

1 BSE epidemic relative to that in the U.K. as we've
2 already seen.

3 In addition, the magnitude of risk
4 reduction achieved by fractionation, in general, is
5 likely to be greater than that achievable by donor
6 deferral. And finally, there were concerns that if
7 there was a deferral for travelers to Europe or if
8 they were prevented from donating plasma, that there
9 could be effects on nationwide and worldwide plasma
10 supplies. This is obviously uncertain, but there was
11 a potential.

12 For the implementation of geographic donor
13 deferrals, those who were on the Committee probably
14 remember that it really had to be thought out over
15 several different meetings. The concerns about blood
16 and plasma supply were addressed through conducting
17 surveys and estimates of the risk benefit prior to
18 making these recommendations. Certainly, they came
19 before the Committee as well for advice. Phased
20 implementation of donor deferrals which is important
21 for blood especially because some centers have been
22 relying in part on blood from Europe. Blood supply
23 monitoring occurred both by blood supplier
24 organizations and by HHS after the deferrals were
25 implemented and in some cases that still continues.

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1 And we also made a recommendation to
2 perform pilot studies if a blood bank or blood
3 organization wanted to implement more stringent
4 deferrals than those that we recommended.

5 Finally, product disposition. This is an
6 additional safeguard. This is post-donation discovery
7 of a risk factor or disease. For BCJD diagnosis, all
8 products including plasma derivatives are withdrawn.
9 Of course, this hasn't happened yet. For CJD
10 diagnosis, all components in unpooled units of plasma
11 are withdrawn. But if the plasma is already pooled,
12 it moves forward into fractionation. And for risk
13 factors, likewise, all components in unpooled plasma
14 are withdrawn is a post-donation discovery of a risk
15 factor occurs.

16 So that is the review of the current donor
17 deferrals and the disposition of components and then
18 I'll leave it to Dr. Williams to go into greater depth
19 about the effects of these donor deferrals.

20 DR. WILLIAMS: Thank you. What I'm going
21 to do is give a little bit of a retrospective of the
22 policy development process since around 1999,
23 primarily for the benefit for some of the new members
24 of the Committee who weren't part of this process all
25 along. And show some of the data that helped underlie

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1 some of the decisions that were made and I hope leave
2 you with the thought that as a Committee, you should
3 feel free to consider where new data may be needed to
4 make decisions into the future and feel free to speak
5 up and when those data are needed as the Committee in
6 1998, in fact, did under the chairmanship of Paul
7 Brown.

8 So as I mentioned the talk is entitled
9 "Development of FDA Recommendations for Deferral of
10 Donors Based on Risk of BSE Exposure."

11 Next slide.

12 The goals overall, and I think these have
13 held true throughout the response to this epidemic is
14 that an effective response is needed to the spread of
15 variant CJD in Europe and the potential threat that it
16 holds to the blood supply, that there needs to be an
17 optimal balance between variant CJD risk reduction,
18 interventions and blood supply, certain preservation
19 as you've heard several times already. There needs to
20 be an implementation plan that's sensitive to the
21 dynamics of the donor recruitment process and the
22 realities of sharing blood around the country. You
23 can't necessarily assume because you lose proportion
24 of donors in part of the country that that immediately
25 fills up by supplies from elsewhere although certainly

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1 the ability to identify needs and share blood supplies
2 has improved quite a bit in the past several years.
3 And there's a need for both a coherent, scientifically
4 explainable and uniform national policy.

5 Now ideally, one would be able to have a
6 risk model based on data, but to do that in this
7 situation would require data that we largely don't
8 have. That would be the likelihood of dietary
9 exposure within a country with endemic BSE, knowledge
10 about the length of the incubation period, both the
11 mean and the range; the prevalence of an asymptomatic
12 carrier state. This is an updated slide from some
13 time ago. Presence of a variant CJD agent, whether it
14 occurs in blood during the incubation period or
15 carrier state. Of course, now we know that and
16 hopefully, rarely that is the case, but we know that's
17 no longer theoretical; and the susceptibility of the
18 recipient population, whether based on genetic make up
19 or other factor.

20 Because of the very limited data, database
21 model, empirical model isn't possible and the prior
22 comment, notwithstanding, we did base most of the
23 analysis on a linear risk model under several
24 assumptions and this is at the risk of exposure to BSE
25 for variant CJD is linear and related to the duration

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1 and the likelihood of a dietary exposure. This is a
2 concept that this Committee has discussed previously
3 numerous times and has several assumptions that
4 underlie the use of survey data to support policy
5 making. These are that the data regarding travel and
6 residence in a BSE endemic country as a valid
7 surrogate for dietary exposure to BSE and the
8 subsequent potential to transmit variant CJD via
9 blood.

10 The major data collection activity that
11 served to support policy making was a blood donor
12 travel survey actually commissioned by a prior TSE
13 Advisory Committee to measure travel and duration of
14 travel within not only the U.K. but countries in
15 Europe which were known to have endemic BSE at that
16 time. This was based on a probability sample of
17 accepted donors at 12 blood centers in late 1998,
18 early 1999 and involved 19,000 mail surveys meant to
19 be simple, a single page mailing, together with a
20 cover letter. We had a 50 percent response rate to
21 that mailing and the survey collected travel and
22 residence data from the U.K., limited European data
23 and some basic demographics on the respondent
24 population.

25 The data was requested by the Committee

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1 and has been presented extensively at previous
2 meetings. And throughout this talk what I'm going to
3 do is just mention some of the high points from some
4 of these discussions.

5 Overall, what's the prevalence of any U.K.
6 travel or residence between 1980 and 1996? That
7 figure is 22.8 percent overall for the donor
8 population to defer. Any donor who has ever been in
9 the U.K. is 22 plus percent of the donor population.
10 Similarly, for any European country, recognized as
11 having endemic BSE in 1999, that about be about 35.5
12 percent.

13 Now in some of the calculations, we needed
14 both a numerator and a denominator, so what we had
15 available was duration of time spent in a BSE endemic
16 country and we converted that to person days exposure.
17 That's derived from the total estimated cumulative
18 times spent by donors in a defined geographic area.
19 And then from the other side we knew what the
20 prevalence was of donor travel to that area and we
21 could establish a cutoff value, for instance, three
22 months, six months, one year, five years and define
23 and estimated proportion of donors who spent time in
24 the area and if they were deferred what the donor loss
25 would be.

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1 Some of the characteristics of the blood
2 supply which had to come under consideration is, for
3 instance, 80 percent of the blood supply in the U.S.
4 comes from donors who have donated before, so any
5 deferral that either targets the older donor
6 population or for some reason targets donors who have
7 donated before, that's a costly deferral because these
8 are largely individuals who donate several times a
9 year and you lose subsequent donations from deferred
10 individuals.

11 The blood supply itself is stressed. It's
12 an aging donor base and just simply through economics
13 there are fewer large work site collections than there
14 used to be. So recruiting donors and actually
15 collecting blood is a more dispersed operation and
16 generally more difficult than it was 10 or 15 years
17 ago.

18 From the other side, we know that the
19 blood supply is at least somewhat elastic. There have
20 been losses due to previous events such as
21 implementation of antihepatitis B core testing and
22 change of hemoglobin determinations from ear stick to
23 finger stick that deferred somewhere in the range of
24 3 percent of donors, so we know that we recovered from
25 those changes in operations and predicted that we

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1 would at least have that much elasticity.

2 However, we know that periodically in the
3 summer and in the holiday periods there are spot
4 shortages and even regional shortages of the blood
5 supply.

6 Also, a concern, we know the public
7 response to crises, we know the public response to
8 appeals, but we don't know what the long term impact
9 is of deferrals as far as those donors who responded
10 to the appeals or other associations with the deferral
11 process.

12 And as mentioned earlier, there needs to
13 be a capability of monitoring supply impact. That's
14 been the basis of several discussions of this
15 Committee to be able to assess what the downstream
16 impact is of an intervention.

17 So an example of some of the calculations
18 that were done in the first consideration was for the
19 six month deferral for travel residents in the U.K.
20 There were a total of 252,804 person days of exposure
21 in the survey population. If there was a cut point at
22 six months, we removed 217,000 of those person days,
23 resulting in an 86 percent theoretical risk reduction
24 based on that linear model.

25 We knew that the donor loss related to

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1 that was 2.2 percent and just an arbitrary index based
2 on the ratio of percent person days removed to percent
3 donor loss, this had an index of 39.

4 Looking at the next possibility and in
5 fact, the U.K. deferral currently in place, the
6 denominators are same, the numerators are somewhat
7 higher. A little higher proportion of risk removed
8 specific to the U.K., a little higher donor loss, 3.4
9 percent. As you can see, a little lower index of
10 efficiency.

11 Going down to one month, again, 97 percent
12 of U.K. risk removed. Considerably higher donor loss,
13 6.4 percent and the index reflects that as 15.

14 And then just one example of a
15 combination, were the current deferral to go from its
16 current three month in the U.K. to one month, the
17 additional risk, theoretical risk or risk removed
18 based on the total U.K. risk model would be an
19 additional four percent removal. This would have an
20 additional three percent donor loss with a very low
21 relative efficiency factor. So some gain in risk
22 reduction, but at very high cost in terms of donor
23 base.

24 And this is simply a graphical
25 representation of some of the data I just showed and

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1 you can see as time spent decreases the slope of the
2 curve reflects the fact that your risk reduction is
3 much lower for each increment of donor base lost.

4 As a result of the extensive discussion on
5 these data in June of 1999, the Committee made its
6 recommendations and subsequently the FDA issued
7 guidance in November of 1999, recognizing that there
8 would be an estimated 2 percent donor loss with
9 respect to a six-month U.K. deferral and made that
10 recommendation for exposure between 1980 and 1996,
11 recognizing that the U.K. had put in very strong food
12 supply safeguards and the Committee was comfortable
13 with the 1996 cutoff; also receipt of bovine insulin
14 in the U.K. And it's not mentioned, product retrieval
15 recommended if the donor was later discovered to have
16 variant CJD.

17 Now subsequent to that guidance, there was
18 evidence of the epidemic expanding in Western Europe,
19 as well as new data became known with respect to
20 supplies of U.K. beef to DOD European bases. There
21 was recognition in concert with the expanding BSE
22 epidemic that part of the country's blood supply was
23 sourced in Western Europe, the so-called Euroblood
24 imported by the New York Blood Center. And there was
25 some residual risk from the U.K. as was potential

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1 European exposure.

2 The analysis then took a slightly more
3 sophisticated tack in large part due to assistance
4 from Larry Schonberger and colleagues at CDC who went
5 to a weighted risk model and assigned the U.K. a value
6 of one, given that that was the BSE epidemic focus.
7 Based on U.K. imports and observations of BSE in
8 France and several, I think two variant CJD cases in
9 France, France was assigned five percent relative risk
10 weighting. And other parts of Europe for various
11 factors were assigned a .015 percent risk factor.

12 In considering France in relation to the
13 U.K. throughout these calculations, we did not
14 specifically assess travel residents in France, but
15 did the relationship that any travel to U.K., compared
16 to any travel to France had a relationship of 12.7, so
17 we used that as an adjustment factor.

18 Specific to the DOD bases overseas, we
19 knew that U.S. bases were supplied with about 30
20 percent of their beef supply came from the U.K., so we
21 assigned that a 35 percent factor compared to 1 for
22 U.K. itself.

23 Again, based on subsequent discussions,
24 FDA issued revised guidance in January of 2002 and I'm
25 not going to walk through these because Dot showed

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1 these to you in the prior talk.

