

Evaluation and Reporting of Age, Race, and Ethnicity Data in Medical Device Clinical Studies

Draft Guidance for Industry and Food and Drug Administration Staff

DRAFT GUIDANCE

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Devices and Radiological Health
Center for Biologics Evaluation and Research**

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Evaluation and Reporting of Age, Race, and Ethnicity Data in Medical Device Clinical Studies

Draft Guidance for Industry and Food and Drug Administration Staff

This draft guidance, when finalized, will represent the current thinking of the Food and Drug Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff or Office responsible for this guidance as listed on the title page.

I. Introduction

The purpose of this guidance is to outline the FDA's expectations and provide recommendations for the evaluation and reporting of age, race and ethnicity data in medical device clinical studies. The primary intent of these recommendations is to improve the quality, consistency and transparency of data regarding the performance of medical devices within specific age, race, and ethnic groups. Proper evaluation and reporting of this data can benefit patients, clinicians, researchers, regulators and others. Additionally, it is important that clinical trials include diverse populations that reflect the intended use population. In general, to achieve an unbiased estimate of treatment effect in the general population, sponsors should develop a strategy to enroll diverse populations including representative proportions of relevant age, race, and ethnicity subgroups, which are consistent with the intended use population of the device. This draft guidance includes recommendations and considerations to assist sponsors in developing such a strategy.

When finalized, this guidance will extend the policy set forth in the FDA's *Evaluation of Sex-Specific Data in Medical Device Clinical Studies* Guidance¹ to additional demographic subgroups of age, race, and ethnicity. FDA intends to integrate the final content into one final guidance document. When finalized, this guidance will also extend and complement FDA's

¹ See FDA's guidance *Evaluation of Sex-Specific Data in Medical Device Clinical Studies* (August 22, 2014) <http://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm283707.pdf>.

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151 *Collection of Race and Ethnicity Data in Clinical Trials* Guidance, which, for collecting and
152 reporting race and ethnicity information in clinical trials, recommended the use of the
153 standardized approach developed by the Office of Management and Budget (OMB).²
154

155 The specific objectives of this guidance are to:

- 156 1) encourage the collection and consideration during the study design stage of relevant age,
157 race, ethnicity and associated covariates (e.g., body size, biomarkers, bone density, etc.),
158 for devices for which safety, effectiveness (probable benefit, for HDEs), or benefit-risk
159 profile is expected to vary across these groups;
- 160 2) outline recommended analyses of study subgroup data, with a framework for considering
161 demographic data when interpreting overall study outcomes; and
- 162 3) specify FDA’s expectations for reporting age, race, and ethnicity-specific information in
163 summaries and labeling for approved or cleared medical devices.
164

165 FDA’s guidance documents, including this draft guidance, do not establish legally enforceable
166 responsibilities. Instead, guidances describe the Agency’s current thinking on a topic and should
167 be viewed only as recommendations, unless specific regulatory or statutory requirements are
168 cited. The use of the word *should* in Agency guidance means that something is suggested or
169 recommended, but not required.

II. Scope

170
171 This guidance is intended for devices that include clinical information in support of a marketing
172 submission, whether a premarket notification (510(k)), premarket approval (PMA) application,
173 evaluation of Automatic Class III Designation (*de novo* request), or humanitarian device
174 exemption (HDE) application. The recommendations contained herein also apply to post-
175 approval study submissions and postmarket surveillance studies, where noted.
176
177

178 Age, race, and ethnicity are not the only demographic variables that may affect device
179 performance. While this guidance focuses on the impact of age, race, and ethnicity, some of the
180 recommendations may also be used to promote study enrollment and data analysis adequately
181 accounting for other demographic variables, such as sex³ and geographic location (e.g., rural).
182 Other patient characteristics such as emotional, physical, sensory, and cognitive capabilities can
183 often be important variables when evaluating medical device safety and effectiveness (or
184 probable benefit for HDEs); however, these will not be addressed within this guidance. For
185 further information related to these user considerations please see the [Design Considerations for
186 Devices Intended for Home Use Guidance](#) document⁴.
187

² See FDA’s guidance *Collection of Race and Ethnicity Data in Clinical Trials* (September, 2005)
<http://www.fda.gov/RegulatoryInformation/Guidances/ucm126340.htm>.

³ See footnote 1.

⁴ See FDA’s guidance *Design Considerations for Devices Intended for Home Use* (November 24, 2014)
<http://www.fda.gov/ucm/groups/fdagov-public/@fdagov-meddev-gen/documents/document/ucm331681.pdf>.

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188 The impact of demographic variables on device safety, effectiveness (probable benefit, for
189 HDEs), or benefit-risk profile may apply more to certain types of products or diseases than
190 others. For example, certain dermatology devices may have different considerations for use in a
191 specific race or ethnic population. Similarly, certain orthopedic devices may have different
192 considerations for use in specific age groups. Studies of devices intended only for certain groups
193 (e.g., pediatrics) would not be expected to address the potential differences in outcome for
194 groups outside the intended use population. Additionally, some *in vitro* diagnostic (IVD) device
195 clinical studies are conducted on de-identified leftover specimens, so it may not be possible to
196 obtain demographic information, such as age, race or ethnicity. As a result, evaluation of age,
197 race, and ethnicity data would not be possible in these cases. In general, when clinically relevant
198 differences in treatment effect are anticipated across age, race, or ethnic groups, these effects
199 should be considered in the study design and appropriately reported in the device labeling.

200
201 FDA recommends the use of this guidance document as a supplement to other FDA guidance
202 where applicable, in particular, any relevant device-specific guidance, as well as FDA's
203 *Collection of Race and Ethnicity Data in Clinical Trials* guidance.⁵ Consultation with the FDA
204 primary reviewing Division or Branch is advised.⁶

205 **III. Background**

206
207 Certain elements described in this guidance have been emphasized in Agency regulations and/or
208 policy in the past. Over recent decades the Agency's views, as well as those of the medical
209 community in general, have evolved regarding age, race, and ethnicity in clinical studies.

210
211 Prior to developing the policy set forth in this guidance, FDA publicly sought input from a
212 variety of experts and stakeholders regarding the study and evaluation of age, race, and ethnicity
213 in clinical studies for medical devices. On April 9, 2015, the Institute of Medicine convened a
214 public workshop of various government agencies, physician professional societies, and patient
215 advocacy groups participated in a public workshop to discuss strategies for ensuring diversity,
216 inclusion, and meaningful participation in clinical trials.⁷ This guidance document reflects the
217 recommendations generated in this and other public fora. It is intended to provide guidance on
218 the design, conduct, and reporting of clinical studies to improve age, race, and ethnicity
219 information about the safety and effectiveness (or probable benefit for HDEs) of approved and
220 cleared new medical devices.

221

⁵ See footnote 2.

⁶ See FDA's guidance *Requests for Feedback on Medical Device Submissions: The Pre-Submission Program and Meetings with Food and Drug Administration Staff* (February 18, 2014) <http://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm311176.pdf>.

⁷ Institute of Medicine Workshop: Strategies for Ensuring Diversity, Inclusion, and Meaningful Participation in Clinical Trials. April 9, 2015. Agenda and presentations available at <http://iom.nationalacademies.org/Activities/SelectPops/HealthDisparities/2015-APR-09.aspx>.

222 **A. Section 907 of the Food and Drug Administration Safety**
223 **and Innovation Act of 2012 (FDASIA)**

224
225 Section 907 of the Food and Drug Administration Safety and Innovation Act of 2012
226 (FDASIA) directed the Agency to publish and provide to Congress a Report followed by
227 an Action Plan outlining “recommendations for improving the completeness and quality
228 of analyses of data on demographic subgroups [including sex, age, race, and ethnicity] in
229 summaries of product safety and effectiveness data [or probable benefit for HDEs] and in
230 labeling; on the inclusion of such data, or the lack of availability of such data, in labeling;
231 and on improving the public availability of such data to patients, health care providers,
232 and researchers.” In that Action Plan, CDRH committed to develop this draft guidance,
233 as an action to improve the completeness, quality, and public availability of demographic
234 subgroup data from medical device clinical studies.⁸
235

236 **B. Terminology**

237 **(1) Age**

238
239 When evaluating age-specific data, clinical studies should plan to group subjects
240 by age groups as appropriate for the disease condition. Standardizing age
241 categories may not be appropriate for all devices; however, more discrete age
242 groupings should be considered. For example, you may group older patients for
243 analysis at 65-74 years old, and 75-84 years old, rather than simply older/younger
244 than 65.

245
246 FDA does not define a specific age for the geriatric population due to the different
247 considerations for the wide variety of medical devices and diagnostics. However,
248 we recommend stratifying age based on relevant disease characteristics (e.g. 65-
249 74, ≥75 years).

250
251 Device regulations define the pediatric population as any patient less than 22
252 years of age.⁹ It should be noted that this may differ from the drug and biologic
253 regulations but for purposes of this guidance, the definition of pediatric patient in
254 21 CFR 814.3(s) should be used. This population is further subdivided into

⁸ See FDA’s *Report on Collection, Analysis, and Availability of Demographic Subgroup Data for FDA-Approved Medical Products* (August, 2013), FDA’s *Action Plan to Enhance the Collection and Availability of Demographic Subgroup Data* (August, 2014), and other related information including public feedback and FDA’s current progress, at: <http://www.fda.gov/RegulatoryInformation/Legislation/SignificantAmendmentstotheFDCA/FDASIA/ucm389100.htm>.

⁹ 21 CFR 814.3(s) defines pediatric patients as patients who are 21 years of age or younger (that is, from birth through the twenty-first year of life, up to but not including the twenty-second birthday) at the time of the diagnosis or treatment. Available at <http://www.accessdata.fda.gov/scripts/cdrh/cfdocs/cfCFR/CFRSearch.cfm?fr=814.3>.

