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ANDA Submissions —  
Amendments to  
Abbreviated New Drug  
Applications Under  
GDUFA  
Guidance for Industry

**U.S. Department of Health and Human Services  
Food and Drug Administration  
Center for Drug Evaluation and Research (CDER)**

**July 2018  
Generics**

*Contains Nonbinding Recommendations*

# ANDA Submissions — Amendments to Abbreviated New Drug Applications Under GDUFA Guidance for Industry

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**TABLE OF CONTENTS**

<b>I.</b>	<b>INTRODUCTION</b> .....	<b>1</b>
<b>II.</b>	<b>BACKGROUND</b> .....	<b>2</b>
<b>III.</b>	<b>CATEGORIES OF GDUFA AMENDMENTS</b> .....	<b>3</b>
<b>A.</b>	<b>Major Amendments</b> .....	<b>3</b>
<b>C.</b>	<b>Unsolicited Amendments</b> .....	<b>5</b>
<b>IV.</b>	<b>REVIEW GOALS</b> .....	<b>5</b>
<b>A.</b>	<b>Amendments to ANDAs</b> .....	<b>5</b>
1.	<i>Major Amendments</i> .....	<i>5</i>
2.	<i>Minor Amendments</i> .....	<i>7</i>
3.	<i>Unsolicited Amendments</i> .....	<i>7</i>
<b>B.</b>	<b>Amendments to PASs</b> .....	<b>8</b>
1.	<i>Major Amendments</i> .....	<i>8</i>
2.	<i>Minor Amendments</i> .....	<i>9</i>
3.	<i>Unsolicited Amendments</i> .....	<i>10</i>
<b>C.</b>	<b>Amendments to ANDAs and PASs Submitted Prior To and During GDUFA I</b> .....	<b>11</b>
<b>V.</b>	<b>APPLICATION OF REVIEW GOALS</b> .....	<b>11</b>
<b>A.</b>	<b>Changes to Classifications or Review Goals</b> .....	<b>11</b>
<b>B.</b>	<b>Deferred Amendments</b> .....	<b>13</b>
<b>C.</b>	<b>Amendments Submitted Before and After October 1, 2017</b> .....	<b>13</b>
<b>D.</b>	<b>Amendments Submitted to Tentatively Approved Applications</b> .....	<b>14</b>
1.	<i>Requests for Final Approval</i> .....	<i>14</i>
2.	<i>Amendments Other Than Requests for Final Approval</i> .....	<i>15</i>
<b>E.</b>	<b>Amendments Submitted in Response to Changes in the DMF</b> .....	<b>15</b>
<b>VI.</b>	<b>SUBMISSION AND RECEIPT OF AMENDMENTS</b> .....	<b>15</b>
<b>VII.</b>	<b>REQUESTS FOR RECONSIDERATION OF MAJOR AMENDMENT CLASSIFICATION STATUS</b> .....	<b>16</b>
	<b>APPENDIX A: MAJOR DEFICIENCIES</b> .....	<b>17</b>
	<b>APPENDIX B: EXCERPTED TEXT FROM GUIDANCE FOR INDUSTRY, MAJOR MINOR, AND TELEPHONE AMENDMENTS TO ABBREVIATED NEW DRUG APPLICATIONS, REV. 2 (DEC. 2001)</b> .....	<b>25</b>

# **ANDA Submissions – Amendments to Abbreviated New Drug Applications Under GDUFA Guidance for Industry<sup>1</sup>**

This guidance represents the current thinking of the Food and Drug Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the applicable statutes and regulations. To discuss an alternative approach, contact the FDA office responsible for this guidance as listed on the title page.

## **I. INTRODUCTION**

This guidance is intended to explain to applicants how the review goals established as part of the Generic Drug User Fee Amendments Reauthorization of 2017 (GDUFA II) apply to amendments to either abbreviated new drug applications (ANDAs) or prior approval supplements (PASs) submitted to the Food and Drug Administration under section 505(j) of the Federal Food, Drug, and Cosmetic Act (FD&C Act) (21 U.S.C. 355(j)).<sup>2</sup> This guidance describes amendment classifications and categories and explains how amendment submissions may affect an application’s review goal dates. The guidance also describes how FDA should assess<sup>3</sup> amendments submitted to ANDAs and PASs received prior to October 1, 2017, which is the GDUFA II review goals effective date.

This guidance finalizes the October 2017 draft guidance for industry *ANDA Submissions – Amendments to Abbreviated New Drug Applications Under GDUFA*. This final guidance supersedes the December 2001 guidance for industry *Major, Minor, and Telephone Amendments*

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<sup>1</sup> This guidance has been prepared by the Office of Generic Drugs in the Center for Drug Evaluation and Research at the Food and Drug Administration.

<sup>2</sup> Although not directly within the scope of this guidance, we remind applicants of the patent certification requirements applicable to ANDA amendments in 21 CFR 314.96(d)(1). See also 81 FR 69580, 69591-96, and 69636-39 (October 6, 2016).

<sup>3</sup> To reinforce the policy and procedural changes set forth in the Manual of Policies and Procedures (MAPP) 5241.3 *Good Abbreviated New Drug Application Assessment Practices*, the Office of Generic Drugs and the Office of Pharmaceutical Quality will use the term *assessment* in place of *review*. MAPP 5241.3, available on the Manual of Policies and Procedures (CDER) web page at <https://www.fda.gov/AboutFDA/CentersOffices/OfficeofMedicalProductsandTobacco/CDER/ManualofPoliciesProcedures/default.htm>, defines *assessment* as “the process of both evaluating and analyzing submitted data and information to determine whether the application meets the requirements for approval and documenting that determination.” MAPP 5241.3 at 3.

## *Contains Nonbinding Recommendations*

to *Abbreviated New Drug Applications* (2001 amendments guidance, see Appendix B)<sup>4</sup> and the July 2014 draft guidance for industry *ANDA Submissions – Amendments and Easily Correctable Deficiencies Under GDUFA*, both of which will be withdrawn. The 2001 amendments guidance contained descriptions of major and minor amendments; these descriptions were considered during the GDUFA II negotiations and incorporated into the GDUFA Reauthorization Performance Goals and Program Enhancements Fiscal Years 2018-2022 (GDUFA II Commitment Letter or GDUFA II Goals).<sup>5</sup> Excerpted text from that guidance, specifically, the sections describing major and minor amendment types is contained in Appendix B of this guidance for reference.

In general, FDA's guidance documents do not establish legally enforceable responsibilities. Instead, guidances describe the Agency's current thinking on a topic and should be viewed only as recommendations, unless specific regulatory or statutory requirements are cited. The use of the word *should* in Agency guidances means that something is suggested or recommended, but not required.

