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# **Implanted Brain-Computer Interface (BCI) Devices for Patients with Paralysis or Amputation - Non-clinical Testing and Clinical Considerations**

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## **Draft Guidance for Industry and Food and Drug Administration Staff**

### ***DRAFT GUIDANCE***

**This guidance document is being distributed for comment purposes only.**

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For questions about this document, contact the Physical Medicine and Rehabilitation Devices Branch at (301) 796-6610 or Vivek Pinto at [Vivek.pinto@fda.hhs.gov](mailto:Vivek.pinto@fda.hhs.gov).



**U.S. Department of Health and Human Services  
Food and Drug Administration  
Center for Devices and Radiological Health**

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# **Preface**

## **Additional Copies**

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**DRAFT**

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# Implanted Brain-Computer Interface (BCI) Devices for Patients with Paralysis or Amputation – Non-clinical Testing and Clinical Considerations

## Draft Guidance for Industry and Food and Drug Administration Staff

*This draft guidance, when finalized, will represent the current thinking of the Food and Drug Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible for this guidance as listed on the title page.*

### I. Introduction

This draft guidance document provides draft recommendations for Q-Submissions and Investigational Device Exemptions (IDEs) for implanted Brain-Computer Interface (BCI) devices for patients with paralysis or amputation. The field of implanted BCI devices is progressing rapidly from fundamental neuroscience discoveries to translational applications and market access. Implanted BCI devices have the potential to bring benefit to people with severe disabilities by increasing their ability to interact with their environment, and consequently, providing new independence in daily life. For the purposes of this draft guidance document, implanted BCI devices are neuroprostheses that interfaces with the central or peripheral nervous system to restore lost motor and/or sensory capabilities in patients with paralysis or amputation.

FDA's Center for Devices and Radiological Health (CDRH) believes it is important to help stakeholders (e.g., manufacturers, health-care professionals, patients, patient advocates, academia, and other government agencies) navigate the regulatory landscape for medical devices. Towards this goal, on November 21, 2014, CDRH held an open public workshop on its White Oak, MD campus with the aim of fostering an open discussion on the scientific and clinical considerations associated with the development of BCI devices.<sup>1</sup> FDA considered the input provided during this workshop to develop the recommendations provided in this draft guidance document for implanted BCI devices. This draft guidance is issued for comment purposes only.

<sup>1</sup> <http://wayback.archive-it.org/7993/20170112091055/http://www.fda.gov/MedicalDevices/NewsEvents/WorkshopsConferences/ucm410261.htm>

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33 This draft guidance document provides non-clinical testing and clinical study design  
34 recommendations associated with implanted BCI devices. Non-clinical device testing can be  
35 used to demonstrate that potential risks have been mitigated prior to initiating a clinical study.  
36 Proper design of clinical trials is essential to provide a reasonable assurance of safety and  
37 effectiveness necessary to support a regulatory submission, and translation of BCI devices from  
38 concept to assisting device users.

39  
40 This guidance is a leapfrog guidance, a type of guidance that serves as a mechanism by which  
41 the Agency can share initial thoughts regarding emerging technologies that are likely to be of  
42 public health importance early in product development. This leapfrog guidance represents the  
43 Agency's initial thinking and our recommendations may change as more information becomes  
44 available.

45  
46 The Agency strongly encourages manufacturers to engage with CDRH through the Q-  
47 Submission process to obtain more detailed feedback for BCI devices. For more information on  
48 Pre-Submissions, please see "[Requests for Feedback on Medical Device Submissions: The Pre-  
49 Submission Program and Meetings with Food and Drug Administration Staff](#)."<sup>2</sup>

50  
51 For the current edition of the FDA-recognized standard(s) referenced in this document, see the  
52 FDA Recognized Consensus Standards Database Web site at  
53 <https://www.accessdata.fda.gov/scripts/cdrh/cfdocs/cfStandards/search.cfm>. For more  
54 information regarding use of consensus standards in regulatory submissions, please refer to the  
55 FDA guidance titled "[Appropriate Use of Voluntary Consensus Standards in Premarket  
56 Submissions for Medical Devices - Guidance for Industry and Food and Drug Administration  
57 Staff](#)."<sup>3</sup>

58  
59 FDA's guidance documents, including this guidance, do not establish legally enforceable  
60 responsibilities. Instead, guidances describe the Agency's current thinking on a topic and should  
61 be viewed only as recommendations, unless specific regulatory or statutory requirements are  
62 cited. The use of the word *should* in Agency guidances means that something is suggested or  
63 recommended, but not required.

## 64 **II. Scope**

65 The scope of this document is limited to implanted BCI devices that interface with the nervous  
66 system to restore motor and/or sensory capabilities in patients with paralysis or amputation. This  
67 draft guidance provides general recommendations for non-clinical testing and study design  
68 considerations for IDE feasibility and pivotal clinical studies.

69  
70 Non-clinical testing methods may not be available or may not sufficiently provide the  
71 information needed to advance to a final version of an implanted BCI device under development.

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<sup>2</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM311176>

<sup>3</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM077295>

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72 Therefore, if your device is still under development, we recommend that you consider  
73 performing an early feasibility study (EFS) through an IDE to collect an early clinical evaluation  
74 of your device to provide proof of the principle and initial clinical safety data. As with all clinical  
75 studies, initiation of an early feasibility study must be justified by an appropriate benefit-risk analysis  
76 and adequate human subject protection measures. Refer to FDA guidance document  
77 [“Investigational Device Exemptions \(IDEs\) for Early Feasibility Medical Device Clinical  
78 Studies, Including Certain First in Human \(FIH\) Studies”](#)<sup>4</sup> for information on performing a  
79 device evaluation strategy as part of your risk analysis.  
80

### 81 **III. Pre-Submission & IDE Recommendations**

#### 82 **A. Device Description**

83 We recommend that you include the device descriptive information listed below.  
84

- 85 1. A complete description of every module of the device. For example, BCI systems  
86 typically consist of several modules including but not limited to the following modules:  
87
  - 88 a. Signal acquisition (e.g., leads and recording electrodes);
  - 89 b. Signal processing that includes software for decoding and encoding signals and  
90 providing stimulation (in some cases) and associated hardware;
  - 91 c. Stimulation delivery (internal/external stimulator and stimulating electrodes);
  - 92 d. Assistive effector component (e.g., a prosthetic limb or wheelchair); and
  - 93 e. Programming module that consists of an operating protocol to control functions, such  
94 as turning the device on and off and switching between various outputs and programs.  
95
- 96 2. A general overview of the BCI device as a whole system including a description of how  
97 the different modules are configured to comprise the whole system and if applicable, a  
98 description of the different system configurations (e.g., programming, calibration, or  
99 testing configurations).
- 100 3. A complete description of key components of the device including its function, relevant  
101 model numbers, materials, location (implanted or external component) and dimensions or  
102  
103  
104  
105  
106

---

<sup>4</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM279103>

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107 sizes that a user would need to know to use the device properly. The following  
108 information is recommended for specific key components:

- 109
- 110 a. Leads and connection cables: The following descriptive information should be  
111 provided for leads and connection cables:
- 112
- 113 (i) Number of leads and cables;
- 114 (ii) Insulation and conductor materials;
- 115 (iii) Length(s);
- 116 (iv) Diameter;
- 117 (v) Impedance;
- 118 (vi) Connectors;
- 119 (vii) Number and orientation of the conductors within the lead/cable (e.g., parallel to  
120 lead body, coiled within lead body); and
- 121 (viii) Method of fixation and strain relief.
- 122
- 123 b. Electrodes: The following descriptive information should be provided for  
124 electrodes:
- 125
- 126 (i) Material (including any coatings or surface treatments);
- 127 (ii) Length;
- 128 (iii) Diameter;
- 129 (iv) Electrode geometry (e.g., cuff, flat, depth) and the electrode contact surface  
130 area;
- 131 (v) Number of electrodes/electrode contacts;
- 132 (vi) Electrode spacing;
- 133 (vii) Electrode span (from most proximal edge of proximal electrode to distal edge of  
134 distal electrode);
- 135 (viii) Implant location (brain region, specific peripheral nerve, muscle group, spinal  
136 cord, external); and
- 137 (ix) Sensor invasiveness (intracortical, subdural, cutaneous).
- 138
- 139 c. Connectors: A description of the connectors intended to be used for joining leads to  
140 the other components such as assistive components, signal processing hardware or  
141 programming modules. The description should include the materials, the diameter,  
142 the number and type of contacts, and how the connections are secured (e.g., male-  
143 female connection, clip).
- 144
- 145 d. Processing/Stimulation Hardware: The following descriptive information should be  
146 provided for the processing/stimulation hardware:
- 147
- 148 (i) Description of whether the hardware is implanted or external;
- 149 (ii) Power source/method (e.g., battery, inductive coupling, radio frequency);
- 150 (iii) Description of the signal filters (processing hardware);

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- 151 (iv) Number of output and recording channels; and  
152 (v) Description of output specifications (see [Appendix A](#) for more information on  
153 output modes).  
154
- 155 e. Assistive component: A description of the assistive component(s) (e.g., a prosthetic  
156 limb, computer), including the following:  
157
- 158 (i) Model Number;
  - 159 (ii) Description of modifications to the cleared or approved device(s) (e.g., addition  
160 of sensors) if previously cleared or approved;
  - 161 (iii) Degrees of freedom (i.e., the total number of independent displacements or  
162 aspects of motion); and
  - 163 (iv) Description of how the assistive component(s) is controlled (e.g., sequential or  
164 simultaneous control of the arm joints).  
165
- 166 f. Programmers/Control Unit: The following information for both the physician and  
167 patient system for programming and control (if available) should be provided:  
168
- 169 (i) Description of device and user interface, including all buttons, switches, etc.;
  - 170 (ii) Description of all outputs that are controlled;
  - 171 (iii) Description of data readout (including, if relevant, details such as number of  
172 channels, rate of digitization, bit size and duration of recording) and/or  
173 stimulator output (e.g., frequency, pulse width, intensity, electrodes, polarity);
  - 174 (iv) Description of any special programming features;
  - 175 (v) Description of hardware and software platforms;
  - 176 (vi) Method of communication with other components (e.g., wired, wireless);
  - 177 (vii) Power source;
  - 178 (viii) Any additional settings; and
  - 179 (ix) All alerts and circumstances in which they are communicated to the user.  
180
- 181 g. Algorithms: We recommend that you provide a description of any algorithms used  
182 in your device. We recommend the use of flow charts to highlight the input  
183 parameters and their sources and the output parameters and their implementation  
184 (e.g., control of end-effector, for offline data analysis).  
185
- 186 h. Battery: A complete description of all batteries used in the system by the various  
187 components should be provided, including chemistry and performance  
188 characteristics (e.g., usable battery amp-hour capacity, shelf life, and life testing  
189 under worst-case usage).  
190



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- 191 4. A thorough description (including drawings and/or flow charts) of interactions between  
192 the various components, the user and patient, and the environment.  
193
- 194 5. For a device that must be assembled or can be adjusted prior to use, an “exploded” view  
195 of the individual components relative to each other. The various components should be  
196 clearly labeled.  
197
- 198 6. For a device that includes software, a brief description of the software, including the  
199 various functions, prompts, user inputs, etc.  
200
- 201 7. For a device that incorporates radio frequency (RF) wireless technologies, a complete  
202 description of the exact wireless technology used, its characteristics, performance, risk  
203 management, and functions, including alarm conditions. Please see the FDA guidance  
204 document, “[Radio Frequency Wireless Technology in Medical Devices - Guidance for](#)  
205 [Industry and Food and Drug Administration Staff](#)”<sup>5</sup> for additional recommendations for  
206 evaluating and documenting wireless technologies in premarket submissions.  
207
- 208 8. A description of all safety features built into the device.  
209
- 210 9. For a device that applies electrical current to the muscle or nerves, the output stimulation  
211 characteristics provided in [Appendix A](#) should be provided.  
212
- 213 10. All devices intended to be used in conjunction with the implanted BCI device (e.g.,  
214 implantation tools, clips or belts for body-worn components), and whether the devices are  
215 packaged or sold with the implanted BCI device, should be described. We recommend  
216 that you include a detailed description of all the devices packaged with the implanted BCI  
217 device, including:
- 218 (i) Model number;  
219 (ii) Design drawings;  
220 (iii) Materials; and  
221 (iv) Similarity to all devices intended to be used in conjunction with the implanted BCI  
222 device that may have been approved/cleared with other leads or electrodes.

