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U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES

FOOD AND DRUG ADMINISTRATION

CENTER FOR DRUG EVALUATION AND RESEARCH

+ + +

CARDIOVASCULAR AND RENAL DRUGS

ADVISORY COMMITTEE

+ + +

86th MEETING

+ + +

Thursday, October 22, 1998

+ + +

The Advisory Committee met in the Masur Auditorium, Building 10, National Institutes of Health, Bethesda, Maryland, at 9:00 a.m., Milton Packer, M.D., Chairperson, presiding.

PRESENT:

MILTON PACKER, M.D., Chairperson

ROBERT CALIFF, M.D.

JOHN DiMARCO, M.D.

MARVIN KONSTAM, M.D.

JOANN LINDENFELD, M.D.

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PRESENT (Continued):

LEMUEL MOYE, M.D., Ph.D.

ILEANA PINA, M.D.

DAN RODEN, M.D.C.M.

UDHO THADANI, M.D.

JOAN C. SANDAERT, Executive Secretary

CONSULTANTS PRESENT:

LLOYD FISHER, Ph.D.

BARRY MASSIE, M.D.

INVITED GUESTS PRESENT:

JAY COHN, M.D.

DAVID DeMETS, Ph.D.

THOMAS FLEMING

BERTRAM PITT, M.D.

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P R O C E E D I N G S

(9:03 a.m.)

CHAIRPERSON PACKER: This is the 86th meeting of the Advisory Committee for the Division of Cardiac and Renal Drugs Products.

Today's topic is to discuss proposed guidelines in the clinical evaluation of drugs for the treatment of heart failure, and before beginning I'll have Joan Standaert review the conflict of interest for today's meeting.

Joan.

MS. STANDAERT: The following announcement addresses the issue of conflict of interest with regard to this meeting and is made a part of this record to preclude even the appearance of such at this meeting.

Since the issues to be discussed by the committee will not have a unique impact on any particular firm or product, but rather may have widespread implications with respect to entire classes of products, in accordance with 18 USC 208, waivers have been granted to each member and consultant

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1 participating in the committee meeting.

2 A copy of these waiver statements may be
3 obtained from the agency's Freedom of Information
4 Office, Room 12A30, Parklawn Building.

5 In the event that the discussions involve
6 any other products or firms not already on the agenda
7 for which an FDA participant has a financial interest,
8 the participants are aware of the need to exclude
9 themselves from such involvement, and their exclusion
10 will be noted for the record.

11 With respect to all other participants, we
12 ask in the interest of fairness that they address any
13 current and previous financial involvement with any
14 firm whose products they may wish to comment upon.

15 CHAIRPERSON PACKER: Thank you very much,
16 Joan.

17 We will ask for public comment at this
18 time before we introduce today's meeting. Is there
19 any public comment?

20 (No response.)

21 CHAIRPERSON PACKER: There being no public
22 comment, we really are delighted today to have several

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1 consultants and invited guests to discuss the proposed
2 guidelines for heart failure, and these include Lloyd
3 Fisher from the University of Washington; Barry Massie
4 from the University of California, San Francisco; Jay
5 Cohn from the University of Minnesota; Dave DeMets
6 from the University of Wisconsin; Tom Fleming from the
7 University of Washington; and Bert Pitt from the
8 University of Michigan. Bert will be arriving a
9 little bit later on this morning, as will Dan Roden,
10 who will be arriving a little bit later this morning,
11 as well.

12 The topic for today's discussion of
13 proposed guidelines for the development of drugs for
14 the treatment of heart failure, these guidelines have
15 been in an evolutionary phase for quite some time.
16 The dates which are on the proposed guidelines which
17 have been distributed this morning do not represent a
18 typographical error.

19 The first time that this committee met to
20 discuss guidelines for the treatment of heart failure
21 was, indeed, in December 7th, 1987, and this
22 represents the second formal open meeting on these

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1 guidelines in the last 15 years or so.

2 I had the either pleasure or
3 responsibility of drafting the first version of these
4 guidelines in 1987 and took up the task of revising
5 them for today's meeting. These guidelines for
6 today's meeting have already been discussed at a
7 number of internal meetings in closed sessions and
8 represent the thinking of many, but not necessarily
9 all, of those who are here today.

10 And I want to emphasize that these are
11 draft and these are guidelines. Guidelines do not
12 represent requirements. They represent a sense of
13 what has worked in the past and, perhaps more
14 importantly, what has not worked in the past.

15 Guidelines are obsolete from the day they
16 are issued because the field is too dynamic to be
17 frozen at one point in time, and to draft any document
18 that accurately reflects future development, and I
19 think that needs to be emphasized.

20 This is also a draft guideline in the
21 sense that even this guideline will be worked on after
22 this meeting and will be revised in accordance with

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1 many of the suggestions we hear today from all of the
2 members of the committee and all of the consultants
3 and the invited guests, and we would encourage the
4 audience to come to the microphone to participate in
5 this discussion.

6 It is, in fact, intended to be
7 interactive. The only limit to this interaction is
8 really the time available for this meeting. We could
9 go on for days on these guidelines. I'm not certain
10 that would be very fruitful, but the goal really is to
11 have an open discussion and to hear various ways of
12 approaching the development of drugs for the treatment
13 of heart failure.

14 And the hope is that at some point in the
15 future these guidelines may be issued in some formal
16 fashion, although that may take some additional drafts
17 and may take some additional time, and perhaps the
18 next draft of this will have the number 2000 in front
19 of it.

20 Ray, is that possible?

21 DR. LIPICKY: Yes.

22 (Laughter.)

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1 CHAIRPERSON PACKER: Okay. The purpose of
2 today's meeting, the structure of today's meeting is
3 to discuss each of the sections of the document in a
4 relatively sequential fashion. The goal is not to
5 read the document. The goal is to really comment on
6 the document.

7 And we've asked specific individuals to
8 lead that discussion, comment on whether the document
9 addresses the needs and the issues, and then to
10 propose specific questions along the way and answer
11 questions along the way that may arise with respect to
12 each of these sections.

13 The first major section that we will be
14 discussing this morning is the section on patient
15 population. That's Section No. 2, and we've asked
16 Joann Lindenfeld to lead off the general discussion on
17 how the document addresses patient population and
18 whether the present way the document is phrased
19 addresses the needs of the field.

20 Joann.

21 DR. MOYE: Milt, can I just ask one
22 question?

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1 CHAIRPERSON PACKER: Yes.

2 DR. MOYE: I was telling Ray that I was
3 somewhat panicked on Monday because I hadn't received
4 questions that we usually receive for these sessions.
5 Am I understanding this correctly in that today the
6 committee does not have a formal set of questions to
7 which it should respond?

8 CHAIRPERSON PACKER: That's correct. The
9 reason is because there is, in fact, not necessarily
10 a need to reach answers. The fact is that one can ask
11 any questions one wants, and every member of the
12 committee and all of the consultants can raise issues
13 on any part of the document.

14 So, in fact, the goal here is not to have
15 a finite series of questions and a finite series of
16 answers because it would be very difficult to
17 anticipate all of the questions that could be asked,
18 nor would it be realistic to expect that all of the
19 questions that we could think of could reasonably be
20 answered in the time frame allotted.

21 DR. MOYE: Right. So if there is more
22 than one defensible answer, is it the purpose of the

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1 guideline to encompass that set of answers?

2 CHAIRPERSON PACKER: That's correct.

3 DR. MOYE: And not just one solution?

4 CHAIRPERSON PACKER: Right. So, for
5 example, if a certain dilemma can be reasonably
6 addressed by two or three options, it would be
7 appropriate for each of those options to be listed in
8 the guideline.

9 DR. FISHER: Milt, could I?

10 CHAIRPERSON PACKER: Lloyd.

11 DR. FISHER: I had one thing I thought
12 might be usefully inserted in the introduction, and
13 since we're starting on Point 2 --

14 CHAIRPERSON PACKER: Yes.

15 DR. FISHER: -- and that was I've been
16 involved in a number of discussions where the best
17 study design seems to be something that goes a little
18 bit against what some sponsor has heard from the FDA,
19 and their usual reaction is, "Oh, well, the FDA said
20 they wanted this or are going to do it that way."

21 And I think it would be very useful to
22 have an introduction in the paragraph. This is

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1 implied later when you say science changes, et cetera,
2 et cetera, but to say the purpose is to get a good
3 scientific evaluation. If the best scientific
4 evaluation appears to conflict with these guidelines,
5 we suggest discussions with the FDA, because it's also
6 been my experience that when there is really valid
7 reason for doing something and one talks to the FDA
8 about it and they see the reason, that they will
9 either have a very good counter or they will agree.

10 Granted these are only guidelines and
11 people shouldn't take them that seriously anyway in
12 some sense, but nevertheless people will, and I think
13 it would be useful. In fact, in almost all of the
14 guidelines that come out, it would be useful to have
15 something like that.

16 DR. LIPICKY: Milton, I would second that
17 from the vantage point that there needs to be emphasis
18 that we gave in the beginning, that is, that this is
19 not a proscription of how one should do things. It is
20 a discussion of things that might be appropriate to
21 think about.

22 And there may be ways of solving the

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1 problems that aren't even specifically mentioned, and
2 that sets the tone for today also, where I hope the
3 interest is in whether or not the guidelines are
4 written so that they communicate something and that
5 there's some agreement with respect to what they
6 communicate.

7 And so this first issue of make sure that
8 the guidelines are not perceived as a proscription is
9 really fairly important, I think.

10 CHAIRPERSON PACKER: And, in fact, as you
11 will notice, these guidelines rarely -- in fact, if I
12 recall, these guidelines never use the word "must,"
13 and there's been a concerted effort to avoid the word
14 "should."

15 When, in fact, there is a strong feeling
16 about something, that is evident usually by the
17 language of "well, you can do this, but it usually
18 won't work very well." That, I think, reflects the
19 philosophy that both Lloyd and Ray have emphasized,
20 which is if you can find a way of making something
21 that hasn't worked work, it's a good thing to try to
22 bring that forward and discuss it.

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1 And frequently, as Lloyd has emphasized,
2 if it's good science, it's usually good drug
3 development.

4 I really want to emphasize, I guess, one
5 thing that Lloyd implied, although I don't think he,
6 you know, specifically stated. There is a real
7 tendency on those who look at this document to read it
8 literally, and sometimes if the document -- and the
9 document rarely uses very specific language, but where
10 it does, I have heard those who are involved in
11 developing the drugs say, "Well, the document says
12 three months. So we should do three months even
13 though two months makes more sense."

14 Well, if two months makes more sense, you
15 should do two months and discuss why you're doing two
16 months. That philosophy applies throughout the entire
17 philosophy of the document.

18 DR. THADANI: Milt, a suggestion probably
19 should suffice, the fact that suggestion implies that
20 you can discuss it and everything else right --

21 CHAIRPERSON PACKER: That's right.

22 DR. THADANI: -- in the introduction.

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1 CHAIRPERSON PACKER: Okay. We have a lot
2 to cover, and so let's move forward. The first
3 section is on patient population.

4 Joann.

5 DR. LINDENFELD: Okay. There are four
6 things that characterize, I think, in this document
7 the patient population, and we'll just go through
8 those individually and bring up a point or two about
9 each: the cause, the severity, concomitant disorders,
10 and concomitant medications.

11 So we'll start with the cause, and these
12 are really relatively straightforward, although not
13 always cause and effect.

14 I think the two issues under cause are
15 whether or not we want to say anything more about
16 ischemic heart disease, and that issue is whether or
17 not ischemic heart disease represents any ischemic
18 heart disease or critical ischemic heart disease that
19 comes up sometimes.

20 In other words, is the patient with an
21 ejection fraction of 25 percent and three 30 percent
22 lesions, coronary disease, or dilated cardiomyopathy?

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1 That may not be an issue for this, but that's one
2 question.

3 PARTICIPANT: We can't hear you.

4 DR. LINDENFELD: I'm sorry. Is that
5 better? Okay. Thanks.

6 This is a little short even for me here.

7 The first issue is ischemic heart disease,
8 is whether or not -- if that should be defined more
9 than it is in the document -- that is, whether or not
10 any ischemic heart disease represents ischemic heart
11 disease or dilated cardiomyopathy.

12 That may be more specific than we wish to
13 be in this document.

14 Then I think although not specifically
15 cause, the issue of systolic versus diastolic
16 dysfunction is mentioned, but not precisely defined,
17 and as everyone knows, I think that's a difficult
18 issue, but should we have a precise definition of
19 diastolic dysfunction in terms of ejection fraction or
20 not?

21 Given that that's increasingly part of our
22 heart failure evaluations and a big part of the heart

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1 failure population, we haven't specifically addressed
2 that issue in this document.

3 And, Milton, do you want me to just go
4 through each of these areas or stop?

5 That's good. Thanks.

6 Okay. Under characterization of severity,
7 the document states, "The most reasonable means of
8 grading severity is to quantify symptoms and then to
9 measure fatal and non-fatal events." Of course, the
10 latter is the latter, but the question here is whether
11 or not we wish to say much more about symptom
12 characterization.

13 As everyone is aware, there are several
14 ways to evaluate symptoms and several criteria, and
15 those vary somewhat in definition. We'll just have a
16 brief discussion whether or not we want to be more
17 specific in characterizing symptoms prospectively.

18 These, I think, are fairly
19 straightforward. The severity of heart failure, there
20 were three classifications of patients that might
21 require study: those who are hospitalized with
22 symptoms at rest, and those symptoms at rest would

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1 include fluid overload resistant to diuretics, acute
2 pulmonary edema, refractory symptoms with poor end
3 organ perfusion requiring IV therapy.

4 Although these are not defined further, I
5 think the intent would be that those are defined at
6 the time of the study.

7 Ambulatory patients with symptoms on
8 exertion, and then ambulatory patients with no
9 symptoms or patients who have had symptoms.

10 In terms of concomitant disorders, this is
11 also generally straightforward, but the document
12 states, I think probably reasonably, that acute heart
13 failure drugs should include patients with acute MI.
14 There could be some discussion about whether or not
15 that's a requirement.

16 And then something that's not discussed as
17 much, that the study must be used in the population in
18 whom an indication is sought, and I think as we're all
19 aware, very often the population of patients studied
20 with heart failure don't exactly represent the overall
21 population, particularly in terms of age and gender.
22 Whether or not we wish to be more specific about that

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1 would be an issue for discussion.

2 And finally, concomitant medications. The
3 document states that patients should be on established
4 therapy for heart failure. The document does not give
5 precise guidelines, and of course, that's a moving
6 target. So that would be difficult.

7 But it also doesn't state what percentage
8 of patients should be on established therapy, not
9 exactly, but large percentage not, and then doesn't
10 discuss international or regional differences, which
11 again is probably not something that needs to be
12 specified, but whether or not we want to discuss a
13 little bit about guidelines for established therapy
14 and how many of the patients should be on established
15 therapy in the study.

16 That's the summary of that section.

17 CHAIRPERSON PACKER: Okay. I'd like to
18 open up a discussion on all of the topics that Joann
19 has covered.

20 Let me first state that the types of
21 patients evaluated in a clinical development program
22 do not necessarily relate to whether the formulation

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1 is intravenous or oral and do not necessarily relate
2 to whether the uses proposed there are for short term
3 or long term administration.

4 The patient population, although it might
5 be reasonable to think that an IV drug is most likely
6 to be used in hospitalized patients with symptoms at
7 rest and an oral drug is more likely to be used in
8 ambulatory patients with symptoms on exertion, the
9 fact is that we are all aware that there are
10 differences. That's not always true. IV drugs can be
11 used in ambulatory patients with symptoms on exertion,
12 and oral drugs can be used in hospitalized patients
13 with symptoms at rest.

14 So these classes, these three classes of
15 patients, are not intended to replace the traditional
16 classification of acute versus chronic or IV versus
17 oral. They are intended to define a patient
18 population that is the target population for clinical
19 use.

20 And despite the fact that we can make that
21 classification very, very complicated, and in the past
22 there have been separate ways that have been proposed

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1 to evaluate mild to moderate heart failure from severe
2 heart failure, it's very difficult to distinguish
3 moderate and severe heart failure. It's a continuum.

4 But it's relatively easy to identify these
5 three groups of patients. So let me emphasize that
6 the grouping of patients, the identification of
7 patients to be studied is an important characteristic
8 of drug development which is related to, but not the
9 same as the decision as to whether one develops an
10 oral or IV drug for short or long term use.

11 Comments from any member of the committee
12 on this section of the document?

13 DR. THADANI: If I may start, one of the
14 difficulties sometimes is to be absolutely sure
15 whether the patient has coronary disease or not. All
16 of us see patients who might have Q waves on the ECG,
17 and yet you do a coronary angiogram, and you don't
18 have CAD.

19 So I think short of doing angiograms on
20 everybody, which sometimes, you know, you don't want
21 to do it if EF is ten percent just to quantify the
22 severity of CAD because the patient may not be

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1 operable, so you would argue why bother doing it.

2 How much does it really make a difference
3 to outcome? That's one concern.

4 Another concern is if a patient has
5 cardiomyopathy, say, idiopathic or wild, and then you
6 do a coronary angiogram and they have 30 percent
7 lesions, and yet they could be prone to death because
8 of rupture. So it becomes a concomitant condition.

9 So I'd like some comments from Joann or
10 yourself how you tackle that.

11 CHAIRPERSON PACKER: Well, let's try to
12 ask Joann since she was the discussant for this.

13 Joann, the document is fairly silent on
14 the vigor with which one needs to pursue the --
15 whether the exact diagnosis. It simply says that the
16 diagnoses need to be characterized.

17 How important is it? Do the sponsors need
18 to, if someone says that they have coronary disease,
19 need to define that any further, or is the clinical
20 judgment of the investigator sufficient?

21 DR. LINDENFELD: I think that the clinical
22 judgment of the investigator, along with the usual

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1 guidelines we've used, the presence of angina or Q
2 waves on EKG, things like that, are probably enough
3 for characterization.

4 CHAIRPERSON PACKER: Rob.

5 DR. CALIFF: Milton, I might comment that,
6 you know, I would regard this as a classic example
7 where the answer is "it depends"; that in general, if
8 the goal of a therapeutic program is to develop a
9 therapy for heart failure, in general, I would agree
10 completely with Joann.

11 If someone developed a drug, let's say,
12 that they thought really only worked in patients with
13 ischemic heart disease or without ischemic heart
14 disease, then a rational program would have a Phase 2
15 where everyone would have an angiogram, and maybe
16 Phase 3 in an attempt to find out what would happen if
17 the treatment was really used in practice, would
18 emphasize careful evaluation clinically, but would not
19 require an angiogram.

20 CHAIRPERSON PACKER: Yeah, Marv.

21 DR. KONSTAM: I basically agree with Rob.
22 I think, you know, we've seen places where based on

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1 various studies the conclusion might be drawn that the
2 drug works in ischemic heart disease and not in
3 nonischemic or vice versa, and I think that if you
4 wind up with that conclusion, but are left, when you
5 go back and look at the study, with all it was was a
6 check box of the investigator saying, "I think this is
7 ischemic heart disease," then you're left with
8 labeling that says, you know, this drug works if the
9 clinician thinks it's ischemic heart disease, and I
10 don't think that's very helpful.

11 So I think if you're going to wind up
12 seeking an indication for, you know, a particular
13 subcategory, then I think you're going to have to work
14 a little harder to define that and what the criteria
15 are for establishing that etiology.

16 DR. THADANI: I think it becomes very
17 relevant even in some of the studies in which you are
18 the principal author. You know, there's a subgroup
19 analysis of ischemic versus nonischemic, and yet I'll
20 give you an example of a patient recently. She has
21 normal coronary arteries, and she keeps on having
22 chest pain, which really sounds like an unstable

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1 angina pattern, and yet repeat angiogram still is
2 normal.

3 So I think those are major dilemmas. So
4 if you're saying for ischemic heart disease that you
5 really should either have a documented MI by either
6 ECG or enzymes or both and a coronary angiograph to
7 label it; otherwise I think if you don't have a
8 coronary angiogram or Q waves, even when a patient has
9 history of chest pain, probably the unknown etiology
10 might be the best way to label it.

11 The other issue, I think, perhaps that
12 would be very relevant before you even define the
13 cause of heart failure. I think the front statement
14 should say one should know whether the patient has
15 systolic or diastolic dysfunction because all of the
16 trials are requiring basically ejection fraction one
17 way or another.

18 So I think it's up front that you're
19 dealing either with systolic or diastolic dysfunction
20 because most of the things you're talking in therapy
21 are all really so far related to systolic dysfunction.
22 There's little knowledge on the management of

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1 diastolic dysfunction, at least from my reading, at
2 the present time.

3 So I think it should come right in the
4 front and then go to the causes.

5 CHAIRPERSON PACKER: Udho, let me take
6 that last comment and generalize it into a question to
7 the committee and to the consultants.

8 Section 2.3 makes some very specific
9 statements about the kind of experience which would be
10 desirable in an evaluation of a drug, and although it
11 says the section is concomitant disorders in
12 medication, it, in fact, comprises the question, Udho,
13 that you just mentioned.

14 The statement says, "It is clear that the
15 drug development program should define efficacy and
16 safety of a new drug in the patient population in whom
17 an indication is being sought. However, the sponsor
18 should also define the efficacy and safety in any
19 patients who are likely to receive the drug if it were
20 approved, even though the sponsor is not seeking a
21 claim for such patients."

22 Now, the rest of the paragraph gives a few

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1 examples of this, but the intent of the wording here
2 is to make clear that a drug development program is
3 not only clinical relevant, but sufficiently
4 comprehensive that if a drug were commercially
5 available, the patients who are likely to receive it
6 as a minimum would be able to receive it safely.

7 Now, two of the examples that are given
8 here -- and these are not intended to be the only
9 examples -- it would be perhaps a little bit
10 inappropriate or inadequate for a drug being proposed
11 for short term IV use to exclude patients with an
12 acute myocardial infarction since such a substantial
13 number of people might be candidates for short term IV
14 use, have an acute myocardial infarction, and the
15 safety of the drug in a patient with acute MI might be
16 different than a patient who has stable or chronic
17 heart failure that is acutely decompensated.

18 It would in a parallel fashion perhaps be
19 inappropriate for a sponsor to define a patient
20 population in chronic heart failure, all of whom are
21 getting, say, -- everyone in the clinical development
22 program was not on a conventional therapy, was not

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1 even on any commonly used product that was considered
2 to be very important in treatment of heart failure,
3 and yet it's very likely that that drug would be used
4 in patients with that background therapy, like an ACE
5 inhibitor.

6 Now, the intent here is not to make this
7 prohibitively comprehensive, but to simply state that
8 the drug development program has to be sensitive to
9 not only the indication being sought, but the
10 potential for how the drug would be used in the
11 community.

12 So my first question to all of the
13 consultants is: is this appropriate?

14 The second question that I have to the
15 committee and consultants is a common example of this
16 phenomenon is the fact that patients with heart
17 failure, as Udho has emphasized, in clinical trials
18 commonly have an ejection fraction criteria, and only
19 patients with an ejection fraction less than a certain
20 arbitrary amount are included, therefore, including
21 only patients with systolic dysfunction.

22 Yet when drugs are released in the

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1 community, patients who have heart failure associated
2 with preserved systolic function may get the drug, in
3 fact, are likely to get the drug because I'm not
4 certain how often ejection fraction is measured in
5 clinical practice.

6 Is there any obligation on the part of a
7 sponsor to at least define the safety of a drug being
8 proposed for systolic dysfunction in patients with
9 diastolic dysfunction? And if the answer to that is
10 yes, how would one do that?

11 Well, we'll go all the way around, and
12 let's say Marv, Lloyd, Barry, Jay, Ileana, and then
13 Bob.

14 DR. KONSTAM: First I just want to make a
15 point. I'd like to propose that we abandon the term
16 "systolic dysfunction" and "diastolic dysfunction" and
17 just substitute for it what we're talking about, which
18 is high -- normal ejection fraction or low ejection
19 fraction.

20 Okay? Does everybody agree with that?

21 DR. THADANI: It's really not true because
22 I agree with you in principle. Yet the trials have

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1 arbitrarily cut out the EF either at 40 or 35. I
2 don't think there's any trial data in patients with
3 heart failure due to either severe systolic
4 dysfunction or mild in which the drugs that we're
5 talking about, life saving, have been shown with the
6 exception of acute MIs.

7 DR. KONSTAM: I'm just talking about
8 terminology, just terminology.

9 DR. THADANI: If you change that, I think
10 you run into the trouble that Milt is say. Unless
11 your trial is open to all comers, you still need
12 the -- how are you going to define normal? Is it 60
13 or 50?

14 DR. KONSTAM: However you're going to
15 define it, I'm just talking about terminology. I
16 would rather say something about ejection fraction
17 since that's what we're measuring rather than saying
18 diastolic dysfunction because, in fact, people with
19 heart failure probably all have diastolic dysfunction
20 even if their ejection fractions are low.

21 It's just terminology, is really all I'm
22 talking about.

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1 Okay. I guess I would say I have a
2 problem with, you know, the wording here and the
3 concept that you're saying, Milton. I think in
4 practice it's going to be very difficult to achieve
5 what we're asking, and I think leaving it relatively
6 vague is going to wind up not accomplishing very much.

7 And so what I mean, for example, is that
8 in point of fact, historically and, I think, into the
9 future drugs evaluated for acute hemodynamic
10 intervention, as an example, are typically going to
11 begin and maybe end with excluding patients with acute
12 myocardial infarction from the study group.

13 Now, I think then what are you left with?
14 I think that I sympathize with the view that, you
15 know, some clinicians are going to start using it in
16 patients with MI, but I would say, first of all, that
17 it's fairly onerous for the sponsors to anticipate all
18 of that and to anticipate, for example, that, well,
19 people are going to use it regardless of what the
20 ejection fraction is or they're going to use it in
21 patients with acute MI.

22 I think once you start going with that, I

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1 don't know where you end in terms of the obligation of
2 the sponsor to guess at what clinicians are going to
3 do.

4 And then beyond that, I think even if you
5 do guess, I'm not sure what you accomplish. I think
6 if you develop a drug for acute therapy in stable or
7 with exacerbation of heart failure in the absence of
8 acute MI and then you say, "Well, I'm going to study
9 some MI patients in the process," I don't know what
10 you accomplish unless you go out and say, "Well, guess
11 what. I'm going to study this in acute MIs and have
12 a complete development program where you investigate
13 the safety and efficacy of the drug in patients with
14 acute MI."

15 Short of that, if you just have some MI
16 patients in your population, I think you wind up not
17 having accomplished the goal anyway. So my own view
18 is to back off of this.

19 CHAIRPERSON PACKER: Yeah, Marv. I want
20 to underscore the points that you've just made as we
21 go around the room because I think many will echo the
22 same points.

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1 But as we go around the room, let me just
2 lead off a question here. Is there any reasonable
3 guidance that can be provided here at all? And the
4 reason I'm asking it is that I have a feeling that
5 there are some examples that the committee would
6 generally feel in the future is likely to be
7 sufficiently important that they might even reject a
8 drug for a specific indication because a certain
9 patient population wasn't studied.

10 In other words, the lack of data in acute
11 MI or the lack of data on concomitant meds. or lack of
12 data in diastolic -- I'm sorry -- preserved ejection
13 fraction -- forgive me -- is this ever -- is this
14 always going to be something that can be handled in
15 labeling, that is to say these data are missing, or
16 would the omission of such data ever be of sufficient
17 concern that one could even say this is a silly
18 application? It studies no one in clinical practice
19 whom a physician will ever see.

20 In other words, is there a reason -- we
21 could take this out complete, but the question that
22 arises is: is there an example where the principle is

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1 sufficiently important that you would want to send a
2 signal that it's a principle that's important,
3 although the execution of the principle may be
4 difficult to carry through?

5 DR. KONSTAM: Well, I think there is an
6 example that I recall. We looked at a drug that was
7 a vasodilator for treatment of acute hypertension, if
8 I remember correctly, and the point came out in the
9 discussion that there was no investigation of the
10 safety of the agent with concomitant beta blocker use,
11 and it was anticipated that, in fact, since the drug
12 causes reflex tachycardia, it would be very common to
13 use beta blockers, and we're going to be in big
14 trouble.

15 Now, there was an example, I think, where
16 the panel said, you know, there isn't actually going
17 to be a population in reality where you've proven that
18 the drug is safe and effective because the vast
19 majority are going to be receiving a drug that you
20 haven't looked at.

21 I think that that might be the general
22 point, that when the FDA or the advisory panel

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1 encounters something like that, it's going to be very
2 negative about approving the drug.

3 I think that's different from anticipating
4 sort of a clinician creep in the application of the
5 agent, such as saying that you're going to approve a
6 drug in exacerbation of heart failure, but that's
7 going to creep into the acute MI setting.

8 I think maybe that's the difference
9 between the two circumstances.

10 CHAIRPERSON PACKER: I am not certain I
11 actually understand the difference between one and two
12 because one could easily imagine, for example, if
13 someone did a clinical study in patients all of whom
14 were under the age of 60, just another example of the
15 kinds of things that one -- I mean, it may be an
16 absurd example, but maybe not necessarily, but really
17 with the recognition that two thirds of patients with
18 heart failure are over 60.

19 Now, that might be an example in your
20 second category that's totally unacceptable, but one
21 could imagine all sorts of examples in which the
22 distinction between your first and second example

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1 isn't all that clear cut.

2 DR. KONSTAM: I agree. It's not absolute.

3 CHAIRPERSON PACKER: Okay. We'll try to
4 take the original order. I just wanted to get this
5 concept in play because there aren't too many
6 controversial aspects of Section 2, but this is worthy
7 of discussion.

8 Lloyd.

9 DR. FISHER: Yeah, this concept, of
10 course, also appears multiple places throughout the
11 document, and I had some troubles with it both
12 philosophically, ethically, and practically.

13 We've always expected some additional
14 data, for example, organ dysfunction if the organ
15 relates to metabolism or elimination, experience with
16 concomitant therapies that will occur, and so on.

17 In safety you talk about open label
18 extensions as not being much use because they're in
19 control, which makes me think that you have in mind
20 controlled collection of data in these people. Is
21 that correct or incorrect, or is that open to
22 discussion?

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1 If it's controlled, then you're
2 essentially beginning to go for the indication. My
3 assumption actually is if this is done, it will be
4 uncontrolled, and then you have tremendous
5 interpretation problems.

6 You're probably moving into higher risked
7 populations so that if you pull all of the adverse
8 event data, you're going to get a misleading profile
9 for the clinician actually. So then the natural thing
10 to do is to break the adverse event profile out into
11 those who are in the indication that you have for the
12 drug and those that you have for these other classes,
13 and I wonder if this doesn't implicitly begin to apply
14 FDA maybe not approval, but certainly acceptance of
15 the fact that it will be used widely.

16 And to me there's a philosophical issue
17 here about how the FDA wants to go about this, as to
18 whether this does imply that, yes, we know you're
19 going to use it here. We don't have the data. Better
20 to give you a little safety data for this indication
21 where comparative safety and efficacy is not
22 evaluated, and I have questions as to whether that's

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1 a good thing to do to that extent.

2 CHAIRPERSON PACKER: Lloyd, the one thing
3 which is commonplace in labeling that we see all the
4 time is a paragraph in labeling that goes something
5 like this. "This drug has been used safely in
6 combination with the following 117 medications," and
7 the whole list follows, even though the exposure in
8 each one of those examples could have been a very
9 limited number of patients, and it's almost always
10 uncontrolled.

11 So it's difficult. This is a general
12 principle not only for heart failure development, but
13 for drug development in general.

14 Barry.

15 DR. MASSIE: Yeah. I tend to agree with
16 a lot of what's been said, particularly a lot of what
17 Lloyd just said.

18 I mean, it is confusing. I don't think
19 that we can answer these questions, but I have, I
20 think, as you do, a lingering concern particularly
21 with the acute MI setting, which is where a large
22 proportion of the use of many drugs that we approve

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1 for acute exacerbations of heart failure are used.

2 But then we hit the enigma that Lloyd just
3 brought up. Do we insist on a controlled study in
4 that group or do we just insist on some experience,
5 that if it was awful enough would point attention, but
6 otherwise we'll not know how to assess it without a
7 control group?

8 And I really don't have an answer for
9 that, but I think that as you talk in the later
10 documents or later in the document you talk about
11 numbers of patients exposed. It would seem to me that
12 those numbers have inflated compared to the packages
13 that we've seen in the past, particularly in the acute
14 heart failure arena, and that does leave room for a
15 substantial number of patients exposed to open label
16 therapy in some of these areas.

17 Difficult as it may be to evaluate that
18 data, I think we learn some important things, and so
19 I would say the way you'd handle that acute MI problem
20 would be to say, yes, you know it's going to be used
21 in acute MI. We know it's going to be used in acute
22 MI. Get some exposure in acute MI as part of your

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1 1,500 patients you need.

2 One other point I wanted to make that gets
3 back to the preserved systolic function. I think that
4 that's going to have to be labeling because you can't
5 really force people to study an entity they don't
6 think is going to work just because somebody might use
7 it, say digoxin as a prime example of where you
8 wouldn't want to probably do a study with high EFs.

9 Do you have to? I don't think so, but we
10 haven't done such a good job in labeling these drugs
11 to make that clear. You know, some of these approvals
12 for chronic heart failure have left out the ejection
13 fraction in the indication.

14 So I think that's where we ought to handle
15 that aspect. Make it clear up front who has been
16 studied and who it's indicated for and not assume it's
17 all heart failure.

18 CHAIRPERSON PACKER: Yeah. Well, let me
19 pause for a second and ask both Ray and Bob. The
20 trend these days has been to describe the indication
21 of a drug for heart failure as for heart failure, and
22 depending on if it's short term or IV or oral, but

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1 with only one exception I can think of, the indication
2 does not mention the ejection fraction. Actually two
3 indications that I can think of the drug does not
4 mention, the indication section does not mention the
5 ventricular function.

6 The exceptions that I can think of is the
7 use of analopril in asymptomatic patients with LV
8 dysfunction. It actually says that, and in the
9 carvateolol labeling it says in patients with an
10 ischemic or nonischemic cardiomyopathy, the
11 implication being systolic dysfunction, but everything
12 else is labeled for heart failure even though all of
13 the data are in patients with low ejection fractions.

14 Is there a desire to make that more
15 specific in future drug development?

16 Ray.

17 DR. LIPICKY: Well, I think you get two
18 answers: not on my part. Now it's up to Dr. Temple.

19 CHAIRPERSON PACKER: Bob?

20 DR. TEMPLE: I think the discussion has
21 been mixing multiple concepts. Let me say what I
22 mean.

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1 We have a general recent, ten-year, say,
2 encouragement of sponsors to include a wide range of
3 patients in their trials, that is, not to exclude
4 people over 65 reflexly, not to exclude concomitant
5 therapy, not to leave out diabetics, et cetera.

6 The expectation though is not that you're
7 going to do separate studies in each of those
8 subpopulations. It's that there's going to be enough
9 of them so that you can look across your studies and
10 make some reasonable assessment of whether there's a
11 big difference between one group and another.

12 Of course, you can't randomize to that
13 characteristic. So you're somewhat limited.

14 You're partly discussing that, and you're
15 also partly discussing specific subsets of heart
16 failure patients who might really be expected to
17 respond differently and who may or may not deserve
18 specific attention.

19 You wouldn't carry out a trial in heart
20 failure and just include a small number of people with
21 acute MIs. You'd pull them out and do a separate
22 study, I think. I can't imagine why you'd take the

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1 risk of mixing them and confusing the situation.

2 So I think this guidance document should
3 reach a conclusion about whether a drug for heart
4 failure really ought to be studied in people with
5 acute MI or at least whether that ought to be
6 considered, and the sponsor should explain why the
7 sponsor decided not to or to as a separate condition.

8 Similarly, the guidance document ought to
9 address the question of whether people with normal
10 ejection fraction heart failure ought to be a study
11 population that is examined, and as Barry just said,
12 you might reach a different conclusion for an
13 ionotrope and for a vasodilator.

14 So I think that's up for discussion. My
15 own view is that, as everybody has learned that heart
16 failure needs to be thought of in at least two
17 classifications, the reason to distinguish the two
18 groups and study both at least a little becomes
19 reasonable.

20 But, for example, if you didn't expect
21 much in high ejection fraction patients, it might be
22 that a short term clinical pharmacology type study

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1 measuring cardiac output or other things might be
2 enough to say there's no point in proceeding further.

3 I mean, you know, you have to think about
4 that and tell us whether you think that's right. You
5 wouldn't necessarily have to do a full bore
6 development program on something that isn't very
7 probable, but I would argue that the major categories
8 probably ought to be discussed. That seems to me one
9 of the things the guidelines should address.

10 But it's very important, I think, to
11 distinguish between specific groups that ought to be
12 studied in a formal and rigorous way and just a more
13 general urging to don't exclude people, and if you
14 don't exclude people, you'll get plenty of diabetics
15 and plenty of hypertensives and plenty of all those
16 things, and you can look at the subsets and see if
17 there's anything grossly stunning.

18 CHAIRPERSON PACKER: Bob, just a specific
19 question. Is there -- I guess Ray has answered this
20 in the negative. The question is whether you'd feel
21 differently. Would future labeling for drug be if
22 only patients with low ejection fractions were studied

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1 -- reflect the fact that the indication is only for
2 patients with low ejection fractions as opposed to for
3 heart failure?

4 DR. TEMPLE: No, I think it should make
5 that distinction. I think, in fact, virtually all
6 trials have included mostly low ejection fraction
7 patients, but I don't actually know that, and I'm not
8 sure it was always looked at.

9 But I would think if the drug is not
10 likely to be or known not to be useful in one subset,
11 that seems quite reasonable.

12 One of the things that I would think would
13 be troublesome would be too much stress on the
14 etiology of the disease because it seems to me it's
15 more the functionality of the disease that's
16 important, not how you got there. That's another
17 question.

18 DR. LIPICKY: But from what we have seen
19 in results, the etiology of the disease seems to
20 predict outcome variables as a function of treatment
21 more accurately than whether there's preserved
22 ventricular function or not preserved ventricular

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1 function.

2 DR. TEMPLE: Is that so?

3 CHAIRPERSON PACKER: How's that?

4 DR. TEMPLE: Is that so?

5 DR. LIPICKY: In ischemic and nonischemic
6 heart disease, does that not --

7 DR. TEMPLE: Not really. I don't know of
8 any analysis that showed that.

9 DR. LIPICKY: With good ejection faction
10 and poor ejection faction?

11 DR. MASSIE: Well, you can't comment on
12 the good or poor because there's no data on poor. So
13 you can't say that anything has been better or worse
14 than that discrimination because we only have one side
15 of the coin there.

16 And I guess what we used to think is the
17 discrimination between ischemic and nonischemic
18 doesn't seem to be panning out as much as it used to
19 be when we had beta blockers that only had positive
20 trials in nonischemic types of patients. That was, I
21 think, the biggest group that we've ever studied where
22 there seemed to be that discordance.

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1 CHAIRPERSON PACKER: But that discordance
2 has disappeared.

3 Jay.

4 DR. TEMPLE: One last comment. Etiology
5 obviously could make a huge difference to such things
6 as survival. So you would be crazy if you didn't try
7 to balance those things in a large outcome trial.

8 But whether symptoms of heart failure get
9 better may or may not be related to etiology. It
10 seems a little unlikely that it would relate to
11 etiology as opposed to a functional measure.

12 CHAIRPERSON PACKER: Jay and then Bert.

13 DR. COHN: No, I think the problem that
14 we're going to be in here throughout the day is the
15 distinction of the disease as a symptom disease in
16 which there are three classes of patients based upon
17 symptoms, and now our concern is how do you control
18 physicians using drugs to treat symptoms when, in
19 fact, all of the drugs that we develop to treat so-
20 called heart failure really are aimed at specific
21 mechanisms of the disease.

22 And it seems to me imprudent to demand

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1 that a mechanistic or a drug with a known mechanism be
2 studied in patients who do not have that mechanism to
3 treat. If you had a diuretic and you were using that
4 to treat heart failure, would you need to study it in
5 patients who do not have congestion to show that it is
6 safe, or would you demand that the drug be marketed
7 for treatment of congestion in heart failure? And
8 that allows you to use it in a targeted population.

9 If you had a drug which lowered LDL and
10 you decided you wanted to demonstrate that patients
11 who had an elevated LDL and coronary disease if taking
12 this drug will have a reduced incidence of morbid
13 events and mortality in heart failure, would you need
14 to study that drug in patients who do not have an
15 elevated LDL and who do not have coronary disease?

16 I think you would all agree it would be
17 foolish to do that because that's not the patient
18 targeted population.

19 So it seems to me the same thing could be
20 said about ventricular dysfunction. If you have a
21 drug whose target is to reduce the remodeling process
22 in the left ventricle and make the chamber smaller, it

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1 would be imprudent to use that drug in patients who do
2 not have a dilated ventricle and a low ejection
3 fraction.

4 Now, would we have to study that drug in
5 that population with a normal ejection fraction
6 because some physician in practice will use this drug
7 to treat heart failure with a normal ejection
8 fraction?

9 I would say no. I think the labeling
10 could reflect exactly the indication for the therapy,
11 and it would not be indicated for heart failure. It
12 would be indicated for a dilated ventricle with
13 symptoms of heart failure.

14 Now, maybe that's asking the practicing
15 community to be more sophisticated, but it seems to me
16 that's the direction we should be going in, and this
17 document as it's written tends to exclude thoughtful
18 mechanistic insight into the disease that we're trying
19 to treat, and I don't think we should discourage that
20 process within the FDA or in the practice community,
21 and we should probably try to move the practice
22 community more toward understanding the sites of

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1 action of the drugs that they're using in this very
2 complicated syndrome.

3 The more we talk about heart failure and
4 try to find a treatment for heart failure, the more
5 trouble we're going to get into because it is a very
6 heterogeneous syndrome, and the drugs that we use are
7 very diverse in their sites of action.

8 CHAIRPERSON PACKER: Jay, just the way to
9 get from A to B is, in act, to recommend to the agency
10 that their indications be made more specific and that
11 their specific mention of patients who have not been
12 studied be noted specifically.

13 DR. COHN: Absolutely.

14 CHAIRPERSON PACKER: And so that the best
15 way to deal with this dilemma is to provide
16 appropriate direction to physicians as to who was
17 studied, who it was effective in, who was not studied,
18 and so the burden now falls on the physician as
19 opposed to the pharmaceutical manufacturer.

20 But that could only happen if Ray's
21 answers to the question that we posed to me were that
22 he would contemplate making it more specific because

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1 right now it's been pretty general.

2 DR. LIPICKY: But I guess convince me some
3 more. In practice, there are two ways of going about
4 it. One is you take the inclusion/exclusion criteria
5 written in the protocols, which generally are bias and
6 prejudice that comes from investigators and the
7 companies who are developing things, which may or may
8 not be entirely consistent with my model of what is
9 important in heart failure, but that is how the
10 patients were selected so that you're being entirely
11 empirical, which would then probably also make me need
12 to account for the color of hair, the color of eyes,
13 racial, you know, ethnic background.

14 I don't know that none of those things are
15 important. So then that's what labeling would be or,
16 alternatively, you accept somebody's model for what is
17 important in heart failure and to then abstract from
18 on that model dependent basis those things that were
19 in the inclusion/exclusion criteria that I know are
20 important and to include those in the indications.

21 So I guess I gave a negative answer
22 because I would not be uncomfortable with the notion

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1 that a doctor says this patient has heart failure, and
2 I'm going to test drug versus placebo, and you draw
3 conclusions, and then the indication is heart failure,
4 and that most of the notions about etiologically
5 specific outcomes as a function of therapy, in fact,
6 come from subgroup analyses, and when you get a large
7 enough bunch of data together, it turns out most of
8 those suspicions turn out not to be right.

