include
21 thrombocytopenia, which refers to a low platelet
22 count, and importantly, ischemic organ injury. So

1 most commonly, kidney injury and stroke are seen.

2 To better understand this phenomenon, we've
3 been talking to clinicians that have been seeing
4 and treating these patients. This table summarizes
5 some clinical characteristics and laboratory
6 abnormalities seen in three patients who
7 simultaneously presented to the care of the
8 nephrologist in Chattanooga, Tennessee.

9 In this case, there was a mother, her
10 daughter, and her daughter's boyfriend who all
11 presented simultaneously. They all had very
12 diverse presenting symptoms, which included
13 numbness of the extremities and vision loss, and
14 they had laboratory abnormalities that were
15 suggestive of TMA, including evidence of
16 microangiopathic hemolytic anemia,
17 thrombocytopenia. And two of the patients had
18 evidence of acute renal injury. Importantly, in
19 the two patients that were tested, the ADAMTS13
20 function was within normal range.

21 Renal biopsies were taken in these patients
22 as well, and these showed strong evidence of

1 thrombotic microangiopathy. Panel A shows a large
2 thrombus within the vascular pole of the
3 glomerulus. Panel B is highlighting endothelial
4 swelling and damage.

5 Then there's also some interesting findings
6 on electron microscopy. Panel C shows what renal
7 pathologists call a fibrin tactoid. That's that
8 black electro-dense material that's highlighted by
9 the red asterisks. This is not specific for TMA,
10 but it's highly suggestive of thrombotic
11 microangiopathy.

12 Panel D shows something quite unique. You
13 see these areas of clearing highlighted by the
14 arrow, and this is called vascularization. This
15 suggests the presence of foreign material within
16 the blood of these patients.

17 Finally, given the loss of vision
18 experienced by two of the patients, a retinal
19 fundus photograph was performed, and there are two
20 interesting findings here. There are extensive
21 cotton wool spots, which are these white cloudy
22 areas, as well as microhemorrhaging, and both of

1 these are suggestive of retinal ischemia.

2 Eventually, the patients were managed with
3 therapeutic plasma exchange, and they demonstrated
4 partial recovery of kidney function.

5 Unfortunately, the male patient continued to inject
6 Opana ER extracts and became hemodialysis
7 dependent.

8 At the FDA, we asked a pretty simple
9 question, can we recapitulate the TMA in animals by
10 administering IV injection of the inert ingredients
11 found in the Opana ER tablet? With the help of
12 Endo, we started with placebo powder, the raw
13 material that is used in the tablet, and we
14 solubilized this and injected this into guinea
15 pigs. We chose guinea pigs because they display
16 nephro-sensitivity to toxins and insults that are
17 quite close to humans.

18 As many presenters have discussed this, we
19 know that the injection patterns in the community
20 are quite diverse in terms of their frequency, so
21 we tried to achieve different peak levels of the
22 inert ingredients in the animals by establishing

1 four dosing groups.

2 We first looked to the peripheral blood to
3 see if we could see any evidence of thrombotic
4 microangiopathy in animals that were injected with
5 the inert ingredients in the Opana ER tablet. One
6 of the most striking findings we found was a
7 dose-dependent elevation of plasma free hemoglobin.
8 This is the product generated through the hemolysis
9 of red cells. This was accompanied by decreases in
10 RBC hemoglobin and hematocrit and also declines in
11 platelet count.

12 Also in the peripheral blood, we saw
13 evidence of the mechanical shearing of red cells,
14 and this results in fragmented red cells called
15 schistocytes, so the small black arrows highlight
16 three such schistocytes in the peripheral blood of
17 one animal.

18 We also analyzed the multimeric distribution
19 of von Willebrand factor, and under a high shear
20 stress, this plasma protein is proteolyzed in
21 greater amounts. Animals that were given repeated
22 injections of inert ingredients show increased

1 levels of low molecular weight von Willebrand
2 factor, which is suggestive of high shear stress in
3 the microcirculation of these animals.

4 Given that kidney injury was a common
5 finding in humans that were treated for TMA
6 associated with IV Opana ER abuse, we also looked
7 at pathologic outcomes in the kidneys of these
8 animals. So we saw evidence of both tubular and
9 glomerular damage.

10 The top middle panel is highlighting dilated
11 glomerular capillaries, which are suggestive of
12 TMA. The upper right panel is showing acute
13 tubular necrosis, which was seen in a very patchy
14 fashion amongst animals that received multiple
15 injections of the inert ingredients.

16 This was accompanied by increased fibrin
17 deposition within the glomerulus and the small
18 arteries of these animals.

19 We also measured some very common blood
20 markers for acute kidney injury. Animals given
21 repeated injections showed elevations of plasma
22 creatinine, elevated levels of NGAL expression,

1 which is suggestive of tubular damage, and elevated
2 amounts of albumin in the urine, which is
3 suggestive of glomerular damage.

4 As I said, these animals experienced high
5 levels of hemolysis, and what's generated from that
6 is something called cell-free hemoglobin, which
7 eventually reaches the kidneys. This can be
8 appreciated in a few ways.

9 Grossly, you can see the hemoglobin
10 discolours the kidney brown. You also can measure
11 elevated amounts of hemoglobin in the urine of
12 these animals and also quantitate the amount of
13 iron that's deposited in the renal cortex of the
14 animals. And as the stain in the middle shows,
15 this iron has a tendency to deposit primarily in
16 the proximal tubules of these animals.

17 The problem with cell-free hemoglobin is
18 that it has a capacity to generate oxidative
19 damage, and one way to assess this is by looking at
20 expression of protective enzymes, protective
21 antioxidative enzymes. So what we did was we
22 probed the kidney tissue for an enzyme called heme

1 oxygenase, and we saw a relative dose-dependent
2 increase in the expression of heme oxygenase in the
3 kidneys of these animals.

4 We also wanted to look at the tissue
5 distribution of high molecular-weight PEO in the
6 kidneys of these animals, and quite expectedly, we
7 saw most of the PEO tends to stay within the
8 vasculature of the animals. But we were also
9 struck by this intraluminal occlusions that stain
10 positive for PEO. So we next asked the question,
11 is the tissue oxygenation of these animals impaired
12 in any way?

13 To do this, we probed the kidney tissue for
14 something called hypoxia inducible factor 1 alpha,
15 which is something that is expressed under
16 diminished levels of environmental oxygen. And
17 what we saw was a variable but dose-dependent
18 increase in the expression of HIF-1 alpha in the
19 kidneys of these animals.

20 From this study, we could conclude a couple
21 things. There appears to be a mechanistic link
22 between the constituents of the Opana ER tablet and

1 cases of thrombotic microangiopathy. What we saw
2 in our animals was a dose-dependent intravascular
3 hemolysis and kidney injury.

4 We believe this is driven primarily by high
5 molecular-weight PEO. From data I wasn't able to
6 show today, if we used high molecular-weight PEO
7 alone, we can generate some of the similar findings
8 that I just talked about.

9 Now, the question of the determinants for
10 the likelihood of the thrombotic microangiopathy
11 are quite important, and we think based on this
12 study, that dose and frequency of injection might
13 matter quite a lot. Things we haven't looked at
14 are the method of preparation.

15 There are definitely some unanswered
16 questions we have, including the reasons for the
17 higher rates of TMA associated with IV Opana ER
18 abuse versus other opioids formulated with high
19 molecular-weight PEO. And things we're thinking
20 about are both tablet specific factors and the
21 multitude of external factors that many presenters
22 have talked about.

1 Also, the best treatment approach for these
2 patients still is unclear. Some groups have
3 advocated for supportive care alone while others
4 are using an early initial plasma exchange therapy.

5 There are a lot of people, like I said at
6 the onset, that were involved in this
7 investigation, and I just want to thank all of
8 them.

9 Are we doing questions now? No? Okay.

10 DR. WINTERSTEIN: You have to hang around a
11 little longer.

12 We'll continue with Dr. Xie.

13 **FDA Presentation - Diqiong Xie**

14 DR. XIE: Good afternoon, everyone. My name
15 is Diqiong Xie. I am a statistical reviewer in the
16 Office of Biostatistics. In this presentation, I will
17 talk about some statistical considerations for
18 evaluating the abuse-related outcomes of
19 reformulated Opana ER.

20 Here's an outline of this presentation. I
21 will first briefly describe the observational
22 studies submitted by the sponsor, then I will

1 discuss the statistical considerations in four
2 categories: data quality, estimability, causality,
3 and interpretation.

4 A lot of this work is based on Dr. By's
5 paper listed here. Last, I will give a summary of
6 this presentation.

7 To start, I'll briefly describe the
8 observational studies and key design elements
9 related to the statistical considerations I'll
10 address later.