## **II. BACKGROUND**

GDUFA II was signed into law on August 18, 2017,<sup>6</sup> to facilitate timely access to quality, affordable generic medicines. Under the GDUFA II Commitment Letter that accompanied the legislation, FDA agreed to certain review goals and procedures for amendments under assessment as of or received on or after the GDUFA II effective date (i.e., October 1, 2017).<sup>7</sup>

The GDUFA II Commitment Letter reflects significant changes in the classification of and review goals for amendments to ANDAs and PASs under the Generic Drug User Fee Amendments of 2012 (GDUFA I). Under GDUFA I, amendments were classified into a complex Tier system based on the following factors: whether the amendment was solicited (i.e., submitted in response to a complete response letter (CRL)) or unsolicited (i.e., submitted on the applicant's own initiative); whether the amendment was *major* or *minor* (as defined in the guidance for industry *ANDA Submissions – Amendments and Easily Correctable Deficiencies Under GDUFA*); the number of amendments submitted to the ANDA or PAS; and whether an inspection was necessary to support the information contained in the amendment.

GDUFA II simplified the amendment review goals and no longer subjects them to a Tier system; however, GDUFA II review goals are still dependent on several factors, as described in section

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<sup>4</sup> We update guidances periodically. To make sure you have the most recent version of a guidance, check the FDA Drugs guidance web page at <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/default.htm>.

<sup>5</sup> The GDUFA II Commitment Letter is available at <http://www.fda.gov/downloads/ForIndustry/UserFees/GenericDrugUserFees/UCM525234.pdf>.

<sup>6</sup> FDA Reauthorization Act of 2017 (Public Law 115-52 Title III).

<sup>7</sup> The application of GDUFA II goals to amendments with a Target Action Date or GDUFA I goal date is discussed in section IV of this guidance.

## *Contains Nonbinding Recommendations*

IV of this guidance. In general, GDUFA II amendments will be designated as either *standard* or *priority*,<sup>8</sup> be classified as either *major* or *minor*, and receive a goal date based on the factors discussed in this guidance, including whether a preapproval inspection is needed.

FDA considers each submission to an application under review to be an amendment. These submissions will be classified based on the content submitted and issued a goal date consistent with that classification. The types of amendments and review goals described in this guidance only apply to submissions that have been received for assessment (i.e., review goals do not apply to submissions pending filing review). Information Requests (IRs) and Discipline Review Letters (DRLs) neither stop the review clock nor add to the GDUFA II goal.<sup>9</sup> Accordingly, a response to an IR or DRL generally will not be classified as a major or minor amendment and will not receive a goal date. If a response to an IR or DRL contains information not requested by FDA, or if FDA determines that the information provided requires a more thorough assessment, FDA will classify the submission as a major or minor amendment with a corresponding goal date. See section V of this guidance. Similarly, amendments that are administrative in nature and do not require a scientific assessment (i.e., *administrative amendments*) will generally not affect the goal date. See section III.C of this guidance.

### **III. CATEGORIES OF GDUFA AMENDMENTS**

As stated in the GDUFA II Commitment Letter, *major* and *minor amendments* were originally described in the 2001 amendments guidance.<sup>10</sup> This guidance provides further description of these amendments and is consistent with the 2001 amendments guidance. The sections below provide general descriptions and examples of the types of deficiencies that would classify an applicant's response to these deficiencies as a major or minor amendment,<sup>11</sup> as provided for in the 2001 guidance. In addition, FDA has developed a non-exhaustive list of examples of major deficiencies, which is available in Appendix A<sup>12</sup>

#### **A. Major Amendments**

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<sup>8</sup> The terms *standard* and *priority* are defined in the GDUFA II Commitment Letter, note 8. See also, section 505(j)(11)(A) of the FD&C Act and the Manual of Policies and Procedures 5240.3: Prioritization of the Review of Original ANDAs, Amendments, and Supplements, as revised, which describes how the review of original ANDAs ANDA amendments, and ANDA supplements will be prioritized.

<sup>9</sup> GDUFA II Commitment Letter at 11. See also draft guidance for industry *Information Requests and Discipline Review Letters Under GDUFA*. When final, this guidance will represent FDA's current thinking on this topic.

<sup>10</sup> See GDUFA II Commitment Letter at 26.

<sup>11</sup> Note that descriptions of *major* and *minor* in this guidance apply only to the classification of major and minor amendments and are distinguishable from major or minor issues that FDA staff may identify as filing deficiencies during filing review.

<sup>12</sup> An appendix containing examples of minor deficiencies is not included in this guidance because, in general, deficiencies not classified as major will be classified as minor deficiencies.

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Examples of actions that, if requested or taken in response to deficiencies, would result in major amendments include:

- Manufacturing a new batch of drug product for any reason (e.g., a composition change or reformulation, a change in the source of a drug substance, a change in the manufacturing site, the need for a new bioequivalence (BE) study, a new in vitro study for a specific product, a change in a major manufacturing process, a new strength of the product, unacceptable impurities or impurity levels, unacceptable excipients found during assessment, failed stability data, or a change in the container-closure system (other than solid oral dosage forms))
- Performing a new BE study whether or not related to the manufacture of a new batch or different formulation of the drug product
- Developing new analytical procedures<sup>13</sup> and providing full validation data

FDA has the discretion to consider the responses to additional deficiencies not included in either this list or appendix A as major amendments as long as the “major amendment” classification receives concurrence by the appropriate division director. This classification does not reflect the time it takes an applicant to respond to the complete response letter (CRL) but is based on a determination by FDA that the content of the information or data provided will require extensive assessment.

### **B. Minor Amendments**

Minor amendments are those not classified as major or are a response to a deficiency that could be adequately resolved through an information request (IR) or discipline review letter (DRL). Minor amendments often consist of responses to deficiencies that are more easily addressed than those in a major amendment and typically require less extensive assessment by FDA. Examples of minor amendments include responses to:

- Minor deficiencies in the drug master file (DMF)
- Incomplete dissolution data
- Labeling deficiencies that have not been adequately addressed in response to an information request<sup>14</sup>

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<sup>13</sup> This language is intended to align with terminology used by the International Conference on Harmonisation and revisions to the Code of Federal Regulations.

<sup>14</sup> The 2001 amendments guidance included minor problems regarding good manufacturing practices as an example of a minor deficiency. FDA’s current thinking is that, in general, any good manufacturing practice or facility deficiency is, in fact, a major deficiency. See appendix A of this guidance.

## *Contains Nonbinding Recommendations*

### **C. Unsolicited Amendments**

An *unsolicited amendment* is an amendment with information not requested by FDA, except for those amendments considered routine or administrative and that do not require scientific assessment.<sup>15</sup> The unsolicited amendment will be classified as either major or minor based on the content of the amendment. For example, if an unsolicited amendment contains information that addresses any of the major deficiencies identified in this guidance, the unsolicited amendment will be classified as major.

## **IV. REVIEW GOALS**

The GDUFA II Commitment Letter identifies the review goals for amendments submitted to ANDAs and PASs.<sup>16</sup> These review goals are based in part on whether the ANDA or PAS is subject to standard review or priority review and whether the amendment is classified as major or minor. Further, the review goals consider whether the submission requires a preapproval inspection, and if a priority submission does require a preapproval inspection, whether the applicant submitted a timely, complete, and accurate pre-submission facility correspondence (PFC).<sup>17</sup>

### **A. Amendments to ANDAs**

#### *1. Major Amendments*

##### a. ANDA amendments subject to standard review

FDA will review and act on<sup>18</sup> 90 percent of standard major ANDA amendments within 8 months of the amendment submission date<sup>19</sup> if FDA does not require a preapproval inspection.<sup>20</sup> FDA will review and act on 90 percent of standard major ANDA amendments within 10 months of the amendment submission date if FDA requires a preapproval inspection.<sup>21</sup>

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<sup>15</sup> GDUFA II Commitment Letter at 28.