223 **B. Software**

224 Significance: Software in implanted BCI devices ensures that various components of the  
225 implanted BCI system, such as the signal processors, controllers, stimulation hardware, and  
226 assistive device, operate as intended and provide software mitigations when appropriate.  
227 Adequate software performance testing provides assurance that the device is operating within  
228 safe parameters.  
229

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<sup>5</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM077272>

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230 Recommendation: Refer to the FDA software guidance “[Guidance for the Content of Premarket](#)  
231 [Submissions for Software Contained in Medical Devices](#)”<sup>6</sup> for a discussion of the software  
232 documentation that you should provide in your submission. The software guidance outlines the  
233 type of documentation to be provided based on the “level of concern” associated with the device.  
234 We generally consider the software for implanted BCI devices to present a “major” level of  
235 concern. If you believe that the software in your device presents either a “minor” or a  
236 “moderate” level of concern as defined in the software guidance, you should provide a scientific  
237 justification that supports your rationale of the level of concern based on the possible  
238 consequences of software failure.

239  
240 We recommend that you provide a full description of the software/firmware supporting the  
241 operation of the subject device following the software guidance, commensurate with the  
242 appropriate level of concern. This recommendation applies to original device/systems as well as  
243 to any software/firmware changes made to already-marketed devices. Changes to software must  
244 be revalidated and reverified in accordance with Design Controls, 21 CFR 820.30(g)(i), and  
245 documented in the Design History File 21 CFR 820.30(j).

246  
247 For EFS, we recommend that you provide adequate software performance testing to provide  
248 assurance that the system operates within safe parameters. Overall, the documentation related to  
249 software should provide sufficient evidence to describe the role of the software included in the  
250 device, risks associated with the device, and performance testing to demonstrate that the software  
251 functions as intended. In the case of software that will control various end effectors (i.e.,  
252 motorized wheelchairs, computer software, upper limb prosthetics), we recommend that you  
253 account for any software-related hazards, and associated changes due to algorithm updates, in  
254 your risk-analysis plan.

255  
256 As appropriate, you should also provide information on the Cybersecurity aspects of your device.  
257 For more information on this topic, see FDA’s guidance “[Content of Premarket Submissions for](#)  
258 [Management of Cybersecurity in Medical Devices](#).”<sup>7</sup>

259  
260 If the device includes off-the-shelf software, you should provide the additional information as  
261 recommended in the FDA documents titled “[Off-the-Shelf Software Use in Medical Devices](#)”<sup>8</sup>  
262 and “[Guidance for Industry: Cybersecurity for Networked Medical Devices Containing Off-](#)  
263 [The-Shelf \(OTS\) Software](#)”<sup>9</sup>, which provide additional information regarding medical devices  
264 utilizing off-the-shelf software.

265  
266 Overall, the documentation related to the software contained in the medical device should  
267 provide sufficient evidence to describe the role of the software included in the device, and  
268 performance testing to demonstrate that the software functions as designed.

---

<sup>6</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM089593>

<sup>7</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM356190>

<sup>8</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM073779>

<sup>9</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM077823>

269 **C. Biocompatibility**

270 **Significance:** Implanted BCI devices contain patient-contacting materials, which, when used for  
271 their intended purpose, (i.e., contact type and duration), may induce a harmful biological  
272 response.

273  
274 **Recommendation:** You should determine the biocompatibility of all patient-contacting materials  
275 present in your device. If the components of your BCI device are identical in composition and  
276 processing methods to components with a history of successful use in the same or similar  
277 anatomical locations, you may reference previous testing experience or literature. For some  
278 device materials, it may be appropriate to provide a reference to either a recognized consensus  
279 standard, or to a Letter of Authorization (LOA) for a device Master File (MAF).

280  
281 If you are unable to identify a legally marketed predicate device with similar location/duration of  
282 contact and intended use that uses the same materials as used in your device, we recommend you  
283 conduct and provide a biocompatibility risk assessment. The assessment should explain the  
284 relationship between the identified biocompatibility risks, the information available to mitigate  
285 the identified risks, and any knowledge gaps that remain. You should then identify any  
286 biocompatibility testing or other evaluations that were conducted to mitigate any remaining risks.

287  
288 We recommend that you follow FDA’s guidance “[Use of International Standard ISO-10993,](#)  
289 [Biological Evaluation of Medical Devices Part 1: Evaluation and Testing](#)”<sup>10</sup>, which identifies the  
290 types of biocompatibility assessments that should be considered and recommendations regarding  
291 how to conduct related tests.

292  
293 The type of tests that applicable to your device may depend on whether the electrodes interface  
294 with the central or peripheral nervous system. Additionally, devices intended to be used in  
295 conjunction with the implanted BCI device (e.g., components, surgical tools) may contact the  
296 patient in different ways and durations. Using ISO 10993-1: *Biological evaluation of medical*  
297 *devices – Part 1: Evaluation and testing within a risk management process* and Attachment A of  
298 FDA’s guidance on ISO-10993-1, the following biocompatibility categories may be applicable to  
299 your implanted BCI device system:

300  
301 **Category 1: Implant in permanent contact (>30 days) with neural tissue/bone,**  
302 **cerebrospinal fluid (CSF), and blood (indirect contact with blood through CSF as CSF is**  
303 **reabsorbed into the venous system)**

304  
305 Intracortical electrodes (i.e., electrodes implanted in the cortex of the brain) or other subdural  
306 electrodes are examples of an implanted BCI device component in this category. The following  
307 endpoints should be addressed in your biocompatibility evaluation:

- 308  
309
  - cytotoxicity

---

<sup>10</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM348890>

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- 310 • sensitization
- 311 • irritation or intracutaneous reactivity
- 312 • acute systemic toxicity
- 313 • material-mediated pyrogenicity
- 314 • subacute/subchronic toxicity
- 315 • genotoxicity
- 316 • implantation
- 317 • neurotoxicity
- 318 • hemocompatibility (extract hemolysis test)
- 319 • chronic toxicity
- 320 • carcinogenicity testing

321

322 **Category 2: Implant in permanent contact (> 30 days) with neural and non-neural**  
323 **tissue/bone (i.e., muscle, not intended directly or indirectly to contact CSF or blood)**

324

325 Electrodes implanted in peripheral nerve or muscle tissue or percutaneous connectors on the  
326 skull (i.e., pedestals) are examples of an implanted BCI device component in this category. The  
327 following endpoints should be addressed in your biocompatibility evaluation:

328

- 329 • cytotoxicity
- 330 • sensitization
- 331 • irritation or intracutaneous reactivity
- 332 • acute systemic toxicity
- 333 • material-mediated pyrogenicity
- 334 • subacute/subchronic toxicity
- 335 • genotoxicity
- 336 • implantation
- 337 • neurotoxicity
- 338 • chronic toxicity
- 339 • carcinogenicity testing

340

341 **Category 3: External communicating device with limited ( $\leq 24$  hours) tissue/bone contact**

342 A tunneling tool used to create a pathway in the body for leads is an example of an implanted  
343 BCI device tool in this category. The following endpoints should be addressed in your  
344 biocompatibility evaluation:

- 345 • Cytotoxicity
- 346 • Sensitization
- 347 • Irritation or Intracutaneous Reactivity
- 348 • Acute Systemic Toxicity
- 349 • Material Mediated Pyrogenicity

350

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351 **Category 4: Surface device with limited ( $\leq 24$  hours) / prolonged ( $> 24$  hours – 30 days) /**  
352 **permanent ( $> 30$  days) contact with intact skin**

353 External transmitters used as programmers/control units and assistive component (i.e., prosthetic  
354 limbs) are examples of implanted BCI device system components in this category. The  
355 following endpoints should be addressed in your biocompatibility evaluation:

- 356 • Cytotoxicity
- 357 • Sensitization
- 358 • Irritation or Intracutaneous Reactivity

### 359 **D. Sterility**

360 Significance: Implanted BCI devices should be adequately sterilized to minimize infections and  
361 related complications.

362  
363 Recommendation: For implanted BCI components and surgical tools labeled as sterile, we  
364 recommend that you provide the information outlined below.

- 365  
366 1. For the sterilization method, the sponsor should provide the following:
- 367 a. a comprehensive description of the sterilization method/process;
  - 368 b. a description of the sterilization chamber if not rigid, fixed (e.g., flexible bag);
  - 369 c. the sterilization site;
  - 370 d. in the case of radiation sterilization, the radiation dose;
  - 371 e. for chemical sterilants (e.g., Ethylene Oxide (EO),  $H_2O_2$ ), the maximum levels of
  - 372 sterilant residuals that remain on the device, and an explanation of why those levels are
  - 373 acceptable for the device type and the expected duration of patient contact.

374  
375 In the case of EO sterilization, CDRH has accepted EO residuals information based on  
376 the currently recognized version of the standard, “ANSI AAMI ISO 10993-7, Biological  
377 Evaluation of Medical Devices – Part 7: Ethylene Oxide Sterilization Residuals.”

- 378  
379 2. For the sterilization method, you should provide a description of the method used to validate  
380 the sterilization cycle (e.g., the half-cycle method) as well as the sterilization validation data.  
381 The submission should also identify all relevant consensus standards used and identify any  
382 aspects of the standards that were not met. In the absence of a recognized standard, a  
383 comprehensive description of the process and the complete validation protocol should be  
384 submitted and reviewed.
- 385  
386 3. You should state the sterility assurance level (SAL) of  $10^{-6}$  for devices labeled as sterile  
387 unless the device is intended only for contact with intact skin. FDA recommends a SAL of  
388  $10^{-3}$  for devices intended only for contact with intact skin.
- 389

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390 We recommend that you describe the sterilization process validated for each sterile  
391 configuration. If you are only planning to sterilize a limited number of devices using EO for the  
392 purposes of an IDE, you may want to consider a single lot sterilization process. For  
393 specifications on the single lot sterilization process, please see Annex E: Single Lot Release in  
394 ISO-11135: 2014: Sterilization of health care products — Ethylene oxide — Requirements for  
395 development, validation and routine control of a sterilization process for medical devices.

