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Food and Drug Administration, 28 October 16

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FOOD AND DRUG ADMINISTRATION

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WORKSHOP ON REFURBISHING, RECONDITIONING,

5

REBUILDING, REMARKETING, REMANUFACTURING,

6

AND SERVICING OF MEDICAL DEVICES

7

Friday, October 28, 2016

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8:16 a.m.

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FDA White Oak Campus

12

10903 New Hampshire Avenue

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Building 31, Room 1503 B & C

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Silver Spring, Maryland 20993

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1 A P P E A R A N C E S (Continued)

2 Jim Spearman

3 Stephen Spiegelberg

4 Richard Springer

5 Robert Steldt

6 Brian Szeremeta

7 Salvatore Tatta

8 Tori Wagman

9 Peter Weems

10 Nicole Williams

11 Diane Wurzburger

12 Benjamin Zegarelli

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1 P R O C E E D I N G S

2 DR. BITTLEMAN: Please take your seat.

3 We're going to get started.

4 (Brief pause). So welcome to Day 2 of the
5 Workshop for Rebuilding, Reconditioning, Remarketing,
6 Remanufacturing, and Servicing of Medical Devices.

7 So we have the overflow -- overflow rooms
8 are still open if you would like to use them. We also
9 have luggage holding in the back if you -- if you have
10 luggage here.

11 We also encourage you again to preorder
12 lunch. We tried to get Sodexo to open up a little
13 earlier today and it looks like that worked so yay.

14 The working definitions that we discussed
15 yesterday they will still remain in effect till the
16 end of the day. And, as a reminder, the FDA has put
17 together these definitions of the common R words which
18 can be seen on the monitors on the wall in the back
19 and the handouts outside to avoid confusion during the
20 workshop. These are in no way final and they're just
21 for -- to avoid confusion today.

22 If any of the speakers would like to use any

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1 different definitions than what we have set out, just
2 make sure you explain that clearly during your talks.

3 Yesterday we heard from a multiple of
4 stakeholders and discussed benefits and risks
5 associated with activities in this industry. Some of
6 the major themes that were discussed yesterday and
7 Captain Sean Boyd talked about last night is safety
8 and health for patients is the number one priority.
9 And that's really why we're all here today.

10 We also want to make sure that the
11 transparency and visibility for FDA and all of the
12 stakeholders really shined through. We really want to
13 exchange information as much as possible. And in
14 saying that, gathering data and information to really
15 understand the scope of this issue is really
16 important.

17 We also heard yesterday that quality system
18 can be -- could be applied to not only OEMs, but other
19 -- other parts of other stakeholders and it might be
20 an idea to look at that for implementation.

21 But we also want to say that there's no --
22 we -- the FDA, themselves, have no preconceived

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1 notions of regulatory for -- for multiple
2 stakeholders. Really today and yesterday is designed
3 to gather that information and try to make an educated
4 decision onto what, if any, next steps are coming to
5 light.

6 So I just want to also thank the -- everyone
7 on the webcast. We have received all of your
8 comments. The comments that you -- that you go -- e-
9 mailed to the third-party servicer's mailbox.

10 The comments will be added to the
11 transcription and your questions will be asked during
12 the appropriate panels.

13 So this morning we have two more panel
14 discussions. The first -- first being discussing the
15 characteristics of good refurbishers, reconditioners,
16 rebuilders, remanufacturers, and servicers. And Panel
17 3 will discuss challenges of stakeholders that
18 stakeholders face when performing these activities.

19 The form of the panels will be the same as
20 yesterday afternoon. Each stakeholder group will
21 present their viewpoints regarding the topic of the
22 panel and the floor will open to questions from the

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1 audience and in person and online.

2 So one thing we do want to change slightly
3 from yesterday, when you -- when we are doing the
4 panel discussions we're going to try to stay on topic
5 of the panel. And if you have comments, this
6 afternoon we have the stakeholder -- the presentations
7 by participants. We'd like to -- you to hold your
8 comments till then. But we would like to have a great
9 discussion about the specific topic for the panels.

10 I just want to reiterate that our number one
11 priority is safety and that's really what we're
12 focused on here today. So I'm going to hand it over
13 to Diane Mitchell who will moderate the next session.

14 CAPT. MITCHELL: Good morning and thank you
15 for being here on Day 2. I'm going to ask the
16 panelists to please come to the table.

17 And the structure this morning will be just
18 a little bit different than what is on the agenda. So
19 we'll begin now and then the panelists will present
20 for an hour and then there'll be 30 minutes of
21 questions -- open for questions, and then there'll be
22 a break, and then we'll move onto the next panel.

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1 So, again, to repeat this panel now is
2 discussing the characteristics of good refurbishing,
3 reconditioning, rebuilding, remarketing,
4 remanufacturing, and servicing entities.

5 And before we begin I'm going to introduce
6 the panel members not necessarily in the order that
7 they are sitting at the table.

8 So yesterday I was sitting in the back and
9 it was just a little teeny bit difficult to see the
10 people who are sitting up front so when I do say your
11 name if you would just be so polite as to stand up for
12 just a second and then sit back down again so
13 everybody can see you. I think that would be great.
14 Thank you.

15 So I'm going to begin with Dennis Hahn.
16 Dennis Hahn is the Director of Regulatory Policy and
17 Innovation at Johnson & Johnson Medical Devices. He
18 is responsible for ensuring global regulatory policies
19 are appropriately interpreted, effectively
20 communicated, and efficiently implemented in the
21 Ethicon surgical device businesses.

22 He has worked in the medical device industry

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1 for over 30 years. The past 23 in regulatory affairs.

2 Next, Richard Eliason. Richard joined
3 Crothall Healthcare in March of 2011. He began his
4 clinical engineering career over 25 years ago working
5 in a hospital environment and has held various
6 technical, supervisory, and managerial roles with in-
7 house OEM and ISO clinical engineering organizations.

8 He is the former chair of the International
9 Certification Commission for Clinical Engineering and
10 Biomedical Technology, the past chair of the United
11 States Certification Commission, and a past chair of
12 the United States BMET Board of Examiners.

13 Jason Dominitz is the National Program
14 Director for Gastroenterology in the Veteran's Health
15 Administration. He is also the gastroenterology
16 section chief at the VA Puget Sound Healthcare System
17 and a professor in the Department of Medicine at the
18 University of Washington.

19 Jason completed his residency in
20 gastroenterology fellowship at Duke University and was
21 a fellow in health services research at the Durham
22 Virginia. And received his master's degree in

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1 clinical research from Duke concurrent with his
2 fellowship.

3 Mark Leahey is the President and CEO for the
4 Medical Device Manufacturer's Association, MDMA, a
5 national trade association representing hundreds of
6 research-driven medical technology companies.

7 Mr. Leahey is a member of the Massachusetts
8 Bar.

9 Dennis Durmis serves as the Head of
10 Commercial Operations Americas for Bayer
11 Pharmaceuticals, Radiology Business, since 2013.

12 Dennis has been at Bayer for 16 years. Prior to Bayer
13 Dennis held various positions at CONSOL Energy, a coal
14 company.

15 Dennis holds a BS in electrical engineering
16 from the University of Pittsburgh and a master's in
17 business administration from the Tepper School of
18 Business Carnegie Mellon University.

19 David Anbari. David is the Vice President
20 and General Manager for National Sales and Operations
21 at Mobile Instrument Service and Repair, Incorporated.
22 The nation's largest company focused exclusively on

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1 surgical equipment repair and maintenance services for
2 virtually all OEMs.

3 David began his career with the Federal
4 Reserve Bank and worked as a consultant in finance and
5 supply chain operations for a variety of firms before
6 founding a software company that served billion dollar
7 medical device suppliers in the U.S. Department of
8 Health and Human Services.

9 Barbara Maguire is -- as Vice President of
10 Quality and Geisinger Clinical Engineering, Barbara
11 oversees all aspects of the clinical engineering line
12 of business quality, compliance, CMMS, vendor
13 partnerships, and negotiations as well as central
14 dispatch functions and oversees the delivery of
15 clinical engineering services to ISS Solutions parent
16 organization, Geisinger House Systems.

17 Ms. Maguire has over 25 years of experience
18 in biomedical engineering.

19 Salvatore Tatta is a Certified Clinical
20 Engineer with over 24 years of hands-on experience in
21 a complex tertiary care Veteran's Administration
22 Medical Center comprising 300 and safety -- -78 beds

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1 research and community living based out-patient
2 centers.

3 He received his BS in engineering from
4 Manhattan College.

5 Greg Sharp, VP and GM of IMS Steris
6 Corporation. IMS is an independent-source
7 organization focusing on repair of surgical devices
8 and instruments.

9 Greg has spent the majority of his career in
10 the medical device space. He worked at Philips
11 Medical and Hill Rom and has also worked at Echo
12 Engineering and T&G Management.

13 He holds a bachelor's degree in business
14 administration and a master's in organizational
15 management.

16 So now we'll move onto the presentations.
17 For hospital end users and engineers it looks like
18 Barbara is presenting.

19 MS. MAGUIRE: Good morning. The three of us
20 are representing the point of view of clinical
21 engineers and hospitals, the end users of the patient
22 care equipment. So Sal is going to be begin.

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1 MR. TATTA: Good morning. Oh, sorry. Thank
2 you. Good morning. You want to say your information?

3 MS. MAGUIRE: So I'm here representing the
4 American College of Clinical Engineering. They have a
5 mission to establish a standard of competence and
6 promote excellence in clinical engineering.

7 We have just over 750 members and were
8 established in 1990.

9 MR. TATTA: A little background on the VA.
10 The VA's the largest integrated healthcare system. We
11 have over 1,700 sites of care, over 1,500 biomedical
12 engineering professionals, and we do have a disclaimer
13 that this presentation reflects our views and does not
14 represent the views of the VA.

15 The focus of our presentation will be
16 briefly focused on a clinical engineering perspective
17 and the interactions with ISOs and the OEMs pertaining
18 to service, repair, and parts. And then Dr. Dominitz
19 will discuss his perspective.

20 First I'd like to clarify the roles of the
21 stakeholders where clinical engineering was included
22 with the third party. What is essential is that we --

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1 of the essence that we are considered as a second
2 party or the medical device system owner.

3 So what do we do? Clinical engineering does
4 just not fix medical devices. We provide
5 comprehensive support by interacting with the entire
6 medical center.

7 We are highly-trained professionals who
8 support and advance patient care by applying
9 engineering skills to healthcare technology where our
10 mission is to ensure the safety and performance of
11 medical devices.

12 Clinical engineering breaks down to these
13 nine disciplines all of which we do each and every
14 day.

15 In-house clinical engineering departments
16 are responsible for the lifecycle management for
17 thousands of medical devices. We perform and conduct
18 risk analysis all the time. We start at the pre-
19 procurement stage looking at system quality and
20 efficiency, serviceability, reliability, system
21 integration, and interoperability, you name it.

22 Once the devices arrive we continue into the

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1 equipment installation implementation. We establish
2 emergency procedures and educate clinical staff. This
3 all requires substantial coordination with multiple
4 departments.

5 We then systematically review performance,
6 safety, and effectiveness throughout the medical
7 device's entire lifecycle. At the end of the day we
8 have intimate knowledge of all the medical devices
9 under our care. In yesterday's panel on presentation,
10 Scot Mackeil, was a perfect demonstration of this.

11 To accomplish all that we do doesn't come
12 cheap. Some OEM organizations suggested yesterday to
13 not talk about cost. What I do agree is that it's all
14 about safety; however, as you can see the cost after
15 procurement far greatly exceed the purchase cost
16 hidden under the visible iceberg. It's quite
17 substantially where there actually should be more than
18 one chart present.

19 Now Barbara's going to talk about ensuring
20 quality of services. Thank you.

21 MS. MAGUIRE: So in keeping with the topic
22 of the panel, I wanted to talk about some of the

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1 characteristics of good clinical engineering programs
2 and how they already meet the quality standards.

3 When partnering with ISOs or receiving
4 services from manufacturers there are several steps
5 that good clinical engineering programs take to ensure
6 quality. So we have a responsibility that the CMS
7 requirements are followed no matter who is providing
8 the service.

9 So we diligently check for the
10 qualifications of the service engineers who are
11 performing the service. We include terms in our
12 contracts and in our terms and conditions which
13 require that trained individuals are used, require the
14 use of calibrated test equipment, and require the
15 provision of detailed field service reports which we
16 then include in our maintenance records so that we
17 have a complete maintenance record no matter who's
18 performed the service.

19 For high-risk equipment we require that any
20 servicers follow the manufacturer's recommendations
21 and we ask them for documentation of this. So we
22 provide this oversight on behalf of the hospital.

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1 There are many other regulations that we're
2 required to follow as part of the in-house program.
3 Some of those are listed here for reference.

4 In regards to the quality systems
5 regulations, though, I wanted to touch on a few
6 specific ones and how they overlap with the Joint
7 Commission requirements already in place.

8 So for management responsibility Joint
9 Commission already requires oversight of the Medical
10 Equipment Program by hospital leadership.

11 For quality audits the performance
12 improvement sections of Joint Commission require
13 collection of data related to device failures,
14 analysis of this data, trending of this data, and that
15 corrective actions be put into place.

16 Regarding personnel, Joint Commission human
17 resources sections require hospitals to establish
18 qualifications to hire, orient, train, and monitor the
19 competency and performance of the staff that's used
20 for medical equipment service.

21 For document control we're already required
22 to document incidents as well as all maintenance

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1 activities and to analyze these records for trends.

2 Thank you.

3 Regarding inspection, Joint Commission
4 requires that we specify the procedures that we're
5 going to use for the inspection, that we calibrate our
6 test equipment, and that we document the test
7 equipment that's used in those processes.

8 For acceptance activities all equipment that
9 comes into the hospital must be inspected prior to use
10 on patients.

11 And for records, the hospitals are required
12 per Joint Commission and CMS regulations to maintain
13 documentation related to medical equipment maintenance
14 throughout the life of the equipment.

15 So we already have policies in place. We
16 train our staff to these policies and then we audit
17 that or processes are following these policies and
18 that's how we ensure quality in what we do.

19 I'm also including for reference some more
20 detailed aspects of the Joint Commission requirements
21 in addition to the quality regulations. Thank you.

22 So I also wanted to mention regarding

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1 characteristics of good clinical engineering, as part
2 of the ACC we do have a code of ethics that is
3 expected of all clinical engineers who are working in
4 hospitals. And this covers many aspects of providing
5 quality service, keeping the patient first, and
6 ensuring safety.

7 MR. TATTA: Okay. So clinical engineering
8 is jam packed with highly qualified and skilled
9 clinical nerds -- I mean, engineers. We actually hire
10 -- we actually hire the best training BMETs from the
11 Air Force or the Army that have technical and
12 engineering degrees.

13 When we hire them, especially from the OEM,
14 we have to train them on the basics and by setting
15 high educational standards to increase their knowledge
16 base. So we provide them with lots of specialized
17 training.

18 As a matter of fact, many clinical
19 engineering departments have over at least 150 years
20 of cumulative experience.

21 Okay. And to also ensure their
22 qualifications, yesterday somebody mentioned that they

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1 wanted us to test the device again after a clinical
2 engineering repair to verify it again that it works
3 property.

4 We do already do that with ongoing
5 supervisor oversight and clinical review -- clinical
6 operation -- excuse me -- review of clinical operation
7 with our dedicated clinical staff. We simply do not
8 work in a vacuum.

9 We also have successful OEM partnerships on
10 multiple levels. For example, there is basically not
11 one OEM service engineer that comes into my facility
12 that I do not know.

13 Having successful OEM partnerships,
14 especially wherein the VA where all contracted
15 manufacturers need to comply with our VAAR Regulation
16 A52.211070, where the OEM must supply our facilities
17 with service manuals equivalent to the service manuals
18 that they provide to their OEM field service
19 biomedical technicians.

20 Toward all the healthcare facilities that
21 are out there a bit of advice. If not done so
22 already, you can easily search this Reg and include a

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1 similar clause in all of your equipment contracts.

2 It's not up to the FDA to encourage the OEM to provide
3 us service manuals. It is up to us to enforce it.

4 The OEMs also provide us with quality
5 service schools. Some are covered at no additional
6 charge in our equipment purchase contracts, others, I
7 have to say, are quite costly. And they also provide
8 us resourceful technical support and discounted parts.

9 We provide incoming and safety inspection
10 testing, preventative maintenance, repairs,
11 information technology expertise, data integration,
12 system integration, consultation documentation on all
13 our medical equipment in a safe and effective
14 environment for patient care.

15 We have oversight by our local environment
16 care committees via periodic reports where we analyze
17 our work orders for tracking issues and failure
18 trends. This feedback of excellent information is
19 essential to all the clinical EOC members.

20 And how would you think we would become
21 subject matter experts if not trending on all our
22 repairs and knowing what we do?

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1 We also have an effective equipment control
2 via centralized inventory assets and maintain and
3 effective work order documentation system to record
4 all the work performed.

5 We also provide excellent customer service
6 and are heavily relied upon by clinical staff for our
7 on-site quick and first-call response to the patient
8 bedside. We are called upon by clinical staff and our
9 vast -- for our vast, multimodality knowledge base and
10 experience.

11 We are the ones users rely upon to go into
12 the OR in the middle of surgery to fix something or
13 for troubleshooting a lost PAX connection or an EKG
14 not transmitting. We are the ones replacing the MLC
15 motors on our spare parts -- from our spare parts
16 stockpile on a linear accelerator within 15 minutes so
17 that the patient care -- can get care without delay or
18 getting called at 2 o'clock in the morning coming in
19 to resolve issues the physiological monitoring system
20 in the ICU.

21 It is our strong dedication that we are
22 constantly going above and beyond our normal call of

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1 duty.

2 I would also like to point out that in-house
3 clinical engineering manages and supervises all
4 repairs performed by the OEM and the third party and
5 we make the determination of when to utilize each
6 party.

7 So when it comes to parts, on average almost
8 all of our repair parts are procured by the OEM. We
9 ensure the quality of parts by vetting out part
10 suppliers, but I have to say what's missing. And
11 labels on approved parts is what's lacking.

12 Everything we do is about safety. We have
13 an effective medical device hazard recall procedure
14 plan. We work closely with all the medical center
15 staff for medical device incidents, safety notices,
16 and recalls because all -- we all share considerable
17 knowledge about the devices under our care.

18 We also have access to the equipment
19 histories and repair documentation, OEM and ISO
20 service reports, they're sign-in sheets when they walk
21 in my door to perform work, to each part we order and
22 replaced.

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1 During hazard recall we are essential during
2 all -- all the phases. Clinical engineers most often
3 conduct the investigations. We preserve evidence,
4 organize a rapid response so that it can be properly
5 analyzed and translated to the end user.

6 We also work closely with our patient risk
7 managers by performing RCAs and FMEAs.

8 So, in summary, of the concerns reported to
9 the FDA, as a system owner we treat medical devices as
10 if they were our own. And we like to stress that we
11 do not adulterate our medical devices.

12 OEM service does not mean better service
13 than the in-house clinical engineering service. We
14 are patient-driven and not profit-driven and we have
15 vested interest in our patients.

16 In conclusion, I overheard a comment made in
17 the crowd yesterday, "Nothing to hide, nothing to
18 fear." We have nothing to hide. This is so not the
19 issue.

20 The real issue is clinical engineering
21 already is subject to many inspections like the Joint
22 Commission and to the numerous standards and

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1 regulations that Barbara mentioned which overlap the
2 QSR.

3 Imposing further service regulation would
4 burden clinical engineering making them cost
5 prohibitive and increase cost for healthcare
6 organizations with no improvement in patient care.

7 Allowing OEMs complete control over service
8 activities does not ensure the safety and effective CM
9 medical devices and eliminating in-house clinical
10 engineering would jeopardize patient care and patient
11 safety.

12 We have to keep our successful in-house
13 clinical engineering, third-party clinical engineering
14 service, and OEM partnerships alive because if we are
15 successful our patients will have also successful pat-
16 -- positive outcomes.

17 The think to remember -- excuse me. The
18 thing to remember is we do it well and we do it right.
19 Now, I introduce Dr. Dominitz. Thank you.

20 DR. DOMINITZ: Sorry. My microphone's not
21 working. I hope that's not intentional.

22 So it's interesting being on this panel.

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1 I'm not a clinical engineer. I'm a physician. And
2 we've heard a lot from OEMs, ISOs, and engineers. And
3 the -- I know the FDA was interested in having and
4 end-user perspective and so I was offered this
5 opportunity. I'll be brief.

6 CAPT. MITCHELL: So I just -- your 20
7 minutes is up.

8 DR. DOMINITZ: I guess I'll be very brief.
9 Well, let me just say that --

10 CAPT. MITCHELL: I've had a couple people
11 yield to you. So --

12 DR. DOMINITZ: Okay.

13 CAPT. MITCHELL: -- a couple of the other
14 speakers have yielded to you so.

15 DR. DOMINITZ: Oh, thanks. I just have two
16 slides.

17 So, as you all know, physicians and patients
18 expect the equipment to be safe and effective and
19 we've had a number of events in GI endoscopy where I
20 work that have raised concerns about the safety and
21 effectiveness of our equipment.

22 I've been doing endoscopy for 20-something

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1 years and, you know, sometimes the equipment doesn't
2 work quite as you would expect. And just minor
3 deviations on how the scope works can really impact
4 your ability to deliver the care that you want to give
5 to your patient.

6 And there are challenges in these devices.
7 They're highly complex and the repairs need to be done
8 exactly right and they're not always done right. We
9 also need to be able to track our equipment for look
10 backs for infection control purposes.

11 Next slide, please.

12 So, as I said, these events have heightened
13 our awareness. Patient distrust is a real concern.
14 We had many patients cancelling their endoscopy over
15 all of that super bug stuff you heard on the news over
16 the last couple of years. And that's a real problem
17 because the procedure are lifesaving in many cases so
18 we need to be vigilant.

19 And we need help from the manufacturers,
20 engineers, vendors, repair vendors, regulators to
21 design them safely from the outset to ensure ongoing
22 safety especially at the time of repair, to offer

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1 correct preventative maintenance guidance. And cost
2 is always an issue because it can lead to delays in
3 repair and replacement of equipment. Thank you very
4 much.

5 CAPT. MITCHELL: Thank you very much. So
6 the next group of speakers will be the independent
7 service organizations. I do not have a speaker
8 identified so...okay. Greg Sharp.

9 MR. SHARP: Thank you. I didn't want to cut
10 this group short. You did such a great job. So we
11 deal with the clinical engineering team on a daily
12 basis and really respect what they do and what they
13 offer to the industry so it was good to hear that.

14 In our panel we're the independent service
15 providers and we want to talk about, you know, what we
16 believe good service, good refurbishing is, all the R
17 words that we've seen.

18 Our views are consolidated into -- into what
19 I'll be speaking about so we won't be passing the mic
20 along.

21 Our belief is that good servicing entities
22 share certain core characteristics. The first is

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1 patient safety focus, so that's first and foremost of
2 everyone and I think everyone in this room. The next
3 is a strong quality management system. The third one
4 is alignment within users of the equipment that is
5 serviced. So maybe a little bit unique from other
6 folks, but we truly believe that's very important.
7 The fourth one is commitment to proactive device
8 management utilizing scheduled and preventative
9 maintenance and the fifth one is local presence.

10 So we also believe that the current multi-
11 layered oversight framework on provider organizations
12 is adequate to ensure the devices remain in excellent
13 working condition. And I think you've heard that time
14 and time again either from the ISOs or from the
15 clinical engineering group.

16 There are multiple organizations out there
17 that are managing and overseeing what's going on in
18 the industry and to introduce another oversight such
19 as the FDA is unnecessary and drives unnecessary cost.
20 No one's afraid of it. It just doesn't make sense.

21 And so, you know, as we move forward there's
22 other things that we can do to create a better

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1 environment for the patient and for outcomes, but it's
2 not creating more oversight.

3 So if we look at, you know, what we would
4 say from an FDA perspective if they were going to --
5 you know, what do they take away from this. And
6 really it's creating better collaboration between
7 clinical engineering, between third-party service
8 organizations, and between OEMs. If we can work
9 better together, then ultimately the patient's going
10 to win.

11 So we'd like to explore each of the five
12 characteristics of good servicing that we just spoke
13 about. The first is that patient safety.

14 You know, safety is the top priority whether
15 you're an ISO or whether you're an OEM and -- or
16 whether you're clinical engineering. And we all focus
17 around the things that we do to make sure that we have
18 the right outcomes.

19 From an ISO perspective, you know, our goal
20 is to repair everything back to OEM specification. So
21 whatever the released specifications that the OEMs
22 give us is what we repair that device back to. And if

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1 you're not giving enough specifications, then give
2 more. But don't complain about we're not doing the
3 right thing to the right specifications if you're not
4 giving those or releasing those to the industry.

5 And, you know, the other thing is everything
6 that we do is 100 percent inspected before it goes out
7 from ISO perspective and then it's inspected again
8 when it gets to the facility.

9 So you heard the clinical engineering group
10 talk about that. They don't accept things back into
11 the building unless it's gone through their testing.
12 And that's just another safety check and secondary
13 inspection area for us.

14 And then the end users, themselves, will
15 make sure that the product is functional before they
16 introduce it to a patient. So there's multiple layers
17 within the already existing system to monitor the
18 safety and efficacy of these products.

19 We believe in strong quality management
20 systems and we have a strong commitment to quality
21 management. And, you know, today we use ISO as our --
22 as our quality system of choice and it fits really,

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1 really well for us and it's worked for many years.

2 And more and more companies are getting better and

3 better at how they manage their quality systems.

4 And I would argue that today -- and I know
5 myself and probably everyone else on our team here
6 would look at our quality systems almost mirror what
7 the FDA would be looking for if they were to regulate
8 us.

9 And so, you know, we're there or very close
10 to there today. We have a quality system that is
11 really focused around a service environment, not a
12 manufacturing environment. So it's already been
13 skewed to an area where it's what we do on a day-to-
14 day basis and it's not an oversight of manufacturing
15 because that's not what we do.

16 We focus on returning the device to its
17 original operating condition. There is not
18 functionality changes, there are no changes to
19 performance, safety, or intended use. We just repair.

20 And you can look at the R words and from our
21 perspective, you know, refurbish is just some level of
22 repair. All we do is repair so you can use all the R

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1 words you want, but from our perspective we're repair
2 organizations, all right. And refurbishment and all
3 these other things, other than remanufacturing and we
4 don't do that, are all just a certain level of repair
5 so it really doesn't matter what you call it. In our
6 vernacular it's we repair surgical devices.

7 There are many things in the QSR that do not
8 apply to independent service organizations. So to say
9 that we're just going to slap the QSR over to service,
10 there are so many things in there that don't apply
11 because we're not manufacturers.

12 So it would be very costly to rewrite the
13 Regs to focus on what service should be -- or should
14 be compliant with in the Regs if that were to happen.
15 And, again, we're just going to argue why would you go
16 through that expense?

17 And that expense isn't my expense, that's
18 tax dollars expenses where you have to write that,
19 then you have to create a field organization that can
20 oversee that. There's over 5,500 hospitals, there's
21 thousands of service organizations, and there's
22 limited field inspectors with the agency. And so to

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1 focus them on areas where there doesn't appear to be a
2 major problem doesn't make sense of using good tax --
3 good tax dollars to, you know, help increase the
4 outcomes of the patients. So, you know, from our
5 perspective regulations is not required.

6 And then training is very important to every
7 independent service organization. And we document our
8 training. We have skill levels that we test to. And
9 just like you saw with the clinical folks over there,
10 it's very important to us.

11 And the other thing is we do not have hand
12 devices to our technicians, our engineers that they've
13 not been trained on. All right. So it's not the
14 wild, wild west out there. It's very, very
15 disciplined.

16 Number three is alignment with end users.
17 Now we partner with those who are closest to patients
18 and the device used to allow real-time feedback. And
19 that's one of the advantages you get by being local is
20 that day-to-day interaction with those caregivers and
21 those end users and talking about any problems that
22 they're going to have.

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1 You know, we can tell -- I know there was a
2 comment about endoscopes down there by the doctor
3 that's on the committee there. What we find and we
4 track every single repair on an endoscope for our
5 customers and then we trend that for them based on
6 what percentage we say were preventable versus which
7 ones were not.

8 That's something we do at no charge for our
9 customers because we find that 60 to 70 percent of all
10 repairs on endoscopes could have been prevented. Not
11 because it was a bad repair, because of care and
12 handling.

13 So you talk about patient safety, it's us
14 helping the customer with that day-to-day how do I do
15 the care and handling of the endoscope to prevent the
16 repair. That's much more important than the repair,
17 itself, because we do -- we do a quality repair, but
18 yet these scopes continue to get broke and broke and
19 not because of the parts or the repair previously, but
20 because of the care and handling in the environment
21 that that endoscope is in on a daily basis.

22 We're committed to help our customers solve

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1 their device repair issues. And, again, every type of
2 repair we do, whether it's surgical instruments,
3 whether it's surgical devices, we focus around how we
4 can help that customer solve problems that are
5 inhibiting them from giving better patient care.

6 Number four, proven track record of
7 promoting proactive preventative maintenance. So, you
8 know, there's lots of equipment we work on where the
9 OEMs have not even put out a preventative maintenance
10 schedule. And so based on our history and what we
11 have in our repair history files we can show the
12 customer that these are the kinds of things that we
13 should be looking for with you so that we can prevent
14 a repair from happening during a procedure.

15 And so we help them with that and help them
16 understand where the failures are coming from so that
17 hopefully we can put plans in place that can help them
18 out and help prevent repairs before they happen with a
19 patient in the room.

20 Let's see, the other thing is, you know,
21 this proactive care and preventative maintenance is
22 reducing the total cost of ownership by prolonging the

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1 useful life. And I know I always get OEMs shaking
2 their head, well, you can't prolong the useful life.

3 And I'm saying, yes, we can. And we're
4 doing that by not changing anything on those devices,
5 but just replacing worn parts that can be replaced
6 easily, right.

7 And OEM they certainly -- and, you know, I'm
8 in a unique advantage -- in a unique situation where
9 the owner of IMS is Steris Corporation which is an
10 OEM. Most of my career I've been an OEM service
11 executive so I know both sides of the fence.

12 And from a capital equipment OEM they're
13 very incentived to sell project, which they should be,
14 and they're very incentived to drive new technologies,
15 which is great. Look what's happened in the
16 healthcare environment over the last 20, 30 years.

17 But sometimes technology comes at such a
18 pace that customers can't afford to keep up with it
19 and there's not enough financial outcome information
20 to say I should have to replace this device today
21 because my patient will be better for it.

22 And in those situations the customers need a

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1 choice. And that choice may not be that the OEM is
2 discontinuing service on that device. It may be they
3 need a provider to keep that device going a little
4 longer till they have money to invest in new
5 technology when appropriate. So that's one of the
6 advantages that we can offer, as well.

7 And our continued customer support is
8 really, you know, demonstrated by the ongoing demand
9 for our services. So if we were the bad boys out
10 there and if ISOs were the people that are causing all
11 the problems, I don't think hospitals would be using
12 us because hospitals are all about patient care and
13 patient outcomes. So why in the world would they keep
14 using us over and over and over again? It makes no
15 sense to me. I don't think there's an issue.

16 Local presence, number given. To be
17 effective, service must be responsive and convenient.
18 All right. So the better and closer you can get to
19 that hospital, to that incident, or that repair the
20 more quicker we can get the problem resolved.

21 You know, there's really no substitute for
22 onsite expert personnel to support that device

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1 performance, ensuring quick response to emergent
2 issues. And you heard just from the clinical folks,
3 as well, that's what they do every single day.
4 They're onsite taking care of their devices.

5 And, you know, our local technicians have
6 ongoing training and education programs that we do for
7 the customer so that we can help them out locally. So
8 we may have a truck up there doing instrument repair,
9 surgical instrument repair and they find things on
10 that device -- it could be bioburden, it could be
11 micro cracks that you can't see with the naked eye but
12 you have to have magnification -- they immediately
13 bring that into the facility, show that caregiver
14 what's going on so -- and offer training programs
15 about how to inspect better and more efficiently and
16 effectively. So we're partners with them in
17 preventing and taking care of patient safety.

18 So how can the FDA and OEMs and hospitals
19 help augment all these good characteristics?

20 You know, first of all, OEMs making
21 available all service manuals and parts. And I heard
22 the comments yesterday from some of the OEMs about

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1 let's make regulation across all -- across all third
2 parties, therefore, we'll have visibility to repairs.

3 No, you won't. I mean, that's insane
4 because there's millions of repairs done every year
5 and there's a few MDRs filed. You'll have visibility
6 to MDRs, but the majority of all repairs would never
7 get reported nor would they be -- nor will they be
8 public information.

9 The only way you can get better visibility
10 is to sell parts. And just like Steris does, we trend
11 our parts sales that our service people don't consume
12 and then we know what's failing out there in the field
13 and we can track and trend that.

14 So if you really want to get visibility, you
15 know, do what's right and sell parts and service
16 manuals and help support the environment that's out
17 there.

18 The FDA could change the MDRs to include an
19 identification of service provider to track
20 performance of both ISO and OEM. So there's no reason
21 -- we're not opposed to that. So if there's a portion
22 of the MDR where the service provider can be

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1 identified, great. And if there's a trend of certain
2 service providers that are causing problems, then the
3 agency has all the right in the world to go in and
4 look at those folks. And we think that makes more
5 sense than putting regulation across the entire
6 industry.

7 And then hospitals to utilize qualification
8 procedures for all services providers. And you've
9 heard from many of them most of them have very, very
10 good ones. And if they could standardize, that would
11 be awesome so everyone could have the same.

12 But today we see that every facility we go
13 into we go through a qualification process and it's
14 rigorous. And most of them require them coming onsite
15 to one of our repair facilities to see what we do and
16 make sure that we have all the systems in place to
17 support that.

18 And the other is as ISOs when we come across
19 a device that may get shipped to us that we cannot do
20 the repair on we ship it back. And for us we either
21 ship it to the customer or we call the customer and
22 say do you want us to send it to the OEM.

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1 And about 5 to 6 percent of the parts that
2 IMS gets we don't repair because we're not qualified
3 to do that repair and we sent it off to the OEM or
4 back to the customer and let them deal with it at that
5 point in time. So we're not going to do repairs that
6 we're not qualified to do and that's part of our
7 process, everyone's process from an ISO perspective.

8 So, again, with all the evidence that you've
9 seen so far during the little bit over a day there's
10 been no evidence that says that there is an issue out
11 there, that there's a difference between OEM and ISO
12 or clinical engineering.

13 You know, Aclaris (phonetic) analysis I
14 think is accurate. And even if it were 100 percent
15 off the amount of repairs that you're talking about is
16 less -- is still .000 something, right. It's still a
17 very, very low number.

18 And there is plenty of oversight in the
19 industry today to drive what we're looking for, which
20 is patient safety and patient outcomes. So thank you.

21 CAPT. MITCHELL: Thank you. Next we will
22 hear from the OEMs. And I have as the speaker Dennis

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1 Hahn.

2 MR. HAHN: It's Dennis Durmis, but that's
3 okay.

4 CAPT. MITCHELL: Sorry.

5 MR. DURMIS: Hi. I'm Dennis Durmis. I do
6 appreciate the opportunity to be here and present to
7 the FDA. And I'm the head of commercial operations
8 for Bayer's radiology business. I was the head of the
9 global service business for two years. I also was a
10 founding member of Bayer's multivendor service
11 business. So like Greg, I've kind of been on both
12 sides of the aisle, as well.

13 With me today is Dennis Hahn with the
14 Ethicon Division of J&J and Mark Leahey with the
15 Medical Device Manufacturer's Association. So we can
16 go to the -- we can go to the next slide, as well.

17 So today I'm representing members of
18 AdvaMed, the Advanced Medical -- I knew I was going to
19 screw it up, but we'll go here. So the Advanced
20 Medical Technology Association and MITA, the Medical
21 Imaging and Technology Alliance and obviously MDMA.

22 Obviously we're representing OEMs who spend

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1 a lot of time designing, manufacturing, and servicing
2 and putting quality standards in place to do just
3 that. There are a large number of us, as well, who
4 have multivendor or third-party service businesses
5 within our organizations.

6 What I'd like to touch upon today is -- and
7 at the end I think you'll agree and it's great that
8 we're in violent agreement with lots of what was said
9 yesterday and what was said today which is that
10 quality management systems are the right approach with
11 regards to helping drive patient safety, which is what
12 we're here first and foremost for.

