

1 monitor, to digest, and act on. And this is
2 potentially a huge new endeavor of significant
3 importance that we need to organize very, very
4 carefully to avoid being swamped by the magnitude of
5 the information following.

6 Dr. McNeil: Doug, did you have a comment?

7 Dr. Throckmorton: Yes, I just wanted to
8 follow-up, because it's important to understand, I
9 think, also that the FDA cannot be the only affecter
10 in this situation. There are -- it is -- it's not
11 going to be possible for us to imagine inspecting in
12 the quality to prevent all of these things from
13 happening. I think melamine is a perfect example of
14 that, where you know, there were other opportunities
15 for people to identify the risks, here, and
16 intervene. And there are other players that we need
17 to be working with here, as well.

18 Dr. McNeil: Randy, I had one question
19 regarding your first slide, where you asked about
20 what substance, what products could be faked. And
21 the question there is, if you had a bevy of chemists
22 sitting in a room, would they be able to think

1 through what kinds of reactions and contaminants are
2 likely to be productive in sleuthing out this
3 product, this problem? For example, the nitrogen,
4 the melamine and the protein content and the keldol
5 reaction. Could somebody identify analogs to that?

6 Dr. Lutter: I'd like to think the answer
7 is yes, but, you know, we haven't -- we haven't --

8 Dr. McNeil: You haven't come up with it?

9 Dr. Lutter: We don't -- we're not
10 confident that it is. And that's partly why we're
11 soliciting your input here.

12 Dr. McNeil: So, I guess the question is,
13 are chemists, nationally, being asked to think about
14 this in the context that you've presented to us?

15 Dr. Lutter: Well, we -- we'll announce a
16 public meeting in -- very shortly. The meeting will
17 -- we expect to occur this spring, and when we
18 announce that, we will share that announcement
19 publicly with everybody, including the academic
20 community of interested chemists.

21 Dr. Spielberg: I suppose the thing that
22 scares me is that the bad guys are smart.

1 Dr. McNeil: We can be smarter.

2 Dr. Spielberg: And that's it. And it
3 reminds me very much of internet viruses, you know,
4 I mean, what's the motivation for folks screwing up
5 the internet by throwing out internet viruses?

6 Some of it's a somewhat similar mentality,
7 but frankly I don't understand the psychology of it
8 all. But on the internet side, obviously, smart
9 people are now working for the good guys, to figure
10 out how to deal with worms and viruses. And I think
11 we're going to have to -- to some extent, as Barbara
12 suggested -- be a little bit proactive of thinking
13 forward about where the vulnerabilities really lie
14 in our old assays, in USP standards and I know the
15 USP is actively involved in thinking about that and
16 partnering with FDA about thinking about these
17 things. And the real risk to the whole world of
18 excipients. That's where we're most vulnerable, and
19 they're a fairly well-defined group of excipients,
20 and FDA is involved in regulating those things, and
21 USP is involved in developing standards for them. I
22 think, you know, it's that whole area that we really

1 need to sit down about and think through each one of
2 them, and where there are vulnerabilities.

3 Dr. McNeil: So, Randy, before calling on
4 Alan and Jim, I wonder if one thing you might think
5 about is the extent to which, in any way, the
6 Science Board, or a subgroup of the Science Group
7 Board -- depending upon individual expertise --
8 could be specifically helpful. You don't have to
9 answer that now, but it might be something to think
10 about because I'm sure that there's a lot of
11 interest here.

12 So, I have Alan, Jim, and then David.

13 Dr. Russell: Yeah, I'm hoping that I
14 misheard what you said when you said you were going
15 to hold a public meeting to bring in people to
16 comment on, and be creative about where the holes
17 are in the system, and to identify chemistries that
18 could be used that provide risks.

19 It reminds me that the U.S. Army for a
20 long time had the patent for the synthesis for VX
21 nerve agent, online, as an Army patent. I would
22 just strongly encourage you never to do this in the

1 public eye.

2 There are so many threats that our nation
3 faces, the last thing we need is a whole host of
4 brilliant chemists coming up with terrible things
5 that you could do, and then having the FDA talking
6 about how to protect themselves against it. I mean,
7 it's a great activity, but it should be done utterly
8 away from the public eye, forever.

9 Dr. Broach: So, following up on both
10 Barbara and Steven's comments, trying to anticipate
11 thinking like a thief. I'm trying to understand
12 exactly where you could make money, and therefore
13 anticipate where the targets might be.

14 It's difficult for those of us who are not
15 -- who are naturally honest -- and so it's very
16 difficult to come up with those ideas, because we
17 just don't think in that fashion. And, in fact,
18 from that context, many of the computer firms hire
19 hackers to try to teach them where their
20 vulnerabilities are. Similarly, many banks hire
21 bank robber to figure out how they can find where
22 the security risks are.

1 And I always wonder if there was an
2 equivalent in this area that we might tap into as a
3 consultant. To be able to bring somebody in who
4 would think in those terms, of being able to try to
5 identify where -- if you were told your livelihood
6 is going to come from an adulteration -- where would
7 you go? And if people think in those terms, or they
8 have done so in the past, may be able to provide
9 useful information for where they might go in the
10 future.

11 Dr. McNeil: A new fellow.

12 [Laughter.]

13 Dr. Parkinson: Would definitely make an
14 interesting notice in the Federal Register, but --

15 [Laughter.]

16 Dr. Parkinson: My question really comes
17 off Cathy's point. She alluded to pharmaceuticals,
18 and I realize you've talked mainly about food
19 adulteration. But it seems to me the economic drive
20 is at least as great, and the opportunity for
21 malfeasance is at least as great -- does a parallel
22 kind of war gaming strategy exist on the drug side?

1 Maybe Doug, if you could comment?

2 Dr. Throckmorton: Yeah, absolutely. And
3 it's a great point. Is it as far along as we wish
4 it was? I think, as Randy said, I think we're
5 always interested in help. But counterfeiting has
6 been a place where we've had to put a lot of
7 emphasis. And it -- it sort of feels close to
8 adulteration, if you will, and so you can look at
9 that world and think of things that might motivate
10 people to counterfeit products, as the beginnings of
11 a strategy, here.

12 And so, products that are used by large
13 numbers of individuals that are very expensive.
14 Products that are not regulated very tightly. So,
15 dietary supplements and things like that, are places
16 that are very attractive to put a little something
17 extra into.

18 Things that are very expensive and used
19 illicitly, sometimes, are obviously very attractive,
20 because then there's less incentive to report. Our
21 Office of Compliance has sort of worked through, and
22 there's -- we have a list of 8 or 10 things that we

1 use to identify targets for potential counterfeiting
2 and adulteration, and those sorts of things. Yes,
3 much more work needs to be done, but there is that
4 work that's gone on.

5 Dr. McNeil: Doug, is that something that
6 this group should hear a little more about? This is
7 the first time I've heard about that activity. And
8 maybe I was asleep. But --

9 Dr. Throckmorton: We'd be happy to talk
10 more about it. I think all of the Centers -- and
11 I'd defer to Randy, but, you know, several of the
12 Centers have done work around some of these areas.
13 Again, there's a need for a sort of systemic -- you
14 know, a systematic look at this, I think this -- the
15 effort that Randy is doing is terribly important for
16 us. And each of the Centers have been on the group,
17 and have contributed our thinking and things. You
18 know, I'm looking at Steve, and I know that Foods
19 has done a lot of thinking along these lines, as
20 well. And we'd be happy to share the thing that we
21 could with you.

22 Dr. McNeil: Well, maybe you could talk

1 offline to see whether that is something that we
2 could put together.

3 So, let's see, Rhona?

4 Dr. Applebaum: And this is just to echo a
5 number of things that have been said, but, you know,
6 after 9/11, there was a lot of work done on behalf
7 of the food industry in terms of identifying what
8 those vulnerabilities are. What could get the
9 highest gain, at that point in time, looking from a
10 fear factor, not an economic factor.

11 But at the end of the day you're dealing
12 with criminal behavior, full-stop. So, I think to
13 get the necessary experts to assist in this kind of
14 activity and strategy is absolutely essential. And
15 again, it gets to, you know, what's the highest
16 vulnerability, with the lowest amount of energy
17 input, for the highest economic gain. I mean,
18 there's almost an equation.

19 But I also want to just echo what people
20 have said. The last thing we want to do in terms of
21 talking about this publicly, is to give a how-to to
22 those people who have a deviant mind on what to do.

1 So, we just have to be real careful. We -- I know
2 we went through this when we were looking at it from
3 a food security perspective. And this is, again,
4 instead of doing fear, they're just doing economics.

5 And then a call-out. As the economy of
6 the world continues to plummet, people are going to
7 be doing things that we can't imagine. And not to
8 be the voice of fear, here, but just to say, you
9 know, in terms of this area being absolutely
10 critical right now.

11 Dr. McNeil: All right, so we will try not
12 to prepare a primer on how to contaminate foods and
13 drugs. We'll do that.

14 Let's see -- Jesse, maybe you could have
15 the final comment? Because I think we need to move
16 on.

17 Dr. Goodman: Just to reemphasize and
18 refocus something Doug said. I think this is very
19 clearly a shared responsibility, and in fact, you
20 know, FDA needs to think about these things and be
21 aware of possible trends and recognize that not all
22 contamination will be natural, et cetera. We

1 certainly think about this in terms of terrorism
2 issues, but also people -- particularly
3 manufacturers, are responsible for their source
4 materials and their suppliers.

5 And in general, just like with the public,
6 if something is too good to be true, it probably
7 isn't. So, it is the economic thing that drives
8 somebody towards a supplier that really needs to be
9 examined, as well.

10 Dr. McNeil: Well, this has been a
11 terrific discussion, and I think we could probably
12 go on a little bit longer, but I think we should
13 move onto David Parkinson's update on his role in
14 selecting priority areas that will benefit from the
15 infusion of money that our friend Frank Torti, here,
16 has found.

17 SUBCOMMITTEE REPORT ON FDA'S PROJECTS IN
18 SCIENTIFIC PRIORITY AREAS, DAVID PARKINSON, M.D.,
19 SCIENCE BOARD MEMBER

20 Dr. Parkinson: Well, good morning. I
21 don't think mine is going to be nearly as
22 interesting a presentation, because I'm going to

1 talk about activities that have not yet occurred.

2 And, Carlos, if I could have that first
3 slide, or is that supposed to -- ? Okay. I'm known
4 for my soft voice.

5 As you heard from Dr. Torti earlier this
6 morning, the FDA -- as a matter of strategy with
7 respect to its science -- has created a list of
8 priorities based on input from each of the Centers.
9 And Dr. Torti has asked the committee, the Science
10 Board, to create a subcommittee for peer review of
11 these projects -- just for external validation. I
12 think all of us would agree that this is a good
13 idea.

14 Now, you see only my name there, we hope
15 to be able to announce by the end of this week, the
16 other three subcommittee members who are currently
17 being vetted for this exercise.

18 Here's the charge to the subcommittee,
19 which is to review each of the Centers' projects,
20 and a series of quite specific scientific proposals
21 have been submitted within each of the FDA-
22 designated scientific priority areas. And I'll go

1 back to those again in a second.

2 The charge to the committee is to assess
3 the quality of each proposal, as well as its
4 relevance to the mission of the agency. You've seen
5 this already this morning from Dr. Torti. And it
6 was interesting that, although I guess each of the
7 Centers was asked to develop three priority areas,
8 in fact there was enough overlap that I think it's -
9 - seven major priority areas have been addressed.