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255 several age groups as described in guidance or by developmental milestones as
256 appropriate.¹⁰
257

(2) Race and Ethnicity

258
259
260 In accordance with FDA’s guidance *Collection of Race and Ethnicity Data in*
261 *Clinical Trials*¹¹, patients may self-identify in both an ethnic and racial category
262 (e.g., Hispanic-White, Hispanic-Black). This guidance specified that “the Office
263 of Management and Budget (OMB) stated that its race and ethnicity categories
264 were not anthropologic or scientifically based designations, but instead were
265 categories that described the sociocultural construct of our society. The
266 Department of Health and Human Services (HHS) chose to adopt these
267 standardized categories for its agencies that report statistics because the categories
268 are relevant to assessing various health related data, including public health
269 surveillance and research.” FDA accepts applications containing clinical study
270 data with ethnic and racial demographic data captured as one category or
271 separately, although the generally preferred method is to collect ethnicity and race
272 separately.

273
274 More granular race data may be important depending on the disease or condition
275 (e.g., if the condition is substantially more prevalent or varied in course for
276 Ashkenazi Jewish or Han Chinese). Additionally, FDA acknowledges that other
277 ethnic and racial categories may be appropriate depending on the study
278 population, e.g., in global studies involving sites and patients outside the United
279 States (OUS). The categories and identification method should be defined in the
280 study protocol.

281
282 Collection and pooling of data from OUS study sites may result in confounding
283 issues of ethnicity and standard of care. OUS sites may not categorize race and
284 ethnicity in the same manner as US sites or may define certain race or ethnicity
285 groups differently than do US sites (e.g., “Caucasian” vs “white” in European vs
286 US data). Additionally, the standard of care at OUS sites may not be equivalent.
287 These differences may make it difficult to pool race and ethnicity subgroup data
288 from OUS sites.
289

¹⁰ See FDA’s guidance *Premarket Assessment of Pediatric Medical Devices* (March 24 2014). This guidance subdivides the pediatric age group as follows:

- Newborn (neonate) – from birth to 1 month of age
- Infant – greater than 1 month to 2 years of age
- Child – greater than 2 to 12 years of age
- Adolescent – greater than 12 through 21 years of age

<http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089742.pdf>

¹¹ See footnote 2.

C. Why Consider Age, Race, and Ethnicity Differences

(1) Age

Consideration of different age populations, particularly pediatric and older patients, which are often underrepresented in clinical trials, can be important for proper characterization of a device’s safety and effectiveness (or probable benefit for HDEs) in the patient population. In the 2013 FDASIA 907 Report¹², of the approved PMAs evaluated for the report, only 40% publicly reported an age based analysis of outcomes data. The amount of age information available was inconsistent and often not detailed enough to analyze device performance related to age. The manner in which the age descriptive statistics are presented (e.g., mean, median, standard deviation, distribution) in a submission may affect data interpretation. Proper study of device use in both older and pediatric populations is important when the device is likely to be used for these subgroups.

Older patients and pediatric patients often have co-morbidities, concomitant therapies, or development considerations that could interact with the investigational device effects and impact device performance. Older patients may have age-related covariates such as characteristics of bone density, metabolism, digestion, synovial fluid, etc. that could affect the performance of medical devices. Meanwhile, medical devices may have different positive or adverse effects, or otherwise impact the development of a pediatric patient, where it would have no effect on an adult. For example, the use of cochlear implants in certain pediatric subgroups may not be advisable due to the size of the implant, or may be inappropriate due to the stage of the neurological development of the child.¹³ In the case of intraocular lenses used to treat vision loss, device use may also improve future visual development in a young child.¹⁴ For these reasons, it is important to consistently consider the potential impact of age on device effects, and to plan studies and analyses accordingly.

FDA provides guidance on developing medical devices for pediatric population subgroups (e.g., neonates, infants, children, and adolescents).¹³ FDA currently has several device-related initiatives underway that aim to address challenges in the pediatric subpopulation. In 2007, Congress enacted the Pediatric Medical Device Safety and Improvement Act (PMDSIA) as part of the Food and Drug

¹² See FDA Report: *Collection, Analysis, and Availability of Demographic Subgroup Data for FDA-Approved Medical Products*, issued August 2013, required under FDASIA Section 907. <http://www.fda.gov/downloads/RegulatoryInformation/Legislation/FederalFoodDrugandCosmeticActFDCA/SignificantAmendmentstotheFDCA/FDASIA/UCM365544.pdf>

¹³ See footnote 10.

¹⁴ Institute of Medicine (US) Committee on Clinical Research Involving Children; Field MJ, Behrman RE, editors. *Ethical Conduct of Clinical Research Involving Children*. Washington (DC): National Academies Press (US); 2004. 2, The Necessity and Challenges of Clinical Research Involving Children. Available from: <http://www.ncbi.nlm.nih.gov/books/NBK25553/>.

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326 Administration Amendments Act (FDAAA)¹⁵ which provides that FDA may
327 extrapolate adult data when appropriate.

328
329 PMDSIA also requires certain medical device applications to include, if readily
330 available, a description of any pediatric subpopulations that suffer from the
331 disease or condition that the device is intended to treat, diagnose, or cure and the
332 number of affected pediatric patients.¹⁶ FDA issued a guidance document
333 outlining the implementation of this provision.¹⁷
334

(2) Race and Ethnicity

335
336 While the U.S. population demographic is changing, diverse representation in
337 clinical trials remains a challenge, and inconsistent analysis and reporting
338 contributes to a persistent lack of publicly available data on device performance in
339 diverse ethnic and racial groups. The 2013 FDASIA 907 Report showed a
340 distinct lack of publicly reported race and ethnicity data for medical devices.¹⁸
341 Only 27% of the studies reviewed contained a race or ethnicity subgroup analysis,
342 and only 16% had public statements regarding a race or ethnicity analysis.
343
344

345 There are several devices where differences in effect were observed that were
346 correlated with race and ethnicity. For example, differences in skin structure and
347 physiology can affect response to dermatologic and topically applied products.¹⁹
348 Mortality rates of patients on dialysis have been shown to differ across race and
349 ethnicity groups.²⁰ FDA encourages sponsors to collect race and ethnicity data
350 according to the recommendations in the 2005 Collection of Race and Ethnicity
351 Guidance Document.²¹
352

D. Participation of Age, Race, and Ethnicity Subgroups in Clinical Trials

353
354
355

¹⁵ See PMDSIA Public Law No. 110-85. Available at <http://www.gpo.gov/fdsys/pkg/PLAW-110publ85/pdf/PLAW-110publ85.pdf>.

¹⁶ Consult Pediatric uses of devices (21 U.S.C. § 360e-1). Available at <http://www.gpo.gov/fdsys/pkg/USCODE-2010-title21/html/USCODE-2010-title21-chap9-subchapV-partA-sec360e-1.htm>.

¹⁷ See FDA's guidance *Providing Information about Pediatric Uses of Medical Devices* (May 1, 2014) <http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM339465.pdf>.

¹⁸ See footnote 12.

¹⁹ Taylor, Susan C. "Skin of color: biology, structure, function, and implications for dermatologic disease." *Journal of the American Academy of Dermatology* 46.2 (2002): S41-S62.

²⁰ Yan, Guofen, et al. "The relationship of age, race, and ethnicity with survival in dialysis patients." *Clinical Journal of the American Society of Nephrology* 8.6 (2013): 953-961.

²¹ See footnote 2.

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356 It is important that clinical trials include diverse populations that reflect the intended
357 population, especially when clinically meaningful differences in safety, effectiveness,
358 (probable benefit, for HDEs), or benefit-risk profile are expected across these groups. In
359 general, to achieve an unbiased estimate of treatment effect in the general population,
360 sponsors should develop a strategy to enroll diverse populations including relevant age,
361 race, and ethnic groups.

362
363 Where possible, it is also important to enroll diverse populations throughout the enrolling
364 sites, particularly in studies where surgical or operator skill may be of key importance. If
365 patients enrolled at one site are predominantly of one demographic subgroup, it may be
366 possible to incorrectly attribute differences in device performance or surgical skill to
367 demographic subgroups; this should be considered when planning and analyzing trials.

368
369 In general, study protocols should include pre-specified statistical plans for addressing
370 these and other issues outlined in this guidance. Unplanned subgroup analyses or those
371 with inadequate sample size are generally not considered to be adequate to support
372 statements in the labeling regarding the safety or effectiveness of the device. However,
373 the overall benefit-risk profile of the device will be considered.

(1) Barriers to Enrollment

375
376
377 Recruiting participants to clinical studies who represent the range of age, race,
378 and ethnic groups consistent with the intended use population of the device may
379 present additional challenges. There are numerous suspected reasons for low
380 minority participation and low participation of older and pediatric patients.²² In
381 2009, FDA published a Report to Congress on identified barriers to enrollment in
382 clinical drug trials and recommendations on how to address the disproportionately
383 low enrollment of certain populations in clinical trials, especially those trials in
384 which these populations are highly affected by or are likely to suffer worse
385 outcomes from the disease being evaluated.²³ FDA believes much of this
386 information is relevant to medical device clinical trials as well.

387
388 The following have been identified as potential barriers to enrollment:

- 389 • lack of understanding about main obstacles to participation of different age,
390 race, and ethnic groups in clinical research;
391

²² See footnote 7.

²³ Report to Congress: *Food and Drug Administration Amendments Act (FDAAA) of 2007, Public Law No. 110-85 Section 901 of the Federal Food, Drug, and Cosmetic Act: Direct-to-Consumer Advertising's Ability to Communicate to Subsets of the General Population; Barriers to the Participation of Population Subsets in Clinical Drug Trials* issued September 2009.
<http://www.fda.gov/downloads/RegulatoryInformation/Legislation/FederalFoodDrugandCosmeticAct/FDCA/SignificantAmendments/totheFDCA/FoodandDrugAdministrationAmendmentsActof2007/FDAAImplementationChart/UCM214303.pdf>

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- 392 • inclusion/exclusion criteria which unintentionally exclude different age, race,
393 or ethnic groups (e.g., creatinine levels for African Americans)²⁴;
- 394 • lack of understanding about differences in disease etiology and
395 pathophysiology may lead to under-diagnosis and under-referral of specific
396 demographic subgroups;
- 397 • patient concerns related to treatment group, randomization, possible side
398 effects, privacy, and historical mistrust of clinical trial ethics;
- 399 • language, cultural, and health literacy gaps between investigators and patients;
- 400 • investigator and sponsor avoidance of specific age, race, or ethnic groups of
401 patients due to the perception that it is more difficult and potentially more
402 expensive to recruit and maintain participation;
- 403 • pressure on investigators to quickly enroll patients regardless of demographic
404 characteristics;
- 405 • perceived ethical concerns among investigators regarding enrollment of
406 certain demographic groups in clinical trials;
- 407 • trial logistics (e.g., transportation, childcare) may disproportionately affect
408 specific age, race and ethnic groups' ability to complete study follow-up
409 visits;
- 410 • disproportionate drop out and lost-to-follow-up rates^{25, 26}; and
- 411 • type or location of study sites may limit participation of specific age, race, or
412 ethnic groups.