396 **E. Pyrogenicity**

397 Significance: Pyrogenicity testing is used to help protect patients from the risk of febrile  
398 reaction due to gram-negative bacterial endotoxins and/or chemicals that can leach from a  
399 medical device (e.g., material-mediated pyrogens).

400  
401 Recommendation: To address the risks associated with the presence of bacterial endotoxins,  
402 implanted BCI devices should meet pyrogen limit specifications.<sup>11</sup> To address the risks  
403 associated with material-mediated endotoxins, follow the recommendations in FDA’s guidance  
404 “Use of International Standard ISO-10993-1, 'Biological Evaluation of Medical Devices Part 1:  
405 Evaluation and Testing.’”<sup>12</sup>

406  
407 Additionally, we recommend providing your routine batch release Limulus Amebocyte Lysate  
408 (LAL) monitoring procedures. For guidance, please refer to FDA’s Guidance for Industry  
409 “Pyrogen and Endotoxins Testing: Questions and Answers”<sup>13</sup> and the USP Endotoxin Reference  
410 Standard (USP Chapter <161> Medical Devices – Bacterial Endotoxin and Pyrogen Tests). You  
411 may also refer to “ANSI AAMI ST72: *Bacterial endotoxins – Test methodologies, routine  
412 monitoring, and alternatives to batch testing*” for endotoxin testing on your device.

413  
414 For devices intended to be labeled as “non-pyrogenic,” we recommend that both bacterial  
415 endotoxins and material-mediated pyrogens be addressed.

416 **F. Shelf Life and Packaging**

417 Significance: Shelf life testing is conducted to support the proposed expiration date through  
418 evaluation of the package integrity for maintaining device sterility and/or evaluation of any  
419 changes to device performance or functionality.

420  
421 Recommendation: With respect to package integrity for maintaining device sterility, you should  
422 provide a description of the packaging, including how it will maintain the device’s sterility, the  
423 protocol(s) used for your package integrity testing, the results of the testing, and the conclusions  
424 drawn from your results. We recommend that package validation study include simulated

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<sup>11</sup> See FDA’s guidance for Industry “Pyrogen and Endotoxins Testing” Questions and Answers”,  
<https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM310098>

<sup>12</sup><https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM348890><https://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm348890.pdf>

<sup>13</sup> <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM310098>

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425 distribution and associated package integrity testing, as well as an aging process (accelerated  
426 and/or real-time) and associated seal strength testing, to validate package integrity and shelf life  
427 claims. We recommend you follow the methods described in the current edition of the FDA-  
428 recognized consensus standards ANSI/AAMI/ISO 11607-1: *Packaging for terminally sterilized*  
429 *medical devices – Part 1: Requirements for materials, sterile barrier systems and packaging*  
430 *systems* and AAMI/ANSI/ISO 11607-2: *Packaging for terminally sterilized medical devices –*  
431 *Part 2: Validation requirements for forming, sealing and assembly processes.*

432  
433 With respect to evaluating the effects of aging on device performance or functionality, shelf life  
434 studies should evaluate the critical device properties to ensure it will perform adequately and  
435 consistently during the entire proposed shelf life. To evaluate device functionality, we  
436 recommend that you assess each of the bench tests described in Sections J.2.i, J.2.ii, J.3.i and  
437 repeat all tests that evaluate design components or characteristics that are potentially affected by  
438 aging using aged devices.

439  
440 We recommend that you provide the protocol(s) used for your shelf life testing, the results of the  
441 testing, and the conclusions drawn from your results. If you intend to extend the shelf-life of the  
442 implanted BCI device after initial approval of your IDE study, we recommend that you provide  
443 the protocol(s) and results to support the extension in an IDE supplement. We recommend all test  
444 samples undergo real-time aging to determine definitively the effects of aging on the  
445 maintenance of sterility and device performance. If you use devices subjected to accelerated  
446 aging, we recommend that you specify the way in which the device was aged and provide a  
447 rationale to explain how the results of shelf life testing based on accelerated aging are  
448 representative of the results if the device were aged in real time. We recommend that you age  
449 your devices as per the currently FDA-recognized version of ASTM F1980: *Standard Guide for*  
450 *Accelerated Aging of Sterile Barrier Systems for Medical Devices* and specify the environmental  
451 parameters established to attain the expiration date. We recommend that the accelerated aging  
452 shelf life testing protocol include a concurrent real-time aging study protocol to confirm the  
453 results obtained from the shelf life studies on aged samples.

## 454 **G. Electrical Safety and Electromagnetic Compatibility (EMC)**

455 Significance: Implanted BCI devices are medical electrical equipment and therefore may expose  
456 the operator and patient to hazards associated with the use of electrical energy or may fail to  
457 operate properly in the presence of electromagnetic disturbance.

458  
459 Recommendation: Implanted BCI devices should be tested to demonstrate that they perform as  
460 anticipated in their intended use environment. We recommend that this testing be performed as  
461 described in the currently FDA recognized versions of the following standards for medical  
462 electrical equipment safety and electromagnetic compatibility:

- 463 • ANSI/AAMI ES60601-1: *Medical electrical equipment - Part 1: General requirements*  
464 *for basic safety and essential performance.*



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- 465       • ANSI/AAMI/IEC 60601-1-2: *Medical electrical equipment - Part 1-2: General*  
466        *requirements for basic safety and essential performance - Collateral standard:*  
467        *Electromagnetic disturbances - Requirements and tests.*

468 For the implanted portion of the device, you may also refer to ISO 14708-3: *Implants for surgery*  
469 *- Active implantable medical devices - Part 3: Implantable neurostimulators.*

470  
471 If submitting a declaration of conformity to the above standards, we recommend that appropriate  
472 supplemental information such as an assessment of the results and how conformity was  
473 determined, and information regarding test methods used should be provided because this series  
474 of standards includes general methods with multiple options and, in some cases, does not include  
475 specific acceptance criteria or address assessment of results. For additional information on  
476 providing electromagnetic compatibility information in a premarket submission, see FDA's  
477 guidance, "[Information to Support a Claim of Electromagnetic Compatibility \(EMC\) of](#)  
478 [Electrically-Powered Medical Devices](#)."<sup>14</sup>

## 479       **H.    Wireless Technology**

480 Significance: In the design, testing, and use of wireless medical devices, the correct, timely, and  
481 secure transmission of medical data and information is essential for the safe and effective use of  
482 medical devices and systems. BCI systems may utilize wireless connections to transfer neural  
483 signals, to control assistive technologies or to drive electrical stimulation.

484  
485 Recommendation: If your implanted BCI device incorporates radiofrequency wireless  
486 technology such as Bluetooth, IEEE 802.11 (Wi-Fi™) or RFID (radio frequency identification)  
487 technology, testing beyond what is specified in the IEC 60601 standards is recommended to  
488 demonstrate that the wireless device functions will perform as intended in environments with  
489 other wireless products. For additional recommendations for home use devices with wireless  
490 technology, please refer to FDA's guidance "[Design Considerations for Devices Intended for](#)  
491 [Home Use](#)."<sup>15</sup>

492  
493 We recommend that you consult FDA's guidance, "[Radio Frequency Wireless Technology in](#)  
494 [Medical Devices](#)"<sup>16</sup> for additional recommendations on this topic.  
495

## 496       **I.    Magnetic Resonance (MR) Compatibility**

497 Significance: MR imaging of patients with implanted BCI device poses the following potential  
498 hazards:

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<sup>14</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM470201>

<sup>15</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM331681>

<sup>16</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM077272>



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- 499 • Heating of the tissue adjacent to the implanted device produced by gradient and RF  
500 fields;
- 501 • Tissue damage caused by vibration of the device produced by gradient fields;
- 502 • Tissue damage caused by movement of the device from displacement force from the  
503 static magnetic fields;
- 504 • Tissue damage due to torque of the device produced by static magnetic fields;
- 505 • Unintended stimulation and tissue damage due to extrinsic electric potential produced  
506 by gradient field-induced lead voltage;
- 507 • Tissue damage due to rectification produced by RF field-induced lead voltage; and/or
- 508 • Device malfunction specific to MR-environment induced by B0, RF, and gradient  
509 fields.

511 Recommendation: We recommend that you address the issues affecting safety and compatibility  
512 of your implanted BCI device in the MR environment as described in the “[Establishing Safety  
513 and Compatibility of Passive Implants in the Magnetic Resonance \(MR\) Environment.](#)”<sup>17</sup>  
514

515 For MRI considerations for the implanted portion of the device, you may also refer to ISO  
516 14708-3: *Implants for surgery - Active implantable medical devices - Part 3: Implantable*  
517 *neurostimulators.*  
518

## 519 **J. Non-Clinical Bench Testing**

520 We recommend that the non-clinical bench testing outlined below be addressed in your IDE. In  
521 general, the typical duration of implantation should be considered when determining appropriate  
522 test methods for characterizing durability (e.g., mechanical and electrical) of the components.  
523 Testing should ensure that the device meets appropriate specifications that represent a clinically  
524 relevant, worst-case *in vivo* conditions during device implantation and the expected life of the  
525 device. When appropriate, we recommend that the testing simulate the effect of any body fluids  
526 on the device components that come in contact with such fluids (e.g., after soaking in saline and  
527 before drying). We also recommend that you specify clinically-justified acceptance criteria for  
528 testing.

### 529 **1. Risk Analysis**

530 Significance: To ensure risks are considered and adequately mitigated, the submission  
531 should include a complete risk analysis that describes the type and estimated severity of risks  
532 to the subjects, how risks will be minimized, validation testing used to determine the  
533 effectiveness of the risk mitigation strategy, and a justification that the risks do not outweigh  
534 expected benefits.  
535

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<sup>17</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM107708>

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536 Recommendation: We recommend that the risk analysis detail qualitative examination of the  
537 potential hazards (hardware, software, and clinical-related) of the device from the perspective  
538 of the user. We also recommend identification of hazards caused by single-fault conditions  
539 to ensure that the failure of any single component of the BCI device does not cause an  
540 unacceptable risk during use.

541  
542 The risk analysis should be provided in a tabular format and should analyze all potential  
543 causes for the identified risks. All mitigating strategies or corrective actions should also  
544 be identified, with a detailed analysis on how the corrective actions reduce the clinical  
545 risk to acceptable levels. You should provide a rationale for why the levels are  
546 acceptable.

547 **2. Electrodes**

548 Electrodes can be used to measure physiological signals or provide stimulation to the brain,  
549 spinal cord, and/or peripheral nerves or muscles for eliciting movement and/or sensation. If  
550 the implanted BCI device includes electrodes, we recommend testing the following  
551 characteristics:

552  
553 **i. Dimensional verification and visual inspection:**

554 Significance: Accurate dimensions are important to ensure that the electrodes meet the  
555 specifications that are relevant to the intended use of your device with justification.  
556 Additionally, if your device is intended to provide stimulation, the dimensions of your  
557 electrode can influence charge and current density, which can affect the safety and  
558 effectiveness of your stimulation parameters.