10 You've heard about one of them in some
11 detail this morning from Dr. Acheson, the rapid
12 detection. And I thought it would be useful -- even
13 though Dr. Torti, I think, on a previous meeting did
14 show these priority areas -- just to walk through
15 them, and to describe to you the general topics
16 raised by the Centers that you see, but I'll go
17 through, Center by Center.

18 CBER identified rapid detection as very
19 important, issues related to pathogen threats to
20 blood and tissue supply. It also identified the
21 development of standards, re-agents, and assays for
22 rapid response to emerging pathogens as an important

1 priority. And, additionally, CBER proposed
2 harnessing of new science for pathogen detection as
3 we have heard about already this morning; adverse
4 event detection analysis with enhanced analytical
5 capability.

6 And then, of course, the development of
7 biomarkers and application of genomics, as we have
8 heard about already from Dr. Torti's presentation.
9 The development and use of improved preclinical
10 models was an important priority for CBER.

11 Going on to CDER, again, we see the theme
12 of adverse event detection and analysis, an
13 important one, one which has been high-profile in
14 the public mind over the last couple of years.

15 Additionally, the topic of biomarkers and
16 particularly, the focus on genetic basis for drug
17 adverse events.

18 CDRH also has identified rapid detection
19 as we've heard about this morning, particularly from
20 the context of the safety of ophthalmic medical
21 devices, and apparently, also with respect to new
22 approaches to analyzing chemical contamination on

1 medical device services. Adverse event detection
2 analysis, again, from the CDRH perspective.

3 Biomarkers from the device perspective,
4 that is, personalized medicine diagnostics
5 development is a very important aspect as you all
6 recall, that CDRH regulates the development of
7 diagnostic tests. CDRH has also identified clinical
8 trial design and analysis amongst their high
9 priorities.

10 CFSAN, as we've already heard about this
11 morning, has talked about rapid identification of
12 food pathogens and field trials of particular
13 technologies. They also -- and I think this relates
14 to a comment made by Lonnie King earlier this
15 morning -- have identified microbial ecology, a new
16 concept to me -- as an important upstream approach
17 to prevention of food-borne contamination.

18 Manufacturing science, and the whole technology of
19 high-pressure processing has been identified by
20 CFSAN.

21 The Center for Veterinary Medicine, again,
22 has identified rapid detection. Notice the common

1 themes to some of these topics which emerge. And
2 more comment about that in a minute. They've
3 identified simultaneous detection and identification
4 of food borne bacterial pathogens -- very similar to
5 some of the other Center comments.

6 They've identified the development of
7 rapid immuno-chemical tests for the detection of
8 banned proteins, similar to some of the discussion
9 we've just finished. And then they've talked about
10 next generation regulatory mechanisms.

11 Again, adverse event detection and
12 analysis on the veterinary side is a common theme,
13 and there are some specific examples outlined on
14 these particular -- on this particular slide.

15 Veterinary medicine has also identified
16 manufacturing science, and you see those topics
17 outlined.

18 The National Center for Toxicology
19 Research, and Dr. Slikker is with us here this
20 morning, has again identified rapid detection. Has
21 pointed out the potential value of biomarkers in
22 toxicity assessment and prevention, and has

1 specifically raised the issue of personalized
2 medicine interfacing with nutrition, which is a
3 rather unique, I must say, concept in the context of
4 what's going on in the personalized medicine world.

5 The Office of Regulatory Affairs, which I
6 spent a lot of time looking at over the last year,
7 courtesy of the last subcommittee charge, has -- of
8 course -- identified rapid detection, and you see a
9 lot of potential applications here, and clearly
10 their activities span the goals of all of the other
11 Centers, so it is no surprise, given their mission,
12 and the spectrum of their activities, that rapid
13 detection is important to them.

14 So, going back through all of these
15 proposals -- which, I think shows you, one, the huge
16 range of responsibilities that this agent has, and
17 two, the very important, because it's quite easy to
18 look at all of these topics and see their potential
19 importance to the American health. It's very
20 interesting that you can narrow this down into 7
21 broad priority areas. And it's quite interesting to
22 see that rapid detection, and things like adverse

1 detection analysis and biomarkers, keep coming up
2 again, and again.

3 Now, the other three subcommittee members
4 are in the process of being appointed. We have the
5 opportunity to review, quite rapidly, so as not to
6 hold up the process, specific proposals around the
7 top priority science projects, which have already
8 been presented to the Science Commissioner's Office.

9 I've had the opportunity to look at those
10 projects, I've read them in detail, I find them,
11 personally, to be all of high quality and relevance
12 to the Agency's mission. It will be important for
13 the other three subcommittee members to similarly
14 take a look at these, and I think, quite rapidly.
15 Again, so that this external peer review represents
16 value-added, as opposed to time delay, in the review
17 of these extremely important issues for the Agency's
18 mission.

19 For example, given what we've heard from
20 Dr. Acheson this morning, it seems almost a truism
21 that one would want to explore new technologies to
22 take advantage of these technologies in improving

1 sensitivity, specificity, as well as timeliness of
2 rapid detection.

3 It seems amazing to me that it is entirely
4 possible that there will not be enough resource to
5 support all of these science priority projects in
6 the current budgetary world, but apparently that is
7 the reality.

8 So, a few comments I have about my own
9 concepts about how this subcommittee will function,
10 and then we'll open it up for discussion. The first
11 of it is that we will focus primarily on the seven
12 priority areas as we've been asked to do.

13 We will comment upon -- but I believe it
14 is the Agency's purview, to ultimately determine
15 prioritization. The rapid detection examples --
16 we've heard a bit about that this morning, represent
17 an interesting opportunity, and that related to my
18 question earlier this morning, for cross-center
19 collaboration, participation, shared technology
20 development, critical mass establishment and even
21 realizing that the potential applications may be
22 quite different for this common technology in the

1 different settings.

2 So, it's quite clear that the goal of this
3 program is to advance regulatory science, consistent
4 with the kind of philosophy we heard about from Dr.
5 Torti this morning, and as I see the role of this
6 subcommittee which will exist for a finite period of
7 time, as we learned yesterday, is the natural
8 lifespan of subcommittees, we will nevertheless
9 attempt to add value to, and not detract from, the
10 mission of the Agency in terms of its improvement of
11 its regulatory science.

12 With that, I'll stop and open it up for
13 comments.

14 Dr. McNeil: David? David, you may have
15 said this earlier and I missed it -- can you give us
16 a sense of how many applications you have to review
17 and how many you are going to actually award? Or,
18 maybe that's a question for Frank?

19 Dr. Parkinson: I'm going to turn that
20 over to Dr. Torti. I know how many I have to
21 review, it's about 5 inches deep. With respect to
22 how much money there is to fund those, that's Dr.

1 Torti's venue.

2 Dr. Torti: We'll know much more about the
3 2009 and 2010 budgets in days to weeks.

4 Dr. McNeil: So, no? All right, next
5 meeting. All right.

6 Questions? So the timeframe for this is,
7 what?

8 Dr. Parkinson: I think we expect that the
9 committee will exist towards -- through the end of
10 this year. The first task, of course, we'll be able
11 to do quite quickly, which is the review of the
12 initial pass of the priority projects submitted by
13 the various Centers. We'll do that quite quickly.

14 I think there will be some opportunities -
15 - and I, personally, would be interested in an
16 opportunity for subcommittee members at some point
17 to interact with Center Directors, and look -- or at
18 least to have comments from Center Directors --
19 about opportunities for shared technologies. And I
20 would look forward to that.

21 But as the other subcommittee members are
22 appointed, you know, at that point we'll sit down,

1 we'll talk amongst ourselves, we'll interact with
2 Dr. Torti, and Dr. McNeil, and then perhaps with the
3 Center Directors, if that makes sense.

4 Any other thoughts, recommendations?

5 Dr. Pena: I can probably add that there
6 will probably be some type of interim report at the
7 main meeting, and then a follow-up report to the
8 Science Board at the fall meeting.

9 Dr. Parkinson: In that case, thank you
10 very much.

11 Dr. McNeil: Okay, thank you very much,
12 David. I know everybody's looking forward to your
13 report.

14 Well, why don't we move on to Norris? Oh,
15 he's there already. Annual review of the FDA
16 research programs.

17 PLAN FOR THE ANNUAL REVIEW OF FDA RESEARCH
18 PROGRAMS, NORRIS ALDERSON, PH.D., ASSOCIATE
19 COMMISSIONER FOR SCIENCE, OFFICE OF THE COMMISSIONER

20 Dr. Alderson: Well, thank you. My
21 objective this morning is to formally introduce a
22 new initiative for the Board, and hopefully that you

1 -- with my comments -- will understand the
2 importance of this to the Agency and also be willing
3 to take this on.

4 So, at the end, if you don't have any
5 questions I'll assume that's a no. If you have
6 questions, I'll assume that, yes, you're ready to
7 take this on, and really engage us.

8 So, a little history on prior reviews. If
9 you'll -- there's a mistake the first line, I didn't
10 correct -- 1955 to 1962, there was a Citizen's
11 Advisory Committee that prepared a Science Report.
12 In 1991, there was an Edward's Commission report,
13 and I want to remind the Board, this body was formed
14 in the mid-nineties, under Dr. Kessler. So, the
15 things that I have on here after the mid-nineties,
16 the Board has been involved in.

17 So, the first one I really want to point
18 out to you is the Korn Report of 1997. This was a
19 significant report on FDA's inter-mural research
20 programs. It's probably second in standing to this
21 Board's report of 2007.

22 This was not as long, it was 34 pages in

1 length. But Dr. Korn felt so passionate about this
2 issue that he wrote an editorial that appeared in
3 Science Magazine in 1997. And the title of his
4 editorial was, "FDA Under Siege, the Public At
5 Risk." Sound familiar?

6 But since that time, we've had the 2007
7 report, which we're all familiar with, and ongoing
8 with those reports, there's been Center-specific
9 reports of CDRA, CFSAN, CBER, NCTR. But there's
10 also been very targeted science issues that Center
11 Directors have asked for the Board's input -- the
12 ORA pesticide program, the National Center for Tox
13 Research, and their review, and the NARMS program,
14 which Dr. Lonnie King was chair of.

15 But there was a common theme in all of
16 those reviews, in that the Board looks to assign --
17 the FDA looks to the Board for advice on specific
18 and technical issues. And that theme continues
19 today.

20 Another thing that -- besides the 2007
21 report of the Board -- that's driving this is the
22 Food and Drug Administration Amendments Act of 2007.

1 Just to refresh your memory a little bit, that Act
2 established the position of Chief Scientist at FDA.
3 It also laid out some specific responsibilities of
4 the Chief Scientist.

5 Just a brief review -- oversee,
6 coordinate, ensure quality and regulatory focus of
7 the Intramural Research Program -- all of these are
8 related to the Intramural Research Program -- track
9 and coordinate the research. And we have it
10 developed internally, now, by database, that is
11 updated twice a year, on the Intramural Research
12 Programs, that all of our scientists in the Agency
13 can look at what is going on across the Agency.

14 The biggest thing Dr. Torti's been dealing
15 with is develop and advocate a budgetary support for
16 the programs, and indeed, he's done that. Develop a
17 peer-review process -- and that's what we want to
18 focus on today -- identify and solicit Intramural
19 Research Proposals. You've heard about the
20 Challenge Grant program. That's what that program
21 is about. So, a lot of these things are beginning,
22 and beginning to take place.

