
Bioavailability Studies Submitted in NDAs or INDs — General Considerations Guidance for Industry

DRAFT GUIDANCE

This guidance document is being distributed for comment purposes only.

Comments and suggestions regarding this draft document should be submitted within 90 days of publication in the *Federal Register* of the notice announcing the availability of the draft guidance. Submit electronic comments to <https://www.regulations.gov>. Submit written comments to the Dockets Management Staff (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20852. All comments should be identified with the docket number listed in the notice of availability that publishes in the *Federal Register*.

For questions regarding this draft document, contact (CDER) Office of Clinical Pharmacology at CDER_OCP_GPT.

**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)**

**February 2019
Clinical Pharmacology**

Bioavailability Studies Submitted in NDAs or INDs — General Considerations Guidance for Industry

Additional copies are available from:
Office of Communications, Division of Drug Information
Center for Drug Evaluation and Research
Food and Drug Administration
10001 New Hampshire Ave., Hillandale Bldg., 4th Floor
Silver Spring, MD 20993-0002
Phone: 855-543-3784 or 301-796-3400; Fax: 301-431-6353
Email: druginfo@fda.hhs.gov
<http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/default.htm>

U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)

February 2019
Clinical Pharmacology

Contains Nonbinding Recommendations

Draft — Not for Implementation

TABLE OF CONTENTS

I.	INTRODUCTION.....	1
II.	BACKGROUND	2
A.	General BA Considerations	3
B.	Preapproval Changes	4
C.	Postapproval Changes.....	4
III.	STUDY DESIGN CONSIDERATIONS.....	4
A.	In Vivo Studies	5
B.	Other Approaches to Determine the BA of a Drug.....	9
IV.	ASSESSING BA FOR VARIOUS DOSAGE FORMS.....	11
A.	Solutions and Other Solubilized Dosage Forms	11
B.	IR Products.....	11
C.	MR Products	12
V.	ADDITIONAL INFORMATION ON IN VITRO APPROACHES.....	15
A.	General Considerations	15
B.	In Vitro Studies Conducted in Support of BA	17
VI.	SPECIAL TOPICS.....	19
A.	Enantiomers Versus Racemates	19
B.	Drug Products With Complex Mixtures as the Active Ingredients	19
C.	Drugs With Long Half-Lives.....	20
D.	Orally Administered Drugs Intended for Local Action.....	20
E.	Combination and Coadministered Drug Products	20
F.	Endogenous Substances.....	21
G.	Narrow Therapeutic Index Drugs.....	22
H.	Characterizing the Effects of Alcoholic Beverages on MR Drug Products.....	22
	APPENDIX A: GENERAL STUDY DESIGN AND DATA HANDLING.....	23
	APPENDIX B: GUIDELINES FOR CONDUCTING FED OR FASTED STUDIES.....	26
	APPENDIX C: GUIDELINES FOR CONDUCTING AN IN VITRO ALCOHOL DOSE-DUMPING STUDY.....	27

Contains Nonbinding Recommendations

Draft — Not for Implementation

1 **Bioavailability Studies Submitted in NDAs or INDs — General**
2 **Considerations**
3 **Guidance for Industry¹**
4

5
6 This draft guidance, when finalized, will represent the current thinking of the Food and Drug
7 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not
8 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the
9 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible
10 for this guidance as listed on the title page.
11

12
13
14
15 **I. INTRODUCTION**
16

17 This guidance provides recommendations to sponsors submitting bioavailability (BA)
18 information for drug products in investigational new drug applications (INDs), new drug
19 applications (NDAs), and NDA supplements. This guidance contains recommendations on how
20 to meet the BA requirements set forth in 21 CFR part 320 as they apply to dosage forms intended
21 for oral administration.² The guidance is also applicable to non-orally administered drug
22 products when it is appropriate to rely on systemic exposure measures to determine the BA of a
23 drug (e.g., transdermal delivery systems and certain rectal and nasal drug products). The
24 guidance provides recommendations on conducting relative BA studies during the IND period
25 for a drug intended to be submitted for approval in an NDA and bioequivalence (BE) studies
26 during the postapproval period for certain changes to drug products.³
27

28 This guidance does not discuss information for demonstrating BE for drug products in
29 abbreviated new drug applications (ANDAs) and ANDA supplements. In 2013, the FDA issued
30 a separate draft guidance on this topic entitled *Bioequivalence Studies with Pharmacokinetic*
31 *Endpoints for Drugs Submitted Under an ANDA*.⁴ Furthermore, this guidance does not provide
32 recommendations on studies conducted in support of demonstrating comparability or
33 biosimilarity for biological products licensed under section 351 of the Public Health Service Act

¹ This guidance has been prepared by the Office of Clinical Pharmacology with contributions from the Office of Pharmaceutical Quality in the Center for Drug Evaluation and Research at the Food and Drug Administration.

² These dosage forms include tablets, capsules, solutions, suspensions, conventional (e.g., immediate-release drug products) and modified-release (e.g., extended-release, delayed-release) drug products.

³ *Bioequivalence* (BE) is a statutory term reflected in the Federal Food, Drug, and Cosmetic Act (FD&C Act) in section 505(j)(21 U.S.C.). For the full definition of BE, refer to 21 CFR 314.3.

⁴ When final, this guidance will represent the FDA's current thinking on this topic. For the most recent version of a guidance, check the FDA Drugs guidance web page at <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/default.htm>.

Contains Nonbinding Recommendations

Draft — Not for Implementation

34 (see the FDA guidances for industry entitled *Clinical Pharmacology Data to Support a*
35 *Demonstration of Biosimilarity to a Reference Product* and *Considerations in Demonstrating*
36 *Interchangeability With a Reference Product*⁵ for more information).
37

38 When finalized, this guidance will revise and replace the FDA’s March 2014 draft guidance for
39 industry entitled *Bioavailability and Bioequivalence Studies Submitted in NDAs or INDs —*
40 *General Considerations*,⁶ which addresses BA or BE studies for INDs, NDAs, and NDA
41 supplements. The FDA recognizes that this guidance cannot address every issue pertaining to
42 the assessment of BA studies for INDs and NDAs. Therefore, sponsors are encouraged to
43 contact the appropriate review division with specific questions not addressed by this guidance.
44

45 In general, FDA’s guidance documents do not establish legally enforceable responsibilities.
46 Instead, guidances describe the Agency’s current thinking on a topic and should be viewed only
47 as recommendations, unless specific regulatory or statutory requirements are cited. The use of
48 the word *should* in Agency guidances means that something is suggested or recommended, but
49 not required.
50

51 52 **II. BACKGROUND**

53
54 Determining the BA of formulations is important during the life cycle of drug products and aids
55 in the FDA’s evaluation of the safety and effectiveness of a product in an IND, NDA, or NDA
56 supplements. To determine the safety and efficacy of a drug product for the proposed indication,
57 the FDA uses the totality of information available in the submission, which includes BE data,
58 exposure-response evaluations, and clinical trial results.
59

60 *BA* is defined as the rate and extent to which the active ingredient or active moiety is absorbed
61 from a drug product and becomes available at the site of action.⁷ *BA* data provide an estimate of
62 the fraction of the drug absorbed as well as information related to the pharmacokinetics of the
63 drug, such as distribution, metabolism, excretion, the effects of food on the absorption of the
64 drug, dose proportionality or linearity in the pharmacokinetics of the active moieties and —
65 when appropriate — inactive moieties.
66

67 Sponsors can determine the *BA* for orally administered drug products by comparing a plasma
68 exposure profile to that of a suitable reference product. A systemic exposure profile can be
69 generated by measuring the concentration of active ingredients and/or active moieties over time
70 and — when appropriate — active metabolites over time in samples collected from the systemic
71 circulation. Systemic exposure profiles reflect both the release of the drug substance from the
72 drug product as well as presystemic or systemic modifications to the drug substance after its
73 release. Conducting a *BA* study with an intravenous (IV) reference product enables assessment

⁵ When final, this guidance will represent the FDA’s current thinking on this topic.

⁶ When final, this guidance will represent the FDA’s current thinking on this topic.

⁷ 21 CFR 314.3

Contains Nonbinding Recommendations

Draft — Not for Implementation

74 of the impact of the route of administration on BA and defines the absolute BA of the drug
75 released from the drug product. Conducting a BA study comparing one formulation to another
76 enables an assessment of relative BA.

77
78 For an evaluation of relative BA, a test product might result in different plasma concentration-
79 time profiles in comparison to a reference product because of a different rate or extent of
80 absorption. These differences can impact the FDA's assessment of the benefits and risks of the
81 new formulation or condition of administration. For example, if the test product leads to a
82 significantly higher systemic exposure than the reference product, the test product may result in
83 safety concerns associated with the higher systemic concentrations. If the test product results in
84 a significantly lower systemic exposure than the reference product, the test product may be less
85 effective. When the variability of the test product is greater than that of the reference product,
86 both the safety and efficacy of the test product may be affected. This increased variability may
87 indicate that the performance of the test product is not comparable to the reference product, and
88 the efficacy and safety of the test product are too variable for the product to be clinically useful.