9 So that I would argue against having the
10 ability to do subgroup analyses because they usually
11 confuse rather than straighten out. So I think I need
12 some convincing that I know enough to be able to say,
13 yeah, I only know this works in people with low
14 ejection fraction, and that I would know for sure that
15 people with normal ejection fraction would not be
16 positively affected or might be adversely affected.

17 I have not seen data of that nature, but
18 maybe someone knows that that's already well
19 demonstrated.

20 CHAIRPERSON PACKER: Bob.

21 DR. TEMPLE: I think one of the goals of
22 this guideline should be to identify those

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1 characteristics that Ray hasn't seen yet that define
2 populations that ought to be studied separately or
3 considered as potential separable populations.

4 For example, if it's not reasonable in the
5 view of the people working on the guideline to think
6 that people with low ejection fractions and people
7 with high ejection fractions would respond the same
8 way to an ionotrope, then at least when you're
9 studying an ionotrope it becomes important to
10 distinguish the populations.

11 I can imagine labeling that would say this
12 drug was not studied in people with normal ejection
13 fraction because there was no reason to think it would
14 work in those people. You might do that.

15 But as I hear this, there are several
16 categories of people who might be distinguished. For
17 example, everyone seems to think that people with an
18 acute MI are a separate enough group that they ought
19 to be looked at. As Jay pointed --

20 DR. CALIFF: No, not everyone.

21 DR. TEMPLE: You just throw them in the
22 regular study?

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1 DR. CALIFF: Well, I --

2 DR. TEMPLE: Well, okay. That strikes me
3 as incautious and a bad idea, but, you know, we can
4 talk about it.

5 But whether or not you would put them in
6 the same study or not, enough people think they're a
7 different group that you ought to think about them.

8 Similarly, high and low ejection fraction
9 might be very important for some categories of drugs.
10 Maybe it's not so important for a vasodilator. I
11 don't know, but those are the sorts of questions that
12 I would think should be addressed.

13 If there were other important categories
14 that deserve special thought or a special look,
15 whether that's resolved by specific studies or by
16 labeling is not the most important question. This
17 document should identify those.

18 DR. COHN: I guess the question though is
19 whether one could gain approval of a drug studied in
20 a very targeted population that is clearly definable,
21 but is not generalizable, and if the labeling could so
22 indicate that the drug is clearly effective in that

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1 targeted population and hasn't been studied in a wider
2 population. Is that an approvable drug or not?

3 DR. TEMPLE: Potentially, but there are
4 two questions that have to be asked.

5 We've been burned, we think, lately by
6 attempts to restrict drugs to particular populations
7 because people don't follow the advice. Where there's
8 a safety concern associated with that, we might well
9 argue -- it would depend on how wonderful the drug
10 was, of course -- we might well argue that more
11 information is needed before approval, but in other
12 circumstances we might say we'll let labeling try to
13 do this, but --

14 DR. LIPICKY: It is potentially
15 approvable.

16 DR. TEMPLE: Yeah, it is. It sort of
17 depends on what it is, but we're increasingly
18 skeptical about the ability of labeling to direct
19 therapy. So if there's a real safety concern about
20 something because it wasn't studied in a
21 subpopulation, we might be worried about that.

22 DR. COHN: Well, I guess that that then

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1 falls on the role of the FDA in terms of the practice
2 community because if, indeed, you need to demonstrate
3 safety in a large population of patients who don't
4 fall into the category where the drug would be used --
5 a patient with a normal LDL in whom you don't want to
6 study an LDL lowering drug -- do you have to show that
7 it's safe in that population because physicians are
8 liable not to measure LDL and, therefore, use the
9 drug, or can you accept the restricted labeling that
10 this drug hasn't been studied in people with normal
11 LDL?

12 DR. TEMPLE: There is no single answer,
13 Jay, but take the acute MI situation. I think you
14 have a much better case for arguing in that setting
15 that there ought to be some experience if you think
16 it's likely the drug is going to be used there.

17 DR. COHN: Well, I think that raises the
18 issue about ischemia and the safety, and this is a
19 patient population that has a high incidence of
20 ischemia. You'd like to know that the drug is safe in
21 'schemia. So I think --

22 DR. TEMPLE: I think each case is

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1 different. They're not going to all fit in the same
2 box.

3 CHAIRPERSON PACKER: Rob?

4 DR. CALIFF: I want to comment on two
5 issues, both of which have been raised, and the first
6 is I would like to take the radical position for the
7 sake of discussion on a myocardial infarction.

8 You know, as a CCU director for a long
9 time and for some reason having a spate of relatives
10 with acute heart failure recently and talking to
11 doctors trying to figure out what in the heck to do
12 with these people, I think we've got a real problem.

13 This is the national public health
14 epidemic, is acute heart failure, and it's true that
15 if you follow patients in a heart failure clinic and
16 look at your population admitted, it's a somewhat
17 discrete population, but if you take the inception
18 point as the emergency department or the CCU, which is
19 where the decisions are really made, you do not know
20 in the vast majority of patients with myocardial
21 necrosis or acute ischemia whether they really have
22 ischemia or myocardial necrosis at the time you have

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1 to make the decision about which drugs you're going to
2 use.

3 And so I think when we do studies and say
4 we're going to separate acute MI from not acute MI as
5 an entry criterion, we're not studying the population
6 in the context in which the drug is going to be used,
7 and the results of therapy, I think, are almost
8 completely unknown by the practicing population.

9 It's even more compounded by the fact that
10 we don't know how to define acute MI anymore. Now
11 that we have markers of myocardial necrosis that are
12 much more sensitive, we're finding the majority of
13 people with acute necrosis do not have FT segment
14 elevation on the electrocardiogram. There is not
15 anywhere near complete overlap between CKMB and
16 treponeme measurements. The treponeme measurements
17 are prognostically much more valuable than the CKMB
18 measurements, and I think the sort of mythical
19 thinking that you can somehow know when you make the
20 decision which category the patient is in when we have
21 a national epidemic of an aging population many of
22 whom by their demographic characteristics are likely

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U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES

FOOD AND DRUG ADMINISTRATION

CENTER FOR DRUG EVALUATION AND RESEARCH

+ + +

CARDIOVASCULAR AND RENAL DRUGS

ADVISORY COMMITTEE

+ + +

86th MEETING

+ + +

Thursday, October 22, 1998

+ + +

The Advisory Committee met in the Masur Auditorium, Building 10, National Institutes of Health, Bethesda, Maryland, at 9:00 a.m., Milton Packer, M.D., Chairperson, presiding.

PRESENT:

MILTON PACKER, M.D., Chairperson

ROBERT CALIFF, M.D.

JOHN DiMARCO, M.D.

MARVIN KONSTAM, M.D.

JOANN LINDENFELD, M.D.

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1 to have coronary disease is -- just for radical
2 purposes I'd say it would be irresponsible in my
3 opinion to try to totally separate those two things.

4 Now, I agree that in retrospect trying to
5 look at who had positive enzymes and who didn't is
6 about the closest that you can come, but to do these
7 sort of puristic studies, put drugs on the market in
8 an increasingly confused clinical environment where
9 acute decisions need to be made with probably the
10 largest growing national epidemic, public health
11 problem, just doesn't seem to me to make a lot of
12 sense.

13 The second issue, which I think is what is
14 sort of related to that and what a lot of people have
15 brought up, is how in today's environment do we really
16 define safe and effective. Is safe and effective
17 defined as a theoretical concept of what possibly
18 could happen if doctors really always knew what they
19 were doing? In which case you could label a drug and
20 put it out there and people could use it as labeled
21 and it would be fine, or should there be some common
22 sense, not the extreme example that Jay brought up of,

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1 you know, you've got a normal person and you have to
2 prove the drug doesn't do harm in them?

3 But, you know, everyone who develops a
4 drug spends countless hours of marketing people and
5 everyone else thinking about who really is going to
6 get treated. In my experience it's rarely exactly the
7 population that would have been labeled when the
8 calculations are made about the profitability and the
9 income stream generated from the high cost of R&D.

10 And so I think, you know, the
11 philosophical issue that's really being discussed here
12 is how do we really define safe and effective.

13 And the last sort of question is: what do
14 we really learn from mebefrodil? It was very safe and
15 effective in the population studied, in the studies
16 that were done.

17 Are there generalizable lessons from that
18 which should be thought about in relation to this
19 issue before us today?

20 CHAIRPERSON PACKER: Let me see if I --
21 this topic has the potential of being all consuming
22 and could take a whole day or many days, and let me

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1 just say that I think that in defense of Jay, I think
2 the example that he put forward was intentionally
3 absurd because the idea is not to evaluate the
4 efficacy and safety of drugs in the patient population
5 diametrically opposite the one for an indication being
6 pursued. It is to determine whether there is any
7 rationale to determining any experience in a patient
8 population who is extremely likely to get the drug if
9 it were to be approved.

10 And I think that everyone who has spoken
11 in the last hour on this issue has emphasized the
12 fact that this is a principle that needs to be paid
13 attention to, but given the incredible complexity of
14 the issue, it is very difficult to know how to craft
15 wording to provide specific guidance.

16 And I know that Bob has suggested that
17 future version of this document should attempt to do
18 so, and I guess since I'm likely to be involved in
19 those future versions, I'm a little bit nervous as to
20 what philosophical approach should be taken to define
21 an area which people intuitively feel should be
22 defined, but have trouble defining.

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1 DR. TEMPLE: Well, I think you can do it,
2 and I think most of the comments that people have made
3 suggest how you might. For example, my response to
4 Rob's comment is that the committee might think that
5 any drug intended for the treatment of heart failure
6 ought to be studied at least to a degree in an acute
7 ischemic setting, as well as whatever other setting
8 they're looking at.

9 Okay. You're doing most of your trials in
10 people with chronic heart failure, but there ought to
11 be some attention to the acute situation.

12 I'm not endorsing or not endorsing it, but
13 I think that's the thrust of what he said.

14 Well, you could say that. I really don't
15 believe you'd do it in the same trial because I think
16 the endpoints would be different and the ability to
17 exercise would be different, but that's a nicety that
18 you could get to later.

19 But the general principle that people with
20 active ischemic heart disease who also have symptoms
21 of heart failure ought to be included in trials is one
22 that the committee could agree to.

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1 Similarly, it could agree to the idea that
2 any therapy ought to be thought of for its potential
3 usefulness in people with and without abnormal
4 ejection fraction. A conclusion might be that it's
5 stupid to study it in one of those groups because the
6 mechanism is inappropriate, but that's okay. It will
7 have been thought of, and the labeling would point out
8 that it doesn't make any sense to use it in those
9 people or something like that.

10 I think you can tease these issues out,
11 and it would be helpful if you did.

12 CHAIRPERSON PACKER: Okay. Nearly
13 everyone wants to say something, and we clearly need
14 to reach partial closure here.

15 Ray.

16 DR. LIPICKY: Well, just very short. I
17 think the one extreme that was asked about was if you
18 had a very restricted population that was studied, was
19 that potentially approvable, and the answer was yes,
20 with some caveats.

21 And I think on the other extreme, if there
22 was only people who were said to have congestive heart

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1 failure and they went the whole gamut and there was a
2 clear benefit, ignoring what it is that's being
3 measured, that is also potentially approvable.

4 These things we're talking about are
5 things that need to be thought about during the design
6 and conduct of the trial and are reasonable to analyze
7 and can generate hypotheses with respect to what other
8 things should be done, but I don't think any of them
9 are of the nature of if you do this it's okay and if
10 you don't do that it is not okay, because I can
11 conceive of circumstances where sort of anything would
12 be okay, but these, in fact, are the variables that
13 affect the decisions.

14 The thing that's missing from the section
15 is the statement like that. It isn't like what I'm
16 saying, but you know, there's no bottom line, and I
17 don't think there should be. I don't think it should
18 say if you don't study people with infarcts, don't
19 bother us, or if you don't study people with chronic
20 congestive heart failure for long periods, don't
21 bother us.

22 It ought to say these are the

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1 considerations.

2 CHAIRPERSON PACKER: Okay. I've been
3 ignoring a few people I just want to get. I actually
4 think we are reaching closure on this based on what
5 Ray just summarized.

6 Tom and Bert and we'll take a few
7 additional comments, Lem, and see what we can do about
8 reaching closure. I had set aside about an hour for
9 this discussion, and we're getting there.

10 Tom.

11 DR. FLEMING: Just a general philosophical
12 approach.

13 I think in general we should be striving
14 toward minimizing the differences between the
15 inclusiveness of our eligibility criteria, our
16 labeling, and our actual use in clinical practice, and
17 it may well be that understanding of mechanisms can
18 give us some insights about settings in which we would
19 anticipate clinical efficacy or where we may be
20 concerned about safety, and that can well guide what
21 we would anticipate a labeling to be.

22 It's important then in the clinical trial

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1 that we are inclusive, that we would then include with
2 the eligibility criteria those folks that we would
3 intend to be included in the labeling, and that's
4 where I think the statement in 116 and 117 is really
5 key.

6 It would trouble me, just to go on though,
7 if we anticipated clinical use to be much broader than
8 labeling. Certainly there could be some broader, but
9 if it were substantially broader and we were
10 restricting our labeling based on understanding of
11 mechanisms and concern about efficacy and safety
12 outside of that, it would trouble me if we had a
13 substantial experience.

14 So the principle as I would see it is we
15 should minimize the difference between the
16 inclusiveness of the eligibility, the labeling, and
17 the clinical use. They should be similar.

18 The second point --

19 CHAIRPERSON PACKER: Tom, let me just --
20 in order to accomplish that very honorable goal
21 requires two types of events or actually an agreement
22 amongst three parties. One is the sponsor; second is

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1 the agency; third is the practicing physician.

2 We actually are not entirely capable of
3 influencing the third party. Maybe we should, but
4 we're not.

5 DR. FLEMING: Well, there are two major
6 steps here. One is how broad should the labeling be,
7 and I'm arguing it should be, in fact, as broad as
8 possible subject to our thought of where this agent
9 could be useful in clinical practice.

10 Now, if, however, we are broad in our
11 labeling, then our clinical trial should be done with
12 eligibility criteria that are inclusive, that are as
13 inclusive as we would anticipate our labeling
14 indication to be.

15 The second point that is somewhat
16 unrelated, but key, that's noted in Lines 122 to 124
17 here that I think is a point that I want to strongly
18 agree with here is that we need to evaluate the
19 intervention is a real world setting, and the manner
20 in which we expect it to be used in clinical practice,
21 and if there are concomitant meds. that are routinely
22 given and we anticipate our agent to be given in

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1 addition to those concomitant meds., then the trial
2 should be designed so that the agent is evaluated in
3 the context of the use of those concomitant meds.

4 CHAIRPERSON PACKER: Okay. Bert, I think
5 you've had your hand up, and then we'll try to close
6 it.

7 DR. PITT: I think I agree with Ray's
8 formulation that there's not going to be an answer to
9 this, that it could be a narrow or broad approach
10 depending upon your view of the drug and the
11 mechanism.

12 I just have one nervousness that if we use
13 the wording as currently written here and just
14 sprinkle a few MIs in, then -- I think Lloyd touched
15 on this very nicely -- is we're not going to really be
16 able to say very much about it. It's going to give
17 you maybe a false assurance about the safety of this
18 drug.

19 So I think you have to be very, very
20 careful, and it will depend upon the mechanism,
21 depending upon the drug you're going to do, and we're
22 talking here in a vacuum really and in generalities

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1 where really each case is going to be a very different
2 case depending upon what you're talking about.

3 The difficulty is to write a paragraph
4 that encompasses all of these things, and I think I
5 was very happy the way Ray formulated this in the end,
6 his last statements, because it is allowing us a very
7 broad approach.

8 CHAIRPERSON PACKER: Okay. Ileana and
9 then Lem.

10 DR. PINA: I want to turn it around a
11 little bit toward the sponsor to say that it would
12 perhaps be to the benefit of the sponsor if the drug
13 were going to be used in acute MI to study it in that
14 indication perhaps in a parallel trial as opposed to
15 all inclusive in one trial.

16 I'm also concerned that the sponsor could
17 be worried about safety in that population, and that
18 it may be reasonable to have a pilot study to test it
19 in that population, and then you can amplify your
20 entry criteria.

21 So that's just another way of looking at
22 the same issue.

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1 CHAIRPERSON PACKER: Lem.

2 DR. MOYE: Ileana's recommendation for a
3 pilot study is a good one.

4 Something else that you might consider, if
5 you have two populations, one is a well targeted in
6 whom you believe the drug works, but is safe and
7 effective and is, in fact, the population for
8 indication and the population on which you size your
9 trial and do efficacy and so forth.

10 The second population is a population in
11 which you have no a priori of harm, but you need to
12 have some assurance that the drug is not going to be
13 harmful in a population in which the drug perhaps will
14 not be generally indicated, but would be used, you
15 might consider studying them in a controlled sense.

16 I mean, Lloyd suggested that, and very
17 helpfully said that, in fact, many of these patients
18 are considered in an uncontrolled or are included in
19 an uncontrolled fashion, and Marv pointed out the
20 difficulty with trying to interpret data from them.

21 Well, why not bring them in in a
22 controlled fashion, but differentiate the parameters

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1 you use to judge safety? For example, in the trial in
2 which you're looking at the indicated population, of
3 course, the trial is sized for 15, 20, 25 percent
4 efficacy, but why not for this second population just
5 size it for a stronger signal?

6 You need far fewer patients in order to be
7 assured that you really don't have any real problem
8 with harm, and that could still be done in a
9 controlled setting. You could still draw reasonable
10 epidemiological conclusions from that.

11 CHAIRPERSON PACKER: Okay. We're going to
12 have a few closing comments. Udho, Rob.

13 DR. THADANI: I think in the days of
14 evidence based medicine, unless you open the inclusion
15 criteria broad, I think you should in the labeling say
16 which population was studied.

17 Drugs are not cheap. For example, take
18 ACE inhibitors or vasodilators. I know Bob is saying
19 probably safe in all patients. It may be safe, but it
20 may do nothing for the patient. If the EF is about 40
21 in patients with heart failure, I've not seen any data
22 in any trials to show that it improves survival,

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1 reduces hospitalization in that group.

2 So are we going to tell all of the
3 patients who have EFs of 45, 50 that they should be
4 all on the drug? We may not be doing anything. I
5 think they're already on follow-up therapy.

6 So if those data are not available, I
7 think you should be in the label these patients, and
8 the reason drug studies are designed to include very
9 low EFs or below 40, because then your sample size
10 goes smaller and you can show efficacy, and if you're
11 not going to show any benefit, why give the drug?

12 So I think my feeling would be in the days
13 of evidence based medicine, it should clearly
14 specified.

15 At the moment hospital charts are being
16 audited, and if somebody's EF is 30, why did not you
17 use Drug A or B because that's not a good practice of
18 medicine? But physicians will do what they will, and
19 I think if there is no data, then there should be
20 controlled trials in that population.

21 I give you an example of the NIH study
22 going at the moment to see patients on ACE inhibitors

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1 above EF of 40 percent in eight, 9,000 patients to see
2 if it does any good or bad. So I think we should do
3 that.

4 If you're going to allow just routine use,
5 extension of the trial to everybody, I think it might
6 be not doing service to the public.

7 CHAIRPERSON PACKER: Rob.

8 DR. CALIFF: Go ahead.

9 CHAIRPERSON PACKER: Okay. Let me --

10 DR. COHN: Can I just make one comment?

11 CHAIRPERSON PACKER: Okay.

12 DR. COHN: Just to bring closure to this,
13 you know, the fact that inclusiveness of patients in
14 a trial does not necessarily mean that labeling should
15 be inclusive. I think that's actually a terrible
16 misperception because, I mean, just think about an old
17 example.

18 If you put in thousands of people with
19 fever and give them penicillin and demonstrate that
20 there's a reduction of fever, it really shouldn't lead
21 to labeling that fever should be treated with
22 penicillin. We're a little more sophisticated.

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1 And I just don't think that -- I just
2 think we have to become much more specific in our
3 labeling. Otherwise we're going to just perpetuate
4 this idea that everybody responds the same to a drug.

5 CHAIRPERSON PACKER: That needs to be done
6 in a well thought out fashion as part of the original
7 developmental plan as opposed to in a subgroup
8 analytical approach after the trial has been
9 completed.

10 DR. COHN: Yeah, and that gets back to
11 doing a targeted population.

12 CHAIRPERSON PACKER: No, that's fine. I
13 just want to make sure that the misconception was not
14 conveyed that one could go back, try to find some
15 population that seemed to respond to it and pursue a
16 labeling for it.

17 DR. COHN: No, it's hypothesis generating.

18 CHAIRPERSON PACKER: That would be
19 hypothesis --

20 DR. COHN: -- when you put a large
21 population in.

22 CHAIRPERSON PACKER: Bob.

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1 DR. TEMPLE: I mean, people presumably go
2 about this in an orderly way. You don't do your
3 10,000 patient mortality trial right off the bat.
4 First you look to see in various subpopulations
5 whether you're getting the kinds of pharmacologic
6 effects that make you optimistic.

7 So you do all of that kind of stuff. You
8 perfectly well can look at subgroups, even unplanned
9 ones, in early studies, and then you go about it.

10 I mean there's a dichotomy being drawn
11 that seems to me somewhat wrong. Of course you don't
12 assume that any mechanism works in any population, and
13 to some extent what I hear most people saying is you
14 should examine whether the -- you should consider the
15 intelligent distinctions between patient populations
16 and either not study some of them because it doesn't
17 make sense or explore whether the drug works as you
18 think in important distinctions.

19 Getting wrapped up in whether a drug could
20 be approved for a narrow population or a broad
21 population isn't really the main issue because, as Ray
22 said, either is possible, but what I think you want in

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1 the guidance is intelligent ways to think about these
2 problems.

3 And Jay has certainly put his finger on
4 it. You want to use distinctions that, as best you
5 understand things, make sense now with the full
6 knowledge that what you understand will change over
7 time, but you do the best you can, and you make the
8 distinctions that are now known to be sensible like
9 between people who are in the middle of an ischemic
10 event and people who are not.

11 We all seem to think that's a sensible
12 distinction, and another sensible distinction at least
13 for many drugs is whether a person has a normal
14 ejection fraction or not, and there may be others that
15 could be defined over time.

16 Where there are sensible distinctions, it
17 may be necessary to study them separately, and a wide
18 variety of other etiologic and concomitant therapy
19 characteristics can be looked at as subsets because
20 you really can't do much better. You can't study
21 every group.

22 DR. FLEMING: But your trial, Bob,

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1 shouldn't be studying a more narrow group than you're
2 labeling, than you intend with your labeling.

3 DR. TEMPLE: No, I agree with that. On
4 the other hand, you know, I think just to follow up
5 Jay's example, if you include a wide variety of people
6 and a third of them are people who really wouldn't be
7 expected to respond, but you've included them, you may
8 get an overall favorable result, but it really may not
9 apply to one subset that you've included.

10 You can make a study strong enough to
11 overcome the fact that you've included some people
12 you've just carried along. You don't get away with
13 this just by failing to have the inclusion of
14 inappropriate people to defeat the study. You still
15 do need to look at intelligent subsets of the
16 population, and you should plan to do that.

17 CHAIRPERSON PACKER: Let me --

18 DR. TEMPLE: The trouble is our view of
19 what's intelligent changes as we learn more, but
20 that's okay.

21 CHAIRPERSON PACKER: Let me put a bookmark
22 here, and at least get a committee consensus on one

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1 specific issue to Ray and then have Ray respond, and
2 that is --

3 (Laughter.)

4 CHAIRPERSON PACKER: Whatever.

5 I think that almost everyone who has
6 commented on this important topic has suggested that
7 a part of the problem that exists right now could be
8 addressed by Tom Fleming's suggestion to minimize the
9 differences between the patient population studied and
10 the indication being sought, which relates to the
11 question we had to Ray earlier, because right now
12 frequently sponsors get a much broader indication than
13 the patient population being sought, i.e., ejection
14 fraction is not even mentioned in the labeling even
15 though only patients with a low ejection fraction are
16 measured or patients with a low ejection fraction are
17 evaluated.

18 Would it be a sense of the committee --
19 and I do not want discussion on this -- that the
20 indication section of labeling be more highly
21 reflective of the patient population being evaluated?
22 Does anyone disagree with that?

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1 And, Ray, that would at least give you our
2 sense that we would like to see the indication
3 sections be more specific, particularly as it relates
4 to major categories of disease.

5 DR. LIPICKY: It will come up again when
6 you get farther into the guideline, and I think I
7 would like to comment on that at that time.

8 CHAIRPERSON PACKER: No problem.

9 DR. LIPICKY: But you can bring this to
10 closure.

11 CHAIRPERSON PACKER: Terrific.

12 The next section, which is Section 3 on
13 clinical pharmacology, we had planned on having Dan
14 Roden discuss it. Dan is delayed this morning, and we
15 will try to get his comments later on.

16 Let me just, if I could, in literally a
17 minute summarize the fact that what this section does
18 is it describes a number of processes that a sponsor
19 might follow in order to characterize a drug in terms
20 of its pharmacological actions.

21 And the division would like to emphasize
22 that characterization of a drug is highly desirable,

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1 but that the surrogates that are normally used to
2 characterize a drug are not necessarily the primary
3 endpoints for clinical trials and, therefore, are not
4 necessarily the basis for approval, but are the basis
5 for adequate characterization.

6 Therefore, the characterization of a drug
7 is a necessary, but not sufficient, component of drug
8 development, and the degree of characterization should
9 be appropriate to the agent being evaluated and is a
10 worthwhile point of discussion with the division.

11 And that is the overall summary of that
12 section. One point which I want Barry Massie to
13 comment on is there has always been a lot of
14 discussion in the characterization of the
15 pharmacological effect about dose response. There's
16 been a lot of discussion about dose response
17 relationships in clinical pharmacology studies in
18 distinction to dose response relationships to major
19 trials with clinical endpoints, with clinical measures
20 as their endpoint.

21 And the difficulty that exists is that the
22 surrogates which are used in clinical pharmacology

1 studies that might be used to define dose response may
2 or may not relate to the clinical endpoints that are
3 used, and that specific issue is addressed in Section
4 3.2, and therefore, the guideline now states that it
5 is important to evaluate more than one dose whenever
6 appropriate in major trials simply because the
7 evaluation of more than one dose in clinical
8 pharmacology studies may or may not be adequate.

9 Barry has previously, which is why I want
10 him to comment, has discussed the concept of a pyramid
11 where a large number of doses might be evaluated in
12 clinical pharmacology studies with fewer and fewer
13 doses as the endpoints in the clinical trials become
14 more clinically relevant.

15 Barry.

16 DR. MASSIE: Yeah, and pyramid sounds
17 awfully big, but I think the concept is certainly an
18 important one and one that Ray has, of course, pushed
19 over the years quite strongly, which is that generally
20 we have no idea what the right dose is of a drug. The
21 clinical pharmacology evaluations can put us in the
22 ball park, but probably not narrow it down, and I can

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1 think of very few development programs where at one
2 point or another people haven't looked back and said,
3 "I wish I had known about the safety or the efficacy
4 of a dose I didn't study." Some have collapsed as a
5 result of not looking at that type of data when they
6 may be very good drugs. In fact, some have been
7 resurrected only because they looked at more than one
8 dose.

9 What we have here is, of course, the
10 conflict between what's desirable and what's
11 practical, but I think in general, I think I agree
12 with some paraphrasing of some statements I made
13 earlier, which is, yes, if we have a clinical
14 pharmacology marker that makes sense, and we're now
15 facing an era of drug development where we may not
16 have any clinical pharmacology markers that are going
17 to help us out, but when we do, we should study
18 several doses, and I think we should carry at least
19 two doses into our major clinical trials.

20 And my offer, which I'm not sure that Ray
21 would pick up on, would be that we somehow or another
22 loosen the statistical penalties of dropping groups,

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1 but starting with several; that we allow interim
2 analyses to determine the most effective dose along
3 the way in order to somehow or another reduce the cost
4 of getting this very important information.

5 CHAIRPERSON PACKER: We will deal with
6 this in a very specific part of today's discussion,
7 and there are many who have spoken to this issue, and
8 we will speak to this issue more specifically.

9 DR. MASSIE: So that's the way I would get
10 to my pyramid. Look at several doses, figure out your
11 best clinical pharmacology marker, look at something
12 on the high end, the middle end, and maybe the low
13 end. Bring those into clinical trials, and somehow or
14 other hopefully one can then narrow things down or at
15 least get the right answer at the end.

16 CHAIRPERSON PACKER: This is a
17 sufficiently important issue, and it is likely
18 actually to get submerged later on. Let's take, if we
19 could, just a few minutes to talk about one of the
20 imposing things that sponsors frequently encounter is
21 that if they do multiple doses, there's a
22 multiplicative effect on sample size not only because

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1 of the fact that you're studying more than one dose,
2 but because there may or may not be a statistical
3 penalty for multiple comparisons within a trial.

4 And we need to at least discuss this point
5 very briefly because it's pivotal to the feasibility
6 of dose response studies, and, Rob, why don't you
7 start off? And, Tom, I'll ask you to speak to this as
8 well.

9 DR. CALIFF: Yeah, this issue is mixed up
10 with several key factors from my perspective. Again,
11 I'm going to be a little outrageous here, hopefully to
12 stimulate discussion, but the key factors to me are
13 the increasing cost of developing clinical
14 therapeutics, encouraging people to do the right
15 thing, and matching the dose and use of a drug to
16 where it's really going to be used in practice.

17 So I guess the outrageous statement would
18 be that the way things have gone, I think sponsors
19 have increasingly been encouraged to be more and more
20 certain about more and more irrelevant characteristics
21 of drugs because of the huge cost of really finding
22 out the answers that will improve the outcomes of

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1 patients.

2 And I think what we need to do is to try
3 and figure out how we can encourage people to do the
4 right thing. I would rather be a little more
5 uncertain about a clinical outcome study in a relevant
6 population than to be absolutely certain, again, as
7 with mebefrodil, in a population which is not terribly
8 relevant to the broad group of people who would
9 actually be treated in practice.

10 So I agree completely with what Barry
11 said. We really don't have surrogates in heart
12 failure that are known to be predictive of what the
13 ultimate impact of a drug will be on a patient's
14 longevity or quality of life, but surrogates are
15 absolutely essential in the early developmental phase
16 to narrow down to several doses.

17 If we retain the strict criteria we
18 currently have statistically and you have more than
19 one dose in a large clinical trial, the costs become
20 so high. We're seeing good therapies now being put on
21 the shelf by companies because relative to development
22 -- my favorite one right now is cosmetic drugs where

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1 you make a huge profit with small studies. It's just
2 not worth it to spend the money.

3 And yet here we have the most important
4 public health epidemic, and we're out pricing. So I
5 would encourage our statistical colleagues to help us
6 think through how we can put in rules that will make
7 it easier for companies to do the right thing.

8 Maybe it does require not sticking to a
9 less than one in 10,000 chance that you could be wrong
10 when it's real clinical outcomes that are being
11 studied.

12 CHAIRPERSON PACKER: Tom.

13 DR. FLEMING: Rob, just a couple of key
14 points. Just very quickly on the first relative to
15 the surrogates, I would concur with very much of what
16 Rob said throughout that the understanding of
17 mechanisms of action can be extremely helpful and
18 often most directly identifies what biological
19 mechanisms or biological measures are likely to be
20 impacted, and these are our surrogates.

21 And use of those surrogates can be
22 extremely helpful in early development studies and

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1 helping to guide dose selection, et cetera.

2 Yet because there are a multiplicity of
3 different causal mechanisms of the disease process, as
4 well as of the intervention intended and unintended,
5 the ultimate clinical trial needs to focus on effects
6 on clinical endpoints.

7 Relative to this issue of multiple doses,
8 we could have a long discussion. In the interest of
9 trying to keep it short, I believe that adjustment is
10 necessary, but I would argue for adjustment that makes
11 sense.

12 For example, if you had two doses against
13 a control in a single study, and what we're typically
14 trying to preserve whether it's a one-sided .025 or a
15 two-sided .05, both of those share the property that
16 it's a .025 false positive error that we're trying to
17 preserve. So let me state in terms of that one-sided
18 .025 standard.

19 If you had a single dose against a control
20 and you got .02, you would hit that magical boundary
21 for a standard for strength of evidence. If you had
22 two doses against a control each of which were, quote,

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1 unquote, significant at the .02 level, if you did a
2 correction for having done two requiring half of .025
3 or .0125, neither of those would be formally
4 statistically significant, but that's a bit illogical
5 because there's stronger evidence with two doses, both
6 significant at .02, than just one dose significant a
7 .02.

8 And my argument is we are not really
9 applying the statistical guidelines in a way that make
10 practical sense. I believe you do have to adjust for
11 the existence of the second dose. To my way of
12 thinking, the analysis ought to be a comparison of
13 each dose against control and whether or not that is
14 viewed to be individually statistically significant as
15 based on our standard strength of evidence, which is
16 .025.

17 But then at the time that we look at all
18 of the data, which is typically right here at an
19 Advisory Committee level, then all of the information
20 needs to be taken into account, and the existence of
21 these other doses do come into play.

22 So that, for example, if I have a low dose

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1 that's significant at the .02 and there exists a high
2 dose that's also significant at the .02, recognizing,
3 of course, the correlation because of the common
4 control, my formal or informal meta analysis should be
5 done and should recognize that the existence of the
6 high dose data doesn't weaken the low dose data. It
7 strengthens it.

8 And statistical analyses through formal or
9 informal meta analyses do allow us then to take into
10 account all of the multiplicity of testing, so to
11 speak, or the multiplicity of experience that we have
12 with multiple doses.

13 So I guess bottom line is -- and I think
14 it gets at what Barry's advocating -- if you do a
15 study with two doses, I look at each of the
16 individuals against a control individually to see
17 whether or not that is evidence of that particular
18 comparison being significant.

19 I don't try to control the experiment wide
20 error rate, but I do adjust for this multiplicity of
21 experiences, but do so at an Advisory Committee point
22 when you're looking at the totality of information.

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1 Does the totality of information provide convincing
2 evidence of efficacy?

3 CHAIRPERSON PACKER: Lem.

4 DR. MOYE: I feel compelled to respond.
5 Is alpha conservatism necessary all of the time?
6 Certainly not. There are circumstances where you do
7 pilot studies, where you do hypothesis generating
8 work. I cannot resist doing hypothesis generating
9 work, as I'm sure many of my colleagues here cannot.

10 And so in some circumstances you call it
11 hypothesis generating, and you carry out your
12 analyses.

13 However, in circumstances where you are
14 identifying a new intervention for a large patient
15 population, you have to provide adequate protection
16 for the release of a placebo poison, and by placebo
17 poison, I mean a medication that is presumed to be
18 effective, but in fact is not, but the medications do
19 have side effects.

20 And so by making the Type 1 error, you are
21 essentially releasing a placebo poison. There has got
22 to be adequate community protection for that, and the

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1 best protection, a protection that we are unhappy with
2 and I myself sometimes, is Type 1 error rates.

3 Having said that, I think I can say that
4 there are some alternative procedures that are now
5 becoming available and seeing increased use that may
6 ride to the rescue.

7 One of them is the notion of dependency in
8 your measures of events, and we've seen some examples.
9 One was in teguelin, I think, where they actually did
10 some computations providing a very defensible
11 correlation between events occurring at one
12 intervention or another intervention, and were,
13 therefore, able to conserve Type 1 errors so that they
14 had an adequate error rate leading to fairly lower
15 sample size and, therefore, an executable study.

16 And also some work that hopefully will be
17 out in the literature which suggests that, in fact,
18 you can, by looking at the total experimental alpha
19 level and setting that at a somewhat higher rate than
20 .05, but specifying some bounds on the alpha that you
21 would sent for the primary endpoint, that there is the
22 -- one can make a very statistical alpha conservative,

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1 defensible argument for positive studies not only
2 where one dose is positive but another does is
3 negative, but where the primary endpoint finding may
4 be nonsignificant, but the study could be considered
5 positive because of a positive finding for a secondary
6 endpoint.

7 I mean, if that analysis holds up and is
8 just coming into the literature now, if the analysis
9 holds up and many of my mathematical and stat.
10 colleagues agree with that, then there is ample
11 opportunity here to, number one, continue to hold as
12 paramount the notion of being conservative about Type
13 1 error, but having new ways to use it so that you
14 have adequate alpha to expand on in these complicated
15 experimental environments where you have multiple
16 interventions and multiple endpoints.

17 CHAIRPERSON PACKER: Okay. The goal here
18 is not to get into a detailed discussion of this.
19 It's more to let people simply clarify their overall
20 concepts about this.

21 Ray?

22 DR. LIPICKY: Well, very quickly, I guess,

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1 I'm not quantitatively very competent, but the
2 discussions in this area generally focus upon making
3 two points comparisons and talk about spending alpha
4 and so on and so forth, and I think that framework of
5 reference is totally wrong.

6 When you have more than one dose of a
7 drug, the question, I think, should not be is this
8 data point different from the other data point and how
9 do I have to pay a statistical penalty. The question
10 should be devoted to: is this dose related?

11 And I think that most of the things that
12 deal with trying to distinguish one number from
13 another number are far less powerful in terms of what
14 they require than when you take all of the data
15 together, and I'd be willing to impose model dependent
16 analyses on that information.

17 And it's not very well dealt with, and
18 just as an example, in the hypertension arena, I know
19 James Hung has a paper published on doing an analysis
20 where you can conclude that the trial found a
21 combination product where, in fact, both ingredients
22 contribute to the effect. This was published a number

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1 of years ago, very powerful.

2 Even though every cell doesn't distinguish
3 itself from another, I have never seen anyone analyze
4 a factorial trial that way. They always send them in
5 comparing one cell to the other and talk about the
6 stuff, even though we said this is how you should do
7 it and we'll accept it.

8 So there is a lot of miscommunication in
9 this area, and it is not well handled, and it is not
10 internalized anywhere along the line, and I would like
11 to see a lot more discussion about that, but it's very
12 technical and very difficult.

13 CHAIRPERSON PACKER: All right. We're
14 going to get Lloyd and then Bob, and then we will
15 close this topic.

16 Actually I want to have Dave DeMets talk
17 about surrogates as a closing statement, just to
18 summarize your views on that.

19 DR. FISHER: Yeah, we have very competing
20 things here. Later today we'll probably hear that if
21 you have a serious irreversible endpoint -- in fact,
22 it's in the draft guidelines -- we'll have to go to

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1 the level of two trials, the .0025, and here we're
2 talking about weakening our level of proof.

3 I've come to the following conclusions.
4 I'll give Bob Temple a little clue about some things
5 I'm going to say at a Pharma meeting so that he can
6 start thinking about it.

7 Number one, our statistical models, as
8 nice as they are, don't really adequately mirror the
9 level of evidence in its entirety, and I doubt that
10 they will within my lifetime.

11 But having said that, I think there's a
12 number of ways we can begin to address things. For
13 example, sponsors can design parallel group trials,
14 but actually go with just one of the doses after
15 relatively little evidence, say, if you've just ruled
16 out big differences in certain ways. In other words,
17 you don't have to go to where you show each dose is
18 definitive.

19 It might be a quarter or a third of the
20 way through, and if you don't see huge differences,
21 you may want to pick the high dose, say, the usual
22 philosophy, to be sure we get our effect, and then

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1 come back in Phase 4 and have a non-placebo controlled
2 and get more information.

3 In other words, the learning does not have
4 to stop at the time of approval.

5 Secondly, by our usual paradigm, let's say
6 we have an endpoint where we can ethically do two
7 trials. We have one positive trial and one that is
8 not quite positive, and we look at it, and we say, you
9 know, "Sorry, but this just misses." The more that I
10 think about it, it doesn't make sense to me to require
11 someone to go out and do an entire new trial at the
12 .05 level, which is typically the way things are done
13 now.

14 Why can't we say if we get a certain
15 amount of additional information, that standing alone
16 would have relatively little statistical power, say,
17 a P of .2 or something, but in conjunction with
18 everything else would push us over the edge?

19 And I think we really need to start
20 thinking about this very seriously because I think it
21 can save tremendous resources, and that's what we'll
22 be talking about in a few weeks.

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1 CHAIRPERSON PACKER: Just let me ask Lloyd
2 a question because part of what I want to talk about
3 is not just lessening the penalties for the end of the
4 trial having multiple groups, but ending the penalties
5 for stopping a group early, like what you just brought
6 up.

7 Because I think it has been interpreted
8 that there is a statistical penalty in general to
9 start with three groups and drop one because it
10 doesn't look as good as the other one or it looks the
11 same later, but I think that is the most cost
12 effective strategy.

13 If you're going to go with three groups to
14 the end, it's still going to cost a lot of money even
15 if you lower the threshold a little bit.

16 DR. FISHER: I don't want to get too
17 technical because Milt doesn't want that here and this
18 isn't the right audience, but you know, statisticians,
19 of course, are not magicians. I mean, we operate
20 within the constraints of mathematics, as Dr. Moye
21 eloquently reminded us a number of times.

22 But having said that, there are ways you

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1 can actually pay appropriate penalties for this, and
2 there's a number of tests. It always amazes me that
3 with two arms, for example, people often don't do
4 tests where you assume at least a monotone response of
5 some sort for your efficacy. They often do the
6 equivalent of one-way analysis of variance, but there
7 are more efficient things that can often be done, and
8 my suspicion is, although I haven't done the
9 computations because I haven't had a real trial to
10 work on; my suspicion is that if you do this under
11 most scenarios, the penalty will be relatively small.
12 It certainly will not be anywhere near equivalent to
13 keeping all of the arms.

14 CHAIRPERSON PACKER: Bob.

15 DR. TEMPLE: Studying multiple doses in
16 short term, symptomatic studies is not a big
17 development problem, and it can be done. It's done in
18 hypertension all the time, and I don't think that's
19 the problem.

20 The problem is with large trials where you
21 are talking about thousands of patients, and I think
22 we ought to take a better look at how much we really

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1 need multiple doses.

2 Ray will roll over about this, but it's
3 worth reminding everybody. I was making a small list
4 that for beta blockers, lipid lowering drugs, ACE
5 inhibitors in heart failure, essentially hypertension
6 trials, we have not studied single doses. Sometimes
7 we've titrated to an endpoint. Sometimes you've just
8 given a big slug. I mean the timolol post infarction
9 trial probably is the dose five times what you need to
10 get adequate beta blockade, and that's not a big
11 problem because there's not a lot of dose related
12 toxicity or, put another way, the results were so good
13 we don't care that much if the results would have been
14 a little better if we had a bigger dose or a smaller
15 dose, and it was practically very difficult to study
16 multiple doses.

17 There are some drugs with minimum dose
18 related toxicity where it makes the most sense to
19 study a high dose. There are other drugs where
20 there's a bleeding risk or something if you put the
21 dose where you might want to be much more cautious.

22 But how you be cautious might be a

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1 different way. For example, you might start a high
2 dose group of some kind of anti-platelet drug and a
3 low dose group just to see if there was excess
4 bleeding in the first 1,000 patients, and if there
5 wasn't, you might drop the low dose group and go with
6 the high dose group.

7 I'm not sure what the penalty should be
8 there, but it can't be very large. You've only
9 exposed a small fraction of your population, and if
10 you wanted to, you could even not do any interim
11 efficacy look at all. You could just look at
12 bleeding.

13 So there probably are a lot of ways to
14 design trials to answer certain intermediate questions
15 that don't have big penalties, but I think we need to
16 think about why we always want two doses. There are
17 some drugs that aren't very dose related toxic, and
18 maybe those are cases where we should just eat the
19 uncertainty and go with a good, big dose, as we always
20 have in the past, by the way.

21 CHAIRPERSON PACKER: Bob, and again, the
22 goal here is not to have this go into a long

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1 discussion about the desirability or nondesirability
2 of more than one dose.

3 I just want one -- it may be appropriate
4 to simply emphasize what Barry said earlier, and that
5 is that it's not so much that one requires multiple
6 doses in all cases, and it isn't so much what the
7 agency would or would not do if one didn't have
8 multiple doses.