(2) Enrollment Resources

414 Where ongoing enrollment data demonstrate an underrepresentation of certain
415 subgroups enrolling in the study, sponsors are encouraged to investigate the
416 reason(s) for lack of enrollment and consider the approaches in Section IV to
417 enhance enrollment. It may be informative to evaluate whether the demographic
418 distribution varies at different key time points (e.g., at screening, after evaluation
419 of study inclusion/exclusion criteria, after consent, and at various follow-up time
420 points). Information regarding changes in demographic distribution at key time
421 points in study screening, enrollment, and follow-up can provide insight into root
422 causes of lower enrollment rates in these groups. This may help identify ways to
423 substantially lower barriers to enrollment of age, race, and ethnicity subgroups
424
425

²⁴ Neal, Ryan C., et al. "Relationship of ethnic origin, gender, and age to blood creatine kinase levels." *The American journal of medicine* 122.1 (2009): 73-78.

²⁵ See footnote 7.

²⁶ Wendler, David, et al. "Are racial and ethnic minorities less willing to participate in health research?" *PLoS medicine* 3.2 (2006): 201.

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426 that have been shown to improve enrollment rates and study retention rates in
427 other subgroups of study participants, (e.g., flexibility in follow-up visit
428 scheduling with consideration of child care or elder care services during
429 appointments).²⁵ Changes to a study protocol and informed consent may be made
430 based on demographic distribution information with appropriate notification to
431 and approval from the IRB and FDA, where necessary.

432
433 Sponsors may also wish to consider resources developed by the National
434 Institutes of Health,^{27, 28, 29, 30} discussion with academic and contract research
435 organizations, and practices of high-enrolling clinical study sites, in determining
436 practices best suited to achieve appropriate enrollment of demographic groups,
437 and to provide investigator training about these techniques. Some specific
438 examples of strategies to increase inclusion of diverse study populations are
439 discussed in Section IV below.
440

441 **IV. Recommendations for Achieving Appropriate**
442 **Enrollment**

443
444 Historically, many medical device clinical studies have not enrolled proportions of age, race, and
445 ethnic subgroups that reflect the underlying disease distribution in the affected population. This
446 can be problematic because the ability to detect differences in response to treatment is markedly
447 diminished if there is no or limited clinical experience with the product in the subgroup of
448 interest. This has contributed to a substantial lack of available data regarding the risks and
449 benefits of medical device use in age, race, and ethnic subgroups. Thus, it is important that
450 clinical trials include diverse populations that reflect the intended population whenever possible
451 and appropriate.

452
453 In general, to achieve an unbiased estimate of treatment effect in the general population,
454 sponsors should ideally plan to enroll representative proportions of age, race, and ethnicity
455 subgroups, which are consistent with the intended use population of the device, or justify in the
456 investigational plan how the enrollment criteria will provide reasonable representation of the
457 intended or affected population.

²⁷ NIH Office of Research on Women’s Health has a number of publications available which provide advice on inclusion criteria, an overview of key elements in recruitment and retention, and a number of practical applications for conducting human subjects research, including ethical considerations. <http://orwh.od.nih.gov/research/inclusion/index.asp>.

²⁸ The National Institute of Mental Health developed a resource document (“Points to Consider about Recruitment and Retention While Preparing a Clinical Research Study”), which outlines common issues that can impact clinical recruitment and retention, and strategies to address these issues. http://www.nimh.nih.gov/funding/grant-writing-and-application-process/recruitment-points-to-consider-6-1-05_34848.pdf.

²⁹ The National Cancer Institute developed an online resource designed for practicing professionals to support clinical trial accrual needs. The Web site is a repository for literature and other resources and serves as a 'community of practice' to encourage dialog and discussion. <https://accrualnet.cancer.gov>.

³⁰ The National Institute on Minority Health and Health Disparities is active in the area of minority recruitment to trials. <http://nimhd.nih.gov>.

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458
459 In cases where known disease science or prior clinical study results suggest a clinically
460 meaningful difference in benefits or risks in one or more age, racial, or ethnic subgroups,
461 sponsors should aim to enroll sufficient numbers of that demographic subgroup(s) to support
462 robust analysis (i.e., a sample size sufficient for age-, race-, or ethnic- specific claims outcomes).

463
464 To overcome some of the barriers to adequate representative enrollment, FDA recommends the
465 following considerations as sponsors proceed with their device development plans.
466

467 **A. Consideration of Potential Age, Race, and Ethnicity** 468 **Differences**

469
470 To understand potential age, race, and ethnicity differences that may be relevant to the
471 clinical evaluation of your device, we recommend that, for the disease or condition your
472 device is intended to treat or diagnose, you identify and consider:

- 473
- 474 • age, race, and ethnicity-specific prevalence, if known;
- 475 • age, race, and ethnicity-specific diagnosis and treatment patterns, if known;
- 476 • proportions of age, race, and ethnicity subgroups included in past studies for the
477 target indication, if known; and
- 478 • any known clinically meaningful age, race, and ethnicity-specific differences in
479 outcomes related to either safety or effectiveness (or probable benefit for HDEs).
- 480

481 If information demonstrating age, race, and ethnicity differences in these areas is
482 available, you should include it in your study protocol and submission documents as
483 described in the following sections. FDA recognizes that such information is limited in
484 some device development programs (e.g., those based on testing of de-identified non-
485 annotated specimens).
486

487 **(1) IDE Study Design, Early Enrollment Stage**

488
489 You should include the information described above as part of the risk analysis
490 section of your investigational plan (see 21 CFR 812.25(c)). We also recommend
491 that you summarize this information in your study protocol and investigator
492 training materials to explain the importance of enrolling appropriate proportions
493 of age, race, and ethnicity subgroups. For studies that are already enrolling under
494 an approved (or conditionally approved) IDE, where there is inadequate
495 enrollment of age, race, and ethnicity subgroups, you should discuss with FDA an
496 appropriate path to communicate this new information to investigators and how to
497 use it without introducing bias to the study.
498

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499 **(2) Premarket Submission Stage**

500
501 You should include this information as part of your marketing application in
502 sections containing results of clinical investigations. A summary of any known
503 clinically meaningful age, race, and ethnicity differences in disease course,
504 outcomes, or benefit-risk profile should also be included in your 510(k) Summary
505 and in your labeling (see Section VI below for more details).

506
507 FDA staff should include this information in the PMA Summary of Safety and
508 Effectiveness, HDE Summary of Safety and Probable Benefit, and *de novo*
509 decision summaries, which will be made publicly available on FDA’s website.
510

511 **(3) Postmarket Submission Stage**

512
513 You should include this information in interim reports and in the results section of
514 your final report for any mandated postmarket study(ies). Where available
515 background information or clinical study results suggest there are clinically
516 meaningful age, race, and/or ethnicity differences in disease course, outcomes, or
517 benefit-risk profile, you should also submit revised labeling to include this
518 information.
519

520 **B. Planning for Diverse Study Recruitment**

521
522 The approaches described below are aimed at increasing enrollment of age, race, and
523 ethnicity subgroups in your study, as appropriate, with a goal of participation consistent
524 with the intended use population of the device. In general, when clinically meaningful
525 differences in treatment effect are anticipated across age, race, or ethnic groups, these
526 effects should be considered during study planning. Some of these methods may also be
527 adapted to increase enrollment of other typically underrepresented groups. These
528 methods should be considered in addition to factors highlighted in the FDA guidance on
529 Design Considerations for Pivotal Clinical Investigations for Medical Devices.³¹
530

531 **(1) IDE Study Design, Early Enrollment Stage**

532
533 You should develop and describe your plan to prospectively include appropriate
534 demographic subgroups in your study based on the contextual information
535 provided in Section IV.A. (e.g., consistent with the intended use population,
536 including age, race, and ethnic prevalence of the disease or condition which your

³¹ See FDA’s guidance *Design Considerations for Pivotal Clinical Investigations for Medical Devices* (November 7, 2013).
<http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM373766.pdf>.

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537 device is intended to treat or diagnose, if known). To enhance enrollment of
538 relevant age, race, and ethnicity subgroups, the approaches described below may
539 be considered, with appropriate caution to avoid introducing bias or jeopardizing
540 data validity.

- 541
- 542 a. Include a wide variety of investigational sites where recruitment of age, race,
543 and ethnicity subgroups can be more easily facilitated (e.g., community
544 clinics, nursing homes, pediatric hospitals, minority healthcare provider
545 groups, urban hospitals).
- 546
- 547 b. Consider alternative communication strategies for study recruitment, informed
548 consent documents, and patient materials (e.g., community-based
549 organizations, places of worship, patient reading materials available in
550 multiple languages with cultural references, accommodations for the visual
551 and hearing impaired).
- 552
- 553 c. If age, race, and ethnicity subgroups are expected to benefit or benefit
554 differentially from your device but may not meet certain study enrollment
555 criteria, consider revising the enrollment criteria, when appropriate, or
556 consider enrolling registries or parallel cohorts for collecting data on device
557 use in particular age, race, and ethnicity subgroups (e.g., a pediatric registry).
- 558
- 559 d. Consider including provisions to encourage diverse enrollment of relevant
560 age, race, and ethnicity subgroups consistent with the intended use population.
- 561
- 562 e. Consider investigating reasons for under-enrollment or non-enrollment of age,
563 race, and ethnicity subgroups or other key demographic groups (e.g., consider
564 periodically evaluating screening logs for all patients who are screened but not
565 ultimately enrolled in studies, to identify and address root cause barriers to
566 diverse enrollment).³²
- 567
- 568 f. Consider planning focused efforts to enroll age, race, and ethnicity subgroups
569 under a continued access study based on prior information or information
570 collected in a study.³³
- 571
- 572 g. Consider factors that generally increase recruitment and retention such as
573 community or local health care practitioner involvement in recruiting or
574 referring patients, compensation for expenses (e.g., for transportation costs),
575 and maintaining communication with research participants (e.g., send a
576 newsletter to participants to maintain interest).
- 577

³² See footnote 26.