A. General BA Considerations

90
91
92 BA studies comparing two formulations or two test conditions are usually conducted using a
93 crossover design. For a drug with a long half-life, a parallel design may be necessary.

94
95 Determining the BA for new drug products submitted under an IND or a NDA can use the
96 principles of BE. Demonstrating equivalent or similar BA of two products during the
97 development of a new drug may be needed to evaluate the safety or effectiveness of a product.
98 In general, a 90 percent confidence interval (CI) with predefined CI boundaries may be used in
99 situations such as comparing two dosage forms during drug product development (e.g., the to-be-
100 marketed formulation versus the clinical trial formulation) or interpreting the effect of food on a
101 drug product.

102
103 When similarity in BA is not demonstrated, the sponsor should demonstrate that the differences
104 in the rate and extent of absorption do not meaningfully affect the safety and efficacy of the drug
105 product based on the available dose-response or concentration-response data. In the absence of
106 this evidence, the sponsor should consider reformulating the test product, changing the method
107 of manufacture for the test product, or obtaining additional safety or efficacy data for the test
108 product.

109
110 In some cases, conclusions of similarity in BA based on the peak drug concentration (C_{\max}) and
111 area under the plasma concentration-time curve (AUC) between the test product and the
112 reference product may be insufficient to demonstrate that there is no difference in safety or
113 efficacy. An example of this scenario is if certain aspects of the systemic concentration-time
114 profiles of the test product and the reference product are different (e.g., the time to reach the peak
115 drug concentration (T_{\max}) is different). In addition, differences in the shape of the systemic
116 concentration-time profile between the test and reference products could imply that the test
117 product may not produce the same clinical response as the reference product. In such cases,
118 additional data analysis (e.g., partial AUCs), exposure-response evaluation, or clinical studies
119 may be necessary to evaluate the differences in the BA of the two products.

Contains Nonbinding Recommendations

Draft — Not for Implementation

120
121
122
123
124
125
126
127
128
129
130
131
132
133
134
135
136
137
138
139
140
141
142
143
144
145
146
147
148
149
150
151
152
153
154
155
156
157
158
159
160
161
162

B. Preapproval Changes

The BA of formulations used in drug development may be needed to compare: (1) the early and late clinical trial formulations; (2) the formulations used in clinical trials and stability studies, if different; (3) the clinical trial formulations and to-be-marketed drug products, if different; (4) the equivalence of product strengths; and (5) the comparison of two different products that are the subject of a 505(b)(2) submission. For each comparison, the new formulation, the formulation produced by a new method of manufacture, or the new strength is the *test product*, and the prior formulation, the product made using the prior method of manufacture, or the product with the prior strength is the *reference product*. The decision to determine the BA of a drug during development is based on the principles of relevant guidances (in this guidance, see sections II.C, Postapproval Changes and III.B, In Vitro Studies) to determine when changes in the components, the composition, or the method of manufacture suggest that further in vitro or in vivo studies should be performed.

C. Postapproval Changes

In the presence of certain major changes in the components, composition, manufacturing site, or method of manufacture of a drug after its approval, the sponsor should demonstrate the in vivo BE for the drug product after the change compared to the drug product before the change. Certain postapproval changes that require BE studies must be submitted in a supplement and approved by the FDA before distributing a drug product made with the change.⁸

Information on the types of recommended in vitro dissolution and in vivo studies for demonstrating the BE for immediate-release (IR) and modified-release (MR) drug products approved as NDAs for specified postapproval changes is provided in the following FDA guidances:

- *SUPAC-IR: Immediate Release Solid Oral Dosage Forms: Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls; In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*
- *SUPAC-MR: Modified Release Solid Oral Dosage Forms: Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls, In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*

Alternatively, a quality risk management approach may be used to support postapproval changes. Sponsors should discuss proposals for alternate approaches with the appropriate review division.

III. STUDY DESIGN CONSIDERATIONS

⁸ Under section 506A(c)(2) of the Federal Food, Drug, and Cosmetic Act (FD&C Act) (21 U.S.C. 356a(c)(2))

Contains Nonbinding Recommendations

Draft — Not for Implementation

163 Sponsors shall use the most accurate, sensitive, and reproducible method available to
164 demonstrate the BA or BE of a product.⁹ Several in vivo and in vitro methods can be used to
165 determine BA and establish BE. In order of preference, these methods include, but are not
166 limited to: pharmacokinetic (PK) studies, in vitro tests that are predictive of human in vivo BA
167 (in vitro-in vivo correlation), pharmacodynamic (PD) studies, well controlled clinical trials that
168 establish the safety and efficacy of the drug product, and other in vitro studies as deemed
169 appropriate by the FDA. In addition, where in vivo data are appropriate to determine the BA of a
170 drug product, the regulations provide guidelines on the specific types of in vivo BA studies.¹⁰
171 This guidance primarily focuses on the use of in vivo studies to determine the BA of a drug.

173 A. In Vivo Studies

175 1. General Considerations

176
177 For in vivo studies, the regulations allow the use of PK measures in an accessible biological
178 matrix such as the blood, plasma, or serum to indicate the release of the drug substance from the
179 drug product into the systemic circulation.¹¹ For the purpose of this guidance, the various
180 biological matrices (i.e., blood, plasma, and serum) are used interchangeably. BA frequently
181 relies on PK measures such as the AUC to assess the *extent* of systemic absorption and the C_{\max}
182 and T_{\max} to assess the *rate* of systemic absorption. PK-based comparisons to describe relative
183 BA assume that measuring the active moiety at the site of action is not possible and that some
184 relationship exists between the concentration of the active moiety in the systemic circulation and
185 the safety and efficacy of the drug. A typical PK study to determine BA is conducted as a
186 crossover trial. The crossover design reduces variability in PK measures that are caused by
187 subject-specific factors, thereby increasing the ability to discern differences in PK measures that
188 are caused by different formulations.

190 2. Pilot Trial

191
192 If the sponsor chooses, a pilot trial with a small number of subjects can be carried out before
193 proceeding with a full-scale BA or BE trial. The results of a pilot trial can:

- 195 • Assess the variability in PK measures
- 196 • Determine the sample size that achieves adequate power to conduct BA or BE analyses
- 197 • Optimize the time intervals for sample collection
- 198 • Determine the length of the washout period needed between treatments

199
200 For conventional IR products, careful timing of the collection of the initial PK samples can
201 ensure that the first sample collection occurs before the C_{\max} , thereby informing the optimal

⁹ 21 CFR 320.24(a)

¹⁰ 21 CFR 320.25 through 320.29

¹¹ 21 CFR 320.24(b)(1)(i). If serial measurements of the drug or its metabolites in plasma, serum, or blood cannot be accomplished, then measurement of urinary excretion can be used.

Contains Nonbinding Recommendations

Draft — Not for Implementation

202 sample collection schedule for a full-scale trial.¹² For MR products, a pilot trial can help
203 determine the sampling schedule needed to assess lag time and dose dumping. In some
204 circumstances, the results of a pilot trial may be used as the sole basis to determine the BA of a
205 drug, if the design and execution of the trial are suitable, and if enough subjects have completed
206 the trial with evaluable PK measurements.

207

208 3. *Full-Scale Study*

209

210 General recommendations for a standard BA or BE study based on PK measurements are
211 provided in appendix A. Non-replicate, crossover study designs are recommended for BA
212 studies of IR and MR dosage forms. To determine the absolute BA, single-period studies using
213 isotopic labeling approaches are an acceptable alternative. Sponsors have the option of using
214 replicate designs for BA or BE studies, where the reference treatment is repeated, or both the test
215 and the reference products are given on multiple occasions. Replicate crossover designs are used
216 to estimate: (1) the within-subject variance for the reference product or for both the test and
217 reference products; and (2) the subject-by-formulation interaction variance component. These
218 designs account for the inter-occasion variability that can confound the interpretation of a BE
219 study as compared to a non-replicate crossover approach.

220

221 In addition to the traditional approach and the use of average BE with replicate designs, the use
222 of a reference-scaled BE approach using a replicate design can also be considered. This
223 reference-scaled BE approach is typically used for drugs with a high intrasubject variability
224 (greater than or equal to 30 percent) and drugs with a narrow therapeutic index.^{13,14} The
225 appropriate review division should be consulted when planning the use of the reference-scaled
226 BE approach.