9 I think Barry's point is that the
10 examples, particularly in the area of heart failure,
11 where it's been in the sponsor's interest to do
12 multiple doses in a clinical evaluation trial --

13 DR. TEMPLE: Only in the short term
14 studies. The large studies almost never have more
15 than one dose. The large outcome studies have usually
16 been one dose.

17 CHAIRPERSON PACKER: Well, that may be
18 part of the problem. The risk to benefit relationship
19 in heart failure may not necessarily parallel the risk
20 to benefit relationship in other therapeutic areas,
21 and the number of times when a sponsor has regretted
22 not evaluating another dose in their clinical efficacy

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1 trials is so numerous as to be unbelieved.

2 DR. TEMPLE: But the point is, Milton, we
3 have enough experience now to know that for ACE
4 inhibitors it may not matter much, and for ionotropes
5 it may matter a lot.

6 I mean sometimes you can use that kind of
7 information to design either a multi-dose trial or a
8 non-multi-dose trial. It may vary from one situation
9 to another.

10 I don't think we should reflexly say,
11 "Well, I know you're planning a 20,000 patient study,
12 but really you've got to make it 30." That just may
13 defeat the ability to do any study at all.

14 CHAIRPERSON PACKER: Ray?

15 DR. LIPICKY: Well, only to respond to
16 what's been said. It could be that the beta blocker
17 positive effect would be three times the effect that
18 you see. You just don't know that. So all you know
19 is it works.

20 DR. TEMPLE: True.

21 DR. LIPICKY: Okay, and you don't know if
22 you couldn't get a better effect. That's one.

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1 DR. TEMPLE: Right.

2 DR. LIPICKY: Two --

3 DR. TEMPLE: But, Ray, at least you know
4 that because somebody bothered to do the study.

5 DR. LIPICKY: Well, no, no, no. That's
6 fine, but the question is not what can you get away
7 with. The question, just like with respect to
8 etiology of heart failure, is what are the decision
9 making factors that you ought to think about. That's
10 what's in the guidelines.

11 You can always get away with much less
12 than what is intelligent and rational, right? ACE
13 inhibitors you know now are probably not -- the
14 highest tolerated dose is probably okay, but you know
15 that on the basis of a single study, and that is
16 something like the 12th or 13th study that studied
17 irreversible harm in patients with heart failure.

18 So it took that long to find that
19 information out. It would have been nice to know that
20 up front. That would have been a public health
21 benefit.

22 So all of those things are true, but

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1 that's not what we're talking about, I don't think,
2 for the guideline purposes what you can get away with.
3 We're talking about what things you ought to think
4 about.

5 DR. TEMPLE: It's bi-directional, Ray,
6 though. The bias shouldn't always be you should study
7 as many doses as possible. You ought to be thinking
8 of whether this is a case where you should make the
9 study larger and only study a single dose because may
10 have a benefit, too. You've got to think both ways.

11 CHAIRPERSON PACKER: Dave, do you want to
12 have any concluding comments on surrogates?

13 DR. DeMETS: Well, I think that what I
14 would say is similar to what Tom says since we
15 published a paper a couple of years ago on this. I
16 think in heart failure we have clearly demonstrated in
17 any disease area I know that there's no reliable
18 surrogate outcome measure to predict clinical effect
19 on clinically relevant outcome.

20 And so if that's true, then you have a
21 problem in designing or picking the right dose because
22 you can get in the ballpark maybe based on toxicity,

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1 but what dose do you pick for clinical efficacy? You
2 don't have a very good guidance by the so-called
3 surrogates.

4 So I think that a year or so ago we spent
5 two days discussing how to design Phase 2 studies in
6 heart failure. I think you have to look harder at
7 clinical outcomes, and the trouble is, as others have
8 said at the very start of this discussion, that if you
9 put in two or three more doses and have to pay a
10 penalty, divide alpha by two or three or four, you're
11 paying a heavy up front penalty.

12 What we really need to do, I think, is
13 think of designs where you start out with two or three
14 doses because you don't know exactly which one is
15 going to be clinically the most interesting and start
16 dropping the ones because you can't afford to do the
17 four N study as opposed to the two N study. So you
18 get to drop some doses depending on what you see and
19 do it in such a way that you protect the Type 1 error
20 at least in a reasonable fashion.

21 But there's clearly no surrogate that's
22 going to help us much in the right dose for the

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1 clinical outcome.

2 DR. THADANI: When you drop the dose, it
3 runs the danger that it might be the effective dose.
4 I mean you're presuming the high dose is safe, and
5 you're dropping the low dose.

6 DR. DeMETS: I'm not presuming anything.
7 I want to start out with two, three doses. I'm
8 suggesting, and look to see what's happening.

9 DR. THADANI: Why drop them? Carry on
10 with -- if safety is not the issue, just carry on with
11 all of them.

12 DR. DeMETS: If you can afford four N, do
13 it.

14 CHAIRPERSON PACKER: Why don't we move
15 forward? The next section we'll be talking about is
16 the Section 4, which is the design of major studies

17 Who wants to take a break? Anyone?

18 PARTICIPANT: No.

19 CHAIRPERSON PACKER: I guess not.

20 PARTICIPANT: I just did.

21 (Laughter.)

22 CHAIRPERSON PACKER: We're going to move

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1 on to Section 4. I want to emphasize, again, the goal
2 in reviewing this document is not to review every
3 paragraph or every sentence. This discussion has been
4 organized in order to proactively identify areas of
5 controversy.

6 So there are many parts of this document
7 which are really not very controversial and,
8 therefore, we are just not discussing today.

9 So we've highlighted already in Sections
10 1, 2, and 3 the areas of controversy, and these are
11 the areas which are likely to be modified in
12 subsequent versions of this document.

13 In terms of Section 4, design of major
14 studies, we've asked Lloyd Fisher to review and
15 summarize the major issues here.

16 Lloyd.

17 DR. FISHER: Okay. Well, I was asked, and
18 I'm prepared to talk about -- I guess I can talk about
19 the whole thing. I'll look at my notes, but I was
20 told to go up to about Section 4.4.

21 The reason I mention that, was somebody
22 else assigned the rest of Section 4?

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1 CHAIRPERSON PACKER: No. You've got all
2 of four, but, you know, it's okay.

3 DR. FISHER: The baseline evaluation, the
4 population we've talked about quite a bit. In the
5 introduction paragraph I note the range of the useful
6 doses is supposed to be defined. We just discussed
7 that. I won't go into that again.

8 In the baseline evaluation period, I
9 wanted to bring up the issue. It says here the idea
10 is to minimize noise imposed, and this, of course,
11 developed more classically when most of the efficacy
12 was exercise testing, and we wanted stability in
13 exercise testing and relatively stable heart failure.

14 I might point out that when we go for
15 mortality or mortality plus serious morbidity, the
16 issue is much more complex, and since there will
17 inevitably be deaths and a fairly long run-in period,
18 and this comes up again later in the document under
19 analysis, it's difficult to know how to evaluate those
20 data.

21 Certainly one looks at it to see that the
22 mortality rate is consistent with the rest of the

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1 study once you randomize. Otherwise you run the risk
2 of having a very high risk set taken out early, but
3 probably in general it's not a good idea if it's a
4 mortality and/or serious morbidity study actually to
5 have a long baseline evaluation period because we
6 don't have any comparisons for those endpoints, those
7 deaths.

8 And so Dr. Temple's enrichment design is
9 very nice in a variety of settings, but it's probably
10 not too desirable here.

11 I won't say anything about placebo
12 controls and blinding or the need for randomization.
13 I think we've all been schooled in this long enough
14 that we realize that it's very desirable unless
15 there's some particular reason it can't be done.

16 There's a section on the use of background
17 therapy. In general, I think most of the trials,
18 unless the drug is intended as a replacement for some
19 of the standard background therapies -- will have
20 standard background therapy because the investigators
21 will feel that it's unethical not to avoid it.

22 So perhaps this is not as debatable as it

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1 might be. There is the statement, "Generally the use
2 of background medications should be of little
3 consequence if the trial is appropriately designed."
4 I don't know how you can necessarily conclude that.
5 Often the background therapy actually is whatever the
6 patient can take in terms of digitalis, diuretics, ACE
7 inhibitors, possibly beta blockers now.

8 And since the background therapy is not
9 randomized, it could have a large effect, and we
10 wouldn't know it at the end of the trial unless we
11 have an observed treatment interaction.

12 There's a discussion of the use of
13 positive controls which are very difficult, to say the
14 least. In that paragraph it might be added that
15 occasionally you can get some idea of how the
16 historical control did against placebo and then try to
17 integrate that knowledge into your evaluation.
18 Granted it's historical, but at least you've taken
19 into account the variability in the placebo controlled
20 trials or controlled trials of your active control in
21 the current trial, and the committee saw this when
22 lapidogril was discussed.

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1 Crossover designs, as stated, are very
2 difficult in general and problematic, but I think in
3 heart failure it's much worse than in general because
4 the substrate changes so often, and it's really a
5 horrible idea.

6 Dr. Temple isn't in favor of it in
7 mortality trials. There does tend to be a certain
8 carryover effect.

9 (Laughter.)

10 DR. FISHER: Open label run-in periods I
11 just discussed, and that takes us up to five.

12 CHAIRPERSON PACKER: Lloyd, before opening
13 this up for discussion, let me just make sure that I
14 have identified correctly the areas of the document
15 that you think require some either modification or
16 clarification. Can you just summarize that again?

17 DR. FISHER: Well, the either open label
18 run-in or baseline evaluation period, I think, can be
19 more problematic here in part for the reason crossover
20 trials run into problems. You have this change in
21 substrates. So even if you only include people stable
22 for a certain length of time, that doesn't remotely

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1 imply that they'll continue to be stable for a very
2 long time period.

3 And I haven't actually looked at the
4 natural history to see if the exacerbations looked as
5 if, say, they followed the time to some exacerbation
6 was exponential. If it is, that implies what's called
7 a memoryless property.

8 But in point of fact no matter how long
9 they're stable, you don't really get any relevant
10 information about what's going to happen later, and
11 certainly when you have the open label run-in, if your
12 baseline evaluation includes time on the drug, then
13 you run into all kinds of problems for the analysis if
14 you have enough individuals and enough exposure that
15 you get many deaths at all.

16 CHAIRPERSON PACKER: I think what this
17 paragraph should say is that the concept of a baseline
18 evaluation period and its length really needs to be
19 individualized according to the kind of drug being
20 developed, and also to the primary endpoints being
21 evaluated.

22 As you said, in the past when, for

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1 example, exercise was a primary endpoint, that
2 baseline evaluation period was very important.

3 DR. FISHER: And it also depends, of
4 course, on the severity of the heart failure or the
5 patient characteristics. You know, if it were a Class
6 1 or something, then you're not going to get that many
7 certainly not fatal events, and it might be more
8 reasonable.

9 But as you get up into the twos and
10 threes, then the issue can be quite substantial.

11 Hear Bob Temple on this.

12 CHAIRPERSON PACKER: Yeah, Bob.

13 DR. TEMPLE: We've seen some baseline run-
14 ins where the reason was to see if patients could
15 tolerate the drug. Your alternative, of course, is to
16 just randomize everybody and drop them, but then
17 you're dropping large numbers of patients.

18 The CAS study actually, the CAS studies,
19 I mean, provided one way of solving that problem. I
20 don't know if everybody remembers this, but in the CAS
21 studies, you had to have a 70 reduction in VPBs in
22 order to be randomized.

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1 Well, the first studies took patients
2 fairly recently after an MI and made sure that they
3 had these responses, and there were a lot of deaths in
4 that group, but of course, nobody could know what to
5 make of that because there was no comparator group.

6 CAS II said we're worried about this.
7 Maybe the drug is killing people off during the
8 initial peak treatment. So they did a randomized run-
9 in. In other words, they got a mortality result, and
10 I don't know if people remember this, but the
11 ethmozine report is a report on the run-in period.
12 There were 19 deaths on ethmozine and only one in the
13 treated group.

14 And I would say based on the carvatelol
15 experience the right way to do a run-in period like
16 that where there's any chance of people dying during
17 the run-in period is to have a control group for it,
18 and then you can go about your business.

19 I think that would work, although the CAS
20 II is the only case that I know where anybody's done
21 it, but you pay a tremendous price if, say, a third of
22 your patients aren't going to tolerate the drug and

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1 you just randomize from day one. You know, a third of
2 your patients don't make it through a week, and you
3 get a funny answer.

4 So it's worth thinking about how to do it
5 in a way that's interpretable. Most mortality studies
6 don't need a run-in period. You don't have to be sure
7 anything's stable. You don't have to be sure they
8 have the disease. You already know that.

9 It's only when you're trying to screen for
10 people who can't respond to it that it becomes an
11 issue, and the thought of randomizing the run-in
12 should be considered.

13 DR. THADANI: How long a run-in? Could it
14 be just patient tolerance dose one? Why do you need
15 weeks? I mean in a mortality study all you want to
16 know is patient doesn't collapse on you because you
17 want to know the side effects of the drug. So why
18 can't you say maybe four, five, six days rather than
19 weeks?

20 DR. FISHER: No, I agree. If the adverse
21 reaction is almost invariably present immediately,
22 then the total exposure may be such that -- I mean,

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1 you can estimate the expected number of deaths if
2 things are going well, and in that case you could
3 probably put everybody into an open label, quick
4 evaluation.

5 DR. THADANI: If I may ask one short
6 question, what happens in the trial which is ongoing
7 and your have the study on the basis of the current
8 concomitant therapy, and then down the road a drug
9 comes which saves lives? Beta blocker would be the
10 example at the present time.

11 Then the physician runs into a dilemma
12 who's running the trial. The patients want it. If
13 you don't do it, my colleague is going to put them on
14 the drug, and then what happens? The trial is null
15 and void or you hope the user of the new drug is going
16 to be the same in both patient populations, the
17 placebo and other group, and how do you handle that?

18 I realize it isn't concomitant, but
19 concomitant has changed when the trial is halfway
20 through and not over, and what are you going to do?
21 Analyze the data and other factors are going to be in
22 the new drug or the drug being tested?

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1 DR. FISHER: Yeah, this, of course, isn't
2 so much study design because you knew this was going
3 to happen, you would have prepared for it. My
4 personal view would be that provided, as far as you
5 can tell from the mechanism, it should be an
6 independent mechanism of action, the new drug you're
7 adding, from what you're already studying, but you
8 would allow introduction because it would actually be
9 useful to have experience if this is going to be a
10 standard concomitant therapy, assuming things work out
11 well.

12 And then, of course, you have to monitor
13 your data very closely, and although it's historical
14 control because there's before the new addition and
15 after the new medication, and then you have a group
16 that didn't change you could try to look at, but you
17 would look to see if something bizarre was going on,
18 but if you couldn't demonstrate something, then I
19 would propose that you would just continue your trial,
20 and although it would have been nice if you had had
21 the foreknowledge that this drug or whatever came in
22 was going to appear and would be approved, everybody

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1 would realize what happened, and you would probably
2 still get approval at the end if the trial were
3 positive.

4 CHAIRPERSON PACKER: Lloyd, I just want to
5 again clarify. You've already described your comments
6 on 4.2. As I understand it, you're pretty much okay
7 with 4.3, 4.4, and 4.5, and 4.6. You've already
8 mentioned the comments of the putative placebo in 4.7.

9 DR. FISHER: By the way, the 4.3, 4.5,
10 4.6, which is kind of like motherhood and apple pie --

11 CHAIRPERSON PACKER: Exactly.

12 DR. FISHER: -- I didn't skip it because
13 it's routine. They're very important concepts, and if
14 possible, there should be placebo controls. There
15 should be blinding. There certainly should be
16 randomization.

17 But I don't think, unless anybody on the
18 panel disagrees with that view --

19 CHAIRPERSON PACKER: That's right.

20 DR. FISHER: -- we obviously shouldn't
21 spend time on it.

22 CHAIRPERSON PACKER: In fact, the purpose

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1 of doing that is just to simply make sure that
2 everyone has heard that you're okay with those
3 sections. I understand they're a little bit of apple
4 pie and motherhood, but --

5 DR. FISHER: Well, last week I opposed all
6 three, but this week I'm in favor now.

7 CHAIRPERSON PACKER: Okay, good. Okay.
8 Barry.

9 DR. MASSIE: Yeah, I think that this
10 concomitant therapy is clearly the issue that requires
11 more thinking than the others, as Lloyd has brought
12 up.

13 The issue of the new therapy is clearly a
14 critical one. I'm afraid one's stuck with the luck of
15 the draw. There's really no solution to it, but it is
16 important to think and it may be important for the
17 committee at the end of the day to look at the data.

18 But let's say you're giving a drug that
19 slows heart rate and then beta blockers come along and
20 you get much differential introduction of a good drug.
21 That could have a powerful effect in lessening the
22 benefit that might be observed with an effective drug

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1 there.

2 The other issue, of course, is it changes
3 the event rate, let's say, and let's say reduces
4 mortality by 30 percent, and your power was already
5 sort of marginal for the anticipated event rate in
6 your population. You probably might want to and, I
7 think, ought to be allowed to resize your trial at
8 that point.

9 DR. FISHER: A lot of trials these days,
10 maybe even the majority, are designed to go for
11 numbers of endpoints actually rather than --

12 DR. MASSIE: Right, but if you have a
13 differential effect on the difference --

14 DR. FISHER: If you have a treatment
15 interaction where it lessens the effect, that's much
16 more difficult, and I don't have any great solution as
17 I sit here. I mean, I'd need to think about that a
18 while as to whether --

19 DR. MASSIE: I don't think that there is.
20 I think if you see it coming, you try to get people on
21 that drug in advance, but since physicians pick up on
22 the use of new drugs pretty slowly, that's not likely

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1 to be too effective either.

2 I just think it's sort of the luck of the
3 draw and see what's down the horizon, but I don't see
4 any way that people can look at it -- although if you
5 saw -- I guess what you could say is in your Cox
6 proportional hazards model somewhere along the line,
7 you might include a term that's not just a baseline
8 term, if you have, for instance, five times as many
9 people going in beta blockers with one therapy than
10 another in your randomized trial.

11 CHAIRPERSON PACKER: Yeah, but, Barry,
12 that's hard.

13 DR. MASSIE: I know. It's very hard.

14 CHAIRPERSON PACKER: It's hard to -- can
15 you put into a Cox model a post randomization
16 variable?

17 DR. FISHER: There is a --

18 DR. MOYE: Well, there's a procedure
19 called a Cox model with a time dependent covariant,
20 which is when a Cox model is used, it's usually used
21 to consider a variable which is measured during
22 follow-up and on which therapy itself might have an

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1 impact you can use this time varying covariant.

2 But the use of the model doesn't transform
3 us out of the problem. It's a difficult
4 interpretation problem nevertheless.

5 DR. FISHER: Yeah, if you have this five-
6 to-one ratio, that means the two groups are clinically
7 distinguishable in some way to start with because they
8 had different profiles, and that's why one group had
9 a, say, beta blocker added so much more, and it could
10 be a fairly devastating thing.

11 Let's say that was in the placebo group
12 and the beta blocker had a beneficial effect so that
13 you lose the overall --

14 CHAIRPERSON PACKER: This is not an
15 irrelevant problem. We are in the midst of an era now
16 in the area of heart failure where we now have trials
17 with three different beta blockers showing a
18 significant and important impact on the natural
19 history of disease, and yet a majority of patients
20 with heart failure are not yet on the beta blocker.
21 In fact, it would be fair to say that a minority of
22 patients are on a beta blocker, but that proportion is

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1 likely to change in the next several years and will
2 change during the course of the conduct of a clinical
3 trial.

4 So that maybe it wouldn't be an
5 exaggeration to say that baseline use of beta blockers
6 in an evaluation of a new drug might be ten percent in
7 both groups and might increase to 40 or 50 percent
8 over the course of two or three years.

9 That may or may not be a problem depending
10 on whether there is an interaction between beta
11 blockade and a new drug or whether beta blockade would
12 reduce the magnitude of the effect or the dose
13 response relationships of the drug and would be
14 particularly problematic if the utilization of beta
15 blockade post randomization was not similar in the two
16 groups, which could occur either because the actual
17 drug being studied has an effect on heart rate or
18 because of some other physiologic basis for an
19 interaction.

20 It actually is a particularly relevant
21 question at this time because it influences the design
22 of every trial which is now ongoing.

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1 Now, this is not a unique period of time.
2 We encountered it exactly at a similar time when ACE
3 inhibitors became more widespread, but we are
4 encountering that era now, that transition era now,
5 and as far as I know, there really isn't any solution.

6 When Lem was speaking, I saw both Tom and
7 Dave shake their heads both this way and this way at
8 various points in the conversation. It probably would
9 be important to hear briefly what each of them have to
10 say about this issue because it is such a relevant
11 issue in this era.

12 DR. MASSIE: Just to frame it for a
13 second, the effect of beta blockers looks like it's
14 panning out that from meta analysis, which is an
15 effect on mortality that is greater than I can expect
16 any other drug is going to be seen.

17 Therefore, you're really putting in a
18 major confounding factor. It's not like it's a ten
19 percent reduction. It looks like a 30 percent
20 reduction in mortality, and it will be hard to add on
21 in a group that's on it already, and it might be that
22 any drug we're studying wouldn't have an effect a size

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1 that big. So if there's differential use, it just
2 would cloud the issue.

3 So if Lem had a solution there, it would
4 be nice to hear it.

5 CHAIRPERSON PACKER: Tom and Dave.

6 DR. FLEMING: I come back to a general
7 principle that I find guides my own thought in
8 designing trials. We ought to design trials to
9 address questions that are clinically relevant, i.e.,
10 that address what the efficacy and safety of the
11 intervention is in the real world manner in which it
12 would be applied.

13 Hence, concomitant meds. play a major role
14 here, and I believe should be allowed to be delivered
15 as they would in clinical practice, and as you point
16 out, it may be that clinical practice for standard of
17 care evolves during the course of the trial.

18 I believe we need to let that evolve, and
19 to the extent that it does and we're looking at
20 baseline evolution, the randomization is largely going
21 to maintain comparability between these two groups,
22 and what I heard Bob saying at one point is that you

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1 can stratify based on baseline covariants, and all of
2 that is fully appropriate and fully interpretable.

3 Lem was talking about what happens though
4 when you look at adjusting for exposure to
5 interventions, not imbalances at baseline, but
6 involved during the course of the study, and we were
7 shaking I heads, I think, in concurrence with Lem
8 actually that such analyses can be done, but are
9 extremely difficult to interpret.

10 Specifically, in my view, if there are
11 imbalances in concomitant meds. after the time of
12 randomization, that could well be the effect of the
13 intervention or could be carrying part of the
14 treatment signal. Any time varying covariant could be
15 carrying treatment signal, and hence the
16 interpretation of an analysis after adjusting for a
17 time varying covariant is problematic.

18 So basically one needs to distinguish
19 between imbalances at baseline versus imbalances that
20 evolve during the course of the intervention, and I
21 would advocate very much that we allow concomitant
22 meds. to be delivered as they would in the real world,

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1 to evolve if evolving practice evolves.

2 All of that can be readily adjusted for
3 and interpreted based on their baseline differences,
4 but differences that evolve over the course of the
5 intervention after randomization could well reflect
6 treatment effect and largely shouldn't be adjusted out
7 based on time varying covariants.

8 CHAIRPERSON PACKER: Dave.

9 DR. DeMETS: Yeah, I would agree with what
10 Tom said and support what Lem was getting to, I think.
11 There is a tendency to believe that the tools that we
12 have available in statistics can sometimes rescue us
13 from these dilemmas, but I don't think that's true in
14 this case.

15 There are examples in looking at
16 compliance in general to therapies, and if you sort of
17 analyze data by how people comply to the therapy you
18 prescribe, you know, you can get nonsense results,
19 placebo compliers doing better than non-placebo
20 compliers, that kind of thing, and the same issues are
21 true for concomitant meds.

22 It's a dilemma, and it's a nasty one, but

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1 statistical methods, even though sophisticated and
2 sexy as they may sound, won't rescue us from this
3 fundamental problem unfortunately.

4 DR. FISHER: Just one design point though.
5 I think the best procedure when something comes up
6 would actually be get the investigators together and
7 say, "Let's try and put everybody on beta blockers,"
8 if you agree that's to be done, rather than just
9 letting things go as it happens to go.

10 DR. RODEN: Why wasn't that done in CAS,
11 Lloyd?

12 DR. THADANI: That's the only way to stop
13 it because as you said, drug is very effective. You
14 almost reach six months left, and suddenly patients on
15 placebo, for example, go on a beta blocker and your
16 mortality becomes narrower. You have killed a drug
17 which is effective.

18 So I think probably not mandated, but I
19 think all of the investigators perhaps, as you say,
20 should be told unless you definitely feel otherwise,
21 contrary indications to known, say, beta blockers --
22 certain counterindications exist -- put everybody on

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1 it.

2 Maybe low doses are going to differ. What
3 you do with the dose in the study, you find the dose
4 only which is used in the study is very high dose or
5 X dose which might have a major interaction with the
6 drug you are studying, which is your investigative
7 drug.

8 CHAIRPERSON PACKER: Udho, this is the
9 ideal state where everyone should be on the drug is
10 nonachievable. It's not only a matter of clinical
11 practice. It's also -- it's not only a matter of
12 dose. It's also a matter of during -- the news
13 evolves on a continuous basis. We all have trials of
14 other agents that come around. There's no point in
15 time when there is equilibrium in this field.

16 And not only that, but a determination, a
17 consensus as to what constitutes equilibrium is very
18 elusive, and I don't think this is an achievable
19 state.

20 Bob.

21 DR. TEMPLE: Well, perfection isn't
22 achievable. The problem of the new patients entering

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1 the trial having additional drugs is relatively easily
2 solved. You can stratify it if you're worried about
3 it. That's not the problem.

4 But as Tom said, the problem is what's
5 going to happen if people go on therapy in
6 differential rates afterward.

7 There's no reason why if you perceive the
8 community to be heading toward a situation where most
9 people with heart failure are unresponsive to ACE
10 inhibitors and diuretics and are getting beta blockers
11 to do the trial in a population of people that's
12 already on a beta blocker.

13 That doesn't mean the whole world is
14 already on a beta blocker, but that's a reasonable
15 trial population. So that you could do that if you
16 see that's the way it's going and save a lot of
17 trouble, I would say.

18 I have one other point on a different
19 matter. It's not controversial, I guess, but Section
20 4.3 refers to placebos in an ambiguous way and
21 confuses placebo control with a no treatment control,
22 and the last reason for not needing a placebo, that

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1 is, the lack of a placebo effect, is wrong.

2 I'm sensitive to that because there have
3 been a number of publications recently that have
4 spoken as if the response in the placebo group is a
5 placebo effect. Well, that's totally naive. That's
6 not what it is at all.

7 It's the effect in the absence of
8 treatment, but it's partly due to placebo. It's
9 partly due to natural history, partly due to all kinds
10 of things.

11 So I think the reason given for number
12 three is not right, and there's a more complicated
13 explanation for when an active control is okay, and it
14 isn't this. So I just want to flag that. I'll send
15 you comments.

16 DR. FISHER: There's another funny
17 sentence in this paragraph which is one reason for not
18 having a placebo is the new drug is known to be
19 superior to another drug that is known to be
20 effective, which sounds as if the drug should already
21 be approved, I mean, if taken literally. So I wasn't
22 sure what was meant there.

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1 CHAIRPERSON PACKER: Right. I'm reading
2 it now actually.

3 DR. FISHER: I think it's misphrased.

4 CHAIRPERSON PACKER: I think it's
5 misphrased.

6 DR. TEMPLE: Superiority in an active
7 controlled trial is evidence of effectiveness --

8 CHAIRPERSON PACKER: Yes.

9 DR. TEMPLE: -- unless the active control
10 is thought to be dangerous.

11 CHAIRPERSON PACKER: Right. Number one
12 I thought said -- it may not, in fact say -- that if
13 you beat an active control, that constitutes evidence.

14 DR. FISHER: What I had in my notes was I
15 had circled "no" and then put "shown," question mark.
16 So you're trying to show that.

17 CHAIRPERSON PACKER: Is shown as opposed
18 to know. Yes.

19 Rob?

20 DR. CALIFF: Milton, I have a dilemma here
21 in my relentless pursuit to reduce the cost of these
22 trials. I've heard our statistician friends say that

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1 even in a broadly used single category of additional
2 drug, one cannot have any confidence in post
3 randomization analyses of subgroups, and yet as we're
4 trying to do clinical trials in the world, we're
5 having a hard time finding enough available sites
6 because the coordinators are spending hours to days to
7 months tracking down every drug a patient is taking,
8 when it was started, when it was stopped, and if it
9 was done multiple times, every time it happened, at
10 the cost of thousands of dollars per patient,
11 particularly for heart failure trials.

12 If we can't make use of something as broad
13 as half the population on a drug, what are we doing
14 all of this other stuff for, and why is the FDA
15 forcing these drug companies to do this, thereby
16 limiting the number of good studies that we can get
17 done?

18 CHAIRPERSON PACKER: All right. Rob, I'll
19 take the Chairman's prerogative here of suggesting, I
20 guess, three things.

21 One, is it actually not a point for the
22 guidelines because the guidelines actually don't say

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1 that concomitant medications need to be registered
2 faithfully, compulsively, and continuously during the
3 course of the study?

4 Second is I think that the requirement for
5 the measurement of concomitant medications may be more
6 conservatively interpreted by the pharmaceutical
7 industry than, in fact, may be required by the agency.

8 And I think that that least to point
9 number three, which is these issues probably need to
10 be discuss a priori as part of a development plan, a
11 point which I think you would agree with. So true?

12 John.

13 DR. DiMARCO: I'm not sure when the right
14 time to bring this topic up is, but since we're
15 talking about concomitant therapy, it struck me as I
16 read the entire guidelines that there's no mention of
17 defibrillators in the entire document.

18 In thinking about it, there's a
19 concomitant therapy which is becoming more and more
20 introduced in patients with heart failure. I
21 shouldn't say doesn't have effect on heart failure,
22 but certainly can have an effect on hospitalizations,

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1 can have a significant effect on mortality, and I
2 could also perceive a drug which might produce
3 symptomatic improvement in heart failure, which would
4 have no harm on mortality in patients with
5 defibrillators and yet significant harm on mortality
6 in patients without defibrillators.

7 Since we're talking about this, I'm
8 curious whether the heart failure mavens and the
9 statisticians would like to address what should be
10 done with defibrillators other than putting them in
11 everybody, which I think may not be a condition for
12 most studies, but is something that will come up
13 during the course of the trials.

14 CHAIRPERSON PACKER: This actually --
15 John, I can speak to the issue in terms of guidelines.
16 Defibrillators here are really treated as any
17 background intervention and any background therapy.
18 If one believes that there might be an interaction
19 between the use of defibrillators, then one could, in
20 fact, stratify for that variable at baseline.

21 However, the continued utilization of
22 defibrillators post randomization is it raises the

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1 same complexity as the potential increased utilization
2 of any therapy, including beta blockade, and is very
3 hard to deal with statistically, and if a sponsor, I
4 think, feels that there is an interaction with the use
5 of defibrillators, they could design their trials to
6 either include only such patients or potentially
7 exclude all such patients at baseline.

8 But that would really depend on the
9 specific characteristics of the drug being developed.
10 My view is it's just like any other background drug.

11 DR. DiMARCO: Yeah, except the fact that
12 it will change your event classifications as well
13 because you have to decide what you're going to do
14 with defibrillator discharge.

15 CHAIRPERSON PACKER: That's true, but
16 remember we also deal -- and we're going to be getting
17 into this -- as to what constitutes an endpoint in
18 trials, and whether cost specific classifications are
19 valuable, which is pertinent to the issue that you're
20 bringing up, and I think also whether there are events
21 that are similar to death, but are not death, and
22 defibrillator discharge is one possibility.

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1 Transplantation is another; LVAD insertion.

2 I don't want to even limit the discussion
3 as to what, in fact, may constitute a reasonable
4 endpoint, but we actually are going to talk about that
5 specifically in a short period of time.

6 We're going to go -- oh, I'm sorry. All
7 right. We're going to go one final round, which will
8 be Bert, Tom, Rob, and we'll go on to the next
9 subject.

10 PARTICIPANT: Final round on all of
11 Section 4?

12 CHAIRPERSON PACKER: It's all on Section
13 4.

14 DR. PITT: One thing that isn't addressed
15 in the document, Milton, is the other guidelines for
16 the evaluation of a drug in a class that has been
17 shown to be effective. What is the FDA going to
18 demand?

19 There hasn't been class labeling, and I'm
20 not advocating there should be, but how does the
21 sponsor go about -- what should be the hurdles to
22 overcome in that situation? And somewhere in the

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1 document it would be nice to address that.

2 CHAIRPERSON PACKER: Actually, Bert, the
3 absence of that discussion was, in fact, intentional.
4 First of all, it's a guideline which doesn't
5 necessarily cover everything.

6 That discussion is a difficult one. My
7 sense, it might very well depend on the very specific
8 characteristics of the agent being developed, how
9 persuasive the data might be for the class, whether
10 there are alternatives.

11 For example, would you put an A2
12 antagonist in the same, quote, class as an ACE
13 inhibitor? And you could argue, you know, both ways.

14 And it's not only an issue with respect to
15 efficacy. It's an issue with respect to how much
16 safety data do you need and would you need less safety
17 data if it was in the same class even though it's a
18 different chemical, and it's really, really
19 complicated.

20 DR. PITT: The reason I bring it up,
21 obviously you can't do placebo controlled trials for
22 the next X ACE inhibitor or the X beta blocker, and we

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1 talked about here positive control trials and said,
2 boy, we don't like that, but we have to address it
3 somewhere because that's a practical problem with many
4 different agents.

5 CHAIRPERSON PACKER: Although I would say
6 that I remember a discussion years ago at this
7 committee when a sponsor came in asking for a claim
8 for a calcium channel blocker for vasospastic angina,
9 and the claim was primarily based on the fact that it
10 was every reason to think the drug would work for
11 vasospastic angina, but they couldn't find anyone not
12 treated with a calcium channel blocker to enroll in
13 their trials and, therefore, wanted a claim based on
14 the mechanism.

15 And they had tried to find the patients.
16 They tried to do the trial and couldn't find anyone,
17 and I think our response to them was I think God is
18 trying to tell you something. Sometimes you don't
19 need to develop a drug.

20 (Laughter.)

21 CHAIRPERSON PACKER: Tom.

22 DR. FLEMING: I'd like to address a few

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1 points, separate points. The first is in response to
2 Rob's comment about do we need to collect concomitant
3 meds. that are initiated after time of randomization
4 or baseline.

5 I don't think the comments that some of us
6 were making before was that that information isn't
7 relevant, although I think Rob's making a good point.
8 Maybe we don't need to collect as much data as we do.
9 Nevertheless this data can still be relevant.

10 Our concern was using this in time
11 dependent covariant models as part of your primary
12 analysis and the reservations with that. This type of
13 information is still certainly informative, and in
14 some settings if those concomitant meds. are
15 particularly toxic, expensive, or inconvenient, it's
16 part of the treatment effect or part of the efficacy
17 outcome, for example, as you would see in a lupus
18 trial looking at Agent A versus standard of care where
19 concomitant meds. are prednisone.

20 This type of information certainly can be
21 very informative in the overall assessment of impact
22 of an intervention. Concern was using it as time

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1 varying covariants.

2 I'd like to quickly touch on three other
3 issues that we have discussed briefly to mention a
4 couple of important specifics, I think.

5 Section 4.4, the need for blinding. I
6 think we've heard strong endorsement of this need. I
7 certainly concur in general with that, although would
8 want to be sure that there is a caution that the
9 placebo needs to be inert.

10 I've seen trials where the placebo wasn't
11 inert, was actually providing some of the benefit, and
12 in one setting providing some harm. A real quick
13 illustration of that was a study that Dave and I were
14 monitoring a number of years ago that was looking at
15 adding Agent A or Agent B to standard of care, a
16 three-arm study, and they wanted to avoid giving two
17 thirds of o the people the A placebo and two thirds of
18 the people the B placebo. So A and B were allocated
19 open label, and then two thirds of the A were given
20 active A, one third placebo; two thirds of the B given
21 active B, one third placebo in blinded ways.

22 So we actually had three groups, one of

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1 the groups, the placebo group, half of whom got A
2 placebo, half of whom got B placebo randomly. So we
3 actually have a rare case of evaluating whether the
4 placebos were inert.

5 At the interim analysis there were 19
6 deaths in the placebo group, 17 on A placebo, two on
7 B placebo. So in one of these rare cases where we
8 could evaluate efficacy or inefficacy, inertness of
9 placebo, we saw striking differences.

10 So I would hope that when we go to
11 placebos that we do so with an awareness that the
12 inertness of the placebo is a critically important
13 condition for the interpretability of the trial.

14 A second point, use of positive control,
15 Section 4.7, I think does give important cautionary
16 statements about the use of positive controls and
17 ultimately making conclusions about efficacy, but I
18 think it may be overly cautionary in the sense that
19 there are settings in which an establishment of
20 equivalence could allow for a conclusion of efficacy
21 of an intervention.

22 I would argue that there are three key

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1 conditions, and the first is that the active control
2 needs to be one that is known to be very effective;
3 secondly, with a precisely defined level of efficacy;
4 and, thirdly, with that being precisely defined in the
5 setting in which this trial will be conducted.

6 If you have such an active control and you
7 are then able to establish equivalence of a new
8 therapy against that active control, I believe that
9 does allow you to conclude according to a reasonable
10 standard for strength of evidence that you have
11 efficacy, and this could be well motivated in the
12 setting where your new intervention has a profile that
13 would provide improved toxicity, improved convenience,
14 or improved cost relative to standard of care.

15 The final point is relating to the 4.9 on
16 use of open label run-in periods. I think we've heard
17 that these can be very helpful in focusing a
18 population into those who are tolerant and compliant.
19 We've also heard about the clever design in CAS II,
20 which I strongly endorse if you're going to use this,
21 which is the randomized control during the run-in to
22 be able to assess for possible adverse effects during

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1 run-in.

2 There are some other issues though with
3 this design that at least should be acknowledged, at
4 least qualifications, if not limitations, and the
5 first is that such a design limits labeling, possibly
6 appropriately, to those people who are compliant and
7 tolerant. Those are the ones that are assessed in the
8 trial.

9 And, secondly, that the design is really
10 assessing whether you continue versus stop as opposed
11 to whether you treat versus don't treat because
12 everybody is getting the run-in, and then you
13 randomize to treatment versus control. You're really
14 assessing continuation of therapy versus stopping of
15 the therapy.

16 And if you happen to have a setting where
17 you have withdrawal toxicities or adverse events
18 associated with stopping, the differences that you may
19 see may not be attributable to benefit from
20 continuing, but rather adverse effects from stopping.

21 DR. RODEN: When I read this over, I
22 wasn't sure whether the last sentence of Chapter 4

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1 said what it was supposed to say. Is that what you
2 meant to say?

3 CHAIRPERSON PACKER: The one that begins
4 "open label"?

5 DR. RODEN: Right, right. I would have
6 actually, based on all of the arguments you've
7 presented, I would have thought it should say the
8 opposite, or am I just misinterpreting it?

9 CHAIRPERSON PACKER: No, I think several
10 sections of this document have been discussed in
11 various meetings. This happens to be one paragraph
12 that this is the last paragraph. This is Lines 478 to
13 482.

14 This is a paragraph that actually has been
15 extensively discussed in the past, and the statement,
16 the second sentence of that, actually reflected the
17 feelings of those who were at the meeting, that they
18 felt that it was -- that there is a potential problem
19 with the exclusion of all of these patients in
20 general, and this has all been mentioned; that the
21 concept of identifying responders and treating all
22 responders caused people a little bit more discomfort

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1 than excluding patients who had an adverse effect
2 because they felt that in clinical practice it would
3 be natural to exclude patients who had an adverse
4 effect.

5 Having said that, Rob has made the point
6 on this issue that the exclusion of such patients
7 needs to be considered very, very carefully because by
8 excluding those patients from analysis, one is
9 cleansing the database in a way that, one, a physician
10 who would treat a patient in clinical practice
11 wouldn't necessarily know what to expect from the next
12 patient they were planning to treat, but that is
13 inherent in the issue of an open label run-in period.

14 DR. CALIFF: I think both Tom and Bert
15 raised the issue. I'm disappointed that we've really
16 avoided the positive control issue and acted like it's
17 not something that really needs to be dealt with in
18 this document because there is a place, substantial
19 place and increasingly so, for therapies which do much
20 of the same as available in proven therapies, but have
21 a better side effect profile or are cheaper to make or
22 have some other advantage and not only in heart

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1 failure, but most other areas of therapy.

2 Pretending that you can do a placebo
3 control trial ethically is just a sham. It's not
4 reasonable. So to say, "Don't do active control
5 trials. We can never be sure about them," leaves who
6 areas of therapeutic development unaddressed and
7 potentially at risk.

8 CHAIRPERSON PACKER: While you're raising
9 this, let me, if I could -- and, Bob, I want to sort
10 of introduce the topic and then open it up -- let's
11 assume that one met the criteria that Tom has put
12 forward, and let me, at the risk of
13 oversimplification, as I understand the terms, that
14 the active control selected for a positive control
15 trial must be effective; that the degree to which it's
16 effectively must be precisely determined; and that the
17 trial being proposed should be similar in clinical
18 setting to the trials in which the active positive
19 control had been established to be effective.

20 I think those are the three criteria, Tom?

21 DR. FLEMING: Yes, that precise at the
22 level of efficacy has to be attributable to the

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1 setting in which the study is going to be conducted.

2 CHAIRPERSON PACKER: Right. The
3 difficulty one frequently has in heart failure is not
4 the first or the third, but the second, and that is
5 the precision with which one can define a treatment
6 effect is somewhat problematic, and the difficulty
7 that is encountered in the positive trial is to what
8 degree do two treatments need to be demonstrated to be
9 equivalent, and what is meant by equivalence.

10 In other words, how much uncertainty are
11 you willing to accept that a treatment might be
12 inferior to a specific degree in exchange for the fact
13 that the treatment might be cheaper or safer?

14 Bob?

15 DR. TEMPLE: Well, this is a very
16 complicated question. What you, in fact, have to be
17 sure of is not precisely what the effect of the active
18 control is, but that it is at least a certain size,
19 which you then set as your margin, and what you try to
20 show is that the new drug is not to a reasonable
21 confidence interval worse than that.

22 That assures you that the new drug has

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1 some, any effect more than placebo. Now, usually when
2 that comes to a committee like this, there's a shriek
3 of horror. What do you mean? I'd be giving up 50
4 percent, 60 percent of my effectiveness?

5 Of course, when you have shown that a drug
6 is more effective than placebo at .05, we naturally
7 assume the point estimate is the size of the effect,
8 but that's wrong. All we're really sure of is that
9 it's better than nothing.

10 So in practice when these issues come
11 before this committee, in fact, as they did for
12 thrombolitics, we were able to say with fair
13 confidence that we knew the effect was at least a
14 certain size, and there was a lot of controversy about
15 how to do that. Do you take the worst result ever
16 seen? Do you pool all of the data and take the lower
17 bound? In the 95 percent confidence interval there's
18 no rules on this and not much experience either, but
19 you do it somehow.

20 And in that case the committee was unhappy
21 with setting a margin that would preserve at least 50
22 percent of it, but it turns out that to try to be sure

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1 that you've preserved at least, say, 75 percent of the
2 effect gets you into studies in the 40 to 50,000
3 person range. So it's an extremely difficult problem.

4 In heart failure, I would predict it's
5 worse, way worse, because the background therapies
6 change so much you have very little way of saying what
7 the effectiveness of any given drug is, and it's a
8 really serious problem, and sometimes the answer is
9 like what I guess it was Lloyd said. Maybe the world
10 is telling you something. Maybe the drugs are good
11 enough so that it's very hard to study them anymore.

