



Dispute Resolution with CDER

Options and Considerations

Virginia L. Behr
Ombudsman

U.S. Food and Drug Administration (FDA)
Center for Drug Evaluation and Research (CDER)

CDER Ombudsman Contact

Main mailbox: CDEROmbudsman@fda.hhs.gov

Virginia L. Behr, CDER Ombudsman

E: Virginia.Behr@fda.hhs.gov; P: 301 796 3436

Kristi Lauritsen, PhD, Assistant Ombudsman

E: Kristina.Lauritsen@fda.hhs.gov; P: 301 796 8936

Website includes annual reports and FAQs

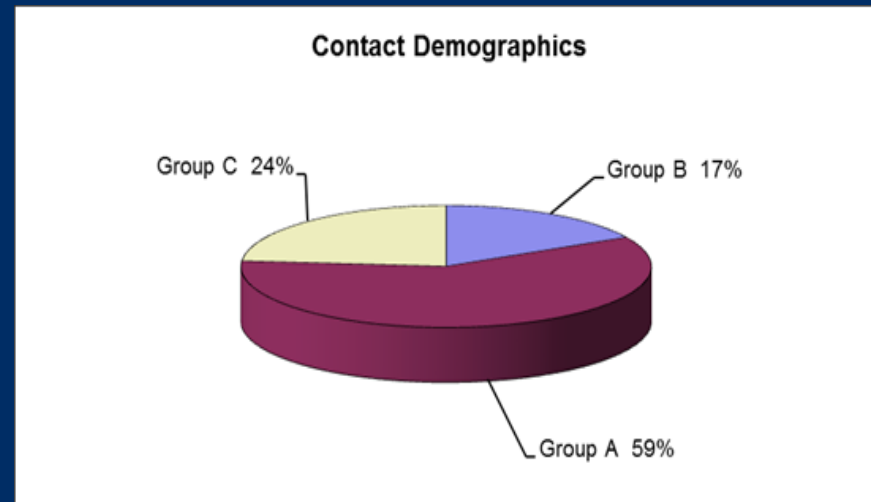
<http://www.fda.gov/AboutFDA/CentersOffices/OfficeofMedicalProductsandTobacco/CDER/ContactCDER/CDEROmbudsman/default.htm>

CDER Ombudsman Mission

To quickly and impartially investigate complaints and resolve disputes between CDER and CDER-regulated industry, health care practitioners, and consumers by offering an informal, confidential, and neutral environment.

2014 Statistics

- 322 communications
 - A: Industry (sponsors, law firms, consultants)
 - B: Consumers, health practitioners, advocacy
 - C: FDA employees



Dispute Types

- Regulatory, scientific, administrative
- Industry trends noted in Ombudsman's annual reports. Examples from 2014:
 - Decision or response delays
 - Import detentions
 - GDUFA implementation (generic drug applications)
 - Interpretation of tentative final monographs
 - Inspection report delays
 - Whistleblowers (clinical sites, manufacturing)

What Are My Options?

Do nothing

OR

Try to work it out with the CDER review team directly

OR

Ask for OND Enhanced Communications Team for assistance with communication problems

OR

Request CDER Ombuds services for advice, informal assessment, facilitation

OR

Invoke formal processes in Code of Federal Regulations (appeals, petitions)

OR

Take legal action

What Does the Ombudsman Do?

- Receive and investigate complaints
- Help think through options and advise
- Exercise diplomacy
- Ferret out misunderstandings
- Promote good government. Fairness, transparency, accountability
- Report systemic issues; propose solutions

Operating Principles and Ethics

- **Confidential.** If requested, holds all information confidential unless imminent harm is evident.
- **Neutral & Impartial.** Remains free from bias and treats all parties without prejudice.
- **Informal.** Voluntary; No formal investigations or binding decisions or mandates.
- **Independent.** CDER Ombuds is free from outside control or influence as much as possible.

Consider Before Contacting Ombudsman

- What attempts have you made to work it out with the decision-maker or Division?
- What exactly are you disputing?
- Was an official decision rendered?
- Information disclosure
 - FOIA exemptions
 - Some information already public (e.g. dockets)
 - Ombudsmen keep few formal records

Consider Before Contacting Ombudsman

- History of the dispute and company culture
- Working relationships with Agency
- Time and Money
 - Legal and consultant costs, loss of sales
 - Statutory/regulatory/administrative time constraints

What is the Ombudsman's Process?

- No formal submission needed
- Listen to complaint
- Ask about history
- Ask about desired outcome
- Review options
- If choose to use Ombuds, the Ombuds:
 - May request documentation or summary
 - Talk to FDA staff

The Ombudsman will NOT

- Become your personal advocate
- Violate trust of FDA employees
- Overturn a decision or action or force anyone to do so
- Engage in a matter that is in litigation or in formal appeals process
- Violate operating principles

Why Use the Ombudsman?

- Informal and efficient, saving money and time
- Improve communications and working relationships
- Sounding board; opportunity to explore options
- Deep understanding of operations and can help industry navigate complex FDA
- Adept at interacting with FDA staff
- Unique position: high level but not management

What Does Resolution Look Like?

- Ask for A, B, C, get A, B, C
- Ask for A, B, C, get D and E
 - Develop alternative approaches and path forward

Applies to both formal and informal routes

Formal Dispute Resolution

- Requests supervisory review of decision
- Appeal progresses up the supervisory chain
- Guidance: “Formal Dispute Resolution: Appeals Above the Division Level”

Formal Processes Outside Centers

- Office of Regulatory Affairs
 - Current good manufacturing practice requirements appeals, Guidance “Formal Dispute Resolution: Scientific and Technical Issues Related to Pharmaceutical CGMP”
 - Import/customs issues
- Office of Commissioner
 - e.g. Part 12 hearings, 21 CFR Part 3 Request for Designation (reconsideration of product jurisdiction designation), certain petitions

Key Messages

- Ombudsman's role exists at FDA
- Try to work out your issue at the source (working level)
- Take time to think through your options
- Be realistic about what you might achieve with the different options
- Avoid “buckshot” approach