

1      on people when you feel as if you have gone as far as you  
2      can go with that system to try to identify a problem.

3                DR. MITCHELL: The answer to the first question  
4      is how long should they go, and I don't mean this  
5      facetiously. A little longer is the answer. No matter  
6      where you are, there's going to be a voice that says let's  
7      go a little longer. So, I think your question cuts to the  
8      quick. You've got to set some criteria.

9                I would not suggest folding the tents on a  
10     registry at 100, and I hope no one interpreted these  
11     comments to suggest that.

12               I can't give an answer. So much depends on  
13     what your priors are, what the hypotheses are, what the  
14     outcomes of interest are. If someone is going into a  
15     pregnancy registry concerned about fetal varicella, that's  
16     a very specific outcome. If one is looking to assure the  
17     prescribing and public community about a drug's safety,  
18     however we want to avoid that word, then it's a very  
19     different message and a very different process. So, I'm  
20     being deliberately unresponsive because I don't know the  
21     answer.

22               DR. GREENE: But when you say how long you're  
23     going to go, you mean long in numbers or long temporally?  
24     Because obviously, that's going to depend upon the  
25     frequency of the exposure.

1                   DR. MITCHELL: Right. One of the comments that  
2 I was going to make earlier was that in some of these  
3 scenarios we're painting ourselves a picture where we'll  
4 follow the drug until it's no longer used. At that point,  
5 the information becomes of historical interest but not of  
6 clinical interest. Drugs tend to have life cycles.  
7 Although as Karen points out, you get alpha methyl dopa  
8 that may arise from the grave, but by and large, that's  
9 what I think has to be put into the equation. If I were  
10 responsible for deciding about a registry where a drug at  
11 the outset of the registry was being used by 3 percent of  
12 women and now it was being used by virtually none and we're  
13 dealing with finite resources, I'd say, well, as a public  
14 health and clinical matter, I think we need to shift those  
15 resources into an up and coming drug.

16                  DR. GREENE: Thank you.

17                  The final speaker for the afternoon will be Dr.  
18 Rogers, who will talk about informed consent, please.

19                  DR. ROGERS: Good afternoon. Is there anyone  
20 in the room who doesn't envy me being the last speaker  
21 talking about the Code of Federal Regulations?

22                  (Laughter.)

23                  DR. ROGERS: I've entitled this Individual  
24 Privacy and the Public Health. What is the good balance?  
25 I chose this title and posed the question about balance

1 specifically because I think the interaction between  
2 individual privacy rights and the public health needs to be  
3 carefully evaluated to strike that balance that best serves  
4 society while at the same time protecting the interests of  
5 the individual.

6 We've viewed the area of drug safety as a  
7 surveillance issue in this country as the public expects an  
8 alliance among prescribers, sponsors, and government  
9 officials to protect them from unsafe pharmaceuticals. But  
10 the definition of research in the Code of Federal  
11 Regulations would encompass the activities that are  
12 involved in our efforts to identify unsafe drugs, and this  
13 pushes the assessment in a totally different direction.

14 Today I will review the basis of the code and  
15 its provisions and explore the course of the deliberations  
16 of the advisory committee to the Antiretrovirals in  
17 Pregnancy Registry.

18 First of all, though, because HIV is my case  
19 study here, I'd like to make a few points about HIV.

20 HIV infection in women occurs predominantly in  
21 racial and ethnic minority populations who reside in urban  
22 areas in the rural south, who are not usually aware of  
23 their HIV status, who have many unmet socioeconomic needs,  
24 and are cared for in resource-poor, understaffed hospitals  
25 or public clinics. So, to place this discussion in

1 clinical context, I will eventually come to the very  
2 specific experiences of having served as government staff  
3 to the Antiretrovirals in Pregnancy Registry, or the APR,  
4 from 1993 through 1999.

5 Not only are these particular characteristics  
6 important, but the other thing that one has to note about  
7 this, choosing HIV infection in pregnant women as a case  
8 study, is that their pregnancy represents a situation in  
9 which the Public Health Service is actively encouraging and  
10 promoting drug exposure during pregnancy. So, the  
11 importance of obtaining safety information is really quite  
12 important.