12 The alternatives include studying a group
13 that hasn't been studied yet, if you can still find
14 one, and things like that, but equivalent studies or
15 noninferiority studies are extremely difficult unless
16 there's a lot of data.

17 But in those cases where there is or there
18 are, then you can design the trials, but it's not
19 simple, and my answer to Rob is, you know, wishing
20 doesn't make it so. You might want to know whether
21 you can do just as well, but you also don't want to
22 give up effectiveness. You want to have a trial that

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1 really is convincing that the new therapy is
2 effective.

3 DR. CALIFF: Saying it's difficult doesn't
4 do away with the issue.

5 DR. TEMPLE: Oh, no, and we've got a very
6 extensive, hard to read guideline coming out fairly
7 soon, international guideline, that will address these
8 issues and will say how to do it, but the reality is
9 actually doing it is difficult.

10 DR. CALIFF: Milton, I do want to link
11 this to the broader question, which I know will keep
12 coming back, of what do we really mean by safe and
13 effective because what we're ending up with not just
14 in heart failure, but in other areas is five, ten, 15
15 drugs, all of which are effective, none of them
16 studied together in any reasonable way. They're all
17 put out there, and it may be that the interaction
18 among the drugs may be very beneficial or very
19 detrimental, and the lack of safety that occurs may
20 actually not be seen in the studies the way we're
21 doing them.

22 If we don't do studies that allow us to

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1 substitute or actively replace therapies, we end up
2 with this sort of Tower of Babel out there, people
3 advertising their individual drugs and no one knowing
4 what to do and are combining things in ways that could
5 be very unsafe.

6 CHAIRPERSON PACKER: Lloyd.

7 DR. FISHER: I just would like to remind
8 the committee of two things. One is, of course, you
9 just spent half a day, I think it was, on the issue
10 not very long ago, and Bob Finishol gave a large talk,
11 for example.

12 Secondly, when I presented the comparison
13 with placebo data for clopidadril, which to my mind
14 was just incredibly overwhelming mainly because
15 aspirin had been so extensively studied against
16 placebo, and there was this P like ten to the minus
17 11, and this committee had trouble with the approval.

18 I think it's not unfair to say that it
19 took a bit of education by the FDA staff to the
20 committee before the committee began to understand
21 things.

22 So I'm not sure what this committee would

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1 do with it, but at least at that time I felt the
2 committee had trouble mentally adjusting to the
3 positive control and was focusing on the P value
4 versus the -- the new drug versus the active control
5 rather than seeing what would have happened had there
6 been a placebo, where to my mind that was a slam dunk.

7 I mean, there was a lot of room for debate
8 about how it did versus the active control, and if
9 this committee is typical, and it's my biased opinion
10 that this committee is one of the best committees
11 within the FDA committee structure; if this committee
12 has trouble, I hesitate to think what might happen
13 with some of the other committees.

14 CHAIRPERSON PACKER: Lloyd, the example
15 that you cited is a good one because, in fact, that
16 was an example in which I think this committee, the
17 Advisory Committee, for meeting for clopidril, in
18 fact, consisted to a certain degrees of an educational
19 process as to what the concept of a putative placebo
20 was and how one could reach conclusions based on
21 whether a drug worked, in fact, when a placebo
22 controlled trial had not been specifically carried

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1 out, but that the active control had been extensively
2 evaluated and was deemed to be unequivocally
3 effective.

4 But, in fact, that educational process was
5 carried out in a relatively short period of time, and
6 the committee, in fact, reached the unanimous
7 consensus at the end of the day that they were
8 persuaded by the data that was shown.

9 So I guess this is a brief, or perhaps not
10 so brief, way of saying that I think we are all
11 educable.

12 (Laughter.)

13 CHAIRPERSON PACKER: Jay.

14 DR. COHN: Yeah, I wanted to come back to
15 the run-in issue again because I've been sitting here
16 trying to think of an appropriate early efficacy
17 endpoint that could allow one to then continue therapy
18 in the responding patient population.

19 And the document sort of suggests that
20 that's not a very good thing to do, but it strikes me
21 that we may not yet have such early efficacy markers.
22 I guess Rob would call them surrogates, but we may

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1 eventually have them.

2 To me it's a very appropriate way to
3 administer drugs. That is, whether it was a blood
4 pressure or a heart rate or a cholesterol reduction or
5 something more sophisticated than that that would
6 identify the responding patient population that would
7 then be eligible for maintaining therapy for long term
8 benefit, it seems to me that's a very appropriate
9 strategy for drug development.

10 We know these diseases are heterogeneous.
11 Everyone is not going to respond, and to insist then
12 that we have to study the strategy to use a drug
13 rather than to target the drug for the patient
14 population that appropriately responds, I think, is
15 again playing as if we're ignorant, and we should be
16 smarter than that, and we should get more smart.

17 So it seems to me that we should leave
18 that as a very open strategy, that if one can find a
19 marker that could identify via responding population
20 that it would be appropriate to do that study, and
21 then the labeling, of course, would have to reflect
22 that exact use.

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1 CHAIRPERSON PACKER: Lloyd.

2 DR. FISHER: Yeah. Just the sort of
3 problem you can run into, Jay, is let's say you're in
4 Class 2 and 3 and you have a moderately long run-in.
5 If you have many deaths, even if you randomize and
6 have a control, you don't have enough deaths in
7 general to pin things down incredibly well.

8 So let's say you appear to have even a
9 beneficial effect in the run-in period, but the P is
10 .6 or something, .8. So you have a fairly wide
11 confidence interval. If I wanted to argue the case
12 against somebody, I could say, "Well, I'm not going to
13 take the .6, but I'm going to take the upper end of
14 the 95 percent confidence interval to say you might
15 have weeded out people of more risk."

16 So that the people you finally did
17 randomize, in fact, are not a population that would
18 really represent the entire risk of this drug
19 strategy.

20 DR. COHN: Well, I think, you know, it
21 will have to be -- eventual analysis will depend on
22 however the data come out, but if you're only going to

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1 treat -- and it depends on how long that run-in period
2 is and it depends on what your endpoint of the trial
3 is.

4 But it strikes me that from a
5 philosophical standpoint, that strategy should be
6 considered to be very appropriate if you can correct
7 for the run-in events itself.

8 DR. FISHER: Right. It depends very much
9 on the -- like one of the things Tom said, that if you
10 eliminate people because they cannot tolerate a drug,
11 it might affect labeling, but to me that doesn't
12 affect labeling at all. I mean the labeling says you
13 should only give the drug to people who tolerate it?
14 That's no big limitation because that's what happens
15 when you actually give the drug.

16 But the events during this period, I think
17 are something that we need to sort out better, how
18 we're going to handle it, what we expect to see.

19 DR. COHN: Right, and I think, you know,
20 the role of the regulatory body is obviously to try to
21 come as close to the decisions that relate to
22 practice, and of course, practice does not give drugs

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1 to people who don't respond or who have adverse
2 effects.

3 So trying to link practice with drug
4 approval is obviously positive.

5 CHAIRPERSON PACKER: Tom and then Rob.

6 DR. FLEMING: If everything was black and
7 white, Lloyd, I would agree. If it were totally
8 compliance or totally tolerant versus not at all,
9 sure, it's not a limitation, but there are varying
10 degrees, and there are many illustrations where
11 someone may be partially tolerant, i.e., being able to
12 take a number of courses of the intervention and
13 benefit from that.

14 Jay's comment is reminiscent to me of what
15 I see happening in HIV/AIDS setting with viral load,
16 i.e., you have a mechanism; you have a marker. People
17 in that setting are referring to strategies for using
18 interventions to achieve an effect on a marker, i.e.,
19 you dose until you achieve in HIV/AIDS two log
20 reduction in viral load.

21 That's certainly a very rational way to
22 specify how you might strategically use an agent. You

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1 would need to evaluate that strategy though, and you
2 would have to evaluate that strategy by randomizing
3 people to a strategy that dosed until you saw an
4 effect on the marker, and what impact does that
5 strategy have on a clinical outcome versus not using
6 the agent at all or against a strategy of using the
7 agent without being driven by effects on the marker.

8 And, in fact, that's what's happening in
9 a number of HIV/AIDS trials. So what you're talking
10 about is clinically a rational approach. It creates
11 a different regimen, so to speak, a regimen that's a
12 strategy for delivery of an intervention that's driven
13 by whether you achieve the intended effects on a
14 marker.

15 You still have to look at a randomized
16 assessment of that strategy on clinical endpoints.

17 CHAIRPERSON PACKER: Rob.

18 DR. CALIFF: I think Tom said it well, but
19 I do want to respond to Jay's comments that we
20 clinicians don't treat patients who have adverse
21 effects.

22 Yes, we do. We treat them until they have

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1 an adverse effect, and then we stop, and if we haven't
2 quantified what the risk is of an adverse effect in
3 the intended population to treat, then I would submit
4 we really don't know what we're doing.

5 Tom's approach would deal with it, that
6 is, randomize to the strategy of treating until you
7 have an adverse effect and stopping. That obviously
8 increases the sample size substantially and creates a
9 difficulty in that arena.

10 So we all agree it's a tough problem. I'm
11 not saying I know the answer, but the statement on
12 face actually I disagree with. We do treat people
13 until they have an adverse effect.

14 CHAIRPERSON PACKER: Yeah, I think the
15 situation is actually more complicated, and it gets
16 back to a discussion that we had at the very beginning
17 of the day in terms of whether labeling actually
18 reflects clinical use because, Ray, correct me if I'm
19 wrong. It wasn't that long ago when this committee
20 would see trials of anti-angina drugs. We don't see
21 that very often, but we used to actually see a fair
22 number of trials of pharmacological agents for the

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1 treatment of angina.

2 And it wasn't that unusual for patients to
3 be randomized in their trial based on their response
4 to an initial administration of the drug during a run-
5 in period, for example, some of the nitrate trials, a
6 lot of the nitrate trials.

7 And, in fact, in the existing document,
8 anti-anginal guidelines -- I understand it's ten years
9 old -- would, in fact, encourage the use of open label
10 run-in periods where patients would be exercised
11 before and after a sublingual nitroglycerine and be
12 randomized only if they had a certain increase in
13 exercise time after a sublingual nitroglycerine.

14 That was felt to be very good design
15 because it enriched the patient population and
16 certainly would be consistent with Jay's emphasis on
17 mechanisms. You know, you were finding the mechanism
18 by respond to the drug.

19 On the other hand, in clinical practice no
20 one does that. Not a single physician in clinical
21 practice ever decides whether to give nitrates or not
22 based on a patient's response to sublingual

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1 nitroglycerine.

2 DR. LIPICKY: Well, there are some minor
3 subtle differences here that might be worth talking
4 about. In fact, physicians and patients do that with
5 nitrates. If it doesn't work, they don't take it.

6 CHAIRPERSON PACKER: Really?

7 DR. LIPICKY: Yeah.

8 DR. THADANI: Ray, that's not true.

9 DR. LIPICKY: I mean, you know, if they
10 get no relief of their angina, they're not going to
11 pop another sublingual nitro.

12 DR. THADANI: That's not true.

13 CHAIRPERSON PACKER: I don't think that's
14 true.

15 DR. LIPICKY: Well, fine, but nonetheless,
16 part of the reason for --

17 (Laughter.)

18 DR. LIPICKY: -- part of the reason for
19 the enrichment trial, if you would, would be that's
20 reasonably applicable to patients, to drug therapies
21 where there are titrated regimens and where the
22 measurement that you need to make is immediate.

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1 That is, you know, you can tell if blood
2 pressure goes down. You can tell if people get their
3 angina relief, et cetera, et cetera. You have the
4 ability to change dose, increase it or decrease it,
5 and it's reasonable to say you ought to be able to
6 tell if this drug works for your patient.

7 So you do the trial in the population in
8 whom you're not getting a lot of bad answers because
9 the drug doesn't work.

10 That's a totally inapplicable circumstance
11 to whether or not you're dead or alive and to regimens
12 where there isn't more than one dose and, in fact, you
13 can't titrate. If people have died, you can't say,
14 "Geez, I'm sorry. I gave you the wrong dose."

15 And so consequently that's totally
16 inapplicable. That conceptualization is totally
17 inapplicable.

18 So it's okay some places, and it has
19 troubles other places.

20 CHAIRPERSON PACKER: Bob.

21 DR. TEMPLE: Nothing stops you from
22 keeping track of how many patients you passed on to

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1 the major trial from the lead-in period. In other
2 words, you could say we screen 1,000 people and only
3 ten percent of them were responsive to nitrate. So
4 you take that into account.

5 CHAIRPERSON PACKER: What does labeling
6 say?

7 DR. TEMPLE: Labeling can say that. I
8 wouldn't say it always does, but as an example, if you
9 want to look at the labeling for Viagra, it will tell
10 you that the patients in trials were screened for
11 response to a single dose, and that all of the data
12 you see from the lengthy trials represent only two
13 thirds of the initial population that were put into it
14 because one third never responded to the single dose
15 initial test.

16 So you can do that.

17 CHAIRPERSON PACKER: Yeah, but
18 interestingly enough, the response rates that are
19 quoted, for example, for that product are the response
20 rates from the placebo controlled trials uncorrected
21 for the initial screen.

22 DR. TEMPLE: Well, maybe that's what gets

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1 out someplace, but in labeling it's accurate.

2 CHAIRPERSON PACKER: I understand.

3 Udho and then Rob.

4 DR. THADANI: I think the nitrate issue is
5 more complicated. All the trials have not done that
6 way. There are trials, larger trials, which have
7 included all comers, and I think you have to include
8 all comers. Otherwise you're selecting population
9 based on your exercise test.

10 And if I remember correctly, the only
11 reason they looked at the responders was to address
12 the issue of tolerance to nitrates because what you
13 want to do is the effect goes away with time, but I
14 think nobody exercises the patient.

15 One thing is that spontaneous angina goes
16 away with sublingual nitroglycerine is not the same
17 that exercise will improve tolerance. There are 20
18 percent who actually get worse on exercise tolerance
19 of nitrates, and yet it is not in the labeling.

20 And when you compare trials, that becomes
21 apples and oranges. So I think one has to dissociate.

22 The question I was going to raise is,

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1 again, coming back to placebo. In heart failure
2 trials, there's always add-on therapy, and so I don't
3 know how you can do active controls when your
4 treatment, say, looks exciting, but you know doesn't
5 improve mortality or morbidity. How ethically can you
6 do an active control in a group of patients where a
7 drug has been shown -- and you have no clue. I'm not
8 talking about the same class of drug. I'm talking
9 about a new class of drug which might have potential,
10 but you have no clue it's going to be as effective.

11 Is it ethical you want to do a trial
12 knowing the fact which is already known that patients
13 are living longer, or should we even talk about actual
14 controls in heart failure when all of the trials have
15 been on add-on therapy, one after two to three, to
16 four drugs now?

17 CHAIRPERSON PACKER: Udho, you mean you
18 think it's totally unethical if someone thinks they
19 have a better ACE inhibitor to do a trial against an
20 ACE inhibitor?

21 DR. THADANI: I think in the same class
22 it's fine, but to say for a different class, no, no.

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1 If you're talking about low dose, high dose, that's --
2 say you've got two ACE. What you're doing then is
3 you're saying, okay, both treatments are effective.
4 I'm going to show one is better.

5 But say suppose you've got a new class of
6 drug. Are you going to withhold drugs which have been
7 shown to be effective? I think it's a dilemma, and a
8 lot of IRB committees are not going to allow you to
9 withhold drugs which have been approved to save lives.
10 Hospitalization I can live with.

11 CHAIRPERSON PACKER: I don't think we
12 should dwell on this. I guess it would just be fair
13 to say, and I'll just speak personally, that I don't
14 see any problem doing an active control trial against
15 an established drug if everyone who participates
16 thinks that the hypothesis being tested is reasonable,
17 and I don't think there's anything more complicated
18 than that.

19 Rob.

20 DR. CALIFF: I just come back to a couple
21 of things.

22 On Bob's comment, I think Lloyd actually

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1 made a very important point which may be worth
2 emphasizing a little bit more in the document about
3 run-ins. You know, if there's a ten percent response
4 rate and those people go forward and do better in a
5 placebo controlled trial, the critical issue and the
6 other 90 percent is really where they had events
7 because if they just got a headache or something,
8 that's fine, but if they dropped over dead or had
9 worsening heart failure, for example, it seems there
10 is an obligation to quantify that somewhat since that
11 is what is going to be the basis for use in clinical
12 practice.

13 And there is this very difficult problem
14 that was alluded to. If the labeling gives the
15 treatment effect in that ten percent, as we go forward
16 in society we've got more good treatments than we can
17 afford to pay for. We're in the era of so-called
18 evidence based medicine. Comparative evidence is
19 usually based on a perception that you're starting
20 with a population in which you intend to treat.

21 So you end up with sort of a better
22 looking scenario than what you would actually get in

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1 clinical practice, making it very difficult to make
2 decisions.

3 CHAIRPERSON PACKER: I think we've
4 probably exhausted this. It's time to take a break.
5 The intent after the break -- break for lunch, yeah --
6 the intent after the break is to discuss Section 5 at
7 length, which is divided into evaluation of clinical
8 status, evaluation of long term outcome, and
9 evaluation and analysis. We are going to be spending
10 some time on that.

11 We are not going to be discussing safety
12 today, and if we have time, we'll try to summarize
13 some of the approvable indications.

14 But there has not been a lot of
15 disagreement on the phraseology the approvable
16 indications in the past. So we're going to try to
17 focus primarily on Section 5 when we return.

18 And we will come back at one o'clock and
19 promptly at one.

20 (Whereupon, at 12:08 p.m., the meeting was
21 recessed for lunch, to reconvene at 1:00 p.m., the
22 same day.)

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AFTERNOON SESSION

(1:10 p.m.)

CHAIRPERSON PACKER: The next topic for discussion this afternoon, we're going to continue our discussion on the guidelines for heart failure and focus this afternoon's discussion on efficacy endpoints.

Before doing so, let me outline, just describe very briefly the concept is to take all of the comments we have received today and to continue a discussion about revising these guidelines to a point where they may become official.

The process by which that would occur or the time frame in which that would occur has not been defined, and I think that the present draft at least provides a useful framework for ongoing discussions and, in fact, may be the only written document for a while.

So please take this document in the context of the discussions which have occurred today, and if you combine those two, you might have a pretty realistic idea of what the final outcome might look

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1 like.

2 The efficacy endpoints are divided into
3 two sections, the evaluation of clinical status and
4 the evaluation of risk of a major event. Paragraph 2
5 under Section 5 summarizes the rationale for such a
6 division, but let me emphasize, having said that,
7 these two may be very much related to each other, and
8 it is somewhat artificial to separate the two.

9 Lloyd?

10 DR. FISHER: I just wanted to mention one
11 point of information I found useful. The Cardio-Renal
12 Advisory Committee minutes now go on the Internet when
13 they get them. So you can go into the FDA. In the
14 context of taking the document with the discussion,
15 that will be available on the Internet.

16 CHAIRPERSON PACKER: And I think that
17 there are plans right now to put this document onto
18 the Internet at some time in the next week, probably
19 as is because it won't be revised in the next week.

20 Okay. Barry Massie is going to lead off
21 the discussion on evaluation of clinical status.

22 DR. MASSIE: Well, I'm going to try to be

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1 brief, although I think I may stimulate longer
2 discussion later.

3 Milton asked me to talk about the
4 symptomatic endpoints, and contrary to some people's
5 believe, symptoms still do count, I think, in the
6 process of approving drugs for heart failure. So they
7 still can serve, I think, as the primary evidence of
8 efficacy, but they must be clinically meaningful, that
9 is, something a patient feels, at least as judged by
10 the patient or perhaps by the physician.

11 Physical signs and physiologic surrogates
12 in the current document and particularly hemodynamics,
13 for instance, as a physiologic surrogate are not
14 probably in themselves sufficient for approval.

15 Now, I did want to bring up one point that
16 in reading through the document I couldn't identify,
17 which is whether or not these guidelines applied to
18 diuretics for the use of heart failure. Perhaps we
19 can discuss that later because there I think physical
20 signs, if one includes weight and other signs of
21 volume retention, might serve as a primary endpoint
22 for approval of a diuretic in the management of heart

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1 failure, although that might be labeled a different
2 indication.

3 They should be measured over at least a
4 reasonable period of time. The current document says
5 six to 48 hours for IV drugs. I would believe that
6 six hours is probably a little bit short for some of
7 our drugs, but clearly over a matter of hours to days,
8 and six to 12 months for symptomatic types of
9 endpoints with chronic oral drugs.

10 Now, having said one could likely get
11 approved by showing consistent improvement in
12 symptoms, I think it's also clear in this document
13 that you at least need some estimate of the effect of
14 morbidity and mortality, as well, for long term
15 therapy and probably even for short term therapy,
16 although a different type of estimate.

17 Now, there are basically two types of
18 symptomatic endpoints now, and this is my own
19 categorization. There are symptomatic endpoints as
20 the patient tells you about them, and the symptom
21 scores have been used, various types, visual analogue
22 scores, rating from one to whatever. Most of the

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1 symptomatic scores focus on symptoms related to
2 dyspnea with some level of activity.

3 And then the global assessment of change,
4 which is basically compared to baseline how does one
5 feel on usually a scale of one to five or one to
6 seven.

7 It's important in using these, I think,
8 several points. All of these symptoms actually are
9 usually measured by multiple ways in the same
10 protocol. So there's a real multiplicity problem
11 here, and therefore, I think that one needs to really
12 pre-specify the critical measures. Otherwise you can
13 have five different scales. Unless you know which one
14 is going to count, I think one enters into a morass.

15 The other issue is, of course, the
16 investigators can easily influence the patients on how
17 they feel, and that needs to be avoided if at all
18 possible.

19 And then there's the investigator
20 determined endpoints. New York Heart Association
21 class is often thought to be basically a symptom
22 determined classification that is relatively

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1 objective. I think it's far from that, but not a bad
2 way to assess heart failure as it turns out, looking
3 at the results over studies.

4 But I think all of us who have read down
5 New York Heart Association class are aware of changes
6 in creatinine, changes in exercise measurements, and
7 deal with more than just what the patients volunteers.

8 And global assessment of change also would
9 probably be a multi-determined function, not just
10 symptoms, but if the physician is performing at all he
11 knows about the patient.

12 This raises the two problems I've listed
13 at the bottom. In rating it you shouldn't be
14 influenced by recognizable drug effects. For
15 instance, a beta blocker that drops the heart rate by
16 15 points might even be something that we considered
17 good, and that might make us feel better and say the
18 patient is doing better globally.

19 If it's not something we necessarily feel
20 is good, it still might allow us to recognize a drug
21 effect that we think is good. So that type of bias is
22 there, and therefore, it makes mention of an

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1 independent assessor.

2 The problem is if you use an independent
3 assessor, you also lose all of this ancillary data
4 which I think has value that we would enter into our
5 New York Heart Association class and our global
6 assessment. I think that an independent assessor
7 should be avoided if at all possible. I think it
8 makes a complicated evaluation.

9 Now, other types of symptomatic endpoints
10 are really two others. Exercise tolerance, which I
11 guess has been our oldest standard for improving
12 symptoms of heart failure since the modern improvement
13 goes, and I think although it's been discouraged and
14 the document gives lots of cautions about the problems
15 with exercise tolerance, a consistent improvement in
16 exercise tolerance could certainly serve as the
17 primary basis of approval, given the other evidence we
18 need about safety, and so on.

19 They can be measured in many ways. The
20 document, I think, carefully avoids trying to tell
21 people how to measure because we really still don't
22 know.

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1 I think it's a problem because it's
2 variable for sure, and because we know that it doesn't
3 necessarily capture drug benefit. Even drugs that
4 improve symptoms may not improve exercise tolerance,
5 and the flip side has been that some drugs that
6 improve exercise tolerance have other adverse effects.

7 Nonetheless, I think it is a way to
8 approach demonstrating improvement in symptoms.

9 Quality of life, I think, is also
10 problematic in part because of the multiplicity issue
11 that comes up very frequently. Hardly anybody will
12 agree on one way to measure quality of life. So there
13 are many scales.

14 I'm involved in one study now where they
15 have four because they can't decide which one to
16 eliminate. One may turn out positive, but then how
17 will one interpret it?

18 So certainly you have to have a very
19 careful analytic plan worked out, and my own bias is
20 that these measurements may not actually measure drug
21 effect or harm in a heart failure specific manner, and
22 my own bias is that this should not serve as a primary

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1 measure for approval.

2 And lastly, the composite endpoint, which
3 clearly is sort of a favorite approach in this
4 document, and it's probably a good approach because
5 everybody counts, and it mixes together the major
6 types of endpoints that we look for in a morbidity and
7 mortality study, but while at the same time assessing
8 symptomatic measures in the other patients.

9 However, it doesn't get away from any of
10 the problems with those individuals' symptomatic
11 measurements, and I think we would fool ourselves if
12 we think that this turns out to be, you know, the
13 eureka for how to do it.

14 I think classification remains difficult,
15 and what I think is most difficult in many of these
16 trials, although if you declare the time when you're
17 going to measure it, you can do that, is that time
18 dependance is a very important factor.

19 Many patients, I would say most patients,
20 feel worse and better in the same trial compared to
21 baseline at some point. So you could arbitrarily say
22 three months or six months is the time you're going to

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1 measure it, but that might not tell you whether the
2 drug is working or not.

3 And associated with the patient feeling up
4 and down at various times is that there are therapy
5 changes. Maybe they get worse. They get a better
6 therapy added on. Then they feel better, and what are
7 you measuring? We already talked about that, I think,
8 in terms of morbidity and mortality studies, but it is
9 equally true for symptoms.

10 So we really haven't defined, I think, the
11 perfect way to look at symptoms, but I think that at
12 least with drugs that have across the board positive
13 effects that some of these do improve, and it seems
14 like the more subjective they are, asking the patient
15 whether they're feeling better or not seems to be the
16 most powerful discriminate between a drug that we
17 know works by other measures and one that doesn't.

18 CHAIRPERSON PACKER: Barry, thank you very
19 much.

20 Let me just clarify one thing. In the
21 document that Barry referred to, the concept of an
22 independent assessor is mentioned in the document, was

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1 not mentioned, by the way, in any old versions of this
2 document.

3 Entirely, and the document makes this
4 clear, if in order to avoid the concept of
5 confounding, in other words, drugs may produce toxic
6 effects or whatever, and if that's the case, then the
7 independent assessor might help to solve the problem.

8 The creation of an independent assessor,
9 however, creates problems because by the very nature.
10 Because it divorces the assessor from the usual
11 interactions with the patient, it actually may be a
12 more sterilized approach because usually the
13 interaction with the physician and patient occurs at
14 so many different levels, including a nonverbal level,
15 that, you know, an independent assessor, in fact, may
16 not get the New York Heart class or the global
17 assessment quite right.

18 I think you're referring to that, but
19 then, again, if there's some toxic or confounding
20 influence, it may be the only way to do it or maybe
21 they could do it both ways. It would get complicated.

22 Ileana.

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1 DR. PINA: Yeah, I want to echo what Barry
2 said about trying to find some kind of composite
3 score. I think when symptoms become difficult to
4 measure that we must look for consistency, and if the
5 majority of symptoms are on the improvement side and
6 one isn't, then we may want to add some weight to some
7 symptoms versus others, but I think that consistency
8 may be more important than just taking one assessment
9 alone.

10 And I agree that the New York Heart
11 Association, the way it's defined is not really the
12 way it's used, and I think when we give someone an
13 NYHA, we really put together everything, including the
14 creatinine and how much they can walk and how much
15 they can do.

16 CHAIRPERSON PACKER: Marv.

17 DR. KONSTAM: I agree with just about
18 everything Barry said, except I'd like to propose
19 reframing it actually, and I've talked about this
20 before, and that is to say that aside from keeping
21 people alive, the only other thing that you want to do
22 is influence the quality of their life, and

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1 specifically when you're talking about therapy for
2 diseases, you're looking to change something about the
3 disease that is adversely affecting the quality of
4 that life.

5 And I want to distinguish between the
6 overall concept and direction of assessing the quality
7 of the patient's life, distinguish that from health
8 related quality of life questionnaires, which are
9 specific instruments, but that I would suggest that
10 everything that you talked about, in fact, are
11 snippets or pieces of things that adversely influence
12 quality of life.

13 Now, I think the reason this is important
14 is that, you know, so, for example, if you're talking
15 about symptom scores, well, I think you said that
16 symptoms are only important if they're important to
17 the patient, and it really is implicit in there if
18 it's altering, affecting the patient's life.

19 So edema, for example, might or might not
20 be an important symptom if it's not adversely
21 affecting life.

22 Now, those symptom scores are incorporated

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1 into quality of life questionnaires, although
2 generally they try to take it a step further and
3 assess the degree to which the symptom is influencing
4 the patient's life.

5 So I would like to propose that actually
6 what we've got here is a set of measurements all
7 directed toward assessing whether or not the disease
8 is affecting life adversely and whether or not the
9 therapy is benefitting. We can look at scores related
10 to symptoms that are clinically relevant. We can look
11 at how the patient performs on a treadmill as an
12 indication of whether or not they're conducting their
13 daily living appropriately, if we believe that. We
14 can look at questionnaires under certain
15 circumstances, and we can count the number of times
16 the patient is hospitalized on the grounds that
17 hospitalization adversely affects the patient's life
18 as well.

19 And so all of these are things that are
20 aiming at trying to figure out what's important to the
21 patient.

22 CHAIRPERSON PACKER: Udho.

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1 DR. THADANI: I'm surprised that either
2 the investigator or independent assessor should be
3 responsible for quantitating. The patient comes to
4 you because he's short of breath or he's fatigued.
5 These are patient symptoms, and I think they're the
6 ones who should be the assessors how they are feeling.

7 And you know, obviously we sometimes as
8 investigators give them leading questions of how many
9 blocks you walk or whatever. So I think if the
10 patient can read the form, maybe they're not
11 sensitive. Maybe their drug therapy is no good. So
12 if the patient says he's short of breath when he walks
13 a block, it's his statement. So even NYHA takes all
14 of that into account.

15 So I don't know why an independent
16 assessor should be able to influence if one goes by
17 what patient ticks on the piece of paper.

18 Could you clarify that? Because these are
19 all -- forget about the exercise part, but if you give
20 the patient a symptom, he's fatigued, he's short of
21 breath. Edema may be a sign unless it is limiting.
22 His legs are so swollen he can't walk or he's

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1 troubled.

2 Why should the investigator assess
3 differently than -- unless you're biasing the patient.
4 I realize that, but if you just give them a simple
5 form and he can't read the form maybe the nurse or
6 somebody could just read it to him and you tick it,
7 why should it be a classification different?

8 DR. MASSIE: Well, let me give a couple of
9 examples. I mean, first of all, I didn't say that you
10 had to do all of them. I was going through the types
11 of things that have been used for endpoints, and there
12 are pluses and there are minuses.

13 But, for instance, we've tried to ask the
14 patient how they feel in the acute setting with acute
15 IV therapy, and it really has to do with more whether
16 we're giving them too much pain by the way we're
17 sticking them, how their catheter is feeling, all
18 types of catheters, whether or not they're getting
19 disoriented with an ICU psychosis, and the physician
20 probably is in the better situation to assess in that
21 setting whether the patient is better or not because
22 he's bringing not only his assessment of dyspnea, but

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1 also his knowledge of the creatinine and a number of
2 other parameters.

3 In a chronic setting, it may be more
4 reasonable to make your primary endpoint a patient
5 oriented one. On an acute setting it may not be.

6 But that being said, where we've used
7 global scores, there seems to be marked concordance in
8 the ACE inhibitor experience and the beta blockers
9 between the physician global score and the patient
10 global score, which could mean that they're not
11 independent measures, that the physician is telling
12 the patient what to say or the physician is listening
13 to what the patient says, hopefully the latter, but I
14 think they're both good measures.

15 And the real question is when you write
16 your protocol, and I don't know how to get into this,
17 but this is, I think, the key part of this question --

18 DR. THADANI: Especially if you're going
19 to --

20 DR. MASSIE -- is you have five or six
21 different measures, three quality of life scales, two
22 symptom scales, New York Heart Association, and you

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1 know, you're right. The committee in the end is going
2 to look through the whole thing and try to sort it
3 out, but they're going to look at what you said is the
4 important one.

5 And I'm not sure that in all settings the
6 important one is the same one.

7 DR. THADANI: I agree with you in the
8 acute situation when the patient is acutely dyspneic.
9 In the chronic one I'd give you an example of two days
10 ago.

11 I was seeing a patient, and he said,
12 "Well, I really can't do very much." According to
13 that maybe, you know, he can't walk a few blocks. He
14 could be Class 3, but I said, "What did you do today?"

15 He said he walked from the car parking lot
16 without stopping, but I think I'm creating a bias by
17 putting a leading question. Then the objectivity
18 comes in what he did on that particular day, but
19 knowing what he did in the last few days.

20 So I personally feel since it's a
21 symptomatic driven therapy, short of hospitalization
22 or mortality or objective exercise testing, we should

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1 probably leave it to the patient. I'm not talking
2 about science with objectivity. We have a different
3 issue, but I think these are patient symptoms, and I
4 don't think whether an investigator or a blinded
5 observer should make any difference if one just asks
6 the patient to tick what he feels.

7 CHAIRPERSON PACKER: Yeah, I actually
8 think this is sort of a silly conversation because
9 these two are incredibly interdependent. The way that
10 a patient feels is filtered through how the questions
11 are framed and how the physician asks them, and in the
12 vast majority of cases, there is no direct -- you
13 know, a patient doesn't fill out the case report form.

14 So there's a filtering process here, and
15 that filtering process is inevitable. The reason that
16 they're highly correlated is because there is both an
17 observer based reason why they're highly correlated,
18 and presumably a clinically based reason why they're
19 highly correlated, and I don't think anyone should
20 pretend that these are independent assessments, nor
21 should anyone pretend that any of the assessments that
22 Barry has suggested are independent assessments.

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1 They're, you know, correlated to varying degrees.

2 I think that the reason why there's so
3 many is because none of them are perfect, and none of
4 them present a complete picture, and in fact, if there
5 were one terrific one, then Barry would have said,
6 "This is really a terrific one," and the guidelines
7 would say there's really a terrific one, and there
8 just isn't one like that.

9 Ileana.

10 DR. PINA: Just to amplify on that, many
11 of these instruments have never been tested in
12 different populations, and so you don't know (a) the
13 reproducibility. You don't know if you can capture
14 even small changes in how the patient feels or how
15 much they're able to do, and that's why you may want
16 to select a few whose specifications do apply to the
17 population that you're studying.

18 Asking somebody how do they feel about not
19 being able to work when they're really a Class 4
20 patient, they may not have worked for years. It may
21 not be as relevant as to someone who was recently
22 diagnosed and can't work.

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1 CHAIRPERSON PACKER: Let me just ask
2 everyone a question which everyone is talking around
3 but has not directly addressed.

4 I think everyone in this committee thinks
5 that because there are five or six possible ways of
6 assessing clinical status and they're all, in part,
7 correlated and certainly interdependent. How do you
8 design a statistical plan to deal with that?

9 Because Ileana made a very important
10 point. She says, you know, we feel very, very
11 comfortable if all of these measures were to be
12 concordant, and I heard you specifically say that, and
13 also heard you specifically not define what concordant
14 meant.

15 I mean it could be directionally
16 concordant. It could all have a certain P value or
17 whatever, but I think the idea is that you had to get
18 the sense that everything was internally consistent.

19 The problem is that you could then take
20 five measures -- I'll just use the word "five"
21 arbitrarily -- and say that there are five primary
22 endpoints or you could pick one that you think sort of

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1 has the greatest likelihood of success and say that's
2 the primary and four are secondary, or you can take
3 your alpha and split it, or you can do a whole host of
4 things.

5 And that may sound like an artificial
6 question because Ileana would say, "Well, maybe it
7 doesn't matter what you specify as the primary.
8 You're going to look at the internal consistency and
9 concordance regardless.

10 But there is the issue of alpha spending
11 here, and what you say is the most important, and part
12 of the reason that the composite is mentioned here is
13 the composite is an approach, not the approach to
14 trying to get a mixture of measures, but making it one
15 measure so that the alpha is preserved.

16 Can Lloyd and Tom and Dave help us here?
17 Because we think that these are all reasonable
18 measures, all of which have limitations and
19 inadequacies. We would feel better if they were
20 internally concordant. We would have perhaps some
21 difficulty picking one above all the others. You
22 didn't say that, but I think that you feel that way.

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1 You know, what is the solution? What are
2 the options available to the sponsors in the design of
3 clinical trials?

4 Lloyd.

5 DR. FISHER: Well, number one, there are
6 a number of existing options. There are standard
7 things for multivariant endpoints like weighting them
8 equally, combining them all. You could take the
9 minimum P value, for example, adjust for all of the
10 multiple comparisons. You could take the average.

11 But the best way to do this, but the
12 problem is it would just take a phenomenal amount of
13 time, in my opinion. I've thought quite a bit about
14 this strength of evidence. It would be sort of to
15 take every possible pattern of outcome, including the
16 variability in the test, not just the estimated
17 effect, and present it to this panel and say, "Here's
18 two outcomes. Which of these two is more convincing
19 evidence of treatment effect?"

20 And get a one dimensional ordering, which
21 would be very, very complex because it would integrate
22 all of the medical knowledge. If you had that one

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1 dimensional ordering, then we would attach
2 probabilities to the top five percent using something
3 called the randomization test.

4 The problem is getting anyone to put in
5 the time and effort to do this. It might be possible,
6 however, to begin to approach this to get some idea of
7 the tradeoffs.

8 We've seen in recent history that
9 consistency isn't necessarily enough. If you miss
10 your primary endpoint, that gets into the middle of a
11 huge debate.

12 And so, I mean, something has to be done.
13 It's best if it's done prospectively, and the best
14 solutions, I think, have not yet been developed
15 because it's somewhat subject matter specific, and it
16 doesn't just involve the statisticians. You have to
17 get people very knowledgeable clinically in the field
18 to help you set up what things are more impressive
19 than others.

20 As Tom said, and he's absolutely right, it
21 doesn't make sense that if you have a placebo in one
22 dose and you have .02, you say, "Ah, ha, we've shown

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1 it." You have two doses. They're each significant at
2 the same .02 level. This is more evidence in favor of
3 the drug, but if we do the usual statistical
4 adjustment, you know, we say, "Gee" -- well, I guess
5 not .02 because Bonferroni would do it -- .03, and
6 you'd say, "Gee, too bad. You just missed it."

7 CHAIRPERSON PACKER: Lloyd, I was hoping
8 to hear something other than we haven't solved this
9 problem yet.

10 (Laughter.)

11 DR. MASSIE: Let me just try something
12 out. Let's say we have five scores.

13 DR. FISHER: But let me say one thing.
14 There are ways to solve the problem, and the best ways
15 involve ordering. If you think mathematically and
16 apply the outcomes, you think you're in this five
17 dimensional space.

18 You want to decide what sorts of outcomes
19 are more convincing than others, and if you do things
20 very simplistically, which is concentrate on one
21 endpoint or average them all, et cetera, that does not
22 really encompass what happens some somebody who knows

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1 the field or knows what they're talking about looks at
2 the data because you might look at it and say four out
3 of the five are significant, and this fifth one has
4 this incredible variability that's really not a very
5 good quality of life measurement in this population at
6 all. We never should have used it, but as I
7 mentioned, you have to consider not only treatment
8 effect of variability, but I think there are
9 solutions, but they would take a lot of time.

10 DR. MASSIE: Let me propose a simple
11 solution, but I don't know if it has any validity.
12 This may be a total joke, which is let's say you get
13 three scores or five scores, New York Heart,
14 composite, you know, the global score of the patient,
15 the global score of the physician, put in quality of
16 life, put in some actual measure of dyspnea on various
17 activities.

18 Everybody gets five and all of whom are
19 either better, worse, or the same at the end of the
20 trial, and you can then say, well, you have, in
21 Treatment A, you have, you know, 37 percent of your
22 people had five better, and you could get something

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1 like that.

2 Everybody is classified as to whether or
3 how many they had better, and you get a P value for
4 which group comes out better with your five scores,
5 and you know, how many had five better, four better,
6 three better, two better, one better, or worse, or you
7 could put it all together and you get one composite
8 clinical score.

9 Therefore, you have one primary endpoint,
10 one alpha spent P equals .05. Is that something that
11 one could do?

12 This is not taking into account that we
13 know what's better because I think we don't really
14 know what's better.

15 DR. KONSTAM: You know, without knowing
16 exactly how to do it, I'd just like to second the
17 concept because basically what we're saying is that
18 we're not looking at five different things. We're
19 really looking at one thing, and we're looking at it
20 from five different spots, from five different angles.

21 So, you know, I think however this is
22 approached, I think that it's worth -- and of course,

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1 doing it prospectively, identifying, you know, how are
2 we going to -- what kind of hierarchy or what kind of
3 mathematical structure are we going to place on these
4 different parameters of really the same thing that
5 we're trying to look at.

6 CHAIRPERSON PACKER: Marv, as you know,
7 and Barry knows this as well, there have been various
8 attempts to create these composites over the past
9 several years, and each attempt differs, not
10 surprisingly, from every other attempt.

11 One proposal that Barry just said was,
12 well, let's give everyone a five and, you know,
13 measure everything and "compositize" it that way.

14 There have been attempts in the past to
15 combine two or three or four. I think what we're all
16 saying is that there isn't a single perfect measure.
17 If you want to use composites because that is a more
18 comprehensive, maybe less biased way of looking at it,
19 that's okay, but you must specify ahead of time what
20 is in that composite and how it will be analyzed.

21 I think everyone is saying that.

22 DR. KONSTAM: Yeah, Milton. I agree

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1 completely, and let me just add that, you know, every
2 new study that's done, I mean, I guess the
3 investigators or sponsor takes a little bit different
4 approach, and I would contend that it's based on
5 whatever advice they have had or it may be based on
6 the last positive study that's been published or been
7 in their experience.

8 You know, I'd like to suggest that we
9 actually have a couple of therapies now in heart
10 failure that pretty much the entire community is
11 getting to believe work, like ACE inhibitors and beta
12 blockers, and we have an awful lot of studies that
13 have been done with an awful lot of things measured,
14 you know, with those two classes of agents, and I'll
15 go so far as to say that.

16 And it may be worth, you know, now taking
17 a step back and looking at the body of data that we
18 have on these agents and see if we can go and glean
19 how to approach the challenge that Barry is raising.

20 CHAIRPERSON PACKER: And, Marv, you may or
21 may not know, but actually Bob Temple asked me to do
22 that, I guess, a year ago.

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1 DR. KONSTAM: I should have guessed.

2 CHAIRPERSON PACKER: And without getting
3 into any details about what was a very detailed and
4 long analysis that went on for pages and pages, the
5 short of it is if you look at all of the trials of
6 what might be deemed effective drugs, and by the way,
7 in the analysis what was deemed an effective drug was
8 a drug that ended up being approved by the FDA for
9 heart failure, totally arbitrary definition.

10 (Laughter.)

11 CHAIRPERSON PACKER: But, you know,
12 there's probably a correlation between the FDA
13 approval and efficacy; that if one did that, the two
14 measures that emerged as being the most sensitive to
15 a treatment effect was New York Heart class and the
16 global assessment across the board.

17 Exercise tolerance was very --

18 DR. CALIFF: Where can we find this in the
19 literature?

20 DR. LIPICKY: Milton, you didn't do --

21 CHAIRPERSON PACKER: You can't find this
22 in the literature.

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1 DR. LIPICKY: Milton, you didn't really do
2 what's being talked about.

3 CHAIRPERSON PACKER: That's right. I
4 approximated it.

5 DR. LIPICKY: What you did was look at
6 each thing individually.

7 CHAIRPERSON PACKER: That's right.

8 DR. LIPICKY: And you decided whether it
9 was positive or negative on some basis.

10 CHAIRPERSON PACKER: That's right.

11 DR. LIPICKY: And then you had yes/noes,
12 and what you're talking about is having some kind of
13 a graded thing that puts it all together.