<sup>16</sup> The review goals identified in this guidance apply to amendments to original ANDAs or PASs that are submitted either on or after October 1, 2017, or per the GDUFA I bridging scheme described in section IV.C.

<sup>17</sup> See the draft guidance for industry *ANDAs: Pre-Submission of Facility Information Related to Prioritized Generic Drug Applications (Pre-Submission Facility Correspondence)* (PFC Guidance). When final, this guidance will represent FDA's current thinking on this topic.

<sup>18</sup> To *act on* an application means FDA will issue a CRL, an approval letter, a tentative approval letter, or a refuse-to-accept letter.

<sup>19</sup> The *submission date* is the date the amendment arrives in the appropriate FDA electronic portal. See the guidance for industry *Providing Regulatory Submissions in Electronic Format – Receipt Dates*.

<sup>20</sup> GDUFA II Commitment Letter at 4.

<sup>21</sup> *Id.*

### *Contains Nonbinding Recommendations*

*Example:* On November 27, 2017, an applicant submits an amendment in response to a CRL that identified major deficiencies in its ANDA. FDA determines that the amendment is subject to a standard review. The amendment contains information on a new facility that requires a preapproval inspection. FDA classifies the amendment as a major amendment requiring a preapproval inspection and sets a 10-month review goal. Therefore, the review goal for this amendment is September 26, 2018.

*Example:* On July 24, 2019, an applicant submits an amendment in response to a Risk Evaluation and Mitigation Strategy (REMS) modification request. FDA determines that the amendment is subject to a standard review. FDA classifies the amendment as a major amendment that does not require a preapproval inspection and sets an 8-month review goal. Therefore, the review goal for this amendment is March 23, 2020.

#### b. ANDA amendments subject to priority review<sup>22</sup>

FDA will review and act on 90 percent of priority major ANDA amendments within 6 months of the amendment submission date if preapproval inspection is not required.<sup>23</sup> FDA will also review and act on 90 percent of priority major ANDA amendments within 8 months of the amendment submission date if (1) preapproval inspection is required and (2) the applicant submits a complete and accurate PFC that remains unchanged at the time of the amendment submission no later than 60 days prior to the amendment submission date.<sup>24</sup> Finally, FDA will review and act on 90 percent of priority major ANDA amendments within 10 months of the amendment submission date if (1) preapproval inspection is required and (2) the applicant fails to submit a PFC no later than 60 days prior to the amendment submission date, the PFC is incomplete or inaccurate, or the facility information changes between the submission of the PFC and the submission of the amendment.<sup>25</sup>

*Example:* On September 20, 2018, an applicant submits an amendment in response to a CRL that identified major deficiencies in its ANDA. FDA determines that the submission is subject to a priority review. The applicant submitted a complete and accurate PFC on July 19, 2018. The applicant subsequently added a new facility and placed information about the new facility in its September 20, 2018, submission. FDA classifies the amendment as a major amendment requiring a preapproval inspection and

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<sup>22</sup> As described in this section and in section IV.B.b below, the GDUFA II Commitment Letter provides a timeline for the submission of PFCs (i.e., 2 months prior to the amendment submission). The FDA Reauthorization Act of 2017 at section 801 requires submission of PFCs no later than 60 days prior to the submission of the original ANDA. To ensure that PFCs for amendments are submitted consistent with PFCs for original submissions, FDA has adopted the timing required in the FDA Reauthorization Act of 2017. For the most current thinking on the submission of PFCs, see the PFC guidance, *supra* note 21.

<sup>23</sup> GDUFA II Commitment Letter at 4.

<sup>24</sup> *Id.* at 4-5.

<sup>25</sup> *Id.* at 5.

## *Contains Nonbinding Recommendations*

sets a 10-month review goal. Therefore, the review goal for this amendment is July 19, 2019.<sup>26</sup>

### 2. *Minor Amendments*

FDA will review and act on 90 percent of standard and priority minor ANDA amendments within 3 months of the amendment submission date.<sup>27</sup>

*Example:* On March 8, 2019, an applicant submits an amendment in response to a CRL that identified minor deficiencies in its ANDA. FDA determines that the amendment is subject to a priority review. FDA classifies the amendment as a minor amendment and sets a 3-month review goal. The review goal for this amendment is June 7, 2019.

**Table 1: Summary of Performance Goals to Major and Minor Amendments to ANDAs**

<b>Submission Type</b>	<b>Performance Goal</b>
Standard major amendment to an ANDA	90% reviewed within 8 months of the submission date if preapproval inspection is not required
	90% reviewed within 10 months of the submission date if preapproval inspection is required
Priority major amendment to an ANDA	90% reviewed within 6 months of the submission date if preapproval inspection is not required
	90% reviewed within 8 months of the submission date if: (1) A preapproval inspection is required; (2) The applicant submits a complete and accurate PFC no later than 60 days prior to the amendment submission date; and (3) The PFC remains unchanged at the time of the amendment submission
	90% reviewed within 10 months of the submission date if: (1) A preapproval inspection is required and (2) The applicant fails to submit a complete and accurate PFC no later than 60 days prior to the amendment submission date or (3) Information in a complete and accurate submitted PFC changes
Standard or priority minor amendment to an ANDA	90% reviewed within 3 months of the submission date

### 3. *Unsolicited Amendments*

FDA will generally review and act on an unsolicited ANDA amendment submitted during the review cycle by the later of either (1) the goal date for the original submission or solicited amendment being amended or (2) the goal date assigned under the review goals for standard and

<sup>26</sup> If the September 20, 2018, submission did not contain a new facility and the complete and accurate PFC submitted on July 19, 2018, remained unchanged, FDA would have set an 8-month review goal.

<sup>27</sup> GDUFA II Commitment Letter at 5.

## *Contains Nonbinding Recommendations*

priority review ANDAs.<sup>28</sup> FDA will generally review and act on unsolicited ANDA amendments submitted between review cycles by the later of (1) the goal date for the subsequent solicited amendments or (2) the goal date assigned under the review goals for standard or priority ANDAs.<sup>29,30</sup>

*Example:* On August 1, 2018, an applicant submits an ANDA, which contains a request for a priority designation, 60 days after the submission of a complete and accurate PFC. FDA determines that the application is subject to a priority review and sets an 8-month review goal. The review goal for this ANDA is March 31, 2019.

On October 15, 2018, the applicant submits an amendment containing a change in manufacturing site, but the applicant did not submit a PFC. FDA decides that the subject drug still meets the priority designation associated with the original ANDA. However, because the amendment contains a change to the manufacturing site information submitted in the original PFC, FDA classifies the amendment as a major amendment requiring a preapproval inspection and sets a 10-month review goal, which extends the review goal of this ANDA. The review goal for this ANDA and amendment is August 14, 2019.

*Example:* On August 5, 2019, an applicant submits an ANDA. FDA determines that the application is subject to a standard review and sets a 10-month review goal. The review goal for this ANDA is June 4, 2020.