2 And this was the impact on that
3 theoretical pie chart representing the risk. The DOD
4 risk was entirely removed, based on the interventions
5 put into place. The -- I'm sorry, not entirely.
6 There's a small residual left there.

7 The U.K. deferral was reduced, not quite
8 half. You can see there's still a residual U.K. risk
9 exposure there. And similarly, the European deferral
10 was reduced, but not entirely removed.

11 Euroblood was just eliminated, so that
12 risk was entirely removed.

13 The incremental risk reduction based on
14 this later guidance was 72 percent so that the total
15 risk removed with the two recommendations considered
16 in concert was estimated to be 91 percent of the total
17 geographic dietary risk exposure.

18 Some advantages and disadvantages
19 regarding the FDA recommendations. The deferrals were
20 tied to BSE observational data and there was a ratio
21 in the deferral of 3 months for U.K. exposure to 60
22 months or 5 years in Europe. This represents a worst
23 case situation for all of Europe except for France.
24 Remember that proportion was .015. So a conservative
25 relationship, but still we maintain that 3 month to 60

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1 month ratio.

2 We knew that the impact in the New York
3 area with a loss of Euroblood was going to be severe,
4 but collectors were encouraged to take aggressive
5 donor deferral measures. Many did and in fact, the
6 New York area blood supply actually did pretty well
7 with an aggressive recruitment campaign by the New
8 York Blood Center, some assistance from other centers,
9 but the impact was dealt with.

10 As Dot mentioned, there was a pilot
11 provision, allowing flexibility for sites to put their
12 pilot programs into place and assess the donor impact.
13 And the provision for deferring donors who had been
14 transfused in the U.K. provided some protection for
15 the potential for human to human passage of variant
16 CJD and some, at least embryonic evidence that there
17 might be some adaptation of strains in passage between
18 species or within species. And the deferral
19 continued to recognize food chain protections.

20 At the time the transfusion transmission
21 of variant CJD remained theoretical. Of course, that
22 has changed now. A big disadvantage is the complexity
23 of this deferral itself. Any time you're trying to
24 get survey response answers or get individuals to give
25 a medical history, you need to keep your questions

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1 simple and to the point and this is a complex
2 screening paradigm and we recognize this.

3 The estimated four to six percent loss
4 exceeded experience of the past. And it was hoped
5 that the ability of the rest of the U.S. could
6 compensate for the severe impact of donor loss in the
7 New York area and in other coastal areas.

8 There were considerable discussions of the
9 impact of this deferral. As I mentioned, the
10 projected loss was about five percent nationwide.
11 Importantly, the actual loss was not directly
12 measurable. We just don't have a means to do that.
13 While donors certainly are deferred on site and with
14 respect to a direct question about their travel and
15 geographic exposure, in fact, many donors self-defer
16 long before ever coming to the Blood Center and Blood
17 Centers frequently and talking on the phone to donors,
18 encourage them to self-defer if they have a particular
19 exposure.

20 So you'll see data reflecting deferrals,
21 but most of that is on-site deferral data and really
22 doesn't capture the full picture.

23 There were known to be some
24 disproportional impacts of travel deferrals; coastal
25 cities thought to have about 150 percent effective

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1 loss and rural U.S., about 50 percent of the total
2 loss. New York Euroblood area was not only impacted
3 by the loss of the blood from Europe, but also by the
4 travel deferral which particularly hit the coastal and
5 financial centers of the coastal areas.

6 TSEAC recognizes these potential impacts
7 and requested supply monitoring and assessment and I
8 think to the extent that those systems could be
9 brought to bear, we did get a reasonable assessment of
10 how this deferral impacted the blood supply and now
11 with the development of the HHS BASIS model for
12 monitoring, I think those capabilities have improved.

13 That said, seasonal and regional blood
14 shortages still persist and I think anyone in the
15 blood collection community will still tell you things
16 are tough out there in terms of bringing donors in and
17 retaining them, maintaining supply.

18 What are some of the future potential
19 challenges? Well, obviously, the recent documentation
20 of transfusion transmission during variant CJD.
21 Asymptomatic incubation period is very worrisome. The
22 deferral for U.K. transfusion in 2001 was
23 precautionary. It begs the question as to whether
24 additional deferrals of individuals with previous
25 transfusion in France or Europe or elsewhere may be

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1 indicated.

2 We tried to squeeze the survey data for
3 one more piece of analysis to see if we could address
4 that and this is combined with the data shown here,
5 different data from the NLRBI-sponsored REDS program
6 which assessed the percentage of donations given by
7 transfused allogeneic donors within a nine-year
8 period. And you can see this changes, reduces a
9 little bit over time, but overall, there's about a 5
10 percent basic prevalence of prior transfusion anywhere
11 within the U.S. donor base.

12 A quick age-specific breakdown, as you
13 might expect. This is higher and older donors ranging
14 from 10 to 11 percent and much lower in the young
15 donor population in the U.S. donors.

16 Now using some of these data with a number
17 of assumptions, combined with the survey data, we
18 tried to extrapolate some potential impacts for
19 transfusion in other parts of Europe. And I think
20 it's important to state some of the assumptions that
21 were made. There was an observation of 5 percent
22 prevalence of transfusion history. U.S. donors,
23 overall, we extrapolated that to be the same for
24 donors who had extended period of travel or residence
25 in Europe.

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1 The only way we could get at that was from
2 the survey data, those donors who had at least a five-
3 year or travel residence history. Now that's a
4 conservative estimate of what would be a lifetime
5 transfusion exposure. Conservative, but it's the only
6 data we have available.

7 Also assuming that the rate of transfusion
8 among residents and travelers to Europe parallel the
9 U.S. experience and again, the prevalence of travel to
10 France was .7 in relation to travel to Europe.

11 So putting all of that together, the
12 history of transfusion within the U.K. and this is a
13 deferral that was already accomplished by the 2001
14 guidance, would result in deferral or did result in a
15 deferral of approximately 2 donors per 10,000.
16 Similar calculation for history of transfusion. Any
17 part of Europe excluding the U.K., approximately 3
18 donors per 10,000 and then specific to France with
19 that correction of 1.4 per 10,000. So many
20 assumptions, many extrapolations, but it gives us a
21 ballpark estimate of the types of deferrals that might
22 be experienced.

23 This is, I believe, my final slide. As
24 subsequent meetings are held, the Committee is going
25 to be faced with, I'm sure, new challenges. One could

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1 be the spread or in fact the recognition of BSE or
2 variant CJD in geographic areas that hadn't been
3 previously recognized. There are no donor exposure
4 travel or residence data available for donors beyond
5 the U.K. and European BSE countries. So just to make
6 the Committee aware of that, should something break in
7 Asia or elsewhere, there are no data to support those
8 discussions.

9 Despite many of the limitations, many
10 assumptions, I think it's fair to say that the survey
11 data did provide a framework for risk to donor loss
12 estimates. That supported policy making. And I know
13 Dr. George Nemo is here from the National Heart, Lung
14 and Blood Institute. Their REDS Program was just
15 recently renewed. I anticipate that they may well
16 have a survey component to that program and I think as
17 a Committee, you may wish to consider relevant new
18 data collection activities that would support future
19 deliberations on the topic.

20 Thank you very much.

21 DR. PRIOLA: Dr. Allen.

22 DR. ALLEN: Thank you, Alan, for
23 summarizing that. It was very helpful. You indicated
24 and I will confirm from personal experience that it is
25 cumbersome to go through the questioning in the donor

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1 deferral or donor data collection room. Recalling
2 exactly where you've been, when and trying to add it
3 all up is -- takes time. It confuses the people
4 collecting the histories and it certainly is
5 cumbersome at best.

6 Is there -- do you have any data from
7 other sources, from blood collection centers or others
8 in terms of the impact on the blood donation process
9 because of this? I mean we can talk about the number
10 of donors deferred. You talked also about that some
11 people just don't even bother coming in because they
12 don't want to have to go through that, even though
13 they may be eligible to donate.

14 Do you have any information on the impact
15 overall of this?

16 DR. WILLIAMS: I think, obviously,
17 probably the blood collection community is better
18 positioned to comment on their experiences. I think
19 one thing I can say with a comment is that as part of
20 its biologic product deviation reporting requirement
21 to the FDA, any -- what's known as post-donation
22 information needs to be reported to the agency. And
23 the travel deferrals, specifically the U.K., European
24 travel deferral and the malaria travel deferrals are
25 far away the leading cause of this post-donation

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1 information.

2 That being a donor was accepted as a donor
3 based on history given at the time of screening and in
4 subsequent to the donation event, recalculated or was
5 reminded by a spouse or in some other manner,
6 transmitted information to the Blood Center that hey,
7 wait a minute, I wasn't really eligible.

8 The travel deferrals are a leading cause
9 of that information and I think reflect that. The
10 comment that FDA has worked very proactively, I think,
11 with blood collection community, particularly the
12 American Association of Blood Banks, to try to
13 streamline and improve the donor history process and
14 we've had many discussions at the Blood Products
15 Advisory Committee about progress in doing that.

16 The questionnaire that's in place in some
17 centers now and soon to be rolled out at other
18 centers, for the first time uses questions that have
19 been cognitively evaluated either by focus groups or
20 one interview by the National Center for Health
21 Statistics or focus groups conducted by other sources.
22 So I think we are taking steps to improve the
23 questionnaire and streamline it and make the questions
24 the best that they can be, but it still remains an
25 imperfect process.

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1 DR. PRIOLA: Dr. Nelson?

2 DR. NELSON: Yes, one deferral criteria
3 that I really hadn't thought much about and I wonder
4 its impact and you didn't really mention it and that
5 is having received insulin from -- bovine insulin from
6 the U.K. and I don't know the impact of that. I think
7 maybe one percent or more of the population is
8 diabetic and that's increasing and I wonder if people
9 would know where the insulin that they got came from
10 and is that -- how does that -- did you ask about the
11 prevalence of diabetes in your -- among -- in your
12 survey?

13 DR. WILLIAMS: No, we didn't collect that
14 at all and I agree with the implication of your
15 statement. Rather than those who actually received
16 U.K. bovine insulin, it's probably those who weren't
17 sure and answered conservatively probably had the
18 bigger impact, but we don't have specific data on
19 that.

20 DR. NELSON: And even -- I was in the
21 hospital recently and post-operatively now there are
22 many places in order to control post-operative
23 hyperglycemia which is suppose to improve wound
24 healing and all the rest, people get insulin post-
25 operatively. They may be one or two units to control

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1 and who knows where that comes from.

2 Are there data, of the insulin that's used
3 in the U.S., how much of it comes from bovine, U.K.
4 bovine sources. I mean I have no idea.

5 DR. SCOTT: You can be reassured that none
6 of it comes from the U.K. now. What has happened is
7 that there are some people with diabetes that feel
8 that this kind of insulin is the best kind of insulin
9 to regulate their disease and so they personally have
10 imported it and continue to import it and it's really
11 that group that we intend to capture.

12 DR. PRIOLA: Dr. Bracey.

13 DR. BRACEY: Yes, just a couple of
14 comments. Being from the hospital side, clearly, the
15 inventory or supply is fragile. We continue to
16 experience shortfalls and then for us that do collect,
17 as mentioned before, these travel questions are
18 really, really difficult. I mean if you -- it is the
19 number one reason for BPD. I mean it's not a week
20 that goes by when I see some of these things coming
21 across, so there are issues.

