



UNITED STATES OF AMERICA

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FOOD AND DRUG ADMINISTRATION

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CENTER FOR DEVICES AND RADIOLOGICAL HEALTH

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RADIOLOGICAL DEVICES PANEL

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MEETING

+ + + + +

TUESDAY, DECEMBER 10, 2001

The Panel me t at 8:30 a.m. in the Walker/Whetstone Rooms of the Gaithersburg Holiday Inn, Two Montgomery Village Avenue, Gaithersburg, Maryland, Dr. Minesh P. Mehta, Chairman, presiding.

PRESENT:

MINESH P. MEHTA, M.D.	Chairman
HARRY K. GENANT, M.D.	Member
GEOFFREY S. IBBOTT, Ph.D.	Member
ALICIA Y. TOLEDANO, Sc.D.	Member
PRABHAKAR TRIPURANENI, M.D.	Member
EMILY F. CONANT, M.D.	Temporary Voting Member
REGINA J. HOOLEY, M.D.	Temporary Voting Member
MARILYN R. PETERS, M.N., M.P.H.	Non-Voting Consumer Representative
ERNEST L. STERN	Non-Voting

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Industry  
Representative

ROBERT J. DOYLE

Executive  
Secretary

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PRESENT FROM FDA:

NANCY BROGDON  
HARRY F. BUSHAR, Ph.D.  
JOHN C. MONAHAN  
ROBERT A. PHILLIPS, Ph.D.  
WILLIAM SACKS, Ph.D., M.D.  
STANLEY STERN, Ph.D.

SPONSOR REPRESENTATIVES:

JOHN BRENNAN  
KARLEEN CALLAHAN, M.D.  
KEVIN HUGHES, M.D.  
ELIZABETH NELSON  
YURI PARISKY, M.D.  
STEVE RUST, Ph.D.  
LYNN SATTERTHWAITE

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1 mammography.

2           Along with that, we have approved  
3 supplements for Soft Copy Imaging for the Digital  
4 Mammography Systems.

5           All of the PMAs that we have have  
6 summaries of safety and effectiveness. If anybody on  
7 the Panel is interested in any of these, if you would  
8 just drop me a line or leave me a note, I will be glad  
9 to send them to you, so you can see what our basis for  
10 approval was.

11           Thank you. Any questions?

12           CHAIRMAN MEHTA: Any questions for Dr.  
13 Phillips?

14           (No response.)

15           No? Thank you, Dr. Phillips.

16           At this time Mr. Doyle would like to make  
17 some introductory remarks.

18           MR. DOYLE: Thank you, Dr. Mehta.

19           Pursuant to the authority granted under  
20 the Medical Devices Advisory Committee charter, dated  
21 October 27th, 1990, and as amended August 18th, 1999,  
22 I appoint the following individuals as voting members

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1 of the Radiological Devices Panel for the meeting of  
2 December 10th, 2002. These individuals are Emily F.  
3 Conant, M.D., and Regina J. Hooley, M.D.

4 For the record, these individuals are  
5 special government employees and consultants to this  
6 Panel under the Medical Devices Advisory Committee.  
7 They have undergone the customary conflict-of-interest  
8 review and have reviewed the material to be considered  
9 at this meeting. This authorization is signed by  
10 David W. Feigal, Jr., Director, Center of Devices and  
11 Radiological Health.

12 Now for the conflict-of-interest, the  
13 following announcement addresses conflict-of-interest  
14 issues associated with the meeting and is made part of  
15 the record to preclude even the appearance of an  
16 impropriety.

17 To determine if any conflict existed, the  
18 agency reviewed the submitted agenda and all financial  
19 interests reported by the Committee participants. The  
20 conflict-of-interest statute prohibits special  
21 government employees from participating in matters  
22 that could affect their employer's financial

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1 interests. However, the agency has determined that  
2 participation of certain members and consultants, the  
3 need for whose services outweighs the potential  
4 conflict-of-interest involved, is in the best interest  
5 of the government.

6 Therefore, waivers have been granted to  
7 Drs. Regina Hooley, Geoffrey Ibbott, and Prabhakar  
8 Tripuraneni for their interest in firms that could  
9 potentially be affected by the Panel's  
10 recommendations. The waivers allow them to  
11 participate fully in today's deliberations.

12 Dr. Hooley's waiver involves stockholdings  
13 valued between \$25,001 to \$50,000 in the parent of a  
14 competing technology manufacturer.

15 Dr. Ibbott's waiver involves a consulting  
16 arrangement with a competing technology firm. For  
17 this unrelated consulting services, he receives less  
18 than \$10,000 a year.

19 Dr. Tripuraneni's waiver involves an  
20 unrelated consulting agreement with a firm that has a  
21 financial interest in a competing technology  
22 manufacturer. He receives less than \$10,000 a year

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1 for this service.

2 Copies of these waivers may be obtained  
3 from the agency's Freedom of Information Office, Room  
4 12A-15 of the Parklawn Building.

5 We would like to note for the record that  
6 the agency took into consideration other matters  
7 regarding Drs. Ibbott, Mehta, and Tripuraneni. They  
8 reported interest in firms at issue, but in matters  
9 not related to today's agenda. The agency has  
10 determined, therefore, that they may participate fully  
11 in all discussions.

12 In the event that the discussion involves  
13 any other products or firms not already on the agenda  
14 for which an FDA participant has a financial interest,  
15 the participant should excuse him or herself from such  
16 involvement, and the exclusion will be noted for the  
17 record.

18 With respect to all other participants, we  
19 ask, in the interest of fairness, that all persons  
20 making statements or presentations disclose any  
21 current or previous financial involvement with any  
22 firm whose products they wish to comment upon.

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1           If anyone has anything to discuss  
2 concerning these matters, please advise me now, and we  
3 will leave the room to discuss them.

4           (No response.)

5           Seeing none, I will proceed.

6           The FDA seeks communication with industry  
7 and the clinical community in a number of different  
8 ways. First, FDA welcomes and encourages pre-meetings  
9 with sponsors prior to all IDE and PMA submissions.  
10 This affords the sponsor an opportunity to discuss  
11 issues that could impact the review process.