13 The features of the APR were that it was  
14 initiated in 1989 to examine the effects of inadvertent  
15 exposure, and while it was originally intended to capture  
16 inadvertent exposures, the exposure status became  
17 intentional after the results of PACTG 076, which was the  
18 successful trial to interrupt perinatal HIV transmission,  
19 and finally to the latest PHS guidelines in which pregnant  
20 women are to be treated first for their own conditions.

21 It was modeled on the acyclovir registry that  
22 Dr. Andrews spoke about this morning. It was prospective  
23 in nature; that is, it collected both numerator and  
24 denominator data. The collection of the denominator data  
25 is the key component since it means the data were collected

1      on births to women who had not experienced a reportable  
2      adverse drug event.

3            In the registry, the staff interacted only with  
4      obstetrician reporters, and this design feature prevented  
5      the need or omitted the need for disclosure of identifying  
6      information as the child's care moved to the pediatrician.

7            No informed consent from women was obtained  
8      because there was no need for identifying information, and  
9      indeed no IRB review occurred. This was reviewed  
10     frequently by the advisory committee who continued to  
11     believe, up until relatively recently, that this was a  
12     surveillance activity which was conceived of as an  
13     extension of the spontaneous reporting system of the FDA.

14           The limitations of the APR. Interacting only  
15     with the obstetrician meant that we only received reports  
16     of structural defects that were apparent during the  
17     immediate postpartum care of the mother. It relied on  
18     voluntary reporting of very busy and stressed clinicians.  
19     And it could not be promoted by the sponsors, and  
20     consequently, very small numbers were enrolled.

21           At the same time, we had really compelling  
22     needs for data. The results of PACTG 076 and its  
23     implications for care required a balancing of information  
24     that clinicians would give to pregnant women when they were  
25     counseling them about making the decision to take

1      antiretroviral therapy. Our recent PHS guidelines for the  
2      treatment of pregnant women really encourage, and, in fact,  
3      we in the federal government have supported initiatives to  
4      promote the implementation of 076.

5                There also is the inadequacy of the safety data  
6      on fetal exposure to antiretroviral therapy during  
7      pregnancy, and we also have had recent scares. Some  
8      information a few years back emerged on very low birth  
9      weight infants who had been exposed in utero to  
10     antiretrovirals and then the mitochondrial disease that was  
11     reported by the French last year.

12              So, really where we find ourselves is we're  
13      looking at whether we're doing public health surveillance  
14      or whether we're doing research.

15              The counsel of the APR's advisory committee,  
16      prior to 1998 when it really became crystallized to the  
17      advisory committee, was that the APR activity constituted  
18      surveillance not research, and it was uniformly viewed by  
19      the committee that the APR was an extension of the  
20      spontaneous reporting system for adverse drug events.

21              The advisory committee strongly discouraged  
22      staff from accepting any patient names unless no other way  
23      to receive the report was apparent. This was consistent  
24      with sponsor practice around receiving other adverse drug  
25      event reports.

1           The feedback from clinicians was very  
2 important. Many staff members were interacting with  
3 reporting physicians in those understaffed hospital, inner  
4 city and rural clinic/hospital structures where the  
5 infrastructure was clearly inadequate, and the response  
6 back to the committee through staff people was that if  
7 there were a requirement for any other additional burden,  
8 other than providing the information, the information would  
9 not be forthcoming. They had difficulty in accessing  
10 charts. They had difficulty in making sure that patients  
11 were seen in a timely fashion, and they usually were quite  
12 understaffed.

13           This issue and these deliberations were  
14 revisited every time the APR advisory committee met.

15           But in the end the assessment came down to what  
16 kind of activity was the APR. In behalf of adverse drug  
17 reaction reporting, it did collect ADE data. It interacted  
18 with the clinician/prescriber as the spontaneous reporting  
19 system does, and it was fulfilling regulatory requirements  
20 in collecting information on adverse drug events.

21           What made it different from regular adverse  
22 drug event reporting, however, was that by including a  
23 denominator, it collected information on women who did not  
24 have adverse drug events but simply had exposure, and it  
25 provided regular summary reports to clinicians.

1                   So, at this time, given that background and  
2 that context, of that case study and where we found  
3 ourselves, I'd like to now really bore you to death with  
4 the Code of Federal Regulations.

5                   The definition of research. "Research means a  
6 systematic investigation, including research development,  
7 testing and evaluation, designed to develop or contribute  
8 to generalizable knowledge. Activities which meet this  
9 definition constitute research for the purposes of this  
10 policy, whether or not they are conducted or supported  
11 under a program which is considered research for other  
12 purposes."