13 Interestingly enough, when I hear an OEM
14 speak and say we believe in quality management
15 systems, they're speaking truly on behalf of the
16 entire OEM organization.

17 Unfortunately, when we hear an ISO say we
18 believe in quality management systems, they're
19 speaking on behalf of their individual company. There
20 are many ISOs out there who do not have quality
21 management systems so it's unfair to compare and
22 contrast to say that ISOs believe in quality

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1 managements systems when they're only representing a
2 portion of the thousands of companies that are out
3 there performing third-party service.

4 So with regards to what's important to us,
5 clearly patient safety is what we're here for today.
6 It is -- it is what's most important to us. In my
7 particular business we have equipment that's used 20
8 million times on an annual basis. So 20 million
9 patients that are using and receiving procedures that
10 are enabled by our equipment so safety is top of mind
11 and first and foremost for us.

12 Clearly, we follow the quality, safety, and
13 regulatory requirements, but they're limited to
14 original equipment manufacturers today. The FDA
15 already has guidelines around what -- you know, what
16 should be done. And we believe that should just be
17 extended more broadly both from a functional
18 perspective and process perspective as well from an
19 oversight perspective. And those are enabled or
20 described in 21 CFR 820.

21 Obviously consistent requirements proper
22 servicing supports device performance enabling patient

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1 care and patient medical staff safety. At the end of
2 the day we're trying to enable a patient outcome and
3 doing it in the most safe and effective way. And a
4 good quality system really is what's going to drive
5 that approach.

6 So keys to good service and a quality
7 management system that provides a framework that
8 operates assigns responsibility and demands
9 accountability starting with management.

10 Dictates consistent practices such as
11 procedures, training processes where quality can be
12 controlled, provides traceability, so the device
13 history file, documentation records of what service
14 was performed. Addresses customer feedback and
15 complaint handling and customer feedback.

16 So it's a closed-loop process from start to
17 finish that allows us to evaluate and assess
18 everything from manufacturing to service, get
19 feedback, and then take it back to the beginning and
20 improve either our manufacturing processes or improve
21 our services processes.

22 I think that's certainly important in

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1 something that is required for a successful service
2 operation. And it minimizes the risk of incomplete
3 knowledge and use of non-qualified parts.

4 So I want to state that we believe that
5 there are exceptional service providers out there some
6 which potentially could be at the table. And we don't
7 want to imply that as an OEM that we are perfect nor
8 do we, you know, do things always right.

9 But what we do have is a closed-loop process
10 that enables us to build upon the mistakes that we
11 make or improve upon the service capabilities that we
12 have out there. And it's a continuous improvement
13 process versus somebody or someone who's performing a
14 repair and going back and doesn't get the feedback and
15 doesn't build upon what's out there today.

16 So I appreciate the FDA's given me two hours
17 to go through this list in painstaking detail. We
18 will understand in-depth each and every one of these.
19 I'm just kidding.

20 We did want to just highlight, you know, in
21 21 CFR 820 from a service perspective so that certain
22 other things apply with regards to the

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1 remanufacturing. So design controls would be an
2 example of something that would be included in -- in
3 here from a design controls perspective for
4 remanufacturing.

5 But you see everything from, you know,
6 quality audits, documentation controls, purchasing
7 controls, process controls, device packaging
8 distribution, quality system records, complaint file,
9 servicing. So, again, I think it's a very good
10 foundation. And as an OEM we believe it's a very good
11 foundation to build upon your service approach and
12 leverage the language. And it's already been defined,
13 you know, with the FDA.

14 In my experience we manufacture vascular
15 injectors. We received a call a couple years ago
16 where a vascular injector was used in the MRI
17 environment. It was causing there to be image
18 artifact or image quality distortion issues.

19 So we went in, looked at the vascular
20 injector and found that someone else -- somebody else
21 had performed service on that and they used standard
22 wood screws, or ferrous screws, in an MRI environment.

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1 So as a result that caused image distortion. Also
2 could have caused patient or user safety so ferrous
3 materials can be sucked into the magnet, if you will.

4 And, you know, this is an example of where a
5 quality management system would have helped prevent
6 that type of situation through training, through
7 supplier inspection, through supplier audit, through
8 procedural controls that are in place.

9 So when you take a look at all the things
10 that could have or did go wrong in that instance, a
11 quality management system would have helped create a
12 foundation which would have prevented that type of
13 situation.

14 With regards to the most important thing --
15 and, again, we were asked to address, you know, what
16 does good quality service look like. But at the end
17 of the day, we do go back to patient risk.

18 You know, the patient has the most at stake.
19 They shouldn't be worried about who performed their
20 service. They're worried about, you know, their
21 personal situation when they're receiving and using
22 our equipment or having our equipment used on them.

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1 Performance of these activities within a
2 quality system, you know, should enable and allow for
3 best in class safety and efficacy with regards to
4 medical devices, as well.

5 Healthcare professionals have an interesting
6 stake, as well. The operator of the device obviously
7 is trying to make sure that the patient receives the
8 best care in a safe and effective environment, but
9 there's also risk to them with regards to whether or
10 not a piece of equipment is serviced and maintained in
11 an appropriate fashion.

12 It's interesting and somewhat unfortunate in
13 my mind that the panel discussion that we have today
14 we've had two physicians. One spoke yesterday and we
15 had one today. I think you spoke yesterday, as well.
16 But both of which said the same thing which is they
17 believe that we have a problem contrary to what I
18 believe parts of what we're hearing today is that we
19 don't have a problem.

20 So the fact that we don't have more
21 physicians or user groups or patients speaking at this
22 panel and articulating what their beliefs are and what

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1 their thoughts are when they have the biggest stake in
2 the discussions is a little bit unfortunately, but
3 hopefully in future discussions we'll be able to --
4 we'll be able to get them involved.

5 Finally, again, a minimum set of
6 requirements on all entities participating in these
7 activities is what we're asking for. And we would
8 encourage the FDA to provide some level of oversight
9 with regards to servicing.

10 And I think we heard yesterday from the
11 first OEM panel that, you know, that doesn't mean that
12 it's all things to all people. It means that we need
13 to take a look at what makes sense from an oversight
14 perspective.

15 We hear that there's regulation and
16 regulatory guidelines all over the place, but there's
17 not a consistent regulatory oversight with regards to
18 servicing. And we think that makes sense moving
19 forward.

20 So with that, thank you very much.

21 CAPT. MITCHELL: Great. Thank you. This is
22 a panel discussion and we're talking about

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1 characteristics of good servicing, to summarize it.

2 So what I'd like to do now is open the floor to
3 questions about what are the characteristics of good
4 servicing.

5 And so please with your comments try and
6 frame it as a question.

7 MR. POWERS: Good morning. I have one
8 question. As a clinical engineer in a --

9 CAPT. MITCHELL: I'm sorry. Could you
10 introduce you name and your affiliation?

11 MR. POWERS: My name is -- my name is Mike
12 Powers. I work at Christiana Care Hospital in
13 Delaware. We're 1,000-bed hospital. And I'm in-house
14 service, a clinical engineer.

15 And one of the largest things that I like to
16 do every day is not only repair equipment, but repair
17 the relationship between the physician and the
18 equipment. I'd just like to hear you guys kind of
19 address that because it seems like, hey, yeah, we all
20 fix equipment, but it seems like the physician is
21 really concerned maybe my relationship with the
22 equipment hasn't been addressed.

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1 DR. DOMINITZ: Well, can you expand on what
2 you mean by the relationship between the physician and
3 the equipment?

4 MR. POWERS: If the equipment has been
5 repaired and the physicians are concerned, hey, how do
6 I go to my patient and say, look, you know, everything
7 breaks. But when our stuff is fixed or the last time
8 you were here and it broke while you were experiencing
9 care, how does that physician then alleviate that
10 concern with the patient?

11 How -- because that's where the point of
12 care is. There's, you know, the patient, the
13 physician, and the equipment that make kind of a
14 triangle in patient care. And if we're talking about
15 this one leg of it, then, well, we have to make sure
16 that the physicians and the patient both trust that
17 equipment.

18 So repairing that relationship seems to be
19 as important as repairing the equipment, itself.

20 DR. DOMINITZ: You know, I think it's
21 interesting. I -- excuse me. I've had equipment fail
22 on me a handful of times in the middle of a procedure.

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1 Usually my patients are asleep and not really aware of
2 it and, you know, I have to swap out a scope, you
3 know. So, you know, it happens.

4 And I'll say and the procedure took longer
5 than we expected, the cable snapped in the middle of
6 the procedure and -- but it's usually not a big deal--
7 we're able to couch it in terms for the patient that
8 it's not a big deal. But, I mean, obviously it's
9 quite upsetting in the middle of a procedure to have
10 your device fail.

11 And, you know, I have to say I think
12 physicians are very naive about this whole field. I
13 consider myself incredible naive even after attending
14 this conference yesterday and doing some reading in
15 advance because we just expect that things are being
16 done right. I had no idea about the level of
17 oversight or lack thereof on these processes. And I
18 think that's probably true of most physicians.

19 What's happening -- you know, we hear from,
20 you know, my colleagues here from the VA where it's
21 the largest integrated healthcare system in the U.S.
22 we have excellent clinical engineering departments,

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1 but what happens in small, you know, private
2 practices, office-based endoscopy units? How do they
3 assure the safe handling of their equipment?

4 I'm not sure exactly how to answer your
5 question except to say that, you know, I think it is
6 an important relationship between the physicians, the
7 patients, and the engineers. We all rely on each
8 other to get the things done right.

9 MR. TATTA: That is the right answer
10 actually.

11 MR. POWERS: Are you experiencing clinical
12 engineers that contact you and explain to you how the
13 service repaired any deficiencies in your equipment?

14 DR. DOMINITZ: You know, if I see -- I have
15 had those discussions. I'm the chief of GI at my
16 local hospital and so I know our engineering
17 department. But I think most of my frontline staff do
18 not have the relationship with the engineers. It's
19 usually the nursing staff and myself. Mostly the
20 nursing staff actually.

21 MR. TATTA: To answer your question and to
22 tag what he said is building a working relationship

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1 with the physicians, you know. It's exposure,
2 constantly being there when they need you and meeting
3 their needs. I mean, if they have an issue and
4 constantly, you know, working with them for that
5 entire issue and, you know, follow up. They love
6 follow up, you know.

7 Like go there like -- if you can go every
8 day, go every day. If you're in the facility it's
9 just constant exposure with them. That's basically
10 what it is it's building a working relationship with
11 your customers.

12 The more you do for them the better it's
13 going to become. I mean, you have your troublesome
14 clients, you know, some of these physicians out there,
15 but the more and more, again, exposure you have with
16 them the better they are with you in saying, hey, you
17 helped us out on that day. Great. And then they
18 start relying on you and that's where you're building
19 that, you know, rapport with them so.

20 MR. POWERS: Thank you.

21 MR. ZEGARELLI: Hi. My name is Ben
22 Zegarelli. I'm an attorney and I'm representing Karl

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1 Storz.

2 So I want to bring up a theme that we've
3 heard a lot the last two days. We've heard a lot of
4 collaboration and breaking down the walls between all
5 the entities here and how that will affect good
6 servicing and promote the qualities that we're looking
7 for.

8 However, what I want to bring up as relevant
9 is that it's the process that's going on in each
10 house. And it applies to ISOs, it applies to OEMs,
11 and applies to clinical engineers. What is the
12 process that you are using to repair and service these
13 devices to get them back to the physicians?

14 And Dr. Dominitz made a couple of really
15 good points yesterday and today about the super bug
16 issue and endoscopes. And, you know, I know we're not
17 talking about reprocessing here, but it does relate to
18 other latent defects that can happen through
19 suboptimal servicing.

20 So really these issues should not be
21 happening. These seminal events should not be
22 happening. And part of what prevents this is

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1 oversight.

2 So my question to you is how less oversight
3 serves the good characteristics of servicing when
4 something like this happens and how does collaboration
5 step in where oversight isn't present?

6 And then to the clinical engineers I want to
7 address another specific question. I can repeat it if
8 after the first answer, but how do the Joint
9 Commission standards address -- address this issue and
10 all the quality system regulations that Mr. Durmis
11 showed upon the screen there?

12 MR. SHARP: Well, I know we're not talking
13 about reprocessing, but you brought it up. And the
14 question back to you is do you have evidence that
15 there's cross contamination caused by a bad repair?

16 And, you know, we look at the endoscopes out
17 there and at least all the ones that I know of where
18 we've had patient deaths they were -- they were
19 maintained by the OEM.

20 So I would push back saying, geez, is that
21 an issue? If it is, then bring it forward and with
22 evidence because we do testing on completed devices to

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1 make sure that they meet the sterilization
2 requirements.

3 And so, you know, let's talk about things
4 where we really have information and relevance around
5 and not, again, anecdotal information. So if that is
6 an issue, then let's address it. And if not, then
7 let's keep moving forward so.

8 MR. ZEGARELLI: My point more is that
9 oversight serves to prevent these issues and it
10 provides an established process by which each in-house
11 process can be overseen.

12 And I think Mr. Durmis brought up a great
13 point which is that OEMs have that standard of
14 oversight where the process is reviewed on a regular
15 basis and checked. And I'm just -- the point I'm
16 making is why is oversight a bad thing if it
17 standardizes the process?

18 MR. ANBARI: And just real briefly. The
19 example you bring up is probably not the right one --

20 MR. ZEGARELLI: Fair enough, yes.

21 MR. ANBARI: -- because a design defect by a
22 manufacturer is something that we don't -- we're not

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1 going to correct that. Having said that, you know,
2 how does -- your fundamental question is how does less
3 oversight promote these good characteristics in
4 servicing organizations.

5 And I think the short answer is we're not
6 arguing for less oversight. We're arguing that the
7 oversight that's in place today is adequate and it's
8 demonstrated in the facts of the performance of ISOs
9 and OEMs both in the quality of the repairs and the
10 service that's provided to the marketplace. And that
11 the risk of unintended consequences of oversight
12 that's too great would reduce a lot of the good things
13 that the independent service organizations bring to
14 the marketplace.

15 And that that could result in greater spend
16 by hospitals from a cost perspective and a lower --
17 and actually, in effect, reduce patient safety by
18 reducing the amount of support that independent
19 service organizations can provide to healthcare
20 facilities.

21 And that'd be the -- that'd be my quick way
22 of answering it.

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1 CAPT MITHCELL: So I'm just going to pause,
2 take sort of an FDA privilege here. And I'm going to
3 reset the conversation.

4 Let me start at the beginning. So what we
5 need to know is what are the problems that we're
6 facing. We need that in terms of what's your sense,
7 what's the perception, and what's the data.

8 Then what we need to understand is what --
9 what -- what makes good servicing, right? What are
10 the things that need to happen or that we now know
11 that happen that make servicing the kind of stuff
12 where it's so good that the doctors don't even know
13 that something is being serviced because every time
14 they get handed something it works exactly the way
15 they're supposed to the minute they touch it?

16 And after that we need to be able to figure
17 out, okay, how do we make this happen? And that's
18 going to happen maybe with the FDA, maybe not. We
19 don't know. We're not at that point. We're far away
20 from that right now because we're still trying to sort
21 out what exactly is the problem and then what exactly
22 is going to make these devices perfect in the hands of

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1 the -- of the surgeons and the other providers that
2 use them.

3 So that's where we are right now is what are
4 the characteristics of good servicing. So during this
5 question and answer session I'm going to ask that
6 everyone please focus on questions that identify
7 characteristics of good servicing.

8 And I even am probably going to be assertive
9 enough to say I'm sorry, you are not addressing the
10 issue that we have here for Panel 2 today.

11 So I have -- I have some questions online
12 and I have people in the room and I'm going to ask you
13 to please stay focused on the characteristics of good
14 servicing.

15 Now, I have some questions that I can ask
16 and they're right here and I may ask them, but I know
17 we have people standing up so I'm going to just let
18 this go a little bit longer and see if we can stay
19 focused where we need to focus.

20 And I'm doing this because this is what we
21 really need and I think this is what the group needs
22 to really move forward in this space. Okay. So thank

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1 you.

2 MR. ZEGARELLI: I can be done and we can
3 wrap this up and move on. I just want to respond
4 briefly and say with all due respect I think I am
5 addressing the issue because from an OEMs perspective,
6 our perspective of what good servicing characteristics
7 are we're up on the board when Mr. Durmis put up all
8 the QSRs.

9 And we believe the roadmap is right there
10 for good servicing characteristics. So I can be done.

11 CAPT. MITCHELL: Okay.

12 MR. ZEGARELLI: Thank you.

13 CAPT. MITCHELL: Thank you. No. I'm sorry.
14 There was a lady in the back.

15 MS. BUTLER: Okay. I'm the lady in the
16 back. My name -- my name is Penny Butler and I'm with
17 the American College of Radiology. And by training
18 and experience, I'm also a medical Physicist. Worked
19 many years in a hospital.

20 I was very impressed with all the speakers
21 and especially the in-house service and the
22 independent providers because I think they're really

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1 -- our members feel very strongly that they're an
2 important part of service and making sure their
3 equipment is working correctly.

4 And I was particularly impressed with the
5 systems that the in-house and the independent folks
6 have -- many of the systems that they have in place to
7 ensure quality.

8 So I guess my question is how can we take
9 some of the systems that you have and make sure
10 everybody that's providing this kind of service is
11 providing quality service?

12 Because in my experience that's not always
13 the case.

14 CAPT. MITCHELL: So I think that's an
15 excellent question. It speaks more to a later panel
16 so I think we'll just hold onto that question. Thank
17 you.

18 MR. LIVENGOOD: Hi. I'm Keith Livengood
19 from -- I'm the CEO and President of Livengood Laser.
20 I've been around for a long time. I've been working
21 on las- -- I've been working on all medical equipment
22 since 1980.

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1 I've worked for the federal government as
2 far as I was in the United States Air Force. I was a
3 certified biomedical equipment technician and I worked
4 for ISS. I've worked for hospitals, I've worked for
5 CEOs for 13 years with Coherent and now I've been an
6 independent service organization, three guys, for the
7 past 15 years.

8 So I can see where everybody is at in trying
9 to solve the problem which is how can we work together
10 to provide quality service, okay. We don't -- we
11 don't -- at my company we don't reinvent the machine.
12 The FDA says, okay, corporations, you can build this
13 within these specifications. You do all your
14 documentation, you make everything perfect for the
15 FDA.

16 We, as an ISO, we maintain that. We make
17 sure that -- like when I look in the service manual I
18 can follow the manufacturer's recommendations, boom,
19 boom, boom, right down it must perform within this
20 tolerance, this tolerance, this tolerance, this
21 tolerance. We record everything.

22 Working for independent companies like

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1 Fontona they give us this lengthy service report that
2 we have to certify, boom, boom, boom, every checklist
3 so that the C- -- I mean, so that the OEMs can then
4 report back to the FDA.

5 We go to hospitals. If we do a poor job,
6 they fire us, you know. You don't come back a second
7 time, okay. Same thing with doctor's offices. The
8 doctor's offices if you don't do quality work they
9 fire you, okay.

10 So I'm glad I haven't been fired a lot,
11 maybe once or twice, you know. Those are lessons you
12 learned. But trying to get us all to work together
13 for one common good, I mean, I've worked with OEMs
14 that, well, the sales people say that the service
15 department's not doing their job. The service
16 department says the sales people aren't helping them.

17 Well, my first year working for the OEM I
18 was the number one top in service sales, okay, service
19 contract sales. I understand how to work with
20 customers. They know me. They've -- a lot of them
21 have seen me. I've been working with lasers since
22 '89. They know me, they see my face.

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1 The mistake that OEMs make is by excluding
2 people like ISOs from getting all the service updates
3 if you're excluding future sales because my customers
4 know me, they trust me, they know I'm going to be
5 their quickly. Some OEMs it takes two to three weeks
6 to get an OEM to show up.

7 CAPT. MITCHELL: Excuse me.

8 MR. LIVENGOOD: I could be there.

9 CAPT. MITCHELL: I'm just going to
10 interrupt.

11 MR. LIVENGOOD: Sorry.

12 CAPT. MITCHELL: And your question about
13 characteristics for good servicing is?

14 MR. LIVENGOOD: Well, what I'm getting to --
15 it takes a little while to get there, okay, is --
16 well, I wanted -- I wanted to see what the background
17 was just to show you how I'm seeing all these
18 different areas.

19 OEMs want more sales and they want
20 everything to be safe. They have to follow the FDA
21 rules, they want us to follow the regulations the same
22 as they do, okay.

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1 If you bring us in and you train us, we
2 certify off once a year, we come in, we do this, okay.
3 We become an independent service contractor for you.
4 When you are too busy to meet your customer's needs
5 you can hire us. We can sign a non-compete clause
6 where we come in and we only work within your
7 timeframe and your -- I'm sorry. I'm going on and on

8 CAPT. MITCHELL: Yeah. So I think what I'm
9 hearing is that you think that a good -- that a
10 characteristic of good servicing is an excellent
11 working relationship between OEMs, hospitals, and
12 ISOs.

13 MR. LIVENGOOD: Well, that was -- that was
14 really quick --

15 CAPT. MITCHELL: Would that be a fair --

16 MR. LIVENGOOD: -- to get to the point,
17 wasn't it?

18 CAPT. MITCHELL: -- characterization?

19 MR. LIVENGOOD: Yes. I think it was. And I
20 think that we can all work together and we can all --
21 you know, like I said, we will do what they ask us to
22 do as far as paperwork. I don't think we need to

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1 reinvent new rules. We can just follow their rules,
2 but use us instead of excluding us.

3 CAPT. MITCHELL: Thank you.

4 MR. LIVENGOOD: Sorry.

5 CAPT. MITCHELL: I'm going to just take a
6 quick -- I'm going to again take prerogative and just
7 direct a couple of questions myself.

8 So the first question I have -- and it's
9 directed towards the ISOs, but I invite anyone of the
10 panel to answer it -- is that during the presentations
11 we have heard some aspects of good services.

12 Can you speak to how you demonstrate to your
13 customers these qualities?

14 MR. ELIASON: Sure. I'll take that. It
15 struck me listening to the CE group, at least from my
16 perspective --

17 CAPT. MITCHELL: Can you -- first of all,
18 I'm going to ask you to state your name for the
19 transcriptionist and then speak a little closer to the
20 microphone.

21 MR. ELIASON: Okay. Thank you. Can you
22 hear -- hear me now? Okay. I'm Richard Eliason. I'm

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1 with Crothall Healthcare Services.

2 But as I was saying, when it struck me when
3 I listened to the CE or second party, third party in-
4 house what we do from an ISO perspective is -- is you
5 could have from a Crothall perspective, for other
6 third parties that serve as acute care accounts, we
7 look just like the in-house program.

8 We're there, our staff is there. We're
9 under the same CMS guidelines, Joint Commission,
10 entities with deem status. We follow the same
11 standards that Barbara put up there whether -- that
12 are governed by CMS. We're following the EQ56
13 standard through AAMI for clinical engineering parties
14 and other standards through NFPA 99.

15 But we're required through that process to
16 prove or demonstrate that our programs are effective.
17 So we use measures of quality, customer satisfaction
18 surveys, internal audits. We use evidenced-based data
19 from our PM procedures and servicing to go back to
20 show the things that we do.

21 We have key performance indicators, KPI, or
22 metrics with our clients that we track daily, weekly,

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1 monthly, quarterly. We have joint reviews, we have
2 annual reviews. But at the end of all that we have to
3 show through performance improvement initiatives what
4 we have done to have an effective program which is
5 making equipment safe and reliable. So we do that by
6 reporting -- documented reporting reviews.

7 CAPT. MITCHELL: Thank you.

8 MR. ANBARI: I mean, and similarly, I think,
9 in the repair side -- oh, sorry. David Anbari with
10 Mobile Instrument Service and Repair.

11 On the repair side of the business for
12 surgical devices we find that most, if not all, of our
13 customers and in competitive situations with my
14 colleague to my left they do inquire pretty
15 extensively about our training programs for our repair
16 personnel, they inquire pretty extensively about our
17 supply chain for parts and replacement items.

18 But ultimately I think the main point of
19 focus that they want information on are the quality
20 control protocols that we use during and at the
21 conclusion of a repair process. Those are very
22 specific to each individual device that has different

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1 parameters that we have essentially developed from or
2 have taken from manufacturer's specifications.

3 That dictates the quality controls checks
4 that take place at the time of the receipt of a
5 damaged piece of equipment, it dictates the interim
6 quality control checks that we take against the device
7 as we're repairing it, and it also dictates the checks
8 that we perform at the conclusion.

9 And I think one of the things that is clear
10 is that simply using good parts and good technicians
11 doesn't always assure a good repair. It still has to
12 be checked for sterility assurance, it still has to be
13 check for its ability to be reprocessed, and it still
14 has to be checked for how it would perform in a
15 clinical setting.

16 The last piece of that is probably the most
17 difficult thing for anybody to simulate, ISO or OEM,
18 so we rely on a lot of scientific measurements and
19 measuring technologies to ensure that we're meeting
20 the specifications for the device.

21 But that's really the piece that I think
22 most of the provider organizations are focused on when

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1 they ask us tell me about how you're good or what your
2 good means.

3 CAPT. MITCHELL: Thank you. Does anybody
4 else on the panel want to comment?

5 MR. HAHN: Certainly. Dennis Hahn, Johnson
6 & Johnson. Just as background, as part of this
7 conversation we heard definitions yesterday that cover
8 a very wide range of activities ranging from what are
9 called routing service and repair all the way through
10 refurbishment and remanufacture of medical devices.

11 And from the OEM perspective I'd like -- you
12 know, today we -- or last two days we've been
13 discussing it from the perspective of routine service
14 and repair. My comment really wants to begin from the
15 other end of that spectrum and that's remanufacturing
16 because, you know, for -- because the range of these
17 activities that we're discussing cover this full
18 range, you know, remanufacturing is providing a device
19 -- a new device that has a new indication or a new
20 intended use.

21 And from the regulatory spectrum it's
22 important to understand that the quality system

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1 regulation also covers those aspects. And so OEMs or
2 any manufacturer of a device defined as a manufacturer
3 who's providing product with a new intended use would
4 also have to follow design controls.

5 And so I think it's important to show that
6 from the OEM perspective the quality system regulation
7 really is scalable and risk-based and those elements
8 appropriate to those activities that are being
9 conducted are covered within the quality system
10 regulation.

11 CAPT. MITCHELL: Thank you. And at the end
12 of the table can you tell us what you might be looking
13 for that would tell you that good servicing has been
14 done?

15 MS. MAGUIRE: So from an in-house clinical
16 engineer --

17 CAPT. MITCHELL: Barbara Maguire.

18 MS. MAGUIRE: Oh, sorry. Barbara Maguire
19 with ISS Solutions.

20 So from an in-house clinical engineering
21 perspective what we would be looking for from the
22 vendors that we use -- is that what you're asking?

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1 So we question them as to what quality
2 standards they follow, we ask for copies of their
3 policies and procedures, and we ask them to report
4 back to us regarding equipment failures. We ask them
5 for qualifications of the employees that they're going
6 to use for service. And then we review with them
7 regularly the performance as far as response time, up
8 time of equipment, and any repeat failures that they
9 might have.

10 So asking them, you know, if they have -- if
11 they're ISO certified or have a quality system in
12 place really tells us how important quality is to
13 them. And it's interesting that we do get a variety
14 of answers where some, you know, have that in place
15 and have no problem answering those questions and
16 others less so. And where we don't get positive
17 answers to that right away it definitely raises a red
18 flag to us that that's a vendor we may not consider
19 using.

20 CAPT. MITCHELL: Thank you. We'll go to the
21 back microphone.

22 MR. SPEARMAN: Hi. My name is Jim Spearman.

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1 I'm President and CEO of Consensys Imaging Service.
2 Officially we are an independent service organization,
3 but we're also a hybrid. We are an approved service
4 provider to the big three OEMs and in two additional
5 instances we represent to OEMs during the warranty
6 period.

7 In response to your question, in addition to
8 the panel responses, from an objective standpoint
9 though the ISO 1345 2016 version, which we just
10 recertified to this week successfully, specifically
11 calls out regulatory reporting. It's a mandate in the
12 new standard which is great. We think that's awesome.
13 We have a regulatory alert notice program that has
14 been activated at least four times over the last five
15 years.

16 Something as simple as a technologist
17 plugged in a cell phone jack into the front of an MRI,
18 the loaded software and drivers onto the MRI. That's
19 a violation of 21 CFR 820.

20 We've heard questions about customer
21 satisfaction and what metrics do we provide to
22 customers. ISO 1345 requires objective evidence in

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1 all categories. Two clear categories specifically are
2 called out -- customer satisfaction as well as
3 regulatory compliance.

4 So for those who say QSR is too complex, we
5 are a service organization. We do zero manufacturing,
6 but there are portions of the 21 CFR 820 that are
7 directly applicable to every portion of these medical
8 devices.

9 So my question for the panel -- I've heard a
10 lot about in-house service organizations, hospitals --
11 what do you address from a best practice perspective
12 for out-patient imaging centers at physician's offices
13 which is what we cover nationally including the large
14 health systems and networks?

15 MS. MAGUIRE: This is Barbara Maguire from
16 ISS Solutions.

17 So I think your question is for what do we
18 use to address the quality for out-patient facilities.
19 So the out-patient facilities that are part of our
20 health systems or that we service we apply the same
21 policies and procedures whether it's for in-house or
22 for an out-patient facility.

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1 So if we were maintaining imaging equipment
2 at those facilities or contracting with a vendor to
3 maintain that equipment, we would subject them to the
4 same policies and requirements as we do within our
5 hospitals.

6 MR. SPEARMAN: Can we also expand that to
7 out-patient free-standing imaging centers that are not
8 attached to a hospital? Does anyone have any best
9 practices there?

10 MS. MAGUIRE: So address those in the same
11 way no matter where we're providing the service so we
12 don't differentiate, you know, with the patients in an
13 in-house environment or in an out-patient facility.
14 We apply the same stan- -- same policies for service
15 and the same quality standards in any environment.

16 MR. SPEARMAN: I mean, outside of your
17 health network for the panel speaking of, as folks
18 have referenced, we've got stakeholders who are not
19 present here in the room. A free standing out-patient
20 imaging center are there any best practices if they're
21 not attached to a large health network that has the
22 resources that your facility does?

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1 MR. TATTA: I mean, it's hard to speak for
2 entities that we, you know, don't -- are not
3 responsible for. I mean, if we have an out-patient
4 clinic that's part of our facility, our rules and our
5 policies and procedures do apply.

6 I mean, we can't speak for an entity that we
7 -- I'm sorry, this is Salvatore Tatta.

8 We can't speak for somebody, you know, that
9 we don't have any relationship with. I mean, a
10 recommendation would be to look at the different
11 publications that are out there, look at AAMI
12 standards, you know, the Joint Commission.

13 A lot of these facilities are Joint
14 Commission accredited so they would look at those
15 standards and regulations and then follow those and
16 come up with their own policies and procedures.

17 MS. MAGUIRE: And I think if you're looking
18 for a recommendation as far as a best practice or a
19 good characteristic, I would recommend to them that
20 they require of all of their vendors that they follow
21 some kind of ISO or quality standard.

22 MR. SPEARMAN: Thank you.

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1 CAPT. MITCHELL: Thank you. I have a
2 question from online. Actually I have a couple and
3 I'm going to turn them into one.

4 There have been -- quality has been talked
5 about and yet there's -- the question online is can it
6 be a good characteristic if the way that you determine
7 quality is not uniform for everyone?

8 In other words, when there's no overarching
9 regulation you can sort of pick which quality standard
10 you're going to follow or which pieces you'll use or
11 you won't. And can you still assure that these are
12 good practices when there's that much variability in
13 how you determine what you're going to do in terms of
14 quality?

15 MR. TATTA: This is Salvatore Tatta. In
16 speaking for the VA, we have a lot of -- we have a lot
17 of policies and procedures that we do share with each
18 other. So, you know, we ensure quality because we do
19 pretty much almost the same exact thing, you know.

20 We have the same standards, same policies,
21 medical equipment management plans. We follow the
22 same practices. We network, we communicate with each

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1 other, we talk about best practices amongst ourselves,
2 hey, how did you do this, what'd you do that, and
3 that's how we build up our experience on, you know,
4 the -- you know, going into the field and, you know,
5 training. We rely on our laurels of all the different
6 aspects of what we do.

7 But our policies and procedures, you know,
8 we keep it consistent. Whether we procure equipment
9 there's a lot of standardization going on in the VA.
10 We have a lot of best practices on how we handle
11 everything. We take a team approach. We talk to all
12 our end users. We talk to the clinicians.

13 If I'm working for Dr. Dominitz over there,
14 I'm going to meet with him on a regular basis for a
15 project that we're working on. It's not going to be
16 like me making the decision in a silo. It's us making
17 a decision together as a team.

18 So working on that together and working out
19 these policies and procedures that's how you build
20 quality. And, you know, knowing the rules and the
21 Regs of the FDA and the quality assurance regulations,
22 that's what we are here.

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1 And, again, when I said we're the clinical
2 nerds. We study all this stuff. We read the
3 regulations. Oh, that's what we're supposed to do.
4 So when a vendor comes in we tell them, no, you can't
5 do this.

6 Do you know how many times I told the
7 vendor, OEM's, don't do something? So when they come
8 into my facility I'm the one in charge. I tell them
9 what we need to have done and the outcome is for best
10 patient care. I hope I answered the question.

11 CAPT. MITCHELL: Thank you. Anyone else?

12 MR. ANBARI: I mean, you know, the
13 interesting thing about --

14 CAPT. MITCHELL: David Anbari.

15 MR. ANBARI: Sorry. David Anbari with
16 Mobile Instrument Service and Repair.

17 The interesting thing about ISO standards,
18 quality systems, et cetera, is that despite the fact
19 that we're not all working from the exact same set of
20 procedures and process -- granted, we're held to the
21 same standards, but the processes and the
22 documentation each company uses to achieve those

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1 varies.

2 Yet we can still produce reliable, quality
3 equipment that functions the way that it was supposed
4 to when it was first put into service. And I think
5 that's really the ultimate measure.

6 So despite the fact that there's variability
7 in the quality systems that companies use working on
8 the exact same piece of equipment, provided that the
9 final product works functionally and holds up just the
10 same as it did the day that it was first put into
11 service, that's the ultimate test that quality system
12 can do it -- is functioning provided it does it on a
13 reliable basis.

14 MS. MAGUIRE: Barbara Maguire, ISS
15 Solutions.

16 I think what the question is getting at also
17 is how can we say that the quality is the same if
18 we're not all subject to the same regulations? But
19 what we're maintaining is that any of the parts of the
20 QSR that cover service are already covered under other
21 existing regulations that we're subject to so that the
22 quality is, in fact, the same under the existing

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1 requirements.

2 CAPT. MITCHELL: Thank you. From the front
3 mic, please?

4 MR. AGOSTON: Yes. Hi. My name is Greg
5 Agoston. I work for Stryker Corporation. I have a
6 very quick comment and then a couple very quick
7 questions.

8 One is I think that the data that we've been
9 referring to throughout --

10 CAPT. MITCHELL: Can you speak a little
11 louder, Greg?

12 MR. AGOSTON: Yes. Is this on? I think
13 it's off. Is it on? Is that better? Okay. Sorry.
14 Sorry about that. How's this?

15 Okay. Okay. So my name is Greg Agoston. I
16 work for Stryker Corporation. Very quick comment and
17 a couple questions.

18 First, I think with regard to the data
19 that's been presented sizing the problem I think it's
20 very much underreported because I think what's missing
21 are the incidents in the hospitals operating room, in
22 particular, related to delays, surgeon frustration,

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1 patient exposure to anesthesia. I think those are
2 very real things that are never reported or very
3 rarely reported because no hospital wants to say we've
4 got problems, right?

5 Similar to issues, if you're familiar with
6 the Detroit Medical Center, front page newspaper ten
7 years of problems just finally came out related to
8 reprocessing instruments.

9 So my first questions is is that when you're
10 looking at this issue related to service and quality
11 from an overall perspective from we're looking at
12 equipment represented here on the board from MRI, CAT
13 scan, x-ray, all the way down to a Met scissor,
14 stainless steel instrument. And included in there are
15 rigid scopes, flexible scopes, video equipment,
16 anesthesia equipment, pumps, et cetera.

17 To the panel, is it possible to address this
18 globally or shouldn't we be looking at this as
19 segments related to risk?