1 But I want to focus today on the
2 development of the peer-review process for our
3 Intramural Research Programs.

4 So, here are the objectives for you, as
5 members of the Science Board, and are going to serve
6 on these subcommittees. Science and technology are
7 advancing. We need your input on how well are we
8 using these technologies? How do we prioritize our
9 research within our Centers? What's the process?
10 How is senior management involved in the oversight
11 of these programs?

12 The biggest thing is, is there impact on
13 that research on both policy and guidance? Do we
14 have the appropriate and available science?
15 Communication -- we heard about that a little today
16 on other programs, but certainly -- how do we
17 communicate these research programs and the impact
18 they have on our regulatory policies?

19 Is there infrastructure available, and the
20 quality of that infrastructure? And, is it meeting
21 the Center Directors' needs for their specific
22 regulatory issues?

1 Center Directors also have the option on
2 any time to come back and say, "I want the Science
3 Board to look at a specific science area, to give
4 some feedback on that specific area." This is
5 beyond this intramural review.

6 So, here's the process, and David talked
7 about that a little, in what he's going to be doing.
8 But this is, we need immediately, Dr. McNeil. We
9 need a subcommittee for CVM, and we'll come to that
10 shortly. Subcommittee is two or more members from
11 the Board, and we usually add some additional
12 subject-matter experts.

13 We need a draft at work plan.
14 Subcommittee collects data. There will be an
15 interim report to the Science Board, and then a
16 final report, which the Board will ultimately vote
17 on and transmit to the Agency.

18 We want to formally institute the cycle of
19 review over a 5-year period, starting next month
20 will be Center for Vet Medicine -- I'll say more
21 about that in a moment. Later this year it will be
22 CFSAN, and then next, 2010, we'll go -- each year

1 doing one of the Centers.

2 So, those members of the Board that have
3 just joined us, the first Center will be the Center
4 for Vet Medicine. This gives you a brief overview
5 of what the mission of that Center is.

6 More specifically, they're responsible for
7 animal drugs, appliance-related issues, post-
8 approval monitoring, and final animal feed safety.

9 You've heard a little bit about melamine,
10 that's when this all started, with animal feed. But
11 a significant part of that Center's responsibility
12 is animal feed safety.

13 A proposed timeline for the CVM review.
14 Notice we want to start next month, and we'll finish
15 this up at your August Board meeting.

16 The second Center this year will be CFSAN,
17 our food center. This is their mission statement.
18 This is not an inclusive list of all of the things
19 they're responsible for, but you need to note the
20 wide scope of responsibilities that Steve Sundlof
21 has. It's not just pathogens we're detecting in
22 peanut butter right now, it goes far, far beyond

1 that. A proposed timeline for the CFSAN review,
2 this will carry over to your first meeting in 2010.

3 So, our next step, Dr. McNeil, is --
4 assuming the Board wants to take this on, we hope
5 you do -- is we will need a Subcommittee. But I
6 want to wind up my comments with this slide, to
7 review why this is important to the Agency.

8 First, we believe it's within the mission
9 of the Science Board. The expertise and the scope
10 of that expertise on this Board is very critical to
11 the Agency. It provides an outside view of our
12 programs that is so critical to us. But it focuses
13 on our science. And I want to remind you, in my
14 last bullet, there, that you are advisory to the
15 Commissioner -- you are the Commissioner to the
16 FDA's only Advisory Committee. So, your advice and
17 counsel on issues of science -- which this certainly
18 is -- is critical to the Agency.

19 I'll stop there and hopefully answer any
20 questions you might have.

21 Dr. McNeil: Norris, thank you very much.
22 I wonder if I could take the liberty of starting

1 with a couple of logistical questions.

2 So, you mentioned CVM and CFSAN as being
3 the first two for this calendar year, which will
4 actually -- the CFSAN one will report out, I think
5 you said, in February.

6 Dr. Alderson: Correct. CVM will report
7 in August.

8 Dr. McNeil: CVM in August, CFSAN in
9 February.

10 Dr. Alderson: CFSAN in February.

11 Dr. McNeil: And presumably one, something
12 else --

13 Dr. Alderson: And another one would start
14 next -- in 2010, CDER.

15 Dr. McNeil: Okay, and then we also have,
16 CDER, right. And then we also have, presumably,
17 something to do with IT that Dr. Torti mentioned in
18 his introductory remarks.

19 So, logistically, then, I see CVM, CFSAN,
20 IT, and CDER as potentially things that will have
21 report-outs before the middle of 2010?

22 Dr. Alderson: Well, the -- we didn't give

1 you a schedule for CDER, but it could be as late as
2 the November meeting, depending on what schedule we
3 want to stay on.

4 Dr. McNeil: But it's not, okay -- okay.

5 The only reason for bringing this up is, I
6 think what I'd like to do is hear from the committee
7 about -- or, hear from the Board -- about their
8 thoughts regarding Norris' presentation. But if
9 everybody seems to be on board with the kinds of
10 evaluations that you've proposed -- and we've talked
11 a little bit about this in the past, so my
12 assumption is, everybody's going to think it's a go
13 -- then what I'd like the Board Members to do is
14 think about the various committees that are coming
15 up, and think about which ones -- if they had their
16 druthers -- they would prefer to be one of the two
17 members on. That's why I was going ahead to CDER
18 and IT.

19 Dr. Alderson: Right.

20 Dr. McNeil: So that people don't --
21 people's workload is spread out a little bit. Is
22 that fair?

1 Dr. Alderson: Oh, yes, absolutely. I
2 agree.

3 Dr. McNeil: Okay, questions for Norris?
4 He said something like, if there are no questions
5 it's a "no," and if there are questions, it's a
6 "yes." So, I asked a question.

7 Dr. Alderson: Absolutely.

8 Dr. McNeil: So, that counts.

9 Dr. King: So, Norris, can you talk a
10 little bit about outside members that would be part
11 of the subcommittees and how they're vetted, and how
12 we go about -- ?

13 Dr. Alderson: Excellent question, Lonnie.
14 Obviously, we think it's important to bring outside
15 consultants into this process. We'll work with the
16 chair of these subcommittees. We hope you'll ask
17 for our recommendations, as well, you don't have to
18 accept our recommendations, but I remember on the
19 BPA, we gave you -- the Board, a list of potential
20 outside consultants to add to that committee. You
21 add -- you used some of those, you brought in
22 others. So, it's up -- in our view -- it's up to

1 Dr. McNeil, the Chair, and the chair of the
2 subcommittee to work with us to get that -- to make
3 that happen.

4 And, of course, you've got to go through
5 the clearance process, too. So -- but the outside
6 consultants, I think we all agree are very important
7 to this issue.

8 Dr. Woteki: Well, this task certainly
9 does fit squarely within what I consider to be the
10 responsibilities of the Science Board, and also
11 follows on directly from the recommendations of the
12 Science Board's report. So, I think it's great to
13 see a schedule like this, and the dedication to
14 really go through and begin what would be a periodic
15 review. So, I think it's a really great undertaking
16 for this group.

17 On question -- is -- depending on the size
18 of these groups, just the management of trying to,
19 you know, schedule sessions, get people brought in,
20 and incorporate a variety of different viewpoints
21 into a cohesive, coherent report, can take some
22 resources. And, to what extent would there be some

1 staff resources made available to support these
2 reviews, or would it be the expectation that those
3 responsibilities would fall on the members of this
4 group to provide?

5 Dr. Alderson: In the past, Cathy, we have
6 made resources available to help with that process,
7 depending on the individual Subcommittee, and what
8 it needed. And it's varied all before, with the
9 Science Board Report 2007, we -- under contract --
10 had an outside person help that committee do that.

11 For the BPA, they wrote their draft
12 report, we did a number of internal reviews for --
13 to review, factually, what was there, and gave that
14 feedback. So, there are a number of ways to do
15 this.

16 Dr. Linehan: With an eye to evaluating
17 Centers, it's puzzling about what might be involved
18 with this, and with -- now, so the process is that
19 the Center does a self-study, so that there's a
20 document available so that in addition to a mission
21 statement, there's -- all the goals and objectives
22 are spelled out with a self-study of how they have

1 been achieved, so there's some structure to work
2 with?

3 Dr. Alderson: That's correct, Jack. I
4 think CVM has a number of documents they will get
5 the subcommittee started with. They have a plan on
6 how they go through the prioritization each year --
7 it's 3-year plan, it's updated every year, they have
8 an annual report. So, there's a number of documents
9 that, I think, each of the Centers will be prepared
10 to give you on how they go about managing their
11 research programs, as well as the results of that.

12 Dr. McNeil: Okay, so let me make a
13 suggestion, if I could. This is -- there's nothing
14 binding about the following questions, but realizing
15 that we have CVM, CFSAN, and I'm going to ask at the
16 end of the day, your opinion about an IT
17 subcommittee, and realizing that CDER is sometime,
18 presumably, an appointment by the end of this year,
19 or a recognition of the need for that. I wonder if
20 -- and realizing that we all can't do everything --
21 I wonder if those of you who are interested in the
22 CVM task force could just express your interest now?

1 Who knows whether you'll change your mind, or if the
2 Agency will change its mind, or whatever. But, just
3 -- anybody have a particular interest in -- yes, I
4 want a show of hands.

5 [Show of hands.]

6 Dr. McNeil: Oh, so Cathy, Lonnie --
7 that's good. How about CFSAN?

8 [No response.]

9 Dr. McNeil: Oh, come on.

10 [Show of hands.]

11 Dr. McNeil: Rhona -- oh, John Floros
12 who's not here. We nominate him in absentia?
13 That'll teach him.

14 [Laughter.]

15 Dr. McNeil: You could do both?

16 Dr. Woteki: I could also do that, I can
17 do one or the other, but not both.

18 Dr. McNeil: Okay.

19 Dr. Woteki: Right.

20 Dr. McNeil: We'll put your name down.

21 Okay, and just -- we'll talk about IT later, but as
22 long as we're on a roll, here, who's interested in

1 IT?

2 [Show of hands.]

3 Dr. McNeil: Dr. Kim? Obviously, anybody
4 else?

5 [No response.]

6 Dr. McNeil: Okay. And then just jumping
7 ahead, as I said, these are very preliminary, but
8 just so that we have some idea, how about CDER?

9 [Show of hands.]

10 Dr. McNeil: Dr. Spielberg, Dr. Parkinson,
11 Dr. Fitz -- okay, Garrett, Fred -- lots of people.
12 Okay, that's a good start.

13 Anything more on that, Norris?

14 Dr. Alderson: That's good, thank you.

15 Dr. McNeil: Okay, great.

16 All right, that was terrific. Thank you
17 very much for that.

18 Okay, should we move on to Dr. Mansfield,
19 in absentia? And invite Dr. Torti to -- ?

20 Dr. Torti: So, I'm not going to go up to
21 the podium, here, let me just very briefly go over
22 and -- I don't even think I'll go over it with the

1 slides.

2 Dr. McNeil: They're in our packet.

3 Dr. Torti: Yeah, they're -- let me start
4 out by saying, we hope she feels better and her back
5 gets better rapidly.

6 I'm very aware of this issue, and it's
7 actually an essential issue. As many of you know,
8 you can take a micro-ray from ostensibly the same
9 tissue, or in fact from the same tissue, and
10 depending on how it is -- or take a tissue -- and
11 then depending on how it's stored, in what it is
12 stored, how long it's been exposed to room
13 temperature, you can get a pattern of gene
14 expression that is remarkably different, and will
15 actually lead you down a different scientific path.
16 That's true of RNA, of course, and it's well-known,
17 it's also true of proteins, and it's also true --
18 but to a lesser extent, but to a real extent, to
19 small molecules.