11 The sponsor submitted two formal
12 observational studies. I'll refer to them as the
13 NAVIPPRO study and the RADARS poison center study.
14 Note that data utilized in these studies are based
15 on convenience samples instead of probability
16 samples from a well-defined population. A few time
17 periods were defined in these studies, according to
18 the time of Opana ER reformulation and OxyContin
19 reformulation.

20 This illustration shows Q1 as the time
21 periods before OxyContin reformulation from 2009 to
22 mid-2010. Period 2 is the time period between

1 OxyContin reformulation and Opana ER reformulation
2 from mid-2010 to the end of 2011. The transition
3 period is the one and a half year time window
4 following the reformulation of Opana ER.

5 Also, starting in January 2013, generic
6 oxymorphone ER became available in a full range of
7 dosage forms. Because the market availability
8 during this time is unstable, the transition period
9 is excluded from all analyses, then period 3 is the
10 time period after the transition.

11 These boxes mark the time periods that were
12 used in the primary analyses in the two studies,
13 NAVIPPRO on the top and RADARS poison center in the
14 bottom.

15 In the NAVIPPRO study, there were two
16 primary comparisons. One compared the abuse of
17 Opana ER between the three-year period before Opana
18 ER reformulation and the post period. The other
19 compared the abuse of Opana ER and other opioids
20 during the post period. The outcomes of interest
21 were overall abuse, which includes abuse through
22 all routes; alternate routes of abuse included

1 routes associated with tampering; route specific
2 abuses were abuse through oral routes, snorting,
3 and injection separately.

4 The measures of abuse used different
5 denominators. Prevalence referred to the measure
6 using the number of assessments as the denominator.
7 An assessment, as we recall, is a computer-based
8 questionnaire answered by one individual. Tablet
9 rate refers to the measure using number of tablets
10 as the denominator. The number of tablets reflects
11 the availability of various opioids.

12 The RADARS poison center study compares
13 abuse patterns of Opana ER among three time
14 periods: before OxyContin reformulation, period 1;
15 after OxyContin reformulation but before Opana ER
16 reformulation, period 2; and after Opana ER
17 reformulation, period 3. The change of abuse from
18 period 1 to period 3 was also compared between
19 Opana ER and other opioids. The comparators were
20 morphine ER and oxymorphone IRSE.

21 The outcomes of interest were phone calls to
22 the poison centers that involve intentional abuse,

1 death, and major medical outcomes, and overdose.
2 Three metrics were used to measure the abuse.
3 Prevalence uses estimates of population as
4 denominator.

5 This was estimated from the 2000 and 2010
6 United States census data by calculating the sum of
7 population within the 3-digit ZIP codes covered by
8 the participating poison centers. Note that this
9 is different from the NAVIPPRO study. In NAVIPPRO,
10 prevalence uses the number of assessments as the
11 denominator. Tablet rate used the number of
12 tablets, and prescription rates used the number the
13 prescriptions as denominators.

14 The first statistical consideration is data
15 quality. Does the data support what we want to
16 measure, in particular, whether the data recorded
17 correctly what opioid the participant used. The
18 next presentation will cover this in detail. I
19 just want to mention that any misclassification may
20 led to bias in analysis.

21 I will now start the discussion of
22 estimability. To illustrate the issue, I will use

1 the NAVIPPRO data as an example, however, the same
2 issues exist in RADARS poison center data.

3 Estimability is a term I use to describe the
4 phenomenon of whether the sample can be used to
5 estimate certain qualities in the population.
6 Specifically, can the data be used to estimate the
7 extent of overall abuse of Opana ER in absolute or
8 relevant terms in the underlying population? In
9 addition, can the data be used to assess whether
10 there is a shift in the abuse of Opana ER from
11 snorting to injection following its reformulation?

12 To answer these questions, what is the ideal
13 data? Population data would be ideal. To
14 illustrate this, I use the big circle A to
15 represent the underlying population. For different
16 studies, A can refer to different populations. For
17 example, in the NAVIPPRO study, A includes all
18 residents in the catchment area of NAVIPPRO
19 treatment centers. Given the population A, we then
20 count all the opioid abusers denoted here as X.

21 If in the pre period we could count the
22 total number of individuals in population A and

1 count every abusers of every type of opioids in
2 circle X, and in the post period we do the same
3 counting, then we can compute and compare the
4 prevalences in the pre and post period.
5 Unfortunately, we do not have access to the
6 population data.

7 The study data from NAVIPPRO and RADARS
8 poison center are based on surveillance samples,
9 which are represented by the shaded square Z in
10 this figure. It captures some known opioid abusers
11 in population A and some opioid abusers in the
12 circle X, but these surveillance samples have some
13 limitations.

14 Not all opioid abusers in the population
15 interact with the treatment centers in NAVIPPRO,
16 and these surveillance samples are not random.
17 Certain types of abusers or abusers of certain
18 drugs might be more or less likely to interact with
19 the surveillance systems.

20 Second, the surveillance samples only
21 capture a small fraction of the population and also
22 a small fraction of all abusers in that population.

1 Third, as the data [sic] abuse dynamic
2 changes, centers drop in and out of the network,
3 the catchment area of surveillance system changes
4 over time. As new drugs enter the market and new
5 abuse epidemic arises, the questions that are used
6 in these surveillance systems may change over time,
7 too.

8 These critical limitations determined that
9 the surveillance sample may not represent the
10 population data. However, can we estimate some
11 abuse-related quantities in the population using
12 data from these samples?

13 I will first define some metrics to measure
14 abuse starting with prevalence. I use capital P to
15 denote the population prevalence, the subscript Z
16 is for the pre period, and 1 is for the post
17 period.

18 The population prevalence in the pre period
19 equals to the number of all abusers in the pre
20 period divided by the size of population in the pre
21 period and similarly for the post period.

22 I use little P for the sample prevalence.

1 The sample prevalence in the pre period equals the
2 number of abusers divided by the total number of
3 individuals being sampled in the pre period and
4 similarly for the post period.

5 Having introduced the notation, due to
6 sample prevalences, the little Ps, estimate the
7 population prevalences, capital Ps. In order for
8 this to hold, we need assumption 1. Selection into
9 the sample is independent of substance being
10 abused. In other words, an Opana ER abuser must
11 have approximately the same chance of being
12 assessed as any abusers of any other drug or any
13 non-opioid abusers.

14 If Opana ER abusers tend to interact more
15 with treatment centers compared to abusers of other
16 opioids, then assumption 1 doesn't hold, and the
17 sample prevalences do not estimate the population
18 prevalences.

19 The prevalences just discussed are absolute
20 measures of abuse. Without assumption 1, these
21 absolute measures in the population are not
22 estimable. An alternative to absolute measures

1 would be relative measures as there is interest in
2 how the abuse of Opana ER changed with regard to
3 reformulation.

4 Here, I used capital RP to denote the
5 population ratio of post versus pre prevalence and
6 little RP to denote the sample ratio.

7 For relative measures to be estimable, one
8 needs assumption 2. If selection into the sample
9 depends on the substances being abused, then the
10 nature of dependence does not change over time. In
11 other words, Opana ER abusers can be more likely to
12 be assessed by treatment centers relative to
13 abusers of other drugs. However, the magnitude of
14 such change over time has to be the same for
15 abusers of any drugs as well as for non-opioid
16 abusers. Under this condition, the post versus pre
17 ratios are estimable.

18 Now let's check the data against the
19 assumption. The data seem to suggest that this
20 assumption may not hold. This table lists the
21 states with double-digit changes in the number of
22 ASI-MV sites over time.

1 In the pre period, the states in red had
2 relatively higher abuse prevalence of Opana ER, and
3 those in blue had relatively lower abuse
4 prevalence. The states in red seemed to have more
5 increase in sites from the pre to the post period,
6 which suggests that the increase in sites may have
7 been associated with high prevalence of Opana ER
8 abuse in the pre period. This suggests that
9 assumption 2 might not hold.

10 Another example here would be that if policy
11 changes to encourage or to discourage people to be
12 assessed by treatment centers in the post period
13 compared to the pre period. For example, in the
14 post period, public concern about opioid abuse may
15 have arisen, and law enforcement may have increased
16 their efforts in referring abusers to treatment
17 centers. In these cases, the prevalences are not
18 estimable, and the post/pre ratio is not estimable.

19 Another relative measure is the ratio-ratio
20 comparison. The ratio-ratio measures the relative
21 post/pre change between drug D and Opana ER. If
22 abuse of Opana ER increased but the increase is

1 substantially less than the increase observed in
2 another drug, then under certain conditions, it
3 could suggest a positive health impact due to the
4 reformulation.