20 MR. SHARP: I think you make some good
21 points there. This is Greg Sharp, IMS Steris.

22 And certainly it's a large topic, huge

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1 scope, right? And should it be risk oriented? Maybe.
2 But, you know, the first issue -- just addressing the
3 first question you had about hospitals not reporting.

4 Well, regulating the entire environment
5 doesn't get you there either so, you know, they're
6 either going to report or they're not so it doesn't
7 matter who did service. It's a question of are we not
8 doing it correctly in the hospitals and that's a whole
9 nother kind of topic.

10 But I think from a standpoint of certainly
11 we need more data and we need more understanding about
12 what's going on out there and if there is a difference
13 between OEMs and if there is a difference between the
14 risk of equipment and what it provides in encounters
15 with that particular patient or that care that they're
16 giving that patient.

17 So, I mean, I wouldn't be opposed to that.
18 But, again, it's how do you identify risk and how do
19 you classify devices differently because today I'm not
20 sure that they're in a classification that would fit
21 that neatly, right.

22 So it's an interesting topic. I don't know

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1 how you get there without a lot more investigation.

2 DR. DOMINITZ: This is Jason Dominitz from
3 the VA. I think you raise some good points. And, you
4 know, in the VA we do have systems now to report near
5 misses and other issues that come up. Any patient
6 safety concerns Dr. Hemphill, who spoke yesterday,
7 oversees that process. And so we do actually report
8 those kinds of things internally within the VA, which
9 is a -- you know, a very large healthcare system.

10 I don't know if that kind of reporting
11 happens in other settings. But, you know, I do think
12 we can, to some extent, stratify by risk. And, you
13 know, your point about anesthesia exposure, et cetera,
14 I think is spot on.

15 MR. AGOSTON: Thank you. Second question to
16 the ISOs. So one of the issues is related to parts.
17 Parts has come up commonly, instruction manuals has
18 come up commonly. But parts are just a small piece of
19 the repair equation.

20 You know, at some level it has to do with
21 the fixtures, the biocompatibility of materials used,
22 and also the sterility. I would contend that running

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1 a product through a Sterrad machine or Steris machine
2 and saying it came through, it came out, it wasn't
3 full of water or had some other major problem with it,
4 it didn't explode does not -- is not to the same level
5 of validation that an OEM is required to test to, to
6 prove that that has been tested against a known amount
7 of contaminate and run repeatedly, you know, hundreds
8 of times through sterilization to prove validation.

9 So my question to the ISOs is, you know,
10 what do you do to verify sterility integrity for all
11 of the equipment? Because you're dealing with
12 multiple pieces of equipment, various manufacturers,
13 different components.

14 From my side, from the OEM side, we've seen
15 all types of things be included into some of these
16 products, including Teflon tape that plumbers
17 typically use, we've seen parts that have been
18 remanufactured, we've seen parts that are supposed to
19 be flexible be welded, materials that are supposed to
20 be of certain thickness be much thicker, et cetera.

21 So can you address that?

22 MR. SHARP: Well, again, we've all seen

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1 things out there in the environment, right, and we've
2 seen them from OEM repair guys and third party and
3 biomed. So, I mean, my years and years of experience
4 as an OEM and the thousands of service professionals
5 that have reported to me I wish I could say I've never
6 had an incident where they made a mistake and they did
7 something incorrectly, but that's not the case.

8 So, yes, you've probably seen some things
9 that we would not, you know, condone and things that
10 we would not do from that perspective.

11 I guess my take on sterilization is I know
12 from our organization, yes, we have done validation of
13 sterilization through the same protocols that you use.
14 And that, you know, if we're using the same
15 components, the same adhesives, and the same processes
16 then the outcomes going to be the same. And the OEMs
17 don't test their repaired items, right?

18 So you go through, you manufacture, and you
19 get your 510(k), you have your sterilization
20 validation. But you don't sit there and redo every
21 service item and do validation again.

22 And so what we're saying is we're following

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1 the same service procedures, the same components and
2 compatibility so there's not a need to go through and
3 do sterility validation every time we go through the
4 process.

5 MR. AGOSTON: But do you validate, though,
6 through outside third-party sources as far as being
7 tested against known concentrations of contaminants
8 and then validate to the level?

9 And, again, it's a general comment. I'm not
10 being particular to you because --

11 MR. SHARP: Right. No, no. And --

12 MR. AGOSTON: -- because your company may do
13 something to that level, but the challenge I think
14 here is is that there's, you know, hundreds of
15 independent service organizations and how do we know
16 that they're all to the same level of standard as
17 Mobile or IMS?

18 CAPT. MITCHELL: So let me just refocus the
19 question a bit. I understand that there's a concern
20 with, you know, different types of ISO organizations.
21 But when we get back to what are the characteristics
22 of good quality services, servicers, if you're looking

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1 at sterilization as part of the what you need to do to
2 ensure that a device is ready to go back into the
3 hands of a doctor what would be the characteristics of
4 a process to determine that that would be good?

5 MR. ANBARI: So a good -- a good -- David
6 Anbari with Mobile Instrument Service and Repair.

7 Characteristics of a good process to ensure
8 the sterility of a device that has been proven by a
9 manufacturer to be able to maintain sterility as a
10 part of their clearance process would include ensuring
11 that the materials that we -- that we use or that are
12 used by one of our suppliers to create a part are
13 sterility assured.

14 And the raw material, meaning the plastic,
15 the metal, whatever the case may be that we can be a
16 sterility assurance on that. And then once the part
17 is in the form that it needs to be in from that
18 material ensuring that that part is sterility assured,
19 and then finally making sure that after a repair's
20 completed that the device can be sterility assured.

21 And to your earlier question, I can tell you
22 that our organization does use independent testing

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1 laboratories to validate the sterility of our repairs
2 on -- on an initial basis when we first begin
3 repairing an item and putting it into our circuit and
4 then on a routine basis intermittently to ensure
5 sterility.

6 MR. AGOSTON: One other quick question --

7 CAPT. MITCHELL: No. I'm going --

8 MR. AGOSTON: -- if I may?

9 CAPT. MITCHELL: Thank you. But there is
10 four, five people back --

11 MR. AGOSTON: Okay.

12 CAPT. MITCHELL: -- so I'm --

13 MR. AGOSTON: Thank you very much.

14 CAPT. MITCHELL: Back microphone, please.

15 MS. GEORGE: Yes. I'm Elisabeth George.

16 I'm the head of Global Regulations and Standards and
17 Philips. We're an OEM. We're a third-party servicer
18 and we have lots of relationships with ISOs, the
19 clinical engineering, and other third-party service
20 providers.

21 I'm really happy to hear the very positive
22 best practices of trending data by the clinical

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1 engineering teams. I'm also happy to hear the ISOs do
2 that. I know that some of that's driven by
3 regulation, some of it is driven by contract
4 expectations.

5 As an OEM, we have to do total global
6 trending of all of our devices and the product issues
7 on service and on complaints and on parts replacement.
8 Those are input into our determination for continuous
9 improvement and for recalls.

10 The clinical engineering groups you're doing
11 it based on the 2, 3, 10, 20 devices of that type from
12 us. The ISOs are doing it maybe on the 200 that
13 they're servicing in a region or in the U.S. We're
14 doing it on the hundreds of thousands that we have
15 distributed globally.

16 So my question to you guys is is that -- and
17 obviously we have products that are used in doctor's
18 offices, small clinics, remote regions that don't have
19 the wonderful clinical engineering groups and ISOs
20 that are as competent as the ones that we've been
21 hearing from today.

22 So my question for you guys is is what are

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1 your thoughts of what would be a best practice for the
2 OEMs to be able to capture all of that information in
3 an effective way to support our continuous
4 improvements so that we can help to make sure that the
5 patients and the clinicians get what they deserve is
6 high quality and patient safety?

7 MS. MAGUIRE: Barbara Maguire, ISS
8 Solutions.

9 So I thought about this a lot because
10 several of the manufacturers had brought this up
11 yesterday, as well, is that how can they get access to
12 our repair data.

13 And there have been several efforts underway
14 to try to standardize data in the computerized
15 maintenance management systems that in-house clinical
16 engineering organizations use.

17 So I think one way that the manufacturers
18 might be able to get better access to that data is to
19 work with the existing standard organizations such as
20 within AAMI to come up with standard definitions for
21 what we call different service activities.

22 Because I think without a standard for that

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1 it would be nearly impossible to get meaningful data
2 transferred from the in-house clinical engineering
3 maintainers to the manufacturers to enable you to do
4 any kind of trending on that.

5 MR. SHARP: Greg Sharp with IMS. And I
6 agree, without some kind of standardization we'd be
7 happy to share the information and the repair history,
8 there's absolutely nothing to hide there. It's just
9 how do you physically do it? It's enormous, enormous
10 amount of data all configured a little bit differently
11 on how we have our repair system set up and our asset
12 management systems set up.

13 So it's a novel idea that I think we would
14 all support. I think it's just figuring out the
15 logistics and format around how do you do that. But
16 it would be -- it would be a best practice if we could
17 get it done sometime.

18 MR. ANBARI: As a -- David Anbari with
19 Mobile Instrument Service and Repair.

20 As a practical matter, most devices when
21 they first come out on the market due to the
22 warranties that are provided by manufacturers stay in

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1 the hands of the manufacturer for most servicing
2 activities. And I think that's a fairly accurate
3 statement across all different modalities of devices.

4 But having said that, I think one of the
5 questions the manufacturers have to ask themselves is
6 whether the data that they have on repair events and
7 service events is statistically significant to
8 indicate whether there's a design problem or some form
9 of a systemic issue with one of their devices.

10 And practically speaking, if they know that
11 during the first year of release after a device is the
12 most likely probability time period to see a problem
13 that's systemic with one of their devices and they're
14 tracking that information and they're the primary
15 servicing entity, I would expect a characteristic of a
16 good manufacturer would be capturing that data,
17 statistically analyzing it. And it sounds like that
18 already happens today.

19 CAPT. MITCHELL: Okay. Thank you. I'm
20 going to go to the back mic again.

21 MR. ONGIRSKI: My name is Raymond Ongirski.
22 I'm with UNC Healthcare in North Carolina.

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1 My question is actually specific to the VA
2 clinical engineering person. In terms of quality
3 service, it's a two-part question, can you confirm for
4 me is it factual that the federal government with --
5 and under the VA specifically has access to all
6 service manuals, all software diagnostics, all
7 availability of training for every medical device?

8 MR. TATTA: Okay. So when it comes to
9 service manuals we do have it in our contracts that we
10 get the service manuals. And we have a large supply
11 of service manuals for all the medical devices.

12 There are times where it's very difficult to
13 get OEMs to provide us service manuals. And bottom
14 line comes down to contracting to resolve those issues
15 and us working with the OEMs.

16 It's not the first time that I've signed
17 confidentiality agreements with OEMs that they would
18 provide the data to us because I was like, hey, you're
19 not getting paid until you provide us the service
20 manual. That's what the contract states.

21 There are other -- were other times where
22 the OEMs it took them a couple of months, but they

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1 actually developed their own service manuals to meet
2 with that VAAR regulation.

3 So we have another organization called
4 CEOSH. It's a group of clinical engineers that we
5 actually have been for many, many, many years we have
6 gathered service manual data. We have such a large
7 repository I don't know how many we have, but almost
8 every piece of medical equipment in the VA system we
9 have a service manual for.

10 So if I get, let's say, one piece of
11 equipment, one anesthesia unit at my facility, no one
12 else has it, it'll go into their database. And if
13 let's say another facility has we can go -- has that
14 service manual, we go and we tap into that service
15 manual and we get that service manual.

16 CAPT. MITCHELL: So I think you've
17 identified some very interesting best practices.

18 MR. TATTA: Thank you.

19 MR. ONGIRSKI: The second part of my
20 question, if I may, is without that ability to get
21 those service manuals could you provide the same
22 quality of service you are today?

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1 MR. TATTA: You would need the service
2 manual to do specific work. There are times where you
3 can have the general comparable knowledge if you don't
4 have the service manual, but you do need the service
5 manual that we do study.

6 I mean, I have some -- some of my
7 technicians that when a new piece of equipment comes
8 in they study that service manual. They actually read
9 it like a novel and they learn from it. And then
10 that's how they provide good, quality service.

11 And we don't just know the technical aspects
12 of the manual, we have the user manual, as well. We
13 get two user manuals with our service manuals. One
14 goes to the clinicians, one goes to us. And we
15 actually learn all the different clinical aspects of
16 that medical device.

17 CAPT. MITCHELL: Thank you. Front mic?

18 MR. MACKEIL: Scot Mackeil. I'm a regular
19 biomed guy. My question follows onto that and, you
20 know, that was right on, Salvatore.

21 One of the essential elements of providing
22 good, quality service -- and especially in my shoes

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1 when I'm right there on the front lines -- is having
2 high quality service information that's comprehensive
3 and has good, quality repair and maintenance
4 procedures in it, parts, information about parts and
5 supplies.

6 One of the roles in my department -- and
7 this is the question that's going to be directed at
8 the OEMs. One of my roles in my departments is as our
9 department's technical librarian. I've literally seen
10 and archived hundreds of technical manuals, service
11 manuals, and operator's manuals.

12 The OEMs have touted their quality systems,
13 yet there is huge variability in what's called the
14 service manual. The variability ranges from, well,
15 I'm sorry, we don't have a service manual to an
16 operator's manual that has service tacked into the
17 title to satisfy a requirement, to some of the
18 outstanding and excellent service manuals that I've
19 gotten from Steris on our sterilizations and the
20 absolutely brilliant service manual I got on the
21 Ethicon harmonic scalpel.

22 So based on that, will the medical device

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1 manufacturers go back to the drawing board after they
2 leave this meeting and look at quality service --
3 quality systems and apply them to service manuals so
4 that every service manual that I get from a medical
5 device manufacturer is as good as the best ones that
6 I've seen like the manual for my Drager Apollo or the
7 Steris sterilizers of the Valley Lab ESUs.

8 You know, I can -- I know what a great
9 service manual looks like and I know what a bad one
10 is. So, medical device manufacturers, please tell me
11 about service manuals and how you're going to renew
12 your approach to increasing the quality of them across
13 the board from all the organizations. Thank you.

14 MR. DURMIS: So I think that -- I think it's
15 a good question. I think every OEMs going to have a
16 different approach so I can't speak on behalf of all
17 of them with regards to what their approach will be
18 with service manuals.

19 Personally for our group it's tied to
20 training at some level. If we look at the 120 field
21 service engineers that we have in my company, we have
22 five major fluid delivery injection systems. And even

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1 within those five -- those five systems we don't have
2 everyone trained to do everything because the
3 complexity associated with each one is slightly
4 different and we don't want to have a generalist doing
5 specialized work in a specialized area.

6 So depending on the level of training and
7 depending on the complexity of the product, that would
8 indicate at what level the service manual may be or at
9 what level we'd be comfortable with different people
10 working on the equipment. So it depends on really the
11 complexity of the product and how it -- how it's --
12 you know, how it's designed and what the service
13 requirements are before we can say, look, you know,
14 everything from going in and allowing companies to or
15 biomedes to actually look at software code and change
16 software code, I mean, where do you draw the line I
17 think is the question with regards to what is a good
18 service manual.

19 Everybody's going to have a slightly
20 different interpretation of what that is. You know, I
21 think is, you know, with MITA and AdvaMed we can
22 definitely take a look at trying to address the answer

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1 probably in a collective way if that makes sense.

2 CAPT. MITCHELL: Great. Thank you. We have
3 two more questions and we're going to end at 10:15 so
4 I think this works out perfect.

5 I'm sorry. One more comment.

6 MR. TATTA: This is Salvatore Tatta. I just
7 wanted to add one thing. To help you with that I
8 would actually look at the VAAR regulations that we
9 have that I mentioned, 852.211-70, that tells you
10 exactly what we're looking for in a service manual.
11 Thank you.

12 MR. NANNEY: All right. Hi. I'm Courtney
13 Nanney with Quality for Catholic Health Initiatives,
14 clinical engineering. And I'm actually looking for
15 best practices in this area.

16 I investigate incidences, patient safety
17 issues. And service to me is not just fixing, it's
18 preventing it and it's especially preventing patients
19 from getting hurt.

20 So I would like to know what the best
21 practices are with the different OEMs and ISOs and in-
22 house on addressing use error and abuse. Because from

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1 my investigations the number one cause of patient
2 injury or death is use error, not equipment
3 malfunction.

4 Let me just do a little survey here. Who
5 would agree with me on that? Okay. I think we're in
6 good company here.

7 So I especially think we at least ought to
8 work together on this because it may seem out of
9 scope, but we're the only ones that are going to see
10 this. No one's going to hold up their hand and say I
11 don't know how to use this thing or I screwed up.

12 So how do we address that if we really want
13 to save patient lives?

14 MR. SHARP: So Greg Sharp with IMS. You
15 know, for us and many of the ISOs we track every
16 device that comes in. And in the initial assessment
17 that we do on that is what caused the damage.

18 And so if it was user error that caused that
19 damage then we code it that way and then we trend that
20 for that customer and we review that on a periodic
21 basis, typically quarterly. Some customers want it
22 monthly by department by device.

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1 And then we sit down and we talk about what
2 they can do to prevent those types of failures because
3 those are critical, right. Those are the things you
4 don't want to happen.

5 So, you know, we attempt to do it. We don't
6 catch all of them. We don't code them all correctly.
7 But we have a trend and it's pretty accurate. And
8 when we go and focus with the customer on those
9 particular areas we see great improvements over the
10 coming months when we do that.

11 MS. MAGUIRE: This is Barbara Maguire from
12 ISS Solutions. So one of the good practices that we
13 employ to look at use errors is to review them and
14 trend them, as you said. And then we meet with the
15 education department to review those to identify the
16 cause and how they could adjust their training going
17 forward to try to better address those.

18 MR. ANBARI: David Anbari with Mobile
19 Instrument Service and Repair. Just to echo what Greg
20 said, that's precisely what virtually all of the third
21 party repair companies for surgical equipment do is we
22 track, we trend, we report back.

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1 Often times when we detect what we believe
2 to be a preventable care and handling issue that
3 caused damage to a device we report that back on a
4 much more frequent basis as soon as we detect that
5 it's something we think is a common cause.

6 But I think the other thing that we do to
7 help in the -- in just aggregate prevention goes to
8 some of the consulting and educational programs that I
9 had mentioned in previous discussions.

10 Specifically, you know, we do conduct
11 assessments of surgical equipment care and handling
12 that follows the device all the way through its
13 lifecycle in a given case from sterile storage through
14 its prep for a case, use in a case, return back to
15 decontamination, the washing and decontam process, as
16 well as assembly, sterilization, and restocking.

17 And through that process and through that
18 assessment we can often identify common cause issues
19 or mishandling issues that cause damage to devices.
20 And with minor changes on the part of the customer's
21 behaviors we can make pretty dramatic improvements in
22 what we see.

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1 And I know most of the companies in my space
2 offer similar types of services with different names
3 around them, but it's not just reactionary prevention.
4 Meaning, we've seen damage that we think could have
5 been prevented. It's also proactive by looking at
6 where do we see deficiencies in the overall care and
7 handling process.

8 And it's a service that really our kinds of
9 organizations are uniquely positioned to provide
10 because it's not focused on one manufacturer's type of
11 one type of device, it's focused on that overall cycle
12 of reprocessing surgical equipment which, you know,
13 reflects devices of different modalities and different
14 manufacturers origin.

15 CAPT. MITCHELL: So does anyone from OEMs
16 want to comment?

17 MR. TATTA: So we perform in these
18 situations like a root cause analysis. We find out
19 how to use the device. We look at the event logs. We
20 basically become detectives because when we walk into
21 the situation, we have to say what happened? Is the
22 patient hurt? What's going on, you know?

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1 So we ask all the questions like a detective
2 and then do our -- and we do our investigation like
3 where were you last night at 10 o'clock, you know,
4 questions like that.

5 Then we look at the event logs and say, hey,
6 what actually happened at 10 o'clock last night for,
7 let's say, an overdose of morphine or whatever it
8 could be. You know, and then we look at the
9 systematic issues, you know -- you know, how did it
10 occur? You know, was it user error? Was it user
11 error? Was it design flaw?

12 And then from there we make the
13 determination and recommendation and, again, it's
14 constant communication, constant, you know, meetings,
15 you know, reports, file the reports, tracking,
16 trending, the whole nine yards, the equipment history.
17 We look at everything.

18 MR. HAHN: Dennis Hahn from Johnson &
19 Johnson. Again, very similar to what Salvatore
20 described the process, you know, within an OEM
21 facility is very similar. You know, the user error
22 report comes in, an investigation is conducted.

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1 And depending upon the information provided
2 it may be -- it may relate back to an investigation
3 into labeling, it may relate back into was this
4 actually designed. So we got an error, but it was
5 actually designed -- the device was designed to stop
6 to prevent further damage or all the way back to, you
7 know, the design of the device. If the investigation
8 shows that there may be a design issue, we would go
9 back to through our design controls and be
10 reevaluated.

11 But, again, a very similar process to what
12 Salvatore described.

13 MR. NANNEY: I want to make one more
14 statement- -- this is actually a statement. If any
15 vendor -- OEM or third party -- has a problem with any
16 of my equipment, feel free to call me and I will tell
17 you exactly who worked on it last whether it was you
18 guys, an in-house person, or the manufacturer because
19 nobody wins if we don't find out who caused this
20 problem.

21 CAPT. MITCHELL: Thank you. Last question.

22 MR. FISH: Hi. My name is Jon Fish and I'm

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1 a National Director with Prezio Health.

2 We've heard a lot of discussion today in
3 regards to -- and yesterday in regards to the biggest
4 concerns being parts availability and not having
5 manufacturer's guidelines and reference to repairing
6 equipment properly.

7 My question is specific to the
8 manufacturers. And that is from a characteristics of
9 a good OEM/ISO relationship in specific regard to
10 patient safety overall, because that's what we're
11 focused here on was overall patient safety, what is
12 the best practice and what are the good
13 characteristics of an OEM/ISO relationship?

14 We've heard, you know, some companies like
15 Steris that provide training and parts to individuals;
16 we've heard other companies that don't share any
17 manuals, any anything.

18 So my question is specific to the
19 manufacturers. What are good characteristics of an
20 OEM/ISO independent relationship specific to patient
21 safety?

22 MR. DURMIS: The elephant in the room. No.

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1 I mean, I think it's, you know, what's good practice
2 so I can, you know, first and foremost say that, you
3 know, we view the clinical engineering group and the
4 hospital as our customer. And that's who, you know,
5 our first and foremost priority is in driving patient
6 safety, you know, with our inter-customer level.

7 With regard to the ISO I guess I would ask
8 the question back are you looking for information
9 around procedures and parts as a result of it being
10 easier for the ISO organizations or to drive patient
11 safety?

12 MR. FISH: I think it's ab- -- I mean, we're
13 already doing it today. So the independent
14 organizations already out there we already have
15 documented quality processes, we have quality systems
16 in place, we do independent testing of our parts.

17 But the OEMs biggest issue that we've
18 continued to hear is that the parts aren't being used,
19 they're not our parts, they don't have access to our
20 testing processes or our manuals so how can they
21 validate that they were doing that.

22 If the manufacturers that are out there --

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1 you know, to me it seems like the best practice are
2 some of the examples that we've seen by manufacturers
3 that share that information openly to ensure that we
4 have the highest quality patient safety overall.

5 MR. DURMIS: So, again, I guess I can stress
6 that the hospital is our customer and that's who we
7 focus on. And it's important for us to share
8 information with them.

9 From a business perspective, I think a best
10 practice would be to enter a relationship with a -- a
11 business relationship with the OEM in some form or
12 fashion.

13 I guess I don't think you've heard that at
14 least in the last two days that the OEMs are talking
15 about all the, you know, necessarily the bad things
16 that are being done or the inappropriate parts or
17 parts availability.

18 I think at the end of the day, you know, I
19 would ask the question why are the ISOs asking for
20 that information from the OEMs if they're already out
21 there providing quality service in the health space?

22 MR. FISH: I'm just going to speak on my

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1 behalf here. I'm not speaking for all ISOs. I would
2 tell you we're asking for it because of the
3 conversations that we're having today. There's -- we
4 absolutely stand behind every one of our repairs. We
5 follow ISO 1345 and 9001. We go through diligent
6 testing on all our components. We've been in the
7 industry for 20 years. We believe we have solid
8 systems so we don't see a reason for additional
9 oversight.

10 The argument that seems to be out there is
11 that you don't have access to this stuff so how can
12 you make sure that you're meeting those components?

13 Well, if we had access to it there would be
14 no question so no reason for additional oversight.

15 MR. DURMIS: Well, I think the argument
16 today was that we believe that the quality management
17 system is the right tool that should be used by all
18 people providing service in the healthcare space.
19 And, you know, that's first and foremost.

20 I think that what you're hearing at least
21 from the OEMs is that not everybody is doing that and
22 that's the area where I think there is concern versus

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1 saying individuals and companies who do have quality
2 management systems are performing good service. Those
3 aren't -- those aren't where we have concerns with
4 regards to patient safety. It's the ones that are not
5 doing that.

6 With regards to the multi-vendor service
7 side, I mean, I was foundational in starting our
8 multi-vendor service business. And, you know, I can
9 speak that, you know, we started with a quality
10 management system. We had ISO certification in our
11 multi-vendor service side.

12 We've reversed engineered the competitive
13 products, you know, and/or hired people with
14 institutional knowledge around what those best
15 practices were.

16 You know, we came -- we identified what
17 equivalent parts where. Biocompatibility testing,
18 component level testing, incoming inspections. So
19 there are ways that service can be performed and, you
20 know, as a third party that doesn't require lots of
21 involvement with -- you know, with the OEM, but at the
22 same token --

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1 MR. FISH: I guess -- I guess I'm --

2 MR. DURMIS: -- engaging with the OEM in a
3 business relationship is probably the best -- the best
4 way to do it where there's win win. And there are
5 lots of examples where that's happening.

6 MR. FISH: I guess respectively I'm going to
7 go back to the question and ask what are the
8 characteristics of a best practice OEM/ISO
9 relationship in regards --

10 MR. SHARP: You know, I --

11 MR. FISH: -- to ensuring patient safety?

12 MR. SHARP: Greg Sharp with Steris IMS. And
13 I'll put my Steris hat on so I am OEM right now. And,
14 you know, our best practice that we truly believe in
15 as an OEM is to share service manuals, parts, and
16 technical support.

17 Our name is on that equipment. We live and
18 die by that brand and we want to make sure that
19 whoever is servicing it has what they need to do it
20 correctly so.

21 And we don't ever believe that we will or
22 should have 100 percent of the market share for

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1 service. It should be determined by the customer and
2 who they want to use. And we just want to make sure
3 that we can facilitate that in the safest way.

4 MR. FISH: Thank you.

5 CAPT. MITCHELL: I'm sorry. So thank you
6 all for coming and for attending. I think this ended
7 up being really helpful certainly to the FDA to better
8 understand best practices.

9 We -- just for your information, we are
10 looking at expanding the dialog to include patients
11 and more physicians. And we did not include all the
12 web comments, but they will all be made available to
13 the FDA later.

14 Finally, right now it is -- if you could all
15 reassemble by my computer it would be in 13 minutes,
16 10:30 that would be terrific. Thank you very much.

17 (Whereupon, at 10:18 a.m., a recess was
18 taken and reconvened at 10:32 a.m.)

19 MS. ROSS: The second panel for today, which
20 is actually the third panel overall, is going to be on
21 challenges stakeholders face in performing high
22 quality refurbishing, reconditioning, rebuilding,

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1 remarketing, remanufacturing, and service activities.

2 So we have several panel members. My name
3 is Astin Ross. I'm going to be the moderator for this
4 panel. And I'm going to start by just giving a brief
5 introduction to our various panelists that, of course,
6 are representing the OEM perspective, the ISO
7 perspective, as well as the clinical environment. And
8 I also am not necessarily presenting the panelist in
9 any particular order.

10 So our first panelist is Jason Dominitz. So
11 you've heard from him previously. He is, you know,
12 the National Program Director for Gastroenterology in
13 the Veteran's Health Administration. And he's also
14 the section chief for the VA Puget Sound Healthcare
15 and a professor in the Department of Medicine at the
16 University of Washington.

17 He does have obviously a medical degree as
18 well as a master's degree in clinical research from
19 Duke concurrent with his gastroenterology fellowship.

20 We also have Mark Leahey. Mark Leahey is
21 the President and CEO of the Medical Device
22 Manufacturer's Association, MDMA, a National Trade

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1 Association representing hundreds of research-driven
2 technology companies. He is also a member of the
3 Massachusetts Bar and a graduate of Georgetown
4 University. Particularly, the Georgetown Law Center
5 and the Georgetown McDonough School of Business.

6 We also have Mary Logan. Mary Logan -- no.

7 UNKNOWN SPEAKER: Mary Logan's not on this
8 panel.

9 MS. ROSS: Oh, I'm sorry. That's Panel 4.
10 I do apologize. We also have Richard Springer and
11 he's an experienced executive who has proven growth
12 and turnaround experience.

13 He is currently the Chief Operating Officer
14 at Alpha Source, Inc., an independent service
15 organization who provides innovative solutions and
16 procurement in manufacturing of medical equipment,
17 servicing for healthcare customers around the world.

18 He has a BS in electronics engineering
19 technology from DeVry Institute of Technology and an
20 MBA from Nova Southeastern University. He also
21 participates in a lot of advisory and board positions
22 for startup industry associations and client

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1 partnerships.

2 We also have Patricia Shrader. She is the
3 Vice President of Global Regulatory Affairs at
4 Medtronic, a position she has held since 2011. In
5 this role her key areas of focus are global regulatory
6 requirements and processes and regulatory policy.

7 She also supports Medtronic's quality
8 organization on compliance matters. She's a graduate
9 of Georgetown Law where she spent -- afterwards she
10 spent eight years in private practice with the firm of
11 Hogan and Hartson, now Hogan Lovells, and advised
12 clients on both pre and post-market issues and
13 strategies.

14 In her various role in the medical device
15 industry Patricia has worked across the spectrum in
16 medical devices and has first-hand experience with
17 device servicing and refurbishing.

18 We also have Jim -- or James Nestel who's a
19 licensed professional engineer and has been working in
20 the medical imaging industry for over a decade.

21 He has a record of directing teams
22 nationally and internationally while continuing to

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1 achieve goals in various industries in imaging,
2 pharma, lighting, retail, and in a host of others.

3 Currently, he's the projects and
4 installation manager at Hitachi Medical Systems
5 America and the Service Committee Chair for the
6 Medical Imaging Technology Alliance.

7 In additional panel member is Jim Goldner.
8 Jim started in the imaging industry with his own
9 independent service business. When the business grew
10 and the opportunity came to merge his company with a
11 large independent dealer he eventually became part of
12 a nationwide distributor.

13 With his own business in these dealings,
14 alternative service has already been a focus and laid
15 the foundation for his company First Source, Inc.
16 They are currently in the process of upgrading their
17 mobile technology and x-ray equipment to provide it at
18 affordable prices by using rising partnerships with
19 OEMs for distributions channels.

20 Thomas Green is an additional panelist. He
21 started Paragon Service in 1991 after ten years of
22 anesthesia equipment sales and service. They are

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1 based in Michigan and Northwest Ohio as an independent
2 service organization and he also serves as a member of
3 the Anesthesia Patient Safety Foundation, a Subsidiary
4 of the American Society of Anesthesiologists, since
5 2006.

6 An additional panel member Scot Mackeil.
7 He's a senior anesthesia biomed at Massachusetts
8 General Hospital in Boston. He's also an active
9 member in several organizations related to clinical
10 engineering and he has been a very good panelist in
11 some of our previous panels so we look forward to
12 hearing from him, as well.

13 Yes. And Alan -- and Alan Lipschultz. So
14 Alan Lipschultz is a professional engineer. He
15 currently is an expert consultant from Healthcare
16 Technology Consulting, LLC. And he has primarily
17 responsible -- responsibilities for biomedical,
18 clinical, and forensic engineering support to clients
19 that do include a gambit from investigations to
20 reporting findings as well as expert witness
21 testimony.

22 He has degrees in electrical engineering, a

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1 master's degree in Washington St. Louis University in
2 St. Louis as well as his certificate in health --
3 technology healthcare.

4 So we'll go ahead and get started and we'll
5 have first the speaker from the OEM or, I'm sorry, the
6 ISO. Thank you.

7 No. I know the ISOs. I'm sorry. I
8 misread.

9 MR. GREEN: My name is Thomas Green of
10 Paragon Service and I'm here with Jim Goldner, First
11 Source, Inc., and Rich Springer of Alpha Source, Inc.,
12 to discuss the challenges facing independent service
13 organizations and refurbishers in the United States in
14 their quest to efficiently protect healthcare
15 patients.

16 First of all, we'd like to say that other
17 than desire by the OEMs to have little or no
18 competition, there's little or no evidence suggesting
19 that ISOs or refurbishers should be further regulated
20 by the FDA. That is documented by the ECRI Institute
21 study showing there are only 96 incidents in over 2.1
22 million reports over a ten-year period.

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1 While we applaud the efforts -- the efforts
2 of the FDA to create a safe environment for patient
3 safety, we disagree with the claim by OEMs that ISOs
4 or refurbishers create an unsafe environment for
5 patients in the United States imposing more
6 regulation; therefore, increasing the cost to ISOs and
7 refurbishers simply eliminates competition for the
8 OEMs, which is good for them, but drives up the cost
9 to the patient and could reduce the quality of patient
10 care by eliminating competition.

11 As Greg Sharp stated earlier today, ISOs
12 offer very high quality service which is performed at
13 a 40 to 50 percent lower cost than the OEM can offer
14 with generally faster response times; therefore,
15 benefitting the healthcare industry and patients.

16 Mark Bruley of the ECRI Institute has
17 testified earlier that 96 incidences over a ten-year
18 period causing patient harm or death from over 2.1
19 million total incidents involve refurbishers and
20 service issues -- servicers; however, I'd like to
21 point out that nobody has, that also includes OEMs.
22 So it's 96 incidences which also OEMs are included in

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1 that including at least one report where an OEM
2 misserviced a device causing death.

3 There was also people who have talked about
4 underreporting. And it would -- be my opinion that if
5 there's underreporting, as Scot talked about
6 yesterday, it would be on minor issues but not
7 involving patient harm or death. And 96 probably is
8 an accurate number.

9 There are many obstacles and challenges
10 facing ISOs and refurbishers. OEMs -- OEMs limit
11 training seminars to eliminate ISOs and their
12 competitive status in the marketplace, therefore,
13 decreasing patient safety.

14 For example, quote, "Effective March 31,
15 2015, to register for a, redacted name, clinical
16 systems technical training course an independent
17 service organization individual must be endorsed by a,
18 redacted name, customer using a standardized
19 endorsement form enclosed. And ISO individual is
20 endorsed if the, redacted name, customer verifies the
21 ISO individual performed services at the customers,
22 redacted name, equipment that is the subject of the

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1 requested class and does so exclusively at their site
2 or network of sites. The enclosed form must be
3 completed by the, redacted name, customer healthcare
4 provider providing the endorsement. ISO individuals
5 not endorsed by a, redacted name, customer healthcare
6 provider are not eligible for enrollment," end quote.

7 In other words, an ISO employee and only an
8 ISO employee must be endorsed by a hospital in order
9 to attend a \$15,000 seminar, but can only service that
10 account, okay, and no others. Not even the account
11 down the street.

12 That is totally unreasonable to the ISO.
13 Even MITA stated in their June 3rd, 2016, letter to
14 the FDA, quote, "Proper service training is essential
15 to the performance of these activities in a way that
16 results in safe and effective operation of the medical
17 device. Training is an ongoing process intended to
18 develop the skills and knowledge necessary for
19 competent performance of a task. Given the complexity
20 of the medical image devices, a high level of training
21 is necessary to perform any of these activities. This
22 training also needs to be constantly updated to

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1 reflect knowledge of the latest products including
2 software, hardware, and versions thereof and
3 understanding of current best practices," unquote.

4 Even MITA agrees in principle, but some of
5 their members disagree in practice especially when
6 dealing with their competitors, the ISOs and
7 refurbishers, where some OEMs will not allow ISOs to
8 be serviced, trained which is contrary to the goal of
9 patient safety.