12           Second, the FDA communicates through the  
13 use of guidance documents. Towards this end, FDA  
14 develops two kinds of guidance documents for  
15 manufacturers to follow when submitting a pre-market  
16 application.

17           One type is simply a summary of  
18 information that has historically been requested on  
19 all devices that are well-understood in order to  
20 determine substantial equivalence.

21           The second type of guidance document is  
22 one that develops as we learn about new technology.

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1 The FDA welcomes and encourages the Panel and industry  
2 to provide comments concerning our guidance documents.

3 I would also like to remind you that the  
4 next two meetings of the Radiological Devices Panel  
5 are tentatively scheduled for February 4th and March  
6 20th next year. You may wish to pencil these dates on  
7 your calendar, but please recognize that these dates  
8 are tentative at this time.

9 Thank you.

10 MS. BROGDON: Excuse me, Mr. Doyle. You  
11 said March 20th for the next meeting?

12 MR. DOYLE: May. Did I say March? Oh,  
13 excuse me. Thank you. May 20th.

14 CHAIRMAN MEHTA: Thank you for the  
15 correction, Nancy.

16 Thank you, Mr. Doyle.

17 The first item on our agenda today is a  
18 presentation by Dr. Stanley Stern from the Office of  
19 Surveillance and Biometrics. Dr. Stern will discuss  
20 the development of amendments to the U.S. Radiation  
21 Safety Standards for diagnostic x -ray computed  
22 tomography.

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1 recommendation for care of all patients receiving a  
2 negative IR test result be similar to the  
3 recommendation for care of a mass that is assigned a  
4 mammographic category of 3 or a BIRADS 3. That is  
5 short-interval followup is recommended in order to  
6 establish the stability of the findings.

7 This is the proposed indication for use,  
8 and I would now like to turn this over to Dr. William  
9 Sacks to discuss the clinical study.

10 DR. SACKS: Just for those of you who  
11 don't know me, I'm a radiologist and used to be a  
12 physicist. So I have some familiarity with numbers as  
13 well.

14 I want to stress a number of aspects of  
15 the device that I will enlarge on as I go on. First  
16 of all, this is a new type of thermographic device.  
17 Secondly, it's an adjunct to mammography. Thirdly, it  
18 renders a positive or negative result, as you have  
19 seen, and that is based, as the company has explained,  
20 on an index-of-suspicion score.

21 It is intended for women on their way to  
22 biopsy only. It is, furthermore, intended for women

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1 on their way to biopsy who have mammographic masses  
2 only, and the intended use is to save biopsies of  
3 lesions that turn out to be benign.

4 The points I am going to cover are what  
5 the BCS is and is not intended to do; how the device  
6 does it. Then I'm going to have Dr. Bushar give the  
7 clinical trial results, and I will come back and make  
8 some assessment of those results and, finally, a few  
9 labeling issues that we would like the Panel to  
10 consider.

11 Before I start on what the BCS is and is  
12 not intended to do, I want to make a clear distinction  
13 in the minds of the Panel between a device and its  
14 intended use. It is very important to keep that in  
15 mind as we go on. One and the same device can have a  
16 number of different intended uses, and, indeed, for  
17 any given intended use, there may be one or more  
18 devices that will satisfy that use.

19 We will be talking predominantly about the  
20 clinical trial. A clinical trial is always designed  
21 based to demonstrate that the particular chosen  
22 intended use of the device is safe and effective. So

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1 it will always be an underlying issue here that we are  
2 talking about the company's intended use for this  
3 device.

4 Now in case any of you come here with any  
5 baggage or prejudice from the past about breast  
6 thermography, I want to make a clean break with that.

7 Historically, it has not had the sensitivity and  
8 specificity to either replace screening mammography or  
9 to be a complementary screening test; that is, it  
10 hasn't had the sensitivity or specificity to be a  
11 screening test.

12 However, the BCS is a new type, as I said,  
13 of thermographic device, and it is new in two ways.  
14 One, it uses a new application of technology which  
15 lies predominantly in the cooling of the breast with  
16 the fan, and that enlarges the temperature contrast  
17 between malignant tissue and benign tissue, it is  
18 thought. The reason for that is that the benign  
19 tissue will cool, whereas the malignant is fed by  
20 angiogenesis and has a higher metabolic rate, will not  
21 cool as fast.

22 So that if you were to track the time

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1 course, as this device does, over the cooling, the  
2 contrast between malignant and benign tissue would be  
3 enhanced. So that is one aspect that is new.

4 The second one is that it targets a  
5 different group of women from that which conventional  
6 thermography in the eighties tried to target. In the  
7 eighties the attempt was to make this a screening  
8 device that, hopefully, would replace mammography or  
9 at least work alongside it for all women screened.

10 This device, however, targets, as you have heard, and  
11 as I myself have mentioned, a subgroup of screened  
12 women.

13 I've already mentioned that, that the  
14 cooling is the issue here, and the different group of  
15 women is the ones whose screening tests, mammography  
16 and/or palpation, along with other factors, indicate a  
17 need for biopsy.

18 So it is not intended as a screening  
19 device -- that's very important -- and it's neither,  
20 therefore, a replacement nor a complement to screening  
21 mammography, but rather as an adjunct, and, in  
22 particular, an adjunct to mammography, not to clinical

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1 palpation, as was hoped at the time of the original  
2 protocol, but to mammography, and, indeed, only for  
3 women on their way to biopsy and only for those with  
4 mammographic masses.

5 Let me say a few words about the  
6 difference between a complementary test and an  
7 adjunctive test. These are somewhat confusing  
8 concepts, and adjunctive is itself probably the most  
9 confusing.

10 Let me say something about complementary  
11 tests to begin with. A test that's complementary to a  
12 screening test is used on all persons screened; that  
13 is, it is itself a screening test, and, therefore, its  
14 results may by themselves determine the next step in  
15 clinical management.