14 DR. MASSIE: Yeah, but this would be the
15 preliminary data that decided how you would design the
16 things you had put in the composite score.

17 CHAIRPERSON PACKER: The difficulty in
18 doing the analysis the way that you might want it done
19 or Marv would ideally want it done is that not all
20 measures were evaluated in all trials, and that's a
21 huge problem.

22 Quality of life instruments were not part

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1 of every trial. How do you -- what do you do with
2 that missing data? You can't deal with that.

3 DR. LIPICKY: Right.

4 CHAIRPERSON PACKER: You can't deal with
5 that statistically.

6 DR. LIPICKY: But as I heard the question
7 that you formulated about half an hour ago, it was if,
8 in fact, all of these things measure a patient's
9 interaction with their environment, how could they all
10 do what they did here if, in fact, nothing happened at
11 all or it went in the adverse direction, and that is
12 really looking at all of the data concomitantly, not
13 at any one of them separately, and then drawing
14 conclusions for any one separately.

15 CHAIRPERSON PACKER: That's right.

16 DR. LIPICKY: So there has been no look --

17 CHAIRPERSON PACKER: That's right.

18 DR. LIPICKY: -- at the past data from the
19 vantage point of would it work if you tried to do
20 that. I don't know.

21 CHAIRPERSON PACKER: Right. No, that's
22 correct because what was not available to me at the

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1 time this was done was the individual data basis.
2 What was available to me were the summaries submitted
3 by the sponsors on behalf of the drugs, and of course,
4 the analyses submitted by the sponsors were taken at
5 face value.

6 DR. LIPICKY: Correct.

7 CHAIRPERSON PACKER: So but at least it's
8 -- I don't want to even remotely consider it to say
9 that it's an adequate representation of what Marv and
10 Barry are suggesting, but it was the first step in
11 that process in terms of a literature review has been
12 taken.

13 DR. KONSTAM: Just out of curiosity, did
14 you look at drugs that don't work as well as drugs
15 that do work?

16 CHAIRPERSON PACKER: The problem with
17 doing drugs that don't work, there's a real problem.

18 One, there aren't too many NDAs submitted
19 for drugs that don't work.

20 DR. COHN: Well, how are you defining --

21 DR. LIPICKY: Don't work and work.

22 DR. COHN: No, I think this is serious.

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1 CHAIRPERSON PACKER: Jay, let's just --
2 the idea was to work with the database, and the only
3 database I could get was a database that was FOI-able.

4 DR. LIPICKY: And those are approvals.

5 CHAIRPERSON PACKER: Right, and those are
6 approvals. So there was an operational limitation of
7 what one could get their hands on.

8 DR. KONSTAM: Well, remembering what you
9 said, the New York Heart Association and global --

10 CHAIRPERSON PACKER: Yeah.

11 DR. KONSTAM: -- assessment, I would
12 suggest that I'm not sure what we learned from that
13 because I think all you're saying is that in the
14 groups of agents that have been approved, those things
15 got better.

16 CHAIRPERSON PACKER: The only reason why
17 that statement has some significance other than being
18 circular, although it may appear to be circular, is
19 that in none of the trials that were submitted as part
20 of the NDAs for approval was New York Heart class or
21 the global assessment the primary endpoint.

22 So what was interesting about the process

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1 of review was that the primary endpoint in almost all
2 of the trials was exercise tolerance, which may or may
3 not have been favorably affected by therapy.

4 New York Heart class and the global
5 assessment was almost invariably measured as a
6 secondary endpoint. So, in other words, it could have
7 been entirely self-fulfilling in that the primary
8 endpoint, if it was favorably affected, led to an NDA,
9 but that's not the case here.

10 DR. LIPICKY: But if you say that you're
11 going to try to look at them all together, the
12 designation of primary and secondary is irrelevant,
13 and indeed, the way you started to look at it, there
14 is no method that has been applied to that data. So
15 one doesn't know how it would come out.

16 CHAIRPERSON PACKER: And in order to truly
17 be able to do this right, one shouldn't limit their
18 database, their analysis to a trial submitted as part
19 of NDAs.

20 DR. LIPICKY: That's correct.

21 CHAIRPERSON PACKER: One should ask every
22 sponsor who has done a trial in heart failure, whether

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1 or not the trial worked or not, to submit the database
2 so we could use as comprehensive a database as
3 possible.

4 DR. LIPICKY: So how can we work out a
5 method? Does anyone have a suggestion?

6 DR. THADANI: Milton, what about the
7 trials in which the drug had adverse effect on
8 mortality and might have improved your NYHA? Have you
9 included those or just --

10 CHAIRPERSON PACKER: Oh, yeah, all the
11 trials that led -- this --

12 DR. THADANI: But you said only approved
13 drugs.

14 CHAIRPERSON PACKER: Yeah.

15 DR. THADANI: And these are drugs which
16 have not been approved.

17 CHAIRPERSON PACKER: No, no, no.
18 Flosequinine was in the database. There were five
19 trials with flosequinine and drug was approved.

20 DR. THADANI: So what you're trying to
21 say, that there's a dichotomy even with your symptoms
22 called to the outcome. I mean you know.

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1 CHAIRPERSON PACKER: Udho, it's a totally
2 separate question.

3 DR. THADANI: But no, no. You're saying
4 that exercise doesn't go along, and that's why
5 exercise is a bad parameter, because it doesn't jibe
6 with symptoms core necessarily, and yet symptoms core
7 doesn't gibe with mortality.

8 CHAIRPERSON PACKER: No, Udho. You're
9 confusing two separate issues.

10 DR. THADANI: Okay.

11 CHAIRPERSON PACKER: I simply described
12 what was done, which was entirely limited and
13 circumscribed based on what was available to be
14 analyzed.

15 DR. LIPICKY: So who will provide the
16 requisite statistical input? I'll volunteer to try to
17 get the data. Who will do it?

18 PARTICIPANT: Do what?

19 DR. LIPICKY: Give the statistical input.
20 There's a statistical method that has to be evolved.
21 You have to somehow another test the null hypothesis
22 looking at all of the data simultaneously. ETT is

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1 part of that.

2 DR. FISHER: Well, Ray, if I could get the
3 databases and you would support the program or no
4 support for me, I would analyze the data.

5 DR. LIPICKY: Well, I will support the
6 program morally and intellectually. Do you mean
7 financially?

8 (Laughter.)

9 CHAIRPERSON PACKER: Let me just say that
10 there's another issue here, which makes the analysis
11 even more complex. If one looks at the literature and
12 looks at all of the trial submitted as part of
13 approved NDAs, the analysis of New York Heart class or
14 global assessment or exercise tolerance in trials done
15 in the 1980s is not necessarily the way that data
16 would be analyzed in 1990.

17 DR. LIPICKY: No, that is absolutely true,
18 but that has nothing to do with trying to work out a
19 method and seeing if the data that exists, in fact,
20 would say that these drugs work because right now the
21 data that exist do not say these drugs really work
22 outstandingly, right? I mean, it's a very tough call.

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1 So the question is if you took that same
2 data, looked at it with a different method that was
3 everything together, would that change your impression
4 of what the power of those data are?

5 Then you could argue about whether it
6 would be reasonable to apply that method to current
7 data because the medical milieu changed, but at the
8 present time, we're not accomplishing anything.

9 CHAIRPERSON PACKER: Jay?

10 DR. COHN: Can I make a couple of comments
11 here? Because this is a very difficult area, and each
12 of these measures that have been surfaced, exercise,
13 quality of life, symptom scores, et cetera, do not
14 vary in concert, as we well know.

15 However, if one looks at the subgroup that
16 has a marked improvement in quality of life or an
17 exercise tolerance, one finds that all of the measures
18 then do vary together so that the magnitude of effect
19 is very important in convincing us that this is a real
20 change.

21 And one of the problems that we've had in
22 looking at prior trials is that we have focused on P

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1 values of the significance, say, of the improvement of
2 exercise, even though the magnitude of that effect is
3 minuscule, but the P value comes out less than .05,
4 and we, therefore, conclude that the drug is
5 effective, and that's within the noise range, and it
6 is not reproducible, and it's luck of the draw often
7 more than anything else.

8 And, in fact, when one looks at mean
9 responses of all of these variables in the trials that
10 we have carried out to date, the magnitude of effect
11 is very small, and yet the magnitude of effect on
12 mortality and morbidity has turned out to be very
13 large.

14 So that symptoms and quality of life are
15 very poor markers for effective therapy in this
16 disease. Now, what I would suggest is an alternate
17 way to analyze it, and that is to really focus on
18 since not all patients respond the same to a drug --
19 I mean, this is a broken record, and we all know that,
20 but we pay lip service to it. We don't often
21 incorporate it into our thinking process -- it would
22 be perhaps more useful to look at those individuals,

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1 set above which you're going to look at the endpoint
2 and say let's find out between the placebo and the
3 treatment arm how many people improve above this
4 threshold level where we're confident that is a real
5 effect.

6 And that gives us a lot more comfort in
7 knowing what fraction of patients are going to get
8 better rather than trying to look at a mean response
9 in the large population where the changes are very
10 small and there's a lot of noise.

11 And when you do that, I think you'll find
12 that most of these measures will vary in concert.

13 CHAIRPERSON PACKER: Bob.

14 DR. TEMPLE: Well, it's certainly worth
15 trying that, but my prediction is it won't help you at
16 all. If you set response characteristics and say,
17 "Okay. This much is a good response. This much is a
18 weak response," you'll find the same thing.

19 The problem here is that there's
20 tremendous variability in both the treatment and
21 placebo groups. That's why the means aren't very
22 different. You'll also find the categorical responses

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1 won't be very different either.

2 That's a prediction. We haven't done it
3 that way, but that's what you're going to find.

4 DR. COHN: But you would get the number of
5 responders rather than the mean response.

6 DR. TEMPLE: You will, but it'll be closer
7 than you want even though you think these drugs work
8 because the mean responses and the categorical
9 responses are closely related. If one were very
10 different, then the other would be very different,
11 too.

12 I just want to make one point. Nobody
13 should be too surprised at this. You find the same
14 thing in almost every therapeutic area we look at.
15 It's characteristic in trials of antidepressants to
16 look at four separate measures of depression. There's
17 a global, and there's a specific depression scale
18 measure, and there's a section of the depression scale
19 and so on, and you see the same kinds of things.

20 There's tremendous variability from study
21 to study and imperfect consistency within a study.
22 You see the same thing with antihistamines in allergic

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1 rhinitis.

2 These diseases are hard to categorize, and
3 there's a lot of day-to-day variability. It may not
4 be that it's because the drugs don't work very well or
5 the measures are poor. It just may be characteristic
6 of the way life is.

7 The other thing, Milton, is what I
8 remember is your analyses of the ACE inhibitor trials,
9 and I thought all of the endpoints were about equally
10 good or equally poor depending on how you look at it,
11 not very much difference between them in how likely
12 they were to be positive. New York Heart wasn't all
13 that much different from exercise.

14 CHAIRPERSON PACKER: Yeah, Bob. I guess
15 what I should have said before I even said that there
16 was any tendency for one measure or another is that in
17 no case was a single measure consistently indicative
18 of a drug effect in all trials done with that agent.

19 DR. TEMPLE: Right, but the other thing to
20 remember is your test was was this result significant,
21 and you didn't try to get into did it lean right and
22 other questions that one could get into.

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1 CHAIRPERSON PACKER: And frequently it
2 leaned right, but didn't have a nominal P value
3 associated with it.

4 All of these can only be addressed by what
5 Ray was saying before, which is get the data and
6 actually do the analyses.

7 I will honestly tell you that such a
8 project is an immense undertaking.

9 DR. TEMPLE: Could we make very clear what
10 the project is to do? I'm a little vague on that.

11 DR. LIPICKY: I see it perfectly. It's
12 two phases. One phase is for somebody who knows
13 statistics, math, and probability to sit down and
14 decide how the null hypothesis would be denied when
15 you look at all of the things together and say how
16 could it be that these numbers went in the direction
17 they went if, in fact, this treatment did not alter
18 the state of the patient. I mean that's really the
19 question.

20 The second part of the project is to by
21 patient by patient get the primary evaluations of each
22 thing that was evaluated, every patient's symptom

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1 score, every patient's New York Heart class for every
2 visit so that you can start with raw data because
3 there's no way to reconstruct change from baseline,
4 which probably is the analysis that would need to be
5 done on an individual-by-individual basis on the means
6 that are usually submitted in data.

7 So you'd have to get all of the trials'
8 raw data together and try this method on it and see if
9 -- because certainly the way Milton approached it made
10 it look dismal, right? I mean we all agree with that.

11 DR. TEMPLE: No, I don't think it looked
12 dismal.

13 DR. LIPICKY: Well --

14 DR. TEMPLE: It looked like what I
15 predicted it to look like.

16 DR. LIPICKY: Well, fine, but that is
17 dismal.

18 DR. TEMPLE: But that is depression.

19 DR. LIPICKY: Right.

20 DR. TEMPLE: It looks like depression. It
21 looks like antihistamines. It looks like angina. It
22 looks like everything.

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1 DR. LIPICKY: Look. Depression is not the
2 sine qua non of knowledge, right?

3 DR. TEMPLE: It looks like every
4 symptomatic measurement I know of.

5 DR. LIPICKY: Fine. That's fine, but that
6 may be because no one looks at the data they collect
7 properly, and if it were looked at properly for drugs
8 that really work, it would be obvious. The thing
9 that's being said is the way in which we usually treat
10 this data may not be the way it should be treated, and
11 is there another method that could be devised to look
12 at it differently?

13 DR. TEMPLE: I mean, that's possible, Ray,
14 but there's one crucial thing to remember on this, is
15 these are all measurements of exactly the same thing,
16 and that makes --

17 DR. LIPICKY: Well, I understand that.

18 DR. TEMPLE: These are not remotely
19 independent measurements. What you've got is the same
20 thing with a lot of noise. That makes a very tough
21 thing to analyze, I think.

22 DR. LIPICKY: Well, and you may be right.

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1 That is, if someone went to the effort of doing what
2 is being talked about, it would turn out to lead to
3 nowhere. I mean I don't know that it would do --

4 DR. FISHER: Well, one comment on Jay's
5 approach. It can certainly be done, but it will
6 increase sample size substantially to define the
7 people you're sure are responding and compare those
8 proportions.

9 DR. THADANI: Ray, surely this is a
10 biological variation. We wake up in the morning. We
11 can't sleep at night. We feel lousy. The next day we
12 don't.

13 So you know, all of these will have a lot
14 of noise just because of the biological variation.
15 It's not necessarily the method is not good. The
16 question is how you, as you said, statistically put
17 this biological variation to be confident over a
18 period of a one-year trial and what you're doing is
19 really true or not.

20 CHAIRPERSON PACKER: That's why we have
21 placebo groups.

22 DR. THADANI: But that's why I'm saying.

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1 You do a placebo. If you don't beat it, it's just the
2 drug is no better, but again, the problem even with a
3 placebo, you're assessing the patient every three
4 months on that day when he comes to the clinic, and I
5 assure you a lot of people don't even remember what
6 they did four days ago, leave aside how they were
7 feeling a month ago.

8 So I think those are the reasons why none
9 of these measures are good enough.

10 CHAIRPERSON PACKER: We need to bring this
11 to a closure, but I want to end on, I guess, hopefully
12 three brief discussion points.

13 The first one, just, Jay, you made the
14 statement that the effect on morbidity and mortality
15 with drugs for heart failure tends to be large. The
16 effect on symptoms tends to be small.

17 All of us who use drugs for heart failure
18 have the impression that these drugs have a greater
19 symptomatic benefit than is revealed by the trials.
20 In other words, for example, we get the impression
21 that ACE inhibitors make people feel better more than
22 the trials that show a change in New York Heart class

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1 or global assessment or exercise tolerance to an ACE
2 inhibitor.

3 So I hold out the hope that, in fact, the
4 drugs are making people feel better, but our
5 instruments are so insensitive to picking out effect,
6 which is why the delta between the two groups on any
7 individual measure is small.

8 DR. COHN: I think diuretics make people
9 feel much better, and the adding things to diuretics
10 have a very small additional effect.

11 CHAIRPERSON PACKER: I'm glad you
12 mentioned diuretics because that's discussion point
13 number two.

14 DR. TEMPLE: Milton, before you leave that
15 one, how can you believe that what you detect
16 clinically is more reliable than what you detect in a
17 controlled trial?

18 CHAIRPERSON PACKER: Oh, I didn't say it
19 was more reliable.

20 DR. TEMPLE: Well, why do you believe that
21 these drugs make people feel much better than turns
22 out to be the difference between the drug and the

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1 placebo group in the trial?

2 CHAIRPERSON PACKER: I was engaging in
3 wishful thinking.

4 DR. TEMPLE: Ah.

5 (Laughter.)

6 DR. TEMPLE: Okay.

7 CHAIRPERSON PACKER: That's all right.

8 DR. KONSTAM: Can I comment also, Milton,
9 because there's something I've been wanting to say?

10 I think that I'd like to see an urging --

11 PARTICIPANT: Into the mic.

12 DR. KONSTAM: I thought I was. Oh.

13 I'd like to see an urging of a movement
14 away from physician determined assessments of symptoms
15 and quality of life, such as the New York Heart
16 Association class and the global assessment. It
17 actually sort of concerns me that those were the two
18 that popped out of your analysis.

19 And I think that actually your comments
20 about, you know, what we see as clinicians, I think,
21 speaks to this, which is that, you know, these
22 assessments bring in substantially the bias of the

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1 physician incorporating all sorts of things that may
2 have no importance to the patient at all.

3 And just to throw it out, I think that
4 this was a concern in the beta blocker data set and
5 the carvatelol data set because if you know that the
6 patient's heart rate is lower, I think you may
7 subconsciously or not be more likely to, say, give a
8 higher score for the global assessment.

9 So I see, you know, in the document, you
10 know, at least as I read it, there is no preference
11 really given to which of these different scales, and
12 I would like to urge a preference for patient
13 determined scales as opposed to physician determined
14 scales.

15 CHAIRPERSON PACKER: Marv, I'm glad you
16 picked up on the fact that there was no preference
17 because, in fact, great pains were taken to make sure
18 that the positives and negatives, the limitations of
19 each of these, were simply described without a
20 hierarchy being created because one felt that it would
21 be hard to do that in any kind of evidence based
22 manner.

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1 And remember the global assessment is
2 particular complex because it can be done by the
3 patient or by the physician, but that even if the
4 patient does it, it's still translated through an
5 observer.

6 There is a patient global assessment.

7 DR. KONSTAM: That's not always -- well,
8 I'm not sure what you mean by that. I mean if, for
9 example, you give a quality of life questionnaire --
10 I'm not trying to support any particular quality of
11 life questionnaire, but there you're asking the
12 patient to fill it out or you're transcribing the
13 patient's responses.

14 I think that's different from asking the
15 physician to check off, you know, where do you think
16 the patient sits in terms of your global assessment
17 and New York Heart Association class.

18 CHAIRPERSON PACKER: No, and Barry did, by
19 the way, have the global assessment on both the
20 investigator and the patient end --

21 DR. THADANI: Milton, this might be
22 relevant. The patient comes to you for a symptom. We

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1 should just stick to the patient improvement.

2 A patient could come to me. He said, "I'm
3 feeling lousy." I listen to his chest. His chest is
4 clear. He looks fine to me.

5 I say, "Oh, you're doing great," and then
6 your assessment is completely ruined. So I think
7 there's a lot of biases in that.

8 We should rather than making composite, we
9 should keep it very simple. You do a trial because
10 patient is short of breath. He's got fatigue or he
11 can't do X amount of things. Keep those as one, two,
12 three. Give it a score, whatever you want, and that's
13 your primary -- if you want to make it a primary
14 endpoint, make that.

15 And if you can't beat the placebo, so be
16 it. I mean, that's life. The patient has come to see
17 you for those specific things.

18 CHAIRPERSON PACKER: The purpose of this
19 guideline is not to tell people what their primary
20 measure of efficacy should be. The purpose of this
21 document is to describe what efficacy measures have
22 been used and have been used with varying degrees of

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1 success, and in the absence of a universal view as to
2 which should be preferred, and I haven't heard a
3 universal view as to which would be preferred, the
4 document speaks for itself, and the --

5 DR. THADANI: Maybe they're wrong.

6 CHAIRPERSON PACKER: And the sponsor --
7 and the sponsor can put forward anyone that they wish
8 to evaluate. They're going to evaluate others as
9 well, and we're all going to be able to look at the
10 consistency of data just as Ileana emphasized earlier.

11 DR. KONSTAM: Well, Milt, maybe we should
12 have a little bit of discussion about this point
13 because I personally would like to see a hierarchy.
14 I'm arguing that I think that physician determined
15 assessments of symptomatology are suspect relative to
16 patient driven measures, and maybe we should have a
17 little bit of discussion about whether we'd want to
18 incorporate some kind of hierarchy into that.

19 CHAIRPERSON PACKER: Is exercise tolerance
20 a patient or investigator determined assessment?

21 DR. KONSTAM: I mean, it's an objective
22 measure. It's not --

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1 CHAIRPERSON PACKER: It's neither -- to
2 tell you the truth, it's neither patient -- it's
3 neither entirely patient or investigator.

4 DR. KONSTAM: Yeah, I should have been
5 more clear. I guess I'm referring to measures of --
6 I think exercise test I see as a separate measure that
7 has an objective quality to it.

8 I'm referring more to measures of -- other
9 types of symptoms, such as the global assessment
10 scores or judgment of the New York Heart Association
11 class, which are much less objective, which are really
12 very subjective on the part of the physician. Those
13 are the ones that I'm concerned about.

14 CHAIRPERSON PACKER: Marv, you know, if I
15 -- and I'd love to get a sense from the group -- but
16 in all honesty, without having have everyone sort of
17 take a look at what the data are, I'm not certain that
18 the document can actually express a preference at the
19 present time.

20 Let me just say I think that everyone in
21 the audience has heard your sense that you think that
22 the patient determined measures would give you a

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1 higher degree of confidence, but if someone wanted to
2 use an investigator determined measure as the primary
3 and still measure the patient and they were
4 consistent, you would still feel very comfortable.

5 DR. KONSTAM: No, I'm saying that I might
6 not feel comfortable at all; that if that were the
7 only measure that was an indication of a symptom
8 effect, I would be, in fact, very uncomfortable that
9 the physician is simply incorporating something into
10 the assessment that may not be important at all.

11 And so I guess, you know, I --

12 CHAIRPERSON PACKER: Well, why don't we --
13 I think maybe the best way of addressing that, and I'm
14 trying to do this hopefully in a way that solves
15 problems without creating more, is for the document to
16 emphasize that both patient and physician based
17 assessments should be performed to look at the
18 consistency of the effect across both of those.

19 DR. THADANI: I think physician does
20 signs. He can't assess. The patient feels how he
21 feels. The physician is only assessing signs. He
22 can't change how the patient is feeling. I mean, he

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1 might change his opinion, but I think that's the wrong
2 way to do it.

3 I think physicians to stick to whether the
4 lungs are clear, you know, how much the patient weighs
5 when he comes to the clinic, but I don't think he
6 should be assigning in my judgment you look great so
7 you're feeling better.

8 I think the patient assessment -- we
9 should stay away from this assessment by the physician
10 of the patient.

11 DR. MASSIE: The physician's assessment is
12 not meant to be the physician's assessment of how the
13 patient feels. It's his assessment with his best
14 knowledge of all the measurements of how the patient
15 is.

16 DR. THADANI: But to give you a lot of
17 biases --

18 DR. MASSIE: Well, I agree. You have
19 biases.

20 DR. THADANI: But I think there are too
21 many biases.

22 DR. MASSIE: But I can tell you patients

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1 get biases, too, and they may have to deal with the
2 meal that was served. I don't think you can look at
3 one only. That's why I was trying to get a handle
4 on --

5 DR. THADANI: Why not? Why not? I mean
6 a patient comes to you for one symptom. Why can't you
7 look at that?

8 DR. MASSIE: Because he can't remember
9 what it was like two weeks ago.

10 CHAIRPERSON PACKER: No, no, this is going
11 nowhere.

12 (Laughter.)

13 CHAIRPERSON PACKER: Unless someone tells
14 -- unless I hear a consensus in this committee for a
15 stated preference for investigator determined
16 measures, then the document has no choice but to
17 remain neutral and not speak to this issue, and I have
18 heard both Marv and Udho say that they would like the
19 document to specifically state a preference for a
20 patient derived measure.

21 Does anyone agree?

22 (Show of hands.)

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1 CHAIRPERSON PACKER: Okay. There are
2 three amongst -- how many would feel comfortable
3 having the document stay neutral?

4 (Show of hands.)

5 CHAIRPERSON PACKER: Okay. I think we'll
6 just keep it neutral, and anyone who listens to this
7 discussion can reach their own conclusions.

8 Dan.

9 DR. RODEN: I have a couple of points that
10 I wanted to make that are probably redundant, but I
11 felt like I had to say something.

12 (Laughter.)

13 DR. RODEN: Firstly, the idea of a
14 composite score, well, to be serious for a second, the
15 idea of a composite score has some appeal because of
16 this issue of spending alpha if you looked two or
17 three times, but it seems to me that until the heart
18 failure community comes to grips with the fact that
19 they don't understand the pathophysiology of the
20 disease they are studying completely, then the scores
21 have to reflect that uncertainty.

22 And so it may be that when you combined

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1 three or four different scores, you might be combining
2 two or three of them that are measuring, in fact, the
3 same thing and one that's not. So you end up with a
4 composite score which, while appearing to be
5 clinically useful, may actually not be as useful as
6 you think.

7 And that sort of leads me back to two
8 other comments. One is that everything we know about
9 the scores and how they turn out is based on past
10 history, and when new therapeutic compounds come
11 along, it may be that they will perform well with
12 different scores that haven't yet been developed. I
13 think that's written into the document though.

14 CHAIRPERSON PACKER: Yes.

15 DR. RODEN: And then, I guess, the last
16 comment I have to make is to sort of echo but in a
17 different way what Bob Temple said, and that is this
18 issue of day-to-day variability in the disease and its
19 response to therapy.

20 You know, I think that reflects both the
21 fact that we're treating this thing called heart
22 failure, which I think is many diseases, and if you

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1 could figure out how to subset them, and when somebody
2 like Jay or Milton or someone figures out how to
3 subset them, then it may be that you'll be able to
4 develop very, very directed therapies that take all of
5 that variability away.

6 So it's another plea for rather than
7 lumping all of this clinical entity together in one
8 big pot, but to continue to have an open mind to
9 underlying mechanisms.

10 CHAIRPERSON PACKER: Bob and then Lloyd.

11 DR. TEMPLE: I guess I just want to remind
12 everybody that even what we're talking about now
13 represents a radical departure from previous history.

14 Up until now, the usual primary endpoint
15 in these trials was exercise testing, and the reasons
16 for that were it was thought to be at least somewhat
17 less susceptible to influence of unblinding and things
18 like that, and I'm not sure it's necessarily time to
19 abandon that view.

20 It's not that there weren't sometimes
21 exceptions to that in certainly outcomes. Outcome
22 effects were always considered an additional and

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1 wonderful endpoint if you could get them.

2 But all of the drugs that were approved,
3 basically just ACE inhibitors, were approved primarily
4 based on their exercise test finding. Now, it's true
5 not every study showed it, but many did, and the ones
6 that didn't were sort of leaning, and that was not
7 considered a tragedy.

8 And so I want to remind everybody that
9 it's not quite clear to me why we're abandoning the
10 thought that that's not a particularly good endpoint
11 since it sort of is measuring an important thing.

12 DR. LIPICKY: But what's being talked
13 about is not abandoning that.

14 DR. TEMPLE: I'm sorry. I didn't hear
15 you.

16 DR. LIPICKY: What is being talked about
17 is not abandoning that.

18 DR. TEMPLE: Well, it's reducing its
19 primacy a little bit.

20 DR. LIPICKY: Well, no.

21 DR. TEMPLE: No?

22 DR. LIPICKY: Anyone can still choose to

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1 make ETT their primary endpoint. No one said they
2 couldn't.

3 DR. TEMPLE: But the urging --

4 DR. LIPICKY: What has been discussed is
5 what if somebody chose the doctor's global evaluation
6 as their primary endpoint.

7 DR. TEMPLE: What I'm saying is --

8 DR. LIPICKY: Or is there some other way
9 of making symptoms more analyzable.

10 DR. TEMPLE: There is more than one way to
11 express that view. One is to say ordinarily you
12 should plan on studying exercise testing, but if you
13 want to make the case for some other endpoints, do it,
14 or you can say it's a free for all. Do whatever you
15 want.

16 I'm just pointing out that this is a
17 change and just reminding people of that.

18 The other thing that Barry dropped in --

19 DR. LIPICKY: But it isn't a change
20 because that's what people were always told, Bob.
21 Whenever people came in for a heart failure trial --

22 DR. TEMPLE: Why did they always pick

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1 exercise?

2 DR. LIPICKY: Whenever people came in to
3 talk about a heart failure trial, they were told, I
4 think, in so many words, nobody knows what to measure.
5 You need to choose a primary endpoint because the
6 statisticians don't know how to handle things when you
7 have more than one.

8 (Laughter.)

9 DR. LIPICKY: And --

10 PARTICIPANT: We know how to handle them,
11 but you aren't going to like it.

12 DR. LIPICKY: And ETT -- and ETT is not a
13 bad thing because it's the primary complaint, and
14 obviously you need to evaluate it. It would be crazy
15 to not.

16 So you can choose that, but if you want to
17 choose something else you can.

18 DR. TEMPLE: Right, but if you go back and
19 look at previous guidance that we've written in draft
20 form on heart failure, it emphasizes exercise
21 tolerance more than these other things. I'm just
22 pointing out that this represents a change.

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1 And the other thing I want to mention is
2 what Barry dropped in without any subsequent
3 discussion, the idea that symptomatic improvement
4 needs to be shown in studies of six to 12 months. The
5 number of studies that have ever done that is, to my
6 best knowledge, zero, except when the exercise or
7 other symptomatic improvements were part of an outcome
8 study.

9 So that's something that needs some
10 discussion. That's a very challenging symptom study.

11 CHAIRPERSON PACKER: Let me --

12 DR. TEMPLE: And one needs to ask if it
13 really can be done.

14 CHAIRPERSON PACKER: Yeah, Bob, let me
15 clarify two things because I think Barry was
16 summarizing the document, and the document actually
17 says things in a certain specific way. So let me see
18 if I can do this.

19 First of all, with respect to the history
20 of exercise tolerance and without getting into an
21 extensive review of all of the public and non-public
22 discussions that may have ever taken place on this

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1 topic, I think it would be fair to say that the
2 previous guideline dated 1987 for heart failure, which
3 is the only prior written document on this, had a
4 heavy emphasis on exercise tolerance.

5 DR. TEMPLE: That's right.

6 CHAIRPERSON PACKER: Which does not exist
7 in this document.

8 DR. TEMPLE: That's what I was remarking
9 on.

10 CHAIRPERSON PACKER: Period. It does not
11 exist in this document, and that non-hierarchical
12 approach to exercise tolerance is intention, and it is
13 a reflection of how people feel about how to evaluate
14 drugs for heart failure and their general
15 disappointment with the utility of -- general
16 disappointment with exercise tolerance as being any
17 better than any other measure of efficacy.

18 But Ray is right. There is nothing in
19 this document that says you shouldn't measure exercise
20 tolerance or you couldn't put it as a primary
21 endpoint, and you certainly could. So this document
22 is flat, non-hierarchical on which of these measures

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1 and perhaps all of these measures combined or assessed
2 collectively could be taken.

3 All this document says is there really are
4 more than one ways to do it. They're all imperfect.
5 All you have to do is pick one or more, and whatever
6 you do, say it up front so that an appropriate
7 analytical plan can be devised.

8 And I guess -- and I don't want to really
9 get into this -- but this document does not say that
10 all of these measures need to be made. So, for
11 example, I imagine that if a sponsor came in with some
12 symptom assessment, and let's not specify what that
13 is, analyzed in an appropriate prespecified fashion,
14 which was considered by this committee to be
15 persuasive, and never measured the effect of the drug
16 on exercise ever, that would be okay.

17 Right, Ray?

18 DR. LIPICKY: Reluctantly, yeah.

19 (Laughter.)

20 DR. TEMPLE: Well, I'm not sure I agree
21 with that.

22 CHAIRPERSON PACKER: Really?

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1 DR. THADANI: Milton, you are knocking
2 exercise because the mortality went in the wrong
3 direction because until --

4 CHAIRPERSON PACKER: No, no, no. I guess
5 I'm -- I just want to make sure that I understand.
6 Since guidelines in general have offered people a
7 sense of what works and what doesn't work, I guess,
8 Bob, I would ask you: if someone believed that they
9 could show a treatment effect based on New York Heart
10 class, global assessment, quality of life, whatever
11 symptom evaluation they want, and they just said,
12 "Listen. We really have very little faith in exercise
13 tolerance. We don't want to do it. We'll give you
14 two, three, four trials which use this symptom
15 assessment. The draws are internally consistent and
16 persuasive," why would anyone ever have to measure
17 exercise tolerance?

18 DR. TEMPLE: Well, I'm not prepared to
19 argue that that's impossible, but if you remember our
20 carvedelol discussions, there was great skepticism
21 about the globals because of concern that they were
22 more unblindable and influenceable than other things,

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1 and I don't think that concern should -- that concern
2 hasn't gone away from my point of view.

3 A very well documented symptom focused
4 quality of life scale might be very good. I might be
5 more comfortable with that, but I don't think it's a
6 grab bag in which everything is equal.

7 The other thing, I just wanted to follow
8 up on what Dan was suggesting before. When you take
9 all of these symptoms and try to make a composite out
10 of them, what you're actually doing is, I think,
11 taking a sort of integrated look at things that are
12 themselves variables. So you reduce the variability.

13 But when we think of a composite score
14 like we take death plus MI plus stroke, you're really
15 adding up separate things. That is not what this
16 would be.

17 This would be an attempt to say these
18 individual scales are all sort of crummy. I'm going
19 to look at them all together. By taking all five and
20 averaging them, it's sort of integrating and dividing
21 or something like that, which may not be a bad idea,
22 but I guess I think we still need some more work on

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1 which of these scales are more susceptible to
2 influence and other questions.

3 I'm not sure there is no hierarchy yet.
4 I don't know.

5 DR. LIPICKY: Just a minute to defend ETT.
6 I mean, you know, the best way I can think of of
7 making people not have symptoms is to put them to bed
8 and keep them asleep. Now, that is not a treatment
9 for heart failure.

10 DR. RODEN: It actually is.

11 DR. LIPICKY: Well --

12 (Laughter.)

13 DR. LIPICKY: Fine, I understand.

14 CHAIRPERSON PACKER: It used to be.

15 DR. LIPICKY: I understand, but if it is
16 drug induced, that drug isn't to treat heart failure.
17 So the ETT, in fact, assures that the heart is tested
18 during exercise and that the drug which is being used
19 to treat the heart failure is not decreasing the
20 activity level, which would clearly make people feel
21 better without actually affecting any aspect of the
22 pathophysiology or the heart.

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1 So I think there is room for ETT. It is
2 desirable, but if you pin me and say, you know, "Gee,
3 somebody comes in and proves that everybody feels
4 terrific. You have enough assurance that this didn't
5 put them to sleep," you know, I think ETT is symptom
6 relief, and it is nothing more than symptom relief,
7 and you'd have to consider that.

8 CHAIRPERSON PACKER: I don't think we're
9 going to -- I mean, clearly all of these decisions
10 will be very data dependent based on what the NDA is,
11 but your conclusion, I think, Bob, is an accurate one,
12 which is the previous preference for exercise is gone
13 in this guideline, and I get the sense that people are
14 comfortable with that.

15 That is not to abandon exercise, but it's
16 to say that we don't feel that the previous preference
17 was justified.

18 DR. TEMPLE: Just to follow up on what Ray
19 said though, there are components of how you feel that
20 relate to whether you can do more, and there are other
21 components that might be differently described. It
22 does seem to me that it's relevant to ask people or

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1 measure it by exercise whether you can, in fact, do
2 more.

3 Now, some of these measures like globals
4 may have that as a component and some might not, and
5 if they didn't, I think that's a problem.

6 CHAIRPERSON PACKER: As you know, New York
7 Heart class is inherently that kind of question.

8 DR. TEMPLE: That's not bad, right, and
9 the gradations are pretty --

10 DR. LIPICKY: But it is -- just one word
11 more. You know, it is important to measure. I mean,
12 beta blockers are beta blockers with alpha adrenergic
13 properties also, clearly decrease exercise tolerance,
14 but they make people feel better, and that's okay. It
15 doesn't have to increase exercise tolerance, but I
16 think it should be evaluated.

17 CHAIRPERSON PACKER: Ileana, yes, please.

18 DR. PINA: I mean, I have to sit here and
19 defend ETT as well. You know, exactly what Dan said,
20 some of the measures that we've used in the past may
21 not be applicable to today, and just like we don't
22 have an ideal quality of life measurement, we don't

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1 necessarily have an idea exercise test, and all of the
2 early exercise tests were based back on the old
3 anginal trials where you walked five minutes. Well,
4 now did you walk six, six and a half?

5 That maybe didn't make any sense, and this
6 is where the six minute walk came from and the nine
7 minute walk.

8 So I would use exercise tolerance as
9 another part of this feeling better, able to do more
10 score, but I also don't want people to leave here
11 thinking that it's not important. I think it is
12 important.

13 DR. THADANI: But it's an objective score,
14 isn't it? I think the way this document is written,
15 exercise is being knocked, you know, completely
16 negative.

17 You know, if you read the second
18 paragraph, it says it is really no good. I think
19 exercise is an objective way of measuring it. I know
20 there are patients walk better. They walk longer than
21 placebo. Great. I think they should be able to do
22 more.

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1 So I don't think we should completely --
2 the way it is written probably has to be changed, that
3 paragraph. That's a useful measure, and it should be
4 in addition to your symptom score.

5 CHAIRPERSON PACKER: Udho, I disagree with
6 what you've said. The limitations of every single one
7 of these assessments is emphasized.

8 DR. LIPICKY: Right.

9 CHAIRPERSON PACKER: Exercise is not --
10 the global assessment is described in terms of its
11 limitations. Quality of life is described in terms of
12 its limitations, and everyone should know what the
13 limitations are.

14 And I don't think that it would be useful
15 to have this discussion go any further because I think
16 the document speaks for itself.

17 Let me just emphasize the issue of
18 diuretics. There's something that needs to be
19 clarified. Does this document apply to diuretics,
20 Ray?

21 DR. LIPICKY: I think it does.

22 (Laughter.)

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1 DR. LIPICKY: Well, you asked me to not be
2 negative.

3 CHAIRPERSON PACKER: Okay.

4 DR. TEMPLE: Milton.

5 DR. LIPICKY: Diuretics are for the
6 treatment of heart failure, right?

7 DR. TEMPLE: There is some ambiguity here.

8 CHAIRPERSON PACKER: Yes, I know.

9 DR. TEMPLE: The most recent diuretics
10 that have come through have been labeled for fluid
11 accumulation associated with boom, boom, boom. So
12 what we looked at is weight loss --

13 DR. LIPICKY: So this is the most radical
14 change.

15 DR. LIPICKY: -- in people with heart
16 failure. They weren't really claiming symptomatic
17 improvement.

18 CHAIRPERSON PACKER: Speaking now from the
19 perspective of how many applications for diuretics
20 this committee has seen --

21 DR. LIPICKY: One.

22 CHAIRPERSON PACKER: -- which is one --

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1 DR. LIPICKY: But let me just amplify my
2 statement. I see no reason that this should not be
3 applicable to diuretics. Okay?

4 Now, if someone developed a diuretic and
5 brought a new drug application to the agency and said,
6 "All I know is it makes people pee," I think we would
7 need to consider that also, but there is no reason
8 that any of the things that are said in this document
9 or any of the measurements that are suggested that can
10 be made in this document are not equally applicable to
11 diuretics as they are to something that affects the
12 heart or the vessels.

13 CHAIRPERSON PACKER: Maybe I should -- we
14 need some clarification on this because up to now
15 diuretics have been based on their ability to increase
16 urine or they have been approved based on their
17 ability to increase urine output and decrease weight
18 or decrease edema.

19 DR. LIPICKY: Correct.

20 CHAIRPERSON PACKER: All of which are
21 either physiologic endpoints or physical signs.

22 DR. LIPICKY: Correct.

1 CHAIRPERSON PACKER: And there has been no
2 database that I know of as part of an NDA that has
3 been directed towards symptoms --

4 DR. LIPICKY: Correct.

5 CHAIRPERSON PACKER: -- or outcomes.

6 DR. LIPICKY: But if someone brought a
7 diuretic in that showed that people felt better or
8 could exercise longer or had a longer duration of life
9 or had fewer hospitalizations, we would not approve it
10 because it doesn't fit the guideline?

11 CHAIRPERSON PACKER: No. No, it would fit
12 the guideline then.

13 DR. LIPICKY: Yes. So I'm saying this is
14 applicable to diuretics.

15 CHAIRPERSON PACKER: That would mean those
16 were the first diuretic ever approved for the
17 treatment of heart failure.

18 DR. LIPICKY: I understand that. You
19 asked me the question is this applicable to diuretics.

20 CHAIRPERSON PACKER: Oh, okay.

21 DR. LIPICKY: The answer is yes.

22 CHAIRPERSON PACKER: Let me try one more

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1 time.

2 DR. THADANI: How would you do that?
3 Because it's background therapy?

4 CHAIRPERSON PACKER: Is there another way
5 other than this guideline by which diuretics can be
6 approved?

7 DR. LIPICKY: Yes.

8 (Laughter.)

9 CHAIRPERSON PACKER: Okay. Do you want to
10 clarify that any further?

11 DR. LIPICKY: Yes. They just have to show
12 that they are a diuretic, and that salt and water
13 comes out of the body and body weight goes down and
14 that it is able to be kept stably down, and that
15 people don't dry up and become a prune.

16 CHAIRPERSON PACKER: Rob? I have a
17 feeling you have something to say about this.

18 DR. CALIFF: Well, I mean, once you have
19 a diuretic which has been shown to save lives in
20 patients with heart failure, is it a safety problem or
21 an efficacy problem if another diuretic just makes
22 people pee in a situation that made the things

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1 differently to surrogate endpoints like electrolytes
2 or neurohormonal status?

3 CHAIRPERSON PACKER: What state are we in
4 now?

5 DR. LIPICKY: That's a really good
6 question.

7 CHAIRPERSON PACKER: Do you think there's
8 been a diuretic that's been shown to do those things?

9 DR. LIPICKY: No, no, no. What he's
10 saying is --

11 DR. CALIFF: Well, yes.

12 DR. LIPICKY: -- if a diuretic that worked
13 up according to these guidelines and showed that it
14 saved lives in congestive heart failure and another
15 diuretic after that came along and showed that you
16 made more urine and that's all they showed, would the
17 rules change?

18 CHAIRPERSON PACKER: I think the situation
19 would be more interesting if someone developed a
20 diuretic which made people pee and didn't make people
21 feel better or increased mortality.

22 DR. CALIFF: But if all you've got to do

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1 is show that you made people pee, that takes ten
2 patients.

3 DR. MASSIE: Yeah, but we're not going to
4 get a placebo control trial long term of a diuretic.

5 DR. CALIFF: We have one.

6 DR. MASSIE: Even though no one has shown
7 that.

8 DR. CALIFF: I thought we had one --

9 DR. LIPICKY: Well, look. I mean --

10 DR. CALIFF: -- that's just been stopped
11 for benefit.

12 DR. MASSIE: Well, that's not a pure
13 diuretic.

14 DR. CALIFF: Oh, it's not a pure diuretic.

15 DR. MASSIE: Or else it would have been a
16 long term trial.

17 DR. CALIFF: What diuretic is a pure
18 diuretic? Don't pills that we give people affect
19 everything downstream from the blood that it's in?