10 OEMs charge exorbitant fees for training
11 when they are -- when the school is available,
12 therefore, eliminating competition. Service schools
13 ten years ago were about \$3,000 for a four-day
14 seminar. Today that same school's about \$15,000 and
15 does not include expenses. That is for one model of
16 one brand for one technician.

17 Parts are sometimes not available to ISOs or
18 may only be available at pricing much higher than even
19 less price, therefore, harming ISOs and the consumer.
20 Certain manufacturers restrict part sales. This is a
21 very effective way to control service and parts
22 access.

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1 For example, an OEM will not sell parts
2 directly to an ISO at list price forcing them to buy
3 from another source at a 20 to 25 percent list price.
4 There is an increased chance that there will be delays
5 in getting the part from an alternative source. All
6 of this affects patient safety and cost to the
7 consumer.

8 Software is frequently not available to ISOs
9 in order to service or upgrade equipment. Certain
10 manufacturers employ service software that's password
11 protected and not available to the ISO for the proper
12 service and calibration of the medical equipment.

13 Service software access is controlled by the
14 OEM and access to the software is done in a very
15 discriminatory manner. The newest software is also
16 controlled by the OEMs and also frequently not offered
17 to the ISOs thereby limiting access to the newest and
18 best version to the user.

19 This also applies to refurbishers who --
20 refurbishers who want to sell equipment with the
21 newest software it is often not available.

22 All the issues facing ISOs are the same

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1 issues for refurbishers. Access to reasonably-priced
2 training, access to parts, access to service software,
3 and access to software upgrades these are all
4 obstacles to increase patient safety created by the
5 OEMs.

6 The previous FDA standards as talked about
7 yesterday, which were set from 1987 to 2000, require
8 the refurbishers to register with the FDA at no
9 charge, agree to refurbish to manufacturer
10 specifications, put a sticker on the rear of the
11 machine identifying who the refurbisher is, and have
12 traceability reports.

13 The current regulations for ISOs and
14 refurbishers -- this is not an inclusive list -- but
15 we all want to protect the patient, number one;
16 satisfy the medical end user, number two; avoid an
17 incident and a lawsuit of course. There are state
18 regulations, there are other regulations, and there
19 are current regulations that ISOs and refurbishers
20 must follow.

21 Our panel is making the following
22 recommendations if there's going to be any further FDA

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1 regulation. Number one, require the OEMs to provide
2 access for all entities to service training seminars
3 for medical devices and increase patient safety.

4 Number two, require the OEMs to provide
5 access to service parts at a reasonable cost to
6 properly service medical devices and increase patient
7 safety. We've seen examples, we'll hear examples of
8 someone put in the wrong part. Maybe they didn't have
9 access to the right part because the OEM wouldn't sell
10 it to them.

11 Require -- number three, require the OEMs to
12 provide service software to properly service medical
13 devices and for calibration and increase patient
14 safety.

15 Number five, require the OEMs access to
16 leasing software to extend the life of the medical
17 device.

18 Number six, require the OEMs to directly
19 provide recalls and safety information directly to the
20 service providers, ISOs, and third parties to properly
21 service medical devices and increase patient safety.

22 Seven, require the OEMs to eliminate the

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1 ability of the OEM to remove service certification of
2 a former employee. Briefly what sometimes happens is
3 you have an OEM service rep, they're fully certified,
4 they resign, they go to work for an ISO and the company
5 says they're no longer qualified to work on equipment.

6 Number eight, enforce 21 CFR Section
7 1020.30G.

8 In conclusion, we believe there is no
9 evidence suggesting that ISOs or refurbishers should
10 be further regulated by the FDA. We further believe
11 that if the FDA followed our recommendations that
12 patient safety would be increased and healthcare costs
13 could be contained. Thank you.

14 MS. ROSS: Now we hear from the OEM group.

15 MR. NESTEL: Good morning. My name is Jim
16 Nestel. I'm with Hitachi Medical Systems. I'll be
17 presenting today for the OEM group. Participating
18 with me in the discussion panel here and also
19 contributing to the slides was Pat Shrader, Vice
20 President of Global Regulatory Affairs at Medtronic,
21 and Mark Leahey, who we've seen a couple times before
22 already through this workshop with MDMA.

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1 It was mentioned earlier this morning, I
2 think we might have seen a similar slide yesterday,
3 again the OEM panel is primar- -- is made up of
4 members of AdvaMed, MITA, and MDMA. We are
5 manufacturers of medical equipment. We support this
6 equipment in a variety of different ways and many of
7 the OEM organizations are also third-party servicers
8 or provide multi-vendor service.

9 A disclaimer as I get started in the
10 presentation. As I make a reference to service, I'm
11 kind of encompassing the five different Rs we've been
12 talking about through the workshop.

13 So what I'd like to do today is discuss
14 we've been challenged -- or asked to talk about the
15 challenges of providing good service. And when -- as
16 an OEM one of the biggest challenges we run into is
17 dealing with incidents of poor service.

18 So there is a wide variety of service that's
19 provided out there by a wide variety of service
20 providers. Those providers are OEM and non-OEMs that
21 do -- there are several of them that do good service.
22 We've met them, we've heard from them, they are here

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1 in the meeting today.

2 We also, though, do encounter poor service
3 and that creates a variety of challenges for us. It
4 does create concerns for an OEM of patient safety and
5 operator safety. It creates issues or concerns for
6 the owners and operators who have been left with poor
7 or non-functional equipment and service providers that
8 will even refuse to return to correct the equipment.

9 It places a cloud over the entire industry.
10 I mean, we're here today and we're listening to the
11 ISOs that do provide good, quality service; yet, there
12 are concerns that the OEMs are raising over the poor
13 service.

14 So they're providing good service, but
15 they're being drawn into the question because of
16 others that provide poor service. And it creates a
17 need to find a way to provide or prevent poor service.
18 Provide good, quality service or prevent poor service.

19 So I'll do a couple of quick examples here
20 based off of some things. I know there's a common --
21 the anecdotal concern that keeps coming up.

22 First one I have here quickly is a wire that

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1 was repaired in a system by soldering a grounding wire
2 back together and then just wrapping it in some
3 electrical tape. It's a simple example in that, you
4 know, the comment came up yesterday put a green light
5 on the system that tells us when it's been repaired
6 right.

7 I can put every green light in the world on
8 the system, it's not going to tell you when a poor
9 quality repair like this has been done. And this
10 creates safety concerns for grounding, for people in
11 contact with the equipment. It certainly violates
12 manufacturing practices and it certainly violates the
13 UL or ETL style rating that a piece of equipment may
14 have.

15 Another example is an ultrasound probe.
16 Here his probe was repaired by a third party and they
17 replaced the material on the end of the probe with a
18 material that may look compatible, it may be
19 biocompatible, but the material, itself, impacted the
20 operation of the probe and impacted the transmission
21 loss.

22 So if this probe had been used or is being

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1 used or was used, the image would have been degraded,
2 it would have been darker, the signal would have been
3 lost, the detail would not have been there. You know,
4 this is a vaginal probe so I can't speak to, you know,
5 experiences with this, but I can't imagine a woman out
6 there that would okay with a third-party probe that,
7 well, maybe we'll have to run the scan a little bit
8 longer or maybe we're going to have to repeat the
9 process again because the probe wasn't repaired to
10 proper specifications.

11 And the final example I have this morning
12 today, I believe we saw this also yesterday in Peter
13 Williams's presentation, was a nuclear medicine camera
14 where the service on it had been degrading to the
15 point to where several of the pixels were masked in
16 the image. And the result would be an image that
17 could be undiagnosable, could cause things to be
18 missed, may require additional scan time.

19 And in this example the third-party servicer
20 just refused to return and correct the problems with
21 the system. And the customer finally had to call in
22 the OEM to correct the issue.

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1 So, you know, how do we prevent this? How
2 do we try to avoid this? You know, and this is where
3 you've heard it a couple several times now the OEMs
4 believe that a quality control system will prevent
5 this. And the ISOs that are here said they have
6 quality control systems to prevent this.

7 The problem today our concern is that only
8 the OEM providers are required to have a quality
9 control system across the industry, across all areas.
10 We've heard that there are quality systems required in
11 some of the hospital environments.

12 But I believe in the previous panel the
13 question came up what about when we're dealing with an
14 out-patient environment, a standalone imaging center
15 that doesn't fall under some of those requirements,
16 how do we assure that patient care is matched in those
17 environments?

18 So there are, you know, ISOs out there that
19 are not operating with a quality system today. And
20 the challenges that we see with that is it does create
21 this lack of recordkeeping, it does result in lack of
22 training requirements or maybe no training at all.

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1 There may or may not be documented work procedures.

2 There's, you know, very questionable parts

3 qualifications at that point where are the parts

4 sources, how are they qualified, how are they

5 verified.

6 And there's a lack of industry standards

7 that makes it more difficult for customers to

8 sometimes differentiate between suppliers. You know,

9 is their quality system good? Does it meet what would

10 be required, you know, by the FDA?

11 So diving a little bit deeper into the --

12 some of the items within that list. The device

13 service history. What type of challenges does that

14 represent to us as an OEM?

15 Again, it's not required today for third

16 parties. Some of them do maintain that. We've heard

17 from the hospitals that they maintain that, but it's

18 not maintained everywhere.

19 When a customer ends up with a resolved --

20 an unresolved issue the OEM will get called in, for

21 example, in that -- that nuclear med camera. So we

22 may walk in and we don't know what was done with the

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1 device in the past. Finding the root cause of the
2 problem could be much more challenging.

3 It may be difficult or at times not even
4 possible to repair the equipment. We might have to
5 say that the equipment can't be repaired and,
6 therefore, take it out of service and then we're
7 unable to meet the lifecycle expectation of that piece
8 of equipment because of what's been done to it.

9 Labeling is a common concern. When a piece
10 of equipment is serviced by a third party there's no
11 requirement for it to be identified that way. And
12 concerns we found is that patients may wrongly believe
13 that the OEM maintains the full knowledge or the
14 responsibility for the performance of the device.

15 The devices could be modified or altered
16 without indicating that they no longer meet the OEM
17 specifications. And, you know, what type of impact
18 might this have on that equipment operation?

19 The OEMs may be unable to return or repair
20 -- repair or return that piece of equipment to
21 service. If it's been modified an OEM would be in a
22 position where if can we -- can we repair and return

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1 that piece of equipment to service and know that that
2 modification is acceptable if we don't have the
3 standards and expectations for that modification.

4 And in the long run it could result in a
5 decrease in brand name value when poor services cause
6 poor performance.

7 The complaints and medical device reporting
8 you've heard a lot about the reporting that has been
9 done and/or the lack thereof. Some of the non-OEM
10 service providers may not be familiar with the
11 requirements of both complaints and significant
12 events.

13 And that's one thing there's been a lot of
14 discussion about, significant events. We haven't
15 talked much about complaints, when a customer files a
16 complaint about the performance of a piece of
17 equipment, the deficiency of the piece of equipment.
18 Is that complaint documented, tracked, investigated,
19 and kept on record?

20 So those complaints and other issues they're
21 not necessarily reported to the OEM. Many of the
22 examples we have right now are after we're called in

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1 after the problems the existed. We don't know what
2 all has occurred in the past.

3 Device issues may be unknown or unresolved
4 for an extended amount of time due to the lack of the
5 performance data. Maybe there is something going on
6 out there but we're not aware of it.

7 Problem could be attributed to the device or
8 it could be more related to poor service. The
9 operator, the doctor that's using that piece of
10 equipment, may not know that the reason it's not
11 performing well is because it's the service that's
12 being done on the equipment verse the device, itself.

13 And the scope of the improper services is
14 relatively unknown. It's difficult to document.
15 Again, the reporting has been limited. We have
16 examples of it and there's more and more coming in
17 every week to each one of the OEMs. But the overall
18 scope and scale and how long it's occurring out there
19 is difficult to get our hands around.

20 The recalls, corrections, and removals. And
21 it falls on the responsibility of the OEMs to get this
22 done. And the challenges we bump into here is when

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1 equipment is resold, relocated, or moved around it's
2 not traceable and we lose track of that and it's more
3 difficult to notify people that own that equipment if
4 they might have something that has a pending recall on
5 it.

6 Operating a non-repaired piece of equipment
7 can present a safety issue for the patients or for the
8 owners and operators. And in the long run it could
9 end up impacting the reputation or the liability or
10 the financials of the OEM or the owner operator if
11 they have a problem with that device.

12 Product liability. Again, adverse events
13 can -- will significantly involve the OEM when they
14 occur and when they are filed even if the events not
15 caused by OEM activity.

16 It could be difficult, then, once we're
17 called in to do the investigation to determine if the
18 -- what party's responsible for the previous work that
19 was done on that device if there's no clear service
20 history on it.

21 A lack of a detailed service history can
22 impact the root cause investigation and prevent

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1 failures -- or prevent future failures from occurring.
2 Even if the non-EOM party can be identified, we may
3 not be able to separate ourselves from the event and
4 still be kind of drawn into it to the extent that if
5 it's -- if there's a harm and you know there's going
6 to be a lawsuit and eventually the OEM kind of gets
7 drawn into it as the deep pockets in the process.

8 Incorrect parts. We've observed a variety
9 of incorrect parts. We've seen used parts, 3D parts,
10 or parts that clearly haven't been tested or validated
11 before they've been put into a piece of equipment.

12 Yesterday the example of a wood screw used
13 inside an injector and the safety, you know, issues
14 that presented. Again, there's a question of access
15 to parts have been brought up, but, you know, using
16 something that's just severely deficient, you know,
17 and questionable in an MRI environment, too, brings up
18 a concern.

19 These do present safety risks to the
20 patients and to the operators. They can violate the
21 nationally recognized testing laboratory such as a UL
22 or an ETL listing on that piece of equipment. And in

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1 the end run they can cause poor or incorrect system
2 performance, such as the probe we were talking about
3 earlier, resulting in a failure, delayed, or incorrect
4 patient care.

5 UDIs been brought up as something to help
6 improve service process and there will be some
7 benefits to that, but we also believe that when we're
8 looking at third-party service it also still presents
9 some challenges.

10 UDI identifies the original device source
11 and the information from production, but it doesn't
12 always go to the part level of the system so non --
13 where the non-OEM work can often occur on a device.

14 Traceability can be lost as soon as that
15 device is serviced by non-OEM file -- or a non-OEM
16 service provider if there's not a detailed history
17 requirement. And there's no requirement of a non-OEM
18 organization to modify or remove the UDI from a piece
19 of altered equipment.

20 So kind of summarizing everything here I've
21 covered a lot of points very quickly to try to stay
22 within our time limit. But when we look at the five

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1 Rs here, this work requires adequate employee training
2 for the work being performed. How are we assuring
3 that that's being provided across the industry?

4 The work procedures, the documentation and
5 recordkeeping are needed. How, again, are we assuring
6 across the industry that that is being done?

7 How are we assuring that properly sourced
8 parts are being provided and validated parts and how
9 are we assuring that we're adhering to the defined
10 quality systems adequate to the work that's being
11 performed?

12 So, again, as the OEMs have said, we believe
13 that the QSR system covers this from front to back end
14 completely and that's why we believe that that should
15 be investigated as an opportunity going forward.

16 Thank you.

17 MR. LIPSHULTZ: so can we start?

18 MS. ROSS: Yes, go ahead.

19 MR. LIPSHULTZ: So my name is Alan Lipshultz
20 and I'm an expert consultant for Healthcare Technology
21 Consulting, but my background is in clinical
22 engineering. I'm going to give a brief introduction,

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1 but then Scot is going to take over after that.

2 My -- the biggest challenge that I think the
3 whole group faces is a lack of good information about
4 what would be the benefits from regulation that will
5 reduce the issues and the risk raised by the ISO
6 community and the OEM community.

7 And without more information, I don't think
8 we'll begin to -- ready to even think about beginning
9 to say that regulation is going to solve those
10 problems until we get more data.

11 Specifically, I would like to see the OEMs
12 really start to stratify what are the high-risk
13 devices that we're really concerned about. There's a
14 whole wide variety.

15 I suspect if we look at the representation
16 of the OEMs here in the group that there's certain
17 industry segments that are highly represented and
18 they're the ones where the issues are really coming
19 up.

20 And there have also been discussions that
21 it's the good or the better ISOs, the better hospital
22 organizations that are represented. I think that's a

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1 fair assessment. But we need to get more data about
2 what's really happening out there. The OEMs are in a
3 very good position to gather that data in terms of
4 really starting to build a database of what is going
5 on and so we can start looking for patterns.

6 I would like to see the manufacturers, as I
7 say, identify whatever the high-risk devices, but even
8 within the high-risk devices I think the manufacturer
9 already has their risk assessment where they've gone
10 down and done something like a failure modes and
11 affects analysis where they know what are the high-
12 risk safety critical components for which if someone
13 were to put an improper parts replacement in there or
14 do a poor service maneuver regarding that device, then
15 there was a risk induced.

16 And as a manufacturer given they have
17 overall responsibility to reduce that risk I'd like to
18 see if you structure this whole thing in an FMEA type
19 manner and then bring it to the user industry in
20 hospitals, if you bring it to the ISO organizations,
21 they know what an FMEA is, they know how to talk in
22 that type of language in terms of here's the

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1 situation, here's the risk, here's the probability and
2 list the different ways of mitigating the risk and
3 let's have a discussion about that as an organ- -- as
4 an institution -- as, I'm sorry, as an industry before
5 deciding necessarily that regulation is the way to go.

6 For -- and I'm just tossing out one example,
7 but I could think of many. There was discussion about
8 why do ISOs, why do hospitals substitute parts.

9 One very valid reason is they don't have
10 access to parts, another valid rea- -- or valid reason
11 at least in their mind is that it's cheaper to buy
12 what they believe to an equivalent part from an
13 alternate source.

14 Give them some information as to, A, why it
15 is better to spend the more money to get it directly
16 and get the OEM part. That might motivate them. The
17 other thing to do is possibly from a manufacturer if
18 you really want to reduce risk maybe it's worthwhile
19 cutting the price on the parts that you're charging.

20 Even if it's at a loss, that's still
21 mitigating a risk. You'd be spending other ways --
22 money other ways to reduce risk. Maybe there's some

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1 tradeoffs there and maybe the different OEMs really
2 need to address that.

3 But I think there's lots of opportunities to
4 try and close the gap before we start jumping to
5 solutions. And with that, I'm going to turn it over
6 to Scot.

7 MR. MACKEIL: All right. Thank you very
8 much. My name's Scot Mackeil. I'm a biomed in the OR
9 at Mass General Hospital.

10 And I'm going to put out this disclaimer
11 here. I did not come here as a representative of Mass
12 General Hospital nor do I speak for them or represent
13 their interest. I came here because I read that this
14 was happening in the biomedical journals and I decided
15 that I needed to do what I needed to do to be here and
16 bring the point of view of biomed from the workbench
17 to the panel.

18 Panel 3 speaks to challenges stakeholders
19 face. In light of today and Thursday's spirited
20 dialog my outlook as a stakeholder has changed
21 dramatically.

22 Quite a few of my beliefs about our industry

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1 were quite seriously challenged in the discussions.

2 As a panelist in this conference I hope by
3 contribution is relevant and the value to the FDA, my
4 colleagues, and the OEMs in the room.

5 For me, the good news is that when the big
6 picture is considered things are relatively good for
7 hospital-based services like myself. In spite of even
8 the biggest challenges I face in the course of my job,
9 I'm able to service the needs of my caregivers and
10 deliver safe, effective support services with
11 excellence.

12 But there are more than a few challenging
13 cases that equipment manufacturers do not support me
14 as I would like them to in terms of service manuals,
15 software, and parts. This is some of the areas that
16 the FDA could take action on and have a great deal of
17 positive impact and benefit to our industry and
18 improve the quality and safety by removing these
19 serious challenges.

20 In light of the stories I heard from many
21 third-party services, my support issues are pale in
22 comparison. And I hope, as the FDA moves forward,

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1 they will find the right remedies.

2 The past is past and tomorrow is the future.
3 Some of the big picture issues we discussed define our
4 future challenges. Thursday there was a lot of
5 encouraging dialog as manufacturers and ISOs talked
6 about being on the same page when patient safety was
7 discussed. There was agreement on correlations
8 between patient safety and collaboration between HTMs,
9 ISO, and manufacturers.

10 The need for standards of performance and
11 quality were obvious to all of us. The relationship
12 between affordability of technology and the healthcare
13 systems ability to delivery affordable care was
14 discussed and acknowledged.

15 A few manufacturers and industry lobbyists
16 expressed their frustration with cases where their
17 products were serviced poorly by others and patient
18 harm was possible or could have occurred.

19 My biomed ethical compass tells me this is
20 never acceptable and there is no excuse. This never
21 would have happened on my watch.

22 Sadly, every industry is undertaken by man,

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1 including medicine and technology, will always have
2 occurrences of unintended outcomes no matter how
3 diligent and vigilant we all are. The airline
4 industry is far ahead of us in safety management
5 practices and still tragic accidents occur.

6 If the services that produced those bad
7 examples had access to comprehensive service manuals,
8 training, and parts would the results have been
9 different? We may never know. And, by the way,
10 again, those types of things wouldn't happen on my
11 watch.

12 That same ethical compass tells me that the
13 anti-competitive practices I heard examples of are not
14 right either as Tom Green points out. But the single
15 most impressive speaker that I heard yesterday was
16 Katey Ambrogi from the FTC.

17 I heard her speak very clearly to challenge
18 these fair trade issues and the issues of
19 affordability, fairness, and competition that are very
20 relevant in this discussion. Even more encouraging
21 was how she said the federal agencies, including the
22 FDA, had a general mandate to ensure the nation's

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1 consumers are served by companies that do business in
2 a fair and equitable manner.

3 Affordable healthcare is not just a national
4 imperative, it was one of the -- it's one of the
5 greatest challenges our nation has ever faced. Each
6 of us is part of the solution.

7 This week's headlines have brought us news
8 of projected 25 percent increases in affordable care
9 insurance premiums and sharply rising deductibles in
10 the coming years. There were also mentions of federal
11 subsidies to soften the impact of the increases on
12 lower income Americans.

13 The cost of technology, support, and service
14 factor into the total cost of America's healthcare.
15 In light of this, the FDA could consider this in its
16 role as our regulator.

17 Our healthcare technology industries could
18 rethink their approach to their third-party ISO
19 counterparts in facilitating healthcare support
20 services to be delivered more economically, again, Tom
21 Green and the ISOs.

22 As a consumer of many of the healthcare

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1 technology industries products and services I could
2 see a lot of improvements for opportunities that would
3 have a positive impact by benefit -- and benefit by
4 eliminating these challenges on the overall
5 affordability of healthcare and technology support
6 services.

7 Not only as a biomed, but as a responsible
8 citizen and taxpayer I would vigorously encourage the
9 FDA to collaborate with the FTC in the manner Katey
10 Ambrogi spoke of.

11 As a biomed whose number one priority is
12 service to my caregivers and the safety of their
13 patients, I do want to maximize the ability of myself
14 and my colleagues to do our jobs to the highest
15 standards while being mindful of and doing the job in
16 an affordable manner in support of our nation's goal
17 of developing affordable -- excuse me, delivery
18 affordable healthcare.

19 To meet this challenge, biomed need access
20 to comprehensive service models, as in the VA model
21 presented by Sal Tatta. The job of a service manual
22 is to provide knowledge and procedures so that the

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1 biomed can read and study that manual and become
2 qualified to service that device.

3 Service and repair procedure must be plainly
4 described and utilize standard tools and test
5 equipment. If the device delivers energy to a
6 patient, the manual should describe how to measure and
7 verify the energy output is accurate and how to
8 calibrate it.

9 PMs (preventive maintenance) procedures
10 should be written to sensible industry standards and
11 help biomed and healthcare institutions comply with
12 CMS and TJC requirements.

13 Complete drawings, diagrams, schematics,
14 including wire diagrams for patient cables and
15 accessories, are essential because when you're a
16 biomed reading a service manual you want to develop an
17 understanding of that device so when you're standing
18 there in the fire next to a surgeon who's looking at
19 you with that eye over his mask you can do your job.

20 Descriptions of how to access data, error
21 codes, log files, and communication protocols are
22 necessary for diagnostic and cybersecurity purposes.

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1 Complete itemized parts lists and diagrams that
2 include the manufacturer part number and part source
3 and original part number is necessary to address the
4 issues of sustainability after the manufacturer stops
5 marketing the device.

6 I would challenge the FDA to very clearly
7 define that any document labeled as a service manual
8 be exactly that and apply a QSR to them as the
9 manufacturers have requested.

10 BiomedS also need access to purchase repair
11 and maintenance parts and device-specific service
12 tools and fixtures at a fair market value without
13 undue restrictions, as per Katey Ambrogi's comments.

14 Lastly, biomedS need access to complete
15 comprehensive training that is no less rigorous than
16 the manufacturer would provide to its own services.

17 So I hope the FDA will consider this and
18 make it so for biomedS and third-party ISOs and the
19 other five Rs. I have hope for the future based on
20 what we all know is best practice as discussed
21 yesterday and today. And I hope that the FDA and
22 manufacturers will ask -- act in the best interest of

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1 patient safety and affordable care. Thank you very
2 much.

3 DR. DOMINITZ: This is Jason Dominitz from
4 the VA. You know, I've learned a lot over the last 24
5 to 36 hours and, you know, I've been thinking a lot
6 about this issue or what are the challenges here is
7 what we're supposed to address.

8 And if I were to leave the VA where I'm very
9 fortunate to have strong clinical engineers supporting
10 my practice, if I go out into my own practice in an
11 office-based endoscopy unit or ambulatory surgery
12 center and I want to have somebody service my scopes,
13 my electrical surgical unit, and my reprocessors, who
14 do I know that the person who's going to do that
15 service is qualified?

16 How do I know that they have access to the
17 parts that they need?

18 How do I know that they've got the manuals,
19 the training, and the ongoing training?

20 What processes are in place to assure that?

21 And that's my challenge to this group is to
22 answer that question. How do you support the end user

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1 to know that they're getting the right service?

2 That's all I have to say. Thanks.

3 MS. ROSS: Okay. At this point, since
4 you've heard the presentations, we'll now take any
5 questions from the floor. And just, you know, kind of
6 a reiteration from the previous panel, you know, this
7 is about challenges. So let's try to stay focused on
8 that topic.

9 There is, you know, another session later
10 that's talking maybe more directly about solutions.

11 MR. LIPSHULTZ: Can I ask a question?

12 MS. ROSS: Yes.

13 MR. LIPSHULTZ: So whenever you call it.

14 MS. ROSS: Sure. Well, what -- why don't
15 you go ahead and start us off with your question,
16 then.

17 MR. LIPSHULTZ: So my question is to --

18 MS. ROSS: Remember to please identify
19 yourself for the transcription.

20 MR. LIPSHULTZ: Sure. My name is Alan
21 Lipshultz from Healthcare Technology Consulting.

22 I wanted to ask the ISO group there was --

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1 one of the bullet points was wanting the ability to
2 get recalls and safety bulletins directly from
3 manufacturers.

4 Wouldn't that imply a form of registration
5 to be able to say I'm an ISO, I repair this
6 manufacturer's product? Otherwise, how does --
7 there's got to be a database somewhere to be able to
8 say that when a recall comes out on a particular
9 product if it's going to go to these 50 ISOs around
10 the country, then somebody's got to have a database to
11 know who that is, where they are.

12 So call it official registration or not,
13 it's some sort of communication to say I'm on the list
14 which also gives the manufacturer, the OEM, the
15 benefit of knowing just who it is that is actually
16 providing the support because a lot of times they
17 don't even know who the different ISOs are who think
18 -- who are claiming to be supporting their product.

19 MR. GREEN: Thomas Green, Paragon Service.
20 I don't think there's any ISO that wouldn't want to
21 register with an OEM to say send me information if
22 there's a registration process. I don't think anybody

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1 would object to that.

2 However, there's a simpler way and that is
3 obviously they have a database of individuals that
4 have attended their service schools. They also have a
5 database of who purchases parts.

6 And from that database they know that the
7 individuals or the companies are servicing the
8 equipment; therefore, they could contact the
9 individuals or the companies. I don't think it's a
10 difficult procedure.

11 MS. CONDON: My name is Linda Condon and I
12 am an end user in a hospital setting. I'm the
13 Director of Sterile Processing so I've got a different
14 perspective. And I have listened over the last two
15 days or day and a half to all these points of views.

16 I have a question, though, related to the
17 parts. Because what I've heard is that there are many
18 vendors and I don't know if it's like a total vendor
19 that doesn't sell any of their parts or if there's
20 just various parts that different vendors don't offer
21 out for sale, but at the same token I've heard that
22 the ISOs are indicating that they are using other

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1 parts if they can't -- aren't available by the vendor.

2 But is it always if they're not available?

3 So my question is is there any idea -- or
4 any way to know what parts are actually available and
5 what aren't?

6 Are you always purchasing from the OEM the
7 part if they are actually selling those parts?

8 And is there a way to determine, you know, a
9 database associated with that availability and is
10 there any reporting associated with repairs that are
11 being used with other parts?

12 MR. SPRINGER: Yeah. I'll take that. My
13 name is Rick Springer with Alpha Source.

14 So a couple -- you had a bunch of things in
15 that --

16 MS. CONDON: Yes.

17 MR. SPRINGER: -- question and I appreciate
18 that very much. So in regards to always knowing
19 whether or not parts are available, you know, often
20 times it's very difficult to find that out. Even when
21 you call into an OEM to try to get a description of a
22 part or just an identification of a part or

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1 availability of a part is very, very difficult.

2 If there is a part available often times
3 what happens is there could be delays in getting that
4 part. And you heard some of it echoed by what Tom put
5 in the presentation. There are several gates in some
6 respects in regards to training, individual
7 qualifications, and those types of things that are
8 available.

9 So generally what we will do is the
10 inclination is to go to the OEM first because you want
11 to go ahead and you want to use the right part in
12 every single situation.

13 If in the event you cannot obtain that part,
14 then you begin to look at other -- other sources,
15 other ISO providers, some of the folks who are in the
16 room here, as well, to go ahead and put the part in
17 place.

18 But you begin to go through a process on
19 qualifying those vendors, as well. It's not just
20 opening up a magazine and finding what's available.
21 You have suppliers that you've worked with. And
22 speaking in regards to my company, we have a very

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1 robust QMS system. We are 1345 2003 certified. We do
2 qualify our vendors. So we will go down a list of
3 suppliers on who can provide us that part and those
4 services. So I hope that answers it.

5 MR. NESTEL: This is Jim Nestel. I'd like
6 to respond to a couple parts of your question there.

7 You asked about if there's a database being
8 used to track when non-OEM parts are being used. And
9 to my knowledge, no, that doesn't exist. Now, each
10 service provider probably has within their system what
11 part they used or where they might have sourced that
12 part, but there's no global database for that use.

13 There's not a requirement that I'm aware of
14 right now that says that somebody you have -- that a
15 service provider, be it OEM or a non-OEM, has to
16 notify somebody if they're using non-OEM parts. You
17 could require that of your service provider that you'd
18 want them to do that.

19 And there's no requirement that it has to be
20 done. And I've seen specific examples right now where
21 even when you don't need the OEM part, the part that's
22 inside the system is a -- is a power supply that you

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1 can buy off the shelf.

2 Rather than buy that part off the shelf for
3 \$150 they bought a low-cost part and installed it
4 literally. Rather than replace the parts by unit,
5 they bought probably a \$20 power supply at a Radio
6 Shack and plugged it into the wall and connected it
7 into the unit and violated all of the standards for
8 maintaining that device when the OEM wasn't really
9 needed in the process at all. They just went with the
10 cheaper option.

11 MS. CONDON: Can I ask one more question? I
12 think it's relatively simple. But we -- I've also
13 heard in the last two days all the different reporting
14 agencies, whether it be the ECRI or Joint Commission
15 or whatever, as far as patient deaths and/or injury
16 and that the category actually it being repair related
17 wasn't in play.

18 But I was wondering as far as the
19 classification of those deaths or injuries is there an
20 unknown or other category and are we looking at those
21 as in we didn't really determine what the root cause
22 was about the medical device and looking at how that

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1 may play into that there's actually -- I do believe
2 this is very underreported, but ultimately those other
3 classifications that may have been misclassified.

4 MS. ROSS: So that -- that question actually
5 I'm going to hold for now because I think that goes a
6 little bit more to reporting processes rather than
7 challenges --

8 MS. CONDON: Okay.

9 MS. ROSS: -- that the -- that the system's
10 facing. So thank you for your question. And we're
11 going to go now to the back mic.

12 MS. WILLIAMS: Hello. Nicole Williams,
13 microbiologist, Medical Optics, third-party repair
14 company.

15 So I think we all can agree that patient
16 safety's number one. All the ISOs that are -- have
17 taken the time to come here today they do a very good
18 job. We all use our raw ISO 9001 or 13485 compliant
19 and we have our registers.

20 And as I sit here and listen to this I feel
21 like we're still on a very separate OEMs, everybody
22 else in the room. And I think it's very simple. I

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1 don't think the challenges are very hard as that we
2 make them out to be.

3 And just to the first question that was
4 posed up on the panel, I think I -- we're very happy
5 to register. We -- I -- we do some work for some
6 companies where we're certified to do their repairs.
7 And if we have a complaint because we have a robust
8 complaint system, we send them the complaint on their
9 items. We actually fill out their complaint form.

10 They have their quality management teams
11 comes to our office, they certified that our complaint
12 system is fine. There's -- there would be no problem
13 with, hey, I call up Pentax and I say, you know, we
14 repair your parts. We're -- we repair your scopes.
15 We're 13485. We invite you to come over. We would
16 like to be a qualified vendor, someone that you trust
17 as opposed to Joe Smo's garages I like to say.

18 But you have to -- I don't think we need to
19 make it as difficult as it seems. It would just be --
20 we would be like another vendor in your system. We
21 have to be qualified, you know, meet your standards,
22 your ISO standards. We're already meeting those

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1 standards.

2 If you have another form in place, that way
3 you're getting the same thing that we already do.
4 We're providing you complaints. You can have our
5 device histories if you want. And that way that's
6 going to weed out all the others because now when we
7 go to a hospital who doesn't maybe want to spend the
8 money on an OEM and they want to use a third party, we
9 can say, look, you have these devices. These OEMs say
10 that they've inspected us, we do a good job, we can
11 repair your devices.

12 You know, that holds a better weight and
13 that's going to weed out those bad companies that use
14 bubble gum to repair things. And hold us to -- that's
15 going to hold us to a higher standard and help us keep
16 -- you know, we're going to want to keep that
17 certification from you.

18 And I think that might be a better way to
19 go. And but, again, there has to be that
20 collaboration. That I still feel like unless somebody
21 forces some people's hands, it's not going to happen.

22 And would -- my question I guess would be

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1 would the OEMs in the room be okay with doing
2 something like that because you'd still be in control,
3 but would the FDA or someone have to force your hand
4 to do it?

5 MS. ROSS: Okay. Ma'am, I'm actually
6 probably going to slightly just rephrase the question
7 that you just had for the kind of potential solution
8 that you just offer.

9 What would be the challenges to having a
10 process like that allowing, you know, OEMs to certify
11 ISOs or others to be certified repairers of their
12 equipment?

13 MS. SHRADER: So I can address that
14 question. I think those kinds of arrangements do
15 already exist in some instances within the industry.
16 As we've been talking over the last couple of days,
17 first of all, I would point out that practices at
18 different companies may be different. And in some
19 cases there may be very good reasons for that so I'll
20 speak as just one company.

21 We do not expect to be able to service all
22 of the equipment that we provide to hospitals,

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1 clinics, physician's offices. We're well aware that
2 hospitals have biomedes who are quite well trained and
3 can perform these services as well as we can and we
4 try to make sure that they've got the information that
5 they need to do that.

6 We are also supportive of independent
7 organizations coming to us and saying, you know, we'd
8 like to learn how to service this. We've -- I don't
9 believe to date that we've actually then certified
10 somebody to work on a particular type of equipment,
11 but I think that's an idea that's definitely worth
12 looking into if there's general agreement that that
13 would be helpful.

14 MR. SPRINGER: I can add some comments, as
15 well. This is Rich Springer with Alpha Source. So
16 it's interesting, I work for an organization right now
17 where we actually are what the -- what the question
18 refers to.

19 So we provide services for end-of-life
20 products and contemporary products for a major OEM
21 right now. So I abide by all of their rules, all
22 their regulations, I follow their procedures. There's

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1 hand offs from their center to ours. We warehouse all
2 their parts. I'm audited by them on a regular basis.
3 I need to go ahead and fill out and comply with the
4 compliance, do state registrations, 1279s.