20 So, it is absolutely clear from an FDA
21 regulatory standpoint, as we move toward genomic
22 submissions, we now have voluntary genomic

1 submissions, for example, related to various
2 applications before the FDA, as well as we move to
3 evaluate new products, as we evaluate diagnostics in
4 terms of their ability to actually -- complex
5 diagnostics -- and their ability to reflect on
6 patient prognosis, or outcome, et cetera; that the
7 underlying and hidden piece of this is the quality
8 of the material that goes into the assay. And that
9 if you start with junk, no matter how good the assay
10 is, you're going to get junk -- junk out.

11 So, it's absolutely essential that we take
12 a look at this from a regulatory standpoint. And
13 the process that we propose -- not surprisingly --
14 involves the Science Board, and involves bringing
15 this issue to them. We want to broadly, today,
16 begin to get your advice. We may -- God forbid --
17 have another subcommittee at some time in the future
18 that will address this issue in more detail. But
19 what Liz was planning to do was to outline a series
20 of events that will start with our formal request
21 for -- for information or comments from a few of the
22 major groups that think about this everyday -- that

1 includes groups of pathologists who, national and
2 international groups, who deal with tissue
3 specimens. Obviously involves the American College
4 of Surgeons, because the quality of a specimen is
5 not only under the auspices of the pathologist, but
6 also under the auspices of the surgeon, in how
7 quickly this gets out, and is treated during the
8 peri-operative period, and when we're talking about
9 tissues for analysis.

10 So, we want to begin to get some guidance,
11 as well as from the many other organizations that
12 are engaged here, and then hold a public meeting
13 where we can actually begin to formulate where we
14 need to go in these areas, with the eventual aim of
15 providing for our stakeholders, some guidance as to
16 how -- what would be the best standards for tissue
17 acquisition and manipulation for FDA submissions.

18 So, this is actually a task which is
19 central to the genomics initiative -- it's often not
20 thought of as genomics, but it's at the core of
21 genomics, and Liz is completely engaged in the idea
22 of tackling this.

1 I mean, it's a great example of the -- how
2 science, in any way, relates to regulatory
3 decisions, as well, in you know, you get -- you
4 drill down to the issues of the quality of the
5 specimen in regards to the robustness of the
6 inference that you make. And it's a big topic, but
7 one that we must pursue.

8 So, that was -- she was going to bring it
9 -- this meeting was only just to inform you of what
10 we're beginning to do, and to outline some of the
11 next steps, and then to have a -- just a general
12 discussion about this topic.

13 Dr. McNeil: Frank, before I open the
14 floor for further discussion -- this, your activity
15 here, would apply to FDA-regulated products? Or to
16 submissions? So, if there's a home-brew lab test,
17 what happens?

18 Dr. Torti: That's a more complex story
19 than I can sort of address at this meeting. Right
20 now we're just looking at trying to set the
21 standards for the quality -- or just reflect on the
22 standards that would be appropriate for the quality

1 of specimen that would come to the FDA for
2 regulation. So, that's really all I can say about
3 that.

4 Dr. McNeil: The reason for mentioning
5 this a little bit, I'm going this afternoon and
6 tomorrow to CMS, which is holding an all-day meeting
7 as part of its coverage group, and I'm not sure if
8 you know about this, but it might be that somebody
9 should be there, to look at the kinds of
10 considerations that CMS should think about in
11 evaluating pharmacogenomic tests. And,
12 interestingly, this whole area was briefly alluded
13 to in the panel pre-meeting conference calls, but
14 not with a whole lot of depth. And it might be that
15 there should be some discussion of it there.

16 Okay, further -- yes?

17 Steve, then Cathy?

18 Dr. Spielberg: Just a couple of thoughts
19 about additional collaboration. Obviously, the
20 Human Genome Institute is important, too. But also,
21 the NIGMS Pharmacogenomics Network. Because they
22 are, again, engaged in validating various different

1 kinds of protocols at multiple different Centers
2 where samples are, again, obtained under slightly
3 different circumstances, stored, shipped
4 differently.

5 And, you know, one of the things that
6 sometimes happens is a discontinuity between GOP
7 practice for FDA submissions, but then what goes on
8 in the general community, either in doing
9 investigate or sponsored, or NIH-sponsored studies,
10 but then ultimately real clinical practice.

11 And, I think in terms of getting best
12 practices in handling of samples and
13 standardizations, it would be great if the Agency
14 could work with all of the other groups who are now
15 working towards that. And again, CMS is playing a
16 role in this, because they're going to be paying the
17 bills -- or not -- for certain types of tests to be
18 done, coordinated with the labeling that comes from
19 the agency.

20 Dr. McNeil: Kathy?

21 Dr. Woteki: Yes, is this project going to
22 address the veterinary applications, as well as the

1 human ones?

2 Dr. Torti: What is your suggestion?

3 Dr. Woteki: It seemed like we've got
4 analogous issues, so --

5 Dr. McNeil: Let's see, other questions?
6 This is a big deal. This project.

7 Yes, Erik?

8 Dr. Hewlett: I take it you're talking
9 about specimens that are at the interface between
10 research and clinical diagnosis, so they could go
11 either way. Plus, the potential for doing tests
12 that we don't know yet even what they are.

13 Dr. Torti: I should say we've worked very
14 closely -- there's an inter-agency oncology task
15 force, and there are pathologists at the NIH, at the
16 NCI, that have also been heavily engaged in thinking
17 about this.

18 So, as we've conceptualized this, we've
19 been working very closely with that group at the
20 NCI, who had been very thoughtful about this, who
21 has presented issues related to this, to their
22 science -- the Board of Scientific Counselors just

1 recently, et cetera. So we're working hand-in-hand.
2 This is not only an oncology issue, but certainly,
3 to a large extent it touches very closely to
4 oncologic issues.

5 Dr. McNeil: Could I ask, either you
6 Frank, or maybe David a question?

7 On one of Liz's slides, she talks about
8 the inaccuracy of HER2. Is that an issue of the
9 sample or the eye?

10 Dr. Parkinson: No, it's an issue of the
11 technology.

12 Dr. McNeil: It is? Okay.

13 Dr. Parkinson: And, you know, if you
14 speak to the drug sponsor about what was more
15 difficult, the development of the drug, or the
16 development of the parallel companion diagnostic,
17 you'll get a really clear answer.

18 And it raises -- in fact, I was -- I
19 finished around 4:00 a.m. this morning, writing an
20 article on this very subject. So, it's near to what
21 remains of my mind.

22 And nothing is more important than the

1 integrity of the biological specimens. I don't
2 think, to Erik's point, that we can anticipate
3 exactly in the future what the optimal specimen is
4 going to look like. People are happy if they get
5 frozen tissue of some integrity. It's entirely
6 possible, in my mind, that it may be desirable in
7 the future to actually be interrogating viable
8 cells, because they are so much more instructive
9 about the pathophysiology of what's really going on.
10 And I'm most familiar with the malignancy situation.

11 So, you know, the world is out there. The
12 concept of dropping tissue into formalin, and then
13 trying to figure out what these dead cells mean, is
14 increasingly becoming irrelevant, to the practice
15 sort of, targeted therapeutics development.

16 So, nothing is most important, the
17 herceptin, HER2 test example is an important one of
18 the difficulty of doing this. There has been
19 something more than 10 years of evolution of
20 technology in this area, from immunohistochemistry,
21 through fish, through new PCR-related techniques,
22 and that story is still not done.

1 So, it's an extremely important topic, and
2 I really commend you, Frank, for taking it on.

3 Dr. McNeil: Comments or questions? Let's
4 see, what should we do, Carlos? We should break
5 early, is what Carlos just told me. So, I always
6 obey.

7 So, let's just take a look at the
8 schedule. There's nothing that we can change about
9 the open public hearing, it is what it is, because
10 it's been so advertised in the Federal Register.
11 Which means, it will happen. We have, I think, 6 or
12 7 individuals who have requested to talk to us. And
13 then we have the BPA after that. And then we'll
14 have some brilliant comments from the Chair.

15 So, let's adjourn until 1:00. Thank you.

16 [Lunch recess 11:10 a.m.]

17 Dr. McNeil: I think we can probably
18 start, the clock is about ready to strike 1:00.

19 Good afternoon, everyone. We have several
20 items on our agenda this afternoon before opening
21 the public session, which as you can see, is what is
22 the next item on the agenda. I have a statement

1 I've been instructed to read, so let me start.

2 Both the Food and Drug Administration and
3 the public believe in a transparent process for
4 information gathering and decision making. To
5 ensure that such transparency at the open public
6 hearing of the Advisory Committee meeting, FDA
7 believes that it is important to understand the
8 context of an individual's presentation.

9 For this reason, the FDA encourages you,
10 the open public hearing speaker, at the beginning of
11 your written or oral statement, to advise the
12 Committee of any financial relationship that you may
13 have with any firm or any group, their products --
14 and, if known -- their direct competitors, that is
15 likely to be impacted by the topic you address in
16 your presentation.

17 For example, this financial information
18 may include the payment of your travel, lodging, or
19 other expenses in conjunction with your attendance
20 at this meeting.

21 Likewise, FDA encourages you at the
22 beginning of your statement, to advise the Committee

1 if you do not have any such financial relationships.
2 If you choose not to address this issue of financial
3 relationships at the beginning of your statement, it
4 will not preclude your speaking. Is that clear?

5 Okay, so let us start with the open public
6 hearing. We have seven speakers. Each individual
7 has three minutes. We have a timer and there will
8 be another two minutes that will be available for
9 the Board to ask questions of the speaker.

10 So, the first speaker is Dr. Nancy Beck
11 from the Physician's Committee for Responsible
12 Medicine. Dr. Beck?

13 Dr. Beck: Hi, let me just adjust this,
14 here. Sorry, I have a cold so I might sound a
15 little funny. I don't have any financial
16 obligations, although I'm glad you mentioned
17 transparency because that's going to be the major
18 focus of my comments today.

19 Dr. McNeil: Could you speak into the
20 microphone?

21 Dr. Beck: Oh, okay.

22 As you said, I'm Dr. Nancy Beck and I'm a

1 scientific advisor with the Physician's Committee
2 for Responsible Medicine or PCRM. As a non-profit
3 organization, PCRM promotes preventative medicine,
4 conducts clinical research, and encourages higher
5 standards for ethics and effectiveness in research
6 and medicine. I want to thank the Science Board for
7 the opportunity to comment today, as well as for
8 your work on BPA, particularly the subcommittee on
9 BPA's peer review of FDA's draft assessment.

10 Prior to the release of their peer review
11 report, I presented comments to the Science Board's
12 Subcommittee on BPA, critical of the tier testing
13 plan recommended in the FDA's draft assessment,
14 which we felt did not place enough emphasis on the
15 need for more accurate assessment of human exposure
16 and risk.

17 Although I'm not sure what we will hear
18 during the BPA update from FDA later this afternoon,
19 I want to reiterate those comments. We need better
20 exposure data and mechanistic human-based in-vitro
21 data to address BPA, particularly in light of the
22 mounting literature questioning our understanding of

1 exposure and pharmacokinetics in humans.