³³ See FDA's *Guidance on IDE Policies and Procedures* (January 20, 1998)

<http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm080202.htm>.

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- 578 h. Consider flexibility in follow-up visit scheduling with provision of child care
579 or elder care services during appointments or to allow various opportunities
580 that match subjects' schedules, which may include evenings and weekends.
581
- 582 i. For *in vitro* diagnostic tests and diagnostic devices, consider including
583 samples from each age, race, and ethnic group at the cutoff selection and
584 validation stages.
585

(2) Premarket Submission Stage

586
587
588 In your marketing submission you should discuss study results (related to safety
589 and/or effectiveness, or probable benefit for HDEs) and describe how any known
590 clinically meaningful age, race, and ethnicity differences across subgroups may
591 contribute to differences in benefit-risk profile in certain subpopulations.
592

593 When determining whether additional data collection is needed to address a
594 clinically important question before the device is marketed, consideration should
595 be given to whether market approval/clearance is supported for the general
596 population, with postmarket studies to gain further information regarding any
597 observed age, race, or ethnicity subgroup differences, or whether existing results
598 support market approval/clearance in a specific age, race, or ethnicity subgroup,
599 but additional pre-market data collection would be needed to generalize effects to
600 a broader intended use population.
601

602 If additional data is needed before the device is approved or cleared, FDA may
603 recommend that you consider including provisions to encourage enrollment of
604 diverse age, race, or ethnicity subgroups (e.g., modify enrollment criteria to study
605 outcomes in a specific subpopulation). In such cases, we recommend you discuss
606 with FDA strategies to limit introducing bias or jeopardizing data validity.
607

(3) Postmarket Submission Stage

608
609
610 We recommend you consider whether outstanding questions warrant postmarket
611 evaluation in a specific age, race, or ethnic subgroup. For example, postmarket
612 data collection may be warranted if premarket clinical studies reveal signals of
613 potentially clinically meaningful outcome differences in age, race, or ethnic
614 subgroups, or if there are known subgroup differences in the underlying disease or
615 the response to concomitant treatment or therapies that may affect safety or
616 effectiveness (or probable benefit for HDEs). In such instances, FDA may
617 determine that additional study of a particular age, race, or ethnicity subgroup is
618 warranted in the postmarket setting.
619

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620 You should develop and describe your plan to collect postmarket data on
621 appropriate demographic subgroups in any mandated postmarket study(ies) based
622 on outstanding questions described above, and/or based on the contextual
623 information provided per Section IV.A. (e.g., consistent with the intended use
624 population, including age, race, or ethnic prevalence of the disease or condition
625 which your device is intended to treat or diagnose, if known).

626
627 To enhance enrollment of age, race, or ethnicity subgroups, we recommend that
628 you undertake the approaches specified in Section IV.B.1.
629

630 **C. Considerations for Study Follow-up Visits**

631
632 We also recommend that sponsors and clinical study investigators consider the
633 approaches described below, which can help avoid or minimize loss-to-follow-up of
634 subjects (regardless of age, race, or ethnicity subgroup). While proper study conduct
635 and follow-up are concerns for all patients, regardless of age, race, or ethnicity,
636 concerns about disproportionate dropout and loss to follow-up are potential barriers to
637 diverse study representation of minorities and older patients. The following
638 considerations are not regulatory requirements; rather they represent good clinical
639 study principles that may improve diverse participation throughout the duration of the
640 study. We encourage sponsors and clinical study investigators to consider these where
641 appropriate.
642

643 Sponsors should consider:

- 644
- 645 a. Developing a follow-up plan that details follow-up goals, frequency of
646 upcoming scheduled follow-up visits, proxy contact information, and number
647 and type of contacts for patients missing a follow-up visit.
 - 648 b. Demonstrating continued interest in the subjects (e.g., send newsletter to
649 participants to maintain interest).
 - 650 c. Monitoring follow-up rates closely so that follow-up problems can be
651 identified and addressed as soon as possible.
 - 652 d. Reporting subject accountability data as part of the study report.
- 653

654 Investigators should consider:

- 655
- 656 a. Participating in cultural competency training prior to study recruitment.
 - 657 b. Counseling subjects about the importance of returning to follow-up during
658 informed consent and follow-up visits.
 - 659 c. Reminding subjects of upcoming scheduled follow-up visits.
 - 660 d. Attempting to locate/return patients who miss scheduled clinic visits.
 - 661 e. Obtaining proxy information to use when unable to contact a study subject.

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- 662 f. Asking subjects who withdraw during the study to provide the reason for
663 withdrawal and ask them whether the investigator may contact them once
664 more at the end of the study follow-up to assess the experience with device.
665 g. Demonstrating interest in the participants (e.g., telephone follow-up after
666 surgery, particularly if the device is implantable).
667

V. Considering Age, Race, and Ethnicity in Study Design, 669 Analysis, and Interpretation of Study Results

670
671 Intrinsic and extrinsic biological differences across age, race, and ethnic groups (e.g. gonad
672 development, skin texture, skin color, hormone levels, metabolism, degenerative disease, bone
673 density, cell receptors, etc.) exist that may influence the safety and effectiveness (or probable
674 benefit for HDEs) of a device. For example, ionizing radiation exposure to pediatric patients
675 from medical imaging procedures is of particular concern because pediatric patients are more
676 radiosensitive than adults (i.e., the cancer risk per unit dose of ionizing radiation is higher).³⁴
677 Additionally, age, race, and ethnicity may play a role in an individual's interaction with his/her
678 environment, which in turn could affect an individual's health. For example, intermittent
679 exposures to intense UV radiation (e.g., tanning beds) leading to sunburns, especially in
680 childhood and teen years, increase the risk of melanoma.³⁵

681
682 Due to the potential impact on safety and effectiveness (or probable benefit for HDEs), unless
683 the investigational device is intended for use in only one age, race or ethnic group (e.g., neonatal
684 devices), it is important that the variation in data across age, race, and ethnic groups be
685 accounted for both in study design and analysis of results, as appropriate.
686

687 Other patient characteristics (e.g., body size, diet, bone density, Fitzpatrick Scale) that may be
688 correlated with age, race, or ethnic differences might sometimes explain apparent differences in
689 clinical outcomes. If differences between evaluated subgroups are observed, FDA recommends
690 that a sponsor investigate potential explanation of the differences by other patient characteristics.
691 This will help users identify characteristics that can inform decision making for individual use.
692

693 As discussed in Section III.B., demographic data can be collected and categorized in a variety of
694 ways. Categorization scheme may impact analysis (e.g., depending on whether age is treated as
695 a categorical or continuous variable).
696

³⁴ See FDA's website on *Pediatric X-Ray Imaging*, available at <http://www.fda.gov/Radiation-EmittingProducts/RadiationEmittingProductsandProcedures/MedicalImaging/ucm298899.htm>.

³⁵ See FDA's website on *Indoor Tanning: The Risks of Ultraviolet Rays*, available at <http://www.fda.gov/ForConsumers/ConsumerUpdates/ucm186687.htm>.

697 **A. Assessing Heterogeneity Across Age, Race, and Ethnic**
698 **Demographic Subgroups**

699 There may be substantial differences in device safety and effectiveness (or probable
700 benefit for HDEs) across age, race and ethnic subgroups. Therefore, when differences in
701 treatment effect or benefit-risk profile are anticipated across age, race, or ethnic groups,
702 sponsors should investigate heterogeneity across these demographic subgroups of clinical
703 interest, especially for primary safety and effectiveness endpoints (or probable benefit for
704 HDEs). Heterogeneity here refers to variation in outcome across subgroups. Statistical
705 hypothesis tests can be performed to detect heterogeneity, and methods of statistical
706 inference for estimating its magnitude are also available.³⁶

707
708 In some cases the test for treatment by subgroup interaction (or heterogeneity in general)
709 may have adequate power to detect only a very large interaction (or heterogeneity), but
710 may not detect a smaller yet potentially clinically meaningful interaction (or
711 heterogeneity).³⁷ Such situations may arise when the number of patients in one or several
712 of the age, race, or ethnic groups is very small. Alternatively, observed heterogeneity
713 across specific subgroups could be attributable to variability associated with small sample
714 sizes; interpretation of clinical meaningfulness may be premature in those cases.
715 Additionally, sample sizes in subgroups may not be large enough to detect clinically
716 meaningful differences in device safety or effectiveness (or probable benefit for HDEs).
717 Consultation with FDA is recommended in these cases.

718
719 For additional discussion of statistical concepts for assessing heterogeneity, please see the
720 Evaluation of Sex-Specific Data in Medical Device Clinical Studies Section V.A,
721 hereafter referred to as the Sex-Specific Guidance.³⁸

722
723 All following recommendations presented in this section are applicable to age, race, and
724 ethnic subgroups.

725
726
727 **(1) IDE Study Design, Early Enrollment Stage**

- 728
729 • When appropriate, the Statistical Analysis Plan (SAP) in the study protocol
730 should include pre-specified plans for addressing the issues described in the
731 sections below.
732
733 • It is important that clinical trials include diverse populations that reflect the
734 intended population. In general, to achieve an unbiased estimate of treatment

³⁶ As statistical tests, hypothesis test significance levels should be pre-specified in any investigational plan. Note, however, that the power of such tests may be unspecified. The investigational plan can apply to premarket or postmarket studies.

³⁷ Tests for treatment by subgroup interaction may lack a significant interaction based on an interaction p-value. If an interaction is detected, sponsors should evaluate which subgroups are the same or different.

³⁸ See footnote 1.