22 I was reading in the materials about the
23 export of blood from Britain to other places and how
24 much of that activity has taken place? Is that going
25 to be a significant concern?

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1 DR. WILLIAMS: I'll comment specific to
2 the whole blood. That collection brought in by the
3 New York Blood Center prior to the guidance was
4 sourced, I believe, in Netherlands, Switzerland and
5 either Austria or Germany. That was the whole
6 importer of whole blood and specifically red cells,
7 Group O red cells.

8 With respect to any other products, I'd
9 leave it to Jay or someone else to address.

10 DR. EPSTEIN: There have been very small
11 scale distributions of products under IND that were
12 manufactured from non-U.S. blood, by aside from those
13 which probably dozens to at most hundreds, there have
14 not been any plasma-derived products made from non-
15 U.S. plasma. The red cell products are only in
16 exactly the ones that Alan has already outlined, the
17 Euroblood products from Germany, Switzerland and the
18 Netherlands.

19 DR. PRIOLA: Dr. DeArmond?

20 DR. DeARMOND: The Department of Defense
21 personnel in Europe during the time that was
22 dangerous, what's known about them because they
23 accounted for 40 percent of the deferrals. As I
24 recall, they had a disproportionate effect on blood
25 donation since they tended to be high level donators.

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1 Do we know anything about the deaths of
2 those individuals? Has any follow-up of the military
3 personnel or DOD personnel been made and is there any
4 plan to do any such thing?

5 DR. WILLIAMS: I think as far as variant
6 CJD exposure and morbidity or mortality related to
7 that, I don't know specific studies, but I would have
8 to assume that there haven't been any specific variant
9 CJD events in that population.

10 With respect to the deferrals, that was
11 one population that we didn't capture very well by
12 survey. We attempted to, but it turns out military
13 staff, despite all their great points, do not respond
14 well to surveys. So we got about a 10 percent
15 response rate in the military population and really
16 had very little data to go on and in fact, those areas
17 that depended greatly on military bases, particularly
18 in the Carolinas and some areas like that, were hit
19 very hard by the deferral, simply by the loss of those
20 populations.

21 DR. DeARMOND: I guess that means we can't
22 do autopsies on all those individuals.

23 DR. PRIOLA: Mr. Bias.

24 MR. BIAS: My question was, Dr. Scott had
25 mentioned pilot programs for looking at the deferral

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1 issue. Has any blood collector taken the FDA up on
2 that offer? What are some of the obstacles related to
3 that?

4 DR. WILLIAMS: That was an element of the
5 guidance because there were numerous discussions about
6 what risk reduction was appropriate and what level of
7 deferral could be sustained, specifically, the
8 American Red Cross had determined its own deferral
9 policy. And in fact, had largely implemented it by
10 that time. It was slightly different than the FDA
11 recommendation and I think the Agency basically wanted
12 to create an environment where if that had a severe,
13 not sustainable impact on the blood supply that there
14 would be room to revert to the recommended regulatory
15 policy. And I'm only aware of that one organization
16 that's used a different deferral policy.

17 To some extent some of the differences
18 remain, although a large part of the policy now is
19 harmonized. I see Dr. Page here. He may have a
20 comment.

21 MR. BIAS: One more comment. One thing
22 that has changed since we've implemented these
23 policies is that we do track people's travel a little
24 bit more significantly since 9/11 and I'm wondering if
25 there's any way to correlate the information so that

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1 we can take that out of the process, since we know
2 where people are going and know where they've come
3 from supposedly. I'm sure not all can support that
4 data, but it is something to look toward in the future
5 since we are now tracking that information.

6 DR. WILLIAMS: I agree. Any source of
7 data can be valuable. We, in fact, tried to do some
8 of that based on immigration figures and some travel
9 data that were available. It remains to be seen how
10 useful it might be in practice, but I think any aspect
11 could be useful, yes.

12 DR. PRIOLA: Dr. Bracey?

13 DR. BRACEY: Yes. This is somewhat
14 tangential, but one thing that I've noted that is
15 happening a lot in the U.K. is a look at the other
16 side and that's the demand side. We do know that if
17 one looks at blood transfusion practice across the
18 United States and in fact, across the globe, there's
19 a lot of questionable transfusions.

20 And I'm not sure we're really putting
21 enough effort into supporting studies to improve
22 practices along those lines. And I would hope that
23 one of the things that we can do as a Committee is to
24 sort of stimulate some thought and discussion about
25 recommendations along that line.

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1 DR. PRIOLA: Any other comments or
2 questions for any of the speakers?

3 Okay, so I guess we'll move on to the open
4 public hearing portion of the afternoon.

5 DR. FREAS: To date, I have received four
6 requests to speak in the afternoon open public
7 hearing. The first request is from the American Red
8 Cross, Dr. Peter Page, would you come to the podium?

9 Excuse me, we have to read one statement
10 that I forgot about, each and every time we have an
11 open public hearing.

12 Please pay attention to this statement.

13 DR. PRIOLA: Thank you, Bill. Both the
14 Food and Drug Administration and the public believe in
15 a transparent process for information gathering and
16 decision making. To ensure such transparency at the
17 open public hearing session of the Advisory Committee
18 meeting, FDA believes that it is important to
19 understand the context of an individual's
20 presentation.

21 For this reason, FDA encourages you, the
22 open public hearing speaker, at the beginning of your
23 written or oral statement, to advise the Committee of
24 any financial relationship that you may have with any
25 company or any group that is likely to be impacted by

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2 information may include the company's or a group's
3 payment of your travel, lodging or other expenses in
4 connection with your attendance at the meeting.
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6 statement to advise the Committee if you do not have
7 any financial relationships.

8 If you choose not to address this issue of
9 financial relationships at the beginning of your
10 statement, it will not preclude you from speaking.

11 DR. FREAS: Thank you, Dr. Priola. Dr.
12 Page?

13 DR. PAGE: I'm Dr. Peter Page, Senior
14 Medical Officer at American Red Cross, headquarters
15 here in Washington, D.C. I'm a full-time salaried
16 employee and I have no expenses related to this
17 meeting.

18 Dr. Roger Dodd is the investigator on this
19 study and would ordinarily be presenting, but he's out
20 of the country now, so I'm going to try and present
21 the data on the Red Cross study which has been
22 referred to earlier.

23 It was designed in 1994, actually with
24 input from the FDA by the Red Cross and the Centers
25 for Disease Control and was implemented in 1995. In

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1 order to attempt to assess the risk of transmission of
2 classic CJD by blood components from whole blood
3 donations.

4 In 1997, the coordinating responsibility
5 for the study transferred to the AABB and the now
6 former NBDRC, National Blood Data Resource Center,
7 which discontinued being in existence a year or so
8 ago. So late in 2003, the study management returned
9 to the American Red Cross and Dr. Roger Dodd,
10 primarily.

11 In September of this year, a cooperative
12 agreement on the study was reached with the CDC which
13 provides funds to ensure that this study can continue
14 and that agreement is for five years.

15 The way the study works is this. Upon a
16 U.S. Blood Center learning that a blood donor has been
17 diagnosed with CJD, and the source of this information
18 is usually a concerned family member of the CJD
19 patient, who knew that they were a blood donor an
20 thought that the Blood Center might want to know and
21 have a concern with regard to recipients, so when a
22 Blood Center learns this, they can track the prior
23 donations from the patient who develops CJD and
24 determine what blood components were sent to which
25 hospitals and so that they can -- the recipients can

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1 be identified by the hospital transfusion service.

2 The recipients are not notified, however.
3 This is consistent with FDA guidance and as you'll see
4 in a minute, has been reviewed and considered by the
5 Red Cross IRB and the CDC IRB.

6 So we then have the name of the recipients
7 of prior donations from patients -- from donors who
8 ultimately developed CJ.

9 Each year since 1995, the names of these
10 patient recipients who got the components are checked
11 against the national death index or NDI Plus from the
12 National Center for Health Statistics for multiple
13 causes of death to see if any of the transfusion
14 recipients died with CJD.

15 This takes awhile. The data that we have
16 here are up through deaths through the end of 2001.
17 We have just submitted a request to them for a follow-
18 up through the end of 2002 and I don't have that data
19 here yet, but we should be getting it shortly.

20 So there is a delay in the data and the
21 data I have is not going to show that much more since
22 when it has been presented earlier.

23 As I mentioned, the Institutional Review
24 Boards have reviewed and approved the study. Changes
25 have been made to the protocol following the reporting

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1 of the possible transmission of variant CJD through
2 transfusion and FDA's new guidance.

3 No notification is necessary for the
4 study. That is, no notification of recipients is
5 required, but medically appropriate notification and
6 counseling may be provided at the discretion of the
7 health care providers. Initially, we were precluded
8 from doing that.

9 Both the CDC and the Red Cross IRBs must
10 be consulted when a case of variant CJD occurs in the
11 United States or a test becomes available or if
12 classic CJDs should be associated with blood
13 transfusion. Those have not happened, but we will
14 certainly do that.

15 Now the results, just to recap what has
16 been provided before and the numbers are only a little
17 bit larger. We've had two new patients enrolled in
18 the last year, so we have 28 donors who became CJD
19 patients who are enrolled in the study. Their prior
20 donations blood components went to 368 different
21 recipients of blood. As of February 2003, we learned
22 that the end of 2001, 102 of those 363 recipients were
23 still alive; 241 had died. Of the 241, none had a
24 diagnosis of CJD. Two-hundred-forty have diagnoses
25 that are not CJD and one is still being researched and

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1 is pending, one of the deaths. And there are 25 other
2 recipients that we are trying to identify and follow
3 up on.

4 The overall follow up in person years is
5 that of the alive recipients who are 966 person years
6 of follow up without CJD. Of those recipients who
7 have died of other causes, we have 430 person years of
8 follow up, totalling almost 1400 person years.

9 The first line on the study is the total
10 of what's below it, but it relates to the long-term
11 survivors, surviving recipients of the transfusions,
12 long term here being more than five years.

13 You can see on the first line in yellow
14 that we have 116 recipients who have lived more than
15 five years, of whom 84 are living and will hopefully
16 continue to live so that we can increase that number
17 of follow up for over five years. But you will see
18 that since many of the donors who have developed CJ
19 have been long-term donors who have donated a while
20 ago, we are lucky in that respect to have at least a
21 few recipients with longer-term follow up. There are
22 27 from 11 to 15 years; 13 from 16 to 20 years; and 4
23 with over 20 years of experience, 3 of whom are still
24 alive. And we will continue to follow up.

25 So in summary, no cases of CJD, classic

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1 CJD have occurred in 342 recipients of blood
2 components from donors who subsequently developed CJD,
3 representing almost 1400 person years of follow up.
4 This long-term follow up of these survivors will allow
5 for more accurate estimate of the risk, if any, of
6 transmission of CJD by blood components.

7 The real reason we wanted to speak here
8 was not so much to update the data, since it's not
9 that much more from previous presentations, but to
10 advertise the program and make physicians, Blood
11 Centers and families of CJD patients aware that the
12 study continues to exist and is looking for more
13 recipients to enroll. It has involved Red Cross as
14 well as non-Red Cross Blood Centers.

15 So when a CJD patient has been a volunteer
16 blood donor, we would hope that family members or
17 friends would contact the appropriate local blood
18 collecting center to make them aware of it. Many
19 volunteer blood donors are proud of their donation
20 history and make it known to their family and friends.