13                  This is extraordinarily broad, and this  
14 definition must be applied to all federally funded efforts.

15                  Furthermore, if an institution is receiving  
16 federal funds for any research efforts and has a multiple  
17 project assurance, these regulations are uniformly applied  
18 to all of its research activity.

19                  I'd like to just tell you what the basis of the  
20 code is. It is linked to the Nuremberg Code and to the  
21 Declaration of Helsinki. Both the Nuremberg Code and the  
22 Declaration of Helsinki are alike in their instance that  
23 subject autonomy be respected and in their elevation of  
24 concern for the rights of the individual above scientific  
25 and societal goals.

1                   Specifically, principle 5 from Helsinki says  
2                   that every biomedical research project involving human  
3                   subjects should be preceded by careful assessment of the  
4                   predictable risks in comparison with foreseeable benefits  
5                   to the subject or others. Concern for the interest of the  
6                   subject must always prevail over the interest of science  
7                   and society.

8                   Principle 6 says, the right of the research  
9                   subject to safeguard his or her integrity must always be  
10                  respected. Every precaution should be taken to respect the  
11                  privacy of the subject and to minimize the impact of the  
12                  study on the subject's physical and mental integrity and on  
13                  the personality of the subject.

14                  What you see is a very strong theme in the  
15                  declarations that I've just pulled out, the principles I've  
16                  just pulled out. That theme is that individual rights  
17                  prevail over societal goals.

18                  This is very different from regulations that  
19                  come out of state law that really address communicable  
20                  disease surveillance and investigations. They would  
21                  emphasize society's benefits over individual rights in  
22                  order to prevent transmission. In fact, to some extent in  
23                  terms of adverse drug event reporting, we have expected  
24                  that the information from individuals would be gathered to  
25                  serve broader societal goals.

1           In the Code of Federal Regulations, there are  
2 categories of research. One is exempted research. In  
3 exempted research, what we have is, in order to qualify as  
4 exempted research, there is only involvement of human  
5 subjects in research that involves a collection or study of  
6 existing data, documents, records, pathologic specimens, or  
7 diagnostic specimens, if these sources are publicly  
8 available or if the information is recorded by the  
9 investigator in such a manner that subjects cannot be  
10 identified directly or through identifiers linked to the  
11 subjects.

12           This does not happen in any of the registries  
13 that we have because there are specific coded subject  
14 identifiers that -- with some effort in most situations,  
15 but there can be a link back to the subject from which the  
16 information is being collected. So, I don't think that in  
17 terms of any of the registry formats that we've discussed  
18 this morning and for the APR that it can be considered  
19 exempted research.

20           Another category of research is expedited  
21 research, and this category refers to research activities  
22 which involve no more than minimal risk and in which the  
23 only involvement of human subjects will be in one or more  
24 of the following categories. There are a number of them,  
25 but number 8 is relevant to our discussion. Number 8 says

1       the study of existing data, documents, records, pathologic  
2       specimens, or diagnostic specimens.

3                  What is very important here is that the term  
4       "minimal risk" is suddenly in the mix, and let me tell you  
5       what the definition of minimal risk is in the code. That  
6       is those activities which an average person encounters  
7       during an average health care visit or in the course of  
8       average daily activities of life.

9                  It is not a sliding scale so that you can say,  
10       oh, these are inner city women with HIV infection who live  
11       in communities where there is a great deal of violence and  
12       drive-by shootings, and therefore the risk that's allowed  
13       for these women is considerably more than the risk allowed  
14       for a housewife in Utah. That's not what minimal risk is.  
15       It is not a sliding scale. It is the average.

16                  So, for it to be expedited research, it does  
17       have to meet that bar of minimal risk, and it does have to  
18       be preexisting information, information that's collected  
19       not specific for the purpose of the study but being  
20       evaluated like a secondary analysis.

21                  Much of the registry activity could be  
22       conceived of as expedited research for many of the drugs  
23       that we've discussed today. However, it's very unlikely  
24       that any institutional review board would view our APR as  
25       expedited research because it's dealing with HIV infection

1 and HIV infection, because of the increased sensitivity  
2 around inadvertent disclosure, represents a special case.