On February 4, 2020, the applicant submits an amendment containing a REMS modification. FDA classifies the amendment as a minor amendment and sets a 3-month review goal. The review goal for this amendment is subsumed into the review of the ANDA. Accordingly, the review goal for this ANDA and amendment remains June 4, 2020.

### **B. Amendments to PASs**

#### *1. Major Amendments*

##### a. PAS amendments subject to standard review

FDA will review and act on 90 percent of standard major PAS amendments within 6 months of the amendment submission date if preapproval inspection is not required.<sup>31</sup> FDA will review and act on 90 percent of standard major PAS amendments within 10 months of the amendment submission date if preapproval inspection is required.<sup>32</sup>

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<sup>28</sup> Id. at 8.

<sup>29</sup> Id.

<sup>30</sup> See section V.B for a discussion on FDA's practice of deferred review of unsolicited amendments.

<sup>31</sup> GDUFA II Commitment Letter at 6.

<sup>32</sup> Id.

## *Contains Nonbinding Recommendations*

*Example:* On March 3, 2020, an applicant submits an amendment in response to a CRL to a PAS for a new strength that identified the need for a new BE study. FDA determines that the amendment is subject to a standard review. FDA classifies the amendment as a major amendment that does not require a preapproval inspection and sets a 6-month review goal. The review goal for this amendment is September 2, 2020.

### b. PAS amendments subject to priority review

FDA will review and act on 90 percent of priority major PAS amendments within 4 months of the amendment submission date if preapproval inspection is not required.<sup>33</sup> FDA will review and act on 90 percent of priority major PAS amendments within 8 months of the amendment submission date if (1) preapproval inspection is required and (2) the applicant submits a PFC no later than 60 days prior to the PAS submission date and the PFC is found to be complete and accurate and remains unchanged at the time of PAS submission.<sup>34</sup> FDA will review and act on 90 percent of priority major PAS amendments within 10 months of the amendment submission date if (1) preapproval inspection is required and (2) the applicant does not submit a PFC no later than 60 days prior to amendment submission or the facility information contained in the PFC changes prior to the PAS submission date or is found to be incomplete or inaccurate.<sup>35</sup>

*Example:* On March 26, 2020, an applicant submits an amendment in response to a CRL that identified minor deficiencies in a PAS. The amendment adds a new facility. FDA determines that the amendment is subject to a priority review. The applicant submitted a complete and accurate PFC 60 days prior to submission of the amendment. FDA classifies the amendment as a major amendment requiring a preapproval inspection and sets an 8-month review goal. The review goal for this amendment is November 25, 2020.<sup>36</sup>

## 2. *Minor Amendments*

FDA will review and act on 90 percent of standard and priority minor PAS amendments within 3 months of the amendment submission date.<sup>37</sup>

*Example:* On May 1, 2020, an applicant submits an amendment in response to a CRL that identified minor deficiencies in a PAS. FDA classifies the amendment as a minor amendment and sets a 3-month review goal. The review goal for this amendment is July 31, 2020.

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<sup>33</sup> Id.

<sup>34</sup> Id. at 7.

<sup>35</sup> Id.

<sup>36</sup> If FDA identifies a facility in the March 26, 2020, submission that was not identified in the complete and accurate PFC, FDA will set a 10-month review goal.

<sup>37</sup> GDUFA II Commitment Letter at 7.

### *Contains Nonbinding Recommendations*

On June 10, 2020, the applicant submits an unsolicited amendment. FDA classifies the unsolicited amendment as a minor amendment and sets a 3-month review goal, extending the review goal for the current review. The review goal for both amendments is September 9, 2020.

**Table 2: Summary of Performance Goals to Major and Minor Amendments to PASs**

Submission Type	Performance Goal
Standard major amendment to a PAS	90% reviewed within 6 months of the submission date if preapproval inspection is not required
	90% reviewed within 10 months of the submission date if preapproval inspection is required
Priority major amendment to a PAS	90% reviewed within 4 months of the submission date if preapproval inspection is not required
	90% reviewed within 8 months of the submission date if: (1) A preapproval inspection is required; (2) The applicant submits a complete and accurate PFC no later than 60 days prior to the amendment submission date; and (3) The PFC remains unchanged at the time of amendment submission
	90% reviewed within 10 months of the submission date if: (1) A preapproval inspection is required and (2) The applicant fails to submit a complete and accurate PFC no later than 60 days prior to the date of the amendment submission or (3) Information in a complete and accurate submitted PFC changes
Standard or priority minor amendment to a PAS	90% reviewed within 3 months of the submission date

### 3. *Unsolicited Amendments*

Like unsolicited amendments to ANDAs, FDA will generally review and act on unsolicited PAS amendments submitted during the review cycle by the later of (1) the goal date for the original submission/solicited amendment, or (2) the goal date assigned in accordance with the above goals for standard and priority review PASs. FDA will generally review and act on unsolicited PAS amendments submitted between review cycles by the later of (1) the goal date for the subsequent solicited amendments, or (2) the goal date assigned in accordance with the above goals for standard or priority PASs.<sup>38</sup>

*Example:* On November 26, 2019, an applicant submits an unsolicited amendment for a new formulation. The amendment is submitted after FDA issued a CRL that identified minor deficiencies in a PAS, but the amendment does not respond to that CRL.

<sup>38</sup> See section V.B for a discussion on FDA’s practice of deferred review of unsolicited amendments.

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On January 15, 2020, the applicant submits an amendment in response to the CRL. FDA classifies (1) the amendment in response to the CRL as a minor amendment with a 3-month review goal and (2) the unsolicited amendment as a major amendment requiring a preapproval inspection with a 10-month review goal. Because the longest goal date (i.e., the 10-month goal) applies, the review goal for both amendments is November 14, 2020.

### **C. Amendments to ANDAs and PASs Submitted Prior To and During GDUFA I**

As described in Section II above, any amendment submitted to an ANDA or a PAS under GDUFA I was subject to classification under the Tier system with varying review goals. The GDUFA II Commitment Letter includes the following provisions for amendments to applications with GDUFA I goals and for amendments to applications that did not receive GDUFA I goal dates (i.e., ANDAs and PASs submitted prior to the start of cohort year 3 of GDUFA I (i.e., October 1, 2014)):<sup>39</sup>

- FDA will continue to assess amendments to ANDAs and PASs submitted prior to October 1, 2017, that have been assigned a GDUFA I review goal date and will act on those submissions by the GDUFA I goal date.
- FDA will review and act on 90 percent of ANDA amendments with Target Action Dates (TADs)<sup>40</sup> by the goal date. For these submissions, FDA will convert the TAD to a GDUFA II goal date.<sup>41</sup>
- FDA will review and act on 90 percent of amendments pending with FDA as of October 1, 2017, that were not subject to GDUFA I goal dates and either (a) were not previously assigned TADs (i.e., the submission did not have a GDUFA I goal date or a TAD) or (b) were previously assigned TADs that came due prior to October 1, 2017, but remain under review as of October 1, 2017 (i.e., FDA did not take action by the TAD and the submission remains under review with FDA), by GDUFA II amendment goal dates that FDA will assign on October 1, 2017.<sup>42</sup>

## **V. APPLICATION OF REVIEW GOALS**

### **A. Changes to Classifications or Review Goals**

All initial amendment classifications and any changes to those classifications will be made at FDA's discretion. A CRL will advise the applicant whether the applicant's response to the CRL

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<sup>39</sup> See GDUFA II Commitment Letter at 9-10.