5 I used capital RRP to denote the ratio-ratio
6 of prevalence in the population and little RRP to
7 denote the sample value. Subscript D is for the
8 comparator drug.

9 Under assumption 1 or 2, the sample RRP
10 estimates the population RRP. When they do not
11 hold, meaning selection into the sample depends on
12 the substances being abused and the nature of
13 dependence changes over time, then assumption 3 is
14 needed. It says that the change in the dependence
15 is the same for Opana ER and the comparator opioid.

16 Assumption 3 would not hold if there were
17 dramatic changes in the number of assessments in
18 some states and if these states had different
19 opioid abuse prevalences. In such case, the change
20 in the sample selection trend over time depends on
21 the substance being abused.

22 This table here shows the states that

1 contributed most data in either pre or post period.
2 For example, data contributed from New Mexico
3 decreased more than 20 percent, and data
4 contribution from Tennessee increased 10 percent.
5 If these two states had different abuse prevalence
6 with regard to different opioids, then assumption 3
7 would not hold.

8 Now let's switch gears a little bit about
9 talk about the shift in abuse. Do the data show a
10 shift of Opana ER abuse from snorting to injection?

11 For the sample data to reflect route of
12 abuse change in the underlying population, similar
13 assumptions are needed, as mentioned before, with a
14 slight twist. First, selection into the sample
15 must be independent of the route of abuse. If not,
16 then the nature of dependence cannot change over
17 time. If this doesn't hold, then the change in the
18 dependence has to be the same for Opana ER and
19 comparators with regard to route of abuse.

20 This ends our discussion of estimability.
21 Let's move on to causality. If studies show some
22 changes in the abuse of Opana ER, can we attribute

1 the changes to the reformulation? This is the
2 question of causality.

3 To attribute the observed changes to the
4 reformulation of Opana ER, one must consider
5 external factors. For example, DEA could increase
6 their efforts to reduce Opana abuse. State and
7 local government could amplify their law
8 enforcement or education efforts to change the
9 abuse pattern. FDA's risk evaluation and
10 mitigation strategies, social trends, availability
11 and cost of alternate drugs can all change the
12 abuse pattern.

13 Can one separate the effect due to
14 reformulation from that due to external factors, or
15 as I call it, secular trends?

16 One solution is to use comparators. The
17 idea is that the change in Opana ER included
18 effects from both reformulation and secular trends,
19 and the change in comparators included only effect
20 from secular trends. Then by using the comparator,
21 the change due to reformulation of Opana ER can be
22 separated.

1 However, not any comparator works here as
2 one has to assume similarity between comparator and
3 Opana ER. The comparators have to be similar to
4 Opana ER in the pre and the post period and be
5 different from Opana ER only in the reformulation.
6 In this sense, oxycodone ER cannot be a comparator
7 because it was reformulated, too.

8 In cohort studies, similarity is usually
9 verified by comparing baseline characteristics of
10 two cohorts. However, since there was no fixed
11 cohort followed over time in these convenience
12 samples, similarity is difficult to verify. But
13 the data might provide some hint about similarity
14 in abuse rate, abuse rate trends, and throughout
15 specific abuse patterns.

16 This plot shows the overall abuse trend
17 during the three years before Opana ER
18 reformulation. The X-axis is time in quarters of
19 year, and Y-axis is the tablet adjusted rate of
20 abuse.

21 We can see that the upper two lines
22 representing Opana ER and oxymorphone IR seem to

1 have similar trends over time for the overall
2 abuse, which is just quite different from the
3 bottom two lines representing morphine ER and
4 oxycodone IRSE. While not shown here, the trend of
5 abuse through snorting and injection showed the
6 same similarity.

7 Moving on to interpretation, how do we
8 interpret the observed effect in the context of
9 data quality, estimability, and causality? Note
10 that I haven't discussed much about data quality.
11 This will be covered by Dr. McAninch later.
12 Therefore, bear in mind the data quality issues
13 when interpreting any result shown here.

14 In this section, I use period 1 as the pre
15 period, which is before OxyContin reformulation. I
16 use this because there was more homogeneity between
17 Opana ER and comparators without the impact of
18 OxyContin reformulation. Nevertheless, period 2
19 could also be used as pre period which may present
20 another aspect to look at the changes.

21 I compared the abuse of Opana ER between
22 period 1 and period 3 using the post versus pre

1 ratios of prevalence, tablet rate, and prescription
2 rate. I also used the ratio-ratio comparison
3 intending to separate the effect of reformulation
4 from the effect of secular trends.

5 These are the comparators I will use in this
6 section. Recall that in the abuse trend plot,
7 oxymorphone IR seems to be similar to Opana ER.
8 Also, given the similarity requirements, generic
9 oxymorphone ER might be a good comparator since
10 it's bioequivalent to Opana ER. In this sense,
11 generic oxymorphone ER could be considered as a
12 contrafactual version of Opana ER, which might
13 represent the abuse pattern of Opana ER if the
14 reformulation had not occurred. However, the
15 generic form did not exist in the pre period. For
16 such a comparison to be possible, assumption 4 is
17 needed. The abuse pattern of generic oxymorphone
18 ER in the pre period, if it existed, should have
19 been the same as the abuse pattern of Opana ER.

20 This plot shows the post versus pre ratio
21 for abuse of Opana ER by route of abuse. The
22 Y-axis denotes different routes of abuse, and the

1 X-axis is the ratio. It shows that for the overall
2 abuse, abuse through alternate routes, injection,
3 and oral, the ratio, and their 95 percent
4 confidence interval were all to the right-hand side
5 of the dotted line, which means more abuse in the
6 post period. Only for abuse through snorting,
7 there was less abuse in the post period.

8 It is important to remember that such
9 changes might be due to secular trends in addition
10 to the reformulation. To single out the effect of
11 reformulation, comparators need to be used.

12 This plot shows the ratio-ratio comparison
13 for overall abuse. The post versus pre ratios of
14 the comparators were compared to that of Opana ER.
15 The Y-axis shows different comparators with
16 different measures of abuse prevalence or tablet
17 rate. The X-axis is the ratio-ratio.

18 If the ratio-ratio is larger than 1, to the
19 right-hand side of the dotted line, then the abuse
20 of comparator was worse. And by worse, I mean that
21 the comparator had more increase in abuse than that
22 of Opana ER from the pre through the post period.

1 In this case, generic oxymorphone ER,
2 oxycodone IRSE, and oxymorphone IR were worse than
3 Opana ER in overall abuse. Morphine ER was better
4 in overall abuse than Opana ER. Recall earlier, I
5 mentioned that oxymorphone IR and generic
6 oxymorphone ER seemed to be good comparators due to
7 their similarity to Opana ER.

8 These plots are similar to what was just
9 presented. They are the ratio-ratio comparisons
10 for abuse through injection, in green, and abuse
11 through snorting, in black. It shows that for
12 snorting, Opana ER was better than all comparators.
13 But for injection, Opana ER was worse than most
14 comparators except for generic oxymorphone ER based
15 on the tablet adjusted rate.

16 Again, as I mentioned earlier, oxymorphone
17 IR and generic oxymorphone ER seem to be good
18 comparators due to their similarity to Opana ER.

19 Now, let's look at the results from the
20 RADARS poison center study. This plot shows the
21 post versus pre comparison for Opana ER. The
22 outcomes of interest here are intentional abuse,

1 major medical outcomes or death, and overdose.
2 They are denoted by the Y-axis together with
3 different metrics: prevalence, prescription, and
4 tablet adjusted rate. The X-axis shows the post
5 versus pre ratio.

6 Since the event count in RADARS were much
7 smaller than those in NAVIPPRO, the confidence
8 interval here is wider. We can see that the change
9 in intentional abuse and major medical outcomes or
10 death were not significant for Opana ER, but
11 overdose significantly decreased in the post period
12 compared to the pre period.

13 Again, I will use comparators to tease out
14 the effect from reformulation. This plot shows the
15 ratio-ratio comparisons for all three outcomes in
16 RADARS poison center study using morphine ER as
17 comparator.

18 Intentional abuse is shown in the top part,
19 major medical outcomes or death in the middle, and
20 overdose in the bottom. We can see that compared
21 to morphine ER, Opana ER had more increase in
22 intentional abuse from pre to the post period.

1 For major medical outcomes or death, since
2 the counts were low in the RADARS poison center
3 study, the confidence interval in the middle are
4 white and show no difference between morphine ER
5 and Opana ER. But for overdose, it shows that
6 Opana ER was worse or at least not better than
7 morphine ER. That means even though overdose
8 decreased for Opana ER in the post period, it
9 decreased even more for morphine ER.