559 Recommendation: We recommend that you provide dimensional specifications and  
560 tolerances for your electrode as manufactured. We recommend that the specified  
561 tolerances should be based on your risk analysis and intended use of the electrodes (i.e.,  
562 stimulation or recording). In order to provide accurate and consistent measurements, we  
563 recommend the use of a calibrated tool.

564 **ii. Impedance:**

565 Significance: Impedance measurements are important to ensure that the electrode has  
566 conductive properties appropriate for the intended use of the device.

567 Recommendation: We recommend that you record and provide the impedance  
568 specifications and tolerances for your electrode as manufactured. We recommend that

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569 the specified tolerances be based on your risk analysis and intended use of the  
570 electrodes (i.e., stimulation or recording).

571 **iii. Accelerated Lifetime Testing:**

572 Significance: To ensure long-term performance of the device, electrode materials  
573 should be stable and resist physical and chemical breakdown in the intended implant  
574 location for the expected duration.

575 Recommendation: We recommend that you assess the device functionality (e.g.,  
576 impedance spectroscopy, cyclic voltammetry, voltage transients) or image the device  
577 integrity (e.g., scanning electron microscopy) following exposure to aging protocols,  
578 both in the context of recording and stimulating, in a simulated physiological  
579 environment and over a range of environmental conditions.

### 580 **3. Leads and Connectors**

581 Leads are used to connect electrodes to processing hardware and it is important that they  
582 function appropriately in the implanted BCI device system. We recommend testing to  
583 characterize the following attributes:

584 **i. Dimensional verification and visual inspection:**

585 Significance: Accurate device dimensions are important to ensure that the leads and  
586 connectors meet the specifications.

587 Recommendation: We recommend that you provide dimensional specifications and  
588 tolerances for your leads and connectors as manufactured. Visual inspection and  
589 electrical evaluation should be conducted after non-clinical testing. We recommend  
590 that the specified tolerances should be based on your risk analysis and intended use of  
591 the lead connection (i.e., stimulation or recording). In order to provide accurate and  
592 consistent measurements, we recommend the use of a calibrated tool.

593 **ii. Leakage Current:**

594 Significance: Leakage current from the enclosures of the various implanted BCI device  
595 components during use of the implanted BCI device system may result in unintended  
596 electrical shock and potential tissue damage or the loss of recorded neural signal.

597 Recommendation: We recommend that the leakage current be measured after soaking  
598 and before drying to simulate the effect of any body fluids on the lead body. We also  
599 recommend that you measure the leakage current during voltage application. The  
600 leakage current during voltage application should be within acceptable range (see ISO  
601 14708-3:2017 *Implants for neurosurgery – Active implantable medical devices – Part*  
602 *3: Implantable Neurostimulators, clause 16*).

603 **iii. Lead Body and Connector Flex Fatigue Testing:**

604 Significance: Failures in the lead due to flexural fatigue can result in unintended  
605 electrical shock and potential tissue damage or the loss of recorded neural signal.

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606 Recommendation: We recommend flex fatigue testing of the lead body and connector.  
607 We also recommend that fatigue test protocol include subjecting different areas of the  
608 lead to different stresses (e.g., near or at connector joints and lead anchor points) during  
609 fatigue testing.

610 **iv. Tensile Strength of Lead:**

611 Significance: Failures in the lead due to tensile forces can result in unintended  
612 electrical shock and potential tissue damage or the loss of recorded neural signal.

613 Recommendation: We recommend that you conduct tensile testing that simulates the  
614 worst-case forces that the lead or extension could experience during the implantation  
615 procedure as well as after implantation.

616 **v. Connector Insertion and Withdrawal Forces:**

617 Significance: Lead connectors should have a proper fit into the device header cavity to  
618 form the necessary electrical contacts and to ensure that the seals are in the correct  
619 location and function as designed. Connectors should be able to tolerate the forces  
620 associated with insertion and withdrawal.

621 Recommendation: We recommend that you ensure that lead and extension connectors  
622 meet appropriate specifications representing physiologic conditions experienced by the  
623 device, including the appropriate minimum and maximum withdrawal forces. During  
624 testing, you should evaluate that leads or extensions are fully inserted, electrical  
625 connections are made, and that seals between the generator and lead/extension are  
626 intact after repeated insertions and withdrawals. If repeated connection and  
627 disconnection is expected to occur, we recommend that you evaluate that seals between  
628 the generator and lead/extension are intact after repeated insertions and withdrawals.

629 **vi. Particulate Matter Hazards:**

630 Significance: The release of particulate matter from any part of an implanted system  
631 that is intended to be in contact with body fluids during normal use is hazardous.

632 Recommendation: We recommend that you use test methods described in ISO 14708-  
633 3: *Implants for neurosurgery – Active implantable medical devices – Part 3:*  
634 *Implantable Neurostimulators.*

635 **vii. Corrosion Resistance:**

636 Significance: Lead materials should be stable and resist physical and chemical  
637 breakdown to demonstrate that the lead can withstand the environment of the human  
638 body and ensure long-term performance.

639 Recommendation: We recommend that the corrosion resistance be evaluated on the  
640 finished leads and connectors. Appropriate signal and stimulation parameters (e.g.,  
641 signal to noise ratio, pulse rate, amplitude, and pulse width) should be chosen to  
642 evaluate the functionality of the leads and device system following exposure to  
643 corrosive environments that simulate the physiological environment of the device. This  
644 should include testing the lead in saline, using the smallest electrode surface area.

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645 **viii. Compliance with 21 CFR 898.12:**

646 Significance: Accessible connectors from percutaneous leads or other cables in contact  
647 with the patients may be connected to the incorrect components or mains power in  
648 error, resulting in unintended electrical shock and harm to the patient.

649 Requirement: Percutaneous leads or other cables having a conductive connection to a  
650 patient must comply with the performance standard in 21 CFR 898.12, which states that  
651 any connector in a cable or electrode lead wire having a conductive connection to a  
652 patient shall be constructed in such a manner as to comply with subclause 56.3(c) of the  
653 following standard: International Electrotechnical Commission (IEC) 601-1: *Medical*  
654 *Electrical Equipment Part 1 – General requirements for safety (1988, amendment No.1,*  
655 *1991, amendment No. 2, 1995)*. However, FDA believes conformance to applicable  
656 subclauses in the currently FDA-recognized version of the IEC 60601-1: *Medical*  
657 *Electrical Equipment Part 1 – General requirements for basic safety and essential*  
658 *performance* (2005, MOD) standard would provide the same level of or improved  
659 protection of the public health and safety from unintended electrical shock as the FDA  
660 performance standard in 21 CFR 898.12, and that conformity to this currently FDA-  
661 recognized standard would be sufficient to meet the performance standard in 21 CFR  
662 898.12. Therefore, firms may submit a declaration of conformity to this currently  
663 FDA-recognized standard.<sup>18</sup>

664 **4. Implanted Casing and Electronics**

665 Electronics are often implanted, covered in a can or similar casing, which serve to process  
666 signals received from the leads and/or to provide electrical stimulation signals to the leads.  
667 We recommend you provide the following testing:

668 **i. Hermeticity Testing:**

669 Significance: Moisture ingress in implanted components can lead to device failure.

670 Recommendation: We recommend conducting hermeticity testing for integrity of all  
671 joints, bonds, etc., to verify that the implanted casing is leak-proof.

672 **ii. Environmental Testing:**

673 Significance: The implanted casing and electronics should be subjected to a sequence  
674 of mechanical and environmental tests to ensure that the device will meet its  
675 specifications after being subjected to conditions that adequately capture stress that the  
676 device would encounter during worst case handling, shipping, storage, surgery and  
677 clinical use conditions.

678 Recommendation: We recommend tests evaluating the following be conducted:

- 679 a. Temperature changes (including temperature cycling);  
680 b. Atmospheric pressure changes; and

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<sup>18</sup> See Section 514(c) of Federal Food, Drug and Cosmetic Act.

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681 c. Mechanical forces.

682 We recommend that you use methods described in ISO 14708-3: *Implants for surgery –*  
683 *Active implantable medical devices – Part 3: Implantable neurostimulators or*  
684 *equivalent methods.*

685

686 **iii. Header Adhesion Testing:**

687 Significance: If a header is attached to the casing for the purposes of connecting leads  
688 to the casing, header adhesion testing should be performed to ensure that the header  
689 does not separate from the casing and ensure the continuity of the current path for  
690 stimulation, recording, or powering.

691 Recommendation: The header cavity should have a proper fit with the lead and  
692 extension connectors to form the necessary electrical contacts, and to ensure that the  
693 seals are in the correct location and function as designed. We recommend that the lead  
694 ports and header connection be tested to ensure that the lead can withstand suitable  
695 force without being pulled out of the connector block.

696

697 **iv. Battery:**

698 Significance: If a battery is a part of the implanted casing and electronics, testing to  
699 evaluate the suitability and performance of the battery for use in the implanted device  
700 should be performed to ensure it operates as intended and risks (e.g., over heating)  
701 associated with battery failures (e.g., short circuiting) are appropriately mitigated to  
702 minimize harm to the patient.

703 Recommendation: The tests should assess the characteristics and general reliability of  
704 the battery when subjected to stresses anticipated under normal usage and clinically  
705 relevant worst-case conditions. Testing should also demonstrate how the batteries are  
706 protected from overdischarge and overcharge, and measure the battery and device's  
707 surface temperatures in the event of a battery short circuit.

708 See the following voluntary consensus standards for additional battery-related safety  
709 information:

- 710 • UL 2054: *Household and Commercial Batteries;*
- 711 • UL 1642: *Lithium Batteries;*
- 712 • IEC 60086-4: *Primary batteries – Part 4: Safety of lithium batteries;* and
- 713 • IEC 60086-5: *Primary batteries – Part 5: Safety of batteries with aqueous*  
714 *electrolyte.*

715

716 **5. Output Stimulation Measurements**

717 Significance: For devices that deliver electrical stimulation, it is important that the output  
718 stimulation delivered by the device and stimulation output limitations are appropriately  
719 characterized.

720  
721 Recommendation: We recommend using methods described in ISO 14708-3: *Implants for*  
722 *surgery - Active implantable medical devices - Part 3: Implantable neurostimulators*. For  
723 each output mode, we recommend that you provide an oscilloscope trace describing the  
724 electrical output waveform of the individual pulse output waveform under physiologic loads  
725 that may be encountered. Additionally, one tracing should be provided showing a series of  
726 pulses under a 500  $\Omega$  load. We recommend that you provide the following information with  
727 each trace:

- 728
- 729 • Name of the output mode;
  - 730 • Clearly labeled amplitude and time axes;
  - 731 • Identification of the amplitude baseline; and
  - 732 • Listing of all output parameter settings (e.g., amplitude, pulse width, frequency).
- 733

734 Traces should demonstrate ability to achieve maximum stimulation settings in each trace and  
735 remain within specification. Results can be recorded in the format recommended in  
736 [Appendix A](#).

737 **6. Output Stimulation Safety**

738 Significance: For devices that deliver electrical stimulation to the nervous system and  
739 muscles, it is important that the output stimulation delivered to the tissue be safe for the  
740 intended use and stimulation duration. Excessive stimulation can produce tissue damage  
741 that could result in serious injury or death, depending on the stimulation location.