20 DR. LIPICKY: Well, I don't know if you
21 want to really take this away from the current
22 document. You're raising real problems that would

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1 take long times to talk about.

2 CHAIRPERSON PACKER: I think what we hear
3 you say, Ray, is, just to try to keep this focused,
4 that the concept of a diuretic could be approved based
5 on changes in physiology or physical findings remains
6 in place.

7 DR. LIPICKY: No, no. It isn't physiology
8 or physical findings. I mean to show people who are
9 edematous lose 15 pounds is as good as people being
10 able to run longer around a treadmill, right? I mean
11 that's a real thing. It isn't physiology or
12 pathophysiology. It is the management of edema, and
13 that's as good a measure of whether it does that as it
14 is to say symptoms are better if you can run 30
15 seconds longer on a Bruce.

16 So I don't think it's appropriate to
17 characterize it as a physiological thing or a
18 surrogate thing. It is the management of edema, and
19 there's no better way to know whether you're managing
20 it than if body weight doesn't change.

21 It doesn't say at the present time it has
22 not been necessary in the past to document long term

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1 symptom benefit or morbidity or mortality, and that is
2 an applicable statement to the last diuretic that was
3 approved, which I believe was 12 years ago.

4 CHAIRPERSON PACKER: Torsemide was four
5 years ago.

6 DR. LIPICKY: Four years ago? Okay. It
7 got started six, okay, quite some time ago, about the
8 time or just a little after the time that the major
9 treatment for heart failure was approved on the basis
10 of a single exercise tolerance trial.

11 DR. THADANI: Ray, surely --

12 DR. LIPICKY: Okay? So you don't want to
13 start making too much of a contrast here, and
14 certainly this guideline would be applicable to a
15 diuretic. One could develop a diuretic for the
16 treatment of heart failure following the instructions
17 for use here. There is another way in which they can
18 do it.

19 DR. THADANI: One of the difficulties I'm
20 having is if you look at all of the symptomatic heart
21 failure ACE inhibitor trials, a diuretic has been
22 background therapy in all of them. So I even don't

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1 know if ACE would work without a diuretic in
2 symptomatic heart failure --

3 DR. LIPICKY: That's correct.

4 DR. THADANI: -- if you go by objective
5 data.

6 So you are stuck with doing diuretic
7 active control trials. You can't do placebo
8 controlled trials. You use diuretics in patients not
9 only for --

10 CHAIRPERSON PACKER: That's not the issue
11 we're discussing.

12 DR. THADANI: No, no, but you can use
13 diuretics for patients who are short of breath, have
14 few pulmonary rills, don't have edema. So you don't
15 have to lose four pounds in order to approve it.
16 There are different indications.

17 DR. LIPICKY: Well, you can do that, Udho,
18 but we haven't approved a diuretic --

19 DR. THADANI: I realize that, but
20 diuretics are part of the background therapy. How do
21 you get around that for approval process?

22 You are suggesting there should be active

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1 control trials against a fixed regimen.

2 DR. LIPICKY: No, I haven't suggested
3 anything. This guideline says you can do placebo
4 controlled trials, you know.

5 DR. TEMPLE: Udho is getting to the
6 question of how you'd actually bring it off if you
7 wanted to since you can't leave the diuretic out
8 easily.

9 DR. LIPICKY: No, I understand.

10 DR. TEMPLE: And an active controlled
11 trial would be uninformative.

12 DR. LIPICKY: That is merely a topic, you
13 know, for another day.

14 CHAIRPERSON PACKER: Okay. Look. We have
15 one remaining issue on symptoms which Bob brought up
16 and Barry addressed. The time frame of the clinical
17 status trials is stated in the document to be six to
18 12 months as opposed to what used to be three months.

19 That, if it stands, would represent a
20 conceptual change, and we should discuss that briefly.

21 DR. TEMPLE: Right. It's worth
22 remembering that all of the approved products were

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1 based on data not more than three months, except
2 insofar as symptomatic data were collected as part of
3 an outcome study. Then you got longer data, but they
4 were all three month data.

5 CHAIRPERSON PACKER: Carvatelol was six
6 months.

7 DR. TEMPLE: Well, Carvatelol was a little
8 exception. The exercise tolerance didn't work out
9 there. Some of those data are longer.

10 DR. MASSIE: But I think it's not so
11 contradictory. I mean among the more radical changes
12 are the degree of information we want to know about
13 morbidity and mortality either as efficacy or as
14 safety, but one way or another we do need to know
15 that.

16 And I think it's impossible to get that
17 data in three month trials. We now realize that that
18 type of information evolves over time, and so I think
19 it's not -- I mean, I don't think you'd want to have
20 two pivotal trials looking at symptoms in three
21 months, and then how are you going to get your 4,000
22 patients of exposure over long term? So I think it

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1 makes sense to --

2 CHAIRPERSON PACKER: We shouldn't --

3 DR. TEMPLE: Those are different studies.

4 CHAIRPERSON PACKER: We shouldn't confuse
5 efficacy and safety.

6 DR. MASSIE: Right. Well, but what I'm
7 saying is that it doesn't make sense not to collect
8 longer term data if what you want to know at the end
9 of the package is something about longer term
10 experience.

11 DR. KONSTAM: No, but, Barry, if exercise
12 time happens to be the indicator that supports the
13 symptom improvement, you're not going to necessary --
14 and that were acceptable at three months -- you could
15 acquire the survival data over much longer without
16 getting more exercise tests after six months.

17 DR. MASSIE: Well, you could, and I think
18 the other reason why Milton probably expanded this to
19 six months is we've watched beneficial effects
20 dissipate between three and six months, and
21 flosequinine is probably one for sure, although we
22 didn't quite measure it at six months again.

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1 And the question is: why three months?
2 Why not six months?

3 I mean, it was three months because -- I
4 mean, the way this all works is one study came out
5 well, got a good response from the FDA, worked well
6 for patients, and for the next ten years people copied
7 that protocol.

8 And then you get the beta blocker
9 protocols where the same things that worked well for
10 the ACE inhibitor ten years ago don't work well, and
11 all of a sudden we have a new paradigm.

12 Maybe there's nothing magic about either
13 paradigms, but we have learned that exercise tolerance
14 effects tend to disappear over time with some drugs.

15 PARTICIPANT: Well, they are two different
16 issues. That's the problem.

17 DR. TEMPLE: Well, no, but that's
18 misleading. That was a drug that was progressively
19 killing people. Maybe that's why the exercise
20 tolerance went down.

21 I mean that's not quite the same thing,
22 and I just want to --

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1 DR. MASSIE: It's not quite the same
2 thing, but the question is: do you care if exercise
3 improves in three months and it isn't improved in six
4 months?

5 DR. KONSTAM: Well, whatever time frame is
6 arbitrary. You could say the same thing about one
7 years, Barry.

8 DR. TEMPLE: Another way of describing
9 what you're interested in is to make sure it improves
10 exercise over a reasonable period of time and then
11 gain assurance from larger, longer studies on outcome,
12 which is historically how it's been done.

13 CHAIRPERSON PACKER: Maybe the document
14 should say that periods of time should be three to 12
15 because the issue about assessing what the mortality
16 is going to be assessed now regardless. Whether it's
17 neutral, positive, negative, it doesn't matter. It's
18 going to be assessed long term in a controlled
19 fashion.

20 So do you feel comfortable with three to
21 12?

22 PARTICIPANTS: Yes.

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1 DR. TEMPLE: Yeah, well, given that choice
2 most people will go with three, you know.

3 CHAIRPERSON PACKER: Well, not
4 necessarily. Some drugs may not have much of an
5 effect in three. The effect may get greater over
6 time.

7 DR. TEMPLE: Sure. That's always --

8 CHAIRPERSON PACKER: Yeah.

9 DR. TEMPLE: Can I ask one other question
10 about the survival question? Does that apply equally
11 to all classes of drugs?

12 CHAIRPERSON PACKER: Different topic.

13 DR. TEMPLE: Okay.

14 DR. FISHER: Milt, can I --

15 CHAIRPERSON PACKER: Yes.

16 DR. FISHER: -- as a question? When I was
17 looking at the endpoints that you have, there was only
18 one thing I expected to see that I didn't, and that
19 was in the worsening heart failure. What about a
20 patient that slowly declines and ends up getting
21 tremendous increases in the concurrent meds., but
22 who's not hospitalized? Is there any level at which

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1 that would be considered worsening heart failure?

2 CHAIRPERSON PACKER: The difficulty, and,
3 by the way, that is the next topic, so let's hold that
4 for a second, and we're going to ask Jay to review the
5 Section 5.2, which is evaluation of long term outcome.

6 And, Jay, although this wasn't
7 prespecified, what I'd like you to do is review this
8 not only from an efficacy point of view, but from a
9 safety point of view. I'm sure you just -- do
10 efficacy first, and then move on to, after we're done
11 with that discussion -- because we are not going to
12 formally discuss the safety part of this document, but
13 the long term effects of drug are a safety issue even
14 if one is only looking for a symptomatic indication in
15 the intermediate term.

16 So we'll split the discussion into two
17 parts. The first part, just focus on efficacy, and
18 then we'll pause and then go on to long term outcomes
19 as a safety issue.

20 DR. COHN: Well, I'm not sure you can
21 separate them that easily because efficacy and safety
22 are obviously related.

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1 CHAIRPERSON PACKER: That's fine.

2 DR. COHN: Let me put in perspective what
3 I'm going to say because, first of all, we all have to
4 sit here agreeing that heart failure is a biological
5 process, and we've spent a good deal of time talking
6 about symptoms and quality of life and exercise, which
7 bear a very poor relationship to the severity of the
8 biological process, first of all. We all recognize
9 that.

10 You can have an advanced biological
11 process with very few symptoms. You can have a very
12 modestly advanced biological process with a lot of
13 symptoms.

14 And when we talk about the first few
15 months after therapy has been initiated and we're
16 looking for symptoms relief or some measure of
17 efficacy, we're really looking for evidence that our
18 drug has altered the relationship between the
19 biological process and the symptoms because in a very
20 short period of time, in a few months, the biological
21 process may not progress very much, and you're now
22 trying to change the relationship between the

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1 biological process and the symptom complex.

2 If you look later on, nine and 12 months
3 out, when there is clear evidence that the biological
4 process has progressed -- and I'm going to show you
5 some slides if anybody -- is there somebody up there
6 to show slides? -- then you may be looking at the
7 favorable effect on the biological process which would
8 lead to symptom relief.

9 So a three month symptom benefit and a 12
10 month symptom benefit may be mechanistically entirely
11 different, and I don't think we should mix them
12 together.

13 DR. LIPICKY: There is someone up there
14 now.

15 DR. COHN: Okay. So my theme is really
16 going to be that we're dealing with a lot of disparate
17 endpoints, and it is not, I don't believe, appropriate
18 to say, "This drug works. Therefore, let's find out
19 how everything fell together," because drugs don't
20 necessarily work on all aspects of this disease, both
21 short term and long term.

22 Now, the biological process is still an

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1 enigma, and we know that, and I'm going to suggest in
2 the second paragraph of 5.2 that the statement, the
3 last sentence of that second paragraph has to be
4 watered down, and instead of saying that -- the term
5 "surrogate" was used -- that surrogate endpoints have
6 not yet been shown to reliably predict the effect of
7 drug because they haven't, but we should not close the
8 door to this in the future, and that, therefore, they
9 cannot currently be used in lieu of direct measures of
10 clinical benefit.

11 I think that's only fair because I'm
12 hoping that in the work-up of drugs in the future that
13 we're going to see a lot of these physiologic markers
14 measured so eventually we will be able to link them to
15 clinical outcomes and thus simplify and shorten the
16 process of demonstration of drug efficacy.

17 The first slide, if somebody is up there
18 to show a slide, I mean, this is just my initial
19 candidates for the biological process, and at the
20 moment there are probably three general candidates
21 that we use to assess the severity of the disease.

22 One is the structure of the left

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1 ventricle, which relates to its function, of course,
2 and that's ejection fraction of N diastolic and N
3 systolic volume or mass or perhaps even histology.

4 The level of neurohormonal activation, and
5 that means norepinephrine and perhaps naturetic
6 peptide levels, endothelin, many others that are
7 candidates for that, maybe gene expression.

8 And something in the electrical area which
9 we know plays a role in sudden death, VTAC,
10 repolarization dispersion, depolarization dispersion,
11 some aspects of VP, and we've got experts on the
12 panel.

13 Next slide.

14 Now, this is what I mean about the
15 biological process. This process progresses like
16 this, and you enter a study somewhere along the way of
17 that biological process, and if it progresses and
18 leads to a heart failure death, you die, but along the
19 way you may die prematurely from an electrical or some
20 other mechanism, and death, of course, is not a very
21 simple endpoint for the biological process, and it's
22 a surrogate marker for the disease, but the disease is

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1 the biological process if we could monitor it.

2 And when you at entry in a very short
3 period of time show that a patient has gotten better,
4 you're modifying the symptoms in relationship to the
5 biological process, but you're not intervening
6 necessarily on the slope.

7 If you have a drug which changes the
8 biological process, you may favorably affect the slope
9 or unfavorably accelerate the slope and cause death
10 prematurely.

11 So it isn't a very simple thing to look at
12 one endpoint, such as death, or symptoms and assume
13 that they are going to go in the same direction. You
14 may have a drug which favorably affects the biological
15 process, but increases the risk of sudden death, and
16 mortality may be a very poor marker for what that drug
17 has done.

18 You may reduce heart failure deaths and
19 increase sudden deaths, and then if you put a
20 defibrillator in all of those patients, you'd now get
21 the benefit of the improved slope of progression
22 without the sudden death, and that's, of course, a

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1 future possibility.

2 So we have to open our eyes to all of
3 these co-therapies that may influence the disease.

4 Now, let me just give you an example of
5 one drug in which the combined endpoint would get you
6 into terrible trouble. Can I have the next slide,
7 please?

8 Here is vesnarinone. Now, the vesnarinone
9 trial is a beautiful dose titration trial in which
10 placebo in red, vesnarinone in 30 milligram dose and
11 vesnarinone 60 milligram dose were tested, and there
12 is a dose dependent increase in mortality or reduction
13 of survival, and the P value for the vesnarinone 60
14 versus placebo is highly significant.

15 Now, this essentially scuttles this drug
16 as a useful agent to treat heart failure, and at the
17 end of the trial about five percent more patients
18 randomized to vesnarinone 60 than to placebo died. So
19 over five years or, let's see, over two years average
20 -- this is what? A couple of years -- over those
21 couple of years five more percent of the people died.

22 Now, the next slide.

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1 Now, when we looked at the mean changes in
2 quality of life at the first 16 weeks, there was a
3 highly significant benefit of vesnarinone 60. It
4 waned by 26 weeks, but for the first 16 weeks, this
5 group significantly got better compared to the placebo
6 group.

7 Now, if we tease them out -- next slide --
8 and just look at those whose quality of life improved
9 by a dramatic amount, and we arbitrarily chose an
10 increase of 15 or improvement in 15 units in the
11 Minnesota Living with Heart Failure questionnaire
12 because that is a number in which there is absolutely
13 no overlap in reproducibility from test to test, and
14 it is two standard deviations beyond any noise.

15 Now you look at what happened at eight
16 weeks in all the patients on placebo versus all the
17 patients on vesnarinone, and there's about five
18 percent of these people; more of them got better than
19 the placebo group. So it's about the same number who
20 would increase their mortality if they were followed
21 over all the period of time. We have no idea if this
22 is the same group of patients. It may be two entirely

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1 separate populations that we could have identified.

2 But if we look just at the Class 4
3 patients who all say that they want improved quality
4 of life and they don't care about mortality -- at
5 least that's been the previous experience with this
6 patient population -- look at this. There's an 18
7 percent difference. That is, on placebo 20 percent of
8 the Class 4 patients got better at eight weeks,
9 whereas 39 percent of the vesnarinone patients got
10 better at eight weeks, suggesting that for some reason
11 this drug produced a dramatic effect in quality of
12 life. That is, it had some benefit on symptoms with
13 the same biological process, but it did not favorably
14 affect the biological process. In fact, the mortality
15 increase was all sudden death. So it didn't change
16 probably the biological process, but it increased the
17 risk of sudden death.

18 Now, the final point, I was going to make
19 this before. When we looked at all cause mortality
20 plus hospitalization, which is put forward in the
21 guidelines as a composite endpoint that's more
22 powerful than mortality alone, the adverse effect of

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1 vesnarinone disappeared.

2 Why? Because the drug did not adversely
3 affect the slope of the biological process. It caused
4 sudden death, and therefore, there was no increase in
5 hospitalizations.

6 So when you add hospitalizations to
7 mortality, the difference between placebo and
8 vesnarinone disappeared.

9 So you have to be very careful when you
10 design a trial to choose the endpoint that you think
11 you will win on, and if you had chosen a combined
12 endpoint in this trial, you would have had a neutral
13 effect, whereas, in fact, the drug is having an
14 adverse effect on mortality.

15 So mortality, morbidity, sudden death,
16 quality of life, all may vary disparately, and it's
17 not easy then to assign a single score, a single
18 global marker for efficacy in heart failure. It's
19 very difficult to say, "I have a treatment for heart
20 failure that works."

21 You tell me on what it is working. Is it
22 working on the biological process in slowing it? Is

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1 it working on the electrical abnormality and reducing
2 sudden death events? Is it improving quality of life?
3 You tell me what it is doing, and very few drugs do
4 all of these things to a comparable degree.

5 And, therefore, the design of a trial, I
6 think, is going to have to be very much dependent on
7 the proposed mechanism of action of the drug and the
8 proposed endpoint that you feel you are most likely to
9 win on.

10 And my sense is that the agency is
11 perfectly happy to accept whatever endpoint you choose
12 as long as it's in some way related to morbidity or
13 mortality or quality of life, and you've got to be
14 sure you guess right, and no rigid document is going
15 to tell you what to use for any given drug.

16 CHAIRPERSON PACKER: Does that mean you
17 liked or didn't like the document?

18 (Laughter.)

19 DR. COHN: I'm suggesting that the
20 document, that in some aspects it has to be softened,
21 and I think the use of a combined endpoint may in some
22 instances work very well if you're influencing the

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1 biological process.

2 If you have a beta blocker and you believe
3 it is altering the biological process of progression,
4 then obviously using a combined endpoint is going to
5 be far more powerful than looking for any single one,
6 but if you have a drug which is working on
7 arrhythmias, you would not choose a combined endpoint
8 because you're probably going to lose.

9 CHAIRPERSON PACKER: As far as I can
10 recall, and perhaps I should make sure, the document
11 does not create a preference for a combined over
12 mortality. It is so perfectly reasonable to analyze
13 mortality alone or a composite.

14 The document does state that one probably
15 shouldn't analyze hospitalizations alone because it
16 doesn't include the worst event that could occur.
17 That's more of the competing risks issue.

18 DR. COHN: Yeah.

19 CHAIRPERSON PACKER: And certainly your
20 choice of which one you would like needs to be
21 tailored to the kind of drug you're using and may also
22 be tailored as to whether you're making this

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1 evaluation in order to demonstrate a treatment effect
2 or to reassure people about the safety of a drug.

3 DR. COHN: Yeah. There's one more point
4 I meant to make, too, and that is in terms of analysis
5 because if one seeks out a single answer to the
6 efficacy of a therapy, it invites you to do what is
7 said in the principles of analysis in 5.3.2, which is
8 that the best way to analyze some nonmortality
9 endpoint is to substitute the lowest possible figure
10 for a patient who died and didn't get the nonmortality
11 measurement made.

12 And that would suggest that we are looking
13 for a global answer to the question of efficacy, and
14 I would suggest that that is an over adjustment which,
15 in fact, in many instances may cloud the issue.

16 The vesnarinone data I showed you asked
17 the question if you survive -- now, let's say five
18 percent more are going to die now -- but if you
19 survive, are you going to be healthier and feel better
20 with the drug than without the drug? Now, that means
21 you've got to weigh. You've got a time adjustment
22 weight that you have to put into all of this in terms

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1 of using such a drug, and vesnarinone is a lousy
2 example because the benefit was only 16 weeks.

3 But if you had a drug which produced this
4 sustained benefit in a subset of the patients who took
5 the drug and the cost was that a few more people died,
6 you'd have to weigh these things carefully, and it
7 wouldn't be fair to obliterate the quality of life
8 improvement by substituting for everybody who died a
9 low score because you might then eliminate the benefit
10 on quality of life and not be able to tease out
11 separately the effect of the drug on how people feel
12 in the survivors.

13 CHAIRPERSON PACKER: I know we're going to
14 talk about this, and I know, Tom, you may or may not
15 speak to this issue, but let's hold those comments.
16 This is an analytical analysis issue, Jay. So we're
17 just going to hold that for a moment until we get to
18 that section.

19 Lloyd?

20 DR. FISHER: I wanted to ask you a
21 question about Jay's paradigm because I don't think I
22 buy it, and there are several reasons.

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1 One is I think it's extremely difficult to
2 separate the sudden death from the power failure, but
3 I would also suggest it's quit possible that the
4 propensity or probability of sudden death increases
5 with your process.

6 So that it's not like some extra thing
7 that goes along and if you just prevent that, you'll
8 have the gains, whatever. I mean that could be true.

9 Now, I don't follow this literature, and
10 I could readily be wrong, but that's my impression
11 from the little I know, and I'd be interested to hear
12 the other clinicians on the panel.

13 DR. COHN: Well, I didn't mean to suggest
14 that they are separable because, as the disease
15 progresses, the risk of sudden death increases, but
16 there certainly are some drugs that we give and the
17 biological process has not been changed, and shortly
18 after administration of the drug, they get tourisad
19 and die. That's clearly an adverse effect of the drug
20 on the electrical process, not on the biological
21 process.

22 So these two are going on together, and I

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1 don't mean to suggest that it is easy to separate the
2 two mechanisms of death. I just point out the
3 complexity of having a single treatment for the
4 disease process.

5 CHAIRPERSON PACKER: Tom.

6 DR. FLEMING: Jay, your terminology of
7 death and clinical endpoints being a surrogate for the
8 mechanisms of action that you're trying to achieve
9 concerns me in the perspective of what it is that
10 we're about here. I would state that what we are
11 about is to achieve tangible clinical benefits to
12 patients, presumably and hopefully mediated through
13 intended biological effects on the biological process,
14 i.e., we understand the disease process to an extent,
15 to an extent, to suggest what are at least in part
16 some of the causal mechanisms that lead to the
17 clinical consequences, and we wish to intervene on the
18 patient's behalf to achieve clinical benefit mediated
19 through positive effects on that disease mechanism.

20 So to state that death or clinical
21 endpoints are surrogates for this disease mechanism
22 seems to be reversing the issue here. The issue is

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1 effects on these disease mechanisms or surrogates that
2 you would hope to be able to establish in the future,
3 as you say, for the clinical benefit.

4 DR. COHN: Well, if all deaths were
5 related to the biological process and, therefore,
6 potentially favorably affected by your therapy, you
7 would be right, but of course, when people die of
8 gunshot wounds, they count as deaths on the drug, and
9 we recognize that all deaths are not related to the
10 disease process, are not related to the therapy that
11 you are trying to utilize.

12 So in many ways it is neither a sensitive
13 nor a specific marker for the disease process.

14 DR. FLEMING: But the issue here is that
15 it's not just gunshot wounds. The issue is you can
16 identify and measure certain biological mechanisms,
17 and those mechanisms may, in fact, be causally related
18 to these clinical events that we're trying to affect,
19 but as I've seen in other beautiful transparencies
20 that you've shown, there are a myriad of different
21 mechanisms at play here, some of which may not at all
22 be captured by a given mechanism that you're tracking

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1 along your axis.

2 In addition to that, there are a myriad of
3 unintended, unanticipated, undocumented, unrecognized
4 effects of intervention that you are inducing that can
5 also affect the clinical outcome here, all of which
6 are very real and important and not arbitrary,
7 unrelated chance happenings like gunshot wounds.

8 So ultimately if the goal here is to
9 benefit patients in a tangible way, these mechanisms
10 here that you are talking about are surrogates;
11 effects on those are surrogates for the clinical
12 endpoints.

13 A second point, while I have the
14 microphone here quickly --

15 DR. FISHER: Just one thing, Tom. The
16 good news is we've all found a surrogate we'll accept:
17 death. If somebody can show that as a surrogate for
18 helping the disease process, I'm willing to accept
19 that.

20 DR. FLEMING: The second point is the
21 comment that you had made about needing to find the
22 measure that will be most sensitive to the effect of

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1 treatment I partially agree with. I think we do need
2 to look for those measures that are sensitive.

3 But we also need to develop what I might
4 refer to as a hierarchy of clinical endpoints:
5 mortality, morbidity, as well as, as we've already had
6 an hour and a half discussion on, a myriad of
7 different measures, symptoms, and quality of life, and
8 those have varying degrees of relevance to patients,
9 and the magnitude and duration of effects that we
10 achieve on those endpoints also influence the clinical
11 importance of effects on patients.

12 And I would argue the goal here is to
13 target those endpoints that are particularly relevant
14 to patients that we would believe will be affected by
15 the intervention.

16 So if, for example, mortality and some
17 measure of symptoms are both affected, to say I'm
18 going to choose the measure of symptoms and ignore
19 mortality is not justifiable based on the hierarchy,
20 mortality being more important.

21 Certainly we want to target measures that
22 we anticipate will be sensitive, and I argue what we

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1 should target as our primary endpoint is that measure
2 on the hierarchy of clinical relevance that we expect
3 to be -- the highest that we expect to be particularly
4 sensitive.

5 So, for example, if we think that we are
6 unlikely to positively or negatively affect mortality,
7 I can understand and accept that that's not your
8 primary endpoint. You may choose exercise tolerance
9 or some measure of symptoms, but in a setting where
10 you anticipate mortality to be sensitive or likely to
11 be affected, then I have difficulty ignoring that and
12 targeting a measure such as symptomatic status.

13 DR. COHN: Yeah, I probably trying to be
14 controversial have made overstated. You've
15 interpreted it as an overstatement. I would never
16 suggest that we don't monitor morbidity and mortality.

17 However, we are going to be entering an
18 era if, indeed, the current beta blocker trials and
19 perhaps the spiranol lactone trial pan out as
20 announced, we may find ourselves with an annual
21 mortality rate in this disease so low that perhaps one
22 point is to say, "Hey, why don't you get it? We don't

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1 need anymore drugs," or the other would be to say,
2 "Well, you cannot do 20,000 or 30,000 patient trials
3 carried out over eight years to demonstrate efficacy.
4 We've got to find a simpler, quicker, more sensitive
5 guide to efficacy than waiting for people to die
6 because fewer and fewer apparently are going to die if
7 they're treated with all the therapies that are now
8 out there."

9 So my plea is that we should be looking at
10 the potential in the future of powering a trial for
11 the biological process and looking at these clinical
12 endpoints to make certain that they go in the right
13 direction, but not insisting on the same power, the
14 same P value that we do today because we are not
15 monitoring the biological process.

16 And I would be very comfortable perhaps in
17 the future, not today, and that's why I say we're not
18 there yet, but I would be very comfortable eventually
19 in the future to have a marker for progression of the
20 disease that is clearly favorably affected by
21 intervention, and now the mortality is reduced by 20
22 percent, but I haven't really got enough numbers of

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1 deaths to be powered for the P value that we
2 traditionally want that I would say, "Hey, that's good
3 enough now. I'm willing to look at that and accept
4 morbidity and mortality reduction in the absence of P
5 value as adequate once I have the biological process
6 nailed down."

7 DR. FLEMING: I would certainly find it
8 very acceptable to argue that in the setting where you
9 have low risk of mortality and anticipated and
10 ultimately documented effect on symptomatic status or
11 quality of life with supportive evidence that's not
12 significant, but supportive on mortality, that's a
13 strong case. That's a case based on -- not driven by
14 the mechanism issue, but driven by the fact that we
15 have established symptomatic benefit, and we actually
16 over and above that have evidence of positive trends
17 on mortality as well.

18 The surrogate measure that you're
19 assessing certainly gives us plausibility of efficacy,
20 but to do an assessment that is based on a documented
21 effect on a mechanism of action or surrogate endpoint
22 with a trend on mortality is still weaker evidence.

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1 DR. COHN: Well, I hope you'll change your
2 mind maybe as data accumulate over the ensuing years,
3 I hope.

4 DR. FLEMING: But I would only change my
5 mind to the extent that the data that accumulates is
6 of a nature that allows us to reliably conclude that
7 documented effects on these biological markers are
8 reliably telling us that we will achieve the intended
9 benefits on the clinical endpoints.

10 DR. COHN: Well, that's why I hope that
11 the guidelines will encourage industry to collect that
12 kind of data that would satisfy you because that's the
13 secret. I mean, we have to collect that kind of data
14 so in the future we're not hung up on the same kind of
15 almost impossible challenge as we are today.

16 CHAIRPERSON PACKER: Jay, obviously I
17 guess my own feeling is that's beyond the scope of the
18 guidelines, but one can take your plea to industry
19 directly now.

20 DR. COHN: Well, the guidelines could
21 encourage collection of that kind of data in these
22 trials.

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1 CHAIRPERSON PACKER: Well, let me try to
2 refocus what you --

3 DR. COHN: And the agency would look at it
4 as supportive evidence. If there was some statement
5 in the guidelines, then that would be very supportive.

6 CHAIRPERSON PACKER: There are already
7 statements in the guidelines that a whole host of
8 physiologic markers are useful in the characterization
9 of a drug, and certainly if they went in the same
10 direction as the symptom and outcome data, it would
11 not be looked at as being noncontributory.

12 But I think the question -- but you made
13 the statement just a few minutes ago which I think
14 troubles me, and that is that if you had an effect on
15 a marker let's just say we're modeling because it just
16 happens to be the marker of the month that people
17 happen to like, but whether it will withstand the test
18 of time I don't know.

19 If you were markering mortality and found
20 at the end of six months where you had an effect on
21 remodeling, let's say the effect on remodeling is
22 unequivocally present, and you recorded 20 deaths in

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1 one group and 20 deaths in another. Would you
2 consider the mortality data to be confirmatory of the
3 remodeling effect?

4 COHN: Obviously not.

5 CHAIRPERSON PACKER: Twenty and 19?

6 DR. COHN: Well, I mean, you know, you can
7 do this with most anything.

8 CHAIRPERSON PACKER: But you see, that's
9 the problem. Bob, that's the problem with small
10 numbers.

11 DR. COHN: You'd have to see the whole
12 database, and you'd have to look at a lot of other
13 things besides that, but 20 deaths, of course, is not
14 powered for much of anything.

15 CHAIRPERSON PACKER: Right.

16 DR. COHN: So you obviously might need
17 more, but the question is whether you need Ray's
18 .00125; is that what it is?

19 DR. LIPICKY: Yes.

20 (Laughter.)

21 DR. COHN: Or whether you'd be willing to
22 accept .06 if, indeed, everything else goes in the

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1 right direction.

2 CHAIRPERSON PACKER: Oh, I'm sorry. Then
3 okay. It's not as if an effect on a physiologic
4 marker with a P value of .9 -- that would not be
5 satisfactory.

6 DR. COHN: No, I don't think it would.

7 CHAIRPERSON PACKER: I understand.

8 Lloyd. I'm sorry. Bob.

9 DR. TEMPLE: Well, that last reflects sort
10 of a general principle. Depending on how persuasive
11 they are, other evidence of that kind will be used
12 along with the results of controlled trials to either
13 strengthen or undermine them. So as a general
14 principle, we're prepared to do that. The question is
15 when it's persuasive, of course.

16 CHAIRPERSON PACKER: Ray?

17 DR. LIPICKY: You know, in the discussion
18 that has occurred in the last five or ten minutes, the
19 topic has changed seven times. I wanted to address
20 the very first thing that Jay said, which I want to
21 sort of support, and that is the nature of all of
22 these interventions ought to be towards altering the

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1 natural history of the disease if one is intending the
2 therapy that way, but it is also to, if one cannot
3 affect the natural history of the disease, to make
4 people feel better. Okay?

5 So there are two components to all of
6 this, and one of the things that is missing in the
7 guidelines and in discussions is how what seems to
8 have public health benefit, such as reduction in
9 hospitalizations or mortality, is, in fact, a measure
10 of affecting either of those things, and how does one
11 know that affecting death is a measure of affecting
12 the natural history of the disease?

13 I'm not sure I know, and in that sense, in
14 that sense, although it may have clinical importance,
15 okay, I think I agree with Jay. It is a surrogate of
16 what we should be interested in.

17 That doesn't mean it is a nonmeaningful
18 clinical measure, nor that it could not satisfy the
19 pragmatic aspects of being a primary endpoint in a
20 trial, but it doesn't mean -- I don't think that
21 anyone can say that one knows that if that variable is
22 affected, one has changed the natural history of the

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1 disease.

2 And as a biologist, I think that that's
3 what everybody's interest should be in.

4 CHAIRPERSON PACKER: But not necessarily
5 as a clinician.

6 DR. LIPICKY: Well, if clinicians are not
7 biologists.

8 CHAIRPERSON PACKER: Right. I think
9 the --

10 DR. COHN: They used to be.

11 DR. LIPICKY: They used to be. I mean
12 back in my day.

13 CHAIRPERSON PACKER: I think that the
14 distinction -- I don't want to try and over simplify
15 it -- but the distinction between the position that
16 Jay is describing and the position that Tom is
17 describing is a difference between an emphasis on
18 understanding the disease process from the point of
19 view of a biologist to treating patients who are at
20 risk, which is the point of view of a clinician.

21 Right now the approval process, the
22 evaluation process is taken from the point of view of

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1 the clinician. That isn't necessarily -- that is not
2 the only view, and it certainly is not necessarily a
3 view that leads to rational drug development, but it
4 is a view which is very patient oriented, but it is
5 not oriented towards disease understanding.

6 DR. LIPICKY: Right. I think that that's
7 a correct statement.

8 CHAIRPERSON PACKER: Right.

9 DR. LIPICKY: And I must say I agree with
10 Jay in that I object to that.

11 CHAIRPERSON PACKER: Right.

12 DR. LIPICKY: I think that it is bad for
13 us to undermine that interest. I don't see an
14 alternative unfortunately.

15 CHAIRPERSON PACKER: But I think that's
16 the point. We all would like to be biologists, but we
17 all end up being clinicians.

18 DR. FLEMING: By the way, I'm completely
19 endorsing that the insight of the biologist is key
20 here and that it should be used in guiding drug
21 development, but what I'm arguing is ultimately what
22 should lead to approval of and use of an intervention,

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1 the fact that it is biologically active or the fact
2 that it is clinically effective?

3 DR. LIPICKY: Right.

4 DR. FLEMING: The biologist can take the
5 agent that's biologically active, but doesn't provide
6 clinical benefit. I will be happy to take the agent
7 that's clinically effective.

8 Ultimately I try to put myself in the
9 position of a patient when I decide what it is that we
10 ultimately need to show in a clinical trial, and I'm
11 not arguing against the importance of the biological
12 mechanisms as providing us important insight into the
13 interventions that we should be studying and the
14 plausibility of their efficacy, but ultimately I want
15 to document that efficacy before I as a patient am
16 convinced about efficacy and safety.

17 DR. LIPICKY: No, I understand the
18 pragmatic thing, but I think one has to recognize the
19 kind of truth to the statement that although mortality
20 is very attractive, it may be a surrogate for what we
21 really want to know.

22 CHAIRPERSON PACKER: But we are all saying

1 the same thing, reiterating. I'm almost tempted to
2 imagine that someone is going to create a cartoon with
3 a tombstone, the epitaph on the tombstone saying, "My
4 heart was smaller."

5 DR. FISHER: Milt, before we move on to
6 analysis, and I know we all want to preserve a lot of
7 time for analysis, two questions about your endpoints.

8 One was the one I mentioned before, the
9 concomitant meds., if that really changes.

10 And the second thing is under
11 cardiovascular events, in such an event as life
12 threatening arrhythmia, a drug would be approved if
13 you reduced life threatening arrhythmia.

14 CHAIRPERSON PACKER: It doesn't -- I hope
15 it doesn't say that.

16 DR. FISHER: Do I read the sentence
17 starting on Line 752? "Such events include myocardial
18 infarction, stroke, as well as pulmonary embolism."

19 CHAIRPERSON PACKER: Life threatening
20 arrhythmia here is not nonsustained VT. It is
21 supposed to mean sustained VT or VF.

22 DR. LIPICKY: Life threatening.

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1 CHAIRPERSON PACKER: Life threatening, not
2 potentially life threatening. Life threatening.

3 DR. FISHER: Okay, but I mean there have
4 been studies where you reduce VT. How long is
5 sustained VT? With VF it's hard to argue against
6 that.

7 DR. THADANI: Thirty seconds --

8 DR. LIPICKY: Well, I think is what you're
9 saying, Lloyd, that that's an EKG finding and not a
10 clinical finding?

11 DR. FISHER: Well, that's the way I read
12 it, in part. Obviously I misunderstand it.

13 DR. LIPICKY: Did you mean that, Milton?

14 CHAIRPERSON PACKER: Maybe the word
15 "immediately life threatening" is --

16 DR. LIPICKY: But that's still an EKG
17 finding.

18 CHAIRPERSON PACKER: Well --

19 DR. FISHER: If it's VF I'll go with it.

20 DR. DiMARCO: You mean the arrhythmia
21 itself is life threatening at the time.

22 CHAIRPERSON PACKER: Yes.

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1 DR. DiMARCO: Not that it portends future
2 risk.

3 CHAIRPERSON PACKER: That's right. That's
4 what I mean. How do you say that?

5 PARTICIPANT: Well, it depends. I mean,
6 it's sudden death, I suppose.

7 CHAIRPERSON PACKER: But they -- okay.
8 We'll be very specific. Okay. No problem. I've got
9 it.

10 One thing which we haven't discussed which
11 the guidelines talk about, before we go into analysis
12 -- we're still in Section 5.2 -- is whether the
13 analysis of -- there's a statement in the guidelines
14 that the best way of analyzing death is all cause
15 mortality. That's the least biased, most
16 comprehensive approach.

17 The guideline -- and there's been lots of
18 discussions about this -- is less definitive about the
19 analysis of hospitalizations, and I just wanted to
20 talk about this for just a minute.

21 In many clinical trials, the analysis of
22 hospitalizations, there is not an analysis of

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1 hospitalizations for any reason. It's a cause
2 specific analysis, whereas mortality tends to be death
3 for any reason.

4 And this guideline, and I want to
5 emphasize, has gone back and forth on this issue and
6 right now is worded in such a way as to try to make
7 both points of view happy and may, in fact, have
8 failed miserably in doing so.

9 But the guideline now states that one can
10 specify cause specific hospitalization as the
11 endpoint, but one needs to analyze all
12 hospitalizations regardless of cause in order to make
13 sure that a beneficial effect on a cause specific
14 hospitalization is not accompanied by an increase in
15 hospitalizations for other reason, given the
16 uncertainty in the classification process.

17 And that is slightly different than a
18 previous version of this document that actually had a
19 stated preference for all hospitalizations regardless
20 of cause, and in fact, I have noticed that in Section
21 5.2.4, Line 781, that a line remains from the old
22 version of this document, and that line says,

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1 "Composite endpoints that include all events, death
2 and hospitalization for any reason are preferred over
3 cause specific composites." That is a holdover from
4 the previous version.

5 And I just wanted to get a sense from this
6 committee as to whether there is any preference for
7 cause specific or all cause hospitalization. The
8 issue here is not mortality. The issue is
9 hospitalization, and I specifically would like to ask
10 both John and Dan to address this because this comes
11 up all the time in arrhythmia trials, all the time in
12 arrhythmia trials, and in heart failure we have lived
13 a little bit of a dichotomous life in that we have
14 felt very comfortable saying that in arrhythmia trials
15 it should be all cause, but in heart failure trials we
16 can do cause specific.

17 That may or may not be fair. So I really
18 would like both John and Dan to address this in a way
19 that helps advance the guidelines.

20 John?

21 DR. DiMARCO: Yeah. Having tried to
22 assign causes even though, you know, that wasn't the

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1 primary endpoint, it is so difficult that you run into
2 problems that I think the trend is that you have to
3 look at all endpoints.

4 Now, could you possibly define some
5 endpoint, you know, if you're looking at people with
6 Class 1 symptoms or Class 2 symptoms and you're
7 looking at delay of progression? Do you have to count
8 everyone who goes into the hospital for, you know,
9 prostrate surgery or knee surgery or something like
10 that?

11 So you might say nonelective
12 hospitalizations, but I think that you're going to get
13 your most certain data if you look at all
14 hospitalizations simply because I can't tell the
15 difference between an admission for dyspnea from heart
16 failure, dyspnea for, you know, chronic obstructive
17 lung disease, and a pulmonary infection which
18 aggravates heart failure, admission for arrhythmia
19 which might cause heart failure or might be related to
20 worsening of heart failure. All of those things are
21 terrible.

22 And, you know, we tried to say, well,

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1 let's look at cardiac mortality. Sure, if you're
2 looking at sick people, most of the events are
3 cardiac. If you're looking at people with Class 4
4 heart failure, most of the events are heart failure,
5 but I don't think you can really make the distinction
6 in a lot of cases, except for these elective surgical
7 procedures perhaps.

8 CHAIRPERSON PACKER: So your preference
9 would be?

10 DR. DiMARCO: All cause.

11 CHAIRPERSON PACKER: All cause mortality
12 plus all cause hospitalization?

13 DR. DiMARCO: Yes.

14 CHAIRPERSON PACKER: Dan.

15 DR. RODEN: I really don't have very much
16 to add, except that I continue to be troubled by the
17 whole idea of this combined endpoint that somehow
18 equates -- and "equates" is the wrong word -- death
19 and hospitalization as sort of a -- and maybe this
20 isn't the right time to talk about it or put the issue
21 on the table -- but you know, it seems to me that, you
22 know, one is a more serious endpoint than the other,

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1 and the obvious rationale for using combined endpoints
2 is to keep the numbers involved in trials such as this
3 manageable.

4 I can see the arguments on both sides, but
5 I continue to be uncomfortable with composite
6 endpoints, particularly composite endpoints that
7 combined two or three or four different kinds of
8 endpoints, some of which are clearly much more serious
9 than others.

10 I really don't have anything to add to
11 what John said in terms of classification. You know,
12 he did it in some trials, but I've also sat on events
13 committees, and it becomes pretty pathetic when the
14 cause of death is assigned by a majority vote. You
15 know, people die for some reason and just because a
16 majority of the committee thinks one thing and a
17 minority thinks another doesn't make either side
18 right.

19 So I vote for or I would be inclined to
20 say total mortality certainly, and the hospitalization
21 issue, I think there must be a way to get side of, you
22 know, elective medial or, you k now, elective,

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1 elective, you know, anterior cruciate ligament repairs
2 or something, but otherwise I think I'd go for total
3 hospitalizations.

4 CHAIRPERSON PACKER: Okay. I just want to
5 keep on going down the committee here because this is
6 such a controversial issue, and we keep on looking at
7 this in different ways, and I think that the one thing
8 which is very reassuring is that as far as I can tell
9 from the literature, every drug which has had an
10 effect on cause specific hospitalization has also had
11 an effect on all cause hospitalization.

12 The ones I can think of -- tell me if I'm
13 wrong -- dig., ACE inhibitors, and beta blockers have
14 all affected all cause hospitalization as well as --
15 the magnitude of the effect is different. Don't get
16 me wrong. The magnitude of the effect is much smaller
17 for all cause, but a significant effect has been seen
18 in databases on all cause as well as cause specific,
19 and that's a true statement.

20 Yes, that's true in the dig. trial, beta
21 blocker trial, and ACE inhibitor trials. The only
22 exception I know of is one trial which is the solve

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1 (phonetic) prevention trial, prevention trial, which
2 technically one is -- but in both the solve treatment
3 trial, as well as the consensus study, all cause plus
4 all cause was statistically significant.