21 Blood Centers learning of a blood donor
22 having developed CJD are continuing to participate in
23 the study by contacting the Holland lab and Roger
24 Dodd's study. I believe that this information will be
25 on the website. We have requested that, so you can

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1 get the fax number for contact and Karen Fujii, Ed
2 Notari and Shimian Zou -- and Shimian Zou is here
3 today -- will be glad to talk to you about how to
4 input.

5 I want to acknowledge that most of the
6 work in this study was done by Marian Sullivan, who is
7 no longer part of this project as she's got other
8 employment and Dr. Larry Schonberger is the key co-
9 investigator who provided funding and other support
10 and we also appreciate the many Blood Centers, Red
11 Cross and non-Red Cross, including the military blood
12 program who have participated. The staff members are
13 listed there and I'll just end by leaving the contract
14 information up.

15 Thank you very much for your attention.

16 DR. FREAS: Thank you, Dr. Page. I think,
17 as always, for the open public hearing, we're going to
18 hold our questions until the end.

19 The second request I have to speak in the
20 open public hearing is from the America's Blood
21 Centers, Dr. Michael Fitzpatrick will be the
22 presenter.

23 DR. FITZPATRICK: Good afternoon. I'm
24 Mike Fitzpatrick and I am fully employed by America's
25 Blood Centers on a full-time basis.

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1 Just to -- before I preface and read the
2 written statement which the Committee has and was
3 available outside, a couple of comments. One in my
4 former life as head of the Department of Defense
5 program, I can respond to one of the questions.
6 There's an active surveillance program that the
7 military participates in, just as civilian physicians.
8 Prior to my retirement a year ago, there had been two
9 suspected cases of neurgenerative disease and deaths
10 that were fully explored and were negative. One was
11 classical CJD and the other was not variant CJD, so
12 there's an active surveillance program for the active
13 duty and retiree members.

14 Most of the folks that were in Europe
15 during that time are retired, like I am now, and so
16 are in the civilian health care sector or are on the
17 retiree sector.

18 Moving on, as you read the statement you
19 may consider that ABC is a salmon swimming upstream
20 today. Our members and our organization take blood
21 safety very seriously. We do not take variant CJD
22 lightly or the deferrals that have been put in place.
23 But we want to raise a point to the Committee and to
24 the audience. The precautions that have been put in
25 place were put in place a number of years ago based on

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1 theory and probability and assumptions and on very
2 little data because there was very little data
3 available at that time.

4 There is more data available, but not as
5 definitive of an amount of data that we would like at
6 this point in time for you to look at. And there is
7 the definite concern about a second theoretical wave
8 of cases.

9 Our concern, my concern especially today
10 is that I've heard lots of discussion about more
11 stringent requirements to reduce the risk. However,
12 I've seen no data to show that there is an increased
13 risk over what was done several years ago. And in
14 theory, the things that have been put in place appear
15 to be working. Two transfusion-related cases have
16 been reported in the U.K.. And there is a possibility
17 of a carrier population, but that population is
18 defined. There are stringent controls now over what
19 enters the food chain and the exposure of people to
20 the agent has been greatly reduced and we need to keep
21 that in mind.

22 BSE cases in countries other than the
23 United Kingdom have not materialized as we thought
24 they would. We will have just France and Italy. So
25 with that thought in mind, I'd like to move on to the

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1 written statement.

2 We are, as you can see from the first
3 paragraph, a network of 76 members, collect about half
4 the blood in the country and we have one international
5 member, Hema-Quebec in Canada is a member providing
6 blood to a fourth of the Canadian hospitals.

7 It's been almost eight years since the
8 implementation of the safeguards to protect the bovine
9 and human ends of the food chain from BSE, and the
10 human form of that disease variant CJD. The FDA
11 announced donor deferral criteria in August of 1999,
12 five years ago, based on the application precautionary
13 principle and the hypothesis that the prion
14 responsible for variant CJD could be transmitted by
15 transfusion and Dr. Williams walked everyone through
16 how we go to that point and left out a lot of the pain
17 in getting to that point, but the FDA and Dr. Williams
18 are to be complimented for arriving at that deferral
19 criteria and those models. There was a great deal of
20 pain in getting to that point, and they led the way on
21 that.

22 Two cases of variant CJD have been
23 associated with the transfusion of blood from
24 individuals who later died from variant CJD. This
25 causal relationship is based on mathematical models of

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1 probability and not biological data. We'd love to
2 have biological data for that, but it's not evident.

3 The lack of biological data continues to
4 confound the issue in our donors. We must note that
5 the identification of these two cases has not changed
6 the picture. We knew many years ago through the
7 animal models that it was theoretically possible to
8 transmit the agent for CJD by transfusion.

9 Five years ago, FDA developed the model
10 based on potential exposure to the agent. This model
11 continues to be used to defer hundreds of thousands of
12 donors who do not understand why they are being
13 deferred when it appears that both the human and
14 bovine epidemics are over or on the decline phase of
15 those, as you can see from the BSE statistics, the
16 bovine form seems to be under control and we have a
17 limited number of human cases.

18 The toll of the human epidemic currently
19 stands at 157 diagnosed cases since 1994. There's
20 only been one new human case in the past year.

21 We believe it's time to begin the
22 discussion of an exit strategy for this deferral.
23 Immense resources, people and dollars continue to be
24 used to update deferral questions, screen and defer
25 donors and respond to questions from deferred donors

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1 and their friends.

2 These resources could be better utilized
3 in CGMP compliance, developing new screening
4 techniques, better procedures and recruitment of new
5 donors. One severely affected population is the
6 dependence of the military stationed in Europe during
7 1980 to 1996. Many are just now achieving the age of
8 donation and like my own daughter who was born in
9 Germany in 1998, lived there for two years, eating
10 formula and baby food are indefinitely deferred.

11 I just had an event on Capitol Hill,
12 rolling out the Ad Council campaign and one of the
13 staffers there who was a teen in Europe, stationed
14 there with her parents, asked if she would ever be
15 able to donate. We proposed that FDA initiate
16 discussions of what would constitute an exit strategy.

17 The questions that need to be asked are,
18 what requirements should be fulfilled before
19 discontinuance of all or part of the deferrals? What
20 benchmarks need to be met, just as we have used for
21 SARS and testing for West Nile virus. Should we
22 consider discontinuing the U.K. deferrals a certain
23 number of years after implementation of recognized
24 safety measures? Could we decide that former U.S.
25 military dependents have had less exposure than

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1 originally thought and should be deferred for a
2 shorter period of time. Could we discuss the
3 possibility of removing countries which have had no
4 human cases of variant CJD from the deferral criteria?

5 We raised these questions not as a point
6 of reducing safety of the blood supply, but thinking
7 not only of what can be done to mitigate risk, but
8 what is our total plan after we see that we've
9 accomplished that in a disease that has what appears
10 to be a defined population of carriers and suspect
11 donors.

12 I want to thank you for the opportunity to
13 address the Committee and we hope to be able to work
14 with the FDA on this in the future.

15 DR. FREAS: Thank you, Dr. Fitzpatrick.
16 Our next request is from the Consumer Policy
17 Institute, Jean Halloran. Is she here this afternoon?

18 Okay, we will go on -- my next request is
19 from Dr. Robert Rohwer from the VA Medical Center,
20 Baltimore.

21 DR. ROHWER: Thank you for giving me this
22 opportunity to make a comment, but before I begin my
23 prepared remarks, I'd like just to second something
24 that Dr. Bailar raised a few minutes ago. It was our
25 own interpretation of our experiment that the

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1 conclusion should be that leukoreduction by itself
2 probably does not provide any risk reduction and that
3 as he pointed out there's 60 percent of the
4 infectivity that still remains in those preparations
5 after a leukoreduction and by definition an infectious
6 dose is the dose required to cause an infection. It's
7 an empirical definition and as a consequence there is
8 in that unit, there's still 3,000 infectious doses
9 remaining.

10 So at least for a collection that's made
11 close to clinical disease, there's still likely to be
12 enough infectivity to cause an infection and I think
13 we're seeing that in the sheep transfusion experiments
14 of Houston where larger amounts of blood are being
15 transfused and the transfusion frequency in that model
16 seems to be quite high. The incubation times also
17 seem to be quite short.

18 The issue that I actually came prepared to
19 talk about goes back to the very beginning of our
20 discussion on blood today and involves how we go about
21 doing validation studies and the standards that we
22 should apply to labeling claims for those studies.
23 And I'm going to read that statement.

24 The FDA has recently approved a labeling
25 claim for removal of TSE infectivity during plasma

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1 processing that is based on single-stepped, scaled
2 down studies using high concentrations of brain-
3 derived TSE infectivity. We participated in a number
4 of those studies ourselves and are responsible for
5 that data.

6 It has been a consistent finding by our
7 laboratory and now by several others that brain-
8 derived infectivity partitions with the precipitates
9 during alcohol fractionations conducted by either the
10 Cohn or the Kistler-Nischmann processes and is largely
11 removed from the IgG and albumin fractions.

12 Brain-derived TSE infectivity is mainly
13 associated with insoluble complexes of prion amyloid,
14 cell debris and other particulate matter. The size,
15 distribution of these particulate associations can be
16 reduced by using a post-mitochondrial microsomal
17 supernatant at a loss of 99 percent or more of the
18 total infectivity. Nevertheless, the infectivity is
19 still largely associated with particulates and
20 continues to fractionate in a similar way and that's
21 now been clearly shown in a number of studies.

22 In contrast, we have shown in this
23 leukoreduction experiment and also other work that
24 I've presented at other times to the Committee in the
25 past, we have shown that blood-borne TSE infectivity

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1 is nearly equally distributed between at least two
2 compartments. Forty to 45 percent is associated with
3 white blood cells. Fifty-five to 65 percent is with
4 plasma, red blood cells and platelet.

5 We have also shown that the infectivity is
6 not intrinsically associated with purified platelet
7 and we have preliminary evidence that this will also
8 be true for red blood cells.

9 This means that over one half of the
10 infectivity is associated with plasma. We know almost
11 nothing about the physical form of the plasma
12 associated fraction. We've been working very hard to
13 find out more about the nature of this material, but
14 it's very, very difficult to do this because of the
15 type of titration experiments we have to do to develop
16 this basic data on this very low titer material.

17 As an example, there has to date been no
18 convincing demonstration of PRP amyloid in either
19 blood or plasma. If an infection-associated form of
20 PRP is present, we do not know if it is in a fibular
21 conformation or some more elemental configuration, or
22 whether it is free in solution or associated with
23 other molecules. There's been no conclusive proof
24 that the most elemental form of the infectivity even
25 contains prion protein. That's my own personal bias

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1 showing through there.

2 Depending upon its actual form and
3 associations, plasma-associated TSE infectivity might
4 fractionate very differently from brain-derived
5 infectivity which is largely cell associated and/or
6 highly condensed and aggregated.

7 The concentration of TSE infectivity in
8 the blood of a hamster in symptomatic disease is one
9 billionth that in the brain of the same animal. As a
10 consequence, there is insufficient infectivity in
11 blood for it to be spiked into a process sample for a
12 TSE-removal measurement like those that have been
13 reported to date and were discussed this morning by
14 Hank Baron.

15 There is, therefore, no obvious way to use
16 blood to demonstrate the same five or six log 10
17 levels of removal per step that can be achieved with
18 brain-derived infectivity. Nevertheless, at 10
19 infectious doses per mL, there is sufficient
20 infectivity in a unit of blood, approximately 5,000
21 infectious doses or in the plasma-derived from a unit,
22 approximately 3,000 infectious doses, to demonstrate
23 up to 3 log 10 of clearance if hamster plasma itself
24 is fractionated.