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735 effect in the general population, sponsors should develop a strategy to enroll
736 diverse populations including relevant age, race, and ethnic groups.
737

- 738 • If differences are anticipated, sponsors should make an effort to identify in
739 advance any key covariates that might explain possible differences across
740 subgroups, plan to collect data on these covariates, and pre-specify a modeling
741 approach to investigate the extent to which these covariates can explain the
742 observed differences.
743
- 744 • Sponsors should consider whether clinical outcome measurements will or
745 could differ across age, race, or ethnicity subgroups. For example, keloid
746 formation following wrinkle filler application may differ between pigmented
747 and non-pigmented skin, a characteristic that varies with race and/or ethnic
748 background. Clinical measurements and endpoints in such a trial may differ
749 across self-reported race or ethnicity subgroups, and this information should
750 be captured accordingly.
751

(2) Premarket Submission Stage

- 752 • In general, sponsors should submit descriptive statistics for outcomes of
753 interest by demographic subgroup as detailed in Section C below. After
754 overall effectiveness (or probable benefit for HDEs) and safety have been
755 investigated, outcome analysis by age, race, and ethnicity for primary
756 endpoints for both safety and effectiveness (or probable benefit for HDEs)
757 should be conducted.
758
- 759 • When exploring age-, race-, or ethnicity-related differences during analysis of
760 premarket study data, we recommend you address the issue of confounding by
761 using multivariable analyses adjusted for patient characteristics that may
762 confound the relationship between the analyzed subgroup and study outcomes
763 (e.g., body size, diabetes, etc.).
764
- 765 • If any clinically meaningful differences are suspected, either based on pre-
766 specified or exploratory *post hoc* analyses, sponsors should discuss with FDA
767 to determine whether additional data are needed to address any remaining
768 subgroup-specific questions of safety or effectiveness (or probable benefit for
769 HDEs).
770
771
772

(3) Postmarket Submission Stage

- 773 • For any mandated postmarket study(ies) involving continuing data collection
774 on PMA cohort patients for the evaluation of longer term performance, we
775
776

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777 recommend that you conduct the analyses described in Section C below for all
778 follow-up time points.

- 779
- 780 • For any mandated postmarket study(ies) involving newly enrolled patients,
781 you should include the analyses described in Section C below as part of a pre-
782 specified SAP in your protocol. Furthermore, if results from demographic
783 subgroup analyses of premarket data suggest there may be a clinically
784 meaningful difference in outcomes, you should consult with FDA to
785 determine whether this should also be incorporated into the study design and
786 hypothesis for your postmarket study.
 - 787
 - 788 • When exploring age-, race-, or ethnicity-related differences during analysis of
789 data from any mandated postmarket study(ies), we recommend you address
790 the issue of confounding by using multivariable analyses adjusted for patient
791 characteristics that may confound the relationship between the analyzed
792 subgroup and study outcomes (e.g., body size, diabetes, etc.).
 - 793

794 **B. Designing Studies: Recommendations for Subgroup** 795 **Specific Statistical Elements**

796
797 FDA recommends sponsors consider the subgroup-specific statistical elements described
798 in detail in the Sex-Specific Guidance³⁹ Section V.B., which are applicable to the
799 demographic subgroups outlined in this guidance. Please refer to Figure 1 in the
800 Appendix for a summary of these recommendations. The following specific topics apply
801 to clinical trials for subgroup specific outcome analyses:
802

803 **(1) Recommendations When Subgroup Differences are** 804 **Anticipated**

805
806 When differences in treatment effect are anticipated across age, race, or ethnic
807 groups, it is important to consider proper clinical study design, sufficient
808 enrollment of subgroups to allow meaningful analysis, controlling of Type 1
809 error, and simultaneous pivotal and subgroup-specific trials if appropriate.⁴⁰
810

811 **(2) Recommendations for Pre-specifying Assessment of** 812 **Heterogeneity**

813

³⁹ See footnote 1.

⁴⁰ See FDA's guidance *Design Considerations for Pivotal Clinical Investigations for Medical Devices* (November 7, 2013)
<http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM373766.pdf>.

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814 It is important that the SAP include a strategy for assessing heterogeneity across
815 relevant demographic subgroups, and FDA recommends such an assessment as an
816 integral part of interpreting study results for every submission. In particular, the
817 heterogeneity assessment can serve as the basis for poolability conditions for
818 studies with pre-specified success criteria expressed in terms of data pooled
819 across subgroups. Such poolability conditions bear some resemblance to those
820 commonly used for determining whether data can appropriately be pooled for
821 analysis across different clinical sites.⁴¹

822
823 Additionally, adaptive study design strategies to pre-specify subgroups of interest
824 for interim analysis and potential population enrichment for success should be
825 preplanned and specified in the SAP prior to the start of the study.
826

(3) Additional Design Recommendations for Comparative and One-arm Studies

827
828
829
830 Application of certain study design recommendations may prompt a different
831 approach depending on whether studies are comparative or single arm. Please
832 refer to the Sex-Specific Guidance Section⁴² V.B., for details.
833

(4) Special Study Design Considerations for Diagnostic Devices

834
835
836 There are additional study design recommendations specifically for in vitro
837 diagnostic assays, imaging devices, and diagnostic devices. For example, age
838 may be a significant risk factor in the prediction of risk, and should be considered
839 as a covariate in the prediction model in such cases when evaluating diagnostic
840 devices for risk assessment.
841

C. Completed Studies: Recommendations for Analysis of Subgroup-Specific Data

842
843
844
845 Please refer to the Appendix for flowchart diagrams summarizing the following
846 recommendations for completed one-arm and comparative studies in Figures 2 and 3,
847 respectively. For detailed recommendations on the analysis in completed one-arm or
848 comparative studies, please see the Sex-Specific Guidance Section V.C.⁴³

⁴¹ Poolability conditions may be specified as statistical hypothesis tests, which, for studies involving the comparison of two treatments, would typically be tests of treatment by subgroup interaction. The interaction tests should ideally be able to detect interaction of relevant magnitude measured on pertinent parameters with a reasonably high probability, and this goal should guide the choice of appropriate significance level.

⁴² See footnote 1.

⁴³ See footnote 1.

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849
850 In general, sponsors should submit descriptive statistics for enrolled patients, outcomes of
851 interest, including the estimate of variance or standard deviation (as applicable), by age,
852 race, and ethnic groups. At the primary follow-up time-point, regardless of the
853 potentially limited statistical power of these specific subgroup analyses, data should be
854 examined for clinically meaningful age-, race-, and ethnicity-specific differences in each
855 of the following:

- 856
 - 857 ○ primary effectiveness (or probable benefit for HDEs) endpoint(s);
 - 858 ○ primary safety endpoint(s); and
 - 859 ○ key secondary endpoints.
- 860
- 861 ● It is important to carry out all analyses set forth in the SAP. FDA expects
862 sponsors to plan for and conduct analyses to evaluate heterogeneity by
863 demographic subgroups, including treatment by subgroup interaction when
864 applicable, as described in previous sections.
- 865
- 866 ● Unplanned subgroup analyses or those with inadequate sample size are generally
867 not considered to be adequate to support statements in the labeling regarding the
868 safety or effectiveness of the device. However, the overall benefit-risk profile of
869 the device will be considered.
- 870
- 871 ● After overall effectiveness (or probable benefit for HDEs) and safety have been
872 investigated, the analysis of subgroups outcomes for primary endpoints for both
873 safety and effectiveness (or probable benefit for HDEs) and in some cases for
874 important secondary endpoints as well should be assessed.
- 875
- 876 ● If no clinical meaningful or statistically significant difference is observed across
877 subgroups, data may be poolable across subgroups.
- 878
- 879 ● If there is evidence of heterogeneity, it is important to describe its nature and
880 assess the clinical importance of the differences. In some cases, the effect could
881 be statistically significant, but not clinically meaningful, or clinically meaningful
882 but not statistically significant. In these cases, discussion with FDA is advised.
- 883
- 884 ● If a clinically meaningful difference is observed across certain subgroups (e.g.,
885 age less than 65 years old, between 65 and 75 years old, and over 75 years old), it
886 is also important to discuss whether the observed heterogeneity could be mainly
887 explained by other covariates (e.g., bone density), which are highly correlated
888 with that subgroup (e.g., age).
- 889
- 890 ● If a difference remains clinically meaningful and/or statistically significant after
891 consideration of covariates, data may not be poolable across subgroups. In this
892 case, discussion with FDA is recommended. Sponsors should describe how any

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893 clinically meaningful differences across subgroups may contribute to differences
894 in benefit-risk profile in certain subpopulations.
895

D. Interpretation of Age, Race, and Ethnicity Specific Data

- 896
897
- 898 • If any clinically meaningful demographic subgroup differences are found, either
899 based on pre-specified or exploratory *post hoc* analyses, you should discuss with
900 FDA whether additional data are needed to address any remaining subgroup-
901 specific questions. You should describe how any clinically meaningful
902 differences across subgroups may contribute to differences in benefit-risk profile
903 in certain subpopulations.
904
 - 905 • If results of your analysis suggest that there is insufficient data to assess whether
906 age, race, or ethnicity is associated with clinically meaningful differences in
907 outcome, FDA may determine that clinical data from additional subjects in one or
908 several of demographic subgroups may be needed pre- or postmarket to address
909 potential age-, race-, or ethnic-specific questions related to safety or effectiveness
910 (or probable benefit for HDEs) in any or all of those subgroups.
911
 - 912 • Although expected to be rare, in cases where clinically meaningful differences
913 among the age, race, or ethnic groups are observed in safety or effectiveness (or
914 probable benefit for HDEs), FDA may request additional confirmatory studies,
915 implement specific pre- or post-approval study conditions, and/or recommend
916 modifications to the design of subsequent studies. FDA will consider such
917 requests in the context of a benefit-risk framework. Sponsors should describe
918 how any observed clinically meaningful differences across subgroups may affect
919 overall benefit-risk profile in certain subpopulations.
920
 - 921 • There are limitations to interpreting clinically meaningful differences in small
922 data sets or in larger studies in which certain subgroups are underrepresented.
923 Mean differences could exist among demographic subgroups due to small sample
924 sizes, and interpretation about whether they are clinically meaningful may be
925 premature in many cases. Alternatively, sample sizes may not be large enough to
926 detect clinically meaningful differences in device safety or effectiveness (or
927 probable benefit for HDEs). Consultation with FDA is recommended in these
928 cases.
929