742  
743 Recommendation: We recommend that you provide a scientific rationale (e.g., from  
744 literature and/or animal studies as outlined in [Section IV.L.1](#) and [IV.L2](#)) to support the  
745 safety of the stimulation output parameters (e.g., maximum current, charge density, current  
746 density, charge per phase, frequency, and duration). An analysis of the safety of the output  
747 stimulation parameters provides assurance that the risk of tissue damage is minimized  
748 during use of the device.

749 **7. Programmers/Control Unit**

750 Significance: Hardware used to program stimulation parameters or select different device  
751 modes are often called programmers/control units and may present risks to the patients if  
752 they do not operate as intended.

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754 Recommendation: We recommend that programmers/control units be subjected to  
755 verification testing to assess electrical safety, functional, environmental, EMC, software, and  
756 reliability performance. This testing should be designed to ensure that the system level  
757 operation is verified in accordance with specifications. The testing should also verify that the  
758 system performance is maintained under specified, expected environmental conditions, as  
759 well as in storage, shipping and handling. For programmers/control units that communicate  
760 with implanted electronics, testing demonstrating that the programmer/control unit is capable  
761 of communicating with and programming the implanted electronics should be provided. If  
762 applicable, the transmitting and receiving antennae, transmitting distance, reed switch, and  
763 magnet should be tested to ensure that they function as intended.

## 764 **8. Radiofrequency (RF) Transmitter and Receiver**

765 Significance: Radiofrequency (RF) inductive coiling through a transmitter and receiver is  
766 sometimes used for programming/controlling implanted components or recharging implanted  
767 batteries. RF transmitters and receivers may present risks to the patients if they do not  
768 operate as intended.

769 Recommendation: Testing for the RF transmitter should include information outlined for the  
770 programmer/control unit as described in [Section IV.J.7](#) above. In addition, we recommend  
771 that you provide the following testing for the RF transmitter:

- 772 1. Mechanical testing;
- 773 2. Electrical testing; and
- 774 3. Transmission distance and orientation between the external emitting antenna and the  
775 antenna inside the receiver.

776 Testing for the transmitter and receiver should consider the testing recommendations for  
777 wireless technology outlined in [Section IV.H](#) below. To adequately demonstrate safe heating  
778 during the RF energy transfer, we recommend that you demonstrate a temperature rise of  
779  $\leq 2^{\circ}\text{C}$  for implanted components in accordance with ISO 14708-3: *Implants for surgery -*  
780 *Active implantable medical devices - Part 3: Implantable neurostimulators*. Bench and/or  
781 animal testing should be provided to verify compliance with this temperature limit for both  
782 the RF transmitter and receiver. If the increase in temperature is greater than  $2^{\circ}\text{C}$ , we  
783 recommend that you provide a rationale for why the increase is considered safe during the  
784 intended use of the device based on valid scientific data.

785

## 786 **9. System Level Testing**

787 Many BCI device technologies have multiple components that may be interchangeable to  
788 achieve different and configurable clinical uses (i.e., a modular approach). For example, a  
789 system may include an implanted electrode that acquires neural signals. These signals are  
790 then sent to another system component where they are processed (i.e., decoded and encoded)  
791 and used to control an assistive component. Additionally, a separate programmer may be



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792 used to control functions such as turning the device on and off and switching between  
793 various outputs and programs.

794  
795 Given the variability of individual patient needs, manufacturers may chose to develop BCI  
796 systems with individual components manufactured by different manufacturers, which allows  
797 “mix and match” compatibility across several manufacturers. Such individual components  
798 can be produced by different manufacturers and subsequently combined to make a complete  
799 system. For example, a cortical electrode may be developed and manufactured by Company  
800 A and used to record neural signals to be acquired, processed, and transferred by an  
801 acquisition system and software developed by Company B. The data transferred from  
802 Company B’s acquisition system is then used to control an assistive technology developed by  
803 Company C.

804  
805 Significance: A thorough understanding of how various components interact with one  
806 another, with the user and patient, and with the environment is essential to demonstrate the  
807 safety and effectiveness of implanted BCI systems. While each component of the system has  
808 characteristics that can introduce risk individually, new risks can arise when the components  
809 interact to perform as a system.

810  
811 Recommendation: To verify all system components operate together as set forth by the  
812 system specifications, FDA intends to evaluate the entire system and associated performance  
813 testing of the system. Electrical safety, EMC, and wireless coexistence testing should be  
814 performed on the full complete system for the proposed intended use. In addition, you  
815 should identify specific criteria that demonstrate compatibility of the component with other  
816 device components, and provide scientific or clinical justification for the criteria. However,  
817 if system-level testing is not feasible, a rationale for the exclusion of system-level testing and  
818 description of how risks will be mitigated should be provided. In this event, we also  
819 recommend that you provide a rationale for how malfunctions in system operation can be  
820 traced back to the modular component in which the malfunction occurred and how the  
821 malfunction was resolved and mitigated. All devices intended to be used in conjunction with  
822 the implanted BCI device (e.g., implantation tools, clips or belts for body-worn components,  
823 components from another marketed medical device) should be compatible. Incompatibility  
824 can result in device damage or other clinical adverse events. Therefore, we recommend that  
825 you identify and provide specifications needed to ensure compatibility between all modular  
826 components of the system in the protocol and any labeling provided to the  
827 operators/investigator.

828

829 **K. Referencing Master Files (MAF) and other FDA**  
830 **Premarket Submissions**

831 Often a sponsor submitting an IDE needs to use another party's product (e.g., material,  
832 subassembly, or component) from another marketed medical device (i.e., modular component,  
833 see [Section IV.J.9](#) or use another party’s facility in the manufacture of the device. In this

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834 circumstance where a sponsor chooses to leverage information related to the other party's product,  
835 facility, or manufacturing procedures in their submission, a device master file (MAF) may be  
836 referenced as part of the submission to FDA with a Letter of Authorization (LOA). Please refer  
837 to the following FDA webpage for additional information on using device MAFs:  
838 [http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/HowtoMarketYourDevice/P](http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/HowtoMarketYourDevice/PremarketSubmissions/PremarketApprovalPMA/ucm142714.htm)  
839 [remarketSubmissions/PremarketApprovalPMA/ucm142714.htm](http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/HowtoMarketYourDevice/PremarketSubmissions/PremarketApprovalPMA/ucm142714.htm).  
840

841 **L. Animal Testing**

842 **Significance:** Non-clinical animal testing is generally recommended to evaluate the *in vivo*  
843 safety of implanted BCI devices, particularly for new designs, significant device modifications,  
844 and new indications.

845  
846 **Recommendation:** Animal testing of implanted BCI devices should address factors that cannot  
847 be evaluated through bench tests or in a clinical study. The study design and endpoints should be  
848 based upon the mechanism of action of the device and mitigation of risk.

849  
850 FDA supports the principles of the “3Rs,” to reduce, refine, and replace animal use in testing  
851 when feasible. You should consider the best practices for the development, conduct and  
852 presentation of these animal studies while incorporating modern animal care and use strategies.  
853 In addition, we encourage you to consult with FDA if you wish to use a non-animal testing  
854 method that you believe is suitable, adequate, validated, and feasible. We will consider if such an  
855 alternative method could be assessed for equivalency to an animal test method.

856  
857 We encourage manufacturers to take advantage of the Q-Submission Program to ensure that the  
858 animal study protocol addresses safety concerns and contains the appropriate elements (e.g., the  
859 study should be performed under Good Laboratory Practice (GLP) regulations as stated in 21  
860 CFR 58 at an animal study facility with appropriate licensure and accreditations).

861  
862 In addition, if you are proposing to use a non-animal testing method that you believe is suitable,  
863 adequate, validated, and feasible (e.g., computational modeling because there may not be an  
864 animal model that matches the human anatomy of the implant location), we recommend that you  
865 discuss the proposal using the Q-Submission Program. We will consider if such an alternative  
866 method could be assessed for equivalency to an animal test method. For details on the Q-  
867 Submission Program, please refer to the guidance “[Requests for Feedback on Medical Device](#)  
868 [Submissions: The Pre-Submission Program and Meetings with Food and Drug Administration](#)  
869 [Staff](#).”<sup>19</sup>

870  
871 In most cases, we recommend that you conduct animal testing on a final, finished device to  
872 support the assessment that the risks to the subjects are not outweighed by the anticipated  
873 benefits to the subjects and the importance of the knowledge to be gained, in a human clinical

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<sup>19</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM311176>

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874 trial. For devices evaluated in early feasibility studies, an animal study using a final, finished  
875 device may not be needed if an adequate rationale is provided. See FDA guidance,  
876 [“Investigational Device Exemptions \(IDEs\) for Early Feasibility Medical Device Clinical  
877 Studies, Including Certain First in Human \(FIH\) Studies”](#)<sup>20</sup> for more details on the device  
878 evaluation strategy and how leveraged information may support your rationale.

## 879 **1. General Considerations for Animal Studies**

880 Implanted BCI devices encompass a variety of device designs, neural targets, and  
881 mechanisms of action. For example, they can include recording or stimulation actions,  
882 penetrating or surface electrodes, or components from another marketed medical device (i.e.,  
883 modular design, please see [Section IV.J.9](#)), and central or peripheral nervous system targets.  
884 They also offer a variety of therapeutic and restorative benefits to patients. Each of these  
885 variables may affect the types of risks and benefits posed to the patient, and consequently,  
886 the non-clinical information needed to support use in human subjects. Therefore, you may  
887 need to customize your animal protocols to establish the data needed to support a future  
888 clinical study. Prior to initiating your animal study, we strongly recommend that you submit  
889 a Pre-Submission to obtain FDA feedback on your animal model and study design. General  
890 factors to consider for animal study protocols are provided below.

- 891 1. Purpose of the animal study – The main purpose for conducting an animal study is to  
892 provide evidence of device safety. Animal studies may also provide evidence of  
893 device performance that cannot be adequately obtained from bench testing, including  
894 *in vivo* reliability over time. However, alternative methods may be needed in  
895 situations in which animal studies may be inappropriate, such as cognitive  
896 assessments.
- 897 2. Study protocol – When designing the study protocol, specific determinations of study  
898 variables (such as the number of animals studied, the study duration, the type of  
899 animal model, the choice of controls) depend on both the risks of the device and the  
900 currently available scientific information that can be leveraged to mitigate expected  
901 risks. An understanding of device risks includes device attributes and mechanisms of  
902 action, anatomical target, and surgical implementation. Examples include the way in  
903 which the device interfaces with the target tissue (such as penetrating vs non-  
904 penetrating), the device location and the corresponding biological and mechanical  
905 stress inflicted on the device, the robustness of the device mechanisms of action (e.g.,  
906 neural stimulation may be more robust to tissue responses than neural recording), and  
907 the expected device lifetime. Existing scientific information with sufficient rationale  
908 may be leveraged to lower the burden associated with conducting animal studies (e.g.,  
909 smaller number of animals, short duration of animal study) or justify why additional  
910 animal studies may not be needed. Such scientific information includes the use of the  
911 device or device components in clinical studies, prior studies in animals using the

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<sup>20</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM279103>

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912 device or device prototypes, bench testing of device performance, and published  
913 literature with direct relevance to the device attributes.