16 Complementary screening tests, therefore,  
17 are on equal footing with each other. One easy  
18 example is screening mammography and clinical  
19 examination. Women over 40 get annually, should get  
20 annually, a clinical palpation as well as screening  
21 mammography. If either one of these shows need for a  
22 biopsy, such as a palpable mass, even if it's

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1 invisible on the mammogram, then the clinical  
2 examination will be the thing that will decide the  
3 woman's clinical management.

4 If, on the other hand, there is nothing to  
5 palpate, but the mammogram shows a suspicious finding,  
6 the woman will still go on and get further workup. So  
7 these two exams are complementary to each other  
8 because either one by itself can determine the next  
9 step.

10 Adjuncts, on the other hand, are  
11 subordinate to the index screening test; that is, the  
12 screening test to which they are adjuncts. They can  
13 be subordinate in one of two ways or both.

14 They are either not used on all the  
15 persons screened, and I will come back to the examples  
16 in a second, or if they are used on all the persons  
17 screened, their results do not by themselves determine  
18 the next step in clinical management. Let me give you  
19 examples of each of these.

20 The BCS itself is the first type. It is  
21 not used on all persons screened. However, on those  
22 on whom it is used its results do generally by

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1 themselves, or will, or it is intended that, its  
2 results will determine the next step in clinical  
3 management; namely, whether or not the woman goes on  
4 to biopsy or not.

5 In a sense, it is inherent in the nature  
6 of the device, which is a black box that pops out a  
7 number, you can't make a judgment, the company has  
8 stressed. You have no -- it is not a visual issue of  
9 the image itself; the device gives you a number. So  
10 insofar as it does, you are forced to listen to the  
11 device.

12 Now you are not forced to do what the  
13 device tells you, but if you do, it is not a -- let me  
14 put it this way: If you have a woman that you really  
15 think needs a biopsy and you subject her to this test,  
16 and this test gives you a negative result and you  
17 decide to send her to biopsy anyway, my suggestion is,  
18 don't do the test. There's no point in having done  
19 it. You could have foreseen that ahead of time.

20 Another example of an adjunct of this type  
21 is the ultrasound of solid breast masses, as it is  
22 being done by a growing number of people, Stavros and

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1 others, and so on. It is used only on a subgroup of  
2 those who go through mammography or palpation, and it  
3 may by itself determine whether the woman needs a  
4 biopsy or not, if you happen to use ultrasound in that  
5 fashion for solid masses. Extra-mammographic views  
6 are another example, and so on, and even biopsy  
7 itself.

8 Now the other type, the results by  
9 themselves don't determine the next step in clinical  
10 management, even if they are used on all the women  
11 screened -- and a perfect example of that is a  
12 mammography computer-assisted diagnostic system. It  
13 is used on everybody, but it is the radiologist who  
14 decides, after it points out places, "Have you looked  
15 here, here, and here," whether or not to do something  
16 about that.

17 So those two types of subordination,  
18 either one of those or both will throw a device into  
19 an adjunctive status.

20 The intended use -- and I stress it again  
21 -- the intended use, as currently intended, of the BCS  
22 is to confirm the need for biopsy or change a woman's

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1 clinical management. If it is changed, it is to be  
2 changed from biopsy only to short-term followup, not  
3 to come back in a year for the next screen.

4           Thereby, it can only decrease the number  
5 of biopsies, and in statistical language that means it  
6 can only increase the specificity. It cannot increase  
7 the detection of cancers as it is currently intended  
8 to be used and as the trial was conducted. That is,  
9 it cannot increase sensitivity.

10           An advantage of the particular selection  
11 of target population -- that is, only women on their  
12 way to biopsy -- is that device false positives, and I  
13 define a device false positive as a woman who has a  
14 mass that is benign but gets a BCS-positive result.  
15 It's that simple. Such device false positives have no  
16 impact on clinical management. After all, these are  
17 women who were on their way to biopsy anyway, and if  
18 you get this positive result, you will simply go on  
19 and do what was recommended in the first place.  
20 Therefore, there's no impact upon clinical management.

21           We would like the Panel, during the  
22 discussion this afternoon, to consider an issue as to

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1 whether they have any concern over the potential  
2 psychological impact of a positive mammogram followed  
3 by a false positive BCS result, that is, on a woman  
4 who does not, in fact, have cancer. Let me just say a  
5 word about that.

6           If I were to get a mammogram based on  
7 which a recommendation that I get a biopsy was made,  
8 my main fear would not be of a biopsy procedure; it  
9 would be that I had cancer. Now I'm offered a test  
10 that says we can do one other test that may obviate  
11 the need for a biopsy, and if I get a positive result  
12 from that test, now I'm a little more convinced that I  
13 must have cancer, even though -- and it can be  
14 explained to women, and this is what we want you to  
15 discuss, whether labeling or anything like that needs  
16 to be addressed -- is your chance of having cancer  
17 zoomed from about 20 to 23 percent. I mean, you're  
18 still overwhelmingly not likely to have cancer, even  
19 though both tests were positive, but this is a subject  
20 that one of our questions will be designed to ask you  
21 to discuss.

22           Is the BCS an alternative to biopsy? In

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1 80 to 85 percent of women who obtain the test, it will  
2 end up being in addition to biopsy. Only 15 to 20  
3 percent of such women will end up not getting a biopsy  
4 in addition, at least not immediately.

5 How does the BCS do this? This is  
6 somewhat repetitious, but it is good to hear a little  
7 redundancy when so much information is being thrown at  
8 you.

9 It calculates an index-of-suspicion score  
10 for the region of interest selected by the  
11 radiologist, and the radiologist bases that selection  
12 on the mammographic location of the mass. The device  
13 then compares whatever that number is, which ranges  
14 from zero to a hundred, with the determined threshold  
15 that was determined by the company during their  
16 training set of the first 700 -- a slight detail  
17 there, but Dr. Bushar will talk about that -- but,  
18 roughly, the first 700 out of the 2,407 patients, did  
19 some training and picked the threshold of 20.59 so as  
20 to keep a very high sensitivity.