25 Even though the maximum level of removal

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1 that is possible could be three or four orders of
2 magnitude less for a measurement on endogenous blood-
3 borne infectivity than for a brain-derived spike,
4 there would be far less uncertainty about the
5 relevance or the removal of blood-borne infectivity
6 than for brain-derived infectivity. For example, high
7 levels of removal of brain-derived infectivity would
8 be irrelevant if the same fractionation steps removed
9 a much lower amount of blood-borne infectivity.

10 Since concentration of blood infectivity
11 is too low to be used as a spike, it cannot be used to
12 test individual downstream steps in isolation.
13 Rather, one must start the process with TSE infected
14 blood and carry it through the successive steps of the
15 process, measuring the distribution of infectivity
16 between the fractions at each step until one reaches
17 the final product or runs out of infectivity.

18 One might well run out of infectivity in
19 the first few process steps. This would be a
20 reassuring result. From that point in the process,
21 brain-derived spikes would have to be used to test
22 removal. But at least one would have shown to the
23 limit of practical measurement that relevant,
24 endogenous infectivity was also removed at some point
25 during the process.

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1 If there were significant discrepancies
2 between the findings using blood-borne and brain-
3 derived infectivity, it would serve as a warning that
4 the downstream steps necessarily tested with brain-
5 derived spikes might falsely represent the true
6 removal capabilities of the process.

7 We have shown in our leukoreduction
8 studies that hamster blood behaves very similarly to
9 human blood in most parameters so far tested. We have
10 also developed a very sensitive and precise method
11 which we call limiting dilution titration for
12 measuring the concentration of TSE infectivity in low
13 concentration samples.

14 This method is capable of quantitating
15 less than one infectious dose per mL if more than one
16 mL liter of blood is inoculated. We strongly
17 recommend that any blood or plasma-based clearance
18 study include a demonstration that endogenous blood-
19 borne infectivity can be removed to the limit of
20 detection from the unit of equivalent -- from a unit
21 equivalent of blood. This must be done by conducting
22 the process sequentially from the beginning, using
23 whole blood or plasma from a TSE-infected mouse or
24 hamster.

25 Maximum measurement sensitivity can be

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1 obtained most efficiently by inoculating the pace and
2 pellets concentrated from blood. If infectivity
3 remains to the end of the process, there would be no
4 point in also testing a brain-drive spike. If
5 endogenous blood-borne infectivity is removed to the
6 limit of detection in the early steps of the process,
7 subsequent steps would, of necessity, have to be
8 tested with brain-derived spikes. In this case,
9 regardless of the limitations of brain-derived
10 infectivity spikes, it would have been established
11 that at least a one blood unit equivalent of relevant
12 blood-borne TSE infectivity had been removed by the
13 process.

14 We also strongly recommend where brain-
15 derived spikes are used, that they are carried through
16 multiple steps in succession with measurements at each
17 step instead of testing one step at a time, respiking
18 at each. This is at variance with the guidance for
19 viral validation studies, but I believe that that
20 guidance is not really appropriate for testing the
21 heterogeneous material that makes up the typical TSE
22 infectivity sample.

23 While we consider it reasonable to expect
24 that the cell associated component of blood-borne TSE
25 infectivity will fractionate much the same way as the

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1 cell associated and amyloid associated infectivity
2 from brain, over half the infectivity in blood appears
3 to be in some other form. The behavior of this form
4 in the same fractionation schemes cannot be predicted
5 with the same confidence and this uncertainty should
6 be acknowledged in any claim for removal from blood or
7 blood products unless directly tested using endogenous
8 blood-borne infectivity from TSE-infected animals.

9 Thank you.

10 DR. FREAS: Thank you, Dr. Rohrer. I have
11 one more request, that's Dr. Merlin Sayers from the
12 Carter Blood Care.

13 DR. SAYERS: Thanks for this opportunity
14 to speak. My name is Merlin Sayers and I'm Chief
15 Executive Officer for Carter Blood Care. Carter Blood
16 Care is the community independent blood program
17 providing for the blood and component needs of the
18 Dallas-Fort Worth Metroplex and the 26 surrounding
19 counties. We draw something like 275,000 volunteer
20 donors a year and provide service to 150 hospitals and
21 medical institutions.

22 I have no financial declarations to make.
23 This is a ruthlessly not-for-profit presentation and
24 I think you'll appreciate that when you see the
25 quality of the slides and you hear the anecdotal

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1 nature of the dotter that I'm going to talk to you
2 about.

3 I have to say by way of a preface that I
4 really don't want to dilute the lofty academic quality
5 of the presentations here, but until Alan Williams
6 spoke, we really had not heard anything from the
7 volunteer donors' point of view and it's worthwhile
8 bearing in mind that some 12 million of those
9 individuals, their candidacy for donation and the
10 confirmation of their own self-assessment of good
11 health is significantly influenced by your
12 deliberations and the responses that you make to the
13 questions raised by the FDA.

14 So let me tell you what has happened at
15 the Dallas-Fort Worth Metroplex and Carter Blood Care.
16 This illustration shows between 2000 and 2004 to date,
17 the number of donors who have been deferred for
18 variant CJD criteria at Carter Blood Care. Something
19 like 5,000 donors. And that probably, as Alan
20 Williams pointed out, only represents a third of the
21 total number of individuals who have been deferred or
22 lost as a result of these variant CJD criteria. Those
23 that are not shown on these histograms are those
24 individuals who recognize the information that they
25 read in the press, or recognized and understood the

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1 information that we gave them and they essentially
2 voluntarily self-deferred.

3 Now in spite of all our efforts to ensure
4 that donors do not actually come to the Blood Center
5 to realize that they are deferred for geographic
6 reasons, in spite of the fact that we have really
7 taken significant steps to try and make sure that
8 donors self-defer before they arrive at registration,
9 this next illustration is going to show you -- can you
10 put up the next one for me, please -- that there are
11 still first time donors between 2000 and 20004 who are
12 presenting themselves to donate.

13 You might well ask why would those
14 individuals present and I strongly suspect that for
15 some of these very significantly motivated
16 individuals, there is an element of confusion in
17 understanding particularly the geographic deferral
18 criteria. And they only recognize that they are
19 indeed candidates for deferral when some of the more
20 arcane aspects of those deferrals have been explained
21 to them at the Blood Center.

22 So what is our experience then with these
23 individuals that are now permanently deferred for
24 geographic reasons? Let's have the next illustration,
25 please.

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1 What we have here is an accumulative
2 fashion the number of previous donations by donors who
3 are not deferred for the variant CJD criteria at
4 Carter Blood Care. This is cumulative and obviously
5 it refers only to those individuals who had previous
6 donation histories. And as Alan Williams pointed out,
7 many of those individuals were obviously individuals
8 who had had long and devoted previous donation
9 histories.

10 Before moving on, let me make one point
11 very clear and that is that this presentation is not
12 an appeal for a less safe blood donation, for a less
13 safe blood donor selection system. Let me be quite
14 emphatic about that.

15 Let me also make the point that nowadays
16 it's not just a question of replacing these
17 individuals with dedicated donor histories. It's not
18 just a question of replacing the individuals who are
19 lost to deferral. Increasingly, donor recruitment has
20 become a question of how best to manage what is
21 tantamount to increasing incredulity on the part of
22 the donors. For many, many individuals, donation has
23 become a confusing and a dismaying experience and if
24 national experience is any extension of the Dallas-
25 Forth Worth experience, some 250,000 donors are now

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1 permanently deferred for geographic reasons and in
2 many of those instances, significant questions have
3 been raised in their minds which we, as blood donors
4 have great difficulty in answering.

5 We are confronted with donors how deferred
6 who want to know if they should tell their family, if
7 they should tell their dentist. They want to know if
8 they should tell their family physician? They want to
9 know if they should reveal their new permanent
10 deferral status to individuals who are conducting
11 health insurance exams. Some donors want to know if
12 that means their new self-deferral status now confirms
13 the fact that they are no longer on the National
14 Marrow Donor Registry.

15 Now action which is prompted by observance
16 of the precautionary principle may well be understood
17 in these relatively sterile circumstances, but it is
18 not reassuring to a donor to invoke the precautionary
19 principle when he or she is told that his or her blood
20 is no longer sufficiently safe for transfusion.

21 If there is no exit strategy that's
22 developed, and if screening does become part of
23 international practice and it certainly sounds as if
24 the National Blood Service overseas will move to
25 screening, once an appropriate screening test is

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1 available, then my request is should screening be part
2 of our conduct here in the States? If donors are
3 screened for prion-based disease, then as early as
4 possible, as soon as is reasonably possible, re-entry
5 programs for donors deferred for VCJD risks should be
6 developed and introduced.

7 Unless these re-entry programs or unless
8 an exit strategy is developed, we are going to be
9 increasingly confronted with permanently deferred
10 donors whose answers to questions are not well
11 understood and those individuals will continue to
12 become a significant disincentive and deterrent to
13 other individuals in the community who do not want to
14 expose themselves to similar deferral criteria.

15 Thank you.

16 MR. FISK: Thank you, Dr. Sayers. We're
17 getting behind on the agenda. Is there anyone left in
18 the audience who would like to make a brief comment
19 before the Committee? Okay, we'll time you for two
20 minutes -- we're really behind on the agenda.

21 DR. GOLDSMITH: That's fine. Thanks very
22 much. My name is Jonathan Goldsmith. I'm the Medical
23 Director for the Immune Deficiency Foundation and that
24 is who employs me.

25 I just wanted to say a couple of things on

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1 behalf of our Medical Advisory Committee to the
2 Committee to try and improve the long-term safety of
3 plasma derivatives. And also in terms of some of the
4 comments that have been made today in terms of
5 uncertainties in the blood supply.

6 We have come out with a statement that
7 makes the following two points. One, there should be
8 a minimum documented level of prion protein removal
9 from all IGIV manufacturing processes. And second,
10 that manufacturers should investigate additional
11 methods to reduce potentially contaminated prion
12 proteins and not be content with the methods that are
13 in place today.

14 Thank you very much.

15 MR. FISK: Thank you. Is there anyone
16 else in the audience who would like to make a brief
17 comment?

18 Seeing none, we'll close the open public
19 hearing session. Thank you for your participation.

20 (Off the record.)

21 DR. PRIOLA: I think we'll take about a 20
22 minute break until -- no, not a five minute break.
23 Let's take a 20 minute break until quarter to 4 and
24 we'll come back and discuss and vote on the questions.

25 (Off the record.)

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1 DR. FREAS: We have several members that
2 must make airline connections and this is unavoidable,
3 so if you would find your seat, we'd appreciate it.

4 DR. PRIOLA: If we could have all the
5 Committee Members return to the table, so we can open
6 the discussion. So they put up the questions that
7 we're to discuss and consider and vote on up on the
8 screen. And the first two questions, if you read
9 through them are basically yes or no questions which
10 we can discuss them and it makes it very easy to vote
11 on.

12 The first one is "are the measures
13 currently recommended by FDA to reduce the risk of
14 transmitting CJD and vCJD by blood and blood products
15 still justified?"

16 So to open the discussion, I'd like to go
17 to Dr. Salman first.

18 DR. SALMAN: Thank you. First of all, I
19 want to say that there's no such thing as zero risk,
20 so we have to accept some risk in anything we have to
21 do, including blood transfusion.