227

228 4. *Study Population*

229

230 In general, BA studies should be conducted in healthy subjects 18 years of age or older who are
231 capable of giving informed consent. When safety considerations preclude the use of healthy
232 subjects, it may be necessary to evaluate the BA of a drug in patients. In this situation, sponsors
233 should attempt to enroll patients whose disease is expected to be stable for the duration of the
234 study. The BA study may be conducted in the subject or patient groups most likely to provide a
235 sensitive measure of differences in the exposure of the drug. Male and female subjects should be
236 enrolled in BA studies unless there is a specific reason to exclude one sex (e.g., the drug product
237 is indicated in only one sex, or there is a greater potential for adverse reactions in one sex

¹² 21 CFR 320.25 through 320.29

¹³ For general principles of the reference-scaled approach, refer to Davit B, D Conner, 2010, Reference-Scaled Average Bioequivalence Approach, In: I Kanfer, L Shargel, editors, Generic Drug Product Development – International Regulatory Requirements for Bioequivalence, Informa Healthcare, 271-272.

¹⁴ Jiang, W, F Maklouf, DJ Schuirmann, X Zhang, D Conner, LX Yu, R Lionberger, 2015, A Bioequivalence Approach for Generic Narrow Therapeutic Index Drugs: Evaluation of the Reference-Scaled Approach and Variability Comparison Criterion, AAPS J, 17(4):891-901.H

Contains Nonbinding Recommendations

Draft — Not for Implementation

238 compared to the other). Female subjects enrolled in the study should not be pregnant at the
239 beginning of the study and should not become pregnant during the study.

240

241 5. *Single-Dose and Multiple-Dose (Steady-State) Testing*

242

243 This guidance generally recommends single-dose, in vivo studies to assess the BA of a drug
244 because they are generally more sensitive than steady-state studies in assessing the rate and
245 extent of release of the drug substance from the drug product into the systemic circulation. The
246 reader is referred to section IV.C for a discussion on the conduct of studies to determine the BA
247 of a drug of an MR product.

248

249 The regulations provide guidelines on the design of a multiple-dose, in vivo BA study and when
250 such studies may be required.¹⁵ We recommend that if a multiple-dose study is performed, the
251 sponsor should dose the product to achieve steady-state concentrations of the drug. The sponsor
252 should provide evidence that steady-state concentrations of the drug were achieved.

253

254 6. *Bioanalytical Methodology*

255

256 Sponsors should use bioanalytical methods for BA studies that are accurate, precise, specific,
257 sensitive, and reproducible. A separate FDA guidance for industry entitled *Bioanalytical Method*
258 *Validation* is available to assist sponsors in validating bioanalytical methods.

259

260 7. *Administration Under Fasting or Fed Conditions*

261

262 The sponsor should determine the BA of the test product under fasting conditions because it is a
263 more sensitive method to assess differences between formulations. The effect of food on the BA
264 of the test product should also be assessed (see the FDA guidance for industry entitled, *Assessing*
265 *the Effects of Food on Drugs in INDs and NDAs – Clinical Pharmacology Considerations*¹⁶). If
266 BA is determined using an approved product as a reference, the reference product should be
267 administered as described in the labeling. If tolerability issues or serious adverse events are
268 anticipated under fasting conditions (for either the test or the reference product), we recommend
269 that sponsors conduct the study only under fed conditions. See appendix B for additional
270 guidance.

271

272 8. *Moieties to Measure*

273

274 The active ingredient that is released from the dosage form or its active moiety and, when
275 appropriate, its active metabolites,¹⁷ should be measured in biological fluids collected during the
276 BA study.

277

¹⁵ 21 CFR 320.27

¹⁶ When final, this guidance will represent the FDA's current thinking on this topic.

¹⁷ 21 CFR 320.24(b)(1)(i).

Contains Nonbinding Recommendations

Draft — Not for Implementation

278 Measuring the active ingredient or the active moiety and the active metabolite(s) is generally
279 recommended for BA studies. The concentration-time profile of the active ingredient or the
280 active moiety is more sensitive to changes in performance of the formulation. In contrast, the
281 metabolite is more affected by metabolite formation, distribution, and elimination. The
282 following scenarios are instances when an active metabolite(s) should be measured and be
283 subjected to CI analyses:
284

- 285 • **If the metabolite is formed by pre-systemic metabolism (e.g., gut metabolism, first-**
286 **pass metabolism) and contributes to efficacy or safety (in this situation, the active**
287 **ingredients or the active moiety and the active metabolite should be measured):** The
288 CI should be computed for all moieties that are measured. However, the acceptance
289 criteria are generally applied to the active ingredient or active moiety. Sponsors should
290 contact the appropriate review division to determine which moieties should be measured.
291
- 292 • **When the active ingredient or the active moiety concentrations are too low to allow**
293 **reliable bioanalytical measurements in the appropriate biological matrix:** In this
294 case, the metabolite should be measured in lieu of the active ingredient or active moiety.
295 The FDA recommends that the sponsor compute the CI to analyze the metabolite data
296 obtained from these studies.
297

298 9. PK Measures of Systemic Exposure 299

300 When available, sponsors should use clinically relevant systemic exposure measures to
301 determine BA. Exposure measures are defined relative to the peak, partial, and total exposures
302 of the drug concentration-time profile in the appropriate biological matrix as described below.
303

304 a. Peak exposure 305

306 The sponsor should determine the peak exposure level of the drug by measuring the C_{\max}
307 obtained directly from the systemic drug concentration data without interpolation. The T_{\max} can
308 provide important information about the rate of absorption. The first point of a drug
309 concentration-time curve based on blood or plasma measurements is sometimes the highest
310 concentration, raising concerns that the first sampling time was too late to accurately determine
311 the C_{\max} and T_{\max} . A carefully conducted pilot study can help to avoid this problem. For
312 example, collection of a sample at an early timepoint for IR products, between 5 and 15 minutes
313 after dosing, followed by additional sample collections (e.g., two to five) in the first hour after
314 dosing, may be sufficient to assess early peak concentrations. If this sampling approach is
315 followed, the FDA considers the data to be adequate, even when the highest observed
316 concentration occurs at the first timepoint.
317

318 b. Total exposure (extent of absorption) 319

320 For single-dose studies, the sponsor should calculate the total exposure using the following:
321

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 322
- 323
- 324
- 325
- 326
- 327
- 328
- 329
- 330
- 331
- 332
- 333
- The area under the concentration-time curve from time zero to time t (AUC_{0-t}) from an appropriate biological matrix, where t is the last time point with a measurable concentration.
 - The area under the concentration time curve from time zero to time infinity ($AUC_{0-∞}$) from an appropriate biological matrix, where $AUC_{0-∞} = AUC_{0-t} + C_t/\lambda_z$. C_t is the last measurable drug concentration and λ_z is the terminal elimination rate constant calculated by an appropriate method.
 - For drugs with low intrasubject variability (i.e., less than 30 percent) and a long half-life, a truncated AUC can be used (see section VI.C).

334 For steady-state studies, the sponsor should calculate the total exposure using the area under the
335 concentration-time curve from time zero to time TAU in an appropriate biological matrix over a
336 dosing interval at steady state (AUC_{0-TAU}), where TAU is the length of the dosing interval.

337

338 c. Partial exposure

339

340 In addition to peak and total exposure, for certain classes of drugs (e.g., analgesic drug products),
341 an evaluation of the partial exposure could be required to support the determination of the
342 relative BA of the drug products. The FDA recommends the use of partial AUC as a partial
343 exposure measure. The time to truncate the partial AUC should be related to a clinically relevant
344 response measure. The sponsor should collect sufficient quantifiable samples to allow an
345 adequate estimation of the partial AUC. Sponsors should consult the appropriate review division
346 for questions on the suitability of the PD measure or the use of partial exposure in general.

347

348 10. Comparison of Drug Exposure Measures in BA Studies

349

350 A CI approach is recommended for BA comparisons. Log-transformation of exposure measures
351 before statistical analysis is recommended. This guidance recommends the use of an average BA
352 criterion to compare systemic exposure measures for replicate and nonreplicate BE studies of
353 both IR and MR products. For additional information on data analysis, refer to Appendix A and
354 to the FDA guidance for industry entitled *Statistical Approaches to Establishing Bioequivalence*.

355

356 **B. Other Approaches to Determine the BA of a Drug**

357

358 In certain circumstances, other approaches are recommended to determine the BA of a drug.
359 Below are some general considerations regarding these other approaches.