3 I want to talk about the issue of informed  
4 consent and to tell you in the code what items have to be  
5 addressed in an informed consent and what items an  
6 institutional review board would be looking at in order to  
7 make sure that an informed consent is adequate.

8 These are the required elements. The purposes,  
9 the duration, and the procedures of the study have to be  
10 disclosed. Any foreseeable risks or discomforts,  
11 reasonably expected benefits to the subject or to others,  
12 the disclosure of any alternative procedures that would be  
13 available to the subject that he or she could access  
14 without being in the study, the confidentiality measures  
15 that the investigators have put into place to protect the  
16 subjects, compensation, if any, for injury that might occur  
17 as being part of the study, contact people for the study in  
18 case there are questions or concerns, and the fact that  
19 participation is voluntary.

20 The IRB may also require some additional  
21 elements. These would be risks to the fetus, circumstances  
22 under which participation may be terminated, additional  
23 cost to the subject that that subject would incur by  
24 participating in the study, the consequences of the  
25 decision to withdraw from the study, which should be none,

1 new findings that may emerge from the study would be  
2 provided to the subjects, and the approximate number of  
3 study subjects.

4 Therefore, we're looking at a rather large  
5 number of items that are either required or could possibly  
6 be added at the discretion of an institutional review  
7 board. The consent process, when it is informed, may be a  
8 prolonged process.

9 What we have for a registry like the APR -- and  
10 other registries may have the same concerns -- is the fact  
11 of the feedback we've gotten from the clinicians who are in  
12 the inner cities and in the rural clinics that are  
13 understaffed, that this additional process, superimposed on  
14 the consent that they are required to give by state law for  
15 HIV testing and for the regular care, the issues that are  
16 involved in the regular care of pregnant women --  
17 superimposed on that and in addition to that, many of the  
18 clinicians also do get involved in some of the perinatal  
19 transmission trials, that this is such an additional  
20 burden, that reporting wouldn't happen.

21 In that instance and because of that  
22 consideration, one of the things that can be done is a  
23 request for a waiver of informed consent. This is allowed  
24 under Code of Federal Regulations, 46.116(d). These  
25 particular requirements have to be met. The research can

1      be no more than minimal risk, which I defined before. The  
2      waiver will not adversely affect the rights and welfare of  
3      subjects. The research could not be practically carried  
4      out without the waiver, and whenever appropriate, the  
5      subjects will be provided with additional pertinent  
6      information after participation.

7                So, given all of this information that I've  
8      shared with you, the advisory committee to the APR, seeing  
9      that there was a growing focus on institutional review of  
10     projects, the fact that this project fell under the Code of  
11     Federal Regulations definition of research, and the  
12     involvement of federal officials on the advisory committee,  
13     the advisory committee in 1998 recommended that the  
14     registry protocol be submitted for IRB review.

15               We also recommended that all data be collected  
16     anonymously and coded, that the reporting forms be revised  
17     because of the way that they had collected information, and  
18     we recommended that they seek a waiver of informed consent.

19               Seeking a waiver of informed consent really  
20     depends on the study design, which of course follows the  
21     study question. For the APR, who is simply looking at  
22     structural defects with the potential for detection only  
23     during the perinatal period, the waiver seems to be an  
24     appropriate mechanism.

25               Finally, the last slide. The experience of the

1       APR I wanted to share with you in their efforts to seek  
2       this IRB review. They've approached several major  
3       universities, all of whom refused, citing that they had  
4       their own institutional overload with their own protocols,  
5       and they questioned their authority and their jurisdiction  
6       to be doing a review for a registry supported by sponsors.

7               Private IRBs -- and there are a few across the  
8       country -- required an unreasonable fee to review.

9               I had an off-the-record discussion with OPRR  
10      about exploring whether the APR could establish an IRB of  
11      their own. What we were trying to see was if OPRR would  
12      issue a single project assurance and allow them to  
13      establish their own IRB that would review. OPRR said that  
14      because there was no federal funding involved, they really  
15      had no jurisdiction to do that, and besides, they were very  
16      busy too.

17               So, finally, what the APR is doing is the  
18      second option up here. They're collecting that  
19      unreasonable fee from all of the cooperating sponsors and  
20      moving forward.

21               I think in summary I wanted to make five  
22      points, and I'll make them quickly.

23               Efforts that collect denominator or exposure  
24      information essentially move outside the standard and  
25      traditional adverse drug event reporting. I think that's a

1 very clear conclusion to make.