10 Here is a summary of this presentation. I
11 started this presentation by asking what the ideal
12 data are to evaluate the abuse-related outcomes of
13 Opana ER reformulation. Ideally, one would
14 identify a population and capture all the opioid
15 abusers and follow them over time. However, such
16 population data are not available.

17 The next best thing would be a probability
18 sample with data of all important confounders that
19 allow us to do causal analyses.

20 This is the common foundation in
21 observational cohort studies, but the data we have
22 are not such a probability sample but rather a

1 convenience sample. Therefore, to make inference
2 of data from a convenience sample, one has to make
3 certain assumptions.

4 I discussed the essential assumptions for
5 these two observational studies. With regard to
6 estimability, the assumptions require that the
7 sample selection all is changed over time to be
8 independent of abused substances. In causality, I
9 emphasized the assumption of similarity between
10 Opana ER and its comparators.

11 Even though I listed a number of assumptions
12 and talked about situations where these assumptions
13 might not hold, our discussion here does not
14 preclude reaching judgment about the data. It only
15 reminds us to use caution when interpreting the
16 study results.

17 In the interpretation session, I examined
18 the study results in the context of estimability
19 and causality. Our interpretation focused on the
20 comparative aspect of the studies. I showed the
21 post versus pre abuse ratios of Opana ER and the
22 ratio-ratio comparisons between comparators and

1 Opana ER.

2 Coming next, Dr. McAninch will present a
3 detailed look into misclassification in the data
4 and the results from the two observational studies.

5 **FDA Presentation - Jana McAninch**

6 DR. McANINCH: Good afternoon. I am Jana
7 McAninch. I am from the Office of Surveillance and
8 Epidemiology, and I am giving the last presentation
9 of the day. I will be discussing the postmarketing
10 epidemiologic data on Opana ER and selected
11 comparators.

12 First, I will review the two formal
13 epidemiologic studies that were submitted by Endo,
14 the NAVIPPRO and RADARS poison center studies,
15 which you've heard some about today already. Then
16 I will briefly discuss some additional
17 epidemiologic data, including publicly available
18 data from the National Survey on Drug Use and
19 Health as well as data that we have recently
20 acquired from another abuse surveillance program,
21 the RADARS treatment center program. Finally, I
22 will provide our overall interpretation of the

1 data.

2 First, the NAVIPPRO study, just as a
3 reminder, this study analyzed self-reported on data
4 on drugs abuse in the past 30 days in a sample of
5 individuals being assessed for substance abuse
6 triage and treatment planning in a variety of
7 settings.

8 NAVIPPRO uses the ASI-MV computerized
9 assessment, which undergoes periodic updates to
10 incorporate changes to the prescription drug market
11 and to improve the accuracy of data collection.

12 This screenshot shows how individuals are asked
13 about their use of oxymorphone products as it
14 looked at the beginning of the post-reformulation
15 period.

16 If a respondent endorses use of any of these
17 products, he or she is directed to a series of
18 questions to determine the routes used and whether
19 the use was non-medical, which in this study was
20 defined as abuse.

21 There are several ways to examine abuse of a
22 particular drug in a population. First, we can

1 look at a drug's so-called route of abuse profile
2 or the proportion of abusers of a drug who report
3 using it via specific routes. Next, we can
4 calculate the abuse prevalence or the number of
5 abuse mentions as a proportion of the total number
6 of assessments. This metric is useful to
7 understand the relative frequency of abuse of
8 different drugs within the population.

9 However, as more of a drug is prescribed,
10 availability for abuse and diversion also
11 increases. We also look at the tablet-adjusted
12 abuse rate, which refers to the number of abuse
13 mentions for a drug relative to the number of
14 tablets dispensed from pharmacies within the study
15 coverage area.

16 Adjusting for utilization in this way,
17 although it has limitations, does facilitate
18 comparisons across drugs with very different market
19 shares as well as comparisons over time that
20 account for changes in prescribing trends.

21 Many factors can influence opioid
22 prescribing trends. First, reformulation might

1 reduce demand by those intending to abuse or divert
2 it. However, many other factors can also affect
3 prescribing of a drug. For example, drug
4 shortages, introduction of generic products,
5 advertising and detailing practices, use of
6 prescription drug monitoring programs, changes in
7 insurance coverage, and law enforcement practices
8 such as pill mill crackdowns. Therefore, it's
9 useful to look at both metrics when trying to
10 understand the impact of a drug's reformulation on
11 abuse levels or on the relative abuse rates for
12 different products.

13 One question that we attempted to answer in
14 reviewing these studies was how did Opana ER abuse
15 patterns change after its reformulation compared to
16 what would have happened without the reformulation.
17 As Dr. Xie mentioned, this comparison of what was
18 observed to a hypothetical scenario without the
19 intervention, often referred to as the
20 counterfactual, is a useful concept for making
21 causal inferences.

22 Although we can't measure the counterfactual

1 directly, trend analyses and comparators can help
2 to disentangle the effect of the reformulation from
3 secular trends in drugs abuse, for example, due to
4 changes in the availability or substitutable drugs
5 such as heroin, changes in the study population, or
6 the effects of concurrent interventions.

7 Because generic oxymorphone ER products are
8 bioequivalent to original Opana ER but are not
9 designed to deter abuse, this product group may
10 offer a clue to what might have happened to
11 Opana ER abuse patterns had it not been
12 reformulated.

13 This map shows the sites and ZIP codes
14 included in the NAVIPPRO analytic sample. As you
15 can see, while the coverage area is fairly large,
16 it does not represent the entire United States, and
17 some areas are much more heavily sampled than
18 others.

19 This is a convenience sample with sites
20 dropping in and out of the network in a nonrandom
21 fashion as contractual agreements change, and a
22 relatively small proportion of sites contributed

1 data in every quarter. The number of sites and
2 assessments, as you have heard, changed quite
3 dramatically for several states, most notably
4 Tennessee and New Mexico.

5 Several other states are also shown here to
6 illustrate that some areas known to be suffering
7 from particularly severe opioid problems, for
8 example, West Virginia, Kentucky, and Utah, have
9 little representation in the NAVIPPRO study sample.
10 Also notable is the lack of assessments from
11 Indiana mentioned earlier today as the location of
12 the large HIV outbreak associated with Opana ER
13 injection.

14 Because abuse patterns can vary widely by
15 geographic area as well by the setting in which
16 individuals are assessed, for example, an inpatient
17 rehab center versus a probation office, there is
18 potential for bias due to these shifts in the study
19 sample over time.

20 We therefore focused on sensitivity analyses
21 that used a fixed set of sites that contributed
22 data in every quarter of the study period. So

1 restricting the sample in this way stabilizes the
2 sampling frame and mitigates bias due to changes in
3 the distribution of both geographic regions and
4 type of assessment site. However, it does also
5 reduce both study power and generalizability
6 including only 53 sites in 15 states.

7 Importantly, it does not account for
8 external factors that in part determine whether a
9 person abusing or addicted to prescription opioids
10 is assessed for treatment, for example, changes in
11 judicial policies and availability and funding of
12 substance abuse treatment. These factors are
13 extremely difficult to measure and control for and
14 remain a limitation of these type of data.

15 Because of the high number of Opana ER abuse
16 reports from Tennessee and the increasing
17 proportion of assessments from this state,
18 stratified analyses examining Tennessee and
19 non-Tennessee sites separately are also
20 informative.

21 This table shows the number of sites,
22 assessments, and Opana ER abuse cases in the full

1 3-year pre period and the 3-year post period, first
2 for the overall network; for Tennessee sites only;
3 for non-Tennessee sites; and finally, for the
4 restricted set of fixed sites.

5 I just want to point out a few things on
6 this slide. First, we see the large increase in
7 Opana ER abuse cases within the Tennessee sample
8 coinciding with an increase in both sites and
9 assessments from this state. As noted previously,
10 the number of Opana ER abuse cases relative to the
11 total number of assessments is many times higher in
12 Tennessee compared to the non-Tennessee sample.

13 Another important thing to note is that in
14 addition to the almost 1700 reformulated Opana ER
15 abuse reports in the post period, there were more
16 than 500 abuse reports for original Opana ER during
17 this same time period after the product had been
18 off the market for more than a year.

19 These post period original Opana ER abuse
20 reports were not included in the pre/post analyses,
21 and it's unclear what exactly these cases
22 represent. Some might represent residual supply of

1 original Opana ER or even of a counterfeit product.
2 Some respondents may have misunderstood the
3 question as asking about lifetime rather than past
4 30-day abuse. And finally, respondents may have
5 misidentified other products, for example,
6 reformulated Opana ER, generic oxymorphone ER,
7 oxymorphone IR, or even another opioid as original
8 Opana ER, which was the first selection on the
9 oxymorphone screen for most of the post period.