360

361 1. In Vitro Studies

362

363 Under certain circumstances, BA can be determined using in vitro approaches (e.g., dissolution,
364 drug-release testing) during the preapproval and postapproval phases.¹⁸ The following FDA

¹⁸ 21 CFR 320.24(b)(5) and (6)

Contains Nonbinding Recommendations

Draft — Not for Implementation

365 guidances provide recommendations on developing dissolution methodology, setting
366 specifications, and the regulatory applications of dissolution testing:

- 367
- 368 • *Dissolution Testing of Immediate-Release Solid Oral Dosage Forms*
 - 369
 - 370 • *Extended-Release Oral Dosage Forms: Development, Evaluation, and Application of In*
371 *Vitro/In Vivo Correlations*
 - 372
 - 373 • *Dissolution Testing and Specification Criteria for Immediate-Release Solid Oral Dosage*
374 *Forms Containing Biopharmaceutics Classification System Class 1 and Class 3 Drugs*
375 *Guidance for Industry*¹⁹

376

377 2. *In Vitro Tests Predictive of Human In Vivo BA*

378

379 In vitro-in vivo correlation (IVIVC) is an approach to describe the relationship between an in
380 vitro attribute of a dosage form (e.g., the rate or extent of drug release) and a relevant in vivo
381 measure (e.g., the plasma drug concentration or the amount of drug absorbed). Modeling of this
382 relationship facilitates the rational development and evaluation of extended-release (ER) dosage
383 forms, and less commonly, of other dosage forms. Once an IVIVC is validated, the in vitro test
384 serves as a surrogate for BA testing as well as a tool to screen formulations and set the
385 dissolution and drug-release acceptance criteria.

386

387 Specifically, in vitro dissolution and drug-release characterization are recommended for all ER
388 product formulations (including prototype formulations), particularly when used to define the in
389 vivo absorption characteristics for different product formulations. Such efforts can enable the
390 establishment of an IVIVC. When an IVIVC or association is established, the in vitro test can
391 serve not only as a quality control specification for the manufacturing process but also as an
392 indicator of how the product will perform in vivo.²⁰

393

394 Additional information on the development and validation of an IVIVC can be found in the FDA
395 guidance for industry entitled *Extended Release Oral Dosage Forms: Development, Evaluation,*
396 *and Application of In Vitro/In Vivo Correlations*. Sponsors should contact the review division to
397 seek guidance on approaches for establishing IVIVC.

398

399 3. *PD Studies*

400

401 PD studies are generally not recommended for orally administered drug products when the drug
402 is absorbed into the systemic circulation and a PK approach can be used to assess the systemic
403 exposure and determine BA. PK endpoints are preferred because they are generally the most
404 accurate, sensitive, and reproducible. However, in instances where a PK endpoint is not
405 possible, a well justified PD endpoint can be used to determine BA or to demonstrate BE.

406

¹⁹ When final, this guidance will represent the FDA's current thinking on this topic.

²⁰ 21 CFR 320.24(b)(1)(ii)

Contains Nonbinding Recommendations

Draft — Not for Implementation

407 4. *Comparative Clinical Studies*

408
409 Clinical endpoints can be used in limited circumstances, for example, for orally administered
410 drug products when the measurement of the active ingredients or active moieties in an accessible
411 biological fluid (i.e., the PK approach) or a PD approach is not possible. Because these
412 circumstances do not occur very often, use of this approach is expected to be rare (section VI.D).

413
414

415 **IV. ASSESSING BA FOR VARIOUS DOSAGE FORMS**

416
417 This section summarizes the recommendations for assessing BA based on the specific dosage
418 forms. It also describes when BA studies should occur (preapproval or postapproval).

419

420 **A. Solutions and Other Solubilized Dosage Forms**

421

422 For oral solutions, elixirs, syrups, tinctures, or other solubilized dosage forms, in vivo BA is
423 generally self-evident, and a requirement of in vivo BA data for a product can be waived.²¹
424 Although a comparative study is not necessary, characterization of the pharmacokinetics of the
425 drug is required.²² In addition, in vivo BA studies that compare different solution formulations
426 are waived based on the assumptions that: (1) the release of drug substance from the drug
427 product is self-evident; and (2) that the solutions do not contain any excipients that significantly
428 affect drug absorption. However, there are certain excipients that may alter the BA (e.g., sorbitol
429 may reduce the BA of drugs, and vitamin E may enhance the BA) in amounts sometimes used in
430 oral, liquid dosage forms. In these cases, determining the in vivo BA of the drug may be
431 required. For solutions that contain co-solvents or are buffered to maintain the drug in solution,
432 precipitation can occur when the solution is exposed to gastric contents. Formulation changes to
433 such products may result in drug precipitation; in such cases, the sponsor should consider an in
434 vivo study.

435

436 **B. IR Products**

437

438 Included in this discussion are capsules, tablets (including conventional, buccal, chewable, orally
439 disintegrating, and sublingual dosage forms), and suspensions.

440

441 *1. Preapproval: BA Studies*

442

443 For BA studies, we recommend that sponsors conduct a single-dose, fasting study. Under certain
444 circumstances, multiple-dose BA studies (see section III.A.5) or food-effect studies may be
445 necessary (see the FDA guidance for industry entitled *Assessing the Effects of Food on Drugs in*
446 *INDs and NDAs – Clinical Pharmacology Considerations*²³). Unconventional dosage forms

²¹ 21 CFR 320.22(b)(3)

²² 21 CFR 314.50(d)(3)

²³ When final, this guidance will represent the FDA's current thinking on this topic.

Contains Nonbinding Recommendations

Draft — Not for Implementation

447 (e.g., buccal, chewable, orally disintegrating, and sublingual dosage forms) should be
448 administered per the labeling. In addition, the sponsor may need to determine the BA of the
449 unconventional dosage form when swallowed intact to assess the impact of accidental
450 swallowing of the intact product. Sampling should adequately capture the T_{max} and C_{max} in
451 addition to the total exposure.

452
453 The sponsor should evaluate in vitro dissolution for all orally administered solid, oral dosage
454 forms, and suspensions. In vitro dissolution test conditions could be the same or different for
455 unconventional compared to conventional dosage forms. If differences in dissolution data exist,
456 they should be discussed with the appropriate review division.

2. Postapproval: BA Studies

459 An FDA guidance for industry entitled *SUPAC-IR: Immediate Release Solid Oral Dosage*
460 *Forms Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls, In Vitro*
461 *Dissolution Testing, and In Vivo Bioequivalence Documentation* provides recommendations on
462 in vitro dissolution and in vivo BE studies for postapproval changes. For postapproval changes,
463 the sponsor should compare the results of in vitro or in vivo studies between the products before
464 and after the change.

C. MR Products

466
467
468 MR products include ER (e.g., controlled-release, sustained-release)²⁴ and delayed-release (DR)
469 products.

470
471 ER products are dosage forms that are designed to extend or prolong the release of the active
472 ingredient or the active moiety from the drug product. ER products may allow a reduction in
473 dosing frequency and can reduce fluctuations in plasma concentrations when compared to an IR
474 product. ER products can be capsules, tablets, granules, pellets, beads, or suspensions.

475
476 DR drug products are dosage forms that release the active ingredient or active moiety at a time
477 later than immediately after administration (i.e., there is a lag between the time of administration
478 and the first quantifiable plasma concentration). Typically, coatings (e.g., enteric coatings) are
479 used to delay the release of the drug substance until the dosage form has passed through the
480 acidic medium of the stomach.

481
482 Even though DR drug products are defined as MR products, many DR products behave like IR
483 products after accounting for the delay; hence, the FDA considers the requirements for the initial
484 BA study of a DR product to be identical to those of an IR product. In cases where the DR
485 product has complex release characteristics, the relevant review division should be contacted for
486 additional information. The remainder of this section focuses on recommendations for ER drug
487 products.

488
489

²⁴ For the purposes of this guidance, the terms *extended*, *controlled*, and *sustained* are used interchangeably.

Contains Nonbinding Recommendations

Draft — Not for Implementation

1. Preapproval: BA Studies

Regulations address the purpose and requirements of a BA study for an ER product and stipulate that “the reference material(s) for such a BA study shall be chosen to permit an appropriate scientific evaluation of the ER claims made for the drug product.”^{25,26} Appropriate reference products may include:

- A solution or suspension of the active drug ingredient or therapeutic moiety
- A currently marketed noncontrolled-release drug product containing the same active drug ingredient or therapeutic moiety and administered according to approved labeling of the non-controlled release drug product
- A currently marketed ER drug product containing the same active drug ingredient or therapeutic moiety and administered according to the dosage recommendations in the labeling of the currently marketed ER product²⁷

We recommend that a sponsor seeking to use as a reference product “a currently marketed extended-release drug product subject to an approved full new drug application containing the same active drug ingredient or therapeutic moiety and administered according to the dosage recommendations in the labeling proposed for the extended release drug product” under 21 CFR 320.25(f)(2)(iii) consult with the FDA to agree on the dosing of the reference product before commencing such a study.

The FDA recommends that the following BA studies and food-effect studies be conducted for an ER drug product submitted as an NDA for the scenarios described below. In certain cases, nonequivalent doses of the ER and IR products may be evaluated. The review divisions should be contacted for additional information.