<sup>40</sup> Under GDUFA I, a TAD represents FDA's aspirational deadline for action on either a pre-GDUFA I Year 3 original ANDA or a CRL amendment or equivalent IR to an original ANDA.

<sup>41</sup> See GDUFA II Commitment Letter at Attachment A.

<sup>42</sup> For any goal date assigned by FDA on October 1, 2017, the goal will not be later than July 31, 2018. GDUFA II Commitment Letter at 10.

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will be classified as a major or minor amendment. However, FDA may change its classification of the CRL response or its initial classification of an unsolicited amendment based on the content of the amendment (e.g., if the amendment proposes a new strength in the response to the CRL), including any information not identified by the applicant in the cover letter of the CRL response. The decision to change an amendment's classification will be made by the regulatory project manager and the ANDA assessment team, in consultation with the appropriate FDA division director.

If FDA determines that a preapproval inspection is required for any facility referenced in the ANDA during the assessment of an unsolicited or solicited minor amendment, FDA will classify the submission as a major amendment and set a review goal of 10 months from the submission date.

*Example:* On November 13, 2017, an applicant submits an amendment in response to a CRL that identified minor deficiencies in an ANDA. FDA determines that the amendment is subject to standard review. The amendment includes a new facility that requires a preapproval inspection. FDA classifies the amendment as a major amendment requiring a preapproval inspection and sets a 10-month review goal. The review goal for this amendment is September 12, 2018.

*Example:* On August 24, 2018, an applicant submits an amendment in response to a CRL that identified minor deficiencies in an ANDA. The amendment contains information on a new strength. FDA determines that the amendment is subject to a standard review and that no preapproval inspection is required. FDA classifies the amendment as a major amendment and sets an 8-month goal. The review goal for this amendment is April 23, 2019.

If an applicant does not submit a response to an IR or DRL within the time frame requested by FDA, FDA may reissue the contents of an IR or DRL as a deficiency in a CRL on completion of the current review cycle. If an applicant submits a response to an IR or DRL within the requested time frame, but the response contains information requiring a more extensive assessment than is typically required for an applicant's response to such deficiencies (e.g., the applicant provides more information than anticipated by FDA when the deficiency was issued), the amendment will be classified as a minor or major amendment and the review goal will be adjusted accordingly from the submission date.

*Example:* During the assessment of a standard ANDA, FDA determines that an applicant failed to identify all facilities in the Form FDA 356h. FDA issues an IR to the applicant asking it to update the FDA Form 356h. On November 19, 2018, the applicant submits a timely response to the IR and provides an updated FDA Form 356h. FDA determines that the newly identified facility requires a preapproval inspection. FDA changes the classification of the IR response to a standard major amendment requiring a preapproval inspection and sets a 10-month review goal from the submission date. The review goal for this amendment is September 18, 2019.

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Notification of a change in classification and change in the review goal will be provided to the applicant after FDA determines that this change is appropriate.

### **B. Deferred Amendments**

FDA has historically exercised, and continues to exercise, discretion in determining whether to accept or defer an unsolicited amendment submitted during the review cycle. FDA will generally accept an unsolicited amendment submitted during the review cycle and adjust the goal date for the application. However, FDA may defer assessment of the unsolicited amendment if the discipline assessments are close to completion and either (1) the submitted amendment contains a significant amount of new information to be assessed or (2) the amendment is submitted after the relevant assessments have been completed and while an IR, DRL, or CRL is being prepared because the submission of an amendment at these times causes inefficiencies in FDA's assessment. This discretion to assess or defer such amendments enables FDA to timely assess all GDUFA submissions. The review goal for unsolicited amendments is discussed in sections IV.A.3 and IV.B.3 of this guidance.

*Example:* FDA is assessing an original ANDA with a goal date of November 13, 2018. On October 15, 2018, the applicant submits an unsolicited amendment containing a new source for the active pharmaceutical ingredient. The product quality assessment is complete, and FDA identified minor deficiencies for inclusion in a CRL. FDA determines that it will defer assessment of the unsolicited amendment until the applicant submits a response to the CRL.

FDA issues the CRL on November 1, 2018. The applicant submits its response to the CRL on December 30, 2018. FDA classifies the amendment in response to the CRL as a minor amendment with a 3-month review goal and classifies the unsolicited amendment as a major amendment requiring a preapproval inspection with a 10-month review goal. Because the longest goal date applies (i.e., the 10-month goal), the review goal for both amendments is October 29, 2019.

### **C. Amendments Submitted Before and After October 1, 2017**

In certain situations, an applicant may submit a new amendment to an existing amendment (i.e., the applicant amends a previously submitted amendment that is under FDA assessment). In these instances, submitting the additional amendment may extend the goal date. If an applicant submits an amendment on or after October 1, 2017, to an amendment under review that is subject to a TAD or GDUFA I review goal, FDA will assess both amendments by either the TAD or GDUFA I review goal or the GDUFA II review goal, whichever is longer, to facilitate assessment and ultimately decrease the number of review cycles.

*Example:* On June 8, 2017, an applicant submits an amendment in response to a CRL that identified major deficiencies in an ANDA. FDA determines that the amendment is subject to a standard review. FDA classifies the amendment as a major amendment requiring a preapproval inspection and sets a 10-month review goal. The review goal for this amendment is April 7, 2018.

## *Contains Nonbinding Recommendations*

On February 16, 2018, the applicant submits an unsolicited amendment. FDA determines that the unsolicited amendment is subject to standard review. FDA classifies the amendment as a minor amendment and sets a 3-month review goal, which extends the current review goal. The review goal for both amendments is extended to May 15, 2018.

### **D. Amendments Submitted to Tentatively Approved Applications**

As described in sections IV.A.3 and IV.B.3 of this guidance, unsolicited amendments submitted off-cycle are generally not assessed and are not assigned a goal date until the applicant submits a solicited amendment. FDA will, however, assess unsolicited amendments to ANDAs that have received tentative approval (TA), as described below.

#### *1. Requests for Final Approval*

A request for final approval with no new data, information, or other changes to the ANDA generally requires 90 days for FDA assessment. Accordingly, these requests for final approval should be submitted no later than 90 days prior to the date on which an applicant seeks final approval (i.e., a 90-day goal date will be set upon FDA's receipt of the request). It is therefore incumbent on the applicant to accurately plan the request for final approval. If a request for final approval is submitted fewer than 90 days prior to the earliest lawful approval date, FDA may not approve the ANDA by the earliest lawful approval date because of inadequate assessment time.

A request for final approval with substantive changes to an ANDA, changes in the status of the manufacturing and/or testing facilities' compliance with current good manufacturing practices, or that adds new facilities will be classified as a major or minor amendment based on the content in the submission and will be assigned the appropriate review goal date. The submission of multiple amendments prior to final approval may also delay the issuance of the final approval letter. Applicants should assess the changes made to the application and updates to approval requirements or recommendations (e.g., reference listed drug (RLD) labeling updates or updates to the United States Pharmacopeia monograph)<sup>43</sup> since the TA and consider the possible review goals that would be assigned to their request for final approval when determining the appropriate timing for submission of their request. This will help ensure that final approval is granted in a timely fashion to permit earliest lawful marketing.