5 We also make products as well not only for
6 the aftermarket, but also for OEMs. So, again, I
7 follow along with all of the FDA requirements in terms
8 of making a Class II medical device, put everything in
9 place in regards to that, follow the -- all the
10 regulations associated with it.

11 And then we also act as an ISO, as well,
12 where in some cases we provide services to outside and
13 we go ahead and we do that on a regular basis. And we
14 follow our own procedures, we abide by the QMS that we
15 have in place, we follow by the ISO 13485 standards.

16 So I think it can work. It does take a
17 little bit of work. It takes a little bit of
18 cooperation, collaboration. But I think, you know,
19 there are illustrations not only just to the company
20 that I work for, but also in the room where that level
21 of participation could be effective.

22 MR. GREEN: This is Thomas Green of Paragon

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1 Service. I'd like to also address the question.

2 And that is in the last panel the last
3 question was towards the OEMs about whether or not
4 they would support ISOs. And the response twice was
5 our customers are the hospitals and that was the end
6 of the answer.

7 In other words, ISOs are our competitors.
8 We don't like our competitors. We don't like
9 competition and we don't plan on supporting them. And
10 if we could get the attitude of the OEMs that ISOs are
11 customers also of the OEMs -- purchasing parts, paying
12 for schools, et cetera, et cetera -- then we could
13 change that whole attitude that we're supporting their
14 equipment.

15 And it goes back to our recommendations to
16 the FDA from our committee.

17 MS. ROSS: Front mic?

18 MS. KLACIK: Hi. I'm Sue Klacik and I am
19 with the International Association for Healthcare
20 Central Service Materials Management.

21 And my question's very similar to Linda's.
22 The last two days I've heard a lot of testimony about

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1 shoddy workmanship, especially this morning. But all
2 those stories, you know, and the pictures they don't
3 seem to quite add up to what the ECRI is reporting.

4 So is there a disconnect? So this morning,
5 James, you had talked a lot about shoddy workmanship.
6 Was that reported through the ECRI that it would have
7 shown up?

8 MR. NESTEL: So, no. I can't say that all
9 those were reported because the question becomes when
10 does it get reported into ECRI? And we're into those
11 databases and we're looking.

12 Typically what trends up into those are the
13 significant events. And if they haven't created a
14 significant repeat -- event, all of those are not
15 going to report up.

16 The question becomes how many -- how long do
17 we allow that questionable service, that poor service,
18 that risky service to go on before we say, okay, we've
19 got to, you know, find a better way to control and
20 monitor this and regulate -- you know, regulate it,
21 whatever term you want to use. How do we, you know,
22 improve that quality and prevent those problems?

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1 MS. KLACIK: Well, my two end users in here,
2 Dr. Jason and Linda, we really want everything to be
3 perfect each and every time for the doctors. When I
4 give an item to the doctor I expect it to perform
5 exactly as it was designed and intended to each and
6 every time.

7 So you had shown pictures of the vag probe.
8 I would never give that and I think that's something
9 that should be reported because we would not accept
10 that in a healthcare facility.

11 MS. ROSS: Okay. And so I'm just going --

12 MR. GREEN: Can I -- can I respond to that
13 real quick?

14 MS. ROSS: Go ahead.

15 MR. GREEN: Okay. Great question also and
16 it comes back to, as Jim was talking about. Here are
17 medical devices that are being malserviced or perhaps
18 was this person factory trained to work on this
19 device.

20 If they weren't because the factory -- the
21 OEM wouldn't allow them to be trained, shame on the
22 OEM if the school's available, okay. And if the

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1 school's available and the service provider didn't go
2 to school, shame on them.

3 Does this service provider have access to
4 OEM parts? It all comes back to the cooperation of
5 the OEMs to the service providers. And do they have
6 -- are they properly trained by the OEM? Can they get
7 parts directly from the OEM?

8 And in short of that, we meet a year from
9 now we're going to see more of those pictures.

10 MS. KLACIK: And like the doctor said
11 earlier, as a user I want to be able to know for sure
12 that when I give a medical device to a repair company
13 that they do, in fact, have the competencies and the
14 repair parts to repair the part so that it is back to
15 new condition. That it is functionally equivalent to
16 a brand new product.

17 MR. GREEN: So I'll do a follow up to that
18 real quick. And that is when a service provider comes
19 into your facility, make sure they're qualified to do
20 it and make sure that they show you the certification,
21 whether their company is certified by X, Y, Z company
22 or that they have an individual that's gone through

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1 the school. Where do you get your parts?

2 Do your due diligence. Find out are they
3 qualified, where's your training, where do you get
4 your parts from, do you have liability insurance,
5 reference lists, the whole thing. Make sure that the
6 company coming in is up to your standards.

7 MS. ROSS: And -- and -- yes.

8 MR. LIPSHULTZ: This is -- I --

9 MS. ROSS: Yes. We're going to let Alan
10 have the last comment on this and then we're going to
11 move onto another question.

12 MR. LIPSHULTZ: So I -- let's take the
13 vaginal probe. In general when you're dealing with
14 outside service or even in-house service through a
15 clinical engineering group, there's no reason why user
16 groups can't ask the service organization that's
17 supporting them to say that you need to know -- and as
18 part of your contract you need to know if they're
19 going to use non-OEM parts at any point in the process
20 as a disclosure so that -- and what process they went
21 through to qualify those parts.

22 And that's a good question that user -- the

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1 consumers, namely the healthcare providers, can use as
2 a check that they're getting something that's adequate
3 to show at least they are aware.

4 MS. KLACIK: Can I say one last comment?

5 MS. ROSS: We're going to need to move on,
6 but thank you very much. So I have a question. This
7 is from online and since we were talking about parts
8 it's in that vein. And it is talking about, you know,
9 how, you know -- I'm sorry.

10 What kind of special terms or things like
11 that -- I think you were kind of referring that in
12 your contracts you could have so that they do have to
13 report, you know, whether they are using, you know,
14 OEM parts or replacement parts and how -- what kind of
15 processes are outlined for qualifying those parts.

16 So I would like, I guess, from the ISOs
17 perspective I think this is going to is how do you
18 qualify parts, one, when they're not OEM parts and
19 then, two, you know, asking -- or having that in your
20 contract about disclosing what types of parts are
21 being used and how common that is.

22 MR. GOLDNER: Jim Goldner from First Source.

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1 We have a very rigorous parts identification
2 program and validation program. We have test bays in
3 our offices and we quite often collect used parts. We
4 buy equipment, break it down. But we also have
5 equipment that's running to manufacturer's
6 specification that we retest those parts. And we
7 clearly sell those parts as used, tested and always
8 with the same warranty as a new part.

9 Often we would prefer -- and there are
10 certain parts like power supplies we never sell used.
11 I mean, they have a life. They don't last that long.
12 But other parts you can recycle and it can be
13 effective.

14 A lot of times you're forced to do that
15 because some new parts are just extremely, extremely
16 expensive. Sometimes you can get into a machine
17 that's kind of at end of life and a power supply can
18 be \$8,000. And you can buy a used machine, entire
19 machine on the used market for \$1,000. So, I mean,
20 there's just some things where just the economics of
21 it it's just the way it works out.

22 Most times we prefer in my business to use

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1 OEM parts and often we are restricted. Certain
2 manufacturers will call. First question, what's the
3 serial number of the machine you're working on?
4 Nothing about who I am, what my qualifications are.
5 It's, nope, you're not on the list. You can't buy the
6 part.

7 So they're -- they have very effective ways
8 of discriminating about who they sell to and it is a
9 challenge. And I think we've heard that over and over
10 here yesterday and today access to service manuals,
11 access to parts, and access to service software is
12 critical for patient safety.

13 MS. ROSS: First mic?

14 MR. MCBRIDE: My question -- Jeff McBride
15 from Red Lion Medical Safety. We service anesthesia
16 machines, biomedical equipment, and medical gas
17 systems.

18 My question is to Scot or first question.
19 You mentioned that safety recall notices, product
20 bulletins, and everything else are important to your
21 operation.

22 Do you receive those on a regular basis?

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1 MR. MACKEIL: Yes. I do receive product
2 recalls and safety notices on a regular basis. And I
3 have to give props to ECRI because I read their weekly
4 alerts bulletin. And in doing so not only do I scan
5 that for things that directly might affect me and my
6 inventory that I'm responsible for, but it allow -- by
7 seeing overall trends in medical devices in all
8 segments of the industry it helps me better understand
9 the challenges that I might be facing with dealing
10 with equipment of similar types as I go about my duty
11 supporting my caregivers.

12 MR. MCBRIDE: Do you get them from OEMs?

13 MR. MACKEIL: So we get specific device
14 recall letters through our quality and safety office
15 that has a dedicated staff members that do that and
16 also from materials management.

17 You know, in a 1,000-bed hospital you can
18 imagine the scale of that. And when I was in a 120-
19 bed community hospital not only -- not only was I the
20 biomed, I was the biomed director. I had to go to all
21 the safety meetings, I had to report to the risk
22 manager, and I had to maintain the product recall

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1 notice book in conjunction with the risk manager. And
2 that was a very small scale thing.

3 So we got those letters and we acted upon
4 them as they required.

5 MR. MCBRIDE: We service -- or we've gone to
6 OEM training classes, we've -- one of the
7 manufacturers had up to five years ago three
8 anesthesia machines out there that were on the market.
9 We have received over those five years one product
10 safety recall. One from OEM.

11 My next question is, Mr. Green, could you
12 elaborate on you said the endorsement policy for the
13 training? I didn't understand what you meant by you
14 have to sign that or have somebody -- a facility sign
15 that.

16 Can you only service that one facility?

17 MR. GREEN: I thought I -- you know, reading
18 their pol- -- the company's policy, which is still in
19 effect, and I did state after reading their policy
20 that you can only service that one facility with that
21 one service rep on that one device.

22 So if you send someone to the school and

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1 five miles away there's another hospital that has the
2 same exact brand with that model of machine, I can't
3 send that service rep over there. I have to send
4 another service rep to the same school to service
5 account number B, which is anti-competitive.

6 MR. MCBRIDE: How many facilities in your
7 area have that I guess one type machine? How many
8 facilities would there be?

9 MR. GREEN: The one that comes into mind
10 that -- the school that I want to go to but I just
11 can't justify it economically, last count there were
12 800 of those machines in my geographic territory that
13 I cannot service.

14 MR. MCBRIDE: But how many facilities do you
15 --

16 MS. ROSS: Excuse me. So you're on
17 question, I believe, number three at this point so I
18 am going to ask in the interest of time before lunch
19 that, you know, the people who are the mics now you
20 ask one question so that everyone who is currently
21 standing -- and we do still have one more online
22 question that we'd like to get addressed can get

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1 addressed before the break.

2 MR. LIPSHULTZ: I'd like to respond to his
3 question.

4 MS. ROSS: Yes. You can finish responding
5 to his question, but that really needs to be the end.

6 MR. LIPSHULTZ: It'll be quick. I was
7 director of clinical engineering for a major
8 institution that had thousands of manufacturers. So
9 that if I looked at the number -- the volume of recall
10 notices and alert notices coming in, yes, there were
11 many of them over the year, but they were not
12 necessarily if I took one manufacturer or two
13 manufacturers I might not get any for five years from
14 that manufacturer.

15 It's a question that when you're in-house
16 you're just dealing with a much greater variety than
17 as in ISO particularly in one specific area looking at
18 a couple different manufacturers. The volume is going
19 to be very different.

20 MS. ROSS: Back mic?

21 MR. FORSELL: Okay. Thank you. Ray
22 Forsell, University of Vermont Technical Services

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1 Partnership. I'm a clinical engineer.

2 So I have one comment and one quick
3 question. The comment has to do with the fact that
4 healthcare providers routinely have to use equipment
5 well beyond the end of support dates of the actual
6 manufacturer. So having parts available on the, you
7 know, the third-party market is essential to
8 continuing to provide quality care in the tough times
9 that we're in. So that's just a comment.

10 The other question I had is really directed
11 at OEMs and related to information flow and the QSR.
12 And that's the sales reps are very often involved in
13 problem solving. Whether or not they're qualified is
14 another issue.

15 But does your system or your systems
16 adequately intake those interactions, which very often
17 might be sticky situations of application and maybe
18 use error and things like that? Are those being taken
19 in as complaints into your QSR systems so that they're
20 actually showing up in your analysis? So thank you
21 very much.

22 MS. SHRADER: The quick answer to your

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1 question is yes. We are obligated under the quality
2 system regulation to look at all of our -- all the
3 information that comes into us including from service.
4 And we do record every -- we actually record every
5 call. We identify those that are complaints, whether
6 about the product or the servicing of the product, and
7 they are -- they're handled in accordance with our
8 system.

9 This means we make a decision to
10 investigate, we try to identify the root cause of the
11 problem, and identify a corrective and preventive
12 action.

13 MS. ROSS: First mic?

14 MR. SPEARMAN: Hello. My name's Jim
15 Spearman. I'm with Consensys Imaging Service. I'm
16 the President and CEO. I've just got two quick
17 comments and then I've got a question focused for the
18 OEMs.

19 As I mentioned in my earlier comment, we, as
20 Consensys, we really straddle both sides of this. In
21 certain instances we represent the OEM. We are an
22 approved service provider to those OEMs, but

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1 officially we are an independent service organization.

2 So two quick comments here regarding
3 notification of the OEMs there's what's called field
4 modification instructions from one of the major OEMs.
5 Any time Consensys takes over a medical device we
6 notify that OEM immediately because we know that the
7 challenges that were cited earlier regarding the
8 removal of those units, transportation, et cetera, the
9 OEMs need to have visibility. So we formally do that,
10 we notify them, and we let them know we are the
11 service provider on record.

12 With regards to parts, we use almost
13 exclusively non-OEM parts. And it was very
14 interesting because one of our big three OEM service
15 partners came in to audit us and we showed them who we
16 were using -- well, should I say we didn't show them
17 who we were using, we showed them our 104 qualified
18 suppliers. We showed them their chosen supplier that
19 was disqualified in our quality management system.

20 And the next question was is please tell us
21 who the other 103 were. So there's a lot of good
22 evidence out there that there are good, high-quality

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1 parts in the aftermarket.

2 My question to the OEMs is specific, it's
3 three-fold. One of the things that we hear a lot in
4 the aftermarket space is a lot of barriers to service,
5 tools, whether they be service manuals, some OEMs will
6 not sell parts unless you own that medical device and
7 other OEMs will create encrypted barriers to servicing
8 those units.

9 Now that's very interesting because, again,
10 Consensys is an approved service provider to the big
11 three, but they will block us from servicing their
12 equipment. They will hire us to service the other
13 two, whoever the other two are, but they will block us
14 from servicing their equipment.

15 So I'd like to hear from the OEMs in the
16 regard.

17 MR. NESTEL: I guess it's difficult for me
18 to comment on that because I can't speak to the other
19 OEMs and how they operate their business. You know,
20 everybody has their own priority and program for how
21 they choose to sell and distribute parts or service.
22 There are a variety of barriers and there's also a

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1 variety of partnerships that are out there today.

2 But, you know, I can't -- I don't know if
3 you can speak for how everybody else runs their
4 organization. And I'm here today kind of speaking on
5 behalf of the group or organizations. I can't speak
6 individually.

7 MS. ROSS: Okay.

8 MR. MACKEIL: Yes. I'd also like to, you
9 know, speak to the question of the gentleman from
10 Consensys. And if I may speak to that in the form of
11 a question to the FDA panel here in the room and Sean
12 Boyd.

13 And on one side of this room we have
14 Olympus, Hitachi, Pentax from Japan, Siemens, Karl
15 Storz, and Bayer from Germany. The Dutch company
16 Philips, AGFA from Belgium, Medtronic Convidien from
17 Ireland. Ethicon J&J of New Brunswick, Cana -- Canada
18 and along with the MITA and the MDMA.

19 On the other side of the room we have
20 professional associations representing America's
21 clinical engineers, a number of our top tier third-
22 party servicers and marketers, have the VA hospitals

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1 and Americas Healthcare System.

2 As I see it out of all this the FDA is the
3 stakeholder facing the greatest challenge here today
4 because in this room we have some of the world's
5 wealthiest offshore global, multinational corporations
6 asking America's FDA to shift its regulatory framework
7 to protect and enhance a portion of these global
8 corporation's service revenue streams at the expense
9 of the American healthcare system at a time when the
10 American government, American businesses, and lastly,
11 you and me, can't afford to tolerate it.

12 MS. ROSS: Okay. Scot --

13 MR. MACKEIL: I'm a simple biomed guy.

14 MS. ROSS: -- Scot, we appreciate your
15 comment, but I know you said you had a question. In
16 the interest of time --

17 MR. MACKEIL: Yes. Here's the question.
18 That was the setting. Could the FDA see itself doing
19 a 180-degree turnaround on the request by MITA to
20 regulate our third-party servicers and business and
21 instead turn that around and regulate the -- these
22 large multinational corporations to provide parts and

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1 training they need to do their jobs as a -- as a
2 condition for having the privilege of doing business
3 in the United States?

4 Am I wrong to ask where the FDA's efforts
5 should be directed? Biomed's need the issues repair
6 parts and service manuals, procedures to find and the
7 America healthcare system, including our VA and the
8 working Americans that need affordable care, need the
9 FDA to take a -- to turn this problem around and look
10 at this challenge in a different way.

11 You know, this is a controversial question,
12 I'm sure. But, you know, I really felt the need to
13 answer it -- ask it. Pardon me. Thank you.

14 CAPT. BOYD: Right. So you're hitting on a
15 lot of different issues and to some of the points that
16 I made in conclusion yesterday to the workshop, we're
17 here to hear the perspective of all stakeholders
18 involved.

19 We've even heard today that we -- we need to
20 engage some additional staker -- stakeholders in terms
21 of users of the equip- -- of equipment and patients to
22 understand their perspective and their preference in

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1 this space, as well.

2 So I can't give you a definitive answer
3 today on what our decision is ultimately going to be.
4 I can say that you're -- this venue and everybody
5 participating is giving us a lot to think about. It's
6 giving us a lot to go back and deliberate.

7 And, as I've said before, this is not
8 something that FDA is going to go alone. This is not
9 something that FDA's going to solve alone. And I
10 think in terms of what's going to happen after this
11 workshop you'll see additional opportunities for
12 engagement convened by FDA or other stakeholders that
13 have participated in the workshop over the last two
14 days. You'll see additional opportunity for providing
15 comment and input into the solutions and what we think
16 this future state ought to be.

17 So it may not directly answer the question
18 in terms of a 180 turnaround as you requested, but
19 that's where we're -- we're going somewhere. We need
20 this community's help in order to get there.

21 MR. MACKEL: Thank you, Sean, that was
22 great. I hope that wasn't too much of a hardball

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1 question.

2 MS. ROSS: Okay. And now we'll have our
3 last question that's at the front mic there.

4 MR. OHLAND: Thank you. My name's David
5 Ohland. I represent an independent service
6 organization that repairs medical lasers across the
7 United States.

8 I'd like to address a challenge that ISOs
9 face in an effort to provide safe and effective
10 service on a medical device.

11 My concern is the access to proper
12 documentation and removal of lockout software and my
13 desire that the FDA will be able to effect changes to
14 this evolving policy.

15 If I could for a moment explain some of the
16 history that I've gone through. 10, 15 years ago I
17 used to work with the OEMs on a very, very good basis.
18 Communication was open, I spoke with them, I was able
19 to purchase parts from them, I had access to service
20 documentation. And in the end I was able to perform
21 safe and effective service on a medical laser.

22 Something's changed. Today I don't have

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1 that communication going on with OEMs. I don't have
2 manuals made available to me anymore. They're being
3 restrictive and there's this new method of locking out
4 software to prevent people such as myself, independent
5 service organizations, from being able to service a
6 piece of equipment safely and effectively.

7 And so my question simply is how do you
8 reconcile this dichotomy between talking about having
9 safe and effective service provided when we're
10 restricted from the tools we need to do just that?

11 MR. LEAHEY: And anybody can take a shot.
12 We represent mostly small to mid-sized companies. And
13 I know from MDMA's perspective no one's out there
14 talking about restricting access.

15 I think, again, from our member's
16 perspectives if there are issues where we can do a
17 better job of providing the service manuals, I think
18 we're absolutely willing to do that and take a look at
19 that. I think the VA standard out there is one that
20 we'll certainly address.

21 But, again, from -- most of our members
22 don't have the ability to service all their products

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1 across the country so we rely upon these third
2 parties.

3 MR. OHLAND: And then if I could just follow
4 up. If this idea that you've just presented -- oh,
5 sorry. Sorry.

6 If, in fact, this idea that you've just
7 responded with is shared by the whole OEM community, I
8 know -- I know that we'll be able to achieve this goal
9 of providing safe and effective service on equipment.

10 And if that's truly the goal, then let's
11 work together and get to that goal. And that's all I
12 have to say.

13 MR. GOLDNER: Jim Goldner, First Source.
14 I've always thought a solution to that problem because
15 it's becoming more and more widespread restriction --
16 restrictions to service software.

17 I've always thought that the software, all
18 the rights to it, all the manuals, everything
19 pertinent to any piece of equipment should be given to
20 the end user, to the owner. And then they should have
21 complete say through their quality systems to
22 determine how best to service that equipment in their

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1 environment.

2 Because in many situations what I see it's
3 very discriminatory. A big health system gets
4 whatever they want whenever they want it. Smaller
5 community hospitals, they have no choice. And there
6 are very few choices as to where you buy some major
7 capital equipment, you know.

8 MS. ROSS: Okay. Well, that actually was,
9 like I said, the last question from this panel. We're
10 going to break now from 12 to 1.

11 DR. BITTLEMAN: Hi. This is Katelyn
12 Bittleman. I just wanted to say one more thing about
13 from the FDA's point of view.

14 We are basing all of our decisions on
15 evidence. So for those -- for -- like Sean had said,
16 we have not made any decisions and we won't make any
17 decisions until we have all of the facts and all of
18 the information necessary.

19 But we need -- we do need evidence to
20 showcase your opinions and your thoughts on these
21 things.

22 MS. ROSS: And so like I was saying, you'll

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1 have a break from 12 to 1. Next panel will convene at
2 1 o'clock so we will see you in about an hour.

3 (Whereupon, at 12:01 p.m., a recess was
4 taken and reconvened at 1:02 p.m.)

5 CAPT. BOYD: Welcome back. So this
6 afternoon the first portion of the program will begin
7 with some additional presentations from workshop
8 participants. And, again, due to the overwhelming
9 interest in speaking during these slots, we have
10 several pre-scheduled speakers for this first section.
11 And if time permits, we will open the floor to
12 attendees to kind of add some remarks of their own.

13 Each speaker is going to be limited to five
14 minutes and I'll thank you in advance for adhering to
15 that limit out of respect for other colleagues who
16 also have comments to make.

17 And I believe we do have a timekeeper that
18 will give you kind of a yellow card when you've got a
19 minute left and a red card when your time is up so.

20 Following that session, we'll have our
21 fourth panel on current best practices and future
22 recommendations. That panel will have presentations

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1 from each of the stakeholder groups to include OEMs,
2 service providers, hospital end users, and other
3 organizations involved with standards.

4 And then each group is going to present
5 their viewpoint regarding current best practices
6 sounding -- surrounding refurbishing, et cetera, and
7 servicing of medical devices as well as addressing any
8 gaps with future recommendations.

9 And I'm certain we're going to hear opinions
10 on both sides regarding the value of regulation or not
11 regulation. And I would ask each of the participants
12 to also provide more broad recommendations on other
13 pieces of this puzzle in terms of other -- what are
14 the other things that we should be considering in
15 terms of next steps and future recommendations.

16 So with that, I'm going to turn it over to
17 Tori Wagman and Astin Ross to moderate the participant
18 presentations.

19 MS. WAGMAN: Hi. Could we ask that the
20 people who have been told to come up so that we can
21 split you off into two groups?

22 CAPT. BOYD: So I think we're asking

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1 presenters to kind of organize themselves around one
2 of the two mics so that we can alternate between the
3 two and work through all the presenters.

4 (Brief pause.)

5 MR. GRIMES: Good afternoon. My name's
6 Steve Grimes. I'm the -- currently the principal
7 consultant in -- for Strategic Healthcare Technology
8 Associates.

9 I'll give you a little background about, you
10 know, where I'm coming from. I've been in the
11 industry 40 years as a clinical engineer. I've worked
12 for academic medical centers, independent service
13 organizations, and also worked a fair amount as a --
14 in the consulting arena, as well.

15 A little more information, I'm a fellow of
16 the American Institute of Medical and Biological
17 Engineering. Also a fellow of the Health Information
18 Management -- Health Information Management System
19 Society and also a fellow of the American College of
20 Clinical Engineering and a past president of that
21 organization.

22 In recent years and over the last ten years

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1 or so I've been heavily involved in what we've seen as
2 a convergence in terms of the technology that we're
3 dealing with between the IT and the medical
4 technologies.

5 I'm also a board member of the commission
6 that certifies clinical engineers and also a board
7 member of the institute that certifies --
8 professionally certifies biomedical equipment
9 technicians and healthcare technology managers.

10 Also a member of various standards
11 development committees, including those that do
12 medical equipment management standards as well as
13 maintenance standards.

14 What I'd like to speak to today is, first of
15 all, you know, speak to or talk about how I think what
16 many of us realize is that the industry is going
17 through some significant challenges and will be over
18 the -- in the coming years in the near future largely
19 because of the evolution and adoption of increasingly
20 sophisticated clinical technologies, including things
21 like software and network-based systems, robotics, 3D
22 imaging, 3D printing, micro and Nano technologies and

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1 such.

2 The nature and speed of this evolution
3 represents significant challenge to regulators like
4 the FDA, to manufacturers, and support services
5 including in-house clinical engineering programs and
6 independent service organizations.

7 The whole nature of what constitutes support
8 service and maintenance is going to change radically I
9 would suggest given the way the technology is
10 evolving.

11 Some of the points I'd like to make is,
12 first, I want to suggest that I and my hospital-based
13 and ISO-based colleagues are willing to listen to and
14 work with anyone who has suggestions on how we can
15 provide a safer and more effective support.

16 We need to take advantage of existing forums
17 and establish new forums as appropriate with all
18 stakeholders. AAMI has -- which is the Association
19 for the Advancement of Medical Instrumentation -- has
20 been an objective convener of a number of these forums
21 in the past and I would suggest they be considered as
22 a convener going forward for some -- you know, if

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1 additional efforts and opportunities are things of
2 interest.

3 There's no question that better
4 collaboration between the stakeholders is critical now
5 and is going to be critical in the future. Evidence
6 and data's been provided by various stakeholders
7 represented here both anecdotal and statistical data.

8 A credible case I would suggest could be
9 made by those who've provided the statistics on
10 medical device service and that this service has not
11 historically posed a significant safety issue for
12 patients.

13 Others have provided anecdotal data evidence
14 of safety problems related to the maintenance they
15 claim that significant data -- and they claim that
16 significant data would exist if the data were
17 collected more reliably and consistently.

18 The -- I would suggest perhaps that citing
19 anecdotal data would that -- we're making a case where
20 requiring better data -- makes a case for requiring
21 better data collection, but not necessarily jumping
22 into more burdensome -- or what might be more

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1 burdensome regulations.

2 I'm concerned about adding burdensome
3 regulations when there is no data other than anecdotal
4 that would justify those Regs. I've seen regulations,
5 not fortunately from the FDA, but others that affect
6 hospitals, in-house clinical engineering programs, and
7 ISOs who are acting as the hospital's clinical
8 engineering agents that were issued without there
9 having been any demonstrated benefit.

10 Those Regs have been a solution in search of
11 a problem. Unfortunately, compliance with these types
12 of regulations often requires valuable resources be
13 diverted from what in hospitals we know to be the real
14 safety issues.

15 So summing up, I would suggest that we ought
16 to collect and share better data between the
17 stakeholders if we think there are growing safety
18 issues and make our decisions based on real data.

19 I would suggest that we collaborate between
20 stakeholders to ensure healthcare providers have good
21 choices in their access to technology support
22 services, including maintenance repair. And I would

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1 also suggest we collaborate on best practices and
2 developing standards before considering regulations.
3 Thank you.

4 MR. OHLAND: Hello. My name is David
5 Ohland. I'm a principal owner of Precision Laser
6 Specialist, an independent laser service company
7 servicing over 2,200 lasers per year.

8 We began servicing lasers in 1993 making us
9 one of the oldest laser service organizations in the
10 United States. With this background, I'm thankful for
11 the opportunity to share my insight and perspective on
12 this important issue as it pertains to medical laser
13 service.

14 It's with great concern when I listen to
15 groups trying to restrict alternative methods of laser
16 service. If the true intent is service that ensures
17 medical devices are safe and effective for use by the
18 healthcare providers and patients, then work with us
19 by providing service manuals and removing lockout
20 software.

21 At the same time I'm encouraged to hear
22 healthcare providers stand up to these restrictive

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1 trade practices. I've spent the last 30 years of my
2 career speaking with medical laser owners who are
3 happy to find out that they will no longer be held
4 captive to these restrictive practices.

5 Principal owners of PLS each have over 30
6 years' experience working lasers from research and
7 development to manufacturing within industrial,
8 scientific, medical applications. Further, we've
9 produced our own laser commercially with great
10 success. We feel this qualifies us to provide safe
11 and reliable parts for lasers that we service.

12 The proof of this is in our spotless safety
13 record, our high customer satisfaction, and resulting
14 customer base. Today's -- today PLS employees qualify
15 technicians across the United States.

16 OSHA defines a qualified technician as one
17 who, quote, "by possession of a recognized degree,
18 certificate, or professional standing or who by
19 extensive knowledge, training, and experience has
20 successfully demonstrated the ability to solve or
21 resolve problems."

22 All PLS technicians meet this definition

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1 with biomedical engineering, electro-optics
2 engineering, or electrical engineering degrees. They
3 must go through a classroom setting to learn the
4 theory of a Gibbon laser along with a working
5 understanding of the laser and its subsystems,
6 calibrations, safety circuits, and applications.

7 They are then put in front of an in-house
8 laser to perform actual hands-on work until they're
9 comfortable with that device. Only then do they go
10 into the field to perform service.

11 It is this level of training that ensures we
12 deliver safe and effective laser service. We continue
13 to be a qualified laser service provider for a number
14 of the leading laser OEMs and we're also a vendor for
15 other OEMs who have entered into a third-party laser
16 service industry.

17 Our technicians document and store every
18 service event performed during a full -- performed
19 building a full traceable history for customers to
20 view online at any time.

21 We also adhere to the CMS SNC 1407
22 memorandum in accordance with guidelines provided by

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1 the OEMs when made available or by writing our own
2 procedures when an OEM is no longer in business or
3 refuses to abide by the FDA codes. These codes
4 require the OEMs to provide a schedule of maintenance
5 and adequate instructions for service adjustments and
6 service procedures.

7 Our test equipment is identical to that used
8 by the OEMs and is calibrated regularly to NIST
9 standards. Once a laser is repaired into its proper
10 operation we fully test the system to ensure safe and
11 effective use.

12 Finally, the service reports are provided to
13 the relevant healthcare professionals that are also
14 subject to FDA standards, state department rules, CMS
15 guidelines, and accrediting surveyors.

16 With over 30,000 service reports backed up
17 on our server we do not have a single reported service
18 incident involving patient injury or death. Should an
19 incident occur, we would abide by the MDR process to
20 identify and correct unsafe laser devices.

21 Today -- today's lasers are supported by the
22 OEMs for seven years. After this brief period of time

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1 OEM support is dropped and OEM parts are no longer
2 available. Additionally, laser OEMs tend to go out of
3 business prematurely leaving customers with no
4 alternatives for parts or service.

5 This presents a problem for smaller
6 healthcare providers who cannot afford this turnover
7 rate. The ISO, however, is still positioned to
8 provide continued support for these obsolete laser
9 systems. This can extend the life of a laser for
10 another seven years.

11 The FDA asks us what information do ISOs
12 need to perform service that results in safe and
13 effective operation of a medical laser. And the
14 answer is simple. We need access to complete service
15 manuals from the OEM. Our customers need access to
16 software and hardware updates. Our customers need
17 access to restricted parts. Okay. Thanks.

18 MS. GLAVIN: Good afternoon. My name is Ann
19 Glavin. I'm CEO of Total Scope, Incorporated. We're
20 a small woman-owned business that has been repairing
21 medical devices for the last 24 years. We specialize
22 in the repair of rigid and flexible endoscopes,

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1 surgical hammers and couplers, as well as surgical
2 instrumentation.

3 First, I want to say thank you for the
4 opportunity to be part of FDA's process to seek more
5 information and on the servicing of medical devices by
6 third parties and the OEMs.

7 Total Scope is unique in that we chose over
8 16 years ago to become an ISO 13485 certified company.
9 Although our industry was, it is not currently
10 regulated. We made the decision to hold ourselves to
11 the highest standard in the public domain.

12 For those of you who don't know, and I'm
13 sure many of you do, ISO 13485 is specific to the
14 medical device sector whereas ISO 9001 is a general
15 and generic standard for all quality management
16 systems.

17 Under ISO 13485, Total Scope is audited
18 annually and recertified every three years by an
19 independent third party. We pay someone to assess our
20 systems.

21 We have systems for product identification
22 and traceability of all parts used in the repair

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1 process for consistent training and competency
2 evaluation of our technicians and for planning
3 documentation and implementing collective and
4 preventative actions.

5 We review non-conformances, address customer
6 complaints, annual evaluate our suppliers and vendors,
7 assess risk, and are able to conduct recalls, if
8 necessary. We conform to the FDA's quality system
9 Reg.

10 These are our everyday best practices. As I
11 said, we have been doing this for over 16 years and we
12 are a better company because of it. It is our belief
13 that the third-party repair is an important part of
14 the medical device industry allowing the market better
15 pricing, better service, and customer experience in
16 most, if not all, device platforms.

17 We are grateful for the time we have been
18 given here today to address best practices and that's
19 what we feel are the best practices.

20 We recognize that the devices we repair can
21 be used on any of our loved ones. That is why we have
22 chosen to exceed the highest standard in the

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1 marketplace and will continue to do so. Thank you.

2

3 MR. SPEARMAN: I want to thank the FDA for
4 giving me the opportunity to speak to the group. My
5 name is Jim Spearman. I'm President and CEO of
6 Consensys Imaging Service, a private equity backed
7 portfolio company with a national footprint.

8 We service MR, CT, mammography, and
9 ultrasound medical devices. I'm also a Consensys
10 board member and vice chairman of the board of another
11 healthcare company.

12 Like many, I'm an OEM alum, as well, having
13 spent almost 11 years with one of the big three. I
14 also spent 12 years as a uniform police officer, so
15 needless to say, I know a little something about
16 enforcement, risk mitigation, and voluntary reporting,
17 cough, cough.

18 Consensys is unique in that we are
19 officially a third party, but we're also an approved
20 service partner for several OEMs. And in two other
21 instances we represent the OEM providing initial
22 installation and service during the warranty period of

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1 new medical devices. We affectionately call what we
2 do coopetition.

3 Let's talk about why we're here. Yesterday
4 we heard concerns about unqualified personnel, no
5 documentation, service manuals and/or service repair
6 records, underreporting, and improperly repaired and
7 service medical devices.

8 We also heard best practices including a
9 well-documented QMS, training certification of
10 personnel, and robust documentation.

11 Recommendations were ISO 9001 and 13485, the
12 medical device specific quality cert, better training,
13 high-quality parts, and device-specific tools and test
14 equipment properly maintained including routine
15 calibration checks, of course.

16 Saying all of that without stumbling hints
17 at the fact that we have core competence here. Having
18 just recertified this week to both the new ISO 9001
19 2015 and ISO 13485 2016 quality standards.

20 This was our fifth straight year of external
21 audits with zero findings. We've only missed one
22 preventive maintenance in the last four and a half

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1 years nationwide on approximately 500 devices. All of
2 which is proof positive of a company-wide culture of
3 high quality and regulatory compliance. It's also a
4 perfect case study of how an ISO has consistently
5 delivered high quality third-party service.

6 Looking a little deeper, it's not hard to
7 appreciate this fact considering one of our business
8 units held 15 patents on ultrasound probe repair which
9 we sold to GE Healthcare back in 2013.

10 Consensys has since been awarded two year
11 U.S. patents and we have a vast library of
12 intellectual property which we continue to build upon
13 daily.