21 If the IOS score for this woman falls  
22 below that threshold, the device will read negative

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1 results, and that means change her path to biopsy to  
2 short-term followup. That is very similar to the  
3 BIRADS 3 category. If the IOS score is at or above  
4 the threshold, the device output will read positive,  
5 and that means just continue with the plan to biopsy.

6 There is a side effect, and that is that  
7 some cancer diagnoses may be delayed, and we can talk  
8 about that.

9 Now I would like to have Dr. Bushar give  
10 you some of the statistics here.

11 DR. BUSHAR: Thank you very much, Bill.

12 Good morning. My name is Harry Bushar.  
13 I'm the statistician who reviewed this PMA on the  
14 computerized thermal imaging Breast Cancer System  
15 2100. I will be doing the statistical presentation.  
16 An outline of what I will be presenting is I want to  
17 discuss the clinical study protocol, including  
18 objective design, population, demographics, and  
19 evaluation, both effectiveness and safety, and then  
20 get into the actual PMA clinical study and what was  
21 done there in terms of effectiveness and safety.

22 And, finally, continue to move on to

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1 alone sensitivity, indicates exploration which  
2 requires confirmation, which requires new data. The  
3 sponsor's attempt at Bonferroni adjustment to make  
4 sense out of putting all of the data together by  
5 widening the confidence interval estimates is not  
6 statistically-acceptable.

7 Thank you very much for your attention. I  
8 am going to turn the podium back over to Bill Sacks to  
9 continue with the clinical.

10 DR. SACKS: Before I do that, I just want  
11 to make a point about safety. We have heard that  
12 there were four adverse events out of 2,400, which is  
13 a very important aspect of safety, but there are two  
14 aspects of safety for any diagnostic device. It's not  
15 peculiar to this device.

16 That is the accuracy of the diagnostic  
17 output of the device also involves a question of  
18 safety. So as far as the adverse events were  
19 concerned, they were very few and minor, but from the  
20 point of view of the BCS output, we should focus on  
21 safety is more closely related to the question of  
22 sensitivity; that is, on cancers or the false negative

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1 rate. In other words, how many cancers have their  
2 diagnoses delayed? Also, in the context of the  
3 psychological impact, the false positive rate also can  
4 be regarded as a question of safety.

5 Effectiveness is more closely related to  
6 the specificity; that is, its performance on the  
7 benign masses, because the intent, the intended use of  
8 the device is to save biopsies of benign masses.

9 Now let's look at what the clinical trial  
10 demonstrated. I am going to just summarize this  
11 briefly for the history of these again.

12 There were four relevant clinical  
13 submissions here: the PMA, Amendments 4, 5, and 7.  
14 After reviewing the PMA, the FDA sent a letter to the  
15 company listing a number of deficiencies, and the  
16 company's response was Amendment 4.

17 In Amendment 4, for their conclusions  
18 concerning the effectiveness, the company  
19 retrospectively selected from the PMA data one of two  
20 analytical indices, namely, sensitivity and  
21 specificity, as opposed to ROC curve comparison, and  
22 two of three lesion types at first, masses and

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1 architectural distortion, and not microcalcifications.

2 In that same amendment, however, the  
3 revised labeling further deleted architectural  
4 distortion and referred to masses alone. So that was  
5 sort of both steps were involved in Amendment 4.

6 The FDA sent another deficiency letter,  
7 and the response was Amendment 5. Amendment 5 was  
8 offered as a test of the device in additional  
9 subjects. That's those 275, although not all of them  
10 were evaluable, additional subjects who had not  
11 previously been analyzed. That was because Amendment  
12 4 had contained retrospective selections.

13 The company refers to this additional  
14 dataset as the "post-PMA." That is PPMA for short.

15 This amendment confined its analysis of  
16 the PPMA data, that is, the newly-analyzed data, just  
17 to the newly-chosen analytical index, namely,  
18 sensitivity/specificity, in the newly-chosen subgroup,  
19 masses. That was done before unvaulting that data.  
20 So as far as this data is concerned, that was  
21 prospectively done.

22 In addition to presenting data on a new

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1 set of subjects, the amendment also contained an  
2 analysis, as you have seen, of the combined datasets  
3 from Amendment 4 and the PPMA.

4 Because of the retrospective selections in  
5 Amendment 4, the FDA asked the company to justify  
6 combining that data with the PPMA data, and the  
7 response was Amendment 7.

8 In Amendment 7 the company applied the  
9 Bonferroni correction, as you've heard, in an attempt  
10 to compensate for retrospective selection and the  
11 smallness of the additional PPMA sample.

12 Now, as we go through this, there are two  
13 overriding issues. One is the adequacy of the data,  
14 and the second is the interpretation of the data.  
15 That is, do they demonstrate safety and effectiveness  
16 of the device, assuming that we accept that the data  
17 is adequate?

18 On the question of the adequacy, a  
19 question that we will have the Panel consider this  
20 afternoon, and before that we will give you the  
21 questions as they are phrased more precisely. This is  
22 paraphrasing. Can the data from Amendment 4

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1 contribute to the judgment of safety and effectiveness  
2 when it consists of retrospective selections? Is a  
3 Bonferroni correction applicable in this context? Are  
4 the data from the PPMA alone adequate for the judgment  
5 of safety and effectiveness?

6 In looking at the interpretation of the  
7 data, it is noteworthy for the following discussion  
8 that no formal hypotheses were explicitly put forward  
9 for testing either in the PMA or in the subsequent  
10 amendments, and let me hasten to add here that, to  
11 qualify as a testable hypothesis, there must be a  
12 quantitative criterion whereby either a point estimate  
13 may imply rejection or a confidence interval may  
14 entail exclusion.

15 There were two implicit hypotheses. One  
16 was that the ROC area for the device and mammography  
17 combined would exceed that of mammography alone with  
18 statistical significance.

