



Food and Drug Administration  
1401 Rockville Pike  
Rockville MD 20852-1448

**M E M O R A N D U M**

DATE: January 18, 2005

FROM: William Freas, Ph.D. W. Freas  
Director, Division of Scientific Advisors and  
Consultants

TO: Sheila Dearybury Walcoff, Esq.  
Associate Commissioner for External Relations  
Food and Drug Administration

SUBJECT: General Matters Waiver Under 18 U.S.C. 208(b)(3)  
for Mo D. Salman, D.V.M., Ph.D.

THROUGH: Jenny Slaughter  
Director, Ethics and Integrity Staff  
Office of Management Programs  
Office of Management

Mo D. Salman, D.V.M., Ph.D. has been appointed as a special Government employee and a member of the Transmissible Spongiform Encephalopathies Advisory Committee. This memorandum constitutes a determination that the need for Dr. Salman's services on the Committee outweighs the potential for a conflict of interest created by any personal or imputed financial interest that he may have in matters of general applicability in which he is expected to participate on the Committee. 18 U.S.C. 208(b)(3).

The Committee will review and evaluate available scientific data concerning the safety of products which may be at risk for transmission of spongiform encephalopathies having an impact on the public health as determined by the Commissioner of Food and Drugs. The Committee will also make recommendations to the Commissioner regarding the regulation of such products. It is expected that the Committee will focus largely, if not exclusively, on matters of general applicability, as opposed to matters involving specific parties or matters that uniquely and distinctly affect any particular person or organization.

These matters may affect certain financial interests of Mr. Salman's or of persons and organizations with which he may have certain relationships. This would include:

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Financial investments in medical product companies, food related companies, drug related companies, health care industry, and any other industry that might be affected by the recommendations of the Committee (no interests currently reported);

Employment with research institutions, state and local governments, medical product manufacturers, food related companies, drug related companies, health care industry or other organizations that may be affected by the Committee's recommendations, for example, the College of Veterinary Medicine and Biomedical Sciences at Colorado State University where he is employed;

Grants, contracts or other funding for research or other services received from the federal government that might be affected by the Committee's recommendations, for example, the U.S. Department of Agriculture;

Grants, contracts or other funding for research or other services received from non-federal sources, including industry and foundations, that might be affected by the Committee's recommendations, (no interests currently reported);

Expert witness, litigation or advocacy services in matters that might be affected by the recommendations of the Committee (no interests currently reported);

Any interest of a group or other organization in which Dr. Salman is appointed as an officer, director, trustee, employee or general partner that might be affected by the Committee's recommendations, for example, he is a member of the U.S. Animal Health Association, and on the editorial board of the Journal of Preventive Veterinary Medicine.

Under 18 U.S.C. 208, Dr. Salman may not participate in any particular matter affecting these interests, unless he receives a waiver. However, pursuant to my authority to grant waivers under 18 U.S.C. 208(b)(3), I have determined that the need for the services of Mo D. Salman on this Committee, with respect to matters of general applicability, outweighs any concern that these types of interests might create a potential for a conflict of interest. Consequently, Dr. Salman may participate in matters of general applicability affecting any current and future financial interests of the types described above. This determination is based on the following considerations:

The Food and Drug Administration has a particularly strong need for Dr. Salman's services. Dr. Salman is Director of the Animal Population Health Institute at Colorado State University. His knowledge of animal pathology and epidemiology, as well as his knowledge of slaughter house techniques, will provide expertise that is important to the Committee in assessing risks of Transmissible Spongiform Encephalopathies in foods and other animal derived FDA regulated products.

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Furthermore, the Committee Charter requires the appointment of individuals who are authorities knowledgeable in the fields of clinical and administrative medicine, hematology, virology, neurovirology, neurology, infectious diseases, immunology, transfusion medicine, surgery, internal medicine, biochemistry, biostatistics, epidemiology, biological and physical sciences, sociology/ethics, and other related professions. The Committee will also include representatives of consumer organizations, product recipients, and healthcare providers. Consequently, it is expected that persons qualified to serve on the Committee will have interests, financial and otherwise, in the work of the Committee. This includes not only employment interests, but also investment and pension interests, as experience has shown that persons employed in the biomedical area frequently acquire investment and pension interests in organizations related to their expertise. In short, financial interests simply are unavoidable in view of the work and membership requirements of this Committee.

Likewise, the very diversity of interests required by the Charter will ensure that no one member is in a position to determine policy in favor of any one affected interest. In addition to the specific requirements of the Charter, the Federal Advisory Committee Act requires fair balance and openness, which serve as important checks against real or apparent threats to the objectivity of Committee action.

Finally, the Committee is expected to focus mainly on matters of general applicability, rather than matters involving specific parties. It is well-recognized that such general matters pose less risk of a conflict of interest. Matters of general applicability include regulations, legislation, and policies governing classes of organizations, individuals, and products.

However, this does not include matters involving specific parties, such as specific grants (as opposed to general recommendations for increased funding in a given area), contracts, product approval applications, or enforcement matters involving known parties.

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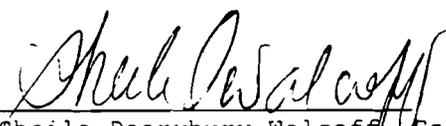
Please note that this waiver is limited to general matters. It will not allow Dr. Salman to participate in any matters involving specific parties that may affect his financial interests, or any person or organization described above. If the work of the Committee turns from matters of general applicability to more specific matters (e.g., recommendations regarding a specific product), participants will seek additional advice.

CONCURRENCE:  1/27/05  
Date  
Jenny Slaughter  
Director, Ethics & Integrity Staff  
Office of Management Programs  
Office of Management

DECISION:

X General matters waiver granted based on my determination, made in accordance with section 208(b)(3), that the need for the individual's services outweighs the potential for a conflict of interest created by the financial interest attributable to the individual.

\_\_\_\_\_ Waiver denied.

 1-27-05  
Date  
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