14 Enough about problems and credentials, let's
15 talk about solutions. Let's agree on a baseline for
16 everything else I'm about to say. Number one, this is
17 America, not some third-world country. We have the
18 FDA so think best medical care on the planet.

19 Number two, these are medical devices we're
20 talking about. Think 21 CFR Part 820. Now, think
21 back on several of the comments from both yesterday
22 and today. You didn't come here to say look how bad I

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1 am and please let me continue doing bad things.

2 Trust, but verify. Lack of reporting
3 doesn't equate to lack of problems. I can attest to
4 that first-hand based on what we've seen during new
5 contractual initial inspections including taking over
6 from an OEM.

7 Patient safety is what we all care about.
8 As a veteran police officer, a CEO of a healthcare
9 company, a board member times two, my personal
10 commitment to patient safety is obvious.

11 Ask yourself this one question. If that
12 police officer who risked his or her life dodging
13 traffic to get to that rollover crash with injuries
14 calls out for a life flight for a five-year-old girl
15 unconscious and breathing with obvious head trauma and
16 she actually makes it to the ER alive, don't we all
17 expect that CT to function properly per the original
18 FDA requirements regardless of who's servicing it?

19 I propose that we agree on either ISO 13485
20 2016, which mandates regulatory reporting, or the
21 application portions of FDA's QSR. Let's also work
22 with our OEM partners to get better access to

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1 training, service documentation, parts, and tools.

2 After all, the buyer owns the device after purchase.

3 Let's also agree to communicate effectively
4 to ensure the highest quality device history files.

5 We also need HIPAA, blood born pathogen, lockout/tag
6 out, electrostatic discharge, and other regulatory and
7 safety training because not all medical devices are in
8 hospitals.

9 Consensys empowered a major idea over a
10 three-year period to service 330 ultrasound devices
11 completely on their own. If Consensys can do that, we
12 all can do this. So let's be part of the solution as
13 I'm sure we can all agree there is a problem. Thank
14 you and I'm happy to engage. Just let me know however
15 I can help.

16 MS. KLACIK: Hi. I'm Sue Klacik and I'm
17 representing IAHCSSM. IAHCSSM is the International
18 Association of Healthcare Central Service Materials
19 Management. Basically we process surgical
20 instrumentation and I'm going to address that.

21 Medical devices do require repair and
22 preventative maintenance. It is the position of

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1 IAHCSMM that if medical devices do require repair or
2 preventative maintenance servicing by either the OEM
3 or a third-party repair company, they should be
4 functionally equivalent to their original condition as
5 validated and cleared by the FDA 510(k) process or
6 better.

7 Instrumentation and equipment should be
8 repaired using the same type of replacement parts that
9 are functionally equivalent to or better than the
10 original parts that were included in the FDA 510(k)
11 clearance process demonstrating compatibility to the
12 cleaning processes and sterilization modality
13 validated in a medical device IFU.

14 Replacing of original parts with materials
15 that were not submitted for 510(k) clearance could
16 affect the cleaning and sterilization processes. The
17 material may not be compatible with the cleaning
18 processes or cleaning chemistries and disinfection or
19 sterilization modalities, adhesive may not be adhering
20 in a part rendering it to become dislodged during use,
21 the device not achieving sterilization or it may leave
22 a residue being left on the device or damaging the

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1 device.

2 These issues may not be detected and can
3 cause patient harm. Not using the correct repair part
4 could result in the medical device malfunctioning
5 doing so, a chemical injury, or a non-sterile device.

6 The original 510(k) clearance provides
7 instructions for cleaning and disinfection or
8 sterilization for the medical device. Parts should
9 not be used that are not cleared. It may affect these
10 processes as they have not undergone the rigorous
11 validation process.

12 Personnel performing the repairs should be
13 qualified and documented with verified competency for
14 the equipment or instrumentation to prevent the device
15 from malfunctioning.

16 Healthcare facilities are under pressure to
17 reduce costs. Repair costs can have a major impact on
18 operating expense. Should original equipment
19 manufacturers, OEM, be the only source for repair it
20 would provide them with a monopoly on repair cost,
21 service levels, and quality.

22 In addition, requiring only the OEM medical

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1 device repair would eliminate the ability of a device
2 to be repaired should the original manufacturer no
3 longer exist.

4 As users of medical devices, IAHSMM
5 recommends continuing the use of OEMs and third-party
6 repair facilities provided they are able to restore
7 the medical device to 510(k) clearance condition.

8 And I wish you'd know exactly who is able to
9 do such a thing. When commissioning a third party
10 repair company or OEM, IAHSMM recommends that the FDA
11 guidelines be followed including the GMPs.

12 Having the OEMs and third party repair
13 companies under the regulatory oversight of the FDA
14 will assure the healthcare community that repair
15 devices will function as originally designed and can
16 be safely processed for reuse in the healthcare
17 facility as stated in the 510(k) clearance.

18 It is also recommended that devices
19 undergoing repair by a third party repair company have
20 a permanent identification mark on the device
21 indicating that it underwent repair by a third party
22 repair company identifying the repair company. This

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1 alerts the user that the medical device was repaired
2 by a third party repair company and who the company
3 is. This will leave a trail should the device be sold
4 or should the healthcare facility merge or be sold.

5 I'd also like to clear up a few things that
6 were talked about earlier today. There was a lot of
7 talk about the Joint Commission having oversight, you
8 know, on repair companies. And in CS (Central Supply)
9 that's not necessarily true.

10 When the Joint Commission comes in they have
11 -- they look at it at a high level. For the repairs
12 that are performed in a CS department I don't see them
13 coming in and looking at those records of the medical
14 device manufacturer.

15 Also another issue that was talked about is
16 that all items coming back from repair go through the
17 clinical engineering department. That isn't
18 necessarily so with some of the medical devices also.
19 So just I just wanted to clear that up.

20 MR. ZEGARELLI: My name is Benjamin
21 Zagarelli and I'm an attorney with the law firm Mintz
22 Levin. I'm here today on behalf of our client, Karl

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1 Storz, Endoscopy America.

2 As we've all said repeatedly, patient safety
3 is the goal of this workshop. Accomplishing this goal
4 requires accountability on the part of every entity
5 that will handle a medical device throughout its
6 lifecycle. However, no matter how they are formulated
7 or the degree of consensus they achieve, best
8 practices alone will not ensure consistent
9 accountability among all medical device entities.

10 Best practices are essentially industry
11 self-regulation and may be appropriate in certain
12 circumstances; however, in the case of third-party
13 servicing of medical devices, best practices have not
14 been a realistic alternative to formal regulation as
15 technology has developed.

16 While regulation of service and repair
17 entities may not have been necessary in the past, the
18 advancement of medical device technology since FDA
19 last considered this issue has dramatically increased
20 the requirement for specific expertise to repair
21 sophisticated device systems.

22 Furthermore, many of these advance systems

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1 by nature must be used on multiple patients and
2 healthcare professionals depend on them when
3 performing sensitive procedures.

4 For all of these reasons, these systems
5 entail greater risks than past medical devices. And
6 the FDA has acknowledged this by increasing
7 regulations and publishing guidance related to medical
8 device reprocessing.

9 For these same reasons best practices
10 related to servicing these complex systems will not
11 reduce the associated risks. There are four necessary
12 elements to create the appropriate level of
13 accountability.

14 One, an adequate, fully-implemented, and
15 well-maintained quality management system; two,
16 ensuring that personnel have the proper expertise and
17 certifications to perform their job functions and that
18 they receive regular training; three, adherence to
19 device performance specifications that have been
20 cleared or approved by FDA; and, four, the obligation
21 to report device problems or malfunctions.

22 These essential elements have two things in

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1 common. Each is a requirement under regulations that
2 apply to OEMs and not one of them is required of ISOs.
3 Only formal regulations can ensure that ISOs are held
4 to the same high standards expected of OEMs.

5 Karl Storz and a number of stakeholders
6 highlighted in their comments to the docket how
7 critical quality systems are to the safety and quality
8 of reusable, critical, and semi-critical and other
9 high-risk medical devices.

10 And for the ISOs with QMSs in place,
11 excellent. You're part of the solution. But our
12 concern is consistency across the industry. Many
13 stakeholders also rightly pointed out that while ISO
14 personnel may be able to perform routine repairs,
15 complex medical device systems like endoscopes require
16 specific expertise to repair.

17 Two of the many examples of third-party
18 repairs of Karl Storz devices provide further evidence
19 that greater regulatory oversight is necessary and you
20 heard both of these yesterday.

21 In one example, material from the outer
22 sheath of an endoscope flaked off inside of a patient

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1 because an ISO replaced the insulation cover with an
2 unvalidated material.

3 And then there's also the now infamous
4 example of a chewing gum like substance used to repair
5 and endoscope. This is simply unacceptable.

6 After hearing these two examples of shoddy,
7 irresponsible third-party repairs, I don't think
8 anyone can blame an OEM for saying that no one other
9 than the OEM and its staff should be servicing its
10 devices.

11 Not only are there no quality system or
12 training requirements for ISOs, they do not have to
13 indicate by a labeling or other documentation that a
14 device was repaired.

15 Doesn't it seem reasonable for FDA to
16 require ISOs to document repairs and issues found
17 during repair and to report this information to the
18 OEM or FDA particularly when such reporting would help
19 ensure that malfunctions are adequately investigated
20 and tracked to the root cause?

21 This question is especially relevant in
22 light of FDA's recent efforts to obtain more evidence

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1 about device failures from hospitals because
2 deficiencies at any point in the chain of
3 responsibility for medical devices can result in
4 devastating patient injury.

5 Let me be clear, Karl Storz does not believe
6 that a monopoly on servicing and repairs is practical
7 or serves the interest of patients or the industry;
8 however, we do believe that anyone who repairs a
9 critical or semi-critical medical device should adhere
10 to the four elements that I mentioned previously.

11 Karl Storz believes these practices are
12 essential for patient safety and require FDA
13 regulation since best practices cannot ensure that all
14 third parties will implement and maintain them.

15 This is not regulation by anecdote. It is
16 regulation to ensure consistent accountability. And I
17 want to remind everyone here that regulations are
18 meant to prevent harm rather than cure past instances
19 of harm.

20 Accumulated data of past patient harm only
21 is essentially irrelevant. It is consistent,
22 appropriately tailored regulation that ensures patient

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1 safety. Thank you.

2 MR. ROBINSON: My name is Alex Robinson. I
3 have over 20 years of experience in biomedical
4 engineering, 16 years in-house working in the
5 hospital, 11 of which I spent as a department head. I
6 have four years also of third-party work.

7 I've worked in at least three of the
8 categories here so I have also had experience dealing
9 with them. I think everybody tries to do the best
10 that they can.

11 The reason I'm here is a little different
12 from the rest of you because I actually work for a
13 not-for-profit philanthropic organization. We gather
14 equipment and I process it, I fix it if it can be
15 fixed, I certify it to meet all of the specifications
16 included in the owner's -- or in the manufacturer's
17 service manual if it's available to me.

18 I work for Afya. That's the Afya Foundation
19 of America. It's a -- located in Yonkers, New York,
20 and we have done work all over the world. We send
21 equipment to various clinics around the world that
22 need this equipment. I mean, absolutely need it.

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1 They don't have access to it. We provide them access
2 to it.

3 And we've shipped millions of dollars' worth
4 of equipment. In Nepal we immediately shipped 33
5 pallets. Within the first week we shipped 33 pallets
6 to Nepal. That was in cooperation with the federal
7 government.

8 Since I don't actually work in a hospital, I
9 don't work for a third-party service provider, and I
10 don't work for an OEM my reason for being here is
11 because I do have a stake in all of this. Because
12 when I get the donated equipment from hospitals I like
13 to know that it's been well-maintained and that it's
14 going to be safe for me to send overseas.

15 Now, the best practices that you can have
16 require open mind and open communications. Some
17 manufacturers I can call and I can get the assistance
18 I need, others are not so forthcoming or they put me
19 through to an automated line that asks me for my
20 credit card before I can even ask a question.

21 And working for a not-for-profit I can't
22 really afford to do that so I'm usually restricted

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1 from being able to do that. We don't even know how
2 much it's going to cost us to get the actual answer.

3 So my reason for being here is to plead with
4 everyone here to cooperate in the process. And I
5 would expect that any changes, any new regulations
6 that come out of this would be designed not to
7 restrict, but to facilitate the job that we all have
8 here. And not to protect anyone's individual interest
9 in this, but to provide guidance to the entire
10 community. And that's it. Thank you

11 MR. FORSELL: Thank you. My name is Raymond
12 Forsell and I'm a clinical engineer with the
13 University of Vermont Technical Services Partnership.
14 We are a non-profit department of the University.
15 We've been around for 43 years serving northern New
16 York State, New Hampshire, and Vermont.

17 So I'd be classified or our group would be
18 classified as an ISO, but it's a complex relationship
19 with mergers and networking. We work with ISOs and
20 OEMs, hospitals directly so I think I look at myself
21 and my role more as being an owner agent or an owner
22 advocate in many ways.

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1 So I want to kind of look at best practices
2 for a few minutes just, you know, trying to look from
3 the owner's perspective which would generally include
4 in-house biomed or ISOs that are part of a healthcare
5 organization.

6 So and we really need strong relationships
7 with OEMs for support, for pricing, for, you know,
8 lifecycle, happy customers, and well cared for
9 patients.

10 So I want to hit on maybe seven best
11 practice points if I can in the five minutes before I
12 run out of time. Number one is that the biomed
13 community has tons -- tons of data. And I think one
14 of the things that's come out in the last two days has
15 been a need for maybe more data in certain aspects as
16 to, you know, is the -- are the quality management
17 aspects of ISOs and in-house owner advocates, you
18 know, is it adequate.

19 And I think it is, but we've been building
20 our data for a certain set of regulators. And I think
21 with very little time and effort we could, you know,
22 produce some very good representative data that the

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1 FDA could look at and see very clearly what's
2 happening. And that would be helpful.

3 Certainly I respect the ECRI data and we
4 certainly feed into that as much as we can. So that
5 is good data, but if they're looking for more than
6 we're certainly willing to participate with that.

7 Point two, I think as owners we need to use
8 the market. The presentation by the VA in terms of
9 their -- you know, and they represent a significant
10 buying block. They have some leverage over vendors to
11 say we need training, we need support, we need parts,
12 you know, service manuals, et cetera, in order for you
13 to have a successful purchase.

14 So I think we need to use the market as
15 buying groups, as individual networks or hospitals to
16 try to steer our vendors towards being more like they
17 used to be. And many of them were very agreeable 10,
18 15 years ago and are much less so today. So I think
19 there's a way the market can drive that, you know,
20 with or without regulation.

21 Number three, plan service over the life of
22 the device. A vast number of the devices that would

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1 be in hospitals can very easily be maintained in-house
2 without service contracts and often times without even
3 interaction with the OEM over the life of the device.

4 I've got some old Medtronic pacemakers that
5 are still in service that are, you know, well out of
6 support are still chugging away so it is possible to
7 support things in that fashion.

8 But there are other things that require
9 either full service, maybe it's a very complex one-
10 only system, very -- you know, very critical that
11 would be an ideal option for, you know, OEM contract
12 or other contract options. But it needs to be a
13 scalable thing and we need to look at that, you know,
14 throughout the organization.

15 There are insurance coverage plans, there
16 are first-look plans that are very good where you have
17 a partnership between biomed and the OEM or the other
18 company.

19 So four would be invest in staff. So we've
20 talked a little bit, we've heard a little about
21 qualifications and training. Our organization is very
22 strong about certification. We support clinical

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1 engineering certification. A lot of our techs are
2 CBETs and we push that and encourage them to the
3 highest degree. And for specialties they are also
4 certified and we go after as many service schools as
5 we're able to, as well. So we want to be as qualified
6 as we can and we have Joint Commission looking over
7 our shoulder and our hospitals for that, as well.

8 Manage all vendors including yourself. So
9 things like validation if you have a service person
10 come in, you know, we always do a post-repair
11 inspection, performance inspection after that's done.
12 Validate that the work is done.

13 Look at -- oh, okay. Thank you. If you
14 want to hear the other three, come see me.

15 MR. BRAUN: Thank you for the opportunity to
16 speak here. My name is Markus Braun. I'm
17 representing Siemens Healthcare. And I'm the quality
18 manager of the business line refurbished systems so I
19 will talk about refurbishing today, maybe the first
20 person.

21 So I would like to refer to the definition
22 we saw here on the screens. And we think there's a

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1 clear borderline between refurbishment and
2 remanufacturing. And I'm sorry to say, but I disagree
3 to this definition because it contains three words
4 "not significantly change."

5 And this is up to the room for -- for -- for
6 interpretation. We think a refurbished system has to
7 meet at the end of refurbishment specifications
8 defined in a valid 510(k). That's it. In a valid
9 510(k). It could be the original one or a newer one
10 of a newer version of the system.

11 But it's very important with a newer version
12 because we like to update our systems to newer
13 versions to give the customers and the patients newer
14 technology. So I would like to rephrase the
15 definition in this way and it would help, I think
16 anybody, not only the manufacturers, but also third
17 parties and, at the end, the patients and the
18 customers. Thank you.

19 MR. WEEMS: Hi. I'm Peter Weems with MITA.
20 I spoke for a couple minutes yesterday. I'd like to
21 again thank everybody for this opportunity to discuss
22 this very important topic. I know that over the last

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1 day and a half I've learned a lot about the industry,
2 about what you all do and what you all value.

3 I do have to admit that my background is a
4 little bit different than many people in this room.
5 I'm not a J.D., I'm not an engineer, I don't have an
6 MBA, and I'm not a clinician. I studied philosophy
7 back when I was in school. Somehow ended up finding a
8 job, unlike many of my peers.

9 But anyway, you know, because of this I
10 sometimes find it instructive to, you know, think
11 about hypotheticals. You know, I can be very boring
12 because I do hypothet- -- you know, talk about device
13 hypotheticals all the time with my friends and family.

14 And so I think, you know, one hypo- -- you
15 know, hypothetical that we need to consider and that
16 the agency should consider is what were to happen if
17 all of the OEMs were to divest themselves of their
18 service businesses? Essentially say we're no longer
19 going to service medical devices.

20 In an instant there is no regulation. The
21 entire industry has no controls. And I really think
22 we have to wonder is that a situation that we would be

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1 comfortable with?

2 I know that I wouldn't be comfortable with
3 it. I know that many of the people I know wouldn't be
4 comfortable with it. And I really have to wonder if
5 the agency would be comfortable with that. I'm not
6 going to try and put words in their mouth, but I think
7 we can assume that they wouldn't be otherwise they
8 wouldn't have tried in the past to extend regulatory
9 oversight to everybody, they wouldn't have regulatory
10 oversight over OEMs, and we wouldn't be sitting here
11 today.

12 And so if zero percent is undesirable, what
13 percent is? 10 percent, 50 percent, 80 percent? How
14 is it that any amount other than 100 percent oversight
15 is unacceptable?

16 And now I know that many of us have talked
17 about, you know, evidence and data. In my
18 presentation I showed off several examples. In our
19 comments to the agency I included many more. I know
20 that my group are customers. Many of the other device
21 companies have submitted through MDRs, through
22 comment, through meetings, all sorts of examples.

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1 And I know that many of you who are here
2 today and who were here yesterday took the opportunity
3 to dismiss all of that as anecdote. And I'm not going
4 to say necessarily that you're wrong, but I do want to
5 remind everybody that every single one of these
6 anecdotes does have an impact on a patient's life.
7 And we're talking about an MDR, we're talking about a
8 patient who is injured, a patient who died, or a
9 patient who is not able to get the care that he or she
10 needed. I don't think that we should so easily
11 dismiss this as just pure anecdote.

12 Further, I think that, as we've discussed
13 and established over the last day and a half and as
14 many of us have agreed to, reporting is currently
15 insufficient. And this is the case because reporting
16 is not required. And until reporting is required we
17 don't fully understand the scope of this issue.

18 I sort of have to go back to the
19 hypothetical that I was discussing just a moment ago.
20 How many instances, how many events does it take for
21 this to trigger action? Is it 1, is it 2, is it in 50
22 percent? How is it that we can accept any amount of

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1 adverse events? Thank you.

2 MS. WAGMAN: Is there anyone who wants to
3 get up for five minutes before we go for break?

4 MS. FOX: I'm shorter than Peter. Hi. I'm
5 Tracey Fox with GE Healthcare. And as I listened over
6 the last two days and heard all of the issues that
7 were discussed, many of which were summarized by FDA
8 before we started the meeting, and we built upon
9 those.

10 And now we have the details which should
11 help us break down the walls that Dave Francoeur told
12 us about yesterday so that we can work together to
13 start to solve some of those issues.

14 But I had a growing concern as I sat here.
15 Not over regulating all of us that are here because so
16 many of us have said we have a quality system in
17 place, we agree with what the QSR has in place, and
18 not about the cost or what that will do, but about
19 those that did not show up today.

20 Over time, FDA has helped protect the
21 American -- the American population from quackery,
22 right? And I say that quackery can be found in the

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1 mom and pop shops operating in a garage without a
2 quality system in place, the two reloaders that are in
3 small warehouses all over that really scare me, the
4 places that are harvesting parts and calling them OEM
5 equivalents and there's no testing involved, the third
6 parties that are refurbishing to whatever level they
7 can piece together with the parts that they have. I'm
8 not sure where that line is that Markus talked about
9 that becomes remanufacturing and, therefore, not
10 registered. And those who are willing to repair
11 anything for the customer even without the right parts
12 or training.

13 Those are cared enough to show up today and
14 had the passion to discuss these issues, we're the
15 ones that are here to be part of the solution. Those
16 that aren't here are still part of the problem.

17 And what I ask is that this is where we need
18 help from the FDA. Please help us with the quackery
19 that's out there.

20 MR. SZEREMETA: My name is Brian Szeremeta.
21 I'm the Global Director of Quality and Compliance for
22 PerkinElmer.

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1 Our company screens -- we primarily focus on
2 maternal screening, newborn screening, and prenatal
3 screening. So we screen about 40 -- 50 million babies
4 annually saving about 65 lives every day by searching
5 for 60 -- over 60 disorders that impact babies and
6 mothers.

7 So the perspective that I have is I want to
8 make sure that we weed out the bad people out there.
9 There's bad OEMs, there's bad ISOs, there's bad
10 hospitals. Everybody knows that. They aren't here.
11 The ISO groups that are here I applaud you for going
12 through getting your ISO certifications.

13 But keep in mind that FDA doesn't recognize
14 those ISO standards. They're not part of the
15 recognized consensus standards that FDA indicates on
16 the website.

17 So what I recommend to the FDA is that we
18 require the ISO organizations to register with the
19 FDA. We have contract manufacturers that are required
20 to register, we have manufacturers that are required
21 to register, so why not the ISO organizations who are
22 performing that critical service on those instruments

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1 out in the field?

2 We have a quality management system in place
3 so let's do it. Let's get that registration in place.
4 I ask the FDA add those -- add those ISO registrations
5 or those ISO quality management systems to the
6 recognized consensus standards with the scope that it
7 applies to ISOs so they have -- so that ISOs
8 organizations out there have a mechanism to prove that
9 they meet the intent of those regulations, they meet
10 the intent of the FDA, and they're registered with the
11 FDA.

12 I think what we might find is once that
13 happens the OEMs might be more encouraged to share
14 information with those organizations knowing that
15 they're being held accountable to the same standards
16 that the OEM.

17 So the OEM -- FDA has mechanisms to weed out
18 bad OEMs, right? We all know 483s, warning letters,
19 consent decrees, injunctions so there's mechanisms to
20 effect those OEMs who are -- who are poor performers
21 or putting adulterated product out there on the
22 market.

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1 But there's no mechanism to control that
2 middle ground between current FDA regulations and CMS
3 regulations at the hospital level. So what I'm
4 looking for is that to happen. And I think that's all
5 I have.

6 Oh, one other comment. I think there was a
7 comment on one of the panels about part tracking that
8 could help -- you know, I think it was one of the ISO
9 groups that mentioned that about -- about part
10 tracking and when we, as an OEM, are selling parts.

11 If the ISOs aren't using our OEM parts, we
12 have no way to track that. We have no way to know
13 whether -- I think as Scot said, you know, he goes
14 into the ER and replaces that one component on the
15 instrument. If it's not being replaced with an OEM
16 and sourced through the mechanism that we have, we
17 lose visibility to that.

18 If we lost visibility across multiple
19 hospital systems, then we don't know parts are failing
20 early or earlier than what we anticipated so we lose
21 visibility to that.

22 I think we all need to come together and

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1 share information and communicate with each other. So
2 thanks.

3 MR. MACKEIL: Just real quick. When I spoke
4 earlier today I said that J&J was from New Brunswick,
5 Canada. I misspoke. They're from New Brunswick, New
6 Jersey.

7 I have a lot of family roots in New
8 Brunswick and I think -- thought that was the only New
9 Brunswick in the world. Sorry, J&J.

10 MS. WAGMAN: All right. Do we have one
11 more?

12 MR. CANNON: One more, please.

13 MS. WAGMAN: Okay. This will be the last
14 one and then we're going to take a 15-minute break.
15 Thank you.

16 MR. CANNON: Good afternoon. My name is
17 Steve Cannon. I'm Senior Vice President for Sodexo
18 CTM.

19 And I've been quiet listening the last two
20 days. Just to give you a little idea about my
21 background, I was a medic in the military, came out
22 and became an x-ray technologist. So I've worked on

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1 the clinical side of the business. I've worked for
2 two global service companies, I've worked for a
3 private equity group, and I've worked for an OEM.

4 You know, it's interesting the conversation
5 over the last couple days. And I've heard terms as
6 unqualified staff, okay. How many colleges and
7 universities and technical schools do we have across
8 the country graduating individuals trained in this
9 industry? Specifically, biomed techs and imaging
10 engineers, okay.

11 And I will tell you that we, as an
12 organization, dedicate a large amount of money every
13 year to continue training our engineers and our biomed
14 techs, okay.

15 Heard terms such as unqualified parts or
16 incorrect parts. I was the president of All Parts
17 Medical. If any of you know that organization, it was
18 owned by a private equity group and purchased by an
19 OEM. Why? Because that OEM is in third-party
20 service.

21 Now that's a third-party parts company
22 providing technical support, training, and parts to

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1 the imaging service industry. So the OEMs are in this
2 business, too, along with the rest of us ISOs and in-
3 house groups, right. So they're doing the same
4 things, they're pulling parts, they have quality
5 processes in place.

6 We were ISO 13485 certified as part of
7 Philips Healthcare. So they're in this business, too.
8 If the OEM is not delivering service on the third-
9 party equipment -- equipment other than their own --
10 then they're subcontracting that out to someone else,
11 right.

12 You know, when you look at documentation
13 anyone that is in this business in a formal way is
14 required to document and track service on medical
15 equipment. Everything from the time the device is
16 purchased to its installation to its service and
17 maintenance to the trends of that equipment to the
18 clients that we serve including mean time to failure
19 and overall reli- -- overall lifecycle cost, that's a
20 requirement. Joint Commission requires that and other
21 regulatory agencies.

22 I guess my point is is that what's the real

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1 purpose of this meeting? The purpose of this meeting
2 is not to speculate about are we reporting correctly
3 because I heard that just a moment ago, are we using
4 the correct parts. I thought the purpose of the
5 meeting was about patient safety, okay.

6 And if that's truly the purpose of the
7 meeting and the workshop, then let's let clear,
8 objective data drive any regulatory change. And I'm
9 not opposed to regulatory change, by the way.

10 But it can't be driven by anecdotal evidence
11 because I will tell you we have anecdotal evidence on
12 both sides of the fence, right. Because what are we
13 talking about? We're talking about individuals that
14 are delivering service. It doesn't matter whether you
15 work for the OEM or you work for a third party or you
16 work in-house, there's a certain amount of human
17 error, right.

18 And I can tell you in my 30 years of working
19 in this business I can count on one hand how many
20 times we've been involved in an incident that was
21 claimed to be driven by equipment failure.

22 Now, guess what? What do you think really

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1 drove that patient incident? Somebody said it earlier
2 today. Operator error, right? Operator error.

3 So, again, not opposed to regulation, but
4 let's focus on the issue at hand. Thank you.

5 MS. WAGMAN: Okay. Thank you all. We're
6 going to have a 15-minute break which will take us to
7 2:15 and we'll start the next -- the last panel.

8 (Whereupon, at 2:00 p.m., a recess was taken
9 and reconvened at 2:17 p.m.)

10 MS. WAGMAN: All right. Welcome back.
11 We're going to start our fourth and final panel of
12 this workshop and we'd like to thank everyone who has
13 been participating.

14 After we have the panel, there will be
15 discussion questions and answers afterwards. Just
16 remember, it's questions. So we would really
17 appreciate if you stuck to that and ask a question of
18 the panel.

19 If you have a statement, you can submit it
20 into the docket, but we really want to have -- we have
21 wonderful expertise up here and for us to move forward
22 we need to hear your questions. Thank you.

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1 So I'm just going to announce all the
2 speakers. We have Malcolm Ridgway, Acting Director,
3 Maintenance Practice Task Force, American College of
4 Clinical Engineering; Robert Steldt, Program Manager,
5 Biomedical Engineer, U.S. Department of Veteran's
6 Affairs; Heidi Horn, Vice President, Clinical
7 Engineering Service, SSM Healthcare Integrated Health
8 Technology; Diana Wurzburger, Executive Quality and
9 Regulatory Affairs, Canada, GE Healthcare; Jeff
10 Semone, Senior Director of Regulatory Affairs Post
11 Marketing and Safety Surveillance, Varian Medical
12 Systems; Alex Robinson, Biomedical Engineer Consults,
13 Afya Foundation of America; Julie Mardikian, Senior
14 Compliance Auditor, Oxford Instrument Healthcare; and
15 Mary Logan, we're crying, she's the President of AAMI
16 and we wish her well; and Stephen Spiegelberg,
17 President of Cambridge Polymer Group. And thank you
18 all for being here.

19 We're going to start with the hospital
20 groups. I believe that's Malcolm.

21 MR. RIDGWAY: Thank you. Good afternoon.
22 It's Friday, it's after lunch, it's getting towards

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1 the end so let's do it.

2 My name is Malcolm Ridgway. I'm recently
3 retired from active duty in the healthcare management
4 business. I'm still putting in a little bit of time
5 on odd projects where it seems worthwhile.

6 And today it's my privilege to present the
7 viewpoint from the end users and engineers -- hospital
8 end users and engineers sub group as it has been
9 formulated by me and my co-panelists here, Heidi and
10 Bob.

11 We also reached out to some other in-house
12 programs and each of them sort of endorsed what we had
13 to say so I think it's fair to say that we're speaking
14 generally on behalf of the entire end user and
15 engineering community as we go forward.

16 I won't waste much time on the background.
17 This has been ground out at length. Third-party
18 services are already well regulated, da-da-da-da-da.
19 There's very credible real world evidence that the
20 frequency with which adverse safety events are
21 encountered is not statistically significant.

22 My way of characterizing that would be that

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1 we're really down to the irreducible minimum, .005
2 percent is as Mark Burley indicated earlier, is way
3 down there. It's off the radar.

4 Just two other points on this slide. I
5 would like to point out that equipment today is
6 getting more and more complicated. And what
7 complicates the servicing end of this is they're
8 becoming more and more integrated into multi -- multi-
9 types. Different devices, different manufacturers
10 integrated into one network. And that makes
11 diagnosing just like your TV system at home, is it the
12 Internet that's gone down, is it the service provider,
13 or is it the original originator. It's very hard to
14 diagnose where the problem is when you get everything
15 networked together.

16 Huh, before we present to the FDA our
17 candidates for what we feel are best practices and our
18 recommendations, we think it's very important that
19 they get a very clear view of what the full scope of
20 onsite equipment support is the term I use, what the
21 scope of that support is in hospitals as they need it
22 today.

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1 So we reached out to several individuals and
2 I asked them to help us describe a day in the life of
3 a member of the onsite equipment support group. And
4 here's what I assembled. I have three -- three pieces
5 that I concocted here.

6 The first individual was a manager of a
7 small group working onsite at a fairly large medical
8 center. He said, "Last week we had a very brief power
9 outage, but it was enough to cause two patient central
10 stations to lock up. The team immediately scattered
11 to all the affected areas and began verifying that
12 everything was still working properly and we got
13 everything back online within five minutes."

14 And he said, "A few months back we had a
15 sterilizer containing a unique instrument that was
16 needed for a particular upcoming case that failed in
17 mid-cycle. His team managed to get the sterilizer
18 open and relocated the device to another sterilizer
19 and got everything done in time for the case."

20 And then he said, "One morning during EOC
21 environment of care rounds I was walking around. I
22 noticed that one of the defibrillators in one of the

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1 units had failed its morning self-check. I'm not sure
2 why the nursing staff hadn't noticed it, but we were
3 able to get it fixed, replaced and fixed so it was
4 ready if it was needed."

5 "Then one time," he said, "not too long ago
6 we found the system -- an imaging system in the cath
7 lab had failed because it had overheated." He said,
8 "We quickly found out it's an air handler. Got the
9 case back on track, notified plant operations to come
10 and fix the air handler."

11 Second individual was someone who covers
12 several areas including several ORs. He said,
13 "There'd been many times that I took a call when there
14 was an anesthetized patient on the OR table. For
15 example, I had open heart cases where a surgical light
16 failed in mid case and also times when something such
17 as an anesthesia gas machines stop working in mid
18 case. It's then a bit of a scramble to find a spare
19 backup unit and swap it out."

20 He said, "Most of the failures are not very
21 complicated or difficult to fix, but it can still mess
22 up the continuity of care if we were not there to take

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1 care of it promptly. For example, I've had situations
2 during endoscopy procedures where it was just the bulb
3 in the light source that failed and even simpler
4 issues like no video on a monitor screen which usually
5 just requires the cable be reconnected or a switch
6 changed to the proper input.

7 We recently had a genuine emergency
8 situation where we had -- where they had to bag a
9 patient who was connected to a room full of equipment
10 where the room circuit breaker tripped. Required a
11 little bit of a scramble to bring power in from other
12 nearby sources."

13 And then last thing he said, "One other
14 situation comes to mind. We had a software upgrade
15 installed that included the OR monitors; however, the
16 monitors had been left in an operating mode that was
17 unfamiliar to the OR staff. Fortunately they spotted
18 this on time before the next case started. We were
19 able to get the monitors reconfigured and up in time
20 to continue without delaying the case."

21 The last individual gave me some input.
22 This is someone who's in charge of a large number of

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1 ORs in a large teaching hospital. He said, "Here's --
2 here's my short list of typical calls."

3 He said, "Everything in the ORs a challenge
4 from patient on the table under anesthesia with his or
5 her chest open. Case one, the argon laser stopped
6 working. A recent case." He said, "This was because
7 the operator had not seeded the probe into the front
8 panel properly.

9 Two, the staff is not -- is not getting a
10 reading on either their blood pressure or vital signs
11 monitor. This is almost invariably a cable problem.

12 Three, the ESUs (Electro Surgical Unit) not
13 delivering enough energy either because the cable's
14 failed or because the foot pedal's plugged into the
15 wrong socket." But he said, "In one case it was part
16 of the resectoscope that had broken off."

17 Case four he cited, "The OR table frozen in
18 position. Most recent case," he said, "was because
19 the hand control on the microprocessor had lost sync
20 and fortunately all it required was to have the system
21 rebooted."

22 And then the last thing he said, "The

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1 anesthesia machine is no longer reporting gas values
2 or flows. In most cases this is because one of the
3 sensors failed."

4 So I think this gives you just a view from
5 the trenches of what every day is like for these
6 onsite support people. He concluded by saying, "This
7 is a very challenging, but very satisfying job. Let
8 me just share with you two things that really
9 aggravate me. One, I have a one device to inspect and
10 the OEM tells me the factory service manual, which
11 NFPA 99 says they must provide to me, is proprietary.
12 And so for liability reasons they will not share it.
13 They also tell me NFPA is just a voluntary standard.
14 It doesn't apply to them."

15 And the second gripe he had was he said, "I
16 need a minor part for a relatively simple device, the
17 OEM tells me I'm not qualified to replace a part in
18 what is basically a power supply in a metal box. So
19 their position is they won't sell me any parts."

20 So my point in reading all that to you is to
21 really say these individuals are what in another
22 circumstance will be called first responders. Excuse

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1 me. And just like firemen and EMTs, they, too, can be
2 a critical part of a life and death situation.