19 The second was -- and this was derived  
20 from the training set of 700 subjects, of whom 150  
21 were cancers, and the sensitivity of the device --  
22 that is, the threshold for the device was set such

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1 that 149 of those 150 cancers were positive, with one  
2 being negative, which is a sensitivity setting of 99.3  
3 percent. There was an implicit hypothesis that the  
4 point estimate for sensitivity would be at least 99.3  
5 percent in at least 75 percent of simulations with the  
6 data.

7 The protocol otherwise contained only non-  
8 quantitative statements of what the company hoped to  
9 achieve in the clinical trial. One example, quote,  
10 "The objective of the study is to determine if the  
11 BCS, when used in conjunction with clinical  
12 examination and/or diagnostic mammography, increases  
13 the ability of physicians to differentiate benign from  
14 malignant or suspicious breast abnormalities." But  
15 there is no quantitative criterion by which we can  
16 judge success or failure on this, except through ROC  
17 area comparisons, but those were dropped.

18 In the original PMA submission, the  
19 comparison of ROC areas failed to achieve statistical  
20 significance except, as Harry has shown you, as an  
21 artifact of too few points in the mammography alone  
22 curve. It was, therefore, not pursued in any of the

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1 amendments.

2 In addition, the sensitivities failed to  
3 achieve a level of 99.3 with 75 percent confidence in  
4 any of the datasets. Here is a diagram that shows  
5 them. I finally get to use this pointer.

6 This is the upper righthand corner of an  
7 ROC plot. It is about a quarter in both dimensions.  
8 Mammography alone, because of this being the universe  
9 here is women on their way to biopsy based on  
10 mammography, was 100 percent sensitive. That is just  
11 an artifact of the choice of the universe here.

12 It was, similarly, zero percent specific.  
13 That is, there were no non-biopsied people here.

14 Now the PPMA -- I'm sorry, the original  
15 PMA point estimate with 187 cancers -- this "N" is  
16 just the number of cancers -- turned out to be 97.1  
17 percent. For reference, this line here is the 99.3  
18 percent level that was involved in that implicit  
19 hypothesis of trying to keep it above 149 out of 150.  
20 Its confidence limits are, as you see here, 94.1 to  
21 98.8.

22 The next data was Amendment 4, where out

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1 of this set of 187 were culled the 90 masses. It is  
2 the same as -- these 90 are part of this on the 97.  
3 In those 90 we got point estimate of 100 percent  
4 sensitivity. The higher confidence bound, of course,  
5 is also 100 percent because you can't go over that,  
6 and the lower one is about 96.7.

7 Because of the retrospective selection of  
8 these out of this group, the next set of data in  
9 Amendment 5 was the PPMA, of which there were 15  
10 cancers. The point estimate there was 93.3 percent  
11 because one of those turned out to be negative, so 14  
12 out of 15.

13 The confidence interval on this, because  
14 the number is so small, 15, is rather wide.  
15 Interestingly, the lower confidence bound is actually  
16 below the chance line.

17 When the two sets of data are combined, if  
18 you think it is valid to combine these two, you get a  
19 point estimate of 99.0, which is still below the 99.3,  
20 and its lower confidence limit is about 95.6. So that  
21 sort of displays all of the data in reference to that  
22 99.3 implicit hypothesis.

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1           The potential safety and effectiveness in  
2           the U.S. population as a whole -- this is a bit of a  
3           busy slide, but I'll walk you through it. The percent  
4           of U.S. biopsies that are potentially obviated by the  
5           BCS, if used on all eligible women, and we've seen  
6           these figures, and mine are very close to the  
7           company's, 1.3 million U.S. women biopsied each year,  
8           of which I use the number 45 percent; the company used  
9           45.5.

10           Forty-five is not only a typical figure  
11           for the country at large, but happened to be exactly  
12           the percentage in the used data combining the PMA and  
13           the PPMA; 45 percent of them were cancer. So I used  
14           that figure. That's about 585, which is very close to  
15           -- Steve Rust gave you a figure that was 591,000, very  
16           close -- of which 80 percent, roughly, are benign.  
17           That's about 468,000, of which 15 to 20 percent, using  
18           the various ranges of specificity that we got for the  
19           device, which would be 70,000 to 94,000, would be BCS-  
20           negative and, therefore, save the biopsy.

21           So 70,000 to 94,000 out of 1.3 million is  
22           roughly 5 to 7 percent of the 1.3 million U.S.

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1 biopsies would be obviated. That is if the BCS were  
2 used on all 585,000 women who are eligible; namely,  
3 mammographic masses on their way to biopsy.

4 In addition to saving biopsies on these  
5 benign masses, approximately 1 to 6 percent of the  
6 malignant masses -- that's, again, the range from the  
7 data -- and a half to 3 percent of all breast cancers,  
8 that is, not just of masses, might be delayed in  
9 diagnosis.

10 A couple of labeling issues involved the  
11 size of the mass and the depth of the mass. We are  
12 going to ask you for some discussion on this this  
13 afternoon.

14 The size of the mass: The effect of small  
15 lesion size on device sensitivity was difficult to  
16 evaluate since only 2 out of the 105 cancers in the  
17 two combined sets were smaller than 5 millimeters.  
18 Here are the figures for how they fell. This is  
19 different from the figures that Karleen Callahan gave  
20 you, but she was including the ones that we didn't  
21 have the data for. This is just the two combined,  
22 Amendment 4 and PPMA data. Only two of the malignant

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1 masses were less than a half a centimeter, 5  
2 millimeters. So it is hard to make any statement  
3 about it.

4 With the chosen threshold, there was no  
5 definite effect of lesion depth on BCS result, but, as  
6 the mammographers here know, the effect of lesion  
7 depth is difficult to evaluate because depth is not  
8 easily gauged on the mammogram. Worse yet, we are  
9 imaging women in a position in which the breast is  
10 pendulent. It is a fairly mobile structure. Depth is  
11 variable. A given lesion has different depths in the  
12 breast, depending on the position.

13 Therefore, we really have difficulty from  
14 this data making any judgments or conclusions about  
15 depth. However, one should realize that, just from  
16 the physics of the situation and the physiology, that  
17 the deeper the lesion, the less effect a cancer will  
18 have on contrast of temperature on the overlying skin.