*Example:* On November 4, 2019, an applicant submits a request for full approval to a tentatively approved ANDA. The request contains information about a new manufacturing site. FDA determines that the amendment is subject to a standard review and that the new manufacturing site requires a preapproval inspection. FDA classifies the request for full approval as a major amendment requiring preapproval inspection and sets a 10-month review goal. The review goal for this amendment is September 3, 2020.

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<sup>43</sup> As new requirements are issued and recommendations are provided that impact received or tentatively approved ANDAs, applicants should amend their applications, as appropriate, to ensure FDA is able to take action in a timely manner.

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### ***2. Amendments Other Than Requests for Final Approval***

If an applicant submits multiple amendments between the TA and when the applicant requests final approval, these amendments will be classified as unsolicited, and, in general, FDA will set a review goal consistent with the criteria outlined in section IV of this guidance. However, for certain amendments, FDA may delay assessment if the earliest lawful final approval date is not for several years. For example, FDA may delay assessment of a labeling update that does not require a change in patent certification for an ANDA with paragraph III certifications to patents that will not expire for 5 years. FDA will not delay assessment of ANDA amendments submitted to applications under the President's Emergency Plan for Aids Relief (PEPFAR) that have received TA because PEPFAR products that have been tentatively approved are eligible for purchase with PEPFAR funds in developing countries. For amendments that FDA will assess upon submission, including amendments to ANDAs for PEPFAR products, FDA will set a goal date consistent with the criteria outlined in section IV of this guidance.

*Example:* On October 5, 2017, an applicant submits an unsolicited amendment to a tentatively approved ANDA for a PEPFAR product. The amendment contains information on a new container-closure system. FDA classifies the amendment as a minor amendment and sets a 3-month review goal. The review goal for this amendment is January 4, 2018.

### **E. Amendments Submitted in Response to Changes in the DMF**

Changes made to a DMF referenced in an ANDA that may impact the safety, efficacy, quality, or substitutability of the drug product (e.g., new facilities added by the DMF holder that need to be addressed by the applicant in an amendment to the ANDA) may be considered unsolicited amendments to the ANDA and therefore may extend existing review goals or may result in a CRL being issued to the ANDA.

## **VI. SUBMISSION AND RECEIPT OF AMENDMENTS**

Any amendment submitted to FDA should identify on the first page that it is an amendment. To facilitate processing, FDA recommends that the applicant provide the following information on the first page of the submission, as appropriate:

- A statement indicating whether the amendment is unsolicited or in response to an assessment from FDA
- The discipline from which the IR/DRL was issued or the disciplines from which the CRL was issued
- The amendment classification (major or minor) as identified by FDA in a CRL
- If unsolicited, the amendment classification proposed by the applicant

### *Contains Nonbinding Recommendations*

- A statement indicating that the application should be classified as priority (including a justification for that classification)
- A statement indicating that the applicant is requesting priority review for the amendment (including a justification for that request)
- A statement indicating if and when a PFC was submitted in preparation for the amendment
- A statement indicating if the amendment is addressing a change in the DMF
- A statement indicating whether the amendment contains any manufacturing or facilities changes (e.g., new facilities or changes that are of the type identified on the FDA Form 356h, including changes in responsibilities for facilities already listed in the ANDA)

The regulatory project manager will issue the applicant an acknowledgment letter to confirm submission of the amendment. Most acknowledgment letters will be issued before the technical assessment of that amendment begins.<sup>44</sup> The acknowledgment letter will not state whether a preapproval inspection is required but will instead state two possible goal dates: the goal date with an inspection and the goal date without.

## **VII. REQUESTS FOR RECONSIDERATION OF MAJOR AMENDMENT CLASSIFICATION STATUS**

Applicants may request reclassification of their major amendment status via a teleconference with FDA. FDA will schedule and conduct the teleconference and decide 90 percent of such reclassification requests within 30 calendar days of the date of FDA's receipt of the request for a teleconference.<sup>45</sup> This goal applies only if an applicant accepts the first scheduled teleconference date offered by FDA.<sup>46</sup> Requests for reclassification should be submitted to the ANDA, with a copy to the appropriate signatory authority and to [ANDAREconsideration@fda.hhs.gov](mailto:ANDAREconsideration@fda.hhs.gov).

Following final decision of a request for reconsideration at the division level, an applicant may pursue formal dispute resolution above the division level following the guidance for industry *Formal Dispute Resolution: Appeals Above the Division Level*.

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<sup>44</sup> If a previous amendment was subject to priority review, but a subsequent amendment is subject to standard review, FDA will notify the applicant of this change in classification within 14 days of receipt of the solicited amendment. GDUFA II Commitment Letter at 12.

<sup>45</sup> See GDUFA II Commitment Letter at 12-13. See also the draft guidance for industry *Requests for Reconsideration at the Division Level Under GDUFA*. When final, this guidance will represent FDA's current thinking on this topic.

<sup>46</sup> *Id.*

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### **APPENDIX A: MAJOR DEFICIENCIES**

This appendix contains a non-exhaustive list of examples of deficiencies that the Food and Drug Administration (FDA) may consider major. During either the course of submission assessment or the inspection of any facility referenced in a submission, data integrity issues related to any discipline(s) below may be found. If FDA, through further investigation or follow up, determines that the data supporting the submission are unreliable, FDA may consider the issue a major deficiency.

#### **A. Pharmaceutical Quality Deficiencies**

##### **1. Drug Master File (DMF)**

- a. Inadequate selection or justification of starting materials
- b. Toxicological studies are needed to qualify an unqualified impurity
- c. Reference to a secondary DMF which has not been assessed, is currently inadequate, or requires submission of a technical dossier from a third-party supplier with significant additional manufacturing information
- d. Failure to provide adequate analytical procedures or method validation which would require significant new procedure development
- e. Insufficient physical or chemical characterization data to demonstrate structure, form, or drug substance sameness (especially for complex active pharmaceutical ingredients (APIs)) in the DMF
- f. Major change in drug substance manufacturing process with inadequate supporting data
- g. API batch inadequacies that require manufacture of a new API batch

##### **2. Drug Product**

- a. Toxicological studies<sup>47</sup> are needed to qualify an unqualified impurity
- b. Need new API source

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<sup>47</sup> Preclinical studies should not be required to support approvability of an ANDA. Published and publicly available preclinical data to support the effectiveness of a requested change, impurity, or level of excipient can be submitted to an ANDA as justification. The adequacy of this data will be assessed by FDA. The need for new preclinical studies suggests that an ANDA may not be the appropriate submission pathway for the proposed drug product. See 54 FR 28872 at 28880 (July 10, 1989). See also, draft guidance for industry *Determining Whether to Submit an ANDA or 505(b)(2) Application*. When final, this guidance will represent FDA's current thinking on this topic.