3 So the other point about the slide is I just
4 wanted to say that the maintenance part of the many
5 levels of support consists of preventive maintenance
6 and the, well, let's call them the simple repairs
7 requires a staff of competent generalists to diagnose
8 and triage the majority of the failures and then maybe
9 15 percent of the maintenance is what we would call
10 special skills where you will require someone with a
11 little more training. And they can be drawn from
12 either a trained in-house person, an ISO, or from the
13 OEM depending on the situation.

14 Now, today is more than just maintenance.
15 There's a second part to the onsite support and let's
16 call this the administrative or management tasks. The
17 10 or 11 small items in small print here.

18 Managing ever increasing number of hazardous
19 recalls, not a trivial task. Could be many hundreds
20 of recalls to deal with per month in a medium-sized
21 hospital. Ensuring regulatory compliance and so on.
22 You can read down there. And that completes the kind

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1 of job description, if you will, for the onsite
2 support function.

3 One last comment I would make is that this
4 is very different from the kind of support you need
5 for equipment in hospitals than the day 50 years ago
6 when I first got in the business. At that time the
7 support was a few contracts with a few of the large
8 manufacturers, the hospital I worked in it was Hewlett
9 Packard that had most of the equipment.

10 And there's a huge difference between
11 support for equipment in those days and where we're at
12 now and going -- it's going to go on getting more and
13 more complicated. And this vital function of having
14 people onsite to do hand holding for the clinical
15 staff is absolutely the model of support going
16 forward.

17 I know we talked about challenges in earlier
18 session, but just to recap. This is a more concise
19 list. You heard a few gripes from one of the
20 technicians in the field. This is a more organized
21 list that would come from the manager of an onsite
22 group.

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1 Three bullets. The first bullet: The early
2 relegation of devices to end of service life, EOSL.
3 Now that can be really bad news if that's one of your
4 workhorse devices like a mobile x-ray machine, lab
5 device, a sterilizer. I mean, you're not going to be
6 able to get parts from where you got them if you go
7 them from the OEM and probably little in the way of
8 other support.

9 And that's a fairly major pain in the neck
10 for most people because these things come through with
11 regularity. There's a working unit, but they said,
12 I'm sorry, it's obsolete. We've got a new model.
13 We're no longer going to support this. So great.

14 Second one is in this age of more and more
15 devices becoming cyber sensitive, if you will, less
16 than prompt delivery of patches and other safety
17 related upgrades is high on the list of gripes from
18 managers.

19 And then there's this third category which I
20 labeled certain manufacturers reluctance. Many people
21 characterize these things as impediments to getting
22 their job done. And it's the usual list -- the list

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1 of usual suspects that we've talked about at some
2 length.

3 One pet peeve that I have in particular, the
4 first bullet there or sub bullet, is the critical QA
5 procedures. And I mentioned this yesterday. Unless
6 we can get from the OEMs a simple procedure for
7 checking to confirm the device is working --
8 performing accurately and safely, there's very little
9 that you can do to assure patient safety.

10 And those procedures, although they should
11 be forthcoming and in some cases are, I would like --
12 I would like to find a way of making that a much more
13 consistent and solid process.

14 We talked about service manuals, we talked
15 about technical support on the phone, we talked about
16 factory training at a reasonable price, diagnostic
17 software reasonable price, repair parts at a
18 competitive price.

19 And the last two bullets have to do with the
20 efficiency of managing your program. Some
21 manufacturers will not do business with you through
22 what we call a shared risk agreement, which is a

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1 discounted way if you have people onsite you will take
2 first call. You can buy support from the manufacturer
3 on a shared risk basis.

4 And the last one, support on an economical
5 time and materials basis. Many manufacturers feel
6 they don't want to work with you that way. They would
7 rather sell you a contract.

8 So moving onto the current best practice.
9 We have three. The first one is what we call the
10 blended resources model and onsite staffing. How you
11 construct the blended resources depends on a number of
12 things -- where your hospital is, how big it is,
13 whether you belong to a system, and so on.

14 But the onsite model can be -- and forgive
15 the use of acronyms. The onsite staffing can be in-
16 house people, they can be contracted with from ISOs or
17 from the OEM in the form of their multi-vendor
18 programs.

19 And the onsite people, as I said, do PMs and
20 the simpler repairs and connectivity issues. Then you
21 have the specialists which again can be in-house, ISO,
22 multi-vendor, or OEM. You can contract or do business

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1 with the OEM for those more complicated repairs.
2 Repair parts from third-party vendors, ISOs, or OASMs
3 and so on.

4 But for efficiency -- for cost efficiency
5 using a mix of managed time and materials or shared
6 risk contracts is much more flexible and much more
7 efficient than full service agreements.

8 We had two other best practices which we
9 would like to sort of plug. One is what we call HTM
10 community partnerships with local colleges. And this
11 is where the training establishment, the school, works
12 with the hospital to give their students part-time
13 internships which gives them a very important
14 practical base.

15 MS. WAGMAN: Your time's up.

16 MR. RIDGWAY: My time's up?

17 UNKNOWN SPEAKER: We're getting the hook.

18 MR. RIDGWAY: Excuse me. Two seconds? The
19 one I should mention -- sorry about the time thing --
20 is the community initiatives where we're collaborating
21 between individuals in the HTM community with the
22 manufacturers.

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1 And, I'm sorry, I overran -- mismanaged my
2 time because this was really one of the things we
3 wanted to have in the recommendations. Let me just
4 move to the recommendations.

5 Encourage manufacturers. Just let's try and
6 find a way of providing better after sale support for
7 the users.

8 The other two recommendations we have is to
9 find a way if we can of encouraging collaborative
10 activities which I didn't -- failed to describe but
11 which I hope will get into the record.

12 And the third one was to encourage the
13 collaborative activities which we thought was a best
14 practice in terms of the combination of the school.

15 And last, but certainly not least, we do not
16 think there's anything good that can come out of
17 imposing any additional Regs on third-party servicers.
18 Thank you.

19 MS. WAGMAN: Thank you, Malcolm. And next
20 we'll have Diane.

21 MS. WURZBURGER: Good afternoon, everybody.
22 So one down, almost two down, and you're almost ready

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1 to go into your Friday afternoon and weekend.

2 I appreciate the opportunity to be here.

3 And on behalf of MITA and the OEM organizations and to
4 be part of these discussions that I think are very
5 useful for our way forward in helping the agency
6 define -- consider that pathway as they -- as they
7 move forward with their deliberations.

8 We've heard over the last two days that in
9 addition to -- whoops! Do I have the clicker? I'm
10 sorry. I should move on. Sorry. Thank you.

11 All right. Sorry. Let me start that again.
12 In addition to the regulated OEMs who have quality
13 systems implemented in accordance with the FDA quality
14 system regulation as well as ISO 9001 or 13485
15 certifications, there are some non-OEM providers, many
16 of which are in this room today and we've heard from,
17 who also have embraced a quality of culture and who
18 have chosen to become certified to quality system
19 standards and ensure that the servicing that they're
20 providing to medical devices is a quality -- of a
21 quality way.

22 However, there are many who are not in this

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1 room right now. And it's those OEM providers who do
2 not necessarily manage their activities in this way
3 that we do need help I think across the board on
4 behalf of all who are represented here to ensure that
5 there's consistency in how those practices are being
6 moved forward.

7 If we look at the current best practices for
8 OEMs, this, of course, you've seen yesterday, which is
9 our quality system regulation under the FDA. OEMs are
10 regulated by the agency throughout the medical device
11 lifecycle.

12 So that means from the design of that device
13 through production and manufacturing as well as post-
14 market maintenance and then through the end of life
15 all of those activities, and particularly the
16 servicing activities, touch upon the different
17 elements in this regulation in one way or the other.

18 A critical element of this quality system is
19 the maintenance of product complaint files. This is
20 where we're getting feedback not only from our field
21 organizations, but from other sources in the real
22 world documenting when the device did not meet its

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1 intended use specifications, the investigation into
2 the cause of those issues, as well as the corrective
3 actions that were taken in response.

4 These files are reviewed for reportability
5 to the agency under the medical device reporting
6 requirements. Not only those death and serious injury
7 events that we -- that user facilities are asked to
8 provide as well, but also when we become aware of a
9 malfunction that could cause or contribute to such a
10 death and serious injury when we look into the root
11 cause of that issue.

12 We're required also to report that data into
13 the agency and ensure that we include that in our
14 trending systems in the complaint data so that we can,
15 then, base any of our corrective actions or
16 improvements to those devices based on that
17 information.

18 In addition, most OEMs also have their
19 quality systems certified to, again, either ISO 9001
20 or 13485 as some of you have expressed you do, as
21 well. Requirements -- where those requirements
22 between the quality system regulation here and the ISO

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1 overlap, OEMs don't implement redundant systems and
2 processes to cover both of those.

3 What we do is ensure that we leveraged the
4 processes we have in place so they're covering both of
5 those requirements where needed and scaling them
6 appropriately.

7 These procedures and processes are the same
8 that are applied to our servicing activities when we
9 go into healthcare setting across the industry. So
10 whether that be the hospital setting or the ambulatory
11 surgical center or the outpatient centers we're
12 applying those same procedures there. There's no
13 distinction in what we're managing as our quality
14 system.

15 As we discussed yesterday, the regulations
16 are scalable and risk based. FDA has given
17 flexibility to the OEMs to adapt these requirements as
18 appropriate depending upon the size of the operation,
19 the risk level of the device, as well as the nature of
20 the activities that are performed.

21 So if we're doing activities that are more
22 to the level of a remanufacturing activity, the

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1 requirements there have more of a complex burden than
2 do ones where we are merely doing servicing or repair
3 on something. There is -- there is a scalability
4 there that's part of the quality system regulation.

5 The higher the risk of a device, the more
6 rigor is expected throughout the system. And the
7 greater the complex -- the complexity of the work
8 performed on the device is the more detailed the
9 processes and the procedures are expected.

10 In addition, we do have that oversight. FDA
11 regularly inspects us. We're also inspected by those
12 ISO 9000 -- excuse me, those ISO certified bodies who
13 come in to inspect our quality system and then we also
14 have the regulation our own internal audit programs
15 for that oversight.

16 If we look at some of the current best
17 practices for a subset of non-OEMs, as we said, who
18 have blended these processes and controls under
19 quality systems, some of the -- some of you guys, you
20 high-performing guys, have implemented these quality
21 processes based on the ISO standards.

22 Other frameworks, specifically hospitals as

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1 we've discussed here several times, have -- are
2 regulated by the centers for Medicare and Medicaid
3 services or CMS and, therefore, are required to be
4 accredited by some of the organizations you see on
5 this list in order to be eligible for reimbursement
6 for the healthcare services that are provided to
7 patients.

8 This is really important framework. There's
9 no doubt of that. And while the requirements between
10 the Joint Commission requirements and the Quality
11 System Regulation (QSR), some of those do overlap, as
12 Barbara had pointed out this morning. There are still
13 some gaps there in the requirements that are -- that
14 are side by side, but also in the fragmentation of the
15 oversight by these organizations.

16 The elements of compliance are not standard
17 across these organizations you see listed here nor are
18 they necessarily aligned directly with what the FDA
19 has in place for medical devices. And these fragments
20 are not consistently applied.

21 It's also important to remember that there
22 is a critical distinction between CMS and the FDA

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1 missions. CMS is focused on whether the healthcare
2 services provided are reasonable and necessary for the
3 patients; whereas, the FDA is focused on the effective
4 and safe use of devices for the patient in public
5 health.

6 The oversight exercise is based on that as
7 well. CMS is -- and the implementation of the Joint
8 Commission requirements are there for different
9 purposes than the FDA oversight. Therefore, we feel
10 the accreditation framework of these organizations is
11 not alone sufficient to meet the safety and
12 effectiveness requirements defined by FDA for the
13 activities impacting medical devices. And they're
14 also hard to enforce given that they are voluntary
15 standards.

16 Some other best practices, again, as we've
17 discussed where the I- -- the third parties are
18 implementing quality systems to the ISO certification.
19 We're seeing many elements here that are similar.

20 Training of personnel, calibrated tool and
21 test equipment, qualified parts for service providers,
22 documentation of those procedures, cooperation with

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1 the OEMs to implement appropriately any device
2 corrections or recalls, and then, of course,
3 documented service history that's available upon
4 request if needed for investigation.

5 Given this, the application of FDA
6 regulation and oversight to ensure the continued
7 safety and effectiveness of medical devices should not
8 be a huge leap. Again, there is overlap between both
9 the QSR and the ISO and processes and procedures can
10 be leveraged to meet those requirements while ensuring
11 those gaps are filled.

12 Looking to the future, OEMs are not
13 advocating new, broader regulations. Rather, we are
14 advocating the FDA to extend the existing medical
15 device regulations to all medical device service
16 providers.

17 And, as we've seen, there is overlap of
18 those requirements among the quality system schemes.
19 Even some of the requirements of the accreditation
20 schemes are found in both the systems that will work
21 towards ensuring the safe and effective device
22 performance.

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1 We support minimum requirements for all
2 service providers. That includes the OEMs. The same
3 risks exist to patients regardless of who is
4 performing those activities on the device. These
5 minimum requirements should include those that you see
6 here as well as an appropriate level of oversight to
7 ensure the safe and effective performance of medical
8 devices is intended.

9 It is within FDA's authority to determine
10 how best to implement that oversight from many of its
11 tools that it has at its option. We believe voluntary
12 standards alone are not sufficient to ensure patient
13 safety.

14 It's also important to remember that all
15 service providers are linked to the device lifecycle.
16 Feedback of service events and malfunctions to the
17 OEM, including those events not recorded -- excuse me,
18 associated with a death or serious injury is essential
19 to the continuous improvement of medical devices and
20 ultimately our patient care.

21 In summary, we've heard that we are all
22 aligned on the same shared goals. The first priority

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1 is patient safety. OEMs are not about limiting
2 choices or increasing cost. Rather, it's about safe
3 and effective performance of our devices for patients.

4 Patients and clinicians should be able to
5 presume the same level of safety and device quality
6 regardless of a service provider. And devices should
7 be available for use when needed by the healthcare
8 provider.

9 We believe that knowledge of and compliance
10 to requirements -- FDA requirements is essential
11 regardless of who the service provider is. These
12 devices are designed, manufactured, and maintained
13 under FDA regulation and oversight to ensure safe and
14 effective performance over the defined lifecycle.

15 It does not make sense that a section of the
16 industry that is servicing the same regulated medical
17 devices do not have the same accountability to those
18 regulations that govern them.

19 Again, we're not advocating that only an OEM
20 can do this work neither are we advocating that FDA
21 has to create a whole new regulatory framework.
22 Rather, applying existing device regulations and

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1 scaled implementation based on size, risk, and the
2 activities that are performed.

3 We support minimum requirements for all
4 medical device providers. That includes documented
5 procedures and records, training qualifications, and
6 parts sourced, among other -- other specifications.

7 A lack of data does not mean that there
8 aren't problems. We heard from both the clinical
9 engineering and independent service organization
10 providers that there is a lack of data and service
11 history on devices in some places.

12 That information on service events,
13 particularly malfunctions, is not necessarily uploaded
14 to the hospital's reporting system. If the hospital
15 is not reporting those events and the OEMs do not have
16 visibility to that information from those clinical
17 engineering departments or independent service
18 organizations, of course there won't be data reported
19 as malfunctions in the MDR systems that the FDA
20 maintains and the reports and analysis that are done
21 by organizations like ECRI will be incomplete.

22 I'd like to reference the FDA report

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1 recently on their inspections of the user facility
2 reporting based on the Safe Medical Devices Act of
3 1990 released earlier this week.

4 Of the 17 hospital facilities inspected, 15
5 received a 483 citation. Of those 15, 12 had not
6 reported a death or serious injury as required by the
7 regulations.

8 OEMs are -- are trying to get that data on
9 deaths and serious injury and malfunctions so that we
10 can analyze that and include that not only in our
11 reporting, but also in what we incorporate in our
12 trending and our continuous improvement.

13 As an industry we do need to collaborate on
14 a solution to the lack of -- so that the lack of this
15 visibility of devices and malfunctions is resolved.
16 All people at the workbench need to better understand
17 and give appropriate time to documenting how devices
18 malfunction and what repair was done, especially in
19 those cases where those malfunctions may cause or
20 contribute to patient injury if it happened again and
21 to report those malfunctions into the hospital system
22 for visibility.

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1 Additionally, this data, especially for
2 events of death, serious injury, and malfunctions that
3 could cause or contribute to a death or serious
4 injury, must be shared with OEMs for analysis in the
5 interest of continuous improvement of our medical
6 devices.

7 OEMs have systemic approaches -- systematic,
8 excuse me, approaches to monitoring and analyzing data
9 of device performance, but given these missing
10 segments of data it's challenging if not impossible to
11 effectively do so.

12 While many clinical engineering and
13 independent service providers are already operating
14 under a set of requirements for CMS, and for some ISO
15 certifications, voluntary standards alone are not
16 sufficient when we are considering patient safety.

17 Regulation and oversight is needed to drive
18 behaviors of all medical device service providers. It
19 is the FDA's review to determine what that oversight
20 it and what is appropriate.

21 As FDA looks to the next steps and
22 potentially considers how to collaborate with other

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1 agencies, we ask that it not lose sight of the
2 agency's public health mission to ensure the safe and
3 effective performance of medical devices across the
4 device lifecycle in the interest of patient safety.
5 We hope that FDA will not wait for a safety event to
6 try this policy issue.

7 All medical device service providers --
8 OEMs, clinical engineering departments, independent
9 service organization -- should conduct their
10 activities under the same framework of minimum
11 requirements that preserve the approved intended use
12 of the medical device. Everyone working towards the
13 same safe and effective product for patient care.
14 Thank you.

15 MS. WAGMAN: Thank you. Alex or Julie, does
16 anyone from the ISO want to make any statements? You
17 have your 15 minutes.

18 MS. MARDIKIAN: Hi. I'm Julie Mardikian,
19 Senior Compliance Auditor for Oxford Instruments
20 Healthcare, a division of Oxford Instruments, who is
21 listed on the London Stock Exchange.

22 I would like to thank the FDA for the

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1 opportunity to participate in this workshop. Oxford
2 Instruments invented the superconducting magnet and,
3 with Siemens, pioneered the use of the superconducting
4 technology to create the superconducting MRI system.

5 Our division, Oxford Instruments (OI)
6 Healthcare, provides refurbished CT and MRI, CT and
7 MRI maintenance services, CT and MRI replacement
8 parts, CT and MRI component repair and mobile imaging
9 systems.

10 OI Healthcare is committed to providing our
11 customers with quality products and services that meet
12 or exceed their expectations. We ensure the quality
13 of our products and services through adherence to our
14 quality system which include certification to the
15 International Organization for Standardization, ISO
16 9001 and 13485.

17 Our quality system is aligned with 21 CFR
18 820 ensuring that we comply with the current FDA
19 standards. As an organization, we strongly believe in
20 the value of our quality system and work closely with
21 our trade association, the International Association
22 of Medical Equipment Servicers and Remarketers, to

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1 develop and promote best practices across the third
2 party industry.

3 As a part of our quality system, we measure
4 and document our performance using key processing
5 indicators (KPI) some of which include our net
6 promoter score, a measurement of customer
7 satisfaction, which is consistently in the high 80th
8 to low 90th percentiles.

9 We document that our repaired component
10 failure rate is less than 1 percent. We document that
11 our refurbished equipment goes through strict
12 checklists to ensure compliance to OEM specifications.
13 We document that requests for maintenance are
14 responded to by a service engineer -- are responded to
15 by a service engineer within 30 minutes.

16 In addition to our KPIs, our quality system
17 includes risk analysis and mitigation as well as
18 ensuring traceability of the products that we sell and
19 service.

20 To compete as a third party we understand
21 that our offerings need to be delivered at a lower
22 price than the OEM and with a higher level of service.

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1 For an example, when you call OI Healthcare for
2 service, 24 hours a day, 7 days a week -- I'm sorry,
3 24 hours a day, 7 days per week the phone is answered
4 and services dispatched by one of our team members.
5 Not by a computer and not be an external service.

6 To understand the value and the need for the
7 products and services we provide, it is perhaps most
8 useful to know some of our customers that come to us
9 for solutions are as follows: John Hopkins, Memorial
10 Sloan Kettering, Langley Air Force Base, VA Medical
11 Center Leavenworth, Overton Brooks VA, Cherry Point
12 Naval Hospital, Kansas City VA, VA of Illiana,
13 Alexandria VA, Jonathan M. Wainwright Memorial VA.

14 We sell replacement parts worldwide. We
15 have 400-plus service customers in the U.S. And it's
16 important to know that we value GE, Siemens, and
17 Philips as customers.

18 Finally, our sister company, OI Service,
19 provides MRI maintenance service to over 1,100
20 customers in Japan. We understand through our trade
21 association that third parties have not been
22 responsible for any adverse patient outcomes;

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1 therefore, we question the need for additional
2 regulation.

3 We would, at the same time, encourage the
4 FDA to compel the OEMs to make sure documentation
5 required to service and maintain equipment to OEM
6 specifications is available to all users, both
7 original and second-hand.

8 We believe that the user has the right to
9 choose their service provider and that the third
10 parties provide a vital check to OEM compliance, to
11 their own standards, as well as competitive buffer to
12 potential runaway OEM pricing schemes. Thank you.

13 MR. ROBINSON: Hi. My name is Alex
14 Robinson. I work for the Afya Foundation of America,
15 philanthropic, not-for-profit. We take in used
16 equipment and remanufacture it -- or not remanufacture
17 it, but repair it and make it useful and safe for the
18 end users of it.

19 I'm not really going to take up a lot of
20 time here with this. There's been a lot said here and
21 I've found all of it very informative. What
22 everybody's had to say here has a point.

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1 I understand the kind of, you know, tug of
2 war that goes on between the OEMs and others who do
3 maintenance work. I have a couple of little
4 observations on that from my previous experience
5 working in the hospitals that the -- first of all,
6 there's no guarantee of quality service no matter who
7 it is. You know, you could get somebody who was an
8 OEM tech who may not be as good as you would hope, but
9 you can get a tech from an ISO who will be. So
10 anybody can deliver quality care or quality, you know,
11 service to your equipment.

12 My hope is that there will be a cooperative
13 effort out of all of this and that any changes or new
14 regulations that are required will take into account
15 the needs of the community as well as the safety of
16 the community to keeping service within reason and
17 price as well as ensuring that the quality of it is
18 every bit as good as what they would get from the
19 OEMs.

20 I know that in my experience in the hospital
21 there's always documentation no matter who does the
22 service for you because if it's not generated by the

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1 -- by the OEM or by the ISO that comes in, the in-
2 house people in charge of it have to keep records.

3 My plea would be that hospitals not parse
4 out their biomedical engineering departments. I know
5 that in some instances when they have merged with
6 other hospitals they have simply used shared services
7 between the hospitals. So that, to me, is not a good
8 way for them to go.

9 But, again, this is all from my own
10 experience which was awhile back so I don't know how
11 applicable it is today. The only other thing that I
12 wanted to add vis-a-vie, you know, safety is the issue
13 of cybersecurity.

14 There's more than one method of cyber
15 attacks. And I'm speaking specifically of a case
16 where a gentleman who was in the hospital was on pain
17 medication. He went online with his smartphone, found
18 the service manual for his IV pump, and found out how
19 to modify it, which he did.

20 And, I mean, it comes to the issue of
21 making, you know, the documentation readily available
22 to those who need it, but also protecting things like

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1 that. I think that there has to be some sort of, you
2 know, check procedure that's put in there so that you
3 can verify who it is that's getting into that because
4 that was one -- the one big thing that I wanted to
5 bring up because, you know, everybody has spoken about
6 cybersecurity. And that's a kind of not well-known
7 issue with cybersecurity is actually the patient
8 tampering with it because they can go online. And, of
9 course, we don't want to restrict it to the point
10 where, you know, the techs who need it can't get to
11 it.

12 The other thing I wanted to know is those --
13 do the OEMs define what is an OEM part? Is it
14 anything that's used in the equipment even, you know,
15 like common -- common semiconductor devices? Is all
16 of that considered OEM?

17 That's what I would like to know because it
18 was common practice for me to go to a vendor for any
19 semiconductor device. And if you look in the
20 manufacturer's manual it has a part number there for
21 that device. It's their own part number, but it's
22 something that if you're very careful about selecting

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1 you can come up with the identical part.

2 That, to me, is not modifying it because you
3 are using the very same device that you took out.

4 Now, some people may not have the expertise to be able
5 to do that, they may not know how to read the markings
6 on to make sure that they pick up something that is at
7 least as good if not better.

8 So that's pretty much all I really wanted to
9 say. I would like to say something about the
10 organization I work for. We have delivered healthcare
11 devices and supplies to over 70 countries around the
12 world. And we always respond to natural disasters.

13 Haiti when they had the earthquake we were
14 one of the first down there and we actually maintain a
15 healthcare facility down there right now. We employ
16 33 Haitians in there who do -- who have been trained
17 in how to do, you know, basic triage on a patient as
18 well as more advanced stuff like, you know, they can
19 build a prosthetic device for them if they need to,
20 you know, to help them get around.

21 And -- and Nepal as soon as they had their
22 earthquake we shipped 33 pallets. Within two weeks we

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1 had 33 pallets in Nepal already. And one of the
2 things that we pride ourselves on is that we have
3 channels of -- we have channels of delivery that
4 manage to get through. 90 percent of everything we
5 ship actually ends up in the hands of the person it
6 was intended for and that is difficult to do in the
7 kinds of places in which we operate.

8 So I would besiege all of you not just to
9 us, but if you have equipment that is at the end of
10 life to you, donate it to someone who collects used
11 equipment and sends it to people who need it overseas.

12 In our operation we actually -- I am a
13 biomedical engineer. As I said in my five-minute
14 presentation, you know, I have over 20 years total in
15 biomedical engineering. So I -- and was retired and
16 then I found this organization and I was thrilled.

17 You know, I go there. I started there
18 volunteering. I wasn't even being paid. They pay me
19 all of \$1,000 a month now, but, you know, you do it
20 because you want to be providing this service. And if
21 I didn't do it, nobody else would.

22 So we like to know that the equipment we

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1 send over there is going to work when it gets there.

2 And 80 percent of our equipment gets there with no
3 damage whatsoever. And most of it gets there without
4 any, you know, functional damage to it. It may have a
5 ding or, you know, a scratch or something, but it's
6 still quite useable. And we pride ourselves in that.

7 So, again, donate to Afya or donate to
8 somebody who does take this equipment and send it
9 overseas. Hopefully they also make sure that it is
10 safe to use and effective to use.

11 MS. WAGMAN: All right. Thank you, Alex and
12 Julie. We're going to move to Stephen.

13 MS. LOGAN: I'm going first.

14 MS. WAGMAN: Oh, I was going to save --

15 MS. LOGAN: Yeah. Stephen --

16 MS. WAGMAN: Oh, I wanted to save you for
17 last, Mary.

18 MS. LOGAN: Oh, that's okay. Stephen and I
19 are sharing.

20 MS. WAGMAN: Okay.

21 MS. LOGAN: And he was kind enough to put my
22 slides first so I'll go first.

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1 MS. WAGMAN: Okay. Thank you.

2 MS. LOGAN: So I have three slides. I
3 shared them yesterday. I'm going to talk about them
4 in a slightly different way today.

5 Standards come in three forms. There are
6 voluntary standards, there are quasi-regulatory
7 standards, and there are codified standards. And
8 13485 is a really good example of a standard that
9 started as a standard and it's codified. The other --
10 there are other parts of the quality system regulation
11 that are very similar.

12 A lot of AAMI standards we call quasi-
13 regulatory because they help the medical device
14 companies primarily get their products through the
15 510(k) process more easily.

16 And electrical safety is a really good
17 example. If you can certify the electrical safety to
18 6061, which is the seminal electrical safety standard,
19 than it's easier to get your products through the
20 process or it should be. Arguably it's easy to get it
21 through the process.

22 There are other AAMI stand- -- there are

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1 some AAMI standards that do impact healthcare delivery
2 organizations that I would call -- you could argue
3 about whether they're regulatory, codified, or quasi-
4 regulatory or voluntary.

5 But they -- the healthcare delivery
6 organizations definitely consider them, themselves, to
7 be regulatory because CMS and the Joint Commission or
8 the other certifying accrediting organizations ask
9 about compliance.

10 One of those is the dialysis -- AAMI
11 dialysis standards so which is on the next -- on the
12 next slide. So dialysis equipment AAMI has standards
13 for dialysis equipment. And the water quality
14 standards are for the healthcare delivery
15 organizations that deliver dialysis treatment. So
16 those standards are used by technicians and by the
17 dialysis techs, but also in the service and
18 calibration preventive maintenance and repair process.

19 So HTM professionals who do work with
20 dialysis equipment are very familiar with and know
21 that they could be asked and are asked by CMS or by
22 the Joint Commission about compliance with those.

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1 The same with AAMI sterilization standards.
2 If you ask Sue Klacik who spoke from International
3 Association of Healthcare Control Service Material
4 Management (IAHCSMM) what is the sterilization bible
5 for healthcare delivery organizations, she would say
6 ST -- AAMI ST79 and there are others.

7 The Joint Commission will ask for proof of
8 compliance with ST79. And when I say the Joint
9 Commission I'm using that very loosely. It could be
10 one or the other accrediting bodies. When they go in
11 they all do it a little bit differently.

12 So there are examples of where regulators
13 participate in the standards development process
14 because they have an interest in seeing the higher
15 level of compliance and they regulate to standards.

16 I talked a little bit yesterday about the
17 two new standards development activities that are
18 starting up in December by AAMI in the equipment
19 maintenance and repair and servicing area.

20 One is the definitions committee and that is
21 a direct result of the FDA's docket item here. So
22 thank you, FDA, for -- for us one of the most

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1 important early learnings from this docket was how
2 much of a need there is for common definitions.

3 If you look at all of the submissions that
4 people made, there's a lot of variation and need for
5 conformity and harmonization around definitions so
6 AAMI's tackling that. And if you didn't get the e-
7 mail address from yesterday, come and see me at the
8 end and I'll be happy to tell you who to contact if
9 you're interested in participating.

10 And then acquisitions is another one. We
11 actually have as a part of our strategic plan the
12 board has made a priority the development of -- at
13 least the start and development of at least two new
14 service-oriented standards a year because it's an area
15 that is in need of standardization across -- across.

16 It's very hard -- especially with the
17 consolidation of healthcare delivery organizations,
18 it's hard when service procedures are different across
19 all of the different organizations that have been
20 acquired by a system.

21 So it would -- standardization of all kinds
22 of things is happening in healthcare delivery.

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1 Service is one of the areas where it's low hanging
2 fruit to develop more standards.

3 Other areas that I've heard from this event
4 that would benefit from additional standards
5 development are -- and we've heard this from other
6 events, as well -- recalls, the needs for some
7 standardization of recall management, a standardized
8 recall form.

9 Healthcare delivery organizations have
10 begged AAMI to work on a standardized recall form. If
11 you're managing 200 or more recalls a month, which is
12 very common for a large system, having 200 different
13 recall forms is very difficult for them to track so
14 they say.

15 And then more standardization of sharing
16 information and from near misses, from adverse events,
17 what does that mean just from equipment malfunctions
18 so that service organizations and manufacturers,
19 regardless of whether the manufacturer is the service
20 organization, but all service organizations need to be
21 part of that feedback loop. And the information
22 should be consistent so that it's useful and can be a

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1 part of that lifecycle.

2 And then standardizing what process
3 validation means and what it is, how it's done in
4 standardizing the documentation part of service in
5 healthcare delivery would be -- would also be really
6 helpful I think from hearing all of the discussions
7 yesterday and today. That's it.

8 DR. SPIEGELBERG: My name is Steve
9 Spiegelberg. I'm here to talk about ASTM activities,
10 the other four letter standards organization. ASTM
11 stands for American Society for Testing and Materials.
12 It's a volunteer organization, consensus organization.

13 All the standards that come out of ASTM are
14 drafted by its members and the members tend to be
15 OEMs, testing labs, regulatory and other government
16 agencies, raw material suppliers, consultants, and
17 really anyone who wants to participate in the process
18 of drafting these standards.

19 My particular task at ASTM involved
20 cleanliness of medical devices. ASTM got into that
21 activity back in 2000 following a problem that one of
22 the orthopedic manufactures, Sols Orthopedics, had in

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1 2000 with an acetabular cup called the InterOp which
2 had a manufacturing residue that was left on due to an
3 improper cleaning process.

4 About 2000 patients had to be revised and
5 the resulting \$1 billion settlement kind of got the
6 attention of the orthopedic industry and we realized
7 that we needed standards to assess how clean devices
8 are and how do you verify those processes.

9 So starting in 2003 we started to develop
10 workshops, we've had symposiums and we actually have a
11 workshop next month in Orlando on reprocessing of
12 reusable medical devices. And I encourage anyone
13 interested in that area to attend.

14 The -- we've been working in a couple
15 different areas and standards over the past 16 years.
16 The first one is designing of medical devices for
17 cleaning. It's often an after effect that people
18 think about, oh, yeah, I need to clean this before it
19 get sterilized, packaged, and off to the clinical
20 setting.

21 But you want to be considering what
22 materials are used in the device and can they handle

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1 the cleaning process for reusable devices or
2 reprocessible devices, can they handle multiple
3 cleaning cycles including sterilization cycles for
4 reusable devices, are there biological materials that
5 are left on there that need to be processed and
6 removed in addition to the manufacturing materials
7 used to refurbish the devices, and then what cleaning
8 devices are available for use. And what the standards
9 are working on is how you design medical devices with
10 all of these factors in mind.

11 We're also very active in standards for
12 verifying that you've done a good job of cleaning your
13 medical device. And there are multiple standards that
14 we've developed over the years for determining what
15 residues were present on them, what levels identifying
16 what they are, and moving towards established
17 acceptable limits of residues on the medical device to
18 ensure that it'll still be safe and effective.

19 And along the way we also have a standard
20 guide for selecting test soils to challenge your
21 medical device cleaning process and for validating
22 your cleaning process.

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1 And there are additional standards from ASTM
2 that you may be interested in involving specific types
3 of medical devices as well as cleaning processes,
4 themselves.

5 MS. WAGMAN: Okay. If people have
6 questions, if they want to come up to the microphones.
7 Just, again, if you say your name and affiliation and
8 keep it to a question.

9 I'd like to start with a question, if I may.
10 It's from Penny Butler, the American College of
11 Radiology.

12 How do we take the system and practices
13 described by the successful service area and propagate
14 those practices throughout the service industry?

15 MR. STELDT: I think through standards like
16 we suggested -- I think through standards as we
17 suggested I think AAMI offered some workshops and they
18 have great standards for dialysis. And producing
19 those standards would allow us to share those best
20 practices throughout the industry and other
21 organizations.

22 MR. SEMONE: Hi. My name is Jeff Semone.

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1 I'm with Varian Medical and I'm also here representing
2 manufacturers.

3 I'd like to point out that standards are
4 wonderful. Honest to God, every time we get one it's
5 helpful because it makes it easier for all of us, I
6 mean, literally all of us, to figure out exactly
7 what's supposed to be done.

8 But one of the differences between standards
9 as they're enacted in the United States versus other
10 countries is that there are ramifications if they're
11 not followed in those other countries that are very
12 different from what they are here.

13 For example, with 13845, while I'd agree it
14 is codified. It's codified with respect to the
15 current MDR and with respect to the forthcoming MDR.
16 And what that leads to is the opportunity to have
17 regul- -- regulatory, excuse me, actions taken against
18 companies that are found to not be following those
19 standards.

20 And I think you'd agree with that, right?

21 MS. LOGAN: Me?

22 MR. SEMONE: Yeah.

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1 MS. LOGAN: Yes. Like the example I gave
2 with sterilization and healthcare delivery would be
3 another example of that.

4 MR. SEMONE: Perfect. Thank you. So the
5 reason I mention that is because in the scheme of the
6 United States -- and I'm, again, glad to hear that
7 everybody here is, in fact, agreeing that we should be
8 following quality systems that are laid out.

9 The fundamental difference is that the
10 companies that are selling their services and/or
11 products into the European market lose the opportunity
12 to sell so there's a very real implication if there's
13 a failure on their part to do those.

14 Whereas here it's a voluntary thing in the
15 U.S. if you're only following 13485. There's no
16 meaningful regulatory action that can be taken place
17 against a company that fails to follow the standard.