- a. A new ER formulation compared to an IR product that is already approved
 - For drugs with linear pharmacokinetics over the therapeutic dose range, a fasting study should compare the ER product administered as a single dose at the highest strength to the IR reference product administered over the same interval used for the ER product to achieve the same total dose as the ER product.²⁸ If for safety reasons the highest strength cannot be used, a lower strength is acceptable.

²⁵ 21 CFR 320.25(f)(1)

²⁶ 21 CFR 320.25(f)(2)

²⁷ 21 CFR 320.25(f)(2)(i), (ii), and (iv).

²⁸ For example, when a 150-milligram (mg) ER product administered once daily (QD) is being developed given an approved 50-mg IR reference product administered three times a day (TID) or a 75-mg product administered two times a day (BID), then for relative BA purposes, the 150-mg ER product administered as a single dose could be compared to either the 50-mg IR reference product administered TID or the 75-mg IR reference product administered BID.

Contains Nonbinding Recommendations

Draft — Not for Implementation

526
527
528
529
530
531
532
533
534
535
536
537
538
539
540
541
542
543
544
545
546
547
548
549
550
551
552
553
554
555
556
557
558
559
560
561

- For drugs with nonlinear pharmacokinetics over the therapeutic dose range, at a minimum, a single dose of the highest and lowest strengths of the ER product should be compared to their corresponding IR reference products administered over the same time period as the ER dosing interval. If the relative BA of intermediate ER strengths cannot be inferred based on the above studies, a single-dose fasting study for the intermediate strength or strengths of the ER product should be compared to the corresponding IR reference products administered over the ER dosing interval.
- If multiple ER strengths are being developed, and the ER strengths are not proportionally similar in composition, a single-dose fasting dosage strength equivalence assessment study²⁹ or a dosage strength proportionality study³⁰ for the ER product should be conducted.
- When the ER strengths are proportionally similar in composition, and in vitro release testing demonstrates different release-rate profiles, then a single-dose, fasting, dosage-strength equivalence assessment study or a dosage-strength proportionality study for the ER product should be conducted.
- A single-dose, high-fat, food-effect study should be conducted on the highest strength of the new ER product (ER_{new}) as outlined in the FDA guidance for industry entitled Assessing the Effect of Food on Drugs in INDs and NDAs – Clinical Pharmacology Considerations.³¹
- A steady-state study should be conducted on the highest strength of the ER product compared to an approved IR reference product and dosed to achieve the equivalent total dose of the ER product.
 - b. New ER product (ER_{new}) comparison to an approved ER product (ER_{old}) with a different dosing interval (i.e., where ER_{new} and ER_{old} have unequal dosing intervals)
- The recommendations are the same as outlined in the previous section (i.e., development of a new ER formulation given an already approved IR product) except for the choice of the reference product. In this case, the reference product could be either the approved ER_{old} or the IR product.

²⁹ If three strengths, 10, 25, and 50 mg, are being developed for a new ER dosage form, the dosage strength equivalence study should be conducted using 5×10 mg strength, 2×25 mg, and 1×50 mg to achieve constancy of dose.

³⁰ If three strengths, 10, 25, and 50 mg, are being developed for a new ER dosage form, the dosage strength proportionality study should be conducted using 1×10 mg, 1×25 mg, and 1×50 mg.

³¹ When final, this guidance will reflect the FDA's current thinking on this topic

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 562 c. New ER product (ER_{new}) comparison to an approved ER product (ER_{old}) with the
563 same dosing interval.
564
- 565 • The sponsor should conduct a single-dose, fasting, BE study on the highest strength of
566 the ER_{new} product compared to the ER_{old} product. If the ER_{new} and ER_{old} products are
567 different strengths, then the sponsor should compare the ER_{new} versus ER_{old} products
568 using the highest strengths of these products.
569
 - 570 • A single-dose, high-fat food-effect study should be conducted using the highest ER_{new}
571 strength.
572
 - 573 • When the ER_{new} strengths are not proportionally similar in composition, a single-dose,
574 fasting dosage-strength equivalence assessment study or a dosage-strength
575 proportionality study for the ER_{new} product should be conducted.
576
 - 577 • If the PK profiles of the two ER products are different (e.g., the shape of the profile is
578 different), demonstrating BE between the new and old ER products may not be sufficient
579 to ensure that there is no difference in safety or efficacy. Additional clinical studies
580 could be needed to ensure that the two products are clinically equivalent.
581

2. Postapproval Changes

582 An FDA guidance for industry entitled *SUPAC-MR: Modified Release Solid Oral Dosage*
583 *Forms: Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls; In*
584 *Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation* provides
585 recommendations on the types of in vitro dissolution and in vivo BE studies for MR drug
586 products approved in the presence of specific postapproval changes. For postapproval changes,
587 the FDA recommends that the sponsor conduct in vitro or in vivo comparisons between the
588 product made before the change and the product made after the change.
589
590
591
592

V. ADDITIONAL INFORMATION ON IN VITRO APPROACHES

A. General Considerations

593 The regulations indicate that if in vivo BA or BE data are required for a product, a sponsor may
594 seek a waiver of these requirements under certain circumstances. For example, sometimes in
595 vivo BA or BE is self-evident based on certain characteristics of the drug product,³² and no
596 additional in vivo data are required. In other circumstances, a requirement for in vivo BA or BE
597 data may be waived, and in vitro data may be accepted instead.³³ For example, the requirement
598 for in vivo data may be waived for different strengths of an IR drug product when: (1) the drug
599 product is in the same dosage form, but in a different strength; (2) this different strength
600
601
602
603

³² 21 CFR 320.22(b)

³³ 21 CFR 320.22(d)

Contains Nonbinding Recommendations

Draft — Not for Implementation

604 formulation is *proportionally similar* in its active and inactive ingredients to another drug
605 product for which the same manufacturer has obtained approval; and (3) the new strength
606 formulation meets an appropriate in vitro test as outlined in the regulations.^{34,35} In addition, to
607 obtain a waiver for higher strengths, the sponsor should demonstrate that the pharmacokinetics
608 over the therapeutic dose range are linear.

609

610 This guidance defines *proportionally similar* in the following ways:

611

612 • All active and inactive ingredients are in identical proportions between different strengths
613 (e.g., a tablet of 50-mg strength has exactly half of the active ingredients of a tablet of
614 100-mg strength and twice the active ingredients of a tablet of 25-mg strength).

615

616 • For drug substances with high potency where the amount of the active drug substance in
617 the dosage form is relatively low (i.e., the amount of the active substance is less than 5
618 percent of the tablet core weight or the weight of the capsule content), then: (1) the total
619 weight of the dosage form remains nearly the same for all strengths (i.e., within plus or
620 minus 10 percent of the total weight of the strength used in the BA study); (2) the same
621 inactive ingredients are used for all strengths; and (3) the change in any strength is
622 obtained by altering the amount of the active ingredients and one or more of the inactive
623 ingredients.

624

625 • Bilayer tablets are considered a single formulation, even though they consist of two
626 separate layers with different compositions. In assessing the proportional similarity of
627 different strengths of bilayer tablets, all components of both layers should be
628 proportionally similar. The fact that only one layer is proportionally similar and the other
629 is not indicates that the products (i.e., the whole tablet) are *not* proportionally similar.

630

631 • Active and inactive ingredients are not in identical proportions between different
632 strengths as stated above, but the ratios of the inactive ingredients to the total weight of
633 the dosage form are within the limits defined by the FDA's SUPAC-IR and SUPAC-MR
634 guidances for industry up to and including Level II changes.^{36,37}

635

636 Exceptions to the above definitions may be possible if adequate justification is provided, and an
637 agreement is reached with the appropriate review division.

638

³⁴ 21 CFR 320.22(d)(2)

³⁵ See also 21 CFR 322.22(d)(3) and (4) for additional reasons for a waiver. Also, the FDA, for good cause, may waive or defer a requirement for the submission of evidence of in vivo BA or BE if the waiver or deferral is compatible with the protection of the public health.

³⁶ *SUPAC-IR: Immediate-Release Solid Oral Dosage Forms: Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls; In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*

³⁷ *SUPAC-MR: Modified Release Solid Oral Dosage Forms: Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls; In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*

Contains Nonbinding Recommendations

Draft — Not for Implementation

B. In Vitro Studies Conducted in Support of BA

The FDA may determine that an in vitro approach is the most accurate, sensitive, and reproducible method to determine BA.³⁸ Additional recommendations on the conduct of such studies is provided below.