930 VI. Recommendations for Submitting Age, Race, and Ethnicity 931 Data in Submissions to the Agency and Reporting in Public 932 Documents 933

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934 Confidential submissions to FDA contain detailed analyses of clinical study data, which may
935 include a variety of age, race, and ethnic subgroup analyses. However, public documents,
936 including labeling and FDA summaries of review (e.g., SSED) for medical devices approved or
937 cleared in the past are inconsistent with regard to the degree of information reported on device
938 performance in demographic subgroups. Although sponsors may be most interested in the
939 generalizability of the findings, individual patients and their medical providers may benefit from
940 more data regarding effectiveness (or probable benefit for HDEs) and potential adverse events
941 associated with device use in a particular demographic subgroup. The term “submit” refers to
942 information submitted to the FDA for analysis, whereas the term “report” refers to information
943 that should be included in publicly available documents (i.e., labeling, FDA review summaries).
944

945 Please refer to Figure 4 in the Appendix for a flowchart summary of the below
946 recommendations.
947

948 **A. Enrollment Demographics, Baseline Characteristics &** 949 **Co-Morbidities**

950
951 The strength of the conclusions of your clinical study(ies) with respect to device
952 performance in age, race, and ethnic subgroups is linked to the number of individuals in
953 the age, race, and ethnic subgroups in your study(ies). FDA recommends that you submit
954 and publically report the number and proportion of subjects by age, race, and ethnic
955 groups who were treated or diagnosed with your device as part of a clinical study as
956 follows:
957

- 958 • You should submit and publicly report study demographics in terms of proportion
959 enrolled and completed by subgroup. You should discuss whether the proportions
960 enrolled are consistent with the age, race, and ethnic prevalence of disease, if
961 known. If proportions enrolled are substantially different than prevalence of
962 disease by age, race, and ethnicity, if known, you should discuss generalizability
963 of study findings to the demographic subgroups. For studies with multiple
964 cohorts, you should submit and publicly report enrollment proportions for each
965 age, race, and ethnic subgroup in each cohorts.
966
- 967 • If co-morbidities and/or other baseline characteristics are collected, you should
968 analyze and submit these by demographic subgroup as well as overall.
969
- 970 • If loss to follow-up disproportionately affects a particular subgroup (e.g., greater
971 loss of older patients compared to younger patients), you should provide a
972 discussion of differences across subgroups at different time points for the overall
973 study sample and for each study arm. Different patterns in missing data may
974 introduce bias in the study conclusions.
975

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976 When publicly reporting, you may adapt the example language below or use similar
977 language that incorporates the contents described above. Conclusions should only be
978 based on factual data and not be assumptions or inferences based on non-significant
979 trends or ad hoc analyses.

980

Example Language:

981

982

983 *African American women represented [%] of the total patients enrolled in the overall*
984 *study. The prevalence of [uterine fibroids] among African American women in the U.S.*
985 *is [%], according to [source]. Among subjects in the treatment group, m1/n1 (p1%)*
986 *were African American women, and m2/n2 (p2%) of subjects in the control group were*
987 *African-American women.*

988

989 *Pediatric patients were more likely to have [disease or diagnosis] compared to adults*
990 *(p1% vs. p2%).*

991

992 Additionally, we recommend that you include this type of information in any applicable
993 tables and charts.

994

(1) IDE Study Design, Early Enrollment Stage

995

996

997 You should submit demographic information outlined above as part of your IDE
998 annual progress reports.

999

(2) Premarket Submission Stage

1000

1001

1002 You should submit baseline demographic information outlined above as part of
1003 your marketing application in sections containing results of clinical investigations,
1004 including the labeling. You should also report a summary of this information in
1005 your 510(k) Summary, which will be made publicly available on FDA's website
1006 upon approval or clearance.

1007

1008 FDA staff should include this information in the PMA Summary of Safety and
1009 Effectiveness, HDE Summary of Safety and Probable Benefit, and *de novo*
1010 decision summaries, which will be made publicly available on FDA's website.

1011

(3) Postmarket Submission Stage

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1013

1014 You should submit the demographic information outlined above in interim reports
1015 and in the final report for any mandated postmarket study(ies).

1016

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1017 FDA staff should include this information in mandated studies summaries, which
1018 are made publicly available on FDA’s website, when appropriate.
1019

1020 **B. Age, Race, and Ethnicity Outcomes (Safety or**
1021 **Effectiveness, or Probable Benefit for HDEs)**

1022 Outcomes analyses by demographic subgroup should be reported in the labeling and
1023 review summaries, as outlined below. Covariates that might explain possible outcome
1024 differences by age, race, and ethnicity should be described.
1025

- 1026
- 1027 • If outcome differences by age, race, and ethnicity are statistically significant and
1028 clinically meaningful, you should report the results of the outcome analyses. You
1029 should also describe how such differences across subgroups affect the benefit-risk
1030 profile in certain subpopulations, as applicable.
1031
- 1032 • If results of these analyses suggest an age, race, and/or ethnicity difference in an
1033 endpoint or event that is clinically meaningful, but not statistically significant,
1034 you should report the findings descriptively.
1035
- 1036 • If results of these analyses suggest no age, race, and/or ethnicity differences in
1037 outcomes, you should report which analyses were conducted and that no clinically
1038 meaningful differences were found to be relevant.
1039

1040 When publicly reporting, you may choose to adapt the example language and graph
1041 below, or you may use similar language, tables, and charts that incorporate the contents
1042 described above. The example below is one option. Alternatively, you may choose to
1043 illustrate performance separately by race and then by ethnicity, as the subgroups will be
1044 larger, improving the ability to ascertain subgroup effects.
1045

1046 It should also be noted that where there are many subgroups with small sample size, one
1047 may observe considerable variability in treatment effect due to random chance. Any such
1048 variability should be interpreted with caution.
1049

1050 **Example Language & Graph:**

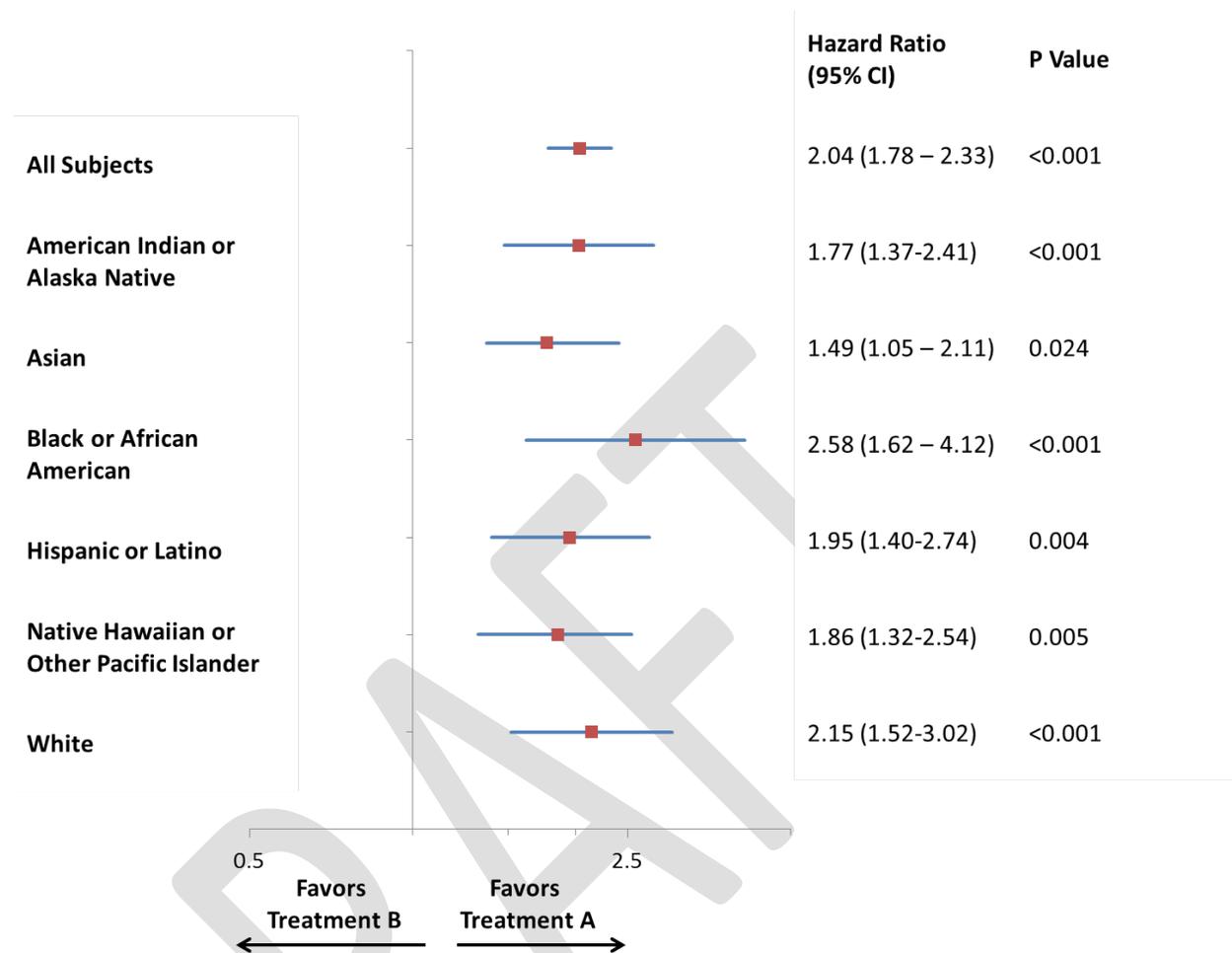
1051

1052 *The study data suggests a trend that patients of [age] years of age have a higher [study*
1053 *outcome] in comparison to younger patients, but these differences were not found*
1054 *statistically significant by [x] statistical analysis.*
1055

1056 Tables or Forest plots showing outcomes by demographic subgroups are potential options
1057 for reporting outcomes.
1058

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Sample forest plot of hazard ratios by race and ethnicity subgroups⁴⁴

(1) Premarket Submission Stage

When submitting or publicly reporting results of *pre-specified* age, race, and ethnicity subgroup analyses, we recommend the following:

- Clearly state which analyses were conducted.
- Specify statistical methods used to assess for heterogeneity of treatment differences by age, race, and ethnicity (as described above).
- You may include inferential statistics, including p-values and/or confidence intervals, if there is pre-specified statistical hypothesis testing for a subgroup with multiplicity adjustment. To provide appropriate

⁴⁴ Per FDA guidance (see footnote 2), FDA recommends the two-question format to collect data race and ethnicity. However, for readability purposes, the combined format is used in this example. In addition, this sample plot was generated for illustrative purposes and does not reflect actual clinical data.