18 It may be that their customers say, well, if
19 you can't tell me that you're following it I'm going
20 to choose to go with somebody else who is, but there's
21 no regulatory action that comes against it.

22 Whereas under the quality system regulations

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1 that exist, the FDA shows up, it's a police force.
2 They walk in, they have badges, they can do all those
3 unpleasant things that I think we heard mentioned
4 earlier today. And there's a very real impact in
5 terms of the meaningfulness of that little visit every
6 two to whatever number of years that choose to show
7 up.

8 That's very different from if an ISO
9 organization shows up and says, hey, you're not doing
10 this very well and we'd like to see you fix it in the
11 next year. And I think that that's a real impact,
12 again, back to the throughput of the whole lifecycle
13 of a device that we need to be cognizant of as we talk
14 about where the future of this, you know, current
15 situation should go.

16 MS. HORN: Okay. If I could respond to
17 that, please. So I think we have, you know, obviously
18 some differing opinions in the group as to whether
19 there truly is a real issue or not. You know, we've
20 provided some statistics that says this is not an
21 issue. Please don't fix what's not broken.

22 But I also wanted to address why there is

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1 some concern from in-house organizations such as
2 myself and the ISOs. You know, one of the questions I
3 hear is, well, why wouldn't you accept these
4 standards, why wouldn't you adopt these standards.
5 And so I was jotting down some of the recommendations
6 and I just wanted to kind of tell you about maybe what
7 we're thinking a little bit.

8 So, first of all, make no mistake, this is a
9 -- the service industry is a multibillion dollar
10 industry. There's a lot of money at stake here. And
11 so and patient safety I truly do believe is at
12 everybody's top of mind and the reason we're here, but
13 there's also a lot of money involved. And we have to
14 keep that in mind.

15 So the fear is one of -- some of the things
16 that were outlined by some of the OEMs is a process to
17 ensure personnel are trained and competency is
18 verified.

19 So what's going through my head is who
20 decides that? Where are they trained? Do the OEMs --
21 does it -- do they have to go to an OEM school? And,
22 if so, again, an example of this is that we spend

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1 about a million dollars a year to train about 110
2 technicians at my organization alone. \$40,000 to send
3 them to CT school, you know, cath lab schools are --
4 it's getting more expensive and more expensive.

5 So if we, as an in-hour organization -- and
6 I'm sure the third parties are thinking -- or the ISOs
7 are thinking the same thing -- if the vendors or the
8 OEMs, rather, are saying you have to send them to our
9 school and you have to pay \$60,000, you know, \$40,000,
10 whatever the case is, for every technician, for every
11 model, that is cost prohibitive.

12 Most organizations don't have that kind of
13 money do send them to that school. So, in fact, what
14 happens is it becomes an issue with providing safe and
15 reliable service because we cannot train our people.

16 The same -- the other part was use of
17 calibrated tools and test equipment. So for us to get
18 these calibrated tools and test equipment, again, we
19 must go to the OEMs. So we're talking, you know,
20 \$24,000 for diagnostic software from some of our OEM
21 vendors.

22 And this is not uncommon. This is for every

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1 single device and these are devices that we have many
2 of them throughout our system so we're talking again,
3 you know, hundreds of thousands of dollars for these
4 calibrated tools and test equipment. So these are
5 just some examples.

6 And I want to make sure so, you know, I kind
7 of think of -- I was going back to my little high
8 school literature days and the Edgar Allen Poe story
9 about the monkey's paw. You recall that one where
10 they have a -- you know, you wish for something and
11 it's going to be a great thing and you're going to get
12 it, but every time he -- the fellow wished for
13 something, something horrible happened, was not the
14 intended consequence. And I keep going back thinking
15 about that story when we talk about this.

16 Everybody here agrees that quality service,
17 patient care is extremely important, but how we get
18 there and what we wish for we have to be very careful
19 that we don't wish for something that has those
20 unintended consequences.

21 And, again, you know, I want to applaud the
22 FDA for getting the other side of the story here. But

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1 when we talk about cost -- and somebody else suggested
2 that cost was not an issue or we shouldn't be talking
3 about it -- we truly do believe it's one in the --
4 they're together. You can't have quality service
5 without getting the training and the parts and things
6 that we need and we can no longer afford to do that
7 because of the skyrocketing costs.

8 I probably didn't answer your question, but.

9 MS. WAGMAN: Anything from the audience?
10 You guys have gotten very shy all of a sudden. You're
11 just ready to go home.

12 We knew Scot would be here. Remember it's
13 got to be a question, Scot, so.

14 MR. MACKEIL: I have a small question.

15 MS. WAGMAN: Okay. Go to the mic. Thank
16 you.

17 MR. MACKEIL: So I -- during the break I had
18 a lovely chat with Ms. Federici from AdvaMed and in a
19 lot of ways we're at the opposite ends of the
20 spectrum. And she told me the story about how
21 valuable intellectual property, also known as service
22 manuals, are to her clients.

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1 And I told her my side of the story is that
2 when a piece of equipment comes into my hospital and
3 the salesman asks me to inspect it I want to read the
4 service manual to understand what that device is so
5 that when I put my initials on that inspection sticker
6 and fill out that work order that the value of my work
7 is validated by the service manual.

8 But there's that dichotomy of they don't
9 want to share their intellectual property and I want
10 to serve my caregivers.

11 Who on the panel can tell us about a middle
12 ground where the needs of both parties could best be
13 served?

14 DR. SPIEGELBERG: Do you think it would work
15 if they were to provide an IQOQPQ (Installation
16 Qualification, Operational Qualification, and
17 Performance Qualification) guidelines? That would be
18 a subset of the overall service manual.

19 MR. MACKEIL: (Off mic.)

20 MS. WAGMAN: Scot, can you come to the mic?
21 Thanks.

22 MR. MACKEIL: So, in other words, a

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1 performance verification procedure?

2 DR. SPEIEGELBERG: Yes.

3 MR. MACKEIL: That's a great middle ground
4 as long as that -- that might come along with if they
5 were special tools or test fixtures that would
6 accompany that device. That's something I always tell
7 the service representatives if it needs cables or
8 disposables, bring them because I'm going to use them.
9 So, excellent.

10 MS. LOGAN: I don't have an answer for you,
11 Scot, because this -- that question and some of the
12 others, the question of why wouldn't you be okay with
13 regulation, why regulate, that's a tough question,
14 too. Where's the middle ground there?

15 I -- there's so much mistrust and a history
16 of mistrust between -- and I'm speaking from the
17 middle of hearing it from all angles. There's so much
18 mistrust that's built up over the years that I think
19 people have to start with easier common ground and
20 build the trust. And once the trust is built, then
21 finding middle ground is a little bit easier.

22 Right now those -- the hardest questions no

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1 one really wants to find middle ground because of
2 views all the way -- or everybody's views are so far
3 apart on some of the toughest issues. I think
4 everybody would agree training is important.
5 Everybody would agree that credentialing -- I haven't
6 heard people talk about certification. Why not
7 mandate certification? That'd be really good for
8 AAMI.

9 I don't think there'd be middle ground on
10 that -- on that either. There's a -- it's the how to
11 achieve the different ways that people look at this
12 that middle ground is going to take some work.

13 MR. ROBINSON: I'd just like to add one
14 little point on that. If the issue is intellectual
15 property, once that product is no longer being
16 promoted, sold by them, then where's the proprietary
17 concern for it?

18 It's no longer of use to anybody to compete
19 with you so once it's no -- once they consider it to
20 be no longer on the market, why not release the
21 manuals, then?

22 MS. WAGMAN: Do we have any other questions

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1 for this group?

2 MR. SHRADER: Pat Shrader with Medtronic.

3 Mary, I appreciated your comment and I actually had
4 the word certification written down here.

5 My question, which is probably a multipart
6 question, is, you know, Medtronic is a company that
7 does work with ISOs and works with biomed and
8 hospitals and we don't insist by and large on doing
9 all the servicing ourselves.

10 My ques- -- first question is listening to
11 people today I can hear a clear distinction between
12 good third parties and not-so-good-third parties. And
13 my question was going to be so we only want to work
14 with the good third parties. How do we determine
15 which ones those are?

16 And I've got to believe here that there's
17 some common ground between us that we want good third
18 parties, you know. As far as hospital personnel, I'm
19 going to assume that the hospital in order to meet
20 other standards and in order to maintain its
21 reputation has to assure themselves that they have
22 properly qualified and properly trained people.

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1 But how do we assure the same thing about
2 third parties? Any response other than should we be
3 thinking about a certification program from anyone?

4 MS. MARDIKIAN: Well, what I would say is
5 you do your due diligence. I mean, if you were going
6 to go to a doctor you would verify or check to see
7 through the reputation of that doctor if you're going
8 to have them do a surgery on you.

9 Wouldn't you do the same thing if you were
10 going to employ a company to service your medical
11 equipment whether it be a hospital or a third party?

12 MS. SHRADER: I agree with what you're
13 saying if this was someone that I was approaching to,
14 you know, provide service for the company's products I
15 would do that. I guess I'm just -- I'm not certain
16 how if someone comes to me what is it that I would
17 look for.

18 MS. MARDIKIAN: You would look to see if
19 they had standards in place, do they check their
20 vendors, do they have a vendor list in place, do --
21 ask them to show you documentation.

22 MS. SHRADER: Okay.

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1 MS. MARDIKIAN: I mean, if they can't --

2 MS. SHRADER: So --

3 MS. MARDIKIAN: -- provide the
4 documentation, then I would question their
5 reliability. If they can show you documentation that
6 they're doing and providing the bridge between CFR and
7 their standard and they can legitimately show you that
8 documentation, then I would classify them as somebody
9 to work for you.

10 MS. SHRADER: So if we were selecting a new
11 vendor sometimes we look at documentation, sometimes
12 we actually audit the vendor in their physical
13 facility. And I would think that might be
14 particularly important if you were talking about
15 providing service for a higher risk product, auditing.

16 DR. SPIEGELBERG: I think auditing should be
17 done all the time on your service providers. Your
18 quality management system extends to all your service
19 providers so you have to make sure that they're
20 compliant with it.

21 MS. SHRADER: Well, historically our quality
22 management system applies to people who are selling

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1 services to us and it would also apply to someone that
2 we -- with whom we have a contractual relationship,
3 you know.

4 That is not necessarily the case with all of
5 the third parties who come to us and ask for a service
6 manual, but may not -- may not ask for or may not
7 choose to get training.

8 MS. HORN: Okay. So, you know, I'll change
9 the question a little bit. If I were looking at
10 hiring an ISO or a third party and what would I look
11 for. And some of the things you mentioned, you know,
12 obviously we'd look for.

13 It's worth noting, though, it does not take
14 very long to find out who is not doing a good job.
15 Word travels very, very quickly in a hospital setting
16 about cases where there might be, you know, I think
17 somebody used shoddy workmanship or something like
18 that.

19 And so at that point in time we will cease
20 and desist doing business with that person or that
21 vendor. And so -- and this is -- you know, and they
22 are not going to stay in business very long, quite

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1 frankly.

2 So it's, you know, there's a competitive
3 thing going on there that if they are not providing
4 quality service that the doctors and clinicians are
5 seeing equipment that they see that, you know, that
6 they feel is not being maintained properly, they will
7 let us know very, very quickly about that.

8 And we will validate, you know, whether it
9 was an issue and, again, cease and desist doing any
10 kind of business with those people. So it's, you
11 know, we -- in this particular case we have not had
12 any issues with any patient injuries due to service
13 thankfully. But, again, we'd very quickly find these
14 things out so.

15 And I'm sure that most hospitals are the
16 same way. The physicians and clinicians are very,
17 very obviously and rightly so particular about their
18 devices. So if they're not working properly, they
19 will let us know.

20 MS. SHRADER: I appreciate that. And it
21 would be really helpful if that kind of information
22 were also available to the OEMs.

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1 MS. HORN: And, you know, I would say that
2 all you have to do is ask. We do have that
3 information. You know, again, we do collect it in the
4 database. We have risk systems where we track patient
5 incidents where any -- any relatable patient incident
6 whether it's a drug adverse event or whether it's a,
7 you know, clinical device.

8 And so, you know, I agree that that's
9 something that we should be sharing if asked. And,
10 you know, again, it's just more a matter -- when
11 vendors and OEMs come to me and say can we have that
12 information, we hand it over to them because it's not
13 anything that we're trying to keep to ourselves.

14 MS. SHRADER: Okay. Thanks.

15 MR. RIDGWAY: If I could just add to what
16 Heidi said. I think we need to step back a little bit
17 and take a look at the forest. Economics is really at
18 the heart of this issue.

19 Healthcare is under a lot of economic
20 pressure. And the industry has found a solution,
21 which is the onsite model that we talked about, and
22 there's an allegation that onsite model is adverse to

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1 patient safety because servicing as performed through
2 this model doesn't meet the standards of some of the
3 people.

4 And I'd like to just go back and quote again
5 from the FDA's regulatory science priorities for 2017
6 where they had a statement that talked about
7 leveraging real world evidence to supplement
8 traditional data to inform regulatory decision making.

9 There is real world data out there and the
10 data is that there is a patient safety problem, but
11 it's not from servicing. It's from use errors and
12 other things. I mean, there is adequate statistics
13 that say these are the real targets that we should be
14 addressing if we're really concerned about patient
15 safety.

16 And I would just suggest that, you know, the
17 allegation that servicing problems onsite are creating
18 a problem with respect to injuring patients that it
19 isn't -- there is no evidence to that effect.

20 And I feel the consequence of passing some
21 unnecessary regulation will be a further reduction of
22 economics which will ultimately damage patient safety

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1 by taking funds away from the hospital to spend where
2 they -- on where the problem really is.

3 And I think we've sort of lost sight of that
4 longer vision. I mean, to me the whole challenge is
5 where is the real world evidence that there is a
6 service-related problem with respect to patient
7 safety. And that case is not proven.

8 And, as I say, the adverse thing which I
9 think we need to keep in mind is there is a downside
10 to passing unnecessary regulation or solving a non-
11 existent problem- it's going to take away from our
12 ability to solve real world problems where there is
13 evidence that there -- and, you know, I think if the
14 manufacturers are upset, they should think about
15 designing equipment that would minimize the use of --
16 the prevalence of use errors.

17 You know, I think we could start a whole
18 different campaign saying, you know, take the evidence
19 we've got from the hospital that says there are
20 certain device designs which are contributing to the
21 problem of patient safety by being hard to use.

22 So I could talk for a lot longer, but I

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1 don't want to get the hook again.

2 MS. WAGMAN: Yeah. Thank you, Alex. We're
3 going to go to the question at the back.

4 MR. SZEREMETA: Hi. Brian Szeremeta, Global
5 Regulatory -- sorry, Global Quality and Compliance
6 Director.

7 My question is to the team up there
8 representing the ISO group. So if you're not aware,
9 the FDA spent many, many years through Kim Trautman
10 working with notified bodies to develop a medical
11 device single-audit program.

12 That program is for notified bodies and
13 registrars to come into FDA regulated sites, perform
14 an audit or inspection of that site, provide that
15 information to the FDA, and the FDA will use that
16 either to react or just keep track of what's going on
17 at the registered sites.

18 Would you consider participating in a
19 program like that since you're ISO registered, you
20 have a quality management system. You would have to
21 engage you registrar. Your registrar would have to be
22 approved to perform those types of audits.

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1 But would you participate in that type of
2 activity to further show that you have a quality
3 management system in place?

4 MS. MARDIKIAN: I hesitate to answer that
5 question because my boss is in the room. But I'm
6 pretty confident that all three of our sites would
7 definitely have some issues, but I would say
8 absolutely. Definitely.

9 MR. SZEREMETA: Because there was a comment
10 I think yesterday about not wanting to place
11 additional inspection burden on the FDA. Well, that
12 program places no additional inspection on the FDA.
13 It's actually taking inspection burden away from the
14 FDA to focus on PMA audits, to focus on for-cause
15 audits, and not the routine inspections that take up
16 so much of their time.

17 So I think that's an important perspective
18 for us all to think about if registration by the ISOs
19 is required.

20 MS. WAGMAN: Uh-huh. Thank you.

21 MR. GRIMES: Thanks. Hi. Steve Grimes with
22 Strategic Healthcare Technology Associates.

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1 The question I have is for those of you who
2 are familiar with AAMI's EQ56 and EQ89 standards --
3 you know, and this is along the lines of a question
4 that was asked previously -- would -- and then those
5 standards both are referenced both by CMS and the
6 accrediting agencies.

7 Would those be appropriate guidelines for
8 the organizations, you know, manu- -- the OEMs and
9 others who are perhaps looking to determine whether
10 someone is the appropriate systems, quality systems
11 and such in place?

12 You know, would that be an appropriate
13 reference both for the OEMs as well as organizations
14 perhaps who are looking to contract with ISOs to see
15 whether they have those kinds of capabilities? Would
16 those standards be useful in that sense?

17 MR. RIDGWAY: Yes.

18 MR. GRIMES: And for those that aren't
19 familiar with the EQ56 or the EQ89, those -- well, the
20 EQ56 is a medical equipment maintenance standard and
21 EQ89 is -- or EQ56 is medical equipment management
22 standard and EQ89 is a maintenance standard so.

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1 Again, so it's useful to know again those
2 have been referenced by CMS.

3 MS. LOGAN: And they do get -- and they do
4 get referenced in the audits and inspections.

5 MR. GRIMES: In the Joint Commission and DNV
6 (Det Norske Veritas Healthcare, Inc) and other
7 accrediting organizations, right, they use those as a
8 --

9 MS. LOGAN: Yeah.

10 MR. GRIMES: -- reference. Thank you.

11 MS. WAGMAN: Okay. We're going to take a
12 question from online. Would the top three OEMs be
13 willing to submit in writing what requirements from
14 ISOs is needed in order to access the different level
15 service keys?

16 MR. SEMONE: Can you repeat that?

17 MS. WAGMAN: Would the top three OEMs be
18 willing to submit in writing what requirements from
19 ISOs is needed in order to access the different level
20 service keys?

21 MS. HORN: I think what they're saying is
22 that in some cases -- they're talking about the

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1 service diagnostic software. And in some cases there
2 are what the OEMs have, their technicians have, and
3 then there's a less functional level that is provided
4 to third parties.

5 And so I guess the question if I could
6 translate for them is what would they need to do to
7 get that higher level of software.

8 MR. SEMONE: So I'm not from one of the top
9 three so I've got to be honest, I'm not sure exactly
10 who that refers to. I think I know, but I'm not
11 positive.

12 I think part of it is, again, we have to
13 operate under the regulations. If we were going to
14 provide that level of access, I believe that we want
15 to have that person be qualified as a supplier to us.
16 And so they'd have to go through the appropriate
17 supplier controls, pass whatever those criteria are
18 based on the activities that are being done, and then
19 you also have to have a business contract to say
20 you're going to go into. And you'd be responsible for
21 protecting the IP, just to come back to that issue, to
22 be doing that type of work.

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1 So I don't think it's all that difficult. I
2 think the hard part becomes where, again, I think as
3 was stated earlier, somebody just wants the manual,
4 but they don't want all the burden that goes with it I
5 think is where the problem comes in.

6 And also to separate, I mean, that's why
7 we're talking about third-party servicers as opposed
8 to the second party, the customers. The customers
9 have paid to have those devices, paid to have the
10 service materials. It seems a little unjust and is
11 truly in the spirit of real competition to be asked to
12 give away our IP to somebody else who is not involved
13 in the purchase of the devices.

14 If somebody's appointed as a surrogate for
15 the hospital and is doing their service, I don't think
16 people would have any problem -- I don't think, excuse
17 me, the companies would have any problem saying, okay,
18 as long as they meet the criteria I just laid out and
19 had an agreement not to disclose the information and
20 not to use it inappropriately why that would
21 inherently be a problem.

22 But I think there's a lot of reticence

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1 towards doing those types of things, as well.

2 MR. RIDGWAY: Can I ask you a question? If
3 the FDA relaxed their oversight of service from OEMs,
4 would that change anything in terms of their
5 willingness to train other people as it would be a
6 revenue source?

7 I mean, you seem to be quoting some
8 obstacles that come out of the regulations. I'm not a
9 big fan of requiring that service, even by OEMs, be
10 regulated. I'm not sure if that's on the agenda, but
11 I was just curious as to whether or not it would
12 change the attitude of the industry. What do you
13 think?

14 MR. SEMONE: Well, I don't know. Are you
15 saying that the FDA should stop regulating all of us
16 for that because we might be willing to be fine with
17 that, right?

18 MR. RIDGWAY: Well, I think a good argument
19 could be made if there really is no evidence that
20 service causes patient injuries, then relaxing the
21 requirements -- I mean, I'm fine with the FDA
22 regulating the manufacturer's devices. It's very

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1 appropriate.

2 But I think service got slipped in there
3 kind of by accident because I don't think service or
4 service-related issues have anything to do with
5 patient safety as we found out. Maybe we didn't know
6 that at the time, but that's the way it's turned out.

7 MR. SEMONE: So I've got to be honest, I
8 think I'd challenge that concept. So yesterday we
9 heard Dr. Hemphill specifically state that the VA,
10 until they have had a number of problems at some lower
11 level, they don't typically go back to the OEMs
12 because, quite frankly, they didn't have time.

13 In addition to that we had -- and I believe
14 it was Scot and, forgive me, I don't recall your last
15 name -- yesterday also say that in his experience
16 there were not a whole lot of biomed (biomedical
17 engineers) that were either well trained or well
18 experienced in understanding how to deal with the MDR
19 system which I will agree can be challenging if you're
20 not used to dealing with it. I totally agree with
21 that.

22 I think the result of those two things is

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1 results in a couple of black holes of data. I think
2 it's unreasonable to conclude at this point that the
3 data is tied together to effectively say that service
4 does not play a role in injuries.

5 I suspect it's not great. I'd be the first
6 one to agree with that; however, you simply don't know
7 right now. There is more data that needs to be
8 collected and it may be out there, but I suspect it's
9 squirreled away hundreds of hundreds of different
10 places particularly with the ISOs, with the hospitals.
11 I mean, I think everybody has their own little piece
12 of the piece of the pie. Certainly OEMs have their
13 piece of the pie.

14 I don't think there's any coherent view of
15 that at this point so I think it's a real stretch to
16 say that that doesn't impact it. So I wouldn't be
17 willing to ascribe to that at this point.

18 MR. RIDGWAY: Well, I think you have to take
19 science into account. I've got photographs of
20 airplanes that have crashed. That doesn't mean the
21 statistics for flying makes it unsafe.

22 I mean, I don't think anecdotal evidence --

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1 MR. SEMONE: As a former helicopter pilot
2 for the Navy --

3 MR. RIDGWAY: -- like photographs of
4 incidents really builds the case statistically or
5 scientifically.

6 MR. SEMONE: As a former helicopter pilot
7 for the U.S. Navy I would tell you at times flying is
8 very unsafe.

9 MS. WAGMAN: All right. Scot?

10 MR. MACKEL: Earlier we had gone down the
11 road talking about how we can assure manufacturers
12 that the people other than their staff who would
13 service their devices in the hospital are qualified
14 and trained correctly.

15 We had mentioned the word certification. We
16 had mentioned, you know, certification as a means to
17 ensure the quality of the service providers.

18 One of the privileges that I have is to work
19 with a lot of young biomed and interns and clinical
20 engineers who are coming into my facility. And back
21 in 1994 when I passed the CBET exam I was running a
22 one-man biomed shop and I had to know everything about

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1 being a biomed that, you know, from bed pans to CAT
2 scans and then the next place I am I'm in a --

3 MS. WAGMAN: Scot, can we make sure we get a
4 question in here? Sorry.

5 MR. MACKIEL: Yes. Here's the question.
6 Certification, licensing. Here in my hand is a
7 general class radio operator's license issued by the
8 FCC. But there's a level below this called the
9 technician class and a level above this called the
10 extra class.

11 What I would like to see for my -- the
12 youngsters coming up is a BMET (phonetic) class of
13 certification where they get all the basic information
14 about how they -- what they need to do to service
15 equipment safely in compliance with regulatory
16 standards.

17 And it would be an entry level
18 certification. I would like to have that
19 certification include things like reporting. This is
20 what you need to know about reporting, this is what
21 you need to know about the manufacturer's quality
22 standards.

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1 And not only would I like to see services
2 like BMETs in hospitals have to take that exam, but
3 the services employed by manufacturers to take that
4 exam that come to our hospitals because as part of
5 that entry level licensing exam they would learn about
6 blood borne pathogens, they would learn about safety
7 in the clinical environment, they would -- a license
8 -- an entry level license that was applicable to all
9 services at all levels would build common ground and
10 understanding so that when we took the next level of
11 exam, which might be a BMET II exam where you get into
12 specific specialties and modalities, where the CBET
13 and CLETs and CRES-type exams and HT management are
14 the highest level, you know, equivalent to the extra
15 exam or the airline transport pilot's license.

16 Can we think about this type of a thing to
17 ensure the quality? What would some of the panel
18 members think about changing the way we look at
19 licensing and certification to meet some of the needs
20 of all the stakeholders? What do we think?

21 MS. LOGAN: Okay. I'm going to separate
22 certification and licensure because I think they're

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1 two separate things. There -- if you want to talk
2 about diverse opinions, I think there would be --
3 there would be diversity within OEMs, there would be
4 diversity within the service industry, and there's
5 just a lot of really strong opinions about whether or
6 not service technicians should be licensed.

7 And people who want it say you can't cut
8 hair in a state without being licensed, but you can
9 work on a critical medical device. So AAMI has had in
10 its strategic plan for almost since I've been there
11 for the last five years we keep pushing the date out
12 to figure out, to assess whether or not licensure
13 would be a good thing for the entire field.

14 And it's a hard one for AAMI because we're
15 not an advocacy organization so all we could really do
16 would be to develop tool kits that people could use
17 when the issue comes up because it does come up.
18 There have been states that have wanted to license
19 these professionals.

20 And there isn't really an organized answer
21 to the question so it's just; that's a really hard
22 one. It's worth continuing the conversation, it's

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1 worth a group finding common ground on it and having
2 good answers when the state legislature pops the
3 question.

4 Certification, great -- some great
5 suggestions there, Scot. I took some notes. AAMI has
6 a BMET exam. It doesn't have the basic -- it's
7 working on a BMET 101 course for people to come into
8 the field whether it's working for an OEM or
9 elsewhere.

10 That if someone's coming to work for an OEM
11 and their experience is in the car industry, which is
12 not an unusual path, the BMET 101 course could be
13 something that people could take. But we're not sure
14 there's a market for it yet so it's been kind of slow
15 in development.

16 But I think you have some really good
17 suggestions about the current CBET exam adding more
18 robust questions about adverse event reporting
19 obligations and I would add to that infection
20 prevention because we worry a lot about hospital
21 acquired infections and the knowledge of service
22 professionals across all sectors really understanding

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1 that.

2 MS. WAGMAN: Okay. We're going to take one
3 last question and then Scot's going to wrap us up for
4 the day. So thank you.

5 MR. SPEARMAN: Jim Spearman, Consensys
6 Imaging Service again.

7 First of all, I just want to say thanks for
8 everyone pulling this together. And I think there's
9 been a lot of positive comments here about the folks
10 in this room are leading the path. We are not the
11 problem all of us collectively, including all the
12 OEMs. And it sounds like there's been a lot of tug of
13 war on both sides of this issue.

14 Let me state something very clearly from my
15 perspective. As we mentioned previously, Consensys
16 plays on both sides of the table. We represent OEMs,
17 we represent independent service organizations.

18 To say that there is not empirical data that
19 there's no patient safety or risk issue is a problem.
20 We know that there is a reporting issue, okay. We've
21 heard multiple times today hospitals, hospitals,
22 hospitals.

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1 You're completely blind to the large vast
2 numbers of imaging centers that are not affiliated
3 with large health organizations, okay. Those
4 organizations are not mandated to report we know for a
5 fact unless this gentleman who provided all these
6 wonderful photographs of damaged systems and injuries
7 and patient risks and safety issues, unless he
8 doctored those through Photoshop they're real.

9 I don't know about you, but this is America.
10 We have the FDA. There's medical devices. They were
11 regulated when they went into service. There should
12 be some level of compliance to those regulations
13 regardless of age, who's servicing those.

14 We've heard a lot of argument back and forth
15 about, well, I don't like this, I want this from the
16 other person. I would encourage us all to think this
17 is a workshop environment, let's think of the words
18 from JFK, "Don't ask what your country can do for you,
19 ask what you can do for your country."

20 What would you, as individual stakeholders,
21 be willing to put forward? This is supposed to be a
22 best practice and future path forward. What would you

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1 recommend as individual stakeholders?

2 And then put on the FDA's hat for a moment
3 and say I'm sure they don't want to have to go out and
4 comply and do all these checks and everything else.
5 What would you as individual stakeholders with your
6 peers -- not all OEMs are maybe appropriately
7 represented here as we heard one comment, well, my
8 boss is in the room so I'm not sure I may be able to
9 speak.

10 What would you recommend as what we should
11 do going forward?

12 MR. RIDGWAY: I would certainly -- I didn't
13 get the full story out, but a best practice is
14 collaboration between both sides, between the OEMs and
15 the users, to make sure we've got good information
16 about where the problems are.

17 And I'm here to say the door is open if we
18 can get some collaboration for the sake of the
19 country, for the sake of patient safety to get some
20 real information and based on that move forward.

21 And I think that should be the flag under
22 which I'm willing to walk forward.

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1 MS. HORN: I completely agree. And, you
2 know, to take it one step further, you know, we would
3 certainly commit to send our people to as much
4 training as possible, again, assuming that it's -- we
5 can afford it.

6 And we certainly would be willing to use OEM
7 parts all the time, again, if we can afford it. And
8 so that's -- you know, that's where the give and take
9 comes. When we cannot afford to do those things and
10 it becomes cost prohibitive to do that that's when we
11 start looking, you know, okay, now we have to go to
12 the ISOs, now we have to find alternatives.

13 And so, you know, again, I still think that
14 having that competition with the ISOs is a good thing.
15 But that's where, you know, we are certainly -- and I
16 know I speak for all hospitals and in-house clinical
17 engineering service organizations -- willing to do
18 that so, but it has to be something that is feasible.

19 MR. RIDGWAY: Let me just add to that. We
20 can afford to do the things that Heidi was talking
21 about if it's going to buy us something in terms of
22 patient safety. But if putting those dollars into

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1 buying those parts and buying that training at
2 extended prices is going to take away funds from
3 training users so that we get -- so it hurts patient
4 safety, we don't want to do that.

5 We want to put our money where it's going to
6 do the most good for us. And I think we should all
7 drink to that.

8 MS. HORN: Good point. Here, here!

9 MS. LOGAN: I think the gentleman from
10 Consensys just did a beautiful summation of the whole
11 event. At the end of the day that was beautifully
12 stated.

13 And I want to turn that into an expression
14 of gratitude to the FDA. I'm not answering your
15 question, sorry, but an expression of gratitude to the
16 FDA for putting the issues out on the table and
17 spending all of this time. I mean, 177 comments that
18 they've had to go through and will have to go through,
19 holding this workshop, finding great people to speak,
20 getting industry and this other non-OEM service people
21 in the room together, that's the beginning I think.

22 I hope in five years when I'm sipping a

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1 beverage on some deserted island in my retirement that
2 someone will tell me how much success has been made in
3 bringing everyone together to find that common ground.
4 But I think this is the start of it, so thank you,
5 FDA.

6 MS. WAGMAN: Well, on that thank you, Panel.
7 Thank you. And good luck, Mary, with your retirement.

8 And I'll turn it over to Sean.

9 CAPT. BOYD: Yes. Scot, you've had so much
10 to contribute over the last two days we almost thought
11 you were going to do our wrap up. So you fooled our
12 moderator, but I'll do a brief wrap and let you go.

13 So first I want to acknowledge the FDA
14 planning team that worked over the past few months to
15 pull this together. So it's all the people that have
16 been sitting at this table, it's your facilitators,
17 it's your timekeepers, and others who have really made
18 this event a success. So if you'd just join me
19 quickly and acknowledge them, I'd appreciate that.

20 (Applause.)

21 CAPT. BOYD: And I also wanted to thank each
22 of you for participating in it whether you're a member

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1 of the audience, whether you had remarks to make
2 during our open public comment sessions, or whether
3 you're a speaker or panelist. You've given us a lot
4 to think about over the last two days.

5 And I think we've heard here's what you can
6 do for me, we've heard here's what we think we can do
7 together, and you did steal some of my thunder with
8 some remarks that I wanted to make now.

9 I think we're getting to a place where we're
10 asking the question how can I help you be successful
11 or how can we help one another be successful going
12 forward. And that's what we've started over the
13 course of the last two days and that is the attitude
14 and the momentum that we want to carry forward as we
15 continue to work through many of the issues that we've
16 heard.

17 So just to kind of give a brief recap over
18 what we've built on between day one and day two, we
19 heard stakeholder perspectives and a lot on benefit
20 and risk yesterday. And a lot of common themes in the
21 same -- in the sessions today regarding
22 characteristics of good servicers, challenges that

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1 stakeholders face in performing these various
2 activities, and most recently the best practices and
3 future recommendations at this panel and you were able
4 to engage on.

5 So I think some of the clear themes that
6 were -- we continue to hear that we need to better
7 understand the problem, what data exists out there,
8 where are there gaps, and what sources of data might
9 be untapped that we can really utilize to kind of best
10 understand what options we should consider going
11 forward.

12 We heard echoes of visibility and
13 transparency of the activities that are being
14 performed of information that's out there regarding
15 errors or adverse event reports, for example, so that
16 we have a good handle on what the true experience of
17 the device is in the hands of the user when we're
18 performing these activities.

19 We've heard echoes of the importance of
20 quality management systems over the course of the last
21 two days. Whether that is related to adherence of the
22 product or to -- or ensuring that servicing activities

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1 ensure adherence to performance specifications whether
2 that is servicer competency, whether it is related to
3 recordkeeping, supply chain integrity, or reporting of
4 event and errors.

5 We've heard questions about what are roles
6 of standards, what are the roles of licensure and
7 certification most recently as we seek to identify
8 solutions going forward. And that's really the place
9 that we're at right now is working to determine the
10 appropriate balance of oversight and reliance on
11 really market forces to drive this ecosystem toward
12 high-performing servicers and ensuring high-quality
13 service is provided to customers for devices over
14 their useful life.

15 CDRH's vision is to ensure that patients
16 have access to high quality, safe, and effective
17 devices. A public health importance first in the
18 world. What we're trying to accomplish here or what
19 we're trying to accomplish going forward is really to
20 ensure that that is sustained over the useful life of
21 the product.

22 So in terms of next steps you've really

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1 given FDA a lot to deliberate on. We've said before
2 that we didn't come into this with any preconceived
3 notions. We're certainly not aligned with any one of
4 the organizations or entities that have been
5 represented over the course of the last two days.

6 Our interest is in patient safety. We heard
7 the importance of recognizing FDA's mission in that
8 and we do take that seriously. And then that is going
9 to guide our thinking and guide the actions that we
10 take as we look to collaborate with you more in follow
11 up to this workshop.

12 We're going to have a lot of material to
13 digest. I don't know how many dozens or hundreds of
14 pages the transcript will produce, but that will be --
15 that will take us some time.

16 But based on analysis of that, I would
17 expect to have additional opportunities to weigh in
18 and work with one another, work with us on what the
19 possible solutions are going forward.

20 So with that, one upcoming workshop that I
21 wanted to mention and encourage some from this venue
22 to consider participating in, as well. Another aspect

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1 of our vision is to ensure that U.S. post-market
2 surveillance really quickly identifies poorly
3 performing devices and accurately characterizes the
4 real world performance in order to facilitate and to
5 facilitate device approval and clearance decisions.

6 It was mentioned that we had some
7 information go out recently regarding hospitals and
8 reporting. And there's an FDA public workshop that is
9 -- that has a longer title than this one if you can
10 believe that -- titled The Role of Hospitals in
11 Modernizing Evidence Generation for Device Evaluation,
12 Harnessing the Digital Revolution for Surveillance.

13 That is on Monday, December 5th. And I
14 understand the registration is currently open. That
15 workshop will explore the critical role that hospitals
16 play in evolution of basic device surveillance and how
17 we work to create more robust capabilities.

18 It's related to our strategic priority to
19 stand up to national system for health technology and
20 it's really looking to ask how we can best access and
21 utilize patient data on medical devices to better
22 understand other device experience in the real world

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