10 Despite the limitations of the NAVIPPRO
11 data, there were some important findings. First,
12 using the fixed-site sample, this figure depicts
13 the change across three time periods in the routes
14 reported by people who indicated abuse of Opana ER
15 and comparators. The blue bars on the left
16 represent the pre period before the introduction of
17 reformulated OxyContin, the red bars represent the
18 time from the introduction of reformulated
19 OxyContin to the introduction of reformulated Opana
20 ER, and the green bars on the right represent the
21 post period.

22 We see that after Opana ER was reformulated,

1 there was a notable reduction in the proportion of
2 Opana ER abusers indicating that they had snorted
3 the product. None of the comparators showed a
4 similar magnitude of reduction in the nasal route
5 among abusers of the products.

6 Now using the same fixed-site sample and
7 time periods, this figure shows the percent of
8 abusers of each drug who reported injecting the
9 drug. Here we see a sharp increase in the
10 proportion of Opana ER abusers who reported
11 injecting it. An increase of this magnitude was
12 not seen for any of the comparators. Of particular
13 note was that there was not an increase in
14 injection among oxycodone ER abusers following the
15 reformulation of OxyContin.

16 This shift from snorting to injecting among
17 Opana ER abusers was observed in both the Tennessee
18 and the non-Tennessee subsamples.

19 Oral abuse was quite low in all three time
20 periods for Opana ER, generic oxymorphone ER, and
21 oxymorphone IR products.

22 The analyses just shown were limited to only

1 those reporting abuse of each specific product.
2 However, individuals might, of course, also choose
3 not to abuse the reformulated product at all. In
4 order to understand the impact of the
5 reformulation, we must also look at changes in
6 route-specific abuse rates in the overall study
7 population, not only among those who abuse the
8 product.

9 This is in many ways a more challenging task
10 because estimates may be more vulnerable to the
11 type of sampling issues that have been discussed.
12 Again, fixed-site analyses and stratified analyses
13 are useful. Possible misclassification bias must
14 also be considered, and pre/post comparisons may be
15 confounded by secular trends, so use of comparators
16 is important.

17 I know this is a busy slide so I'll try to
18 orient you. On the Y-axis is nasal abuse
19 prevalence per 100 assessments per each opioid, and
20 on the X-axis is time by calendar quarter with the
21 vertical green arrows marking the introduction of
22 reformulated OxyContin, the introduction of

1 reformulated Opana ER, and the beginning of the
2 3-year post period.

3 The solid gray line shows the increasing
4 prevalence of Opana ER nasal abuse during the pre
5 period. The gray dashed line indicates Opana ER
6 nasal abuse prevalence in the post period, showing
7 a decline in nasal abuse prevalence following
8 reformulation. The red solid line shows the
9 prevalence of generic oxymorphone ER nasal abuse
10 was higher than that for reformulated Opana ER
11 during the post period.

12 Now looking at tablet-adjusted nasal abuse
13 rates, we see a similar pattern in the
14 tablet-adjusted rates for Opana ER and generic
15 oxymorphone ER, again with a pre-reformulation
16 increase followed by a decline in Opana ER nasal
17 abuse rates after reformulation with substantially
18 higher rates for generic oxymorphone ER.

19 Now let's look at injection abuse prevalence
20 using the fixed set of sites. Again, we see some
21 increase in Opana ER injection abuse during the pre
22 period followed by further increases after

1 reformulation, shown here with the dashed line.
2 During the post period, however, we also see that
3 injection abuse rates for generic oxymorphone ER,
4 shown with the solid red line, were essentially
5 indistinguishable from reformulated Opana ER.

6 Stratified analyses do suggest that
7 Tennessee is largely driving the increases in
8 Opana ER injection abuse in this study population
9 as well as the high post period generic oxymorphone
10 ER injection abuse prevalence, although more modest
11 increases in Opana ER injection abuse prevalence
12 were seen in the non-Tennessee sample as well.

13 Adjusted now for utilization, Opana ER
14 injection abuse increased modestly during the pre
15 period and then markedly after the reformulation.
16 Reformulated Opana ER injection abuse rates were
17 again similar to those for generic ER oxymorphone.
18 Also notable were the relatively high rates for
19 oxymorphone IR during the post period.

20 Comparing abuse rates across drugs during
21 the post period can also be valuable in considering
22 the risk-benefit balance of a product. Here, we

1 focused on the full NAVIPPRO sample to cover the
2 largest geographic area, although the
3 non-representative nature of this sample must be
4 kept in mind. In addition, product
5 misclassification could affect these estimates.

6 First, the top panel compares the abuse
7 prevalence for each opioid overall and via the
8 oral, nasal, and injection routes during the post
9 period. Among the opioids included in this study,
10 the most common drugs abused were oxycodone IR
11 single entity and oxycodone ER.

12 The bottom figure depicts abuse rates per
13 10,000 tablets dispensed. Here, generic
14 oxymorphone ER had the highest overall in nasal
15 abuse rates. Generic oxymorphone ER and
16 reformulated Opana ER had the highest injection
17 abuse rates followed by oxymorphone IR.

18 In summary, the NAVIPPRO study has
19 considerable limitations. However, the data
20 consistently show that following Opana ER's
21 reformulation, there was a shift from snorting to
22 injecting the drug among Opana ER abusers. This

1 shift was seen in the stable set of fixed sites as
2 well as in the Tennessee and non-Tennessee samples,
3 and a shift of this magnitude was not seen in any
4 comparator opioid.

5 The data also suggests that in this study
6 population, Opana ER nasal prevalence and
7 utilization-adjusted rates decreased following its
8 reformulation. Given the limitations of the data,
9 it's difficult to determine the magnitude of this
10 apparent effect.

11 Opana ER injection abuse rates increased
12 across the study period. This increase began
13 before reformulation and appears to be driven
14 primarily by increases within the state of
15 Tennessee. Finally, injection abuse rates were
16 similar for generic oxymorphone ER and reformulated
17 Opana ER during the post period.

18 During the post period, abuse prevalence was
19 highest for IR and ER oxycodone among the opioids
20 included in this analysis. However, adjusting for
21 prescribed availability, generic oxymorphone ER had
22 the highest overall in nasal abuse rates in this

1 population, and generic oxymorphone ER and
2 reformulated Opana ER had the highest injection
3 abuse rates followed by oxymorphone IR. Again, we
4 have to consider the non-representative sampling
5 and potential misclassification when making these
6 comparisons.

7 Let's move on to the RADARS poison center
8 study, which analyzed calls to regional poison
9 centers covering most of the U.S. population. The
10 study time periods were similar to those used in
11 the NAVIPPRO study. The pre period was divided
12 into two parts, before and after the reformulation
13 of OxyContin, called ORF in the study; then a
14 6-quarter transition period after the introduction
15 of reformulated Opana ER, which was called CRF in
16 this study; and finally, the 3-year post period.

17 Both population- and utilization-adjusted
18 call rates were calculated. Outcomes included
19 intentional abuse exposure calls with additional
20 analyses on the route of administration reported in
21 these cases; a composite outcome called overdose
22 which consisted of both intentional and

1 unintentional exposures; and finally, calls
2 resulting in major medical outcome or death. I
3 will focus today primarily on the intentional abuse
4 calls.

5 The poison center data showed a sharp
6 increase in Opana ER abuse call rates during the
7 pre period followed by a significant decline after
8 reformulation with rates returning to those seen
9 during the early pre period prior to the
10 reformulation of OxyContin. Abuse calls rates also
11 decreased significantly for ER morphine and IR
12 oxymorphone.

13 After adjusting for utilization, the
14 relative reduction in Opana ER abuse calls was not
15 significantly different from that from ER morphine
16 or IR oxymorphone. The abrupt change in slope for
17 Opana ER abuse call rates was, however, not seen
18 for these comparators. These patterns were similar
19 for the other outcomes examined.

20 An important thing to note is that there
21 were only 6 intentional abuse exposure calls for
22 generic oxymorphone products during the post period

1 despite prescription volume for these products that
2 by the end of this period was nearing that for
3 Opana ER, which had almost 200 abuse calls in the
4 post period. Therefore, reliable rates could not
5 be generated for oxymorphone generic ER, and it was
6 not useful as a comparator in this study.

7 As shown in this table, there was a shift
8 observed in the routes of abuse mentioned in Opana
9 ER abuse calls after the product was reformulated
10 with a decrease in the proportion of calls
11 reporting the inhalation or nasal route and a
12 marked increase in the proportion involving
13 injection. Such a shift from inhalation to
14 injection was not observed for ER oxycodone abuse
15 cases following the reformulation of OxyContin.