Contains Nonbinding Recommendations

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1074 context, describe prior scientific evidence suggesting that clinically
1075 meaningful differences by subgroup are expected, or describe statistical
1076 limitations of analyses.

1077

1078 Pre-specified analyses are recommended and preferred. When necessary,
1079 sponsors should consider the following when submitting or publicly reporting
1080 results of *post hoc* age, race, and ethnicity subgroup analyses:

1081

- 1082 • Clearly state that the analyses were unplanned.
- 1083 • Clearly state which analyses were conducted.
- 1084 • Specify statistical methods used to assess for heterogeneity of treatment
1085 differences by age, race, and ethnicity (as described above).
- 1086 • Use descriptive statistics only (mean, standard deviation, etc.). When
1087 submitting results in confidential submissions to FDA, sponsors may
1088 include inferential statistics, with a disclaimer that these are from *post hoc*
1089 analyses. Post hoc analyses are generally not considered to be adequate to
1090 support statements in the labeling regarding the safety or effectiveness of
1091 the device. However, the overall benefit-risk profile of the device will be
1092 considered.

1093

1094 If clinically meaningful age, race, and ethnicity differences in safety or effectiveness
1095 (or probable benefit for HDEs) are observed, or if there are potential differences that
1096 might require follow-up studies, you should include in publicly reported labeling and
1097 review summaries a discussion on whether or how this affects the overall benefit-risk
1098 profile for different subgroups.

1099

(2) Postmarket Submission Stage

1100 When presenting results of age, race, and ethnicity subgroup analyses of any
1101 mandated postmarket study(ies), the recommendations above also apply.

1102

1103 If a clinically meaningful signal is detected in your final analysis, FDA may
1104 recommend changes to your approved labeling documents.

1105

1106

1107

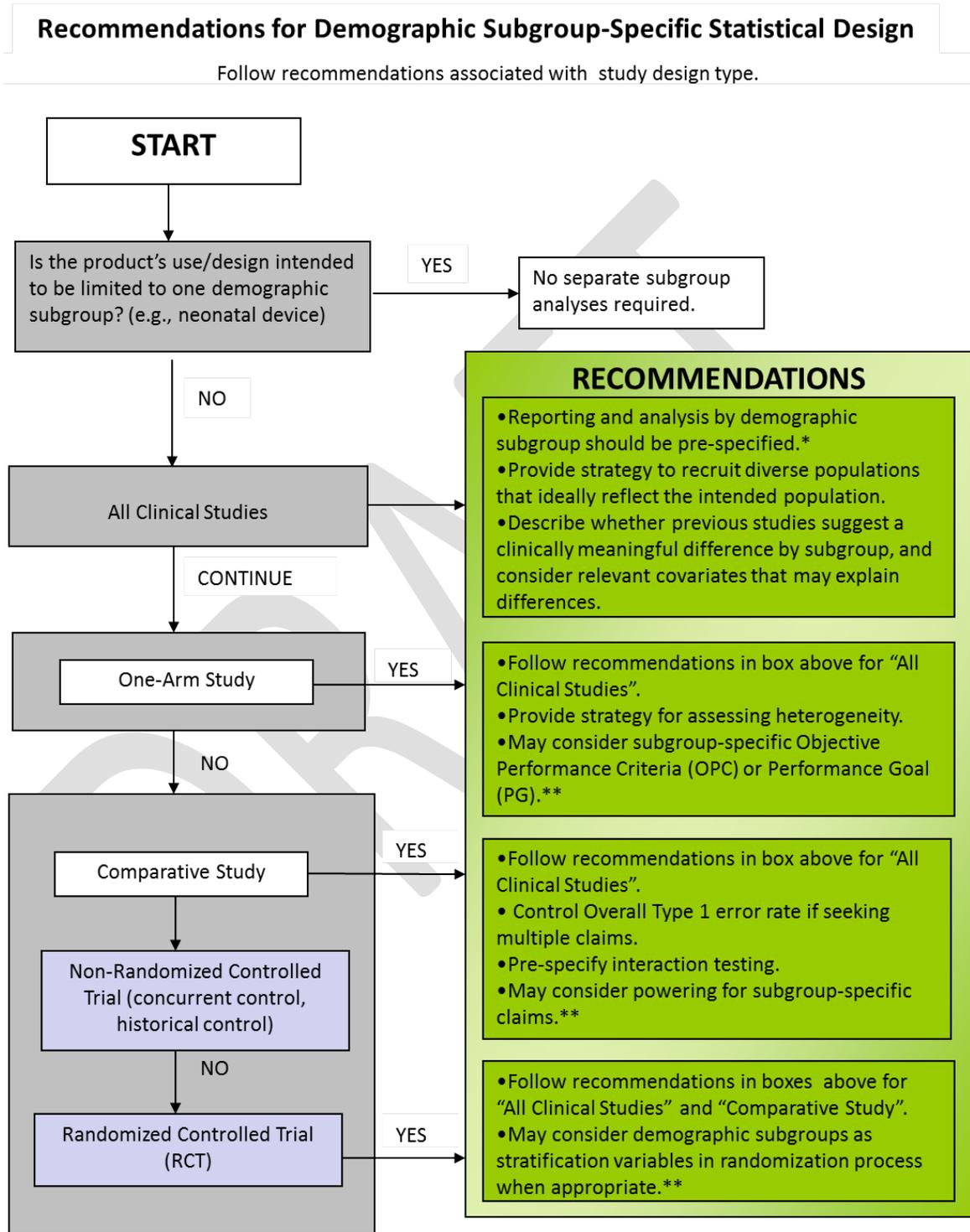
1108 **Appendix 1 – Decision Framework**

1109

1110 We encourage the use of existing scientific data (e.g. recent previous studies, disease natural
1111 history studies) to determine whether there is a hypothesis for a clinically meaningful
1112 demographic subgroup-specific difference for your device. When there is a hypothesis for a
1113 clinically meaningful difference, the following decision trees provide a framework in deciding
1114 when various age-, race-, or ethnicity-specific statistical recommendations apply for different
1115 clinical study designs. Sponsors should also describe how any clinically meaningful differences
1116 across subgroups may contribute to differences in benefit-risk profile in certain subpopulations.
1117

DRAFT

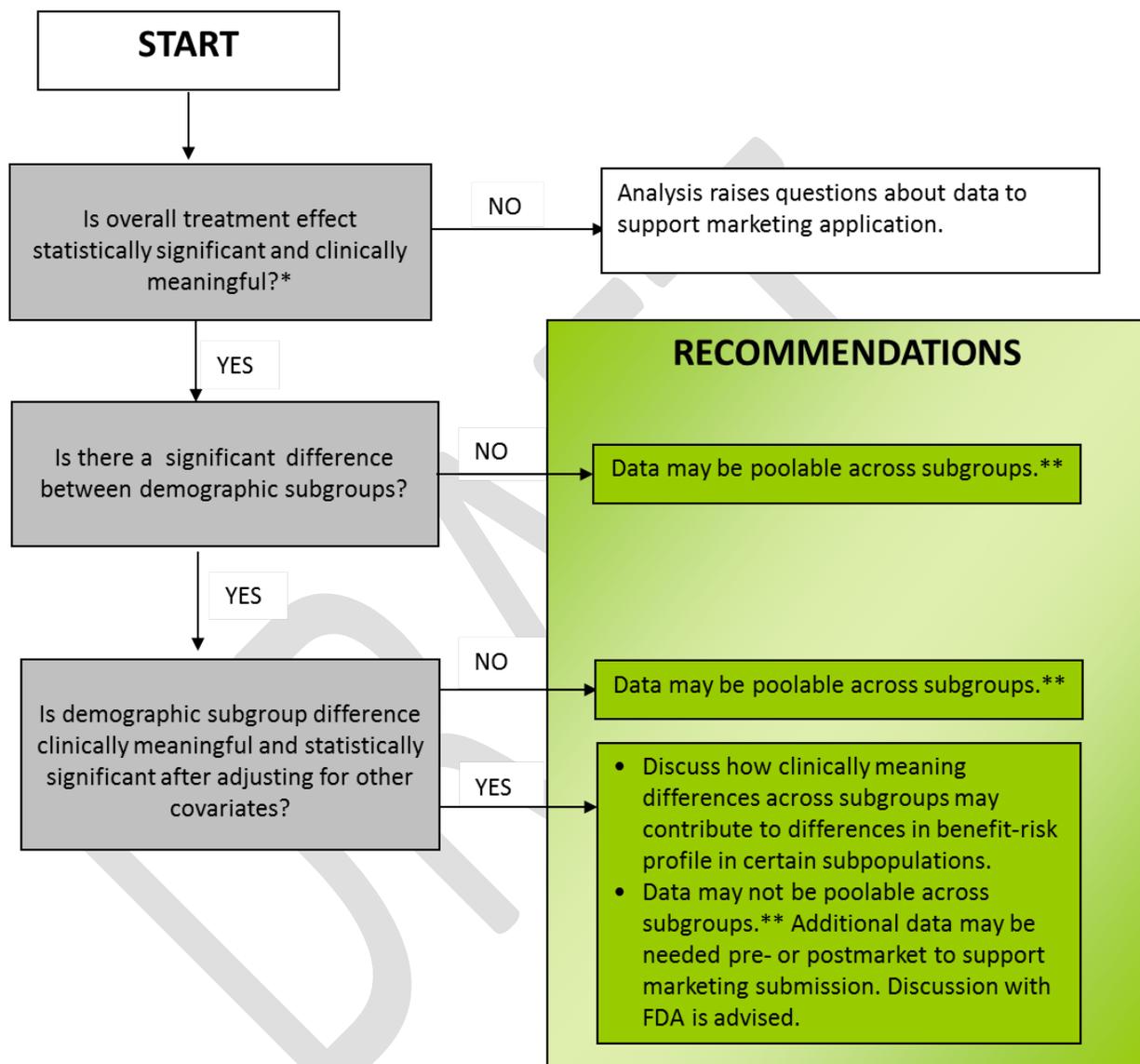
1118 **Figure 1: Recommendations for Demographic Subgroup-Specific**
 1119 **Statistical Study Design**