19 So that might affect device sensitivity, but we can't  
20 make any statement about it.

21 Conclusions then: In summary, only 4 out  
22 of 2,407 subjects had an adverse event, all minor. In

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1 that regard, the device seems safe.

2           There were no explicit, quantitative  
3 hypotheses. There were two implicit, quantitative  
4 hypotheses. Neither hypothesis was fulfilled. Most  
5 of the data was selected retrospectively. Bonferroni  
6 correction we feel is not applicable in this context,  
7 in part because there were no hypotheses; therefore,  
8 no alpha levels to protect, and so on. But if you did  
9 use the correction to widen the confidence limits with  
10 the point estimates already below the implicit  
11 hypothesis of 99.3, that doesn't help keep them above  
12 it.

13           Finally, using the trial results, if the  
14 BCS were in general use in the U.S., it would obviate  
15 5 to 7 percent of the 1.3 million biopsies a year, and  
16 approximately 1 to 6 percent of these obviated  
17 biopsies would turn out to be malignant and their  
18 diagnoses would, thus, be delayed.

19           The people who are still awake will notice  
20 this 1 to 6 percent is not the same figure as 1 to 6  
21 percent I gave before because one was looking at the  
22 percent of malignants that would be negative and this

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1 is looking at the percent of negatives that would be  
2 malignant. It turns out that the diagonal members of  
3 the 2x2 table are about the same, so these figures  
4 come out to be the same, or perhaps it's not so  
5 coincidental.

6 Thank you.

7 CHAIRMAN MEHTA: I think, before we leave  
8 for lunch, I would like to remind you that the open  
9 Committee deliberations will resume at 1:00 p.m., but  
10 the Panel members are requested to be back here at  
11 12:30 for a Panel-members-only Closed Session from  
12 12:30 to 1:00 p.m.

13 (Whereupon, the foregoing matter went off  
14 the record for lunch at 12:00 noon and went back on  
15 the record in Closed Session at 12:36 p.m.)

16  
17  
18  
19  
20  
21  
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1 enter into the radiology community. Through the  
2 product maturation process controlled by radiology,  
3 you brought it to where it is today.

4 I am just very concerned, and I share the  
5 same sentiment that Dr. Parisky did, and I thank you.

6 CHAIRMAN MEHTA: Any further comments from  
7 the sponsor? It is an opportunity to tell us anything  
8 additional that you might want to at this time.

9 (No response.)

10 Mr. Doyle will address the Panel.

11 DR. PHILLIPS: We will now move to the  
12 Panel's recommendations concerning PMA P010035.

13 The medical device amendments to the  
14 Federal Food, Drug, and Cosmetic Act, referred to as  
15 "the Act," as amended by the Safe Medical Devices Act  
16 of 1990, allows the Food and Drug Administration to  
17 obtain a recommendation from an expert advisory panel  
18 on designated medical device pre-market approval  
19 applications, PMAs as they're often called, that are  
20 filed with the agency.

21 The PMA must stand on its own merits, and  
22 your recommendation must be supported by safety and

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1 effectiveness data in the application or by applicable  
2 publicly-available information.

3 Safety is defined in this case, in the  
4 Act, as reasonable assurance based on valid scientific  
5 evidence that the probable benefits to health under  
6 conditions of intended use outweigh any probable  
7 risks.

8 And effectiveness is defined as reasonable  
9 assurance that in a significant portion of the  
10 population the use of the device for its intended uses  
11 and conditions of use, when labeled, will provide  
12 clinically-significant results.

13 Now your recommendation options for the  
14 vote are as follows, and there are three of these:

15 Approvable. That's straight approval if  
16 there are no conditions attached.

17 Then approvable with conditions. This  
18 Panel may recommend that the PMA may be found  
19 approvable subject to specified conditions, and these  
20 include physician or patient education, labeling  
21 changes, or further analysis of existing data. Prior  
22 to voting, all of the conditions should be discussed

1 by the Panel.

2 And the third, not approvable. The Panel  
3 may recommend that the PMA is not approvable if the  
4 data do not provide a reasonable assurance that the  
5 device is safe or if a reasonable assurance has not  
6 been given that the device is effective under the  
7 conditions of use prescribed, recommended, or  
8 suggested in the proposed labeling.

9 If you should vote for non-approvable, the  
10 Panel will have to indicate what steps the sponsor may  
11 take to make the device approvable.

12 CHAIRMAN MEHTA: Would anyone on the Panel  
13 like to make a motion?

14 DR. TOLEDANO: I'll do it. I move for  
15 approvable subject to specified conditions. Do you  
16 want the conditions?

17 CHAIRMAN MEHTA: Is there a second?

18 (Motion seconded.)

19 CHAIRMAN MEHTA: Is there discussion of  
20 the main motion?

21 DR. CONANT: I'm still concerned that, not  
22 that there hasn't been some wonderful data and

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1 My opinion is, my very thoughtfully-  
2 considered opinion is that, with reanalysis of the  
3 current data in an exploratory manner, and with  
4 knowledge that already exists, we can establish a high  
5 probability of effectiveness for this device.

6 So that's why I make the recommendation of  
7 approval subject to conditions.

8 CHAIRMAN MEHTA: Is there any other  
9 discussion on the main motion?

10 (No response.)

11 If not, let's proceed to vote on the main  
12 motion, which was approvable with conditions.

13 All those members in favor of the motion  
14 for approval with conditions raise your hands, please.

15 (Show of hands.)

16 MR. DOYLE: Three.

17 CHAIRMAN MEHTA: For the record, we count  
18 three.

19 DR. CONANT: Can we try that again after  
20 we talk about the conditions?

21 MR. DOYLE: No.

22 DR. CONANT: Okay. I just thought I would

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1 ask.

2 DR. TOLEDANO: May I ask you a question of  
3 clarification?

4 CHAIRMAN MEHTA: Yes.

5 DR. TOLEDANO: Okay. In previous meetings  
6 when we have recommended approval subject to specified  
7 conditions, those specified conditions have reflected  
8 only changes in the labeling.