16 This figure depicts changes in mean rates of
17 Opana ER intentional abuse calls involving the
18 inhalation or nasal route with population-adjusted
19 rates on the left and utilization-adjusted rates on
20 the right. Using either denominator, you see that
21 there were significant decreases in inhalation
22 abuse call rates following Opana ER's

1 reformulation, again returning to rates seen in the
2 early pre period prior to reformulation of
3 OxyContin.

4 This figure depicts changes in mean rates of
5 Opana ER intentional abuse calls involving the
6 injection route, again, population-adjusted on the
7 left and utilization-adjusted on the right.

8 Using either denominator, there was an
9 increase in injection abuse rates across the full
10 study period. Comparing just the pre period after
11 OxyContin's reformulation to the post period after
12 Opana ER's reformulation, there was a significant
13 increase in the utilization-adjusted but not the
14 population-adjusted injection abuse call rates.

15 If you recall, in the NAVIPPRO study, it
16 appeared that Tennessee may be an outlier with
17 regard to Opana ER abuse rates, so we requested
18 some additional analyses using poison center data
19 to further examine this apparent geographic
20 heterogeneity.

21 In the left column of this table are
22 population-adjusted Opana ER intentional abuse call

1 rates for the total study period shown for the 10
2 states with the highest rate. The right column
3 shows the tablet-adjusted rates for these states.

4 We see more than a 10-fold difference in the
5 population Opana ER abuse call rates with West
6 Virginia and Kentucky having the highest rates
7 followed by Tennessee and then Indiana. With the
8 exception of Tennessee, these top four states
9 contributed very few assessments to the NAVIPPRO
10 study sample.

11 This figure compares the post period
12 intentional abuse call rates for Opana ER and
13 comparators, population-adjusted in the top panel
14 and utilization-adjusted in the bottom panel. Of
15 the opioids included in this analysis, ER oxycodone
16 had the highest population-adjusted abuse call
17 rates while Opana ER had the highest utilization-
18 adjusted call rates. Again, there were only a
19 handful of calls mentioning generic ER oxymorphone.

20 It is possible that some of these exposures
21 could have been reported as the brand product.
22 We've seen this phenomenon in poison center data

1 for other drugs with a highly recognizable brand
2 product names. However, even if all dispensed
3 generic oxymorphone ER tablets were included in the
4 denominator for the utilization-adjusted Opana ER
5 abuse rate, it would still remain higher than any
6 of the comparators included in this study.

7 To summarize the RADARS poison centers study
8 findings, following Opana ER's reformulation, there
9 was a shift observed from nasal to injection among
10 Opana ER abuse cases. Nasal abuse call rates
11 decreased significantly, returning to levels seen
12 before OxyContin's reformulation, while
13 utilization-adjusted injection abuse call rates
14 increased.

15 In the post period, utilization-adjusted
16 Opana ER abuse call rates were substantially higher
17 than those for ER morphine, IR oxymorphone, or ER
18 oxycodone. But the state level data suggest
19 substantial geographic variation in Opana ER abuse
20 with the highest call rates in the Appalachian
21 states of West Virginia, Kentucky, and Tennessee
22 followed by Indiana.

1 The relative lack of generic oxymorphone ER
2 calls suggests that some degree of
3 misclassification is likely occurring, and again,
4 this complicates the interpretation of the
5 postmarketing data.

6 Finally, although these data have nearly
7 national geographic coverage, poison center calls
8 capture an unknown and likely small proportion of
9 actual abuse occurring, so these estimates cannot
10 be interpreted as representing the true prevalence
11 of abuse of these products. And as was pointed out
12 in the last talk, making inferences about relative
13 abuse prevalence in the population based on poison
14 center call data relies on certain assumptions
15 about the fraction of abuse events captured both
16 over time and across different products.

17 Given the uncertainties remaining in the
18 postmarketing evidence, we sought out additional
19 information that might help to inform the
20 discussion about the risk-benefit balance of Opana
21 ER and the abuse of oxymorphone products.

22 The National Survey on Drug Use and Health,

1 or NSDUH, is a nationally representative household
2 survey that provides estimates on the use and
3 misuse of various types of drugs in the United
4 States, including prescription pain relievers. The
5 survey uses pill photo cards to assist in the
6 identification of the drugs, and the results from
7 the redesigned 2015 survey now allow comparisons of
8 past year use and misuse across opioid subgroups.

9 The 2015 NSDUH survey defines use as either
10 use of one's own prescription medication as
11 directed by a doctor or misuse which is broadly
12 defined as use of the drug in any way not directed
13 by a doctor.

14 This table shows the estimated national
15 number of individuals aged 12 and older who have
16 used and who have misused various opioid analgesics
17 in the past year. The first column shows the
18 estimated number in thousands who have used each
19 opioid, the next column shows the number who have
20 misused each opioid, and the last column shows the
21 percent of past year users of each opioid who
22 report misusing it.

1 We see that oxymorphone products represent a
2 very small proportion of both use and misuse of
3 prescription opioid analgesics. However, the
4 percent of past year oxymorphone users who report
5 having misused it was 28.9 percent, almost twice
6 the next highest percentages for oxycodone and
7 fentanyl.

8 These data suggest that while oxymorphone
9 compromises a small proportion of total opioid
10 analgesic use and misuse of those who have used an
11 oxymorphone product in the past year, a relatively
12 high proportion report misusing it.

13 Finally, I want to briefly discuss some
14 additional analyses that we recently commissioned
15 to try to better understand what we're seeing in
16 the submitted studies, particularly the conflicting
17 findings regarding generic products seen in the
18 NAVIPPRO and RADARS poison center studies.

19 These data are from the RADARS treatment
20 center program, which surveys individuals entering
21 treatment for opioid use disorders, asking them to
22 identify specific products that they have used in

1 the past month to get high. This program began
2 collecting data on abuse of oxymorphone products in
3 second quarter of 2011. It began collecting data
4 on injection abuse in third quarter 2011 and on
5 other routes of abuse in third quarter of 2015.

6 This map shows the site locations and
7 coverage areas for the post-reformulation period.
8 The total number of sites and participants is quite
9 a bit smaller than for the NAVIPPRO network, but
10 the coverage is more widely distributed. Like
11 NAVIPPRO, this is a convenience sample that can
12 change and does change over time.

13 This program uses a paper survey instrument
14 organized into sections by opioid molecule. This
15 image shows the section asking about abuse of
16 oxymorphone products. Note that Opana immediate-
17 release tablets are listed first with Opana ER
18 farther down in the section.

19 This table shows in the left column the
20 number and percent of respondents reporting past
21 month abuse of each drug and in the right column,
22 the tablet-adjusted abuse rates. The most striking

1 finding is the relatively high proportion of
2 respondents reporting abuse of Opana immediate-
3 release compared to the proportion reporting abuse
4 of Opana ER, which is far more widely prescribed.
5 The very low prescription volume for brand Opana IR
6 in combination with the relatively large numerator
7 resulted in extremely high utilization-adjusted
8 abuse rates for this product.

9 Of note, this survey does not use pill
10 photographs to aid in the identification of
11 specific products, and Opana ER is commonly
12 referred to in the media and on internet drug
13 discussion forums simply as Opana.

14 We believe that these estimates likely
15 reflect some differential misclassification of
16 other oxymorphone products, likely including Opana
17 ER as Opana, which was the first product listed in
18 the section. This would inflate abuse estimates
19 for Opana IR while underestimating abuse of
20 Opana ER and possibly generic oxymorphone products.

21 The almost 400 reports of generic
22 oxymorphone ER abuse do call into question the near

1 absence of generic oxymorphone ER abuse cases in
2 the poison center data and suggest that substantial
3 abuse of these products is occurring, but it's
4 difficult to determine with any degree of
5 confidence the abuse rates for specific oxymorphone
6 products relative to one another.

7 If one were to assume that most mentions of
8 Opana ER do actually represent abuse of this
9 product, then the RADARS treatment center findings
10 are qualitatively consistent with the RADARS poison
11 center and NAVIPPRO studies that following Opana
12 ER's reformulation, the proportion of Opana ER
13 abusers who reported injecting it increased. They
14 also suggest that Opana ER injection abuse
15 prevalence increased in this population both as a
16 proportion of respondents and relative to
17 prescription volume.

18 The increases in injection were not unique
19 to Opana ER. There were also increases in
20 injection seen for the other oxymorphone products
21 as well as IR oxycodone. Again, comparisons are
22 complicated by sampling issues, although in this

1 study, the proportion of surveys from Tennessee was
2 relatively low and remained stable from the pre- to
3 post-reformulation period.