914 Many BCI devices involve implanted, multi-component systems designed for long-  
915 term use in human patients. For these devices, animal studies that address chronic *in*  
916 *vivo* evaluation of the final device system provide a greater degree of understanding  
917 of device safety than acute studies or chronic investigations of partial systems. A full  
918 evaluation of device risks and available scientific evidence will allow for the  
919 determination of the appropriate protocol for a given BCI system.

920  
921 3. Good Laboratory Practices – Good Laboratory Practices (GLP) for animal care and study  
922 conduct as specified in 21 CFR Part 58 ensure the quality and integrity of animal data to  
923 support IDE applications. Non-GLP study data may be used to support an IDE  
924 application only if the deviations from GLP are identified and justified<sup>21</sup> and do not  
925 compromise the validity of the study results. See FDA guidance, “[Investigational Device](#)  
926 [Exemptions \(IDEs\) for Early Feasibility Medical Device Clinical Studies, Including](#)  
927 [Certain First in Human \(FIH\) Studies](#)”<sup>22</sup>, for more information on when non-GLP animal  
928 study data may be used to support an IDE study.

## 929 **2. Animal Study Protocols**

930 We recommend that animal study evaluations include macroscopic and microscopic effects  
931 on tissue and evaluation of the explanted device components. The animal study test  
932 protocols should include, but are not limited to, the following items:

- 933 • Study objective;
- 934 • Study design including the species, strain (if applicable to the proposed animal model)  
935 and number of animals used, study duration, as well as the rationale for the design;
- 936 • Details regarding the device to be tested and a rationale for any difference between the  
937 study device and the device intended for clinical use; stimulation intensities, including  
938 stimulation type (voltage or current), amplitude, pulse mode (monophasic, biphasic),  
939 duration, frequency, charge density, charge per phase, electrode surface area and  
940 material (if applicable);
- 941 • Stimulation evoked response testing (if applicable);
- 942 • Recording signal quality at both acute and chronic (if applicable); and
- 943 • Histopathology of the surrounding tissues.

944  
945 Some recommendations for an animal study design evaluating BCI devices include:

- 946 1. Choice of animal models: The choice of animal models depends on the BCI device  
947 and may vary based on device type, indication, and implant site. We believe that the  
948  
949

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<sup>21</sup> See 21 CFR 812.27(b)(3).

<sup>22</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM279103>

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950 animal and its related environmental and physiologic attributes should provide a test  
951 system that offers a best attempt at simulating the clinical setting. Animal models  
952 that can accommodate human-sized devices may be preferable, although the use of  
953 scaled devices might be acceptable in some circumstances if appropriate scientific  
954 justification is provided.

955 2. Number of animals: We recommend inclusion of a sufficient number of animals with  
956 justification.

957 3. Controls: Appropriate controls should be identified in the study protocol. In some  
958 studies, non-implanted contralateral tissue is an appropriate control. For evaluation  
959 of stimulation safety only, implanted but non-stimulated contralateral tissue may be  
960 used.

961 4. Study duration: Study duration is dependent upon the profile of expected device  
962 risks. We recommend that you provide a justification of the length of your animal  
963 study.

964 5. Safety tests: We recommend histopathological or histomorphological evaluation of  
965 implanted tissue, including both structural analysis and evaluation of injury markers  
966 that are relevant for the neural tissue. Such markers might include necrotic neurons,  
967 neural processes, astrocytes and microglia/macrophages in central nervous system  
968 tissue, or an analysis of axons, Schwann cells and myelin in peripheral nervous  
969 system. We recommend that you justify the use of specific histological markers and  
970 provide evidence that the histological protocol is adequate to capture major adverse  
971 reactions. Histopathological results should be quantified (e.g., the volume of necrotic  
972 tissue) by an independent veterinary pathologist who is blinded to study groups. In  
973 order to better predict clinical adverse effects, behavioral and functional assays are  
974 recommended.

975 For devices involving a stimulation component, we also recommend that you provide  
976 experiments to establish the safety of stimulation. The exact stimulation protocol  
977 varies depending on the application of the device. If the device is designed for  
978 continuous activation, both acute and long-term tests are recommended. If the device  
979 is intermittently active, long-term testing should be performed. See below for acute  
980 and long-term stimulation testing recommendations.

981 6. Reliability test: For devices designed for chronic implantation, long-term device  
982 performance should be established in a biological environment, unless scientific  
983 evidence for device performance *in vivo* has already been collected (e.g. prior animal  
984 studies and/or published literature using the same or similar electrode configuration).  
985 For devices involving recording components, periodic recording should be performed  
986 over the lifetime of device implantation and evaluated with a quantitative metric, such  
987 as signal to noise ratio and spike amplitudes. *In vivo* impedance of electrodes may be  
988 acquired to demonstrate the functionality of the device. For devices involving

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989 stimulation components, impedance measurements should be performed to  
990 characterize the functionality of the device, although care should be taken to assure  
991 that measurement protocol does not affect interpretation of data from control animals.  
992 Microscopic evaluation of explanted devices should be used to identify physical  
993 damage or other failure modes to device components (i.e., electrode conductor or  
994 insulation, leads and connectors).

995 7. Acute stimulation test: To test stimulation safety, electrode stimulation at the  
996 maximal limits should be applied for durations of up to 24 hours. The animal may be  
997 sedated during the stimulation protocol. After testing, histological evaluation of  
998 tissue responses should be performed.

999 8. Long-term stimulation test: Periodic stimulation at maximal limits, or the highest  
1000 stimulation intensity that is acceptable for the welfare of the animal, should be  
1001 applied for a period that is reflective of your clinical protocol, with justification.  
1002 After explantation, tissue around the implant should be examined to identify any  
1003 histological or pathological response. We also recommend that you evaluate the  
1004 explanted device at a magnification sufficient to detect any failure mechanisms such  
1005 as corrosion or insulation degradation. A detailed comparison of animal study and  
1006 clinical IDE study stimulation parameters should be included. If the stimulation  
1007 charge delivered in animal studies is less than the maximal proposed limit for human  
1008 studies, we recommend providing a scientific justification discussing why this is an  
1009 accurate representation of the safety risk posed to patients.

1010 9. Surgical Approach – A detailed description of the implantation approach should be  
1011 provided along with its translatability to human implantation. Included in this section  
1012 should be a rationale for the anatomical device target, with justifications for any  
1013 differences from the intended human implantation site. Whenever possible, the  
1014 surgical tools designed for human implantation should be used for animal surgery. If  
1015 the clinical plan involves explantation of the device, incorporate surgical device  
1016 removal strategies into the surgical approach of the animal study.

1017 **M. Clinical Performance Testing**

1018 **1. Report of Prior Investigations**

1019 For an Investigational Device Exemption (IDE), a summary of any prior clinical studies of  
1020 the device used for the proposed intended use must be provided in the report of prior  
1021 investigations.<sup>23</sup> For EFS, although clinical data may not be available with the subject  
1022 device for its proposed intended use, any relevant background clinical information should  
1023 also be provided. Relevant information includes data or publications on:

- 1024
- similar or related devices utilized for the proposed intended use; or

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<sup>23</sup> See 21 CFR 812.27.



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- 1025           • the subject device or similar devices used for a different use.

1026 This information may come from clinical use outside of the United States (OUS) and may  
1027 be used to support proof of principle and/or to address the likelihood of potential failure  
1028 modes that may be observed during an IDE study. If such information is available, it  
1029 should be summarized in a format appropriate for the type of information (e.g., clinical  
1030 study reports, summaries of publications with copies of the citations, individual experience  
1031 with the device or prototype outside of a clinical study).

1032 A narrative description of the other clinical study or studies should be provided in this  
1033 section. The narrative should be brief, and should include the following information for  
1034 each study:

- 1035           • whether the study was a pivotal, supporting, or feasibility study
- 1036           • the design of the study, including any randomization, blinding, and the control(s)  
1037 used
- 1038           • the number of patients enrolled
- 1039           • the number of investigational sites both inside the United States (US) and OUS
- 1040           • the primary study endpoint(s)
- 1041           • the amount of available follow-up
- 1042           • a summary of results/conclusions

## 1043           **2. Clinical Study Consideration**

1044 The recommendations for some aspects of a clinical study for implanted BCI devices may  
1045 vary with device development stage and the type of IDE study (e.g., Early Feasibility,  
1046 Traditional Feasibility, Pivotal) being performed. If an Early Feasibility Study is submitted,  
1047 the study type should be clearly stated as such in the IDE. The following FDA guidance  
1048 documents describes the Agency's current thinking on clinical study design for EFS and  
1049 Pivotal IDE studies:

- 1050
- 1051           • [Investigational Device Exemptions \(IDEs\) for Early Feasibility Medical Device  
1052 Clinical Studies, Including Certain First in Human \(FIH\) Studies](https://www.fda.gov/medicaldevices/device-regulation-and-guidance/guidance-documents/ucm279103)<sup>24</sup>
- 1053
- 1054           • [Design Considerations for Pivotal Clinical Investigations for Medical Devices](https://www.fda.gov/medicaldevices/device-regulation-and-guidance/guidance-documents/ucm373766)<sup>25</sup>
- 1055

1056 Generally, we believe implanted BCI devices addressed by this guidance document are  
1057 significant risk (SR) devices subject to all requirements of the IDE regulation, 21 CFR Part  
1058 812. For studies that are not exempt from the IDE regulation, sponsors are responsible for

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<sup>24</sup> <https://www.fda.gov/medicaldevices/device-regulation-and-guidance/guidance-documents/ucm279103>

<sup>25</sup> <https://www.fda.gov/medicaldevices/device-regulation-and-guidance/guidance-documents/ucm373766>

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1059 making the initial risk determination (SR or nonsignificant risk (NSR)) and presenting it to  
1060 the Institutional Review Board (IRB). For more information, please see the CDRH  
1061 guidance, “[Information Sheet Guidance For IRBs, Clinical Investigators, and Sponsors](#)  
1062 [Significant Risk and Nonsignificant Risk Medical Device Studies](#).”<sup>26</sup> In addition to the  
1063 requirements of 21 CFR 812, sponsors of such trials must comply with the regulations  
1064 governing institutional review boards (21 CFR 56) and informed consent (21 CFR  
1065 50). Certain components of the clinical study design are especially important, when  
1066 designing a clinical study intended to evaluate the performance of a BCI system. For each  
1067 clinical study design component, scientifically supported and justified descriptions are  
1068 essential to provide clarity and facilitate understanding. In addition, adaptive trial designs,  
1069 when properly implemented, can reduce resource requirements and/or increase the chance  
1070 of study success.<sup>27</sup> The following design components should be considered and supported  
1071 with a justification in your IDE submission when developing the clinical study protocol:

#### 1072 **a. Patient Populations**

1073 A variety of patient populations may benefit from BCI devices whose function is to  
1074 augment their ability to interact with their environment and improve communication.  
1075 Such populations include patients with limb amputations or diseases and conditions  
1076 such as spinal cord injury (SCI), stroke, paralysis, and neuromuscular disorders. For an  
1077 IDE approval, the potential benefit to the patient for any device should outweigh the  
1078 potential risks.<sup>28</sup> Patients with different medical conditions may have different needs  
1079 and different risk tolerance for a BCI system; therefore, sponsors should consider a  
1080 subject population with needs that are appropriately addressed by the device, so that the  
1081 potential benefits and risks are appropriately considered.