9 My understanding from what Mr. Doyle has  
10 just stated is that the conditions can include further  
11 analysis of existing data, and I just wanted to  
12 confirm that.

13 MR. DOYLE: That's correct.

14 CHAIRMAN MEHTA: I think that finishes the  
15 vote.

16 So is there anybody else who wants to make  
17 a different motion?

18 I was assuming that those who didn't raise  
19 their hands were against, but we need to clarify that  
20 that's really the case.

21 So all those members who are not in favor  
22 of the motion please raise your hands.

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1 (Show of hands.)

2 MR. DOYLE: It's three to three. So you  
3 can see there's a tie vote, so the Chair can now vote.

4 (The Chair votes no.)

5 MR. DOYLE: Now I guess we need another  
6 motion.

7 CHAIRMAN MEHTA: We need a second motion  
8 at this point. Does anybody want to make a second  
9 motion?

10 DR. HOOLEY: I motion that the PMA is not  
11 approved because there are significant questions on  
12 the efficacy of the study and how it was performed and  
13 omissions in the clinical reality of how we work up  
14 breast masses.

15 CHAIRMAN MEHTA: Is there a second?

16 DR. CONANT: I second.

17 CHAIRMAN MEHTA: Is there discussion on  
18 this main motion? Go ahead, Alicia.

19 DR. TOLEDANO: May I discuss? One of the  
20 most difficult things that I have learned over three  
21 years being on this Panel, and previous experience  
22 with the Panel, is the difficulty of separating out

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1 the effectiveness of a device from what happens once  
2 the device is released into market.

3 I think that, as we make our motions and  
4 as we make our votes, we need to be considering the  
5 device itself.

6 CHAIRMAN MEHTA: Any further discussion of  
7 the main motion?

8 (No response.)

9 If not, let's proceed to vote on the main  
10 motion.

11 All those members in favor of the motion,  
12 which is for disapproval raise your hands.

13 (Show of hands.)

14 That's three.

15 All those members against the motion for  
16 disapproval please raise your hands.

17 (Show of hands.)

18 That's three.

19 I guess I get to cast the vote for  
20 disapproval.

21 What we are going to do at this point is  
22 we're going to poll all the voting members for the

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1 reasons for their recommendations, and we will also  
2 ask the industry and consumer representatives for  
3 their comments on the recommendations.

4 As part of your comments, specific  
5 statements regarding what it would take to obtain  
6 approval would be very useful at this point,  
7 specifically for the FDA and the company.

8 So perhaps we can just start at one end of  
9 the table and go around. Prabhakar, we can start at  
10 your end.

11 DR. TRIPURANENI: The reason I was in  
12 favor of approving with conditions is it is a  
13 relatively non-invasive machine, hardly any  
14 invasiveness. The patient comes in for ten minutes  
15 and then gone.

16 I think it does have its utility, and I  
17 think we have probably seen the first wave of these  
18 things. I think as the data gets finetuned a little  
19 more, as the clinicians get more experienced on the  
20 machine, the company gains more experience, I think  
21 they can finetune the data a little bit more. Perhaps  
22 presumably in the real clinic at this point somebody

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1 will get a mammogram followed by ultrasound, and  
2 probably this IR imaging at this point in time.

3 So, for all those reasons, even though the  
4 data is not as clean as I would like to see, but, once  
5 again, with all the vagaries of doing a clinical  
6 trial, being a clinician, I was in favor of doing  
7 this.

8 Now that officially the Panel has  
9 recommended, once again I abide by the Panel's  
10 majority disposition at this point in time that this  
11 is not approvable, but I think my own bias is that the  
12 second clinical trial, if there is going to be one --  
13 I presume there will be one -- will be take the real-  
14 life situation such as a mass, perhaps followed by  
15 ultrasound and followed by this machine in some shape  
16 or form, basically, directly going right to what to do  
17 to get the final approval to be done.

18 Thank you.

19 CHAIRMAN MEHTA: Mr. Stern, do you have  
20 comments?

21 MR. STERN: Had I been able to vote, I  
22 would have voted with the doctor (referring to Dr.

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1 Tripuraneni). I believe that if some tens of  
2 thousands of women in America can be spared the  
3 psychological trauma, thanks to a negative reading  
4 with the BCS 2100, I'm for the PMA.

5 CHAIRMAN MEHTA: Geoff?

6 DR. IBBOTT: Well, I voted in favor of the  
7 first motion, but, like Dr. Tripuraneni, I'm quite  
8 comfortable with the approval of the second motion.

9 I have concerns, as you know, about this  
10 device. I am not concerned that any significant  
11 number of women will be injured or hurt by this  
12 device, but I do have the concerns that have been  
13 mentioned about the psychological effects of the  
14 results, but I also have the concerns that not very  
15 many women will be positively impacted by the use of  
16 the device. It is only a small number of women whose  
17 course of therapy appears likely to be changed, based  
18 on the data that have been presented.

19 As you know, I have concerns about the  
20 physics of the device, the reproducibility from a  
21 physics and engineering point of view, and quality  
22 assurance issues, and the concern about the procedure

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1 that was used to set the threshold for the IOS. I  
2 think that can be done better, perhaps with the  
3 existing data, perhaps not, but it does need to be  
4 done.

5 DR. HOOLEY: I think that a future study  
6 should be a prospective study which better  
7 characterizes the definition of mass, whether the mass  
8 is just clinically detected by only mammography or  
9 seen with ultrasound. I think the omission of  
10 ultrasound in the characterization of masses is  
11 significant, and I think that that should be addressed  
12 in the future.

13 DR. CONANT: I certainly look forward to  
14 this because I think it is a promising device, and I  
15 certainly do want to cut down unnecessary biopsies.  
16 However, I am concerned that a real-life population is  
17 women with masses felt on exam, not seen  
18 mammographically. I think in the case of the data  
19 presented this was an artificial exclusion.