2                 The second point is that to maintain public  
3 trust and confidence, information on women and pregnancy  
4 outcomes must be carefully protected.

5                 The third point is that this protection is best  
6 ensured by external and objective review of procedures that  
7 are in place.

8                 The fourth one is using the Code of Federal  
9 Regulations and the IRB structure that's in place seems to  
10 be the best vehicle for accomplishing the protection. It  
11 is established, accepted, and known.

12                 And five, requesting the waiver of informed  
13 consent is an option. It is very study-specific and really  
14 requires a compelling justification to occur.

15                 Thank you.

16                 (Applause.)

17                 DR. GREENE: Thank you.

18                 This presentation is open for discussion or  
19 questions, please.

20                 I have one question with respect to  
21 guaranteeing the confidentiality of data. It seems as  
22 though as time goes on, we realize that less and less is  
23 really confidential and really protected. The specific  
24 example I guess that I would cite is one recent experience  
25 of Dr. Sharin Gabriel in Minnesota. She collected data

1       which suggested very strongly that there was not, in fact,  
2       a relationship between silicone breast implants and  
3       rheumatologic disorders. In the course of the lawsuit that  
4       the plaintiffs brought against the companies, her data  
5       which suggested there was no relationship was subpoenaed.  
6       She found herself in a position of either refusing to  
7       comply with the subpoena and possibly facing criminal pains  
8       or trying to fight the subpoena for which she had no money  
9       or agreeing to hand over the data and violating the pledge  
10      that she had made of confidentiality to her subjects or  
11      abandoning her research and agreeing never to publish the  
12      data. It was a conundrum that she faced and she elected  
13      just to agree to never publish the data and to basically  
14      bury the results.

15           What reassurances are there that should there  
16      be determined and clever attorneys, that this data will  
17      remain confidential?

18           DR. ROGERS: And you want me to answer that.  
19      They subpoenaed names?

20           DR. GREENE: They subpoenaed her entire  
21      database.

22           DR. ROGERS: I think one critical piece there  
23      that seems to be missing for me is, did she put specific  
24      identifying information in her database or did she keep  
25      that separate? I think IRBs are very careful to have

1 separate records for clinical shadow records, and there  
2 should only be a subject IDs in a database. I think one  
3 should be making a distinction in practice and one could  
4 make a distinction legally in what one surrenders.

5 DR. GREENE: Well, I think most researchers  
6 will tell you that if you're collecting enough demographic  
7 information about patients, you only need a half a dozen  
8 fields that are sufficiently unique that you can pretty  
9 figure out who the individuals are whether they're  
10 specifically identified or not.

11 DR. ROGERS: Again, if I were in that position  
12 and I were concerned, I would have not only my identifying  
13 codes locked over here, but I also would have two subset  
14 databases that I could merge on an ID, one with those  
15 identifying information -- I mean, there are levels of  
16 individual protection I think that one could undertake to  
17 prevent one's self from being in that situation.

18 It's wonderful to do that on Monday morning,  
19 but I think if we could all learn a lesson from the  
20 terribly unfortunate experience that she's had, it would be  
21 to put those kinds of layers of personal and subject  
22 protections in order to do that, to be able to give that  
23 kind of guarantee of confidentiality.

24 DR. GREENE: Allen.

25 DR. MITCHELL: I'm not sure that I agree that

1       the layers -- they offer some protection, but there's no  
2 reason the attorneys can't go after every aspect of it.

3           I would offer two responses to that situation,  
4 Mike. First of all, I gather she was not part of an  
5 institution. But we've had that situation where we've had  
6 data subpoenaed and we fought the subpoena. I think it's  
7 very common for academics to roll over when they receive a  
8 subpoena. Whether she did or not, I would urge people who  
9 are confronted with subpoenas not to roll over and to seek  
10 institutional support.

11           The other is a federal certificate of  
12 confidentiality, which seems to me very relevant. It's  
13 something we've gotten in our studies where we have  
14 sensitive information. CDC has done that as well in its  
15 study and it provides substantial protection.