1. IR Formulations (Capsules, Tablets, and Suspensions)

In vitro data can be used to compare formulations of drug products under certain circumstances. If a sponsor seeks to determine the BA of IR formulations for capsules, tablets, and suspensions using in vitro data, the FDA recommends that sponsors generate dissolution profiles for all strengths using an appropriate dissolution method (see III.B.2 for more information on IVIVC). If the results indicate that the dissolution characteristics of the product are not dependent on the pH or product strength, then dissolution profiles in one medium are usually sufficient to waive the need to assess the in vivo BA. If these criteria are not met, then the sponsor should collect dissolution data in at least three media (e.g., pH 1.2, 4.5, and 6.8). Similarity tests should be used to compare dissolution profiles from the different strengths of the product (see the FDA guidance for industry entitled *Dissolution Testing of Immediate Release Solid Oral Dosage Forms*). A similarity factor (f_2) value greater than or equal to 50 indicates a sufficiently similar dissolution profile to determine the drug's in vivo BA. For f_2 values less than 50, the FDA recommends discussing whether an in vivo study is needed with the appropriate review division. The f_2 approach is not suitable for drug products that dissolve very rapidly (i.e., greater than or equal to 85 percent of the drug product is dissolved in 15 minutes or less).

a. Over-encapsulation of clinical trial formulations

Blinding of drug products used in clinical trials may be done by over-encapsulation of the dosage form. The sponsor should assess the impact of this over-encapsulation on the release of the drug substance from the drug product. Dissolution may be used to assess the impact of over-encapsulation, provided that: (1) no excipients beyond those that are already in the dosage form are added to the capsule; and (2) the dissolution profiles between the over-encapsulated and non-over-encapsulated products are comparable in three media at pH 1.2, pH 4.5 and pH 6.8. However, if other excipients are added, then an in vivo study is required unless the sponsor can provide a justification as to why the excipients added do not alter the BA of the over-encapsulated product. These provisions apply equally to both the drug product under investigation as well as any product used as a comparator or reference product in the same clinical study.

b. Scale-up and postapproval changes

Following approval, drug products can undergo formulation changes for a variety of reasons. Formulation changes can occur in components and composition, and manufacturing changes can occur in scale-up, manufacturing site, manufacturing process, or equipment. Depending on the possible impact of the manufacturing change on the release of the active ingredient from the drug

³⁸ 21 CFR 320.24(b)(5) and (6)

Contains Nonbinding Recommendations

Draft — Not for Implementation

683 product and the BA of the active ingredient, certain manufacturing changes for IR products can
684 be approved based solely on the similarity of the dissolution profiles between the formulation
685 after the change and the formulation before the change. Information on recommendations for
686 using in vitro dissolution and in vivo BE studies for IR drug products in such circumstances is
687 provided in FDA's guidance for industry entitled *SUPAC IR: Immediate-Release Solid Oral*
688 *Dosage Forms: Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and Controls;*
689 *In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*. The same principles
690 described in the above guidance can be applied to pre-approval changes such as when the
691 to-be-marketed formulation differs from the clinical trial formulation.

692 2. MR Formulations

693 The use of in vitro data may be acceptable for MR drug products with specific postapproval
694 changes. Specific information on the use of in vitro data for postapproval changes to MR drug
695 products is delineated in the FDA's guidance for industry entitled *SUPAC-MR: Modified Release*
696 *Solid Oral Dosage Forms: Scale-Up and Postapproval Changes: Chemistry, Manufacturing, and*
697 *Controls; In Vitro Dissolution Testing, and In Vivo Bioequivalence Documentation*. The same
698 principles described in the guidance may also apply to pre-approval changes. Additional
699 considerations for the use of in vitro data in support of determining a drug's BA are described
700 below.
701
702

703 a. Beaded capsules

704 In vivo BA studies for higher strengths of beaded capsules (e.g., a strength that is developed after
705 initial BA studies of lower strengths) may not be necessary based on: (1) the clinical safety or
706 efficacy data of the proposed dose and the need for the higher strength; (2) the linearity of the PK
707 over the therapeutic dose range; and (3) whether the same dissolution procedures were used for
708 all strengths and yielded similar dissolution results. The f_2 similarity test can be used to
709 demonstrate similar profiles among the different strengths of the product. The sponsor can
710 determine the in vivo BA of one or more lower strengths by comparing the dissolution profiles
711 and conduct an in vivo BA study only on the highest strength (unless safety reasons preclude the
712 administration of the highest strength to healthy volunteers). The dissolution profiles for each
713 strength should be generated using the recommended dissolution method. If the dissolution
714 method has not been finalized, dissolution profiles should be generated in at least three media
715 (e.g., pH 1.2, 4.5, and 6.8).
716
717

718 b. Other MR dosage forms

719 For other MR dosage forms, the sponsor should conduct an in vivo BA study using the highest
720 strength. The sponsor can determine the BA for lower strengths by comparing the dissolution
721 profiles using f_2 evaluation when the drug product is in the same dosage form but in a different
722 strength, and: (1) the drug exhibits linear pharmacokinetics; (2) the various strengths are
723 proportionally similar in their active and inactive ingredients; and (3) the mechanism of the
724 release of the drug is the same. If the formulations of all the strengths are not compositionally
725 proportional, in vitro data can be submitted for the middle strengths if the following data are
726
727

Contains Nonbinding Recommendations

Draft — Not for Implementation

728 acceptable: (1) BA or BE data, as appropriate, for both the highest and the lowest strengths; and
729 (2) comparisons of in vitro multimedia dissolution profiles using f_2 evaluation.

730
731 The dissolution profiles for each strength should be generated using the recommended
732 dissolution method. If the dissolution method has not been finalized, dissolution profiles should
733 be generated in at least three media (e.g., pH 1.2, pH 4.5, and pH 6.8). The dissolution profiles
734 should be generated on the test and reference products of all strengths using the same dissolution
735 test conditions.

736

737

VI. SPECIAL TOPICS

739

A. Enantiomers Versus Racemates

741

742 During the development of a racemic drug product, the racemate should be measured in BA
743 studies using an achiral assay. It may also be important to measure the individual enantiomers of
744 the racemate to characterize the pharmacokinetics of the enantiomers. For the development of a
745 specific enantiomer, chiral inversion should be assessed.

746

747 Measuring individual enantiomers in BA and BE studies is recommended only when all the
748 following conditions are met:

749

- 750 • The enantiomers exhibit different PD characteristics
- 751
- 752 • The enantiomers exhibit different PK characteristics
- 753
- 754 • Primary efficacy and safety activity resides with the minor enantiomer
- 755
- 756 • At least one of the enantiomers exhibits nonlinear absorption (as expressed by a change
757 in the enantiomer concentration ratio with change in the input rate of the drug). In such
758 cases, the sponsor should apply BE criteria to the enantiomers separately.

759

B. Drug Products With Complex Mixtures as the Active Ingredients

761

762 Certain drug products may contain complex drug substances (i.e., active moieties or active
763 ingredients that are mixtures of multiple synthetic or natural source components). The chemical
764 structure or biological activity of some or all of the components of these complex drug
765 substances may not be fully characterized. Quantification of all active or potentially active
766 components in BA studies may not be possible. In such cases, sponsors should use a select
767 number of components in BA studies. The criteria for selecting the components typically
768 include the amount of the moiety in the dosage form, the plasma or blood levels of the moiety,
769 and the biological activity of the moiety. When PK approaches are not feasible to assess the rate
770 and extent of absorption of a drug substance from a drug product, the sponsor may consider PD,
771 clinical, or in vitro approaches. In such cases, sponsors should consult the appropriate review
772 division and seek an agreement on the approach and moieties for conducting BA studies.

773

Contains Nonbinding Recommendations

Draft — Not for Implementation

774 **C. Drugs With Long Half-Lives**

775
776 In a BA or a PK study involving an IR, oral product with a long half-life (i.e., greater than or
777 equal to 24 hours), characterization of the product's half-life should include blood sampling over
778 an adequate period of time. To determine the BA of a drug product containing a drug with a
779 long half-life, a nonreplicate, single-dose crossover study can be conducted if an adequate
780 washout period is used. If the crossover study is problematic, a study with a parallel design can
781 be used. For either a crossover or parallel study, the sample collection time should ensure that
782 the drug product completely moves through the gastrointestinal tract so that the absorption of the
783 drug substance (C_{max}) and a suitably truncated AUC can be used to characterize the peak and
784 total drug exposures, respectively. In these cases, the sponsor should consult the appropriate
785 review division to seek agreement on the duration of sampling and the choice of the PK
786 measures for determining BA.

787 788 **D. Orally Administered Drugs Intended for Local Action**

789
790 Determining BA when the drug substance produces its effects by local action in the
791 gastrointestinal tract can be achieved either by using pharmacokinetics, an acceptable PD
792 endpoint, clinical efficacy and safety studies, or suitably designed and validated in vitro studies,
793 as appropriate. In these cases, sponsors should consult the appropriate review division to
794 determine the acceptable approach for assessing BA.