2 In addition to putting in another plug for
3 PBPK modeling, human biomonitoring, and human
4 epidemiological studies, I want to turn your
5 attention to the lack of transparency and lack of
6 stakeholder dialogue that has characterized the
7 Agency's approach to BPA.

8 Since release of the strapped assessment
9 in August 2008 and the uproar that followed, many
10 have been anxiously awaiting an update from FDA on
11 its plans regarding BPA. It was clear that more
12 studies were inevitable, but it was unclear who
13 would be deciding what studies to pursue, what those
14 studies would be, and whether stakeholder input
15 would be considered during that process.

16 I found that FDA had indeed been retooling
17 its plans for BPA, but those plans were not readily
18 available. The only place I could find an updated
19 list of studies planned was in a December 3, 2008
20 letter from Dr. Norris Alderson, Associate
21 Commissioner for Science, to Dr. Barbara McNeil,
22 Chair of the Science Board.

1 Although this letter was not private and
2 is in fact part of the materials for today's
3 meeting, it is troublesome that these studies
4 weren't announced in a more public open, public
5 forum, and even more so that the planning of these
6 new studies was not transparent, nor were the
7 studies made available for comment.

8 The need for transparency should not be
9 underestimated. Today, I want to ask the Science
10 Board to encourage FDA to increase transparency and
11 the opportunity for stakeholder engagement on BPA.

12 I understand that FDA must base its
13 decisions on robust science, not on public opinion.
14 But on an issue as heated as BPA, it's essential to
15 get input and support from outside the agency to
16 engender confidence in the process and the data that
17 results.

18 FDA met with many factions and users of
19 BPA at the end of January for a mutual update, and
20 it would be refreshing to see FDA engage other
21 stakeholders in addition to industry in such a
22 manner. Perhaps FDA could sponsor a workshop that

1 included diverse experts and stake holders with the
2 goal of reaching consensus on what studies are of
3 highest priority and how to coordinate the research
4 effort moving forward. Lessons learned from such an
5 exercise may well serve as a model for approaching
6 assessment of other potential endocrine disrupters
7 in the future.

8 Thank you.

9 Dr. McNeil: Thank you very much, Dr.
10 Beck.

11 Does anyone have a question for Dr. Beck?

12 [No response.]

13 Dr. McNeil: Okay, thank you.

14 We'll move on to Dr. Diana Zuckerman, who
15 is National Research Center -- represents the
16 National Research Center for Women and Families. Is
17 Dr. Zuckerman -- there she is.

18 Ms. Brandel France de Bravo: Hi, I'm not
19 Dr. Zuckerman.

20 Dr. McNeil: Could you say that a little
21 more clearly for the record?

22 Ms. Brandel France de Bravo: It's Brandel

1 France de Bravo, probably the longest name you'll
2 have here today. I'm here to present the statement
3 for Dr. Diana Zuckerman of the National Research
4 Center for Women and Families.

5 I'm going to skip her credentials and cut
6 to the chase. Neither of us has any conflicts of
7 interests.

8 We're very pleased with the Science
9 Board's criticisms of the FDA draft report on BPA
10 and we were disappointed that the FDA has not
11 acknowledged the bottom-line criticism, that the FDA
12 drew conclusions about the safety of BPA that were
13 not based on sound science and that no conclusions
14 can be made about safety until the FDA pays
15 attention to the best studies conducted by federally
16 funded scientists and designs appropriate follow-up
17 research, with an emphasis on appropriate.

18 First I want to talk about prenatal
19 exposures. This is something the Science Board also
20 addressed, but hasn't been addressed sufficiently.
21 The FDA says that they agreed with the Science Board
22 that they should focus on the health affects of BPA

1 on infants and young children. However, in our
2 testimony in October and in the Science Board's
3 response, it was pointed out that prenatal exposures
4 are probably even more important.

5 Unfortunately, pregnant women don't have a
6 special diet of canned foods and beverages, they eat
7 the same food as everyone else. That means the FDA
8 needs to be concerned about BPA exposure from all
9 containers for foods and beverages commonly consumed
10 by adults.

11 Secondly, there's the question of
12 chemotherapy patients. A study published in
13 Environmental Health Perspectives in October and a
14 new study published in the same journal this month,
15 found that the effectiveness of chemotherapy for
16 women with breast cancer could be undermined by
17 exposure to BPA. At the Science Board meeting
18 October, the need to study the impact of BPA on
19 chemotherapy was also mentioned. Again, this means
20 that BPA levels in all foods and beverages consumed
21 by all adults will need to be examined.

22 Thirdly, I'd like to talk about Spragg-

1 Dolly rats. The FDA is proposing new research using
2 Spragg-Dolly rats. The use of these rats was
3 criticized at the Science Board's subcommittee
4 meeting because they're inappropriate for use in BPA
5 research. They're less sensitive to estrogens than
6 other types of rats. If the FDA's goal is to do
7 objective research, these are not the right rats to
8 use.

9 So what else is needed? We're pleased
10 that the FDA plans to do a new study of BPA levels
11 in cans of infant formula. This decision responds
12 to criticisms we made in September, echoed by the
13 Science Board subcommittee on BPA, that the safety
14 levels for infant formula were based on inadequate
15 sample, the sample of infant formula that was
16 outdated, too small, and not generalizable to a
17 national sample.

18 So, the next question is, will the FDA
19 move quickly to answer these crucial safety
20 questions or will they follow the time-honored
21 Washington tradition of study and stall? The FDA
22 has not given a timeline for the completion of any

1 of the newly proposed research. The new studies
2 will be enlightening, but the FDA has thus far
3 ignored many very well-designed studies, which
4 indicate that there are real risks to BPA exposure.

5 While the FDA studies and stalls, new
6 research is emerging almost every month. These
7 studies need to be scientifically summarized by the
8 FDA to determine BPA's likely risks to human health.

9 There are alternatives already available
10 to BPA, we've seen this in other countries, Japan
11 and elsewhere, and other countries are moving to
12 limit BPA in food and beverage contact applications.
13 We urge the FDA to quickly do the same.

14 I want to thank you for inviting us hear
15 to make this public testimony and we look forward to
16 hearing what else has to be said.

17 Thank you.

18 Dr. McNeil: Well, thank you very much.
19 We note that Dr. Filbert who is in charge of the BPA
20 panel is ill in Los Angeles. He planned to come and
21 became sick and is unable to be here, but he will be
22 made aware of all of the comments. And of course

1 the FDA staff is here as well.

2 But are there any other questions from the
3 members of the Science Board?

4 [No response.]

5 Dr. McNeil: And Garrett, of course, was
6 on that committee as well.

7 Okay, thank you.

8 Ms. Brandel France de Bravo: Thank you.

9 Dr. McNeil: How about Dr. Rangan from
10 Consumer Reports?

11 Dr. Rangan: Good afternoon. My name is
12 Urvashi Rangan, I'm an environmental health
13 scientist with Consumer Reports, our parent
14 organization is Consumers Union. We're a non-profit
15 organization and we have no financial relationships
16 to BPA.

17 We at Consumer's Union appreciate the
18 FDA's acknowledgement of BPA -- of the health
19 effects of BPA -- and the concerns with it in their
20 December 2008 statement. The 10-mile high view is
21 that the change in concern by the FDA over the last
22 few years has been very slow. Where the FDA seems

1 to be now is quite different from the position from
2 where you were a year ago or two years ago. But it
3 only seems to just be coming inline with what the
4 public sentiment and the science is out there.

5 And for those reasons, the public is
6 losing confidence in whether the FDA is really up to
7 the task of really protecting public health, in
8 light of all of these compelling studies that
9 continue to come out.

10 I'm here to register our continued concern
11 with the health effects of BPA and really what we
12 perceive to be an inaction at this point to protect
13 and mitigate those exposures and people. I want to
14 reiterate our concerns that the levels that seem to
15 be circulating in people's blood, of BPA,
16 approximate those levels that are causing health
17 effects in animals. For that reason alone, the
18 margin of safety, the safety margins, the safety
19 buffers are not there in this particular chemical,
20 and therefore we believe that you, the FDA, do need
21 to step up to the plate now and take action to
22 create those safety buffers.

1 In our opinion, that means that consumers
2 should not be exposed to BPA through food contact
3 substances and that we think that that action needs
4 to be taken now.

5 Going forward with the testing and your
6 further evaluation, we would hope that in the spirit
7 of transparency that those testing results are made
8 public. Based on some of the problems with the
9 melamine testing in infant formula, we're concerned
10 that we're not going to see those results as you
11 obtain those results. And so, we urge you, please,
12 to make those results public as you find them.

13 We also strongly urge you, while we know
14 you have said that you are going to consider
15 including other studies, there are hundreds of other
16 studies for you to consider in your assessment of
17 BPA at this time. And that while you're continuing
18 to study the problem, you have enough evidence out
19 there to take action, to protect public health now.

20 We also want to urge the FDA to work
21 closely with the Center for Disease Control in the
22 biomonitoring data of BPA circulating in people.

1 The N. Haines data is collected every year and there
2 shouldn't be any reason why this Agency can not work
3 more closely with the CDC and inform the public of
4 what the continuing exposure levels are over time.

5 Thank you.

6 Dr. McNeil: Thank you very much.

7 Questions?

8 [No response.]

9 Dr. McNeil: Okay.

10 Let's see, Dr. Anila Jacob from the
11 Environmental Working Group?

12 Dr. Jacob: Good afternoon, I'm Dr. Anila
13 Jacob, a medical doctor and senior scientist at the
14 Environmental Working Group, a non-profit research
15 and advocacy organization. Thank you for the
16 opportunity to present these comments to the FDA
17 Science Board on the issue of BPA.

18 The Science Board determined in its
19 October 31st, 2008 meeting that FDA could not
20 substantiate that current BPA exposures in food are
21 safe. We applaud the Board's strong statement and
22 its focus on children. We call for you to press FDA

1 to take decisive action to reduce exposures from
2 FDA-regulated products.

3 Since the October meeting, we've seen more
4 sobering reports about infant exposures to BPA. A
5 study of premature hospitalized infants, led by a
6 scientist from the CDC, found the median exposure
7 level of the preemies was 10 times higher than that
8 of adults. One preemie had a total urinary BPA
9 concentration of 946 micrograms per liter. This is
10 256 times greater than levels in older children who
11 were tested by the CDC.

12 These findings suggest that plastic
13 medical devices are introducing BPA directly into
14 the blood stream of vulnerable newborns. Five other
15 new studies show that BPA alters body metabolism and
16 causes epigenetic changes. These studies confirm
17 BPA's developmental toxicity.

18 A recent pharmacokinetic model predicts
19 that newborns exposed to the same amount of BPA as
20 adults would have 11 times the level of BPA in their
21 blood compared to adults, because newborns are less
22 able to detoxify and excrete the chemical. Yet, FDA

1 offers little reassurance that it will quickly
2 address the issue of BPA-based food packaging.

3 On December 3, 2008, the agency told the
4 Science Board that it would reanalyze existing
5 studies, collect additional biomonitoring data, and
6 conduct other studies to clarify the magnitude of
7 early life susceptibility. These endeavors should
8 not distract the agency from pursuing its core
9 mission, which is to protect the public health.