16           DR. ROGERS: Well, actually I'd have to correct  
17 that.

18           DR. MITCHELL: Am I wrong?

19           DR. ROGERS: We all think it does. It has  
20 never been tested.

21           DR. MITCHELL: I'm sorry. Yes, I'll qualify  
22 that.

23           DR. ROGERS: It makes us sleep easier.

24           DR. MITCHELL: But at least conceptually it  
25 offers a layer of protection that would at least make some

1       attorneys think twice about going after the data and does  
2       put the federal government on the line. I think that some  
3       courts might view that as a higher authority than simply  
4       what we would consider a contract between us and the  
5       patient, which we would consider inviolate and a higher  
6       authority than any subpoena, but the courts may not agree.

7                  DR. ROGERS: Right. I think too the  
8       institution would have to have some relationship with the  
9       federal government in order to obtain one for data.

10                 DR. MITCHELL: No.

11                 DR. ROGERS: Well, in our experience it has  
12       been study-specific.

13                 DR. MITCHELL: Yes. Oh, it's study-specific,  
14       for sure. But it only requires a demonstration that  
15       there's some sensitivity to these data.

16                 DR. ROGERS: And federal funds not involved?

17                 DR. MITCHELL: That's correct. I'd have to  
18       look but I think that's correct. I'm not sure, Audrey.

19                 DR. ROGERS: I'm not sure either.

20                 DR. GREENE: Yes. In this particular case, she  
21       was part of an institution. She went to the institution  
22       and they said we don't have the money to fight this. It  
23       could be many hundreds of thousands of dollars and there's  
24       no guarantee of success.

25                 DR. MITCHELL: That's why they get overhead

1           rates.

2                         (Laughter.)

3           DR. GREENE: Dr. Kweder, you had a question,  
4           comment?

5           DR. KWEDER: Yes. Audrey has made the comment  
6           that when you begin to collect denominator data, you move  
7           quickly out of the realm of traditional post-marketing  
8           surveillance. I think we have to think carefully about  
9           making that sort of a general statement. I think in many  
10          respects the kinds of registries we're talking about really  
11          are hybrids.

12           One reason to think carefully about that is  
13          that historically we have considered data that comes to us  
14          from standard post-marketing surveillance, protected  
15          information, and where courts have sought to seek  
16          identifying information about those individual cases, the  
17          FDA has been very rigorous in defending and protecting that  
18          information so that the courts couldn't take on and use or  
19          lawyers couldn't take on and use that information in  
20          malpractice cases or in other types of injury cases.

21           When MedWatch was developed, one of the things  
22          that FDA did to try and encourage more reporting was  
23          develop a regulation that specifically extended the same  
24          kinds of protections to cases that we received from the  
25          industry. That was a very important step because

1 previously those protections only covered practitioners who  
2 reported to the agency directly, but we developed a  
3 regulation to extend that. And it is something that we may  
4 need to think about how that applies to registries as well.

5 DR. ROGERS: Yes. The distinction I was making  
6 was not the classic case report. I think with the Office  
7 for Protection from Research Risks moving from the Office  
8 of the Director of NIH to Under Secretary level in the  
9 Department of Health and Human Services, that the FDA and  
10 the CDC, as well as NIH -- all of the activities will be  
11 more closely scrutinized. I think it will serve us all  
12 well to understand what their definition of research is.

13 DR. ANDREWS: I'd like to make a comment  
14 basically echoing Dr. Kweder's comment that it may not be  
15 crystal clear what falls under the definition of research  
16 versus surveillance. One could certainly make a case that  
17 certain types of registries more appropriately fall under a  
18 definition of broad public health surveillance and a number  
19 of organizations, including ISPE and PhRMA have suggested  
20 to HHS in response to their regulations on data privacy  
21 that these kinds of surveillance programs be considered  
22 under the surveillance definition for purposes of being  
23 able to collect data without these potential barriers.

24 But I think it's an open question and there's  
25 really no clear answer. Part of the reason there's no

1 clear answer is the point that you illustrated well,  
2 Audrey, and that is, IRBs have not yet developed a  
3 mechanism for evaluating privacy risks uniformly across the  
4 country.

5 I think that it would be very useful for  
6 additional training to be available to IRBs so that when  
7 they're looking at studies where the primary risk to  
8 patients is a breach of confidentiality, that the use some  
9 standard and consistent measures, which just aren't there  
10 now. Researchers should never be in a position of shopping  
11 for the appropriate IRB to review a study.