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- c. Post-receipt addition of new API source
  - d. A new strength of the finished dosage form added after receipt
  - e. Need new manufacturing site for finished dosage form
  - f. Unacceptable physical properties for drug product (e.g., see guidances for industry *Size, Shape, and Other Physical Attributes of Generic Tablets and Capsules* and *Tablet Scoring: Nomenclature, Labeling, and Data for Evaluation*)
  - g. Need full-term stability data to establish expiration dating (failing accelerated, intermediate stability data)
  - h. Need new system for product performance (current system is not delivering the proper dose (e.g., auto injectors))
  - i. Need substantial revision to proposed analytical procedures (proposed procedure is not stability-indicating or is not discriminating enough to address product quality)
  - j. Need to identify or include critical quality attributes (CQAs) or methods for controlling them (e.g., CQAs related to nasogastric (NG) tube administration, abuse deterrence properties, as indicated in the reference listed drug (RLD) labeling)
  - k. Failure to provide environmental assessment for plant-derived products, when needed
  - l. Insufficient data to demonstrate drug substance sameness (especially for complex APIs)
  - m. Insufficient data to support use-related risk analysis and any human factors studies associated with the proposed product
  - n. Insufficient data to support drug/device compatibility and sustainability for the proposed product
  - o. Need for safety assessment of extractables and leachables, inadequate assessment of extractables and leachables, or submission of that assessment in an unsolicited amendment
3. Process
- a. Major change in drug product manufacturing process (e.g., change from wet to dry granulation)

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- b. Change in specification that would require changes to the manufacturing process
  - c. Significant differences between the manufacturing process proposed for commercial batches and exhibit batches
  - d. Size of exhibit batches is less than the minimum requirement, unless justified
  - e. Change in or lack of information about the form of the drug substance during drug product manufacturing, which could adversely affect CQAs of the drug product
  - f. Product quality adversely affected by interaction of API and excipients during manufacturing
  - g. Product quality adversely affected by inadequately scaling up manufacturing process (e.g., process parameters)
  - h. Commercial manufacture at risk by scaling up any unit operation >10 times
  - i. Requirement to manufacture a new batch (e.g., stability failure)
  - j. Significant differences between process descriptions, in-process controls, or scale-up information in Module 2 and Module 3
  - k. Need for safety assessment of extractables and leachables, inadequate assessment of extractables and leachables, or submission of the assessment in an unsolicited amendment
4. Microbiology
- a. For terminally sterilized products, failure to provide sterilization validation data to support the terminal sterilization of the drug product
  - b. For aseptically filled products, failure to provide validation data to support the sterilization of the equipment or components utilized in production of the drug product
  - c. For aseptically filled products, failure to provide sterilization validation for the method proposed for sterilizing the drug solution (either drug substance or drug product) prior to aseptic filling (e.g., sterilizing filtration bacterial retention validation results)
  - d. For aseptically filled products, failure to provide media fill process simulation data supporting the use of the appropriate filling line/machine
  - e. For multi-dose products, failure to provide antimicrobial effectiveness test results

### *Contains Nonbinding Recommendations*

- f. Failure to provide depyrogenation validation data for the container-closure system, when appropriate
  - g. Absence of finished product release or stability specifications, or excessively high specification acceptance criteria with no adequate justification (e.g., high bacterial endotoxins limit)
  - h. Failure to provide suitability studies (previously referred to as validation studies for generic drug products), when appropriate, for finished product release/stability testing methods (e.g., bacterial endotoxins testing, sterility testing, or container closure integrity testing)
  - i. Reference to a DMF that is inadequate with respect to certain microbiological quality issues such as failure to provide sterilization validation information
5. Biopharmaceutics
- a. Proposed in vitro release (e.g., dissolution) method or related analytical procedure, including development report and validation, is inadequate or lacking (i.e., new method or procedure is required)
  - b. Data supporting the proposed in vitro release acceptance criteria (e.g., in vitro in vivo correlation (IVIVC), data or in silico physiologically based pharmacokinetics (PBPK) modeling) is inadequate
  - c. Failure to include an in vivo study (e.g., bioequivalence, IVIVC, vasoconstrictor assay) when it is required for a post-approval change<sup>48</sup>
6. Facilities<sup>49</sup>
- a. Deficiencies that indicate one or more facilities were found inadequate at the time of action
  - b. Deficiencies that indicate the submission failed to identify facilities required to be listed in the application

#### **B. Bioequivalence Deficiencies**

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<sup>48</sup> See guidances for industry *SUPAC-MR: Modified Release Solid Oral Dosage Forms; Scale-Up and Post-Approval Changes: Chemistry, Manufacturing and Controls, In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*, and *Immediate Release Solid Oral Dosage Forms Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls, In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*.

<sup>49</sup> In addition to the deficiencies identified in this section, FDA will classify any amendment that provides for a new facility that requires comprehensive evaluation as a major amendment.

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1. Bioequivalence (BE)
  - a. Inadequate or insufficient in vivo studies (e.g., pharmacokinetic (PK), pharmacodynamic (PD), or clinical) or in vitro BE studies (e.g., in vitro NG tube and gastronomy tube (G tube) testing) requiring submission of new studies. Examples include but are not limited to: failed study(ies); sampling times did not capture  $C_{\max}$  adequately; exclusion of study outliers; wrong reference standard used; metabolite data not supportive;  $T_{\max}/T_{\text{lag}}$  issues; and other PK or statistical issues
  - b. Inadequate physicochemical data for ophthalmic products, oral solutions, or injections, as needed
  - c. Deficiencies related to device comparability for nasal/inhalation products
  - d. Insufficient validation data
  - e. Reintegration of chromatograms (including manual reintegration)
  - f. Reanalysis of samples (e.g., request reanalysis due to contract/clinical research organization (CRO) issue, site issue, analytical issue, or inadequate justification for reanalysis of samples)
  - g. Insufficient justification for protocol deviations, such as inclusion or exclusion of subjects
  - h. Submission contains an in vivo study with serious adverse event, death, or different safety profile between the test product and RLD
  - i. Inadequate in vitro alcohol dose dumping dissolution testing or in vitro half tablet dissolution testing
  - j. Inadequate in vitro dissolution testing due to aged or expired batches
  - k. Information needed to address the impact of significant Office of Study Integrity Surveillance inspectional or review findings
  - l. Inadequate formulation (e.g., due to safety concerns, capsule size, in vitro alcohol dose dumping)
  - m. Deficiencies related to excipients above inactive ingredient limit
  - n. Deficiencies related to sugar alcohol content in a drug product formulation (e.g., sugar alcohol content differs significantly from RLD)