10 Today's children, as well as the 4 million
11 babies born each year in the U.S., are being exposed
12 to BPA at levels that may pose serious health
13 concerns later in their lives. We don't know
14 everything there is to know about BPA, but we know
15 enough. With every new study, we learn more about
16 the negative impacts of BPA on the human body,
17 especially when it's developing. We have only one
18 chance to protect our children. BPA exposure levels
19 must be reduced immediately, without waiting for
20 more years or decades of study.

21 The Science Board deemed that the Agency
22 had wrongly relied on insensitive studies to

1 determine safety, excluding dozens of other studies
2 finding harm at lower levels. The Agency has dug in
3 on this point. This shows that the agency is still
4 ignoring the Science Board recommendations and the
5 growing consensus is hazardous at low levels.

6 In contrast to the FDA, the Canadian
7 government's actions on BPA have been swift and
8 decisive. Last fall, Health Canada pledged that BPA
9 contamination in formula should be as low as
10 reasonably achievable. It banned BPA containing
11 baby bottles and carefully surveyed BPA levels in
12 powdered and liquid formula, detecting BPA in every
13 liquid formula sold in metal cans.

14 The Science Board should demand that FDA
15 set a standard for BPA in food and formula that,
16 like Canada's actions, minimizes BPA contamination.
17 FDA must advise parents that BPA-free alternatives
18 are already widely available. We do not believe
19 that insisting that formula makers use BPA-free cans
20 will cause a major a disruption in the infant
21 formula market.

22 In closing, we look for the Science Board

1 to remain vigilant on this critical public health
2 issue. The Board must press for measurable
3 improvements in the packaging of infant formula and
4 set firm deadlines for a phase-out of epoxy-lined
5 metal formula cans. FDA must move quickly to
6 incorporate new studies and perform a valid
7 assessment of health risks.

8 Thank you.

9 Dr. McNeil: Thank you, Dr. Jacob.

10 Comments, questions?

11 [No response.]

12 Dr. McNeil: Okay, we'll move on to Ms.
13 Weddig from the National Fisheries Institute.

14 Ms. Weddig: Good afternoon. Thank you
15 for the opportunity to address the issue of
16 economically motivated adulteration.

17 I'm Lisa Weddig, I'm employed as the
18 Director of Regulatory and Technical Affairs with
19 the National Fisheries Institute, a trade
20 organization representing all aspects of the seafood
21 industry. Among our missions are ensuring that
22 consumers have the facts on the health benefits of

1 fish and shellfish and maintaining consumer
2 confidence in the seafood products they purchase, by
3 protecting the economic integrity of those products.

4 I serve two roles at NFI. I provide the
5 liaison between our members and the regulatory
6 agencies. In addition, I serve as the Secretary of
7 the Better Seafood Bureau, an organization separate
8 from NFI, started by our members to provide a
9 mechanism for our partners in the supply chain to
10 report suppliers suspected of committing economic
11 fraud. All NFI member have pledged to abide fair
12 and lawful business practices, with respect to
13 economic integrity issues, correct net weights and
14 correct species to name a few.

15 In preparing my comments for today, I
16 reviewed the transcript of your October 31st
17 meeting. I wanted to see what had been said about
18 the work of FDA's task force on economically
19 motivated adulteration of foods. I was very much
20 surprised to see that NFI was mentioned in the
21 transcripts.

22 At that meeting, Dr. Sundlof mentioned

1 NFI's concerns with the rampant problem of economic
2 fraud in the seafood industry, in particular,
3 adulterating the product by adding ice or glaze to
4 increase the weight of the product. While
5 fraudulently adding weight to the product with
6 excess water is not a public health risk, we firmly
7 believe in fixing broken windows. Enforcement needs
8 to focus on all violations of the Federal Food,
9 Drug, and Cosmetic Act, even those that don't pose a
10 public health risk.

11 Fraud prevention is a partnership between
12 the government and the industry. Industry follows
13 the rules and government needs to enforce the rules.
14 But it is apparent, that the rules aren't being
15 enforced. In fact, in the Import Seafood Products
16 Compliance Program from FDA, it states that with
17 shrinking resource base, economic works is viewed as
18 a low priority by CFSAN and no resources have been
19 allocated for this work in the field. This is just
20 an open invitation for cheaters.

21 I found Dr. Lutter's presentation this
22 morning very encouraging. NFI's members already

1 have one answer to the challenge of how FDA can
2 anticipate future adulteration, identify the bad
3 actors on other issues. We have no doubt that
4 companies willing to cheat in one area, such as
5 economic fraud, will also be willing to cheat or
6 take shortcuts on food safety controls. We get
7 evidence every day by emails from our members of
8 companies offering products at less than 100 percent
9 net weight.

10 Just last Friday, FDA reissued a letter
11 from 1991, outlying the Agency's policy on the
12 fraudulent practice of including glaze as part of
13 the net weight of frozen seafood. That document
14 reaffirmed that this practice in product that is
15 adulterated by terms defined in the Federal Food,
16 Drug, and Cosmetic Act, and any violation is
17 considered a felony because the intent of the
18 practice is to defraud or to mislead. This is a
19 strong message to cheaters that those who illegally
20 label products will be prosecuted.

21 We believe that cheaters cheat either
22 because they are ignorant of the rules or that they

1 know that they can get away with it. Our members
2 are doing what they can to cure the ignorance.
3 Believe me when I tell that that document is going
4 to be the most widely distributed FDA guidance
5 document, to date. But it is up to FDA to put the
6 teeth behind the rules and enforce. The very nature
7 of FDA enforcing fraudulent practices, even those
8 that aren't public health related, will hinder more
9 serious violations.

10 Thank you for your consideration.

11 Dr. McNeil: Thank you very much.

12 Comments, questions?

13 [No response.]

14 Ms. Weddig: Thank you.

15 Dr. McNeil: Okay. So we'll move to Dr.

16 Hentges from the Polycarbonate BPA Global Group.

17 Dr. Hentges: Thank you, I'm Dr. Steve
18 Hentges with the Polycarbonate BPA Global Group at
19 the American Chemistry Council. This afternoon FDA
20 staff will outline for you a number of research and
21 information gathering activities on Bisphenol A,
22 things that are responsive to the comments and

1 recommendations that came from the Science Board.
2 So I thought I'd take the opportunity this afternoon
3 just to spend a few minutes outlining a few of our
4 complimentary research and information gathering
5 activities on Bisphenol A.

6 In general, over the years, our approach
7 has been to identify key uncertainties and
8 scientific questions and then look for opportunities
9 where we can sponsor research to help address those
10 uncertainties and questions. We've been very active
11 sponsoring research on Bisphenol A for quite a few
12 years now and we do have other research underway or
13 planned.

14 One key question that we've been
15 monitoring for a number of years now is the
16 potential for Bisphenol A to cause developmental
17 neurotoxicity. The existing literature in that
18 area, as has been reported in other evaluations, is
19 highly uncertain. Work that we have underway right
20 now, we're conducting a guideline DNT, developmental
21 neurotoxicity study, that's a study that's conducted
22 under OEC guideline number 426 in good laboratory

1 practices. The study is well underway, we actually
2 started this -- started planning it quite a while
3 ago and started conducting it last year. The study
4 -- the in-life phase of the study ended in November
5 of last year and we expect the final technical
6 report -- we hope it will be available late this
7 year. We'll provide that to FDA as soon as it
8 becomes available, and then, of course, the study
9 will be published in the peer-reviewed scientific
10 literature, which is our standard practice.

11 A second area of interest is the ability
12 of infants and children to metabolize Bisphenol A.
13 It's, I think, generally accepted that adults have
14 the capability and ample capacity to metabolize BPA
15 to biologically inactive metabolites. That's been
16 demonstrated in quite a few laboratory animal
17 studies, as well as at least four human volunteer
18 studies.

19 But the capability for neonates to
20 metabolize, whether human or animal, is not as well
21 characterized, there are a number of laboratory
22 animal studies that indicate that neonates do have

1 the capability to metabolize BPA, but it is a
2 controversial area, there is uncertainty in that
3 area.

4 However, I note that a study -- it was
5 mentioned by one of the earlier speakers -- but a
6 study published a few months ago on premature human
7 infants, did show that even premature infants have
8 quite a bit of capability to metabolize BPA.

9 So what we have underway, actually not
10 underway yet, but what we're designing right now, is
11 a metabolism and pharmacokinetics study on neonatal
12 mice -- we're designing it now so we haven't
13 actually got that work underway, but we hope to
14 complete that study, or conduct it and complete it
15 in 2009. And as with the study I just mentioned,
16 we'll provide the technical report to FDA as soon as
17 it's available and then go ahead and publish that in
18 the peer-reviewed scientific literature.

19 We also have some activities underway that
20 are relevant to the exposure side of the safety
21 assessment. You heard from Dr. Beck earlier that
22 exposure is a very important part of the assessment.

1 Somebody mentioned biomonitoring earlier and there's
2 quite a bit of urinary biomonitoring data that's
3 available right now that confirms that human
4 exposure to Bisphenol A is extremely low. In
5 particular, most notably the CDC N. Haines data
6 demonstrates that point for the U.S. population age
7 six and above.

8 The data from CDC is quite consistent with
9 studies that have been conducted elsewhere in the
10 U.S. and around the world. Those studies do confirm
11 that Bisphenol A is excreted in the form of
12 metabolites. And from the CDC data, the estimated
13 daily intake is quite low, it's about 50 nanograms
14 per kilogram per day.

15 There is, however, less blood
16 biomonitoring data, much smaller scale studies, the
17 data is highly inconsistent, it's also to interpret
18 because of the -- because of study design
19 limitations, and it's also not clear that the
20 analytical methods used in those studies have been
21 fully validated. There's also potential problems
22 with cross-contaminations and that also leads to

1 some uncertainties in interpreting those study
2 results.

3 So what we have underway right now, well
4 underway, is a project to develop a fully validated
5 analytical method for measuring Bisphenol A and its
6 metabolites in both human urine and human blood.

7 And once that study is -- once that method is fully
8 validated, it will be available then for conduct of
9 biomonitoring studies to try to get more reliable
10 data on levels of Bisphenol A in human blood.

11 And then finally, FDA safety assessment
12 shows that the primary sources of exposure to
13 Bisphenol A for human infants and children, infants
14 in particular, is baby bottles, polycarbonate baby
15 bottles and canned infant formula. And while
16 polycarbonate bottles have been a large part of the
17 baby bottle market in the past, we're well aware
18 that other bottles, alternative bottles are now
19 quite prominent in the market. Many more of them
20 are available now and we're aware that the major
21 manufactures of polycarbonate baby bottles now all
22 have alternatives available as well.

1 We're also aware that a number of
2 retailers have discontinued the sale of
3 polycarbonate baby bottles. All of this leads to
4 the --

5 Dr. McNeil: Are you wrapping up?

6 Dr. Hentges: Yes, 30 seconds.

7 Dr. McNeil: A little bit less. Sorry, we
8 have to be fair.

9 Dr. Hentges: All of this leads to the
10 conclusion that polycarbonate baby bottles are much
11 less prominent in the market today than they had
12 been in the past and what we're working on now is to
13 try to pin that down to get better data for use in
14 the FDA exposure assessment for baby bottles.

15 Thank you.

16 Dr. McNeil: Thank you.

17 I'm sorry, we don't have any time for
18 questions, so we'll move on to Mr. Robert Weiss from
19 Hooper and Weiss.

20 Mr. Weiss: My name is Robert Weiss and in
21 March of 2007 my firm filed a first class action
22 case against the baby bottle manufacturers, so my

1 financial relationship to disclose is that I'm suing
2 these guys.