12 DR. ROGERS: I would strongly encourage the  
13 committee, as it deliberates, to consider interacting with  
14 an organization called Public Responsibility in Medicine  
15 and Research, which is the professional educational  
16 organization for IRB members. We took on an aggressive  
17 educational campaign around adolescent participation in  
18 research, which if you think you're in trouble, you might  
19 try that. It's worth the investment in trying to educate  
20 them through that organization.

21 DR. GREENE: Yes, please.

22 DR. SHARRAR: I'd just like to make one  
23 additional comment. Part of the problem is that when  
24 you're dealing with HIV infection, you're dealing with a  
25 disease that has all other sorts of confidentiality

1           ramifications.

2           DR. ROGERS: Absolutely.

3           DR. SHARRAR: This is not a normal disease  
4           process nor a normal registry.

5           DR. ROGERS: Absolutely. I'm glad you  
6           emphasized that. I tried to make that point.

7           DR. GREENE: Other questions? Dr. Kweder?

8           DR. KWEDER: I actually thought that maybe Lew  
9           Holmes could comment on his experience using informed  
10          consent as part of your study or registry and sort of the  
11          pros and cons of that.

12          DR. HOLMES: You mean in terms of the  
13          institution's ability to understand what we're doing or the  
14          problems with the women themselves?

15          DR. KWEDER: Both.

16          DR. HOLMES: I bring up the institutional issue  
17          because I work at a big university hospital. When we said  
18          we were going to set up this pregnancy registry, they were  
19          not immediately accepting of why this made any sense as an  
20          activity to do at the hospital. One of the problems is  
21          IRBs contain an incredible spectrum of people who do  
22          different kinds of work, and I think just by chance, we  
23          might have gotten somebody else who had no trouble with it,  
24          but IRBs are made up of an interesting spectrum.

25          We're at a time when our IRB process -- and I

1 suspect everybody else at universities would echo this --  
2 are very slow and lumbering because of the hot button  
3 issues of confidentiality. If you ever take a blood  
4 sample, heaven help you, because the DNA issues slow your  
5 process down to a snail's pace. The fact that your  
6 approval for last year ran out six months ago is your  
7 problem, not theirs.

8 Coming to the women themselves, the IRB has  
9 standard paragraphs that they insist are present in consent  
10 forms. When you look at a registry that doesn't have a lot  
11 of the components that would require those paragraphs --  
12 like for example, if you're injured in the process of  
13 participating in the study, we will pay for your care --  
14 well, that kind of thing makes the form longer, and the  
15 longer the form, the more it puts off the woman who is  
16 reading it, even though the content might not be worrisome.  
17 So, it has not been an easy step.

18 We have not found very many women actually read  
19 the thing and close the door and say, forget it, I'm not  
20 going to do this. But there is a small group, probably  
21 less than 1 percent, who when they see the consent form,  
22 that's it. So, it's not a trivial issue.

23 I think Don has talked about biomarkers, as  
24 should be discussed, because I think this whole work has  
25 got to go in the direction of biomarkers. Clearly, there

1      are going to be DNA-based markers that will pick out the  
2      high risk and low risk people. That's clearly where we're  
3      going, but that is the same path that the public is scared  
4      about and the IRBs are scared about.

5                 So, it's complicated now. I think it's just  
6      going to get more complicated.

7                 DR. GREENE: Any other comments?

8                 (No response.)

9                 DR. GREENE: Well, a few announcements before  
10     we finish up.

11                DR. TITUS: I just want to address a couple of  
12     things. Tomorrow's meeting starts an hour earlier, so  
13     please be here at 8 o'clock.

14                Regarding dinner tonight, most of you are going  
15     to dinner. We have a van arranged to take you there. It  
16     can only hold about half of you at one time. The first van  
17     is going to try to leave at 6:30, and the second van will  
18     leave 15 minutes later. But you all can't be in that  
19     second van. So, somebody has to come down and mill around  
20     and socialize. So, I would encourage you all to come down  
21     at 6:30. You're really welcome to dress casually. There's  
22     no reason for you to go dressed up. You can be normal.  
23     You can dress down.

24                See you tomorrow morning.

25                DR. GREENE: Thank you, everyone.

1                   (Whereupon, at 4:48 p.m., the subcommittee was  
2 recessed, to reconvene at 8:00 a.m., Wednesday, March 29,  
3 2000.)

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