20 I think that the power with a prospective  
21 study will be very convincing, and I look forward to  
22 that data. So I am very optimistic, but I am

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1 concerned about implementation in real life, and if  
2 this was to go out now, what it could be used for,  
3 masses, and that that is not as defined as it could be  
4 and I think should be, what a mass is.

5 I am also very interested in refining  
6 threshold for the IOS based on masses alone for this  
7 indication, rather than on all different lesion types,  
8 and moving forward to test that as a hypothesis.

9 The talk about sensitivity again confuses  
10 me because the sensitivity is 100 because our  
11 population is incoming with mammographic masses.  
12 Again, that is not reality. It goes back to the  
13 definition of a mass, and a mass on an exam, a  
14 physical exam, and I think that is a very important  
15 population to address. So the sensitivity part, I'm  
16 really looking forward to the improvement in your  
17 specificity that I think you may show us in the  
18 future.

19 Oh, the reproducibility of the exam which  
20 would be shown, hopefully, by inter- and intra-reader  
21 studies, I look forward to that data.

22 CHAIRMAN MEHTA: I think the sponsor has

1 done an excellent job of building what looks like an  
2 exciting device. I think they mounted a clinical  
3 trial that was very broad, which in its original  
4 design had very limited quantitative analysis built  
5 in, which I suspect in hindsight was a statistical  
6 error.

7 It had a variety of concerns in terms of  
8 trial design, such as, for example, the inclusion of  
9 600 patients, and then somehow 2,400 showed up, and  
10 then we were told maybe there was supposed to be  
11 3,000, but, sorry, there's only 2,400, but, oh, by the  
12 way, it's not 600 per institution.

13 Then not all data were analyzed. There  
14 were many, many exclusion criteria, and eventually a  
15 subgroup was identified where it appears that there  
16 may, in fact, be up to a 15 to 20 percent benefit in  
17 terms of potentially delaying or avoiding biopsies, or  
18 at least allowing these patients to be screened  
19 closely.

20 This appears to be a finding in a subset  
21 of patients. In fact, if, indeed, this device is  
22 going to benefit this group of women, then a properly-

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1 designed clinical trial in this subset of women should  
2 be conducted to verify that this was not artificial  
3 finding as a consequence of this broad study, but a  
4 real benefit in these women.

5 After all, we are talking about a target  
6 population of half a million women. Before we allow a  
7 half million women to be subjected to this, let's be  
8 absolutely sure that this benefit is real. And that's  
9 the reason I voted for disapproval.

10 DR. TOLEDANO: So it's my turn now. I  
11 made a motion to approve subject to conditions, and  
12 those conditions, as I brought up in my request for  
13 clarification, I greatly wish I could have stated  
14 those conditions before we took the vote.

15 Unfortunately, that's not allowed.

16 I did bring up something in the  
17 clarification, that the conditions could be different  
18 from the usual things that we see approval with  
19 conditions, change the labeling.

20 And I appreciate all the issues that have  
21 been brought up about clinical practice and I value  
22 everybody's opinions and their experience. But when I

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1 look at this, what I see is somebody who has a product  
2 that could work, and I see data that shows that it  
3 probably does work, and the data may not have been  
4 gathered in the optimal way, and it may not have been  
5 analyzed in the optimal way, but I, honest to  
6 goodness, believe that if you go out and collect new  
7 data in the optimal way and analyze it in the optimal  
8 way, you're going to come up with the same answer.

9 To me, that doesn't mean sending somebody  
10 back to the drawing board. To me, that means saying I  
11 think we're going to come up with the same answer,  
12 approvable subject to conditions.

13 Look at your data the right way. Go  
14 through the literature. Go through your physics.  
15 Tell me what you think is going to happen. And if you  
16 can prove to me that your device is going to be  
17 effective, get your approval and do a post-market  
18 study.

19 So that was the reason for my motion.  
20 Unlike my esteemed colleagues, who I have really come  
21 to enjoy, I am not comfortable with the recommendation  
22 to disapprove.

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1 DR. GENANT: I basically agree with the  
2 comments made by our Chairman. I thought that he  
3 captured my own feelings about this issue very, very  
4 well.

5 Perhaps, in addition, maybe I would just  
6 comment. To the sponsors, I think that you have a  
7 very exciting technology, and there are definitely  
8 great possibilities.

9 I think it represents a refinement and a  
10 substantial advance over earlier work that was done  
11 with thermography and that has kind of lingered under  
12 a cloud for some many years. I think you have the  
13 opportunity now in designing prospectively a study  
14 that will address the various issues that we have  
15 raised and will bring to the larger community  
16 somewhere down the road, hopefully, not too far down  
17 the road, a technology that will, in fact, bring  
18 benefit to women in this particular setting.

19 MS. PETERS: If I was able to vote, I  
20 would have voted for the PMA with conditions, approval  
21 of the PMA with conditions.

22 It is an adjunct therapy. It is not used

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1 as screening, which would make it what I think some of  
2 that would really be necessary for. But I think with  
3 its being non-invasive, that with education and some  
4 of the additional changes in looking at the data, it  
5 would make it very good.

6 MR. DOYLE: Before we adjourn for the day,  
7 I would like to remind the Panel members that they are  
8 required to return all materials they were sent  
9 pertaining to the PMA itself. Of course, the list of  
10 Panel members and agendas, and so forth, you're  
11 welcome to keep.

12 Any materials you have with you may be  
13 left at your table. Any others that you may not have  
14 brought, you can send back to me at the FDA as soon as  
15 possible. Thank you.

16 CHAIRMAN MEHTA: At this point I would  
17 like to thank the speakers and the members of the  
18 Panel for their preparation and participation in this  
19 meeting.

20 I would also like to thank the sponsors  
21 for being here to present the data to us, and to all  
22 the members for attending.

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1                   Since there is no further business, I  
2 would like to adjourn this meeting of the Radiological  
3 Devices Panel. Thank you.

4                   (Whereupon, the Committee was adjourned at  
5 3:35 p.m.)

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