3 At the time, there were hundreds of
4 independent peer-reviewed scientific studies that
5 demonstrated a wide range of adverse effects, to
6 laboratory animals as a result of low dose exposure
7 to BPA. Nearly two years later, scores of
8 additional studies have been published, which
9 further confirms a very real increased risk, not
10 only to humans in the general populations, but
11 specifically to infants and children who are
12 especially vulnerable to the effects of exposure to
13 BPA.

14 For decades the chemical industry has
15 continued to misrepresent basic BPA chemistry, that
16 polycarbonate plastic is heat resistant, which is
17 something that they market. Therefore any level of
18 leaching of BPA is minimal at best, which poses no
19 risk of harm to infants and children.

20 This is a gross misrepresentation. This
21 is understood, and this was told to me by the
22 experts in the litigation, any first-year chemistry

1 student, if you show them BPA and you ask them this
2 question, "What happens when you heat it?" will be
3 able to answer that question. Polycarbonate is not
4 heat resistant, so when a plastic baby bottle is
5 made with BPA, and it's heated in a microwave oven
6 to heat up a baby's formula, BPA molecules leach
7 into the bottle's content and exposes the infants to
8 dangerous levels of a known reproductive and
9 developmental toxin.

10 Moreover, BPA mimics the estrogen
11 hormone. Exposure to BPA, even in a parts per
12 trillion range -- and of course the exposure is much
13 greater than that -- can cause a disruption to the
14 endocrine system in the early stages of a child's
15 development, resulting in permanent and devastating
16 change to the cells and tissues, which is ultimately
17 expressed as irreparable injury and disorder to the
18 child's mind and body.

19 In a recent study published just last
20 month, on January 28, 2009, in Environmental Health
21 Perspectives, researchers concluded that BPA levels
22 in humans did not metabolize as quickly as

1 previously thought, suggesting either substantial
2 non-food exposure of BPA or accumulation of BPA in
3 body tissues such as fat, or both. Researchers also
4 concluded that when BPA exposure was identical
5 between infants and adults, the amount in a baby's
6 blood is 11 times higher, that's 11 times in the
7 blood, and you can do your own calculations as far
8 body weight.

9 What does this mean for infants and
10 children? Low-dose exposure to BPA from sources
11 such as baby bottles and toddler sippy cups can
12 produce catastrophic injury forever altering their
13 developmental -- their development as normal
14 children -- precluding them from ever reaching their
15 God-given potential in a world that demands the best
16 brightest to cope with an increasingly dangerous and
17 uncertain world. To be handicapped and restricted
18 from realizing an infants potential is a crime
19 against humanity, which should be not allowed to
20 flourish for the sake of corporate profits.

21 I respectfully demand, on behalf of
22 parents and families across the country, that the

1 FDA take immediate action to regulate BPA. Baby
2 bottle manufactures must be required to immediately
3 remove and recall all baby bottles, toddler training
4 cups, and other infant products containing BPAs.

5 Infants and young children of America
6 continue to be subjected to toxic level of BPA. We
7 can not wait. Any delay in action will inevitably
8 result in injuries to our children and future
9 generations. We will be doomed to repeat the
10 heartbreak and widespread loss of life seen in
11 recent past, after physicians believed it to be a
12 good idea to prescribe DES, which as many of you
13 know -- BPA was marketed originally as a competitive
14 product of DES. And my law firm continues to this
15 day to receive inquiries from the grandchildren, the
16 granddaughters and the grandsons -- we don't take
17 the grandsons' cases, but we're looking at the
18 granddaughters cases -- the grandchildren of the
19 women who took BPA are looking for lawyers for
20 reproductive cancers and all sorts of problems with
21 DES.

22 The FDA must take action now. I come from

1 a tradition that you can come down into this world,
2 into a body and suffer for 70 or 80 years, just to
3 one favor for one person. How much more so a favor
4 for many people? How much more so for a favor for
5 many children? You people are sitting here in a
6 position where you can save 4 million children a
7 year from exposure to what we -- the evidence in my
8 opinion -- is a dangerous thing. If it's even
9 close, you take it away from the baby. And this is
10 way more than close.

11 So, I bless you that God gives you the
12 wisdom to see the truth and the power to stand up to
13 the forces against and do the right thing.

14 Thank you.

15 Dr. McNeil: Thank you very much, Mr.

16 Weiss.

17 Again, we have no time for questions for
18 your presentation, either.

19 Are there others in the audience who would
20 like to say a word or two or three?

21 [No response.]

22 Dr. McNeil: Well let's see, we had seven

1 speakers and six of them spoke about BPA, so I guess
2 it's appropriate that we move onto to BPA, and hear
3 from Jonathan Bernstein first.

4 Dr. Cheeseman: Can you folks hear me?

5 Okay, that looks good.

6 Good afternoon, my name is Mitchell
7 Cheeseman, I'm the Deputy Director of the Office
8 Food Additive Safety, which is the unit in FDA
9 that's primarily responsible for ensuring the safety
10 of food ingredients and food packaging components.
11 I want to thank you for the opportunity to speak
12 today and provide you with an update on our
13 activities regarding the reassessment and safety of
14 Bisphenol A used in food contact applications.

15 Okay, a little bit more activity was added
16 to this slide than I anticipated, so I'm going to
17 click through it.

18 I want to start by emphasizing the fact
19 that reassessing safety of any ingredient added to
20 food directly or indirectly is a multi-step process.
21 And I want to emphasize, that in many ways the
22 reassessment that we're undergoing right now is no

1 different than similar activities that go on at FDA
2 on a continuing basis. Because the safety
3 assessment of any given FDA product is a decision
4 made at a single point in time, FDA must continue to
5 monitor new develops and new information for such
6 products in order to accomplish its public health
7 mission.

8 At each step, the Agency must consider the
9 results of that review and judge how to proceed. In
10 such cases as this one, where there's significant
11 scientific disagreement regarding the interpretation
12 of the applicability of the data, we will consult
13 with bodies such as yourself to provide input and
14 scientific expertise to supplement our review. We
15 must consider that input along with other relevant
16 data to reach completion of our reviews and in
17 reaching a decision regarding the issue at hand and
18 regarding how the issue will ultimately affect our
19 safety assessment process.

20 In this regard, it's the role of the FDA
21 reviewers, in completing their reviews, to
22 objectively assess the relevance and meaning of the

1 available safety data, in relation to an established
2 standard of safety, and the role of FDA leadership
3 to objectively apply the results of those reviews
4 and act to ensure that the legal standard of safety
5 continues to be met. This process, which began for
6 Bisphenol A in early 2007, before the completion of
7 the NTP reviews, was accelerated in 2008, as a
8 result of the NTP hazard assessments. I believe
9 that this update will demonstrate that we've made
10 significant progress since then, but that we also
11 have a great deal to do.

12 The FDA Science Board comments on the
13 draft assessment fell into a wide range of areas.
14 First, you requested that we expand and update the
15 exposure assessment, including developing a more
16 robust data sampling and considering more thoroughly
17 the assumptions and uncertainties underlying our
18 original exposure assessment. In addition, you
19 requested that we consider dose modeling in
20 developing a point of departure to establish the
21 margin of safety for BPA. You requested, or rather
22 suggested, that the assessment would benefit from a

1 greater discussion, clarifying how our uncertainty
2 factors are derived and used.

3 You asked us specifically to reevaluate
4 toxicity studies deemed adequate by the CERHR panel.
5 You asked us also to consider the value of meta-
6 analysis in providing -- in determining the value of
7 disparate types of toxicity available on Bisphenol
8 A. And you asked us to expand our discussion of
9 biomonitoring data, in particular in relation to our
10 exposure assessment. And finally, although there
11 was general support for our initial approach at
12 doing PBPK testing to better understand the
13 metabolism of Bisphenol A in animals and in humans,
14 you advised us to consider carefully planned
15 toxicological studies to ensure that they may best
16 clarify the remaining uncertainties.

17 I won't be talking about all of those
18 issues today, although we are working diligently on
19 all of them. Today I will be talking just about the
20 first three items on the slide.

21 First of all, I'll discuss two aspects of
22 our update of our toxicological assessment,

1 specifically the use of dose modeling to derive a
2 point of departure for our safety assessment. And I
3 will address how we expect to clarify our discussion
4 of uncertainty factors using the toxicological
5 assessment. I'll go into some detail updating our
6 exposure assessment, particular in relation to
7 infant exposure, discussing a new exposure
8 assessment model that doesn't rely on point
9 estimates, and discuss development of data to assess
10 uncertainties and parameters used for the exposure
11 assessment. And finally, I'll discuss the many
12 ongoing activities in relation to Bisphenol A.

13 Starting with the point of departure
14 analysis, you may recall that the -- our draft
15 assessment based our point of departure on no effect
16 levels in the Tyl studies. And the Science Board
17 suggested that rather than an uncertainty factor and
18 no effect level approach, a benchmark dose analysis
19 might leverage the dose response information in
20 those studies more thoroughly and provide a
21 different point of departure.

22 As an initial response to this suggestion,

1 we've reviewed the literature available on benchmark
2 dosing analysis, specifically in relation to the Tyl
3 studies, and there are three main studies published.
4 The first is by the Japanese National Institute of
5 Advanced Industrial Science and Technology, which
6 unfortunately is a study that has limited detail,
7 but outlines a BMDL of 23 milligrams per kilogram
8 body weight per day in mice.

9 In addition, Willhite et al, in 2008,
10 published a analysis of several more in-points in
11 both mice and rats, and put forward a BMDL of 75
12 milligrams per kilogram body weight per day for
13 female mice. The most thorough evaluation was done
14 by the CERHR panel itself, which analyzed several
15 dozen endpoints and arrived at two low benchmark
16 dose levels of 35 milligram per kilogram per day in
17 rats and 12 milligram per kilogram per day in mice.
18 These values, as points of departure, compare with
19 our point of departure of 5 milligrams per kilogram
20 body weight per day, the no-effect level in mice.

21 Just to sum up the results to date, and
22 this analysis is not complete, thus far the BMDL

1 approach doesn't indicate a more protective part of
2 departure than FDA previously developed using no-
3 effect levels. However, the analysis and
4 conclusions are, at this point, limited to the
5 endpoints examined in the Tyl, et al, study. We are
6 considering the value of BMDL with regard to other
7 endpoints and other data.

8 Moving on to uncertainty factors -- the
9 draft assessment used a -- derived a margin of
10 safety developed from no-effect levels using
11 specific uncertainty factors for systemic
12 reproductive and developmental toxicity. The
13 Science Board suggested a more thorough description
14 of the uncertainty factors would be a benefit to the
15 overall assessment. We expect to address this
16 suggestion with a revised discussion in the final
17 update for the risk assessment.

18 For repeated dose systemic toxicity, we'll
19 talk about four variables related to uncertainty.
20 The first is intra-species variability or
21 variability within the human population. The second
22 is interspecies variability or the ability to

1 extrapolate from animals to humans. And the third
2 is related to duration and extrapolation of the
3 length of animal toxicity testing to chronic
4 toxicity in humans.

5 These first three variables are typically
6 -- range up to a value of 10 and did attain a value
7 of 10 in our draft assessment. They're combined by
8 multiplication netting an uncertainty factor of
9 1000. The fourth variable is based on the
10 availability of multispecies data, and in the case
11 of Bisphenol A, there are in fact data available in
12 multiple species. That uncertainty factor in that
13 situation is one.