22 I believe like the FDA has taken so much
23 precautionary measures to reduce the risk of
24 transmitting new variant CJD way before we have any
25 type of evidence of the transmission and I think now

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1 we have not to talk about hypothetical situations. We
2 do have some evidence that at least two cases have
3 been transmitted through the blood transfusion.
4 However, as Dr. Will presented, proportionally, even
5 the mode of transmission of these two cases occurred
6 and we agreed on it, is proportionally, this type of
7 transmission is much less likely as compared to the
8 dietary transmission for the new variant CJD.

9 I think as the current recommendation or
10 the constraint that is applied by the FDA is
11 sufficient to reduce the risk to minimum risk as much
12 as possible for the -- for any type of blood or blood
13 products and to transmit the new variant CJD agents.

14 So I think you can see my response to the
15 first question. However, I want to say especially
16 related to the question in 3. So we need to be
17 careful as far as like how far and for how long we
18 have to accept this type of rules and measures and my
19 opinion and currently and my estimation, currently, we
20 don't have enough data and evidence to say well,
21 either to stop it or to have a time frame to say when
22 we will stop it, so I believe like we need to
23 accumulate as much as possible data before we could
24 maybe stop this type of measure.

25 DR. PRIOLA: Dr. Gambetti?

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1 DR. GAMBETTI: I agree. I think though
2 that there are few pieces of information that are
3 missing or I missed in order really to make a complete
4 judgment on this issue. One is the information on the
5 French cases of variant CJD.

6 We heard a lot about the transfusion,
7 donation, blood donation history of the British cases,
8 but I haven't heard information on the history of
9 blood donation by the French cases. These would, may
10 give us an idea on whether the disease, although the
11 cases are much fewer, but whether the disease may be
12 spread, may spread through blood transfusion in France
13 as well, especially in view of the possibility of
14 banning also cases that receive transfusions from the
15 donor, deferred cases that receive blood transfusion
16 in France.

17 Another issue that I think is peripheral
18 because I see not much enthusiasm about requiring
19 leukoreduction as another measure to reduce risk of
20 transfusion and I agree, 50 percent or so reduction
21 infectivity is not very impressive and I don't think
22 it's justifiable. Certainly, disease base, that's not
23 justified additional measure based on that, but I
24 haven't heard anything about what -- if leukoreduction
25 is required, what would be the cost involved? In

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1 other words, what will be the costs of these
2 additional steps that I agree is of questionable use.

3 I haven't heard anything about donors in
4 this country that -- who had surgery in the U.K. and
5 therefore could have been exposed in view of the
6 results of the study on the lymphoreticular system
7 being affected in presymptomatic patients. An
8 individual could be exposed due to surgery by
9 contaminated instruments to variant CJD.

10 So I think this additional information may
11 be useful to make a final vote on these three issues.

12 DR. PRIOLA: Dr. Nelson.

13 DR. NELSON: Yes, this question is simple.
14 It says should we continue the deferral criteria that
15 are currently in place. That's question number one.
16 I don't see how we could not do it, given the fact
17 that there are now two probable causes and given the
18 fact that what we're dealing with is two incubation
19 periods, one from the exposure, the dietary exposure
20 and the second one to that person becoming infective
21 and then donating and the recipient then becoming,
22 enveloping symptomatic disease.

23 I don't think we know where this is going
24 to go, but I can't see any public health rationale for
25 not keeping the current criteria in place. However,

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1 I do agree with Dr. Fitzpatrick, that at one point if
2 the risk is minimal or low or doesn't materialize, at
3 one point we need an exit strategy. But I don't think
4 that's now, after this second case. It just doesn't
5 make sense to me. So I'd vote yes on this one.

6 DR. PRIOLA: And most of Dr. Gambetti's
7 point get more to the second question.

8 Dr. Allen?

9 DR. ALLEN: Thank you. Just a couple of
10 brief points. I think we've heard a lot of very
11 important, very useful information today. I think all
12 of us would agree that we still have an awful lot more
13 to learn, that the tests are coming along, but they
14 still don't let us answer all the questions or begin to
15 answer all the questions that need to be done. We
16 don't have an agent that we can easily work with and
17 identify in all kinds of different specimens. So
18 there's a lot more that needs to continue to be done.

19 Very specifically, with regard to the
20 question of leukoreduction, if we want to use the
21 hamster model, it clearly reduces by a percentage
22 basis the risk of infectivity. It doesn't eliminate
23 it. Dr. Bailar talked about the proportional
24 reduction that would be necessary. So I don't think
25 leukoreduction for elimination or reduction of TSE is

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1 a justification.

2 Many blood collection centers, however,
3 are doing leukoreduction for other reasons and that's
4 perfectly fine, but I wouldn't even want to consider
5 doing it for the basis of this alone.

6 DR. PRIOLA: Mr. Bias?

7 MR. BIAS: I'll try not to repeat anything
8 anybody else has said. I would agree. We just don't
9 have enough science here to change our current
10 recommendations in terms of lessening them or coming
11 up with an exit strategy.

12 I was reading the news and getting a lot
13 of information and when the U.K., second case from the
14 U.K. came out and I wanted to just speak briefly to
15 something that I read and we got a lot of information
16 during the open public hearing from the blood
17 collectors about reducing some of the stringent
18 deferral issues and I agree that this is probably not
19 the time to look at that. But I was surprised when I
20 got the PPTA information that they were actually
21 touting in the last paragraph their reduction of logs
22 from plasma products.

23 When you look at those tests and we're not
24 able to draw any conclusions from the reductions of
25 logs around this table, so my caution to all of us is

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1 that once we open that door and we start reducing
2 standards, the industry is going to take that ball and
3 run with it and I'm just not prepared to face those
4 consequences as a person who's dependent on the blood
5 supply at this time.

6 DR. PRIOLA: Dr. DeArmond?

7 DR. DeARMOND: The reason I think that we
8 should keep the deferrals as they are is the second
9 case in Great Britain, the MV case. That opens up the
10 possibility as Bob Will says that there is a second
11 wave of patients that may come along.

12 Alternatively, that case is very
13 mysterious and raises the other possibility that MV
14 may be protective and actually has kept the disease
15 from getting to the brain and has put it into places
16 where it can be destroyed. But we don't know anything
17 about that.

18 But it's a possibility of a second wave
19 that means what we have is fine and it needs to be
20 here until we see that, whether a second wave
21 materializes.

22 DR. PRIOLA: Dr. Bracey.

23 DR. BRACEY: I must admit that prior to
24 having the second case, I was leaning more towards
25 trying to see if we could develop an exit strategy,

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1 but I think that would be premature now. And in fact,
2 what really bothers me the most is again what I
3 mentioned before and that's making sure that the
4 current checks and balances that we have are working.

5 I think it would be important for us to
6 get some -- an update on the frequency of BPDs related
7 to this because again, we have two cases. We know
8 that it is transfusion transmitted, but what we do
9 know also is that there are people that are escaping
10 the filter and we should track that and make sure that
11 that works before we pull away any restrictions we
12 have.

13 DR. PRIOLA: Dr. Creekmore.

14 DR. CREEKMORE: I agree with Dr. Bracey
15 and many of the others that have spoken here. I think
16 it's too early to make a decision about lessening the
17 restrictions, especially with the second case that has
18 been described.

19 DR. PRIOLA: Should we go ahead and vote
20 on that first question? It seems that there's pretty
21 much a consensus.

22 So the question is "are the measures
23 currently recommended by FDA to reduce the risk of
24 transmitting CJD and vCJD by blood and blood products
25 still justified?"

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1 DR. FREAS: I'll call your name. Dr.
2 Gambetti?
3 DR. GAMBETTI: Yes.
4 DR. FREAS: Dr. Nelson?
5 DR. NELSON: Yes.
6 DR. FREAS: Dr. Jenny?
7 DR. JENNY: Yes.
8 DR. FREAS: Dr. Sejvar?
9 DR. SEJVAR: Yes.
10 DR. FREAS: Dr. Hogan?
11 DR. HOGAN: Yes.
12 DR. FREAS: Mr. Bias?
13 MR. BIAS: Yes.
14 DR. FREAS: Dr. DeArmond?
15 DR. DeARMOND: Yes.
16 DR. FREAS: Dr. Allen?
17 DR. ALLEN: Yes.
18 DR. FREAS: Dr. Priola?
19 DR. PRIOLA: Yes.
20 DR. FREAS: Ms. Kranitz?
21 MS. KRANITZ: Yes.
22 DR. FREAS: Dr. Bailar?
23 DR. BAILAR: Yes.
24 DR. FREAS: Dr. Creekmore?
25 DR. CREEKMORE: Yes.

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1 DR. FREAS: Dr. Bracey?

2 DR. BRACEY: Yes.

3 DR. FREAS: Dr. Johnson?

4 DR. JOHNSON: Yes.

5 DR. FREAS: And Dr. Petteway, can we have
6 your opinion, not your vote?

7 DR. PETTEWAY: Yes.

8 DR. FREAS: Thank you. It's unanimous.

9 DR. PRIOLA: We can move on to the second
10 question which is "do the recent scientific data on
11 vCJD warrant consideration by FDA of any additional
12 potentially risk-reducing measures for blood and blood
13 products?" And this gets back to what Dr. Gambetti
14 introduced a few minutes ago and one of the things he
15 discussed was leukoreduction.

16 Now I remember reading somewhere in the
17 briefing materials and you alluded to it as well that
18 a lot of blood producers are already doing that.

19 And what's the prevalence of that? Is
20 that now a very common practice?

21 DR. NELSON: I think the American Red
22 Cross and Dr. Page can talk about this, but I think
23 virtually all of the or most of the blood is
24 leukoreduced and there's been a statement of the AABB
25 and others to promote this, based on CJD risk.

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1 DR. PRIOLA: Based on other infectious or
2 transmissible --

3 DR. NELSON: Based on post-transfusion
4 febrile reactions and other things.

5 DR. BRACEY: Not a scientific survey, but
6 I would say that there probably are as many as 30
7 percent of facilities that aren't leukocyte reduced,
8 using leukocyte reduced blood. In fact, largely for
9 economic reasons, folks have begun to move away and
10 some centers, for example, in North Carolina, the Red
11 Cross began to back off of its policy of 100 percent
12 -- offering that.

13 There are mixed data. It is rather
14 expensive. I can tell you that for a medium sized or
15 I should say a large size hospital, it adds about \$1
16 million added cost to the total budget of \$200
17 million.

18 DR. PRIOLA: Dr. Page?

19 DR. PAGE: Dr. Page, American Red Cross.
20 The American Red Cross provides just less than half
21 the red cells transfused in the United States. We
22 originally did have a policy of 100 percent
23 leukoreduction of all red cells, except for
24 autologous. We backed off from that for reasons that
25 were alluded to, but as it turns out now, customers

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1 are ordering and we provide over 90 percent of our red
2 cells as leukoreduced in any event. And the
3 remaining, less than 10 percent include the
4 autologous. So our customers have largely wanted to
5 get universal leukoreduction. It is correct that some
6 don't and I believe it's largely a matter of price.