795 796 **E. Combination and Coadministered Drug Products**

797
798 Two or more active ingredients can be formulated as a single drug product, which is referred to
799 as a fixed-dose combination product (FDC). Generally, the purpose of an in vivo BA study
800 involving an FDC is to compare the rate and extent of absorption of each active drug ingredient
801 or therapeutic moiety in the combination drug product to the rate and extent of absorption of
802 each active drug ingredient or therapeutic moiety administered concurrently as separate, single-
803 ingredient preparations.³⁹

804
805 The following study designs should be considered for determining BA:

- 806
807 • A two-arm, single-dose, crossover, fasting study of the FDC versus the single-ingredient
808 drug products administered concurrently or an approved combination product containing
809 the same active ingredients. This study should use the highest strength of the FDC with
810 matching doses of the individual drug products. Certain alternative study designs may
811 also be acceptable depending on the specific situation. For instance, when there are no
812 drug interactions between the components of an FDC consisting of two components, a
813 three-arm study design comparing the combination drug product versus the single-
814 ingredient drug products administered separately may be appropriate.
- 815
816 • A single-dose, high-fat, food-effect study on the FDC.
- 817

³⁹ 21 CFR 320.25(g)

Contains Nonbinding Recommendations

Draft — Not for Implementation

818 Sponsors should consult with the review divisions to discuss their specific situation.

819
820 BA studies for the FDC product should include the measurement of systemic concentrations of
821 each active ingredient. The CI approach should be applied to each measured entity of the FDC
822 and its reference product.

823
824 In specific cases, drug products are given in combination (but are not co-formulated) with the
825 objective of increasing the exposure of one of the drugs (i.e., the subject drug). The second,
826 *booster* drug is not intended to have a therapeutic effect and is given only to increase the
827 systemic exposure of the subject drug. When both the subject drug and booster drug are new
828 molecular entities, the BA of each should be determined individually and when administered in
829 combination. If there is a change in the subject drug product formulation that results in the need
830 for a BA study, the subject drug should be administered with the booster drug for both post-
831 change and pre-change products. The corresponding PK measures, including CIs, should be
832 determined and reported for the subject drug. It is not necessary to measure the concentrations
833 of the booster drug. BA studies that are needed for the booster drug should be conducted only
834 with the booster drug; the subject drug should not be dosed with the booster drug. When the
835 combination (which is not co-formulated) includes a new molecular entity and an approved
836 booster drug product, only the BA of the new molecular entity should be assessed. It is assumed
837 that the BA of the approved booster product has been previously evaluated.

838 839 **F. Endogenous Substances**

840
841 Drug products can contain compounds that are also endogenous to humans (e.g., testosterone).
842 When the endogenous substances are identical to the drug that is being administered, it can be
843 difficult to determine the amount of drug released from the dosage form and absorbed. In most
844 cases, it is important to measure and approximate the baseline endogenous levels of the
845 compound in the matrix of choice and subtract these levels from the total concentrations
846 measured from each subject after the drug product is administered. Using this approach, the
847 sponsor can estimate the true availability of the drug from the drug product and accurately
848 determine BA and demonstrate BE. Endogenous substances may have homeostatic processes
849 that affect their production and therefore impact their systemic concentrations. To reduce the
850 impact of this variability in the levels of endogenous substances and to potentially avoid the need
851 for baseline correction, an alternative approach could be to enroll patients in BA studies with low
852 or no production of the endogenous substances instead of healthy volunteers.

853
854 Baseline concentrations of the endogenous substance produced by the body are measured in the
855 period before administration of the study drug. Depending on the proposed indication, it may be
856 advisable to subtract the time-averaged baseline or time-matched baseline from the post-dose
857 concentration for each subject. When the levels of endogenous substances are influenced by
858 diet, restricting the dietary intake of the substance before and during the study may also be
859 appropriate. To achieve a stable baseline measurement, subjects should be housed at the study
860 site for a sufficient period of time before the study and served standardized meals with similar
861 content of the compound to that of the meals served on the day that PK sampling will take place.
862

Contains Nonbinding Recommendations

Draft — Not for Implementation

863 Baseline concentrations should be determined for each dosing period, and baseline corrections
864 should be period-specific. PK and statistical analyses should be performed on both uncorrected
865 and corrected data. Because of the complexities associated with endogenous compounds,
866 sponsors should contact the appropriate review division for additional information.

867

G. Narrow Therapeutic Index Drugs

868

869
870 In specific circumstances where exposure measures of drugs (AUC or C_{max}) are critical for the
871 safe and effective use of the drug product, or where therapeutic drug monitoring is an essential
872 tool for drug product dosing, the acceptable criteria for demonstrating BE may need to be
873 narrowed. Because of the complexities associated with narrow therapeutic index drugs, sponsors
874 should contact the appropriate review division for additional information.

875

H. Characterizing the Effects of Alcoholic Beverages on MR Drug Products

876

877
878 The consumption of alcoholic beverages can affect the release of a drug substance from an MR
879 formulation, leading to a more rapid release of the drug and altered systemic exposure. The FDA
880 recommends that sponsors who are developing certain MR, solid, oral dosage forms conduct in
881 vitro studies to determine the potential for dose dumping from alcohol in vivo. In vitro
882 assessments of the drug release from the drug product using media with various alcohol
883 concentrations should be conducted. Based on these in vitro study results, an in vivo BA study
884 co-administering the drug product with alcohol may be needed. See appendix C for details
885 regarding designs for in vitro studies that evaluate the effect of alcohol on MR drug products.

Contains Nonbinding Recommendations

Draft — Not for Implementation

886 APPENDIX A: GENERAL STUDY DESIGN AND DATA HANDLING

887

888 The following general approaches are recommended, recognizing that the elements can be
889 adjusted for certain drug substances and drug products.

890

891 A. Study Conduct

892

893 • Generally, the BA or BE study should be conducted under fasting conditions (i.e., after
894 an overnight fast of at least 10 hours) according to the FDA guidance for industry entitled
895 *Assessing the Effects of Food on Drugs in INDs and NDAs — Clinical Pharmacology*
896 *Considerations*.⁴⁰

897

898 • The test and reference products should be administered with about 8 ounces (240
899 milliliters) of water to the study subjects.

900

901 • Generally, the highest marketed strength should be administered as a single unit. If the
902 highest strength is not deemed safe for healthy volunteers, then the study can be
903 performed in patients, or a lower strength may be appropriate. If bioanalytical sensitivity
904 is a limitation, multiple units of the highest strength can be administered, if the total
905 single dose remains within the labeled dose range, and the total dose is safe for
906 administration to the study subjects.

907

908 • An adequate washout period (e.g., greater than or equal to five half-lives of the moieties
909 to be measured or until the drug concentration is less than or equal to 5 percent of the
910 C_{max} in all subjects) should separate each treatment.

911

912 • The lot numbers of both the test and reference listed products and the expiration date for
913 the reference product should be stated. The sponsor should include a statement of the
914 composition of the test product and, if possible, a side-by-side comparison of the
915 compositions of test and reference listed products. Samples of the test and reference
916 listed product should be retained in accordance with the FDA guidance for industry
917 entitled *Handling and Retention of Bioavailability BA and Bioequivalence BE Testing*
918 *Samples*.

919

920 • Before and during each study phase, we recommend that subjects: (1) are allowed water
921 as desired except for 1 hour before and after drug administration; (2) are provided
922 standard meals no less than 4 hours after drug administration; and (3) abstain from
923 alcohol for 24 hours before each study period and until after the last sample from each
924 period is collected.

925

926 B. Sample Collection and Sampling Times

927

⁴⁰ When final, this guidance will represent the FDA's current thinking on this topic.

Contains Nonbinding Recommendations

Draft — Not for Implementation

928 Under normal circumstances, sponsors should collect blood, rather than urine or tissue. In most
929 cases, the drug or metabolites are measured in serum or plasma. However, in certain cases, such
930 as when an assay of sufficient sensitivity cannot be developed for plasma, whole blood may be
931 more appropriate for analysis. We recommend that sponsors draw blood samples at appropriate
932 times to describe the absorption, distribution, and elimination phases of the drug. For most
933 drugs, we recommend collecting 12 to 18 samples, including a pre-dose sample, per subject, per
934 dose. This sampling should continue for at least three terminal elimination half-lives. For
935 multiple-dose studies, sampling must occur at steady-state across the dose interval and include
936 the beginning and the end of the interval.⁴¹ The exact timing for sample collection depends on
937 the nature of the drug and the rate of input from the administered dosage form. The sample
938 collection should be spaced in such a way that the C_{\max} of the drug in the blood and terminal
939 elimination rate constant (λ_z) can be estimated accurately. The sponsor should collect three or
940 more samples during the terminal log-linear phase to obtain an accurate estimate of λ_z from
941 linear regression. We recommend recording the actual clock time when the samples are drawn
942 as well as the elapsed time after drug administration.