5 DR. DiMARCO: The only thing is is there
6 a problem if you have a large number of these
7 unrelated hospitalizations in the background in terms
8 of sizing the trial. I think that's the difficulty.

9 CHAIRPERSON PACKER: Yeah, and of course,
10 the sicker the patients, the less likely you are to
11 run into those because a lot of Class 4 patients don't
12 undergo orthopedic procedures.

13 DR. RODEN: And if they were to undergo an
14 orthopedic procedure, they'd be stuck in the hospital
15 because they have classical heart failure.

16 CHAIRPERSON PACKER: That's a problem.

17 Rob, any thoughts on this? I just want to
18 go down the --

19 DR. CALIFF: I've wavered on this quite a
20 bit. It's obvious that the most persuasive case is
21 always all cause/all cause. If you show you reduce --
22 again, the principle being that patients would rather,

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1 in general, not be dead and they'd rather not be in
2 the hospital. So from the Tom Fleming purely
3 empirical care about the patient instead of biology
4 point of view, that would be the best.

5 But I think there is a strong argument to
6 be made in the heart failure population that I agree
7 with all cause mortality because I don't think you can
8 really tell the cause of death and also because there
9 can be competing increasing in amount of way and
10 causes of death in other ways that you would not want
11 to discount.

12 But I think for the hospitalization case,
13 particularly the more you get away from Class 4 heart
14 failure, the argument that the true treatment effect
15 can be diluted by less relevant types of
16 hospitalizations, minor things, et cetera, is a strong
17 one.

18 So I would be very much in favor of where
19 you think you can do it all cause/all cause, and as a
20 second preference, where it's the most sensible, heart
21 failure specific hospitalization, but still measuring
22 everything because you want to guard against accepting

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1 However, we have to be sure to accept
2 perhaps all cause/all cause, but measure everything
3 and report everything because you can have
4 nonuniformity of therapy effect, and if the
5 distribution of hospitalizations is different in the
6 population in which the drug is to be applied than the
7 randomized sample, you can have some paradoxical and
8 dangerous findings.

9 CHAIRPERSON PACKER: Udho.

10 DR. THADANI: I think my preference is all
11 cause/all cause. Obviously mortality is not the
12 issue. Hospitalizations sometime get confounded.

13 Now, supposing you're using a drug, for
14 example, a beta blocker, in a patient who has got mild
15 COPD and he gets worsening. He's hospitalized because
16 of the drug. Is it related really to the therapy?

17 I mean, I buy John's point. You know,
18 operation is one thing, but I think this is the best
19 way to do it. Perhaps we should collect data,
20 cardiovascular or cardiopulmonary -- I don't know --
21 because patient, Class 4, gets some infection or
22 whatever because heart failure is worse.

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1 So many not only several vascular,
2 cardiovascular and pulmonary, as opposed to others, I
3 think we are digging for small issues.

4 Another important issue, I think when you
5 combine the composite endpoint of mortality plus
6 hospitalization, I would like to make sure that the
7 mortality is not going in the wrong direction. So
8 when a patient is dead, he's dead. So you have to
9 make sure it is coming in the right direction.

10 It may not benefit it, but as long as we
11 are not getting more patients for the sake of less
12 hospitalization, I think they should be taken together
13 rather than dissecting the issue if you've got a
14 composite endpoint.

15 CHAIRPERSON PACKER: Bob?

16 DR. TEMPLE: The main reason for using all
17 cause as opposed to some subset is not that you can't
18 tell what the cause is. You can use an independent
19 committee to decide that and be sure that it won't
20 introduce a bias into the study. It may introduce
21 inaccuracies, but that's not your biggest problem.

22 The reason for counting them all is that

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1 you're worried about effects that go the wrong way.

2 The luxury of using all cause mortality is
3 fine if most of the deaths are due to the underlying
4 disease you're talking about. In a very long trial
5 where people are dying of many other causes, you may
6 just make it impossible to discover what you want to
7 discover, and those are practical limitations that
8 need to be looked at.

9 Just as an example outside cardiovascular
10 medicine, if you thought you had a preventative
11 treatment for melanoma and insisted that you show an
12 improved survival, you'd never be able to do it
13 because it's not an important enough cause of death to
14 show up.

15 So you wouldn't design a trial that way.
16 You'd look for presence of melanoma, not survival.

17 The other thing is one of the reasons that
18 people use combined endpoints that seem to have
19 different weights of endpoints, which I think is a
20 problem, like death plus hospitalization, is that they
21 really want to look at hospitalization, but you don't
22 want to let them not count dead bodies because that's

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1 even worse than hospitalization.

2 So it isn't that the two are of equal
3 weight. They're not, but you've got an endpoint
4 that's going to be driven by the hospitalization, and
5 you don't want people to get away with having deaths.

6 CHAIRPERSON PACKER: Yeah, that latter
7 point, that last point is very important because Dan
8 had said that he didn't think that they were equally
9 weighted. I think that the guiding principle is that
10 the combined endpoint is more likely to reflect the
11 hospitalization, but hospitalization using a worst
12 rank analysis -- I hate to use that term -- but
13 hospitalization which includes an analysis of outcomes
14 worse than hospitalization so that one doesn't get
15 into the issue of competing risk.

16 Tom, is that a -- Tom, Dave, Lloyd, that's
17 okay?

18 Because, in fact, most analyses of death
19 and hospitalization that are timed to first event are
20 driven entirely by the hospitalization.

21 DR. FISHER: Of course, one way to reduce
22 hospitalization is to have a lot of early deaths.

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1 CHAIRPERSON PACKER: Right.

2 DR. FISHER: Which doesn't seem so
3 wonderful.

4 CHAIRPERSON PACKER: Right, which is why
5 you do the combined analysis.

6 DR. TEMPLE: We'll come back to this in
7 5.3.2.

8 CHAIRPERSON PACKER: Okay. Jay?

9 DR. COHN: We may be mixing efficacy and
10 safety here because efficacy would be a reduction in
11 mortality and in hospitalization for the disease we're
12 treating. Safety would really relate to the potential
13 adverse effects on other causes for hospitalization.

14 And in the best of all worlds, if we want
15 to have a highly powered study, we would try to look
16 at heart failure deaths and heart failure
17 hospitalizations.

18 Now, we all know the problem with
19 separating out deaths and hospitalizations, but as Bob
20 has pointed out, yes, there will be inaccuracies if
21 you have an endpoint committee, but you can eliminate
22 bias, and I think that it is still possible to learn

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1 something from cause specific hospitalizations
2 certainly and perhaps even cause specific deaths.

3 So I don't think we should just throw it
4 away and say, "Aw, we can't do it. Forget it." I
5 think under certain circumstances if you had an anti-
6 arrhythmic drug and you only thought it could work on
7 sudden death, I don't think it would be inappropriate
8 to power the study for a sudden death endpoint,
9 recognizing that there's going to be inaccuracies, but
10 having a committee charged to make that judgment with
11 as much evidence as they could.

12 And you would lose a lot by forcing
13 yourself to look at all cause mortality with a drug
14 which was only aimed at a very specific mechanism of
15 death.

16 CHAIRPERSON PACKER: Jay, I'm going to
17 take the Chairman's prerogative of not asking people
18 to respond to that because my sense is that -- I'm
19 grateful that your example is, in fact, not part of
20 the heart failure guidelines because my sense is it
21 would evoke a lot of comment that might, in fact,
22 disagree with what you just said.

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1 DR. COHN: Well, I would hope so.

2 CHAIRPERSON PACKER: But my hope is that
3 that can be discussed at a time other than this
4 meeting, and so we can keep going.

5 Well, what I hear people saying is
6 actually pretty consistent, which is that there is a
7 preference for all cause hospitalization, plus all
8 cause mortality, but that no one would deny a
9 sponsor's right to specify all cause mortality plus a
10 cause specific hospitalization, and that such analyses
11 might, in fact, be useful and insightful, but we would
12 like to see the alternative analysis performed, as
13 well, in order to provide appropriate reassurance that
14 the prespecified analysis is not biased.

15 DR. LIPICKY: But I think it goes both
16 ways, right? You want to see both analyses.

17 CHAIRPERSON PACKER: You want to see both
18 analyses.

19 DR. LIPICKY: Cause specific and all
20 cause.

21 PARTICIPANT: One could be a primary
22 endpoint.

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1 CHAIRPERSON PACKER: That's right, and
2 whatever you specify as a primary endpoint, think
3 carefully about it and be prepared to justify it.

4 Let me just, before moving to analysis, I
5 just want to -- this document makes clear that the
6 analysis of long term outcome in patients when an
7 indication is being pursued for a long term treatment
8 -- this is an indication not for short term IV use,
9 but when an indication is being pursued for long term
10 treatment -- the guidelines makes clear, and this is
11 different compared to the previous guideline, that
12 sponsors need to evaluate the long term effects of the
13 drug on major events whether or not an indication for
14 a reduction in risk of those events is being pursued.

15 That is a new element of these guidelines.
16 It does not say you need to do a mortality trial in
17 every one. It says that you need to come up with an
18 estimate of the risk of the effect of treatment on the
19 risk of major events; that it can reasonably provide
20 a point estimate as to what the treatment effect is;
21 and that there is one element in the -- there's one
22 specific aspect of the document which is -- and I

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1 apologize for this -- a little bit out of date. It is
2 Section 7.3.1, the third bullet. Oh, it's Line 1350.

3 That last sentence should be struck
4 because it is arbitrary, but the statement still
5 stands otherwise.

6 "It is important to delineate an effect of
7 drug on all cause mortality and combined risk of death
8 or hospitalization for any reason whether or not an
9 indication is being pursued, and such delineation
10 should be sufficiently precise that an adverse effect
11 of meaningful size can be detected."

12 And if that sounds sufficiently vague,
13 that's okay because attempts to define that more
14 precisely than that do not necessarily make the
15 situation better, but it is really, really important
16 from a safety point of view or from the assessment of
17 risk to benefit that the effect of a drug on major
18 events long term be an integral part of any drug
19 development program even if the indication being
20 pursued is symptomatic status change alone.

21 Bob.

22 DR. TEMPLE: I think I want to raise a

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1 question I asked before. That certainly seems
2 reasonable for any class you're not familiar with. Do
3 you have a view yet on whether that's equally true for
4 a class of drugs where you're pretty sure you know the
5 answer, such as ACE inhibitors?

6 CHAIRPERSON PACKER: I can give you my own
7 personal view, and I would say that for ACE
8 inhibitors, if you can be persuaded -- this is lots of
9 ifs, ands, and buts, and one doesn't want to make this
10 too complicated -- but if you think it's an ACE
11 inhibitor, I don't think there's any reason to address
12 that in a class of drugs with an ACE inhibitor.

13 Things get a little bit more complicated
14 when drugs have multiple mechanisms of action, and
15 they get a little bit more complicated if the
16 mechanism is similar but not identical, for example,
17 A2 antagonists and ACE inhibitors.

18 DR. TEMPLE: I agree completely, but one
19 of the issues is how to work up a drug in the same
20 class as other drugs, and there you do have some
21 information.

22 CHAIRPERSON PACKER: Right. Barry.

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1 DR. MASSIE: You may or may not want to
2 add another sentence at the end saying you want the
3 data you need to estimate the risk to benefit ratio,
4 and that information might include other information
5 about the same class of the drug or the information
6 that you would get about this drug or a combination of
7 the two probably in many cases, and that's the reason
8 for getting this point estimate.

9 DR. DiMARCO: Does that place an unfair
10 burden on the first drug to be approved, and then the
11 second drug can just jump on?

12 DR. LIPICKY: Yes.

13 CHAIRPERSON PACKER: But that's life.

14 PARTICIPANT: But they get the market --

15 DR. MASSIE: But also I don't think that
16 this committee would take two. It depends on how
17 robust the experience is with the two, but I think at
18 the end of captopril and analopril we were not ready
19 to say that all ACE inhibitors still did something.
20 It took a third and a fourth to really get us to that
21 point, and that's because I think the captopril
22 mortality experience was very small at that time.

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1 Analopril was only consensus.

2 So it sort of depends how much is in the
3 first case.

4 PARTICIPANT: So you really need a very
5 strong class effect.

6 DR. LIPICKY: I would like to get just a
7 little bit of clarification of the word "long term"
8 here. So if I had two, three month exercise tolerance
9 trials that you said were okay and I could exclude
10 fairly reasonable adverse effect on mortality, say, I
11 could say it wasn't for sure one and a half times that
12 of placebo; is that long term data?

13 CHAIRPERSON PACKER: I think there are two
14 separate issues, Ray, and the document tries to
15 specifically address it.

16 The reason to go long term is for two
17 reasons. One, if you go long term, you're more likely
18 to have an adequate number of events, and second is if
19 you go long term, you might find effects which are
20 different than short term.

21 And so I think that the example that you
22 have demonstrated would not be adequate in a patient

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1 population that would have few events at three months,
2 but might be adequate for a patient population that
3 was so sick that most people would be expected to be
4 dead at three months.

5 So that's why I think that it isn't so
6 much the numerical number of months of follow-up which
7 is important, but to make sure that the length of
8 follow-up is appropriate to the severity of disease
9 being evaluated.

10 DR. LIPICKY: Right, but that the duration
11 of follow-up is important. I guess I'd like to get a
12 feeling for what the documentation for that is. It
13 basically is milrinone and flosequinine and period?

14 CHAIRPERSON PACKER: No.

15 DR. LIPICKY: Or it is bunches?

16 CHAIRPERSON PACKER: In terms of adverse?

17 DR. LIPICKY: Yes, where the long term
18 outcome differs from the short term outcome.

19 CHAIRPERSON PACKER: The only example I
20 know of is flosequinine. Milrinone I'm not persuaded
21 is a very good example because at least in the
22 published literature there are no data that milrinone

1 produced short term benefits.

2 DR. LIPICKY: I see. So then the concern
3 over long term data is because of one drug and the
4 clinical trials from one drug?

5 CHAIRPERSON PACKER: Oh, I'm so sorry.
6 Maybe I should clarify this. The milrinone data is
7 relevant here in the sense that only long term did
8 they accumulate enough events in order to answer the
9 question.

10 If you curtailed the milrinone database at
11 two weeks or four weeks or eight weeks or three
12 months, you know, the trends may have been adverse,
13 but there was no P value. There was no clear signal.

14 So, again, that's why I emphasized there
15 are two reasons to go long term. One is adequacy of
16 events, and second is for adequacy of the duration of
17 therapy, matching the duration of therapy to the
18 natural history of the disease in the patients being
19 studied.

20 For example, six months might be more than
21 adequate in an IV inotrope dependent patient
22 population, but would not be adequate for an

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1 asymptomatic LV dysfunction.

2 DR. MASSIE: Maybe to amplify that a
3 little bit, I think this gets to the same point, is
4 that the types of patients that are enrolled in six
5 month, symptomatic, exercise, time limited experiences
6 differ markedly from the types of people who are
7 enrolled in our long term morbidity and mortality
8 studies. Usually they're Class 2. They can exercise.
9 They tend to be younger, and they tend to be very
10 different.

11 And you could actually get no hint about
12 how adverse a drug would be at the end of six months
13 not only because of the duration of the study or, as
14 Milton pointed out, the severity of the illness, but
15 you might get a different patient population.

16 Even in the milrinone experience, Class 3
17 didn't look bad. It took Class 4 patients to see how
18 bad things were.

19 DR. LIPICKY: But you've confused me a
20 little bit now because I was following you. I thought
21 this was all event rate driven, and if you had enough
22 events in the period of time that you studied the

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1 patients to make some statement of that would fit the
2 criterion, that that was enough, but now you're saying
3 it's not event rate driven. It's somehow or another
4 clinically driven.

5 DR. MASSIE: Well, I think it should be a
6 little bit of both, that is to say, it depends on the
7 population. Certainly you need enough events to come
8 up with an estimate, but you could probably find a
9 population that might have events, but might not have
10 a discrepancy between the events and the placebo --
11 this is hypothetical -- and the active therapy because
12 they're not at risk for whatever it is that's toxic
13 about that drug at this stage of their disease.

14 DR. LIPICKY: Right. Okay.

15 DR. MASSIE: It's possible, but I think if
16 you really want to know about mortality, you do have
17 to have some time duration, and you have to have some
18 six people in it.

19 DR. THADANI: Also, I think probably the
20 sample size on exercise studies are very small. You
21 have 100 patients, 200 patients maybe.

22 DR. LIPICKY: You don't find anything with

1 100 patients. You have to have 800, 500.

2 DR. THADANI: No, but I mean if you look
3 at the flosequinine data base, maybe the total sample
4 size, 400, as opposed to exposing, say, 4,000
5 patients.

6 Say if you had a large exercise study,
7 say, six months or three months, and you have 3,000
8 patients in the study with different disease, then at
9 least you get a comfort level that you're not going in
10 the wrong direction.

11 So I think you could design studies which
12 could look at symptomatic improvement with a
13 reasonable follow-up, you know, whether three month,
14 six month, as long as the sample is large enough and
15 your events are not going in the wrong direction.

16 And the reason I think we run into trouble
17 even with flosequinine, it was going in the wrong
18 direction. Although exercise improved, there was a
19 noise, and you were not sure. So I think you can
20 reduce that noise by increasing the sample size, at
21 least from my perspective.

22 CHAIRPERSON PACKER: Rob.

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1 DR. CALIFF: Milton, I presume in the
2 analysis part we're going to address some general
3 thoughts about how to deal with the less frequent but
4 more important endpoint trending in the wrong
5 direction?

6 CHAIRPERSON PACKER: We will make a point
7 of doing that.

8 DR. CALIFF: I think it's really
9 important.

10 CHAIRPERSON PACKER: Okay. Well, why
11 don't we move to analysis now?

12 Okay. The analysis section is divided
13 into or will be discussed in two main parts. One is
14 the designation of primary and secondary endpoints,
15 and the second is principle of analysis, and, Dave,
16 you're going to take primary and secondary endpoints.

17 DR. DeMETS: Well, I was going to confine
18 my comments to the section that I guess is labeled,
19 you know, 5.3, which is primarily on page 16.

20 First of all, I think what I think of an
21 analysis plan is that you have some detail in the
22 protocol proper, but perhaps more details in an

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1 appendix to the protocol, and at least what's not
2 clear from what's written here is exactly how much
3 detail one needs.

4 I recently reviewed protocols which are
5 pages and pages, including pages and pages of shell
6 tables which I don't particularly consider an analysis
7 plan, but nevertheless I'm thinking a few pages of
8 detail relative to the primary and secondary outcomes.

9 I also think that the analysis plan should
10 cover not just the primary and secondary, but also
11 some statements about the analysis of baseline
12 covariants, the compliance issue, as well as toxicity,
13 which comes later, not part of my charge.

14 I think Tom might get to this, but I want
15 to say that the intention to treat principle, of
16 course, is key to the analysis of the primary and
17 secondary outcomes, and my concern about this
18 principle, I endorse it, but I find lots of plans that
19 are look alike plans that are being promoted, for
20 example, referred to as being intention to treat when
21 they really mean if you took the drug. As you
22 randomize and you took the drug, then you're in.

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1 Those kind of variations seem to be
2 popping up, and people very sincerely believe they're
3 doing intention to treat. I don't think that's true.
4 So I think you need to be very careful about how you
5 define that in this document, and I think it is
6 defined clearly, but maybe it needs to be put in bold
7 letters.

8 So most of the things that are listed on
9 page 16, I think, I'm in favor of with a couple of
10 issues that I wanted to discuss in a little more
11 detail.

12 But before I do that, there is one area
13 that I don't think is discussed much at all, and
14 that's the issue of interim analysis for your primary
15 and secondary events. I mean trials of heart failure
16 generally have a monitoring process of some kind. I
17 don't see much discussion of that, and maybe it's
18 covered somewhere else in the general document that
19 the agency has, but I think that would be helpful.

20 And maybe we can get around to talking
21 about what maybe Rob was getting to, if things are
22 going in the wrong direction or going in different

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1 directions.

2 But the specific things that I wanted to
3 raise, on page 16, of course, one needs to specify a
4 primary or a couple of primaries and a few
5 secondaries. We don't want to have a long list of
6 secondaries, which gets you, but where I begin to have
7 problems, for example, the Lines 805 and 806. Trials
8 that failed to preserve primary effect can't analyze
9 the secondary, and on the surface that seems true, but
10 it can get complicated.

11 Suppose your primary is a composite event
12 and your leading secondary is death. Does that mean
13 you ignore death just because it wasn't listed as a
14 primary?

15 I'm also not sure I would define a primary
16 as the one that you allocate alpha to in the secondary
17 as long as you don't allocate alpha to -- I mean,
18 that's true perhaps, but the primary is the one you
19 design your trial around and the one you believe you
20 want to have an effect on.

21 So the specific issue of the composite --
22 say your composite outcome is your primary and death

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1 is your secondary. If you don't allocate -- if you
2 declare death to be your second primary, then you
3 would allocate alpha to it presumably. We can discuss
4 how much later.

5 But if you don't declare the secondary,
6 then you don't allocate any alpha according to this
7 definition, and I think it's a tough problem, but I
8 think it's one that I think you wrestle with in
9 several heart failure trials, as you know.

10 My preference would be to have -- if death
11 is the primary, then it's not such a problem because
12 a composite might be the secondary, and things follow
13 in a logical order, but if it's the other way around,
14 which is often the case, that the composite is your
15 primary, what you do about death, I think, needs to be
16 clarified, and I have my own personal preference on
17 that.

18 This issue of the composite and the
19 primary though also leads to a dilemma with respect to
20 intermonitoring, to get back to that, which I
21 commented briefly at the heart failure meetings a few
22 weeks ago.

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1 If death is a primary, is our first
2 primary, and your composite is your second primary,
3 you allocate .04 to the first one and .01 to the
4 second, something. You monitor on your primary, and
5 if you get the result early, you quit. If you have a
6 harmful effect, you might quit.

7 That, while it's not simple, at least it's
8 more straightforward.

9 The other way around though, suppose the
10 composite is your first primary or your primary and
11 death is the secondary. In reality, in heart failure
12 trials you are going to probably monitor on mortality
13 because that's what you get immediately.

14 The other information, especially if it's
15 cause specific, hospitalization, let's say, comes in
16 later. It comes dragging in. Even if it's all cause
17 hospitalization, you still may not get it immediately.

18 So you wind up monitoring on mortality
19 much of the time, and yet your primary is something
20 else, and how to work out those details also gets
21 complicated.

22 The last issue I want to comment on is the

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1 allocation of alpha itself. I guess I'd make a
2 sidebar here and make an appeal that if we use the
3 term "spending alpha," what we really mean by that is
4 repeatedly testing on an outcome through the course of
5 the trial interim analysis part, and choose some other
6 term like "allocation of alpha" when we have more than
7 one outcome because these are different issues. They
8 are not totally unrelated, but they are still
9 different issues.

10 If we're ever going to talk about the
11 issue of allocation of alpha, I don't think it's
12 necessarily the right thing to do to have a composite
13 which is death plus something and death as the two
14 outcomes and divide alpha by two because you have two
15 outcomes. Those are highly correlated, and depending
16 on the mixture of death in that composite, you might
17 adjust differently.

18 So the issue of allocation of alpha, I
19 think, is more complicated than just dividing by the
20 number of outcomes you happen to declare as primaries.

21 So I think that's sort of a short version
22 of what I have to say, other than the issue of sample

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1 size, which also appears in this section. I've used
2 sample size as sort of a part of the design section,
3 and while you definitely need to have it here in the
4 kind of detail that's necessary, I would hope that it
5 would be more in the design section and not something
6 that people think about at the time of analysis.

7 CHAIRPERSON PACKER: Okay. Why don't we
8 go on directly to Tom's comments, and we can discuss
9 everything in a unified fashion?

10 Tom.

11 DR. FLEMING: I'll just use a single
12 transparency here.

13 The principles of analysis, Section 5.3.2,
14 relate to a couple of concepts. One is the intention
15 to treat analysis, and the second relates to handling
16 of dropouts or missing information.

17 I'm largely in agreement with the essence
18 of what's in the document on these two pages. The
19 intention to treat analysis provides two major
20 clinical or two major scientific benefits. One is
21 that it preserves the integrity of randomization.

22 Randomization gives us comparability, but

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1 we only retain that comparability if we continue to
2 follow all patients to the intended clinical endpoint.
3 If we have patients who are lost to follow-up, if we
4 have patients who become noncompliant and we lose the
5 data on the clinical endpoint, if we have patients who
6 take concomitant meds. and we stop following them for
7 that reason to the clinical endpoint, those are
8 reasons that could well or factors that could well
9 differ between the intervention and control arms, and
10 we lose the integrity of randomization.

11 It's also, I believe, the most clinically
12 relevant analysis in that unless we can tell in
13 advance who's going to be noncompliant, who's going to
14 be unable to tolerate a therapy, what we wish to know
15 is globally what is the outcome. That's an analysis
16 that includes all people.

17 So the goal then is to follow all patients
18 for the clinical endpoint, including those patients
19 who for some reason would discontinue early.

20 Now, the second part of the document and
21 this section deals with what approaches you would take
22 if you haven't followed all people, and I think it

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1 appropriately addresses concerns that arise with the
2 completer's analysis. I won't add to that.

3 It also points out the last observation
4 carried forward also has the same problems as the
5 completer analysis, but also suffers in that it
6 commingles early and late effects, which I not only
7 agree with, but I would add to that it also commingles
8 natural history changes over time because if you're
9 carrying forward, for example, in the placebo arm and
10 natural history is changing over time and you're
11 wanting to assess at a later point in time, you're
12 carrying forward early natural history assessments to
13 later points in time.

14 The worst rank assignment is one that I
15 want to spend a little bit of time talking about
16 because there's a setting in which I think it makes
17 sense. I call "okay for death," although more
18 generally I would say it's okay in the context that is
19 stated here, which is for outcomes that are of major
20 importance, but it's not okay for missing information.

21 So let me try to be explicit with a
22 trivial example. Suppose we're comparing placebo with

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1 treatment, and we have a study with five patients, and
2 suppose on the placebo arm we're going to have three
3 patients die, one who will be alive with symptoms and
4 who will be alive with good quality of life.

5 Suppose the treatment yields in essence in
6 five other patients. The patient who is alive, this
7 patient is correspondingly alive. This patient is
8 correspondingly alive with symptoms, but the three
9 patients who would have died, they would all survive
10 now, two with symptoms and one without symptoms.

11 So clearly this is a treatment that
12 provides important clinical benefit. In terms of
13 overall survivorship, it improves survival from 40
14 percent to 100 percent, but it's acknowledged that
15 there's more to it than survivorship. So maybe we're
16 looking at not only surviving, but surviving with good
17 quality of life, symptom free survivorship, in which
18 case the placebo would have only 20 percent of people
19 alive free of symptoms, whereas the treatment arm
20 would have 40 percent of people alive free of
21 symptoms.

22 On the other hand, if we said those people

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1 who die we're going to just leave out of our analysis,
2 we're going to condition on survivorship and analyze
3 the data conditioning only on those people who are
4 alive to see whether or not the treatment was
5 effective.

6 We find in the placebo arm that of those
7 survivors, 50 percent are free of symptoms, whereas on
8 the treatment arm of the survivors, only 40 percent
9 are free of symptoms.

10 So if we don't use this approach here of
11 assigning a worst score to those people that have a
12 bad thing to death and simply eliminate them from the
13 analysis, we would get the very misleading conclusion
14 that this treatment is ineffective because there are
15 fewer percent, 40 percent, of the survivors that are
16 free of symptoms than on the control arm, clearly a
17 very misleading conclusion since this treatment
18 clearly is effective.

19 So the essence of the conclusion here is
20 not only is it okay in my view when you have -- let's
21 say you're looking at a study where the primary
22 endpoint is symptom improvement. Not only is it okay

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1 to assign those people that have a serious major
2 consequence, such as death, the worst score. I
3 believe it's imperative in order to have a readily
4 interpretable conclusion.

5 So essentially what I think we are
6 required to do when we're looking at symptoms is to
7 look at the endpoint symptom free survival.

8 Now, on the other hand, suppose what we're
9 talking about is not events happening to these people
10 that are deaths, but rather events or consequences to
11 these people that lead to missing information. If we
12 assign the worst possible rank when these three people
13 simply have missing information, it could certainly be
14 a biased analysis because it's entirely unclear
15 whether the people who are missing are like those
16 people who aren't missing or unlike those people who
17 aren't missing.

18 And a lot of times we get the impression
19 the worst rank assignment must be a conservative
20 analysis. It's a worst case analysis. That's not the
21 worst case analysis.

22 In this case, if we assigned a worst rank

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1 analysis and these three people on placebo are simply
2 missing, we will get the impression there's a big
3 difference. Treatment is much better than placebo if
4 you assign these three people a worst rank analysis,
5 when in reality these three people may be doing just
6 fine. They may have just become lost to follow-up.

7 So the bottom line is this worst rank
8 assignment is not only okay. I think it's imperative
9 when you have data, quote, unquote, missing because of
10 death or bad event. In fact, in my view it's not
11 missing at all. It's there and it's a bad outcome.

12 But when you truly have missing
13 information, this approach is as flawed as the
14 completers analysis and the last observation carried
15 forward, i.e., they are all flawed, and the only real
16 positive solution is making every possible reasonable
17 attempt to keep missing information to a minimum.

18 DR. THADANI: What do you do if
19 information is missing though? I know your trial is
20 over, and you can count the bodies or you can look at
21 the death registry and they're still alive, and you're
22 saying it's biased. What do you do with it?

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1 DR. FLEMING: Well, certainly to an extent
2 it will be a reality that some "missingness" is going
3 to occur, and if we're able to keep that "missingness"
4 to levels of one percent or below, for example, of
5 course, then the amount of "missingness" -- the impact
6 it will have depends also on how frequent the events
7 are.

8 In a trial in which 20 percent of people
9 have events, one percent with missing data will be
10 less likely to impact the integrity of that analysis
11 than in a study that has only one percent of people
12 having events where one percent are also missing
13 information.

14 So the bottom line is if there's missing
15 information, it compromises the integrity of the
16 analysis or the reliability of the conclusion.
17 However, if the amount of "missingness" is very small
18 relative to the amount of events that we have, then
19 it's likely that that "missingness" will have a
20 relatively small effect.

21 DR. THADANI: Say, for example, in an
22 exercise database, he didn't die, but he got

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1 hospitalized for worsening failure. Then, you know,
2 you could give him a zero score, too, because he was
3 not able to exercise and he became Class 2 to 4.

4 Can you apply that? As long as you've got
5 some information on the patient, it depends on what
6 endpoint you're looking at.

7 DR. FLEMING: Well, according to the
8 document as it currently reads, I think it handles
9 that situation. It says worse rank assignment. "In
10 this approach, patients who experience clinical events
11 of major importance are assigned the worst rank."

12 For the argument that I was giving, I not
13 only accept that. I strongly endorse that approach,
14 and you were saying, I thought, if you were looking at
15 symptoms and someone becomes hospitalized, I think one
16 could argue that hospitalization is a bad event, and
17 in fact, possibly worse event than the symptom outcome
18 that you're looking at.

19 What we're trying to achieve here is a
20 good outcome, i.e., a patient who is alive and symptom
21 free or alive and symptom and hospital free and so
22 somebody who has a bad outcome because of death or

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1 hospitalization legitimately can be given a worst rank
2 because they clearly have had a bad outcome.

3 The problem is when someone is missing
4 information not because of death or hospitalization,
5 but doesn't get your symptom assessment because they
6 never came back, and if this happens, on rare occasion
7 it's not going to have a substantial impact on your
8 analysis, but if it happens with considerable
9 frequency, then all of these approaches that are laid
10 out here, worst rank analysis, observation carry
11 forward, and completers analysis, will all give you a
12 sense, will all be analyses that you can do to get a
13 sense of what these results or what the effect is, but
14 the reliability of the conclusions will be less.

15 DR. THADANI: And, Dr. DeMets, you
16 mentioned that the primary composite endpoint is
17 negative, but for some reason, say, the death rate
18 goes down. Yet the event rate is low and you can't be
19 confident that if you do the next trial it will go the
20 right way.

21 So I know you say you can't ignore it, but
22 how confident can you feel that the trial is negative

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1 on the composite endpoint, but the death which was
2 secondary endpoint, there's a positive trend?

3 That really at least as a clinician I'm
4 asking you is there enough for approval. Are you
5 really mandating there's a trend and you have to go
6 large modality power with either enough event rate or
7 power to give you approval for that indication and not
8 just say it produces death because of this?

9 DR. DeMETS: Well, my assumption was that
10 you're only interested in this discussion if the
11 secondary endpoint of death is convincing. I would
12 understand a trend wouldn't be sufficient in my mind.

13 DR. CALIFF: Well, maybe, David, to carry
14 that a little further, if the primary endpoint is flat
15 out negative --

16 DR. DeMETS: By negative do you mean
17 neutral or --

18 DR. CALIFF: Yeah, neutral.

19 DR. DeMETS: Okay.

20 DR. CALIFF: How convincing would a
21 mortality result need to be to get your attention? I
22 mean I know the most conservative view would be if it

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1 wasn't the primary endpoint, and the primary endpoint
2 was negative, you've, quote, spent all of your alpha.
3 It's over, and you've raised an interesting
4 hypothesis.

5 The most liberal view, I guess, would be
6 that since death is such an overwhelmingly important
7 clinical endpoint, that if it was conventionally
8 significant as if it were the primary endpoint, then
9 that would be convincing.

10 How does the statistician advise weighing
11 those things?

12 DR. DeMETS: Well, the first thing is
13 something you decide, you know, how you allocated your
14 alpha. If you didn't allocate anything, if it was
15 just strictly a primary and a second -- if you
16 allocated alpha, you have some criteria to judge that
17 on. I mean, you may have made a stupid allocation,
18 but at least you made some decision.

19 If you haven't allocated alpha, the
20 question is, you know, do you just ignore death
21 altogether, and I can tell you trials in pulmonary
22 disease, which I used to work in, that in fact

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1 happened, and you know, I think we used common sense
2 and decided that mortality was -- I mean why are you
3 worried about this?

4 You're worried about that you'll dredge up
5 some secondary outcome by chance alone that you just
6 happened to stumble into, but I don't think, for
7 example, death is just one of the many secondary
8 outcomes.

9 DR. THADANI: But that happened in the
10 resterone (phonetic) trial. If you look at the first
11 trial which came out in the New England Journal of
12 Medicine, there was a 16 milligram dose, was 54
13 percent reduction in mortality. Cardiology was having
14 an outcry the FDA didn't approve the drug because
15 these patients could be all alive, and yet the big
16 trial which was powered to count a lot more deaths
17 went totally wrong direction.

18 So you know, you are saying it never
19 happened or just it's just a chance or something
20 happened in that trial. Even when we counted the
21 bodies they were wrong.

22 DR. DeMETS: Well, first of all, those are

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1 tow separate trials. So I'm not sure that it's
2 relevant to the problem I posed. I mean --

3 DR. THADANI: It happened that the
4 mortality was --

5 CHAIRPERSON PACKER: Udho, that's not a
6 good example because, in fact, in that trial that you
7 referred to, the primary endpoint was, in fact,
8 achieved as well as the secondary endpoint of
9 mortality. The problem was that for all sorts of
10 reasons, maybe including the small number of events,
11 it couldn't be replicated, and in fact, went in the
12 opposite direction, and who knows what went on?

13 It's not a good example for the principle
14 being discussed.

15 DR. FISHER: It was also the dose response
16 pattern.

17 CHAIRPERSON PACKER: Yeah, it was.

18 DR. THADANI: But that's why I said the
19 number of the events. That was my initial question,
20 how many rents you'd need to be confident that you're
21 going to be positive. Are you going to be --

22 CHAIRPERSON PACKER: Yeah, it's a

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1 different question where you allocate your alpha.

2 DR. DeMETS: The one appeal I was making,
3 I don't think you should just divide alpha by two
4 because you have a primary and a composite and death
5 as your two outcomes. You've got to adjust based on
6 the correlation that's implicit.

7 DR. MASSIE: Do you get more than .05
8 worth because the two are so highly correlated?

9 I mean, it seems to me because they're so
10 highly correlated it shouldn't be .04 and .01 or
11 something that adds up to .05, but it should be
12 something that adds up to more than .05. Is that true
13 or not?

14 DR. MOYE: It depends on the degree of
15 correlation, but if you have two endpoints and let's
16 say they both absurdly are perfectly correlated, you
17 know, and Event A happens in a person and Event B
18 happens as well and if A doesn't happen, then B
19 doesn't happen. Then you look at the alpha for the
20 two experiments is the same -- sorry -- for the two
21 endpoints is the same as the alpha for one.

22 So you get --

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1 DR. MASSIE: But the importance might be
2 that 30 percent of the combined endpoint would be
3 death. So there's that much correlation.

4 DR. MOYE: Well, yeah, there's some
5 correlation, but the trick is figuring out exactly how
6 much correlation there is, but you get substantial
7 alpha savings.

8 And to go back to Dave's other point about
9 are there circumstances when you can have a trial
10 which is negative for the primary endpoint and
11 positive for the secondary endpoint, I think if you
12 prospectively specify your alpha allocation -- I won't
13 use "spendings" -- the alpha allocation, then I think
14 that that's not a problem.

15 If you have a primary endpoint that you
16 allocate .03 to and it comes in at .3 so that you're
17 way off, and you allocated .02 to the secondary
18 endpoint and you came in at .001, then there's no
19 problem with -- from my point of view, there's no
20 problem with calling that trial positive. You
21 still --

22 DR. CALIFF: Well, I think there's

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1 universal agreement on that. The question is what if
2 you didn't.

3 DR. MOYE: But if you don't allocate, if
4 you don't allocate, then, you know, every decision you
5 make has a down side. If somebody who is, I guess,
6 alpha hypersensitive, would say that -- I mean, I
7 recognize that there are going to be some times that
8 I'm going to throw out the results of the baby with
9 this bath water of alpha hypersensitivity, and I
10 recognize that.

11 But it seems to me the alternative is to
12 open the door for investigators, having announced with
13 great fanfare what their primary endpoint is, and the
14 primary endpoint is really the axis around which the
15 trial revolves. You spend a great deal of care and
16 deliberation working that primary endpoint up, making
17 sure that you measure it with a good degree of
18 accuracy and precision. I mean, that's chosen not
19 randomly, but it's chosen because that's were you
20 believe the effect is going to be.

21 Now, if you've done that and you're wrong
22 about that, I disagree with the concept of kind of

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1 pushing that primary endpoint which was held in high
2 regard into the scientific back water while you rush
3 up a secondary endpoint which perhaps you didn't
4 anticipate.

5 I mean, I agree that this notion of
6 primary and secondary endpoint is somewhat artificial,
7 but it requires investigators to make decisions
8 prospectively about where they think they're going to
9 see the event.

10 If you decide to go by the secondary
11 endpoint finding when you didn't prespecify alpha,
12 then you run the risk of having by chance obtained a
13 sample where your primary endpoint was negative, your
14 secondary endpoint was positive when, in fact, that
15 really doesn't reflect what's going on in the
16 population, and from my point of view, that's what's
17 really paramount here, what's happening in the
18 population.

19 CHAIRPERSON PACKER: I don't want this to
20 evolve into a discussion of how one spends alpha.

21 DR. MOYE: Well, it's too late for that.

22 DR. FISHER: Contrary to what you think,

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1 Milt, I'm not going to respond to that other than to
2 say the February issue of Controlled Clinical Trials
3 will have a long discussion about this.

4 I want to get back because of the limited
5 time and be sure --

6 CHAIRPERSON PACKER: I'm sorry, Lloyd.
7 There was one part of this alpha thing that I did want
8 to -- and, you know, whether or not one's alpha
9 receptors are up regulated or not --

10 (Laughter.)

11 CHAIRPERSON PACKER: -- I just want to
12 make sure that I understand one thing because what we
13 are seeing now, and the examples which have preceded
14 us on the alpha spending or the alpha allocation issue
15 may or may not be good examples, there is one kind of
16 example that we're seeing a lot of now, and I wanted
17 to get people's comments on.

18 We are seeing trials where the primary --
19 these are long term, big, multi-center, large scale
20 trials. The primary endpoint is a combined endpoint,
21 and let us not go into reasons why it's a combined
22 endpoint. It is, and it includes mortality and

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1 hospitalization, and let's not talk about whether it's
2 cause specific hospitalization or not.

3 The secondary endpoint or one of the
4 secondary endpoints, but just for simplicity's sake,
5 let's say there's only one secondary endpoint that
6 happened to be mortality, and the two are going to be
7 correlated. They're not going to be correlated, Lem,
8 at 1.0. They're not going to be perfectly correlated,
9 but they are going to be correlated.

10 So the primary endpoint is a combined
11 endpoint of death and hospitalization. The secondary
12 endpoint, only one, is mortality alone, and there is
13 some correlation between the two.

14 To what degree does a sponsor need to
15 assign alpha to the secondary endpoint of all cause
16 mortality, realizing that the sponsor has already
17 recognized mortality is very important because it's a
18 component of the primary combined endpoint?

19 There's already a recognition that the
20 combined endpoint is going to be most easily
21 interpreted if the components go in the right
22 direction, the same direction.

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1 Does the sponsor have to waste any
2 allocation of alpha on the mortality in a design of
3 that nature? Because we are going to see more and
4 more trials like that because there is a tendency to
5 consider those trials to be more reasonably sized than
6 trials in which the all cause mortality would be the
7 primary and the combined endpoint would be the
8 secondary.

9 So since this is such an increasingly
10 common situation for outcome study, I'd like to hear
11 some just brief discussion as to how sponsors should
12 deal with this situation, and what I like about this
13 example is it goes away from the extreme examples that
14 everyone can actually agree with.

15 This is an example where, you know,
16 there's truly a middle point being discussed, and the
17 question is: does the sponsor have to assign any
18 alpha to the secondary endpoint of all cause
19 mortality, or is it just assumed that if they went on
20 all cause mortality -- and we're saying Udho -- we're
21 going to address Udho's concerns -- let's say there
22 are 500 deaths. It's not an issue of the number of

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1 events.

2 The question is whether alpha allocation
3 here is helpful. Comments?

4 DR. LIPICKY: I think you have to specify
5 just a little bit more, and that is is the protocol
6 the expectations of the people doing the study that
7 this is the equivalent of two primary endpoints in the
8 sense that if they win on either one, that means that
9 there is a positive -- a finding that must have
10 attention paid to it.

11 So it's not primary and secondary. It is
12 do they carry equivalent weight.

13 CHAIRPERSON PACKER: Yeah, I think that
14 the reason why this would be -- I'm trying to make the
15 question actually more interesting than the automatic,
16 well, gee, you know, they achieved the primary .01.
17 I'm just assuming that, and they achieved mortality at
18 .01, but that wouldn't be a very interesting question
19 because everyone would agree how that should be
20 interpreted.

21 The more important question is they
22 achieved an effect on the combined endpoint of .1, but

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1 hit mortality at .01. Mortality is the secondary
2 endpoint.

3 DR. LIPICKY: Well, I don't think it makes
4 any difference whether it's primary or secondary.

5 CHAIRPERSON PACKER: That's what I wanted
6 to know. That's what I want to know.

7 DR. LIPICKY: What conclusion do you want
8 to draw?

9 CHAIRPERSON PACKER: What conclusion do
10 you want to draw? What conclusion can you draw?

11 DR. LIPICKY: Right, and is the conclusion
12 you can draw dependent upon how the endpoints were
13 designated?

14 CHAIRPERSON PACKER: Right. Does it
15 depend on how the endpoints were designated?

16 DR. LIPICKY: Right.

17 CHAIRPERSON PACKER: If it doesn't, then
18 a lot of people are wasting a lot of mental energy.

19 DR. LIPICKY: Correct.

20 CHAIRPERSON PACKER: Right.

21 DR. MASSIE: I just want to go back to
22 what I raised because I think this is the

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1 nonstatistical view. They're correlated. You deserve
2 more than .05. Put them both primary and say .05, we
3 hit it for the combined, and .01, we hit it for
4 mortality.