7 I don't want to speak for ABC which is the
8 other part, but I believe they've done a survey in
9 that regard.

10 DR. PRIOLA: From ABC, then Dr. Johnson.

11 DR. BIANCO: Yes, I'm Celso Bianco. I'm
12 from America's Blood Centers. Dr. Bracey is correct.
13 The American Red Cross with about half of the supply
14 -- here we are talking 7.5 million units or 7 million
15 units in each half. Leukoreduces about 90 percent of
16 the blood. Our members of ABC leukoreduce about 65
17 percent of the blood. And so if we try to do a
18 calculation for the whole country, it's about 80
19 percent is leukoreduced. And it's interesting that in
20 certain regions, the blood is totally leukoreduced.
21 In other regions the hospitals and physicians will
22 only order leukoreduced products for a certain
23 population of patients like hematologic patients.
24 They are the ones that benefit the most.

25 DR. JOHNSON: I think we really have

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1 nothing to do with this. I don't think they should
2 use leukopheresis. The BAC problem is a justification
3 for it. If they're doing it for other reasons, that's
4 fine.

5 I do not think we should recommend
6 leukopheresis. I think 40 percent decrease is -- when
7 you talk about it in terms of many log reductions,
8 you'd really like to see trivial and we should not
9 bother with that. If we're going change anything in
10 terms of tightening them, they would either be, seem
11 to me to be the other options other than
12 leukopheresis, there may be others, but the only ones
13 I see are decrease in the time over seas in other
14 countries or decrease in the number of countries on
15 the list.

16 My opinion would be that that probably is
17 not the time right now to do that and therefore my
18 answer to number two, would be no.

19 DR. PRIOLA: Dr. Rohwer, did you want to
20 address the leukoreduction data? It's your data.

21 DR. ROHWER: I just wanted to make a
22 couple of other points. We don't believe that
23 leukoreduction by itself can significantly reduce the
24 risk from blood-borne TSE infectivity. However, we're
25 also strong believers in the idea that removal is a

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1 very good option for significantly reducing the risk
2 from TSEs in blood and leukoreduction would be an
3 essential part of any removal strategy because it's
4 required to get rid of this cell-associated component
5 of the infectivity.

6 What's needed now is a strategy for
7 getting rid of the plasma-associated component of the
8 infectivity. We're working very hard with a company
9 called PRDT to develop such a product, to develop such
10 a device. We know that the Pall Corporation is also
11 working very hard to develop a strategy that they
12 would combine with leukoreduction to do the same thing
13 and there may be other people out there also working
14 on this possibility.

15 But there are several very attractive
16 features to a reduction strategy, one being that as
17 you go farther and farther back in the disease, before
18 the clinical stage, it's going to get harder and
19 harder, presumably harder and harder to detect
20 infectivity with a diagnostic and addressing the
21 disease in that way seems to me to be problematical at
22 best, whereas a reduction strategy, if it worked,
23 would work hopefully equally well on very low
24 concentrations as well as higher concentrations,
25 realizing that none of the concentrations will ever

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1 get very high in blood itself.

2 So I guess what I'm -- the message I want
3 to leave is that well leukoreduction by itself does
4 not seem to be the answer. Don't throw out the idea
5 that a reduction strategy might be a very good one.

6 DR. PRIOLA: Dr. Hogan?

7 DR. HOGAN: I agree. I think any time you
8 can an 80 percent compliance with anything, as they're
9 currently doing with leukoreduction, that's pretty
10 good. It's already happening. Secondly, I think it's
11 irrelevant if you're only reducing half the risk
12 anyway, so I think that just should be tabled.

13 Secondly, the issue of changing the
14 deferral from three months to one month, let's say for
15 U.K.. I think that 3 percent calculation that Dr.
16 Williams showed is too much. You're going to lose too
17 many donors. So I think again, I think the current
18 criteria, given the data that we have are adequate.
19 We have two cases, one of which is very atypical,
20 heterozygous and no neurologic disease, maybe his
21 incubation period was 40 years. He was 82 if my
22 calculations looking at the old paper are correct.

23 I think we need to leave it well enough
24 alone.

25 DR. PRIOLA: Dr. Bailar?

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1 DR. BAILAR: Perhaps I should add a little
2 bit to what I said earlier about a 42 percent
3 reduction and the continuation of a very substantial
4 risk. The linear model does have some important uses.
5 In particular, it can be a very good basis for
6 proceeding if two conditions hold. One is that the
7 infectivity is low, that the risk is not lumpy, that
8 is that there's a little here, a little there. It's
9 pretty uniformly spread, not one unit here with 5,000
10 units and then thousands of units with none.

11 So if the infectivity is low and
12 reasonably uniform and if susceptibility is uniform,
13 if there is no tiny, but immensely susceptible
14 subgroup, the linear model can be right on target.

15 Having said that, I find the second
16 question a good bit more troubling than the first one.
17 The fundamental problem, as I see it is that we have
18 a very limited kit of tools for identifying risk. We
19 need to expand that kit of tools. I'm glad to hear
20 that a lot of people are working on it, but right now
21 we have a few screening questions and for VCJD we
22 don't have much except geography and time. That's a
23 pitifully small base on which to try to reduce risk,
24 but we use it as we can, but we shouldn't kid
25 ourselves that this is really going to do everything

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1 we want and do it cheaply.

2 I'm still thinking about how to vote on
3 this second issue, but I'm sure that whatever we say,
4 FDA will continue to monitor this situation and we'll
5 be pushing for improvements in the things I had
6 mentioned, that we really need to do to estimate risk.

7 DR. PRIOLA: Dr. Bracey?

8 DR. BRACEY: I think that in light of the
9 fact that we now know that this is most likely
10 transfusion-transmissible that it really does warrant
11 that the FDA would consider additional risk-reducing
12 measures. However, I don't feel that increasing the
13 number of donors deferred to let's say 6 percent is
14 reasonable. We simply wouldn't be able to tolerate
15 that. But there a number of interesting questions,
16 the question of the previously transfused donor, the
17 question of issues related to the differing criteria
18 that we have for source plasma versus recovered
19 plasma.

20 So in a nutshell, I think that we really
21 do need to ask is there anything else that's within
22 reason that we can do to reduce risk in light of the
23 second case.

24 DR. PRIOLA: Dr. Schonberger?

25 DR. SCHONBERGER: As I listen to the

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1 discussion, I wanted to raise the issue that people
2 are talking about a 40 percent reduction in risk, but
3 my understanding is that -- or a titer -- but my
4 understanding is that that relates to whole blood and
5 most of the transfusions in this country are not whole
6 blood, but rather red blood cells and those red blood
7 cells are often washed and plasma eliminated as much
8 to a rather high degree.

9 So it's not clear to me that the 40
10 percent reduction is appropriate for most of what is
11 being used in the United States.

12 DR. NELSON: A washed unit still contains
13 one million blood cells.

14 DR. SCHONBERGER: But that's what --

15 DR. JOHNSON: When you talk about 40
16 percent reduction, you're talking about a 40 percent
17 reduction of risk only if the unit contains one LD-50.
18 If it contains 20, you're reducing it to 8, which is
19 still 8 times more than it takes to kill you. So it's
20 only if it happens to be right on the line that you
21 get a 40 percent -- so we're not talking about a 40
22 percent decrease in risk. We're talking about a 40
23 percent decrease in infectivity which is an unknown
24 decrease in risk that we know is less than 40.

25 DR. EPSTEIN: I think it needs to be

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1 clarified that most red cells for transfusion are not
2 washed, that that's done in selected instances, for
3 example, frozen units that are thawed or certain units
4 for selected patients, for example, with donor
5 antibodies, that the typical packed red cell unit does
6 contain plasma, about 20 to 30 mL, at least 10 mL. So
7 even if you take 3,000 round number residual
8 infectious units in a leukoreduced whole blood, and if
9 there's really only 10 mL is what 20 percent of the
10 unit, right. So you'd still have at least 600
11 infectious units in a pack of red cell.

12 DR. BIANCO: You still have a lot of
13 units, but at 10 mL here, would be since the amount of
14 plasma unit is about 220 to 250 mL, it would represent
15 only five percent or less of the total content of
16 plasma. So it may improve the calculation, that you
17 are reducing by one log. But the significance of
18 reducing by one log as we heard may not be relevant in
19 this case.

20 DR. PRIOLA: Dr. Rohwer?

21 DR. ROHWER: There is one other important
22 point to keep in mind and that is we titered the blood
23 by the most efficient means of titration which is to
24 put it directly into the brains of recipient animals
25 and there is some current confusion about what the

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1 efficiency of infection is by the intracerebral route
2 versus the IV route, for example.

3 And it had been sort of dogma for a long
4 time that in rodents it was about 10 fold less
5 efficient by the IV route, but there's been some
6 recent work by Corinne Lazmezas in France using
7 monkeys and assaying blood in a same species
8 transmission by the IV route in monkeys where based on
9 incubation time it looks like there wasn't any
10 difference between the IC and the IV route.

11 This is something that needs to be looked
12 at much more exhaustively than we have done in the
13 past. We've not actually done these experiments in
14 our laboratory, but we tend to do them now.

15 DR. PRIOLA: Dr. Hogan.

16 DR. HOGAN: Was that, in that monkey
17 study, they used brain-derived material, right? Not
18 blood-derived infection?

19 DR. ROHWER: You're right. What did I
20 say, did I say blood?

21 DR. PRIOLA: So do we want to vote on
22 issue 2?

23 Dr. Gambetti.

24 DR. GAMBETTI: Steve, I think that this
25 Committee should briefly, but consider the possibility

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1 of deferring cases that receive blood transfusion in
2 France in a similar way as the people who receive,
3 donors who receive the transfusion in U.K. are
4 deferred.

5 DR. PRIOLA: So this gets back at your
6 original comment. Is there any data or tracking of
7 the blood transfusion patients in France? Dr. Will,
8 do you have some comment on that?

9 DR. WILL: My understanding is that of the
10 seven cases in France, none of them have been blood
11 donors. That is what I gather. The basis of that
12 evidence, I'm not quite sure about because of course,
13 whether they actually tracked to find out as we do
14 whether they all had been to any blood donor centers
15 in France, I don't know. But they're very confident
16 that my understanding is that there were no blood
17 donors in France.

18 It's also my understanding that in France
19 already transfusion recipients are not acting as blood
20 donors. I think that's correct.

21 DR. DeARMOND: Bob, were they recipients?
22 Were those seven in France recipients? They weren't
23 donors, but were they recipients?

24 DR. WILL: I don't know the answer to that
25 question. From our experience that I've already

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1 mentioned we have -- more or less age-matched the
2 French cases, the same age distribution so the chance
3 of receiving a blood transfusion are relatively low.
4 In our series it's 5 out of 149, so France -- I don't
5 know the answer, but I suspect it's not very likely.

6 DR. PRIOLA: Dr. DeArmond.

7 DR. DeARMOND: It seems to me without
8 having any data of the patients in France acquired
9 vCJD by blood transfusion rather by ingesting some
10 beef product, I don't see why we would add more to the
11 deferral. It isn't even at the level of a true
12 theoretical risk at this stage. It would be nice to
13 have a little more data on that.

14 I think the deferrals are doing enough in
15 the United States to prevent, to at least keep the
16 risk of having contaminated blood products to a
17 minimum and the United States is not Great Britain.
18 We don't have the mass quantities of people who were
19 exposed who might be percolating with the disease and
20 at least there's no evidence that we have that here
21 yet.

22 So I would say that we don't have to add
23 any additional piece of deferral.

24 DR. CREEKMORE: I'm jumping in on a
25 totally different sort of issue, so is there any more

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1 on that before I get us off on another tangent?