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- o. Inadequate due to consult-related deficiencies including, but not limited to: insufficient information submitted to address safety issues (e.g., insufficient pharmacology/toxicology information to support the safety of the formulation); insufficient information to address tablet size, or a change in device/container closure; and insufficient information to address changes related to PK studies
  - p. Deficiencies related to changes in FDA's guidances for industry that result in inadequate or insufficient in vivo and/or in vitro BE studies
  - q. Inadequate information provided to support that the alternate method (e.g., deviation from recommendations in FDA's guidances for industry) is acceptable for demonstrating BE between products
2. Clinical Review
- a. Failure to show statistical non-inferiority of the proposed product to the reference product in the skin irritation, sensitization, and adhesion study with regard to irritation potential or adhesive performance for patch products
  - b. Failure to show statistical non-inferiority of the proposed product's vehicle patch to the positive control (e.g., sodium lauryl sulfate) in the skin irritation and sensitization study with regard to irritation potentials
  - c. Failure to demonstrate BE of the test and reference products in the clinical BE endpoint study
  - d. Unacceptable clinical endpoint BE study due to incorrect endpoint selection, inappropriate dosing regimen selection, inappropriate treatment duration, or study population
  - e. Failure to demonstrate superiority of the test and reference products over placebo in the clinical endpoint BE study
  - f. Inadequate information provided to ensure the safety of the proposed formulation for all labeled indications and patient populations
  - g. Inadequate information provided to support that the efficacy and safety of the proposed formulation would not differ from that of the RLD
  - h. The surrogate endpoint (or measurement scale/questionnaire) is not generally recognized as a validated measure for the indication
  - i. Unacceptable study data due to a concern about study conduct or data integrity
3. Pharmacology/Toxicology

### ***Contains Nonbinding Recommendations***

- a. Inadequate safety justification to ensure the proposed formulation's composition and specifications would have a similar safety profile as the RLD
  - i. Justification may include, but is not limited to nonclinical studies<sup>50</sup> supporting the safety of the proposed drug substance or drug product (e.g., safety justification for an unqualified impurity or proposed excipient level, genetic toxicology data (*in silico*, *in vitro*, *in vivo*), general toxicology data, safety justification for residual solvents or product and process-related extractables and leachables)

#### 4. Clinical Consultation

- a. Inadequate information provided to ensure the safety of the proposed product in labeled clinical use would not differ from that of the RLD
- b. Inadequate information provided to support that the safety of the proposed formulation would not differ from that of the RLD
- c. Inadequate information to support the safety of the inactive ingredients in the labeled population (e.g., safety in pediatric population) or labeled duration of dosing (e.g. long term treatment vs short course therapy)
- d. Unknown safety of an inactive ingredient because it has not been used in other drug products with similar conditions of use or target populations
- e. Inadequate information to ensure the side effects from a proposed inactive ingredient will not exacerbate the adverse events already reported for the RLD (e.g., polyethylene glycol (PEG) exacerbating diarrhea)
- f. Potential safety risk due to capsule/tablet size or appearance or potential for change in a patient's use pattern compared to the RLD
- g. Device or container-closure design issues that may affect safety or efficacy
- h. PK profile (e.g.,  $T_{max}$ ) is different from RLD in a clinically significant way that may affect safety or efficacy

#### 5. Statistical

- a. Failure to collect in the study the data required for necessary analyses

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<sup>50</sup> See note 51 regarding what data is permissible to support an ANDA. For example, a proposed drug product that contains a novel excipient (an excipient that has not been used in an FDA-approved drug product, the safety of which cannot be established without clinical testing) would not be permitted in an ANDA.

### ***Contains Nonbinding Recommendations***

- b. Unacceptable study data due to significant discrepancies between datasets or presence of spurious data
- c. Lack of pre-specification of the analysis methods and statistical models to be used in the protocol and the statistical analysis plan
- d. Failure of study to meet its objective using either the FDA-recommended method or a pre-specified, justified alternative method
- e. Failure to resolve through information requests a major issue affecting the analysis results or the ability of the FDA assessor to perform the analyses

#### **C. Risk Evaluation and Mitigation Strategies (REMS) Deficiencies**

- 1. REMS with Elements to Assure Safe Use (ETASU)
  - a. ANDA does not include a required REMS submission
  - b. REMS submission included in the ANDA has not been updated to reflect approved modifications to the REMS after ANDA submission
  - c. REMS submission does not contain elements as required by the REMS for the RLD or is missing information
  - d. There is no established single shared system REMS finalized for the drug product and/or FDA has not waived the single shared system requirement

#### **D. Labeling Deficiencies**

- 2. Labeling
  - a. Proposed labeling differs from the last approved labeling for the RLD, outside the scope of differences allowed under 21 CFR 314.94(a)(8)(iv)
  - b. Proprietary name request was denied and a new name was submitted for consideration

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### **APPENDIX B: EXCERPTED TEXT FROM GUIDANCE FOR INDUSTRY, MAJOR MINOR, AND TELEPHONE AMENDMENTS TO ABBREVIATED NEW DRUG APPLICATIONS, REV. 2 (DEC. 2001)<sup>51</sup>**

The following is the excerpt of text from the 2001 amendments guidance describing major and minor amendments.

#### **B. When is an amendment classified as *major*?**

Responses to the following examples of deficiencies would result in a major amendment. This should not be considered an all-inclusive listing.

1. Manufacture of a new batch of drug product (with supporting information) for any reason; for example:
  - Composition change or reformulation
  - Change in the source of a drug substance
  - Change in manufacturing site
  - Need for a new bioequivalence study (21 CFR 320.21)
  - New in vitro study for a specific product (e.g., metered dose inhalers)
  - Change in major manufacturing process
  - New strength of the product
  - Unacceptable impurities or impurity levels (21 CFR 314.94(a)(9))
  - Unacceptable excipients found during the review (21 CFR 314.94(a)(9))
  - Failed stability data
  - Change in the container-closure system (other than solid oral dosage forms)
2. New bioequivalence study (21 CFR 320.21) that is not related to manufacture of a new batch of the drug product
3. New analytical methods and full validation data (21 CFR 314.94(a)(9))

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<sup>51</sup> The GDUFA II Commitment Letter specifically references the December 2001 guidance for industry *Major, Minor and Telephone Amendments to Abbreviated New Drug Applications* as a source for what constitutes major and minor amendments. See GDUFA II Commitment Letter at 26. To assure continued agreement with respect to the GDUFA II Commitment Letter, FDA is making excerpted portions of the 2001 amendments guidance an appendix to this one. We have maintained only these excerpted portions as certain statements in the 2001 guidance no longer apply (e.g., the reference to the “180-day queue”), and this appendix should be consulted only with respect to the examples of major and minor amendment.

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Any other circumstances that might be considered to be a major amendment should get division level concurrence, including an assessment that the application is of such overall poor quality that substantive review is not possible.

Many of the deficiencies that would be categorized as a major amendment for chemistry would also pertain to the sterility assurance and/or microbiology review (i.e., change in facility or container-closure system). Generally, the microbiology review would not affect the designation determined through the CMC review. However, in rare instances, the sterility assurance and/or microbiology reviews, rather than chemistry, may determine the major amendment designation. This could occur, for example, when extensive validation work is necessary (21 CFR 314.94(a)(9)).

#### **When is an amendment classified as minor?**

Except for those amendments that are classified as *major* or *telephone*, amendments will be designated as *minor*. Minor amendments often consist of deficiencies that are outside the control of the applicant or deficiencies that are more easily addressed than those in a major amendment. Though most amendments will likely be *minor*, some examples include, but are not limited to:

1. Deficiencies in the drug master file (DMF)
2. Problems regarding good manufacturing practices (GMPs)
3. Incomplete dissolution data
4. Labeling deficiencies that have not been adequately addressed

Sterility assurance and/or microbiology issues that would likely take less than a full day to review would generally fall into the minor amendment category. However, as stated previously, the microbiology designation is determined by the chemistry review.