*For ongoing studies, provide descriptive statistics. For new studies, provide statistical inferences

**Applicable when subgroup differences are anticipated

1121 **Figure 2: Recommendations for Demographic Subgroup-Specific**
1122 **Statistical Analysis for One-Arm Studies (Objective Performance**
1123 **Criterion, Performance Goal, Observational Study)**



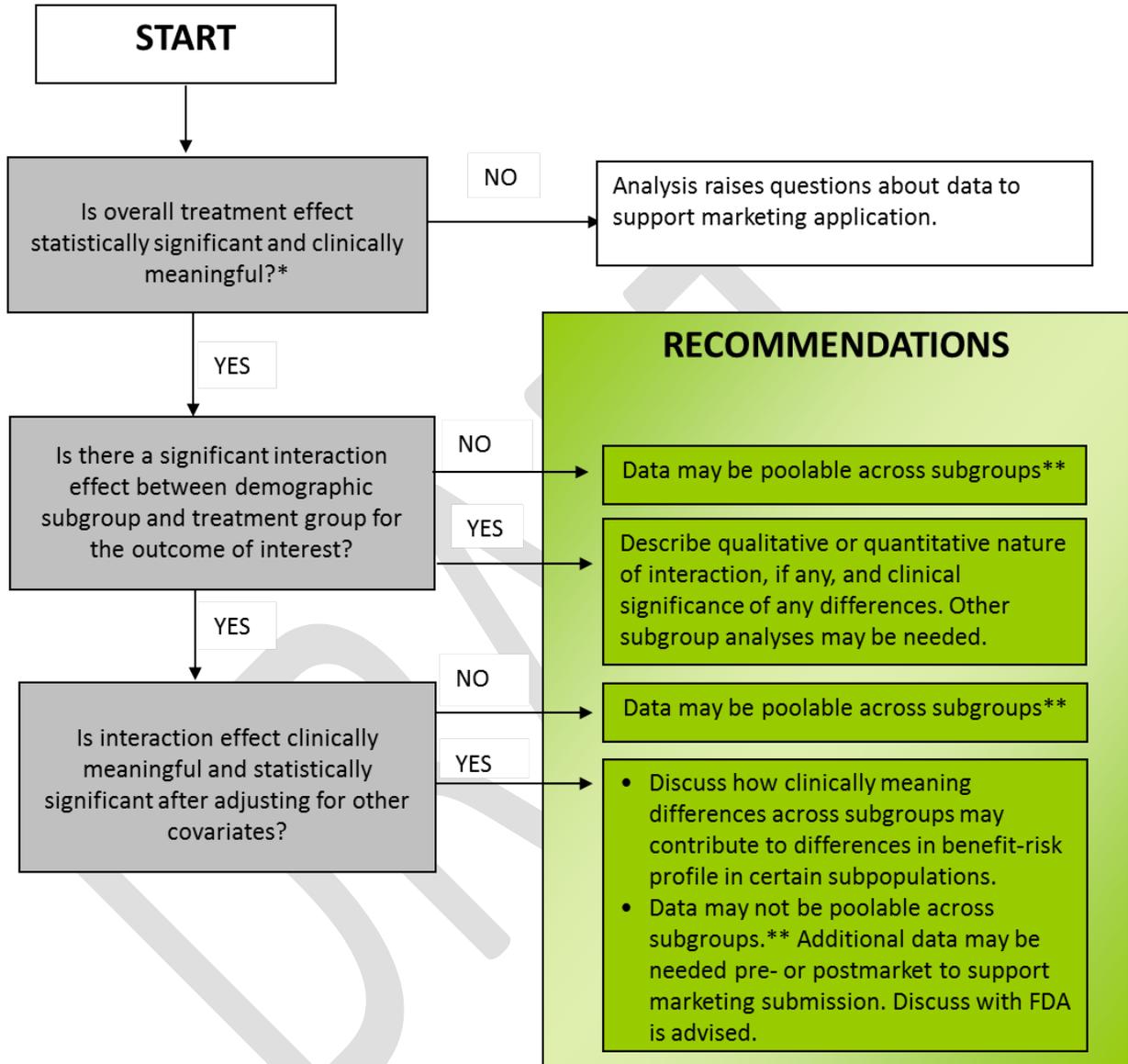
*Unplanned subgroup analyses are generally not considered to be adequate to support statements in the labeling regarding the safety or effectiveness of the device if overall treatment effect is not statistically significant and clinically meaningful.

**Provide justification for pooling data across subgroups, if applicable.

Note: In some cases, the subgroup-specific difference could be statistically significant but not clinically meaningful or clinically meaningful but not statistically significant. In these cases, discussion with FDA is advised.

1124

1125 **Figure 3: Recommendations for Demographic Subgroup-Specific**
1126 **Statistical Analysis for Comparative Studies**



*Unplanned subgroup analyses are generally not considered to be adequate to support statements in the labeling regarding the safety or effectiveness of the device if overall treatment effect is not statistically significant and clinically meaningful.

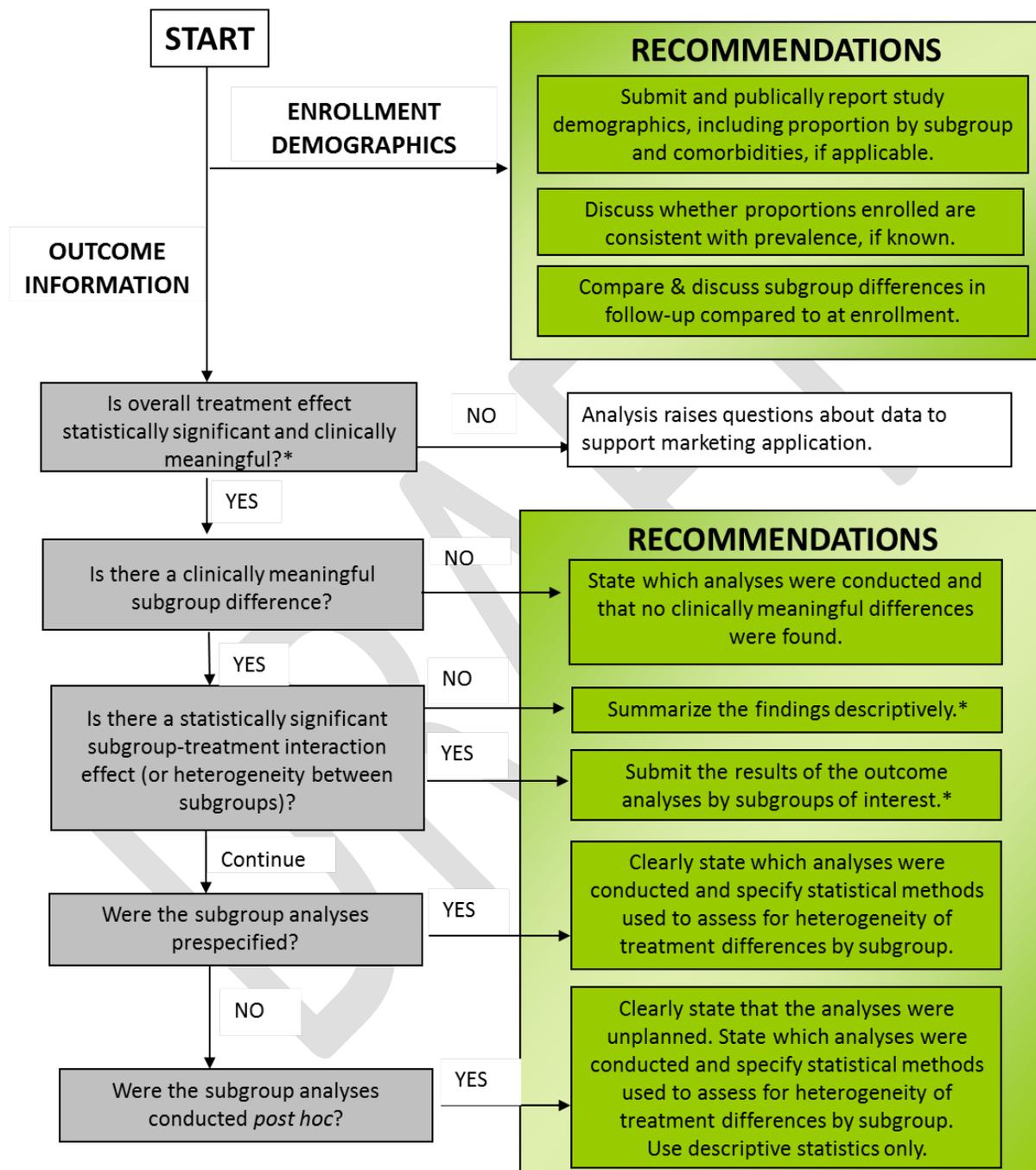
**Provide justification for pooling data across subgroups, if applicable.

Note: In some cases, the subgroup-specific difference could be statistically significant but not clinically meaningful or clinically meaningful but not statistically significant. In these cases, discussion with FDA is advised.

1127

1128

1129 **Figure 4: Recommendations for Submitting and Reporting**
 1130 **Subgroup-Specific Participation and Outcome Information**



* Discuss how clinically meaning differences across subgroups may contribute to differences in benefit-risk profile in certain subpopulations.

Note: The term “submit” refers to information submitted to the FDA for analysis. The term “report” refers to information that should be included in publically available documents (e.g., labeling, SSED).