14 For developmental and reproductive
15 toxicity the situation is slightly different. We
16 take into consideration whether or not permanent or
17 irreversible changes that in fact may be life
18 threatening are observed in the study, or whether
19 the effects observed are all non-permanent,
20 reversible changes. In the former case, we utilize
21 the 10-fold intra-species variability and the 10-
22 fold interspecies variability, as in systemic

1 toxicity, but we add another 10-fold uncertainty
2 factor for a total of 1000. And we don't add that
3 additional uncertainty factor for non-permanent,
4 reversible changes. Again, there will be a much
5 more thorough discussion of these factors in the
6 final, updated assessment.

7 Moving on to the exposure assessment
8 update -- one thing we've done is to develop a new
9 exposure model that is not based on point
10 distributions, or excuse me, on point estimates, but
11 based rather on distributions of both BPA
12 concentration in infant formula in this case and
13 infant consumption of formula. However, to develop
14 this model in parallel with the development of a
15 more robust database on concentrations of Bisphenol
16 A in infant products, we've utilized the existing
17 data from FDA, Health Canada, and the Environmental
18 Working Group on infant formula concentrates. This
19 gives us a total of 36 liquid samples representative
20 of the U.S. market for infant formula. Five, if you
21 can count, five from this list were omitted because
22 they're European products and we can't verify that

1 they're representative of the U.S. market.

2 The range of values for these 36 samples
3 is .04 to 8.6 micrograms per kilogram of food or
4 infant formula. And I want to specify here that
5 these are at-use concentrations. These sorts of
6 numbers are -- get thrown about in public
7 discussions without complete context. I want to
8 point out that the FDA numbers are .1 to 13.2
9 micrograms per kilogram food. The Health Canada are
10 2.3 to 10.2. And the Environmental Working Group
11 are non-detect to 17 micrograms per kilograms per
12 food. All those values are in concentrates, they
13 have been adjusted to at use concentrations, and so
14 you will see a disconnect between these upper
15 numbers and the lower number. I'll be talking about
16 at-use concentrations for the rest of the
17 discussion.

18 For formula consumption, we've used the
19 USDA Continuing Survey of Food Intakes by
20 Individual, CSFII, which uses a two-day survey and
21 includes data on approximately 1200 infants, age
22 zero to twelve months.

1 For our probabilistic exposure estimate
2 model, we've used distribution and place of point
3 estimates, including distribution of infant formula
4 consumption, which is typically logged normal, and a
5 distribution of fit to the data on BPA concentration
6 in infant formula, which was determined
7 experimentally. These distributions have been
8 sampled by a Monte Carlo process and intake
9 calculations performed in multiple iterations. This
10 gives us an intake distribution, excuse me, a
11 probabilistic distribution of intakes, which is
12 shown on this slide. The mean value that we
13 estimate from this distribution is .4 micrograms per
14 kilogram body weight per day and the 90th percentile
15 is .8 micrograms per kilogram body weight per day.

16 Just to summarize the results and also to
17 discuss the assumptions underlying the model. One
18 assumption of course, is that the two-day average
19 intake data reflects usual intake by the infants.
20 And of course, that the analytical BPA concentration
21 data set is representative of all infant formula.

22 With regard to this latter assumption,

1 we're developing new infant formula data. We've
2 engaged in a robust analysis of several infant
3 formula brands and products as a product of formula
4 type, container size, geographic location, and
5 storage time, many of the parameters that our
6 initial range of data were criticized for last year.

7 Our infant formula sampling plan includes
8 samples from all major brands, milk and soy
9 products, ready-to-feed, concentrate, and powder
10 formulations, containers of various sizes and types,
11 and based on what we know about the infant formula
12 market, we have focused on samples from a major East
13 Coast and major West Coast market, because that is
14 essentially how the -- it's based on how the infant
15 formula is distributed within the U.S. We've also
16 focused on collecting several cans within lots and
17 across different lots of the same product in order
18 to be able to discuss that variability in our final
19 assessment.

20 We've also updated our method because the
21 1997 method, previously published by FDA, did not
22 lend itself to rapid analysis. We've updated and

1 modified the method to allow for more rapid sample
2 and incorporated a modern tandem mass spec detection
3 approach and a modified sample preparation. We've
4 completed in-house validation with spike samples and
5 we have some initial analytical results.

6 The recent results within the past week on
7 57 samples show a ranges of .02 to 10.55 micrograms
8 per kilogram of food or infant formula, which are
9 comparable to the existing data and also show, at
10 this time, again, initial results, no statistically
11 significant geographic variation. I can't speak to
12 the other variation that we will be testing for,
13 yet.

14 You also suggested that we reexamine
15 assumptions made, particularly with regard to BPA
16 migration from polycarbonate bottles into infant
17 formula, in the initial draft assessment. To do
18 that, we've looked at studies BPA migrating from
19 polycarbonate into formula, migrating to infant
20 formula specifically from microwave heating, or
21 resulting from excessive dishwasher use of
22 polycarbonate -- for polycarbonate bottles, that is,

1 and also BPA migration from polycarbonate bottles,
2 based on terminal sterilization. We're looking at
3 the impact of brand loyalty on exposure and the
4 impact of the use of powder versus liquid
5 concentrate formula.

6 An important aspect of this reexamination
7 is utilizing data from the infant feeding practices
8 study, part two, which is a collaborative study by
9 FDA and CDC, conducted between 2005 and 2007,
10 including over 2000 infants, including participants
11 from the Women and Infants and Children program, to
12 provide infant formula to low income mothers.
13 Questions in this study include the subjects of
14 formula purchased, label reading, mixing, handling,
15 and other practices.

16 And I'm going to give you a snapshot of
17 the questions that we think may be most relevant
18 from this study, not a complete picture of the data
19 in this study. First question, do you heat the
20 bottle in a microwave oven? Sixty-five percent of
21 all mothers report that they rarely or never heat
22 bottles in the microwave oven, over all ages.

1 Eighty-five percent of WIC mothers report rarely or
2 never heating bottles in microwave ovens.

3 Do you boil water for formula? Most
4 mothers did not boil tap or bottled water used to
5 reconstitute formula. And we expect that this
6 question may also be interpreted in a way that would
7 give us an answer potentially to terminal
8 sterilization. So we believe, actually, that the
9 percentage using terminal sterilization -- not using
10 terminal sterilization is even higher.

11 Third question, did you switch infant
12 formula in the last two weeks, in order to gauge the
13 brand loyalty question. One in four mothers have
14 switched infant formula brands in the last two weeks
15 at age one month for the child, and that drops down
16 more or less continuously to one in ten mothers at
17 nine months of age.

18 And finally, possibly most significantly,
19 what type of formula did you use? Between 85 and 90
20 percent of mothers used powdered formula, as opposed
21 to canned liquid infant formula.

22 To address some of the questions that you

1 had about Bisphenol A migrating from polycarbonate
2 bottles, we've done an expanded analysis considering
3 the experimental conditions and data available in
4 the literature. We've divided those experiments
5 into those that model what we call recommended use,
6 and recommended use is extracted from World Health
7 Organization guidelines, CFSAN infant formula
8 guidelines, and guidelines from the American Academy
9 of Pediatrics. And they encompass water boiled and
10 cooled before mixing formula, no microwave heated,
11 and that the formula is either refrigerated or used
12 shortly after preparation. Those studies generally
13 support a migration level of less than one microgram
14 per kilogram into infant formula from polycarbonate.

15 An additional set of experimental
16 conditions modify what we are calling current
17 practices, which includes use in microwave ovens for
18 heating and dishwasher use. Reheating studies we
19 believe support a level still less than one
20 microgram per kilogram food, even using microwave
21 reheating, and less than 2.4 micrograms per kilogram
22 food with excessive dishwasher washing.

1 The bottom line here, at least at this
2 point in the assessment -- and again, I have to
3 emphasize that this is an update and we're not
4 finished -- that the expanded analysis continue to
5 support the same or lower levels than our original
6 assumptions. The exposure that we -- that we used
7 in the draft assessment to estimate margins of
8 exposures was actually based in part on the 10
9 microgram per kilogram food terminal sterilization
10 assumption.

11 Moving on to ongoing activities --
12 obviously with regard to infant formula, we have a
13 bit more to do laboratory wise. We need to complete
14 our analysis of liquid infant formulas and of
15 powdered infant formula samples that are included in
16 our sampling process. We need to incorporate that
17 new data into our updated exposure assessment model.
18 And we also need to incorporate the information that
19 we can extract from the ISPF II and the expanded PC
20 bottle analysis, and any other relative data to the
21 consumption into that probabilistic model. Finally,
22 we need to incorporate an evaluation of the existing

1 biomonitoring data into the overall exposure
2 discussion.

3 Other activities -- we have been engaging
4 with the regulated industry to take part in what
5 they may do voluntarily. One of those aspects is
6 something we're calling a code of practice, which is
7 essentially the development of detailed good
8 manufacturing practices for the production of infant
9 formula cans and for filling procedures for those
10 cans to minimize BPA migration from existing
11 packaging materials into infant formula.

12 We're also having ongoing discussions with
13 polycarbonate manufacturers regarding the future
14 marketing of polycarbonate infant bottles, which I
15 believe Dr. Hentges alluded to just now. And of
16 course, we're continuing our consultations with
17 infant formula manufacturers as they are required to
18 notify FDA regarding the use of -- regarding changes
19 in infant formula packaging.

20 Toxicology ongoing activities -- we are
21 doing what's left on that list of bullets that I
22 began the talk with. We're reevaluating the studies

1 deemed adequate by the CERHR panel and expect to
2 provide you with clear evaluation criteria for
3 either leaving that -- bringing that data into the
4 assessment or leaving it out. We're also evaluating
5 the new data that the Science Board identified in
6 its report and the new data that has been published
7 since then. And we are considering the value of
8 meta-analysis in bringing more value to some of the
9 more disparate data that bears on this question.

10 As you're aware, based on the letter to
11 Dr. McNeil, we are engaging the development of
12 additional toxicity data. We have finalized a
13 protocol to address some of the pharmacokinetic
14 uncertainties, which will -- which is underway and
15 will be performed in both rats and non-human
16 primates, and we'll consider animals at a variety of
17 developmental phases.

18 We're also developing -- we've approved in
19 concept, excuse me, and are developing a protocol
20 for a sub-chronic study that is part of a tiered
21 approach to address the potential carcinogenistic
22 and chronic toxicity of Bisphenol A. This study

1 will have expanded doses, expanded termination
2 times, and a wide variety of expanded end points in
3 relation to a standard sub-chronic study. It will
4 be done in the NCTR Spragg-Dolly rat, and we expect
5 this study to be the basis for designing the in
6 utero two-year chronic carcinogenetic study, should
7 that study prove necessary.

8 We're also engaged in protocol development
9 for a neuro-developmental study in rats and for a
10 study on growth, cognitive, and pubertal development
11 in Reese's monkeys.

12 As Dr. Torti alluded to this morning,
13 we're very grateful for to NIH for collaborating
14 with FDA to begin identifying available cohort
15 studies for assessment of temporal association of
16 urinary concentrations of Bisphenol A with the
17 incidence of specific diseases. That has taken the
18 form of three FDA/NIH working groups. One working
19 on the laboratory analysis of Bisphenol A, one
20 working on epidemiology studies of infants for a
21 variety -- excuse me, of adults for a variety
22 diseases, and one working on epidemiology studies of