2 The way I read number two it says, "do the
3 recent scientific data on vCJD warrant consideration"
4 not necessarily warrant adoption, but "warrant
5 consideration by FDA of any additional potentially
6 risk-reducing measures." And I think for FDA to
7 continue to consider other reasonable risk-reducing
8 measures is a good thing and that as long as they are
9 reasonable and they are considered within a cost
10 benefit framework, similar to what was presented in
11 the presentation by our Canadian colleague, so that we
12 can continue to look at what are some other potential
13 options and what are the costs and benefits and use
14 that for the decision making process.

15 DR. PRIOLA: Dr. Johnson?

16 DR. JOHNSON: I was going to say exactly
17 what you were going to say except that I already said
18 I was going to vote no on 2. And then I read it again
19 and I don't want to vote no that they shouldn't think
20 any more at FDA. I mean that really is kind of --
21 that's a loaded -- the way that's written is loaded.

22 I would vote -- I don't think we've heard
23 anything today that should be instituted, but FDA
24 should consider anything that comes along.

25 (Laughter.)

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1 They should keep an open mind at FDA.

2 DR. HOGAN: My sense is even if we voted
3 no, they'd still consider it.

4 (Laughter.)

5 DR. PRIOLA: Dr. Allen?

6 DR. ALLEN: This is beating a dead horse.
7 We can ask Jay for clarification, but I think the FDA
8 will continue to monitor the data. They should. We
9 need all of the new information as it becomes
10 available. I haven't heard anything today that would
11 make me want to seriously recommend that they consider
12 anything additional and on that basis, I'm going to
13 vote no, but with the understanding that the FDA
14 doesn't sit back, as I know they won't, if we make
15 such a vote.

16 DR. EPSTEIN: I can certainly confirm that
17 we won't stop thinking.

18 (Laughter.)

19 I think our objective in asking you
20 question 2 is to see if there was anything on the
21 front burner, in other words, is there something
22 obvious that we ought to be trying to develop now as
23 an additional safeguard.

24 DR. PRIOLA: So with that in mind, do any
25 of the Committee -- Dr. Jenny.

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1 DR. JENNY: I think the one thing we need
2 to think about is what do we need to know to make an
3 educated decision down the line. Is there data that
4 we want to get that will make a difference whether
5 that decision is made or not in the future?

6 DR. PRIOLA: Dr. Allen?

7 DR. ALLEN: From my perspective, in terms
8 of epidemiological data, do we add France, do we add
9 any other -- do we change the deferral window, that
10 sort of thing. I -- if there's any good information
11 that becomes available, yes, we ought to consider it.
12 I don't think it's likely however, that that's going
13 to be the source of new and better information on
14 which to base decisions.

15 I think we're going to see the next
16 quantum leap which is going to be very important and
17 it will come eventually in terms of the development of
18 tests and using the state-of-the-art tests as they
19 become available, the understanding of our database
20 better and in being able to make more precise
21 recommendations. But I think testing and technology
22 is where the next big advances are going to come.

23 DR. PRIOLA: Dr. Sejvar?

24 DR. SEJVAR: I guess just a quick comment.
25 I guess kind of looking at issue 2 from the other side

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1 and this arises just because of how intriguing the
2 second transfusion-related case in the U.K.
3 Neurologically asymptomatic, homozygous, excuse me,
4 heterozygous and just brings up this issue of an
5 asymptomatic carrier state.

6 It kind of leads one to wonder well, are
7 there people who are going to either be resistant or
8 essentially not able to pass the infectivity. And
9 obviously, at this point we have to go on the
10 assumption that yes, this is going to be transmissible
11 no matter what the state of the host, but maybe those
12 are additional research questions that could be sort
13 of looked at. I don't have any particular
14 recommendation per se, but I mean it's intriguing.

15 DR. PRIOLA: Dr. Nelson?

16 DR. NELSON: I guess the data that I'm
17 more concerned about is the appendix and tonsil and
18 other data that suggests that there may be quite a few
19 people who, whether they're infectious or not or
20 whatever, but they may be, have been exposed and may
21 or may not develop symptoms, but the numbers -- the
22 terms of further research and so I would think that
23 those -- that kind of study might be pretty important.

24 I already mentioned Dr. Will and it would
25 be interesting, this is an anonymous study now, but it

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1 would be interesting to try to link those positive
2 appendices with data that might obtained post mortem
3 from such patients. And it's now anonymous, but we
4 might be able to link people by genetic markers, HLA
5 or something else to find out that when such a person
6 dies and has an autopsy, where is the prion? Is it
7 there? Because it's possible we may be missing some
8 manifestations, particularly we might be missing
9 infectivity as opposed to frank CJD.

10 I think the surveillance is probably
11 pretty good in the U.K. on variant CJD, but
12 infectivity is what we're really concerned about here.

13 DR. PRIOLA: I suppose one other thing to
14 consider about the met-val heterozygosity is that's 50
15 percent, I believe, from Dr. Will's side of the
16 population and so when you have it in a met-val
17 population, it may very well transmit more easily into
18 the met-val population and that's because the PrPs are
19 compatible. I don't know if that will turn out to be
20 true, but it's possible.

21 I can't remember if it's true in
22 transgenic mice. I think it varies from lab to lab,
23 if I remember.

24 DR. DeARMOND: It's actually the opposite.
25 The MMs are very susceptible because they have a

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1 higher incidence of CJD beyond the percentage of the
2 population and the MVs almost behave as if they're
3 protective.

4 DR. PRIOLA: I think I'm just referring if
5 you have the infectivity come from an MV and it goes
6 into an MV, then you've got that match, that's all.
7 So it's another thing to consider and another reason
8 to be cautious for me.

9 Dr. Bailar?

10 DR. BAILAR: I think the Committee has
11 read question 2 in different ways. Other people will
12 surely do the same. Do we have the option to re-word
13 the question?

14 (Laughter.)

15 DR. PRIOLA: We always have the option to
16 reword the question. It depends upon whether or not
17 the Committee considers the word "consideration" to
18 imply that the FDA will continue to investigate this,
19 even if we vote no and it seems the FDA has said that
20 that will be the case.

21 DR. BAILAR: Yes, surely they will
22 continue to consider. I think the question that they
23 might have meant to ask is whether anything warrants
24 action.

25 DR. PRIOLA: Dr. Epstein, could you

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1 clarify?

2 DR. EPSTEIN: Yes, I think the distinction
3 we were trying to make here is that if an intervention
4 is proposed, we might need to assess it further before
5 moving to action. So what we were really looking for
6 is between questions 2 and 3, whether the Committee
7 Members felt there was a specific action that we ought
8 to further develop as possible or feasible for
9 implementation.

10 I mean, for example, had it been the sense
11 of the Committee that there really seems to be a value
12 for leukocyte reduction, let's get on this, you would
13 answer question 2 affirmatively.

14 So again, I mean you have the option to
15 reword the question, but I hope I've adequately
16 explained what we're looking for. This is something
17 that really rises to the level of consideration at
18 this time, and FDA would then take that advice and see
19 if it's feasible to develop that recommendation.

20 DR. PRIOLA: Dr. Bailar?

21 DR. BAILAR: If we could take that as de
22 facto revision of the question, I think I would vote
23 no.

24 DR. PRIOLA: Does the Committee agree we
25 can vote?

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1 All right, so we'll vote on the second
2 question, "do the recent scientific data on vCJD
3 warrant consideration by FDA of any additional
4 potentially risk-reducing measures for blood and blood
5 products?"

6 DR. FREAS: For the record, there are
7 currently 14 voting members around the table. I'll go
8 around and poll from the opposite side of the table
9 this time.

10 Dr. Johnson?

11 DR. JOHNSON: Vote no with the
12 reservations expressed.

13 DR. FREAS: Dr. Bracey?

14 DR. BRACEY: I would vote yes.

15 DR. FREAS: Dr. Creekmore?

16 DR. CREEKMORE: No, with a revision of the
17 question.

18 DR. FREAS: Dr. Bailar?

19 DR. BAILAR: No, with the revision.

20 DR. FREAS: Ms. Kranitz?

21 MS. KRANITZ: I vote the same, no, with
22 the revision.

23 DR. FREAS: Dr. Priola?

24 DR. PRIOLA: No.

25 DR. FREAS: Dr. Allen?

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1 DR. ALLEN: No, with the caveats.

2 DR. FREAS: Dr. DeArmond?

3 DR. DeARMOND: No, except as long as they
4 keep thinking.

5 (Laughter.)

6 DR. FREAS: Mr. Bias?

7 DR. BIAS: No, with the revision.

8 DR. FREAS: Dr. Hogan?

9 DR. HOGAN: No.

10 DR. FREAS: Dr. Sejvar?

11 DR. SEJVAR: No.

12 DR. FREAS: Dr. Jenny?

13 DR. JENNY: No, with the revision.

14 DR. FREAS: Dr. Nelson?

15 DR. NELSON: No and I hope my vote won't
16 be used in some sort of a political debate in the
17 future.

18 (Laughter.)

19 DR. FREAS: Dr. Gambetti?

20 DR. GAMBETTI: No, with the revision.

21 DR. FREAS: Out of the 14 voting members,
22 we have one yes vote and 14 qualified no votes.

23 Dr. Petteway, would you please give your
24 opinion?

25 DR. PETTEWAY: No.

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1 DR. FREAS: Thank you.

2 (Laughter.)

3 DR. PRIOLA: So I would just like to make
4 sure that by the revision we mean that it's understood
5 that the FDA is going to continue what they're already
6 doing which is the risk analysis for geographical
7 deferrals and time frame deferrals and what not. Is
8 that -- that's what we mean by the revision. Okay.

9 Well, with that no vote, we basically --
10 we don't have to say anything about 3 because I think
11 the FDA is pretty clear on what we mean by the vote on
12 2 and that impacts on question 3.

13 So are there any other -- before we
14 adjourn, are there any other comments from -- Dr.
15 Hogan?

16 DR. HOGAN: We wouldn't even be here if it
17 hadn't been for the excellent activities of the CJD
18 Surveillance Unit and I would like to personally thank
19 Dr. Will for all of the work that he and his
20 colleagues are doing and I would urge them to continue
21 to watch these human experiments because I think
22 that's where we're going to get most of our
23 information and I think it will be interesting.

24 DR. PRIOLA: Thank you, Dr. Hogan. Dr.
25 Epstein, do you have a comment?

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1 DR. EPSTEIN: Yes. I was just curious.
2 There was one yes vote to the question, as amended and
3 I just wonder what specific safeguard that individual
4 had in mind?

5 DR. BRACEY: Well, the specific safeguard
6 I had in mind was the history of previous transfusions
7 as beyond the U.K. Part of the concern was
8 information, well, you know, the increase in herd
9 infection rate in Portugal. I'm just concerned about
10 that issue.

11 MR. BIAS: I would agree with that.
12 Sometimes when we come to these meetings, I'm like
13 what's going on with the rest of the globe here,
14 because we only get the information on Europe and the
15 United States and Canada. So some information on that
16 would be interesting to digest as well.

17 DR. PRIOLA: Are there any other comments
18 from the Committee or the FDA? Anyone else like to
19 contribute?

20 Okay, I thank everybody very much for
21 coming. Have a safe trip back. I thank all the
22 presenters and speakers for doing such a marvelous job
23 and this meeting is adjourned.

24 (Whereupon, at 4:32 p.m., the meeting was
25 concluded.)

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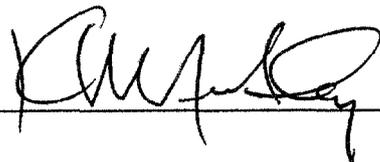
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