4 As you have heard throughout the day, the
5 postmarketing data have many limitations. However,
6 it has been said that the art of epidemiologic
7 reasoning is to draw sensible conclusions from
8 imperfect data, in this case, to try to inform the
9 discussion about the appropriate regulatory course
10 of action.

11 Despite the noted limitations and
12 uncertainties, we believe that the data are
13 compelling that among those abusing Opana ER, the
14 reformulation caused a shift from the nasal to the
15 injection route. This shift was temporally
16 associated with the reformulation. It was a
17 consistent finding in multiple studies and
18 populations and is qualitatively consistent with
19 the pattern seen in the FAERS data and the
20 anecdotal information from Indiana. A shift of
21 this magnitude was not seen for comparators.

22 Finally, the observation is biologically

1 plausible, given the experimental evidence
2 suggesting a deterrent effect for the nasal route,
3 the ability to prepare a suitable solution for
4 injection, and the very low oral bioavailability
5 that may be pushing abusers towards IV abuse if
6 nasal use becomes more difficult in this drug and
7 this is the drug of choice or the one that is
8 available.

9 As far as Opana ER abuse in the population,
10 the data suggests that Opana ER's reformulation
11 caused a decline in nasal abuse of this product.
12 However, because of data limitations, it's
13 difficult to determine the magnitude of this
14 apparent effect.

15 Multiple data sources indicate that Opana ER
16 injection abuse rates increased across the study
17 period. However, it is unclear whether the
18 increases in Opana ER injection abuse rates in the
19 population were greater than they would have been
20 without the reformulation.

21 Contributing to this uncertainty are that
22 increases began prior to the reformulation, that

1 the post period rates were similar to those for
2 generic oxymorphone ER at least in the NAVIPPRO
3 study, and that there seems to be remarkable
4 geographic variation in abuse patterns with
5 specific regions appearing to drive the observed
6 increases.

7 Multiple data sources suggest that Opana ER
8 and other oxymorphone products represent a small
9 proportion of total opioid analgesic use and abuse
10 in the United States. Adjusted for prescribed
11 availability, however, Opana ER and other
12 oxymorphone products may be relatively likely to be
13 abused and misused, although abuse of these
14 products appears to vary widely again by geographic
15 region.

16 The NAVIPPRO study suggests that generic
17 oxymorphone ER has high nasal abuse rates and that
18 both reformulated Opana ER and generic oxymorphone
19 ER have high injection abuse rates with only
20 slightly lower rates for oxymorphone IR. Again,
21 geographic variation and non-representative
22 sampling as well as potential misclassification

1 complicate the interpretation of these data.

2 Finally, we have seen examples of serious
3 health consequences associated with injection of
4 Opana ER. First, the more than 50 reported cases
5 of thrombotic microangiopathy associated with Opana
6 ER injection following its reformulation. We have
7 animal model data suggesting that PEO is the causal
8 agent. However, it remains unclear why cases were
9 not seen in Scott County, Indiana, and why this
10 phenomenon has not been widely seen with other
11 PEO-containing opioids, including OxyContin, which
12 the epidemiologic data suggests is still being
13 injected.

14 Second, of course, with the large HIV
15 outbreak associated with injection of reformulated
16 Opana ER, investigations suggest that there were
17 several forces driving the practice of multiple
18 shared injections. First was the short duration of
19 effect and intensity of withdrawal leading to many
20 injection events per day. Second was the need for
21 increased volume of solvent and rinse shots, and
22 finally, the sharing of the expensive high potency

1 Opana ER pills and the equipment used to prepare
2 and inject them.

3 It's difficult to parse out exactly how much
4 excess risk of disease transmission can be directly
5 attributable to properties of reformulated Opana ER
6 specifically versus high dose extended-release
7 formulations of oxymorphone versus the oxymorphone
8 molecule in general compared to the baseline risk
9 of injection drug use.

10 This concludes my presentation, and we will
11 be taking clarifying questions for the last four
12 FDA presentations.

13 **Clarifying Questions**

14 DR. WINTERSTEIN: All right. Any questions?
15 Dr. Emala.

16 DR. EMALA: I have a comment and a question
17 for Dr. Hunt. I can't help but applaud this study
18 design. It's not usual that we see a case series
19 married to an in vivo animal model that offers a
20 plausible mechanistic explanation.

21 My question, in the paper itself, it's
22 described that to determine the amount of PEO to

1 administer to the animals that an adulteration
2 process was performed with a 40-milligram tablet to
3 estimate the amount extracted and then extrapolated
4 that to a volume of distribution of the entire
5 plasma volume of 70-kilogram individual.

6 Two parts of my question, do you think
7 that's a valid way of estimating the volume of
8 distribution of this? Because it's a such a large
9 series of molecular weights, perhaps it would stay
10 only in the plasma compartment.

11 Secondly, do you know if anybody's ever
12 actually measured PEO concentrations in humans
13 after abuse?

14 DR. HUNT: To your second question, this is
15 something we're trying to do right now partially to
16 validate our findings and to ensure that the doses
17 we used are relevant for exposure levels in humans.
18 So actually, we've been in discussion with some
19 physicians in North Carolina that may have blood
20 samples taken from these patients as they were
21 admitted.

22 In terms of getting to the best estimate, I

1 think actually that was something that Endo was
2 quite helpful with in arriving at appropriate dose
3 levels, but again, these were just our best
4 estimates. With such a large molecule, it's likely
5 that the majority of it is staying within the
6 blood. So I think using the plasma volume is a
7 reasonable volume of distribution to use.

8 DR. WINTERSTEIN: Dr. Mendelson?

9 Okay. I have a question for Dr. McAninch.
10 Slide 12 where you show the NAVIPPR results for the
11 time comparisons for these three observation
12 periods, I'm still trying to get my arm around the
13 generic oxymorphone.

14 Why is there nothing, no blue and no red
15 bar? There was generic oxymorphone available
16 during those time periods as well.

17 DR. McANINCH: Not in the first time period.
18 In the second time period for part of that period,
19 there were just 7.5- and 15-milligram doses of
20 generic ER oxymorphone. Because there weren't
21 equivalent dosing ranges, we didn't feel it was a
22 fair comparison.

1 DR. WINTERSTEIN: So that would mean this is
2 really catching up now --

3 DR. McANINCH: Yes. So we really started
4 looking at the generic ER oxymorphone in the post
5 period after there were two quarters of the full
6 range of dosage forms available on the market.

7 DR. WINTERSTEIN: Okay. Thank you.

8 Any other questions?

9 (No response.)

10 DR. WINTERSTEIN: We still have some
11 questions from this morning for the sponsor. It
12 might have been forgotten by now.

13 Dr. Gupta was next on our list. She's
14 shaking her head. Good.

15 Dr. Ciccarone had another one from this
16 morning.

17 DR. CICCARONE: Thanks. You caught me off
18 guard, though. We spent a fair amount of time
19 looking at data and talking about intravenous route
20 of misuse, and we've heard from our CDC and Indiana
21 colleagues about high volume injections and some of
22 the risk factors that were leading to HIV. I think

1 they also connect to some of the stuff we saw with
2 the Zibell paper, for example, with increased
3 hepatitis C in Appalachia.

4 Now I have my computer up.

5 Dr. Rotman, referring to tables 2.3 and 2.4
6 in your submitted briefing documents, we have
7 extraction results. I applaud you and the FDA for
8 doing studies that sort of replicate the real world
9 of multiple procedures that folks who want to
10 misuse the tablets are going to go through. For
11 example, we have grating followed by heating. We
12 have heating by various physical manipulations
13 followed by trying to get into solution. The
14 ultimate goal is how much of the active substance
15 then winds up in the solution, and then you also go
16 into what kind of needle is needed to then pull it
17 up.

18 Could you summarize those data in table 2.3
19 and 2.4 for the committee?

1 DR. ROTMAN: We'll call up Dr. Frank Diana
2 to talk about that. Thank you.

3 DR. DIANA: These are pretreatment results,
4 as I think you've mentioned, different techniques.
5 I'm not sure I can talk about these techniques
6 other than to say there is a variety of extraction
7 amounts that could be taken. I think that
8 ultimately, the reformulation takes a lot of time
9 and effort and tools and experience for people.

10 We tended to look, earlier on anyway as we
11 were developing the formulation and the first few
12 years after it was on the market, at more efficient
13 and effective methods to extract. And only
14 recently have we really looked now at these methods
15 that really take quite a long time to do and lead
16 to materials that are very difficult to filter, but
17 you can syringe them.

18 I guess it's very difficult to draw an
19 ultimate conclusion from all of this data other
20 than to say we have very similar results in terms
21 of in vitro properties and in terms of in vitro
22 data we've generated for OxyContin versus Opana.