C. Subjects With Pre-Dose Plasma Concentrations

944 If the pre-dose concentration is less than or equal to 5 percent of the C_{\max} value in that subject,
945 the subject's data without any adjustments can be included in all PK measurements and
946 calculations. We recommend that if the pre-dose value is greater than 5 percent of the C_{\max} , the
947 subject should be dropped from all PK evaluations. However, this subject's data should be
948 flagged and reported, and the subject should be included in the safety evaluations.
949

D. Handling Outliers

951 If any data are identified as statistical outliers, sponsors should not remove the data from the
952 statistical analysis of BA studies solely based on this fact. The only instance where outlier data
953 can be removed from the statistical analysis of a BA study is when there is coinciding
954 documentation demonstrating a protocol violation (e.g., real-time documentation of a sample
955 processing error as opposed to a retrospective investigation based on the analytical results). Data
956 from re-dosing studies are not considered as evidence to support the removal of outlier data from
957 the statistical analysis. Data from all subjects should be submitted, and potential outliers should
958 be flagged with appropriate documentation as part of the submission.
959

E. Data Deletion Because of Vomiting

- 963
- 964 • We recommend that data from subjects who experience emesis during a study for IR
965 products be deleted from statistical analysis if vomiting occurs at, or before, two times
966 the median T_{\max} .
 - 967 • For MR products, subjects who experience emesis at any time during the labeled dosing
968 interval should not be included in the PK analysis.
- 969
970
971

⁴¹ 21 CFR 320.27(d)(1)

Contains Nonbinding Recommendations

Draft — Not for Implementation

- 972 • Plasma concentration data from subjects who vomited during the study should be flagged
973 and reported even though they were excluded from the analysis.
974

975 F. Data Submission and Analysis

976
977 The sponsor should submit the following PK information:
978

- 979 • Drug concentrations in plasma/other acceptable matrices and their corresponding
980 sampling time points
981
- 982 • Study design elements: Subject, period, sequence of drug administration, and treatment
983
- 984 • Measures of variability: Inter-subject, intrasubject, and total variability, if available
985
- 986 • PK parameters for single-dose studies: AUC_{0-t} , $AUC_{0-∞}$, truncated or partial AUC if
987 applicable, C_{max} , T_{max} , t_{lag} , λ_z , $t_{1/2}$, clearance, and volume of distribution
988
- 989 • Steady-state PK parameters for multiple-dose studies: AUC_{0-TAU} , C_{max} , T_{max} , the lowest
990 concentration in a dosing interval (C_{min}), the concentration at the end of the dosing
991 interval (C_{trough}), the average concentration during a dosing interval (C_{av}), the degree of
992 fluctuation $[(C_{max}-C_{min})/C_{av}]$, and the swing $[(C_{max}-C_{min})/C_{min}]$. C_{trough} should be
993 measured for at least two dosing intervals to assess whether steady-state was achieved.
994 The drug's clearance and volume of distribution should also be reported.
995
- 996 • Statistical information for AUC_{0-t} , $AUC_{0-∞}$, and C_{max} : Geometric means, arithmetic
997 means, as well as geometric mean ratios and their corresponding 90 percent CIs
998

999 For details pertaining to data analysis, consult the FDA guidance for industry entitled *Statistical*
1000 *Approaches to Establishing Bioequivalence*.
1001

1002 G. Rounding Off CI Values

1003
1004 Sponsors should round off CI values to two decimal places. To fall within a CI limit of 80 to
1005 125 percent, the value would be at least 80.00 percent and not more than 125.00 percent.

Contains Nonbinding Recommendations

Draft — Not for Implementation

1006 **APPENDIX B: GUIDELINES FOR CONDUCTING FED OR FASTED STUDIES**

1007
1008 For new IR drug products developed via the 505(b)(1) pathway for which BA is determined
1009 using a solution, IV, or a previously developed formulation as a reference, the BA study should
1010 be conducted under fasting conditions except when tolerability issues are anticipated with
1011 fasting. The effect of food on the BA of the new drug product should be evaluated using a high-
1012 fat and high-calorie meal. If the objective is to evaluate the effect of other meal types, then other
1013 meals with different compositions may also be assessed in addition to the high-fat and high-
1014 calorie meal. For more information, consult the FDA guidance for industry entitled *Assessing*
1015 *the Effects of Food on Drugs in INDs and NDAs – Clinical Pharmacology Considerations*.⁴²
1016

1017 For new drug products developed via the 505(b)(1), 505(b)(2) pathways, or postapproval
1018 changes for which BA is determined using an approved product as a reference:

- 1019
- 1020 • If the reference drug product is labeled to be taken under fasting conditions, then the test
1021 drug product should be compared under fasting conditions to the reference drug product.
1022 In addition, the effect of a high-fat meal on the new drug product should be evaluated. A
1023 three-way crossover study is recommended because it allows the relevant comparisons to
1024 be made directly.
1025
 - 1026 • If the reference drug product is labeled to be taken without regard to meals, then the test
1027 and reference drug product should be compared under fasting conditions. In addition, the
1028 effect of a high-fat meal on the new drug product should be evaluated, or the BA of the
1029 new drug product can be compared to the reference drug product with a high fat meal.
1030
 - 1031 • If the reference drug product is labeled to be taken with food, then the test drug product
1032 should be compared under fasting and fed conditions (the fed conditions in this study
1033 should be the same as described in the labeling for the reference product). A three-way
1034 crossover study is recommended because it allows the relevant comparisons to be made
1035 directly.
1036
 - 1037 • If the reference drug product is labeled to be taken with food to avoid tolerability issues
1038 in the fasting state, then the BA for the test drug product should be evaluated under fed
1039 conditions according to the labeling instructions for the reference product.
1040

1041 For pre-approval changes in drug product formulations (e.g., bridging a to-be-marketed
1042 formulation to the clinical trial formulation), the above principles can be adopted to determine
1043 the appropriate studies needed to address issues related to BA and the impact of food intake on
1044 the BA of a new formulation. Additional food effect studies may be needed during drug
1045 development depending on the nature of formulation changes.
1046

⁴² When final, this guidance will represent the FDA's current thinking on this topic

Contains Nonbinding Recommendations

Draft — Not for Implementation

1047 **APPENDIX C: GUIDELINES FOR CONDUCTING AN IN VITRO ALCOHOL DOSE-** 1048 **DUMPING STUDY**

1049
1050 The sponsor should conduct in vitro assessments of the drug release from the drug product using
1051 media with various alcohol concentrations on the lowest and highest strengths of the MR drug
1052 product. The following points should be considered during the evaluation of the in vitro,
1053 alcohol-induced, dose dumping of MR drug products:

- 1054
- 1055 • Dissolution testing should be conducted using the optimal apparatus and agitation speed.
1056 Dissolution data should be generated from twelve dosage units (n=12) at multiple time
1057 points to obtain a complete dissolution profile.
1058
 - 1059 • The following alcohol concentrations are recommended for the in vitro dissolution
1060 studies: 0, 5, 10, 20, and 40 percent.
1061
 - 1062 • The general considerations for selecting the media are as follows:
1063
 - 1064 **-If the optimal dissolution medium is 0.1N HCl:** Dissolution profiles in 0.1 N HCl
1065 (pH 1.2) containing the above range of alcohol concentrations are sufficient.
1066
 - 1067 **-If the optimal dissolution medium is not 0.1N HCl:** Dissolution profiles using the
1068 above range of alcohol concentrations in 0.1N HCl and in the optimal dissolution
1069 medium are recommended.
1070
 - 1071 **-If the optimal dissolution medium has not been identified:** Dissolution profiles
1072 using the above range of alcohol concentrations in three physiologically relevant pH
1073 media (i.e. pH 1.2, 4.5, and 6.8) are recommended.
1074
 - 1075 **-If the dissolution is pH-independent:** Dissolution data in 0.1N HCl with the above
1076 range of alcohol concentrations are sufficient.
1077
 - 1078 **-For a delayed-release (enteric-coated) product:** Dissolution data in 0.1N HCl with
1079 the above range of alcohol concentrations are sufficient.
1080
 - 1081 • The shape of the dissolution profiles should be compared to determine if the modified
1082 release characteristics are maintained, especially in the first 2 hours.
1083
 - 1084 • The f_2 values assessing the similarity (or lack thereof) between the dissolution profiles
1085 should be estimated (using 0 percent alcohol as the reference).
1086
 - 1087 • The report should include complete data (i.e., individual, mean, standard deviation,
1088 comparison plots, f_2 values, etc.) collected during the evaluation of the in vitro, alcohol-
1089 induced, dose-dumping study.
1090

1091 Based on the results of the in vitro assessments, an in vivo BA study of the drug product when
1092 administered with alcohol may be needed.