#### 1082 **b. Home-Use**

1083 It is important to study BCI devices in realistic home use environments since lab  
1084 conditions may not adequately reflect the possible risks and/or benefits that the patients  
1085 will experience during actual use in the environments in which the patient will be using  
1086 the device. Additionally, for home use, it may be necessary to have a caretaker who is  
1087 willing, able, and available to perform essential tasks related to the BCI system such as:

- 1088 • manage startup and maintenance of the BCI: attach electrodes, start the system;
- 1089 • monitor patient progress, if applicable; and
- 1090

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<sup>26</sup> <https://www.fda.gov/RegulatoryInformation/Guidances/UCM126418>

<sup>27</sup> See FDA Guidance “Adaptive Designs for Medical Device Clinical Studies”  
(<https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM446729>).

<sup>28</sup> See FDA Guidance “Factors to Consider When Making Benefit-Risk Determinations for Medical Device  
Investigational Device Exemptions”  
(<https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM451440>).



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- 1091
- can contact the physician when necessary.

1092 Therefore, it is important to incorporate assessment of caregiver safety and their ability  
1093 to assist the user (i.e., time, attention and physical ability) in the clinical study metrics.

1094  
1095 Please refer to the FDA issued Guidance titled “[Design Considerations for Devices](#)  
1096 [Intended for Home Use](#)”<sup>29</sup> for recommendations on minimizing the risks associated  
1097 with home use devices.

1098 **c. Investigational Plan**

1099 The following information is intended to clarify how the investigational plan can be  
1100 developed for IDE studies for implanted BCI devices.<sup>30</sup>

1101 **i. Purpose/Objective**

1102 The clinical protocol should begin with clearly defined objective(s) and  
1103 hypothesis(es). There should be an overall statement of the purpose/objective of  
1104 conducting the study (e.g., to evaluate the safety and effectiveness of the BCI  
1105 device in the treatment of a specific condition as compared to a control). In  
1106 addition, the purpose should include a precise, medically accepted definition of  
1107 the condition to be treated and a scientifically sound rationale for the proposed  
1108 clinical study. For pivotal clinical studies, the null and alternative hypotheses for  
1109 the proposed study should be stated in terms of the specific study endpoints,  
1110 outcomes, and parameters used to measure the success/failure of the system. The  
1111 study should then be designed to test these hypotheses.

1112 **ii. Study Design**

1113 Your study design description should include, but not be limited to, the following  
1114 basic elements:

- 1115
- whether it is randomized or non-randomized;
  - whether it is controlled or uncontrolled and, if controlled, the type of  
1117 control(s);
  - whether the study results will be compared to a performance goal and, if so,  
1119 how the performance goals were derived;
  - a description of the study success criteria (e.g., superiority or non-inferiority  
1120 when compared to the control) and a description of patient-level  
1121 success/failure if a responder analysis is being used; and  
1122

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<sup>29</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM331681>

<sup>30</sup> See 21 CFR 812.25

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1123 Studies may include more than one treatment group such as SCI, stroke, or other  
1124 conditions with proper justification as to why the different populations can be  
1125 pooled. See FDA’s Guidance for Industry, “[E9 Statistical Principles for Clinical](#)  
1126 [Trials](#)”<sup>31</sup> for more details on how to effectively incorporate and analyze multiple  
1127 subject populations in a single study.

1128 **iii. Study Duration and Follow-up Schedule**

1129 In order to assess all safety and primary effectiveness outcomes sufficiently, the  
1130 proposed study should include a sufficient amount of safety and an appropriate  
1131 level of effectiveness data. A long-term follow up period of at least 1 year is  
1132 recommended due to the current lack of data regarding the long-term  
1133 effectiveness of implanted electrodes and to identify any long-term safety signals.  
1134 Long-term clinical durability and reliability are important factors to long-term  
1135 efficacy of the implanted BCI device; for example, over time, implanted  
1136 electrodes can lose their ability to detect signals from physical or biological  
1137 processes. Although some information on electrode durability and reliability can  
1138 be obtained from animal studies (see Animal Study Protocols in [Section IV.L.2](#)),  
1139 animal studies may not accurately predict long-term clinical performance in  
1140 humans.

1141 **iv. Inclusion/Exclusion Criteria**

1142 Adequate inclusion and exclusion criteria are essential to define the appropriate  
1143 patient population for the proposed device, and eventually the intended use  
1144 population for a marketing submission. The criteria for enrollment into any  
1145 clinical study of an implanted BCI system will differ depending on the population  
1146 targeted for the proposed treatment and the type of the disease process (e.g., SCI,  
1147 Amyotrophic Lateral Sclerosis (ALS), amputations, and stroke).

1149 Regardless of the indication being investigated for any implanted BCI system, the  
1150 following general inclusion criteria should be considered:

- 1151
- 1152 • Range of patient ages (skeletally mature, if applicable)
  - 1153 • Spinal injury levels involved (e.g., C2-C7; L2-S1, etc.)
  - 1154 • Clinical conditions for patient entry (e.g., preoperative function score,  
1155 preoperative neurological score, etc.)
  - 1156 • Description with suggested time frame of any prior, unsuccessful, non-  
1157 operative or conservative treatment (e.g., physical therapy, medication  
1158 trials)
  - 1159 • Ability of patient to understand and sign the informed consent
  - 1160 • Ability of patient to communicate verbally or via typing on a computer

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<sup>31</sup> <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM073137>

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- 1161 • Ability of patient to meet the proposed follow-up schedule
- 1162 • Ability of patient to follow the postoperative management program
- 1163 • Willingness and ability of caregiver to monitor for surgical site
- 1164 complications and behavioral changes of the patient on a daily basis
- 1165

1166 Regardless of the indication being investigated for any BCI system, the following  
1167 patients should be considered for exclusion from the clinical study:

- 1168
- 1169 • History of seizure
- 1170 • Intellectual impairment
- 1171 • Presence of clinically relevant memory problems
- 1172 • Psychotic illness or chronic psychiatric disorder, including major
- 1173 depression if untreated (diagnosis of Axis I or Axis II)
- 1174 • Active wound healing or skin breakdown issues
- 1175 • History of poorly controlled autonomic dysreflexia
- 1176 • Medical contraindications for general anesthesia, craniotomy, or surgery
- 1177 • Diagnosis of acute myocardial infarction or cardiac arrest within the last 6
- 1178 months
- 1179 • Any type of destruction and/or damage to the primary motor cortex region
- 1180 as determined by magnetic resonance imaging (MRI)
- 1181 • Other active implantable devices such as cardiac defibrillator, pacemaker,
- 1182 vagal nerve stimulator, spinal cord stimulator, etc.
- 1183 • Reliance on ventilatory support
- 1184 • Co-morbid conditions that would interfere with study activities or
- 1185 response to treatment, which may include:
- 1186
  - 1187 ○ Life expectancy < 3 years
  - 1188 ○ Severe chronic pulmonary disease
  - 1189 ○ Local or systemic acute or chronic infectious illness
  - 1190 ○ Life threatening cardiac arrhythmias
  - 1191 ○ Severe collagen vascular disorder
  - 1192 ○ Kidney failure or other major organ systems failures
- 1193
- 1194 • History of a neurological ablation procedure
- 1195 • Labeled contraindication for MRI
- 1196 • History of hemorrhagic stroke
- 1197 • History of HIV infection or ongoing chronic infection
- 1198 • Pregnant or of child-bearing potential and not using contraception
- 1199 • Concurrent participation in another device or drug trial

### 1200 **v. Patient Demographics**

1201 Characteristics of the planned patient population that could affect the results of  
1202 the study should be described, including:

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- 1203
- 1204
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- 1208
- Characteristics such as age, race, gender, disease;<sup>32,33</sup> and
  - If performing a study that includes non-US study sites OUS, any differences between US and non-US populations that may be expected, based on specific population characteristics, disease progression or treatment paradigms.

1209 Your description should also explain how expected differences (if any) will be

1210 accounted for in the clinical study design or analysis of the results.

1211

1212

#### **vi. Treatment Parameters/Protocol (including post-operative regimen)**

1213 The clinical study protocol should include sufficient information regarding the

1214 implantation procedure, the post-surgical recovery period and regimen, the

1215 treatment duration, any other surgical procedures anticipated such as device

1216 removal.

1217

#### **vii. Endpoints and Other Outcomes**

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1. Primary safety endpoint(s): The study safety endpoints should include a characterization of all adverse events (AEs) for all subjects, including, but not limited to, subjects in both the treatment and control groups (if applicable), and adverse events related to the implant surgical procedure, the implantable device, and the end effector.
  2. Primary effectiveness endpoint(s) and second effectiveness endpoints, (if applicable): In addition to identifying the primary and secondary effectiveness endpoints, you should include how the primary effectiveness endpoint was validated (if applicable) for the intended use population/subjects, the minimal clinically important difference, and how the timing of the assessments is appropriate and clinically meaningful. Although validated endpoints are recommended, FDA realizes that feasibility studies may be used to validate desired clinical metrics and may not require *a priori* validated clinical endpoints. Likewise, EFS may use clinical endpoints not validated due to the type of data that are often pursued during device development. For non-validated endpoints that may be used in EFS and other feasibility studies, similar information (other than validation methods), as well as justification for their clinical utility, should be included.

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<sup>32</sup> See FDA guidance “Evaluation of Sex-Specific Data in Medical Device Clinical Studies” (<https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM283707>).

<sup>33</sup> See FDA guidance, “Evaluation and Reporting of Age-, Race-, and Ethnicity-Specific Data in Medical Device Clinical Studies” (<https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM507278>).