5 DR. MOYE: I guess I would say that if you
6 have .05 to allocate, I would, number one, advocate
7 that alpha be allocated for both the primary endpoint
8 and for the secondary endpoint of total mortality.

9 And also, since they are dependent, then
10 the alpha I allocate doesn't have to add to .05
11 because of the dependency. I don't know exactly how
12 the numbers work out. It depends on the dependency,
13 but you may be able to allocate .035 for the primary
14 and something like .03 or .035 for the total
15 mortality, and because of the dependency, the overall
16 alpha expended would be .05.

17 CHAIRPERSON PACKER: Lloyd and Tom and
18 Dave, yes.

19 DR. FISHER: Yeah. Number one,
20 statisticians can't take into account the dependency
21 and adjust for that in an appropriate way. The
22 problem we have here is normally if someone moved to

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1 a composite endpoint, there is little expectation you
2 have enough deaths to pin things down. That probably
3 would have been your primary endpoint.

4 If that's the case, people often say, "Oh,
5 well, let's save a little alpha. For mortality we
6 don't expect to get it. We don't want to lose my
7 power, so we're going to put a very small amount on
8 it."

9 Here's something that had almost no power
10 to start with, and you get a really small alpha. The
11 power is just, you know, just down the tubes.

12 So I think it makes sense not to allocate
13 alpha, and as recent history showed, by and large, I
14 agree with Lem, but in that case it would take an
15 extremely strong finding, in fact, a P less than
16 .00125, which is somewhere else in these guidelines as
17 I recall.

18 CHAIRPERSON PACKER: Actually the
19 guidelines just -- yeah. We'll talk about that later.

20 DR. FISHER: That's if it's a design
21 primary endpoint because you want to do with one trial
22 with an equivalent level of proof.

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1 Another issue that comes up is if your
2 trial is, let's say, at the .05 level or whatever
3 level, if the combined endpoint is there, but not the
4 serious irreversible part of the combined endpoint,
5 then you can ethnically do more trials easily. So
6 that there is a difference depending upon whether you
7 just make your combined endpoint or whether you make
8 both.

9 To me the much more interesting question
10 which relates to partly what Rob brought up is you
11 meet your combined endpoint, but there's a mild trend
12 in the wrong direction for mortality, but you have
13 enough hospitalizations, say, so that the composite
14 endpoint is there. That to me brings up -- well, it
15 mixes efficacy and safety, I guess -- but that brings
16 up very difficult issues.

17 CHAIRPERSON PACKER: You see, Lloyd,
18 although I agree with what you said in terms of, gee,
19 if they thought they were adequately powered for
20 mortality, they would specify that as a primary, but
21 not necessarily because it could be that a sponsor
22 wants to put all of its resources into one trial

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1 sufficient so that they will try to achieve an effect
2 that is .00125 on the primary.

3 Therefore, power -- put an enormous power
4 in the primary, but going for a conventional level of
5 significance for mortality alone. Therefore, they're
6 actually doing a mortality trial, but specifying the
7 combined endpoint as the primary because the trial
8 would be able to achieve a very persuasive effect on
9 the combined.

10 DR. FISHER: Right, and in that case --
11 and let's say they met the .05. If you put it as a
12 secondary, normally we don't adjust because they
13 already have a hurdle, but you don't penalize the
14 people for passing that hurdle.

15 In that case, if I were the agency, I
16 would not let the people advertise mortality benefit,
17 but obviously the community would know it was there
18 and think it was likely.

19 DR. LIPICKY: Maybe I'm confused. This
20 isn't a primary/secondary endpoint you're talking
21 about. You're talking about somebody specifies a
22 combined endpoint, and there is always a problem with

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1 a combined endpoint in that there's more than one
2 thing that is represented.

3 DR. FISHER: Right. What I've been
4 talking about is the primary is the combined endpoint.

5 DR. LIPICKY: Oh, but it doesn't matter
6 whether it's primary or secondary. If one declares an
7 endpoint and invests all of the alpha of the trial in
8 that endpoint, it is primary.

9 DR. FISHER: Right.

10 DR. LIPICKY: If one has two endpoints,
11 whether one of them is in the combined or not, and
12 invests some alpha in a part of the combined endpoint,
13 they have two endpoints.

14 DR. FISHER: Two primary endpoints.

15 DR. LIPICKY: It doesn't matter whether
16 you call it primary or secondary.

17 DR. FISHER: Normally --

18 DR. LIPICKY: The designation is
19 irrelevant I would assert.

20 DR. FISHER: Well, maybe we should stop
21 using the term "primary" and "secondary" and just talk
22 about whether --

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1 DR. LIPICKY: I agree with --

2 DR. FISHER: -- where we put our alpha.

3 DR. LIPICKY: I agree with that 100
4 percent.

5 DR. FISHER: But as far as I can tell, and
6 I don't know an exception, normally if something has
7 some alpha attached to it, it would be listed as a
8 primary endpoint.

9 DR. LIPICKY: Well, but that's just a
10 semantic thing. Conceptually I don't think it has any
11 merit.

12 CHAIRPERSON PACKER: Okay. Lloyd, do you
13 want to -- oh, I'm sorry. Bob.

14 DR. TEMPLE: Well, there are other
15 arrangements. I associate these with Gary Cook, but
16 that's probably just me, where you say, "I have to win
17 on my primary endpoint and then I'm interested in
18 other things if I do," where I think you were just
19 addressing that case, where you actually don't pay any
20 price at all because it wouldn't stand on its own.
21 You don't get to look at the mortality until you win
22 on the combined.

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1 So that's sort of a different case, right.

2 CHAIRPERSON PACKER: Okay. Lloyd, you
3 were going to bring up other issues.

4 DR. FISHER: No, I think Dave and Tom
5 were --

6 CHAIRPERSON PACKER: Oh, I'm sorry. Dave.

7 DR. DeMETS: Well, the reason I brought it
8 up is that the current document makes a passing
9 comment on the allocation of alpha, but isn't really
10 specific enough, I think, to guide us in what I think
11 is one of the more challenging issues at least in
12 heart failure trials.

13 What we have is this continuation of a
14 composite plus death as two outcomes, one primary and
15 one secondary. I think there are ways we can avoid
16 having to divide alpha by two. As I said, you take
17 into account the correlations.

18 But if you're not careful about this, you
19 get into some very awkward situations, especially for
20 monitoring trials and trying to come up with something
21 that's definitive and yet consistent.

22 DR. MASSIE: Let me just raise another

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1 variation because I think it's also becoming as common
2 as this combined as the primary or as the major and
3 the one component as the second part of the major, I
4 guess, and which is really in -- maybe a best example
5 might be an Australia-New Zealand type of carvatelol
6 trial where because you want a large number of
7 patients, you may use them to look at two points in
8 time at two different, but potentially very related
9 things.

10 You're going to want to look at six months
11 to see how the patient is doing, a more symptomatic
12 endpoint, but it might be a composite that include
13 hospitalization and death as well, and then you want
14 to look long term for mortality.

15 To me it's almost the same example as what
16 we're talking about, except you're looking at two
17 points in time, and I guess what I would toss out as
18 a balloon is could you again, because of the
19 correlation of the two endpoints, could you do the
20 same type of arrangement? Assign your .05 to the six
21 month look, and then two years later when you're
22 looking at total mortality, which again probably makes

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1 up a certain part of the early look if you specified
2 it that way, have .01 as well or Lem was more
3 generous. I think it was .035 and .03.

4 You know, it seems to me as long as you're
5 doing something reasonable, it's probably -- if you
6 put it in the protocol and it's reasonable and
7 everybody agrees to that, you know, you have as good
8 a bet at how to handle the correlation as any other
9 mathematical formula.

10 DR. FISHER: Just a technical point. I
11 don't agree that just because you put in the protocol
12 and it seems reasonable to start with that you can do
13 it that way. Once you have your data, there's
14 something called the randomization test where you can
15 adjust appropriately for the actual observed
16 correlation so that if the data, in fact, were not
17 correlated at all, you would pay an appropriate
18 penalty.

19 So I don't think it's enough to say,
20 "Well, we think this is going to be highly correlated.
21 So this one is going to be .04 and this one is going
22 to be .04."

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1 DR. MASSIE: Okay. Yeah, I didn't know
2 that there was a good way to do it. If there's a good
3 way to do it --

4 DR. FISHER: Yeah, you can actually adjust
5 for that appropriately once you have the ratio of how
6 you're going to spend your alpha.

7 DR. MASSIE: But if you had 20 percent of
8 one endpoint events are part of the other endpoint
9 events or something --

10 DR. FISHER: Right, but there's a way of
11 adjusting that does preserve the Type 1 error rate and
12 sets it at the correct level.

13 DR. MASSIE: So is that another model that
14 one can follow?

15 DR. RODEN: How is that different from two
16 looks?

17 DR. MASSIE: They are different endpoints
18 because they're at a different point in time, and
19 maybe they have different components. The earlier one
20 might include -- well, just to give examples that we
21 know what happened -- death and hospitalization and
22 clinical status like is outlined in this protocol here

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1 as early symptoms, and so everybody counts early.

2 DR. FLEMING: They're different types of
3 multiple testing. What you're referring to are two
4 different analyses at chronological periods of time.
5 What Barry's talking about are two different analyses
6 at different points past time zero, early treatment
7 effects after initiation of treatment versus --

8 DR. FISHER: And different endpoints.

9 DR. FLEMING: -- later treatment effects
10 after initiation of treatment.

11 DR. TEMPLE: But in that case would you
12 have to win at the early look?

13 DR. MASSIE: Well, that's the question.

14 DR. FLEMING: It depends on what you
15 define your criterion to be.

16 DR. TEMPLE: If you did, if you had to win
17 in the early look, then you've got one of these
18 situations where you don't even get to the last one
19 unless you've won on the first. It might not have to
20 pay anything.

21 DR. FLEMING: Well, not only do you not
22 pay something. Essentially now you're having to hit

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1 on two, and hence you're able to be less conservative
2 because you're having to hit on tow.

3 DR. FISHER: Well, now, if you're --
4 that's a different statement. Whether you declare
5 success if you meet one of the two or whether you have
6 to hit two, and the procedures are different, but in
7 each case it can be adjusted for --

8 DR. MASSIE: Well, if you have to hit --
9 it's not an interesting question if you say you have
10 to hit two because then there's no question. The
11 question is what if you happen to only hit on the
12 early one but not the later or vice versa, but you
13 know, again, it's this concept of alpha allocation
14 with correlation between the two endpoints.

15 DR. FLEMING: All of these, everything
16 you're referring to are different variations to
17 multiple testing that can occur from multiple time
18 points on an endpoint, multiple endpoints, multiple
19 test statistics, subset analyses, secondary endpoints.
20 All of these things are multiple endpoints.

21 And what I would argue is the overall
22 assessment of efficacy requires a global evaluation of

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1 all relevant data, and statistics and allocation of
2 alpha is a very important guideline as you're making
3 that assessment.

4 Defining what your primary endpoints are
5 going to be, how they're going to be analyzed, how
6 you're going to allocate alpha is all very important
7 because statistics can provide a very important guide
8 for whether or not we've hit our standard for strength
9 of evidence.

10 But the ultimate assessment has to view
11 this as a guide and go beyond that, heavily influenced
12 by that guide, but bringing in all relevant
13 information. If we didn't do that, we wouldn't need
14 advisory committees with multi-disciplinary
15 representation. We'd only need a statistical
16 guideline.

17 So judgment has to be brought in, and to
18 answer your earlier question about this composite
19 primary and survival secondary, I would argue that
20 prudence would say you should allocate some alpha to
21 that survival secondary endpoint, and the reason, even
22 though I view that statistics is just a guide here, is

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1 ideally I would argue you should choose your primary
2 endpoint on the hierarchy of endpoints as that that's
3 most clinically relevant to a patient, and often
4 that's mortality.

5 But if you really believe that this
6 treatment is not going to positively or adversely
7 affect mortality, it's very reasonable to choose other
8 composite endpoints.

9 If you decide to choose and allocate all
10 of your alpha to that primary endpoint, does that mean
11 you can't look at mortality? I don't believe that's
12 true because mortality isn't just another data driven
13 endpoint. Mortality has always been and likely always
14 will remain an endpoint of particularly profound
15 relevance.

16 DR. MOYE: A surrogate endpoint just the
17 same, of course.

18 (Laughter.)

19 DR. FLEMING: And so if that endpoint
20 shows something that is different than the primary
21 endpoint, should that be factored in? I believe
22 absolutely.

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1 Does that violate your alpha? Not
2 necessarily because I factor it in in cases where the
3 primary is positive and the mortality isn't just as
4 much as I do when the primary isn't positive and
5 mortality is.

6 So, in other words, I've been in settings
7 on monitoring boards and on advisory committees where
8 we hit the primary endpoint, but mortality looked
9 unfavorable. Do we approve? Do we stop early? No,
10 we don't. So we're not using all of our alpha then,
11 are we?

12 And as a result, just to finish this
13 thought, if we don't hit the primary, but we get
14 something profound on mortality, I view that, yes,
15 there is room to consider that those data could be
16 convincing. However, you pay a price. You pay a
17 price because I believe that when you have not hit
18 your primary and mortality, which is a very, very
19 important nonprimary measure, is hit, you're going to
20 have to hit it with much more convincing evidence than
21 had you allocated some alpha.

22 So, for example, for example, if you put

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1 .05 on your composite, you're probably going to have
2 to hit mortality -- I'm just throwing a number out --
3 at .001, whereas if you had spent .04 on the primary
4 and .01 on mortality, you would have a much easier
5 chance to hit mortality.

6 So I believe even though in my view there
7 are possible settings in which you could hit on a
8 secondary endpoint to which you didn't allocate alpha,
9 you have made the hurdle far higher, and if you really
10 think mortality is a measure that's likely to be
11 impacted in the scenario you created, I would allocate
12 some alpha to mortality.

13 CHAIRPERSON PACKER: I think, Tom, what
14 you're saying, you've actually directly addressed the
15 question that I asked, which is that the passive
16 allocation of alpha, that is, the allocation of alpha
17 to mortality, that is not prespecified, but is implied
18 because of its ultimate clinical relevance does not
19 necessarily protect the sponsor's interest because the
20 level of evidence that would be required for passive
21 allocation, the non-prespecified, clinically driven
22 allocation of alpha, the sponsor would have been, in

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1 fact, better of designating their a priori slice of
2 the alpha than to have done it passively, which the
3 level of evidence would have to be far more
4 persuasive.

5 And, Lem, my sense is you do not disagree
6 with that.

7 DR. MOYE: That's right. If by "passive"
8 you mean post hoc --

9 CHAIRPERSON PACKER: Passive is --

10 DR. MOYE: -- is that what you mean by
11 "passive"?

12 CHAIRPERSON PACKER: Passive is non-
13 prespecified.

14 DR. MOYE: Okay. Then I agree with what
15 you said.

16 CHAIRPERSON PACKER: That's correct. A
17 bad term perhaps, but the concept is identical.

18 DR. MOYE: Right.

19 CHAIRPERSON PACKER: Rob.

20 DR. CALIFF: I mean, my interpretation of
21 the strategy that you described is not to try to sneak
22 in the mortality claim when the primary endpoint goes

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1 the wrong way, but more to say you think the
2 probability of hitting the combined endpoint is
3 greater, and if you hit that and you show a reduction
4 in mortality, then you're in really good shape.

5 So rather than do it the other way around,
6 where you've worried about the alpha sensitive person
7 and you don't make the mortality endpoint, but you
8 make the combined, then you're in trouble if you have
9 an overly rigid interpretation being made.

10 CHAIRPERSON PACKER: Ray?

11 DR. LIPICKY: I just want to ask Tom a
12 quick question. You mentioned some specific values,
13 P values, that would convince you, so to speak, and
14 for the nonspecified look at mortality, you happened
15 to mention .001, and that would convince you.

16 Why didn't you choose ten to the minus
17 thirteenth? I mean, what is it that got you to .001?

18 DR. FLEMING: I think I said when I threw
19 that out that I'm throwing out something that gives a
20 very general sense. It's a difficult issue to answer,
21 and essentially in my view we are in a position to be
22 guided by these statistical criteria, and these

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1 criteria should be preserving the false positive error
2 rate, which is .025, and --

3 DR. LIPICKY: Well, but where does that
4 come from?

5 DR. FLEMING: Where does that come from?
6 That comes from tradition. That comes from
7 essentially the tradition that has been established
8 for strength of evidence for a single trial. I'm
9 talking about a single trial --

10 DR. LIPICKY: Right.

11 DR. FLEMING: -- to be viewed as
12 positive; that whether we use a one-sided .025 or a
13 two-sided .05, they share the same property. The
14 false positive error rate is two and a half percent.

15 DR. LIPICKY: So your expectation that
16 those levels of strength of evidence would be that the
17 trial should be repeated.

18 DR. FLEMING: Well, if you believe that
19 the global strength of evidence required for an
20 approval requires two adequate and well controlled
21 studies, each of which are positive at that single
22 study strength of evidence of .025, then you would

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1 need two such studies.

2 DR. LIPICKY: Okay.

3 DR. FLEMING: Obviously there's a lot of
4 discussion ongoing, as you know better than I do --

5 DR. LIPICKY: I understand.

6 DR. FLEMING: -- about whether we need two
7 studies or one study or what is the standard for
8 strength of evidence.

9 DR. LIPICKY: Right. I just wanted to get
10 a feeling for how -- I know the numbers were off the
11 top, and --

12 DR. FLEMING: So I was throwing out a
13 number that was 25-fold smaller --

14 DR. LIPICKY: Right.

15 DR. FLEMING: -- as off the top of my head,
16 and if this weren't mortality, I would throw out a
17 number smaller still, but mortality is a very
18 different and special type of endpoint, and again, I'm
19 comfortable with that because it's readily possible
20 that when you hit the primary and mortality is
21 unfavorable, that that recovers some of the alpha, and
22 as I say, I've had a number of experiences where we

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1 haven't viewed positively a result that hit the
2 primary because mortality was unfavorable.

3 DR. CALIFF: Can we address that? I mean,
4 I think as we look more closely in a variety of
5 circumstances that involve patients with heart
6 failure, we're going to see composite endpoints that
7 go in the right direction and mortality trending the
8 wrong direction.

9 There's one coming up next week in Devices
10 actually, which is going to be very interesting to see
11 how it's handled. How do we put that in perspective
12 and deal with it?

13 DR. FLEMING: And what I was referring to,
14 Rob, in my example was a setting where mortality -- we
15 profoundly hit the primary endpoint, but mortality was
16 increased by 40 percent. So a clear-cut example of
17 where net gain was not there.

18 In a setting where you hit your primary
19 endpoint and there is a small trend against mortality,
20 but by no means in any way conclusive, and other
21 secondary measures and safety parameters are
22 favorable, I'm inclined to expect that globally that

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1 could still be an approval. I'm not suggesting any
2 time that you have numerically more deaths in the
3 intervention arm than the control arm that that's a
4 nonapprovable agent. I was referring rather to the
5 fact that you can hit a primary and have a
6 sufficiently unfavorable effect on mortality that you
7 would view the data to no longer be convincingly
8 positive.

9 DR. LIPICKY: That really isn't a
10 statistical question, right? I mean that's a value
11 judgment question.

12 DR. FISHER: But it is partly statistical.
13 I mean, number one, it depends on how strong the trend
14 is. When I write papers, I tell my co-authors they're
15 allowed to call a trend if the P value is greater than
16 .05 and less than .1. Otherwise we should just really
17 -- a very low key thing.

18 So I don't know what the strength of this
19 trend is. You probably have a very wide confidence
20 interval typically, and you also have to take this
21 theoretical down side versus what's hopefully a
22 demonstrated up side and evaluate somehow what you

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1 think is going to happen to the risk-benefit ratio.

2 I mean if the device is doing really
3 wonderful things in some sense and there's a very
4 small number of deaths, although maybe the relative
5 risk looks bad, but you think it's a small absolute
6 number, I mean, all of these things have to be taken
7 into account.

8 DR. LIPICKY: But you can't offer strength
9 of evidence for the risk-benefit judgment to be made.
10 I mean, how do you do that?

11 DR. CALIFF: Well, can't you construct a
12 probability that -- I hate to sound Bayesian here --
13 but at least in some sense the probability that by
14 looking at the confidence intervals or something, that
15 mortality is within a certain range?

16 DR. LIPICKY: Well, they can do that, but
17 you still have to make the value judgment, right?

18 DR. CALIFF: But that's always true.

19 DR. LIPICKY: If you're willing to accept
20 a threefold increase in mortality, then you accept a
21 threefold increase in mortality.

22 DR. CALIFF: Right.

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1 DR. LIPICKY: If you're only willing to
2 accept a 20 percent increase in mortality and the 95
3 percent confidence limit says it can be 300, you would
4 say no. That would be your value judgment.

5 DR. CALIFF: I guess what I hear, I'm
6 worried a little bit about what you said, Lloyd, that
7 if you study few enough patients who die, that the P
8 value is greater than .10 for mortality, that you
9 should just disregard even a threefold increase.

10 DR. FISHER: No, I didn't say that. I was
11 bringing it up because you said a trend, and I had no
12 idea what you meant by that. You know, you might have
13 had one death, you know, in the device group and zero
14 in the control, and 10,000 patients were studied for
15 all I know.

16 Well, that's an estimated infinite
17 relative risk, but if there was tremendous gain within
18 these 10,000, then I would suggest you say that there
19 might be a slight increase in mortality. The event
20 rate is very low.

21 On the other hand, if there were a large
22 number of deaths -- so, I mean, I would need more

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1 information before I could deliver a judgment, and
2 this is, I think, what Ray meant when he said it's not
3 a statistical problem, and to me it's certainly not
4 purely a statistical problem, but statistics does
5 enter into it.

6 CHAIRPERSON PACKER: I still haven't heard
7 anyone actually directly address the issue that Ray
8 brought up. Just suppose you have a clinical trial
9 with a drug, and this gets, I think, to the heart of
10 what Rob and Tom -- I think you were trying to get by
11 the, quote, recovery of alpha, which we'll try not to
12 have you explain.

13 But if you had a drug that made people
14 feel better, let's just say it was unequivocal and
15 persuasive, and that 80 percent of the people who got
16 the drug felt better versus ten percent on placebo,
17 and let's just say there was just no doubt about it.

18 And let's assume that, for example, the
19 sponsor evaluated a low risk patient population, and
20 at the end of the assessment there were eight deaths
21 in active treatment group and two on placebo or eight
22 and one. Make any ratio you want, but keep the

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1 numbers small so that the data can be misleading. So
2 eight and one if you want.

3 Now, if you do symptom free survival, that
4 doesn't deal with the issue because so many more
5 people are getting relief of symptoms than having
6 events.

7 Eight to one might get people's attention
8 and may or may not reach nominal levels of
9 significance, but would cause people's eyebrows to go
10 up a little bit.

11 How do you deal with that? Because I
12 mean, you can make the eight to one anything you want,
13 but what I'm talking about is a nondefinitive, but
14 worrisome difference.

15 DR. LIPICKY: But I would assert that that
16 is not a statistical problem.

17 CHAIRPERSON PACKER: That's right. It's
18 not.

19 DR. LIPICKY: That is a value judgment
20 problem.

21 CHAIRPERSON PACKER: Right, but you can't
22 recover alpha to solve that problem.

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1 DR. FLEMING: I don't want to get
2 sidetracked on recovering alpha. This is a separate
3 issue. The recovering alpha came up in the example I
4 gave where you had 40 percent excess deaths when
5 deaths occurred as frequently as your primary
6 endpoint.

7 CHAIRPERSON PACKER: I see. Okay, fine.

8 DR. FLEMING: So this is a separate issue,
9 and I don't know if Lloyd or Bob has a comment about
10 it.

11 DR. FISHER: I think the problem you're
12 addressing is a really important generic issue for the
13 FDA. I personally have seen it five or six times
14 actually during the past year, and what's harder is
15 not so much eight to one, but it's six to four.

16 So you can look at it one way and say,
17 "Ah-ha, it looks like we have a 50 percent increase."
18 You look at it the other way and you say, "We just
19 switch one number and things are equal."

20 Given the sample size, it could readily be
21 -- but, you know, if it were 50 percent, it would be
22 important. I mean, you know, what do you do?

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1 CHAIRPERSON PACKER: What do you do, Bob?

2 DR. TEMPLE: Well, it depends a little.

3 I mean if this were just a symptomatic treatment and
4 you didn't even expect it to alter the natural
5 history, six to four is one of the most likely
6 distributions in either direction you're going to
7 have. It doesn't mean a thing.

8 Eight to one gets more interesting, and
9 the fortunate thing is that doesn't happen that often
10 because if it did you'd be nervous.

11 But you know, you do large numbers of
12 trials and every once in a while bad events are going
13 to go eight to one the wrong way. So that's a very
14 hard problem.

15 We'd probably say you have to do more.
16 You have to study it further, and we'd have our hearts
17 in our throats, and we'd feel bad about it, but we
18 wouldn't know what else to do.

19 DR. LIPICKY: Right. At the last meeting,
20 I believe, that everyone finally said that if you know
21 for sure people feel better, it's okay to have some
22 small risk of excess mortality.

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1 CHAIRPERSON PACKER: But you've also
2 reminded us that you don't know if it's small until
3 you study it.

4 DR. LIPICKY: Well, that's a correct
5 statement.

6 CHAIRPERSON PACKER: And that's where the
7 dilemma is.

8 DR. LIPICKY: But, you know, this would
9 take hours and hours, but life is uncertain, and
10 there's a certain element of uncertainty that one has
11 to, I think, accept even at the end of a complete drug
12 development program.

13 DR. DiMARCO: It's also a question of
14 relative risk and absolute risk. If that eight to one
15 is in a 100,000 patient trial, that's not too bad. If
16 it's in a 100 patient trial, it's pretty bad.

17 DR. TEMPLE: That's true.

18 DR. FISHER: But if it's OTC for headache,
19 it might be bad.

20 DR. LIPICKY: So it might be a statistical
21 issue.

22 DR. TEMPLE: You'll never know.

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1 CHAIRPERSON PACKER: Bob.

2 DR. TEMPLE: Actually I wanted to go back
3 to another question that Ray asked before, which is
4 the .001 for mortality. I just want to throw
5 something out, and you can all tell me it's whacko.

6 I would argue that it may be that in any
7 trial where you're testing that .05, you might want to
8 say I want to reserve .001 for mortality just in case.
9 So you'd really be testing, assuming appropriate
10 adjustments at .049 over time, which is so close to
11 .05 it doesn't really matter, and you'd be explicitly
12 reserving a little piece for a winner on mortality
13 because that's sort of what we do anyway.

14 Is that a reasonable way to think about
15 it?

16 DR. DeMETS: We actually did that
17 simulation. One, just saying suppose you had .05.
18 How much could you inflate Type 1 error by some
19 criterion? Not much is the answer.

20 So the other thing that we do, the other
21 reserves is .048 or .047, .045, whatever you want, and
22 leave a little bit for mortality. You can also do

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1 that in certain conditions, that is, if conditions --
2 if you fail in the primary, which is the only time you
3 really push hard for this anyway probably; you fail in
4 your primary. You go to the secondary. You go to
5 death. You can do that and things come out.

6 DR. TEMPLE: Well, it might be that when
7 one designed a trial with a combined endpoint,
8 something like that, one would say, "Oh, and by the
9 way, I'm reserving .01 for the mortality winner. I
10 don't expect it, but you never know."

11 DR. FLEMING: I would accept that. The
12 worst case scenario is .051, and I'm arguing based on
13 what I was saying before it probably still isn't .051.
14 It's probably still .05 because there are situations
15 that go in the reverse direction.

16 But to follow up on Milt's earlier example
17 though, as a result, you're paying a price. Yes,
18 mortality is on the board. You can use it at .001,
19 but you could have used it at .01 if you had allocated
20 some alpha to it in your alpha spending.

21 And so if you really expect that this is
22 an important measure that truly could be sensitive to

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1 treatment effect, and obviously it would be highly
2 clinically relevant, you're prudent to not have to
3 rely on getting a .001.

4 Getting an .001 on mortality is not easy
5 in a study where mortality events are not common
6 because you have to have an observed relative risk
7 that's really striking, and if you could have gotten
8 by with only a .01 hurdle, you'd have been far better
9 off.

10 DR. FISHER: I would just mention one
11 slight technical thing. The probability of it being
12 between .049 and .05 is not .001. It is under the
13 null hypothesis, but you think you have something that
14 works, and you shift over and it's greater than that,
15 and it would be interesting to see, but it's not
16 phenomenally rare actually that things just sneak
17 under the line.

18 I mean I don't know how often I've seen
19 that in my career, but a number of times, and when
20 that happens to you --

21 DR. CALIFF: I think that's a really
22 important observation because if you have a treatment

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1 that probably does work, you're operating in a range
2 where there's a pretty good chance you're going to be
3 right about there if you size your study right.

4 DR. TEMPLE: But the fact is we don't
5 distinguish between .049 and .050 and .051. We call
6 them all the same thing.

7 DR. FISHER: Well, you may not, but Dr.
8 Moye does at least sometimes, and I've seen this
9 committee do things like that.

10 (Laughter.)

11 DR. TEMPLE: And besides, if you do some
12 slightly different analysis, you can make it go either
13 way.

14 DR. FISHER: Pardon me, Lem, if I'm off
15 base. Correct me.

16 CHAIRPERSON PACKER: Let me just make sure
17 that I understand the full implications. If we
18 reserve .01 or .001 alpha for mortality in a trial in
19 which the primary endpoint is symptoms, and let's say
20 it's done for six months, and let's assume it's not a
21 Class 4 patient population; I just want to make sure
22 that I understand.

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1 If one were to do that and assign .001,
2 just you know, let's say every protocol from now on
3 just routinely assigns .001 alpha just so that when
4 you hit mortality you'll get credit for mortality; to
5 me it sounds a little Mickey Mouse because you might
6 actually hit that once in a blue moon, but the number
7 of events is going to be very small.

8 DR. FISHER: Could I make a crazier
9 suggestion than Bob's? If we want to do this, let's
10 change our significance level to, say, .0501 routinely
11 and say the .0001 has to be allocated to mortality.

12 After all, the .05 is extremely arbitrary
13 anyway.

14 DR. CALIFF: I mean, also I just want to
15 register my clinician's concern here. I mean, my
16 relatively lay interpretation of .001, Tom, is that
17 that means and, Lem, is that that means that basically
18 there's less than a one in 1,000 chance that a result
19 at that level or something more extreme could have
20 occurred by chance alone.

21 DR. FLEMING: If this were the only
22 analysis being done.

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1 DR. CALIFF: If this were the only
2 analysis being done, and we're in a little bit of
3 Never Never Land, but, you know, at some point you
4 have to ask the question: when am I going to ask the
5 next patient to take placebo?

6 And somehow it's just hard to accept that
7 this is a purely mathematical issue.

8 DR. TEMPLE: That's a slightly rigorous
9 way of saying what you're saying in the first place.
10 What it says is death is always interesting if there's
11 an extreme result, and this is just nominally taking
12 care of building it into the analysis.

13 DR. CALIFF: But I --

14 DR. TEMPLE: It actually does nothing to
15 the analysis to speak of.

16 DR. CALIFF: I guess I'm saying that a .01
17 for mortality, even if it wasn't looked for, to me
18 would be pretty --

19 DR. DeMETS: I mean the numbers are being
20 thrown out off the top of the head. We can get much
21 more exact about what it would take and be much more
22 precise doing things through simulation, but more

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1 importantly is the idea, the concept.

2 DR. CALIFF: Okay.

3 CHAIRPERSON PACKER: Ray?

4 DR. LIPICKY: Nothing.

5 CHAIRPERSON PACKER: Okay. Let me suggest
6 that we try to bring this discussion towards a close,
7 and in doing that, let me just summarize a few final
8 comments.

9 There is nothing, I think, particularly
10 controversial around in Section No. 6, which is
11 safety, which we will not be discussing in detail
12 today.

13 Section 7 contains specific and general
14 principles about approvable indications. Let me state
15 that although we were going to spend some time today
16 on that, clearly we don't have the time to do that,
17 but you will notice that the approvable indications
18 are now focused on the patient populations described
19 earlier in the guidelines, that is, the hospitalized
20 patients with symptoms at rest, the ambulatory
21 patients with symptoms on effort, and the ambulatory
22 patients with no symptoms.

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1 And in each one of those patient cohorts,
2 one can either give the treatment short or long term.
3 The route of administration may be oral or
4 intravenous, and the therapeutic goal may be symptoms
5 or outcomes.

6 And the purpose, the document takes the
7 position that you can have short or long term goals in
8 the hospitalized patient, which you clearly can have,
9 and your development program should, in fact, be
10 tailored to whether you are requesting a short or a
11 long term indication, and that could be achieved
12 for -- if you want a long term indication, that could
13 be done for an intravenous drug as well as for an oral
14 drug.

15 Section 7.2.1 summarizes the overall
16 guidelines for approval for short term use for
17 hospitalized patients, and I don't think anyone will
18 find anything unusual in that. That's pretty
19 consistent with all discussions that have taken place
20 to date and, I think, does not require any specific
21 comment.

22 And the same applies to 7.3.

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1 DR. MASSIE: I think the one point that
2 might deserve comment is the number of patients
3 exposed.

4 CHAIRPERSON PACKER: Yes. I wanted to get
5 to that in one second.

6 The same thing applies to 7.3 and 7.4.

7 Let me say one thing about what all of
8 these have in common. Each of them has a statement or
9 a paragraph that "the benefits of treatment should be
10 demonstrated in the persuasive fashion. This
11 generally requires the benefit be demonstrated in at
12 least two adequate and well controlled trials in which
13 a favorable effect is shown at conventional levels of
14 significance. Alternatively, if the nature of the
15 benefit is of critical importance to the patient, for
16 example, a reduction in major events, demonstration of
17 benefit in one trial may be adequate for approval if
18 the evidence is persuasive. This generally means that
19 (1) the level of significance in the one trial is
20 comparable to that that would be achieved in two
21 trials with similar findings; that the data within the
22 trial are reasonably complete and of high quality; and

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1 (3) that the results are internally consistent and the
2 effects of the drug are still evidence when the data
3 are subject to alternate but appropriate approaches to
4 analysis."

5 All of this is simply to say that the data
6 needs to be robust. They need to be persuasive. They
7 need to be internally consistent, and that if one is
8 going to look at one trial, that the level of
9 persuasiveness would need to be comparable to that
10 would normally be achieved at nominal levels,
11 conventional levels of significance if one had two
12 trials.

13 And this is consistent with all of the
14 decisions and discussions that have taken place in the
15 Advisory Committee for the last several years.

16 The number of patients that are specified
17 in each of these sections is arbitrary and has not
18 been subject to extensive discussion and should not be
19 viewed as being absolute in any sense, but I think
20 that it would be appropriate to say that the data
21 should be of sufficient size that one can address both
22 the efficacy and safety of a drug and assess the risk

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1 to benefit relation.

2 And that might vary according to the
3 severity of the disease and the duration of therapy
4 being proposed.

5 And having said that, there is a feeling
6 among some members of the committee and its
7 consultants that sponsors might be advised to collect
8 data in a larger number of patients than they have
9 conventionally done in the past not so much to address
10 the issue of whether the drug works, but to address
11 issues that have arisen in recent applications,
12 including the possibility of differential effects
13 based on baseline demographics, and also the need to
14 adequately describe the use of the drug in patients
15 getting drugs which would be concomitantly
16 administered, and Rob mentioned earlier the example
17 with mebefrodil. This generally requires a larger
18 patient experience than has been evaluated in the
19 past.

20 The concluding comments are
21 philosophically important. These are guidelines.
22 They are designed at the present time based on the

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1 present state of knowledge. These will change
2 certainly, and it is really important to emphasize
3 that the most important characteristic of any
4 application that is likely to be approved is the
5 internal consistency of the data and the degree to
6 which the data are persuasive and, in fact, do not
7 raise additional issues that need to be addressed.

8 And none of that can be described in
9 detail in any guideline document. That's a
10 philosophical point of view that requires
11 interpretation as well as judgment.

12 Rob?

13 DR. CALIFF: At the risk of being like the
14 guy at the end of the psychiatry session who brings up
15 an issue, it seems to me that we ought to have some
16 consideration of whether we're pricing heart failure
17 drug development out of the market.

18 That is, you know, for example, in a
19 related cardiovascular -- in another condition related
20 to cardiovascular disease, I actually was astounded to
21 hear that the FDA advised the company not to study
22 patients with serious cardiovascular disease because

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1 patients may die, and it would raise questions, and,
2 therefore, they would have to do larger studies that
3 would prolong the duration for waiting for approval.

4 So if we continue to raise the bar on this
5 panel and other areas of the FDA lower the bar, are we
6 really doing a favor to the public health of
7 cardiovascular patients? Because we may be shifting
8 the investment of therapeutic development away from
9 heart failure into other areas.

10 DR. MASSIE: I'm surprised to hear you say
11 that because you're the one that says that you can't
12 judge about safety in populations without large
13 amounts of exposure.

14 DR. CALIFF: I mean I'm obviously asking
15 the question out of some internal anxiety. I think
16 we're doing the right thing for patients by doing
17 this, but the other side is an ugly and difficult
18 issue that I think we at least should consider.

19 DR. MASSIE: But I guess part of the issue
20 is what type of exposure, and particularly in the
21 acute therapy range where this means multifold
22 increase historically.

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1 I think it does serve a purpose, but I
2 think it's mostly open label, compassionate use types
3 of exposure that begin to get you some of the hints
4 that you might find out in post marketing issues
5 later, that you can't expect 1,500 patients actively
6 exposed in placebo controlled trials. That's going to
7 break everybody's back.

8 But, on the other hand, why you finish
9 your placebo controlled trials to keep on exposing
10 people, you know, to your drug versus dobutamine or
11 whatever it may be seems to me to be a valuable
12 exercise where you may be able to get a hint of things
13 like drug interactions that you might not have thought
14 about, and that's not so expensive.

15 CHAIRPERSON PACKER: bob.

16 DR. TEMPLE: There are a lot of things
17 that aren't necessarily expensive. It depends a lot
18 on what you do.

19 I think the suggested 1,000 to 1,400
20 patients for acute use is a very substantial increase
21 compared to the past, but the past was a long time
22 ago. So it might be reasonable and it might not, but

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1 one thing to think about is simplifying even there the
2 data collection instrument and not asking for so many
3 things.

4 I mean I think what you're interested in
5 there is whether people feel better because you can
6 show that with a small number of patients. You're
7 interested in survival effects where we really have
8 very little information, and that's susceptible to
9 large, simple methodologies which have never been
10 applied in that setting, but probably should be.

11 But I guess I want to echo what Rob says.
12 All of this guidance has to strike some balance
13 between asking for more of what you want and not
14 stifling development, and it's a very hard question,
15 and I, too, was interested to hear that coming from
16 Rob who has, I think been pushing in another direction
17 in previous ones, all very good questions.

18 DR. CALIFF: Let me clarify. I think my
19 preferred position is not only more patients and about
20 a tenth as much data on each patient, as you said,
21 would solve this problem, but it seems like the amount
22 of data in the trials that we're involved with is

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1 headed in precisely the opposite direction because of
2 continued misunderstanding at some level between --

3 DR. TEMPLE: Well, we need a systematic
4 look at that. We're actually getting more and more.
5 This is not a systematic survey, but we're getting
6 more and more inquiries into do we really need to have
7 to collect all of this stuff in those studies.

8 And I can't tell you how the patterns that
9 exist now arose. We have no policy on this, no
10 written guidance. It's just reflex, and it's
11 susceptible to change and alteration, and it needs to
12 be done.

13 DR. LIPICKY: But I don't see that the
14 implementation, that is, the studies that would
15 conform with these guidelines, is part of the
16 guidelines, not that the question that's being asked
17 isn't important, but if, in fact, one thinks the
18 things that are in this guideline as content are, in
19 fact, relevant to appropriate development in the area,
20 then to do something less because it would cost less
21 I don't see as being necessarily a service to the
22 community or patients because then drugs that don't

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1 work or that are very adverse without anyone knowing
2 them will be on the market. That's doing no one a
3 favor.

4 So the question is: how could one
5 implement this set of guidelines in some heuristic
6 plan and cut costs? That's an independent question
7 from the things that are being asked for in the
8 guideline, and I don't think they should be confused.

9 I don't know what the right answer is.

10 DR. FISHER: I think there's tremendous
11 room -- I started saying this a long time ago about
12 NIH trials. There seem to be the belief however you
13 design your protocol, you collect everything on
14 everybody, and that just does not have to be so.

15 I mean, you know, if we want to go for
16 certain biochemical measurements or are looking for
17 certain hormones and you start to imbed it in a large
18 trial, why not take a random sample where you expect
19 relatively small numbers if you have some strong
20 relationship?

21 And my guess is that virtually every
22 sponsor in the audience and the world, for that

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1 matter, if the FDA is open to those approaches and,
2 you know, happy to discuss them, would head off that
3 way.

4 DR. TEMPLE: But we are known to be open
5 to them because it comes up in this meeting repeatedly
6 and people have asked us about it, and, you know,
7 there are a lot of trials with more intense sub-
8 studies going on. That's a model that has been used
9 repeatedly.

10 DR. FISHER: But normally they add more
11 intense studies on top of something. I'm talking
12 about here's where we want to start, and we say,
13 "Well, gee, do we really need all of this on every
14 patient?"

15 DR. TEMPLE: All I can say is in a two
16 year study there's nothing written about what you have
17 to collect every week or every month or every six
18 months. That's all discussable and negotiable, and
19 there have been trials in which a single sheet has
20 been the data collection sheet, and we've relied on
21 them.

22 So there really shouldn't be any doubt

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1 that this is a discussion point that's suitable.

2 DR. THADANI: Even in a short term study,
3 you don't need Swans on everybody, you know, because
4 it says you do 1,000 patients. Everybody doesn't have
5 to be tubed. You could look at, you know, blood
6 pressure, heart rate, and symptomatic improvement.
7 The patient leaves the hospital better.

8 DR. TEMPLE: And if you need a lot of
9 people for rare events, you don't necessarily have to
10 study everything in all those people to get the more
11 common events. There's a lot of ways to design these
12 things.

13 The other thing, as Ray was saying, we do
14 have to be sure you have everything that you really
15 need, but sometimes it's helpful to look at the past
16 and see how much you regret it.

17 And if you're making a change, it's worth
18 looking at how dissatisfied you are with what you've
19 had up to now and, you know, see how urgent the need
20 for much, much greater data is, and we should do that
21 as we look at this.

22 CHAIRPERSON PACKER: Any final comments?

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1 If not --

2 DR. THADANI: You know, one other question
3 comes up. Sometimes the drugs have study on
4 hemodynamics. Patients are admitted and say
5 hemodynamics improved, but they're not really sick
6 enough.

7 So I just want to echo that these patients
8 for the short term are really sick patients who need
9 hospitalization, are not admitted for the sake of the
10 studies.

11 Sometimes we say, "Okay. We're going to
12 study 300 patients, and if the hemodynamics go in the
13 right way, the patient improves somewhat, but he was
14 only Class 2 and 3." They really do not apply those
15 data to the patients who are in Class 4 failure.

16 CHAIRPERSON PACKER: Okay. If not, I'd
17 like to thank all of our consultants, all of whom
18 played a real important role in today's meeting.

19 And I thank all of the members of the
20 Advisory Committee, and we are adjourned until
21 tomorrow morning.

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1 (Whereupon, at 5:13 p.m., the meeting was
2 adjourned, to reconvene on Friday, October 23, 1998.)

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Before: CARDIOVASCULAR AND RENAL DRUGS
 ADVISORY COMMITTEE

Date: OCTOBER 22, 1998

Place: BETHESDA, MARYLAND

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