1 The generic products can be crushed and dissolved
2 in really very short periods of time.

3 It's difficult to go any further, but just
4 one more point I think that maybe we can make is
5 it's fairly complicated. There's a lot of factors
6 that have to be taken into account here. I have a
7 bunch of them up here on the slide to talk about
8 what you have to take into account with
9 syringeability and extractability. Of course, the
10 particle size of the sample.

11 One of the interesting points from
12 Dr. Englund's talk was the results from our NDA
13 where we had seen very little extraction from the
14 original formulation and higher extraction from the
15 reformulated products. One of the reasons was
16 because the samples weren't at all the same.

17 At that time, many years ago now, we
18 couldn't filter the sample for the original
19 product, and so we just stopped there and we left
20 it at that. But now as we've learned, both
21 products gel, abusers will find ways around these
22 things, and they'll look at all of these different

1 factors, and they'll take those into account.

2 I guess, again, just saying that the
3 reformulated product takes a lot of time and
4 effort, and you really have to know a lot about
5 these products. There's got to be a lot of
6 experience to understand how to defeat them.

7 DR. CICCARONE: My look at this chart,
8 between the 5-milligram and the 10-milligram
9 extraction, it seems to me that the more volume you
10 have, the more extractability you have. I was just
11 hoping whether you would -- even within the
12 5-milliliter chart, the difference between 2, 3,
13 and 4 milliliters solution, you get higher
14 extractability.

15 We have extractability percentages here of
16 50 to 60 on the 5-milligram chart and up to 80
17 percent on the 10-milligram chart. I just want to
18 point that out, that a large proportion of the drug
19 can be, if you're clever enough and as you say,
20 take enough time and have enough expertise as an
21 illicit drug user, that extractability rates can be
22 quite high.

1 DR. DIANA: Just to comment quickly, the
2 volume is definitely one of the factors that is
3 important. As we went to 10-mL, but if you think
4 about it, 10 milliliters is not all that easy to do
5 something with, so you have to think about that.
6 But the bottom line is the more volume, the more
7 you're going to dilute the viscosity agent, the
8 PEO, and then the more you're going to dilute the
9 oxymorphone, so any other drug that's being handled
10 through 10, 5 or 10 mLs.

11 DR. CICCARONE: The reason I bring it up is
12 it ties together the Indiana data, and that is, if
13 you have 4 people who were sharing a 200-dollar
14 pill, they can share that volume, and it leads to a
15 lot of injections and a lot of potential bloodborne
16 transmission because there's a lot of pokes going
17 on. I just wanted to highlight the extractability,
18 high volume, multiple injections, sociability
19 connection with the Indiana HIV outbreak.

20 DR. WINTERSTEIN: Let's make sure we focus
21 on clarifying questions. We have time for
22 discussion tomorrow.

1 DR. DIANA: So I'd just comment real quick
2 that I think the same thing would be with any
3 product. It's not just oxymorphone.

4 DR. WINTERSTEIN: We have Dr. Schisterman
5 from this morning. Anything still lingering
6 around? No.

7 Dr. Acri? No.

8 Dr. Wish? No.

9 And Dr. Ghany?

10 It's a good strategy. You see, I just let
11 you wait long enough, and it's not an issue any
12 longer.

13 (Laughter.)

14 DR. WINTERSTEIN: Then Dr. Zacharoff.

15 All right. Any other questions?

16 DR. ROTMAN: We did want to offer up, if the
17 panel would like to see it, we put together some
18 figures with the confidence intervals. We know it
19 was a subject of some discussion, and we're happy
20 to throw some up and see what you think of them.
21 We don't think it changes the results in any way.
22 That was the reason why we didn't highlight them

1 before, but we can do so now, if you'd like.

2 DR. WINTERSTEIN: My sense is this has been
3 addressed, but I give that back to the panel.

4 Does anybody want to see confidence
5 intervals?

6 Dr. Bilker wants to see. We can do it
7 tomorrow, too.

8 DR. ROTMAN: We'll do that. No trouble.

9 DR. WINTERSTEIN: We won't have much time
10 tomorrow, just as a warning, because from what I
11 understand, we will start tomorrow at 10:00 a.m.
12 instead of 8:00 or 9:00 a.m. because of the
13 anticipated snowfall, so tomorrow we will have to
14 compress everything into a much shorter time
15 period.

16 He really wants to see the confidence
17 intervals so two minutes confidence intervals.

18 DR. ROTMAN: We'll call up Dr. Shusterman to
19 show you some. Thank you.

20 DR. SHUSTERMAN: I can actually -- if it's
21 all right with you -- dispense with the RADARS
22 confidence intervals because they were shown on the

1 FDA slides. Let me just show you the first one as
2 an example because the FDA used exactly what came
3 out of the RADARS report.

4 The means were modeled in the three
5 different periods, and then 95 percent confidence
6 intervals were calculated around those. But this
7 is the same figure that the FDA showed. This is
8 for intentional abuse mentions during the two pre
9 periods and the post period.

10 I also have that for major medical outcomes
11 and death and for the non-oral route, if you would
12 like to see that, but the FDA has seen it.

13 Would you like to see it? Yes?

14 DR. WINTERSTEIN: We're good. I think we're
15 good. Thank you.

16 DR. SHUSTERMAN: I do want to show on the
17 NAVIPPRO side, if I could, I would like to start
18 with AA-22, please.

19 The way that NAVIPPRO worked is that they
20 did a pre period and post period, and then a
21 percentage change, and constructed a confidence
22 interval around that percentage change. So that's

1 how the data were calculated in the original
2 NAVIPPRO report.

3 What I'm showing here are the top panel is
4 Tennessee, the bottom panel is outside of
5 Tennessee, and this is that combined endpoint of
6 alternate routes of abuse. This actually shows the
7 same thing that was on my slides earlier.

8 Within Tennessee, you can see that alternate
9 routes of abuse went from 8.26 to 5.69, and that
10 recapitulates that blue line that I was showing
11 this morning. Then for non-Tennessee, the same
12 thing but at a much lower level because everything
13 was happening higher in Tennessee than in
14 non-Tennessee.

15 Then if we go to the individual routes here,
16 we have intranasal. This is where I showed that
17 intranasal was lower in the post period. You can
18 see the percentage change there, the confidence
19 interval around the percentage change, and the top
20 is for Tennessee and then for outside of Tennessee.

21 Then importantly, here we have intravenous,
22 and this is where you see that in Tennessee it went

1 up from 1.24 to 4.53; percentage change,
2 264 percent; and the interval around that. But
3 look at the order of magnitude for outside of
4 Tennessee. It's a tenth of that. It's an order of
5 magnitude lower.

6 It also did go up, but this takes into
7 account that entire 3-year pre period as I showed,
8 but remember that the second half of that was
9 actually much higher. So when you do that
10 comparison, it's very similar outside of Tennessee.

11 DR. WINTERSTEIN: That does include all
12 sites, and we have seen that the composition of the
13 sites has changed fairly dramatically among
14 pre/post periods.

15 DR. SHUSTERMAN: That is true, but if you
16 actually look at the fixed-site analysis, it's
17 actually very similar to the full analytic set as
18 well in terms of the patterns.

19 DR. WINTERSTEIN: But I think in terms of
20 sharing confidence intervals, that's probably not
21 as relevant as using the fixed-site comparison to
22 look at that. I just wanted to recall for the

1 panel that there really are different types
2 of -- but that's fine.

3 I think we have -- everybody I think seems
4 to feel we have enough. Thank you.

5 DR. ROTMAN: Thank you.

6 DR. WINTERSTEIN: Before we adjourn for the
7 day, are there any last comments from the FDA? I
8 think everybody is keen on --

9 DR. STAFFA: No. We just wanted to thank
10 you for your participation and your active
11 listening all day. We know we've hit you with a
12 lot of information, so thank you very much and
13 thank you for coming despite the weather. And
14 hopefully, we'll see everyone in the morning at
15 10:00.

16 **Adjournment**

17 DR. WINTERSTEIN: Yes. If you don't hear
18 anything with your email, I suppose, right, if
19 there is a major blizzard that the meeting is
20 canceled, you will be informed via email. Yes? If
21 you do not hear anything, we will reconvene at
22 10:00 a.m. tomorrow morning.

1 The meeting for today is now adjourned.
2 Panel members, please remember that there should be
3 no discussion of the meeting topic amongst
4 yourselves or with any members of the audience.
5 Please take all personal belongings with you as the
6 room is cleaned at the end of the meeting day. All
7 materials left on the table will be disposed of.
8 We will reconvene tomorrow morning at 10:00.

9 (Whereupon, at 5:14 p.m., the open session
10 was adjourned].

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