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- 1238 3. Patient Input (patient engagement, patient preference information, patient-  
1239 reported outcome measures):  
1240

1241 Patient engagement during clinical trial design may positively impact how an  
1242 implanted BCI study is designed and conducted. Patients may provide  
1243 recommendations to improve the patient experience of the trial, and improve  
1244 the relevance, quality, and impact of the study results.  
1245

1246 Patient preference information (PPI) may be an important factor in the design  
1247 and benefit-risk evaluation of a medical device, including implanted BCI  
1248 devices. Ideally, a BCI technology should be comfortable, easy to don and  
1249 doff (i.e., put on and take off, if applicable), user friendly, reliable, and  
1250 aesthetically neutral or appealing, so patients are willing to accept and use the  
1251 device. Factors such as requirements for daily calibration, fatigue with use,  
1252 and inconsistent performance may affect the benefit-risk tradeoff patients are  
1253 willing to make when deciding among treatment options. Additionally, risk  
1254 tolerance may vary depending on the severity of the disability. For example, a  
1255 patient with quadriplegia may be more willing to accept risks associated with  
1256 a brain-implanted device than a person with a single limb amputation. FDA  
1257 recommends early discussion on a potential PPI study to ensure its regulatory  
1258 relevance; note that PPI studies are generally conducted separate from an IDE  
1259 clinical study, although it is possible to integrate them into the overall study  
1260 plan. Refer to the FDA guidance titled “[Patient Preference Information –](#)  
1261 [Voluntary Submission, Review in Premarket Approval Applications,](#)  
1262 [Humanitarian Device Exemption Applications, and De Novo Requests, and](#)  
1263 [Inclusion in Decision Summaries and Device Labeling](#)”<sup>34</sup> for more  
1264 information on incorporating PPI into a study or submission.  
1265

1266 A patient-reported outcome measure (PROM) can be used when the outcome  
1267 of interest and desired intended use are best measured from the patient’s  
1268 perspective, (e.g., pain reduction). In such cases, it is important to select a  
1269 scoring assessment that is validated for the appropriate “context of use,”<sup>35</sup> in  
1270 this case: subject population and condition being treated, and desired intended  
1271 use. For this reason, early discussion with FDA during the study design phase  
1272 is important. These measures are often used in conjunction with other clinical  
1273 outcome assessments (COAs) as part of a composite endpoint. When using  
1274 PROMs in multinational trials, sponsors should make sure that the PROMs are  
1275 interpretable, measure the same concept, and valid across cultures and  
1276 languages. Please see the FDA guidance titled “[Patient-Reported Outcome](#)

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<sup>34</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM446680>

<sup>35</sup> Context of Use: a statement that fully and clearly describes the way the medical product development tool is to be used and the medical product development-related purpose of the use.  
(<https://www.ncbi.nlm.nih.gov/books/NBK338448/#IX-C>)

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1277 [Measures: Use in Medical Product Development to Support Labeling](#)  
1278 [Claims](#)<sup>36</sup> for more information on incorporating a PROM into a study or  
1279 submission.  
1280

#### 1281 **d. Informed Consent Document**

1282 The informed consent document (ICD) must include all required elements and be  
1283 worded appropriately.<sup>37</sup> We recommend ensuring that the document only  
1284 contains words and terms that the average patient would be able to understand.  
1285 The ICD should not include language that could lead subjects to overestimate the  
1286 chance of personal benefit.  
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#### 1288 **e. Statistical Analysis Plan (SAP) Considerations**

1289 The statistical analysis plan (SAP) will vary based on upon the type of clinical  
1290 trial. For example, a feasibility study may have a small number of subjects and  
1291 the clinical study protocol may be designed to lead to an understanding of the new  
1292 therapy. Therefore, the statistical plan may be limited to descriptive statistics.  
1293

1294 For a clinical study designed to demonstrate effectiveness (e.g., pivotal study), the  
1295 study protocol should include a detailed, pre-specified SAP that includes plans to  
1296 evaluate, to the extent possible, key assumptions that were made in the design of  
1297 the study (e.g., pooling analysis across clinical sites or geographic regions,  
1298 assessment of carry-over effects in a crossover study design, or proportionality of  
1299 hazards in a survival analysis). The predefined SAP should be adhered to in  
1300 analyzing the data at the completion of the study to support the usefulness of the  
1301 evidence generated by the study.<sup>38</sup> Advanced analysis techniques such as  
1302 Bayesian statistics can also be used to accommodate adaptive trial designs,  
1303 analyze complex models, or perform sensitivity analyses.<sup>39</sup>  
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<sup>36</sup> <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM193282>

<sup>37</sup> See 21 CFR 50.25.

<sup>38</sup> See Guidance for Industry, Clinical Investigators, Institutional Review Boards and Food and Drug Administration Staff, “Design Considerations for Pivotal Clinical Investigations for Medical Devices” (<https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM373766>).

<sup>39</sup> See FDA guidance on the “Use of Bayesian Statistics in Medical Device Clinical Trials” (<https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM071121>).

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## APPENDIX A

### Stimulation Output Specifications

An output mode is defined (for reporting purposes) as a version of a waveform produced by the unit. For example, biphasic symmetrical and biphasic asymmetrical would be considered separate output modes. If multiple values are available for a given parameter within the output mode, then the manufacturer should provide the range and identify the different steps that may be selected in that range if not continuous. The following table provides an example of how this information may be organized for each output mode. This table is not intended to represent an exhaustive list of parameters; ensure you provide all relevant device descriptive characteristics, as outlined in [Section IV.A](#) and [Section IV.J](#) above.

Output Characteristic	Device Output
Number of Output Channels <sup>1</sup> <ul style="list-style-type: none"> <li>- Synchronous, alternating or interleaved</li> <li>- Method of channel isolation</li> </ul>	
Waveform <sup>2</sup> (e.g., charge balanced biphasic symmetrical, biphasic asymmetrical)	
Pulse Shape (e.g., rectangular, sinusoidal)	
Current/voltage regulated? Compliance voltage (if current source)?	
Maximum Output Voltage (specify units) (+/- _____%) [voltage should be reported at 500 Ω and at impedances covering the minimum, typical, and maximum range of physiologic impedances for the location being stimulated]	
Maximum Output Current (specify units) (+/- _____%) [current should be reported at 500 Ω and at impedances covering the minimum, typical, and maximum range of physiologic impedances for the location being stimulated]	
For multiphasic waveforms <sup>2</sup> : <ul style="list-style-type: none"> <li>- Symmetrical or Asymmetrical phases?</li> <li>- Phase Duration<sup>3</sup> (include units)</li> </ul> (state range, if applicable) (both phases, if asymmetrical)	
Pulse Duration <sup>2, 4</sup> (specify units)	
Frequency (Hz) <sup>5</sup>	
Method of Balancing Charge <sup>6</sup>	
Are charge balancing cycles always completed? <sup>7</sup>	
Net Charge (μC per pulse) @ 500 Ω	



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Output Characteristic	Device Output
Leakage Current <sup>8</sup> (nA) @ 500 $\Omega$	
Net DC Current <sup>9</sup> ( $\mu$ A) at maximum pulse rate @ 500 $\Omega$	
Maximum Phase Charge ( $\mu$ C) @ 500 $\Omega$	
Maximum Charge Density <sup>10</sup> ( $\mu$ C/cm <sup>2</sup> /phase) @ 500 $\Omega$	
Maximum Phase Power (W/phase) @ 500 $\Omega$	
Maximum Phase Power Density (W/cm <sup>2</sup> /phase) @ 500 $\Omega$	
Pulse Delivery Mode (continuous/bursts (pulse trains))	
Burst Delivery <sup>11</sup> : a. Pulses per burst; b. Bursts per second; c. Burst duration (seconds); and d. Duty Cycle [Line a X Line b]	
ON Time <sup>12</sup> (seconds)	
OFF Time <sup>12</sup> (seconds)	
Current Path Options <sup>13</sup> (bipolar, unipolar, multipolar)	
Additional Features, if applicable	

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1321 Notes:

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1323 Variable Parameters: For continuously variable parameters, specify the full range; for  
1324 parameters with discrete settings, specify all available selections.

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1326 Density Measurements: Maximum density values should be calculated using the conductive  
1327 surface area of the smallest electrode and worst-case current path option available; sample  
1328 calculations should be provided. The maximum power density should be based on the maximum  
1329 duty cycle and should be averaged over an appropriate timeframe.

1330

1331 Output Mode: An output mode is defined as a version of a waveform produced by the unit (e.g.,  
1332 biphasic symmetrical and biphasic asymmetrical).

1333

1334 <sup>1</sup>Output Channels: The number of independently controlled circuits. For example, two leads  
1335 that are independently controlled would be two channels and 8 electrodes that are independently  
1336 controlled would be 8 channels. Synchronous channels both operate on the same on/off cycle.  
1337 Alternating channels alternate between on and off states. Interleaved channels are generated by  
1338 gating the outputs of a single-channel generator. If more than one channel is available, the  
1339 method of channel isolation should be provided.

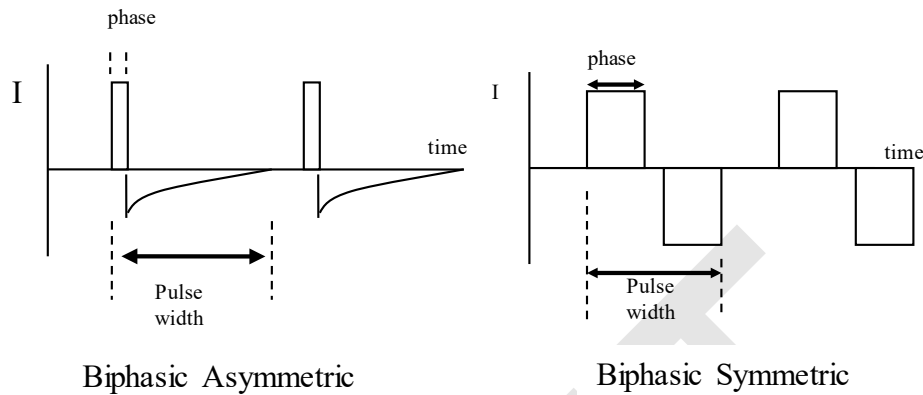
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1341 <sup>2</sup>Waveforms:



1354 <sup>3</sup>Phase Duration: A phase is the current flow in one direction for a finite period of time. The  
1355 phase duration is the time elapsed from the beginning to the end of one phase of a pulse or cycle.

1356

1357 <sup>4</sup>Pulse Width: The time elapsed from the beginning to the end of all phases plus the interphase  
1358 interval within one pulse. Note that for monophasic waveforms pulse and phase are  
1359 synonymous.

1360

1361 <sup>5</sup>Frequency: The number of pulses per second for pulsed current.

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1363 <sup>6</sup>Charge Balance Method: Charge may be balanced passively through capacitive coupling or  
1364 actively by delivering pulse phases of equal and opposite charge. Both methods may also be  
1365 combined.

1366

1367 <sup>7</sup>Completion of Charge Balancing Phases: If charge is balanced only by means of balanced pulse  
1368 phases, pulse cycles may not be completed if a burst is terminated before the delivery of a charge  
1369 balancing phase. With repeated bursts a net charge imbalance can occur. Operating parameters  
1370 that can result in charge imbalance and resulting local pH changes, electrode corrosion, and/or  
1371 tissue damage, should be mitigated through design of the output circuitry or through  
1372 programming ability to prevent these effects.

1373

1374 <sup>8</sup>Leakage Current: Unintentional current that results when the device is not pulsing.

1375

1376 <sup>9</sup>Net DC Current: Current due to charge imbalance or incomplete charge recovery when the  
1377 device is delivering pulses.

1378

1379 <sup>10</sup>Maximum Charge Density per Phase: Note that the maximum charge density per phase should  
1380 be safe for the site of stimulation.

1381

1382 <sup>11</sup>Pulse Delivery Mode: The mode is continuous if there is a continuous repetitive sequence of  
1383 pulses. A burst is a finite series of pulses delivered for an identified duration.

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1385 <sup>12</sup>ON/OFF Time: ON time is the time during which trains of pulses are delivered. OFF time is  
1386 the time between trains of pulses.

1387  
1388 <sup>13</sup>Current Path Options: Bipolar involves the activation of one positive (anode) and one negative  
1389 electrode (cathode) in close proximity to one another. Unipolar involves the activation of one or  
1390 more negative electrodes and typically the IPG case as a positive electrode. Multipolar involves  
1391 the activation of more than two electrodes (e.g., two positive and one negative, two positive and  
1392 two negative, etc.). If more than one channel is included, a discussion of current flow between  
1393 leads should be provided. Since output characteristics such as current density may be affected by  
1394 different current paths, the worst case available current path should be used in such calculations.

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